E2 0 lr 3583

By: Senators Lee, Hough, Sydnor, and West

Introduced and read first time: February 24, 2020

Assigned to: Rules

#### A BILL ENTITLED

# 1 AN ACT concerning

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#### Criminal Procedure - Restitution - Trauma-Informed Restorative Justice

FOR the purpose of requiring the Comptroller to distribute certain unclaimed money related to abandoned property in a certain manner; requiring that adherence to the provisions of a certain victim and offender restorative justice agreement by a certain offender be a condition of mandatory supervision; requiring that adherence to the provisions of a certain victim and offender restorative justice agreement by a certain offender be a condition of parole; providing that a prosecuting attorney has certain to recommend restorative justice intervention circumstances; authorizing a court to enter a judgment of restitution against a defendant or child respondent if restitution was determined by arbitration and incorporated by an order of the court; authorizing a court to enter a judgment of restitution against the parent of a defendant or child respondent if restitution was determined by arbitration and incorporated by an order of the court; requiring a restitution obligor to make certain payments to the Department of Public Safety and Correctional Services or the Department of Juvenile Services under certain circumstances; providing that the accrual of interest for nonpayment of restitution occur in accordance with a victim and offender restorative justice agreement under certain circumstances; authorizing a court to enter a judgment of restitution regarding certain terms of a victim and offender restorative justice agreement; requiring the State Board of Victim Services to provide certain information to a victim and a victim's representative; requiring the Victim Services Unit of the Governor's Office of Crime Control and Prevention to adopt certain regulations relating to the certification and administration of victim-offender specialists; establishing the Restorative Justice Intervention Revolving Fund as a special, nonlapsing fund; specifying the purpose of the Fund; requiring the Victim Services Unit to administer the Fund; requiring the State Treasurer to hold the Fund and the Comptroller to account for the Fund; specifying the contents of the Fund; specifying the purpose for which the Fund may be used; providing for the investment of money in and expenditures from the Fund; exempting the Fund from a certain provision of law requiring interest earnings on State money to accrue to the General Fund of the



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State; providing that the Fund is subject to audit by the Office of Legislative Audits; providing for the purpose and construction of certain provisions of law; authorizing a prosecuting attorney to refer a victim and an offender to a victim-offender legal specialist for a certain purpose; requiring the appointment of a victim-offender legal specialist under certain circumstances; requiring a court to order an offender or the parent of an offender to pay into a certain fund for the costs of a victim-offender legal specialist subject to certain exceptions; providing that the agreement by an offender to seek a restorative justice solution constitutes a waiver of certain claims; prohibiting the use of certain conduct or statements as evidence; requiring a victim-offender legal specialist to disclose certain information to a victim and an offender; authorizing a victim-offender legal specialist to arbitrate the amount of restitution owed by an offender on agreement by a victim and an offender; providing that the provisions of a victim and offender restorative justice agreement are not subject to court modification under certain circumstances; authorizing a court to incorporate but not merge the terms of a victim and offender restorative justice agreement in an order of the court without making a finding of fact or legal determination; authorizing a court to prohibit the disclosure of the terms of a victim and offender restorative justice agreement under certain circumstances; authorizing a prosecuting attorney, counsel for an offender, counsel for a victim, and the court to provide a victim-offender legal specialist with certain information; requiring a clerk of the court to provide a victim-offender legal specialist with certain access to a case file; authorizing a victim-offender legal specialist to request certain materials; authorizing the Victim Services Unit to limit the number of hours for which a victim-offender legal specialist may be compensated without prior approval; authorizing a court to grant additional time for restorative justice efforts under certain circumstances; authorizing a court to order an offender to comply with the terms of a victim and offender restorative justice agreement regardless of the dismissal of the case or the case being placed on the stet docket; authorizing a court to incorporate but not merge a victim and offender restorative justice agreement as an order of the court; requiring a court to incorporate but not merge the terms of a restorative justice agreement regarding restitution if there was an agreement regarding arbitration; requiring a clerk of the court to provide a copy of a victim and offender restorative justice agreement to an entity that will have custody over an offender; requiring that compliance with the terms of a victim and offender restorative justice agreement by an offender be considered an additional condition of release for the offender; defining certain terms; providing for the application of this Act; and generally relating to restorative justice intervention.

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BY repealing and reenacting, with amendments,
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- Article Commercial Law
- 40 Section 17–317(a)(3)
- 41 Annotated Code of Maryland
- 42 (2013 Replacement Volume and 2019 Supplement)
- 43 BY repealing and reenacting, with amendments,
- 44 Article Correctional Services
- 45 Section 4–307, 7–503(b), and 7–701(a)

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          Annotated Code of Maryland
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          (2017 Replacement Volume and 2019 Supplement)
 3
    BY repealing
 4
          Article – Criminal Law
 5
          Section 3-207
 6
          Annotated Code of Maryland
 7
          (2012 Replacement Volume and 2019 Supplement)
 8
    BY repealing and reenacting, without amendments,
 9
          Article - Criminal Procedure
10
          Section 11–101(a) and 11–601(a)
11
          Annotated Code of Maryland
12
          (2018 Replacement Volume and 2019 Supplement)
13
    BY repealing and reenacting, with amendments,
14
          Article - Criminal Procedure
15
          Section 11–101(f), 11–104(e) through (i), 11–601(e), (g), and (h), 11–603(a),
16
                 11–604(a), 11–607(b), 11–616(e), 11–619, 11–914(9), and 11–1105(a)
          Annotated Code of Maryland
17
          (2018 Replacement Volume and 2019 Supplement)
18
19
    BY adding to
20
          Article – Criminal Procedure
21
          Section 11-101(f) through (h), 11-104(e), and 11-1106; and 11-1201 through
22
                 11-1205 to be under the new subtitle "Subtitle 12. Restorative Justice
                Intervention"
23
          Annotated Code of Maryland
24
          (2018 Replacement Volume and 2019 Supplement)
25
26
    BY repealing and reenacting, without amendments,
27
          Article – State Finance and Procurement
28
          Section 6-226(a)(2)(i)
29
          Annotated Code of Maryland
30
          (2015 Replacement Volume and 2019 Supplement)
31
    BY repealing and reenacting, with amendments,
32
          Article – State Finance and Procurement
33
          Section 6-226(a)(2)(ii)121. and 122.
34
          Annotated Code of Maryland
35
          (2015 Replacement Volume and 2019 Supplement)
36
    BY adding to
37
          Article – State Finance and Procurement
38
          Section 6-226(a)(2)(ii)123.
          Annotated Code of Maryland
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40
          (2015 Replacement Volume and 2019 Supplement)
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SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:

## 3 Article – Commercial Law

- 4 17-317.
- 5 (a) (3) (i) Subject to subparagraph (ii) of this paragraph, the Administrator 6 shall distribute all unclaimed money from [judgments]:
- 7 **JUDGMENTS** of restitution under Title 11, Subtitle 6 of 8 the Criminal Procedure Article to the State Victims of Crime Fund established under § 9 11–916 of the Criminal Procedure Article to assist victims of crimes and delinquent acts to protect the victims' rights as provided by law; **AND**
- 11 2. Money collected under Title 10 of the Family 12 Law Article to the Restorative Justice Intervention Revolving Fund 13 under § 11–1106 of the Criminal Procedure Article to provide for 14 restorative Justice efforts.
- abandoned property under § 11–614 of the Criminal Procedure Article OR AN INDIVIDUAL
  WHO WAS ENTITLED TO FUNDS UNDER TITLE 10 OF THE FAMILY LAW ARTICLE is
  located after the money has been distributed under this paragraph, the Administrator shall
  reduce the next distribution to the State Victims of Crime Fund OR THE RESTORATIVE
  JUSTICE INTERVENTION REVOLVING FUND UNDER § 11–1106 OF THE CRIMINAL
  PROCEDURE ARTICLE by the amount recovered by the victim OR INDIVIDUAL.

## 22 Article - Correctional Services

- 23 4–307.
- If a court has ordered that an eligible person make restitution OR HAS
  INCORPORATED A VICTIM AND OFFENDER RESTORATIVE JUSTICE AGREEMENT
  UNDER TITLE 11, SUBTITLE 12 OF THE CRIMINAL PROCEDURE ARTICLE as part of a
  sentence or as a condition of probation, the Board of Review shall require the eligible person
  to make restitution payments OR TO FOLLOW THE TERMS OF THE AGREEMENT while on
  parole or work release as a condition of parole or work release.
- 30 7–503.
- 31 (b) If a court previously ordered an individual to pay restitution OR HAS
  32 INCORPORATED A VICTIM AND OFFENDER RESTORATIVE JUSTICE AGREEMENT
  33 UNDER TITLE 11, SUBTITLE 12 OF THE CRIMINAL PROCEDURE ARTICLE as a part of

- 1 a sentence or as a condition of probation, the individual shall be required to make
- 2 restitution payments OR TO FOLLOW THE TERMS OF THE AGREEMENT while under
- 3 mandatory supervision as a condition of mandatory supervision.
- $4 \quad 7-701.$
- 5 (a) If the Commission grants parole to an individual whom a court has ordered to
- 6 make restitution OR HAS INCORPORATED A VICTIM AND OFFENDER RESTORATIVE
- 7 JUSTICE AGREEMENT UNDER TITLE 11, SUBTITLE 12 OF THE CRIMINAL
- 8 PROCEDURE ARTICLE as part of a sentence or as a condition of probation, the
- 9 Commission shall require the individual to make restitution payments **OR TO FOLLOW**
- 10 THE TERMS OF THE AGREEMENT while on parole as a condition of parole.
- 11 Article Criminal Law
- 12 **[**3–207.
- 13 (a) On a pretrial motion of the State, a court may dismiss a charge of assault if:
- 14 (1) the victim and the defendant agree to the dismissal; and
- 15 (2) the court considers the dismissal proper.
- 16 (b) The defendant shall pay the costs that would have been incurred if the
- 17 defendant had been found guilty.]
- 18 Article Criminal Procedure
- 19 11–101.
- 20 (a) In this title the following words have the meanings indicated.
- 21 (F) "TRAUMA-INFORMED" MEANS A METHODOLOGY:
- 22 (1) BASED ON AN UNDERSTANDING OF AND A RESPONSIVENESS TO
- 23 THE IMPACT OF TRAUMA ON AN INDIVIDUAL;
- 24 (2) THAT EMPHASIZES THE PHYSICAL, PSYCHOLOGICAL, AND
- 25 EMOTIONAL SAFETY OF PARTIES; AND
- 26 (3) THAT CREATES AN OPPORTUNITY FOR AN INDIVIDUAL TO
- 27 REBUILD A SENSE OF CONTROL AND EMPOWERMENT.
- 28 (G) "VICTIM AND OFFENDER RESTORATIVE JUSTICE AGREEMENT" MEANS A
- 29 VOLUNTARY AGREEMENT BETWEEN A VICTIM AND A PERPETRATOR OF A CRIME OR

## 1 DELINQUENT ACT.

- 2 (H) "VICTIM-OFFENDER LEGAL SPECIALIST" MEANS AN INDIVIDUAL
- 3 CERTIFIED BY THE VICTIM SERVICES UNIT OF THE GOVERNOR'S OFFICE OF CRIME
- 4 CONTROL AND PREVENTION UNDER SUBTITLE 12 OF THIS TITLE WHO IS A MEMBER
- 5 OF THE MARYLAND STATE BAR WITH LEGAL KNOWLEDGE AND EXTENSIVE
- 6 PROFESSIONAL EXPERIENCE PERTAINING TO:
- 7 (1) CRIMINAL JUSTICE AND JUVENILE JUSTICE;
- 8 (2) OFFENDER RIGHTS, VICTIMS' RIGHTS, AND TRAUMA-INFORMED 9 PRACTICES;
- 10 (3) RESTITUTION DAMAGES CALCULATIONS; AND
- 11 (4) SENTENCING, PAROLE, MANDATORY RELEASE, ADMINISTRATIVE 12 RELEASE, AND PROBATION.
- 13 [(f)](I) "Victim stay-away alert technology" means a system of electronic
- monitoring that is capable of notifying a victim if the defendant is at or near a location from
- which the defendant has been ordered by the court to stay away.
- 16 11–104.
- 17 (E) ON REQUEST OF THE DEFENDANT, OR ON THE INITIATIVE OF THE
- 18 COURT OR THE PROSECUTING ATTORNEY, THE PROSECUTING ATTORNEY SHALL
- 19 INFORM THE VICTIM OR THE VICTIM'S REPRESENTATIVE THAT THE PROSECUTING
- 20 ATTORNEY HAS THE DISCRETION TO RECOMMEND A RESTORATIVE JUSTICE
- 21 INTERVENTION UNDER SUBTITLE 12 OF THIS TITLE.
- [(e)](F) (1) A victim or victim's representative may:
- 23 (i) file a completed notification request form with the prosecuting
- 24 attorney; or
- 25 (ii) follow the MDEC system protocol to request notice.
- 26 (2) (i) If the jurisdiction has not implemented the MDEC system, the
- 27 prosecuting attorney shall send a copy of the completed notification request form to the
- 28 clerk of the circuit court or juvenile court.
- 29 (ii) If the jurisdiction has implemented the MDEC system and the
- 30 victim or victim's representative has filed a completed notification request form, the
- 31 prosecuting attorney shall electronically file the form with the clerk of the circuit court or
- 32 juvenile court in the MDEC system.

1 2 3 4	system protocol, a victim	or v Rights	mpleted notification request form or completing the MDEC victim's representative complies with Article 47 of the and each provision of the Code that requires a victim or st notice.	
5 6	• • •	-	address and electronic mail address of a victim or victim's victim or victim's representative shall:	
7 8	* *	_	ate in the notification request form a person who has ictim or victim's representative; or	
9 10 11	(ii) request as part of the MDEC system protocol, without filing a motion to seal, that the address and electronic mail address remain confidential and available, as necessary to only:			
12	1	1.	the court;	
13	2	2.	the prosecuting attorney;	
14 15	Services;	3.	the Department of Public Safety and Correctional	
16	4	4.	the Department of Juvenile Services;	
17	E	5.	the attorney of the victim or victim's representative;	
18 19	vendor; and	3.	the State's Victim Information and Notification Everyday	
20 21	an individual.	7.	a commitment unit that a court orders to retain custody of	
22 23 24 25 26	shall send a victim or victicase, of the terms of any	im's r y plea	s provided by the MDEC system, the prosecuting attorney epresentative prior notice of each court proceeding in the agreement, and of the right of the victim or victim's a impact statement to the court under § 11–402 of this title	
27	(i) p	orior n	notice is practicable; and	
28 29 30	` '		ctim or victim's representative has filed a notification IDEC system protocol under subsection [(e)](F) of this	

If the case is in a jurisdiction in which the office of the clerk of

the circuit court or juvenile court has an automated filing system, the prosecuting attorney

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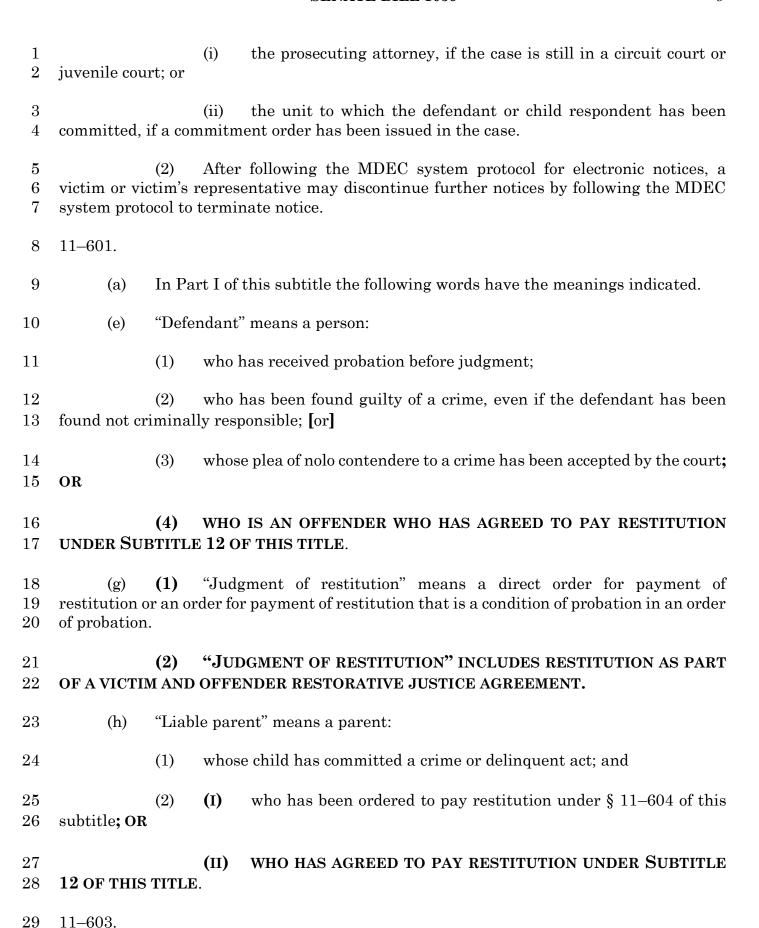
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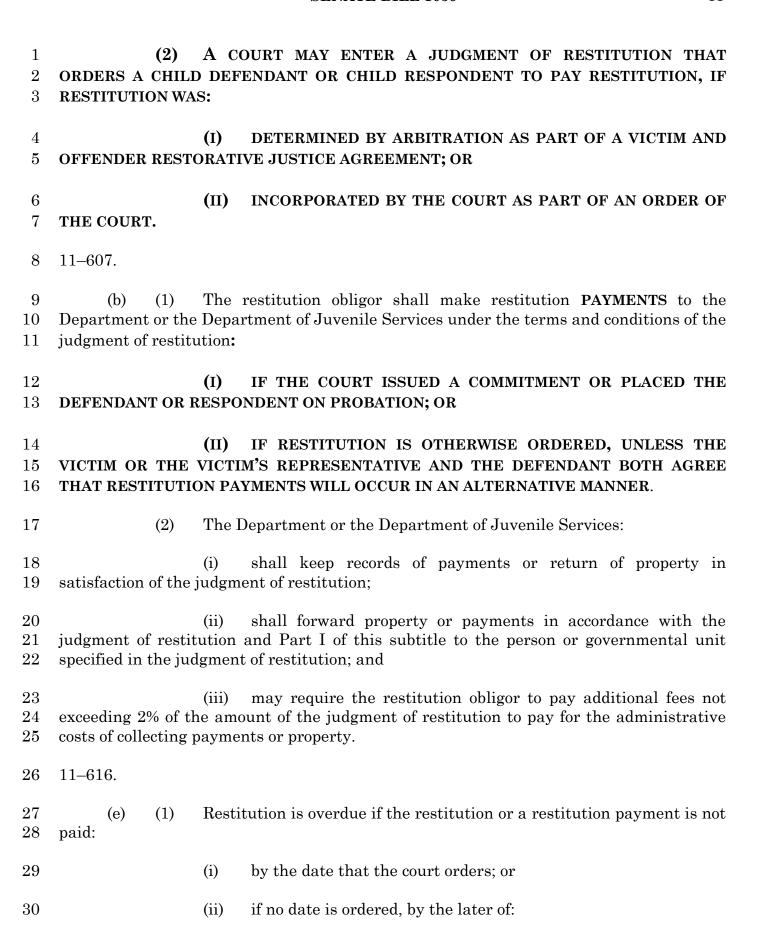
1 may ask the clerk to send the notice required by paragraph (1) of this subsection.

- (ii) If the case is in a jurisdiction that has implemented the MDEC system, the victim may follow the MDEC system protocol to receive notice by electronic mail, to notify the prosecuting attorney, and to request additional notice available through the State's Victim Information and Notification Everyday vendor.
- (3) As soon after a proceeding as practicable, the prosecuting attorney shall tell the victim or victim's representative of the terms of any plea agreement, judicial action, and proceeding that affects the interests of the victim or victim's representative, including a bail hearing, change in the defendant's pretrial release order, dismissal, nolle prosequi, stetting of charges, trial, disposition, and postsentencing court proceeding if:
- 11 (i) the victim or victim's representative has filed a notification 12 request form or followed the MDEC system protocol under subsection [(e)](F) of this section 13 and prior notice to the victim or victim's representative is not practicable; or
- 14 (ii) the victim or victim's representative is not present at the 15 proceeding.
  - (4) Whether or not the victim or victim's representative has filed a notification request form or followed the MDEC system protocol under subsection **[(e)](F)** of this section, the prosecuting attorney may give the victim or victim's representative information about the status of the case if the victim or victim's representative asks for the information.
  - [(g)] (H) If a victim or victim's representative has filed a notification request form or followed the MDEC system protocol under subsection [(e)](F) of this section, the clerk of the circuit court or juvenile court:
  - (1) shall include a copy of the form with any commitment order or probation order that is passed or electronically transmit the form or the registration information for the victim or the victim's representative through the MDEC system; and
- 27 (2) if an appeal is filed, shall send a copy of the form or electronically 28 transmit the form or the registration information for the victim or the victim's 29 representative through the MDEC system to the Attorney General and the court to which 30 the case has been appealed.
- [(h)] (I) This section does not prohibit a victim or victim's representative from filing a notification request form with a unit to which a defendant or child respondent has been committed.
- [(i)] (J) (1) After filing a notification request form under subsection [(e)] (F) of this section, a victim or victim's representative may discontinue further notices by filing a written request with:



parent, or both to pay restitution.

1 2 3	, ,	ke restitu	nter a judgment of restitution that orders a defendant or child tion in addition to any other penalty for the commission of a
4 5 6	(1) was stolen, dam substantially decr	aged, de	ect result of the crime or delinquent act, property of the victim stroyed, converted, or unlawfully obtained, or its value
7	(2)	as a dire	ect result of the crime or delinquent act, the victim suffered:
8 9	expenses or losses		etual medical, dental, hospital, counseling, funeral, or burial
10		(ii) di	rect out-of-pocket loss;
11		(iii) lo	ss of earnings; or
12		(iv) ex	spenses incurred with rehabilitation;
13 14	(3) Department of He		m incurred medical expenses that were paid by the Maryland y other governmental unit;
15 16 17	1 0,		
18 19	(5) [or]	the Crin	ninal Injuries Compensation Board paid benefits to a victim;
20 21	(6) expenses incurred		yland Department of Health or other governmental unit paid btitle 1, Part II of this title; <b>OR</b>
22	(7)	RESTIT	UTION WAS:
23 24	OFFENDER REST	` '	ETERMINED BY ARBITRATION AS PART OF A VICTIM AND JUSTICE AGREEMENT; OR
25 26	THE COURT.	(II) IN	SCORPORATED BY THE COURT AS PART OF AN ORDER OF
27	11–604.		
28 29	(a) (1) law, if a child is th	•	to subsection (b) of this section and notwithstanding any other nt or child respondent, the court may order the child, the child's



$\frac{1}{2}$	1. the date the Division or the Department of Juvenile Services directs the restitution obligor to pay restitution or make a restitution payment; or				
3	2. 30 days after the court enters a judgment of restitution.				
4 5 6	(2) If restitution is overdue, the amount of the arrearage is the amount of restitution ordered and any interest allowed by law, minus any amount previously paid or received under the judgment of restitution.				
7 8 9	(3) IF THERE IS A VICTIM AND OFFENDER RESTORATIVE JUSTICE AGREEMENT IN PLACE THAT PROVIDES FOR THE ACCRUAL OF INTEREST, INTEREST SHALL ACCRUE AS PROVIDED BY THE AGREEMENT.				
10 11	(4) IF RESTITUTION WAS DETERMINED THROUGH ARBITRATION, INTEREST SHALL ACCRUE AT THE LEGAL RATE.				
12	11–619.				
13 14					
15 16 17 18	(b) This subtitle may not be construed to limit the authority of a court to direct a defendant or a child found to have committed a delinquent act to make restitution or to perform certain services, as specified by the court, for the victim as an alternative means of restitution.				
19 20 21	(C) A COURT HAS THE AUTHORITY AT ANY TIME TO ENTER A JUDGMENT OF RESTITUTION OR TO ISSUE AN ORDER REGARDING ANY OTHER TERMS OF A VICTIM AND OFFENDER RESTORATIVE JUSTICE AGREEMENT.				
22	11–914.				
23	Subject to the authority of the Executive Director, the Board shall:				
24 25 26 27 28 29	(9) develop pamphlets to notify victims and victim's representatives of the rights, services, and procedures provided under Article 47 of the Maryland Declaration of Rights or State law, how to request information regarding an unsolved case, [and] how to request that an offender be placed on electronic monitoring or electronic monitoring with victim stay—away alert technology, AND HOW TO REQUEST A RESTORATIVE JUSTICE INTERVENTION UNDER SUBTITLE 12 OF THIS TITLE, including:				
30 31	(i) one pamphlet relating to the MDEC system protocol registration process and the time before and after the filing of a charging document other than an				

indictment or information in circuit court; and

$\frac{1}{2}$	(ii) a second pamphlet relating to the time after the filing of an indictment or information in circuit court; and					
3	11–1105.					
4	(a) The Unit shall:					
5 6 7	(1) monitor and provide guidance to the Secretary on the adoption of regulations establishing minimum mandatory standards for State and local correctional facilities regarding victim notification, restitution, and administrative record keeping;					
8	(2) encourage the use of earnings withholding orders to collect restitution;					
9	(3) coordinate with the Central Collection Unit to improve restitution collection;					
11 12 13	(4) coordinate with the Division of Parole and Probation to modernize and improve collections and collaborate on communicating with parole and probation agents on their role in restitution collection;					
14 15	(5) coordinate with the Division of Parole and Probation and the Central Collection Unit on ways to expedite the referral of cases to the Central Collection Unit;					
16 17	(6) develop programs to be presented to the Maryland State's Attorneys' Association to emphasize statutory obligations regarding restitution;					
18	(7) promote notification to victims; [and]					
19 20 21	(8) examine the current remedies available to enforce restitution orders to determine whether the remedies are being effectively used and make recommendations regarding the need for additional remedies; AND					
22 23	(9) ADOPT REGULATIONS FOR THE ADMINISTRATION OF VICTIM-OFFENDER LEGAL SPECIALISTS UNDER SUBTITLE 12 OF THIS TITLE:					
24 25	(I) ESTABLISHING A CERTIFICATION FOR AN INDIVIDUAL TO SERVE AS A VICTIM-OFFENDER LEGAL SPECIALIST;					
26 27	(II) ESTABLISHING AN HOURLY RATE FOR A VICTIM-OFFENDER LEGAL SPECIALIST IN ACCORDANCE WITH MARYLAND RULE 19–301.5(A);					
28 29	(III) MAINTAINING AND PERIODICALLY UPDATING A LIST OF ELIGIBLE VICTIM-OFFENDER LEGAL SPECIALISTS AND PROVIDING THE LIST:					
30	1. ON THE WEBSITE OF THE GOVERNOR'S OFFICE OF					

CRIME CONTROL AND PREVENTION;

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STATE FOR THE PURPOSES OF THIS SUBTITLE;

1	2. TO THE STATE COURT ADMINISTRATOR;			
2	3. TO THE STATE'S ATTORNEYS' ASSOCIATION;			
3	4. TO THE OFFICE OF THE PUBLIC DEFENDER; AND			
4 5	5. TO THE MARYLAND CRIMINAL DEFENSE ATTORNEYS' ASSOCIATION;			
6 7 8	FOR COMPENSATION AND FOR THE REIMBURSEMENT OF EXPENSES UNDER TH			
9 10 11	MANAGEMENT AND ADMINISTRATION OF VICTIM-OFFENDER LEGAL SPECIALISTS AS			
12	11–1106.			
13 14	(A) IN THIS SECTION, "FUND" MEANS THE RESTORATIVE JUSTICE INTERVENTION REVOLVING FUND.			
15	(B) THERE IS A RESTORATIVE JUSTICE INTERVENTION REVOLVING FUND.			
16 17	(c) The purpose of the Fund is to carry out the provisions of $11-1205$ of this title.			
18	(D) THE UNIT SHALL ADMINISTER THE FUND.			
19 20	(E) (1) THE FUND IS A SPECIAL, NONLAPSING FUND THAT IS NOT SUBJECT TO § 7–302 OF THE STATE FINANCE AND PROCUREMENT ARTICLE.			
21 22	(2) THE STATE TREASURER SHALL HOLD THE FUND SEPARATELY, AND THE COMPTROLLER SHALL ACCOUNT FOR THE FUND.			
23	(F) THE FUND CONSISTS OF:			
24 25	(1) REVENUE DISTRIBUTED TO THE FUND FROM RESTITUTION PAYMENTS BY AN OFFENDER UNDER § 11–1203 OF THIS TITLE;			

INVESTMENT EARNINGS OR FEDERAL FUNDS RECEIVED BY THE

1	(3) INTEREST EARNINGS; AND
2 3	(4) ANY OTHER MONEY FROM ANY OTHER SOURCE ACCEPTED FOR THE BENEFIT OF THE FUND.
	(G) THE FUND MAY BE USED ONLY FOR COSTS AND ADMINISTRATIVE EXPENSES ASSOCIATED WITH VICTIM-OFFENDER LEGAL SPECIALISTS UNDER SUBTITLE 12 OF THIS TITLE.
7 8	(H) (1) THE STATE TREASURER SHALL INVEST THE MONEY OF THE FUNION THE SAME MANNER AS OTHER STATE MONEY MAY BE INVESTED.
9	(2) ANY INTEREST EARNINGS OF THE FUND SHALL BE CREDITED TO THE FUND.
11	(I) EXPENDITURES FROM THE FUND MAY BE MADE ONLY IN ACCORDANCE WITH THE STATE BUDGET.
13 14	(J) THE FUND IS SUBJECT TO AUDIT BY THE OFFICE OF LEGISLATIVAL AUDITS AS PROVIDED IN § 2–1220 OF THE STATE GOVERNMENT ARTICLE.
15	SUBTITLE 12. RESTORATIVE JUSTICE INTERVENTION.
6	11–1201.
	(A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANING INDICATED.
9	(B) "DISMISSAL" MEANS:
20	(1) AN ORDER OF FINAL DISMISSAL IN A CASE; OR
21 22 23	(2) AN ORDER CONDITIONALLY DISMISSING A CASE ON THE COMPLETION OF TERMS BY AN OFFENDER ACCORDING TO THE TERMS OF A VICTOR AND OFFENDER RESTORATIVE JUSTICE AGREEMENT.
24 25	(C) "JUSTICE SYSTEM" MEANS THE CRIMINAL JUSTICE SYSTEM AND THE JUVENILE JUSTICE SYSTEM.

"OFFENDER" MEANS AN INDIVIDUAL:

CHARGED WITH OR FOUND GUILTY OF A CRIME; OR

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- 1 (2) ALLEGED TO HAVE COMMITTED OR FOUND TO HAVE COMMITTED 2 A DELINQUENT ACT.
- 3 (E) "OFFENSE" MEANS:
- 4 (1) A CHARGE LISTED IN A CHARGING DOCUMENT IN A CRIMINAL
- 5 CASE; OR
- 6 (2) A CHARGE LISTED IN A PETITION ALLEGING A DELINQUENT ACT.
- 7 (F) (1) "VICTIM" INCLUDES A VICTIM'S REPRESENTATIVE AS DEFINED
- 8 UNDER § 11–401 OF THIS TITLE IF THE VICTIM IS DECEASED OR IS AN INDIVIDUAL
- 9 UNDER MENTAL, PHYSICAL, OR LEGAL DISABILITY.
- 10 (2) "VICTIM" DOES NOT INCLUDE THE OFFENDER OR AN INDIVIDUAL
- 11 WHO WILL ADVOCATE FOR THE POSITION OF AN OFFENDER.
- 12 **11–1202**.
- 13 (A) THE PURPOSES OF THIS SUBTITLE ARE:
- 14 (1) TO ADDRESS THE RATES OF INCARCERATION AND COMMITMENT
- 15 OF OFFENDERS;
- 16 (2) TO AMELIORATE THE HARMFUL EFFECTS OF OFFENSES ON A
- 17 VICTIM IN A MANNER THAT TREATS THE VICTIM WITH DIGNITY, RESPECT, AND
- 18 **SENSITIVITY**;
- 19 (3) TO REINFORCE THE FOLLOWING PRINCIPLES:
- 20 (I) THAT WHILE THE STATE IS A PARTY IN MATTERS OF THE
- 21 JUSTICE SYSTEM AND A VICTIM IS NOT A PARTY, A VICTIM HAS BEEN HARMED BY AN
- 22 OFFENSE AND THE VICTIM HAS PARTICIPATORY RIGHTS IN THE JUSTICE SYSTEM
- 23 UNDER THE CONSTITUTION AND LAWS OF THE STATE;
- 24 (II) THAT A VICTIM HAS A CRITICAL NEED FOR
- 25 ACKNOWLEDGMENT, INFORMATION, PRIVACY, SAFETY, RESTITUTION, AND
- 26 INVOLVEMENT IN MATTERS OF THE JUSTICE SYSTEM;
- 27 (III) THAT THERE IS A NEED TO CREATE MEANINGFUL CHANGE
- 28 IN AN OFFENDER AND THAT ALTERNATIVE OPTIONS ARE NEEDED TO IMPACT RATES
- 29 OF RECIDIVISM;

- 1 (IV) THAT THERE IS A NEED TO FOCUS ON THE HARM TO A VICTIM
- 2 AS WELL AS THE NEEDS OF AN OFFENDER AND OF AFFECTED COMMUNITIES USING
- 3 TRAUMA-INFORMED PRACTICES;
- 4 (V) THAT THERE IS A NEED FOR AN OFFENDER AND
- 5 COMMUNITIES TO ACKNOWLEDGE AND TO MAKE A VICTIM AS WHOLE AS POSSIBLE
- 6 TO MAKE RIGHT THE HARM THAT HAS OCCURRED TO THE VICTIM;
- 7 (VI) THAT DEVELOPING AN INCLUSIVE PROCESS THAT INVOLVES
- 8 VICTIMS AND OFFENDERS CREATES AN OPPORTUNITY FOR BETTER JUSTICE FOR
- 9 ALL; AND

- 10 (VII) THAT RESTORATIVE JUSTICE AS A PRACTICE AND AS A
- 11 POLICY SOLUTION IS UNIQUELY SITUATED TO ADDRESS ISSUES IN THE JUSTICE
- 12 SYSTEM INCLUDING BEHAVIORAL CHANGE IN OFFENDERS AND VICTIMS' RIGHTS;
- 13 (4) TO CREATE A VICTIM-CENTERED APPROACH OF RESTORATIVE
- 14 JUSTICE THAT SEEKS AND OBTAINS POSITIVE OUTCOMES FOR VICTIMS, OFFENDERS,
- 15 AND COMMUNITIES;
- 16 (5) TO DEVELOP A RESTORATIVE JUSTICE APPROACH AS AN OPTION
- 17 FOR APPROPRIATE MATTERS OF THE JUSTICE SYSTEM THAT ENSURES THE
- 18 BALANCING OF THE FOLLOWING OBJECTIVES:
- 19 (I) PUBLIC SAFETY AND THE PROTECTION OF THE COMMUNITY;
- 20 (II) ACCOUNTABILITY OF AN OFFENDER TO A VICTIM AND THE
- 21 COMMUNITY FOR AN OFFENSE COMMITTED;
- 22 (III) TO ACKNOWLEDGE THE HARM CAUSED TO A VICTIM AND TO
- 23 REPAIR THAT HARM TO THE EXTENT POSSIBLE; AND
- 24 (IV) TO HAVE AN OFFENDER UNDERSTAND THE HARM CAUSED
- 25 BY THE OFFENDER AS A MEANS OF PROVIDING MEANINGFUL CHANGE IN THE
- 26 BEHAVIOR OF THE OFFENDER TO PREVENT RECIDIVISM; AND
- 27 (6) TO DEVELOP A RESTORATIVE JUSTICE APPROACH AS AN OPTION
- 28 FOR APPROPRIATE JUSTICE SYSTEM MATTERS THAT ADDRESSES THE NEED OF A
- 29 VICTIM FOR ACKNOWLEDGMENT, INFORMATION, PRIVACY, SAFETY, RESTITUTION,
- 30 AND INVOLVEMENT IN MATTERS OF THE JUSTICE SYSTEM.
  - (B) THIS SUBTITLE SHALL BE LIBERALLY CONSTRUED TO EFFECTUATE

- 1 THESE PURPOSES.
- 2 **11–1203.**
- 3 (A) (1) A PROSECUTING ATTORNEY MAY REFER A VICTIM AND AN
- 4 OFFENDER TO A VICTIM-OFFENDER LEGAL SPECIALIST TO FACILITATE A
- 5 POTENTIAL RESTORATIVE JUSTICE INTERVENTION AT ANY TIME DURING AN OPEN
- 6 CASE IN THE JUSTICE SYSTEM.
- 7 (2) If a victim and an offender agree to seek restorative
- 8 JUSTICE INTERVENTION TO RESOLVE ISSUES BETWEEN THE VICTIM AND THE
- 9 OFFENDER, ON REQUEST OF A PROSECUTING ATTORNEY:
- 10 (I) THE VICTIM SERVICES UNIT SHALL APPOINT A
- 11 VICTIM-OFFENDER LEGAL SPECIALIST WHO IS UNRELATED TO THE CASE; AND
- 12 (II) THE COURT SHALL ORDER THE OFFENDER OR, IN THE CASE
- 13 OF AN OFFENDER UNDER THE AGE OF 18 YEARS AT THE TIME OF THE OFFENSE, THE
- 14 OFFENDER'S PARENT OR LEGAL GUARDIAN TO PAY TO THE RESTORATIVE JUSTICE
- 15 Intervention Revolving Fund, in total or in installments, for the costs
- 16 OF THE VICTIM-OFFENDER LEGAL SPECIALIST AS DETERMINED BY THE VICTIM
- 17 SERVICES UNIT UNLESS:
- 18 1. THE VICTIM-OFFENDER LEGAL SPECIALIST HAS BEEN
- 19 PAID IN FULL; OR
- 20 THE COURT DETERMINES THAT PAYMENT IS NOT IN
- 21 THE INTERESTS OF JUSTICE AFTER CONSIDERING THE FOLLOWING FACTORS:
- A. THE ABILITY OF THE OFFENDER OR THE OFFENDER'S
- 23 PARENT OR GUARDIAN TO PAY USING THE STANDARD CREATED FOR SPECIAL COSTS
- 24 UNDER MARYLAND RULE 4–353; AND
- B. THE OBLIGATION OF THE OFFENDER TO MAKE
- 26 RESTITUTION PAYMENTS UNDER A VICTIM AND OFFENDER RESTORATIVE JUSTICE
- 27 AGREEMENT AND HOW THOSE PAYMENTS MAY AFFECT THE ABILITY OF THE
- 28 OFFENDER TO PAY.

- 29 (3) THE AGREEMENT BY AN OFFENDER TO SEEK A RESTORATIVE
- 30 JUSTICE SOLUTION CONSTITUTES AN AFFIRMATIVE WAIVER OF A CLAIM BASED ON
- 31 TIME LIMITATIONS THAT WORK IN FAVOR OF THE OFFENDER.
  - (4) CONDUCT OR STATEMENTS MADE IN NEGOTIATING A VICTIM AND

- 1 OFFENDER RESTORATIVE JUSTICE AGREEMENT ARE INADMISSIBLE AS EVIDENCE
- 2 FOR ANY PURPOSE IN ANY PROCEEDING AGAINST THE OFFENDER.
- 3 (B) (1) IF APPROPRIATE, THE VICTIM-OFFENDER LEGAL SPECIALIST
- 4 MAY BRING THE VICTIM AND THE OFFENDER TOGETHER, ENSURING THE SAFETY OF
- 5 THE VICTIM AND IN A MANNER CONSISTENT WITH TRAUMA-INFORMED PRACTICES
- 6 AND THE RESTORATIVE JUSTICE PURPOSES OF THIS SUBTITLE, IN AN ATTEMPT TO
- 7 FACILITATE A VICTIM AND OFFENDER RESTORATIVE JUSTICE AGREEMENT.
- 8 (2) THE VICTIM-OFFENDER LEGAL SPECIALIST:
- 9 (I) SHALL INFORM THE VICTIM AND THE OFFENDER:
- 1. THAT THE VICTIM-OFFENDER LEGAL SPECIALIST
- 11 REPRESENTS NEITHER THE VICTIM NOR THE OFFENDER;
- 2. THAT NO ATTORNEY-CLIENT RELATIONSHIP IS
- 13 CREATED BETWEEN THE VICTIM-OFFENDER LEGAL SPECIALIST AND EITHER PARTY
- 14 AND THAT INFORMATION GIVEN BY THE VICTIM-OFFENDER LEGAL SPECIALIST IS
- 15 NOT LEGAL ADVICE;
- 16 3. THAT A COURT OR A PROSECUTING ATTORNEY DOES
- 17 NOT HAVE TO ACCEPT A VICTIM AND OFFENDER RESTORATIVE JUSTICE AGREEMENT
- 18 EXCEPT WHERE IT WAS AGREED THAT ARBITRATION WOULD BE USED TO RESOLVE
- 19 ISSUES RELATED TO RESTITUTION;
- 20 4. THAT BEFORE SIGNING A VICTIM AND OFFENDER
- 21 RESTORATIVE JUSTICE AGREEMENT, THE VICTIM OR THE OFFENDER MAY HAVE THE
- 22 AGREEMENT REVIEWED BY AN ATTORNEY REPRESENTING THEIR INDIVIDUAL
- 23 INTEREST;
- 5. THAT A VICTIM AND OFFENDER RESTORATIVE
- 25 JUSTICE AGREEMENT DOES NOT PRECLUDE A VICTIM FROM BRINGING A CIVIL
- 26 ACTION AS PROVIDED UNDER § 11–603(C) OF THIS TITLE;
- 27 6. THAT AN OFFENDER MAY AGREE TO A JUDGMENT OF
- 28 RESTITUTION FOR INDIRECT DAMAGES OR OTHER DAMAGES THROUGH A VICTIM
- 29 AND OFFENDER RESTORATIVE JUSTICE AGREEMENT THAT ARE NOT POSSIBLE
- 30 THROUGH A COURT ORDER;
- 31 7. THAT AN OFFENDER WAIVES THE ABILITY TO
- 32 CHALLENGE THE AMOUNT OR TYPE OF RESTITUTION THAT THE OFFENDER AGREED
- 33 TO PAY IN A VICTIM AND OFFENDER RESTORATIVE JUSTICE AGREEMENT; AND

- 8. THAT, EXCEPT AS OTHERWISE PROVIDED BY
- 2 AGREEMENT, A VICTIM AND OFFENDER RESTORATIVE JUSTICE AGREEMENT
- 3 RESTITUTION AMOUNT OR AN ARBITRATED RESTITUTION AMOUNT SHALL BE
- 4 ENTERED AND ENFORCED AS IF THE RESTITUTION AMOUNT WAS DETERMINED BY A
- 5 COURT;
- 6 (II) MAY MAKE SUGGESTIONS OR RECOMMENDATIONS TO
- 7 FACILITATE A VICTIM AND OFFENDER RESTORATIVE JUSTICE AGREEMENT; AND
- 8 (III) MAY NOT DISCLOSE INFORMATION OBTAINED AND
- 9 DISCUSSED WITHOUT THE CONSENT OF THE VICTIM AND THE OFFENDER.
- 10 (3) IF THE VICTIM AND THE OFFENDER AGREE, THE
- 11 VICTIM-OFFENDER LEGAL SPECIALIST MAY ARBITRATE THE AMOUNT OF
- 12 RESTITUTION OWED BY THE OFFENDER TO THE VICTIM SEPARATELY OR AS PART OF
- 13 A VICTIM AND OFFENDER RESTORATIVE JUSTICE AGREEMENT.
- 14 (4) UNLESS THE VICTIM AND THE OFFENDER AGREE OTHERWISE,
- 15 THE RESTITUTION PROVISIONS OF A VICTIM AND OFFENDER RESTORATIVE JUSTICE
- 16 AGREEMENT ARE NOT SUBJECT TO COURT MODIFICATION IF:
- 17 (I) THE AMOUNT OF RESTITUTION WAS ARBITRATED; OR
- 18 (II) THE COURT INCORPORATED A RESTORATIVE JUSTICE
- 19 AGREEMENT THAT PROVIDED FOR RESTITUTION.
- 20 (5) NO LEGAL DETERMINATION OR FACTUAL FINDINGS ARE
- 21 REQUIRED FOR THE COURT TO INCORPORATE BUT NOT MERGE A VICTIM AND
- 22 OFFENDER RESTORATIVE JUSTICE AGREEMENT OR ARBITRATED RESTITUTION IN
- 23 AN ORDER OF THE COURT.
- 24 (6) ON JOINT STIPULATION OF THE VICTIM AND THE OFFENDER, A
- 25 COURT MAY ISSUE AN APPROPRIATE ORDER PROHIBITING THE DISCLOSURE OF THE
- 26 TERMS OF A VICTIM AND OFFENDER RESTORATIVE JUSTICE AGREEMENT IN ORDER
- 27 TO AVOID A SUBSTANTIAL RISK TO SAFETY AND PRIVACY AND CONSISTENT WITH
- 28 TRAUMA-INFORMED PRACTICES.
- 29 (C) (1) THE PROSECUTING ATTORNEY, THE COUNSEL FOR THE
- 30 OFFENDER, THE COUNSEL FOR THE VICTIM, AND THE COURT MAY PROVIDE THE
- 31 VICTIM-OFFENDER LEGAL SPECIALIST WITH INFORMATION THAT MAY BE HELPFUL
- 32 TO FACILITATE A VICTIM AND OFFENDER RESTORATIVE JUSTICE AGREEMENT.

- 1 (2) THE CLERK OF THE COURT SHALL PROVIDE A VICTIM-OFFENDER
- 2 LEGAL SPECIALIST WITH ACCESS TO ALL MATERIALS IN A CASE FILE WITHOUT
- 3 CHARGE.
- 4 (3) THE VICTIM-OFFENDER LEGAL SPECIALIST MAY REQUEST OTHER
- 5 MATERIALS TO FACILITATE A VICTIM AND OFFENDER RESTORATIVE JUSTICE
- 6 AGREEMENT.
- 7 (D) THE VICTIM SERVICES UNIT MAY LIMIT THE NUMBER OF HOURS FOR
- 8 WHICH A VICTIM-OFFENDER LEGAL SPECIALIST MAY BE COMPENSATED WITHOUT
- 9 PRIOR APPROVAL.
- 10 (E) A COURT MAY GRANT ADDITIONAL TIME FOR RESTORATIVE JUSTICE
- 11 EFFORTS OR ARBITRATION IF THE VICTIM SERVICES UNIT DEMONSTRATES THAT
- 12 SIGNIFICANT PROGRESS HAS BEEN MADE AND THAT THE VICTIM AND THE
- 13 OFFENDER BOTH REQUEST ADDITIONAL TIME WITH A VICTIM-OFFENDER LEGAL
- 14 SPECIALIST.
- 15 **11–1204**.
- 16 (A) ON A PRETRIAL OR PRE-ADJUDICATORY MOTION OF THE STATE, A
- 17 COURT MAY DISMISS A CHARGE OF AN OFFENSE IF:
- 18 (1) THE VICTIM AND THE OFFENDER AGREE TO THE DISMISSAL; AND
- 19 (2) THE COURT CONSIDERS THE DISMISSAL PROPER.
- 20 (B) IF A COURT GRANTS A DISMISSAL UNDER THIS SECTION, THE OFFENDER
- 21 SHALL PAY THE COSTS THAT WOULD HAVE BEEN INCURRED IF THE OFFENDER HAD
- 22 BEEN FOUND GUILTY OR FOUND DELINQUENT.
- 23 (C) A COURT MAY ISSUE AN ORDER DIRECTING AN OFFENDER TO COMPLY
- 24 WITH THE TERMS OF A VICTIM AND OFFENDER RESTORATIVE JUSTICE AGREEMENT
- 25 REGARDLESS OF THE DISMISSAL OF A CASE OR THE CASE BEING PLACED ON THE
- 26 STET DOCKET.
- 27 **11–1205**.
- 28 (A) AT A SENTENCING OR DISPOSITION HEARING, IF THE VICTIM AND THE
- 29 OFFENDER HAVE ENTERED INTO A VICTIM AND OFFENDER RESTORATIVE JUSTICE
- 30 AGREEMENT, THE COURT:
- 31 (1) MAY INCORPORATE BUT NOT MERGE THE TERMS OF THE VICTIM
- 32 AND OFFENDER RESTORATIVE JUSTICE AGREEMENT AS AN ORDER OF THE COURT;

- 1 AND
- 2 (2) SHALL INCORPORATE BUT NOT MERGE PROVISIONS OF A VICTIM
- 3 AND OFFENDER RESTORATIVE JUSTICE AGREEMENT REGARDING RESTITUTION IF
- 4 THERE WAS AN AGREEMENT REGARDING ARBITRATION.
- 5 (B) IF A COURT HAS INCORPORATED A VICTIM AND OFFENDER
- 6 RESTORATIVE JUSTICE AGREEMENT INTO AN ORDER OF THE COURT:
- 7 (1) THE CLERK OF THE COURT SHALL PROVIDE A COPY OF THE
- 8 AGREEMENT TO ANY ENTITY THAT WILL HAVE CUSTODY OF OR SUPERVISION OVER
- 9 THE OFFENDER; AND
- 10 (2) COMPLIANCE WITH THE TERMS OF THE AGREEMENT SHALL BE
- 11 CONSIDERED ADDITIONAL CONDITIONS OF RELEASE FOR THE OFFENDER.
- 12 Article State Finance and Procurement
- 13 6–226.
- 14 (a) (2) (i) Notwithstanding any other provision of law, and unless
- 15 inconsistent with a federal law, grant agreement, or other federal requirement or with the
- 16 terms of a gift or settlement agreement, net interest on all State money allocated by the
- 17 State Treasurer under this section to special funds or accounts, and otherwise entitled to
- 18 receive interest earnings, as accounted for by the Comptroller, shall accrue to the General
- 19 Fund of the State.
- 20 (ii) The provisions of subparagraph (i) of this paragraph do not apply
- 21 to the following funds:
- 22 121. the Markell Hendricks Youth Crime Prevention and
- 23 Diversion Parole Fund; [and]
- 24 122. the Federal Government Shutdown Employee Assistance
- 25 Loan Fund; AND
- 26 123. THE RESTORATIVE JUSTICE INTERVENTION
- 27 REVOLVING FUND.
- SECTION 2. AND BE IT FURTHER ENACTED, That this Act may not be
- 29 interpreted to apply to any other restorative justice program for victims and offenders.
- 30 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect June
- 31 1, 2020.