

Calendar No. 103

115TH CONGRESS 1ST SESSION S. 1094

To amend title 38, United States Code, to improve the accountability of employees of the Department of Veterans Affairs, and for other purposes.

IN THE SENATE OF THE UNITED STATES

May 11, 2017

Mr. Rubio (for himself, Mr. Tester, Mr. Isakson, Mr. Nelson, Mr. McCain, Mrs. Shaheen, Mr. Moran, Ms. Baldwin, Mr. Heller, Mr. Flake, Mr. Boozman, Mr. Cotton, Mr. Inhofe, Mr. Kennedy, Mrs. Capito, Mr. Cochran, Mr. Sullivan, Mr. Cornyn, Mr. Cassidy, Mr. Perdue, Mr. Tillis, Mr. Wicker, Mr. Daines, and Mr. Rounds) introduced the following bill; which was read twice and referred to the Committee on Veterans' Affairs

May 24, 2017

Reported by Mr. ISAKSON, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To amend title 38, United States Code, to improve the accountability of employees of the Department of Veterans Affairs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE: TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be eited as the
- 3 "Department of Veterans Affairs Accountability and
- 4 Whistleblower Protection Act of 2017".
- 5 (b) Table of Contents for
- 6 this Act is as follows:
 - Sec. 1. Short title; table of contents.

TITLE I—OFFICE OF ACCOUNTABILITY AND WHISTLEBLOWER PROTECTION

- Sec. 101. Establishment of Office of Accountability and Whistleblower Protection.
- Sec. 102. Protection of whistleblowers in Department of Veterans Affairs.
- Sec. 103. Report on methods used to investigate employees of Department of Veterans Affairs.

TITLE II—ACCOUNTABILITY OF SENIOR EXECUTIVES, SUPERVISORS, AND OTHER EMPLOYEES

- Sec. 201. Improved authorities of Secretary of Veterans Affairs to improve accountability of senior executives.
- See. 202. Improved authorities of Secretary of Veterans Affairs to improve accountability of employees.
- See. 203. Reduction of benefits for Department of Veterans Affairs employees convicted of certain crimes.
- Sec. 204. Authority to recoup bonuses or awards paid to employees of Department of Veterans Affairs.
- See. 205. Authority to recoup relocation expenses paid to or on behalf of employees of Department of Veterans Affairs.
- See. 206. Time period for response to notice of adverse actions against supervisory employees who commit prohibited personnel actions.
- See. 207. Direct hiring authority for medical center directors and VISN directors.
- Sec. 208. Time periods for review of adverse actions with respect to certain employees.
- Sec. 209. Improvement of training for supervisors.
- Sec. 210. Assessment and report on effect on senior executives at Department of Veterans Affairs.
- Sec. 211. Measurement of Department of Veterans Affairs disciplinary process outcomes and effectiveness.

1 TITLE I—OFFICE OF ACCOUNT-

2 **ABILITY AND WHISTLE-**

3 **BLOWER PROTECTION**

- 4 SEC. 101. ESTABLISHMENT OF OFFICE OF ACCOUNT-
- 5 ABILITY AND WHISTLEBLOWER PROTECTION.
- 6 (a) IN GENERAL.—Chapter 3 of title 38, United
- 7 States Code, is amended by adding at the end the fol-
- 8 lowing new section:
- 9 "\ 323. Office of Accountability and Whistleblower
- 10 **Protection**
- 11 "(a) ESTABLISHMENT.—There is established in the
- 12 Department an office to be known as the 'Office of Ae-
- 13 countability and Whistleblower Protection' (in this section
- 14 referred to as the 'Office').
- 15 "(b) HEAD OF OFFICE.—(1) The head of the Office
- 16 shall be responsible for the functions of the Office and
- 17 shall be appointed by the President pursuant to section
- $18 \frac{308(a)}{6}$ of this title.
- 19 "(2) The head of the Office shall be known as the
- 20 'Assistant Secretary for Accountability and Whistleblower
- 21 Protection'.
- 22 "(3) The Assistant Secretary shall report directly to
- 23 the Secretary on all matters relating to the Office.
- 24 "(4) Notwithstanding section 308(b) of this title, the
- 25 Secretary may only assign to the Assistant Secretary re-

- 1 sponsibilities relating to the functions of the Office set
- 2 forth in subsection (e).
- 3 "(e) Functions.—(1) The functions of the Office
- 4 are as follows:
- 5 "(A) Advising the Secretary on all matters of
- 6 the Department relating to accountability, including
- 7 accountability of employees of the Department, re-
- 8 taliation against whistleblowers, and such matters as
- 9 the Secretary considers similar and affect public
- 10 trust in the Department.
- 11 "(B) Issuing reports and providing rec-
- ommendations related to the duties described in sub-
- 13 paragraph (A).
- 14 "(C) Receiving whistleblower disclosures.
- 15 "(D) Referring whistleblower disclosures re-
- 16 ceived under subparagraph (C) for investigation to
- 17 the Office of the Medical Inspector, the Office of In-
- spector General, or other investigative entity, as ap-
- 19 propriate, if the Assistant Secretary has reason to
- 20 believe the whistleblower disclosure is evidence of a
- 21 violation of a provision of law, mismanagement,
- 22 gross waste of funds, abuse of authority, or a sub-
- 23 stantial and specific danger to public health and
- 24 safety.

1 "(E) Receiving and referring disclosures from
2 the Special Counsel for investigation to the Medical
3 Inspector of the Department, the Inspector General
4 of the Department, or such other person with inves5 tigatory authority, as the Assistant Secretary con6 siders appropriate.

"(F) Recording, tracking, reviewing, and confirming implementation of recommendations from audits and investigations carried out by the Inspector General of the Department, the Medical Inspector of the Department, the Special Counsel, and the Comptroller General of the United States, including the imposition of disciplinary actions and other corrective actions contained in such recommendations.

"(G) Analyzing data from the Office and the Office of Inspector General telephone hotlines, other whistleblower disclosures, disaggregated by facility and area of health care if appropriate, and relevant audits and investigations to identify trends and issue reports to the Secretary based on analysis conducted under this subparagraph.

"(H) Receiving, reviewing, and investigating allegations of misconduct, retaliation, or poor performance involving—

1	"(i) an individual in a senior executive po-
2	sition (as defined in section 713(d) of this title)
3	in the Department;
4	"(ii) an individual employed in a confiden-
5	tial, policy-making, policy-determining, or pol-
6	icy-advocating position in the Department; or
7	"(iii) a supervisory employee, if the allega-
8	tion involves retaliation against an employee for
9	making a whistleblower disclosure.
10	"(I) Making such recommendations to the Sec-
11	retary for disciplinary action as the Assistant Sec-
12	retary considers appropriate after substantiating any
13	allegation of misconduct or poor performance pursu-
14	ant to an investigation carried out as described in
15	subparagraph (F) or (H).
16	"(2) In carrying out the functions of the Office, the
17	Assistant Secretary shall ensure that the Office maintains
18	a toll-free telephone number and Internet website to re-
19	ceive anonymous whistleblower disclosures.
20	"(3) In any case in which the Assistant Secretary re-
21	ceives a whistleblower disclosure from an employee of the
22	Department under paragraph (1)(C), the Assistant Sec-
23	retary may not disclose the identity of the employee with-
24	out the consent of the employee, except in accordance with

- 1 the provisions of section 552a of title 5, or as required
- 2 by any other applicable provision of Federal law.
- 3 "(d) STAFF AND RESOURCES.—The Secretary shall
- 4 ensure that the Assistant Secretary has such staff, re-
- 5 sources, and access to information as may be necessary
- 6 to earry out the functions of the Office.
- 7 "(e) Relation to Office of General Coun-
- 8 SEL.—The Office shall not be established as an element
- 9 of the Office of the General Counsel and the Assistant
- 10 Secretary may not report to the General Counsel.
- 11 "(f) REPORTS.—(1)(A) Not later than June 30 of
- 12 each calendar year, beginning with June 30, 2017, the As-
- 13 sistant Secretary shall submit to the Committee on Vet-
- 14 erans' Affairs of the Senate and the Committee on Vet-
- 15 erans' Affairs of the House of Representatives a report
- 16 on the activities of the Office during the calendar year
- 17 in which the report is submitted.
- 18 "(B) Each report submitted under subparagraph (A)
- 19 shall include, for the period covered by the report, the fol-
- 20 lowing:
- 21 "(i) A full and substantive analysis of the ac-
- 22 tivities of the Office, including such statistical infor-
- 23 mation as the Assistant Secretary considers appro-
- 24 priate.

1	"(ii) Identification of any issues reported to the
2	Secretary under subsection (c)(1)(G), including such
3	data as the Assistant Secretary considers relevant to
4	such issues and any trends the Assistant Secretary
5	may have identified with respect to such issues.
6	"(iii) Identification of such concerns as the As-
7	sistant Secretary may have regarding the size, staff-
8	ing, and resources of the Office and such rec-
9	ommendations as the Assistant Secretary may have
10	for legislative or administrative action to address
11	such concerns.
12	"(iv) Such recommendations as the Assistant
13	Secretary may have for legislative or administrative
14	action to improve—
15	"(I) the process by which concerns are re-
16	ported to the Office; and
17	"(II) the protection of whistleblowers with-
18	in the Department.
19	"(v) Such other matters as the Assistant Sec-
20	retary considers appropriate regarding the functions
21	of the Office or other matters relating to the Office.
22	"(2) If the Secretary receives a recommendation for
23	disciplinary action under subsection (e)(1)(I) and does not
24	take or initiate the recommended disciplinary action before
25	the date that is 60 days after the date on which the Sec-

1	retary received the recommendation, the Secretary shall
2	submit to the Committee on Veterans' Affairs of the Sen-
3	ate and the Committee on Veterans' Affairs of the House
4	of Representatives a detailed justification for not taking
5	or initiating such disciplinary action.
6	"(g) Definitions.—In this section:
7	"(1) The term 'supervisory employee' means an
8	employee of the Department who is a supervisor as
9	defined in section 7103(a) of title 5.
10	"(2) The term 'whistleblower' means one who
11	makes a whistleblower disclosure.
12	"(3) The term 'whistleblower disclosure' means
13	any disclosure of information by an employee of the
14	Department or individual applying to become an em-
15	ployee of the Department which the employee or in-
16	dividual reasonably believes evidences—
17	"(A) a violation of a provision of law; or
18	"(B) gross mismanagement, a gross waste
19	of funds, an abuse of authority, or a substantial
20	and specific danger to public health or safety.".
21	(b) Conforming Amendment. Section 308(b) of
22	such title is amended by adding at the end the following
23	new paragraph:
24	"(12) The functions set forth in section 323(e)
25	of this title.".

1	(e) CLERICAL AMENDMENT.—The table of sections
2	at the beginning of chapter 3 of such title is amended by
3	adding at the end the following new item:
	"323. Office of Accountability and Whistleblower Protection.".
4	SEC. 102. PROTECTION OF WHISTLEBLOWERS IN DEPART-
5	MENT OF VETERANS AFFAIRS.
6	(a) In General.—Subchapter H of chapter 7 of title
7	38, United States Code, is amended by—
8	(1) striking sections 731, 732, 734, 735, and
9	736;
10	(2) by redesignating section 733 as section 731;
11	and
12	(3) by adding at the end the following new sec-
13	tions:
	#§ 732. Protection of whistleblowers as criteria in
14	
13 14 15 16	"§ 732. Protection of whistleblowers as criteria in
14 15 16	"§ 732. Protection of whistleblowers as criteria in evaluation of supervisors
14 15 16	"\(\frac{4}{a}\) Development and Use of Criteria Required.—The Secretary, in consultation with the Assist-
14 15 16 17	"\(\frac{4}{a}\) Development and Use of Criteria Required.—The Secretary, in consultation with the Assist-
14 15 16 17	"(a) Development and Use of Criteria Required.—The Secretary, in consultation with the Assistant Secretary of Accountability and Whistleblower Protec-
14 15 16 17 18	"\$732. Protection of whistleblowers as criteria in evaluation of supervisors "(a) Development and Use of Criteria Required.—The Secretary, in consultation with the Assistant Secretary of Accountability and Whistleblower Protection, shall develop criteria that—
14 15 16 17 18 19 20	"(a) Development and Use of Criteria Required.—The Secretary, in consultation with the Assistant Secretary of Accountability and Whistleblower Protection, shall develop criteria that— "(1) the Secretary shall use as a critical ele-
14 15 16 17 18 19 20	"(a) Development and Use of Criteria Required.—The Secretary, in consultation with the Assistant Secretary of Accountability and Whistleblower Protection, shall develop criteria that— "(1) the Secretary shall use as a critical element in any evaluation of the performance of a su-
14 15 16 17 18 19 20 21	"(a) Development and Use of Criteria Required.—The Secretary, in consultation with the Assistant Secretary of Accountability and Whistleblower Protection, shall develop criteria that— "(1) the Secretary shall use as a critical element in any evaluation of the performance of a supervisory employee; and

- 1 include principles for the protection of whistleblowers,
- 2 such as the degree to which supervisory employees respond
- 3 constructively when employees of the Department report
- 4 concerns, take responsible action to resolve such concerns,
- 5 and foster an environment in which employees of the De-
- 6 partment feel comfortable reporting concerns to super-
- 7 visory employees or to the appropriate authorities.
- 8 "(e) Supervisory Employee and Whistle-
- 9 BLOWER DEFINED.—In this section, the terms 'super-
- 10 visory employee' and 'whistleblower' have the meanings
- 11 given such terms in section 323 of this title.
- 12 **48 733. Training regarding whistleblower disclosures**
- 13 "(a) Training.—Not less frequently than once every
- 14 two years, the Secretary, in coordination with the Whistle-
- 15 blower Protection Ombudsman designated under section
- 16 3(d)(1)(C) of the Inspector General Act of 1978 (5 U.S.C.
- 17 App.), shall provide to each employee of the Department
- 18 training regarding whistleblower disclosures, including—
- 19 "(1) an explanation of each method established
- 20 by law in which an employee may file a whistle-
- 21 blower disclosure:
- 22 "(2) the right of the employee to petition Con-
- 23 gress regarding a whistleblower disclosure in accord-
- 24 ance with section 7211 of title 5;

1 "(3) an explanation that the employee may not 2 be prosecuted or reprised against for disclosing in-3 formation to Congress, the Inspector General, or an-4 other investigatory agency in instances where such 5 disclosure is permitted by law, including under sec-6 tions 5701, 5705, and 7732 of this title, under sec-7 tion 552a of title 5 (commonly referred to as the 8 Privacy Act), under chapter 93 of title 18, and pur-9 suant to regulations promulgated under section 10 264(e) of the Health Insurance Portability and Ac-11 countability Act of 1996 (Public Law 104–191); 12 "(4) an explanation of the language that is re- 13 quired to be included in all nondisclosure policies, 14 agreements and pursuant 15 115(a)(1) of the Whistleblower Protection Enhance-16 ment Act of 2012 (5 U.S.C. 2302 note); and 17 "(5) the right of contractors to be protected 18 from reprisal for the disclosure of certain informa-19 tion under section 4705 or 4712 of title 41.

20 "(b) Manner Training Is Provided.—The Sec-21 retary shall ensure, to the maximum extent practicable, 22 that training provided under subsection (a) is provided in

24 "(e) CERTIFICATION.—Not less frequently than once 25 every two years, the Secretary shall provide training on

person.

1 merit system protection in a manner that the Special Counsel certifies as being satisfactory. 3 "(d) Publication.—The Secretary shall publish on the Internet website of the Department, and display prominently at each facility of the Department, the rights of an employee to make a whistleblower disclosure, including the information described in paragraphs (1) through 8 (5) of subsection (a). 9 "(e) Whistleblower Disclosure Defined.—In this section, the term 'whistleblower disclosure' has the meaning given such term in section 323 of this title.". 12 (b) CLERICAL AMENDMENTS.—The table of sections at the beginning of such chapter is amended— 14 (1) by striking the items relating to sections 731 through 736; and 15 16 (2) by adding at the end the following new 17 items: "731. Adverse actions against supervisory employees who commit prohibited personnel actions relating to whistleblower complaints. "732. Protection of whistleblowers as criteria in evaluation of supervisors. "733. Training regarding whistleblower disclosures.". 18 (c) Conforming Amendments.—Section 731 of such title, as redesignated by subsection (a)(2), is amend-20 ed— 21 (1) in subsection (c)—

(A) in paragraph (1)—

1	(i) by striking subparagraphs (A) and
2	(B) and inserting the following:
3	"(A) making a whistleblower disclosure to
4	the Assistant Secretary for Accountability and
5	Whistleblower Protection, the Inspector General
6	of the Department, the Special Counsel, or
7	Congress;"; and
8	(ii) by redesignating subparagraphs
9	(C) through (F) as subparagraphs (B)
10	through (E), respectively; and
11	(iii) in subparagraph (B), as redesig-
12	nated by clause (ii), by striking "complaint
13	in accordance with section 732 or with"
14	and inserting "disclosure made to the As-
15	sistant Secretary for Accountability and
16	Whistleblower Protection,"; and
17	(B) in paragraph (2), by striking "through
18	(F)" and inserting "through (E)"; and
19	(2) by adding at the end the following new sub-
20	section:
21	"(d) Whistleblower Disclosure Defined.—In
22	this section, the term 'whistleblower disclosure' has the
23	meaning given such term in section 323(g) of this title.".

1	SEC. 103. REPORT ON METHODS USED TO INVESTIGATE EM
2	PLOYEES OF DEPARTMENT OF VETERANS AF
3	FAIRS.
4	(a) REPORT REQUIRED.—Not later than 540 days
5	after the date of the enactment of this Act, the Assistant
6	Secretary for Accountability and Whistleblower Protection
7	shall submit to the Secretary of Veterans Affairs, the
8	Committee on Veterans' Affairs of the Senate, and the
9	Committee on Veterans' Affairs of the House of Rep
10	resentatives a report on methods used to investigate em
11	ployees of the Department of Veterans Affairs and wheth
12	er such methods are used to retaliate against whistle
13	blowers.
14	(b) Contents.—The report required by subsection
15	(a) shall include the following:
16	(1) An assessment of the use of administrative
17	investigation boards, peer review, searches of med
18	ical records, and other methods for investigating em
19	ployees of the Department.
20	(2) A determination of whether and to what de
21	gree the methods described in paragraph (1) are
22	being used to retaliate against whistleblowers.
23	(3) Recommendations for legislative or adminis
24	trative action to implement safeguards to prevent
25	the retaliation described in paragraph (2).

1	(e) Whistleblower Defined.—In this section, the
2	term "whistleblower" has the meaning given such term in
3	section 323 of title 38, United States Code, as added by
4	section 101.
5	TITLE II—ACCOUNTABILITY OF
6	SENIOR EXECUTIVES, SUPER-
7	VISORS, AND OTHER EMPLOY-
8	EES
9	SEC. 201. IMPROVED AUTHORITIES OF SECRETARY OF VET-
10	ERANS AFFAIRS TO IMPROVE ACCOUNT-
11	ABILITY OF SENIOR EXECUTIVES.
12	(a) In General.—Section 713 of title 38, United
13	States Code, is amended to read as follows:
14	"§ 713. Senior executives: removal, demotion, or sus-
15	pension based on performance or mis-
16	conduct
17	"(a) AUTHORITY.—(1) The Secretary may, as pro-
18	vided in this section, reprimand or suspend, involuntarily
19	reassign, demote, or remove a covered individual from a
20	senior executive position at the Department if the Sec-
21	retary determines that the misconduct or performance of
22	the covered individual warrants such action.
23	"(2) If the Secretary so removes such an individual,
24	the Secretary may remove the individual from the civil
25	sorrige (as defined in section 2101 of title 5)

- 1 "(b) RIGHTS AND PROCEDURES.—(1) A covered indi-
- 2 vidual who is the subject of an action under subsection
- 3 (a) is entitled to—
- 4 "(A) advance notice of the action;
- 5 "(B) be represented by an attorney or other
- 6 representative of the covered individual's choice; and
- 7 "(C) grieve the action in accordance with an in-
- 8 ternal grievance process that the Secretary, in con-
- 9 sultation with the Assistant Secretary for Account-
- 10 ability and Whistleblower Protection, shall establish
- 11 for purposes of this subsection.
- 12 "(2)(A) The aggregate period for notice, response,
- 13 and decision on an action under subsection (a) may not
- 14 exceed 15 business days.
- 15 "(B) The period for the response of a covered indi-
- 16 vidual to a notice under paragraph (1)(A) of an action
- 17 under subsection (a) shall be 7 business days.
- 18 "(C) A decision under this paragraph on an action
- 19 under subsection (a) shall be issued not later than 15 busi-
- 20 ness days after notice of the action is provided to the cov-
- 21 ered individual under paragraph (1)(A). The decision shall
- 22 be in writing, and shall include the specific reasons there-
- 23 for and a file containing all evidence in support of the pro-
- 24 posed action.

- 1 "(3)(A) The Secretary shall ensure that the grievance
- 2 process established under paragraph (1)(C) takes fewer
- 3 than 21 days.
- 4 "(B) The Secretary shall ensure that grievances
- 5 under this subsection are reviewed only by employees of
- 6 the Department.
- 7 "(4) A decision under paragraph (2) that is not
- 8 grieved, and a grievance decision under paragraph (3),
- 9 shall be final and conclusive.
- 10 "(5) A covered individual adversely affected by a deci-
- 11 sion under paragraph (2) that is not grieved, or by a griev-
- 12 ance decision under paragraph (3), may obtain judicial re-
- 13 view of such decision.
- 14 "(6) In any ease in which judicial review is sought
- 15 under paragraph (5), the court shall review the record and
- 16 may set aside any Department action found to be—
- 17 "(A) arbitrary, eapricious, an abuse of discre-
- 18 tion, or otherwise not in accordance with a provision
- 19 of law;
- 20 "(B) obtained without procedures required by a
- 21 provision of law having been followed; or
- 22 "(C) unsupported by substantial evidence.
- 23 "(e) Relation to Other Provisions of Law.—
- 24 Section 3592(b)(1) of title 5 and the procedures under

1	section 7543(b) of such title do not apply to an action
2	under subsection (a).
3	"(d) DEFINITIONS.—In this section:
4	"(1) The term 'covered individual' means—
5	"(A) a career appointee (as that term is
6	defined in section 3132(a)(4) of title 5); or
7	"(B) any individual who occupies an ad-
8	ministrative or executive position and who was
9	appointed under section 7306(a) or section
10	7401(1) of this title.
11	"(2) The term 'misconduct' includes neglect of
12	duty, malfeasance, or failure to accept a directed re-
13	assignment or to accompany a position in a transfer
14	of function.
15	"(3) The term 'senior executive position'
16	means -
17	"(A) with respect to a career appointee (as
18	that term is defined in section 3132(a) of title
19	5), a Senior Executive Service position (as such
20	term is defined in such section); and
21	"(B) with respect to a covered individual
22	appointed under section 7306(a) or section
23	7401(1) of this title, an administrative or exec-
24	utive position.".

1	(b) Conforming Amendment.—Section 7461(c)(1)
2	of such title is amended by inserting "employees in senior
3	executive positions (as defined in section 713(d) of this
4	title) and" before "interns".
5	(c) CLERICAL AMENDMENT.—The table of sections
6	at the beginning of chapter 7 of such title is amended by
7	striking the item relating to section 713 and inserting the
8	following new item:
	"713. Senior executives: removal, demotion, or suspension based on performance or misconduct.".
9	SEC. 202. IMPROVED AUTHORITIES OF SECRETARY OF VET
10	ERANS AFFAIRS TO IMPROVE ACCOUNT
11	ABILITY OF EMPLOYEES.
12	(a) In General.—Subchapter I of chapter 7 of title
12	(a) In General.—Subchapter I of chapter 7 of title 38, United States Code, is amended by inserting after see
	38, United States Code, is amended by inserting after see
13 14	38, United States Code, is amended by inserting after see
13 14	38, United States Code, is amended by inserting after see tion 713 the following new section:
13 14 15	38, United States Code, is amended by inserting after see tion 713 the following new section: "§ 714. Employees: removal, demotion, or suspension based on performance or misconduct
13 14 15 16	38, United States Code, is amended by inserting after see tion 713 the following new section: "§ 714. Employees: removal, demotion, or suspension based on performance or misconduct
13 14 15 16	38, United States Code, is amended by inserting after see tion 713 the following new section: "§ 714. Employees: removal, demotion, or suspension based on performance or misconduct "(a) IN GENERAL.—(1) The Secretary may remove demote, or suspend a covered individual who is an em
13 14 15 16 17	38, United States Code, is amended by inserting after see tion 713 the following new section: "§ 714. Employees: removal, demotion, or suspension based on performance or misconduct "(a) IN GENERAL.—(1) The Secretary may remove demote, or suspend a covered individual who is an em
13 14 15 16 17 18	38, United States Code, is amended by inserting after see tion 713 the following new section: "\$714. Employees: removal, demotion, or suspension based on performance or misconduct "(a) IN GENERAL.—(1) The Secretary may remove demote, or suspend a covered individual who is an employee of the Department if the Secretary determines the

23 pends such a covered individual, the Secretary may—

- "(A) remove the covered individual from the civil service (as defined in section 2101 of title 5);

 "(B) demote the covered individual by means of a reduction in grade for which the covered individual is qualified, that the Secretary determines is appropriate, and that reduces the annual rate of pay of
- 8 "(C) suspend the covered individual.

the covered individual; or

- 9 "(b) Pay of Certain Demoted Individuals.—(1)
- 10 Notwithstanding any other provision of law, any covered
- 11 individual subject to a demotion under subsection (a)(2)
- 12 shall, beginning on the date of such demotion, receive the
- 13 annual rate of pay applicable to such grade.
- 14 "(2)(A) A covered individual so demoted may not be
- 15 placed on administrative leave during the period during
- 16 which an appeal (if any) under this section is ongoing,
- 17 and may only receive pay if the covered individual reports
- 18 for duty or is approved to use accrued unused annual,
- 19 sick, family medical, military, or court leave.
- 20 "(B) If a covered individual so demoted does not re-
- 21 port for duty or receive approval to use accrued unused
- 22 leave, such covered individual shall not receive pay or
- 23 other benefits pursuant to subsection (d)(5).
- 24 "(e) Procedure.—(1)(A) The aggregate period for
- 25 notice, response, and final decision in a removal, demotion,

- 1 or suspension under this section may not exceed 15 busi-
- 2 ness days.
- 3 "(B) The period for the response of a covered indi-
- 4 vidual to a notice of a proposed removal, demotion, or sus-
- 5 pension under this section shall be 7 business days.
- 6 "(C) Paragraph (3) of subsection (b) of section 7513
- 7 of title 5 shall apply with respect to a removal, demotion,
- 8 or suspension under this section.
- 9 "(D) The procedures in this subsection shall super-
- 10 sede any collective bargaining agreement to the extent that
- 11 such agreement is inconsistent with such procedures.
- 12 "(2) The Secretary shall issue a final decision with
- 13 respect to a removal, demotion, or suspension under this
- 14 section not later than 15 business days after the Secretary
- 15 provides notice, including a file containing all the evidence
- 16 in support of the proposed action, to the covered individual
- 17 of the removal, demotion, or suspension. The decision shall
- 18 be in writing and shall include the specific reasons there-
- 19 for.
- 20 "(3) The procedures under chapter 43 of title 5 shall
- 21 not apply to a removal, demotion, or suspension under this
- 22 section.
- 23 "(4)(A) Subject to subparagraph (B) and subsection
- 24 (d), any removal or demotion under this section, and any
- 25 suspension of more than 14 days under this section, may

- 1 be appealed to the Merit Systems Protection Board, which
- 2 shall refer such appeal to an administrative judge pursu-
- 3 ant to section 7701(b)(1) of title 5.
- 4 "(B) An appeal under subparagraph (A) of a re-
- 5 moval, demotion, or suspension may only be made if such
- 6 appeal is made not later than 10 business days after the
- 7 date of such removal, demotion, or suspension.
- 8 "(d) Expedited Review.—(1) Upon receipt of an
- 9 appeal under subsection (e)(4)(A), the administrative
- 10 judge shall expedite any such appeal under section
- 11 7701(b)(1) of title 5 and, in any such case, shall issue
- 12 a final and complete decision not later than 180 days after
- 13 the date of the appeal.
- 14 $\frac{\text{``(2)(A)}}{\text{Notwithstanding section } 7701(e)(1)(B)}$ of
- 15 title 5, the administrative judge shall uphold the decision
- 16 of the Secretary to remove, demote, or suspend an em-
- 17 ployee under subsection (a) if the decision is supported
- 18 by substantial evidence.
- 19 "(B) If the decision of the Secretary is supported by
- 20 substantial evidence, the administrative judge shall not
- 21 mitigate the penalty prescribed by the Secretary.
- 22 "(3) The decision of the administrative judge under
- 23 paragraph (1) may be appealed to the Merit Systems Pro-
- 24 tection Board.

- 1 "(4) In any ease in which the administrative judge
- 2 cannot issue a decision in accordance with the 180-day
- 3 requirement under paragraph (1), the Merit Systems Pro-
- 4 tection Board shall, not later than 14 business days after
- 5 the expiration of the 180-day period, submit to the Com-
- 6 mittee on Veterans' Affairs of the Senate and the Com-
- 7 mittee on Veterans' Affairs of the House of Representa-
- 8 tives a report that explains the reasons why a decision was
- 9 not issued in accordance with such requirement.
- 10 "(5)(A) A decision of the Merit Systems Protection
- 11 Board under paragraph (3) may be appealed to the United
- 12 States Court of Appeals for the Federal Circuit pursuant
- 13 to section 7703 of title 5.
- 14 "(B) Any decision by such Court shall be in compli-
- 15 ance with section 7462(f)(2) of this title.
- 16 "(6) The Merit Systems Protection Board may not
- 17 stay any removal or demotion under this section, except
- 18 as provided in section 1214(b) of title 5.
- 19 "(7) During the period beginning on the date on
- 20 which a covered individual appeals a removal from the civil
- 21 service under subsection (e) and ending on the date that
- 22 the United States Court of Appeals for the Federal Circuit
- 23 issues a final decision on such appeal, such covered indi-
- 24 vidual may not receive any pay, awards, bonuses, incen-
- 25 tives, allowances, differentials, student loan repayments,

- 1 special payments, or benefits related to the employment
- 2 of the individual by the Department.
- 3 "(8) To the maximum extent practicable, the Sec-
- 4 retary shall provide to the Merit Systems Protection
- 5 Board such information and assistance as may be nec-
- 6 essary to ensure an appeal under this subsection is expe-
- 7 dited.
- 8 "(9) If an employee prevails on appeal under this see-
- 9 tion, the employee shall be entitled to backpay (as pro-
- 10 vided in section 5596 of title 5).
- 11 "(10) If an employee who is subject to a collective
- 12 bargaining agreement chooses to grieve an action taken
- 13 under this section through a grievance procedure provided
- 14 under the collective bargaining agreement, the timelines
- 15 and procedures set forth in subsection (e) and this sub-
- 16 section shall apply.
- 17 "(e) Whistleblower Protection.—(1) In the
- 18 ease of a covered individual seeking corrective action (or
- 19 on behalf of whom corrective action is sought) from the
- 20 Office of Special Counsel based on an alleged prohibited
- 21 personnel practice described in section 2302(b) of title 5,
- 22 the Secretary may not remove, demote, or suspend such
- 23 covered individual under subsection (a) without the ap-
- 24 proval of the Special Counsel under section 1214(f) of title
- $25 \frac{5}{5}$

1 "(2) In the case of a covered individual who has made a whistleblower disclosure to the Assistant Secretary for Accountability and Whistleblower Protection, the Secretary may not remove, demote, or suspend such covered 4 5 individual under subsection (a) until— 6 "(A) in the ease in which the Assistant Sec-7 retary determines to refer the whistleblower disclo-8 sure under section 323(e)(1)(D) of this title to an 9 office or other investigative entity, a final decision 10 with respect to the whistleblower disclosure has been 11 made by such office or other investigative entity; or 12 "(B) in the case in which the Assistant Sec-13 retary determines not to the refer the whistleblower 14 disclosure under such section, the Assistant Sec-15 retary makes such determination. 16 "(f) TERMINATION OF INVESTIGATIONS BY OFFICE OF SPECIAL COUNSEL.—(1) Notwithstanding any other provision of law, the Special Counsel (established by section 1211 of title 5) may terminate an investigation of a prohibited personnel practice alleged by an employee or former employee of the Department after the Special 21 Counsel provides to the employee or former employee a written statement of the reasons for the termination of

the investigation.

1	"(2) Such statement may not be admissible as evi-
2	dence in any judicial or administrative proceeding without
3	the consent of such employee or former employee.
4	"(g) VACANCIES.—In the case of a covered individual
5	who is removed or demoted under subsection (a), to the
6	maximum extent feasible, the Secretary shall fill the va-
7	cancy arising as a result of such removal or demotion.
8	"(h) DEFINITIONS.—In this section:
9	"(1) The term 'covered individual' means an in-
10	dividual occupying a position at the Department, but
11	does not include—
12	"(A) an individual occupying a senior exec-
13	utive position (as defined in section 713(d) of
14	this title);
15	"(B) an individual appointed pursuant to
16	sections 7306, 7401(1), or 7405 of this title;
17	"(C) an individual who has not completed
18	a probationary or trial period; or
19	"(D) a political appointee.
20	"(2) The term 'suspend' means the placing of
21	an employee, for disciplinary reasons, in a temporary
22	status without duties and pay for a period in excess
23	of 14 days.
24	"(3) The term 'grade' has the meaning given
25	such term in section 7511(a) of title 5.

1	"(4) The term 'misconduct' includes neglect of
2	duty, malfeasance, or failure to accept a directed re-
3	assignment or to accompany a position in a transfer
4	of function.
5	"(5) The term 'political appointee' means an in-
6	dividual who is—
7	"(A) employed in a position described
8	under sections 5312 through 5316 of title 5
9	(relating to the Executive Schedule);
10	"(B) a limited term appointee, limited
11	emergency appointee, or noncareer appointee in
12	the Senior Executive Service, as defined under
13	paragraphs (5), (6), and (7), respectively, of
14	section 3132(a) of title 5; or
15	"(C) employed in a position of a confiden-
16	tial or policy-determining character under
17	schedule C of subpart C of part 213 of title 5
18	Code of Federal Regulations, or successor regu-
19	lation.
20	"(6) The term 'whistleblower disclosure' has the
21	meaning given such term in section 323(g) of this
22	title.".
23	(b) CLERICAL AND CONFORMING AMENDMENTS.—
24	(1) CLERICAL.—The table of sections at the be-
25	einning of chapter 7 of such title is amended by in-

1	serting after the item relating to section 713 the fol-
2	lowing new item:
	"714. Employees: removal, demotion, or suspension based on performance or misconduct.".
3	(2) Conforming.—Section 4303(f) of title 5,
4	United States Code, is amended—
5	(A) in paragraph (2), by striking "or" at
6	the end;
7	(B) in paragraph (3), by striking the pe-
8	riod at the end and inserting ", or"; and
9	(C) by adding at the end the following:
10	"(4) any removal or demotion under section
11	714 of title 38.".
12	SEC. 203. REDUCTION OF BENEFITS FOR DEPARTMENT OF
13	VETERANS AFFAIRS EMPLOYEES CONVICTED
14	OF CERTAIN CRIMES.
15	(a) REDUCTION OF BENEFITS.—
16	
	(1) In General.—Subchapter I of chapter 7 of
17	(1) In General.—Subchapter I of chapter 7 of title 38, United States Code, is amended by adding
17 18 19	title 38, United States Code, is amended by adding
18	title 38, United States Code, is amended by adding at the end the following new section:
18 19	title 38, United States Code, is amended by adding at the end the following new section: "§ 719. Reduction of benefits of employees convicted
18 19 20 21	title 38, United States Code, is amended by adding at the end the following new section: "§ 719. Reduction of benefits of employees convicted of certain crimes
18 19 20 21 22	title 38, United States Code, is amended by adding at the end the following new section: "§ 719. Reduction of benefits of employees convicted of certain crimes "(a) REDUCTION OF ANNUITY FOR REMOVED EM-

1	719 or 7461 of this title or any other provision of law
2	shall not be taken into account for purposes of calculating
3	an annuity with respect to such individual under chapter
4	83 or chapter 84 of title 5, if—
5	"(A) the Secretary determines that the indi-
6	vidual is convicted of a felony (and the conviction is
7	final) that influenced the individual's performance
8	while employed in the position; and
9	"(B) before such order is made, the individual
10	is afforded—
11	"(i) notice of the proposed order; and
12	"(ii) an opportunity to respond to the pro-
13	posed order by not later than ten business days
14	following receipt of such notice; and
15	"(C) the Secretary issues the order—
16	"(i) in the case of a proposed order to
17	which an individual responds under subpara-
18	graph (B)(ii), not later than five business days
19	after receiving the response of the individual; or
20	"(ii) in the case of a proposed order to
21	which an individual does not respond, not later
22	than 15 business days after the Secretary pro-
23	vides notice to the individual under subpara-
24	eraph (B)(i).

1	"(2) Any individual with respect to whom an annuity
2	is reduced under this subsection may appeal the reduction
3	to the Director of the Office of Personnel Management
4	pursuant to such regulations as the Director may pre-
5	scribe for purposes of this subsection.
6	"(b) REDUCTION OF ANNUITY FOR RETIRED EM-
7	PLOYEE.—(1) The Secretary may order that the covered
8	service of an individual who is removed for performance
9	or misconduct under section 719 or 7461 of this title or
10	any other provision of law but who leaves employment at
11	the Department prior to the issuance of a final decision
12	with respect to such action shall not be taken into account
13	for purposes of calculating an annuity with respect to such
14	individual under chapter 83 or chapter 84 of title 5, if—
15	"(A) the Secretary determines that individual is
16	convicted of a felony (and the conviction is final)
17	that influenced the individual's performance while
18	employed in the position; and
19	"(B) before such order is made, the individual
20	is afforded—
21	"(i) notice of the proposed order;
22	"(ii) opportunity to respond to the pro-
23	posed order by not later than ten business days
24	following receipt of such notice; and
25	"(C) the Secretary issues the order—

1	"(i) in the case of a proposed order to
2	which an individual responds under subpara-
3	graph (B)(ii), not later than five business days
4	after receiving the response of the individual; or
5	"(ii) in the case of a proposed order to
6	which an individual does not respond, not later
7	than 15 business days after the Secretary pro-
8	vides notice to the individual under subpara-
9	graph (B)(i).
10	"(2) Upon the issuance of an order by the Secretary
11	under paragraph (1), the individual shall have an oppor-
12	tunity to appeal the order to the Director of the Office
13	of Personnel Management before the date that is seven
14	business days after the date of such issuance.
15	"(3) The Director of the Office of Personnel Manage-
16	ment shall make a final decision with respect to an appeal
17	under paragraph (2) within 30 business days of receiving
18	the appeal.
19	"(c) Administrative Requirements.—Not later
20	than 37 business days after the Secretary issues a final
21	order under subsection (a) or (b) with respect to an indi-
22	vidual, the Director of the Office of Personnel Manage-
23	ment shall recalculate the annuity of the individual.

"(d) Lump-Sum Annuity Credit.—Any individual

- 1 section (a) or (b) shall be entitled to be paid so much of
- 2 such individual's lump-sum credit as is attributable to the
- 3 period of covered service.
- 4 "(e) Spouse or Children Exception.—(1) The
- 5 Secretary, in consultation with the Director of the Office
- 6 of Personnel Management, shall prescribe regulations that
- 7 may provide for the payment to the spouse or children
- 8 of any individual referred to in subsection (a) or (b) of
- 9 any amounts which (but for this subsection) would other-
- 10 wise have been nonpayable by reason of such subsections.
- 11 "(2) Regulations prescribed under paragraph (1)
- 12 shall be consistent with the requirements of section
- 13 8332(o)(5) and 8411(l)(5) of title 5, as the ease may be.
- 14 "(f) DEFINITIONS.—In this section:
- 15 "(1) The term 'covered service' means, with re-
- spect to an individual subject to a removal for per-
- formance or misconduct under section 719 or 7461
- of this title or any other provision of law, the period
- of service beginning on the date that the Secretary
- 20 determines under such applicable provision that the
- 21 individual engaged in activity that gave rise to such
- 22 action and ending on the date that the individual is
- 23 removed from or leaves a position of employment at
- 24 the Department prior to the issuance of a final deci-
- 25 sion with respect to such action.

1	"(2) The term 'lump-sum eredit' has the mean-
2	ing given such term in section 8331(8) or section
3	8401(19) of title 5, as the case may be.
4	"(3) The term 'service' has the meaning given
5	such term in section 8331(12) or section 8401(26)
6	of title 5, as the ease may be.".
7	(2) CLERICAL AMENDMENT.—The table of sec-
8	tions at the beginning of chapter 7 of such title is
9	amended by inserting after the item relating to sec-
10	tion 717 the following new item:
	"719. Reduction of benefits of employees convicted of certain crimes.".
11	(b) Application.—Section 719 of title 38, United
12	States Code, as added by subsection (a)(1), shall apply
13	to any action of removal of an employee of the Department
14	of Veterans Affairs under section 719 or 7461 of such title
15	or any other provision of law, commencing on or after the
16	date of the enactment of this Act.
17	SEC. 204. AUTHORITY TO RECOUP BONUSES OR AWARDS
18	PAID TO EMPLOYEES OF DEPARTMENT OF
19	VETERANS AFFAIRS.
20	(a) In General.—Subchapter I of chapter 7 of title
21	38, United States Code, as amended by section 203, is
22	further amended by adding at the end the following new

23 section:

1	-3 121. Recouplifient of bonuses of awards paid to em-
2	ployees of Department
3	"(a) In General.—Notwithstanding any other pro-
4	vision of law, the Secretary may issue an order directing
5	an employee of the Department to repay the amount, or
6	a portion of the amount, of any award or bonus paid to
7	the employee under title 5, including under chapters 45
8	or 53 of such title, or this title if—
9	"(1) the Secretary determines that the indi-
10	vidual engaged in misconduct or poor performance
11	prior to payment of the award or bonus, and that
12	such award or bonus would not have been paid, in
13	whole or in part, had the misconduct or poor per-
14	formance been known prior to payment; and
15	"(2) before such repayment, the employee is af-
16	forded
17	"(A) notice of the proposed order; and
18	"(B) an opportunity to respond to the pro-
19	posed order by not later than 10 business days
20	after the receipt of such notice; and
21	"(3) the Secretary issues the order—
22	"(A) in the case of a proposed order to
23	which an individual responds under paragraph
24	(2)(B), not later than five business days after
25	receiving the response of the individual; or

1	"(B) in the case of a proposed order to
2	which an individual does not respond, not later
3	than 15 business days after the Secretary pro-
4	vides notice to the individual under paragraph
5	(2)(A).

- 6 "(b) Appeal of Order of Secretary.—(1) Upon
- 7 the issuance of an order by the Secretary under subsection
- 8 (a) with respect to an individual, the individual shall have
- 9 an opportunity to appeal the order to the Director of the
- 10 Office of Personnel Management before the date that is
- 11 seven business days after the date of such issuance.
- 12 "(2) The Director shall make a final decision with
- 13 respect to an appeal under paragraph (1) within 30 busi-
- 14 ness days after receiving such appeal.
- 15 "(c) Appeal of Final Decision on Appeal of
- 16 Order.—An individual may appeal a final decision on an
- 17 appeal under subsection (b) to the Merit Systems Protec-
- 18 tion Board under section 7701 of title 5.".
- 19 (b) CLERICAL AMENDMENT.—The table of sections
- 20 at the beginning of such chapter, as amended by section
- 21 203(a)(2), is further amended by inserting after the item
- 22 relating to section 719 the following new item:
 - "721. Recoupment of bonuses or awards paid to employees of Department.".
- 23 (c) Effective Date.—Section 721 of title 38,
- 24 United States Code, as added by subsection (a), shall
- 25 apply with respect to an award or bonus paid by the Sec-

- 1 retary of Veterans Affairs to an employee of the Depart-
- 2 ment of Veterans Affairs on or after the date of the enact-
- 3 ment of this Act.
- 4 (d) Construction.—Nothing in this Act or the
- 5 amendments made by this Act may be construed to modify
- 6 the certification issued by the Office of Personnel Manage-
- 7 ment and the Office of Management and Budget regarding
- 8 the performance appraisal system of the Senior Executive
- 9 Service of the Department of Veterans Affairs.
- 10 SEC. 205. AUTHORITY TO RECOUP RELOCATION EXPENSES
- 11 PAID TO OR ON BEHALF OF EMPLOYEES OF
- 12 DEPARTMENT OF VETERANS AFFAIRS.
- 13 (a) In General.—Subchapter I of chapter 7 of title
- 14 38, United States Code, as amended by section 204, is
- 15 further amended by adding at the end the following new
- 16 section:
- 17 "§ 723. Recoupment of relocation expenses paid on
- 18 behalf of employees of Department
- 19 "(a) In General.—Notwithstanding any other pro-
- 20 vision of law, the Secretary may issue an order directing
- 21 an employee of the Department to repay the amount, or
- 22 a portion of the amount, paid to or on behalf of the em-
- 23 ployee under title 5 for relocation expenses, including any
- 24 expenses under section 5724 or 5724a of such title, or
- 25 this title if—

1	"(1) the Secretary determines that relocation
2	expenses were paid following an act of fraud or mal-
3	feasance that influenced the authorization of the re-
4	location expenses;
5	"(2) before such repayment, the employee is af-
6	forded
7	"(A) notice of the proposed order; and
8	"(B) an opportunity to respond to the pro-
9	posed order not later than ten business days
10	following the receipt of such notice; and
11	"(3) the Secretary issues the order—
12	"(A) in the case of a proposed order to
13	which an individual responds under paragraph
14	(2)(B), not later than five business days after
15	receiving the response of the individual; or
16	"(B) in the case of a proposed order to
17	which an individual does not respond, not later
18	than 15 business days after the Secretary pro-
19	vides notice to the individual under paragraph
20	(2)(A).
21	"(b) APPEAL OF ORDER OF SECRETARY.—(1) Upon
22	the issuance of an order by the Secretary under subsection
23	(a) with respect to an individual, the individual shall have
24	an opportunity to appeal the order to the Director of the

- 1 Office of Personnel Management before the date that is
- 2 seven business days after the date of such issuance.
- 3 "(2) The Director shall make a final decision with
- 4 respect to an appeal under paragraph (1) within 30 days
- 5 after receiving such appeal.
- 6 "(e) Appeal of Final Decision on Appeal of
- 7 Order.—An individual may appeal a final decision on an
- 8 appeal under subsection (b) to the Merit Systems Protec-
- 9 tion Board under section 7701 of title 5.".
- 10 (b) CLERICAL AMENDMENT.—The table of sections
- 11 at the beginning of such chapter is further amended by
- 12 inserting after the item relating to section 721, as added
- 13 by section 204(b), the following new item:
 - "723. Recoupment of relocation expenses paid on behalf of employees of Department."
- 14 (e) Effective Date.—Section 723 of title 38,
- 15 United States Code, as added by subsection (a), shall
- 16 apply with respect to an amount paid by the Secretary
- 17 of Veterans Affairs to or on behalf of an employee of the
- 18 Department of Veterans Affairs for relocation expenses on
- 19 or after the date of the enactment of this Act.

1	SEC. 206. TIME PERIOD FOR RESPONSE TO NOTICE OF AD-
2	VERSE ACTIONS AGAINST SUPERVISORY EM-
3	PLOYEES WHO COMMIT PROHIBITED PER-
4	SONNEL ACTIONS.
5	Section 731(a)(2)(B) of title 38, United States Code,
6	as redesignated by section 102(a)(2), is amended—
7	(1) in clause (i), by striking "14 days" and in-
8	serting "10 days"; and
9	(2) in clause (ii), by striking "14-day period"
10	and inserting "10-day period".
11	SEC. 207. DIRECT HIRING AUTHORITY FOR MEDICAL CEN-
12	TER DIRECTORS AND VISN DIRECTORS.
13	(a) In General.—Section 7401 of title 38, United
14	States Code, is amended by adding at the end the fol-
15	lowing new paragraph:
16	"(4) Directors of medical centers and directors
17	of Veterans Integrated Service Networks with dem-
18	onstrated ability in the medical profession, in health
19	care administration, or in health care fiscal manage-
20	ment.".
21	(b) Conforming Amendment.—Section 7404(a)(1)
22	of such title is amended by inserting "and 7401(4)" after
23	"7206"

1	SEC. 208. TIME PERIODS FOR REVIEW OF ADVERSE AC-
2	TIONS WITH RESPECT TO CERTAIN EMPLOY-
3	EES.
4	(a) Physicians, Dentists, Podiatrists, Chiro-
5	PRACTORS, OPTOMETRISTS, REGISTERED NURSES, PHY-
6	SICIAN ASSISTANTS, AND EXPANDED-FUNCTION DENTAL
7	Auxiliaries.—Paragraph (2) of section 7461(b) of title
8	38, United States Code, is amended to read as follows:
9	"(2) In any case other than a case described in para-
10	graph (1) that involves or includes a question of profes-
11	sional conduct or competence in which a major adverse
12	action was not taken, such an appeal shall be made
13	through Department grievance procedures under section
14	7463 of this title.".
15	(b) Major Adverse Actions Involving Profes-
16	SIONAL CONDUCT OR COMPETENCE.—Section 7462(b) of
17	such title is amended—
18	(1) in paragraph (1)—
19	(A) in the matter preceding subparagraph
20	(A), by inserting ", within the aggregate time
21	period specified in paragraph (5)(A)," after "is
22	entitled";
23	(B) in subparagraph (A)—
24	(i) by striking "At least 30 days ad-
25	vance written notice" and inserting "Ad-
26	vance written notice":

1	(ii) by striking "and a statement" and
2	inserting "a statement"; and
3	(iii) by inserting "and a file con-
4	taining all the evidence in support of each
5	charge," after "with respect to each
6	charge,"; and
7	(C) in subparagraph (B), by striking "A
8	reasonable time, but not less than seven days"
9	and inserting "The opportunity, within the time
10	period provided for in paragraph $(4)(\Lambda)$ ";
11	(2) by striking paragraph (3) and inserting the
12	following new paragraph (3):
13	"(3) After considering the employee's answer, if any,
14	and within the time period provided for in paragraph
15	(5)(B), the deciding official shall render a decision on the
16	charges. The decision shall be in writing and shall include
17	the specific reasons therefor.";
18	(3) in paragraph (4)—
19	(A) by striking subparagraph (A) and in-
20	serting the following new subparagraph (A):
21	"(A) The period for the response of an employee
22	under paragraph (1)(B) to advance written under para-
23	graph (1)(A) shall be seven business days."; and
24	(B) in subparagraph (B), by striking "30
25	days" and inserting "seven business days"; and

1	(4) by adding at the end the following new
2	paragraphs:
3	"(5)(A) The aggregate period for the resolution of
4	charges against an employee under this subsection may
5	not exceed 15 business days.
6	"(B) The deciding official shall render a decision
7	under paragraph (3) on charges under this subsection not
8	later than 15 business days after the Under Secretary pro-
9	vides notice on the charges for purposes of paragraph
10	$(1)(\Lambda)$.
11	"(6) The procedures in this subsection shall super-
12	sede any collective bargaining agreement to the extent that
13	such agreement is inconsistent with such procedures.".
14	(e) Other Adverse Actions.—Section 7463(c) of
15	such title is amended—
16	(1) in paragraph (1), by striking "the same no-
17	tice and opportunity to answer with respect to those
18	charges as provided in subparagraphs (A) and (B)
19	of section 7462(b)(1) of this title" and inserting
20	"notice and an opportunity to answer with respect to
21	those charges in accordance with subparagraphs (A)
22	and (B) of section 7462(b)(1) of this title, but with-
23	in the time periods specified in paragraph (3)";
24	(2) in paragraph (2)—

1	(A) in the matter preceding subparagraph
2	(A), by inserting ", within the aggregate time
3	period specified in paragraph (3)(A)," after "is
4	entitled";
5	(B) in subparagraph (A), by striking "an
6	advance written notice" and inserting "written
7	notice"; and
8	(C) in subparagraph (B), by striking "a
9	reasonable time" and inserting "time to an-
10	swer"; and
11	(3) by adding at the end the following new
12	paragraph (3):
13	"(3)(A) The aggregate period for the resolution of
14	charges against an employee under paragraph (1) or (2)
15	may not exceed 15 business days.
16	"(B) The period for the response of an employee
17	under paragraph (1) or (2)(B) to written notice of charges
18	under paragraph (1) or $(2)(A)$, as applicable, shall be
19	seven business days.
20	"(C) The deciding official shall render a decision on
21	charges under paragraph (1) or (2) not later than 15 busi-
22	ness days after notice is provided on the charges for pur-
23	poses of paragraph (1) or (2)(A), as applicable.".

1	SEC. 209. IMPROVEMENT OF TRAINING FOR SUPERVISORS
2	(a) In General.—The Secretary of Veterans Affairs
3	shall provide to each employee of the Department of Vet
4	erans Affairs who is employed as a supervisor periodic
5	training on the following:
6	(1) The rights of whistleblowers and how to ad
7	dress a report by an employee of a hostile work envi
8	ronment, reprisal, or harassment.
9	(2) How to effectively motivate, manage, and
10	reward the employees who report to the supervisor
11	(3) How to effectively manage employees who
12	are performing at an unacceptable level and access
13	assistance from the human resources office of the
14	Department and the Office of the General Counse
15	of the Department with respect to those employees
16	(b) DEFINITIONS.—In this section:
17	(1) Supervisor.—The term "supervisor" has
18	the meaning given such term in section 7103(a) or
19	title 5, United States Code.
20	(2) Whistleblower.—The term "whistle
21	blower" has the meaning given such term in section
22	222(a) of title 38. United States Code, as added by

section 101.

1	SEC. 210. ASSESSMENT AND REPORT ON EFFECT ON SEN-
2	IOR EXECUTIVES AT DEPARTMENT OF VET-
3	ERANS AFFAIRS.
4	(a) In General.—Not later than two years after the
5	date of the enactment of this Act, the Secretary of Vet-
6	erans Affairs shall—
7	(1) measure and assess the effect of the enact-
8	ment of this title on the morale, engagement, hiring,
9	promotion, retention, discipline, and productivity of
10	individuals in senior executive positions at the De-
11	partment of Veterans Affairs; and
12	(2) submit to the Committee on Veterans' Af-
13	fairs of the Senate and the Committee on Veterans'
14	Affairs of the House of Representatives a report on
15	the findings of the Secretary with respect to the
16	measurement and assessment carried out under
17	paragraph (1).
18	(b) ELEMENTS.—The assessment required by sub-
19	section (a)(1) shall include the following:
20	(1) With respect to engagement, trends in mo-
21	rale of individuals in senior executive positions and
22	individuals aspiring to senior executive positions.
23	(2) With respect to promotions—
24	(A) whether the Department is experi-
25	encing an increase or decrease in the number of
26	employees participating in leadership develop-

1	ment and candidate development programs with
2	the intention of becoming candidates for senior
3	executive positions; and
4	(B) trends in applications to senior execu-
5	tive positions within the Department.
6	(3) With respect to retention—
7	(A) trends in retirement rates of individ-
8	uals in senior executive positions at the Depart
9	ment;
10	(B) trends in quit rates of individuals in
11	senior executive positions at the Department;
12	(C) rates of transfer of—
13	(i) individuals from other Federa
14	agencies into senior executive positions at
15	the Department; and
16	(ii) individuals from senior executive
17	positions at the Department to other Fed-
18	eral agencies; and
19	(D) trends in total loss rates by job func-
20	tion.
21	(4) With respect to disciplinary processes—
22	(A) regarding individuals in senior execu-
23	tive positions at the Department who are the
24	subject of disciplinary action—

1	(i) the length of the disciplinary proc-
2	ess in days for such individuals both before
3	the date of the enactment of this Act and
4	under the provisions of this Act described
5	in subsection (a)(1); and
6	(ii) the extent to which appeals by
7	such individuals are upheld under such
8	provisions as compared to before the date
9	of the enactment of this Act;
10	(B) the components or offices of the De-
11	partment which experience the greatest number
12	of proposed adverse actions against individuals
13	in senior executive positions and components
14	and offices which experience the least relative to
15	the size of the components or offices' total
16	number of senior executive positions;
17	(C) the tenure of individuals in senior ex-
18	ecutive positions who are the subject of discipli-
19	nary action;
20	(D) whether the individuals in senior exec
21	utive positions who are the subject of discipli-
22	nary action have previously been disciplined
23	and
24	(E) the number of instances of disciplinary
25	action taken by the Secretary against individ

1 uals in senior executive positions at the Depart-2 ment as compared to governmentwide discipline 3 against individuals in Senior Executive Service 4 positions (as defined in section 3132(a) of title 5, United States Code) as a percentage of the 6 total number of individuals in senior executive 7 positions at the Department and Senior Execu-8 tive Service positions (as so defined). 9 (5) With respect to hiring— 10 (A) the degree to which the skills of newly 11 hired individuals in senior executive positions at

the Department are appropriate with respect to the needs of the Department;

(B) the types of senior executive positions at the Department most commonly filled under the authorities in the provisions described in subsection (a)(1);

(C) the number of senior executive positions at the Department filled by hires outside of the Department compared to hires from within the Department;

(D) the length of time to fill a senior executive position at the Department and for a new hire to begin working in a new senior executive position;

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1	(E) the mission-critical deficiencies filled
2	by newly hired individuals in senior executive
3	positions and the connection between mission-
4	eritical deficiencies filled under the provisions
5	described in subsection (a) and annual perform-
6	ance of the Department;
7	(F) the satisfaction of applicants for senior
8	executive positions at the Department with the
9	hiring process, including the clarity of job an-
10	nouncements, reasons for withdrawal of applica-
11	tions, communication regarding status of appli-
12	cations, and timeliness of hiring decision; and
13	(G) the satisfaction of newly hired individ-
14	uals in senior executive positions at the Depart-
15	ment with the hiring process and the process of
16	joining and becoming oriented with the Depart-
17	ment.
18	(e) SENIOR EXECUTIVE POSITION DEFINED. In
19	this section, the term "senior executive position" has the
20	meaning given such term in section 713 of title 38, United
21	States Code.
22	SEC. 211. MEASUREMENT OF DEPARTMENT OF VETERANS
23	AFFAIRS DISCIPLINARY PROCESS OUTCOMES
24	AND EFFECTIVENESS.
25	(a) MEASURING AND COLLECTING —

1	(1) In General.—The Secretary of Veterans
2	Affairs shall measure and collect information on the
3	outcomes of disciplinary actions carried out by the
4	Department of Veterans Affairs during the three-
5	year period ending on the date of the enactment of
6	this Act and the effectiveness of such actions.
7	(2) Elements.—In measuring and collecting
8	pursuant to paragraph (1), the Secretary shall meas-
9	ure and collect information regarding the following:
10	(A) The average time from the initiation of
11	an adverse action against an employee at the
12	Department to the final resolution of that ac-
13	tion.
14	(B) The number of distinct steps and lev-
15	els of review within the Department involved in
16	the disciplinary process and the average length
17	of time required to complete these steps.
18	(C) The rate of use of alternate discipli-
19	nary procedures compared to traditional dis-
20	ciplinary procedures and the frequency with
21	which employees who are subject to alternative
22	disciplinary procedures commit additional of-
23	fenses.
24	(D) The number of appeals from adverse
25	actions filed against employees of the Depart-

1	ment, the number of appeals upheld, and the
2	reasons for which the appeals were upheld.
3	(E) The use of paid administrative leave
4	during the disciplinary process and the length
5	of such leave.
6	(b) REPORT.—
7	(1) In General.—Not later than December 31
8	2017, the Secretary shall submit to the appropriate
9	committees of Congress a report on the disciplinary
10	procedures and actions of the Department.
11	(2) Contents.—The report submitted under
12	paragraph (1) shall include the following:
13	(A) The information collected under sub
14	section (a).
15	(B) The findings of the Secretary with re
16	spect to the measurement and collection carried
17	out under subsection (a).
18	(C) An analysis of the disciplinary proce
19	dures and actions of the Department.
20	(D) Suggestions for improving the discipli
21	nary procedures and actions of the Department
22	(E) Such other matters as the Secretary
23	considers appropriate

1	(3) Appropriate committees of con-
2	GRESS.—In this subsection, the term "appropriate
3	committees of Congress" means—
4	(A) the Committee on Appropriations and
5	the Committee on Veterans' Affairs of the Sen-
6	ate; and
7	(B) the Committee on Appropriations and
8	the Committee on Veterans' Affairs of the
9	House of Representatives.
10	SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
11	(a) Short Title.—This Act may be cited as the "De-
12	partment of Veterans Affairs Accountability and Whistle-
13	blower Protection Act of 2017".
14	(b) Table of Contents.—The table of contents for
15	this Act is as follows:
	Sec. 1. Short title; table of contents.
	TITLE I—OFFICE OF ACCOUNTABILITY AND WHISTLEBLOWER

TITLE I—OFFICE OF ACCOUNTABILITY AND WHISTLEBLOWER PROTECTION

- Sec. 101. Establishment of Office of Accountability and Whistleblower Protection.
- Sec. 102. Protection of whistleblowers in Department of Veterans Affairs.
- Sec. 103. Report on methods used to investigate employees of Department of Veterans Affairs.

TITLE II—ACCOUNTABILITY OF SENIOR EXECUTIVES, SUPERVISORS, AND OTHER EMPLOYEES

- Sec. 201. Improved authorities of Secretary of Veterans Affairs to improve accountability of senior executives.
- Sec. 202. Improved authorities of Secretary of Veterans Affairs to improve accountability of employees.
- Sec. 203. Reduction of benefits for Department of Veterans Affairs employees convicted of certain crimes.
- Sec. 204. Authority to recoup bonuses or awards paid to employees of Department of Veterans Affairs.
- Sec. 205. Authority to recoup relocation expenses paid to or on behalf of employees of Department of Veterans Affairs.

- Sec. 206. Time period for response to notice of adverse actions against supervisory employees who commit prohibited personnel actions.
- Sec. 207. Direct hiring authority for medical center directors and VISN directors.
- Sec. 208. Time periods for review of adverse actions with respect to certain employees.
- Sec. 209. Improvement of training for supervisors.
- Sec. 210. Assessment and report on effect on senior executives at Department of Veterans Affairs.
- Sec. 211. Measurement of Department of Veterans Affairs disciplinary process outcomes and effectiveness.

1 TITLE I—OFFICE OF ACCOUNT-

2 **ABILITY AND WHISTLE-**

3 **BLOWER PROTECTION**

- 4 SEC. 101. ESTABLISHMENT OF OFFICE OF ACCOUNTABILITY
- 5 AND WHISTLEBLOWER PROTECTION.
- 6 (a) In General.—Chapter 3 of title 38, United States
- 7 Code, is amended by adding at the end the following new
- 8 section:
- 9 "§ 323. Office of Accountability and Whistleblower
- 10 **Protection**
- 11 "(a) Establishment.—There is established in the De-
- 12 partment an office to be known as the 'Office of Account-
- 13 ability and Whistleblower Protection' (in this section re-
- 14 ferred to as the 'Office').
- 15 "(b) Head of Office.—(1) The head of the Office
- 16 shall be responsible for the functions of the Office and shall
- 17 be appointed by the President pursuant to section 308(a)
- 18 of this title.

1	"(2) The head of the Office shall be known as the 'As-
2	$sistant\ Secretary\ for\ Accountability\ and\ Whistleblower\ Pro-$
3	tection'.
4	"(3) The Assistant Secretary shall report directly to
5	the Secretary on all matters relating to the Office.
6	"(4) Notwithstanding section 308(b) of this title, the
7	Secretary may only assign to the Assistant Secretary re-
8	sponsibilities relating to the functions of the Office set forth
9	in subsection (c).
10	"(c) Functions.—(1) The functions of the Office are
11	as follows:
12	"(A) Advising the Secretary on all matters of the
13	Department relating to accountability, including ac-
14	countability of employees of the Department, retalia-
15	tion against whistleblowers, and such matters as the
16	Secretary considers similar and affect public trust in
17	$the\ Department.$
18	"(B) Issuing reports and providing recommenda-
19	tions related to the duties described in subparagraph
20	(A).
21	$"(C)\ Receiving\ whistleblower\ disclosures.$
22	"(D) Referring whistleblower disclosures received
23	under subparagraph (C) for investigation to the Of-
24	fice of the Medical Inspector, the Office of Inspector
25	General, or other investigative entity, as appropriate,

- if the Assistant Secretary has reason to believe the whistleblower disclosure is evidence of a violation of a provision of law, mismanagement, gross waste of funds, abuse of authority, or a substantial and specific danger to public health or safety.
 - "(E) Receiving and referring disclosures from the Special Counsel for investigation to the Medical Inspector of the Department, the Inspector General of the Department, or such other person with investigatory authority, as the Assistant Secretary considers appropriate.
 - "(F) Recording, tracking, reviewing, and confirming implementation of recommendations from audits and investigations carried out by the Inspector General of the Department, the Medical Inspector of the Department, the Special Counsel, and the Comptroller General of the United States, including the imposition of disciplinary actions and other corrective actions contained in such recommendations.
 - "(G) Analyzing data from the Office and the Office of Inspector General telephone hotlines, other whistleblower disclosures, disaggregated by facility and area of health care if appropriate, and relevant audits and investigations to identify trends and issue

1	reports to the Secretary based on analysis conducted
2	under this subparagraph.
3	"(H) Receiving, reviewing, and investigating al-
4	legations of misconduct, retaliation, or poor perform-
5	ance involving—
6	"(i) an individual in a senior executive po-
7	sition (as defined in section 713(d) of this title)
8	in the Department;
9	"(ii) an individual employed in a confiden-
10	tial, policy-making, policy-determining, or pol-
11	icy-advocating position in the Department; or
12	"(iii) a supervisory employee, if the allega-
13	tion involves retaliation against an employee for
14	making a whistleblower disclosure.
15	"(I) Making such recommendations to the Sec-
16	retary for disciplinary action as the Assistant Sec-
17	retary considers appropriate after substantiating any
18	allegation of misconduct or poor performance pursu-
19	ant to an investigation carried out as described in
20	subparagraph (F) or (H).
21	"(2) In carrying out the functions of the Office, the
22	Assistant Secretary shall ensure that the Office maintains
23	a toll-free telephone number and Internet website to receive
24	anonumous whistleblower disclosures.

- 1 "(3) In any case in which the Assistant Secretary re-
- 2 ceives a whistleblower disclosure from an employee of the
- 3 Department under paragraph (1)(C), the Assistant Sec-
- 4 retary may not disclose the identity of the employee without
- 5 the consent of the employee, except in accordance with the
- 6 provisions of section 552a of title 5, or as required by any
- 7 other applicable provision of Federal law.
- 8 "(d) Staff and Resources.—The Secretary shall en-
- 9 sure that the Assistant Secretary has such staff, resources,
- 10 and access to information as may be necessary to carry out
- 11 the functions of the Office.
- 12 "(e) Relation to Office of General Counsel.—
- 13 The Office shall not be established as an element of the Of-
- 14 fice of the General Counsel and the Assistant Secretary may
- 15 not report to the General Counsel.
- "(f) Reports.—(1)(A) Not later than June 30 of each
- 17 calendar year, beginning with June 30, 2017, the Assistant
- 18 Secretary shall submit to the Committee on Veterans' Af-
- 19 fairs of the Senate and the Committee on Veterans' Affairs
- 20 of the House of Representatives a report on the activities
- 21 of the Office during the calendar year in which the report
- 22 is submitted.
- 23 "(B) Each report submitted under subparagraph (A)
- 24 shall include, for the period covered by the report, the fol-
- 25 lowing:

1	"(i) A full and substantive analysis of the activi-
2	ties of the Office, including such statistical informa-
3	tion as the Assistant Secretary considers appropriate.
4	"(ii) Identification of any issues reported to the
5	Secretary under subsection $(c)(1)(G)$, including such
6	data as the Assistant Secretary considers relevant to
7	such issues and any trends the Assistant Secretary
8	may have identified with respect to such issues.
9	"(iii) Identification of such concerns as the As-
10	sistant Secretary may have regarding the size, staff-
11	ing, and resources of the Office and such rec-
12	ommendations as the Assistant Secretary may have
13	for legislative or administrative action to address
14	such concerns.
15	"(iv) Such recommendations as the Assistant
16	Secretary may have for legislative or administrative
17	action to improve—
18	"(I) the process by which concerns are re-
19	ported to the Office; and
20	"(II) the protection of whistleblowers within
21	the Department.
22	"(v) Such other matters as the Assistant Sec-
23	retary considers appropriate regarding the functions
24	of the Office or other matters relating to the Office.

1	"(2) If the Secretary receives a recommendation for
2	disciplinary action under subsection $(c)(1)(I)$ and does not
3	take or initiate the recommended disciplinary action before
4	the date that is 60 days after the date on which the Sec-
5	retary received the recommendation, the Secretary shall
6	submit to the Committee on Veterans' Affairs of the Senate
7	and the Committee on Veterans' Affairs of the House of Rep-
8	resentatives a detailed justification for not taking or initi-
9	ating such disciplinary action.
10	"(g) Definitions.—In this section:
11	"(1) The term 'supervisory employee' means an
12	employee of the Department who is a supervisor as
13	defined in section 7103(a) of title 5.
14	"(2) The term 'whistleblower' means one who
15	makes a whistleblower disclosure.
16	"(3) The term 'whistleblower disclosure' means
17	any disclosure of information by an employee of the
18	Department or individual applying to become an em-
19	ployee of the Department which the employee or indi-
20	vidual reasonably believes evidences—
21	"(A) a violation of a law, rule, or regula-
22	$tion; \ or$
23	"(B) gross mismanagement, a gross waste of
24	funds, an abuse of authority, or a substantial
25	and specific danger to public health or safety.".

1	(b) Conforming Amendment.—Section 308(b) of
2	such title is amended by adding at the end the following
3	new paragraph:
4	"(12) The functions set forth in section 323(c) of
5	this title.".
6	(c) Clerical Amendment.—The table of sections at
7	the beginning of chapter 3 of such title is amended by add-
8	ing at the end the following new item:
	"323. Office of Accountability and Whistleblower Protection.".
9	SEC. 102. PROTECTION OF WHISTLEBLOWERS IN DEPART-
10	MENT OF VETERANS AFFAIRS.
11	(a) In General.—Subchapter II of chapter 7 of title
12	38, United States Code, is amended by—
13	(1) striking sections 731, 732, 734, 735, and 736;
14	(2) by redesignating section 733 as section 731;
15	and
16	(3) by adding at the end the following new sec-
17	tions:
18	"§ 732. Protection of whistleblowers as criteria in
19	evaluation of supervisors
20	"(a) Development and Use of Criteria Re-
21	QUIRED.—The Secretary, in consultation with the Assistant
22	Secretary of Accountability and Whistleblower Protection,
23	shall develop criteria that—

1	"(1) the Secretary shall use as a critical element
2	in any evaluation of the performance of a supervisory
3	employee: and

- 4 "(2) promotes the protection of whistleblowers.
- 5 "(b) Principles for Protection of Whistle-
- 6 Blowers.—The criteria required by subsection (a) shall in-
- 7 clude principles for the protection of whistleblowers, such
- 8 as the degree to which supervisory employees respond con-
- 9 structively when employees of the Department report con-
- 10 cerns, take responsible action to resolve such concerns, and
- 11 foster an environment in which employees of the Depart-
- 12 ment feel comfortable reporting concerns to supervisory em-
- 13 ployees or to the appropriate authorities.
- 14 "(c) Supervisory Employee and Whistleblower
- 15 Defined.—In this section, the terms 'supervisory employee'
- 16 and 'whistleblower' have the meanings given such terms in
- 17 section 323 of this title.

18 "§ 733. Training regarding whistleblower disclosures

- 19 "(a) Training.—Not less frequently than once every
- 20 two years, the Secretary, in coordination with the Whistle-
- 21 blower Protection Ombudsman designated under section
- 22 3(d)(1)(C) of the Inspector General Act of 1978 (5 U.S.C.
- 23 App.), shall provide to each employee of the Department
- 24 training regarding whistleblower disclosures, including—

1	"(1) an explanation of each method established
2	by law in which an employee may file a whistleblower
3	disclosure;
4	"(2) the right of the employee to petition Con-
5	gress regarding a whistleblower disclosure in accord-
6	ance with section 7211 of title 5;
7	"(3) an explanation that the employee may not
8	be prosecuted or reprised against for disclosing infor-
9	mation to Congress, the Inspector General, or another
10	investigatory agency in instances where such disclo-
11	sure is permitted by law, including under sections
12	5701, 5705, and 7732 of this title, under section 552a
13	of title 5 (commonly referred to as the Privacy Act),
14	under chapter 93 of title 18, and pursuant to regula-
15	tions promulgated under section 264(c) of the Health
16	Insurance Portability and Accountability Act of 1996
17	(Public Law 104–191);
18	"(4) an explanation of the language that is re-
19	quired to be included in all nondisclosure policies,
20	forms, and agreements pursuant to section 115(a)(1)
21	of the Whistleblower Protection Enhancement Act of
22	2012 (5 U.S.C. 2302 note); and
23	"(5) the right of contractors to be protected from
24	reprisal for the disclosure of certain information

under section 4705 or 4712 of title 41.

- "(b) Manner Training Is Provided.—The Secretary 1 shall ensure, to the maximum extent practicable, that train-3 ing provided under subsection (a) is provided in person. 4 "(c) Certification.—Not less frequently than once every two years, the Secretary shall provide training on merit system protection in a manner that the Special Counsel certifies as being satisfactory. 8 "(d) Publication.—The Secretary shall publish on the Internet website of the Department, and display promi-10 nently at each facility of the Department, the rights of an employee to make a whistleblower disclosure, including the information described in paragraphs (1) through (5) of sub-13 section (a). "(e) Whistleblower Disclosure Defined.—In 14 15 this section, the term 'whistleblower disclosure' has the meaning given such term in section 323 of this title.". 16 17 (b) Clerical Amendments.—The table of sections at 18 the beginning of such chapter is amended— 19 (1) by striking the items relating to sections 731 20 through 736; and 21 (2) by adding at the end the following new items:

"731. Adverse actions against supervisory employees who commit prohibited personnel actions relating to whistleblower complaints.

- "732. Protection of whistleblowers as criteria in evaluation of supervisors.
- "733. Training regarding whistleblower disclosures.".
- 22 (c) Conforming Amendments.—Section 731 of such
- title, as redesignated by subsection (a)(2), is amended—

1	(1) in subsection (c)—
2	(A) in paragraph (1)—
3	(i) by striking subparagraphs (A) and
4	(B) and inserting the following:
5	"(A) making a whistleblower disclosure to
6	the Assistant Secretary for Accountability and
7	Whistleblower Protection, the Inspector General
8	of the Department, the Special Counsel, or Con-
9	gress;"; and
10	(ii) by redesignating subparagraphs
11	(C) through (F) as subparagraphs (B)
12	through (E), respectively; and
13	(iii) in subparagraph (B), as redesig-
14	nated by clause (ii), by striking "complaint
15	in accordance with section 732 or with"
16	and inserting "disclosure made to the As-
17	sistant Secretary for Accountability and
18	Whistleblower Protection,"; and
19	(B) in paragraph (2), by striking "through
20	(F)" and inserting "through (E)"; and
21	(2) by adding at the end the following new sub-
22	section:
23	"(d) Whistleblower Disclosure Defined.—In
24	this section, the term 'whistleblower disclosure' has the
25	meaning given such term in section 323(g) of this title.".

1	SEC. 103. REPORT ON METHODS USED TO INVESTIGATE EM
2	PLOYEES OF DEPARTMENT OF VETERANS AF-
3	FAIRS.
4	(a) Report Required.—Not later than 540 days
5	after the date of the enactment of this Act, the Assistant
6	Secretary for Accountability and Whistleblower Protection
7	shall submit to the Secretary of Veterans Affairs, the Com-
8	mittee on Veterans' Affairs of the Senate, and the Com-
9	mittee on Veterans' Affairs of the House of Representatives
10	a report on methods used to investigate employees of the
11	Department of Veterans Affairs and whether such methods
12	are used to retaliate against whistleblowers.
13	(b) Contents.—The report required by subsection (a)
14	shall include the following:
15	(1) An assessment of the use of administrative
16	investigation boards, peer review, searches of medical
17	records, and other methods for investigating employ-
18	ees of the Department.
19	(2) A determination of whether and to what de-
20	gree the methods described in paragraph (1) are being
21	used to retaliate against whistleblowers.
22	(3) Recommendations for legislative or adminis-
23	trative action to implement safeguards to prevent the
24	retaliation described in paragraph (2).
25	(c) Whistleblower Defined.—In this section, the
26	term "whistleblower" has the meaning given such term in

- 1 section 323 of title 38, United States Code, as added by section 101. TITLE II—ACCOUNTABILITY SENIOR EXECUTIVES, SUPER-4 VISORS, AND OTHER EMPLOY-5 **EES** 6 SEC. 201. IMPROVED AUTHORITIES OF SECRETARY OF VET-8 ERANS AFFAIRS TO IMPROVE ACCOUNT-9 ABILITY OF SENIOR EXECUTIVES. 10 (a) In General.—Section 713 of title 38, United States Code, is amended to read as follows: 12 "§ 713. Senior executives: removal, demotion, or sus-13 pension based on performance or mis-14 conduct 15 "(a) AUTHORITY.—(1) The Secretary may, as provided in this section, reprimand or suspend, involuntarily reassign, demote, or remove a covered individual from a senior executive position at the Department if the Secretary determines that the misconduct or performance of the cov-
- 21 "(2) If the Secretary so removes such an individual,
- 22 the Secretary may remove the individual from the civil
- 23 service (as defined in section 2101 of title 5).

ered individual warrants such action.

"(b) Rights and Procedures.—(1) A covered indi-1 2 vidual who is the subject of an action under subsection (a) is entitled to— 3 4 "(A) advance notice of the action and a file con-5 taining all evidence in support of the proposed action; 6 "(B) be represented by an attorney or other rep-7 resentative of the covered individual's choice: and 8 "(C) grieve the action in accordance with an in-9 ternal grievance process that the Secretary, in con-10 sultation with the Assistant Secretary for Account-11 ability and Whistleblower Protection, shall establish 12 for purposes of this subsection. 13 "(2)(A) The aggregate period for notice, response, and decision on an action under subsection (a) may not exceed 14 15 15 business days. 16 "(B) The period for the response of a covered individual to a notice under paragraph (1)(A) of an action under subsection (a) shall be 7 business days. 18 19 "(C) A decision under this paragraph on an action under subsection (a) shall be issued not later than 15 busi-20 21 ness days after notice of the action is provided to the covered individual under paragraph (1)(A). The decision shall be in writing, and shall include the specific reasons therefor.

- 1 "(3) The Secretary shall ensure that the grievance process established under paragraph (1)(C) takes fewer than 3 21 days. "(4) A decision under paragraph (2) that is not 4 grieved, and a grievance decision under paragraph (3), shall be final and conclusive. 7 "(5) A covered individual adversely affected by a decision under paragraph (2) that is not grieved, or by a grievance decision under paragraph (3), may obtain judicial re-10 view of such decision. 11 "(6) In any case in which judicial review is sought 12 under paragraph (5), the court shall review the record and may set aside any Department action found to be— 13 14 "(A) arbitrary, capricious, an abuse of discre-15 tion, or otherwise not in accordance with a provision 16 of law; 17 "(B) obtained without procedures required by a 18 provision of law having been followed; or 19 "(C) unsupported by substantial evidence. 20 "(c) Relation to Other Provisions of Law.—Sec-21 tion 3592(b)(1) of title 5 and the procedures under section 7543(b) of such title do not apply to an action under sub-22 23 section (a).
- 24 "(d) Definitions.—In this section:
- 25 "(1) The term 'covered individual' means—

1	"(A) a career appointee (as that term is de-
2	fined in section 3132(a)(4) of title 5); or
3	"(B) any individual who occupies an ad-
4	ministrative or executive position and who was
5	appointed under section 7306(a), section
6	7401(1), or section 7401(4) of this title.
7	"(2) The term 'misconduct' includes neglect of
8	duty, malfeasance, or failure to accept a directed re-
9	assignment or to accompany a position in a transfer
10	$of\ function.$
11	"(3) The term 'senior executive position'
12	means—
13	"(A) with respect to a career appointee (as
14	that term is defined in section 3132(a) of title
15	5), a Senior Executive Service position (as such
16	term is defined in such section); and
17	"(B) with respect to a covered individual
18	appointed under section 7306(a) or section
19	7401(1) of this title, an administrative or execu-
20	tive position.".
21	(b) Conforming Amendment.—Section 7461(c)(1) of
22	such title is amended by inserting "employees in senior ex-
23	ecutive positions (as defined in section 713(d) of this title)
24	and" before "interns".

1	(c) Clerical Amendment.—The table of sections at
2	the beginning of chapter 7 of such title is amended by strik-
3	ing the item relating to section 713 and inserting the fol-
4	lowing new item:
	"713. Senior executives: removal, demotion, or suspension based on performance or misconduct.".
5	SEC. 202. IMPROVED AUTHORITIES OF SECRETARY OF VET-
6	ERANS AFFAIRS TO IMPROVE ACCOUNT-
7	ABILITY OF EMPLOYEES.
8	(a) In General.—Subchapter I of chapter 7 of title
9	38, United States Code, is amended by inserting after sec-
10	tion 713 the following new section:
11	"§ 714. Employees: removal, demotion, or suspension
12	based on performance or misconduct
13	"(a) In General.—(1) The Secretary may remove,
14	demote, or suspend a covered individual who is an employee
15	of the Department if the Secretary determines the perform-
16	ance or misconduct of the covered individual warrants such
17	removal, demotion, or suspension.
18	"(2) If the Secretary so removes, demotes, or suspends
19	such a covered individual, the Secretary may—
20	"(A) remove the covered individual from the civil
21	service (as defined in section 2101 of title 5);
22	"(B) demote the covered individual by means of
23	a reduction in grade for which the covered individual
24	is qualified, that the Secretary determines is appro-

- 1 priate, and that reduces the annual rate of pay of the
- 2 covered individual; or
- 3 "(C) suspend the covered individual.
- 4 "(b) Pay of Certain Demoted Individuals.—(1)
- 5 Notwithstanding any other provision of law, any covered
- 6 individual subject to a demotion under subsection (a)(2)
- 7 shall, beginning on the date of such demotion, receive the
- 8 annual rate of pay applicable to such grade.
- 9 "(2)(A) A covered individual so demoted may not be
- 10 placed on administrative leave during the period during
- 11 which an appeal (if any) under this section is ongoing, and
- 12 may only receive pay if the covered individual reports for
- 13 duty or is approved to use accrued unused annual, sick,
- 14 family medical, military, or court leave.
- 15 "(B) If a covered individual so demoted does not report
- 16 for duty or receive approval to use accrued unused leave,
- 17 such covered individual shall not receive pay or other bene-
- 18 fits pursuant to subsection (d)(5).
- 19 "(c) Procedure.—(1)(A) The aggregate period for
- 20 notice, response, and final decision in a removal, demotion,
- 21 or suspension under this section may not exceed 15 business
- 22 *days*.
- 23 "(B) The period for the response of a covered indi-
- 24 vidual to a notice of a proposed removal, demotion, or sus-
- 25 pension under this section shall be 7 business days.

- 1 "(C) Paragraph (3) of subsection (b) of section 7513
- 2 of title 5 shall apply with respect to a removal, demotion,
- 3 or suspension under this section.
- 4 "(D) The procedures in this subsection shall supersede
- 5 any collective bargaining agreement to the extent that such
- 6 agreement is inconsistent with such procedures.
- 7 "(2) The Secretary shall issue a final decision with
- 8 respect to a removal, demotion, or suspension under this
- 9 section not later than 15 business days after the Secretary
- 10 provides notice, including a file containing all the evidence
- 11 in support of the proposed action, to the covered individual
- 12 of the removal, demotion, or suspension. The decision shall
- 13 be in writing and shall include the specific reasons therefor.
- 14 "(3) The procedures under chapter 43 of title 5 shall
- 15 not apply to a removal, demotion, or suspension under this
- 16 section.
- 17 "(4)(A) Subject to subparagraph (B) and subsection
- 18 (d), any removal or demotion under this section, and any
- 19 suspension of more than 14 days under this section, may
- 20 be appealed to the Merit Systems Protection Board, which
- 21 shall refer such appeal to an administrative judge pursuant
- 22 to section 7701(b)(1) of title 5.
- 23 "(B) An appeal under subparagraph (A) of a removal,
- 24 demotion, or suspension may only be made if such appeal

- 1 is made not later than 10 business days after the date of
- 2 such removal, demotion, or suspension.
- 3 "(d) Expedited Review.—(1) Upon receipt of an ap-
- 4 peal under subsection (c)(4)(A), the administrative judge
- 5 shall expedite any such appeal under section 7701(b)(1) of
- 6 title 5 and, in any such case, shall issue a final and com-
- 7 plete decision not later than 180 days after the date of the
- 8 appeal.
- 9 "(2)(A) Notwithstanding section 7701(c)(1)(B) of title
- 10 5, the administrative judge shall uphold the decision of the
- 11 Secretary to remove, demote, or suspend an employee under
- 12 subsection (a) if the decision is supported by substantial
- 13 evidence.
- "(B) Notwithstanding title 5 or any other provision
- 15 of law, if the decision of the Secretary is supported by sub-
- 16 stantial evidence, the administrative judge shall not miti-
- 17 gate the penalty prescribed by the Secretary.
- 18 "(3)(A) The decision of the administrative judge under
- 19 paragraph (1) may be appealed to the Merit Systems Pro-
- 20 tection Board.
- 21 "(B) Notwithstanding section 7701(c)(1)(B) of title 5,
- 22 the Merit Systems Protection Board shall uphold the deci-
- 23 sion of the Secretary to remove, demote, or suspend an em-
- 24 ployee under subsection (a) if the decision is supported by
- 25 substantial evidence.

- 1 "(C) Notwithstanding title 5 or any other provision
- 2 of law, if the decision of the Secretary is supported by sub-
- 3 stantial evidence, the Merit Systems Protection Board shall
- 4 not mitigate the penalty prescribed by the Secretary.
- 5 "(4) In any case in which the administrative judge
- 6 cannot issue a decision in accordance with the 180-day re-
- 7 quirement under paragraph (1), the Merit Systems Protec-
- 8 tion Board shall, not later than 14 business days after the
- 9 expiration of the 180-day period, submit to the Committee
- 10 on Veterans' Affairs of the Senate and the Committee on
- 11 Veterans' Affairs of the House of Representatives a report
- 12 that explains the reasons why a decision was not issued
- 13 in accordance with such requirement.
- 14 "(5)(A) A decision of the Merit Systems Protection
- 15 Board under paragraph (3) may be appealed to the United
- 16 States Court of Appeals for the Federal Circuit pursuant
- 17 to section 7703 of title 5 or to any court of appeals of com-
- 18 petent jurisdiction pursuant to subsection (b)(1)(B) of such
- 19 section.
- 20 "(B) Any decision by such Court shall be in compli-
- 21 ance with section 7462(f)(2) of this title.
- 22 "(6) The Merit Systems Protection Board may not
- 23 stay any removal or demotion under this section, except as
- 24 provided in section 1214(b) of title 5.

- 1 "(7) During the period beginning on the date on which
- 2 a covered individual appeals a removal from the civil serv-
- 3 ice under subsection (c) and ending on the date that the
- 4 United States Court of Appeals for the Federal Circuit
- 5 issues a final decision on such appeal, such covered indi-
- 6 vidual may not receive any pay, awards, bonuses, incen-
- 7 tives, allowances, differentials, student loan repayments,
- 8 special payments, or benefits related to the employment of
- 9 the individual by the Department.
- 10 "(8) To the maximum extent practicable, the Secretary
- 11 shall provide to the Merit Systems Protection Board such
- 12 information and assistance as may be necessary to ensure
- 13 an appeal under this subsection is expedited.
- 14 "(9) If an employee prevails on appeal under this sec-
- 15 tion, the employee shall be entitled to backpay (as provided
- 16 in section 5596 of title 5).
- 17 "(10) If an employee who is subject to a collective bar-
- 18 gaining agreement chooses to grieve an action taken under
- 19 this section through a grievance procedure provided under
- 20 the collective bargaining agreement, the timelines and pro-
- 21 cedures set forth in subsection (c) and this subsection shall
- 22 apply.
- 23 "(e) Whistleblower Protection.—(1) In the case
- 24 of a covered individual seeking corrective action (or on be-
- 25 half of whom corrective action is sought) from the Office

- 1 of Special Counsel based on an alleged prohibited personnel
- 2 practice described in section 2302(b) of title 5, the Secretary
- 3 may not remove, demote, or suspend such covered indi-
- 4 vidual under subsection (a) without the approval of the
- 5 Special Counsel under section 1214(f) of title 5.
- 6 "(2) In the case of a covered individual who has made
- 7 a whistleblower disclosure to the Assistant Secretary for Ac-
- 8 countability and Whistleblower Protection, the Secretary
- 9 may not remove, demote, or suspend such covered indi-
- 10 vidual under subsection (a) until—
- 11 "(A) in the case in which the Assistant Secretary
- 12 determines to refer the whistleblower disclosure under
- section 323(c)(1)(D) of this title to an office or other
- investigative entity, a final decision with respect to
- 15 the whistleblower disclosure has been made by such of-
- 16 fice or other investigative entity; or
- 17 "(B) in the case in which the Assistant Secretary
- determines not to the refer the whistleblower disclosure
- 19 under such section, the Assistant Secretary makes
- 20 such determination.
- 21 "(f) Termination of Investigations by Office of
- 22 Special Counsel.—(1) Notwithstanding any other provi-
- 23 sion of law, the Special Counsel (established by section 1211
- 24 of title 5) may terminate an investigation of a prohibited
- 25 personnel practice alleged by an employee or former em-

1	ployee of the Department after the Special Counsel provides
2	to the employee or former employee a written statement of
3	the reasons for the termination of the investigation.
4	"(2) Such statement may not be admissible as evidence
5	in any judicial or administrative proceeding without the
6	consent of such employee or former employee.
7	"(g) Vacancies.—In the case of a covered individual
8	who is removed or demoted under subsection (a), to the
9	maximum extent feasible, the Secretary shall fill the va-
10	cancy arising as a result of such removal or demotion.
11	"(h) Definitions.—In this section:
12	"(1) The term 'covered individual' means an in-
13	dividual occupying a position at the Department, but
14	does not include—
15	"(A) an individual occupying a senior exec-
16	utive position (as defined in section 713(d) of
17	$this \ title);$
18	"(B) an individual appointed pursuant to
19	sections 7306, 7401(1), 7401(4), or 7405 of this
20	title;
21	"(C) an individual who has not completed
22	a probationary or trial period; or
23	"(D) a political appointee.
24	"(2) The term 'suspend' means the placing of an
25	employee, for disciplinary reasons, in a temporary

1	status without duties and pay for a period in excess
2	of 14 days.
3	"(3) The term 'grade' has the meaning given
4	such term in section 7511(a) of title 5.
5	"(4) The term 'misconduct' includes neglect of
6	duty, malfeasance, or failure to accept a directed re-
7	assignment or to accompany a position in a transfer
8	of function.
9	"(5) The term 'political appointee' means an in-
10	dividual who is—
11	"(A) employed in a position described
12	under sections 5312 through 5316 of title 5 (re-
13	lating to the Executive Schedule);
14	"(B) a limited term appointee, limited
15	emergency appointee, or noncareer appointee in
16	the Senior Executive Service, as defined under
17	paragraphs (5), (6), and (7), respectively, of sec-
18	tion 3132(a) of title 5; or
19	"(C) employed in a position of a confiden-
20	tial or policy-determining character under sched-
21	ule C of subpart C of part 213 of title 5, Code
22	of Federal Regulations, or successor regulation.
23	"(6) The term 'whistleblower disclosure' has the
24	meaning given such term in section 323(g) of this
25	title.".

1	(b) Clerical and Conforming Amendments.—
2	(1) Clerical.—The table of sections at the be-
3	ginning of chapter 7 of such title is amended by in-
4	serting after the item relating to section 713 the fol-
5	lowing new item:
	"714. Employees: removal, demotion, or suspension based on performance or misconduct.".
6	(2) Conforming.—Section 4303(f) of title 5,
7	United States Code, is amended—
8	(A) in paragraph (2), by striking "or" at
9	$the\ end;$
10	(B) in paragraph (3), by striking the period
11	at the end and inserting ", or"; and
12	(C) by adding at the end the following:
13	"(4) any removal or demotion under section 714
14	of title 38.".
15	SEC. 203. REDUCTION OF BENEFITS FOR DEPARTMENT OF
16	VETERANS AFFAIRS EMPLOYEES CONVICTED
17	OF CERTAIN CRIMES.
18	(a) Reduction of Benefits.—
19	(1) In general.—Subchapter I of chapter 7 of
20	title 38, United States Code, is amended by adding
21	at the end the following new section:

1	"§ 719. Reduction of benefits of employees convicted of
2	certain crimes
3	"(a) REDUCTION OF ANNUITY FOR REMOVED EM-
4	PLOYEE.—(1) The Secretary shall order that the covered
5	service of an employee of the Department removed from a
6	position for performance or misconduct under section 713,
7	714, or 7461 of this title or any other provision of law shall
8	not be taken into account for purposes of calculating an
9	annuity with respect to such individual under chapter 83
10	or chapter 84 of title 5, if—
11	"(A) the Secretary determines that the indi-
12	vidual is convicted of a felony (and the conviction is
13	final) that influenced the individual's performance
14	while employed in the position; and
15	"(B) before such order is made, the individual is
16	afforded—
17	"(i) notice of the proposed order; and
18	"(ii) an opportunity to respond to the pro-
19	posed order by not later than ten business days
20	following receipt of such notice; and
21	"(C) the Secretary issues the order—
22	"(i) in the case of a proposed order to which
23	an individual responds under subparagraph
24	(B)(ii), not later than five business days after re-
25	ceiving the response of the individual: or

1	"(ii) in the case of a proposed order to
2	which an individual does not respond, not later
3	than 15 business days after the Secretary pro-
4	vides notice to the individual under subpara-
5	graph(B)(i).
6	"(2) Any individual with respect to whom an annuity
7	is reduced under this subsection may appeal the reduction
8	to the Director of the Office of Personnel Management pur-
9	suant to such regulations as the Director may prescribe for
10	purposes of this subsection.
11	"(b) Reduction of Annuity for Retired Em-
12	PLOYEE.—(1) The Secretary may order that the covered
13	service of an individual who the Secretary proposes to re-
14	move for performance or misconduct under section 713, 714,
15	or 7461 of this title or any other provision of law but who
16	leaves employment at the Department prior to the issuance
17	of a final decision with respect to such action shall not be
18	taken into account for purposes of calculating an annuity
19	with respect to such individual under chapter 83 or chapter
20	84 of title 5, if—
21	"(A) the Secretary determines that individual is
22	convicted of a felony (and the conviction is final) that
23	influenced the individual's performance while em-
24	ployed in the position; and

1	"(B) before such order is made, the individual is
2	afforded—
3	"(i) notice of the proposed order;
4	"(ii) opportunity to respond to the proposed
5	order by not later than ten business days fol-
6	lowing receipt of such notice; and
7	"(C) the Secretary issues the order—
8	"(i) in the case of a proposed order to which
9	an individual responds under subparagraph
10	(B)(ii), not later than five business days after re-
11	ceiving the response of the individual; or
12	"(ii) in the case of a proposed order to
13	which an individual does not respond, not later
14	than 15 business days after the Secretary pro-
15	vides notice to the individual under subpara-
16	$graph\ (B)(i).$
17	"(2) Upon the issuance of an order by the Secretary
18	under paragraph (1), the individual shall have an oppor-
19	tunity to appeal the order to the Director of the Office of
20	Personnel Management before the date that is seven business
21	days after the date of such issuance.
22	"(3) The Director of the Office of Personnel Manage-
23	ment shall make a final decision with respect to an appeal
24	under paragraph (2) within 30 business days of receiving
25	the appeal.

- 1 "(c) Administrative Requirements.—Not later
- 2 than 37 business days after the Secretary issues a final
- 3 order under subsection (a) or (b) with respect to an indi-
- 4 vidual, the Director of the Office of Personnel Management
- 5 shall recalculate the annuity of the individual.
- 6 "(d) Lump-Sum Annuity Credit.—Any individual
- 7 with respect to whom an annuity is reduced under sub-
- 8 section (a) or (b) shall be entitled to be paid so much of
- 9 such individual's lump-sum credit as is attributable to the
- 10 period of covered service.
- 11 "(e) Spouse or Children Exception.—(1) The Sec-
- 12 retary, in consultation with the Director of the Office of
- 13 Personnel Management, shall prescribe regulations that
- 14 may provide for the payment to the spouse or children of
- 15 any individual referred to in subsection (a) or (b) of any
- 16 amounts which (but for this subsection) would otherwise
- 17 have been nonpayable by reason of such subsections.
- 18 "(2) Regulations prescribed under paragraph (1) shall
- 19 be consistent with the requirements of section 8332(o)(5)
- 20 and 8411(l)(5) of title 5, as the case may be.
- 21 "(f) Definitions.—In this section:
- 22 "(1) The term 'covered service' means, with re-
- 23 spect to an individual subject to a removal for per-
- 24 formance or misconduct under section 719 or 7461 of
- 25 this title or any other provision of law, the period of

- service beginning on the date that the Secretary deter-2 mines under such applicable provision that the indi-3 vidual engaged in activity that gave rise to such ac-4 tion and ending on the date that the individual is re-
- 5 moved from or leaves a position of employment at the
- 6 Department prior to the issuance of a final decision
- 7 with respect to such action.

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- 8 "(2) The term 'lump-sum credit' has the mean-9 ing given such term in section 8331(8) or section 8401(19) of title 5, as the case may be. 10
- 11 "(3) The term 'service' has the meaning given 12 such term in section 8331(12) or section 8401(26) of 13 title 5, as the case may be.".
- 14 (2) CLERICAL AMENDMENT.—The table of sec-15 tions at the beginning of chapter 7 of such title is 16 amended by inserting after the item relating to sec-17 tion 717 the following new item:

"719. Reduction of benefits of employees convicted of certain crimes.".

- 18 (b) APPLICATION.—Section 719 of title 38, United
- 19 States Code, as added by subsection (a)(1), shall apply to
- 20 any action of removal of an employee of the Department
- 21 of Veterans Affairs under section 719 or 7461 of such title
- or any other provision of law, commencing on or after the
- date of the enactment of this Act.

1	SEC. 204. AUTHORITY TO RECOUP BONUSES OR AWARDS
2	PAID TO EMPLOYEES OF DEPARTMENT OF
3	VETERANS AFFAIRS.
4	(a) In General.—Subchapter I of chapter 7 of title
5	38, United States Code, as amended by section 203, is fur-
6	ther amended by adding at the end the following new sec-
7	tion:
8	"§ 721. Recoupment of bonuses or awards paid to em-
9	ployees of Department
10	"(a) In General.—Notwithstanding any other provi-
11	sion of law, the Secretary may issue an order directing an
12	employee of the Department to repay the amount, or a por-
13	tion of the amount, of any award or bonus paid to the em-
14	ployee under title 5, including under chapters 45 or 53 of
15	such title, or this title if—
16	"(1) the Secretary determines that the individual
17	engaged in misconduct or poor performance prior to
18	payment of the award or bonus, and that such award
19	or bonus would not have been paid, in whole or in
20	part, had the misconduct or poor performance been
21	known prior to payment; and
22	"(2) before such repayment, the employee is af-
23	forded—
24	"(A) notice of the proposed order: and

1	"(B) an opportunity to respond to the pro-
2	posed order by not later than 10 business days
3	after the receipt of such notice; and
4	"(3) the Secretary issues the order—
5	"(A) in the case of a proposed order to
6	which an individual responds under paragraph
7	(2)(B), not later than five business days after re-
8	ceiving the response of the individual; or
9	"(B) in the case of a proposed order to
10	which an individual does not respond, not later
11	than 15 business days after the Secretary pro-
12	vides notice to the individual under paragraph
13	(2)(A).
14	"(b) Appeal of Order of Secretary.—(1) Upon
15	the issuance of an order by the Secretary under subsection
16	(a) with respect to an individual, the individual shall have
17	an opportunity to appeal the order to the Director of the
18	Office of Personnel Management before the date that is seven
19	business days after the date of such issuance.
20	"(2) The Director shall make a final decision with re-
21	spect to an appeal under paragraph (1) within 30 business
22	days after receiving such appeal.".
23	(b) Clerical Amendment.—The table of sections at
24	the beginning of such chapter, as amended by section

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1	203(a)(2), is further amended by inserting after the item
2	relating to section 719 the following new item:
	"721. Recoupment of bonuses or awards paid to employees of Department.".
3	(c) Effective Date.—Section 721 of title 38, United
4	States Code, as added by subsection (a), shall apply with
5	respect to an award or bonus paid by the Secretary of Vet-

- 6 erans Affairs to an employee of the Department of Veterans
- 7 Affairs on or after the date of the enactment of this Act.
- 8 (d) Construction.—Nothing in this Act or the
- 9 amendments made by this Act may be construed to modify
- 10 the certification issued by the Office of Personnel Manage-
- 11 ment and the Office of Management and Budget regarding
- 12 the performance appraisal system of the Senior Executive
- 13 Service of the Department of Veterans Affairs.
- 14 SEC. 205. AUTHORITY TO RECOUP RELOCATION EXPENSES
- 15 PAID TO OR ON BEHALF OF EMPLOYEES OF
- 16 DEPARTMENT OF VETERANS AFFAIRS.
- 17 (a) In General.—Subchapter I of chapter 7 of title
- 18 38, United States Code, as amended by section 204, is fur-
- 19 ther amended by adding at the end the following new sec-
- 20 *tion*:
- 21 "§ 723. Recoupment of relocation expenses paid on be-
- 22 half of employees of Department
- 23 "(a) In General.—Notwithstanding any other provi-
- 24 sion of law, the Secretary may issue an order directing an
- 25 employee of the Department to repay the amount, or a por-

1	tion of the amount, paid to or on behalf of the employee
2	under title 5 for relocation expenses, including any expenses
3	under section 5724 or 5724a of such title, or this title if—
4	"(1) the Secretary determines that relocation ex-
5	penses were paid following an act of fraud or malfea-
6	sance that influenced the authorization of the reloca-
7	tion expenses;
8	"(2) before such repayment, the employee is af-
9	forded—
10	"(A) notice of the proposed order; and
11	"(B) an opportunity to respond to the pro-
12	posed order not later than ten business days fol-
13	lowing the receipt of such notice; and
14	"(3) the Secretary issues the order—
15	"(A) in the case of a proposed order to
16	which an individual responds under paragraph
17	(2)(B), not later than five business days after re-
18	ceiving the response of the individual; or
19	"(B) in the case of a proposed order to
20	which an individual does not respond, not later
21	than 15 business days after the Secretary pro-
22	vides notice to the individual under paragraph
23	(2)(A).
24	"(b) Appeal of Order of Secretary.—(1) Upon
25	the issuance of an order by the Secretary under subsection

- 1 (a) with respect to an individual, the individual shall have
- 2 an opportunity to appeal the order to the Director of the
- 3 Office of Personnel Management before the date that is seven
- 4 business days after the date of such issuance.
- 5 "(2) The Director shall make a final decision with re-
- 6 spect to an appeal under paragraph (1) within 30 days
- 7 after receiving such appeal.".
- 8 (b) Clerical Amendment.—The table of sections at
- 9 the beginning of such chapter is further amended by insert-
- 10 ing after the item relating to section 721, as added by sec-
- 11 tion 204(b), the following new item:
 - "723. Recoupment of relocation expenses paid on behalf of employees of Department.".
- 12 (c) Effective Date.—Section 723 of title 38, United
- 13 States Code, as added by subsection (a), shall apply with
- 14 respect to an amount paid by the Secretary of Veterans Af-
- 15 fairs to or on behalf of an employee of the Department of
- 16 Veterans Affairs for relocation expenses on or after the date
- 17 of the enactment of this Act.
- 18 SEC. 206. TIME PERIOD FOR RESPONSE TO NOTICE OF AD-
- 19 VERSE ACTIONS AGAINST SUPERVISORY EM-
- 20 PLOYEES WHO COMMIT PROHIBITED PER-
- 21 **SONNEL ACTIONS.**
- 22 Section 731(a)(2)(B) of title 38, United States Code,
- 23 as redesignated by section 102(a)(2), is amended—

1	(1) in clause (i), by striking "14 days" and in-
2	serting "10 days"; and
3	(2) in clause (ii), by striking "14-day period"
4	and inserting "10-day period".
5	SEC. 207. DIRECT HIRING AUTHORITY FOR MEDICAL CEN-
6	TER DIRECTORS AND VISN DIRECTORS.
7	(a) In General.—Section 7401 of title 38, United
8	States Code, is amended by adding at the end the following
9	new paragraph:
10	"(4) Directors of medical centers and directors of
11	Veterans Integrated Service Networks with dem-
12	onstrated ability in the medical profession, in health
13	care administration, or in health care fiscal manage-
14	ment.".
15	(b) Conforming Amendments.—Section 7404(a)(1)
16	of such title is amended—
17	(1) by inserting "(A)" before "The annual"; and
18	(2) in subparagraph (A), as designated by para-
19	graph (1)—
20	(A) by inserting "and 7401(4)" after
21	"7306"; and
22	(B) by adding at the end the following new
23	subparagraph:
24	"(B) Section 5377 of title 5 shall apply to a position
25	under section 7401(4) of this title as if such position were

1	included in the definition of 'position' in section 5377(a)
2	of title 5.".
3	SEC. 208. TIME PERIODS FOR REVIEW OF ADVERSE AC-
4	TIONS WITH RESPECT TO CERTAIN EMPLOY-
5	EES.
6	(a) Physicians, Dentists, Podiatrists, Chiro-
7	PRACTORS, OPTOMETRISTS, REGISTERED NURSES, PHYSI-
8	CIAN ASSISTANTS, AND EXPANDED-FUNCTION DENTAL AUX-
9	ILIARIES.—Paragraph (2) of section 7461(b) of title 38,
10	United States Code, is amended to read as follows:
11	"(2) In any case other than a case described in para-
12	graph (1) that involves or includes a question of profes-
13	sional conduct or competence in which a major adverse ac-
14	tion was not taken, such an appeal shall be made through
15	Department grievance procedures under section 7463 of this
16	title.".
17	(b) Major Adverse Actions Involving Profes-
18	SIONAL CONDUCT OR COMPETENCE.—Section 7462(b) of
19	such title is amended—
20	(1) in paragraph (1)—
21	(A) in the matter preceding subparagraph
22	(A), by inserting ", within the aggregate time
23	period specified in paragraph (5)(A)," after "is
24	entitled";
25	(B) in subparagraph (A)—

1	(i) by striking "At least 30 days ad-
2	vance written notice" and inserting "Ad-
3	vance written notice";
4	(ii) by striking "and a statement" and
5	inserting "a statement"; and
6	(iii) by inserting "and a file con-
7	taining all the evidence in support of each
8	charge," after "with respect to each
9	charge,"; and
10	(C) in subparagraph (B), by striking "A
11	reasonable time, but not less than seven days"
12	and inserting "The opportunity, within the time
13	period provided for in paragraph (4)(A)";
14	(2) by striking paragraph (3) and inserting the
15	following new paragraph (3):
16	"(3) After considering the employee's answer, if any,
17	and within the time period provided for in paragraph
18	(5)(B), the deciding official shall render a decision on the
19	charges. The decision shall be in writing and shall include
20	the specific reasons therefor.";
21	(3) in paragraph (4)—
22	(A) by striking subparagraph (A) and in-
23	serting the following new subnargaranh (A) :

1	"(A) The period for the response of an employee under
2	paragraph (1)(B) to advance written under paragraph
3	(1)(A) shall be seven business days."; and
4	(B) in subparagraph (B), by striking "30
5	days" and inserting "seven business days"; and
6	(4) by adding at the end the following new para-
7	graphs:
8	"(5)(A) The aggregate period for the resolution of
9	charges against an employee under this subsection may not
10	exceed 15 business days.
11	"(B) The deciding official shall render a decision
12	under paragraph (3) on charges under this subsection not
13	later than 15 business days after the Under Secretary pro-
14	vides notice on the charges for purposes of paragraph
15	(1)(A).
16	"(6) The procedures in this subsection shall supersede
17	any collective bargaining agreement to the extent that such
18	agreement is inconsistent with such procedures.".
19	(c) Other Adverse Actions.—Section 7463(c) of
20	such title is amended—
21	(1) in paragraph (1), by striking "the same no-
22	tice and opportunity to answer with respect to those
23	charges as provided in subparagraphs (A) and (B) of
24	section 7462(b)(1) of this title" and inserting "notice
25	and an opportunity to answer with respect to those

1	charges in accordance with subparagraphs (A) and
2	(B) of section 7462(b)(1) of this title, but within the
3	time periods specified in paragraph (3)";
4	(2) in paragraph (2)—
5	(A) in the matter preceding subparagraph
6	(A), by inserting ", within the aggregate time
7	period specified in paragraph (3)(A)," after "is
8	entitled";
9	(B) in subparagraph (A), by striking "an
10	advance written notice" and inserting "written
11	notice"; and
12	(C) in subparagraph (B), by striking "a
13	reasonable time" and inserting "time to an-
14	swer"; and
15	(3) by adding at the end the following new para-
16	graph (3):
17	"(3)(A) The aggregate period for the resolution of
18	charges against an employee under paragraph (1) or (2)
19	may not exceed 15 business days.
20	"(B) The period for the response of an employee under
21	paragraph (1) or (2)(B) to written notice of charges under
22	paragraph (1) or (2)(A), as applicable, shall be seven busi-
23	ness days.
24	"(C) The deciding official shall render a decision on
25	charges under paragraph (1) or (2) not later than 15 busi-

1	ness days after notice is provided on the charges for pur-
2	poses of paragraph (1) or (2)(A), as applicable.".
3	SEC. 209. IMPROVEMENT OF TRAINING FOR SUPERVISORS
4	(a) In General.—The Secretary of Veterans Affairs
5	shall provide to each employee of the Department of Vet-
6	erans Affairs who is employed as a supervisor periodic
7	training on the following:
8	(1) The rights of whistleblowers and how to ad-
9	dress a report by an employee of a hostile work envi-
10	ronment, reprisal, or harassment.
11	(2) How to effectively motivate, manage, and re-
12	ward the employees who report to the supervisor.
13	(3) How to effectively manage employees who are
14	performing at an unacceptable level and access assist-
15	ance from the human resources office of the Depart-
16	ment and the Office of the General Counsel of the De-
17	partment with respect to those employees.
18	(b) Definitions.—In this section:
19	(1) Supervisor.—The term "supervisor" has
20	the meaning given such term in section 7103(a) of
21	title 5, United States Code.
22	(2) Whistleblower.—The term "whistle-
23	blower" has the meaning given such term in section
24	323(g) of title 38, United States Code, as added by

 $section\ 101.$

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1	SEC. 210. ASSESSMENT AND REPORT ON EFFECT ON SEN-
2	IOR EXECUTIVES AT DEPARTMENT OF VET-
3	ERANS AFFAIRS.
4	(a) In General.—Not later than two years after the
5	date of the enactment of this Act, the Secretary of Veterans
6	Affairs shall—
7	(1) measure and assess the effect of the enactment
8	of this title on the morale, engagement, hiring, pro-
9	motion, retention, discipline, and productivity of in-
10	dividuals in senior executive positions at the Depart-
11	ment of Veterans Affairs; and
12	(2) submit to the Committee on Veterans' Affairs
13	of the Senate and the Committee on Veterans' Affairs
14	of the House of Representatives a report on the find-
15	ings of the Secretary with respect to the measurement
16	and assessment carried out under paragraph (1).
17	(b) Elements.—The assessment required by sub-
18	section (a)(1) shall include the following:
19	(1) With respect to engagement, trends in morale
20	of individuals in senior executive positions and indi-
21	viduals aspiring to senior executive positions.
22	(2) With respect to promotions—
23	(A) whether the Department is experiencing
24	an increase or decrease in the number of employ-
25	ees participating in leadership development and
26	candidate development programs with the inten-

1	tion of becoming candidates for senior executive
2	positions; and
3	(B) trends in applications to senior execu-
4	tive positions within the Department.
5	(3) With respect to retention—
6	(A) trends in retirement rates of individ-
7	uals in senior executive positions at the Depart-
8	ment;
9	(B) trends in quit rates of individuals in
10	senior executive positions at the Department;
11	(C) rates of transfer of—
12	(i) individuals from other Federal
13	agencies into senior executive positions at
14	the Department; and
15	(ii) individuals from senior executive
16	positions at the Department to other Fed-
17	eral agencies; and
18	(D) trends in total loss rates by job func-
19	tion.
20	(4) With respect to disciplinary processes—
21	(A) regarding individuals in senior execu-
22	tive positions at the Department who are the
23	subject of disciplinary action—
24	(i) the length of the disciplinary proc-
25	ess in days for such individuals both before

1	the date of the enactment of this Act and
2	under the provisions of this Act described in
3	$subsection (a)(1); \ and$
4	(ii) the extent to which appeals by such
5	individuals are upheld under such provi-
6	sions as compared to before the date of the
7	enactment of this Act;
8	(B) the components or offices of the Depart-
9	ment which experience the greatest number of
10	proposed adverse actions against individuals in
11	senior executive positions and components and
12	offices which experience the least relative to the
13	size of the components or offices' total number of
14	senior executive positions;
15	(C) the tenure of individuals in senior exec-
16	utive positions who are the subject of discipli-
17	nary action;
18	(D) whether the individuals in senior execu-
19	tive positions who are the subject of disciplinary
20	action have previously been disciplined; and
21	(E) the number of instances of disciplinary
22	action taken by the Secretary against individ-
23	uals in senior executive positions at the Depart-
24	ment as compared to governmentwide discipline
25	against individuals in Senior Executive Service

1	positions (as defined in section 3132(a) of title
2	5, United States Code) as a percentage of the
3	total number of individuals in senior executive
4	positions at the Department and Senior Execu
5	tive Service positions (as so defined).
6	(5) With respect to hiring—
7	(A) the degree to which the skills of newly
8	hired individuals in senior executive positions a
9	the Department are appropriate with respect to
10	the needs of the Department;
11	(B) the types of senior executive positions as
12	the Department most commonly filled under the
13	authorities in the provisions described in sub-
14	section (a)(1);
15	(C) the number of senior executive positions
16	at the Department filled by hires outside of the
17	Department compared to hires from within the
18	Department;
19	(D) the length of time to fill a senior execu
20	tive position at the Department and for a new
21	hire to begin working in a new senior executive
22	position;
23	(E) the mission-critical deficiencies filled by
24	newly hired individuals in senior executive posi-
25	tions and the connection between mission-critica

1	deficiencies filled under the provisions described
2	in subsection (a) and annual performance of the
3	Department;
4	(F) the satisfaction of applicants for senior
5	executive positions at the Department with the
6	hiring process, including the clarity of job an-
7	nouncements, reasons for withdrawal of applica-
8	tions, communication regarding status of appli-
9	cations, and timeliness of hiring decision; and
10	(G) the satisfaction of newly hired individ-
11	uals in senior executive positions at the Depart-
12	ment with the hiring process and the process of
13	joining and becoming oriented with the Depart-
14	ment.
15	(c) Senior Executive Position Defined.—In this
16	section, the term "senior executive position" has the mean-
17	ing given such term in section 713 of title 38, United States
18	Code.
19	SEC. 211. MEASUREMENT OF DEPARTMENT OF VETERANS
20	AFFAIRS DISCIPLINARY PROCESS OUTCOMES
21	AND EFFECTIVENESS.
22	(a) Measuring and Collecting.—
23	(1) In general.—The Secretary of Veterans Af-
24	fairs shall measure and collect information on the
25	outcomes of disciplinary actions carried out by the

1	Department of Veterans Affairs during the three-year
2	period ending on the date of the enactment of this Act
3	and the effectiveness of such actions.
4	(2) Elements.—In measuring and collecting
5	pursuant to paragraph (1), the Secretary shall meas-
6	ure and collect information regarding the following:
7	(A) The average time from the initiation of
8	an adverse action against an employee at the
9	Department to the final resolution of that action.
10	(B) The number of distinct steps and levels
11	of review within the Department involved in the
12	disciplinary process and the average length of
13	time required to complete these steps.
14	(C) The rate of use of alternate disciplinary
15	procedures compared to traditional disciplinary
16	procedures and the frequency with which employ-
17	ees who are subject to alternative disciplinary
18	procedures commit additional offenses.
19	(D) The number of appeals from adverse ac-
20	tions filed against employees of the Department,
21	the number of appeals upheld, and the reasons
22	for which the appeals were upheld.
23	(E) The use of paid administrative leave
24	during the disciplinary process and the length of
25	such leave.

1	(b) Report.—
2	(1) In general.—Not later than December 31,
3	2017, the Secretary shall submit to the appropriate
4	committees of Congress a report on the disciplinary
5	procedures and actions of the Department.
6	(2) Contents.—The report submitted under
7	paragraph (1) shall include the following:
8	(A) The information collected under sub-
9	section (a).
10	(B) The findings of the Secretary with re-
11	spect to the measurement and collection carried
12	out under subsection (a).
13	(C) An analysis of the disciplinary proce-
14	dures and actions of the Department.
15	(D) Suggestions for improving the discipli-
16	nary procedures and actions of the Department.
17	(E) Such other matters as the Secretary
18	considers appropriate.
19	(3) Appropriate committees of congress.—
20	In this subsection, the term "appropriate committees
21	of Congress" means—
22	(A) the Committee on Appropriations and
23	the Committee on Veterans' Affairs of the Senate,
24	and

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1	(B) the Committee on Appropriations and
2	the Committee on Veterans' Affairs of the House
3	$of\ Representatives.$

Calendar No. 103

115TH CONGRESS S. 1094

A BILL

To amend title 38, United States Code, to improve the accountability of employees of the Department of Veterans Affairs, and for other purposes.

May 24, 2017

Reported with an amendment