

Senate Bill 68

By: Senators Hill of the 6th, Stone of the 23rd, Albers of the 56th, Williams of the 27th,
Payne of the 54th and others

A BILL TO BE ENTITLED
AN ACT

To amend Chapter 2 of Title 20 of the Official Code of Georgia Annotated, relating to elementary and secondary education, so as to establish an individual student education account program; to provide for a short title; to provide for definitions; to provide for qualifications and requirements; to provide for management of accounts; to provide for participating schools; to provide for responsibilities of parents; to provide for duties of the Department of Revenue in administering the program; to provide for rules and regulations; to provide for related matters; to repeal conflicting laws; and for other purposes.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

SECTION 1.

Chapter 2 of Title 20 of the Official Code of Georgia Annotated, relating to elementary and secondary education, is amended by adding a new article to read as follows:

"ARTICLE 35

20-2-2140.

This article shall be known and may be cited as the 'Individual Student Education Account Act.'

20-2-2141.

As used in this article, the term:

(1) 'Department' means the Department of Revenue.

(2) 'Eligible postsecondary institution' means a community college, an accredited university, or an accredited private postsecondary institution.

(3) 'Eligible student' means any child who is a Georgia resident and who is eligible for enrollment in a Georgia elementary or secondary public school pursuant to Code Section 20-2-150.

(4) 'Individual student education account' or 'account' means a consumer driven savings account established pursuant to this article composed of state funds accrued on behalf of an eligible student and which may be used for qualifying educational expenses, including future postsecondary education expenses.

(5) 'Parent' means a parent, legal guardian, custodian, or other person with legal authority to act on behalf of a child.

(6) 'Participating school' means a private school in this state that is accredited or in the process of becoming accredited by one or more entities listed in subparagraph (A) of paragraph (6) of Code Section 20-3-519 that has notified the department of its intention to participate in the program and that complies with the department's requirements established pursuant to this article.

(7) 'Participating student' means an eligible student who has elected to participate in the program established pursuant to this article.

(8) 'Private tutoring' means tutoring services provided by tutors accredited or certified by a regionally or nationally recognized accrediting organization or by teachers certified in this state pursuant to Code Section 20-2-200.

(9) 'Program' means the individual student education account program established pursuant to this article.

(10) 'Qualifying educational expenses' means:

(A) Tuition and fees at a participating school;

(B) Textbooks required by a participating school;

(C) Payment for private tutoring;

(D) Payment for purchase of curriculum materials;

(E) Tuition or fees for a nonpublic online learning program;

(F) Contracted educational services by a public school or local school system, including courses; provided, however, that this shall not be construed to equate to enrollment in a public school for purposes of eligibility for the program;

(G) Fees for nationally norm-referenced assessment instruments, advanced placement or similar examinations, and any examinations related to college or university admission;

(H) Educational services for participating students with disabilities from a licensed or accredited practitioner or provider. Such educational services may include, but are not limited to:

(i) Applied behavior analysis services;

(ii) Speech-language pathology services;

(iii) Occupational therapy services; and

(iv) Physical therapy services;

(I) Tuition and fees at an eligible postsecondary institution; and

(J) Textbooks required for postsecondary courses.

(11) 'Resident school system' means the local school system in which the eligible student would be enrolled based on his or her residence.

20-2-2142.

(a) Any eligible student shall qualify for the program established pursuant to this article if the parent of such eligible student signs an agreement:

(1) To provide an education for the eligible student in at least the subjects of English and language arts, mathematics, social studies, and science and not through enrollment in a public school;

(2) To acknowledge that funds shall cease being deposited into an account if the eligible student returns to a public school; provided, however, that this shall not apply to contracted educational services pursuant to subparagraph (F) of paragraph (10) of Code Section 20-2-2141; and

(3) To use the funds deposited into the account only for qualifying educational expenses for the eligible student.

(b) For each participating student, the department shall deposit into an account an amount equivalent to the costs of the educational program that would have been provided for such student as calculated under Code Section 20-2-161 if he or she were enrolled in and attending school in the resident school system less the state-wide average local five mill share per student and less any administrative costs withheld pursuant to subsection (c) of Code Section 20-2-2143. The amount deposited shall not include any federal funds.

(c) A participating student shall be counted in the enrollment of his or her resident school system; provided, however, that this count shall only be for the purpose of determining the amount of the grant, and such participating student shall not be counted as enrolled for purposes of state or federal accountability requirements, including, but not limited to, the federal Elementary and Secondary Education Act, as amended by the No Child Left Behind Act of 2001 (P.L. 107-110). The funds needed to provide a grant shall be subtracted by the Department of Education from the allotment payable to the participating student's resident school system and transferred to the department from the Department of Education for purposes of funding the individual student education accounts.

(d) Funds deposited into an account shall be used only for qualifying educational expenses for the participating student. Annually, 50 percent of the prior year's deposit in an account shall roll over to the following year. If an account has been inactive for two consecutive years or funds remain in the account when the participating student turns 25 years old, the funds in such account shall be returned to the state and the account shall be closed. Upon

high school graduation of the participating student, an amount not to exceed 50 percent of the total of the prior year's deposits shall roll over and may be used for postsecondary education.

(e) Participating schools, private tutoring, eligible postsecondary institutions, or other educational providers receiving funds from an account shall not refund, rebate, or share a participating student's grant with a parent or student in any manner.

(f) The number of participating students in the program annually shall be limited to one-half of 1 percent based on a random selection process of the state-wide total public school enrollment for the 2017-2018 school year and an additional 1 percent based on a random selection process of the state-wide total public school enrollment for the 2018-2019 school year. For the 2019-2020 school year and thereafter, there shall be no limit.

(g) An eligible student shall not be eligible to participate concurrently in the program established pursuant to this article and the scholarship program established pursuant to Article 33 of this chapter, the 'Georgia Special Needs Scholarship Act.'

(h) Deposits made into an individual student education account shall not be considered taxable income.

(i) A participating student shall be eligible to receive deposits into an individual student education account pursuant to this Code section until the student returns to a public school, the parent closes the account, or the student graduates from high school.

20-2-2143.

(a) The department shall qualify private financial management firms to manage individual student education accounts and shall establish reasonable fees for such firms' services based upon market rates.

(b) The department shall have the authority to conduct or retain an independent certified public accountant or other contractor to conduct an audit of any individual student education account at any time and shall, at a minimum, conduct random audits of individual student education accounts on an annual basis.

(c) The department may withhold up to 3 percent of the amount calculated pursuant to subsection (b) of Code Section 20-2-2142 for use in administering the program established pursuant to this article; provided, however, that any amount withheld pursuant to this subsection shall be spent solely on expenses incurred by the department in performing the duties required by this article.

(d) The department shall provide parents of participating students with a written explanation of the qualifying educational expenses which are considered allowable uses of account funds, the responsibilities of parents with respect to the program, and the duties of the department.

(e) The department shall make payments to eligible students' accounts on a quarterly basis.
(f) The department shall have the authority to refer cases of suspected misuse of account
funds by parents to law enforcement agencies for investigation.

20-2-2144.

(a) All participating schools shall:

(1) Comply with all health and safety laws or codes that apply to private schools;

(2) Comply with all provisions of Code Section 20-2-690 and any other state law
applicable to private schools;

(3) Comply with the antidiscrimination provisions of 42 U.S.C. Section 2000d;

(4) Demonstrate fiscal soundness by having been in operation for one school year or by
submitting a financial information report for the school that complies with uniform
financial accounting standards established by the department and conducted by a certified
public accountant. The report must confirm that the school desiring to participate is
insured and that the owner or owners have sufficient capital or credit to operate the
school for the upcoming school year serving the number of students anticipated with the
revenues from tuition and other sources that may be reasonably expected. The report
shall be limited in scope to those records that are necessary for the department to make
a determination on fiscal soundness;

(5) Conduct criminal background checks on teachers in the same manner as required for
public school personnel pursuant to Code Section 20-2-211.1 and exclude from
employment any individuals who would not be permitted to be employed by a local
school system pursuant to the results of such background checks; and

(6) Annually administer to all participating students a nationally norm-referenced
assessment or a state required, nationally norm-referenced assessment that measures
learning gains and provides for value added assessments in grades and subjects that are
administered to students in public schools in this state. The participating school shall
annually provide to the department the results of any assessments administered to
participating students pursuant to this paragraph.

(b) The creation of this program shall not be construed to expand the authority of this state,
its officers, or any local school system to impose any additional regulations on nonpublic
schools beyond those reasonably necessary to enforce the requirements of this article.

20-2-2145.

(a) The parent of a participating student shall:

(1) For home study students, provide to the department on an annual basis the results of any assessments administered pursuant to paragraph (7) of subsection (c) of Code Section 20-2-690; and

(2) Inform the department of the participating student's graduation from high school.

(b) Upon participation in the program, the parent assumes full financial responsibility for the education of the participating student, including transportation to and from a participating school.

(c) The creation of this program or the deposit of grants pursuant to this article shall not be construed to imply that a public school did not provide a free and appropriate public education for an eligible student or constitute a waiver or admission by this state of the same.

(d) Any funds from an account directed to a participating school is so directed wholly as a result of the genuine and independent choice of the parent.

(e) The parent of each participating student shall comply fully with the participating school's rules and policies.

(f) The department shall have the authority to bar any parent who is determined to have intentionally and substantially misused account funds and to forfeit the eligible student's participation in the program.

20-2-2146.

(a) The department shall ensure that eligible students and their parents are informed annually of the participating schools in the program. The department shall take any additional measures necessary to ensure that low-income families are made aware of the program and their options.

(b) The department shall create a standard form that parents of eligible students can submit to establish such student's eligibility for the program. The department shall ensure that the application is readily available to interested families through various sources, including the Internet.

(c) The department shall collect the test scores of participating students and provide the aggregate test results and associated learning gains beginning three years after establishment of the program. Such findings shall be aggregated by the students' grade level, gender, family income level, number of years of participation in the program, and race. The department shall ensure compliance with all student privacy laws.

(d) The department shall make graduation rates for participating students available to the public via a state website beginning three years after establishment of the program.

(e) The department shall administer an annual parental satisfaction survey that queries parents of participating students regarding:

(1) Their satisfaction with the program;

(2) Their opinions on other topics, items, or issues that would elicit information about the effectiveness of the program; and

(3) The number of years the eligible student has participated in the program.

(f) The department shall prepare and make available to the public an annual financial report on the total amount of funds used from individual student education accounts for each category of qualifying educational expenses listed in paragraph (10) of Code Section 20-2-2141.

20-2-2147.

(a) The department may bar a participating school from the program if the department determines that the participating school has:

(1) Intentionally and substantially misrepresented information;

(2) Failed to refund to the state any overpayments in a timely manner; or

(3) Failed to provide the participating student with the educational services funded by such student's individual student education account.

(b) If the department bars a participating school from the program, it shall notify eligible and participating students and their parents of such action as soon as is practicably possible.

20-2-2148.

The department shall adopt rules and regulations as necessary to implement the provisions of this article.

20-2-2149.

The resident school system shall provide a participating school that has admitted an eligible student under the program with a complete copy of such student's school records, in accordance with any requirements and limitations provided for under the Family Educational Rights and Privacy Act of 1974, 20 U.S.C. Section 1232g."

SECTION 2.

All laws and parts of laws in conflict with this Act are repealed.