115TH CONGRESS 1ST SESSION H.R. 2057

U.S. GOVERNMENT INFORMATION

> To amend the Internal Revenue Code of 1986 to limit the interest deduction for excessive interest of members of financial reporting groups and to terminate the deferral of active income of controlled foreign corporations, and to amend the Securities Exchange Act of 1934 to require the disclosure of total corporate tax paid by a corporation in each annual report required to be filed under such Act, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

April 6, 2017

Mr. POCAN (for himself, Ms. NORTON, Mr. CONYERS, Ms. MOORE, Ms. LEE, Ms. SCHAKOWSKY, Mr. CICILLINE, and Mr. GRIJALVA) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Financial Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Internal Revenue Code of 1986 to limit the interest deduction for excessive interest of members of financial reporting groups and to terminate the deferral of active income of controlled foreign corporations, and to amend the Securities Exchange Act of 1934 to require the disclosure of total corporate tax paid by a corporation in each annual report required to be filed under such Act, and for other purposes.

Be it enacted by the Senate and House of Representa-1 2 tives of the United States of America in Congress assembled, 3 **SECTION 1. SHORT TITLE.** This Act may be cited as the "Tax Fairness and 4 5 Transparency Act". SEC. 2. LIMITATION ON INTEREST DEDUCTION FOR EXCES-6 7 SIVE INTEREST OF MEMBERS OF FINANCIAL 8 **REPORTING GROUPS.** 9 (a) IN GENERAL.—Section 163 of the Internal Revenue Code of 1986 is amended by redesignating subsection 10 11 (n) as subsection (o) and by inserting after subsection (m) the following: 12 "(n) LIMITATION ON EXCESSIVE INTEREST OF MEM-13 BERS OF FINANCIAL REPORTING GROUPS.— 14 15 "(1) LIMITATION.— "(A) IN GENERAL.—If this subsection ap-16 17 plies to any corporation for any taxable year, no 18 deduction shall be allowed under this chapter 19 for the taxable year for interest expense to the 20 extent that such expense exceeds the sum of— "(i) the amount of interest on indebt-21 22 edness of the corporation includible in the 23 corporation's gross income for the taxable 24 year, plus

| 1 | "(ii) the corporation's proportionate |
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| 2 | share of the financial reporting group's net |
| 3 | interest expense for the taxable year com- |
| 4 | puted under United States income tax |
| 5 | principles. |
| 6 | "(B) Proportionate share of net in- |
| 7 | TEREST EXPENSE.—For purposes of subpara- |
| 8 | graph (A)(ii)— |
| 9 | "(i) IN GENERAL.—A corporation's |
| 10 | proportionate share of the financial report- |
| 11 | ing group's net interest expense means the |
| 12 | amount equal to the percentage of the |
| 13 | group's net interest expense which bears |
| 14 | the same percentage as the corporation's |
| 15 | earnings bears to the group's earnings. |
| 16 | "(ii) EARNINGS.—For purposes of |
| 17 | clause (i), earnings shall be the sum of net |
| 18 | earnings plus net interest expense, taxes, |
| 19 | depreciation, and amortization. |
| 20 | "(iii) Determinations relating to |
| 21 | EARNINGS.—For purposes of clause (ii), |
| 22 | earnings, net interest expense, taxes, de- |
| 23 | preciation, and amortization with respect |
| 24 | to a financial reporting group shall be as |
| 25 | reflected on the financial reporting group's |
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| 1 | financial statements for the taxable year |
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| 2 | ending in the taxable year of the corpora- |
| 3 | tion. |
| 4 | "(C) ALTERNATIVE DETERMINATION.—In |
| 5 | lieu of the limitation in subparagraph (A), if— |
| 6 | "(i) a corporation fails to substantiate |
| 7 | the corporation's proportionate share of |
| 8 | the financial reporting group's net interest |
| 9 | expense for a taxable year, or |
| 10 | "(ii) a corporation so elects, |
| 11 | no deduction shall be allowed under this chap- |
| 12 | ter for the taxable year for interest expense to |
| 13 | the extent that such expense exceeds 10 percent |
| 14 | of the corporation's adjusted taxable income (as |
| 15 | defined under subsection $(j)(6)(A)$. |
| 16 | "(2) Corporations to which subsection |
| 17 | APPLIES.— |
| 18 | "(A) IN GENERAL.—This subsection shall |
| 19 | apply to any corporation for any taxable year if |
| 20 | the corporation is a member of a financial re- |
| 21 | porting group. |
| 22 | "(B) CERTAIN CORPORATIONS NOT IN- |
| 23 | CLUDED.—This subsection shall not apply to |
| 24 | any corporation which— |

"(i) is a corporation predominantly 1 2 engaged in the active conduct of a bank-3 ing, financing, or similar business, or "(ii) has less than \$5,000,000 of net 4 5 interest expense for the taxable year. "(C) FINANCIAL REPORTING GROUP.—For 6 7 purposes of subparagraph (A), the term 'financial reporting group' means a group that pre-8 9 pares consolidated financial statements in ac-10 cordance with United States generally accepted 11 accounting principles, international financial re-12 porting standards, or other method authorized 13 by the Secretary of the Treasury under regula-14 tions. Such term shall not include any corpora-15 tion described in subparagraph (B)(i). "(D) SUBGROUPS.—For purposes of this 16 17 subsection, all members of an expanded affili-18 ated group (as defined in section 7874(c)(1)) 19 shall be treated as 1 corporation. "(3) NET INTEREST EXPENSE.—The term 'net 20

21 interest expense' has the meaning given such term
22 by subsection (j)(6)(B).

23 "(4) CARRYFORWARD.—

24 "(A) DISALLOWED INTEREST.—Any
25 amount disallowed under subparagraph (A) or

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| 1 | (C) for any taxable year shall be treated as an |
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| 2 | interest expense in the next taxable year, and |
| 3 | such amount shall not be taken into account for |
| 4 | purposes of applying subsection $(j)(2)(A)(ii)$ for |
| 5 | such taxable year. |
| 6 | "(B) Excess limitation.—The excess (if |
| 7 | any) of the sum determined under paragraph |
| 8 | (1)(A) (i) and (ii) for a taxable year over the |
| 9 | amount of interest expense deducted under this |
| 10 | subsection for the taxable year shall be added |
| 11 | to the limitation determined under paragraph |
| 12 | (1) for the next taxable year (determined with- |
| 13 | out regard to this subparagraph). No excess |
| 14 | limitation may be carried to more than 3 tax- |
| 15 | able years. |
| 16 | "(5) ELECTION.—The election under paragraph |
| 17 | (1)(C)(ii) shall be made at such time and in such |
| 18 | manner as the Secretary may prescribe by regula- |
| 19 | tions. |
| 20 | "(6) Regulations.—The Secretary shall pre- |
| 21 | scribe such regulations and other guidance as may |
| 22 | be necessary to carry out the purposes of this sub- |
| 23 | section, including regulations to— |
| 24 | "(A) coordinate the application of this sub- |
| 25 | section with other interest deductibility rules, |

| 1 | "(B) define financial services entities, |
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| 2 | "(C) permit financial reporting groups to |
| 3 | compute the group's non-United States net in- |
| 4 | terest expense without making certain adjust- |
| 5 | ments required under United States income tax |
| 6 | principles, |
| 7 | "(D) provide for the treatment of pass- |
| 8 | through entities, and |
| 9 | "(E) allow the use of financial statements |
| 10 | prepared under other countries' generally ac- |
| 11 | cepted accounting principles in appropriate cir- |
| 12 | cumstances where a financial reporting group |
| 13 | does not prepare financial statements under |
| 14 | United States generally accepted accounting |
| 15 | principles or international financial reporting |
| 16 | standards.". |
| 17 | (b) Coordination With 163(j).—Section |
| 18 | 163(j)(2)(A) of the Internal Revenue Code of 1986 is |
| 19 | amended by adding at the end the following flush sen- |
| 20 | tence: "This subsection shall not apply to any corporation |
| 21 | which is a member of a financial reporting group to which |
| 22 | subsection (n) applies.". |
| 23 | (c) EFFECTIVE DATE.—The amendments made by |
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this section shall apply to taxable years beginning afterDecember 31, 2017.

3 (a) IN GENERAL.—Section 952 of the Internal Rev4 enue Code of 1986 is amended by adding at the end the
5 following new subsection:

6 "(e) Special Application of Subpart.—

"(1) IN GENERAL.—For taxable years beginning after December 31, 2017, notwithstanding any
other provision of this subpart, the term 'subpart F
income' means, in the case of any controlled foreign
corporation, the income of such corporation derived
from any foreign country.

"(2) APPLICABLE RULES.—Rules similar to the
rules under the last sentence of subsection (a) and
subsection (d) shall apply to this subsection.".

16 (b) EFFECTIVE DATE.—The amendment made by
17 subsection (a) shall apply to taxable years beginning after
18 December 31, 2017.

19 SEC. 4. REQUIREMENT TO DISCLOSE TOTAL CORPORATE
20 TAXES PAID.

(a) IN GENERAL.—Section 13 of the Securities Exchange Act of 1934 (15 U.S.C. 78m) is amended by adding at the end the following new subsection:

24 "(s) DISCLOSURE OF TOTAL CORPORATE TAXES25 PAID.—

| 1 | "(1) Issuer disclosure requirement.— |
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| 2 | Each issuer required to file an annual or quarterly |
| 3 | report under subsection (a) shall disclose in that re- |
| 4 | port— |
| 5 | "(A) the total pre-tax profit of the issuer |
| 6 | during the period covered by the report; |
| 7 | "(B) the total amount paid by the issuer |
| 8 | in State taxes during the period covered by the |
| 9 | report; |
| 10 | "(C) the total amount paid by the issuer in |
| 11 | Federal taxes during the period covered by the |
| 12 | report; and |
| 13 | "(D) the total amount paid by the issuer |
| 14 | in foreign taxes during the period covered by |
| 15 | the report. |
| 16 | "(2) DISCLOSURE OF COUNTRY-BY-COUNTRY |
| 17 | REPORTING INFORMATION.—Each issuer required to |
| 18 | file an annual or quarterly report under subsection |
| 19 | (a) shall disclose in that report, for each of its sub- |
| 20 | sidiaries and aggregated on a country-by-country |
| 21 | basis— |
| 22 | "(A) revenues generated from transactions |
| 23 | with other constituent entities; |
| 24 | "(B) revenues not generated from trans- |
| 25 | actions with other constituent entities; |

| 1 | "(C) profit or loss before income tax; |
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| 2 | "(D) total income tax paid on a cash basis |
| 3 | to all tax jurisdictions, and any taxes withheld |
| 4 | on payments received by the constituent enti- |
| 5 | ties; |
| 6 | ((E) total accrued tax expense recorded on |
| 7 | taxable profits or losses, reflecting only oper- |
| 8 | ations in the relevant annual period and exclud- |
| 9 | ing deferred taxes or provisions for uncertain |
| 10 | tax liabilities; |
| 11 | "(F) stated capital, except that the stated |
| 12 | capital of a permanent establishment must be |
| 13 | reported in the tax jurisdiction of residence of |
| 14 | the legal entity of which it is a permanent es- |
| 15 | tablishment unless there is a defined capital re- |
| 16 | quirement in the permanent establishment tax |
| 17 | jurisdiction for regulatory purposes; |
| 18 | "(G) total accumulated earnings, except |
| 19 | that accumulated earnings of a permanent es- |
| 20 | tablishment must be reported by the legal entity |
| 21 | of which it is a permanent establishment; |
| 22 | "(H) total number of employees on a full- |
| 23 | time equivalent basis; and |
| 24 | "(I) net book value of tangible assets, |
| 25 | which, for purposes of this section, does not in- |

| 1 | clude cash or cash equivalents, intangibles, or |
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| 2 | financial assets. |
| 3 | "(3) AVAILABILITY OF INFORMATION.—The |
| 4 | Commission shall make the information filed with |
| 5 | the Commission pursuant to this subsection publicly |
| 6 | available through the Commission website in a man- |
| 7 | ner that is searchable, sortable, and downloadable.". |
| 8 | (b) EFFECTIVE DATE.—The amendment made by |
| 9 | this section shall apply to disclosures made after the date |
| 10 | of the enactment of this Act. |

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