- 1 SB60
- 2 183647-3
- 3 By Senator Allen
- 4 RFD: Governmental Affairs
- 5 First Read: 07-FEB-17
- 6 PFD: 02/06/2017

SB60
ENGROSSED
A BILL
TO BE ENTITLED
AN ACT
To create the Alabama Memorial Preservation Act of
2017; to prohibit the relocation, removal, alteration,
renaming, or other disturbance of monuments located on public
property which have been in place for 20 or more years; to
provide a mechanism for the relocation, removal, alteration,
renaming, or other disturbance of monuments located on public
property which have been in place for less than 20 years; to
provide a mechanism for the renaming of certain memorial
streets; to provide a mechanism for the renaming of certain
architecturally significant buildings and memorial buildings;
to prohibit any person from preventing the governmental entity
responsible for maintaining the monuments, memorial streets,
architecturally significant buildings, and memorial buildings
from taking proper measures to protect, preserve, care for,
repair, or restore the monuments, streets, or buildings; to
create the Committee on Alabama Monument Protection; to
provide for the membership of the committee; to provide for

the duties of the committee; to authorize the committee to 1 2 grant waivers; to provide for the levy of fines for violations of the waiver process; to exempt certain art and artifacts, 3 the Department of Transportation, local governments, 4 5 universities, and utilities under certain limited circumstances; and in connection therewith would have as its 6 7 purpose or effect the requirement of a new or increased expenditure of local funds within the meaning of Amendment 621 8 of the Constitution of Alabama of 1901. 9 10 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA: 11 Section 1. This act shall be known and may be cited 12 as the Alabama Memorial Preservation Act of 2017. 13 Section 2. For the purposes of this act, the following terms shall have the following meanings: 14 15 (1) ARCHITECTURALLY SIGNIFICANT BUILDING. A building 16 located on public property that by its very nature, inherent 17 design, or structure constitutes a monument. 18 (2) COMMITTEE. The Committee on Alabama Monument 19 Protection created by this act. 20 (3) MEMORIAL BUILDING. A building that is located on 21 public property and has been erected for, or named or 22 dedicated in honor of, an event, a person, a group, a movement, or military service. 23 24 (4) MEMORIAL STREET. A street that is located on 25 public property and has been constructed for, or named or dedicated in honor of, an event, a person, a group, a 26 27 movement, or military service.

(5) MONUMENT. A statue, portrait, or marker intended 1 at the time of dedication to be a permanent memorial to an 2 event, a person, a group, a movement, or military service that 3 is part of the history of the state. The term does not include 4 5 signage bearing historical or interpretive text, commonly known as a historical marker or wayside exhibit, or portraits 6 7 or plaques installed by temporary means and not intended to be permanent at the time of installation. 8

9 (6) PUBLIC PROPERTY. All property owned or leased by 10 the State of Alabama; any county, municipal, or metropolitan 11 government in the state; or any other entity created by act of 12 the Legislature to perform any public function.

13 Section 3. (a)(1) No monument which is located on 14 public property and has been so situated for 20 or more years 15 may be relocated, removed, altered, renamed, or otherwise 16 disturbed without permission granted by a court of competent 17 jurisdiction.

18 (2) No monument which is located on public property
19 and has been so situated for less than 20 years may be
20 relocated, removed, altered, renamed, or otherwise disturbed
21 except as provided in Section 6.

(b) No memorial street which has held such status
for 15 or more years may be renamed, except as provided in
Section 6.

(c) (1) An architecturally significant building which
has held such status for 20 or more years may not be
relocated, removed, altered, renamed, or otherwise disturbed

without permission granted by a court of competent
 jurisdiction.

3 (2) An architecturally significant building which
4 has held such status for less than 20 years may not be
5 relocated, removed, altered, renamed, or otherwise disturbed
6 except as provided in Section 6.

7 (d) A memorial building may be improved, renovated,
8 rebuilt, relocated, or otherwise maintained; however, the name
9 of the memorial building may not be changed except as provided
10 in Section 6.

11 Section 4. No person may prevent the governmental 12 entity having responsibility for maintaining any monument, 13 memorial street, architecturally significant building, or 14 memorial building from taking proper and appropriate measures, 15 and exercising proper and appropriate means, for the 16 protection, preservation, care, repair, or restoration of 17 those monuments, streets, or buildings.

18 Section 5. (a) There is created the Committee on19 Alabama Monument Protection.

20 (b) The legislative members of the committee shall 21 be appointed and reappointed at the beginning of each 22 legislative quadrennium. The members of the committee 23 appointed pursuant to subdivisions (3) to (7), inclusive, 24 shall serve for terms of four years, with the exception of 25 their initial terms, which shall be staggered as provided in 26 subsection (c). Each term of a member appointed pursuant to 27 subdivisions (3) to (7), inclusive, shall expire on September

30. The actively serving officials appointed pursuant to 1 2 subdivisions (8), (9), and (10) shall serve terms concurrent with their terms of office. The appointing authorities shall 3 4 coordinate their appointments to assure committee membership 5 is inclusive and reflects the racial, gender, geographic, urban, rural, and economic diversity of the state. The 6 7 membership of the committee shall include all of the following: 8

9 (1) Two members of the House of Representatives, one 10 from the majority party and one from the minority party, 11 appointed by the Speaker of the House of Representatives.

12 (2) Two members of the Senate, one from the majority
13 party and one from the minority party, appointed by the
14 President Pro Tempore of the Senate.

15 (3) One member appointed by the Director of the16 Department of Archives and History.

17 (4) One member appointed by the Director of the18 Alabama Historical Commission.

19 (5) One member appointed by the President of the20 Alabama Historical Association.

21 (6) One member appointed by the President of the22 Alabama Trust for Historic Preservation.

(7) One member appointed by the Chair of the BlackHeritage Council.

(8) One actively serving county commissionerappointed by the Governor.

(9) One actively serving mayor or member of the
 municipal governing body of a Class 1, Class 2, or Class 3
 municipality appointed by the Governor.

4 (10) One actively serving mayor or member of the
5 municipal governing body of a Class 4 to Class 8, inclusive,
6 municipality appointed by the Governor.

(c) The initial members of the committee shall be 7 8 appointed before September 1, 2017, and shall hold an organizational meeting of the committee before October 1, 9 10 2017. At the organizational meeting of the committee, the 11 membership of the committee shall select a chair and a vice 12 chair, who shall serve in that position for one year, and the 13 members appointed pursuant to subdivisions (3) to (7), inclusive, of subsection (b) shall draw lots to determine 14 15 which one of those members shall serve an initial term of two years expiring on September 30, 2019, which two of those 16 17 members shall serve an initial term of three years expiring on 18 September 30, 2020, and which two of those members shall serve 19 an initial term of four years expiring on September 30, 2021. 20 The committee shall meet at least once each year, during the month of October, to select a chair and vice chair to serve 21 22 for the following year. Thereafter, the committee shall meet at the call of the chair or any majority of the members of the 23 24 committee. The committee shall have a continuing existence and 25 may meet, act, and conduct committee business at any place within this state. 26

(d) Initial committee members appointed pursuant to 1 2 subdivisions (3) to (10), inclusive, of subsection (b), shall begin serving immediately upon appointment. Each committee 3 member appointed pursuant to subdivisions (3) to (10), 4 5 inclusive, of subsection (b), is subject to confirmation by the Senate during the legislative session in which the 6 7 appointment is made or, if the appointment is made when the Legislature is not in session, during the next special or 8 regular session. An appointee may serve in the position 9 10 pending confirmation by the Senate. Failure of the Senate to 11 act on the appointment during the session in which the 12 appointment is made or, if the appointment is made while the 13 Legislature is not in session, during the next special or regular session, shall constitute confirmation by the Senate. 14 15 Each member of the committee shall serve after the expiration 16 of his or her term until his or her successor is appointed and 17 may be appointed to more than one term.

18 (e) The committee shall perform all duties 19 prescribed by this act. The chair of the committee may create 20 advisory subcommittees and appoint members thereto, which may 21 include members of the committee, representatives from 22 governmental agencies, and members of the public with interest 23 and expertise in the objectives of the committee. The 24 committee shall create no more than two active advisory 25 subcommittees at any given time unless the committee votes 26 unanimously for additional subcommittees.

(f) Each legislative member of the committee or any 1 2 subcommittee, if created, shall be entitled to the legislative compensation, per diem, and travel as provided in Amendment 3 871 to the Constitution of Alabama of 1901, now appearing as 4 5 Section 49.01 of the Official Recompilation of the Constitution of Alabama of 1901, as amended. Each 6 7 nonlegislative member of the committee or any subcommittee, if created, may be reimbursed for meetings according to the 8 policies and procedures of the respective entity they are 9 10 appointed to represent.

11 Section 6. (a) (1) Any entity exercising control of 12 public property on which a monument is located may petition 13 the committee for a waiver from subdivision (2) of subsection 14 (a) of Section 3 through an application including, at a 15 minimum, all of the following:

a. A resolution by the controlling entity seeking a
waiver for the relocation, removal, alteration, renaming, or
other disturbance of the monument, and the reasons therefor.

b. Written documentation of the origin of the
monument, the intent of the sponsoring entity at the time of
dedication, and any subsequent alteration, renaming, or other
disturbance of the monument.

c. Written commentary from any heritage, historical,
 genealogical, or preservation organizations with interest in
 the decision of the controlling entity, and from the general
 public.

d. A written statement of any facts that were not
 known at the time of the origin of the monument but are known
 now that the committee should consider in granting the waiver.
 The absence of such facts should serve as a presumption
 against the granting of a waiver by the committee.

6 (2) If the committee grants a waiver, the committee 7 may provide reasonable conditions and instructions to ensure 8 that the monument is restored or preserved to the greatest 9 extent possible.

10 (b) Any entity exercising control of public property 11 on which a memorial street is located may petition the 12 committee for a waiver from subdivision (1) of subsection (b) 13 of Section 3 through an application including, at a minimum, 14 all of the following:

(1) A resolution by the controlling entity seeking a
waiver for the renaming of the memorial street and the reasons
therefor.

18 (2) Written documentation of the circumstances of19 the prior naming or dedication of the memorial street.

(3) Written commentary from any heritage,
historical, genealogical, or preservation organizations with
interest in the decision of the controlling entity, and from
the general public.

(4) A written statement of any facts that were not
known at the time of the origin of the memorial street, but
are known now, that the committee should consider in granting

the waiver. The absence of such facts should serve as a
 presumption against the granting of a waiver by the committee.

3 (c) (1) Any entity exercising control of public
4 property on which an architecturally significant building is
5 located may petition the committee for a waiver from
6 subdivision (2) of subsection (c) of Section 3 through an
7 application including, at a minimum, all of the following:

a. A resolution by the controlling entity seeking a
waiver for the relocation, removal, alteration, renaming, or
other disturbance of the architecturally significant building
and the reasons therefor.

b. Written documentation of the origin of the
architecturally significant building, the intent of the
sponsoring entity at the time of dedication, and any
subsequent relocation, removal, alteration, renaming, or other
disturbance of the architecturally significant building.

c. Written commentary from any heritage, historical,
genealogical, or preservation organizations with interest in
the decision of the controlling entity, and from the general
public.

d. A written statement of any facts that were not
known at the time of the origin of the architecturally
significant building but are known now that the committee
should consider in granting the waiver. The absence of such
facts should serve as a presumption against the granting of a
waiver by the committee.

1 (2) If the committee grants a waiver, the committee 2 may provide reasonable conditions and instructions to ensure 3 that the architecturally significant building is preserved to 4 the greatest extent possible.

5 (d) Any entity exercising control of public property 6 on which a memorial building is located may petition the 7 committee for a waiver from subsection (d) of Section 3 8 through an application including, at a minimum, all of the 9 following:

(1) A resolution by the controlling entity seeking a
 waiver for the renaming of the memorial building and the
 reasons therefor.

13 (2) Written documentation of the circumstances of14 the prior naming or dedication of the memorial building.

(3) Written commentary from any heritage,
historical, genealogical, or preservation organizations with
interest in the decision of the controlling entity, and from
the general public.

19 (4) A written statement of any facts that were not 20 known at the time of the origin of the memorial building but 21 are known now that the committee should consider in granting 22 the waiver. The absence of such facts should serve as a 23 presumption against the granting of a waiver by the committee.

(e) If the committee fails to act on a completed
application for a waiver within 90 days after the application
is submitted to the committee, the waiver shall be deemed
granted.

(f) If the Attorney General determines that an 1 2 entity exercising control of public property has removed a protected monument from that public property without first 3 obtaining a waiver from the committee or failed to comply with 4 5 the conditions and instructions issued by the committee upon the grant of a waiver pursuant to this section, the entity 6 7 shall be fined twenty-five thousand dollars (\$25,000) for each violation. The fine shall be collected by the Attorney 8 General, forwarded by his or her office to the State 9 10 Treasurer, and deposited into the Alabama State Historic Preservation Fund created in Section 41-9-255, Code of Alabama 11 12 1975.

(g) Judicial review of the final decision of the
committee may be sought pursuant to the Alabama Administrative
Procedure Act, Chapter 22 of Title 41, Code of Alabama 1975.

16 Section 7. This act does not apply to any of the 17 following:

18 (1) Art and artifacts in the collections of museums,19 archives, and libraries.

(2) Monuments described in Section 3 that are
located on public property under the control of, or acquired
by, the State Department of Transportation, which may
interfere with the construction, maintenance, or operation of
the public transportation system. The department shall strive
to ensure that any such monuments are preserved to the
greatest extent possible.

(3) Monuments described in Section 3 that are 1 2 located on public property under the control of, or acquired by, a county or municipal body or a university, which may 3 interfere with the construction, maintenance, or operation of 4 5 the public transportation system. The governing body of the county, municipality, or university shall strive to ensure 6 7 that any such monuments are preserved to the greatest extent 8 possible.

9 (4) Monuments described in Section 3 that are 10 located on public property operated or used by a utility, 11 which may interfere with providing utility service. The 12 utility shall strive to ensure that any monuments are 13 preserved to the greatest extent possible.

14 (5) Monuments described in Section 3 that are
15 located on public property under the control of, or acquired
16 by, the Alabama State Port Authority, which may interfere with
17 the construction, maintenance, or operation of the port
18 infrastructure or port related activities. The authority shall
19 strive to ensure that any such monuments are preserved to the
20 greatest extent possible.

21 Section 8. The Committee on Alabama Monument 22 Protection, pursuant to the Alabama Administrative Procedure 23 Act, shall adopt rules as necessary to provide for the 24 implementation of this act including, but not limited to, 25 further defining an architecturally significant building. Section 9. This act shall become effective
 immediately following its passage and approval by the
 Governor, or its otherwise becoming law.

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3	Senate	
4 5 6	Read for the first time and referred to the Senate committee on Governmental Affairs	Q7-FEB-17
7 8 9	Read for the second time and placed on the calen- dar with 1 substitute and	0.9-FEB-17
10	Read for the third time and passed as amended \ldots	09-MAR-17
11 12	Yeas 24 Nays 7	
13 14 15 16 17	Patrick Harris Secretary	