By: Senators Edwards, Conway, Eckardt, Ferguson, Hershey, Mathias, and McFadden

Introduced and read first time: February 3, 2017 Assigned to: Budget and Taxation

A BILL ENTITLED

1 AN ACT concerning

Economic Development – County Economic Development Tax Incentives Program and One Maryland Tax Credit

4 FOR the purpose of establishing the County Economic Development Tax Incentives $\mathbf{5}$ Program to encourage businesses to locate and expand in certain counties of the 6 State; establishing an application process for the Department of Commerce to certify 7 businesses that meet certain criteria as eligible for certain tax incentives; prohibiting 8 the Department from designating a business as a qualified business after a certain 9 date; requiring the Department to adopt certain regulations; altering the definition 10 of a qualified distressed county for purposes of the One Maryland Tax Credit 11 program to provide that certain counties are not included as a qualified distressed 12county for purposes of the program; allowing a subtraction modification under the 13 State income tax for certain income of certain gualified businesses; exempting from 14 the sales and use tax the sale of certain capital equipment used by certain qualified 15businesses; exempting from State property tax certain property owned by certain 16qualified businesses; authorizing a county or municipal corporation to exempt 17certain property from the county or municipal corporation property tax; providing 18 for the interpretation of a certain provision of this Act; defining certain terms; and 19generally relating to establishing the County Economic Development Tax Incentives 20Program and economic development in the State.

- 21 BY repealing and reenacting, without amendments,
- 22 Article Economic Development
- 23 Section 1–101(e)
- 24 Annotated Code of Maryland
- 25 (2008 Volume and 2016 Supplement)
- 26 BY repealing and reenacting, with amendments,
- 27 Article Economic Development
- 28 Section 6–401

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.

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- 1 Annotated Code of Maryland
- 2 (2008 Volume and 2016 Supplement)
- 3 BY adding to
- 4 Article Economic Development
- Section 6–801 and 6–802 to be under the new subtitle "Subtitle 8. County Economic
 Development Tax Incentives Program"
- 7 Annotated Code of Maryland
- 8 (2008 Volume and 2016 Supplement)
- 9 BY repealing and reenacting, without amendments,
- 10 Article Tax General
- 11 Section 10–207(a)
- 12 Annotated Code of Maryland
- 13 (2016 Replacement Volume)
- 14 BY adding to
- 15 Article Tax General
- 16 Section 10–207(ee) and 11–233
- 17 Annotated Code of Maryland
- 18 (2016 Replacement Volume)
- 19 BY repealing and reenacting, with amendments,
- 20 Article Tax General
- 21 Section 10–307(g)
- 22 Annotated Code of Maryland
- 23 (2016 Replacement Volume)
- 24 BY adding to
- 25 Article Tax Property
- 26 Section 7–308 and 7–520
- 27 Annotated Code of Maryland
- 28 (2012 Replacement Volume and 2016 Supplement)
- SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
 That the Laws of Maryland read as follows:
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Article – Economic Development

- 32 1-101.
- 33 (e) (1) "Qualified distressed county" means a county with:

(i) an average rate of unemployment for the most recent 24-month
 period for which data are available that exceeds 150% of the average rate of unemployment
 for the State during that period; or

1 an average per capita personal income for the most recent (ii) $\mathbf{2}$ 24-month period for which data are available that is equal to or less than 67% of the 3 average per capita personal income for the State during that period. "Qualified distressed county" includes a county that: 4 (2) $\mathbf{5}$ (i) no longer meets either criterion stated in paragraph (1) of this subsection; but 6 7has met at least one of the criteria at some time during the (ii) 8 preceding 24-month period. 9 6-401. 10 In this subtitle the following words have the meanings indicated. (a) 11 (b) "Eligible economic development project" means an economic development 12project that: establishes or expands a business facility within a qualified distressed 13 (1)county; and 1415is approved for a project tax credit or a start-up tax credit in accordance (2)16with this subtitle. 17"Eligible project cost" means the cost and expense a qualified business (c)(1)entity incurs to acquire, construct, rehabilitate, install, or equip an eligible economic 18 development project. 19 20(2)"Eligible project cost" includes: 21the cost of: (i) 22obligations for labor and payments made to contractors, 1. 23subcontractors, builders, and suppliers; 24acquiring land, rights in land, and costs incidental to 2.25acquiring land or rights in land; 263. contract bonds and insurance needed during the acquisition, construction, or installation of the project; 27284. test borings, surveys, estimates, plans, specifications, 29preliminary investigations, environmental mitigation, supervision of construction, and other architectural and engineering services; 30

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$rac{1}{2}$	5. performing duties required by or consequent to the acquisition, construction, and installation of the project;
$\frac{3}{4}$	6. installing water, sewer, sewer treatment, gas, electricity, communications, railroads, and similar utilities; and
$5 \\ 6$	7. bond insurance, letters of credit, or other forms of credit enhancement or liquidity facilities;
$7\\8\\9$	(ii) the interest cost before and during the acquisition, construction, installation, and equipping of the project, and for up to 2 years after project completion; and
$\begin{array}{c} 10\\ 11 \end{array}$	(iii) legal, accounting, financial, printing, recording, filing, and other fees and expenses incurred to finance the project.
$\frac{12}{13}$	(d) (1) "Eligible start-up cost" means a qualified business entity's cost to furnish and equip a new location for ordinary business functions.
14	(2) "Eligible start–up cost" includes:
15 16	(i) the cost of computers, nonrecurring costs of fixed telecommunications equipment, furnishings, and office equipment; and
$17 \\ 18 \\ 19$	(ii) expenditures for moving costs, separation costs, and other costs directly related to moving from outside of the State to a location in a qualified distressed county.
$\begin{array}{c} 20\\ 21 \end{array}$	(e) "Project tax credit" means a tax credit for eligible project costs allowed under § 6–403 of this subtitle.
22	(f) "Qualified business entity" means a person that:
23	(1) (i) conducts or operates a trade or business in the State; or
$24 \\ 25$	(ii) operates in the State and is exempt from taxation under § $501(c)(3)$ or (4) of the Internal Revenue Code; and
$\frac{26}{27}$	(2) is certified in accordance with § 6–402 of this subtitle as qualifying for a project tax credit or a start–up tax credit under this subtitle.
$\frac{28}{29}$	(g) "QUALIFIED DISTRESSED COUNTY" DOES NOT INCLUDE A COUNTY THAT:
30	(1) MET, DURING A PRIOR YEAR, THE DEFINITION OF A QUALIFIED

31 DISTRESSED COUNTY UNDER § 1–101(E) OF THIS ARTICLE;

$\frac{1}{2}$	(2) HAD A QUALIFIED BUSINESS ENTITY QUALIFY FOR A PROJECT TAX CREDIT OR START–UP TAX CREDIT WITHIN THE COUNTY; AND			
$\frac{3}{4}$	(3) A QUALIFIED DIS		NG A SUBSEQUENT YEAR DID NOT MEET THE DEFINITION OF ED COUNTY UNDER § 1–101(E) OF THIS ARTICLE.	
5	(H) (1)	"Qual	lified position" means a position that:	
6		(i)	is a full-time position and is of indefinite duration;	
7		(ii)	pays at least 150% of the federal minimum wage;	
8		(iii)	is in a qualified distressed county;	
9 10	one location in a c	(iv) qualified	is newly created because a business facility begins or expands in d distressed county; and	
11		(v)	is filled.	
12	(2)	"Qual	lified position" does not include a position that is:	
$\begin{array}{c} 13\\14\\15\end{array}$	(i) created when an employment function is shifted from an existing business facility of a business entity in the State to another business facility of the same business entity if the position is not a net new job in the State;			
16		(ii)	created through a change in ownership of a trade or business;	
17 18	business entity if	(iii) the pos	created through a consolidation, merger, or restructuring of a ition is not a net new job in the State;	
19 20 21	(iv) created when an employment function is contractually shifted from an existing business entity in the State to another business entity if the position is not a net new job in the State; or			
22		(v)	filled for a period of less than 12 months.	
$\frac{23}{24}$	[(h)] (I) allowed under § 6		t–up tax credit" means a tax credit for eligible start–up costs 'this subtitle.	
25	SUBTITLE 8. (COUNT	Y ECONOMIC DEVELOPMENT TAX INCENTIVES PROGRAM.	
26	6-801.			
27 28	(A) THE Program.	RE IS	A COUNTY ECONOMIC DEVELOPMENT TAX INCENTIVES	

1 (B) THE PURPOSE OF THE COUNTY ECONOMIC DEVELOPMENT TAX 2 INCENTIVES PROGRAM IS TO ENCOURAGE BUSINESSES TO LOCATE AND EXPAND IN 3 SPECIFIED COUNTIES OF THE STATE.

- 4 **6–802.**
- $\mathbf{5}$ (A) THIS SECTION APPLIES TO THE FOLLOWING COUNTIES: (1) 6 **ALLEGANY COUNTY;** (2) **BALTIMORE CITY;** 7 (3) **CAROLINE COUNTY;** 8 9 (4) **DORCHESTER COUNTY; GARRETT COUNTY;** 10 (5) **KENT COUNTY;** 11 (6) 12 (7) SOMERSET COUNTY; (8) WASHINGTON COUNTY; 13 (9) 14 WICOMICO COUNTY; AND 15(10) WORCESTER COUNTY. THE DEPARTMENT MAY CERTIFY A BUSINESS AS A QUALIFIED 16 **(B)** (1) BUSINESS IN A COUNTY LISTED UNDER SUBSECTION (A) OF THIS SECTION IF THE 1718 BUSINESS MEETS THE REQUIREMENTS UNDER THIS SECTION. (2) 19 TO BE ELIGIBLE FOR DESIGNATION AS A QUALIFIED BUSINESS, AN 20**APPLICANT SHALL:** 21**(I)** APPLY TO THE DEPARTMENT; **PROVIDE EVIDENCE OF AN INTENTION:** 22**(II)** 231. TO LOCATE OR EXPAND A BUSINESS IN A COUNTY LISTED UNDER SUBSECTION (A) OF THIS SECTION; AND 24

12.TO HIRE AT LEAST 10 ADDITIONAL EMPLOYEES IN A2COUNTY LISTED UNDER SUBSECTION (A) OF THIS SECTION; AND

3 (III) MEET ANY OTHER REQUIREMENT THE DEPARTMENT 4 ESTABLISHES BY REGULATION.

5 (3) A BUSINESS MAY NOT BE DESIGNATED AS A QUALIFIED BUSINESS 6 IF THE ACTIVITIES OF THE BUSINESS ARE PRIMARILY RETAIL.

7 (4) WITHIN 60 DAYS AFTER SUBMISSION OF AN APPLICATION UNDER
8 PARAGRAPH (2) OF THIS SUBSECTION, THE DEPARTMENT SHALL APPROVE OR
9 REJECT THE APPLICATION.

10(5) THE DEPARTMENT MAY DESIGNATE A BUSINESS AS A QUALIFIED11BUSINESS FOR MORE THAN ONE COUNTY.

12 (C) FOR EACH OF THE 10 TAXABLE YEARS AFTER A BUSINESS IS 13 DESIGNATED AS A QUALIFIED BUSINESS UNDER SUBSECTION (B) OF THIS SECTION, 14 A QUALIFIED BUSINESS IS ENTITLED TO THE FOLLOWING TAX INCENTIVES:

15 (1) THE PROPERTY TAX EXEMPTION UNDER § 7–308 OF THE 16 TAX – PROPERTY ARTICLE;

17 (2) IF A COUNTY OR MUNICIPAL CORPORATION AUTHORIZES A 18 PROPERTY TAX EXEMPTION UNDER § 7–520 OF THE TAX – PROPERTY ARTICLE, THE 19 PROPERTY TAX EXEMPTIONS UNDER § 7–520 OF THE TAX – PROPERTY ARTICLE;

20 (3) THE INCOME TAX SUBTRACTION MODIFICATION UNDER § 21 10–207(EE) OR § 10–307(G)(5) OF THE TAX – GENERAL ARTICLE; AND

22 (4) THE SALES AND USE TAX EXEMPTION UNDER § 11–233 OF THE TAX 23 – GENERAL ARTICLE.

24(D) THE DEPARTMENT MAY NOT DESIGNATE A BUSINESS AS A QUALIFIED25BUSINESS UNDER THIS SECTION AFTER SEPTEMBER 30, 2027.

26 (E) THE DEPARTMENT SHALL ADOPT REGULATIONS TO CARRY OUT THIS 27 SECTION.

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Article – Tax – General

29 10-207.

1 (a) To the extent included in federal adjusted gross income, the amounts under 2 this section are subtracted from the federal adjusted gross income of a resident to determine 3 Maryland adjusted gross income.

4 (EE) (1) IN THIS SUBSECTION, "QUALIFIED BUSINESS" MEANS A BUSINESS 5 THAT IS CERTIFIED BY THE DEPARTMENT OF COMMERCE UNDER § 6–802 OF THE 6 ECONOMIC DEVELOPMENT ARTICLE.

7 (2) THE SUBTRACTION UNDER SUBSECTION (A) OF THIS SECTION 8 INCLUDES THE AMOUNT OF INCOME A QUALIFIED BUSINESS RECEIVES THAT IS 9 ATTRIBUTABLE TO ACTIVITIES IN A COUNTY IN WHICH THE QUALIFIED BUSINESS 10 LOCATED OR EXPANDED AS PART OF ITS APPLICATION UNDER § 6–802(B) OF THE 11 ECONOMIC DEVELOPMENT ARTICLE.

12 (3) THE SUBTRACTION UNDER PARAGRAPH (2) OF THIS SUBSECTION 13 MAY BE CLAIMED ONLY FOR THE 10 TAXABLE YEARS FOLLOWING THE YEAR IN 14 WHICH THE BUSINESS IS DESIGNATED AS A QUALIFIED BUSINESS UNDER § 6–802 OF 15 THE ECONOMIC DEVELOPMENT ARTICLE.

16 10–307.

17 (g) The subtraction under subsection (a) of this section includes the amounts 18 allowed to be subtracted for an individual under:

19 (1) § 10–207(i) of this title (Profits on sale or exchange of State or local 20 bonds);

21 (2) \$ 10-207(k) of this title (Relocation and assistance payments);

22 (3) § 10–207(m) of this title (State or local income tax refunds); [or]

23 (4) § 10-207(c-1) of this title (State tax-exempt interest from mutual 24 funds); **OR**

25 (5) § 10–207(EE) OF THIS TITLE (INCOME FROM A QUALIFIED 26 BUSINESS).

27 **11–233.**

(A) IN THIS SECTION, "QUALIFIED BUSINESS" MEANS A BUSINESS THAT IS
 CERTIFIED BY THE DEPARTMENT OF COMMERCE UNDER § 6–802 OF THE ECONOMIC
 DEVELOPMENT ARTICLE.

31 (B) THE SALES AND USE TAX DOES NOT APPLY TO A SALE OF CAPITAL 32 EQUIPMENT USED AS PART OF THE ACTIVITIES OF A QUALIFIED BUSINESS IN A

1 COUNTY IN WHICH THE QUALIFIED BUSINESS LOCATED OR EXPANDED AS PART OF 2 ITS APPLICATION UNDER § 6–802(B) OF THE ECONOMIC DEVELOPMENT ARTICLE.

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Article - Tax - Property

4 **7–308.**

5 (A) IN THIS SECTION, "QUALIFIED BUSINESS" MEANS A BUSINESS THAT IS 6 CERTIFIED BY THE DEPARTMENT OF COMMERCE UNDER § 6–802 OF THE ECONOMIC 7 DEVELOPMENT ARTICLE.

8 (B) **PROPERTY IS NOT SUBJECT TO STATE PROPERTY TAX IF THE PROPERTY** 9 IS OWNED BY A QUALIFIED BUSINESS.

10 (C) A QUALIFIED BUSINESS IS ENTITLED TO THE EXEMPTION UNDER THIS 11 SECTION ONLY FOR THE 10 TAXABLE YEARS FOLLOWING THE YEAR THE BUSINESS IS 12 DESIGNATED AS A QUALIFIED BUSINESS UNDER § 6–802 OF THE ECONOMIC 13 DEVELOPMENT ARTICLE.

14 **7–520.**

15 (A) IN THIS SECTION, "QUALIFIED BUSINESS" MEANS A BUSINESS THAT IS 16 CERTIFIED BY THE DEPARTMENT OF COMMERCE UNDER § 6–802 OF THE ECONOMIC 17 DEVELOPMENT ARTICLE.

18 (B) THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY OR THE 19 GOVERNING BODY OF A COUNTY OR A MUNICIPAL CORPORATION MAY EXEMPT 20 PROPERTY OWNED BY A QUALIFIED BUSINESS FROM THE COUNTY OR MUNICIPAL 21 CORPORATION PROPERTY TAX.

22 (C) THE MAYOR AND CITY COUNCIL OF BALTIMORE CITY OR THE 23 GOVERNING BODY OF A COUNTY OR A MUNICIPAL CORPORATION MAY ESTABLISH, 24 BY LAW, THE LENGTH OF TIME A QUALIFIED BUSINESS IS ENTITLED TO THE 25 EXEMPTION.

SECTION 2. AND BE IT FURTHER ENACTED, That the change in the definition of "qualified distressed county" under § 6–401(g) of the Economic Development Article, as enacted by Section 1 of this Act, may not be construed to prohibit Baltimore City or Allegany County, Caroline County, Dorchester County, Somerset County, Washington County, or Worcester County from participating in the One Maryland Tax Credit program until the jurisdiction fails to meet the definition of a qualified distressed county under § 1–101(e) of the Economic Development Article. 1 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect July 2 1, 2017.