

115TH CONGRESS  
1ST SESSION

# H. R. 3444

To decrease the incidence of food waste, and for other purposes.

---

## IN THE HOUSE OF REPRESENTATIVES

JULY 27, 2017

Ms. PINGREE introduced the following bill; which was referred to the Committee on Agriculture, and in addition to the Committees on Ways and Means, Education and the Workforce, Energy and Commerce, Oversight and Government Reform, and House Administration, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

---

## A BILL

To decrease the incidence of food waste, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Food Recovery Act of 2017”.

6 (b) TABLE OF CONTENTS.—The table of contents for  
7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definition of Secretary.

## TITLE I—FARMS

- Sec. 101. Use of Rural Energy for America Program to reduce food and crop waste.
- Sec. 102. Farm storage facility loan program.
- Sec. 103. Composting as conservation practice.
- Sec. 104. Study and report on methods to decrease incidence of food waste.

## TITLE II—RETAIL AND RESTAURANTS

- Sec. 201. Good Samaritan food donation.
- Sec. 202. Report on food donation by retail food stores.
- Sec. 203. Use of Commodity Credit Corporation funds to cover Emergency Food Assistance Program storage and distribution costs.
- Sec. 204. Expansion of charitable deduction for contributions of food inventory.

## TITLE III—SCHOOLS AND OTHER INSTITUTIONS

- Sec. 301. Establishment of Food Recovery Liaison.
- Sec. 302. Amendments to Federal Food Donation Act to require food donations by executive agencies and Congress.
- Sec. 303. Food and agriculture service learning program.
- Sec. 304. Modification of National School Lunch Program procurement requirements to encourage purchase of lower-price, nonstandard-size or -shape produce.
- Sec. 305. Farm to school grant program to improve access to local foods in schools and reduce food waste.

## TITLE IV—FOOD DATE LABELING

- Sec. 401. Definitions.
- Sec. 402. Quality dates and safety dates.
- Sec. 403. Misbranding violation for quality dates and safety dates in food labeling.
- Sec. 404. Regulations and guidance.
- Sec. 405. Delayed applicability.
- Sec. 406. Report to Congress.

## TITLE V—CONSUMERS AND LOCAL INFRASTRUCTURE

- Sec. 501. Support for national media campaigns to decrease incidence of food waste.
- Sec. 502. Increase in resources for community facilities loans directed at composting and anaerobic digestion food waste-to-energy operations.
- Sec. 503. Expansion of rural utilities service water and waste disposal program to provide loans and grants for rural communities to adapt waste disposal facilities to incorporate anaerobic digestion food waste-to-energy operations.
- Sec. 504. Grants for composting and anaerobic digestion food waste-to-energy projects.
- Sec. 505. Government Accountability Office audit.

1 **SEC. 2. DEFINITION OF SECRETARY.**

2 In this Act, the term “Secretary” means the Sec-  
3 retary of Agriculture.

4 **TITLE I—FARMS**

5 **SEC. 101. USE OF RURAL ENERGY FOR AMERICA PROGRAM**  
6 **TO REDUCE FOOD AND CROP WASTE.**

7 (a) REQUIREMENTS RELATING TO INSTALLATION OF  
8 ANAEROBIC DIGESTERS.—Section 9007(c) of the Farm  
9 Security and Rural Investment Act of 2002 (7 U.S.C.  
10 8107(c)) is amended by adding at the end the following:

11 “(5) REQUIREMENTS RELATING TO INSTALLA-  
12 TION OF ANAEROBIC DIGESTERS.—In the case of a  
13 loan guarantee or grant provided under this sub-  
14 section to an agricultural producer or rural small  
15 business to support the installation of an anaerobic  
16 digester that will use food waste in addition to ma-  
17 nure to produce renewable energy, the Secretary  
18 shall obtain from the recipient of the loan guarantee  
19 or grant—

20 “(A) a written commitment that the recipi-  
21 ent has read and agrees to comply with the  
22 Food Recovery Hierarchy of the Environmental  
23 Protection Agency, particularly as applied to  
24 apparently wholesome food (as defined in sec-  
25 tion 22(b) of the Child Nutrition Act of 1966

1 (42 U.S.C. 1791(b)) that may be provided to,  
2 or received by, the recipient; and

3 “(B) a written end-product recycling plan  
4 that provides for the beneficial use of the mate-  
5 rial resulting from the anaerobic digester, in a  
6 manner that meets all applicable Federal,  
7 State, and local laws safeguarding human  
8 health and the environment.”.

9 (b) FUNDING.—Section 9007(g)(1) of the Farm Se-  
10 curity and Rural Investment Act of 2002 (7 U.S.C.  
11 8107(g)(1)) is amended—

12 (1) in subparagraph (D), by striking “and” at  
13 the end;

14 (2) in subparagraph (E), by striking “fiscal  
15 year 2014 and each fiscal year thereafter.” and in-  
16 serting “each of fiscal years 2014 through 2018;  
17 and”; and

18 (3) by adding at the end the following:

19 “(F) \$70,000,000 for fiscal year 2019 and  
20 each fiscal year thereafter, of which not less  
21 than \$20,000,000 shall be reserved for use for  
22 loan guarantees and grants described in sub-  
23 section (c)(5).”.

1 **SEC. 102. FARM STORAGE FACILITY LOAN PROGRAM.**

2 Section 1614(a) of the Food, Conservation, and En-  
3 ergy Act of 2008 (7 U.S.C. 8789(a)) is amended by strik-  
4 ing “to construct or upgrade storage and handling facili-  
5 ties” and inserting “to acquire, construct, or upgrade stor-  
6 age, handling, and transportation facilities, which may in-  
7 clude refrigerated vehicles to improve storage and mar-  
8 keting and other means to reduce food waste,”.

9 **SEC. 103. COMPOSTING AS CONSERVATION PRACTICE.**

10 (a) DEFINITIONS.—Section 1201(a) of the Food Se-  
11 curity Act of 1985 (16 U.S.C. 3801(a)) is amended—

12 (1) by redesignating paragraphs (3) through  
13 (27) as paragraphs (4) through (28), respectively;  
14 and

15 (2) by inserting after paragraph (2) the fol-  
16 lowing:

17 “(3) COMPOSTING PRACTICE.—The term  
18 ‘composting practice’ means—

19 “(A) an activity (including an activity that  
20 does not require the use of a composting facil-  
21 ity) to produce compost from organic waste  
22 that is—

23 “(i) generated on a farm; or

24 “(ii) brought to a farm from the near-  
25 by community; and

1           “(B) the use of compost on a farm to im-  
2           prove water retention and soil health, subject to  
3           the condition that such a use shall be in compli-  
4           ance with applicable Federal, State, and local  
5           laws.”.

6           (b) CONSERVATION STEWARDSHIP PROGRAM.—Sec-  
7           tion 1238D(2)(B)(i) of the Food Security Act of 1985 (16  
8           U.S.C. 3838d(2)(B)(i)) is amended by inserting “and  
9           composting practices” after “agriculture drainage man-  
10          agement systems”.

11          (c) ENVIRONMENTAL QUALITY INCENTIVES PRO-  
12          GRAM.—Section 1240A(4)(A)(ii) of the Food Security Act  
13          of 1985 (16 U.S.C. 3839aa–1(4)(A)(ii)) is amended by in-  
14          serting “, including composting practices” before the semi-  
15          colon at the end.

16          (d) DELIVERY OF TECHNICAL ASSISTANCE.—Section  
17          1242(h) of the Food Security Act of 1985 (16 U.S.C.  
18          3842(h)) is amended by adding at the end the following:

19               “(4) DEVELOPMENT OF COMPOSTING PRACTICE  
20               STANDARD.—In addition to conducting a review of  
21               any composting facilities practice standard under  
22               this subsection, the Secretary shall develop and im-  
23               plement a composting practice standard.”.

1 **SEC. 104. STUDY AND REPORT ON METHODS TO DECREASE**  
2 **INCIDENCE OF FOOD WASTE.**

3 (a) DEFINITION OF AGRICULTURAL PRODUCT.—In  
4 this section, the term “agricultural product” has the  
5 meaning given the term “agricultural products” in section  
6 207 of the Agricultural Marketing Act of 1946 (7 U.S.C.  
7 1626).

8 (b) STUDY.—The Secretary shall conduct a study re-  
9 garding—

10 (1) new technologies to increase the period dur-  
11 ing which an agricultural product may be stored be-  
12 fore the agricultural product is considered adulter-  
13 ated under State or Federal law; and

14 (2) a method to measure the quantity of agri-  
15 cultural product that is not harvested or sent to  
16 market each year by the farms that produce the ag-  
17 ricultural product.

18 (c) REPORT.—Not later than 1 year after the date  
19 of enactment of this Act, the Secretary shall submit to  
20 Congress a report that includes—

21 (1) the results of the study conducted under  
22 subsection (b); and

23 (2) the recommendations of the Secretary with  
24 respect to methods of decreasing the incidence of  
25 food waste.

## **TITLE II—RETAIL AND RESTAURANTS**

### **SEC. 201. GOOD SAMARITAN FOOD DONATION.**

(a) IN GENERAL.—The Bill Emerson Good Samaritan Food Donation Act (42 U.S.C. 1791) is amended—

(1) in subsection (b)—

(A) in paragraph (1)—

(i) by striking “quality and labeling”  
and inserting “safety and safety-related labeling”; and

(ii) by inserting “passage of a date on  
a date label,” after “surplus,”;

(B) in paragraph (2)—

(i) by striking “quality and labeling”  
and inserting “safety and safety-related labeling”; and

(ii) by inserting “passage of a date on  
a date label,” after “surplus,”;

(C) in paragraph (3), by striking “not required to give anything of monetary value” and inserting “not required to give anything of monetary value or charged a good Samaritan reduced price”;



1 (D) by redesignating paragraphs (6), (7),  
2 (8), (9), and (10) as paragraphs (7), (8), (9),  
3 (10), and (11), respectively; and

4 (E) by inserting after paragraph (5) the  
5 following:

6 “(6) GOOD SAMARITAN REDUCED PRICE.—The  
7 term ‘good Samaritan reduced price’ means the  
8 price of an apparently wholesome food or an appar-  
9 ently fit grocery product that is an amount not  
10 greater than the cost of handling, administering, and  
11 distributing the apparently wholesome food or ap-  
12 parently fit grocery product.”; and

13 (2) in subsection (c)—

14 (A) in paragraph (1), by inserting “or sells  
15 at a good Samaritan reduced price” after “do-  
16 nates in good faith”;

17 (B) in paragraph (2), by inserting “or  
18 from a sale at a good Samaritan reduced price”  
19 after “donation in good faith”;

20 (C) by redesignating paragraph (3) as  
21 paragraph (4);

22 (D) by inserting after paragraph (2) the  
23 following:

24 “(3) DIRECT DONATIONS TO NEEDY INDIVID-  
25 UALS.—

1           “(A) IN GENERAL.—A qualified direct  
2 donor described in subparagraph (B) shall not  
3 be subject to civil or criminal liability arising  
4 from the nature, age, packaging, or condition of  
5 apparently wholesome food or an apparently fit  
6 grocery product that the qualified direct donor  
7 donates in good faith or sells at a good Samari-  
8 tan reduced price to a needy individual.

9           “(B) QUALIFIED DIRECT DONOR DE-  
10 SCRIBED.—A qualified direct donor referred to  
11 in subparagraph (A) is a retail grocer, whole-  
12 saler, agricultural producer, restaurant, caterer,  
13 school food authority, or institution of higher  
14 education (as defined in section 102 of the  
15 Higher Education Act of 1965 (20 U.S.C.  
16 1002)).”; and

17           (E) in paragraph (4) (as redesignated by  
18 subparagraph (C)), by striking “Paragraphs (1)  
19 and (2)” and inserting “Paragraphs (1), (2),  
20 and (3)”.

21       (b) REGULATIONS; GUIDANCE.—Not later than 180  
22 days after the date of enactment of this Act, the Secretary  
23 shall—

24           (1) in consultation with the Secretary of Health  
25 and Human Services, issue regulations with respect

1 to the safety and safety-related labeling standards of  
2 an apparently wholesome food and an apparently fit  
3 grocery product under the Bill Emerson Good Sa-  
4 maritan Food Donation Act (42 U.S.C. 1791) (as  
5 amended by subsection (a));

6 (2) promote awareness of food donation under  
7 that Act (as amended by subsection (a)); and

8 (3) issue guidance with respect to the amend-  
9 ments made by subsection (a).

10 **SEC. 202. REPORT ON FOOD DONATION BY RETAIL FOOD**  
11 **STORES.**

12 Not later than 1 year after the date of enactment  
13 of this Act, the Secretary shall submit to Congress a re-  
14 port describing the recommendations of the Secretary with  
15 respect to methods of increasing food donation by retail  
16 food stores, as defined by the Secretary.

17 **SEC. 203. USE OF COMMODITY CREDIT CORPORATION**  
18 **FUNDS TO COVER EMERGENCY FOOD ASSIST-**  
19 **ANCE PROGRAM STORAGE AND DISTRIBUTION**  
20 **COSTS.**

21 Section 204 of the Emergency Food Assistance Act  
22 of 1983 (7 U.S.C. 7508) is amended—

23 (1) by striking the section designation and  
24 heading and all that follows through “available to

1 the States” in the first sentence of subsection (a)(1)  
 2 and inserting the following:

3 **“SEC. 204. FUNDS FOR STATE STORAGE AND DISTRIBUTION**  
 4 **COSTS.**

5 “(a) AUTHORIZATION.—

6 “(1) PROCESSING, STORAGE, TRANSPORT, AND  
 7 DISTRIBUTION.—

8 “(A) IN GENERAL.—Using funds of the  
 9 Commodity Credit Corporation, the Secretary  
 10 shall make available to the States \$100,000,000  
 11 for fiscal year 2018 and each fiscal year there-  
 12 after”;

13 (2) in subsection (a)(1)—

14 (A) in the second sentence, by striking  
 15 “Funds appropriated” and inserting the fol-  
 16 lowing:

17 “(B) METHOD OF ALLOCATION.—Funds  
 18 made available”; and

19 (B) in the third sentence, by striking “If  
 20 a State” and inserting the following:

21 “(C) UNUSED FUNDS.—If a State”; and

22 (3) in subsection (b)—

23 (A) by striking “(b) The value” and insert-  
 24 ing the following:

25 “(b) TREATMENT.—The value”; and

1 (B) by striking “appropriations made or  
 2 authorized under this section” and inserting  
 3 “amounts made available under subsection  
 4 (a)(1)”.

5 **SEC. 204. EXPANSION OF CHARITABLE DEDUCTION FOR**  
 6 **CONTRIBUTIONS OF FOOD INVENTORY.**

7 (a) NONPROFIT RETAIL SALES.—Section  
 8 170(e)(3)(C) of the Internal Revenue Code of 1986 is  
 9 amended by adding at the end the following new clause:

10 “(vii) NONPROFIT RETAIL SALE.—For  
 11 purposes of clause (i), a charitable con-  
 12 tribution of food includes a contribution to  
 13 or for the use of an organization described  
 14 in subsection (c) that is a food bank, food  
 15 pantry, soup kitchen, or other similar orga-  
 16 nization which holds such food for non-  
 17 profit retail sale. For purposes of the pre-  
 18 ceding sentence, the terms ‘food bank’,  
 19 ‘food pantry’, and ‘soup kitchen’ have the  
 20 meanings given such terms by section  
 21 201A of the Emergency Food Assistance  
 22 Act of 1983 (7 U.S.C. 7501).”.

23 (b) EFFECTIVE DATE.—Except as otherwise provided  
 24 in this subsection, the amendment made by this section  
 25 shall apply to contributions made after the date of the en-

1 actment of this Act, in taxable years ending after such  
 2 date.

### 3 **TITLE III—SCHOOLS AND OTHER** 4 **INSTITUTIONS**

#### 5 **SEC. 301. ESTABLISHMENT OF FOOD RECOVERY LIAISON.**

6 Subtitle A of the Department of Agriculture Reorga-  
 7 nization Act of 1994 (7 U.S.C. 6901 et seq.) is amended  
 8 by adding at the end the following:

#### 9 **“SEC. 221. FOOD RECOVERY LIAISON.**

10 “(a) ESTABLISHMENT.—The Secretary shall estab-  
 11 lish within the Office of the Secretary a Food Recovery  
 12 Liaison to coordinate Federal programs to measure and  
 13 reduce the incidence of food waste in accordance with this  
 14 section.

15 “(b) DUTIES.—The Food Recovery Liaison shall—

16 “(1) coordinate food waste reduction efforts  
 17 with other Federal agencies, including—

18 “(A) the Environmental Protection Agen-  
 19 cy; and

20 “(B) the Food and Drug Administration;

21 “(2) support and promote Federal programs to  
 22 measure and reduce the incidence of food waste;

23 “(3) provide information to, and serve as a re-  
 24 source for, entities engaged in food recovery con-

cerning the availability of, and eligibility requirements for, participation in Federal programs;

“(4) raise awareness of food recovery issues in interactions with employees of the Department; and

“(5) make recommendations with respect to reducing the incidence of food waste.”.

**SEC. 302. AMENDMENTS TO FEDERAL FOOD DONATION ACT**

**TO REQUIRE FOOD DONATIONS BY EXECUTIVE AGENCIES AND CONGRESS.**

(a) PURPOSE.—Section 2 of the Federal Food Donation Act of 2008 (Public Law 110–247; 42 U.S.C. 1792 note) is amended by striking “encourage” and inserting “require”.

(b) DEFINITIONS.—Section 3 of the Federal Food Donation Act of 2008 (Public Law 110–247; 42 U.S.C. 1792 note) is amended—

(1) by redesignating paragraphs (3) and (4) as paragraphs (4) and (5), respectively; and

(2) by inserting after paragraph (2) the following:

“(3) EXECUTIVE AGENCY.—The term ‘executive agency’ has the meaning given the term in section 133 of title 41, United States Code.”.

1       (c) PROMOTING FEDERAL FOOD DONATION.—Sec-  
2       tion 4 of the Federal Food Donation Act of 2008 (42  
3       U.S.C. 1792) is amended—

4               (1) in subsection (a)—

5                       (A) by redesignating paragraphs (1) and  
6                       (2) as subparagraphs (A) and (B), respectively,  
7                       and indenting the subparagraphs appropriately;

8                       (B) in the matter preceding subparagraph  
9                       (A) (as so redesignated), by striking “Not later  
10                      than” and all that follows through “\$25,000”  
11                      and inserting the following:

12                      “(1) REQUIREMENT.—Not later than 180 days  
13                      after the date of enactment of the Food Recovery  
14                      Act of 2017, the Federal Acquisition Regulation  
15                      issued in accordance with section 1121 of title 41,  
16                      United States Code, shall be revised to provide that,  
17                      except as provided in paragraph (2), all contracts of  
18                      more than \$10,000”;

19                      (C) in subparagraph (A) (as so redesign-  
20                      ated), by striking “encourages” and inserting  
21                      “requires”; and

22                      (D) by adding at the end the following:

23                      “(2) EXCEPTION.—Paragraph (1) shall not  
24                      apply to a contract with an executive agency that  
25                      has issued a regulation in effect on the date of en-



1 actment of the Food Recovery Act of 2017 that pro-  
2 hibits a donation described in paragraph (1)(A).”;  
3 and

4 (2) by adding at the end the following:

5 “(c) APPLICATION TO CONGRESS.—

6 “(1) CONTRACTS.—This Act shall apply to the  
7 House of Representatives and to contracts entered  
8 into by the House of Representatives, and to the  
9 Senate and to contracts entered into by the Senate,  
10 in the same manner and to the same extent as this  
11 Act applies to an executive agency and to contracts  
12 entered into by an executive agency.

13 “(2) ADMINISTRATION.—For purposes of car-  
14 rying out paragraph (1)—

15 “(A) the Chief Administrative Officer of  
16 the House of Representatives shall be consid-  
17 ered to be the head of the House of Representa-  
18 tives; and

19 “(B) the Secretary of the Senate shall be  
20 considered to be the head of the Senate.

21 “(d) DATA; REPORTS.—

22 “(1) DATA.—The head of each executive agency  
23 shall collect data on the quantity of apparently  
24 wholesome food donated in accordance with this Act.

8 “SEC. 5. AUTHORIZATION OF APPROPRIATIONS.

12 SEC. 303. FOOD AND AGRICULTURE SERVICE LEARNING  
13 PROGRAM.

(1) in subsection (b)(4), by inserting “to promote agricultural education, to raise awareness regarding the consequences of wasted food, and to encourage the implementation of food recovery initiatives to reduce the quantity of wasted food” before the semicolon;

24 (A) in paragraph (2)—

1 (i) in subparagraph (C), by striking  
2 “and where food comes from; and” and in-  
3 serting “, where food comes from, the con-  
4 sequences of food waste, and food recovery  
5 initiatives;”;

6 (ii) in subparagraph (D), by striking  
7 the period at the end and inserting “;  
8 and”; and

9 (iii) by adding at the end the fol-  
10 lowing:

11 “(E) have the capacity to carry out na-  
12 tional or regional projects that include 2 or  
13 more States.”; and

14 (B) by adding at the end the following:

15 “(3) RESERVATION.—The majority of the funds  
16 made available to carry out this subsection shall be  
17 reserved for projects that—

18 “(A) are larger in scale as compared to  
19 other proposed projects;

20 “(B) are national or regional in scope; and

21 “(C) include 2 or more States.”; and

22 (3) in subsection (e)(1), by striking  
23 “\$25,000,000, to remain available until expended”  
24 and inserting “\$5,000,000 for each of fiscal years  
25 2018 through 2022”.

1 **SEC. 304. MODIFICATION OF NATIONAL SCHOOL LUNCH**  
2 **PROGRAM PROCUREMENT REQUIREMENTS**  
3 **TO ENCOURAGE PURCHASE OF LOWER-**  
4 **PRICE, NONSTANDARD-SIZE OR -SHAPE**  
5 **PRODUCE.**

6 Section 9(a)(4)(C) of the Richard B. Russell National  
7 School Lunch Act (42 U.S.C. 1758(a)(4)(C)) is amended  
8 by striking clause (ii) and inserting the following:

9 “(ii) in the product specifications and  
10 practices required under clause (i), encour-  
11 age State departments of agriculture and  
12 education, school food authorities, local  
13 educational agencies, and local processing  
14 entities to purchase lower-price, non-  
15 standard-size or -shape produce to be used  
16 in school nutrition programs under this  
17 Act and the Child Nutrition Act of 1966  
18 (42 U.S.C. 1771 et seq.); and”.

19 **SEC. 305. FARM TO SCHOOL GRANT PROGRAM TO IMPROVE**  
20 **ACCESS TO LOCAL FOODS IN SCHOOLS AND**  
21 **REDUCE FOOD WASTE.**

22 Section 18(g)(3) of the Richard B. Russell National  
23 School Lunch Act (42 U.S.C. 1769(g)(3)) is amended—

24 (1) in subparagraph (A)(v), by inserting “and  
25 reducing food waste at both the school and farm lev-  
26 els” before the semicolon at the end; and

1 (2) by adding at the end the following:

2 “(D) PRIORITY FOR PROJECTS WITH FOOD  
3 WASTE PLANS.—In making awards under this  
4 subsection, the Secretary shall give priority to  
5 eligible schools that have in effect a plan to re-  
6 duce or recover food waste.”.

7 **TITLE IV—FOOD DATE**  
8 **LABELING**

9 **SEC. 401. DEFINITIONS.**

10 In this title:

11 (1) ADMINISTERING SECRETARIES.—The term  
12 “administering Secretaries” means—

13 (A) with respect to products described in  
14 paragraph (4)(A), the Secretary; and

15 (B) with respect to products described in  
16 paragraph (4)(B), the Secretary of Health and  
17 Human Services.

18 (2) FOOD LABELER.—The term “food labeler”  
19 means the producer, manufacturer, distributor, or  
20 retailer that places a date label on food packaging  
21 of a product.

22 (3) QUALITY DATE.—The term “quality date”  
23 means a date voluntarily printed on food packaging  
24 that is intended to communicate to consumers the  
25 date after which the quality of the product may

1 begin to deteriorate, but the product remains appar-  
2 ently wholesome food (as defined in section 22(b) of  
3 the Child Nutrition Act of 1966 (42 U.S.C.  
4 1791(b)).

5 (4) READY-TO-EAT PRODUCT.—The term  
6 “ready-to-eat product” means—

7 (A) with respect to a product under the ju-  
8 risdiction of the Secretary, a product that—

9 (i) is in a form that is edible without  
10 additional preparation to achieve food safe-  
11 ty and may receive additional preparation  
12 for palatability or aesthetic, epicurean,  
13 gastronomic, or culinary purposes; and

14 (ii) is—

15 (I) a poultry product (as defined  
16 in section 4 of the Poultry Products  
17 Inspection Act (21 U.S.C. 453));

18 (II) a meat food product (as de-  
19 fined in section 1 of the Federal Meat  
20 Inspection Act (21 U.S.C. 601)); or

21 (III) an egg product (as defined  
22 in section 4 of the Egg Products In-  
23 spection Act (21 U.S.C. 1033)); and

24 (B) with respect to a food (as defined in  
25 section 201 of the Federal Food, Drug, and

Cosmetic Act (21 U.S.C. 321)) under the jurisdiction of the Secretary of Health and Human Services—

(i) a food that is normally eaten in its raw state; or

(ii) any other food, including a processed food, for which it is reasonably foreseeable that the food will be eaten without further processing that would significantly minimize biological hazards.

(5) SAFETY DATE.—The term “safety date” means a date printed on food packaging of a high-risk ready-to-eat product, which signifies the end of the estimated period of shelf life under any stated storage conditions, after which the product may pose a health safety risk.

**SEC. 402. QUALITY DATES AND SAFETY DATES.**

(a) QUALITY DATES.—

(1) IN GENERAL.—If a food labeler includes a quality date on food packaging, the label shall use the uniform quality date label phrase under paragraph (2).

(2) UNIFORM PHRASE.—The uniform quality date label phrase under this paragraph shall be “BEST If Used By”, unless and until the admin-

1       istering Secretaries, acting jointly, specify through  
2       rulemaking another uniform phrase to be used for  
3       purposes of complying with paragraph (1).

4           (3) OPTION OF LABELER.—The decision to in-  
5       clude a quality date on food packaging shall be at  
6       the discretion of the food labeler.

7       (b) SAFETY DATES.—

8           (1) IN GENERAL.—The label of a ready-to-eat  
9       product that meets the criteria established under  
10      paragraph (3)(A) shall include a safety date deter-  
11      mined under paragraph (3)(B) that is immediately  
12      preceded by the uniform safety date label phrase  
13      under paragraph (2).

14          (2) UNIFORM PHRASE.—The uniform safety  
15      date label phrase under this paragraph shall be  
16      “USE By”, unless and until the administering Sec-  
17      retaries jointly specify through rulemaking another  
18      uniform phrase to be used for purposes of complying  
19      with paragraph (1).

20          (3) HIGH-RISK READY-TO-EAT PRODUCTS.—The  
21      administering Secretaries, acting jointly, shall issue  
22      guidance—

23           (A) establishing criteria for determining  
24      the conditions under which ready-to-eat prod-



1           ucts may have a high level of risk associated  
2           with consumption after a certain date; and

3                   (B) for determining safety dates for high-  
4           risk ready-to-eat products described in subpara-  
5           graph (A).

6       (c) QUALITY DATE AND SAFETY DATE LABELING.—

7           (1) IN GENERAL.—The quality date and safety  
8           date, as applicable, and immediately adjacent uni-  
9           form quality date label phrase or safety date label  
10          phrase shall be—

11                   (A) in single easy-to-read type style; and

12                   (B) located in a conspicuous place on the  
13          package of the food.

14          (2) DATE FORMAT.—Each quality date and  
15          safety date shall be stated in terms of day and  
16          month and, as appropriate, year.

17          (3) ABBREVIATIONS.—A food labeler may use a  
18          standard abbreviation of “BB” and “UB” for the  
19          quality date and safety date, respectively, only if the  
20          food packaging is too small to include the uniform  
21          phrase described in subsection (a)(2) or (b)(2), as  
22          applicable.

23          (4) FREEZE BY.—A food labeler may add “or  
24          Freeze By” following a quality date or safety date

1 uniform phrase described in subsection (a)(2) or  
2 (b)(2), as applicable.

3 (d) SALE OR DONATION AFTER QUALITY DATE.—

4 The sale, donation, or use of any product shall not be pro-  
5 hibited based on passage of the quality date of the prod-  
6 uct.

7 (e) EDUCATION.—Not later than 1 year after the  
8 date of enactment of this Act, the administering Secre-  
9 taries, acting jointly, shall provide consumer education  
10 and outreach on the meaning of quality date and safety  
11 date food labels.

12 (f) RULE OF CONSTRUCTION; PREEMPTION.—

13 (1) RULE OF CONSTRUCTION.—Nothing in this  
14 section prohibits any State or political subdivision of  
15 a State from establishing or continuing in effect any  
16 requirement that prohibits the sale or donation of  
17 foods based on passage of the safety date.

18 (2) PREEMPTION.—No State or political sub-  
19 division of a State may establish or continue in ef-  
20 fect any requirement that—

21 (A) relates to the inclusion in food labeling  
22 of a quality date or a safety date that is dif-  
23 ferent from or in addition to, or that is other-  
24 wise not identical with, the requirements under  
25 this section; or

1 (B) prohibits the sale or donation of foods  
2 based on passage of the quality date.

3 (3) ENFORCEMENT.—The administering Secre-  
4 taries, acting jointly and in coordination with the  
5 Federal Trade Commission, shall ensure that the  
6 uniform quality date label phrase and uniform safety  
7 date label phrase are standardized across all food  
8 products.

9 (4) SAVINGS.—Nothing in this Act, any amend-  
10 ment made by this Act, or any standard or require-  
11 ment imposed pursuant to this Act preempts, dis-  
12 places, or supplants any State or Federal common  
13 law rights or any State or Federal statute creating  
14 a remedy for civil relief, including those for civil  
15 damage, or a penalty for criminal conduct.

16 (g) TIME TEMPERATURE INDICATOR LABELS.—  
17 Nothing in this section prohibits or restricts the use of  
18 time-temperature indicator labels or similar technology  
19 that is consistent with the requirements of this Act.

20 **SEC. 403. MISBRANDING VIOLATION FOR QUALITY DATES**  
21 **AND SAFETY DATES IN FOOD LABELING.**

22 (a) FDA VIOLATIONS.—Section 403 of the Federal  
23 Food, Drug, and Cosmetic Act (21 U.S.C. 343) is amend-  
24 ed by adding at the end the following:

1 “(z) if its labeling is in violation of section 402 of  
2 the Food Recovery Act of 2017 (relating to quality dates  
3 and safety dates).”.

4 (b) POULTRY PRODUCTS.—Section 4(h) of the Poul-  
5 try Products Inspection Act (21 U.S.C. 453(h)) is amend-  
6 ed—

7 (1) in paragraph (11), by striking “or” at the  
8 end;

9 (2) in paragraph (12), by striking the period at  
10 the end and inserting “; or”; and

11 (3) by adding at the end the following:

12 “(13) if it does not bear a label in accordance  
13 with section 402 of the Food Recovery Act of  
14 2017.”.

15 (c) MEAT PRODUCTS.—Section 1(n) of the Federal  
16 Meat Inspection Act (21 U.S.C. 601(n)) is amended—

17 (1) in paragraph (11), by striking “or” at the  
18 end;

19 (2) in paragraph (12), by striking the period at  
20 the end and inserting “; or”; and

21 (3) by adding at the end the following:

22 “(13) if it does not bear a label in accordance  
23 with section 402 of the Food Recovery Act of  
24 2017.”.

1 (d) EGG PRODUCTS.—Section 7(b) of the Egg Prod-  
2 ucts Inspection Act (21 U.S.C. 1036(b)) is amended in  
3 the first sentence by adding before the period at the end  
4 “or if it does not bear a label in accordance with section  
5 402 of the Food Recovery Act of 2017”.

6 **SEC. 404. REGULATIONS AND GUIDANCE.**

7 (a) IN GENERAL.—Not later than 2 years after the  
8 date of enactment of this Act, the administering Secre-  
9 taries, acting jointly, shall—

10 (1) promulgate final regulations for carrying  
11 out this title and the amendments made by this title  
12 (other than section 402(b)(3)); and

13 (2) issue the guidance required by section  
14 402(b)(3).

15 (b) UPDATES TO GUIDANCE.—Not less frequently  
16 than once every 4 years, the administering Secretaries,  
17 acting jointly, shall review and, as the administering Sec-  
18 retaries determine to be appropriate, update the guidance  
19 required by section 402(b)(3).

20 **SEC. 405. DELAYED APPLICABILITY.**

21 This title and the amendments made by this title  
22 shall apply only with respect to food products that are la-  
23 beled on or after the date that is 2 years after the date  
24 on which final regulations are promulgated under section  
25 404(a)(1).

1 **SEC. 406. REPORT TO CONGRESS.**

2 Not later than 5 years after the date of enactment  
3 of this Act, the administering Secretaries, acting jointly,  
4 shall report to the appropriate committees of Congress on  
5 rates of compliance of food labelers with the food date la-  
6 beling requirements under this title and the amendments  
7 made by this title.

8 **TITLE V—CONSUMERS AND**  
9 **LOCAL INFRASTRUCTURE**

10 **SEC. 501. SUPPORT FOR NATIONAL MEDIA CAMPAIGNS TO**  
11 **DECREASE INCIDENCE OF FOOD WASTE.**

12 (a) IN GENERAL.—The Secretary shall support na-  
13 tional media campaigns to decrease the incidence of food  
14 waste.

15 (b) MANDATORY FUNDING.—

16 (1) IN GENERAL.—The Secretary shall use  
17 \$8,000,000 of funds of the Commodity Credit Cor-  
18 poration to carry out this section for fiscal year  
19 2018.

20 (2) AVAILABILITY.—Funds described in para-  
21 graph (1) shall remain available until expended.

1 **SEC. 502. INCREASE IN RESOURCES FOR COMMUNITY FA-**  
2 **CILITIES LOANS DIRECTED AT COMPOSTING**  
3 **AND ANAEROBIC DIGESTION FOOD WASTE-**  
4 **TO-ENERGY OPERATIONS.**

5 Section 306(a)(1) of the Consolidated Farm and  
6 Rural Development Act (7 U.S.C. 1926(a)(1)) is amended  
7 by inserting after the first sentence the following: “5 per-  
8 cent of the amounts made available for each fiscal year  
9 for loans for essential community facilities under the pre-  
10 ceding sentence shall be reserved for loans, in accordance  
11 with subsection (c)(2), for municipal or county  
12 composting, anaerobic digestion food waste-to-energy  
13 projects, and the conversion of animal waste products into  
14 industrial products or into raw materials that can be con-  
15 verted into finished products other than by anaerobic di-  
16 gestion or the production of bioethanol through fermenta-  
17 tion. The Secretary shall not make or insure a loan under  
18 the preceding sentence to an entity that will use the  
19 amounts under the loan for an anaerobic digester that  
20 uses solely manure as undigested biomass, and shall give  
21 preference to loans under the preceding sentence for an-  
22 aerobic digesters that use primarily nonedible food, crop  
23 waste, or nonedible food and crop waste as undigested bio-  
24 mass.”.

1 **SEC. 503. EXPANSION OF RURAL UTILITIES SERVICE**  
2 **WATER AND WASTE DISPOSAL PROGRAM TO**  
3 **PROVIDE LOANS AND GRANTS FOR RURAL**  
4 **COMMUNITIES TO ADAPT WASTE DISPOSAL**  
5 **FACILITIES TO INCORPORATE ANAEROBIC**  
6 **DIGESTION FOOD WASTE-TO-ENERGY OPER-**  
7 **ATIONS.**

8 Section 306 of the Consolidated Farm and Rural De-  
9 velopment Act (7 U.S.C. 1926) is amended by inserting  
10 after subsection (b) the following:

11 “(c) WATER OR WASTE DISPOSAL LOANS AND  
12 GRANTS FOR PROJECTS TO INCORPORATE ANAEROBIC  
13 DIGESTION FOOD WASTE-TO-ENERGY OPERATIONS IN  
14 WASTE DISPOSAL FACILITIES.—

15 “(1) IN GENERAL.—Notwithstanding any other  
16 provision of law, beginning in fiscal year 2018, in  
17 addition to any other amounts available for water or  
18 waste disposal loans and grants under paragraphs  
19 (1) and (2) of subsection (a), \$50,000,000 of the  
20 funds of the Commodity Credit Corporation for each  
21 fiscal year shall be available for those loans and  
22 grants, of which the Secretary shall use—

23 “(A) \$25,000,000 for loans, in accordance  
24 with paragraph (2), for the adaptation of waste  
25 disposal facilities to incorporate anaerobic di-  
26 gestion food waste-to-energy operations; and



1           “(B) \$25,000,000 for grants, in accord-  
2           ance with paragraph (2), for the adaptation of  
3           waste disposal facilities to incorporate anaerobic  
4           digestion food waste-to-energy operations.

5           “(2) REQUIREMENTS.—

6           “(A) IN GENERAL.—A loan or grant is  
7           made in accordance with this paragraph if, be-  
8           fore making the loan or grant, the Secretary  
9           has obtained from the recipient of the loan or  
10          grant—

11           “(i) a written commitment that the  
12          recipient has read and agrees to comply  
13          with the Food Recovery Hierarchy of the  
14          Environmental Protection Agency, particu-  
15          larly as applied to apparently wholesome  
16          food (as defined in section 22(b) of the  
17          Child Nutrition Act of 1966 (42 U.S.C.  
18          1791(b)) that may be provided to or re-  
19          ceived by the recipient; and

20           “(ii) a written end-product recycling  
21          plan that provides for the beneficial use of  
22          the material resulting from any anaerobic  
23          digestion food waste-to-energy operation  
24          with respect to which the loan or grant is  
25          made, in a manner that meets all applica-

1           ble Federal, State, and local laws that pro-  
2           tect human health and the environment.

3           “(B) LIMITATION.—A loan or grant under  
4           paragraph (1) may not be used for an anaerobic  
5           digester that uses solely manure as undigested  
6           biomass.

7           “(C) PREFERENCE.—The Secretary shall  
8           give preference to loans and grants under para-  
9           graph (1) for anaerobic digesters that use pri-  
10          marily nonedible food, crop waste, or nonedible  
11          food and crop waste as undigested biomass.

12          “(3) AVAILABILITY.—Funds made available  
13          under paragraph (1) shall remain available until ex-  
14          pended.”.

15 **SEC. 504. GRANTS FOR COMPOSTING AND ANAEROBIC DI-**  
16 **GESTION       FOOD       WASTE-TO-ENERGY**  
17 **PROJECTS.**

18          (a) IN GENERAL.—Subtitle G of the Solid Waste Dis-  
19          posal Act (42 U.S.C. 6971 et seq.) is amended by adding  
20          at the end the following:

21 **“SEC. 7011. GRANTS FOR COMPOSTING AND ANAEROBIC DI-**  
22 **GESTION       FOOD       WASTE-TO-ENERGY**  
23 **PROJECTS.**

24          “(a) GRANTS.—The Administrator shall establish a  
25          grant program to award grants to States eligible to receive

1 the grants under subsection (b)(1) to construct large-scale  
2 composting or anaerobic digestion food waste-to-energy  
3 projects.

4 “(b) ELIGIBLE STATES.—

5 “(1) ELIGIBILITY.—In order to be eligible to  
6 receive a grant under this section, a State shall—

7 “(A) have in effect a plan to limit the  
8 quantity of food waste that may be disposed of  
9 in landfills in the State; and

10 “(B) provide to the Administrator—

11 “(i) a written commitment that the  
12 State has read and agrees to comply with  
13 the Food Recovery Hierarchy of the Envi-  
14 ronmental Protection Agency, particularly  
15 as applied to apparently wholesome food  
16 (as defined in section 22(b) of the Child  
17 Nutrition Act of 1966 (42 U.S.C. 1791(b))  
18 that may be provided to or received by the  
19 State; and

20 “(ii) a written end-product recycling  
21 plan that provides for the beneficial use of  
22 the material resulting from any anaerobic  
23 digestion food waste-to-energy operation  
24 with respect to which the loan or grant is  
25 made, in a manner that meets all applica-

6 “(3) PREFERENCE.—The Administrator shall  
7 give preference to grants under subsection (a) for  
8 anaerobic digesters that use primarily nonedible  
9 food, crop waste, or nonedible food and crop waste  
10 as undigested biomass.

(b) CLERICAL AMENDMENT.—The table of contents for the Solid Waste Disposal Act (42 U.S.C. 6901 et seq.) is amended by inserting after the item relating to section 7010 the following:

18 SEC. 505. GOVERNMENT ACCOUNTABILITY OFFICE AUDIT.

(a) IN GENERAL.—Not later than 2 years after the date of enactment of this Act, the Comptroller General of the United States (referred to in this section as the “Comptroller General”) shall conduct an audit to assess estimates of postharvest food loss and waste in the United States, including estimates by the Department of Agri-

1 culture and other government, academic, and industry  
2 stakeholders.

3 (b) REQUIREMENTS.—The Comptroller General, as  
4 part of the audit conducted under subsection (a)—

5 (1) shall—

6 (A) assess the extent to which the esti-  
7 mates described in that subsection provide a  
8 valid benchmark for the amount and value of  
9 postharvest food loss and waste in the United  
10 States;

11 (B) evaluate the reliability of the data, and  
12 the validity and accuracy of the assumptions  
13 and models, underlying the estimates; and

14 (C) if appropriate, include recommenda-  
15 tions to improve the estimates; and

16 (2) if the Comptroller General determines that  
17 the estimates described in that subsection are invalid  
18 under paragraph (1)(A), may conduct an estimate of  
19 postharvest food loss and waste in the United  
20 States.

○