

## 116TH CONGRESS 2D SESSION

# H. R. 6182

To amend the Soil and Water Resources Conservation Act of 1977 with respect to assessments of conservation programs, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

March 10, 2020

Ms. Fudge (for herself, Mr. Thompson of Pennsylvania, Ms. Pingree, Mr. Delgado, and Ms. Schrier) introduced the following bill; which was referred to the Committee on Agriculture

# A BILL

To amend the Soil and Water Resources Conservation Act of 1977 with respect to assessments of conservation programs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Farmer-Driven Con-
- 5 servation Outcomes Act of 2020".
- 6 SEC. 2. AMENDMENTS TO THE SOIL AND WATER RE-
- 7 SOURCES CONSERVATION ACT OF 1977.
- 8 The Soil and Water Resources Conservation Act of
- 9 1977 (16 U.S.C. 2001 et seq.) is amended by redesig-

- 1 nating sections 8 through 10 as sections 10 though 12,
- 2 respectively, and inserting after section 7 the following:
- 3 "SEC. 8. CONSERVATION PROGRAMS ASSESSMENT.
- 4 "(a) In General.—In coordination with the ap-
- 5 praisal of soil, water, and related resources and with the
- 6 national soil and water conservation program established
- 7 under this Act, the Secretary may carry out a conservation
- 8 effects assessment project to quantify the environmental
- 9 and economic effects of conservation practices, develop the
- 10 science base for managing the agricultural landscape for
- 11 environmental quality and sustainable productive capacity,
- 12 and improve the efficacy of conservation practices and pro-
- 13 grams by evaluating conservation effects.
- 14 "(b) Scope.—The project under this subsection may
- 15 be carried out at national, regional, and watershed scales,
- 16 and may include cropland, grazing lands, wetlands, for-
- 17 ests, and such other lands as the Secretary may determine
- 18 appropriate.
- 19 "(c) Activities.—The project under this subsection
- 20 may include research, literature reviews and bibliog-
- 21 raphies, modeling, assessment, monitoring and data collec-
- 22 tion, outreach, extension education, and such other activi-
- 23 ties as the Secretary may determine appropriate.

# 1 "SEC. 9. GOALS AND ASSESSMENT PROCESS FOR CON2 SERVATION PROGRAMS. 3 "(a) NATURAL RESOURCE AND ENVIRONMENTAL

OBJECTIVES AND OUTCOMES.—

"(1) IN GENERAL.—In coordination with the appraisal of soil, water, and related resources, the soil and water conservation program, and the conservation effects assessment project established by this Act, the Secretary shall identify, and periodically revise, specific natural resource and environmental objectives and anticipated conservation outcomes and results, by resource concern, for the conservation programs established under subtitles D and H of title XII of the Food Security Act of 1985 and the landscape conservation initiatives developed by the Secretary.

- "(2) Assessments.—To help measure outcomes and results, the Secretary shall, to the maximum extent practicable, make assessments of changes in the status and conditions of natural resources and the environment that result from the application of conservation activities supported directly by such conservation programs and initiatives.
- "(3) Monitoring and program evaluation.—The Secretary shall establish a coordinated monitoring and evaluation process for programs and

initiatives to assess progress toward the identified objectives, to gather information to improve program and initiative implementation in accordance with desired program and initiative outcomes and results, and to assess the need for modifications to program or initiative rules or statutes.

# "(b) Monitoring and Program Evaluation.—

"(1) IN GENERAL.—The Secretary shall use not more than one percent of the total annual funding from the funds of the Commodity Credit Corporation made available for new annual enrollments for the conservation programs established under subtitles D and H of title XII of the Food Security Act of 1985 to establish a comprehensive monitoring and program evaluation process to assess progress in reaching natural resource and environmental objectives identified in accordance with subsection (a) and the contribution of individual programs and initiatives, as well as the programs and initiatives collectively, to that progress.

"(2) IMPLEMENTATION.—In implementing the monitoring and program evaluation process under paragraph (1), the Secretary may consider and incorporate resource concern inventories, quality criteria, conservation practices and enhancements, and

1	such other information as the Secretary determines
2	relevant for applying the monitoring and program
3	evaluation process across each of the major land
4	uses identified by the Secretary.
5	"(3) Monitoring and Evaluation Proc-
6	ESS.—
7	"(A) IN GENERAL.—Not later than two
8	years after the date of enactment of this sec-
9	tion, the Secretary shall issue a design for the
10	comprehensive monitoring and evaluation proc-
11	ess, a schedule for implementing the process,
12	and a plan for coordinating the process with the
13	national soil and water conservation program
14	and conservation effects assessment project es-
15	tablished under this Act.
16	"(B) Methodology.—The design for the
17	comprehensive monitoring and evaluation proc-
18	ess issued under subparagraph (A) shall—
19	"(i) ensure that data made available
20	to cooperators and researchers under this
21	subsection is transformed into statistical
22	aggregate at the county level, in a form
23	that protects personally identifiable infor-
24	mation; and

1	"(ii) take into account the cumulative
2	nature of conservation over time, the inter-
3	actions and sequencing effects between
4	conservation activities, the differing times
5	for conservation effects to be realized, and
6	other related measurement challenges.
7	"(C) Public Research.—Notwithstand-
8	ing any other provision of law, in order to facili-
9	tate implementation of the monitoring and eval-
10	uation process, the Secretary shall make avail-
11	able conservation activity and program data to
12	cooperators and researchers engaged in public
13	research and evaluation activities to improve
14	conservation outcomes under this subsection,
15	provided that—
16	"(i) adequate assurances are provided
17	to the Secretary that any resulting re-
18	search or information will be made publicly
19	available and in a form that protects per-
20	sonally identifiable information; and
21	"(ii) the National Technical Com-
22	mittee finds that any such research is like-
23	ly to generate information that furthers
24	the purpose of this section.

1	"(4) Cooperative agreements.—The Sec-
2	retary may implement the monitoring evaluation
3	process in part through cooperative or contribution
4	agreements with Federal, State, and local agencies,
5	universities and colleges, nongovernmental organiza-
6	tions with requisite expertise, as determined by the
7	Secretary in consultation with the National Tech-
8	nical Committee.
9	"(5) National Technical Committee.—
10	"(A) Composition.—The monitoring and
11	evaluation process shall be administered by the
12	Natural Resources Conservation Service with
13	assistance from a national technical committee
14	appointed by the Secretary and composed of in-
15	dividuals with relevant technical and scientific
16	expertise representing—
17	"(i) the Agricultural Research Service
18	of the Department of Agriculture;
19	"(ii) the Economic Research Service
20	of the Department of Agriculture;
21	"(iii) the Farm Service Agency of the
22	Department of Agriculture;
23	"(iv) the United States Fish and
24	Wildlife Service;
25	"(v) the Forest Service;

1	"(vi) the National Institute for Food
2	and Agriculture;
3	"(vii) the United States Geological
4	Survey;
5	"(viii) the Environmental Protection
6	Agency;
7	"(ix) State and tribal agencies;
8	"(x) land grant university natural re-
9	source research programs;
10	"(xi) nongovernmental organizations
11	with expertise in the full array of conserva-
12	tion issues and measurement and evalua-
13	tion of conservation outcomes;
14	"(xii) farmers across a variety of geo-
15	graphic regions and production types; and
16	"(xiii) such other agencies, institu-
17	tions, or organizations as the Secretary
18	may determine appropriate.
19	"(B) FACA EXEMPTION.—The national
20	technical committee shall be exempt from the
21	Federal Advisory Committee Act (5 U.S.C.
22	App.).
23	"(C) Transparency.—The Secretary
24	shall ensure the proceedings and recommenda-

tions of the national technical committee are available to the public.

"(6) Voluntary participation.—In carrying out this subsection, the Secretary shall ensure that any on-farm monitoring activities that may be included as part of the monitoring and program evaluation process are voluntary on the part of the producer, and may include appropriate compensation, as determined by the Secretary.

# "(c) Reporting.—

"(1) REPORT ON OBJECTIVES AND METHODS.—
Beginning in the fiscal year that is 3 years after the date of enactment of this subsection, and periodically thereafter, as determined by the Secretary, the Secretary shall submit to Congress, and make publicly available, a report that includes—

"(A) a description of conservation outcome objectives that are, to the maximum extent practicable, quantitative, measurable, and time-bound for each program established under subtitle D or H of the Food Security Act of 1985 and the landscape conservation initiatives developed by the Secretary;

"(B) a description of the approaches, tools, and methods used to measure or model the con-

1	servation outcomes and results and to estimate
2	the cost-effectiveness of each such program; and
3	"(C) guidance to the conservation project
4	partners working to implement conservation
5	programs within a landscape-level project that
6	provides a description of the approaches, tools,
7	and methods the partners might consider using
8	to measure and model the conservation out-
9	comes and results of their projects.
10	"(2) Report on outcomes.—In conjunction
11	with each of the reports to Congress pursuant to
12	section 7, the Secretary shall submit to Congress,
13	and make publicly available, a report that includes—
14	"(A) an assessment of progress made to-
15	wards achieving conservation program objec-
16	tives and anticipated outcomes and results for
17	each conservation program established under
18	subtitle D or H of title XII of the Food Secu-
19	rity Act of 1985, as well as for such programs
20	collectively, and the landscape conservation ini-
21	tiatives developed by the Secretary;
22	"(B) an evaluation of the cost-effectiveness
23	of each such conservation program and initia-
24	tive; and

"(C) recommendations, in light of the assessment and evaluation, to improve program implementation and improve the scientific and economic tools (including any new or revised conservation practices, conservation enhancements, or conservation planning tools) used to achieve stated natural resource conservation and environmental objectives.

"(3) COORDINATION.—The Secretary may coordinate the reports required under paragraphs (1) and (2) with any reports developed as part of the conservation effects assessment project authorized by section 8, whenever such coordination is feasible and warranted, as determined by the Secretary.".

 $\bigcirc$