

Union Calendar No. 288

115TH CONGRESS 1ST SESSION

H. R. 2148

[Report No. 115-392]

To amend the Federal Deposit Insurance Act to clarify capital requirements for certain acquisition, development, or construction loans.

IN THE HOUSE OF REPRESENTATIVES

APRIL 26, 2017

Mr. PITTENGER (for himself and Mr. DAVID SCOTT of Georgia) introduced the following bill; which was referred to the Committee on Financial Services

NOVEMBER 6, 2017

Additional sponsors: Mr. Walker, Mr. Ross, Mrs. Wagner, Mr. Barr, Mr. Tipton, Mr. Stivers, Mr. Gottheimer, Mr. Fitzpatrick, Mr. Coffman, Mr. Budd, Mr. Messer, Mr. Luetkemeyer, Mr. Loudermilk, Mr. Emmer, and Mr. Davidson

November 6, 2017

Reported with amendments, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Omit the part struck through and insert the part printed in italic]

A BILL

To amend the Federal Deposit Insurance Act to clarify capital requirements for certain acquisition, development, or construction loans.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as "Clarifying Commercial
- 5 Real Estate Loans".
- 6 SEC. 2. CAPITAL REQUIREMENTS FOR CERTAIN ACQUISI-
- 7 TION, DEVELOPMENT, OR CONSTRUCTION
- 8 LOANS.
- 9 The Federal Deposit Insurance Act is amended by
- 10 adding at the end the following new section:
- 11 "SEC. 51. CAPITAL REQUIREMENTS FOR CERTAIN ACQUISI-
- 12 TION, DEVELOPMENT, OR CONSTRUCTION
- 13 LOANS.
- 14 "(a) IN GENERAL.—The appropriate Federal bank-
- 15 ing agencies may only subject a depository institution to
- 16 higher capital standards with respect to a high volatility
- 17 commercial real estate (HVCRE) exposure (as defined
- 18 under section 324.2 of title 12, Code of Federal Regula-
- 19 tions, as in effect on the day before the date of the enact-
- 20 ment of this section) (as such term is defined under section
- 21 324.2 of title 12, Code of Federal Regulations, as of October
- 22 11, 2017, or if a successor regulation is in effect as of the
- 23 date of the enactment of this section, such term or any suc-
- 24 cessor term contained in such successor regulation) if such
- 25 exposure is an HVCRE ADC loan.

1	"(b) HVCRE ADC LOAN DEFINED.—For purposes
2	of this section and with respect to a depository institution,
3	the term 'HVCRE ADC loan'—
4	"(1) means a credit facility secured by land or
5	improved real property that, prior to being reclassi-
6	fied by the depository institution as a Non-HVCRE
7	ADC loan pursuant to subsection (d)—
8	"(A) finances or has financed primarily fi-
9	nances, has financed, or refinances the acquisi-
10	tion, development, or construction of real prop-
11	erty;
12	"(B) has the purpose of providing financ-
13	ing to acquire, develop, or improve such real
14	property into income-producing real property;
15	and
16	"(C) is dependent upon future income or
17	sales proceeds from, or refinancing of, such real
18	property for the repayment of such credit facil-
19	ity;
20	"(2) does not include a credit facility financ-
21	ing—
22	"(A) the acquisition, development, or con-
23	struction of properties that are—
24	"(i) one- to four-family residential
25	properties;

1	"(ii) real property that would qualify						
2	as an investment in community develop-						
3	ment; or						
4	"(iii) agricultural land;						
5	"(B) the acquisition or refinance of exist-						
6	ing income-producing real property secured b						
7	a mortgage on such property, if the cash flow						
8	being generated by the real property is sufficien						
9	to support the debt service and expenses of the						
10	real property, as determined by the depository						
11	institution, in accordance with the institution's						
12	applicable loan underwriting criteria for perma-						
13	$nent\ financings;$						
14	"(C) improvements to existing income-pro-						
15	ducing improved real property secured by a						
16	mortgage on such property, if the cash flow						
17	being generated by the real property is suffi-						
18	cient to support the debt service and expenses						
19	of the real property, as determined by the de-						
20	pository institution, in accordance with the in-						
21	stitution's applicable loan underwriting criteria						
22	for permanent financings; or						
23	"(D) commercial real property projects in						
24	which—						

1	"(i) the loan-to-value ratio is less than
2	or equal to the applicable maximum super-
3	visory loan-to-value ratio as determined by
4	the appropriate Federal banking agency;
5	and
6	"(ii) the borrower has contributed
7	capital of at least 15 percent of the real
8	property's appraised, 'as completed' value
9	to the project in the form of—
10	"(I) cash;
11	"(II) unencumbered readily mar-
12	ketable assets;
13	"(III) paid development expenses
14	out-of-pocket; or
15	"(IV) contributed real property
16	or improvements; and
17	"(iii) the borrower contributed the
18	minimum amount of capital described
19	under clause (ii) before the depository in-
20	stitution advances funds under the credit
21	facility, and such minimum amount of cap-
22	ital contributed by the borrower is contrac-
23	tually required to remain in the project
24	until the credit facility has been reclassi-

1	fied by the depository institution as a Non-
2	HVCRE ADC loan under subsection (d);
3	"(3) does not include any loan made prior to
4	January 1, 2015; and
5	"(4) does not include a credit facility reclassi-
6	fied as a Non-HVCRE ADC loan under subsection
7	(d).
8	"(c) Value of Contributed Real Property.—
9	For purposes of this section, the value of any real property
10	contributed by a borrower as a capital contribution shall
11	be the appraised value of the property as determined
12	under standards prescribed pursuant to section 1110 of
13	the Financial Institutions Reform, Recovery, and Enforce-
14	ment Act of 1989 (12 U.S.C. 3339), in connection with
15	the extension of the credit facility or loan to such bor-
16	rower.
17	"(d) Reclassification as a Non-HVCRE ADC
18	LOAN.—For purposes of this section and with respect to
19	a credit facility and a depository institution, upon—
20	"(1) the completion of the development or con-
21	struction of the real property being financed by the
22	credit facility; and
23	"(2) cash flow being generated by the real prop-
24	erty being sufficient to support the debt service and
25	expenses of the real property.

- 1 in either case to the satisfaction of the depository institu-
- 2 tion, in accordance with the institution's applicable loan
- 3 underwriting criteria for permanent financings, the credit
- 4 facility may be reclassified by the depository institution
- 5 as a Non-HVCRE ADC loan.".

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