1 AN ACT relating to broadband deployment.

2 Be it enacted by the General Assembly of the Commonwealth of Kentucky:

- 3 → Section 1. KRS 224A.011 is amended to read as follows:
- 4 As used in this chapter, unless the context requires otherwise:
- 5 (1) "Administrative fee" means a fee assessed and collected by the authority from
- 6 borrowers under assistance agreements, to be used for operational expenses of the
- 7 authority;
- 8 (2) "Applicable interest rate" means the rate of interest which shall be used as part of
- 9 the repayment criteria for an assistance agreement between a governmental agency
- and the authority, and shall be determined by the authority pertinent to the source of
- funds from which the assistance agreement is funded;
- 12 (3) "Assistance agreement" means the agreement to be made and entered into by and
- between a governmental agency and the authority, as authorized by this chapter,
- providing for a lease, loan, services, or grant to the governmental agency or for the
- purchase of obligations issued by the governmental agency, and for the repayment
- thereof to the authority by the governmental agency;
- 17 (4) "Authority" means the Kentucky Infrastructure Authority, which is created by this
- 18 chapter;
- 19 (5) "Authority revenues" means the totality of all:
- 20 (a) Service charges;
- 21 (b) Utility tax receipts, to the extent not otherwise committed and budgeted by the
- 22 authority during any fiscal period of the authority;
- 23 (c) Any gifts, grants, or loans received, to the extent not otherwise required to be
- 24 applied;
- 25 (d) Any and all appropriations made to the authority by the General Assembly of
- the Commonwealth of Kentucky, to the extent not otherwise required to be
- applied;

1		(e)	All moneys received in repayment of and for interest on any loans made by the
2			authority to a governmental agency, except as provided in KRS 224A.111,
3			224A.1115, and 224A.112, or as principal of and interest on any obligations
4			issued by a governmental agency and purchased by the authority, or as receipts
5			under any assistance agreement;
6		(f)	The proceeds of bonds or long-term debt obligations of governmental
7			agencies pledged to the payment of bond anticipation notes issued by the
8			authority on behalf of the said governmental agency to provide interim
9			construction financing; and
10		(g)	Payments under agreements with any agencies of the state and federal
11			government;
12	(6)	"Bo	rrower or borrowing entity" means any agency of the state or its political
13		subc	livisions, any city, or any special district created under the laws of the state
14		actir	ng individually or jointly under interagency or interlocal cooperative agreements
15		to e	nter into assistance agreements with the authority;
16	(7)	''Br	oadband" means any wireline or fixed wireless technology having a capacity
17		to tr	cansmit data from or to the Internet with a minimum speed of twenty-five (25)
18		meg	abits per second downstream and three (3) megabits per second upstream as
19		<u>defii</u>	ned by the Federal Communications Commission or any amendments
20		ther	<u>eto;</u>
21	<u>(8)</u>	''Br	oadband deployment fund" means a fund to assist with the construction,
22		deve	elopment, or improvement of broadband infrastructure, broadband services,
23		<u>or</u>	technologies that constitute a part of, or are related to, broadband
24		<u>infr</u>	astructure or broadband services, to provide for broadband service in
25		und	erserved or unserved areas of the Commonwealth;
26	<u>(9)</u>	''Br	oadband deployment project" means a proposed deployment of broadband
27		serv	ice infrastructure set forth in an application for grant funding under Section

1	<u>3 of</u>	this Act;								
2	(10) Brod	adband deployment project area'' means a geographic area determined by								
3	cens	census block or shapefile geospatial data for which grant funding has been								
4	auth	porized under Sections 1 to 4 of this Act;								
5	(11) "Ce	nsus block" means the smallest geographic unit used by the United States								
6	<u>Cen</u>	sus Bureau that is reported on the Federal Communications Commission								
7	(FC	(FCC) Form 477 relating to fixed broadband deployment data;								
8	<u>(12)</u> "Con	mmunity flood damage abatement project" means any structural or nonstructural								
9	stud	y, plan, design, construction, development, improvement, or other activity to								
10	prov	ride for flood control;								
11	<u>(13)</u> [(8)]	"Construction" means and includes but is not limited to:								
12	(a)	Preliminary planning to determine the economic and engineering feasibility of								
13		infrastructure projects, the engineering, architectural, legal, fiscal, and								
14		economic investigations, and studies necessary thereto, and surveys, designs,								
15		plans, working drawings, specifications, procedures, and other actions								
16		necessary to the construction of infrastructure or solid waste projects;								
17	(b)	The erection, building, acquisition, alteration, remodeling, improvement, or								
18		extension of infrastructure or solid waste projects; and								
19	(c)	The inspection and supervision of the construction of infrastructure or solid								
20		waste projects and all costs incidental to the acquisition and financing of								
21		same. This term shall also relate to and mean any other physical devices or								
22		appurtenances in connection with, or reasonably attendant to, infrastructure or								
23		solid waste projects;								
24	<u>(14)[(9)]</u>	"Dams" means any artificial barrier, including appurtenant works, which does								
25	or ca	an impound or divert water, and which either:								
26	(a)	Is or will be twenty-five (25) feet or more in height from the natural bed of the								
27		stream or watercourse at the downstream toe of the barrier, as determined by								

1	the Energy and Environment Cabinet; or
2	(b) Has or will have an impounding capacity at maximum water storage elevation
3	of fifty (50) acre feet or more;
4	(15)[(10)] "Distribution facilities" means all or any part of any facilities, devices, and
5	systems used and useful in obtaining, pumping, storing, treating, and distributing
6	water for agricultural, industrial, commercial, recreational, public, and domestic
7	use;
8	(16)[(11)] "Energy and Environment Cabinet" means the Kentucky Energy and
9	Environment Cabinet, or its successor, said term being meant to relate specifically
10	to the state agency which is designated as the water pollution agency for the
11	Commonwealth of Kentucky, for purposes of the federal act;
12	(17)[(12)] "Federal act" means the Federal Clean Water Act (33 U.S.C. secs. 1251 et
13	seq.) as said federal act may be amended from time to time in the future, or any
14	other enactment of the United States Congress providing funds that may assist in
15	carrying out the purposes of the authority;
16	(18)[(13)] "Federally assisted wastewater revolving fund" means that fund which will
17	receive federal and state funds or the proceeds from the sale of revenue bonds of the
18	authority for the purpose of providing loans to finance construction of publicly
19	owned treatment works as defined in Section 212 of the federal act and for the
20	implementation of a management program established under Section 319 of the
21	federal act and for the development and implementation of a conservation and
22	management plan under Section 320 of the federal act;
23	(19)[(14)] "Governmental agency" means any incorporated city or municipal corporation,
24	or other agency, or unit of government within or a department or a cabinet of the
25	Commonwealth of Kentucky, now having or hereafter granted, the authority and
26	power to finance, acquire, construct, or operate infrastructure or solid waste
27	projects. This definition shall specifically apply but not by way of limitation to

	incorporated cities; counties, including any counties containing a metropolitan
	sewer district; sanitation districts; water districts; water associations if these
	associations are permitted to issue interest-bearing obligations which interest would
	be excludable from gross income under Section 103 of the Internal Revenue Code
	of 1986 as amended; sewer construction districts; metropolitan sewer districts;
	sanitation taxing districts; a regional wastewater commission established under
	KRS 65.8901 to 65.8923; and any other agencies, commissions, districts, or
	authorities (either acting alone, or in combination with one another in accordance
	with any regional or area compact, or intergovernmental cooperative agreements),
	now or hereafter established in accordance with the laws of the Commonwealth of
	Kentucky having and possessing the described powers described in this subsection;
<u>(20)</u>	[(15)] "Industrial waste" means any liquid, gaseous, or solid waste substances
	resulting from any process of industry, manufacture, trade, or business, or from the
	mining or taking, development, processing, or recovery of any natural resources,
	including heat and radioactivity, together with any sewage as is present therein,
	which pollutes the waters of the state, and specifically, but not by way of limitation,
	means heat or thermal differentials created in the waters of the state by any
	industrial processing, generating, or manufacturing processes;
<u>(21)</u>	[(16)] "Infrastructure project" means any construction or acquisition of treatment
	works, facilities related to the collection, transportation, and treatment of
	wastewater as defined in KRS 65.8903, distribution facilities, or water resources
	projects instituted by a governmental agency or an investor-owned water utility
	which is approved by the authority and, if required, by the Energy and Environment
	Cabinet, Public Service Commission, or other agency; solid waste projects; dams;
	storm water control and treatment systems; gas or electric utility; broadband
	deployment project; or any other public utility or public service project which the

authority finds would assist in carrying out the purposes set out in KRS 224A.300;

(22)[(17)] "Infrastructure revolving fund" means that fund which will receive state funds,

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2	the proceeds from the sale of revenue bonds of the authority or other moneys
3	earmarked for that fund for the purpose of providing loans or grants to finance
4	construction or acquisition of infrastructure projects as defined in this section;
5	(23)[(18)] "Loan or grant" means moneys to be made available to governmental agencies
6	by the authority for the purpose of defraying all or any part of the total costs
7	incidental to construction or acquisition of any infrastructure project;
8	(24)[(19)] "Market interest rate" means the interest rate determined by the authority
9	under existing market conditions at the time the authority shall provide financial
10	assistance to a governmental agency;
11	(25)[(20)] "Obligation of a governmental agency" means a revenue bond, bond
12	anticipation note, revenue anticipation note, lease, or other obligation issued by a
13	governmental agency under KRS 58.010 et seq. or other applicable statutes;
14	(26)[(21)] "Person" means any individual, firm, partnership, association, corporation, or
15	governmental agency;
16	(27)[(22)] "Pollution" means the placing of any noxious or deleterious substances
17	("pollutants"), including sewage and industrial wastes, in any waters of the state or
18	affecting the properties of any waters of the state in a manner which renders the
19	waters harmful or inimical to the public health or to animal or aquatic life, or to the
20	use, present or future, of these waters for domestic water supply, industrial or
21	agricultural purposes, or recreational purposes;
22	(28)[(23)] "Prioritization schedules" means the list of wastewater treatment works,
23	distribution facilities and water resources projects which the Energy and
24	Environment Cabinet has evaluated and determined to be of priority for receiving
25	financial assistance from the federally assisted wastewater revolving fund and the
26	federally assisted drinking water revolving fund, or the list of infrastructure projects
27	which the authority has evaluated and determined to be of priority for receiving

financial aid from the infrastructure revolving fund. The evaluation by the authority
of infrastructure projects for water systems shall be undertaken with input from the
appropriate area development district. The evaluation by the authority of
infrastructure for broadband deployment projects shall be undertaken with
consideration given to input from area development districts, telecommunications
businesses, information services, technology industries, governmental entities, and
Kentucky-based nonprofit organizations, including ConnectKentucky;{
(24) "Solid waste project" means construction, renovation, or acquisition of a solid waste
facility which shall be instituted and owned by a governmental agency;]
(29)[(25)] "Recovered material" means those materials which have known current use,
reuse, or recycling potential, which can be feasibly used, reused, or recycled, and
which have been diverted or removed from the solid waste stream for sale, use,
reuse, or recycling, whether or not requiring subsequent separation and processing
but does not include materials diverted or removed for purposes of energy recovery
or combustion except refuse-derived fuel (RDF), which shall be credited as a
recovered material in an amount equal to that percentage of the municipal solid
waste received on a daily basis at the processing facility and processed into RDF;
but not to exceed fifteen percent (15%) of the total amount of the municipal solid
waste received at the processing facility on a daily basis;
(30)[(26)] "Recovered material processing facility" means a facility engaged solely in the
storage, processing, and resale or reuse of recovered material but does not mean a
solid waste facility if solid waste generated by a recovered material processing
facility is managed in accordance with KRS Chapter 224 and administrative
regulations adopted by the cabinet;
(31)[(27)] "Revenue bonds" means special obligation bonds issued by the authority as
provided by the provisions of this chapter, which are not direct or general
obligations of the state, and which are payable only from a pledge of, and lien upon,

1	authority revenues as provided in the resolution authorizing the issuance of the
2	bonds, and shall include revenue bond anticipation notes;
3	(32)[(28)] "Service charge" means any monthly, quarterly, semiannual, or annual charge
4	to be imposed by a governmental agency, or by the authority, for any infrastructure
5	project financed by the authority, which service charge arises by reason of the
6	existence of, and requirements of, any assistance agreement;
7	(33)[(29)] "Sewage" means any of the waste products or excrements, or other discharges
8	from the bodies of human beings or animals, which pollute the waters of the state;
9	(34) "Shapefile" means a file format for storing, depicting, and analyzing geospatial
10	data showing broadband coverage;
11	(35)[(30)] "Solid waste" means "solid waste" as defined by KRS 224.1-010(30)(a);
12	(36)[(31)] "Solid waste facility" means any facility for collection, handling, storage,
13	transportation, transfer, processing, treatment, or disposal of solid waste, whether
14	the facility is associated with facilities generating the waste or otherwise, but does
15	not include a container located on property where the waste is generated and which
16	is used solely for the purpose of collection and temporary storage of that solid waste
17	prior to off-site disposal, or a recovered material processing facility;
18	(37) "Solid waste project" means construction, renovation, or acquisition of a solid
19	waste facility which shall be instituted and owned by a governmental agency;
20	(38)[(32)] "Solid waste revolving fund" means that fund which shall receive state funds,
21	the proceeds from the sale of revenue bonds of the authority, or other moneys
22	earmarked for the purpose of providing loans or grants to finance solid waste
23	projects defined in this section;
24	(39)[(33)] "State" means the Commonwealth of Kentucky;
25	(40)[(34)] "System" means the system owned and operated by a governmental agency
26	with respect to solid waste projects, treatment works, or infrastructure projects
27	financed as provided by the assistance agreement between the governmental agency

1	and the authority;
2	(41) [(35)] "Treatment works" or "wastewater treatment works" means all or any part or
3	any facilities, devices, and systems used and useful in the storage, treatment
4	recycling, and reclamation of wastewater or the abatement of pollution, including
5	facilities for the treatment, neutralization, disposal of, stabilization, collecting
6	segregating, or holding of wastewater, including without limiting the generality of
7	the foregoing, intercepting sewers, outfall sewers, pumping power stations, and
8	other equipment and their appurtenances; extensions, improvements, remodeling
9	additions, and alterations thereof, and any wastewater treatment works, including
10	site acquisition of the land that will be an integral part of the wastewater treatmen
11	process, or is used for ultimate disposal of residues resulting from wastewater
12	treatment, together with any other facilities which are deemed to be treatment works
13	in accordance with the federal act;
14	(42) "Underserved area" means any project area where fixed, terrestrial broadband
15	service with a minimum twenty-five (25) megabits per second downstream and
16	three (3) megabits per second upstream is not available;
17	(43) "Unserved area" means any project area where fixed, terrestrial broadband
18	service with a minimum ten (10) megabits per second downstream and one (1)
19	megabit per second upstream is not available;
20	(44) "Utility tax" means the tax which may be imposed by the authority on every
21	purchase of water or sewer service in the Commonwealth of Kentucky;
22	(45)[(36)] "Variable rate revenue bonds" means revenue bonds the rate of interest or
23	which fluctuates either automatically by reference to a predetermined formula or
24	index or in accordance with the standards set forth in KRS 224A.120;
25	(46)[(37)] "Wastewater" means any water or liquid substance containing sewage
26	industrial waste, or other pollutants or contaminants derived from the prior use or

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these waters;

1	(47)[(38)] "Water resources" means all waters of the state occurring on the surface, in
2	natural or artificial channels, lakes, reservoirs, or impoundments, and in subsurface
3	aquifers, which are available, or which may be made available to agricultural
4	industrial, commercial, recreational, public, and domestic users;
5	(48)[(39)] "Water resources project" means any structural or nonstructural study, plan
6	design, construction, development, improvement, or any other activity including
7	programs for management, intended to conserve and develop the water resources of
8	the state and shall include all aspects of water supply, facilities to collect, transport
9	and treat wastewater as defined in KRS 65.8903, flood damage abatement
10	navigation, water-related recreation, and land conservation facilities and measures
11	<u>and</u>
12	(49)[(40)] "Waters of the state" means all streams, lakes, watercourses, waterways
13	ponds, marshes, wells, springs, irrigation systems, drainage systems, and all other
14	bodies or accumulations of water, surface and underground, natural or artificial
15	which are situated wholly or partly within, or border upon, this state, or are within
16	its jurisdiction, except those private waters which do not combine or effect a
17	junction with natural, surface, or underground waters[;
18	(41) "Utility tax" means the tax which may be imposed by the authority on every
19	purchase of water or sewer service in the Commonwealth of Kentucky;
20	(42) "Broadband deployment project" means the construction, provision, development
21	operation, maintenance, leasing, or improvement of broadband infrastructure
22	broadband services, or technologies that constitute a part of, or are related to
23	broadband infrastructure or broadband services, to provide for broadband service in
24	unserved areas of the Commonwealth; and
25	(43) "Unserved area" means any place where broadband service is not available].
26	→ Section 2. KRS 224A.110 is amended to read as follows:
27	(1) All moneys derived by the authority pursuant to assistance agreements other than

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those assistance agreements funded under KRS 224A.111, [and] 224A.112, and

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2		Section 4 of this Act shall be received by the authority as constituting authority								
3		revenues, and shall, in common with other authority revenues, be immediately								
4		deposited into such funds or accounts as the authority shall designate.								
5	<u>(2)</u>	Moneys derived by the authority pursuant to assistance agreements funded under								
6		KRS 224A.111 and all federal and state money or proceeds from the sale of rev								
7		bonds of the authority received in support of assistance agreements funded und								
8		KRS 224A.111 shall be deposited into an account designated as the "federally								
9		assisted wastewater revolving fund."								
10	<u>(3)</u>	Moneys derived by the authority pursuant to assistance agreements funded under								
11		KRS 224A.112, Section 4 of this Act, and all state money or proceeds from the sale								
12		of revenue bonds of the authority received in support of KRS 224A.112 <i>or Section</i>								
13		4 of this Act shall be deposited into an account designated as the "infrastructure								
14		revolving fund."								
15	<u>(4)</u>	All authority revenues shall, before being expended for any other purposes of the								
16		authority, first be applied to the payment of the principal of and interest on authority								
17		revenue bonds in accordance with the resolution authorizing their issuance, as, and								
18		when the same become due and payable.								
19		→ Section 3. KRS 224A.112 is amended to read as follows:								
20	(1)	The infrastructure revolving fund shall be established in the State Treasury and shall								
21		be administered by the authority.								
22	(2) <u>(a</u>	The fund shall be a dedicated fund, and all moneys in the fund shall be								
23		dedicated solely to:								
24		1. Providing financial assistance to governmental agencies, and investor-								
25		owned water systems as provided for in KRS 96.540, 224A.306,								
26		224A.308, and 224A.310, for the construction or acquisition of								
27		infrastructure projects through. The fund shall contain an account								

1			designated as [called] the 2020 water service account; and
2			2. Providing assistance to governmental agencies and private sector
3			entities in the form of grants to construct infrastructure for the
4			deployment of broadband service to underserved or unserved areas of
5			the Commonwealth through an account designated as [. The 2020
6			water service account shall be managed by the authority as set out in this
7			chapter. The fund shall contain an account called] the broadband
8			deployment fund[account, which shall be managed by the authority and]
9			for the purposes set forth in KRS 224A.1121.
10	(3)	The	financial assistance which may be provided [to governmental agencies] by the
11		revo	olving fund shall be limited to:
12		(a)	Making loans, on the condition that the loans are made at or below market
13			interest rates, including interest free loans, at terms not to exceed thirty (30)
14			years and that the fund will be credited with all payments of principal and
15			interest on all loans;
16		(b)	Purchasing or guaranteeing, or purchasing insurance for, local or state
17			obligations when the action would improve credit market access or reduce
18			interest rates;
19		(c)	Providing a source of revenue or security for the payment of principal and
20			interest on bonds or notes issued by the authority or other agencies of the state
21			if the proceeds of the sale of the bonds will be deposited in the fund;
22		(d)	Providing moneys with which to carry out the requirements of assistance
23			agreements; and
24		(e)	Making grants as funds specifically appropriated for grants or proceeds from
25			the sale of the authority's revenue bonds are available.
26	(4)	The	revolving fund shall be established, maintained, and credited with repayments
27		and	the fund balance shall be available in perpetuity for its stated purposes.

1	(5)	The	authority	may	provide	financial	assistance	from	the	fund	to	suppleme	nt

- 2 assistance provided from the federally assisted wastewater revolving fund as created
- 3 in KRS 224A.111.
- 4 (6) The authority shall advise governmental agencies of the availability of the
- 5 infrastructure revolving fund and how moneys may be obtained from the fund.
- 6 (7) The authority may enter into any necessary or required agreement with federal or
- state agencies or persons to carry out the provisions of this section. All state
- 8 agencies shall cooperate with the authority and share information with the authority
- 9 as appropriate to accomplish the purposes set out in KRS 224A.300.
- 10 (8) Moneys in the fund are hereby appropriated for the purposes set forth in Sections
- 12 (9) Notwithstanding KRS 45.229, any moneys remaining in the fund at the close of
- 13 the fiscal year shall not lapse but shall be carried forward into the succeeding
- 14 fiscal year to be used for the purposes set forth in Sections 3 and 4 of this Act.
- 15 (9) Interest earned on moneys in the broadband deployment fund shall stay in the
- 16 *fund*.
- → Section 4. KRS 224A.1121 is amended to read as follows:
- 18 (1) The purpose of the broadband deployment fund[account] set forth in KRS
- 19 224A.112 shall be to assist *governmental agencies*[governments] and private sector
- 20 entities to construct infrastructure for the deployment of broadband service to
- 21 *underserved or* unserved areas of the Commonwealth. The authority shall manage
- 22 the *fund*[account] and may accept and receive appropriations from the General
- Assembly or other funds or gifts from both public and private sources, including but
- 24 not limited to local governments and federal agencies.
- 25 (2) The authority shall establish *a grant* an incentive program that allocates funds
- from the broadband deployment *fund*{account} in accordance with this section.
- 27 <u>Grant funds[Incentives]</u> may be used by government or private sector entities for

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1 broadband deployment projects.

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The grant[incentive] program shall be developed to give highest funding priority to those projects which most effectively provide broadband service to the greatest number of *underserved and* unserved Kentucky citizens and at the lowest cost. Funding shall not be used [for projects with an intent] to deploy broadband service to areas where *fixed*, terrestrial broadband service meets or exceeds twenty-five (25) megabits per second downstream and three (3) megabits per second upstream[already exists; however, the authority may consider funding for projects that, in providing broadband service for an unserved area, create an overlap in existing broadband coverage for less than twenty percent (20%) of households in the proposed coverage area]. (4) The authority shall develop funding criteria and prioritization schedules for broadband deployment projects in a technology-neutral manner in accordance with this section and with consideration given to recommendations submitted by area development districts, telecommunications businesses, information services, technology industries, governmental entities, and by Kentucky-based nonprofit organizations[, including ConnectKentucky]. No funds shall be used to support any broadband deployment project involving the upgrade of an existing broadband facility or for non-capital expenses, non-broadband services, marketing, or advertising. The broadband deployment project area shall be described by census block including the specific addresses to be serviced or by shapefile geospatial data. Monies in this fund shall not be used by or transferred to the Kentucky (5) Communications Network Authority. **(6)** No grant shall be awarded for duplication of any existing broadband infrastructure in the broadband deployment project area. As part of the grant

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application process, the authority shall include an opportunity for a broadband

1		service provider to dispute, including but not limited to, a grant applicant's
2		certification that the broadband deployment project area is underserved or
3		unserved and that the applicant has not received funds from another state or
4		federally funded grant program designed to encourage broadband deployment in
5		the area. The Federal Communications Commission Form 477 fixed broadband
6		deployment data reporting that includes the broadband deployment project area
7		shall be sufficient to show that a challenged project area is underserved or
8		unserved.
9	<u>(7)</u>	Grant applicants shall pay fifty percent (50%) of the project cost from their own
10		funds which shall not include any matching funds received from federal or state
11		government grants or loans for broadband deployment in the project area.
12	<u>(8)</u>	In awarding grants, the authority shall not consider any new or additional
13		regulatory responsibilities of the applicants other than those required under
14		applicable law, including but not limited to, open access network requirements or
15		any rate, service, or other requirements beyond the speed requirements.
16	<u>(9)</u>	To carry out the purposes of this section, the authority shall promulgate
17		administration regulations in accordance with KRS Chapter 13A. All of the
18		authority's records relating to the broadband deployment fund shall be deemed
19		confidential unless disclosure is required under the provisions of the Open
20		Records Act, KRS 61.870 to 61.884.
21	[(6)	Projects receiving funding as provided by this section shall be completed within
22		twelve (12) months of receiving the funds.]