

**As Introduced**

**132nd General Assembly**

**Regular Session**

**2017-2018**

**H. B. No. 132**

**Representatives Dever, McColley**

---

**A BILL**

To amend section 3772.03 and to enact sections 1  
3774.01, 3774.02, 3774.03, 3774.04, 3774.05, 2  
3774.06, 3774.07, 3774.08, and 3774.09 of the 3  
Revised Code to grant the Ohio Casino Control 4  
Commission the authority to regulate fantasy 5  
contests and to exempt fantasy contests from the 6  
gambling laws. 7

**BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:**

**Section 1.** That section 3772.03 be amended and sections 8  
3774.01, 3774.02, 3774.03, 3774.04, 3774.05, 3774.06, 3774.07, 9  
3774.08, and 3774.09 of the Revised Code be enacted to read as 10  
follows: 11

**Sec. 3772.03.** (A) To ensure the integrity of casino 12  
gaming, the commission shall have authority to complete the 13  
functions of licensing, regulating, investigating, and 14  
penalizing casino operators, management companies, holding 15  
companies, key employees, casino gaming employees, and gaming- 16  
related vendors. The commission also shall have jurisdiction 17  
over all persons participating in casino gaming authorized by 18  
Section 6(C) of Article XV, Ohio Constitution, and this chapter. 19

(B) All rules adopted by the commission under this chapter 20  
shall be adopted under procedures established in Chapter 119. of 21  
the Revised Code. The commission may contract for the services 22  
of experts and consultants to assist the commission in carrying 23  
out its duties under this section. 24

(C) The commission shall adopt rules as are necessary for 25  
completing the functions stated in division (A) of this section 26  
and for addressing the subjects enumerated in division (D) of 27  
this section. 28

(D) The commission shall adopt, and as advisable and 29  
necessary shall amend or repeal, rules that include all of the 30  
following: 31

(1) The prevention of practices detrimental to the public 32  
interest; 33

(2) Prescribing the method of applying, and the form of 34  
application, that an applicant for a license under this chapter 35  
must follow as otherwise described in this chapter; 36

(3) Prescribing the information to be furnished by an 37  
applicant or licensee as described in section 3772.11 of the 38  
Revised Code; 39

(4) Describing the certification standards and duties of 40  
an independent testing laboratory certified under section 41  
3772.31 of the Revised Code and the relationship between the 42  
commission, the laboratory, the gaming-related vendor, and the 43  
casino operator; 44

(5) The minimum amount of insurance that must be 45  
maintained by a casino operator, management company, holding 46  
company, or gaming-related vendor; 47

(6) The approval process for a significant change in ownership or transfer of control of a licensee as provided in section 3772.091 of the Revised Code;

(7) The design of gaming supplies, devices, and equipment to be distributed by gaming-related vendors;

(8) Identifying the casino gaming that is permitted, identifying the gaming supplies, devices, and equipment, that are permitted, defining the area in which the permitted casino gaming may be conducted, and specifying the method of operation according to which the permitted casino gaming is to be conducted as provided in section 3772.20 of the Revised Code, and requiring gaming devices and equipment to meet the standards of this state;

(9) Tournament play in any casino facility;

(10) Establishing and implementing a voluntary exclusion program that provides all of the following:

(a) Except as provided by commission rule, a person who participates in the program shall agree to refrain from entering a casino facility.

(b) The name of a person participating in the program shall be included on a list of persons excluded from all casino facilities.

(c) Except as provided by commission rule, no person who participates in the program shall petition the commission for admittance into a casino facility.

(d) The list of persons participating in the program and the personal information of those persons shall be confidential and shall only be disseminated by the commission to a casino

operator and the agents and employees of the casino operator for 76  
purposes of enforcement and to other entities, upon request of 77  
the participant and agreement by the commission. 78

(e) A casino operator shall make all reasonable attempts 79  
as determined by the commission to cease all direct marketing 80  
efforts to a person participating in the program. 81

(f) A casino operator shall not cash the check of a person 82  
participating in the program or extend credit to the person in 83  
any manner. However, the program shall not exclude a casino 84  
operator from seeking the payment of a debt accrued by a person 85  
before participating in the program. 86

(g) Any and all locations at which a person may register 87  
as a participant in the program shall be published. 88

(11) Requiring the commission to adopt standards regarding 89  
the marketing materials of a licensed casino operator, including 90  
allowing the commission to prohibit marketing materials that are 91  
contrary to the adopted standards; 92

(12) Requiring that the records, including financial 93  
statements, of any casino operator, management company, holding 94  
company, and gaming-related vendor be maintained in the manner 95  
prescribed by the commission and made available for inspection 96  
upon demand by the commission, but shall be subject to section 97  
3772.16 of the Revised Code; 98

(13) Permitting a licensed casino operator, management 99  
company, key employee, or casino gaming employee to question a 100  
person suspected of violating this chapter; 101

(14) The chips, tokens, tickets, electronic cards, or 102  
similar objects that may be purchased by means of an agreement 103  
under which credit is extended to a wagerer by a casino 104

operator; 105

(15) Establishing standards for provisional key employee 106  
licenses for a person who is required to be licensed as a key 107  
employee and is in exigent circumstances and standards for 108  
provisional licenses for casino gaming employees who submit 109  
complete applications and are compliant under an instant 110  
background check. A provisional license shall be valid not 111  
longer than three months. A provisional license may be renewed 112  
one time, at the commission's discretion, for an additional 113  
three months. In establishing standards with regard to instant 114  
background checks the commission shall take notice of criminal 115  
records checks as they are conducted under section 311.41 of the 116  
Revised Code using electronic fingerprint reading devices. 117

(16) Establishing approval procedures for third-party 118  
engineering or accounting firms, as described in section 3772.09 119  
of the Revised Code; 120

(17) Prescribing the manner in which winnings, 121  
compensation from casino gaming, and gross revenue must be 122  
computed and reported by a licensee as described in Chapter 123  
5753. of the Revised Code; 124

(18) Prescribing conditions under which a licensee's 125  
license may be suspended or revoked as described in section 126  
3772.04 of the Revised Code; 127

(19) Prescribing the manner and procedure of all hearings 128  
to be conducted by the commission or by any hearing examiner; 129

(20) Prescribing technical standards and requirements that 130  
are to be met by security and surveillance equipment that is 131  
used at and standards and requirements to be met by personnel 132  
who are employed at casino facilities, and standards and 133

requirements for the provision of security at and surveillance 134  
of casino facilities; 135

(21) Prescribing requirements for a casino operator to 136  
provide unarmed security services at a casino facility by 137  
licensed casino employees, and the training that shall be 138  
completed by these employees; 139

(22) Prescribing standards according to which casino 140  
operators shall keep accounts and standards according to which 141  
casino accounts shall be audited, and establish means of 142  
assisting the tax commissioner in levying and collecting the 143  
gross casino revenue tax levied under section 5753.02 of the 144  
Revised Code; 145

(23) Defining penalties for violation of commission rules 146  
and a process for imposing such penalties subject to the review 147  
of the joint committee on gaming and wagering; 148

(24) Establishing standards for decertifying contractors 149  
that violate statutes or rules of this state or the federal 150  
government; 151

(25) Establishing standards for the repair of casino 152  
gaming equipment; 153

(26) Establishing procedures to ensure that casino 154  
operators, management companies, and holding companies are 155  
compliant with the compulsive and problem gambling plan 156  
submitted under section 3772.18 of the Revised Code; 157

(27) Prescribing, for institutional investors in or 158  
holding companies of a casino operator, management company, 159  
holding company, or gaming-related vendor that fall below the 160  
threshold needed to be considered an institutional investor or a 161  
holding company, standards regarding what any employees, 162

members, or owners of those investors or holding companies may 163  
do and shall not do in relation to casino facilities and casino 164  
gaming in this state, which standards shall rationally relate to 165  
the need to proscribe conduct that is inconsistent with passive 166  
institutional investment status; 167

(28) Providing for any other thing necessary and proper 168  
for successful and efficient regulation of casino gaming under 169  
this chapter. 170

(E) The commission shall employ and assign gaming agents 171  
as necessary to assist the commission in carrying out the duties 172  
of this chapter and Chapter 2915. of the Revised Code. In order 173  
to maintain employment as a gaming agent, the gaming agent shall 174  
successfully complete all continuing training programs required 175  
by the commission and shall not have been convicted of or 176  
pleaded guilty or no contest to a disqualifying offense as 177  
defined in section 3772.07 of the Revised Code. 178

(F) The commission, as a law enforcement agency, and its 179  
gaming agents, as law enforcement officers as defined in section 180  
2901.01 of the Revised Code, shall have authority with regard to 181  
the detection and investigation of, the seizure of evidence 182  
allegedly relating to, and the apprehension and arrest of 183  
persons allegedly committing violations of this chapter or 184  
gambling offenses as defined in section 2915.01 of the Revised 185  
Code or violations of any other law of this state that may 186  
affect the integrity of casino gaming or the operation of skill- 187  
based amusement machines, and shall have access to casino 188  
facilities and skill-based amusement machine facilities to carry 189  
out the requirements of this chapter. 190

(G) The commission may eject or exclude or authorize the 191  
ejection or exclusion of and a gaming agent may eject a person 192

from a casino facility for any of the following reasons: 193

(1) The person's name is on the list of persons 194  
voluntarily excluding themselves from all casinos in a program 195  
established according to rules adopted by the commission; 196

(2) The person violates or conspires to violate this 197  
chapter or a rule adopted thereunder; or 198

(3) The commission determines that the person's conduct or 199  
reputation is such that the person's presence within a casino 200  
facility may call into question the honesty and integrity of the 201  
casino gaming operations or interfere with the orderly conduct 202  
of the casino gaming operations. 203

(H) A person, other than a person participating in a 204  
voluntary exclusion program, may petition the commission for a 205  
public hearing on the person's ejection or exclusion under this 206  
chapter. 207

(I) A casino operator or management company shall have the 208  
same authority to eject or exclude a person from the management 209  
company's casino facilities as authorized in division (G) of 210  
this section. The licensee shall immediately notify the 211  
commission of an ejection or exclusion. 212

(J) The commission shall submit a written annual report 213  
with the governor, president and minority leader of the senate, 214  
speaker and minority leader of the house of representatives, and 215  
joint committee on gaming and wagering before the first day of 216  
September each year. The annual report shall cover the previous 217  
fiscal year and shall include all of the following: 218

(1) A statement describing the receipts and disbursements 219  
of the commission; 220



(2) Relevant financial data regarding casino gaming,	221
including gross revenues and disbursements made under this	222
chapter;	223
(3) Actions taken by the commission;	224
(4) An update on casino operators', management companies',	225
and holding companies' compulsive and problem gambling plans and	226
the voluntary exclusion program and list;	227
(5) Information regarding prosecutions for conduct	228
described in division (H) of section 3772.99 of the Revised	229
Code, including, but not limited to, the total number of	230
prosecutions commenced and the name of each person prosecuted;	231
(6) Any additional information that the commission	232
considers useful or that the governor, president or minority	233
leader of the senate, speaker or minority leader of the house of	234
representatives, or joint committee on gaming and wagering	235
requests.	236
(K) To ensure the integrity of skill-based amusement	237
machine operations, the commission shall have jurisdiction over	238
all persons conducting or participating in the conduct of skill-	239
based amusement machine operations authorized by this chapter	240
and Chapter 2915. of the Revised Code, including the authority	241
to complete the functions of licensing, regulating,	242
investigating, and penalizing those persons in a manner that is	243
consistent with the commission's authority to do the same with	244
respect to casino gaming. To carry out this division, the	245
commission may adopt rules under Chapter 119. of the Revised	246
Code, including rules establishing fees and penalties related to	247
the operation of skill-based amusement machines.	248
<u>(L) To ensure the integrity of fantasy contests, the</u>	249

commission shall have jurisdiction over all fantasy contest 250  
operators, employees of fantasy contest operators, and fantasy 251  
contest players participating in a fantasy contest authorized by 252  
Chapter 3774. of the Revised Code. The commission shall have the 253  
authority to complete the functions of licensing, regulating, 254  
investigating, and penalizing persons within the commission's 255  
jurisdiction in a manner that is consistent with the 256  
commission's authority to do the same with respect to skill- 257  
based amusement machines. To carry out this division, the 258  
commission may adopt rules under Chapter 119. of the Revised 259  
Code, including rules establishing fees and penalties related to 260  
the operation of fantasy contests. 261

**Sec. 3774.01. As used in this chapter:** 262

(A) "Commission" means the Ohio casino control commission. 263

(B) "Entry fee" means cash or cash equivalent that a 264  
fantasy contest operator requires to be paid by a fantasy 265  
contest player to participate in a fantasy contest. 266

(C) "Fantasy contest" means a simulated game or contest 267  
with an entry fee that satisfies all of the following 268  
conditions: 269

(1) The value of all prizes and awards offered to winning 270  
fantasy contest players is established and made known to the 271  
players in advance of the contest. 272

(2) All winning outcomes reflect the relative knowledge 273  
and skill of the fantasy contest players and are determined 274  
predominantly by accumulated statistical results of the 275  
performance of managing rosters of athletes whose performance 276  
directly corresponds with the actual performance of athletes in 277  
professional sports competitions. 278

(3) Winning outcomes are not based on randomized or 279  
historical events, or on the score, point spread, or any 280  
performance of any single actual team or combination of teams or 281  
solely on any single performance of an individual athlete or 282  
player in any single actual event. 283

(D) "Fantasy contest operator" means a person that offers 284  
fantasy contests with an entry fee for a prize or award to the 285  
general public. Fantasy contest operator does not include a 286  
person that offers a pool not conducted for profit as defined 287  
under division (XX) of section 2915.01 of the Revised Code. 288

(E) "Fantasy contest platform" means any digital or online 289  
method through which a fantasy contest operator provides access 290  
to a fantasy contest. 291

(F) "Fantasy contest player" means a person who 292  
participates in a fantasy contest offered by a fantasy contest 293  
operator. 294

(G) "Key employee" means a person, employed by a fantasy 295  
contest operator, who is responsible for ensuring, and has the 296  
authority necessary to ensure, that all requirements under this 297  
chapter and the rules adopted under this chapter and division 298  
(L) of section 3772.03 of the Revised Code are met. 299

(H) "Material nonpublic information" means information 300  
related to the play of a fantasy contest by a fantasy contest 301  
player that is not readily available to the general public and 302  
is obtained as a result of a person's employment. 303

(I) "Script" means a list of commands that a fantasy- 304  
contest-related computer program can execute and that is created 305  
by a fantasy contest player, or by a third party for a fantasy 306  
contest player, to automate processes on a fantasy contest 307

platform. 308

**Sec. 3774.02.** (A) A fantasy contest operator may not offer 309  
a fantasy contest in this state without first obtaining a 310  
license from the commission. 311

(B) (1) Before obtaining a license to operate fantasy 312  
contests in this state, a fantasy contest operator shall pay to 313  
the commission a nonrefundable initial license fee of thirty 314  
thousand dollars. 315

(2) Unless a license issued under this chapter is 316  
suspended, expires, or is revoked, a license may be renewed. 317  
Before obtaining a renewal license, a fantasy contest operator 318  
shall pay to the commission a nonrefundable license fee of 319  
thirty thousand dollars. After a determination by the commission 320  
that the licensee is in compliance with this chapter and rules 321  
adopted by the commission under this chapter or division (L) of 322  
section 3772.03 of the Revised Code, the license shall be 323  
renewed for not more than three years, as determined by 324  
commission rule adopted under this chapter or division (L) of 325  
section 3772.03 of the Revised Code. 326

(C) Notwithstanding division (B) of this section, the 327  
commission may investigate a licensee at any time the commission 328  
determines it is necessary to ensure that the licensee remains 329  
in compliance with this chapter and the rules adopted under this 330  
chapter or division (L) of section 3772.03 of the Revised Code. 331  
Any fantasy contest operator that applies for or holds a license 332  
under this chapter shall establish the operator's suitability 333  
for a license by clear and convincing evidence. 334

**Sec. 3774.03.** The commission shall adopt rules under 335  
Chapter 119. of the Revised Code as are necessary to complete 336

the functions and address the subjects enumerated in division 337  
(A) of this section. 338

(A) The commission may adopt, and as advisable and 339  
necessary may amend or repeal, rules that include all of the 340  
following: 341

(1) Prohibiting fantasy contest operator's employees, 342  
relatives living in the same household as those employees, and 343  
athletes and referees in the underlying professional sports 344  
competitions from competing in any public fantasy contest 345  
offered by the fantasy contest operator or from sharing any 346  
material nonpublic information with third parties; 347

(2) Ensuring fantasy contest operators prohibit access to 348  
both of the following: 349

(a) Individuals under eighteen years of age; 350

(b) Individuals who, upon request, seek to restrict 351  
themselves from entering fantasy contests. 352

(3) Ensuring fantasy contest operators segregate fantasy 353  
contest player funds from operational funds or maintain a 354  
reserve that exceeds the amount of player funds on deposit, 355  
which reserve may not be used for operational activities. These 356  
reserve funds may take the form of cash, cash equivalents, 357  
payment processor reserves, payment processor receivables, an 358  
irrevocable letter of credit, a bond, or a combination thereof, 359  
in an amount that must exceed the total balances of the fantasy 360  
contest player's accounts. 361

(4) Prescribing requirements related to beginning players 362  
and highly experienced players; 363

(5) Prescribing requirements for internal procedures, 364

including at a minimum, procedures for all of the following: 365

(a) Complying with all applicable state and federal 366  
requirements to protect the privacy and online security of 367  
fantasy contest players and their accounts; 368

(b) Suspending the accounts of players who violate this 369  
chapter and the rules adopted by the commission under this 370  
chapter or division (L) of section 3772.03 of the Revised Code; 371

(c) Providing fantasy contest players with access to 372  
information on playing responsibly and seeking assistance for 373  
compulsive behavior; 374

(d) Establishing the maximum number of entries that a 375  
fantasy contest player may submit to each fantasy contest; 376

(e) Any other procedure that the commission determines 377  
necessary in the rules adopted under this chapter or division 378  
(L) of section 3772.03 of the Revised Code. 379

(6) Requiring a license application to require an 380  
applicant for a fantasy contest operator license to designate at 381  
least one key employee as a condition to obtain a license; 382

(7) Establishing the length of time, which shall be not 383  
more than three years, that a fantasy contest operator license 384  
and renewal license shall be valid; 385

(8) Any other procedure or thing that the commission 386  
determines necessary to ensure the integrity of fantasy sports 387  
contests. 388

(B) The commission may not adopt rules limiting or 389  
regulating the statistical makeup of a game or contest, or the 390  
digital platform of a fantasy contest operator. Nothing in this 391  
section prohibits the commission from adopting rules 392

establishing consumer protections. 393

**Sec. 3774.04.** (A) Each fantasy contest operator shall 394  
retain and maintain in a place secure from theft, loss, or 395  
destruction all of the records required to be maintained by this 396  
chapter for at least five years from the date of the record's 397  
creation. 398

(B) Each fantasy contest operator shall retain and 399  
maintain accurate, complete, legible, and permanent records, 400  
whether in electronic or other format, of any books, records, or 401  
documents relating to the fantasy contest operator's business 402  
and accounting operations, which includes all of the following: 403

(1) The fantasy contest operator's business and 404  
organizational structure; 405

(2) Correspondence with or by, or reports to or from, the 406  
commission, or any local, state, or federal governmental agency, 407  
foreign or domestic; 408

(3) The fantasy contest operator's financial statements, 409  
accounting records, ledgers, and internal and external audit 410  
records; 411

(4) All records related to the conduct of fantasy contests 412  
by the fantasy contest operator in this state; 413

(5) Any materials used to advertise, publicize, or 414  
otherwise promote the fantasy contest operator's fantasy 415  
contests in this state; 416

(6) Any other books, records, or documents the commission 417  
requires the fantasy contest operator to retain and maintain, in 418  
rules adopted by the commission under this chapter or division 419  
(L) of section 3772.03 of the Revised Code. 420

(C) Each fantasy contest operator shall organize all 421  
required records in a manner that enables the commission to 422  
locate, inspect, review, and analyze the records with reasonable 423  
ease and efficiency and, upon request, provide the commission or 424  
its executive director, or duly authorized designee thereof, 425  
with the records required to be retained and maintained by this 426  
section. 427

**Sec. 3774.05.** (A) A fantasy contest operator offering a 428  
fantasy contest in this state shall contract with a third party 429  
to perform an independent audit, consistent with the standards 430  
established by the American institute of certified public 431  
accountants, to ensure compliance with this chapter and any 432  
rules adopted under this chapter or division (L) of section 433  
3772.03 of the Revised Code. The audit shall be performed at 434  
least once every three years unless otherwise ordered by the 435  
commission. 436

(B) A fantasy contest operator offering a fantasy contest 437  
in this state shall contract with a third party to perform an 438  
annual independent financial audit, consistent with the 439  
standards established by the American institute of certified 440  
public accountants. 441

(C) Any third party contracted to perform an audit under 442  
this section shall be approved by the commission before the 443  
audit engagement. The fantasy contest operator shall submit the 444  
audit results to the commission. 445

**Sec. 3774.06.** (A) A fantasy contest may not be offered on 446  
any kiosk or machine physically located in a retail business 447  
location. 448

(B) A fantasy contest operator operating in this state 449



shall not do any of the following:

(1) Operate or offer a fantasy contest based upon any  
university, college, high school, or youth sporting event;

(2) Allow the use of scripts unless the scripts are made  
readily available to all fantasy contest players;

(3) Employ false, deceptive, or misleading advertising, or  
advertising that is not based upon fact; or

(4) Target players that have restricted themselves from  
entering fantasy contests under the procedures for doing so as  
required by the commission, or persons under eighteen years of  
age, in the fantasy contest operator's advertising.

**Sec. 3774.07.** The commission, in an adjudication conducted  
under Chapter 119. of the Revised Code, may penalize, limit,  
condition, restrict, suspend, revoke, deny, or refuse to renew  
the license of any licensee or applicant. The commission may  
take into account any relevant aggravating or mitigating factors  
without in any manner limiting the authority of the commission  
to impose the level and type of discipline the commission  
considers appropriate.

**Sec. 3774.08.** (A) Any information concerning the fantasy  
contest operator's internal procedures, personal information,  
financial information, trade secret information, and information  
protected by the attorney-client privilege submitted, collected,  
or gathered in relation to an application or license under this  
chapter is confidential and not subject to disclosure by any  
state agency or political subdivision as a record under section  
149.43 of the Revised Code.

(B) The commission may share the information referenced in  
this section with, or disclose the information to, any

appropriate governmental or licensing agency if the agency that 479  
receives the information complies with the same requirements 480  
regarding confidentiality as those with which the commission 481  
must comply. 482

**Sec. 3774.09.** Fantasy contests offered in accordance with 483  
this chapter and the rules adopted by the commission under this 484  
chapter or division (L) of section 3772.03 of the Revised Code 485  
are exempt from Chapter 2915. of the Revised Code. 486

**Section 2.** That existing section 3772.03 of the Revised 487  
Code is hereby repealed. 488

**Section 3.** Notwithstanding sections 3774.02, 3774.03, and 489  
3774.05 of the Revised Code as enacted by this act, fantasy 490  
contest operators offering fantasy contests in this state on the 491  
effective date of this act may continue to offer fantasy 492  
contests without interruption, provided that the operator files 493  
an application for licensure with the Ohio Casino Control 494  
Commission within thirty days of the application's availability, 495  
until the application for licensure has been approved or denied. 496