

# SENATE BILL 181

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SB 128/24 – JPR

(PRE-FILED)

5lr1502  
CF HB 190

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By: **Senator Hettleman**

Requested: October 30, 2024

Introduced and read first time: January 8, 2025

Assigned to: Judicial Proceedings

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## A BILL ENTITLED

1 AN ACT concerning

2 **Correctional Services – Geriatric and Medical Parole**

3 FOR the purpose of requiring the Maryland Parole Commission to consider the age of an  
4 incarcerated individual when determining whether to grant parole; altering how the  
5 Commission evaluates a request for medical parole, including providing for a  
6 meeting between the incarcerated individual and the Commission under certain  
7 circumstances; requiring the Commission to develop procedures for assessing parole  
8 requests by certain incarcerated individuals; and generally relating to geriatric and  
9 medical parole.

10 BY repealing and reenacting, with amendments,  
11 Article – Correctional Services  
12 Section 7–305 and 7–309  
13 Annotated Code of Maryland  
14 (2017 Replacement Volume and 2024 Supplement)

15 BY adding to  
16 Article – Correctional Services  
17 Section 7–310  
18 Annotated Code of Maryland  
19 (2017 Replacement Volume and 2024 Supplement)

20 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,  
21 That the Laws of Maryland read as follows:

22 **Article – Correctional Services**

23 7–305.

24 Each hearing examiner and commissioner determining whether an incarcerated

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EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 individual is suitable for parole, and the Commission before entering into a predetermined  
2 parole release agreement, shall consider:

3 (1) the circumstances surrounding the crime;

4 (2) the physical, mental, and moral qualifications of the incarcerated  
5 individual;

6 (3) the progress of the incarcerated individual during confinement,  
7 including the academic progress of the incarcerated individual in the mandatory education  
8 program required under § 22–102 of the Education Article;

9 (4) a report on a drug or alcohol evaluation that has been conducted on the  
10 incarcerated individual, including any recommendations concerning the incarcerated  
11 individual's amenability for treatment and the availability of an appropriate treatment  
12 program;

13 (5) whether, **TAKING INTO ACCOUNT THE TOTALITY OF THE**  
14 **CIRCUMSTANCES INCLUDING THE AGE OF THE INCARCERATED INDIVIDUAL**, there is  
15 reasonable probability that the incarcerated individual, if released on parole, will [remain  
16 at liberty without violating the law] **NOT RECIDIVATE**;

17 (6) whether release of the incarcerated individual on parole is compatible  
18 with [the welfare of society] **PUBLIC SAFETY**;

19 (7) an updated victim impact statement or recommendation prepared  
20 under § 7–801 of this title;

21 (8) any recommendation made by the sentencing judge at the time of  
22 sentencing;

23 (9) any information that is presented to a commissioner at a meeting with  
24 the victim;

25 (10) any testimony presented to the Commission by the victim or the victim's  
26 designated representative under § 7–801 of this title; and

27 (11) compliance with the case plan developed under § 7–301.1 of this subtitle  
28 or § 3–601 of this article.

29 7–309.

30 (a) (1) **IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS**  
31 **INDICATED.**

32 (2) (I) **“CHRONICALLY DEBILITATED OR INCAPACITATED” MEANS**

1 HAVING A DIAGNOSABLE MEDICAL CONDITION THAT IS UNLIKELY TO IMPROVE IN  
2 THE FUTURE AND PREVENTS THE INDIVIDUAL FROM COMPLETING MORE THAN ONE  
3 ACTIVITY OF DAILY LIVING, INCLUDING EATING, BREATHING, DRESSING,  
4 GROOMING, TOILETING, WALKING, OR BATHING, WITHOUT ASSISTANCE.

5 (II) "CHRONICALLY DEBILITATED OR INCAPACITATED"  
6 INCLUDES CONDITIONS SUCH AS DEMENTIA OR A SEVERE, PERMANENT MEDICAL OR  
7 COGNITIVE DISABILITY IF THE CONDITION PREVENTS THE INDIVIDUAL FROM  
8 COMPLETING MORE THAN ONE ACTIVITY OF DAILY LIVING.

9 (3) "TERMINAL ILLNESS" MEANS A DISEASE OR CONDITION WITH AN  
10 END-OF-LIFE TRAJECTORY.

11 (B) This section applies to any incarcerated individual who is sentenced to a term  
12 of incarceration for which all sentences being served, including any life sentence, are with  
13 the possibility of parole.

14 [(b)] (C) An incarcerated individual [who is so chronically debilitated or  
15 incapacitated by a medical or mental health condition, disease, or syndrome as to be  
16 physically incapable of presenting a danger to society] may be released on medical parole  
17 at any time during the term of that incarcerated individual's sentence, without regard to  
18 the eligibility standards specified in § 7-301 of this subtitle IF A LICENSED MEDICAL  
19 PROFESSIONAL HAS DETERMINED THAT THE INCARCERATED INDIVIDUAL:

20 (1) (I) IS CHRONICALLY DEBILITATED OR INCAPACITATED; OR

21 (II) SUFFERS FROM A TERMINAL ILLNESS; AND

22 (2) (I) REQUIRES EXTENDED MEDICAL MANAGEMENT WITH  
23 HEALTH CARE NEEDS THAT WOULD BE BETTER MET BY COMMUNITY SERVICES; OR

24 (II) HAS BEEN RENDERED PHYSICALLY INCAPABLE OF  
25 PRESENTING A DANGER TO SOCIETY BY A PHYSICAL OR MENTAL HEALTH  
26 CONDITION, DISEASE, OR SYNDROME.

27 (D) (1) THE INFORMATION TO BE CONSIDERED BY THE COMMISSION  
28 BEFORE GRANTING MEDICAL PAROLE SHALL, AT A MINIMUM, INCLUDE:

29 (I) 1. A RECOMMENDATION BY THE MEDICAL  
30 PROFESSIONAL TREATING THE INCARCERATED INDIVIDUAL UNDER CONTRACT  
31 WITH THE DEPARTMENT OR LOCAL CORRECTIONAL FACILITY; OR

32 2. IF REQUESTED BY AN INDIVIDUAL IDENTIFIED IN  
33 SUBSECTION (E)(1) OF THIS SECTION, ONE MEDICAL EVALUATION CONDUCTED AT

1 NO COST TO THE INCARCERATED INDIVIDUAL BY A MEDICAL PROFESSIONAL WHO IS  
2 INDEPENDENT FROM THE DIVISION OF CORRECTION OR LOCAL CORRECTIONAL  
3 FACILITY;

4 (II) THE INCARCERATED INDIVIDUAL'S MEDICAL  
5 INFORMATION, INCLUDING:

6 1. A DESCRIPTION OF THE INCARCERATED  
7 INDIVIDUAL'S CONDITION, DISEASE, OR SYNDROME;

8 2. A PROGNOSIS CONCERNING THE LIKELIHOOD OF  
9 RECOVERY FROM THE CONDITION, DISEASE, OR SYNDROME;

10 3. A DESCRIPTION OF THE INCARCERATED  
11 INDIVIDUAL'S PHYSICAL INCAPACITY; AND

12 4. A MENTAL HEALTH EVALUATION, WHERE RELEVANT;

13 (III) DISCHARGE INFORMATION, INCLUDING:

14 1. AVAILABILITY OF TREATMENT OR PROFESSIONAL  
15 SERVICES WITHIN THE COMMUNITY;

16 2. FAMILY SUPPORT WITHIN THE COMMUNITY; AND

17 3. HOUSING AVAILABILITY, INCLUDING HOSPITAL OR  
18 HOSPICE CARE; AND

19 (IV) CASE MANAGEMENT INFORMATION, INCLUDING:

20 1. THE CIRCUMSTANCES OF THE CURRENT OFFENSE;

21 2. INSTITUTIONAL HISTORY;

22 3. PENDING CHARGES, SENTENCES IN OTHER  
23 JURISDICTIONS, AND ANY OTHER DETAINERS; AND

24 4. CRIMINAL HISTORY INFORMATION.

25 (2) IF A MEDICAL EVALUATION IS REQUESTED UNDER PARAGRAPH  
26 (1)(i)2 OF THIS SUBSECTION:

27 (I) THE EVALUATION SHALL CONSIST OF AN IN-PERSON

1 **EXAMINATION OF THE INCARCERATED INDIVIDUAL; AND**

2 **(II) THE COMMISSION SHALL GIVE EQUAL CONSIDERATION TO**  
3 **THE FINDINGS OF THE EVALUATION AND ANY MEDICAL CONDITION DETAILED IN**  
4 **THE EVALUATION IN CONSIDERING WHETHER TO GRANT MEDICAL PAROLE.**

5 **[(c)] (E)** (1) A request for a medical parole under this section may be filed  
6 with the Maryland Parole Commission by:

7 (i) the incarcerated individual seeking the medical parole;

8 (ii) an attorney;

9 (iii) a prison official or employee;

10 (iv) a medical professional;

11 (v) a family member; or

12 (vi) any other person.

13 (2) The request shall be in writing and shall articulate the grounds that  
14 support the appropriateness of granting the medical parole.

15 **(F) (1) THE INCARCERATED INDIVIDUAL OR THE INCARCERATED**  
16 **INDIVIDUAL'S REPRESENTATIVE MAY REQUEST A MEETING WITH THE COMMISSION.**

17 **(2) IF A REQUEST FOR A MEETING IS MADE UNDER PARAGRAPH (1) OF**  
18 **THIS SUBSECTION:**

19 **(I) THE COMMISSION SHALL GRANT THE REQUEST FOR A**  
20 **MEETING FOR ANY INCARCERATED INDIVIDUAL:**

21 **1. HOUSED IN AN INFIRMARY OF A CORRECTIONAL**  
22 **FACILITY;**

23 **2. CURRENTLY HOSPITALIZED OUTSIDE A**  
24 **CORRECTIONAL FACILITY; OR**

25 **3. WHO HAS BEEN FREQUENTLY HOUSED IN AN**  
26 **INFIRMARY OF A CORRECTIONAL FACILITY OR HOSPITALIZED OUTSIDE A**  
27 **CORRECTIONAL FACILITY IN THE PRECEDING 6 MONTHS; AND**

28 **(II) THE COMMISSION MAY, AT ITS DISCRETION, GRANT THE**  
29 **REQUEST FOR A MEETING FOR ANY INCARCERATED INDIVIDUAL WHO DOES NOT**

1 **MEET THE REQUIREMENTS OF ITEM (I) OF THIS PARAGRAPH.**

2 **[(d)] (G)** Following review of the request, the Commission may:

3 (1) find the request to be inconsistent with the best interests of public  
4 safety and take no further action; or

5 (2) request that [department] **DEPARTMENT** or local correctional facility  
6 personnel provide information for formal consideration of parole release.

7 **[(e)]** The information to be considered by the Commission before granting medical  
8 parole shall, at a minimum, include:

9 (1) (i) a recommendation by the medical professional treating the  
10 incarcerated individual under contract with the Department or local correctional facility;  
11 or

12 (ii) if requested by an individual identified in subsection (c)(1) of this  
13 section, one medical evaluation conducted at no cost to the incarcerated individual by a  
14 medical professional who is independent from the Division of Correction or local  
15 correctional facility;

16 (2) the incarcerated individual's medical information, including:

17 (i) a description of the incarcerated individual's condition, disease,  
18 or syndrome;

19 (ii) a prognosis concerning the likelihood of recovery from the  
20 condition, disease, or syndrome;

21 (iii) a description of the incarcerated individual's physical incapacity  
22 and score on the Karnofsky Performance Scale Index or similar classification of physical  
23 impairment; and

24 (iv) a mental health evaluation, where relevant;

25 (3) discharge information, including:

26 (i) availability of treatment or professional services within the  
27 community;

28 (ii) family support within the community; and

29 (iii) housing availability, including hospital or hospice care; and

30 (4) case management information, including:

- 1 (i) the circumstances of the current offense;
- 2 (ii) institutional history;
- 3 (iii) pending charges, sentences in other jurisdictions, and any other  
4 detainers; and
- 5 (iv) criminal history information.]

6 **[(f)] (H)** The Commission may require as a condition of release on medical parole  
7 that:

- 8 (1) the parolee agree to placement for a definite or indefinite period of time  
9 [in a hospital or hospice or other] **UNDER THE CARE OF A MEDICAL PROVIDER AND IN**  
10 **A** housing accommodation suitable to the parolee's medical condition, including the family  
11 home of the parolee, as specified by the Commission or the supervising agent; and
- 12 (2) the parolee forward authentic copies of applicable medical records to  
13 indicate that the particular medical condition giving rise to the release continues to exist.

14 **[(g)] (I)** (1) If the Commission has reason to believe that a parolee is no  
15 longer so debilitated or incapacitated as to be physically incapable of presenting a danger  
16 to society, the parolee shall be returned to the custody of the Division of Correction or the  
17 local correctional facility from which the incarcerated individual was released.

18 (2) (i) A parole hearing for a parolee returned to custody shall be held  
19 to consider whether the parolee remains incapacitated and shall be heard promptly.

20 (ii) A parolee returned to custody under this subsection shall be  
21 maintained in custody, if the incapacitation is found to no longer exist.

22 (3) An incarcerated individual whose medical parole is revoked for lack of  
23 continued incapacitation may be considered for parole in accordance with the eligibility  
24 requirements specified in § 7-301 of this subtitle.

25 **[(h)] (J)** (1) **IN THIS SUBSECTION, "IMMINENT DEATH" MEANS DEATH**  
26 **THAT IS LIKELY TO OCCUR WITHIN 6 MONTHS.**

27 **(2)** Subject to paragraph **[(2)] (3)** of this subsection, provisions of law  
28 relating to victim notification and opportunity to be heard shall apply to proceedings  
29 relating to medical parole.

30 **[(2)] (3)** In cases of imminent death, time limits relating to victim  
31 notification and opportunity to be heard may be reduced or waived in the discretion of the  
32 Commission.

1            [(i) (1) If the Commission decides to grant medical parole to an incarcerated  
2 individual sentenced to life imprisonment, the decision shall be transmitted to the  
3 Governor.

4            (2) The Governor may disapprove the decision by written transmittal to  
5 the Commission.

6            (3) If the Governor does not disapprove the decision within 180 days after  
7 receipt of the written transmittal, the decision becomes effective.]

8            [(j)] (K) The Commission shall [issue] ADOPT regulations to implement the  
9 provisions of this section.

10 **7-310.**

11            (A) **THIS SECTION APPLIES ONLY TO AN INCARCERATED INDIVIDUAL WHO:**

12                    (1) **IS AT LEAST 60 YEARS OLD;**

13                    (2) **HAS SERVED AT LEAST 15 YEARS OF THE SENTENCE IMPOSED;**

14                    (3) **IS NOT REGISTERED OR ELIGIBLE FOR SEX OFFENDER**  
15 **REGISTRATION UNDER TITLE 11, SUBTITLE 7 OF THE CRIMINAL PROCEDURE**  
16 **ARTICLE; AND**

17                    (4) **IS SENTENCED TO A TERM OF INCARCERATION FOR WHICH ALL**  
18 **SENTENCES BEING SERVED, INCLUDING ANY LIFE SENTENCE, ARE WITH THE**  
19 **POSSIBILITY OF PAROLE.**

20            (B) **AN INCARCERATED INDIVIDUAL CONSIDERED FOR PAROLE UNDER THIS**  
21 **SECTION SHALL HAVE A PAROLE HEARING EVERY 2 YEARS.**

22            (C) **IN ADDITION TO THE FACTORS SPECIFIED UNDER § 7-305 OF THIS**  
23 **SUBTITLE, EACH COMMISSION PANEL DETERMINING WHETHER AN INCARCERATED**  
24 **INDIVIDUAL IS SUITABLE FOR PAROLE SHALL CONSIDER AND GIVE WEIGHT TO THE**  
25 **AGE OF THE INCARCERATED INDIVIDUAL AND THE IMPACT THAT THE AGE OF THE**  
26 **INCARCERATED INDIVIDUAL HAS ON REDUCING THE RISK THAT THE INCARCERATED**  
27 **INDIVIDUAL WILL NOT RECIDIVATE.**

28            (D) **ANY SAVINGS REALIZED BY THE DEPARTMENT AS A RESULT OF THIS**  
29 **SECTION SHALL REVERT TO THE DEPARTMENT AND SHALL BE USED FOR THE**  
30 **PURPOSE OF:**

31                    (1) **CONDUCTING HEARINGS FOR INCARCERATED INDIVIDUALS AS**



1 REQUIRED UNDER SUBSECTION (B) OF THIS SECTION; AND

2 (2) PROVIDING PRERELEASE AND REENTRY CASE MANAGEMENT AND  
3 RESOURCES FOR INCARCERATED INDIVIDUALS WHO ARE SUBJECT TO THIS SECTION  
4 AND RELEASED ON PAROLE.

5 (E) EVERY YEAR, THE COMMISSION SHALL REPORT TO THE JUSTICE  
6 REINVESTMENT OVERSIGHT BOARD ON THE OUTCOMES OF PAROLE  
7 CONSIDERATIONS MADE UNDER THIS SECTION, INCLUDING:

8 (1) THE NUMBER OF INCARCERATED INDIVIDUALS WHO ARE SUBJECT  
9 TO THIS SECTION WHO ARE DENIED PAROLE AND RELEASED ON PAROLE;

10 (2) THE REASON FOR EACH DECISION TO RELEASE AN INCARCERATED  
11 INDIVIDUAL ON PAROLE;

12 (3) THE REASON FOR EACH DECISION TO DENY PAROLE TO AN  
13 INCARCERATED INDIVIDUAL;

14 (4) OF THE NUMBER OF INCARCERATED INDIVIDUALS WHO ARE  
15 RELEASED ON PAROLE, THE NUMBER OF INDIVIDUALS WHO ARE CONVICTED OF AN  
16 OFFENSE COMMITTED AFTER RELEASE;

17 (5) THE AVERAGE TIME BETWEEN WHEN AN INCARCERATED  
18 INDIVIDUAL BECOMES ELIGIBLE FOR PAROLE CONSIDERATION UNDER THIS  
19 SECTION AND WHEN THE INCARCERATED INDIVIDUAL RECEIVES THE FIRST PAROLE  
20 HEARING REQUIRED BY THIS SECTION; AND

21 (6) THE AVERAGE TIME BETWEEN PAROLE HEARINGS FOR  
22 INCARCERATED INDIVIDUALS WHO ARE SUBJECT TO THIS SECTION.

23 (F) (1) THE COMMISSION SHALL ADOPT REGULATIONS TO IMPLEMENT  
24 THE PROVISIONS OF THIS SECTION.

25 (2) THE REGULATIONS REQUIRED BY THIS SUBSECTION SHALL  
26 INCLUDE A REQUIREMENT THAT THE DEPARTMENT PROVIDE ANY INCARCERATED  
27 INDIVIDUAL SUBJECT TO THIS SECTION WITH INFORMATION ON THE REGULATIONS  
28 AT LEAST ONCE EVERY YEAR.

29 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect  
30 October 1, 2025.