

116TH CONGRESS 1ST SESSION H.R. 4142

To rebuild the Nation's infrastructure, provide a consumer rebate to the American people, assist coal country, reduce harmful pollution, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

August 2, 2019

Mr. Larson of Connecticut (for himself, Ms. Norton, Mr. Lynch, and Mr. Payne) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Transportation and Infrastructure, Energy and Commerce, Agriculture, Education and Labor, Natural Resources, Science, Space, and Technology, and Financial Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To rebuild the Nation's infrastructure, provide a consumer rebate to the American people, assist coal country, reduce harmful pollution, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "America Wins Act".

- 1 (b) Table of Contents for
- 2 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Tax on carbon dioxide content of certain substances.
 - Sec. 3. Energy Refund Program.
 - Sec. 4. Consumer tax rebate.

3 SEC. 2. TAX ON CARBON DIOXIDE CONTENT OF CERTAIN

- 4 SUBSTANCES.
- 5 (a) In General.—Chapter 38 of the Internal Rev-
- 6 enue Code of 1986 (relating to environmental taxes) is
- 7 amended by adding at the end thereof the following new
- 8 subchapter:

9 "Subchapter E—Tax on Carbon Dioxide

10 Content of Certain Substances

- "Sec. 4691. Imposition of tax.
- "Sec. 4692. Refunds or credits.
- "Sec. 4693. Border adjustments.
- "Sec. 4694. Definitions and special rules.

11 "SEC. 4691. IMPOSITION OF TAX.

- 12 "(a) IN GENERAL.—There is hereby imposed a tax
- 13 on any taxable carbon substance sold by the manufacturer,
- 14 producer, or importer thereof.
- 15 "(b) Amount of Tax.—
- 16 "(1) In general.—The amount of tax imposed
- by subsection (a) on any taxable carbon substance
- shall be the applicable amount per ton of carbon di-
- oxide content of such substance, as determined by
- the Secretary in consultation with the Secretary of
- 21 Energy.

1	"(2) Fractional part of ton.—In the case
2	of a fraction of a ton, the tax imposed by subsection
3	(a) shall be the same fraction of the amount of such
4	tax imposed on a whole ton.
5	"(3) Applicable amount.—
6	"(A) In general.—For purposes of para-
7	graph (1), the term 'applicable amount' means
8	\$ 52.
9	"(B) Inflation adjustment.—In the
10	case of any taxable year beginning in a calendar
11	year after 2020, the dollar amount in subpara-
12	graph (A) shall be increased by an amount
13	equal to—
14	"(i) such dollar amount, multiplied by
15	"(ii) the cost-of-living adjustment de-
16	termined under section $1(f)(3)$ for the cal-
17	endar year in which the taxable year be-
18	gins, determined—
19	"(I) by substituting 'calendar
20	year 2019' for 'calendar year 2016' in
21	subparagraph (A)(ii) thereof, and
22	"(II) by substituting for the C-
23	CPI-U referred to section
24	1(f)(3)(A)(i) the amount that such C-
25	CPI-U would have been if the annual

1	percentage increase in C-CPI-U with
2	respect to each year after 2020 had
3	been 6 percentage points greater.
4	"(c) Substance Taxed Only Once.—No tax shall
5	be imposed by subsection (a) with respect to a taxable car-
6	bon substance if the person who would be liable for such
7	tax establishes that a prior tax imposed by such section
8	has been imposed with respect to such product.
9	"(d) Exemption for Exports.—
10	"(1) Tax-free sales.—
11	"(A) In general.—No tax shall be im-
12	posed under subsection (a) on the sale by the
13	manufacturer or producer of any taxable carbon
14	substance for export or for resale by the pur-
15	chaser to a second purchaser for export.
16	"(B) Proof of export required.—
17	Rules similar to the rules of section 4221(b)
18	shall apply for purposes of subparagraph (A).
19	"(2) Credit or refund where tax paid.—
20	"(A) In general.—Except as provided in
21	subparagraph (B), if—
22	"(i) tax under subsection (a) was paid
23	with respect to any taxable carbon sub-
24	stance, and

1	"(ii)(I) such substance was exported
2	by any person, or
3	"(II) such substance was used as a
4	material in the manufacture or production
5	of a taxable carbon substance which was
6	exported by any person and which, at the
7	time of export, was a taxable carbon sub-
8	stance,
9	credit or refund (without interest) of such tax
10	shall be allowed or made to the person who paid
11	such tax.
12	"(B) Condition to allowance.—No
13	credit or refund shall be allowed or made under
14	subparagraph (A) unless the person who paid
15	the tax establishes that he—
16	"(i) has repaid or agreed to repay the
17	amount of the tax to the person who ex-
18	ported the taxable carbon substance, or
19	"(ii) has obtained the written consent
20	of such exporter to the allowance of the
21	credit or the making of the refund.
22	"(C) REFUNDS DIRECTLY TO EX-
23	PORTER.—The Secretary shall provide, in regu-
24	lations, the circumstances under which a credit
25	or refund (without interest) of the tax under

1	subsection (a) shall be allowed or made to the
2	person who exported the taxable carbon sub-
3	stance, where—
4	"(i) the person who paid the tax
5	waives his claim to the amount of such
6	credit or refund, and
7	"(ii) the person exporting the taxable
8	carbon substance provides such informa-
9	tion as the Secretary may require in such
10	regulations.
11	"SEC. 4692. REFUNDS OR CREDITS.
12	"(a) Sequestered Carbon.—Under regulations
13	prescribed by the Secretary, if—
14	"(1) a person uses a taxable carbon substance
15	as a feedstock so that the carbon associated with
16	such substance will not be emitted, or
17	"(2) a person captures and sequesters the car-
18	bon in a taxable carbon substance,
19	then an amount equal to the amount of tax in effect under
20	section 4691(b) with respect to such substance for the cal-
21	endar year in which such use begins shall be allowed as
22	a credit or refund (without interest) to such person in the
23	same manner as if it were an overpayment of tax imposed
24	by section 4691.

- 1 "(b) Previously Taxed Carbon Substances
- 2 Used To Make Another Taxable Carbon Sub-
- 3 STANCE.—Under regulations prescribed by the Secretary,
- 4 if—
- 5 "(1) a tax under section 4691 was paid with re-
- 6 spect to any taxable carbon substance, and
- 7 "(2) such substance was used by any person in
- 8 the manufacture or production of any other sub-
- 9 stance which is a taxable carbon substance,
- 10 then an amount equal to the tax so paid shall be allowed
- 11 as a credit or refund (without interest) to such person in
- 12 the same manner as if it were an overpayment of tax im-
- 13 posed by section 4691(a). In any case to which this para-
- 14 graph applies, the amount of any such credit or refund
- 15 shall not exceed the amount of tax imposed by section
- 16 4691(a) on the other taxable fuel manufactured or pro-
- 17 duced (or which would have been imposed by such sub-
- 18 section on such other fuel but for section 4691(c)).
- 19 "SEC. 4693. BORDER ADJUSTMENTS.
- 20 "(a) Imports.—The Secretary shall impose a carbon
- 21 equivalency fee on imports of carbon-intensive goods that
- 22 shall be equivalent to the cost that domestic producers of
- 23 comparable carbon-intensive goods incur as a result of—

1	"(1) taxes paid by manufacturers, producers,
2	and importers of taxable carbon substances under
3	this section, and
4	"(2) carbon equivalency fees paid by importers
5	of carbon intensive goods used in the production of
6	the comparable carbon intensive goods in question.
7	"(b) Exports.—Notwithstanding the limitations of
8	section 4692, the Secretary shall allow as a credit or re-
9	fund (without interest) to the exporter of a carbon-inten-
10	sive good produced in the United States in the same man-
11	ner as if it were an overpayment of tax imposed by section
12	4691 an amount equivalent to the cost that domestic pro-
13	ducers of such carbon intensive goods incur as a result
14	of—
15	"(1) taxes paid by manufacturers, producers,
16	and importers of taxable carbon substances under
17	this section, and
18	"(2) carbon equivalency fees paid by importers
19	of carbon intensive goods used in the production of
20	the comparable carbon intensive goods in question.
21	"(c) Expiration.—This section shall cease to have
22	effect at such time as and to the extent that—
23	"(1)(A) an international agreement requiring
24	countries that emit greenhouse gases and produce

1	carbon intensive goods for international markets to
2	adopt equivalent measures comes into effect, or
3	"(B) the country of export has implemented
4	equivalent measures, and
5	"(2) the actions provided for by subsections (a)
6	and (b) are no longer appropriate.
7	"SEC. 4694. DEFINITIONS AND SPECIAL RULES.
8	"(a) Definitions.—For purposes of this sub-
9	chapter—
10	"(1) TAXABLE CARBON SUBSTANCE.—The term
11	'taxable carbon substance' means—
12	"(A) coal (including lignite and peat),
13	"(B) petroleum and any petroleum product
14	(as defined in section $4612(a)(3)$), and
15	"(C) natural gas,
16	which is extracted, manufactured, or produced in the
17	United States or entered into the United States for
18	consumption, use, or warehousing.
19	"(2) United states.—The term 'United
20	States' has the meaning given such term by section
21	4612(a)(4).
22	"(3) Importer.—The term 'importer' means
23	the person entering the taxable carbon substance for
24	consumption, use, or warehousing.

1	"(4) Ton.—The term 'ton' means metric tons.
2	In the case of any taxable carbon substance which
3	is a gas, the term 'ton' means the amount of such
4	gas in cubic feet which is the equivalent of a metric
5	ton on a molecular weight basis.
6	"(5) CARBON-INTENSIVE GOOD.—The term
7	'carbon-intensive good' means a good that (as identi-
8	fied by the Secretary by rule)—
9	"(A) is a primary product, or
10	"(B) is a manufactured item in which one
11	or more primary products are inputs and the
12	cost of production of which in the United States
13	is significantly increased by this subchapter.
14	"(6) Primary Product.—The term 'primary
15	product' means—
16	"(A) iron, steel, steel mill products (includ-
17	ing pipe and tube), aluminum, cement, glass
18	(including flat, container, and specialty glass
19	and fiberglass), pulp, paper, chemicals, or in-
20	dustrial ceramics, and
21	"(B) any other manufactured product that
22	the Secretary determines—
23	"(i) is sold for purposes of further
24	manufacture, and

1	"(ii) generates, in the course of the
2	manufacture of the product, direct and in-
3	direct carbon-dioxide emissions that are
4	comparable (on an emissions-per-dollar of
5	output basis) to emissions generated in the
6	manufacture or production of primary
7	products identified in subparagraph (A).
8	"(7) Equivalent measure.—The term 'equiv-
9	alent measure' means a tax or other regulatory re-
10	quirement that imposes a cost on manufacturers of
11	carbon intensive goods located outside the United
12	States approximately equal to the cost imposed by
13	section 4691 on manufacturers of comparable car-
14	bon intensive goods located in the United States.
15	"(b) Use Treated as Sale.—If any person manu-
16	factures, produces, or imports any taxable carbon sub-
17	stance and uses such substance, then such person shall
18	be liable for tax under section 4691 in the same manner
19	as if such substance were sold by such person.
20	"(c) Special Rules for Inventory Ex-
21	CHANGES.—
22	"(1) In general.—Except as provided in this
23	paragraph, in any case in which a manufacturer,

producer, or importer of a taxable carbon substance

1	exchanges such substance as part of an inventory ex-
2	change with another person—
3	"(A) such exchange shall not be treated as
4	a sale, and
5	"(B) such other person shall, for purposes
6	of section 4691, be treated as the manufac-
7	turer, producer, or importer of such substance.
8	"(2) Registration requirement.—Para-
9	graph (1) shall not apply to any inventory exchange
10	unless—
11	"(A) both parties are registered with the
12	Secretary as manufacturers, producers, or im-
13	porters of taxable carbon substances, and
14	"(B) the person receiving the taxable car-
15	bon substance has, at such time as the Sec-
16	retary may prescribe, notified the manufac-
17	turer, producer, or importer of such person's
18	registration number and the internal revenue
19	district in which such person is registered.
20	"(3) Inventory exchange.—For purposes of
21	this subsection, the term 'inventory exchange' means
22	any exchange in which 2 persons exchange property
23	which is, in the hands of each person, property de-
24	scribed in section 1221(a)(1).

- 1 "(d) Regulations.—The Secretary shall prescribe
- 2 such regulations as may be necessary to carry out the pur-
- 3 poses of this subchapter.".
- 4 (b) Establishment of Build America Trust
- 5 Fund.—Subchapter A of chapter 98 of such Code (relat-
- 6 ing to trust fund code) is amended by adding at the end
- 7 the following:
- 8 "SEC. 9512. BUILD AMERICA TRUST FUND.
- 9 "(a) Creation of Trust Fund.—There is estab-
- 10 lished in the Treasury of the United States a trust fund
- 11 to be known as the 'Build America Trust Fund' (referred
- 12 to in this section as the 'Trust Fund'), consisting of such
- 13 amounts as may be appropriated or credited to the Trust
- 14 Fund as provided in this section or section 9602(b).
- 15 "(b) Transfers to Trust Fund.—There is hereby
- 16 appropriated to the Trust Fund an amount equivalent to
- 17 the increase in revenues received in the Treasury as the
- 18 result of the tax imposed under section 4691.
- 19 "(c) Distribution of Amounts in Trust Fund.—
- 20 Amounts in the Trust Fund equivalent to the taxes re-
- 21 ceived in the Treasury under section 4691 for a calendar
- 22 year shall be available without further appropriation, as
- 23 follows:

1	"(1) First, the following amounts for each of
2	fiscal years 2020 through 2029, to be allocated as
3	follows:
4	"(A) Highways and Transit.—
5	"(i) the sum of \$61,000,000,000 plus
6	the highway and transit shortfall amount,
7	which shall be transferred to the Highway
8	Trust Fund with 80 percent allocated to
9	the Highway Account (as defined in sec-
10	tion $9503(e)(5)(B)$) and 20 percent allo-
11	cated to the Mass Transit Account.
12	"(ii) \$6,400,000,000 shall be available
13	to the Secretary of Transportation for pro-
14	viding assistance under the National Infra-
15	structure Investment program, as de-
16	scribed under the heading 'Department of
17	Transportation—Office of the Secretary—
18	National Infrastructure Investments' in
19	title I of division L of Public Law 114–113
20	(129 Stat. 2835).
21	"(B) AVIATION.—\$4,000,000,000 shall be
22	available to be transferred to the Airport and
23	Airway Trust Fund, of which—
24	"(i) \$2,160,000,000 shall be available
25	to the Secretary of Transportation for

1	making grants for airport planning and
2	airport development under section 47104
3	of title 49, United States Code, and
4	"(ii) \$1,840,000,000 shall be available
5	to the Administrator of the Federal Avia-
6	tion Administration for acquiring, estab-
7	lishing, and improving air navigation facili-
8	ties under section 44502(a)(1)(A) of title
9	49, United States Code.
10	"(C) Passenger rail.—
11	"(i) \$2,600,000,000 shall be available
12	to the Secretary of Transportation for de-
13	posit in the Northeast Corridor account de-
14	scribed in section 24317 of title 49, United
15	States Code, for the uses described in sub-
16	section (d)(1) (B), (C), (E), and (F) of
17	such section.
18	"(ii) $$2,000,000,000$ shall be available
19	to the Secretary of Transportation for
20	making grants for rail infrastructure and
21	safety improvements under section 24407
22	of title 49, United States Code.
23	"(iii) \$700,000,000 shall be available
24	to the Secretary of Transportation for
25	making grants for state of good repair

1	under section 24911 of title 49, United
2	States Code.
3	"(iv) \$1,300,000,000 shall be avail-
4	able to the Secretary of Transportation for
5	deposit in the National Network account
6	described in section 24317 of title 49,
7	United States Code, for the uses described
8	in subsection $(d)(2)(B)$.
9	"(D) Harbors, waterways, flood pro-
10	TECTION, DAMS.—
11	"(i) $$4,000,000,000$ shall be available
12	to the Secretary of the Army for expenses
13	necessary for the construction of river and
14	harbor, flood and storm damage reduction,
15	shore protection, aquatic ecosystem res-
16	toration, and related projects authorized by
17	law or for conducting detailed studies, and
18	plans and specifications, of such projects
19	(including those involving participation by
20	States, local governments, or private
21	groups) authorized or made eligible for se-
22	lection by law (but such detailed studies,
23	and plans and specifications, shall not con-
24	stitute a commitment of the Federal Gov-

ernment to construction) to remain available until expended.

> "(ii) 4,000,000,000 shall be available to the Secretary of the Army for expenses necessary for the operation, maintenance, and care of existing river and harbor, flood and storm damage reduction, aquatic ecosystem restoration, and related projects authorized by law; providing security for infrastructure owned or operated by the Corps, including administrative buildings and laboratories; maintaining harbor channels provided by a State, municipality, or other public agency that serve essential navigation needs of general commerce, where authorized by law; surveying and charting northern and northwestern lakes connecting waters; clearing and straightening channels; and removing obstructions to navigation, to remain available until expended.

"(E) CLEAN WATER.—

"(i) \$3,000,000,000 shall be available to the Administrator of the Environmental Protection Agency for making capitaliza-

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1	tion grants for the Clean Water State Re-
2	volving Funds under title VI of the Fed-
3	eral Water Pollution Control Act (33
4	U.S.C. 1381 et seq.).
5	"(ii) \$3,000,000,000 shall be available
6	to the Administrator of the Environmental
7	Protection Agency for making capitaliza-
8	tion grants for the Drinking Water State
9	Revolving Funds under section 1452 of the
10	Safe Drinking Water Act (42 U.S.C. 300j-
11	12).
12	"(iii) \$1,000,000,000 shall be avail-
13	able to the Secretary of the Army and the
14	Administrator of the Environmental Pro-
15	tection Agency for providing assistance
16	under section 5023 of the Water Infra-
17	structure Finance and Innovation Act of
18	2014 (33 U.S.C. 3902).
19	"(F) USDA WATER AND WASTE DISPOSAL
20	PROGRAMS.—
21	"(i) \$150,000,000 shall be available
22	to the Secretary of Agriculture for direct
23	loans for water or waste disposal facilities
24	under section 306(a)(1) of the Consoli-
25	dated Farm and Rural Development Act.

1	"(ii) \$700,000 shall be available to
2	the Secretary of Agriculture for guaran-
3	teed loans for water or waste disposal fa-
4	cilities under section 306(a)(24) of the
5	Consolidated Farm and Rural Develop-
6	ment Act.
7	"(iii) \$1,200,000,000 shall be avail-
8	able to the Secretary of Agriculture to
9	carry out section 306(a)(2) of the Consoli-
10	dated Farm and Rural Development Act.
11	"(G) Broadband Deployment.—
12	\$4,000,000,000 shall be available to the Assist-
13	ant Secretary of Commerce for Communications
14	and Information to carry out a program to ex-
15	pand access to broadband to communities
16	throughout the United States, with an emphasis
17	on communities unserved by broadband.
18	"(H) Education infrastructure de-
19	VELOPMENT.—\$3,000,000,000 shall be avail-
20	able to the Assistant Secretary for Elementary
21	and Secondary Education to carry out a pro-
22	gram to support elementary and secondary edu-
23	cational infrastructure throughout the United

States with an emphasis on communities in

1	most need and communities impacted by cli-
2	mate change.
3	"(I) HEALTHCARE.—
4	"(i) Research.—\$750,000,000 shall
5	be available to the National Institutes of
6	Health for research related to the health
7	consequences of climate change.
8	"(ii) Infrastructure.—
9	\$750,000,000 shall be available to the Sec-
10	retary of Health and Human Services to
11	carry out activities to support the resil-
12	iency of the nation's healthcare infrastruc-
13	ture against the impacts of climate change.
14	$\text{``(J)}\ \text{Housing.} \$2,000,000,000\ \text{shall}\ \text{be}$
15	available to the Public Housing Capital Fund.
16	"(K) Department of energy research
17	AND DEVELOPMENT.—
18	"(i) \$1,700,000,000 shall be avail-
19	able for the EERE Renewable Power and
20	Sustainable Transportation Offices.
21	"(ii) \$1,500,000,000 shall be available
22	for EERE Energy Efficiency.
23	"(iii) \$700,000,000 shall be available
24	to Fossil Energy Research and Develop-
25	ment Coal CCS and Power Systems only

1	for activities that decrease the amount of
2	carbon pollutants released into the atmos-
3	phere.
4	"(iv) $$500,000,000$ for the ARPA–E
5	office.
6	"(L) AGRICULTURE RESEARCH.—
7	\$1,500,000,000 shall be available to the De-
8	partment of Agriculture for climate change re-
9	search and mitigation, and related activities.
10	"(2) Second, $$7,000,000,000$ for each fiscal
11	year 2020 through 2029 shall be available for assist-
12	ance to workers and communities reliant on indus-
13	tries that primarily produce taxable carbon sub-
14	stances or carbon-intensive goods, individuals and
15	communities disproportionally impacted by climate
16	change and greenhouse gas pollutants as well as
17	groups underrepresented in the energy sector, in-
18	cluding religious and ethnic minorities, women, vet-
19	erans, individuals with disabilities and socioeconomi-
20	cally disadvantaged individuals, as determined by the
21	Secretary in consultation with the Secretary of
22	Labor, including for—
23	"(A) workforce development (with a special
24	focus on energy-related industries, including
25	manufacturing, engineering, construction, and

1	retrofitting jobs in energy-related industries),
2	pension benefits, and health benefits,
3	"(B) abandoned mine reclamation, and
4	"(C) other assistance the Secretary deter-
5	mines appropriate.
6	"(3) Third, for calendar year 2020 and each
7	calendar year thereafter, 12.5 percent of the amount
8	in the Trust Fund equivalent to the taxes received
9	in the Treasury under section 4691 shall be avail-
10	able for the Energy Refund Program.
11	"(4) Fourth, the amount remaining after the
12	application of paragraphs (1), (2), and (3) shall be
13	available for paying the consumer tax rebate.
14	"(d) Definitions.—For purposes of this section—
15	"(1) The term 'highway and transit shortfall
16	amount' means the amount determined by the Sec-
17	retary to be equal to the excess of—
18	"(A) the sum of the obligations of the
19	United States specified in section 9503(c)(1)
20	plus the amounts to be expended under section
21	9503(e)(3), over
22	"(B) the amounts available in the Highway
23	Trust Fund to meet those obligations and ex-
24	penditures (determined without regard to this
25	paragraph or section $9503(f)(5)$).

1	"(2) The terms 'taxable carbon substance' and
2	'carbon-intensive goods' have the meanings given
3	such terms by section 4694.
4	"(e) Qualifications Based Selection for Ar-
5	CHITECTURAL AND ENGINEERING CONTRACTS.—
6	"(1) In general.—Subject to paragraph (2),
7	as a condition on the receipt of funds pursuant to
8	this section of an amount greater than \$1,000,000,
9	a non-Federal sponsor that receives the funds shall
10	require that each contract and subcontract for pro-
11	gram management, construction management, plan-
12	ning studies, feasibility studies, architectural serv-
13	ices, preliminary engineering, design, engineering,
14	surveying, mapping, and related services entered
15	into using any of such funds be awarded in the same
16	manner as a contract for architectural and engineer-
17	ing services is awarded under—
18	"(A) chapter 11 of title 40, United States
19	Code, or
20	"(B) an equivalent qualifications-based re-
21	quirement prescribed by the relevant State.
22	"(2) No proprietary interest.—A contract
23	awarded in accordance with paragraph (1) shall not
24	be considered to confer a proprietary interest upon
25	the United States.

1	"(f) Considerations in Use of Funds.—Funds
2	made available under this section shall be used after giving
3	due consideration to the health, climate, land usage (in-
4	cluding use of eminent domain and land which is signifi-
5	cant to native communities), and economic impacts of such
6	use and to any disproportionately harmful impacts on
7	former carbon intensive communities, indigenous peoples,
8	communities of color, migrant communities, deindustria-
9	lized communities, depopulated rural communities, the
10	poor, low-income workers, women, the elderly, the un-
11	housed, people with disabilities, and youth.
12	"(g) Administrative Provisions.—Amounts dis-
13	tributed from the Trust Fund for a program or activity
14	under subsection (c) shall—
15	"(1) be in addition to other amounts appro-
16	priated for the program or activity, and
17	"(2) remain available until expended.".
18	(c) CLERICAL AMENDMENTS.—
19	(1) The table of subchapters for chapter 38 of
20	such Code is amended by adding at the end thereof
21	the following new item:

"SUBCHAPTER E. TAX ON CARBON DIOXIDE CONTENT OF CERTAIN SUBSTANCES".

1	(2) The table of sections for subchapter A of
2	chapter 98 of such Code is amended by adding at
3	the end the following:
	"Sec. 9512. Build America Trust Fund.".
4	(d) Effective Date.—The amendments made by
5	this section shall apply to taxable years beginning after
6	December 31, 2019.
7	SEC. 3. ENERGY REFUND PROGRAM.
8	(a) In General.—The Secretary of the Treasury, in
9	consultation with the Secretary of Health and Human
10	Services, the Commissioner of Social Security, and the
11	Secretary of Agriculture, shall formulate and administer
12	the program provided for in this section, which shall be
13	known as the "Energy Refund Program", and under
14	which eligible households are provided an energy refund.
15	(b) Eligibility of Households To Receive En-
16	ERGY REFUND.—Each eligible household shall be entitled
17	to receive monthly cash payments under this section in
18	an amount equal to the monthly energy refund amount
19	determined under subsection (d).
20	(e) Eligibility.—
21	(1) Eligible Households.—A household
22	shall be considered to be an eligible household for
23	purposes of this section if—

1	(A) the aggregate gross income of all tax-
2	payers in the household does not exceed 150
3	percent of the poverty line;
4	(B) the State agency for the State in
5	which the household is located determines that
6	the household is participating in—
7	(i) the supplemental nutrition assist-
8	ance program;
9	(ii) the Food Distribution Program on
10	Indian Reservations authorized by section
11	4(b) of the Food and Nutrition Act of
12	2008 (7 U.S.C. 2013(b)); or
13	(iii) the program for nutrition assist-
14	ance in Puerto Rico or American Samoa
15	under section 19 of such Act (7 U.S.C.
16	2028);
17	(C) the household consists of a single indi-
18	vidual or a married couple, and—
19	(i) receives the subsidy described in
20	section 1860D-14 of the Social Security
21	Act (42 U.S.C. 1395w-114); or
22	(ii)(I) participates in the program
23	under title XVIII of the Social Security
24	Act; and

- (II) meets the income requirements described in section 1860D-14(a)(1) or (a)(2) of the Social Security Act (42) U.S.C. 1395w-114(a)(1) or (a)(2); or (D) the household consists of a single indi-vidual or a married couple, and receives benefits under the Supplemental Security Income Pro-gram under title XVI of the Social Security Act (42 U.S.C. 1381–1383f).
 - (2) INELIGIBLE INDIVIDUALS.—The Secretary of the Treasury may only provide energy refunds in accordance with this section to United States citizens, United States nationals, and individuals lawfully residing in the United States. The Secretary shall establish procedures to ensure that other individuals do not receive such refunds and are not taken into account in determining the amount of such refunds.
 - (3) National standards.—The Secretary of the Treasury, in consultation with the Secretary of Agriculture, shall establish uniform national standards of eligibility ensuring that States may co-administer the Energy Refund Program with the supplemental nutrition assistance program in accordance with the provisions of this section. No State

agency shall impose any other standard or requirement as a condition of eligibility or refund receipt under the program. Assistance in the Energy Refund Program shall be furnished promptly to all eligible households who make application for such participation or are already enrolled in any program referred to in paragraph (1).

(d) Monthly Energy Refund Amount.—

- (1) Estimated annual refund.—Not later than August 31 of each relevant fiscal year, the Secretary of the Treasury, in consultation with the Energy Information Administration, shall estimate, pursuant to a method that is appropriate for such purposes, the annual total loss in purchasing power that will result from the America Wins Act in the next fiscal year for households of each size with gross income equal to 150 percent of the poverty line, based on the tax imposed under section 4691 of the Internal Revenue Code of 1986, excluding the amount of the increase in households' energy consumption that is financed by higher cost of living adjustments to Federal benefits that result from increased carbon costs by reason of such tax.
- (2) Monthly energy refund.—Subject to paragraph (3) and subsection (c)(2), the amount of

1	the monthly energy refund for an eligible household
2	under this section shall be—
3	(A) if the household has 1, 2, 3, or 4 mem-
4	bers, ½12 of the amount estimated under para-
5	graph (1) for such fiscal year for a household
6	of the same size, rounded to the nearest whole
7	dollar amount; or
8	(B) if the household has 5 or more mem-
9	bers, ½12 of the arithmetic mean value of the
10	amounts estimated under paragraph (1) for
11	such fiscal year for households with 5 or more
12	members, rounded to the nearest whole dollar
13	amount.
14	(3) Ensuring deficit neutrality.—For any
15	fiscal year after calendar year 2019 in which the
16	amounts that are available under section 9512(c) of
17	the Internal Revenue Code of 1986 are not sufficient
18	for purposes of funding the monthly energy refund
19	described in paragraph (2), the Secretary of the
20	Treasury shall direct State agencies to reduce, on a
21	pro rata basis, the amount of such refunds that are
22	provided to eligible households.
23	(e) Delivery Mechanism.—

- (e) Delivery Mechanism.—
- 24 (1) Monthly installments.—Subject 25 standards and an implementation schedule set by

1	the Secretary of the Treasury, the energy refund
2	shall be provided in monthly installments via—
3	(A) direct deposit into the eligible house-
4	hold's designated bank account;
5	(B) the State's electronic benefit transfer
6	system; or
7	(C) another Federal or State mechanism,
8	if such a mechanism is approved by the Sec-
9	retary of the Treasury.
10	(2) Standards.—The standards described
11	under paragraph (1) shall—
12	(A) protect the privacy of energy refund
13	applicants and recipients;
14	(B) provide energy refund recipients with
15	choices, as appropriate, for delivery and receipt
16	of refunds;
17	(C) ensure ease of use and access to re-
18	funds, including a prohibition on any fees
19	charged for withdrawals or other related serv-
20	ices;
21	(D) protect, in a cost-effective manner,
22	against improper access to energy refunds;
23	(E) ensure interoperability of the Energy
24	Refund Program between States and permit

1 monitoring and investigations by authorized law 2 enforcement agencies; and

(F) include such standards, as determined appropriate by the Secretary of the Treasury, to protect applicant and recipient households from fraud and abuse and promote effective and efficient administration of Energy Refund Program.

(f) Administration.—

- (1) In General.—The State agency of each participating State shall assume responsibility for the certification of applicant households and for the issuance of refunds and the control and accountability thereof.
- (2) Administrative costs.—Subject to such standards as determined appropriate by the Secretary of the Treasury, the Secretary shall reimburse each State agency for 100 percent of administrative costs.
- (3) PROCEDURES.—Under standards established by the Secretary of the Treasury, the State agency shall establish procedures governing the administration of the Energy Refund Program that the State agency determines best serve households in the State, including households with special needs, such

- as households with elderly or disabled members, households in rural areas, homeless individuals, and households residing on reservations (as defined in section 4 of the Indian Child Welfare Act of 1978 (25 U.S.C. 1903) and section 3 of the Indian Financing Act of 1974 (25 U.S.C. 1452)). In carrying out this paragraph, a State agency shall—
 - (A) provide timely, accurate, and fair service to applicants for, and participants in, the Energy Refund Program;
 - (B) permit an applicant household to apply to participate in the program at the time that the household first contacts the State agency and consider an application that contains the name, address, and signature of the applicant to be sufficient to constitute an application for participation;
 - (C) screen any applicant household for the supplemental nutrition assistance program, the State's medical assistance program under section XIX of the Social Security Act, the Children's Health Insurance Program under section XXI of such Act, and a State program that provides basic assistance under a State program funded under title IV of such Act or with

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qualified State expenditures as defined in section 409(a)(7) of such Act for eligibility for the Energy Refund Program and, if eligible, enroll such applicant household in the Energy Refund Program;

- (D) complete certification of and provide a refund to any eligible household not later than 30 days following its filing of an application;
- (E) use appropriate bilingual personnel and materials in the administration of the program in those portions of the State in which a substantial number of members of low-income households speak a language other than English; and
- (F) utilize State agency personnel who are employed in accordance with the current standards for a merit system of personnel administration or any standards later prescribed by the Office of Personnel Management pursuant to section 208 of the Intergovernmental Personnel Act of 1970 (42 U.S.C. 4728) modifying or superseding such standards relating to the establishment and maintenance of personnel standards on a merit basis to make all tentative and

1	final determinations of eligibility and ineligi-
2	bility.
3	(4) Streamlined eligibility for certain
4	BENEFICIARIES OF FEDERAL PROGRAMS.—
5	(A) IN GENERAL.—The Secretary of the
6	Treasury, the Commissioner of Social Security
7	the Railroad Retirement Board, or the Sec-
8	retary of Veterans Affairs, as appropriate, shall
9	develop procedures to directly provide energy
10	refunds to individuals that are beneficiaries
11	under the benefit programs administered by
12	such entities and are eligible to receive such re-
13	funds under the Energy Refund Program, if the
14	Secretary of the Treasury determines, in con-
15	sultation with the Commissioner of Social Secu-
16	rity, the Railroad Retirement Board, and the
17	Secretary of Veterans Affairs, that—
18	(i) one or more of such entities are
19	able to determine the gross income of such
20	beneficiaries for purposes of determining
21	eligibility for the energy refund;
22	(ii) such entities are able to coordi-
23	nate to ensure that such beneficiaries do
24	not receive multiple energy refunds; and

1	(iii) Federal provision of energy re-
2	funds would be more efficient and result in
3	receipt of energy refunds by a greater
4	number of eligible beneficiaries than deliv-
5	ery of such refunds by the States.
6	(B) Receipt of Refunds.—Any low-in-

(B) RECEIPT OF REFUNDS.—Any low-income beneficiary who receives an energy refund pursuant to the procedures developed under this paragraph shall not be eligible for an energy refund otherwise provided by a State agency under this section.

(5) Regulations.—

- (A) IN GENERAL.—Except as provided in subparagraph (B), the Secretary of the Treasury shall issue such regulations consistent with this section as the Secretary deems necessary or appropriate for the effective and efficient administration of the Energy Refund Program, and shall promulgate all such regulations in accordance with the procedures set forth in section 553 of title 5, United States Code.
- (B) CERTAIN PROCEDURES.—Without regard to section 553 of title 5 of such Code, the Secretary of the Treasury may by rule promulgate as final, to be effective until not later than

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2 years after the date of the enactment of the America Wins Act, any procedures that are substantially the same as the procedures governing the supplemental nutrition assistance program in section 273.2, 273.12, or 273.15 of title 7, Code of Federal Regulations.

(C) Notwithstanding paragraphs (2) and (3) of subsection (i), the Secretary of the Treasury shall promulgate regulations requiring streamlined eligibility determinations for some or all households which include individuals receiving medical assistance under a State plan approved under title XIX or XXI of the Social Security Act or individuals receiving premium credits for the purchase of qualified health insurance coverage pursuant to section 36B of the Internal Revenue Code of 1986. The regulations shall institute procedures whereby the gross income and family size information used for determining eligibility under such provisions serve as the basis for determining eligibility for the Energy Refund Program.

(D) EXCEPTION FOR QUARTERLY PROVI-SION OF BENEFITS.—Notwithstanding any other provision of this section, the Secretary of the Treasury may authorize States to provide
benefits under this section on a quarterly basis
if the Secretary determines that the amount of
the benefits that would be provided on a monthly basis to households is insufficient to be efficiently paid on a monthly basis in light of the
administrative expenses of the Energy Refund
Program.

- 9 (g) TREATMENT.—The value of the refund provided 10 under this section shall not be considered income or resources for any purpose under any Federal, State, or local 11 12 laws, including, but not limited to, laws relating to an income tax, or public assistance programs (including, but not limited to, health care, cash aid, child care, nutrition 14 15 programs, and housing assistance) and no participating State or political subdivision thereof shall decrease any as-16 sistance otherwise provided an individual or individuals be-17 18 cause of the receipt of a refund under this section.
- (h) PROGRAM INTEGRITY.—For purposes of ensuring program integrity and complying with the requirements of the Improper Payment Information Act of 2002, the Secretary of the Treasury shall, to the maximum extent possible, rely on and coordinate with the quality control sample and review procedures of paragraphs (2), (3), (4), and

1 (5) of section 16(c) of the Food and Nutrition Act of 2008
 2 (7 U.S.C. 2025(e)).

(i) Definitions and Special Rules.—

- (1) ELECTRONIC BENEFIT TRANSFER SYSTEM.—The term "electronic benefit transfer system" means a system by which household benefits or refunds defined under subsection (e) are issued from and stored in a central databank via electronic benefit transfer cards.
- (2) GROSS INCOME.—The term "gross income" means the gross income of a household that is determined in accordance with standards and procedures established under section 5 of the Food and Nutrition Act of 2008 (7 U.S.C. 2014) and its implementing regulations.

(3) Household.—

(A) Rules for equitable administration of refund in certain cases.—The Secretary of the Treasury shall establish rules for providing the energy refund in an equitable and administratively simple manner to households where the group of individuals who live together includes members not all of whom are described in a single subparagraph of sub-

- section (c)(1), or includes additional members not described in any such subparagraph.
- (B) CERTAIN GROUPS.—The Secretary of the Treasury shall establish rules regarding the eligibility and delivery of the energy refund to groups of individuals described in section 3(m) (4) or (5) of the Food and Nutrition Act of 2008 (7 U.S.C. 2012(n) (4) or (5)).
 - (4) POVERTY LINE.—The term "poverty line" has the meaning given the term in section 673(2) of the Community Services Block Grant Act (42 U.S.C. 9902(2)), including any revision required by that section.
 - (5) STATE.—The term "State" means the 50 States, the District of Columbia, the Commonwealth of Puerto Rico, American Samoa, the United States Virgin Islands, Guam, and the Commonwealth of the Northern Mariana Islands.
 - (6) STATE AGENCY.—The term "State agency" means an agency of State government, including the local offices thereof, that has responsibility for administration of the one or more federally aided public assistance programs within the State, and in those States where such assistance programs are operated on a decentralized basis, the term shall in-

- clude the counterpart local agencies administering such programs.
- 3 (7) SUPPLEMENTAL NUTRITION ASSISTANCE
 4 PROGRAM.—The term "supplemental nutrition as5 sistance program" means the supplemental nutrition
 6 assistance program as defined in section 3 of the
 7 Food and Nutrition Act of 2008 (7 U.S.C. 2012).
- 8 (8) OTHER TERMS.—Other terms not defined in 9 this section shall have the same meaning as such 10 terms have in the Supplemental Nutrition Assistance 11 Program unless the Secretary of the Treasury finds 12 for good cause that application of a particular defi-13 nition would be detrimental to the purposes of the 14 Energy Refund Program.

15 SEC. 4. CONSUMER TAX REBATE.

- 16 (a) IN GENERAL.—Subpart C of part IV of sub-
- 17 chapter A of chapter 1 of the Internal Revenue Code of
- 18 1986 is amended by inserting after section 36B the fol-
- 19 lowing new section:
- 20 "SEC. 36C. WORKING FAMILIES RELIEF.
- 21 "(a) Allowance of Credit.—In the case of an eli-
- 22 gible taxpayer, there shall be allowed as a credit against
- 23 the tax imposed by this subtitle for the taxable year an
- 24 amount equal to the working families relief amount.
- 25 "(b) Limitation Based on Household Income.—

- 1 "(1) IN GENERAL.—The amount allowable as a 2 credit under subsection (a) (determined without re-3 gard to this subsection) for the taxable year shall be 4 reduced (but not below zero) by 0.05 percent for 5 every \$10 by which the taxpayer's household income 6 for the taxable year exceeds the credit cap amount 7 for the calendar year in which such taxable year be-8 gins.
- 9 "(2) CREDIT CAP AMOUNT.—The credit cap
 10 mount for any calendar year is the amount which is
 11 equal to 350 percent of the poverty line (within the
 12 meaning of section 2110(c)(5) of the Social Security
 13 Act) for the size of the family involved for such cal14 endar year.
- "(3) ROUNDING.—Solely for purposes of paragraph (1), if the eligible taxpayer's adjusted gross income or the credit cap amount is not a multiple of \$10, such amount shall be rounded to the next highest multiple of \$10.
- 20 "(c) Coordination With Energy Refund Re-21 ceived Through State Human Service Agencies.—
- "(1) IN GENERAL.—In any taxable year in which a taxpayer or the taxpayer's spouse receives an energy refund under section 3 of the America Wins Act, the amount described in subsection (a)

- shall be reduced by the energy refund amount received in that taxable year.
- "(2) Information.—The Secretary shall promulgate regulations that instruct States on how to inform adult individuals who receive an energy refund under section 3 of the America Wins Act the refund amount the individuals received and how such information shall be provided to the Internal Revenue Service.
 - "(3) System to handle inquires.—The Secretary shall establish a telephone and online system that allows an individual to inquire about the refund amount the individual received.
 - "(4) Adjustment of energy refund amount that was provided under section 3 of the America Wins Act or recorded an incorrect number of refund amount, the Secretary shall adjust the energy refund under such section based on the information received from States. Such reduction shall only be made if the Secretary has made a determination that the information meets a sufficient standard for accuracy.
- 24 "(d) Working Families Relief Amount.—For 25 purposes of this section—

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1	"(1) In general.—The working families relief
2	amount with respect to any eligible taxpayer for any
3	taxable year is an amount equal to—
4	"(A) the relief amount for the calendar
5	year in which such taxable year begins, multi-
6	plied by
7	"(B) the scale factor applicable to the eli-
8	gible taxpayer's family size.
9	"(2) Relief amount.—
10	"(A) IN GENERAL.—The relief amount
11	with respect to any calendar year is the amount
12	which will provide that the aggregate credits al-
13	lowed under this section with respect to all eli-
14	gible taxpayers for taxable years beginning in
15	such calendar year equal the amount which is
16	provided in section 9512(c)(4) for such calendar
17	year.
18	"(B) Secretarial Determination.—
19	The relief amount for each calendar year shall
20	be determined by the Secretary based on the ex-
21	pected revenues from section 9512(c)(4) for
22	each such calendar year.
23	"(C) ADJUSTMENT OF RELIEF
24	AMOUNTS.—If, after the close of any calendar
25	year, the Secretary determines that the amount

1 of the aggregate credits allowed under this sec-2 tion with respect to all eligible taxpayers for 3 taxable years beginning in such calendar year 4 differed significantly from the amount equal to the funding provided by section 9512(c)(4) for 6 such calendar year, the Secretary may adjust 7 the relief amount for the immediately succeeding calendar year either up or down in 8 9 order to account for such difference.

"(3) SCALE FACTOR.—The scale factor with respect to any eligible taxpayer for any taxable year shall be determined in accordance with the following table:

'If the taxpayer's family size Tl	
for the taxable year is:	factor is:
1	1.00
2	1.35
3	1.69
4	2.04
5 or more	2.38.

14 "(e) Eligible Taxpayer.—For purposes of this sec-

15 tion—

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"(1) IN GENERAL.—The term 'eligible taxpayer'
means any individual other than—

18 "(A) any individual with respect to whom 19 a deduction under section 151 is allowable to 20 another taxpayer for a taxable year beginning 21 in the calendar year in which the individual's 22 taxable year begins,

1	"(B) any nonresident alien individual, or
2	"(C) an estate or trust.
3	"(2) Identification number require-
4	MENT.—Such term shall not include any individual
5	who—
6	"(A) in the case of a return that is not a
7	joint return, does not include the social security
8	number of the individual, and
9	"(B) in the case of joint return, does not
10	include the social security number of at least
11	one of the taxpayers on such return.
12	For purposes of the preceding sentence, the social
13	security number shall not include a TIN issued by
14	the Internal Revenue Service.
15	"(f) HOUSEHOLD INCOME.—The term 'household in-
16	come' means, with respect to any eligible taxpayer, an
17	amount equal to the sum of—
18	"(1) the adjusted gross income of the taxpayer,
19	plus
20	"(2) the aggregate adjusted gross incomes of all
21	other individuals who are taken into account in de-
22	termining the taxpayer's family size under sub-
23	section (g) and who were required to file a return
24	of the tax imposed by section 1 for the taxable year.
25	"(g) Family Size.—

- "(1) IN GENERAL.—The family size with respect to any taxpayer shall be equal to the number of individuals for whom the taxpayer is allowed a deduction under section 151 for the taxable year.
- 5 "(2) IDENTIFICATION NUMBER REQUIRE-6 MENT.—The family size determined under para-7 graph (1) shall not include any individual (including 8 the taxpayer) whose social security account number 9 is not included on the return of tax for the taxable 10 year.
- 11 "(h) TREATMENT.—The value of the credit provided 12 under this section shall not be considered income or re-13 sources for any purpose under any Federal, State, or local law (including a law relating to an income tax or public 14 15 assistance program (including health care, cash aid, child care, nutrition programs, and housing assistance)) and no 16 17 participating State or political subdivision of a State shall 18 decrease any assistance otherwise provided one or more 19 individuals because of the receipt of a credit under this 20 section.".
- 21 (b) Conforming Amendments.—
- 22 (1) Section 6211 of the Internal Revenue Code 23 of 1986 is amended by inserting "36C," before 24 "53(e)".

- 1 (2) Paragraph (2) of section 1324(b) of title
- 2 31, United States Code, is amended by inserting
- 3 "36C," after "36B,".
- 4 (c) Clerical Amendment.—The table of sections
- 5 for subpart C of part IV of subchapter A of chapter 1
- 6 of the Internal Revenue Code of 1986 is amended by in-
- 7 serting after the item relating to section 36B the following
- 8 new item:

"Sec. 36C. Working families relief.".

- 9 (d) Effective Date.—The amendments made by
- 10 this section shall apply to taxable years beginning after
- 11 December 31, 2019.

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