HOUSE BILL 1153

State of Washington 67th Legislature 2021 Regular Session

By Representatives Orwall and Gregerson

AN ACT Relating to language access in public schools; adding a new section to chapter 28A.605 RCW; adding a new section to chapter 28A.300 RCW; adding new sections to chapter 28A.320 RCW; adding a new section to chapter 28A.710 RCW; adding a new section to chapter 28A.345 RCW; adding a new section to chapter 28A.630 RCW; creating a new section; repealing RCW 28A.155.230; and providing an expiration date.

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

9 <u>NEW SECTION.</u> Sec. 1. (1) The legislature finds that:

10 (a) It is the policy of the state to welcome and encourage the 11 presence of diverse cultures and the use of diverse languages and 12 modalities of communication in business, government, and private 13 affairs in this state.

(b) According to a report from the United States department of 14 15 education, 50 years of research has shown that family engagement has 16 beneficial impacts on student grades, test scores, lower drop-out 17 rates, and students' sense of competence and beliefs about the 18 importance of education. Washington public schools' ability to 19 effectively communicate with students and their family members who 20 have language access barriers plays a vital role in reducing 21 educational opportunity gaps.

1 (c) The national center for education statistics estimates that 2 27.9 percent of the parents of Washington public school students 3 speak a language other than English. Failure to provide language 4 access hinders communication between schools and families, which 5 leads to long-term economic costs when a substantial fraction of the 6 students in Washington are not able to realize their full potential.

(d) Effective communication is not taking place for a variety of 7 reasons, including: (i) Some school districts do not consistently 8 assess the language needs of their communities or consistently 9 10 evaluate the effectiveness of their language access services; (ii) 11 resources, including time and money, are often not prioritized to 12 engage families with language access barriers; and even when language access is a priority, some districts do not know the best practices 13 14 for engaging families with language access barriers; (iii) school 15 staff are often not trained on how to engage families with language 16 access barriers, how to engage and use interpreters in educational 17 settings outside the classroom, or when to provide translated 18 documents; and (iv) there are not enough interpreters qualified to 19 work in educational settings.

(e) Providing meaningful, equitable language access to students and their family members who have language access barriers is not only a civil right, but will help students meet the state's basic education goals under RCW 28A.150.210 resulting in a decrease in the educational opportunity gap between learners with language access barriers and other students, because student outcomes improve when families are engaged in their student's education.

27 (2) Therefore, the legislature intends to require public schools 28 to implement a language access program for culturally responsive, systemic family engagement developed through meaningful stakeholder 29 engagement. The legislature intends to provide training, tools, and 30 31 other technical assistance to public schools to support the 32 development, implementation, and evaluation of their language access 33 programs. In addition, the legislature intends to direct a work group with diverse members to provide recommendations on standards, 34 training, testing, and credentialing for spoken and sign language 35 interpreters for students' families. 36

37 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 28A.605 38 RCW to read as follows:

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1 The principles of an effective language access program for 2 culturally responsive, systemic family engagement are as follows:

3 (1) Accessibility and equity. Schools provide access to all; two4 way communication is a priority and is woven into the design of all
5 programs and services;

6 (2) Accountability and transparency. The language access program 7 and decision-making processes at all levels are: Open, accessible, 8 and useable to families; proactive, not reactive; continuously 9 improved based on ongoing feedback from families and staff; and 10 regulated by a clear and just complaint process;

(3) Responsive culture. Schools are safe, compassionate places where each family's opinions are heard, needs are met, and contributions are valued. School staff are humble and empathetic towards families; and

15 (4) Focus on relationships. Schools seek to relate to families on 16 an individual level, building trust through respectful relationships 17 that recognize the unique strengths that each family and student 18 possesses.

19 <u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 28A.300 20 RCW to read as follows:

(1) The office of the superintendent of public instruction must
 establish and implement a language access technical assistance
 program that meets the requirements of this section.

24 (2) The language access technical assistance program must:

(a) Adhere to the principles of an effective language access
 program for culturally responsive, systemic family engagement
 described in section 2 of this act;

(b) Provide training and technical assistance to support the implementation of language access programs for culturally responsive, systemic family engagement required under sections 4 and 6 of this act;

32 (c) Develop, periodically update, and publish a language access 33 toolkit that includes the following resources:

34 (i) A self-assessment for evaluating the provision of language 35 assistance services;

36 (ii) A guide for the development, implementation, and evaluation 37 of a language access policy, procedure, and plan that meets the 38 specific needs of families and the community;

(iii) Best practices for using dual role staff as interpreters,
 for using contract interpreters, for using remote interpretation, and
 for translating documents;

4 (iv) Model information for families about their language access 5 rights, translated into English, Spanish, and at least the next nine 6 languages most commonly spoken by students and their families; and

7 (v) Sample job description of school district language access 8 coordinators and school points of contact for language assistance 9 services;

10 (d) Develop, periodically update, and publish bilingual 11 glossaries of education terminology; and

12 (e) Analyze and publish language access and language assistance 13 service information submitted as required under section 5 of this 14 act. To the extent possible, the published information must be 15 disaggregated by race, ethnicity, language, school district and 16 school, type of meeting, and other demographics or categories.

17 (3) The activities of and resources provided by the language 18 access technical assistance program must align with the 19 recommendations in the October 2020 report of the language access 20 work group created by section 2, chapter 256, Laws of 2019.

21 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 28A.320 22 RCW to read as follows:

Beginning with the 2022-23 school year, each school district must implement a language access program for culturally responsive, systemic family engagement. Implementation of a language access program requires that a school district, at a minimum, complete the following activities:

(1) Administer the self-assessment for evaluating the provision
 of language assistance services, which is part of the toolkit
 described in section 3 of this act;

31 (2) Use the guide for the development, implementation, and evaluation of a language access policy, procedures, and plan, which 32 is part of the toolkit described in section 3 of this act. The 33 processes for developing and evaluating the language access policy, 34 procedures, and plan must engage staff, students' families, and other 35 community members in ways likely to result in timely and meaningful 36 feedback, for example partnering with community based organizations 37 38 and providing translation and interpretation in common languages understood by students' families; 39

1 (3) Adopt a language access policy and procedures that adheres to 2 the principles of an effective language access program for culturally 3 responsive, systemic family engagement described in section 2 of this 4 act, and incorporates the model policy and procedures described in 5 section 7 of this act;

6 (4)(a) Except as required under (b) of this subsection (4),
7 school districts are encouraged to have a language access coordinator
8 with the duties described in (c) of this subsection (4);

(b) School districts with at least 50 percent English learner 9 enrollment or greater than 75 languages spoken by students or 10 11 families must either: (i) Have a full-time language access 12 coordinator with the duties described in (c) of this subsection (4); or (ii) annually report to the office of the superintendent of public 13 instruction the total number of hours district staff spent performing 14 the language access coordinator duties described in (c) of this 15 16 subsection (4) and other information as required by the office of the 17 superintendent of public instruction;

(c) The duties of the school district language access coordinator 18 19 are to: (i) Serve as the primary contact for families, community members, school district staff responsible for monitoring compliance 20 with chapter 28A.642 RCW, the office of the superintendent of public 21 instruction, and the office of the education ombuds on issues related 22 23 to language access needs and language assistance services; (ii) collaborate with any school points of contact for language assistance 24 25 services; (iii) receive training and technical assistance provided under section 3 of this act; and (iv) deliver language assistance 26 training and support to school district staff; and 27

28 (5) Review, update, and publish, at least annually, information 29 about the school district's language access policy and language assistance services. The information must include notice to families 30 31 about their right to free language assistance services and the 32 contact information for the school district language access coordinator and any school points of contact for language assistance 33 services. The information must be translated into common languages 34 understood by students' families. 35

36 <u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 28A.320 37 RCW to read as follows:

38 (1) School districts must annually collect the following 39 information for use by the school district:

(a) The language in which each student and student's family
 prefers to communicate;

3 (b) Feedback from participants in each interpreted meeting on the 4 effectiveness of the interpreter;

(c) Whether a qualified interpreter for the student's family was 5 6 requested for and provided at any planning meeting related to a student's individualized education program or plan developed under 7 section 504 of the rehabilitation act of 1973 and meetings related to 8 school discipline and truancy. For the purpose of this subsection 9 (1)(c), "qualified interpreter" means someone who is able to 10 interpret effectively, accurately, and impartially, both receptively 11 12 and expressively using any necessary specialized vocabulary; and

13 (d) Other data on provision of language assistance services.

(2) The information collected under subsection (1)(a) and (c) of
this section must be submitted at the time and in the manner required
by the office of the superintendent of public instruction.

17 (3) The office of the superintendent of public instruction may18 adopt rules under chapter 34.05 RCW to implement this section.

19 <u>NEW SECTION.</u> Sec. 6. A new section is added to chapter 28A.710
20 RCW to read as follows:

21 Sections 4 and 5 of this act govern school operation and 22 management under RCW 28A.710.040 and apply to charter schools 23 established under this chapter.

24 <u>NEW SECTION.</u> Sec. 7. A new section is added to chapter 28A.345 25 RCW to read as follows:

(1) By February 1, 2022, and periodically thereafter, the Washington state school directors' association must collaborate with the office of the superintendent of public instruction to update a model policy and procedures for implementing a language access program for culturally responsive, systemic family engagement.

(a) When updating the model policy and procedures, the Washington state school directors' association must perform a racial equity impact analysis that involves the community, and the federally recognized Indian tribes located within the geographical boundaries of the state of Washington must be consulted.

36 (b) The elements of the model policy and procedures must align 37 with the recommendations in the October 2020 report of the language 38 access work group created by section 2, chapter 256, Laws of 2019.

1 (2) The office of the superintendent of public instruction and 2 the Washington state school directors' association must maintain the 3 model policy and procedures on each agency's website, at no cost to 4 school districts.

5 <u>NEW SECTION.</u> Sec. 8. A new section is added to chapter 28A.630 6 RCW to read as follows:

7 (1) The office of the superintendent of public instruction and 8 the office of the education ombuds must jointly reconvene an expanded 9 version of the work group established in section 2, chapter 256, Laws 10 of 2019 for the purpose of developing recommendations related to 11 standards, training, testing, and credentialing for spoken and sign 12 language interpreters for students' families.

13 (2) In developing recommendations, the work group must review the 14 following resources:

(a) The October 2020 report of the language access work groupcreated by section 2, chapter 256, Laws of 2019;

17 (b) National and other state standards for spoken and sign 18 language interpretation; and

19 (c) Available training, testing, and credentialing programs for 20 interpreters who provide interpretation for students' families.

(3) With regard to standards, the work group must consider recommendations related to standards of ethics, cultural competence as defined in RCW 28A.410.270, and practice that qualify interpreters to provide spoken or sign language interpretation for students' families.

(4) With regard to a program for training, testing, and
 credentialing interpreters for students' families, the work group
 must, at a minimum, consider the following questions:

(a) Whether the credential should be a certificate of completion,a professional license, or another type of credential;

31 (b) Whether there should be ongoing training or testing 32 requirements associated with the credential;

33 (c) Whether training and testing should be offered through online 34 modules, in-person, as part of a community and technical college 35 program, through educational service districts, or a combination of 36 these methods;

37 (d) Whether training and testing should be standardized and 38 uniform across providers;

1 (e) Whether any aspects of the program should be different for 2 dual language paraeducators versus professionally licensed 3 interpreters; and

4 (f) Whether completion of any aspect of the program should be 5 incentivized or required.

6 (5) The office of the superintendent of public instruction and 7 the office of the education ombuds must select up to 35 work group 8 members who:

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(a) Are geographically diverse;

10 (b) Represent the following groups: The educational opportunity gap oversight and accountability committee; the state school for the 11 blind; the childhood center for deafness and hearing loss; the 12 special education advisory council at the office of the 13 superintendent of public instruction; the Puget Sound educational 14 15 service district's family and community engagement program; the association of educational service districts; school board directors 16 17 as selected by the Washington state school directors' association; 18 teachers as selected by a state association of teachers; paraeducators as selected by a state association of paraeducators; 19 principals as selected by a state association of principals; school 20 21 administrators selected by a state association of school administrators; parents with language access barriers selected by a 22 23 state association of parents; the Washington state commissions on African American affairs, Asian Pacific American 24 affairs, and 25 Hispanic affairs; the governor's office of Indian affairs; the tribal leaders congress on education; interpreters working in education 26 27 settings; the department of social and health services language 28 testing and certification program; the administrative office of the 29 courts' interpreter program; interpreter unions; an interpreter training program as selected by the state board for community and 30 31 technical colleges; the professional educator standards board; the office of equity established under chapter 43.06D RCW; families with 32 33 language access barriers; and community-based organizations 34 supporting families with language access barriers; and

35 (c) To the extent possible, have language access barriers, or 36 manage or provide language assistance services.

37 (6) The work group must consult with the federally recognized
 38 Indian tribes located within the geographical boundaries of the state
 39 of Washington.

1 (7) The office of the superintendent of public instruction and 2 the office of the education ombuds must provide staff support to the 3 work group.

4 (8) The work group may form subcommittees and consult with 5 necessary experts.

6 (9) By December 1, 2021, and in compliance with RCW 43.01.036, 7 the work group must report its findings and recommendations to the 8 appropriate committees of the legislature.

9 (10) This section expires June 30, 2022.

10 <u>NEW SECTION.</u> Sec. 9. RCW 28A.155.230 (Student language) and 11 2019 c 256 s 3 are each repealed.

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