

115TH CONGRESS  
1ST SESSION

# H. R. 1065

To establish biennial budgets for the United States Government.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 15, 2017

Mr. MESSER (for himself, Mr. SCHRADER, Mr. CARTWRIGHT, Mr. DESJARLAIS, Mr. SWALWELL of California, Mr. O'ROURKE, Mr. ROE of Tennessee, Mr. MOULTON, Mr. RODNEY DAVIS of Illinois, Mr. DELANEY, Mr. ZELDIN, Mr. STIVERS, Mr. LOBIONDO, Mr. RUSSELL, Mr. MARSHALL, Mrs. WALORSKI, Ms. SINEMA, Mr. WITTMAN, Ms. GABBARD, Mr. SOTO, Mr. WALZ, Mr. DUFFY, Mr. PETERS, Mr. BUCSHON, Mr. SENSENBRENNER, Mr. DESAULNIER, Mr. DEFazio, Mr. BOST, Mr. COOPER, Mr. FRANKS of Arizona, Mr. COOK, Mr. GOHMERT, Mr. HULTGREN, Mr. PITTENGER, Ms. MICHELLE LUJAN GRISHAM of New Mexico, Mr. COSTELLO of Pennsylvania, Mr. GUTHRIE, Mr. HILL, Ms. STEFANIK, Mr. MOONEY of West Virginia, Mr. JONES, Mr. UPTON, Mr. KATKO, Mr. GOODLATTE, Mr. COLLINS of New York, Mrs. BLACKBURN, Mrs. BUSTOS, and Ms. JENKINS of Kansas) introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committees on Oversight and Government Reform, and Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To establish biennial budgets for the United States  
Government.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Biennial Budgeting  
3 and Enhanced Oversight Act of 2017”.

4 **TITLE I—CONGRESSIONAL**  
5 **BUDGET PROCESS**

6 **SEC. 101. PURPOSES.**

7 Paragraphs (1) and (2) of section 2 of the Congres-  
8 sional Budget and Impoundment Control Act of 1974 are  
9 amended to read as follows:

10 “(1) to assure effective control over the budg-  
11 etary process;

12 “(2) to facilitate the determination biennially of  
13 the appropriate level of Federal revenues and ex-  
14 penditures by the Congress and the President;”.

15 **SEC. 102. DEFINITIONS.**

16 Section 3 of the Congressional Budget and Impound-  
17 ment Control Act of 1974 is amended by adding at the  
18 end the following new paragraphs:

19 “(12) The term ‘direct spending’ has the mean-  
20 ing given to such term in section 250(c)(8) of the  
21 Balanced Budget and Emergency Deficit Control  
22 Act of 1985.

23 “(13) The term ‘biennium’ means the period of  
24 2 consecutive fiscal years beginning on October 1 of  
25 any odd-numbered year.”.

1 **SEC. 103. REVISION OF TIMETABLE.**

2 Section 300 of the Congressional Budget Act of 1974  
3 (2 U.S.C. 631) is amended to read as follows:

4 “TIMETABLE

5 “SEC. 300. The timetable with respect to the congres-  
6 sional budget process for any Congress (beginning with  
7 the One Hundred Sixteenth Congress) is as follows:

“First Session

**On or before:**

First Monday in February .....

February 15 .....

Not later than 6 weeks after  
budget submission.

April 1 .....

April 15 .....

May 15 .....

June 10 .....

June 15 .....

June 30 .....

October 1 .....

**Action to be completed:**

President submits budget recommendations.

Congressional Budget Office submits report  
to Budget Committees.

Committees submit views and estimates to  
Budget Committees.

Budget Committees report concurrent resolu-  
tion on the biennial budget.

Congress completes action on concurrent res-  
olution on the biennial budget.

Biennial appropriation bills may be consid-  
ered in the House of Representatives.

House Appropriations Committee reports last  
biennial appropriation bill.

Congress completes action on reconciliation  
legislation.

House completes action on biennial appro-  
priation bills.

Biennium begins.

“Second Session

**On or before:**

First Monday in February .....

Not later than 6 weeks after  
President submits budget re-  
view.

**Action to be completed:**

President submits budget review.

Congressional Budget Office submits report  
to Budget Committees.”.

8 **SEC. 104. BIENNIAL CONCURRENT RESOLUTIONS ON THE**  
9 **BUDGET.**

10 (a) CONTENTS OF RESOLUTION.—Section 301(a) of  
11 the Congressional Budget Act of 1974 (2 U.S.C. 632(a))  
12 is amended—

1 (1) in the matter preceding paragraph (1), by—

2 (A) striking “April 15 of each year” and  
3 inserting “April 15 of each odd-numbered  
4 year”;

5 (B) striking “the fiscal year beginning on  
6 October 1 of such year” the first place it ap-  
7 pears and inserting “the biennium beginning on  
8 October 1 of such year”;

9 (C) striking “the fiscal year beginning on  
10 October 1 of such year” the second place it ap-  
11 pears and inserting “each fiscal year in such  
12 period”; and

13 (D) striking “each of the 4 ensuing fiscal  
14 years” and inserting “each fiscal year in the  
15 next 2 bienniums”;

16 (2) by striking paragraph (4) and inserting the  
17 following:

18 “(4) subtotals of new budget authority and out-  
19 lays for nondefense discretionary spending, defense  
20 discretionary spending, Medicare, Medicaid and  
21 other health-related spending, other direct spending  
22 (excluding interest), and net interest;”;

23 (3) in paragraph (6), by striking “for the fiscal  
24 year” and inserting “for each fiscal year in the bien-  
25 nium”; and

1           (4) in paragraph (7), by striking “for the fiscal  
2       year” and inserting “for each fiscal year in the bien-  
3       nium”.

4       (b) ADDITIONAL MATTERS IN CONCURRENT RESO-  
5       LUTION.—Section 301(b) of the Congressional Budget Act  
6       of 1974 is amended—

7           (1) by striking paragraph (1), and by striking  
8       paragraphs (6) through (9);

9           (2) by redesignating paragraphs (2), (3), (4),  
10       and (5) as paragraphs (1), (2), (3), and (4), respec-  
11       tively;

12          (3) in paragraph (2), as redesignated, by strik-  
13       ing “for such fiscal year” and inserting “for either  
14       fiscal year in such biennium”;

15          (4) by striking paragraph (3), as redesignated,  
16       and inserting the following:

17           “(3) set forth such other matters, and require  
18       such other procedures, relating to the budget as may  
19       be appropriate to carry out the purposes of the Act,  
20       but shall not include a suspension or alteration of  
21       the application of the motion to strike a provision as  
22       set forth in section 310(d)(2) or (h)(2)(F);” and

23          (5) in paragraph (4), as redesignated, by strik-  
24       ing the semicolon and inserting a period.

1       (c) VIEWS OF OTHER COMMITTEES.—Section 301(d)  
2 of the Congressional Budget Act of 1974 (2 U.S.C.  
3 632(d)) is amended by adding at the end the following  
4 new sentences: “Each committee of the Senate or the  
5 House of Representatives shall review the strategic plans,  
6 performance plans, and performance reports required  
7 under section 306 of title 5, United States Code, and sec-  
8 tions 1115 and 1116 of title 31, United States Code, of  
9 all agencies under the jurisdiction of the committee. Each  
10 committee may provide its views on such plans or reports  
11 to the Committee on the Budget of the applicable House.”.

12       (d) HEARINGS AND REPORT.—Section 301(e) of the  
13 Congressional Budget Act of 1974 (2 U.S.C. 632(e)) is  
14 amended—

15               (1) in paragraph (1)—

16                       (A) by striking “fiscal year” and inserting  
17                       “biennium”; and

18                       (B) by inserting after the second sentence  
19                       the following: “On or before April 1 of each  
20                       odd-numbered year, the Committee on the  
21                       Budget of each House shall report to its House  
22                       the concurrent resolution on the budget referred  
23                       to in subsection (a) for the biennium beginning  
24                       on October 1 of that year.”;

25               (2) in paragraph (2)—

1 (A) by redesignating subparagraphs (A),  
2 (B), (C), (D), (E), and (F) as subparagraphs  
3 (B), (C), (E), (F), (H), and (I), respectively;

4 (B) before subparagraph (B) (as redesign-  
5 ated), by inserting the following new subpara-  
6 graph:

7 “(A) new budget authority and outlays for  
8 each major functional category, based on alloca-  
9 tions of the total levels set forth pursuant to  
10 subsection (a)(1);”;

11 (C) in subparagraph (C) (as redesignated),  
12 by striking “mandatory” and inserting “direct  
13 spending”;

14 (D) after subparagraph (C) (as redesign-  
15 ated), by inserting the following new subpara-  
16 graph:

17 “(D) total outlays, total Federal revenues,  
18 the surplus or deficit, and new budget authority  
19 and outlays for nondefense discretionary spend-  
20 ing, defense discretionary spending, Medicare,  
21 Medicaid and other health-related spending,  
22 other direct spending (excluding interest), social  
23 security and other major functional categories,  
24 as appropriate, and net interest as set forth in

1 such resolution as a percentage of the gross do-  
2 mestic product of the United States;” and

3 (E) after subparagraph (F) (as redesign-  
4 nated), by inserting the following new subpara-  
5 graph:

6 “(G) if the concurrent resolution on the  
7 budget includes any allocation to a committee  
8 other than the Committee on Appropriations of  
9 levels in excess of current law levels, a justifica-  
10 tion for not subjecting any program, project, or  
11 activity (for which the allocation is made) to  
12 annual discretionary appropriations;” and

13 (3) in paragraph (3)—

14 (A)(i) by redesignating subparagraphs (A)  
15 and (B) as subparagraphs (B) and (C), respec-  
16 tively;

17 (ii) by striking subparagraphs (C) and (D);

18 (iii) by redesignating subparagraph (E) as  
19 subparagraph (D); and

20 (iv) by striking the period at the end of  
21 subparagraph (D), as redesignated, and insert-  
22 ing “; and”;

23 (B) before subparagraph (B), as redesign-  
24 nated, by inserting the following new subpara-  
25 graph:



1           “(A) new budget authority and outlays for  
2           each major functional category, based on alloca-  
3           tions of the total levels set forth pursuant to  
4           subsection (a)(1);” and

5           (C) at the end, by adding the following  
6           new subparagraph:

7           “(E) set forth, if required by subsection  
8           (f), the calendar year in which, in the opinion  
9           of the Congress, the goals for reducing unem-  
10          ployment set forth in section 4(b) of the Em-  
11          ployment Act of 1946 should be achieved.”.

12       (e) GOALS FOR REDUCING UNEMPLOYMENT.—Sec-  
13       tion 301(f) of the Congressional Budget Act of 1974 (2  
14       U.S.C. 632(f)) is amended by striking “fiscal year” each  
15       place it appears and inserting “biennium”.

16       (f) ECONOMIC ASSUMPTIONS.—Section 301(g)(1) of  
17       the Congressional Budget Act of 1974 (2 U.S.C.  
18       632(g)(1)) is amended by striking “for a fiscal year” and  
19       inserting “for a biennium”.

20       (g) SECTION HEADING.—The section heading of sec-  
21       tion 301 of the Congressional Budget Act of 1974 is  
22       amended by striking “ANNUAL” and inserting “BIEN-  
23       NIAL”.

24       (h) TABLE OF CONTENTS.—The item relating to sec-  
25       tion 301 in the table of contents set forth in section 1(b)

1 of the Congressional Budget and Impoundment Control  
2 Act of 1974 is amended by striking “Annual” and insert-  
3 ing “Biennial”.

4 **SEC. 105. COMMITTEE ALLOCATIONS.**

5 Section 302 of the Congressional Budget Act of 1974  
6 (2 U.S.C. 633) is amended—

7 (1) in subsection (a)(1) by—

8 (A) striking “for the first fiscal year of the  
9 resolution,” and inserting “for each fiscal year  
10 in the biennium,”;

11 (B) striking “for that period of fiscal  
12 years” and inserting “for all fiscal years cov-  
13 ered by the resolution”; and

14 (C) striking “for the fiscal year of that  
15 resolution” and inserting “for each fiscal year  
16 in the biennium”;

17 (2) in the first sentence of subsection (b), by  
18 striking “subsection (a)” and inserting “subsection  
19 (a)(1)”;

20 (3) in subsection (f)(1)—

21 (A) by striking “for a fiscal year” and in-  
22 serting “for a biennium”;

23 (B) by striking “the first fiscal year” and  
24 inserting “either fiscal year of the biennium”;  
25 and

1 (C) in subparagraph (A), by striking “as  
2 reported”;

3 (4) in subsection (f)(2)(A), by—

4 (A) striking “first fiscal year” and insert-  
5 ing “each fiscal year of the biennium”; and

6 (B) striking “the total of fiscal years” and  
7 inserting “the total of all fiscal years covered by  
8 the resolution”; and

9 (5) by striking subsection (g).

10 **SEC. 106. MULTIYEAR AUTHORIZATIONS OF APPROPRIA-**  
11 **TIONS.**

12 (a) IN GENERAL.—Title III of the Congressional  
13 Budget Act of 1974 is amended by adding after section  
14 315 the following new section:

15 “MULTIYEAR AUTHORIZATIONS OF APPROPRIATIONS

16 “SEC. 316. (a) It shall not be in order in the House  
17 of Representatives or the Senate to consider any measure  
18 that contains an authorization of appropriations for any  
19 purpose unless the measure includes such an authorization  
20 of appropriations for that purpose for not less than each  
21 fiscal year in one or more bienniums.

22 “(b)(1) For purposes of this section, an authorization  
23 of appropriations is an authorization for the enactment  
24 of an amount of appropriations or amounts not to exceed  
25 an amount of appropriations (whether stated as a sum cer-

tain, as a limit, or as such sums as may be necessary)  
for any purpose for a fiscal year.

“(2) Subsection (a) does not apply with respect to  
an authorization of appropriations for a single fiscal year  
for any program, project, or activity if the measure con-  
taining that authorization includes a provision expressly  
stating the following: ‘Congress finds that no authoriza-  
tion of appropriation will be required for [Insert name of  
applicable program, project, or activity] for any subse-  
quent fiscal year.’.

“(c) For purposes of this section, the term ‘measure’  
means a bill, joint resolution, amendment, motion, or con-  
ference report.”.

(b) CONFORMING AMENDMENT.—The table of con-  
tents set forth in section 1(b) of the Congressional Budget  
and Impoundment Control Act of 1974 is amended by in-  
serting after the item relating to section 315 the following  
new item:

“Sec. 316. Multiyear authorizations of appropriations.”.

**SEC. 107. ADDITIONAL AMENDMENTS TO THE CONGRES-**  
**SIONAL BUDGET ACT OF 1974 TO EFFEC-**  
**TUATE BIENNIAL BUDGETING.**

(a) DEFINITIONS.—Section 3 of the Congressional  
Budget and Impoundment Control Act of 1974, as amend-  
ed, is further amended by adding at the end the following  
new paragraphs:

1           “(14) The term ‘Medicare’ means programs  
2       within budget function 570.

3           “(15) The term ‘Medicaid and other health-re-  
4       lated spending’ means programs within budget func-  
5       tion 550.

6           “(16) The term ‘other direct spending’ means  
7       programs other than those within budget functions  
8       550 and 570, excluding Social Security and net in-  
9       terest.”.

10       (b) COMPLETION OF HOUSE COMMITTEE ACTION ON  
11       APPROPRIATION BILLS.—Section 307 of the Congres-  
12       sional Budget Act of 1974 (2 U.S.C. 638) is amended—

13           (1) by striking “each year” and inserting “each  
14       odd-numbered year”;

15           (2) by striking “annual” and inserting “bien-  
16       nial”;

17           (3) by striking “fiscal year” and inserting “bi-  
18       ennium”; and

19           (4) by striking “that year” and inserting “each  
20       odd-numbered year”.

21       (c) COMPLETION OF HOUSE ACTION ON REGULAR  
22       APPROPRIATION BILLS.—Section 309 of the Congres-  
23       sional Budget Act of 1974 (2 U.S.C. 640) is amended—

24           (1) by inserting “of any odd-numbered calendar  
25       year” after “July”;

1           (2) by striking “annual” and inserting “bien-  
2       nial”; and

3           (3) by striking “fiscal year” and inserting “bi-  
4       ennium”.

5       (d) RECONCILIATION PROCESS.—Section 310 of the  
6       Congressional Budget Act of 1974 (2 U.S.C. 641) is  
7       amended—

8           (1) in subsection (a), in the matter preceding  
9       paragraph (1), by striking “any fiscal year” and in-  
10      serting “any biennium”;

11          (2) in subsection (a)(1), by striking “such fiscal  
12      year” each place it appears and inserting “any fiscal  
13      year covered by such resolution”; and

14          (3) by striking subsection (f) and redesignating  
15      subsection (g) as subsection (f).

16      (e) SECTION 311 POINT OF ORDER.—

17          (1) IN THE HOUSE OF REPRESENTATIVES.—  
18      Section 311(a)(1) of the Congressional Budget Act  
19      of 1974 (2 U.S.C. 642(a)) is amended—

20            (A) by striking “for a fiscal year” and in-  
21      serting “for a biennium”;

22            (B) by striking “the first fiscal year” each  
23      place it appears and inserting “either fiscal  
24      year of the biennium”; and

1 (C) by striking “that first fiscal year” and  
2 inserting “each fiscal year in the biennium”.

3 (2) IN THE SENATE.—Section 311(a)(2) of the  
4 Congressional Budget Act of 1974 is amended—

5 (A) in subparagraph (A), by striking “for  
6 the first fiscal year” and inserting “for either  
7 fiscal year of the biennium”; and

8 (B) in subparagraph (B)—

9 (i) by striking “that first fiscal year”  
10 the first place it appears and inserting  
11 “each fiscal year in the biennium”; and

12 (ii) by striking “that first fiscal year  
13 and the ensuing fiscal years” and inserting  
14 “all fiscal years”.

15 (3) SOCIAL SECURITY LEVELS.—Section  
16 311(a)(3) of the Congressional Budget Act of 1974  
17 is amended by—

18 (A) striking “for the first fiscal year” and  
19 inserting “each fiscal year in the biennium”;  
20 and

21 (B) striking “that fiscal year and the ensu-  
22 ing fiscal years” and inserting “all fiscal  
23 years”.

24 (4) EXCEPTION.—Section 311(c) of the Con-  
25 gressional Budget Act of 1974 is amended by insert-

1       ing “with respect to new budget authority or out-  
2       lays” after “shall not apply”.

3       (f) MAXIMUM DEFICIT AMOUNT POINT OF ORDER.—  
4       Section 312(c) of the Congressional Budget Act of 1974  
5       (2 U.S.C. 643) is amended—

6               (1) by striking “for a fiscal year” and inserting  
7       “for a biennium”;

8               (2) in paragraph (1), by striking “first fiscal  
9       year” and inserting “either fiscal year in the bien-  
10      nium”;

11              (3) in paragraph (2), by striking “that fiscal  
12      year” and inserting “either fiscal year in the bien-  
13      nium”; and

14              (4) in the matter following paragraph (2), by  
15      striking “that fiscal year” and inserting “the appli-  
16      cable fiscal year”.



1 **TITLE II—CONFORMING AMEND-**  
2 **MENTS TO THE RULES OF**  
3 **THE HOUSE OF REPRESENTA-**  
4 **TIVES AND THE CONGRES-**  
5 **SIONAL BUDGET ACT OF 1974**

6 **SEC. 201. AMENDMENTS TO THE RULES OF THE HOUSE OF**  
7 **REPRESENTATIVES TO EFFECTUATE BIEN-**  
8 **NIAL BUDGETING.**

9 (a) Clause 2(a) of rule XXI of the Rules of the House  
10 of Representatives is amended by adding at the end the  
11 following new subparagraph:

12 “(3)(A) Except as provided by subdivision (B), an ap-  
13 propriation may not be reported in a general appropriation  
14 bill (other than a supplemental appropriation bill), and  
15 may not be in order as an amendment thereto, unless it  
16 provides new budget authority or establishes a level of ob-  
17 ligations under contract authority for each fiscal year of  
18 a biennium.

19 “(B) Subdivision (A) does not apply with respect to  
20 an appropriation for a single fiscal year for any program,  
21 project, or activity if the bill or amendment thereto con-  
22 taining that appropriation includes a provision expressly  
23 stating the following: ‘Congress finds that no additional  
24 funding beyond one fiscal year will be required and the  
25 [Insert name of applicable program, project, or activity]

1 will be completed or terminated after the amount provided  
2 has been expended.’.

3 “(C) For purposes of paragraph (b), the statement  
4 set forth in subdivision (B) with respect to an appropria-  
5 tion for a single fiscal year for any program, project, or  
6 activity may be included in a general appropriation bill  
7 or amendment thereto.”.

8 (b) Clause 4(a)(1)(A) of rule X of the Rules of the  
9 House of Representatives is amended by inserting “odd-  
10 numbered” after “each”.

11 (c) Clause 4(a)(4) of rule X of the Rules of the House  
12 of Representatives is amended by striking “fiscal year”  
13 and inserting “biennium”.

14 (d) Clause 4(b)(2) of rule X of the Rules of the House  
15 of Representatives is amended by striking “each fiscal  
16 year” and inserting “the biennium”.

17 (e) Clause 4(b) of rule X of the Rules of the House  
18 of Representatives is amended by striking “and” at the  
19 end of subparagraph (5), by striking the period and insert-  
20 ing “; and” at the end of subparagraph (6), and by adding  
21 at the end the following new subparagraph:

22 “(7) use the second session of each Congress to  
23 study issues with long-term budgetary and economic  
24 implications.”.

1 (f) Clause 4(e) of rule X of the Rules of the House  
2 of Representatives is amended by striking “annually” each  
3 place it appears and inserting “biennially” and by striking  
4 “annual” and inserting “biennial”.

5 (g) Clause 4(f) of rule X of the Rules of the House  
6 of Representatives is amended—

7 (1) by inserting “during each odd-numbered  
8 year” after “the submission of the budget by the  
9 President”;

10 (2) by striking “fiscal year” the first place it  
11 appears and inserting “biennium”; and

12 (3) by striking “that fiscal year” and inserting  
13 “each fiscal year in such ensuing biennium”.

14 (h) Clause 5(b)(1) of rule XXII of the House of Rep-  
15 resentatives is amended by striking “or (c)” and inserting  
16 “or (3) or 2(c)”.

17 (i) Clause 11(i) of rule X of the Rules of the House  
18 of Representatives is amended by striking “during the  
19 same or preceding fiscal year”.

20 (j) Clause 3(d)(2)(A) of rule XIII of the Rules of the  
21 House of Representatives is amended by striking “five”  
22 both places it appears and inserting “six”.

23 (k) Clause 5(a)(1) of rule XIII of the Rules of the  
24 House of Representatives is amended by striking “fiscal  
25 year after September 15 in the preceding fiscal year” and

1 inserting “biennium after September 15 of the calendar  
2 year in which such biennium begins”.

3 **SEC. 202. CONFORMING AMENDMENTS TO THE CONGRES-**  
4 **SIONAL BUDGET ACT OF 1974.**

5 (a) SECTION 202(e).—Section 202(e)(1)(C) of the  
6 Congressional Budget Act of 1974 is amended by striking  
7 “(b)(2)(A) and for excise taxes assumed to be extended  
8 under section 257(b)(2)(C)”.

9 (b) SECTION 302(f)(1).—Section 302(f)(1) of the  
10 Congressional Budget Act of 1974 is amended by inserting  
11 “or outlays” after “new budget authority”.

12 (c) SECTION 308(a).—Section 308(a)(3)(C) of the  
13 Congressional Budget Act of 1974 is repealed.

14 (d) SECTION 308(d).—Section 308(d) of the Con-  
15 gressional Budget Act of 1974 is amended by striking  
16 “252(d)(5)” and inserting “252(c)”.

17 **TITLE III—CONFORMING**  
18 **AMENDMENTS TO TITLES 1, 5,**  
19 **31, AND 39, UNITED STATES**  
20 **CODE**

21 **SEC. 301. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE**  
22 **OF APPROPRIATION ACTS.**

23 Section 105 of title 1, United States Code, is amend-  
24 ed to read as follows:

1 **“§ 105. Title and style of appropriation Acts**

2       “(a) The style and title of all Acts making appropria-  
3 tions for the support of the Government shall be as fol-  
4 lows: ‘An Act making appropriations [here insert the ob-  
5 ject] for each fiscal year in the biennium of fiscal years  
6 [here insert the fiscal years of the biennium].’.

7       “(b) All Acts making regular appropriations for the  
8 support of the Government shall be enacted for a biennium  
9 and shall specify the amount of appropriations provided  
10 for each fiscal year in such period.

11       “(c) For purposes of this section, the term ‘biennium’  
12 has the same meaning as in section 3(13) of the Congres-  
13 sional Budget and Impoundment Control Act of 1974 (2  
14 U.S.C. 622(13)).”.

15 **SEC. 302. AMENDMENTS TO TITLE 31, UNITED STATES**  
16 **CODE.**

17       (a) DEFINITION.—Section 1101 of title 31, United  
18 States Code, is amended by adding at the end the fol-  
19 lowing new paragraph:

20               “(3) ‘biennium’ has the meaning given to such  
21 term in paragraph (13) of section 3 of the Congres-  
22 sional Budget and Impoundment Control Act of  
23 1974 (2 U.S.C. 622(12)).”.

24       (b) BUDGET CONTENTS AND SUBMISSION TO THE  
25 CONGRESS.—

1           (1) SCHEDULE.—The matter preceding para-  
2           graph (1) in section 1105(a) of title 31, United  
3           States Code, is amended to read as follows:

4           “(a) On or before the first Tuesday in February of  
5           each odd-numbered year, beginning with the One Hundred  
6           Sixteenth Congress, the President shall transmit to the  
7           Congress the budget for the biennium beginning on Octo-  
8           ber 1 of such calendar year. The budget transmitted under  
9           this subsection shall include a budget message and sum-  
10          mary and supporting information. The President shall in-  
11          clude in each budget submission the following:”.

12          (2) EXPENDITURES.—Section 1105(a)(5) of  
13          title 31, United States Code, is amended by striking  
14          “the fiscal year for which the budget is submitted  
15          and the 4 fiscal years after that year” and inserting  
16          “each fiscal year in the biennium for which the  
17          budget is submitted and in the succeeding 4 years”.

18          (3) RECEIPTS.—Section 1105(a)(6) of title 31,  
19          United States Code, is amended by striking “the fis-  
20          cal year for which the budget is submitted and the  
21          4 fiscal years after that year” and inserting “each  
22          fiscal year in the biennium for which the budget is  
23          submitted and in the succeeding 4 years”.

24          (4) BALANCE STATEMENTS.—Section  
25          1105(a)(9)(C) of title 31, United States Code, is

1 amended by striking “the fiscal year” and inserting  
2 “each fiscal year in the biennium”.

3 (5) GOVERNMENT FUNCTIONS AND ACTIVITIES.—Section 1105(a)(12) of title 31, United  
4 States Code, is amended in subparagraph (A), by  
5 striking “the fiscal year” and inserting “each fiscal  
6 year in the biennium”.

8 (6) ALLOWANCES.—Section 1105(a)(13) of title  
9 31, United States Code, is amended by striking “the  
10 fiscal year” and inserting “each fiscal year in the bi-  
11 ennium”.

12 (7) ALLOWANCES FOR UNANTICIPATED AND  
13 UNCONTROLLABLE EXPENDITURES.—Section  
14 1105(a)(14) of title 31, United States Code, is  
15 amended by striking “that year” and inserting “each  
16 fiscal year in the biennium for which the budget is  
17 submitted”.

18 (8) TAX EXPENDITURES.—Section 1105(a)(16)  
19 of title 31, United States Code, is amended by strik-  
20 ing “the fiscal year” and inserting “each fiscal year  
21 in the biennium”.

22 (9) ESTIMATES FOR FUTURE YEARS.—Section  
23 1105(a)(17) of title 31, United States Code, is  
24 amended—

1 (A) by striking “the fiscal year following  
2 the fiscal year” and inserting “each fiscal year  
3 in the biennium following the biennium”;

4 (B) by striking “that following fiscal year”  
5 and inserting “each such fiscal year”; and

6 (C) by striking “fiscal year before the fis-  
7 cal year” and inserting “biennium before the bi-  
8 ennium”.

9 (10) PRIOR YEAR OUTLAYS.—Section  
10 1105(a)(18) of title 31, United States Code, is  
11 amended—

12 (A) by striking “the prior fiscal year” and  
13 inserting “each of the 2 most recently com-  
14 pleted fiscal years”;

15 (B) by striking “for that year” and insert-  
16 ing “with respect to those fiscal years”; and

17 (C) by striking “in that year” and insert-  
18 ing “in those fiscal years”.

19 (11) BUDGET CONTENTS AND SUBMISSION TO  
20 CONGRESS.—Section 1105(a)(28) of title 31, United  
21 States Code, is amended by striking “beginning with  
22 fiscal year 1999, a” and inserting “beginning with  
23 fiscal year 2019, a biennial”.

24 (12) INFORMATION SUPPORTING BIENNIAL  
25 BUDGETS.—Section 1105(a) of title 31, United



1 States Code, is amended by redesignating the second  
2 paragraph (37) as paragraph (39) and by adding at  
3 the end the following new paragraphs:

4 “(40) Totals of new budget authority and out-  
5 lays.

6 “(41) Total Federal revenues and the amount,  
7 if any, by which the aggregate level of Federal reve-  
8 nues should be increased or decreased by bills and  
9 resolutions to be reported by the appropriate com-  
10 mittees.

11 “(42) The surplus or deficit in the budget.

12 “(43) Subtotals of new budget authority and  
13 outlays for nondefense discretionary spending, de-  
14 fense discretionary spending, direct spending (ex-  
15 cluding interest), contingencies, and net interest.

16 “(44) The public debt.”.

17 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE  
18 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,  
19 United States Code, is amended by striking “each year”  
20 and inserting “each even-numbered year”.

21 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-  
22 FICIENCIES.—Section 1105(c) of title 31, United States  
23 Code, is amended—

1           (1) by striking “the fiscal year for” the first  
2           place it appears and inserting “each fiscal year in  
3           the biennium for”;

4           (2) by striking “the fiscal year for” the second  
5           place it appears and inserting “each fiscal year of  
6           the biennium, as the case may be,”; and

7           (3) by striking “that year” and inserting “for  
8           each year of the biennium”.

9           (e) ADDITIONAL OUTYEAR DATA.—Section 1105(d)  
10          of title 31, United States Code, is amended by inserting  
11          “(1)” after “(d)” and by adding at the end the following  
12          new paragraph:

13          “(2) Each budget submission shall include a budget  
14          message and summary and supporting information and,  
15          as a separately delineated statement, the levels required  
16          in paragraphs (40) through (44) of subsection (a) for at  
17          least each of the 4 ensuing fiscal years after the biennium  
18          covered by the budget submission under such subsection.”.

19          (f) CAPITAL INVESTMENT ANALYSIS.—Section  
20          1105(e)(1) of title 31, United States Code, is amended  
21          by striking “ensuing fiscal year” and inserting “biennium  
22          to which such budget relates”.

23          (g) SUPPLEMENTAL BUDGET ESTIMATES AND  
24          CHANGES.—

1           (1) IN GENERAL.—Section 1106(a) of title 31,  
2       United States Code, is amended—

3           (A) in the matter preceding paragraph (1),  
4       by—

5           (i) inserting “and before February 1  
6           of each even-numbered year” after “Before  
7           July 16 of each year”; and

8           (ii) striking “fiscal year” and insert-  
9           ing “biennium”;

10          (B) in paragraph (1), by striking “that fis-  
11       cal year” and inserting “each fiscal year in  
12       such biennium”;

13          (C) in paragraph (2), by striking “4 fiscal  
14       years following the fiscal year” and inserting  
15       “at least 4 fiscal years following the biennium”;  
16       and

17          (D) in paragraph (3), by striking “fiscal  
18       year” and inserting “biennium”.

19       (2) CHANGES.—Section 1106(b) of title 31,  
20       United States Code, is amended by—

21           (A) striking “the fiscal year” and inserting  
22           “each fiscal year in the biennium”; and

23           (B) inserting “and before February 15 of  
24           each even-numbered year” after “Before July  
25           16 of each year”.

1 (h) CURRENT PROGRAMS, PROJECTS, AND ACTIVI-  
2 TIES ESTIMATES.—

3 (1) THE PRESIDENT.—Section 1109(a) of title  
4 31, United States Code, is amended—

5 (A) by striking “On or before the first  
6 Monday after January 3 of each year (on or be-  
7 fore February 5 in 1986)” and inserting “At  
8 the same time the budget required by section  
9 1105 is submitted for a biennium”; and

10 (B) by striking “the following fiscal year”  
11 and inserting “each fiscal year of such period”.

12 (2) JOINT ECONOMIC COMMITTEE.—Section  
13 1109(b) of title 31, United States Code, is amended  
14 by striking “before March 1 of each year” and in-  
15 serting “within 6 weeks of the President’s budget  
16 submission for each odd-numbered year”.

17 (i) YEAR-AHEAD REQUESTS FOR AUTHORIZING LEG-  
18 ISLATION.—Section 1110 of title 31, United States Code,  
19 is amended by—

20 (1) striking “May 16” and inserting “March  
21 31”; and

22 (2) striking “year before the year in which the  
23 fiscal year begins” and inserting “calendar year pre-  
24 ceding the calendar year in which the biennium be-  
25 gins”.

1       (j) PERFORMANCE PLANS.—Section 1115 of title 31,  
2 United States Code, is amended—

3           (1) in subsection (a)—

4               (A) in the matter before paragraph (1) by  
5 striking “an annual” and inserting “a bien-  
6 nial”;

7               (B) in paragraph (1) by inserting after  
8 “program activity” the following: “for both  
9 years 1 and 2 of the biennial plan”;

10              (C) in paragraph (5) by striking “and”  
11 after the semicolon;

12              (D) in paragraph (6) by striking the period  
13 and inserting a semicolon; and inserting “and”  
14 after the inserted semicolon; and

15              (E) by adding after paragraph (6) the fol-  
16 lowing:

17               “(7) cover each fiscal year of the biennium be-  
18 ginning with the first fiscal year of the next biennial  
19 budget cycle.”;

20              (2) in subsection (d) by striking “annual” and  
21 inserting “biennial”; and

22              (3) in paragraph (6) of subsection (f) by strik-  
23 ing “annual” and inserting “biennial”.

1 (k) PILOT PROJECTS FOR PERFORMANCE BUDG-  
2 ETING.—Section 1119 of title 31, United States Code, is  
3 amended—

4 (1) in paragraph (1) of subsection (d), by strik-  
5 ing “annual” and inserting “biennial”; and

6 (2) in subsection (e), by striking “annual” and  
7 inserting “biennial”.

8 (l) MANAGERIAL ACCOUNTABILITY AND FLEXI-  
9 BILITY.—Section 9703 of title 31, United States Code, re-  
10 lating to managerial accountability, is amended—

11 (1) in subsection (a)—

12 (A) in the first sentence by striking “Be-  
13 ginning with fiscal year 1999, the” and insert-  
14 ing “Beginning with fiscal year 2018, the bien-  
15 nial” and by striking “annual”; and

16 (B) by striking “section 1105(a)(29)” and  
17 inserting “section 1105(a)(28)”; and

18 (2) in subsection (e)—

19 (A) in the first sentence by striking “one  
20 or” before “years”;

21 (B) in the second sentence by striking “a  
22 subsequent year” and inserting “for a subse-  
23 quent 2-year period”; and

24 (C) in the third sentence by striking  
25 “three” and inserting “four”.

1 **SEC. 303. GOVERNMENT STRATEGIC AND PERFORMANCE**  
2 **PLANS ON A BIENNIAL BASIS.**

3 (a) STRATEGIC PLANS.—(1) Section 306 of title 5,  
4 United States Code, is amended—

5 (A) in subsection (a), by striking “September  
6 30, 1997” and inserting “September 30, 2018”;

7 (B) in subsection (b)—

8 (i) by striking “at least every three years”  
9 and inserting “at least every 4 years”; and

10 (ii) by striking “five years forward” and  
11 inserting “six years forward”; and

12 (C) in subsection (c), by inserting a comma  
13 after “section” the second place it appears and add-  
14 ing “including a strategic plan submitted by Sep-  
15 tember 30, 2018, meeting the requirements of sub-  
16 section (a)”.

17 (2) Section 2802 of title 39, United States Code, is  
18 amended—

19 (A) in subsection (a), by striking “September  
20 30, 1997” and inserting “September 30, 2018”;

21 (B) in subsection (b), by—

22 (i) striking “five years forward” and in-  
23 serting “six years forward”; and

24 (ii) striking “at least every three years”  
25 and inserting “at least every 4 years”; and

1 (C) in subsection (c), by inserting “, including  
 2 a strategic plan submitted by September 30, 2018,  
 3 meeting the requirements of subsection (a)” before  
 4 the period.

5 (b) PERFORMANCE PLANS.—Section 2803(a) of title  
 6 39, United States Code, is amended—

7 (1) in the matter before paragraph (1), by  
 8 striking “an annual” and inserting “a biennial”;

9 (2) in paragraph (1), by inserting after “pro-  
 10 gram activity” the following: “for both years 1 and  
 11 2 of the biennial plan”;

12 (3) in paragraph (5), by striking “and” after  
 13 the semicolon;

14 (4) in paragraph (6), by striking the period and  
 15 inserting “; and”; and

16 (5) by adding after paragraph (6) the following:

17 “(7) cover each fiscal year of the biennium be-  
 18 ginning with the first fiscal year of the next biennial  
 19 budget cycle.”.

## 20 **TITLE IV—EFFECTIVE DATE**

### 21 **SEC. 401. EFFECTIVE DATE.**

22 (a) IN GENERAL.—Except as provided by subsection  
 23 (b), the amendments made by this Act shall take effect  
 24 immediately before noon January 3, 2019.



1       (b) EXCEPTION.—The amendments made by section  
2 303 shall take effect on September 30, 2018.

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