## FIRST REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

# **SENATE BILL NO. 185**

### 99TH GENERAL ASSEMBLY

Reported from the Committee on Transportation, Infrastructure and Public Safety, February 16, 2017, with recommendation that the Senate Committee Substitute do pass.

#### 0475S.05C

ADRIANE D. CROUSE, Secretary.

## AN ACT

To repeal section 67.1819, RSMo, and to enact in lieu thereof twenty-five new sections relating to transportation network companies, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 67.1819, RSMo, is repealed and twenty-five new
sections enacted in lieu thereof, to be known as sections 67.1819, 387.400,
387.402, 387.404, 387.406, 387.407, 387.408, 387.410, 387.412, 387.414, 387.416,
387.418, 387.420, 387.422, 387.424, 387.425, 387.426, 387.428, 387.430, 387.432,
387.433, 387.434, 387.436, 387.438, and 387.440, to read as follows:

67.1819. [1. The commission with the passage of a taxicab code shall
request a Missouri criminal record review for a prospective or current driver from
the central repository by furnishing information on forms and in the manner
approved by the highway patrol.

5 2. The prospective or current driver shall submit two sets of fingerprints 6 to the Missouri state highway patrol, Missouri criminal records repository, for the 7 purpose of checking the person's criminal history. The first set of fingerprints 8 shall be used to search the Missouri criminal records repository and the second 9 set shall be submitted to the Federal Bureau of Investigation to be used for 10 searching the federal criminal history files.

3. The prospective or current driver shall pay the appropriate fee to the
 state central repository payable to the criminal record system fund and pay the
 appropriate fee determined by the Federal Bureau of Investigation for the federal
 criminal history record when applying for or renewing a license.

15 4. Any criminal history information received by the commission pursuant

**SCS SB 185** 

16 to the provisions of this section shall be used solely for the internal purposes of 17the commission in determining the suitability of the prospective or current driver. The dissemination of criminal history information from the Federal 18 Bureau of Investigation beyond the authorized or related governmental entity is 19 20prohibited. All criminal record check information shall be confidential and any person who discloses the information beyond the scope allowed is guilty of a class 2122A misdemeanor] Notwithstanding any other provision of law, the 23commission shall establish in the taxicab code promulgated pursuant to section 67.1812 a criminal background check policy that applies to 24each prospective and current driver. 25

387.400. As used in sections 387.400 to 387.440 the following 2 terms mean:

(1) "Department", the Missouri department of revenue;

4 (2) "Digital network", any online-enabled technology application, 5 website, or system offered or utilized by a transportation network 6 company that enables the prearrangement of rides with transportation 7 network company drivers;

8 (3) "Prearranged ride", the provision of transportation by a TNC 9 driver to a rider, beginning when a TNC driver accepts a ride 10 requested by a rider through a digital network controlled by a 11 transportation network company, continuing while the TNC driver 12 transports a requesting rider, and ending when the last requesting 13 rider departs from the TNC vehicle. A prearranged ride shall not 14 include:

(a) Transportation provided using a taxi, limousine, or other forhire vehicle under chapter 390; or

17

3

(b) A shared expense carpool or vanpool arrangement or service;

(4) "Transportation network company" or "TNC", a corporation, 18 partnership, sole proprietorship, or other entity that is licensed 19 pursuant to sections 387.400 to 387.440 and operating in the state of 2021Missouri, that uses a digital network to connect TNC riders to TNC drivers who provide prearranged rides. A TNC shall not be deemed to 22own, control, direct, operate, or manage the TNC vehicles or TNC 23drivers that connect to its digital network, except where agreed to by 2425written contract;

26 (5) "Transportation network company (TNC) driver" or "driver",
27 an individual who:

(a) Receives connections to potential riders from a
transportation network company in exchange for payment of a fee to
the transportation network company; and

(b) Uses a TNC vehicle to offer or provide a prearranged ride to
riders upon connection through a digital network controlled by a
transportation network company in return for compensation;

(6) "Transportation network company (TNC) rider" or "rider", an
individual or persons who use a TNC's digital network to connect with
a TNC driver who provides prearranged rides to the rider in the TNC
driver's TNC vehicle between points chosen by the rider;

(7) "Transportation network company (TNC) vehicle" or "TNC
vehicle", a vehicle that is used by a transportation network company
driver and is:

41 (a) Owned, leased, or otherwise authorized for use by the TNC42 driver; and

43 (b) Not a taxicab, limousine, or for-hire vehicle under chapter44 390.

387.402. Notwithstanding any other provision of law, TNCs and 2 TNC drivers shall not be considered common carriers, contract 3 carriers, or motor carriers, as defined in section 390.020, a taxicab, as 4 defined in section 390.020, a taxicab service or association, or a for-hire 5 vehicle service. A TNC driver shall not be required to register the 6 vehicle such driver uses to provide prearranged rides as a commercial 7 or for-hire vehicle.

387.404. 1. Beginning on August 28, 2017, a person shall not 2 operate a TNC in the state of Missouri without first having obtained a 3 permit from the department.

4

2. The department shall issue a permit to each applicant who:

5 (1) Meets the requirements for a TNC set forth in sections 387.400
6 to 387.440; and

7 (2) Pays an annual permit fee of five thousand dollars to the 8 department. This annual fee shall cover all transportation network 9 company drivers affiliated with the transportation network company, 10 and no per driver or per vehicle fee shall be assessed.

387.406. A TNC shall maintain an agent for service of process in 2 the state of Missouri.

387.407. TNCs and TNC drivers shall comply with the provisions

3

7

2 of sections 379.1700 to 379.1708.

387.408. On behalf of a TNC driver, a TNC may charge a fare for the services provided to riders; provided that, if a fare is collected from a rider, the TNC shall disclose to the rider the fare, or fare structure on its website or on its digital network. If the fare is based on actual time and distance traveled, the TNC on its website shall also provide riders with the applicable time and distance rates being charged and the option to receive an estimated fare before the rider enters the TNC vehicle.

387.410. The TNC's digital network shall display a picture of the 2 TNC driver and the license plate number of the motor vehicle utilized 3 for providing the prearranged ride before the rider enters the TNC 4 driver's vehicle.

387.412. Within a reasonable period of time following the completion of a trip, a TNC shall transmit an electronic receipt to the TNC rider on behalf of the TNC driver that lists:

4 (1) The origin and destination of the trip;

5 (2) The total time and distance of the trip, if the fare is based on
6 actual time and distance traveled; and

(3) The total fare paid, if any.

387.414. Except as provided in section 387.433, all TNC drivers 2 shall be independent contractors and not employees of the TNC if all 3 of the following conditions are met:

4 (1) The TNC does not prescribe specific hours during which a 5 TNC driver must be logged into the TNC's digital network;

6 (2) The TNC imposes no restrictions on the TNC driver's ability 7 to utilize digital networks from other TNCs;

8 (3) The TNC does not restrict a TNC driver from engaging in any
9 other occupation or business; and

10 (4) The TNC and TNC driver agree in writing that the driver is
11 an independent contractor with respect to the TNC.

387.416. Except when agreed to by written contract, a 2 transportation network company driver is not an agent of a 3 transportation network company.

387.418. 1. A transportation network company shall implement 2 a zero tolerance intoxicating substance policy for transportation 3 network company drivers that disallows any amount of intoxication of 4 the transportation network company driver while providing 5 transportation network services. The TNC shall provide notice of the 6 zero tolerance policy on its website, as well as procedures to report a 7 complaint about a driver with whom a rider was matched and whom 8 the rider reasonably suspects was under the influence of drugs or 9 alcohol during the course of the trip.

2. Upon receipt of such rider complaint alleging a violation of the zero tolerance policy, the TNC shall suspend such TNC driver's ability to accept trip requests through the TNC's digital network as soon as possible, and shall conduct an investigation into the reported incident. The suspension shall last the duration of the investigation.

3. The TNC shall maintain records relevant to the enforcement
of this requirement for a period of at least two years from the date that
a rider complaint is received by the TNC.

387.420. 1. Before allowing an individual to accept trip requests2 through a TNC's digital network, the TNC shall:

3 (1) Require the individual to register with the TNC by submitting
4 information regarding his or her address, age, driver's license, motor
5 vehicle registration, automobile liability insurance, and other
6 information required by the TNC;

7 (2) Conduct, or have a third party conduct, a local and national
8 criminal background check for each applicant that shall include:

9 (a) Multi-state/multi-jurisdiction criminal records locator or 10 other similar commercial nationwide database with validation, also 11 known as a primary source search; and

12 (b) United States Department of Justice National Sex Offender13 public website; and

14 (c) Obtain and review, or have a third party obtain and review,
15 a driving history research report for such individual.

16 2. The TNC shall not permit an individual to act as a TNC driver
17 on its digital network who:

(a) Has had more than three moving violations in the prior threeyear period, or one major violation in the prior three-year period,
including, but not limited to, attempting to evade a law enforcement
officer, reckless driving, or driving on a suspended or revoked license;
(b) Has been convicted, within the past seven years, of driving
under the influence of drugs or alcohol, fraud, a sexual offense, use of

6

a motor vehicle to commit a felony, an offense involving propertydamage, theft, an act of violence, or an act of terror;

(c) Is a match in the United States Department of JusticeNational Sex Offender public website;

28 (d) Does not possess a valid driver's license;

(e) Does not possess proof of registration for the motor vehicle
or vehicles used to provide prearranged rides;

31 (f) Does not possess proof of automobile liability insurance for 32 the motor vehicle or vehicles used to provide prearranged rides; or

33 (g) Is not at least nineteen years of age.

34 **3.** A TNC driver who is qualified to accept trip requests through 35 a TNC's digital network pursuant to this section shall not be required 36 to obtain any other state or local license or permit to provide 37 prearranged rides.

387.422. A TNC shall not allow a TNC driver to accept trip 2 requests through the TNC's digital network unless any motor vehicle 3 or vehicles that a TNC driver will use to provide prearranged rides 4 meets the inspection requirements of section 307.350.

387.424. A TNC driver shall not solicit or accept street hails.

387.425. All TNCs shall adopt a privacy policy to protect the 2 personal identifying information of TNC riders. The privacy policy 3 shall:

4 (1) Include provisions regarding the disclosure of personal 5 identifying information learned through a complaint or during the 6 course of an investigation;

7 (2) Be consistent with all applicable state and federal laws; and

8 (3) Be submitted to the department as part of the application for9 a permit.

387.426. 1. A TNC shall adopt a policy of nondiscrimination with 2 respect to riders and potential riders and notify TNC drivers of such 3 policy.

4 2. TNC drivers shall comply with all applicable laws regarding
5 nondiscrimination against riders or potential riders.

6 3. TNC drivers shall comply with all applicable laws relating to7 accommodation of service animals.

8 4. A TNC shall not impose additional charges for providing 9 services to persons with physical disabilities because of those

6

10 disabilities.

387.428. A TNC shall maintain the following customer records:
(1) Individual trip records of riders for at least one year from the
date each trip was provided; and

4 (2) Individual records of TNC drivers at least until the one year
5 anniversary of the date on which a TNC driver's relationship with the
6 TNC has ended.

387.430. 1. Notwithstanding any other provision of law, TNCs  $\mathbf{2}$ and TNC drivers are governed exclusively by sections 387.400 to 387.440 and any rules promulgated by the department consistent with sections 3 387.400 to 387.440. No municipality or other local or state entity may 4 5 impose a tax on, or require a license for, a TNC, a TNC driver, or a 6 vehicle used by a TNC driver where such tax or license relates to 7 providing prearranged rides, or subject a TNC to the municipality or other local or state entity's rate, entry, operational, or other 8 9 requirements. Upon the enactment of this section, any municipality or 10 other local entity's ordinance or policy that is inconsistent with sections 387.400 to 387.440 shall be void and shall have no force or 11 effect. 12

13 2. Nothing in this section shall prohibit an income tax imposed14 by the state or an earnings tax.

153. The department of revenue may promulgate all necessary rules 16 and regulations for the administration of sections 387.400 to 17387.440. Any rule or portion of a rule, as that term is defined in section 18 536.010 that is created under the authority delegated in sections 387.400 to 387.440 shall become effective only if it complies with and is subject 1920 to all of the provisions of chapter 536, and, if applicable, section 536.028. Sections 387.400 to 387.440 and chapter 536 are nonseverable 21and if any of the powers vested with the general assembly pursuant to 22chapter 536, to review, to delay the effective date, or to disapprove and 23annul a rule are subsequently held unconstitutional, then the grant of 2425rulemaking authority and any rule proposed or adopted after August 28, 2017, shall be invalid and void. 26

4. (1) Nothing in this section shall be construed as prohibiting an owner or operator of an airport from:

(a) Imposing a reasonable pickup fee for the use of the airport's
facilities, provided that the pickup fee is not assessed on a per driver

 $\overline{7}$ 

33 (b) Designating locations for staging, pickup, or other similar
 34 operations at the airport;

(2) An owner or operator of an airport shall not impose on TNCs
any regulations or requirements in addition to or in conflict with those
contained in sections 387.400 to 387.440, including but not limited to the
background check requirements described in subdivision (2) of
subsection 1 of section 387.420.

387.432. Except as described in section 387.433, transportation  $\mathbf{2}$ network companies shall not be considered employers of transportation network company drivers for purposes of chapters 285, 287, 288, and 3 290, except when agreed to by written contract. If the parties agree to 4 the applicability of one or more of such chapters in a written contract, 5 the transportation network company shall notify the appropriate 6 agency of the election to cover the driver. If the parties subsequently 7 change this election, the transportation network company shall notify 8 the appropriate agency of the change. 9

387.433. The provisions of sections 387.414 and 387.432 shall not
apply to entities described in section 501(c)(3) of the Internal Revenue
Code, state or local government entities, or federally recognized Indian
tribes.

387.434. Notwithstanding any other provision of law, sections
67.1800 to 67.1822 shall not apply to transportation network companies,
transportation network drivers, or transportation network services.

387.436. 1. Upon receipt of information that a TNC driver has been convicted of driving under the influence of drugs or alcohol, fraud, a sexual offense, use of a motor vehicle to commit a felony, an offense involving property damage, theft, an act of violence, or an act of terror, a TNC shall immediately revoke such driver's ability to accept trip requests through the TNC's digital platform, and as soon as practicable, notify the department of the TNC driver's name, license number, and license plate number.

9 2. Upon receipt of information that a TNC driver has been 10 involved in a traffic accident or incident that results in serious bodily 11 injury or a fatality, a TNC shall notify the department of the driver's 12 name, license number, and license plate number.

8

3. The department shall develop and implement a process to
provide any information received under subsections 1 and 2 of this
section to all other TNCs licensed in this state.

4. Notwithstanding any other provision of law, any information
provided to the department under this section shall be exempt from
disclosure under chapter 610.

387.438. 1. Notwithstanding any other provision of law, the department shall not require an individual who uses a motor vehicle with a gross vehicle weight that is less than or equal to twelve thousand pounds for the purpose of providing transportation services as a TNC driver or taxicab driver, or for the purpose of providing food delivery services, as defined in subsection 2 of this section, to obtain any license other than a class F license, as described in Missouri code of state regulations section 10-24.200(6).

9 2. As used in this section, "food delivery services" shall mean the 10 delivery of prepared food, as defined in section 192.081, by an 11 individual who contracts with or is employed by a restaurant, including 12 a fast food restaurant, delicatessen, or other facility that is engaged in 13 the selling of food for consumption off the premises of the facility.

3. The department shall promulgate or amend any regulations of
the department necessary to implement this section as soon as
practicable after the effective date of this section.

387.440. 1. For the sole purpose of verifying that a TNC is in  $\mathbf{2}$ compliance with the requirements of sections 387.400 to 387.440, and no 3 more than twice per calendar year, any home rule city with more than four hundred thousand inhabitants and located in more than one 4 county, and the regional taxicab commission established pursuant to  $\mathbf{5}$ section 67.1804, shall have the right to inspect a sample of up to ten 6 records that the TNC is required to maintain. The sample shall be 7 chosen from an anonymous list provided by the TNC to an 8 appropriately designated municipal official or to the executive director 9 10 of the regional taxicab commission, as applicable, and in a manner agreeable to both parties. After selecting the sample of ten unique 11 records from the anonymous list, the TNC shall provide sufficient 12identifying account details so that the municipal official or executive 13director can conduct an audit to determine the TNC's compliance with 14 existing regulations. The audit shall take place at a mutually agreed 15

16 location in Missouri.

2. Any home rule city with more than four hundred thousand inhabitants and located in more than one county, and the regional taxicab commission, may charge each TNC up to five thousand dollars per year to cover the costs incurred for the review of the records. The amount collected shall not exceed the costs of compliance.

223. In response to a specific complaint alleging criminal allegations against any TNC driver or TNC, any home rule city with 23more than four hundred thousand inhabitants and located in more than 24one county, and the regional taxicab commission, is authorized to 25inspect records held by the TNC that are necessary to investigate and 26resolve the specific complaint. The TNC and the investigative agency 2728shall endeavor to have the inspection take place at a mutually agreed location in Missouri. Any records furnished may exclude information 29that would identify specific drivers or riders, unless the identity of a 30 31driver or rider is relevant to the complaint.

4. Any records inspected under this section are designated confidential, are not subject to disclosure to a third party without prior written consent of the TNC, and are exempt from disclosure under chapter 610. Nothing in this section shall be construed as limiting the applicability of any other exemptions under chapter 610.

5. Any home rule city with more than four hundred thousand inhabitants and located in more than one county, and the regional taxicab commission, may fine a TNC up to five hundred dollars per violation discovered during this audit for failure to comply with the applicable provisions of sections 387.400 to 387.440. Each TNC shall remit payment of any fine to the department, which shall also have jurisdiction over appeals of such fines. Nothing in this provision shall limit the rights of TNCs to seek redress in a court of law.

✓