

115TH CONGRESS 1ST SESSION

H. R. 576

To encourage and support partnerships between the public and private sectors to improve our Nation's social programs, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

January 13, 2017

Mr. Tiberi (for himself, Mr. Delaney, Mr. Macarthur, Mr. Larson of Connecticut, Mr. Polis, Mr. Blumenauer, Mrs. Brooks of Indiana, Mrs. Walorski, and Mr. Paulsen) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To encourage and support partnerships between the public and private sectors to improve our Nation's social programs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Social Impact Partner-
- 5 ships to Pay for Results Act".

1	SEC. 2. SOCIAL IMPACT PARTNERSHIPS TO PAY FOR RE-
2	SULTS.
3	Section 403 of the Social Security Act (42 U.S.C.
4	603) is amended by adding at the end the following:
5	"(c) Social Impact Demonstration Projects.—
6	"(1) Purposes.—The purposes of this sub-
7	section are the following:
8	"(A) To improve the lives of families and
9	individuals in need in the United States by
10	funding social programs that achieve real re-
11	sults.
12	"(B) To redirect funds away from pro-
13	grams that, based on objective data, are ineffec-
14	tive, and into programs that achieve demon-
15	strable, measurable results.
16	"(C) To ensure Federal funds are used ef-
17	fectively on social services to produce positive
18	outcomes for both service recipients and tax-
19	payers.
20	"(D) To establish the use of social impact
21	partnerships to address some of our Nation's
22	most pressing problems.
23	"(E) To facilitate the creation of public-
24	private partnerships that bundle philanthropic
25	or other private resources with existing public
26	spending to scale up effective social interven-

tions already being implemented by private organizations, nonprofits, charitable organizations, and State and local governments across the country.

- "(F) To bring pay-for-performance to the social sector, allowing the United States to improve the impact and effectiveness of vital social services programs while redirecting inefficient or duplicative spending.
- "(G) To incorporate outcomes measurement and randomized controlled trials or other rigorous methodologies for assessing program impact.
- "(2) SOCIAL IMPACT PARTNERSHIP APPLICATION.—

"(A) Notice.—Not later than 1 year after the date of the enactment of this subsection, the Secretary of the Treasury, in consultation with the Federal Interagency Council on Social Impact Partnerships, shall publish in the Federal Register a request for proposals from States or local governments for social impact partnership projects in accordance with this paragraph.

1	"(B) Required outcomes for social
2	IMPACT PARTNERSHIP PROJECT.—To qualify as
3	a social impact partnership project under this
4	subsection, a project must produce one or more
5	measurable, clearly defined outcomes that result
6	in social benefit and Federal, State, or local
7	savings through any of the following:
8	"(i) Increasing work and earnings by
9	individuals in the United States who are
10	unemployed for more than 6 consecutive
11	months.
12	"(ii) Increasing employment and earn-
13	ings of individuals who have attained 16
14	years of age but not 25 years of age.
15	"(iii) Increasing employment among
16	individuals receiving Federal disability ben-
17	efits.
18	"(iv) Reducing the dependence of low-
19	income families on Federal means-tested
20	benefits.
21	"(v) Improving rates of high school
22	graduation.
23	"(vi) Reducing teen and unplanned
24	pregnancies.

1	"(vii) Improving birth outcomes and
2	early childhood health and development
3	among low-income families and individuals.
4	"(viii) Reducing rates of asthma, dia-
5	betes, or other preventable diseases among
6	low-income families and individuals to re-
7	duce the utilization of emergency and other
8	high-cost care.
9	"(ix) Increasing the proportion of chil-
10	dren living in two-parent families.
11	"(x) Reducing incidences and adverse
12	consequences of child abuse and neglect.
13	"(xi) Reducing the number of youth
14	in foster care by increasing adoptions, per-
15	manent guardianship arrangements, reuni-
16	fications, or placements with a fit and will-
17	ing relative, or by avoiding placing children
18	in foster care by ensuring they can be
19	cared for safely in their own homes.
20	"(xii) Reducing the number of chil-
21	dren and youth in foster care residing in
22	group homes, child care institutions, agen-
23	cy-operated foster homes, or other non-
24	family foster homes, unless it is deter-
25	mined that it is in the interest of the

1	child's long-term health, safety, or psycho-
2	logical well-being to not be placed in a
3	family foster home.
4	"(xiii) Reducing the number of chil-
5	dren returning to foster care.
6	"(xiv) Reducing recidivism among ju-
7	venile offenders, individuals released from
8	prison, or other high-risk populations.
9	"(xv) Reducing the rate of homeless-
10	ness among our most vulnerable popu-
11	lations.
12	"(xvi) Improving the health and well-
13	being of those with mental, emotional, and
14	behavioral health needs.
15	"(xvii) Improving the educational out-
16	comes of special-needs or low-income chil-
17	dren.
18	"(xviii) Improving the employment
19	and well-being of returning United States
20	military members.
21	"(xix) Increasing the financial sta-
22	bility of low-income families.
23	"(xx) Increasing the independence and
24	employability of individuals who are phys-
25	ically or mentally disabled.

1	"(xxi) Other measurable outcomes de-
2	fined by the State or local government that
3	result in positive social outcomes and Fed-
4	eral savings.
5	"(C) APPLICATION REQUIRED.—The notice
6	described in subparagraph (A) shall require a
7	State or local government to submit an applica-
8	tion for the social impact partnership project
9	that addresses the following:
10	"(i) The outcome goals of the project.
11	"(ii) A description of each interven-
12	tion in the project and anticipated out-
13	comes of the intervention.
14	"(iii) Rigorous evidence demonstrating
15	that the intervention can be expected to
16	produce the desired outcomes.
17	"(iv) The target population that will
18	be served by the project.
19	"(v) The expected social benefits to
20	participants who receive the intervention
21	and others who may be impacted.
22	"(vi) Projected Federal, State, and
23	local government costs and other costs to
24	conduct the project.

1	"(vii) Projected Federal, State, and
2	local government savings and other sav-
3	ings, including an estimate of the savings
4	to the Federal Government, on a program-
5	by-program basis and in the aggregate, if
6	the project is implemented and the out-
7	comes are achieved as a result of the inter-
8	vention.
9	"(viii) If savings resulting from the
10	successful completion of the project are es-
11	timated to accrue to the State or local gov-
12	ernment, the likelihood of the State or
13	local government to realize those savings.
14	"(ix) A plan for delivering the inter-
15	vention through a social impact partner-
16	ship model.
17	"(x) A description of the expertise of
18	each service provider that will administer
19	the intervention, including a summary of
20	the experience of the service provider in
21	delivering the proposed intervention or a
22	similar intervention, or demonstrating that
23	the service provider has the expertise nec-

essary to deliver the proposed intervention.

1	"(xi) An explanation of the experience
2	of the State or local government, the inter-
3	mediary, or the service provider in raising
4	private and philanthropic capital to fund
5	social service investments.
6	"(xii) The detailed roles and respon-
	•
7	sibilities of each entity involved in the
8	project, including any State or local gov-
9	ernment entity, intermediary, service pro-
10	vider, independent evaluator, investor, or
11	other stakeholder.
12	"(xiii) A summary of the experience of
13	the service provider in delivering the pro-
14	posed intervention or a similar interven-
15	tion, or a summary demonstrating the
16	service provider has the expertise necessary
17	to deliver the proposed intervention.
18	"(xiv) A summary of the unmet need
19	in the area where the intervention will be
20	delivered or among the target population
21	who will receive the intervention.
22	"(xv) The proposed payment terms,
23	the methodology used to calculate outcome
24	payments, the payment schedule, and per-
25	formance thresholds.

1	"(xvi) The project budget.
2	"(xvii) The project timeline.
3	"(xviii) The criteria used to determine
4	the eligibility of an individual for the
5	project, including how selected populations
6	will be identified, how they will be referred
7	to the project, and how they will be en-
8	rolled in the project.
9	"(xix) The evaluation design.
10	"(xx) The metrics that will be used in
11	the evaluation to determine whether the
12	outcomes have been achieved as a result of
13	the intervention and how the metrics will
14	be measured.
15	"(xxi) An explanation of how the
16	metrics used in the evaluation to determine
17	whether the outcomes achieved as a result
18	of the intervention are independent, objec-
19	tive indicators of impact and are not sub-
20	ject to manipulation by the service pro-
21	vider, intermediary, or investor.
22	"(xxii) A summary explaining the
23	independence of the evaluator from the
24	other entities involved in the project and
25	the evaluator's experience in conducting

1	rigorous evaluations of program effective-
2	ness including, where available, well-imple-
3	mented randomized controlled trials on the
4	intervention or similar interventions.
5	"(xxiii) The capacity of the service
6	provider to deliver the intervention to the
7	number of participants the State or local
8	government proposes to serve in the
9	project.
10	"(xxiv) A description of whether and
11	how the State or local government and
12	service providers plan to sustain the inter-
13	vention, if it is timely and appropriate to
14	do so, to ensure that successful interven-
15	tions continue to operate after the period
16	of the social impact partnership.
17	"(D) Project intermediary informa-
18	TION REQUIRED.—The application described in
19	subparagraph (C) shall also contain the fol-
20	lowing information about any intermediary for
21	the social impact partnership project (whether
22	an intermediary is a service provider or other

entity):

1	"(i) Experience and capacity for pro-
2	viding or facilitating the provision of the
3	type of intervention proposed.
4	"(ii) The mission and goals.
5	"(iii) Information on whether the
6	intermediary is already working with serv-
7	ice providers that provide this intervention
8	or an explanation of the capacity of the
9	intermediary to begin working with service
10	providers to provide the intervention.
11	"(iv) Experience working in a collabo-
12	rative environment across government and
13	nongovernmental entities.
14	"(v) Previous experience collaborating
15	with public or private entities to implement
16	evidence-based programs.
17	"(vi) Ability to raise or provide fund-
18	ing to cover operating costs (if applicable
19	to the project).
20	"(vii) Capacity and infrastructure to
21	track outcomes and measure results, in-
22	cluding—
23	"(I) capacity to track and ana-
24	lyze program performance and assess
25	program impact; and

1	"(II) experience with perform-
2	ance-based awards or performance-
3	based contracting and achieving
4	project milestones and targets.
5	"(viii) Role in delivering the interven-
6	tion.
7	"(ix) How the intermediary would
8	monitor program success, including a de-
9	scription of the interim benchmarks and
10	outcome measures.
11	"(E) Feasibility studies funded
12	THROUGH OTHER SOURCES.—The notice de-
13	scribed in subparagraph (A) shall permit a
14	State or local government to submit an applica-
15	tion for social impact partnership funding that
16	contains information from a feasibility study
17	developed for purposes other than applying for
18	funding under this subsection.
19	"(3) Awarding social impact partnership
20	AGREEMENTS.—
21	"(A) TIMELINE IN AWARDING AGREE-
22	MENT.—Not later than 6 months after receiving
23	an application in accordance with paragraph
24	(2), the Secretary, in consultation with the Fed-
25	eral Interagency Council on Social Impact Part-

1	nerships, shall determine whether to enter into
2	an agreement for a social impact partnership
3	project with a State or local government.
4	"(B) Considerations in Awarding
5	AGREEMENT.—In determining whether to enter
6	into an agreement for a social impact partner-
7	ship project (the application for which was sub-
8	mitted under paragraph (2)) the Secretary, in
9	consultation with the Federal Interagency
10	Council on Social Impact Partnerships (estab-
11	lished by paragraph (6)) and the head of any
12	Federal agency administering a similar inter-
13	vention or serving a population similar to that
14	served by the project, shall consider each of the
15	following:
16	"(i) The recommendations made by
17	the Commission on Social Impact Partner-
18	ships.
19	"(ii) The value to the Federal Govern-
20	ment of the outcomes expected to be
21	achieved if the outcomes specified in the
22	agreement are achieved as a result of the
23	intervention.
24	"(iii) The likelihood, based on evi-
25	dence provided in the application and other

1	evidence, that the State or local govern-
2	ment in collaboration with the inter-
3	mediary and the service providers will
4	achieve the outcomes.
5	"(iv) The savings to the Federal Gov-
6	ernment if the outcomes specified in the
7	agreement are achieved as a result of the
8	intervention.
9	"(v) The savings to the State and
10	local governments if the outcomes specified
11	in the agreement are achieved as a result
12	of the intervention.
13	"(vi) The expected quality of the eval-
14	uation that would be conducted with re-
15	spect to the agreement.
16	"(vii) The capacity and commitment
17	of the State or local government to sustain
18	the intervention, if appropriate and timely
19	and if the intervention is successful, be-
20	yond the period of the social impact part-
21	nership.
22	"(C) AGREEMENT AUTHORITY.—
23	"(i) Agreement requirements.—
24	In accordance with this paragraph, the
25	Secretary, in consultation with the Federal

1 Interagency Council on Social Impact 2 Partnerships and the head of any Federal agency administering a similar intervention 3 or serving a population similar to that served by the project, may enter into an 6 agreement for a social impact partnership 7 project with a State or local government if 8 the Secretary, in consultation with the 9 Federal Interagency Council on Social Im-10 pact Partnerships, determines that each of 11 the following requirements are met: 12 "(I) The State or local govern-13 ment agrees to achieve one or more 14 outcomes as a result of the interven-15 tion, as specified in the agreement 16 and validated by independent evalua-17 tion, in order to receive payment. 18 "(II) The Federal payment to the 19

"(II) The Federal payment to the State or local government for each specified outcome achieved as a result of the intervention is less than or equal to the value of the outcome to the Federal Government over a period not to exceed 10 years, as determined

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1	by the Secretary, in consultation with
2	the State or local government.
3	"(III) The duration of the
4	project does not exceed 10 years.
5	"(IV) The State or local govern-
6	ment has demonstrated, through the
7	application submitted under para-
8	graph (2), that, based on prior rig-
9	orous experimental evaluations or rig-
10	orous quasi-experimental studies, the
11	intervention can be expected to
12	achieve each outcome specified in the
13	agreement.
14	"(V) The State, local govern-
15	ment, intermediary, or service pro-
16	vider has experience raising private or
17	philanthropic capital to fund social
18	service investments (if applicable to
19	the project).
20	"(VI) The State or local govern-
21	ment has shown that each service pro-
22	vider has experience delivering the
23	intervention, a similar intervention, or
24	has otherwise demonstrated the exper-

1	tise necessary to deliver the interven-
2	tion.
3	"(ii) Payment.—The Secretary shall
4	pay the State or local government only it
5	the independent evaluator described in
6	paragraph (5) determines that the social
7	impact partnership project has met the re-
8	quirements specified in the agreement and
9	achieved an outcome as a result of the
10	intervention, as specified in the agreement
11	and validated by independent evaluation.
12	"(D) Notice of agreement award.—
13	Not later than 30 days after entering into an
14	agreement under this paragraph, the Secretary
15	shall publish a notice in the Federal Register
16	that includes, with regard to the agreement, the
17	following:
18	"(i) The outcome goals of the social
19	impact partnership project.
20	"(ii) A description of each interven-
21	tion in the project.
22	"(iii) The target population that will
23	be served by the project.

1	"(iv) The expected social benefits to
2	participants who receive the intervention
3	and others who may be impacted.
4	"(v) The detailed roles, responsibil-
5	ities, and purposes of each Federal, State,
6	or local government entity, intermediary,
7	service provider, independent evaluator, in-
8	vestor, or other stakeholder.
9	"(vi) The payment terms, the method-
10	ology used to calculate outcome payments,
11	the payment schedule, and performance
12	thresholds.
13	"(vii) The project budget.
14	"(viii) The project timeline.
15	"(ix) The project eligibility criteria.
16	"(x) The evaluation design.
17	"(xi) The metrics that will be used in
18	the evaluation to determine whether the
19	outcomes have been achieved as a result of
20	each intervention and how these metrics
21	will be measured.
22	"(xii) The estimate of the savings to
23	the Federal, State, and local government,
24	on a program-by-program basis and in the
25	aggregate, if the agreement is entered into

and implemented and the outcomes are achieved as a result of each intervention.

"(E) AUTHORITY TO TRANSFER ADMINISTRATION OF AGREEMENT.—The Secretary may transfer to the head of another Federal agency the authority to administer (including making payments under) an agreement entered into under subparagraph (C), and any funds necessary to do so.

"(F) REQUIREMENT ON FUNDING USED TO BENEFIT CHILDREN.—Not less than 50 percent of all Federal payments made to carry out agreements under this paragraph shall be used for initiatives that directly benefit children.

"(4) Feasibility study funding.—

"(A) Requests for funding for feasi-Bility studies.—The Secretary shall reserve a portion of the amount reserved to carry out this subsection to assist States or local governments in developing feasibility studies to apply for social impact partnership funding under paragraph (2). To be eligible to receive funding to assist with completing a feasibility study, a State or local government shall submit an appli-

1	cation for feasibility study funding addressing
2	the following:
3	"(i) A description of the outcome
4	goals of the social impact partnership
5	project.
6	"(ii) A description of the intervention,
7	including anticipated program design, tar-
8	get population, an estimate regarding the
9	number of individuals to be served, and
10	setting for the intervention.
11	"(iii) Evidence to support the likeli-
12	hood that the intervention will produce the
13	desired outcomes.
14	"(iv) A description of the potential
15	metrics to be used.
16	"(v) The expected social benefits to
17	participants who receive the intervention
18	and others who may be impacted.
19	"(vi) Estimated costs to conduct the
20	project.
21	"(vii) Estimates of Federal, State,
22	and local government savings and other
23	savings if the project is implemented and
24	the outcomes are achieved as a result of
25	each intervention.

1	"(viii) An estimated timeline for im-
2	plementation and completion of the
3	project, which shall not exceed 10 years.
4	"(ix) With respect to a project for
5	which the State or local government selects
6	an intermediary to operate the project, any
7	partnerships needed to successfully execute
8	the project and the ability of the inter-
9	mediary to foster the partnerships.
10	"(x) The expected resources needed to
11	complete the feasibility study for the State
12	or local government to apply for social im-
13	pact partnership funding under paragraph
14	(2).
15	"(B) FEDERAL SELECTION OF APPLICA-
16	TIONS FOR FEASIBILITY STUDY.—Not later
17	than 6 months after receiving an application for
18	feasibility study funding under subparagraph
19	(A), the Secretary, in consultation with the
20	Federal Interagency Council on Social Impact
21	Partnerships and the head of any Federal agen-
22	cy administering a similar intervention or serv-
23	ing a population similar to that served by the

project, shall select State or local government

1	feasibility study proposals for funding based on
2	the following:
3	"(i) The recommendations made by
4	the Commission on Social Impact Partner-
5	ships.
6	"(ii) The likelihood that the proposal
7	will achieve the desired outcomes.
8	"(iii) The value of the outcomes ex-
9	pected to be achieved as a result of each
10	intervention.
11	"(iv) The potential savings to the
12	Federal Government if the social impact
13	partnership project is successful.
14	"(v) The potential savings to the
15	State and local governments if the project
16	is successful.
17	"(C) Public disclosure.—Not later
18	than 30 days after selecting a State or local
19	government for feasibility study funding under
20	this paragraph, the Secretary shall cause to be
21	published on the website of the Federal Inter-
22	agency Council on Social Impact Partnerships
23	information explaining why a State or local gov-
24	ernment was granted feasibility study funding.
25	"(D) Funding restriction.—

1	"(i) Feasibility study restric-
2	TION.—The Secretary may not provide fea-
3	sibility study funding under this paragraph
4	for more than 50 percent of the estimated
5	total cost of the feasibility study reported
6	in the State or local government applica-
7	tion submitted under subparagraph (A).
8	"(ii) Aggregate restriction.—Of
9	the total amount reserved to carry out this
10	subsection, the Secretary may not use
11	more than \$10,000,000 to provide feasi-
12	bility study funding to States or local gov-
13	ernments under this paragraph.
14	"(iii) No guarantee of funding.—
15	The Secretary shall have the option to
16	award no funding under this paragraph.
17	"(E) Submission of feasibility study
18	REQUIRED.—Not later than 9 months after the
19	receipt of feasibility study funding under this
20	paragraph, a State or local government receiv-
21	ing the funding shall complete the feasibility
22	study and submit the study to the Federal
23	Interagency Council on Social Impact Partner-

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ships.

"(F) DELEGATION OF AUTHORITY.—The Secretary may transfer to the head of another Federal agency the authorities provided in this paragraph and any funds necessary to exercise the authorities.

"(5) Evaluations.—

"(A) AUTHORITY TO ENTER INTO AGREE-MENTS.—For each State or local government awarded a social impact partnership project approved by the Secretary under this subsection, the head of the relevant agency, as recommended by the Federal Interagency Council on Social Impact Partnerships and determined by the Secretary, shall enter into an agreement with the State or local government to pay for all or part of the independent evaluation to determine whether the State or local government project has achieved a specific outcome as a result of the intervention in order for the State or local government to receive outcome payments under this subsection.

"(B) EVALUATOR QUALIFICATIONS.—The head of the relevant agency may not enter into an agreement with a State or local government unless the head determines that the evaluator is

independent of the other parties to the agreement and has demonstrated substantial experience in conducting rigorous evaluations of program effectiveness including, where available and appropriate, well-implemented randomized controlled trials on the intervention or similar interventions.

"(C) METHODOLOGIES TO BE USED—The

"(C) Methodologies to be used.—The evaluation used to determine whether a State or local government will receive outcome payments under this subsection shall use experimental designs using random assignment or other reliable, evidence-based research methodologies, as certified by the Federal Interagency Council on Social Impact Partnerships, that allow for the strongest possible causal inferences when random assignment is not feasible.

"(D) Progress report.—

"(i) Submission of Report.—The independent evaluator shall—

"(I) not later than 2 years after a project has been approved by the Secretary and biannually thereafter until the project is concluded, submit to the head of the relevant agency and

1	the Federal Interagency Council on
2	Social Impact Partnerships a written
3	report summarizing the progress that
4	has been made in achieving each out-
5	come specified in the agreement; and
6	"(II) before the scheduled time of
7	the first outcome payment and before
8	the scheduled time of each subsequent
9	payment, submit to the head of the
10	relevant agency and the Federal
11	Interagency Council on Social Impact
12	Partnerships a written report that in-
13	cludes the results of the evaluation
14	conducted to determine whether an
15	outcome payment should be made
16	along with information on the unique
17	factors that contributed to achieving
18	or failing to achieve the outcome, the
19	challenges faced in attempting to
20	achieve the outcome, and information
21	on the improved future delivery of this
22	or similar interventions.
23	"(ii) Submission to the secretary
24	AND CONGRESS.—Not later than 30 days
25	after receipt of the written report pursuant

1	to clause (i)(II), the Federal Interagency
2	Council on Social Impact Partnerships
3	shall submit the report to the Secretary
4	and each committee of jurisdiction in the
5	House of Representatives and the Senate.
6	"(E) FINAL REPORT.—
7	"(i) Submission of Report.—Within
8	6 months after the social impact partner-
9	ship project is completed, the independent
10	evaluator shall—
11	"(I) evaluate the effects of the
12	activities undertaken pursuant to the
13	agreement with regard to each out-
14	come specified in the agreement; and
15	"(II) submit to the head of the
16	relevant agency and the Federal
17	Interagency Council on Social Impact
18	Partnerships a written report that in-
19	cludes the results of the evaluation
20	and the conclusion of the evaluator as
21	to whether the State or local govern-
22	ment has fulfilled each obligation of
23	the agreement, along with information
24	on the unique factors that contributed
25	to the success or failure of the project.

1	the challenges faced in attempting to
2	achieve the outcome, and information
3	on the improved future delivery of this
4	or similar interventions.
5	"(ii) Submission to the secretary
6	AND CONGRESS.—Not later than 30 days
7	after receipt of the written report pursuant
8	to clause (i)(II), the Federal Interagency
9	Council on Social Impact Partnerships
10	shall submit the report to the Secretary
11	and each committee of jurisdiction in the
12	House of Representatives and the Senate.
13	"(F) Limitation on cost of evalua-
14	TIONS.—Of the amount reserved under this
15	subsection for social impact partnership
16	projects, the Secretary may not obligate more
17	than 15 percent to evaluate the implementation
18	and outcomes of the projects.
19	"(G) DELEGATION OF AUTHORITY.—The
20	Secretary may transfer to the head of another
21	Federal agency the authorities provided in this
22	paragraph and any funds necessary to exercise
23	the authorities.
24	"(6) Federal interagency council on so-
25	CIAL IMPACT PARTNERSHIPS.—

1	"(A) Establishment.—There is estab-
2	lished the Federal Interagency Council on So-
3	cial Impact Partnerships (in this paragraph re-
4	ferred to as the 'Council') to—
5	"(i) coordinate with the Secretary on
6	the efforts of social impact partnership
7	projects funded under this subsection;
8	"(ii) advise and assist the Secretary in
9	the development and implementation of the
10	projects;
11	"(iii) advise the Secretary on specific
12	programmatic and policy matter related to
13	the projects;
14	"(iv) provide subject-matter expertise
15	to the Secretary with regard to the
16	projects;
17	"(v) certify to the Secretary that each
18	State or local government that has entered
19	into an agreement with the Secretary for a
20	social impact partnership project under
21	this subsection and each evaluator selected
22	by the head of the relevant agency under
23	paragraph (5) has access to Federal ad-
24	ministrative data to assist the State or
25	local government and the evaluator in eval-

1 uating the performance and outcomes of
2 the project;
3 "(vi) address issues that will influence
4 the future of social impact partnership
5 projects in the United States;
6 "(vii) provide guidance to the execu-
7 tive branch on the future of social impact
8 partnership projects in the United States;
9 "(viii) prior to approval by the Sec-
0 retary, certify that each State and local
1 government application for a social impact
2 partnership contains rigorous, independent
data and reliable, evidence-based research
4 methodologies to support the conclusion
that the project will yield savings to the
State or local government or the Federal
Government if the project outcomes are
8 achieved;
9 "(ix) certify to the Secretary, in the
0 case of each approved social impact part-
nership that is expected to yield savings to
the Federal Government, that the project
will yield a projected savings to the Fed-
4 eral Government if the project outcomes
are achieved, and coordinate with the rel-

1	evant Federal agency to produce an after-
2	action accounting once the project is com-
3	plete to determine the actual Federal sav-
4	ings realized, and the extent to which ac-
5	tual savings aligned with projected savings;
6	and
7	"(x) provide periodic reports to the
8	Secretary and make available reports peri-
9	odically to Congress and the public on the
10	implementation of this subsection.
11	"(B) Composition of council.—The
12	Council shall have 11 members, as follows:
13	"(i) Chair.—The Chair of the Coun-
14	cil shall be the Director of the Office of
15	Management and Budget.
16	"(ii) Other members.—The head of
17	each of the following entities shall des-
18	ignate one officer or employee of the entity
19	to be a Council member:
20	"(I) The Department of Labor.
21	"(II) The Department of Health
22	and Human Services.
23	"(III) The Social Security Ad-
24	ministration.

1	"(IV) The Department of Agri-
2	culture.
3	"(V) The Department of Justice.
4	"(VI) The Department of Hous-
5	ing and Urban Development.
6	"(VII) The Department of Edu-
7	cation.
8	"(VIII) The Department of Vet-
9	erans Affairs.
10	"(IX) The Department of the
11	Treasury.
12	"(X) The Corporation for Na-
13	tional and Community Service.
14	"(7) Commission on social impact partner-
15	SHIPS.—
16	"(A) ESTABLISHMENT.—There is estab-
17	lished the Commission on Social Impact Part-
18	nerships (in this paragraph referred to as the
19	'Commission').
20	"(B) Duties.—The duties of the Commis-
21	sion shall be to—
22	"(i) assist the Secretary and the Fed-
23	eral Interagency Council on Social Impact
24	Partnerships in reviewing applications for
25	funding under this subsection;

1	"(ii) make recommendations to the
2	Secretary and the Federal Interagency
3	Council on Social Impact Partnerships re-
4	garding the funding of social impact part-
5	nership agreements and feasibility studies;
6	and
7	"(iii) provide other assistance and in-
8	formation as requested by the Secretary or
9	the Federal Interagency Council on Social
10	Impact Partnerships.
11	"(C) Composition.—The Commission
12	shall be composed of nine members, of whom—
13	"(i) one shall be appointed by the
14	President, who will serve as the Chair of
15	the Commission;
16	"(ii) one shall be appointed by the
17	Majority Leader of the Senate;
18	"(iii) one shall be appointed by the
19	Minority Leader of the Senate;
20	"(iv) one shall be appointed by the
21	Speaker of the House of Representatives;
22	"(v) one shall be appointed by the Mi-
23	nority Leader of the House of Representa-
24	tives:

1	"(vi) one shall be appointed by the
2	Chairman of the Committee on Finance of
3	the Senate;
4	"(vii) one shall be appointed by the
5	ranking member of the Committee on Fi-
6	nance of the Senate;
7	"(viii) one member shall be appointed
8	by the Chairman of the Committee on
9	Ways and Means of the House of Rep-
10	resentatives; and
11	"(ix) one shall be appointed by the
12	ranking member of the Committee on
13	Ways and Means of the House of Rep-
14	resentatives.
15	"(D) Qualifications of commission
16	MEMBERS.—The members of the Commission
17	shall—
18	"(i) be experienced in finance, eco-
19	nomics, pay for performance, or program
20	evaluation;
21	"(ii) have relevant professional or per-
22	sonal experience in a field related to one or
23	more of the outcomes listed in this sub-
24	section; or

1	"(iii) be qualified to review applica-
2	tions for social impact partnership projects
3	to determine whether the proposed metrics
4	and evaluation methodologies are appro-
5	priately rigorous and reliant upon inde-
6	pendent data and evidence-based research.
7	"(E) TIMING OF APPOINTMENTS.—The ap-
8	pointments of the members of the Commission
9	shall be made not later than 120 days after the
10	date of the enactment of this subsection, or, in
11	the event of a vacancy, not later than 90 days
12	after the date the vacancy arises. If a member
13	of Congress fails to appoint a member by that
14	date, the President may select a member of the
15	President's choice on behalf of the member of
16	Congress. Notwithstanding the preceding sen-
17	tence, if not all appointments have been made
18	to the Commission as of that date, the Commis-
19	sion may operate with no fewer than five mem-
20	bers until all appointments have been made.
21	"(F) TERM OF APPOINTMENTS.—
22	"(i) In general.—The members ap-
23	pointed under subparagraph (C) shall serve
24	as follows:

1	"(I) Three members shall serve
2	for 2 years.
3	"(II) Three members shall serve
4	for 3 years.
5	"(III) Three members (one of
6	which shall be Chair of the Commis-
7	sion appointed by the President) shall
8	serve for 4 years.
9	"(ii) Assignment of terms.—The
10	Commission shall designate the term
11	length that each member appointed under
12	subparagraph (C) shall serve by unani-
13	mous agreement. In the event that unani-
14	mous agreement cannot be reached, term
15	lengths shall be assigned to the members
16	by a random process.
17	"(G) Vacancies.—Subject to subpara-
18	graph (E), in the event of a vacancy in the
19	Commission, whether due to the resignation of
20	a member, the expiration of a member's term,
21	or any other reason, the vacancy shall be filled
22	in the manner in which the original appoint-
23	ment was made and shall not affect the powers
24	of the Commission.

1	"(H) APPOINTMENT POWER.—Members of
2	the Commission appointed under subparagraph
3	(C) shall not be subject to confirmation by the
4	Senate.
5	"(8) Limitation on use of funds.—Of the
6	amounts reserved to carry out this subsection, the
7	Secretary may not use more than \$2,000,000 in any
8	fiscal year to support the review, approval, and over-
9	sight of social impact partnership projects, including
10	activities conducted by—
11	"(A) the Federal Interagency Council on
12	Social Impact Partnerships; and
13	"(B) any other agency consulted by the
14	Secretary before approving a social impact part-
15	nership project or a feasibility study under
16	paragraph (4).
17	"(9) No federal funding for credit en-
18	HANCEMENTS.—No amount reserved to carry out
19	this subsection may be used to provide any insur-
20	ance, guarantee, or other credit enhancement to a
21	State or local government under which a Federal
22	payment would be made to a State or local govern-
23	ment as the result of a State or local government
24	failing to achieve an outcome specified in a contract.

1	"(10) AVAILABILITY OF FUNDS.—Amounts re-
2	served to carry out this subsection shall remain
3	available until 10 years after the date of the enact-
4	ment of this subsection.
5	"(11) Website.—The Federal Interagency
6	Council on Social Impact Partnerships shall estab-
7	lish and maintain a public website that shall display
8	the following:
9	"(A) A copy of, or method of accessing
10	each notice published regarding a social impact
11	partnership project pursuant to this subsection
12	"(B) A copy of each feasibility study fund-
13	ed under this subsection.
14	"(C) For each State or local government
15	that has entered into an agreement with the
16	Secretary for a social impact partnership
17	project, the website shall contain the following
18	information:
19	"(i) The outcome goals of the project
20	"(ii) A description of each interven-
21	tion in the project.
22	"(iii) The target population that will
23	be served by the project.

1	"(iv) The expected social benefits to
2	participants who receive the intervention
3	and others who may be impacted.
4	"(v) The detailed roles, responsibil-
5	ities, and purposes of each Federal, State,
6	or local government entity, intermediary,
7	service provider, independent evaluator, in-
8	vestor, or other stakeholder.
9	"(vi) The payment terms, method-
10	ology used to calculate outcome payments,
11	the payment schedule, and performance
12	thresholds.
13	"(vii) The project budget.
14	"(viii) The project timeline.
15	"(ix) The project eligibility criteria.
16	"(x) The evaluation design.
17	"(xi) The metrics used to determine
18	whether the proposed outcomes have been
19	achieved and how these metrics are meas-
20	ured.
21	"(D) A copy of the progress reports and
22	the final reports relating to each social impact
23	partnership project.
24	"(E) An estimate of the savings to the
25	Federal. State, and local government, on a pro-

1	gram-by-program basis and in the aggregate,
2	resulting from the successful completion of the
3	social impact partnership project.
4	"(12) Regulations.—The Secretary, in con-
5	sultation with the Federal Interagency Council on
6	Social Impact Partnerships, may issue regulations as
7	necessary to carry out this subsection.
8	"(13) Definitions.—In this subsection:
9	"(A) AGENCY.—The term 'agency' has the
10	meaning given that term in section 551 of title
11	5, United States Code.
12	"(B) Intervention.—The term 'interven-
13	tion' means a specific service delivered to
14	achieve an impact through a social impact part-
15	nership project.
16	"(C) Secretary.—The term 'Secretary'
17	means the Secretary of the Treasury.
18	"(D) SOCIAL IMPACT PARTNERSHIP
19	PROJECT.—The term 'social impact partnership
20	project' means a project that finances social
21	services using a social impact partnership
22	model.
23	"(E) SOCIAL IMPACT PARTNERSHIP
24	MODEL.—The term 'social impact partnership

1	model' means a method of financing social serv-
2	ices in which—
3	"(i) Federal funds are awarded to a
4	State or local government only if a State
5	or local government achieves certain out-
6	comes agreed on by the State or local gov-
7	ernment and the Secretary; and
8	"(ii) the State or local government co-
9	ordinates with service providers, investors
10	(if applicable to the project), and (if nec-
11	essary) an intermediary to identify—
12	"(I) an intervention expected to
13	produce the outcome;
14	"(II) a service provider to deliver
15	the intervention to the target popu-
16	lation; and
17	"(III) investors to fund the deliv-
18	ery of the intervention.
19	"(F) State.—The term 'State' means
20	each State of the United States, the District of
21	Columbia, each commonwealth, territory or pos-
22	session of the United States, and each federally
23	recognized Indian tribe.
24	"(14) Funding.—Of the amounts made avail-
25	able to carry out subsection (b) for fiscal year 2017,

- 1 the Secretary shall reserve \$100,000,000 to carry
- 2 out this subsection.".

3 SEC. 3. EXTENSION OF TANF PROGRAM.

- 4 (a) Family Assistance Grants.—Section
- 5 403(a)(1) of the Social Security Act (42 U.S.C. 603(a)(1))
- 6 is amended in each of subparagraphs (A) and (C), by
- 7 striking "2012" and inserting "2017".
- 8 (b) Healthy Marriage Promotion and Respon-
- 9 SIBLE FATHERHOOD GRANTS.—Section 403(a)(2)(D) of
- 10 such Act (42 U.S.C. 603(a)(2)(D)) is amended by striking
- 11 "2012" each place it appears and inserting "2017".
- 12 (c) Tribal Grants.—Section 412(a) of such Act (42
- 13 U.S.C. 612(a)) is amended in each of paragraphs (1)(A)
- 14 and (2)(A) by striking "2012" and inserting "2017".
- 15 (d) Child Care Entitlement.—Section 418(a)(3)
- 16 of such Act (42 U.S.C. 618(a)(3)) is amended by striking
- 17 "2012" and inserting "2017".
- 18 (e) Grants to the Territories.—Section
- 19 1108(b)(2) of such Act (42 U.S.C. 1308(b)(2)) is amend-
- 20 ed by striking "2012" and inserting "2017".
- 21 (f) Extension of the Temporary Assistance
- 22 FOR NEEDY FAMILIES PROGRAM AND RELATED PRO-
- 23 Grams Through December 31, 2017.—Activities au-
- 24 thorized by part A of title IV and section 1108(b) of such
- 25 Act (other than under section 403(b) of such Act) shall

- 1 continue through December 31, 2017, in the manner au-
- 2 thorized for fiscal year 2017, and out of any money in
- 3 the Treasury of the United States not otherwise appro-
- 4 priated, there are hereby appropriated such sums as may
- 5 be necessary for such purpose. Grants and payments may
- 6 be made pursuant to this authority on a quarterly basis
- 7 through the first quarter of fiscal year 2018 at the level
- 8 provided for such activities for the corresponding quarter
- 9 of fiscal year 2017.
- 10 SEC. 4. STRENGTHENING WELFARE RESEARCH AND EVAL-
- 11 UATION AND DEVELOPMENT OF A WHAT
- 12 WORKS CLEARINGHOUSE.
- 13 (a) IN GENERAL.—Section 413 of the Social Security
- 14 Act (42 U.S.C. 613) is amended to read as follows:
- 15 "SEC. 413. EVALUATION OF TEMPORARY ASSISTANCE FOR
- 16 NEEDY FAMILIES AND RELATED PROGRAMS.
- 17 "(a) EVALUATION OF THE IMPACTS OF TANF.—The
- 18 Secretary shall conduct research on the effect of State pro-
- 19 grams funded under this part and any other State pro-
- 20 gram funded with qualified State expenditures (as defined
- 21 in section 409(a)(7)(B)(i)) on employment, self-suffi-
- 22 ciency, child well-being, unmarried births, marriage, pov-
- 23 erty, economic mobility, and other factors as determined
- 24 by the Secretary.

"(b) Evaluation of Grants To Improve Child 1 Well-Being by Promoting Healthy Marriage and RESPONSIBLE FATHERHOOD.—The Secretary shall conduct research to determine the effects of the grants made under section 403(a)(2) on child well-being, marriage, family stability, economic mobility, poverty, and other factors as determined by the Secretary. "(c) DISSEMINATION OF INFORMATION.—The Sec-8 retary shall, in consultation with States receiving funds 10 provided under this part, develop methods of disseminating information on any research, evaluation, or study 12 conducted under this section, including facilitating the 13 sharing of information and best practices among States 14 and localities. 15 STATE-INITIATED EVALUATIONS.—A shall be eligible to receive funding to evaluate the State 16 program funded under this part or any other State pro-17 18 gram funded with qualified State expenditures (as defined in section 409(a)(7)(B)(i)) if— 19 "(1) the State submits to the Secretary a de-20 21 scription of the proposed evaluation; 22 "(2) the Secretary determines that the design 23 and approach of the proposed evaluation is rigorous

and is likely to yield information that is credible and

will be useful to other States; and

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"(3) unless waived by the Secretary, the State contributes to the cost of the evaluation, from non-Federal sources, an amount equal to at least 25 percent of the cost of the proposed evaluation.

"(e) Census Bureau Research.—

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"(1) The Bureau of the Census shall implement or enhance household surveys of program participation, in consultation with the Secretary and the Bureau of Labor Statistics and made available to interested parties, to allow for the assessment of the outcomes of continued welfare reform on the economic and child well-being of low-income families with children, including those who received assistance or services from a State program funded under this part or any other State program funded with qualified State expenditures (as defined in section 409(a)(7)(B)(i)). The content of the surveys should include such information as may be necessary to examine the issues of unmarried childbearing, marriage, welfare dependency and compliance with work requirements, the beginning and ending of spells of assistance, work, earnings and employment stability, and the well-being of children.

"(2) To carry out the activities specified in paragraph (1), the Bureau of the Census, the Sec-

1	retary, and the Bureau of Labor Statistics shall con-
2	sider ways to improve the surveys and data derived
3	from the surveys to—
4	"(A) address under reporting of the receipt
5	of means-tested benefits and tax benefits for
6	low-income individuals and families;
7	"(B) increase understanding of poverty
8	spells and long-term poverty, including by facili-
9	tating the matching of information to better un-
10	derstand intergenerational poverty;
11	"(C) generate a better geographical under-
12	standing of poverty such as through State-
13	based estimates and measures of neighborhood
14	poverty;
15	"(D) increase understanding of the effects
16	of means-tested benefits and tax benefits on the
17	earnings and incomes of low-income families;
18	and
19	"(E) improve how poverty and economic
20	well-being are measured, including through the
21	use of consumption measures, material depriva-
22	tion measures, social exclusion measures, and
23	economic and social mobility measures.
24	"(f) RESEARCH AND EVALUATION CONDUCTED
25	UNDER THIS SECTION—Research and evaluation con-

- 1 ducted under this section designed to determine the effects
- 2 of a program or policy (other than research conducted
- 3 under subsection (e)) shall use experimental designs using
- 4 random assignment or other reliable, evidence-based re-
- 5 search methodologies that allow for the strongest possible
- 6 causal inferences when random assignment is not feasible.
- 7 "(g) Development of What Works Clearing-
- 8 HOUSE OF PROVEN AND PROMISING APPROACHES TO
- 9 Move Welfare Recipients Into Work.—
- 10 "(1) IN GENERAL.—The Secretary, in consulta-
- 11 tion with the Secretary of Labor, shall develop a
- database (which shall be referred to as the 'What
- Works Clearinghouse of Proven and Promising
- 14 Projects to Move Welfare Recipients into Work') of
- the projects that used a proven approach or a prom-
- ising approach in moving welfare recipients into
- work, based on independent, rigorous evaluations of
- the projects. The database shall include a separate
- listing of projects that used a developmental ap-
- proach in delivering services and a further separate
- 21 listing of the projects with no or negative effects.
- The Secretary shall add to the What Works Clear-
- 23 inghouse of Proven and Promising Projects to Move
- Welfare Recipients into Work data about the
- projects that, based on an independent, well-con-

1	ducted experimental evaluation of a program or
2	project, using random assignment or other research
3	methodologies that allow for the strongest possible
4	causal inferences, have shown they are proven,
5	promising, developmental, or ineffective approaches.
6	"(2) Criteria for evidence of effective-
7	NESS OF APPROACH.—The Secretary, in consultation
8	with the Secretary of Labor and organizations with
9	experience in evaluating research on the effective-
10	ness of various approaches in delivering services to
11	move welfare recipients into work, shall—
12	"(A) establish criteria for evidence of effec-
13	tiveness; and
14	"(B) ensure that the process for estab-
15	lishing the criteria—
16	"(i) is transparent;
17	"(ii) is consistent across agencies;
18	"(iii) provides opportunity for public
19	comment; and
20	"(iv) takes into account efforts of
21	Federal agencies to identify and publicize
22	effective interventions, including efforts at
23	the Department of Health and Human
24	Services, the Department of Education,
25	and the Department of Justice.

1	"(3) Definitions.—In this subsection:
2	"(A) APPROACH.—The term 'approach'
3	means a process, product, strategy, or practice
4	that is—
5	"(i) research-based, based on the re-
6	sults of one or more empirical studies, and
7	linked to program-determined outcomes;
8	and
9	"(ii) evaluated using rigorous research
10	designs.
11	"(B) PROVEN APPROACH.—The term
12	'proven approach' means an approach that—
13	"(i) meets the requirements of a
14	promising approach; and
15	"(ii) has demonstrated significant and
16	substantively important positive outcomes
17	at more than one site in terms of increas-
18	ing work and earnings of participants, re-
19	ducing poverty and dependence, improving
20	child well-being, or strengthening families.
21	"(C) Promising approach.—The term
22	'promising approach' means an approach—
23	"(i) that meets the requirements of
24	subparagraph (D)(i);

1	"(ii) that has been evaluated using
2	well-designed and rigorous randomized
3	controlled trials (or, if not available, rig-
4	orous quasi-experimental research designs);
5	"(iii) that has demonstrated signifi-
6	cant and substantively important positive
7	outcomes at one site in terms of increasing
8	work and earnings of participants, reduc-
9	ing poverty and dependence, improving
10	child well-being, or strengthening families;
11	and
12	"(iv) under which the benefits of the
13	positive outcomes have exceeded the costs
14	of achieving the outcomes.
15	"(D) DEVELOPMENTAL APPROACH.—The
16	term 'developmental approach' means an ap-
17	proach that—
18	"(i) is research-based, grounded in
19	relevant empirically based knowledge, and
20	linked to program-determined outcomes;
21	"(ii) is evaluated using rigorous re-
22	search designs; and
23	"(iii) has yet to demonstrate a signifi-
24	cant positive outcome in terms of increas-

1	ing work and earnings of participants in a
2	cost-effective way.
3	"(h) Appropriation.—
4	"(1) In general.—Of the amount appro-
5	priated by section 403(a)(1) for each fiscal year
6	0.33 percent shall be available for research, technical
7	assistance, and evaluation under this section.
8	"(2) Allocation.—Of the amount made avail-
9	able under paragraph (1) for each fiscal year, the
10	Secretary shall make available \$10,000,000 plus
11	such additional amount as the Secretary deems nec-
12	essary and appropriate, to carry out subsection
13	(e).".
14	(b) Conforming Amendment.—Section
15	403(a)(1)(B) of such Act (42 U.S.C. $603(a)(1)(B)$) is
16	amended by inserting ", reduced by the percentage speci-
17	fied in section 413(h) with respect to the fiscal year," be-
18	fore "as the amount".
19	SEC. 5. TECHNICAL CORRECTIONS TO DATA EXCHANGE
20	STANDARDS TO IMPROVE PROGRAM COORDI
21	NATION.
22	(a) In General.—Section 411(d) of the Social Secu-
23	rity Act (42 U.S.C. 611(d)) is amended to read as follows:
24	"(d) Data Exchange Standards for Improved
25	Immedaded adil 1000

1	"(1) Designation.—The Secretary shall, in
2	consultation with an interagency work group estab-
3	lished by the Office of Management and Budget and
4	considering State government perspectives, by rule
5	designate data exchange standards to govern, under
6	this part—
7	"(A) necessary categories of information
8	that State agencies operating programs under
9	State plans approved under this part are re-
10	quired under applicable Federal law to elec-
11	tronically exchange with another State agency
12	and
13	"(B) Federal reporting and data exchange
14	required under applicable Federal law.
15	"(2) Requirements.—The data exchange
16	standards required by paragraph (1) shall, to the ex-
17	tent practicable—
18	"(A) incorporate a widely accepted, non-
19	proprietary, searchable, computer-readable for-
20	mat, such as the eXtensible Markup Language
21	"(B) contain interoperable standards devel-
22	oped and maintained by intergovernmental
23	partnerships, such as the National Information
24	Exchange Model:

1	"(C) incorporate interoperable standards
2	developed and maintained by Federal entities
3	with authority over contracting and financial
4	assistance;
5	"(D) be consistent with and implement ap-
6	plicable accounting principles;
7	"(E) be implemented in a manner that is
8	cost-effective and improves program efficiency
9	and effectiveness; and
10	"(F) be capable of being continually up-
11	graded as necessary.
12	"(3) Rule of construction.—Nothing in
13	this subsection shall be construed to require a
14	change to existing data exchange standards found to
15	be effective and efficient.".
16	(b) Effective Date.—Not later than the date that
17	is 24 months after the date of the enactment of this sec-
18	tion, the Secretary of Health and Human Services shall
19	issue a proposed rule that—
20	(1) identifies federally required data exchanges,
21	include specification and timing of exchanges to be
22	standardized, and address the factors used in deter-
23	mining whether and when to standardize data ex-
24	changes; and

- 1 (2) specifies State implementation options and
- 2 describes future milestones.

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