

116TH CONGRESS 1ST SESSION

S. 2758

To impose sanctions under the Global Magnitsky Human Rights Accountability Act to combat the suppression of the freedoms of speech, association, assembly, procession, and demonstration of the people of Hong Kong, and for other purposes.

IN THE SENATE OF THE UNITED STATES

OCTOBER 31, 2019

Mr. HAWLEY (for himself, Mr. Scott of Florida, and Mr. Cornyn) introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

A BILL

- To impose sanctions under the Global Magnitsky Human Rights Accountability Act to combat the suppression of the freedoms of speech, association, assembly, procession, and demonstration of the people of Hong Kong, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Hong Kong Be Water
 - 5 Act".
 - 6 SEC. 2. DEFINITIONS.
 - 7 In this Act:

1	(1) APPROPRIATE CONGRESSIONAL COMMIT-
2	TEES.—The term "appropriate congressional com-
3	mittees" means—
4	(A) the Committee on Foreign Relations
5	the Committee on Armed Services, the Select
6	Committee on Intelligence, the Committee on
7	Banking, Housing, and Urban Affairs, the
8	Committee on the Judiciary, and the Com-
9	mittee on Appropriations of the Senate; and
10	(B) the Committee on Foreign Affairs, the
11	Committee on Armed Services, the Permanent
12	Select Committee on Intelligence, the Com-
13	mittee on Financial Services, the Committee on
14	the Judiciary, and the Committee on Appro-
15	priations of the House of Representatives.
16	(2) Basic Law.—The term "Basic Law" means
17	the Basic Law of Hong Kong.
18	(3) Foreign person.—The term "foreign per-
19	son" means an individual or entity that is not a
20	United States person.
21	(4) Hong Kong.—The term "Hong Kong"
22	means the Hong Kong Special Administrative Re-
23	gion of the People's Republic of China.
24	(5) Joint Declaration.—The term "Joint
25	Declaration' means the Joint Declaration of the

1	Government of the United Kingdom of Great Britain
2	and Northern Ireland and the Government of the
3	People's Republic of China on the Question of Hong
4	Kong, done at Beijing December 19, 1984.
5	(6) Knowingly.—The term "knowingly", with
6	respect to conduct, a circumstance, or a result,
7	means that a person has actual knowledge, or should
8	have known, of the conduct, the circumstance, or the
9	result.
10	(7) National.—The term "national" has the
11	meaning given that term in section 101(a) of the
12	Immigration and Nationality Act (8 U.S.C.
13	1101(a)).
14	(8) United states person.—The term
15	"United States person" means—
16	(A) a United States citizen or an alien law-
17	fully admitted for permanent residence to the
18	United States; or
19	(B) an entity organized under the laws of
20	the United States or of any jurisdiction within
21	the United States, including a foreign branch of
22	such an entity.
23	SEC. 3. FINDINGS.

24 Congress makes the following findings:

- 1 (1) In February 2019, the Government of Hong
 2 Kong proposed the "Fugitive Offenders and Mutual
 3 Legal Assistance in Criminal Matters Legislation
 4 (Amendment) Bill 2019" (in this section referred to
 5 as the "extradition bill").
 - (2) The extradition bill would have allowed for the extradition of individuals from Hong Kong to the mainland of the People's Republic of China for the first time and offered minimal if any legal recourse to those individuals identified for extradition.
 - (3) The extradition bill was but the latest example of the steady encroachment of the Government of the People's Republic of China on the freedoms guaranteed to the people of Hong Kong under the Joint Declaration and the Basic Law.
 - (4) Millions of the people of Hong Kong have taken to the streets in peaceful protests since the introduction of the extradition bill in order to defend Hong Kong's democracy against predations by the Government of the People's Republic of China, as enabled by Government of Hong Kong.
 - (5) The Government of Hong Kong has responded to those peaceful protests with force and brutality, including by authorizing the use by the police of tear gas, water cannons, rubber bullets, and

- beatings, resulting in the arrests and injuries of
 thousands of people.
- 3 (6) On October 1, 2019, the Hong Kong police 4 fired live ammunition at a teenage protestor, mark-5 ing a dangerous escalation in the Hong Kong police 6 force's use of force against protestors.
 - (7) The Government of Hong Kong has invoked the Emergency Regulations Ordinance in order to expand the powers available to Hong Kong's police as they suppress protesters.
 - (8) The Government of Hong Kong has coopted or coerced local companies like MTR Corporation Limited and Cathay Pacific Airways Limited into facilitating the suppression of protests by denying protestors' access to reliable train services and terminating staff who support the pro-democracy movement.
 - (9) The Government of Hong Kong continues to defy peaceful protestors' rightful demands for the resignation of Chief Executive of Hong Kong Carrie Lam, an impartial inquiry into police brutality, and greater democratic freedoms, as guaranteed to the people of Hong Kong by the Government of the People's Republic of China.

- (10) The unwillingness of the Government of 1 2 Hong Kong to meet protestors' demands is a direct 3 product of its role, not as a representative or pro-4 tector of the people of Hong Kong, but rather as a 5 proxy for the regime of the Communist Party of 6 China in Beijing, which has demonstrated its intent 7 to impose its will on Hong Kong, including through 8 paramilitary or military force.
- 9 (11) The approach of that regime to Hong 10 Kong is not fundamentally dissimilar from the ap-11 proach the regime has taken elsewhere in the Indo-12 Pacific region and beyond, including by using eco-13 nomic threats to compel Air Canada, Air France, 14 Apple, Audi, Blizzard Entertainment, British Air-15 ways, Calvin Klein, Christian Dior, Coach, Dolce & 16 Gabbana, Google, Malaysia Airlines, Marriott Ho-17 tels, the National Basketball Association, Qantas 18 Airlines, Swarovski, Tiffany & Co., and Versace into 19 remaining silent in response to its treatment of 20 protestors in Hong Kong.

21 SEC. 4. SENSE OF CONGRESS.

- 22 It is the sense of Congress that—
- 23 (1) the Government of the People's Republic of 24 China has willfully violated the terms of the Joint 25 Declaration and the Basic Law;

- 1 (2) the steady encroachment of the Government 2 of the People's Republic of China on the freedoms 3 and democracy of the people of Hong Kong reflects the fundamentally totalitarian nature of the regime 5 of the Communist Party of China; and
- 6 (3) the totalitarian ambitions of the Communist 7 Party of China do not end in the territory of the 8 mainland of the People's Republic of China, but 9 rather extend to the remainder of the Indo-Pacific 10 region, as part of a broader hegemonic vision that would see the Government of the People's Republic 12 of China exert domineering influence over the inter-13 ests and behavior of other countries in that region.

14 SEC. 5. GLOBAL MAGNITSKY SANCTIONS WITH RESPECT TO

15 CERTAIN GOVERNMENT OFFICIALS THAT EN-16 GAGE IN SUPPRESSION OF FREEDOMS OF 17 SPEECH, ASSOCIATION, ASSEMBLY, PROCES-18 SION, AND DEMONSTRATION OF THE PEOPLE

19 OF HONG KONG.

20 (a) IN GENERAL.—Not later than 90 days after the 21 date of the enactment of this Act, and as appropriate thereafter, the President shall impose the sanctions de-22 23 scribed in subsection (c) with respect to each foreign person described in subsection (b) if the President has credible information that the foreign person has knowingly

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- 1 suppressed or facilitated the suppression of the freedoms
- 2 of speech, association, assembly, procession, or demonstra-
- 3 tion of the people of Hong Kong, as guaranteed under Ar-
- 4 ticle 27 of the Basic Law.
- 5 (b) Foreign Persons Described.—A foreign per-
- 6 son described in this subsection is a foreign person who
- 7 is—
- 8 (1) a current or former official of the Govern-
- 9 ment of Hong Kong;
- 10 (2) a current or former official of the Govern-
- 11 ment of the People's Republic of China; or
- 12 (3) acting on behalf of, or in cooperation with,
- an official of either such Government.
- 14 (c) Sanctions Described.—The sanctions de-
- 15 scribed in this subsection are the sanctions described in
- 16 section 1263(b) of the Global Magnitsky Human Rights
- 17 Accountability Act (subtitle F of title XII of Public Law
- 18 114–328; 22 U.S.C. 2656 note).
- 19 (d) REPORT ON IMPLEMENTATION.—Not later than
- 20 15 days after imposing sanctions under subsection (a), the
- 21 President shall submit to the appropriate congressional
- 22 committees a report regarding measures taken to imple-
- 23 ment this section.
- (e) TERMINATION.—This section shall terminate on
- 25 the date on which the President determines and certifies

- 1 to the appropriate congressional committees that the Gov-
- 2 ernment of Hong Kong is no longer suppressing, or
- 3 complicit in the suppression of, the freedoms of speech,
- 4 association, assembly, procession, and demonstration of
- 5 the people of Hong Kong.
- 6 SEC. 6. FREEZING OF ASSETS OF CHINESE NATIONALS AND
- 7 STATE-OWNED ENTERPRISES UNDERMINING
- 8 THE AUTONOMY, BASIC LIBERTIES, AND
- 9 HUMAN RIGHTS OF THE PEOPLE OF HONG
- 10 KONG.
- 11 (a) IN GENERAL.—Not later than 90 days after the
- 12 date of the enactment of this Act, and as appropriate
- 13 thereafter, the President shall exercise all powers granted
- 14 by the International Emergency Economic Powers Act (50
- 15 U.S.C. 1701 et seq.) to the extent necessary to block or
- 16 prohibit all transactions in property and interests in prop-
- 17 erty of each foreign person described in subsection (b) that
- 18 the President determines has attempted to undermine the
- 19 autonomy, basic liberties, and human rights of the people
- 20 of Hong Kong, if such property and interests in property
- 21 are in the United States, come within the United States,
- 22 or are or come within the possession or control of a United
- 23 States person.
- 24 (b) Foreign Persons Described.—A foreign per-
- 25 son described in this subsection is—

1	(1)	a	national	of	the	People's	Republic	of
2	China;							

- (2) an entity owned or controlled by the Government of the People's Republic of China; or
- 5 (3) an individual who is a member of the board 6 of directors, an executive officer, or a senior official 7 of an entity described in paragraph (2).
- 8 (c) Inapplicability of National Emergency Re-
- 9 QUIREMENT.—The requirements of section 202 of the
- 10 International Emergency Economic Powers Act (50
- 11 U.S.C. 1701) shall not apply for purposes of this section.
- 12 SEC. 7. EXCEPTIONS; WAIVERS.
- 13 (a) Exception for Humanitarian Assistance.—
- 14 The requirement to impose sanctions under sections 5 and
- 15 6 shall not apply with respect to activities to provide hu-
- 16 manitarian assistance to the people of Hong Kong.
- 17 (b) Exception for Intelligence Activities.—
- 18 The requirement to impose sanctions under sections 5 and
- 19 6 shall not apply with respect to activities subject to the
- 20 reporting requirements under title V of the National Secu-
- 21 rity Act of 1947 (50 U.S.C. 3091 et seq.), or any author-
- 22 ized intelligence activities of the United States.
- 23 (c) Exception Relating to Importation of
- 24 Goods.—

1	(1) In general.—The authorities and require-
2	ments to impose sanctions authorized under this Act
3	shall not include the authority or requirement to im-
4	pose sanctions on the importation of goods.

- 5 (2) GOOD DEFINED.—In this subsection, the 6 term "good" means any article, natural or manmade 7 substance, material, supply or manufactured prod-8 uct, including inspection and test equipment, and ex-9 cluding technical data.
- 10 (d) WAIVER.—The President may waive the imposi-11 tion of sanctions under section 5 or 6 with respect to a 12 foreign person if the President determines and reports to 13 the appropriate congressional committees that the waiver 14 is—
- 15 (1) in the national security interests of the 16 United States; or
- 17 (2) necessary to prevent undue economic harm 18 to the people of Hong Kong.

19 SEC. 8. IMPLEMENTATION; REGULATIONS; PENALTIES.

- 20 (a) IMPLEMENTATION.—The President may exercise 21 all authorities provided to the President under sections 22 203 and 205 of the International Emergency Economic 23 Powers Act (50 U.S.C. 1702 and 1704) to carry out this
- 24 Act.

- 1 (b) REGULATORY AUTHORITY.—The President shall
- 2 issue such regulations, licenses, and orders as are nec-
- 3 essary to carry out this section.
- 4 (c) Penalties.—A person that violates, attempts to
- 5 violate, conspires to violate, or causes a violation of section
- 6 5 or 6 or any regulation, license, or order issued to carry
- 7 out either such section shall be subject to the penalties
- 8 set forth in subsections (b) and (c) of section 206 of the
- 9 International Emergency Economic Powers Act (50
- 10 U.S.C. 1705) to the same extent as a person that commits
- 11 an unlawful act described in subsection (a) of that section.

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