A BILL TO BE ENTITLED AN ACT

To provide comprehensive state civil rights law protecting individuals from discrimination in housing, public accommodations, and employment; to provide for legislative findings and intent; to amend Article 4 of Chapter 3 of Title 8 of the Official Code of Georgia Annotated, relating to fair housing, so as to prohibit discrimination in housing; to amend Title 10 of the Official Code of Georgia Annotated, relating to commerce and trade, so as to protect the right to equal enjoyment of and privileges to public accommodations; to amend Chapter 1 of Title 34 and Title 45 of the Official Code of Georgia Annotated, relating to labor and industrial relations generally and public officers and employees, respectively, so as to prohibit discrimination in private and public employment; to provide for related matters; to provide for an effective date; to repeal conflicting laws; and for other purposes.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

PART I13 **SECTION 1-1.**

- (a) The General Assembly finds and declares that:
 - (1) Georgia is one of only three states without comprehensive state civil rights laws protecting individuals from discrimination in employment, housing, and public accommodations;
 - (2) The General Assembly has considered legislation in recent years adding specific protections against discrimination for people based on religious beliefs as well as sexual orientation and gender identity in separate contexts;
 - (3) The Georgia Constitution guarantees equal protection under the law for all citizens;
 - (4) The Georgia Constitution guarantees the natural and inalienable right to worship God, according to the dictates of a person's own conscience; and no human authority should, in any case, control or interfere with such right of conscience;

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25	(5) The Georgia Constitution holds that no one should be molested in person or property
26	on account of religious opinions; but the right of freedom of religion shall not be
27	construed as to excuse acts of licentiousness or justify practices inconsistent with the
28	peace and safety of the state; and
29	(6) It is the duty of the General Assembly to enact such laws as will protect all citizens
30	in the full enjoyment of the rights, privileges, and immunities due to such citizenship.
31	(b) It is the intent of the General Assembly:
32	(1) To expand and clarify civil rights laws in this state addressing discrimination in
33	employment, housing, and public accommodations; and
34	(2) That this Act is liberally construed to safeguard against the discrimination prohibited
35	herein and shall be construed in light of federal judicial and administrative interpretations
36	of similar federal civil rights laws.
37	PART II
38	SECTION 2-1.
39	Article 4 of Chapter 3 of Title 8 of the Official Code of Georgia Annotated, relating to fair
40	housing, is amended by revising Code Section 8-3-200, relating to state policy, as follows:
41	"8-3-200.
42	(a) It is the policy of the State of Georgia to provide, within constitutional limitations, for
43	fair housing throughout the this state.
44	(b) The general purposes of this article are:
45	(1) To provide for execution in the state of policies embodied in Title VIII of the Civil
46	Rights Act of 1968, as amended by the Fair Housing Amendments Act of 1988;
47	(2) To safeguard all individuals from discrimination in any aspect relating to the sale,
48	rental, or financing of dwellings or in the provision of brokerage services or facilities in

- 49 connection with the sale or rental of a dwelling because of that individual's race, color, religion, sex, sexual orientation, gender identity, age, disability or handicap, familial
 - status, or national origin;

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- (3) To promote the elimination of discrimination in any aspect relating to the sale, rental, or financing of dwellings or in the provision of brokerage services or facilities in connection with the sale or rental of a dwelling because of a person's race, color, religion, sex, sexual orientation, gender identity, age, disability or handicap, familial status, or national origin; and
- (4) To promote the protection of each individual's interest in personal dignity and freedom from humiliation and the individual's freedom to take up residence wherever such individual chooses; to secure the state against domestic strife and unrest which

would menace its democratic institutions; to preserve the public safety, health, and
general welfare; and to further the interests, rights, and privileges of individuals within
the this state.

(c) This article shall be broadly construed to further the general purposes stated in this Code section and the special purposes of the particular provision involved."

SECTION 2-2.

Said article is further amended by revising paragraphs (1) through (5) of subsection (a) of Code Section 8-3-202, relating to unlawful practices in selling or renting dwellings, as follows:

- "(1) To refuse to sell or rent after the making of a bona fide offer, or to refuse to negotiate for the sale or rental of, or otherwise make unavailable or deny, a dwelling to any person because of race, color, religion, sex, sexual orientation, gender identity, disability, familial status, or national origin;
- (2) To discriminate against any person in the terms, conditions, or privileges of sale or rental of a dwelling, or in the provision of services or facilities in connection therewith, because of race, color, religion, sex, sexual orientation, gender identity, age, disability, familial status, or national origin;
- (3) To make, print, or publish or cause to be made, printed, or published any notice, statement, or advertisement, with respect to the sale or rental of a dwelling, that indicates any preference, limitation, or discrimination based on race, color, religion, sex, <u>sexual orientation</u>, gender identity, age, disability, familial status, or national origin, or an intention to make any such preference, limitation, or discrimination;
- (4) To represent to any person because of race, color, religion, sex, <u>sexual orientation</u>, <u>gender identity</u>, <u>age</u>, <u>disability</u>, familial status, or national origin that any dwelling is not available for inspection, sale, or rental when such dwelling is in fact so available;
- (5) For profit, to induce or attempt to induce any person to sell or rent any dwelling by representations regarding the entry or prospective entry into the neighborhood of a person or persons of a particular race, color, religion, sex, sexual orientation, gender identity, age, familial status, or national origin or with a disability;"

SECTION 2-3.

Said article is further amended by revising Code Section 8-3-203, relating to unlawful denial of or discrimination in membership or participation in service or organization relating to selling or renting dwellings, as follows:

93 "8-3-203.

It shall be unlawful to deny any person access to or membership or participation in any multiple-listing service, real estate brokers' organization, or other service, organization, or facility relating to the business of selling or renting dwellings or to discriminate against such person in the terms or conditions of such access, membership, or participation on account of race, color, religion, sex, sexual orientation, gender identity, age, disability, familial status, or national origin."

SECTION 2-4.

Said article is further amended by revising subsections (b) and (c) of Code Section 8-3-204, relating to discrimination in residential real estate related transactions, as follows:

- "(b) It shall be unlawful for any person or other entity whose business includes engaging in residential real estate related transactions to discriminate against any person in making available such a transaction or in the terms or conditions of such a transaction because of race, color, religion, sex, sexual orientation, gender identity, age, disability, handicap, familial status, or national origin.
- (c) Nothing in this article shall be construed to prohibit a person engaged in the business of furnishing appraisals of real property from taking into consideration factors other than race, color, religion, national origin, sex, sexual orientation, gender identity, age, disability, handicap, or familial status."

SECTION 2-5.

Said article is further amended by revising subsection (a) of Code Section 8-3-205, relating to permissible limitations in sale, rental, or occupancy of dwellings by religious organizations or private clubs, as follows:

"(a) Nothing in this article shall prohibit a religious organization, association, or society, or any nonprofit institution or organization operated, supervised, or controlled by or in conjunction with a religious organization, association, or society, from limiting the sale, rental, or occupancy of dwellings which it owns or operates for other than a commercial purpose to persons of the same religion or from giving preference to such persons unless membership in such religion is restricted on account of race, color, sex, sexual orientation, gender identity, age, disability, handicap, familial status, or national origin. Nothing in this article shall prohibit a private club not in fact open to the public, which as an incident to its primary purpose or purposes provides lodgings which it owns or operates for other than a commercial purpose, from limiting the rental or occupancy of such lodgings to its members or from giving preference to its members."

128	SECTION 3-1.
129	Title 10 of the Official Code of Georgia Annotated, relating to commerce and trade, is
130	amended by adding a new chapter to read as follows:
131	" <u>CHAPTER 16</u>
132	<u>10-16-1.</u>
133	(a) It is the policy of the State of Georgia to provide, within constitutional limitations, for
134	equal enjoyment of public accommodations throughout this state.
135	(b) The general purpose of this chapter is to provide for execution in this state of the
136	policies embodied in 42 U.S.C. Section 2000a, et seq.
137	(c) This chapter shall be broadly construed to further the general purposes stated in this
138	Code section and the special purposes of the particular provision involved.
139	10-16-2.
140	As used in this chapter, the term 'place of public accommodation' means any:
141	(1) Inn, hotel, motel, or other establishment which provides lodging to transient guests
142	other than an establishment located within a building which contains not more than five
143	rooms for rent or hire and which is actually occupied by the proprietor or owner of such
144	establishment as his or her residence;
145	(2) Restaurant, cafeteria, lunchroom, lunch counter, soda fountain, or other facility
146	principally engaged in selling food for consumption on the premises, including, but not
147	limited to, any such facility located on the premises of any retail establishment;
148	(3) Gas station;
149	(4) Motion picture house, theater, concert hall, sports arena, stadium, or other place of
150	exhibition or entertainment; or
151	(5) Establishment which is physically located within the premises of any establishment
152	otherwise covered by this paragraph, or within the premises of which is physically
153	located any such covered establishment, and which holds itself out as serving patrons of
154	such covered establishment.
155	10-16-3.
156	All persons shall be entitled to the full and equal enjoyment of the goods, services,
157	facilities, privileges, advantages, and accommodations of any place of public

PART III

158	accommodation without discrimination or segregation on the basis of race, color, religion,
159	sex, sexual orientation, gender identity, age, disability, or national origin.
160	(b) No person shall:
161	(1) Withhold, deny, or attempt to withhold or deny, or deprive or attempt to deprive any
162	person of any right or privilege secured by subsection (a) of this Code Section;
163	(2) Intimidate, threaten, or coerce, or attempt to intimidate, threaten, or coerce any
164	person with the purpose of interfering with any right or privilege secured by
165	subsection (a) of this Code Section; or
166	(3) Punish or attempt to punish any person for exercising or attempting to exercise any
167	right or privilege secured by subsection (a) of this Code Section.
168	<u>10-16-4.</u>
169	Whenever any person has engaged or there are reasonable grounds to believe that any
170	person is about to engage in any act or practice prohibited by Code Section 10-16-3, a civil
171	action for preventive relief, including an application for a permanent or temporary
172	injunction, restraining order, or other order, may be instituted by the person aggrieved, and
173	the court may grant such relief, as it deems appropriate. In any action commenced pursuant
174	to this chapter, the court, in its discretion, may allow the prevailing party reasonable
175	attorneys' fees as part of the costs.
176	<u>10-16-5.</u>
177	This chapter shall be broadly construed to safeguard against the discrimination prohibited
178	by this chapter and shall be construed in light of federal judicial decisions interpreting 42
179	U.S.C. Section 2000a, et seq., and 42 U.S.C. Section 1981."
180	PART IV
181	SECTION 4-1.
182	Chapter 1 of Title 34 of the Official Code of Georgia Annotated, relating to general
183	provisions regarding labor and industrial relations, is amended by adding a new Code section
184	to read as follows:
185	" <u>34-1-11.</u>
186	(a)(1) It is the policy of the State of Georgia to provide, within constitutional limitations,
187	for equal employment opportunities throughout this state.
188	(2) The general purpose of this Code section is to provide for execution in this state of
189	policies embodied in 42 U.S.C. Section 2000e, et seq.;

190	(b) As used in this Code section, the term 'employer' means a person engaged in an
191	industry affecting commerce, as defined in 42 U.S.C. Section 2000e as of January 1, 2019,
192	who has 15 or more employees for each working day in each of 20 or more calendar weeks
193	in the current or preceding calendar year, and any agent of such a person, but such term
194	does not include:

- (1) The United States, a corporation wholly owned by the government of the United States, or an Indian tribe;
- (2) A bona fide private membership club, other than a labor organization, as defined in 42 U.S.C. Section 2000e as of January 1, 2019, which is exempt from taxation under Section 501(c)(3) of the Internal Revenue Code of 1986; or
- (3) A public employer, as defined in Code Section 45-19-22.
- (c) It shall be unlawful for an employer to:

- (1) Fail or refuse to hire or to discharge any individual, or otherwise to discriminate against any individual with respect to such individual's compensation, terms, conditions, or privileges of employment, because of such individual's race, disability, religion, sex, sexual orientation, gender identity, age, or national origin; or
- (2) Limit, segregate, or classify its employees or applicants for employment in any way which would deprive or tend to deprive any individual of employment opportunities or otherwise adversely affect such individual's status as an employee, because of such individual's race, disability, religion, sex, sexual orientation, gender identity, age, or national origin.
- (d) An employee in this state shall have a private right of action for a claim against his or her employer on the basis of discrimination for a violation of subsection (c) of this Code section.
 - (e)(1) If the court finds that a respondent has intentionally engaged in or is intentionally engaging in an unlawful employment practice charged in the complaint, the court may enjoin the respondent from engaging in such unlawful employment practice, and order such affirmative action as may be appropriate, which may include, but is not limited to, reinstatement or hiring of employees, with or without back pay, or any other equitable relief as the court deems appropriate. Back pay liability shall not accrue from a date more than two years prior to the filing of a claim. Interim earnings or amounts earnable with reasonable diligence by the person or persons discriminated against shall operate to reduce the back pay otherwise allowable.
 - (2) No order of the court shall require the hiring, reinstatement, or promotion of an individual as an employee, or the payment to such individual of any back pay, if such individual was refused admission, suspended, or expelled, or was refused employment or advancement or was suspended or discharged for any reason other than such

227	ndividual's race, disability, religion, sex, sexual orientation, gender identity, ag	e, or
228	ational origin in violation of this Code section.	

(f) This Code section shall be broadly construed to safeguard against the discrimination prohibited in this Code section and shall be construed in light of federal judicial decisions interpreting 42 U.S.C. Section 2000e, et seq."

SECTION 4-2.

Title 45 of the Official Code of Georgia Annotated, relating to public officers and employees, is amended by revising Code Section 45-19-21, relating to the purposes and construction of the "Fair Employment Practices Act of 1978," as follows:

"45-19-21.

- (a) The general purposes of this article are:
 - (1) To provide for execution within public employment in the this state of the policies embodied in Title VII of the federal Civil Rights Act of 1964 (78 Stat. 241), as amended by the Equal Employment Opportunity Act of 1972 (86 Stat. 103), as from time to time amended, the federal Age Discrimination in Employment Act of 1967 (81 Stat. 602), as from time to time amended, and the federal Rehabilitation Act of 1973 (87 Stat. 355), as from time to time amended;
 - (2) To safeguard all individuals in public employment from discrimination in employment; and
 - (3) To promote the elimination of discrimination against all individuals in public employment because of such individuals' race, color, religion, national origin, sex, sexual orientation, gender identity, disability, or age thereby to promote the protection of their interest in personal dignity and freedom from humiliation; to make available to the this state their full productive capacities; to secure the this state against domestic strife and unrest which would menace its democratic institutions; to preserve the public safety, health, and general welfare; and to further the interests, rights, and privileges of individuals within the this state.
- (b) This article shall be broadly construed to further the general purposes stated in this Code section and the special purposes of the particular provision involved.
- (c) Nothing in this article shall be construed as indicating an intent to exclude local or federal laws on the same subject matter, which laws are not inconsistent with this article.
- (d) Nothing contained in this article shall be deemed to repeal any other nonconflicting law of this state relating to discrimination because of race, color, religion, national origin, sex, sexual orientation, gender identity, disability, or age."

SECTION 4-3.

Said title is further amended by revising paragraph (4) of Code Section 45-19-22, relating to definitions relative to the "Fair Employment Practices Act of 1978," as follows:

"(4) 'Discrimination' means any direct or indirect act or practice of exclusion, distinction, restriction, segregation, limitation, refusal, denial, or any other act or practice of differentiation or preference in the treatment of a person or persons because of race, color, religion, national origin, sex, sexual orientation, gender identity, disability, handicap, or age or the aiding, abetting, inciting, coercing, or compelling of such an act or practice. This term shall not include any direct or indirect act or practice of exclusion, distinction, restriction, segregation, limitation, refusal, denial, or any other act or practice of differentiation or preference in the treatment of a person or persons because of religion if an employer demonstrates that the employer is unable to accommodate reasonably an employee's or prospective employee's religious observance or practice without undue hardship on the conduct of the employer's operation."

SECTION 4-4.

Said title is further amended by revising paragraphs (8) and (14) of Code Section 45-19-27, relating to additional powers and duties of the administrator of the Commission on Equal Opportunity, as follows:

- "(8) To receive, initiate, investigate, seek to conciliate, and make determinations regarding complaints alleging violations of this article and to approve or disapprove plans required by the Governor to eliminate or reduce imbalance in employment with respect to race, color, disability, religion, sex, sexual orientation, gender identity, national origin, or age;"
- "(14) To adopt, promulgate, amend, and rescind, subject to approval of the board and the Governor and after giving proper notice and hearing to all public employers pursuant to Chapter 13 of Title 50, the 'Georgia Administrative Procedure Act,' such rules and regulations as may be necessary to carry out the provisions of this article, including regulations requiring the posting or inclusion in advertising material of notices prepared or approved by the administrator and regulations regarding the filing, approval, or disapproval of plans to eliminate or reduce imbalance in employment with respect to race, color, disability, religion, sex, sexual orientation, gender identity, national origin, or age;"

SECTION 4-5.

Said title is further amended by revising Code Section 45-19-29, relating to unlawful practices generally relative to fair employment practices, as follows:

It is an unlawful practice for an employer:

- (1) To fail or refuse to hire, to discharge, or otherwise to discriminate against any individual with respect to the individual's compensation, terms, conditions, or privileges of employment because of such individual's race, color, religion, national origin, sex, sexual orientation, gender identity, disability, or age;
- (2) To limit, segregate, or classify his <u>or her</u> employees in any way which would deprive or tend to deprive an individual of employment opportunities or otherwise adversely affect an individual's status as an employee because of such individual's race, color, religion, national origin, sex, <u>sexual orientation</u>, <u>gender identity</u>, disability, or age; or
- (3) To hire, promote, advance, segregate, or affirmatively hire an individual solely because of race, color, religion, national origin, sex, sexual orientation, gender identity, disability, or age, but this paragraph shall not prohibit an employer from voluntarily adopting and carrying out a plan to fill vacancies or hire new employees in a manner to eliminate or reduce imbalance in employment with respect to race, color, disability, religion, sex, sexual orientation, gender identity, national origin, or age if the plan has first been filed with the administrator for review and comment for a period of not less than 30 days."

SECTION 4-6.

Said title is further amended by revising Code Section 45-19-30, relating to unlawful practices in training or apprenticeship programs, as follows:

"45-19-30.

It is an unlawful practice for an employer controlling apprenticeship or other training or retraining, including on-the-job training programs, to discriminate against an individual because of such individual's race, color, religion, national origin, sex, sexual orientation, gender identity, disability, or age in admission to or employment in any program established to provide apprenticeship or other training or to discriminate by allowing admission or promotion to an apprenticeship or training program solely because of race, color, religion, national origin, sex, sexual orientation, gender identity, disability, or age."

SECTION 4-7.

Said title is further amended by revising Code Section 45-19-31, relating to unlawful practices in advertisement of employment, as follows:

"45-19-31.

It is an unlawful practice for an employer to print or publish or cause to be printed or published a notice or advertisement relating to employment by such an employer indicating

any preference, limitation, specification, or discrimination based on race, color, religion, national origin, sex, <u>sexual orientation</u>, <u>gender identity</u>, disability, or age, except that such a notice or advertisement may indicate a preference, limitation, or specification based on race, color, religion, national origin, sex, <u>sexual orientation</u>, <u>gender identity</u>, disability, or age when religion, national origin, sex, <u>sexual orientation</u>, <u>gender identity</u>, disability, or age is a bona fide occupational qualification for employment."

SECTION 4-8.

Said title is further amended by revising Code Section 45-19-33, relating to different standards of compensation or different terms and conditions of employment where not based on race, color, religion, sex, national origin, disability, or age, as follows:

"45-19-33.

It is not an unlawful practice for an employer to apply different standards of compensation or different terms, conditions, or privileges of employment pursuant to a bona fide seniority or merit system, or a system which measures earnings by quantity or quality of production, or to employees who work in different locations, provided that such differences are not the result of an intention to discriminate because of race, color, religion, national origin, sex, sexual orientation, gender identity, disability, or age; nor is it an unlawful practice for an employer to give and to act upon the results of any professionally developed ability test, provided that such test, its administration, or action upon the results thereof is not designed, intended, or used to discriminate because of race, color, religion, national origin, sex, sexual orientation, gender identity, disability, or age."

SECTION 4-9.

Said title is further amended by revising subsections (b) and (c) of Code Section 45-19-35, relating to use of quotas because of imbalances in employee ratios prohibited, grants of preferential treatment to certain individuals or groups not required by the "Fair Employment Practices Act of 1978," adoption of plans required by Governor to reduce imbalance, and effect of said Act upon certain employment practices, as follows:

"(b) Nothing contained in this article requires an employer to grant preferential treatment to an individual or to a group because of the race, color, religion, national origin, sex, sexual orientation, gender identity, disability, or age of the individual or group on account of an imbalance which may exist with respect to the total number or percentage of persons of any race, color, religion, national origin, sex, sexual orientation, gender identity, disability, or age in the this state or a community, section, or other area or in the available work force in the this state or a community, section, or other area.

364 (c) It is specifically provided that neither subsection (a) nor (b) of this Code section nor 365 any other provision of this article shall prohibit an employer from adopting or carrying out 366 a plan to fill vacancies or hire new employees in a manner to eliminate or reduce imbalance 367 in employment with respect to race, color, disability, religion, sex, sexual orientation, 368 gender identity, national origin, or age if such plan is required by the Governor and filed 369 with and approved by the administrator prior to its final adoption and implementation."

SECTION 4-10.

Said title is further amended by revising paragraph (7) of subsection (c) of Code Section 45-19-38, relating to findings, conclusions, and order of special master generally and order to cease and desist from unlawful practice and to take remedial action, as follows:

"(7) Recommending to the Governor that the respondent be required to adopt and file with the administrator, within a specified time limitation, for the administrator's approval a plan to fill vacancies or hire new employees in a manner to eliminate or reduce imbalance in employment with respect to race, color, disability, religion, sex, sexual orientation, gender identity, national origin, or age."

SECTION 4-11.

Said title is further amended by revising paragraph (1) of subsection (b) of Code Section 45-20-1, relating to purposes and principles relative to personnel administration, as follows:

"(1) Assuring fair treatment of applicants and employees in all aspects of personnel administration without regard to race, color, national origin, sex, <u>sexual orientation</u>, <u>gender identity</u>, age, disability, religious creed, or political affiliations. This 'fair treatment' principle includes compliance with all state and federal equal employment opportunity and nondiscrimination laws;"

SECTION 4-12.

Said title is further amended by revising paragraph (2) of Code Section 45-20-4, relating to the duties and responsibilities of the commissioner in the administration of this chapter, as follows:

"(2) To submit to the Governor the rules and regulations adopted by the board. Such rules and regulations when approved by the Governor shall have the force and effect of law and shall be binding upon the state departments covered by this article and shall include provisions for the establishment and maintenance of classification and compensation plans, the conduct of examinations, appointments, promotions, transfers, demotions, appeals of classified employees, reports of performance, payroll certification, and other phases of personnel administration. Such rules and regulations shall define and

prohibit improper political activity by any departmental employee of the State Personnel Board or any employee covered under the terms of this article and shall provide that there shall be no discrimination for or against any person or employee in any manner, to include, but not be limited to, hiring, discharge, compensation, benefits, terms or conditions of employment, promotion, job classification, transfer, privileges, or demotion because of political affiliation, religious affiliation, race, creed, national origin, sex, sexual orientation, gender identity, age between 40 and 70 years, or physical disability. Such rules and regulations shall conform to the minimum standards for merit systems of personnel administration as specified by those federal departments from which federal funds are obtained for use by the several state departments covered by this article. Compensation plans and modifications thereto promulgated under the rules and regulations of the commissioner shall become effective as adopted upon approval of by the director of the Office of Planning and Budget;"

PART V

SECTION 5-1.

This Act shall become effective on January 1, 2020.

SECTION 5-2.

415 All laws and parts of laws in conflict with this Act are repealed.