

116TH CONGRESS 1ST SESSION

S. 1439

To reauthorize activities of the Maritime Administration, and for other purposes.

IN THE SENATE OF THE UNITED STATES

May 14, 2019

Mr. Wicker (for himself and Ms. Cantwell) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

To reauthorize activities of the Maritime Administration, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Maritime Administra-
- 5 tion Authorization and Enhancement Act of 2019".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents of the Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

TITLE I—MARITIME ADMINISTRATION

Sec. 101. Authorization of the Maritime Administration.

- Sec. 102. Maritime Security Program.
- Sec. 103. Department of Transportation Inspector General Report.
- Sec. 104. Authority for MARAD to retain foreign student tuition reimbursement.
- Sec. 105. Appointment of candidates attending sponsored preparatory school.
- Sec. 106. Independent study on the United States Merchant Marine Academy.
- Sec. 107. Centers of excellence for domestic maritime workforce training and education.
- Sec. 108. Military to mariner.
- Sec. 109. Salvage recoveries of federally owned cargoes.
- Sec. 110. Salvage recoveries for subrogated ownership of vessels and cargoes.
- Sec. 111. Port operations, research, and technology.
- Sec. 112. Strategic seaports.
- Sec. 113. Maritime technical assistance program.
- Sec. 114. Requirement for small shipyard grantees.
- Sec. 115. Improvement of National Oceanographic Partnership Program.
- Sec. 116. Improvements to the maritime guaranteed loan program.
- Sec. 117. Technical corrections.

TITLE II—MARITIME SAFE ACT

- Sec. 201. Short title.
- Sec. 202. Definitions.
- Sec. 203. Findings.
- Sec. 204. Purposes.
- Sec. 205. Statement of policy.

Subtitle A—Programs To Combat IUU Fishing and Increase Maritime Security

- Sec. 211. Coordination with international organizations.
- Sec. 212. Engagement of diplomatic missions of the United States.
- Sec. 213. Assistance by Federal agencies to improve law enforcement within priority regions and priority flag states.
- Sec. 214. Expansion of existing mechanisms to combat IUU fishing.
- Sec. 215. Improvement of transparency and traceability programs.
- Sec. 216. Technology programs.
- Sec. 217. Information sharing.

Subtitle B—Establishment of Interagency Working Group on IUU Fishing

- Sec. 221. Interagency Working Group on IUU Fishing.
- Sec. 222. Strategic plan.
- Sec. 223. Reports.
- Sec. 224. Gulf of Mexico IUU Fishing Subworking Group.

Subtitle C—Authorization of Appropriations

Sec. 231. Authorization of appropriations.

1	TITLE I—MARITIME
2	ADMINISTRATION
3	SEC. 101. AUTHORIZATION OF THE MARITIME ADMINISTRA-
4	TION.
5	(a) In General.—There are authorized to be appro-
6	priated to the Department of Transportation for fiscal
7	year 2020, to be available without fiscal year limitation
8	if so provided in appropriations Acts, for programs associ-
9	ated with maintaining the United States Merchant Ma-
10	rine, the following amounts:
11	(1) For expenses necessary for operations of the
12	United States Merchant Marine Academy,
13	\$95,944,000, of which—
14	(A) \$77,944,000 shall remain available
15	until September 30, 2021 for Academy oper-
16	ations; and
17	(B) \$18,000,000 shall remain available
18	until expended for capital asset management at
19	the Academy.
20	(2) For expenses necessary to support the State
21	maritime academies, \$50,280,000, of which—
22	(A) \$2,400,000 shall remain available until
23	September 30, 2021, for the Student Incentive
24	Program;

1	(B) \$6,000,000 shall remain available until
2	expended for direct payments to such acad-
3	emies;
4	(C) \$30,080,000 shall remain available
5	until expended for maintenance and repair of
6	State maritime academy training vessels;
7	(D) \$3,800,000 shall remain available until
8	expended for training ship fuel assistance; and
9	(E) \$8,000,000 shall remain available until
10	expended for offsetting the costs of training
11	ship sharing.
12	(3) For expenses necessary to support the Na-
13	tional Security Multi-Mission Vessel Program,
14	\$300,000,000, which shall remain available until ex-
15	pended.
16	(4) For expenses necessary to support Maritime
17	Administration operations and programs,
18	\$60,442,000, of which \$5,000,000 shall remain
19	available until expended for activities authorized
20	under section 50307 of title 46, United States Code.
21	(5) For expenses necessary to dispose of vessels
22	in the National Defense Reserve Fleet, \$5,000,000,
23	which shall remain available until expended.
24	(6) For expenses necessary to maintain and
25	preserve a United States flag Merchant Marine to

- serve the national security needs of the United States under chapter 531 of title 46, United States Code, \$300,000,000, which shall remain available until expended.
 - (7) For expenses necessary for the loan guarantee program authorized under chapter 537 of title 46, United States Code, \$33,000,000, of which—
 - (A) \$30,000,000 may be used for the cost (as defined in section 502(5) of the Federal Credit Reform Act of 1990 (2 U.S.C. 661a(5)) of loan guarantees under the program, which shall remain available until expended; and
 - (B) \$3,000,000 may be used for administrative expenses relating to loan guarantee commitments under the program.
 - (8) For expenses necessary to provide assistance to small shipyards and for maritime training programs under section 54101 of title 46, United States Code, \$40,000,000, which shall remain available until expended.
 - (9) For expenses necessary to implement the Port Operations, Research, and Technology Act, \$600,000,000, except that no funds shall be used for a grant award to purchase fully automated cargo handling equipment that is remotely operated or re-

- 1 motely monitored with or without the exercise of
- 2 human intervention or control, if the Secretary de-
- 3 termines such equipment would result in a net loss
- 4 of jobs that relate to the movement of goods through
- 5 a port and its intermodal connections.

6 SEC. 102. MARITIME SECURITY PROGRAM.

- 7 (a) AWARD OF OPERATING AGREEMENTS.—Section
- 8 53103 of title 46, United States Code, is amended by
- 9 striking "2025" each place it appears and inserting
- 10 "2035".
- 11 (b) Effectiveness of Operating Agree-
- 12 MENTS.—Section 53104(a) of title 46, United States
- 13 Code, is amended by striking "2025" and inserting
- 14 "2035".
- 15 (c) Payments.—Section 53106(a)(1) of title 46,
- 16 United States Code, is amended—
- 17 (1) in subparagraph (B), by striking "and"
- after the semicolon;
- 19 (2) in subparagraph (C), by striking
- 20 "\$3,700,000 for each of fiscal years 2022, 2023,
- 21 2024, and 2025." and inserting "\$5,233,463 for
- 22 each of fiscal years 2022, 2023, 2024, and 2025;
- and"; and
- 24 (3) by adding at the end the following:

1	"(D) $$5,233,463$ for each of fiscal years
2	2026 through 2035.".
3	(d) Authorization of Appropriations.—Section
4	53111 of title 46, United States Code, is amended—
5	(1) in paragraph (2), by striking "and" after
6	the semicolon;
7	(2) in paragraph (3), by striking
8	"\$222,000,000 for each fiscal year thereafter
9	through fiscal year 2025." and inserting
10	"\$314,007,780 for each of fiscal years 2022, 2023,
11	2024, and 2025; and"; and
12	(3) by adding at the end the following:
13	"(4) $$314,007,780$ for each of fiscal years 2026
14	through 2035.".
15	SEC. 103. DEPARTMENT OF TRANSPORTATION INSPECTOR
16	GENERAL REPORT.
17	The Inspector General of the Department of Trans-
18	portation shall—
19	(1) not later than 180 days after the date of
20	enactment of this Act, initiate an audit of the Mari-
21	time Administration's actions to address the 27 rec-
22	ommendations for improvement identified by a Na-
23	tional Academy of Public Administration panel in a
24	November 2017 report; and

1	(2) submit to the Committee on Commerce,
2	Science, and Transportation of the Senate and the
3	Committee on Transportation and Infrastructure of
4	the House of Representatives a report containing the
5	results of that audit once the audit is completed.
6	SEC. 104. AUTHORITY FOR MARAD TO RETAIN FOREIGN
7	STUDENT TUITION REIMBURSEMENT.
8	Section 51304 of title 46, United States Code, is
9	amended by adding at the end the following:
10	"(e) Credit of Reimbursement.—Reimburse-
11	ments under this section shall be credited to the Maritime
12	Administration's Operations and Training appropriation,
13	to remain available until expended, for use only for those
14	expenses related to the operations of the United States
15	Merchant Marine Academy.".
16	SEC. 105. APPOINTMENT OF CANDIDATES ATTENDING
17	SPONSORED PREPARATORY SCHOOL.
18	Section 51303 of title 46, United States Code, is
19	amended—
20	(1) by striking "The Secretary" and inserting
21	the following:
22	"(a) In General.—The Secretary"; and
23	(2) by adding at the end the following:
24	"(b) Appointment of Candidates Selected for
25	PREPARATORY SCHOOL SPONSORSHIP.—The Secretary of

- Transportation may appoint each year as cadets at the
 United States Merchant Marine Academy not more than
- 3 40 qualified individuals sponsored by the Academy to at-
- 4 tend preparatory school during the academic year prior
- 5 to entrance in the Academy, and who have successfully
- 6 met the terms and conditions of sponsorship set by the
- 7 Academy.".
- 8 SEC. 106. INDEPENDENT STUDY ON THE UNITED STATES
- 9 MERCHANT MARINE ACADEMY.
- 10 (a) In General.—Not later than 180 days after the
- 11 date of enactment of this Act, the Secretary of Transpor-
- 12 tation shall seek to enter into an agreement with the Na-
- 13 tional Academy of Public Administration (referred to in
- 14 this section as the "Academy") to carry out the activities
- 15 described in this section.
- 16 (b) STUDY ELEMENTS.—In accordance with the
- 17 agreement described in subsection (a), the Academy shall
- 18 conduct a study of the United States Merchant Marine
- 19 Academy that consists of the following:
- 20 (1) A comprehensive assessment of the United
- 21 States Merchant Marine Academy's systems, train-
- 22 ing, facilities, infrastructure, information technology,
- and stakeholder engagement.
- 24 (2) Identification of needs and opportunities for
- 25 modernization to help the United States Merchant

1	Marine Academy keep pace with more modern cam-
2	puses.
3	(3) Development of an action plan for the
4	United States Merchant Marine Academy with spe-
5	cific recommendations for—
6	(A) improvements or updates relating to
7	the opportunities described in paragraph (2);
8	and
9	(B) systemic changes needed to help the
10	United States Merchant Marine Academy
11	achieve its mission of inspiring and educating
12	the next generation of the mariner workforce on
13	a long-term basis.
14	(c) Deadline and Report.—Not later than 1 year
15	after the date of the agreement described in subsection
16	(a), the Academy shall prepare and submit to the Adminis-
17	trator of the Maritime Administration a report containing
18	the action plan described in subsection (b)(3), including
19	specific findings and recommendations.
20	SEC. 107. CENTERS OF EXCELLENCE FOR DOMESTIC MARI-
21	TIME WORKFORCE TRAINING AND EDU-
22	CATION.
23	Section 54102 of title 46, United States Code, is
24	amended—

- 1 (1) in subsection (b), by inserting "or sub-
- 2 section (d)" after "designated under subsection (a)";
- 3 and
- 4 (2) by adding at the end the following:
- 5 "(d) STATE MARITIME ACADEMY.—The Secretary of
- 6 Transportation shall designate each State maritime acad-
- 7 emy, as defined in section 51102(4) of this title, as a cen-
- 8 ter of excellence under this section.".

9 SEC. 108. MILITARY TO MARINER.

- 10 (a) Credentialing Support.—Not later than 1
- 11 year after the date of enactment of this Act, the Secretary
- 12 of Defense, the Secretary of Homeland Security, the Sec-
- 13 retary of Commerce, and the Secretary of Health and
- 14 Human Services, with respect to the applicable services
- 15 in their respective departments, and in coordination with
- 16 one another and with the United States Committee on the
- 17 Marine Transportation System, shall, consistent with ap-
- 18 plicable law, identify all training and experience within the
- 19 applicable service that may qualify for merchant mariner
- 20 credentialing, and submit a list of all identified training
- 21 and experience to the United States Coast Guard National
- 22 Maritime Center for a determination of whether such
- 23 training and experience counts for credentialing purposes.
- 24 (b) Review of Applicable Service.—The United
- 25 States Coast Guard Commandant shall make a determina-

- 1 tion of whether training and experience counts for
- 2 credentialing purposes, as described in subsection (a), not
- 3 later than 6 months after the date on which the United
- 4 States Coast Guard National Maritime Center receives a
- 5 submission under subsection (a) identifying a training or
- 6 experience and requesting such a determination.
- 7 (c) Fees and Services.—The Secretary of Defense,
- 8 the Secretary of Homeland Security, the Secretary of
- 9 Commerce, and the Secretary of Health and Human Serv-
- 10 ices shall—
- 11 (1) take all necessary and appropriate actions
- to provide for the waiver of fees through the Na-
- 13 tional Maritime Center license evaluation, issuance,
- and examination for members of the uniformed serv-
- ices on active duty or separated members of the uni-
- formed services, if a waiver is authorized and appro-
- priate, and, if a waiver is not granted, take all nec-
- 18 essary and appropriate actions to provide for the
- payment of fees for members of the uniformed serv-
- ices on active duty or separated members of the uni-
- 21 formed services by the applicable service to the full-
- est extent permitted by law;
- 23 (2) direct the applicable services to take all nec-
- essary and appropriate actions to pay for Transpor-
- 25 tation Worker Identification Credential cards for

- 1 members of the uniformed services on active duty or 2 separated members of the uniformed services pur-3 suing or possessing a mariner credential;
 - (3) ensure that members of the applicable services who are to be discharged or released from active duty and who request certification or verification of sea service be provided such certification or verification no later than one month after discharge or release;
 - (4) ensure the applicable services have developed, or continue to operate, as appropriate, the online resource known as Credentialing Opportunities On-Line to support separating members of the uniformed services who are seeking information and assistance on merchant mariner credentialing; and
 - (5) not later than 1 year after the date of enactment of this section, take all necessary and appropriate actions to apply service-related medical certifications to merchant mariner credential requirements.
- 21 (d) Advancing Military to Mariner Within the
- 22 Employer Agencies.—
- 23 (1) IN GENERAL.—The Secretary of Defense, 24 the Secretary of Homeland Security, the Secretary 25 of Commerce, and the Secretary of Health and

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1	Human Services shall have direct hiring authority to
2	employ separated members of the uniformed services
3	with valid merchant mariner licenses or sea service
4	experience in support of United States national mar-
5	itime needs, including the Army Corps of Engineers,
6	U.S. Customs and Border Protection, and the Na-
7	tional Oceanic and Atmospheric Administration.

- 8 (e) Separated Member of the Uniformed Serv-
- 9 ICES.—In this section, the term "separated member of the
- 10 uniformed services" means an individual who—
- 11 (1) is retiring or is retired as a member of the 12 uniformed services;
- 13 (2) is voluntarily separating or voluntarily sepa-14 rated from the uniformed services at the end of en-15 listment or service obligation; or
- (3) is administratively separating or has admin istratively separated from the uniformed services
 with an honorable or general discharge characteriza tion.
- 20 SEC. 109. SALVAGE RECOVERIES OF FEDERALLY OWNED
- 21 CARGOES.
- Section 57100 of title 46, United States Code, is
- 23 amended by adding at the end the following:
- 24 "(h) Funds Transfer Authority Related to
- 25 THE USE OF NATIONAL DEFENSE RESERVE FLEET VES-

1	SELS AND THE PROVISION OF MARITIME-RELATED SERV-
2	ICES.—
3	"(1) IN GENERAL.—When the Secretary of
4	Transportation provides for the use of its vessels or
5	maritime-related services and goods under a reim-
6	bursable agreement with a Federal entity, or State
7	or local entity, authorized to receive goods and serv-
8	ices from the Maritime Administration for programs,
9	projects, activities, and expenses related to the Na-
10	tional Defense Reserve Fleet or maritime-related
11	services:
12	"(A) Federal entities are authorized to
13	transfer funds to the Secretary in advance of
14	expenditure or upon providing the goods or
15	services ordered, as determined by the Sec-
16	retary.
17	"(B) The Secretary shall determine all
18	other terms and conditions under which such
19	payments should be made and provide such
20	goods and services using its existing or new
21	contracts, including general agency agreements,
22	memoranda of understanding, or similar agree-
23	ments.
24	"(2) Reimbursable agreement with a fed-
25	ERAL ENTITY.—

"(A) IN GENERAL.—The Maritime Administration is authorized to provide maritime-related services and goods under a reimbursable agreement with a Federal entity.

"(B) Maritime-related services defined services of this subsection, maritime-related services includes the acquisition, procurement, operation, maintenance, preservation, sale, lease, charter, construction, reconstruction, or reconditioning (including outfitting and equipping incidental to construction, reconstruction, or reconditioning) of a merchant vessel or shipyard, ship site, terminal, pier, dock, warehouse, or other installation related to the maritime operations of a Federal entity.

"(3) Salvaging cargoes.—

"(A) IN GENERAL.—The Maritime Administration may provide services and purchase goods relating to the salvaging of cargoes aboard vessels in the custody or control of the Maritime Administration or its predecessor agencies and receive and retain reimbursement from Federal entities for all such costs as it may incur.

1	"(B) REIMBURSEMENT.—Reimbursement
2	as provided for in subparagraph (A) may come
3	from—
4	"(i) the proceeds recovered from such
5	salvage; or
6	"(ii) the Federal entity for which the
7	Maritime Administration has or will pro-
8	vide such goods and services, depending on
9	the agreement of the parties involved.
10	"(4) Amounts received.—Amounts received
11	as reimbursements under this subsection shall be
12	credited to the fund or account that was used to
13	cover the costs incurred by the Secretary or, if the
14	period of availability of obligations for that appro-
15	priation has expired, to the appropriation of funds
16	that is currently available to the Secretary for sub-
17	stantially the same purpose. Amounts so credited
18	shall be merged with amounts in such fund or ac-
19	count and shall be available for the same purposes,
20	and subject to the same conditions and limitations,
21	as amounts in such fund or account.
22	"(5) Advance payments.—Payments made in
23	advance shall be for any part of the estimated cost
24	as determined by the Secretary of Transportation.
25	Adjustments to the amounts paid in advance shall be

- 1 made as agreed to by the Secretary of Transpor-
- 2 tation and the head of the ordering agency or unit
- 3 based on the actual cost of goods or services pro-
- 4 vided.
- 5 "(6) BILL OR REQUEST FOR PAYMENT.—A bill
- 6 submitted or a request for payment is not subject to
- 7 audit or certification in advance of payment.".
- 8 SEC. 110. SALVAGE RECOVERIES FOR SUBROGATED OWN-
- 9 ERSHIP OF VESSELS AND CARGOES.
- Section 53909 of title 46, United States Code, is
- 11 amended by adding at the end the following:
- 12 "(e) Salvage Agreements.—Notwithstanding title
- 13 XIV of the Ronald W. Reagan National Defense Author-
- 14 ization Act for Fiscal Year 2005 (10 U.S.C. 113 note),
- 15 the Secretary of Transportation is authorized to enter into
- 16 marine salvage agreements for the recoveries, sale, and
- 17 disposal of sunken or damaged vessels, cargoes, or prop-
- 18 erties owned or insured by or on behalf of the Maritime
- 19 Administration, the United States Shipping Board, the
- 20 U.S. Shipping Board Bureau, the United States Maritime
- 21 Commission, or the War Shipping Administration.
- 22 "(f) Recoveries.—Notwithstanding other provisions
- 23 of law, the net proceeds from salvage agreements entered
- 24 into as authorized in subsection (e) shall remain available

- 1 until expended and be distributed as follows for marine2 insurance-related salvages:
- "(1) Fifty percent of the net funds recovered shall be deposited in the war risk revolving fund and shall be available for the purposes of the war risk revolving fund.
 - "(2) Fifty percent of the net funds recovered shall be deposited in the Vessel Operations Revolving Fund as established by section 50301(a) of this title and shall be available until expended as follows:
 - "(A) Fifty percent shall be available to the Administrator of the Maritime Administration for such acquisition, maintenance, repair, reconditioning, or improvement of vessels in the National Defense Reserve Fleet as is authorized under other Federal law.
 - "(B) Twenty-five percent shall be available to the Administrator of the Maritime Administration for the payment or reimbursement of expenses incurred by or on behalf of State maritime academies or the United States Merchant Marine Academy for facility and training ship maintenance, repair, and modernization, and for the purchase of simulators and fuel.

1	"(C) The remainder shall be distributed
2	for maritime heritage preservation to the De-
3	partment of the Interior for grants as author-
4	ized by section 308703 of title 54.".
5	SEC. 111. PORT OPERATIONS, RESEARCH, AND TECH-
6	NOLOGY.
7	(a) SHORT TITLE.—This section may be cited as the
8	"Ports Improvement Act".
9	(b) Port and Intermodal Improvement Pro-
10	GRAM.—Section 50302 of title 46, United States Code, is
11	amended by striking subsection (c) and inserting the fol-
12	lowing:
13	"(c) Port and Intermodal Improvement Pro-
14	GRAM.—
15	"(1) General Authority.—Subject to the
16	availability of appropriations, the Secretary of
17	Transportation shall make grants, on a competitive
18	basis, to eligible applicants to assist in funding eligi-
19	ble projects for the purpose of improving the safety,
20	efficiency, or reliability of the movement of goods
21	through ports and intermodal connections to ports.
22	"(2) ELIGIBLE APPLICANT.—The Secretary
23	may make a grant under this subsection to the fol-
24	lowing:
25	"(A) A State.

1	"(B) A political subdivision of a State or
2	local government.
3	"(C) A public agency or publicly chartered
4	authority established by 1 or more States.
5	"(D) A special purpose district with a
6	transportation function.
7	"(E) An Indian Tribe (as defined in sec-
8	tion 4 of the Indian Self-Determination and
9	Education Assistance Act (25 U.S.C. 5304),
10	without regard to capitalization), or a consor-
11	tium of Indian Tribes.
12	"(F) A multistate or multijurisdictional
13	group of entities described in this subsection.
14	"(G) A lead entity described in subpara-
15	graph (A), (B), (C), (D), (E), or (F) jointly
16	with a private entity or group of private enti-
17	ties.
18	"(3) Eligible projects.—The Secretary may
19	make a grant under this subsection—
20	"(A) for a project that—
21	"(i) is either—
22	"(I) within the boundary of a
23	port; or
24	"(II) outside the boundary of a
25	port, but is directly related to port op-

1	erations or to an intermodal connec-
2	tion to a port; and
3	"(ii) will be used to improve the safe-
4	ty, efficiency, or reliability of—
5	"(I) the loading and unloading of
6	goods at the port, such as for marine
7	terminal equipment;
8	"(II) the movement of goods
9	into, out of, around, or within a port,
10	such as for highway or rail infrastruc-
11	ture, intermodal facilities, freight in-
12	telligent transportation systems, and
13	digital infrastructure systems;
14	"(III) environmental mitigation
15	measures and operational improve-
16	ments directly related to enhancing
17	the efficiency of ports and intermodal
18	connections to ports; or
19	"(IV) the movement of vessels in
20	and out of the port facility by dredg-
21	ing a vessel berthing area or per-
22	forming construction or maintenance
23	dredging that is not part of a Federal
24	channel or an access channel associ-
25	ated with a Federal channel: or

1	"(B) notwithstanding paragraph (6)(A)(v),
2	to provide financial assistance to 1 or more
3	projects under subparagraph (A) for develop-
4	ment phase activities, including planning, feasi-
5	bility analysis, revenue forecasting, environ-
6	mental review, permitting, and preliminary en-
7	gineering and design work.
8	"(4) Prohibited Uses.—A grant award under
9	this subsection may not be used—
10	"(A) to finance or refinance the construc-
11	tion, reconstruction, reconditioning, or purchase
12	of a vessel that is eligible for such assistance
13	under chapter 537, unless the Secretary deter-
14	mines such vessel—
15	"(i) is necessary for a project de-
16	scribed in paragraph (3)(A)(ii)(III) of this
17	subsection; and
18	"(ii) is not receiving assistance under
19	chapter 537; or
20	"(B) for any project within a small ship-
21	yard (as defined in section 54101).
22	"(5) Applications and process.—
23	"(A) APPLICATIONS.—To be eligible for a
24	grant under this subsection, an eligible appli-
25	cant shall submit to the Secretary an applica-

1	tion in such form, at such time, and containing
2	such information as the Secretary considers ap-
3	propriate.
4	"(B) Solicitation process.—Not later
5	than 60 days after the date that amounts are
6	made available for grants under this subsection
7	for a fiscal year, the Secretary shall solicit
8	grant applications for eligible projects in ac-
9	cordance with this subsection.
10	"(6) Project selection criteria.—
11	"(A) IN GENERAL.—The Secretary may se-
12	lect a project described in paragraph (3) for
13	funding under this subsection if the Secretary
14	determines that—
15	"(i) the project improves the safety,
16	efficiency, or reliability of the movement of
17	goods through a port or intermodal con-
18	nection to a port;
19	"(ii) the project is cost effective;
20	"(iii) the eligible applicant has author-
21	ity to carry out the project;
22	"(iv) the eligible applicant has suffi-
23	cient funding available to meet the match-
24	ing requirements under paragraph (8);

1	"(v) the project will be completed
2	without unreasonable delay; and
3	"(vi) the project cannot be easily and
4	efficiently completed without Federal fund-
5	ing or financial assistance available to the
6	project sponsor.
7	"(B) Additional considerations.—In
8	selecting projects described in paragraph (3) for
9	funding under this subsection, the Secretary
10	shall give substantial weight to—
11	"(i) the utilization of non-Federal
12	contributions; and
13	"(ii) the net benefits of the funds
14	awarded under this subsection, considering
15	the cost-benefit analysis of the project, as
16	applicable.
17	"(C) SMALL PROJECTS.—The Secretary
18	may waive the cost-benefit analysis under sub-
19	paragraph (A)(ii), and establish a simplified, al-
20	ternative basis for determining whether a
21	project is cost effective, for a small project de-
22	scribed in paragraph (7)(B).
23	"(7) Allocation of funds.—
24	"(A) Geographic distribution.—Not
25	more than 25 percent of the amounts made

1	available for grants under this subsection for a
2	fiscal year may be used to make grants for
3	projects in any 1 State.
4	"(B) SMALL PROJECTS.—The Secretary
5	shall reserve 25 percent of the amounts made
6	available for grants under this subsection each
7	fiscal year to make grants for eligible projects
8	described in paragraph (3)(A) that request the
9	lesser of—
10	"(i) 10 percent of the amounts made
11	available for grants under this subsection
12	for a fiscal year; or
13	"(ii) \$11,000,000.
14	"(C) Dredging projects.—Not more
15	than 25 percent of the amounts made available
16	for grants under this subsection for a fiscal
17	year may be used to make grants for projects
18	described in paragraph (3)(A)(ii)(III).
19	"(D) DEVELOPMENT PHASE ACTIVITIES.—
20	Not more than 10 percent of the amounts made
21	available for grants under this subsection for a
22	fiscal year may be used to make grants for de-
23	velopment phase activities under paragraph
24	(3)(B).
25	"(E) Research Harbors.—

1	"(i) In General.—Of the funds that
2	may be used under subparagraph (C), the
3	Secretary shall consider reserving an
4	amount equal to not more than 5 percent
5	of the amounts made available for grants
6	under this subsection to make grants for
7	projects described in paragraph
8	(3)(A)(ii)(III) for research harbors.
9	"(ii) Applicants.—Notwithstanding
10	paragraph (2), the Secretary may allow en-
11	tities not described in that paragraph to be
12	eligible applicants for grants under this
13	subparagraph.
14	"(8) Federal share of total project
15	COSTS.—
16	"(A) TOTAL PROJECT COSTS.—To be eligi-
17	ble for a grant under this subsection, an eligible
18	applicant shall submit to the Secretary an esti-
19	mate of the total costs of a project under this
20	subsection based on the best available informa-
21	tion, including any available engineering stud-
22	ies, studies of economic feasibility, environ-
23	mental analyses, and information on the ex-
24	pected use of equipment or facilities.
25	"(B) Federal share.—

1	"(i) In general.—Except as pro-
2	vided in clauses (ii) and (iii), the Federal
3	share of the total costs of a project under
4	this subsection shall not exceed 80 percent.
5	"(ii) Dredging projects.—The
6	Federal share of the total costs of a
7	project described in paragraph
8	(3)(A)(ii)(III) shall not exceed 50 percent.
9	"(iii) Rural Areas.—The Secretary
10	may increase the Federal share of costs
11	above 80 percent for a project located in a
12	rural area.
13	"(9) Procedural safeguards.—The Sec-
14	retary shall issue guidelines to establish appropriate
15	accounting, reporting, and review procedures to en-
16	sure that—
17	"(A) grant funds are used for the purposes
18	for which those funds were made available;
19	"(B) each grantee properly accounts for all
20	expenditures of grant funds; and
21	"(C) grant funds not used for such pur-
22	poses and amounts not obligated or expended
23	are returned.
24	"(10) Conditions.—

1	"(A) IN GENERAL.—The Secretary shall
2	require as a condition of making a grant under
3	this subsection that a grantee—
4	"(i) maintain such records as the Sec-
5	retary considers necessary;
6	"(ii) make the records described in
7	clause (i) available for review and audit by
8	the Secretary; and
9	"(iii) periodically report to the Sec-
10	retary such information as the Secretary
11	considers necessary to assess progress.
12	"(B) Labor.—The Federal wage rate re-
13	quirements of subchapter IV of chapter 31 of
14	title 40 shall apply, in the same manner as such
15	requirements apply to contracts subject to such
16	subchapter, to—
17	"(i) each project for which a grant is
18	provided under this subsection; and
19	"(ii) all portions of a project described
20	in clause (i), regardless of whether such a
21	portion is funded using—
22	"(I) other Federal funds; or
23	``(II) non-Federal funds.
24	"(11) Congressional notification.—

1	"(A) NOTIFICATION.—Not less than 60
2	days before making a grant for a project under
3	this subsection, the Secretary shall notify, in
4	writing, the appropriate committees of Congress
5	of the proposed grant.
6	"(B) Contents.—Each notification under
7	subparagraph (A) shall include—
8	"(i) an evaluation of and justification
9	for the project; and
10	"(ii) the amount of the proposed
11	grant award.
12	"(C) Congressional disapproval.—The
13	Secretary shall not make a grant or any other
14	obligation or commitment to fund a project
15	under this subsection if a joint resolution is en-
16	acted disapproving funding for the project be-
17	fore the last day of the 60-day period described
18	in subparagraph (A).
19	"(12) Limitation on statutory construc-
20	TION.—Nothing in this subsection shall be construed
21	to affect existing authorities to conduct port infra-
22	structure programs in—
23	"(A) Hawaii, as authorized by section
24	9008 of the SAFETEA-LU Act (Public Law
25	109–59; 119 Stat. 1926);

1	"(B) Alaska, as authorized by section
2	10205 of the SAFETEA-LU Act (Public Law
3	109–59; 119 Stat. 1934); or
4	"(C) Guam, as authorized by section 3512
5	of the Duncan Hunter National Defense Au-
6	thorization Act for Fiscal Year 2009 (48 U.S.C.
7	1421r).
8	"(13) Reports.—The Secretary shall make
9	available on the website of the Department of Trans-
10	portation at the end of each fiscal year an annual
11	report that lists each project for which a grant has
12	been provided under this subsection during that fis-
13	cal year.
14	"(14) Administration.—
15	"(A) Administrative and oversight
16	COSTS.—The Secretary may retain not more
17	than 2 percent of the amounts appropriated for
18	each fiscal year under this subsection for the
19	administrative and oversight costs incurred by
20	the Secretary to carry out this subsection.
21	"(B) Availability.—
22	"(i) In general.—Amounts appro-
23	priated for carrying out this subsection
24	shall remain available until expended.

1	"(ii) Unexpended funds.—
2	Amounts awarded as a grant under this
3	subsection that are not expended by the
4	grantee during the 5-year period following
5	the date of the award shall remain avail-
6	able to the Secretary for use for grants
7	under this subsection in a subsequent fis-
8	cal year.
9	"(15) Definitions.—In this subsection:
10	"(A) Appropriate committees of con-
11	GRESS.—The term 'appropriate committees of
12	Congress' means—
13	"(i) the Committee on Commerce,
14	Science, and Transportation of the Senate;
15	and
16	"(ii) the Committee on Transportation
17	and Infrastructure of the House of Rep-
18	resentatives.
19	"(B) Port.—The term 'port' includes—
20	"(i) a seaport; and
21	"(ii) an inland waterways port.
22	"(C) Project.—The term 'project' in-
23	cludes construction, reconstruction, environ-
24	mental rehabilitation, acquisition of property,
25	including land related to the project and im-

1	provements to the land, equipment acquisition,
2	and operational improvements.
3	"(D) Research Harbor.—The term 're-
4	search harbor' includes a harbor that supports
5	or will support a federally owned vessel oper-
6	ated by a State maritime academy (as defined
7	in section 51102 of this title) or a non-Federal
8	oceanographic research facility.
9	"(E) Rural area.—The term 'rural area'
10	means an area that is outside an urbanized
11	area.
12	"(d) Additional Authority of the Sec-
13	RETARY.—In carrying out this section, the Secretary
14	may—
15	"(1) receive funds from a Federal or non-Fed-
16	eral entity that has a specific agreement with the
17	Secretary to further the purposes of this section;
18	"(2) coordinate with other Federal agencies to
19	expedite the process established under the National
20	Environmental Policy Act of 1969 (42 U.S.C. 4321
21	et seq.) for the improvement of port facilities to im-
22	prove the efficiency of the transportation system, to

increase port security, or to provide greater access

to port facilities;

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1 "(3) seek to coordinate all reviews or require-2 ments with appropriate local, State, and Federal 3 agencies; and

"(4) in addition to any financial assistance provided under subsection (c), provide such technical assistance to port authorities or commissions or their subdivisions and agents as needed for project planning, design, and construction.".

9 (c) SAVINGS CLAUSE.—A repeal made by subsection 10 (b) of this section shall not affect amounts apportioned 11 or allocated before the effective date of the repeal. Such 12 apportioned or allocated funds shall continue to be subject 13 to the requirements to which the funds were subject under 14 section 50302(c) of title 46, United States Code, as in effect on the day before the date of enactment of this Act. 16 SEC. 112. STRATEGIC SEAPORTS.

(a) In General.—

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(1) PROGRAM ESTABLISHED.—The Administrator of the Maritime Administration (referred to in this section as the "Administrator") and the United States Transportation Command shall establish a strategic seaport infrastructure readiness development program to improve infrastructure at strategic seaports to ensure those strategic seaport facilities are in a state of good repair, have modern infra-

- structure, and have sufficient readiness to support operations on 48 hours notice.
- (2) STRATEGIC SEAPORT.—In this section, the term "strategic seaport" means a commercial seaport that is designated by the Commanding General of the Military Surface Deployment and Distribution Command as a strategic seaport that will support the deployment of United States forces during a military contingency or national emergency.
- 10 (b) AUTHORITY OF THE ADMINISTRATOR.—In order 11 to carry out any project under the strategic seaport infra-12 structure readiness development program established 13 under subsection (a), the Administrator may—
 - (1) receive funds provided for the project from the Department of Defense and non-Federal private entities that have a specific agreement or contract with the Administrator to further the purposes of this section;
 - (2) coordinate with other Federal agencies to harmonize efforts to comply with requirements and procedures established under the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.) in carrying out projects under the program, including projects to improve port facilities, improve the

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1	efficiency of the transportation system, increase port
2	security, or provide greater access to port facilities;
3	(3) seek to coordinate all reviews or require-
4	ments relating to the project with appropriate Fed-
5	eral, State, and local agencies; and
6	(4) provide such technical assistance to port au-
7	thorities or commissions or their subdivisions and
8	agents as needed for project planning, design, and
9	construction.
10	(c) Strategic Seaport Infrastructure Devel-
11	OPMENT FUND.—
12	(1) Establishment.—There is established in
13	the Treasury of the United States a fund to be
14	known as the Strategic Seaport Readiness Infra-
15	structure Development Fund, (referred to in this
16	section as the "Fund") consisting of such amounts
17	as may be appropriated or credited to such Fund as
18	provided in this section.
19	(2) CREDITS.—There may be deposited into the
20	Fund—
21	(A) funds from the Department of Defense
22	and funds from non-Federal private entities
23	that have agreements or contracts with the Ad-
24	ministrator, which shall remain in the Fund
25	until expended or refunded: and

1	(B) such amounts as may be appropriated
2	or transferred to the Fund.
3	(3) Transfers.—Amounts appropriated or
4	otherwise made available for any fiscal year for a
5	strategic seaport may be transferred, at the option
6	of the recipient of such amounts, to the Fund and
7	may be administered by the Administrator as a com-
8	ponent of a project under the program.
9	(d) USE OF FUNDS.—The Administrator, in conjunc-
10	tion with the United States Transportation Command,
11	may use funds from the Fund to—
12	(1) administer and carry out projects under the
13	strategic seaport infrastructure readiness develop-
14	ment program under this section, including projects
15	to—
16	(A) upgrade infrastructure resiliency of
17	piers or wharfs or enhancing flexible lay-down
18	areas for heavy lift, increase efficiency in the
19	handling of Department of Defense intermodal
20	cargo movements, enhance shoreside intermodal
21	transportation infrastructure, or carry out other
22	similar improvements designed to increase effi-
23	ciency of Department of Defense readiness;
24	(B) facilitate funding for training dedi-
25	cated to enhancing interoperability between

1	military and port terminal personnel, and test-
2	ing and expanding operational areas to maxi-
3	mize strategic seaport capability and assets;
4	and
5	(C) provide cyber resiliency project funding
6	dedicated to the installation of new cybersecu-
7	rity infrastructure, or the enhancement of exist-
8	ing cybersecurity infrastructure, in order to en-
9	sure security of military operations at strategic
10	seaports; and
11	(2) make refunds for projects under that pro-
12	gram that will not be completed.
13	SEC. 113. MARITIME TECHNICAL ASSISTANCE PROGRAM.
13 14	SEC. 113. MARITIME TECHNICAL ASSISTANCE PROGRAM. Section 50307 of title 46, United States Code, is
14	Section 50307 of title 46, United States Code, is
14 15	Section 50307 of title 46, United States Code, is amended—
141516	Section 50307 of title 46, United States Code, is amended— (1) in subsection (a), by striking "The Sec-
14 15 16 17	Section 50307 of title 46, United States Code, is amended— (1) in subsection (a), by striking "The Secretary of Transportation may engage in the environ-
14 15 16 17 18	Section 50307 of title 46, United States Code, is amended— (1) in subsection (a), by striking "The Sectorary of Transportation may engage in the environmental study" and inserting "The Maritime Admin-
14 15 16 17 18	Section 50307 of title 46, United States Code, is amended— (1) in subsection (a), by striking "The Secretary of Transportation may engage in the environmental study" and inserting "The Maritime Administrator, on behalf of the Secretary of Transportation.
14 15 16 17 18 19 20	Section 50307 of title 46, United States Code, is amended— (1) in subsection (a), by striking "The Secretary of Transportation may engage in the environmental study" and inserting "The Maritime Administrator, on behalf of the Secretary of Transportation, shall engage in the study";
14 15 16 17 18 19 20 21	Section 50307 of title 46, United States Code, is amended— (1) in subsection (a), by striking "The Secretary of Transportation may engage in the environmental study" and inserting "The Maritime Administrator, on behalf of the Secretary of Transportation, shall engage in the study"; (2) in subsection (b)—

1	(i) in the matter preceding subpara-
2	graph (A), by striking "that are likely to
3	achieve environmental improvements by"
4	and inserting "to improve";
5	(ii) by redesignating subparagraphs
6	(A) through (C) as clauses (i) through
7	(iii), respectively;
8	(iii) by inserting before clause (i), the
9	following:
10	"(A) performance to meet United States
11	Federal and international standards and guide-
12	lines, including—"; and
13	(iv) in clause (iii), as redesignated by
14	clause (ii), by striking "species; and" and
15	all that follows through the end of the sub-
16	section and inserting "species, reducing
17	propeller cavitation;
18	"(B) the efficiency and competitiveness of
19	domestic maritime industries; and
20	"(2) coordinate with the Environmental Protec-
21	tion Agency, the Coast Guard, and other Federal,
22	State, local, or tribal agencies, as appropriate.";
23	(3) in subsection $(c)(2)$, by striking "benefits"
24	and inserting "or other benefits to domestic mari-
25	time industries"; and

1	(4) by adding at the end the following:
2	"(e) Limitations on the USE of Funds.—For the
3	purposes of this program, no more than 3 percent of funds
4	may be used for administrative purposes.".
5	SEC. 114. REQUIREMENT FOR SMALL SHIPYARD GRANTEES.
6	Section 54101(d) of title 46, United States Code, is
7	amended—
8	(1) by striking "Grants awarded" and inserting
9	the following:
10	"(1) IN GENERAL.—Grants awarded"; and
11	(2) by adding at the end the following:
12	"(2) Buy America.—
13	"(A) In General.—Subject to subpara-
14	graph (B), no funds may be obligated by the
15	Administrator of the Maritime Administration
16	under this section, unless each product and ma-
17	terial purchased with those funds (including
18	products and materials purchased by a grant-
19	ee), and including any commercially available
20	off-the-shelf item, is—
21	"(i) an unmanufactured article, mate-
22	rial, or supply that has been mined or pro-
23	duced in the United States; or
24	"(ii) a manufactured article, material,
25	or supply that has been manufactured in

1	the United States substantially all from ar-
2	ticles, materials, or supplies mined, pro-
3	duced, or manufactured in the United
4	States.
5	"(B) Exceptions.—
6	"(i) In General.—Notwithstanding
7	subparagraph (A), the requirements of
8	that subparagraph shall not apply with re-
9	spect to a particular product or material if
10	the Administrator determines—
11	"(I) that the application of those
12	requirements would be inconsistent
13	with the public interest;
14	"(II) that such product or mate-
15	rial is not available in the United
16	States in sufficient and reasonably
17	available quantities, of a satisfactory
18	quality, or on a timely basis; or
19	"(III) that inclusion of a domes-
20	tic product or material will increase
21	the cost of that product or material by
22	more than 25 percent, with respect to
23	a certain contract between a grantee
24	and that grantee's supplier.

1	"(ii) Federal register.—A deter-
2	mination made by the Administrator under
3	this subparagraph shall be published in the
4	Federal Register.
5	"(C) Definitions.—In this paragraph:
6	"(i) The term 'commercially available
7	off-the-shelf item' means—
8	"(I) any item of supply (includ-
9	ing construction material) that is—
10	"(aa) a commercial item, as
11	defined by section 2.101 of title
12	48, Code of Federal Regulations;
13	and
14	"(bb) sold in substantial
15	quantities in the commercial
16	marketplace; and
17	"(II) does not include bulk cargo,
18	as defined in section 40102(4) of this
19	title, such as agricultural products
20	and petroleum products.
21	"(ii) The term 'product or material'
22	means an article, material, or supply
23	brought to the site by the recipient for in-
24	corporation into the building, work, or
25	project. The term also includes an item

1	brought to the site preassembled from arti
2	cles, materials, or supplies. However, emer
3	gency life safety systems, such as emer
4	gency lighting, fire alarm, and audio evac
5	uation systems, that are discrete systems
6	incorporated into a public building or work
7	and that are produced as complete sys
8	tems, are evaluated as a single and distinc
9	construction material regardless of when or
10	how the individual parts or components o
11	those systems are delivered to the con
12	struction site.
13	"(iii) The term 'United States' in
14	cludes the District of Columbia, the Com
15	monwealth of Puerto Rico, the Northern
16	Mariana Islands, Guam, American Samoa
17	and the Virgin Islands.".
18	SEC. 115. IMPROVEMENT OF NATIONAL OCEANOGRAPHIC
19	PARTNERSHIP PROGRAM.
20	(a) Additional Means of Achievement of
21	Goals of Program Through Oceanographic Ef
22	FORTS.—Section 8931(b)(2) of title 10, United States
23	Code, is amended—
24	(1) in subparagraph (A)—

1		(A) by striking "identifying" and inserting
2		"creating"; and
3		(B) by inserting "science," after "areas
4		of"; and
5		(2) by striking subparagraph (B) and inserting
6	the	following:
7		"(B) soliciting, accepting, and executing
8		oceanographic research and observational
9		projects funded by private grants, contracts, or
10		cooperative agreements that contribute to such
11		goals.".
12	(b)	NATIONAL OCEAN RESEARCH LEADERSHIP
13	Council	Membership.—Section 8932 of title 10, United
14	States Co	ode, is amended—
15		(1) in subsection (b)—
16		(A) by striking paragraph (10);
17		(B) by redesignating paragraphs (11)
18		through (14) as paragraphs (12) through (15),
19		respectively; and
20		(C) by inserting after paragraph (9) the
21		following new paragraphs:
22		"(10) The Bureau of Ocean Energy Manage-
23	men	t of the Department of the Interior.
24		"(11) The Bureau of Safety and Environmental
25	Enfo	preement of the Department of the Interior.";

1	(2) in subsection (d)—
2	(A) in paragraph (2)—
3	(i) in subparagraph (B), by striking
4	"broad participation within the oceano-
5	graphic community" and inserting "appro-
6	priate participation within the oceano-
7	graphic community, including public, aca-
8	demic, commercial, and private participa-
9	tion or support";
10	(ii) in subparagraph (E), by striking
11	"peer"; and
12	(iii) by adding at the end the fol-
13	lowing:
14	"(F) Preexisting facilities, such as regional
15	data centers operated by the Integrated Ocean
16	Observing system, and expertise."; and
17	(B) by striking paragraph (3);
18	(3) in subsection (e)—
19	(A) in the subsection heading by striking
20	"Report" and inserting "Briefing";
21	(B) in the matter preceding paragraph (1),
22	by striking "to Congress a report" and insert-
23	ing "to the Committee on Commerce, Science,
24	and Transportation of the Senate and the Com-

1	mittee on Natural Resources of the House of
2	Representatives a briefing";
3	(C) by striking "report" and inserting
4	"briefing" each place the term appears;
5	(D) by striking paragraph (4) and insert-
6	ing the following:
7	"(4) A description of the involvement of Fed-
8	eral agencies and non-Federal contributors partici-
9	pating in the program."; and
10	(E) in paragraph (5), by striking "and the
11	estimated expenditures under such programs,
12	projects, and activities during such following
13	fiscal year" and inserting "and the estimated
14	expenditures under such programs, projects,
15	and activities of the program during such fol-
16	lowing fiscal year";
17	(4) in subsection (f)—
18	(A) by striking paragraph (1) and insert-
19	ing the following:
20	"(1) The Secretary of the Navy shall establish
21	an office to support the National Oceanographic
22	Partnership Program. The Council shall use com-
23	petitive procedures in selecting an operator for the
24	partnership program office. If practicable, an organi-
25	zation or entity may be selected as operator only if

1	the organization or entity has experience managing
2	interagency programs and programs with participa-
3	tion from other public and private entities."; and
4	(B) in paragraph (2)(B), by inserting ",
5	where appropriate," before "managing"; and
6	(5) by amending subsection (g) to read as fol-
7	lows:
8	"(g) Contract and Grant Authority.—
9	"(1) In general.—To carry out the purposes
10	of the National Oceanographic Partnership Pro-
11	gram, the Council shall have, in addition to other
12	powers otherwise given it under this chapter, the fol-
13	lowing authorities:
14	"(A) To authorize one or more of the de-
15	partments or agencies represented on the Coun-
16	cil to enter into contracts and make grants or
17	cooperative agreements, and establish and man-
18	age new collaborative programs as considered
19	appropriate, to address emerging science prior-
20	ities using both donated and appropriated
21	funds.
22	"(B) To authorize the program office
23	under subsection (f), on behalf of the Council,
24	to accept funds, including fines and penalties.

1	from other Federal and State departments and
2	agencies.
3	"(C) To authorize the program office, on
4	behalf of the Council, to award grants and
5	enter into contracts for purposes of the Na-
6	tional Oceanographic Partnership Program.
7	"(D) To authorize the program office, on
8	behalf of the Council, to solicit, accept and exe-
9	cute oceanographic research projects for pur-
10	poses of the National Oceanographic Partner-
11	ship Program that are funded by private
12	grants, contracts, and donations.
13	"(E) To transfer funds to other Federal
14	and State departments and agencies in further-
15	ance of the purposes of the National Oceano-
16	graphic Partnership Program.
17	"(F) To authorize one or more of the de-
18	partments or agencies represented on the Coun-
19	cil to enter into contracts and make grants, for
20	the purpose of implementing the National
21	Oceanographic Partnership Program and car-
22	rying out the responsibilities of the Council.
23	"(G) To use, with the consent of the head
24	of the agency or entity concerned, on a non-re-

imbursable basis, the land, services, equipment,

1	personnel, facilities, advice, and information
2	provided by a Federal agency or entity, State,
3	local government, Tribal government, territory,
4	or possession, or any subdivisions thereof, or
5	the District of Columbia as may be helpful in
6	the performance of the duties of the Council.
7	"(2) Funds transferred.—Funds identified
8	for direct support of National Oceanographic Part-
9	nership Program grants are authorized for transfer
10	between agencies and are exempt from section 1535
11	of title 31, United States Code (commonly known as
12	the 'Economy Act of 1932').".
13	(c) Ocean Research Advisory Panel.—Section
14	8933(a)(4) of title 10, United States Code, is amended
15	by striking "State governments" and inserting "State and
16	Tribal governments".
17	SEC. 116. IMPROVEMENTS TO THE MARITIME GUARANTEED
18	LOAN PROGRAM.
19	(a) Definitions.—Section 53701 of title 46, United
20	States Code, is amended—
21	(1) by striking paragraph (5);
22	(2) by redesignating paragraphs (6) through
23	(15) as paragraphs (5) through (14), respectively;
24	and
25	(3) by adding at the end the following:

1	"(15) Vessel of National Interest.—The
2	term 'Vessel of National Interest' means a vessel
3	deemed to be of national interest that meets charac-
4	teristics determined by the Administrator, in con-
5	sultation with the Secretary of Defense, the Sec-
6	retary of Homeland Security, or the heads of other
7	Federal agencies, as described in section 53703(e).".
8	(b) Preferred Lender.—Section 53702(a) of title
9	46, United States Code, is amended—
10	(1) by striking "The Secretary or Adminis-
11	trator, on terms the Secretary or Administrator may
12	prescribe," and inserting the following:
13	"(1) Guarantee.—The Secretary, acting
14	through the Administrator, on terms the Secretary
15	or Administrator may prescribe,"; and
16	(2) by adding at the end the following:
17	"(2) Preferred eligible lender.—The
18	Federal Financing Bank shall be the preferred eligi-
19	ble lender of the principal and interest of the guar-
20	anteed obligations issued under this chapter.".
21	(c) APPLICATION AND ADMINISTRATION.—Section
22	53703 of title 46, United States Code, is amended—
23	(1) in the section heading, by striking " proce -
24	dures" and inserting "and administration";
25	and

1	(2) by adding at the end the following:
2	"(c) Independent Analysis.—
3	"(1) In general.—To assess and mitigate the
4	risks due to factors associated with markets, tech-
5	nology, financial, or legal structures related to an
6	application or guarantee under this chapter, the Sec-
7	retary or Administrator may utilize third-party ex-
8	perts, including legal counsel, to—
9	"(A) process and review applications under
10	this chapter, including conducting independent
11	analysis and review of aspects of an application;
12	"(B) represent the Secretary or Adminis-
13	trator in structuring and documenting the obli-
14	gation guarantee;
15	"(C) analyze and review aspects of, struc-
16	ture, and document the obligation guarantee
17	during the term of the guarantee;
18	"(D) recommend financial covenants or fi-
19	nancial ratios to be met by the applicant during
20	the time a guarantee under this chapter is out-
21	standing that are—
22	"(i) based on the financial covenants
23	or financial ratios, if any, that are then ap-
24	plicable to the obligor under private sector
25	credit agreements; and

1	"(ii) in lieu of other financial cov-
2	enants applicable to the obligor under this
3	chapter with respect to requirements re-
4	garding long-term debt-to-equity, minimum
5	working capital, or minimum amount of
6	equity; and
7	"(E) represent the Secretary or Adminis-
8	trator to protect the security interests of the
9	Government relating to an obligation guarantee.
10	"(2) Private Sector Expert.—Independent
11	analysis, review, and representation conducted under
12	this subsection shall be performed by a private sec-
13	tor expert in the applicable field who is selected by
14	the Secretary or Administrator.
15	"(d) Vessels of National Interest.—
16	"(1) Notice of funding.—The Secretary or
17	Administrator may post a notice in the Federal Reg-
18	ister regarding the availability of funding for obliga-
19	tion guarantees under this chapter for the construc-
20	tion, reconstruction, or reconditioning of a Vessel of
21	National Interest and include a timeline for the sub-
22	mission of applications for such vessels.
23	"(2) Vessel Characteristics.—
24	"(A) IN GENERAL.—The Secretary or Ad-
25	ministrator, in consultation with the Secretary

1	of Defense, the Secretary of Homeland Secu-
2	rity, or the heads of other Federal agencies,
3	shall develop and publish a list of vessel types
4	that would be considered Vessels of National
5	Interest.
6	"(B) Review.—Such list shall be reviewed
7	and revised every 4 years or as necessary, as
8	determined by the Administrator.".
9	(d) Funding Limits.—Section 53704 of title 46,
10	United States Code, is amended—
11	(1) in subsection (a)—
12	(A) by striking "that amount" and all the
13	follows through "\$850,000,000" and inserting
14	"that amount, \$850,000,000"; and
15	(B) by striking "facilities" and all that fol-
16	lows through the end of the subsection and in-
17	serting "facilities."; and
18	(2) in subsection $(c)(4)$ —
19	(A) by striking subparagraph (A); and
20	(B) by redesignating subparagraphs (B)
21	through (K), as subparagraphs (A) through (J),
22	respectively.
23	(e) Eligible Purposes of Obligations.—Section
24	53706 of title 46, United States Code, is amended—
25	(1) in subsection $(a)(1)(A)$ —

1	(A) in the matter preceding clause (i), by
2	striking "(including an eligible export vessel)";
3	(B) in clause (iv) by adding "or" after the
4	semicolon;
5	(C) in clause (v), by striking "; or" and in-
6	serting a period; and
7	(D) by striking clause (vi); and
8	(2) in subsection (c)(1)—
9	(A) in subparagraph (A), by striking
10	"and" after the semicolon;
11	(B) in subparagraph (B)(ii), by striking
12	the period at the end and inserting "; and";
13	and
14	(C) by adding at the end the following:
15	"(C) after applying subparagraphs (A) and
16	(B), Vessels of National Interest.".
17	(f) Amount of Obligations.—Section 53709(b) of
18	title 46, United States Code, is amended—
19	(1) by striking paragraphs (3) and (6); and
20	(2) by redesignating paragraphs (4) and (5) as
21	paragraphs (3) and (4), respectively.
22	(g) Contents of Obligations.—Section 53710 of
23	title 46, United States Code, is amended—
24	(1) in subsection $(a)(4)$ —
25	(A) in subparagraph (A)—

1	(i) by striking "or, in the case of" and
2	all that follows through "party"; and
3	(ii) by striking "and" after the semi-
4	colon;
5	(B) in subparagraph (B), by striking the
6	period at the end and inserting "; and"; and
7	(C) by adding at the end the following:
8	"(C) documented under the laws of the
9	United States for the term of the guarantee of
10	the obligation or until the obligation is paid in
11	full, whichever is sooner."; and
12	(2) in subsection (c)—
13	(A) in the subsection heading, by inserting
14	"AND PROVIDE FOR THE FINANCIAL STABILITY
15	OF THE OBLIGOR" after "Interests";
16	(B) by striking "provisions for the protec-
17	tion of" and inserting "provisions, which shall
18	include—
19	"(1) provisions for the protection of";
20	(C) by striking ", and other matters that
21	the Secretary or Administrator may prescribe."
22	and inserting "; and"; and
23	(D) by adding at the end the following:
24	"(2) any other provisions that the Secretary or
25	Administrator may prescribe.".

1	(h) Administrative Fees.—Section 53713 of title
2	46, United States Code, is amended—
3	(1) in subsection (a)—
4	(A) in the matter preceding paragraph
5	(1)—
6	(i) by striking "shall" and inserting
7	"may"; and
8	(ii) by striking "reasonable for—"
9	and inserting "reasonable for processing
10	the application and monitoring the loan
11	guarantee, including for—";
12	(B) in paragraph (4), by striking "; and"
13	and inserting "or a deposit fund under section
14	53716 of this title;";
15	(C) in paragraph (5), by striking the pe-
16	riod at the end and inserting "; and; and
17	(D) by adding at the end the following:
18	"(6) monitoring and providing services related
19	to the obligor's compliance with any terms related to
20	the obligations, the guarantee, or maintenance of the
21	Secretary or Administrator's security interests under
22	this chapter."; and
23	(2) in subsection (c)—

1	(A) in paragraph (1), by striking "under
2	section 53708(d) of this title" and inserting
3	"under section 53703(d) of this title";
4	(B) by redesignating paragraphs (1)
5	through (3) as subparagraphs (A) through (C),
6	respectively;
7	(C) by striking "The Secretary" and in-
8	serting the following:
9	"(1) In general.—The Secretary"; and
10	(D) by adding at the end the following:
11	"(2) FEE LIMITATION INAPPLICABLE.—Fees
12	collected under this subsection are not subject to the
13	limitation of subsection (b).".
14	(i) Best Practices; Eligible Export Vessels.—
15	Chapter 537 of title 46, United States Code, is further
16	amended—
17	(1) in subchapter I, by adding at the end the
18	following new section:
19	"§ 53719. Best practices
20	"The Secretary or Administrator shall ensure that all
21	standard documents and agreements that relate to loan
22	guarantees made pursuant to this chapter are reviewed
23	and updated every four years to ensure that such docu-
24	ments and agreements meet the current commercial best
25	practices to the extent permitted by law."; and

- 1 (2) in subchapter III, by striking section 2 53732.
- 3 (j) Express Consideration of Low-Risk Appli-
- 4 CATIONS.—Not later than 180 days after the date of en-
- 5 actment of this Act, the Administrator of the Maritime
- 6 Administration shall, in consultation with affected stake-
- 7 holders, create a process for express processing of low-risk
- 8 maritime guaranteed loan applications under chapter 537
- 9 of title 46, United States Code, based on Federal and in-
- 10 dustry best practices, including proposals to better assist
- 11 applicants to submit complete applications within 6
- 12 months of the initial application.

13 (k) Congressional Notification.—

- 14 (1) Notification.—Not less than 60 days be-15 fore reorganizing or consolidating the activities or 16 personnel covered under chapter 537 of title 46, 17 United States Code, the Secretary of Transportation 18 shall notify, in writing, the Committee on Com-19 merce, Science, and Transportation of the Senate 20 and the Committee on Transportation and Infra-21 structure of the House of Representatives of the 22 proposed reorganization or consolidation.
 - (2) Contents.—Each notification under paragraph (1) shall include an evaluation of, and justification for, the reorganization or consolidation.

23

24

1	(l) Clerical Amendments.—
2	(1) The table of sections at the beginning of
3	chapter 537 of title 46, United States Code, is
4	amended by inserting after the item relating to sec
5	tion 53718 the following new item:
	"53719. Best practices.".
6	(2) The table of sections at the beginning of
7	chapter 537 of title 46, United States Code, is fur
8	ther amended by striking the item relating to section
9	53732.
10	SEC. 117. TECHNICAL CORRECTIONS.
11	(a) The Native American Veterans' Memorian
12	ESTABLISHMENT ACT OF 1994.—The Native American
13	Veterans' Memorial Establishment Act of 1994 (20 U.S.C
14	80q-5 note) is amended—
15	(1) in section 2, by striking "Armed Forces"
16	each place the term appears and inserting "uni-
17	formed services"; and
18	(2) in section 3(c), by adding at the end the fol-
19	lowing:
20	"(3) Any design so selected shall include a rep
21	resentation of all the uniformed services (as that
22	term is defined in section 101(a) of title 10, United
23	States Code).".
24	(b) Office of Personnel Management Guid-
25	ANCE —Not later than 120 days after the date of enact.

- 1 ment of this Act, the Director of the Office of Personnel
- 2 Management, in consultation with the Administrator of
- 3 the Maritime Administration, shall identify key skills and
- 4 competencies necessary to maintain a balance of expertise
- 5 in merchant marine seagoing service and strategic sealift
- 6 military service in each of the following positions within
- 7 the Office of the Commandant:
- 8 (1) Commandant.
- 9 (2) Deputy Commandant.
- 10 (3) Tactical company officers.
- 11 (4) Regimental officers.
- 12 (c) SEA YEAR COMPLIANCE.—Section 3514(a)(1)(A)
- 13 of the National Defense Authorization Act for Fiscal Year
- 14 2017 (Public Law 114-328; 46 U.S.C. 51318 note) is
- 15 amended by inserting "domestic and international" after
- 16 "criteria that".

17 TITLE II—MARITIME SAFE ACT

- 18 SEC. 201. SHORT TITLE.
- 19 (a) Short Title.—This title may be cited as the
- 20 "Maritime Security and Fisheries Enforcement Act" or
- 21 the "Maritime SAFE Act".
- 22 SEC. 202. DEFINITIONS.
- 23 In this title:
- 24 (1) AIS.—The term "AIS" means Automatic
- 25 Identification System (as defined in section 164.46

1	of title 33, Code of Federal Regulations, or a similar
2	successor regulation).
3	(2) Combined Maritime forces.—The term
4	"Combined Maritime Forces" means the 33-nation
5	naval partnership, originally established in February
6	2002, which promotes security, stability, and pros-
7	perity across approximately 3,200,000 square miles
8	of international waters.
9	(3) Exclusive economic zone.—
10	(A) IN GENERAL.—Unless otherwise speci-
11	fied by the President as being in the public in-
12	terest in a writing published in the Federal
13	Register, the term "exclusive economic zone"
14	means—
15	(i) the area within a zone established
16	by a maritime boundary that has been es-
17	tablished by a treaty in force or a treaty
18	that is being provisionally applied by the
19	United States; or
20	(ii) in the absence of a treaty de-
21	scribed in clause (i)—
22	(I) a zone, the outer boundary of
23	which is 200 nautical miles from the
24	baseline from which the breadth of
25	the territorial sea is measured; or

1	(II) if the distance between the
2	United States and another country is
3	less than 400 nautical miles, a zone,
4	the outer boundary of which is rep-
5	resented by a line equidistant between
6	the United States and the other coun-
7	try.
8	(B) Inner boundary.—Without affecting
9	any Presidential Proclamation with regard to
10	the establishment of the United States terri-
11	torial sea or exclusive economic zone, the inner
12	boundary of the exclusive economic zone is—
13	(i) in the case of coastal States, a line
14	coterminous with the seaward boundary of
15	each such State (as described in section 4
16	of the Submerged Lands Act (43 U.S.C.
17	1312));
18	(ii) in the case of the Commonwealth
19	of Puerto Rico, a line that is 3 marine
20	leagues from the coastline of the Common-
21	wealth of Puerto Rico;
22	(iii) in the case of American Samoa,
23	the United States Virgin Islands, and
24	Guam, a line that is 3 geographic miles
25	from the coastlines of American Samoa,

1	the United States Virgin Islands, or Guam,
2	respectively;
3	(iv) in the case of the Commonwealth
4	of the Northern Mariana Islands—
5	(I) the coastline of the Common-
6	wealth of the Northern Mariana Is-
7	lands, until the Commonwealth of the
8	Northern Mariana Islands is granted
9	authority by the United States to reg-
10	ulate all fishing to a line seaward of
11	its coastline; and
12	(II) upon the United States
13	grant of the authority described in
14	subclause (I), the line established by
15	such grant of authority; or
16	(v) for any possession of the United
17	States not referred to in clause (ii), (iii), or
18	(iv), the coastline of such possession.
19	(C) Rule of Construction.—Nothing in
20	this paragraph may be construed to diminish
21	the authority of the Department of Defense, the
22	Department of the Interior, or any other Fed-
23	eral department or agency.
24	(4) FOOD SECURITY.—The term "food secu-
25	rity" means access to, and availability, utilization,

- 1 and stability of, sufficient food to meet caloric and 2 nutritional needs for an active and healthy life.
 - (5) GLOBAL RECORD OF FISHING VESSELS, RE-FRIGERATED TRANSPORT VESSELS, AND SUPPLY VESSELS.—The term "global record of fishing vessels, refrigerated transport vessels, and supply vessels" means the Food and Agriculture Organization of the United Nations' initiative to rapidly make available certified data from state authorities about vessels and vessel related activities.
 - (6) IUU FISHING.—The term "IUU fishing" means illegal fishing, unreported fishing, or unregulated fishing (as such terms are defined in paragraph 3 of the International Plan of Action to Prevent, Deter, and Eliminate Illegal, Unreported and Unregulated Fishing, adopted at the 24th Session of the Committee on Fisheries in Rome on March 2, 2001).
 - (7) Port State Measures Agreement" means the term "Port State Measures Agreement" means the Agreement on Port State Measures to Prevent, Deter, and Eliminate Illegal, Unreported, and Unregulated Fishing set forth by the Food and Agriculture Organization of the United Nations, done at Rome, Italy November 22, 2009, and entered into

1	force June 5, 2016, which offers standards for re-
2	porting and inspecting fishing activities of foreign-
3	flagged fishing vessels at port.
4	(8) Priority flag state.—The term "priority
5	flag state" means a country selected in accordance
6	with section 222(b)(3)—
7	(A) whereby the flagged vessels of which
8	actively engage in, knowingly profit from, or are
9	complicit in IUU fishing; and
10	(B) that is willing, but lacks the capacity,
11	to monitor or take effective enforcement action
12	against its fleet.
13	(9) Priority region.—The term "priority re-
14	gion" means a region selected in accordance with
15	section 222(b)(2)—
16	(A) that is at high risk for IUU fishing ac-
17	tivity or the entry of illegally caught seafood
18	into the markets of countries in the region; and
19	(B) in which countries lack the capacity to
20	fully address the illegal activity described in
21	subparagraph (A).
22	(10) REGIONAL FISHERIES MANAGEMENT OR-
23	GANIZATION.—The term "Regional Fisheries Man-
24	agement Organization" means an intergovernmental
25	fisheries organization or arrangement, as appro-

1	priate, that has the competence to establish con-
2	servation and management measures.
3	(11) Seafood.—The term "seafood"—
4	(A) means marine finfish, mollusks, crus-
5	taceans, and all other forms of marine animal
6	and plant life, including those grown, produced,
7	or reared through marine aquaculture oper-
8	ations or techniques; and
9	(B) does not include marine mammals or
10	birds.
11	(12) Seafood fraud.—The term "seafood
12	fraud" means the knowing mislabeling or misrepre-
13	sentation of information regarding seafood or sea-
14	food products with the intent to deceive or defraud.
15	(13) Seafood traceability program.—The
16	term "seafood traceability program" means any pro-
17	gram implemented by the National Oceanic and At-
18	mospheric Administration (such as the Seafood Im-
19	port Monitoring Program) that requires, with re-
20	spect to seafood and seafood products imported into
21	the United States—
22	(A) permitting, data reporting, and record-
23	keeping to prevent illegal, unreported, unregu-
24	lated, or misrepresented seafood from entering
25	United States commerce; and

1	(B) verifying the chain of custody of such
2	seafood, from harvest to point of entry into the
3	United States.
4	(14) Transnational organized illegal ac-
5	TIVITY.—The term "transnational organized illegal
6	activity' means criminal activity conducted by self-
7	perpetuating associations of individuals who operate
8	transnationally for the purpose of obtaining power,
9	influence, or monetary or commercial gains, wholly
10	or in part by illegal means, while protecting their ac-
11	tivities through a pattern of corruption or violence
12	or through a transnational organizational structure
13	and the exploitation of transnational commerce or
14	communication mechanisms.
15	(15) Transshipment.—The term "trans-
16	shipment" means the use of refrigerated vessels
17	that—
18	(A) collect catch from multiple fishing
19	boats;
20	(B) carry the accumulated catches back to
21	port; and
22	(C) deliver supplies to fishing boats, which
23	allows fishing vessels to remain at sea for ex-
24	tended periods without coming into port.

1 SEC. 203. FINDINGS.

2	Congress makes the following findings:
3	(1) In a report titled, "Global Implications of
4	Illegal, Unreported, and Unregulated (IUU) Fish-
5	ing", the Office of the Director of National Intel-
6	ligence identified IUU fishing as—
7	(A) a threat to the national security of the
8	United States; and
9	(B) a challenge to peace and stability in
10	regions of importance to the United States.
11	(2) Executive Order 13773 (82 Fed. Reg.
12	10691), issued on February 9, 2017, calls for a
13	comprehensive approach by the Federal Government
14	to combat crime syndicates, including transnational
15	organized illegal activities that may be associated
16	with IUU fishing.
17	(3) It is estimated that the value of IUU fish-
18	ing may exceed \$1,000,000,000 annually in unlawful
19	or undocumented revenue and may sometimes be
20	linked to transnational organized illegal activities,
21	including weapons, drug, and human trafficking.
22	(4) IUU fishing—
23	(A) undermines the business of legitimate
24	workers in the seafood industry; and
25	(B) can create inaccurate population esti-
26	mates for fish and other seafood species.

- (5) Marine fisheries employ millions of people worldwide, the livelihoods of whom can be negatively impacted by IUU fishing and associated transnational organized illegal activities.
 - (6) IUU fishing vessels play a significant role in other forms of trafficking, particularly drug trafficking. The Department of Justice has documented numerous cases of illicit fishing ships involved in trafficking cocaine, heroin, and cannabis from South America to the United States.
 - (7) By introducing cheaper, illegal products into the global market, IUU fishing undercuts the business and economic livelihoods of legitimate fishermen in the United States and around the world.
 - (8) In the United States and around the world, seafood fraud undermines the economic viability of fisheries and deceives consumers about their purchasing choices.
- 19 (9) Competition over seafood resources can lead 20 to heightened tensions, conflict, and geostrategic in-21 stability in regions of importance to the United 22 States.
- 23 SEC. 204. PURPOSES.

The purposes of this title are—

1	(1) to support a whole-of-government approach
2	across the Federal Government to counter IUU fish-
3	ing and related threats to maritime security;
4	(2) to improve data sharing that enhances sur-
5	veillance, enforcement, and prosecution against IUU
6	fishing and related activities at a global level;
7	(3) to support coordination and collaboration to
8	counter IUU fishing and seafood fraud within pri-
9	ority regions;
10	(4) to increase and improve global transparency
11	and traceability across the seafood supply chain as—
12	(A) a deterrent to IUU fishing and seafood
13	fraud; and
14	(B) a tool for strengthening fisheries man-
15	agement and food security;
16	(5) to improve global enforcement operations
17	against IUU fishing through a whole-of-government
18	approach by the United States; and
19	(6) to prevent the use of IUU fishing as a fi-
20	nancing source for transnational organized groups
21	that undermine United States and global security in-
22	terests.
23	SEC. 205. STATEMENT OF POLICY.
24	It is the policy of the United States—

1	(1) to take action to curtail the global trade in
2	seafood and seafood products derived from IUU
3	fishing, including its links to forced labor and
4	transnational organized illegal activity;
5	(2) to develop holistic diplomatic, military, law
6	enforcement, economic, and capacity-building tools
7	to counter IUU fishing;
8	(3) to provide technical and other forms of as-
9	sistance to countries in priority regions and priority
10	flag states to combat IUU fishing and seafood fraud
11	including assistance—
12	(A) to increase local, national, and regional
13	level capacities to counter IUU fishing through
14	the engagement of law enforcement and secu-
15	rity forces;
16	(B) to enhance port capacity and security
17	including through support to implement the
18	Port State Measures Agreement;
19	(C) to combat corruption and increase
20	transparency and traceability in fisheries man-
21	agement and trade;
22	(D) to enhance information sharing within
23	and across governments and multilateral orga-
24	nizations through the development and use of

agreed standards for information sharing; and

1	(E) to support effective, science-based fish-
2	eries management regimes that promote legal
3	and safe fisheries and act as a deterrent to
4	IUU fishing;
5	(4) to promote global maritime security through
6	improved capacity and technological assistance to
7	support improved maritime domain awareness;
8	(5) to engage with priority flag states to en-
9	courage the use of high quality vessel tracking tech-
10	nologies where existing enforcement tools are lack-
11	ing;
12	(6) to engage with multilateral organizations
13	working on fisheries issues, including Regional Fish-
14	eries Management Organizations and the Food and
15	Agriculture Organization of the United Nations, to
16	combat and deter IUU fishing;
17	(7) to advance information sharing across gov-
18	ernments and multilateral organizations in areas
19	that cross multiple jurisdictions, through the devel-
20	opment and use of an agreed standard for informa-
21	tion sharing;
22	(8) to continue to use existing and future trade
23	agreements to combat IUU fishing;
24	(9) to employ appropriate assets and resources

of the United States Government in a coordinated

1	manner to disrupt the illicit networks involved in
2	IUU fishing;
3	(10) to continue to declassify and make avail-
4	able, as appropriate and practicable, technologies de-
5	veloped by the United States Government that can
6	be used to help counter IUU fishing;
7	(11) to recognize the ties of IUU fishing to
8	transnational organized illegal activity, including
9	human trafficking and illegal trade in narcotics and
10	arms, and as applicable, to focus on illicit activity in
11	a coordinated, cross-cutting manner;
12	(12) to recognize and respond to poor working
13	conditions, labor abuses, and other violent crimes in
14	the fishing industry;
15	(13) to increase and improve global trans-
16	parency and traceability along the seafood supply
17	chain as—
18	(A) a deterrent to IUU fishing; and
19	(B) an approach for strengthening fish-
20	eries management and food security; and
21	(14) to promote technological investment and
22	innovation to combat IUU fishing.

1	Subtitle A—Programs To Combat
2	IUU Fishing and Increase Mari-
3	time Security
4	SEC. 211. COORDINATION WITH INTERNATIONAL ORGANI-
5	ZATIONS.
6	The Secretary of State, in conjunction with the Sec-
7	retary of Commerce, shall coordinate with Regional Fish-
8	eries Management Organizations and the Food and Agri-
9	culture Organization of the United Nations, and may co-
10	ordinate with other relevant international governmental or
11	nongovernmental organizations, or the private sector, as
12	appropriate, to enhance regional responses to IUU fishing
13	and related transnational organized illegal activities.
14	SEC. 212. ENGAGEMENT OF DIPLOMATIC MISSIONS OF THE
15	UNITED STATES.
16	Not later than 1 year after the date of the enactment
17	of this title, each chief of mission (as defined in section
18	102 of the Foreign Service Act of 1980 (22 U.S.C. 3902))
19	to a relevant country in a priority region or to a priority
20	flag state may, if the Secretary of State determines such
21	action is appropriate—
22	(1) convene a working group, led by Depart-
23	ment of State officials, to examine IUU fishing,
24	which may include stakeholders such as—

1	(A) United States officials from relevant
2	agencies participating in the interagency work-
3	ing group identified in section 221, foreign offi-
4	cials, nongovernmental organizations, the pri-
5	vate sector, and representatives of local fisher-
6	men in the region; and
7	(B) experts on IUU fishing, law enforce-
8	ment, criminal justice, transnational organized
9	illegal activity, defense, intelligence, vesse
10	movement monitoring, and international devel-
11	opment operating in or with knowledge of the
12	region; and
13	(2) designate a counter-IUU Fishing Coordi-
14	nator from among existing personnel at the mission
15	if the chief of mission determines such action is ap-
16	propriate.
17	SEC. 213. ASSISTANCE BY FEDERAL AGENCIES TO IMPROVE
18	LAW ENFORCEMENT WITHIN PRIORITY RE
19	GIONS AND PRIORITY FLAG STATES.
20	(a) In General.—The Secretary of State, in collabo-
21	ration with the Secretary of Commerce and the Secretary
22	of the department in which the Coast Guard is operating
23	shall provide assistance, as appropriate, in accordance
24	with this section.

1	(b) Law Enforcement Training and Coordina-
2	TION ACTIVITIES.—The officials referred to in subsection
3	(a) shall evaluate opportunities to provide assistance, as
4	appropriate, to countries in priority regions and priority
5	flag states to improve the effectiveness of IUU fishing en-
6	forcement, with clear and measurable targets and indica-
7	tors of success, including—
8	(1) by assessing and using existing resources,
9	enforcement tools, and legal authorities to coordi-
10	nate efforts to combat IUU fishing with efforts to
11	combat other illegal trade, including weapons, drugs,
12	and human trafficking;
13	(2) by expanding existing IUU fishing enforce-
14	ment training;
15	(3) by providing targeted, country- and region-
16	specific training on combating IUU fishing;
17	(4) by supporting increased effectiveness and
18	transparency of the fisheries enforcement sectors of
19	the governments of such countries; and
20	(5) by supporting increased outreach to stake-
21	holders in the affected communities as key partners
22	in combating and prosecuting IUU fishing.
23	(c) Port Security Assistance.—The officials re-
24	ferred to in subsection (a) shall evaluate opportunities to
25	provide assistance, as appropriate, to countries in priority

- 1 regions and priority flag states to help those states imple-
- 2 ment programs related to port security and capacity for
- 3 the purposes of preventing IUU fishing products from en-
- 4 tering the global seafood market, including support for im-
- 5 plementing the Port State Measures Agreement.
- 6 (d) Capacity Building for Investigations and
- 7 Prosecutions.—The officials referred to in subsection
- 8 (a), in collaboration with the governments of countries in
- 9 priority regions and of priority flag states, shall evaluate
- 10 opportunities to assist those countries in designing and
- 11 implementing programs in such countries, as appropriate,
- 12 to increase the capacity of IUU fishing enforcement and
- 13 customs and border security officers to improve their abil-
- 14 ity—
- 15 (1) to conduct effective investigations, including
- using law enforcement techniques such as under-
- 17 cover investigations and the development of informer
- 18 networks and actionable intelligence;
- 19 (2) to conduct vessel boardings and inspections
- at sea and associated enforcement actions;
- 21 (3) to exercise existing shiprider agreements
- and to enter into and implement new shiprider
- 23 agreements, as appropriate;
- 24 (4) to conduct vessel inspections at port and as-
- 25 sociated enforcement actions;

- 1 (5) to assess technology needs and promote the 2 use of technology to improve monitoring, enforce-3 ment, and prosecution of IUU fishing;
 - (6) to conduct DNA-based and forensic identification of seafood used in trade;
 - (7) to conduct training on techniques, such as collecting electronic evidence and using computer forensics, for law enforcement personnel involved in complex investigations related to international matters, financial issues, and government corruption that include IUU fishing;
 - (8) to assess financial flows and the use of financial institutions to launder profits related to IUU fishing;
 - (9) to conduct training on the legal mechanisms that can be used to prosecute those identified in the investigations as alleged perpetrators of IUU fishing and other associated crimes such as trafficking and forced labor; and
 - (10) to conduct training to raise awareness of the use of whistleblower information and ways to incentivize whistleblowers to come forward with original information related to IUU fishing.
- 24 (e) Capacity Building for Information Shar-25 ing.—The officials referred to in subsection (a) shall

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- 1 evaluate opportunities to provide assistance, as appro-
- 2 priate, to key countries in priority regions and priority flag
- 3 states in the form of training, equipment, and systems de-
- 4 velopment to build capacity for information sharing re-
- 5 lated to maritime enforcement and port security.
- 6 (f) Coordination With Other Relevant Agen-
- 7 CIES.—The Secretary of State, in collaboration with the
- 8 Secretary of the department in which the Coast Guard is
- 9 operating and the Secretary of Commerce, shall coordinate
- 10 with other relevant agencies, as appropriate, in accordance
- 11 with this section.
- 12 SEC. 214. EXPANSION OF EXISTING MECHANISMS TO COM-
- 13 BAT IUU FISHING.
- 14 The Secretary of State, the Administrator of the
- 15 United States Agency for International Development, the
- 16 Secretary of the Department in which the Coast Guard
- 17 is operating, the Secretary of Defense, the Secretary of
- 18 Commerce, the Attorney General, and the heads of other
- 19 appropriate Federal agencies shall assess opportunities to
- 20 combat IUU fishing by expanding, as appropriate, the use
- 21 of the following mechanisms:
- 22 (1) Including counter-IUU fishing in existing
- shiprider agreements in which the United States is
- a party.

1	(2) Entering into shiprider agreements that in-
2	clude counter-IUU fishing with priority flag states
3	and countries in priority regions with which the
4	United States does not already have such an agree-
5	ment.
6	(3) Including counter-IUU fishing as part of
7	the mission of the Combined Maritime Forces.
8	(4) Including counter-IUU fishing exercises in
9	the annual at-sea exercises conducted by the Depart-
10	ment of Defense, in coordination with the United
11	States Coast Guard.
12	(5) Creating partnerships similar to the Oce-
13	ania Maritime Security Initiative and the Africa
14	Maritime Law Enforcement Partnership in other
15	priority regions.
16	SEC. 215. IMPROVEMENT OF TRANSPARENCY AND
17	TRACEABILITY PROGRAMS.
18	The Secretary of State, the Administrator of the
19	United States Agency for International Development, the
20	Secretary of the Department in which the Coast Guard
21	is operating, the Secretary of Commerce, and the heads

of other Federal agencies, if merited, shall work, as appro-

23 priate, with priority flag states and key countries in pri-

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24 ority regions—

1	(1) to increase knowledge within such countries
2	about the United States transparency and
3	traceability standards for imports of seafood and
4	seafood products;
5	(2) to improve the capacity of seafood indus-
6	tries within such countries through information
7	sharing and training to meet the requirements of
8	transparency and traceability standards for seafood
9	and seafood product imports, including catch docu-
10	mentation and trade tracking programs adopted by
11	relevant regional fisheries management organiza-
12	tions;
13	(3) to improve the capacities of government, in-
14	dustry, and civil society groups to develop and imple-
15	ment comprehensive traceability systems that—
16	(A) deter IUU fishing;
17	(B) strengthen fisheries management; and
18	(C) enhance maritime domain awareness
19	and
20	(4) to support the implementation of seafood
21	traceability standards in such countries to prevent
22	IUU fishing products from entering the global sea-
23	food market and assess capacity and training needs

in those countries.

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1 SEC. 216. TECHNOLOGY PROGRAMS.

2	The Secretary of State, the Administrator of the
3	United States Agency for International Development, the
4	Secretary of the Department in which the Coast Guard
5	is operating, the Secretary of Defense, the Secretary of
6	Commerce, and the heads of other Federal agencies, as
7	appropriate, shall pursue programs to expand the role of
8	technology for combating IUU fishing, including by—
9	(1) promoting the use of technology to combat
10	IUU fishing;
11	(2) assessing the technology needs, including
12	vessel tracking technologies and data sharing, in pri-
13	ority regions and priority flag states;
14	(3) engaging with priority flag states to encour-
15	age the mandated use of vessel tracking tech-
16	nologies, including vessel monitoring systems, AIS,
17	or other vessel movement monitoring technologies on
18	fishing vessels and transshipment vessels at all
19	times, as appropriate, while at sea as a means to
20	identify IUU fishing activities and the shipment of
21	illegally caught fish products; and
22	(4) building partnerships with the private sec-
23	tor, including universities, nonprofit research organi-
24	zations, the seafood industry, and the technology,
25	transportation and logistics sectors, to leverage new

- and existing technologies and data analytics to ad-
- dress IUU fishing.

3 SEC. 217. INFORMATION SHARING.

- 4 The Director of National Intelligence, in conjunction
- 5 with other agencies, as appropriate, shall develop an enter-
- 6 prise approach to appropriately share information and
- 7 data within the United States Government or with other
- 8 countries or nongovernmental organizations, or the private
- 9 sector, as appropriate, on IUU fishing and other con-
- 10 nected transnational organized illegal activity occurring in
- 11 priority regions and elsewhere, including big data analytics
- 12 and machine learning.

13 Subtitle B—Establishment of Inter-

14 agency Working Group on IUU

15 Fishing

- 16 SEC. 221. INTERAGENCY WORKING GROUP ON IUU FISHING.
- 17 (a) In General.—There is established a collabo-
- 18 rative interagency working group on maritime security
- 19 and IUU fishing (referred to in this title as the "Working
- 20 Group").
- 21 (b) Members.—The members of the Working Group
- 22 shall be composed of—
- 23 (1) 1 chair, who shall rotate between the Coast
- Guard, the Department of State, and the National

1	Oceanographic and Atmospheric Administration on a
2	3-year term;
3	(2) 2 deputy chairs, who shall be appointed by
4	their respective agency heads and shall be from a
5	different Department than that of the chair, from—
6	(A) the Coast Guard;
7	(B) the Department of State; and
8	(C) the National Oceanic and Atmospheric
9	Administration;
10	(3) 12 members, who shall be appointed by
11	their respective agency heads, from—
12	(A) the Department of Defense;
13	(B) the United States Navy;
14	(C) the United States Agency for Inter-
15	national Development;
16	(D) the United States Fish and Wildlife
17	Service;
18	(E) the Department of Justice;
19	(F) the Department of the Treasury;
20	(G) U.S. Customs and Border Protection;
21	(H) U.S. Immigration and Customs En-
22	forcement;
23	(I) the Federal Trade Commission;
24	(J) the National Institute of Food and Ag-
25	riculture;

1	(K) the Food and Drug Administration;
2	and
3	(L) the Department of Labor;
4	(4) 1 or more members from the intelligence
5	community (as defined in section 3 of the National
6	Security Act of 1947 (50 U.S.C. 3003)), who shall
7	be appointed by the Director of National Intel-
8	ligence; and
9	(5) 5 members, who shall be appointed by the
10	President, from—
11	(A) the National Security Council;
12	(B) the Council on Environmental Quality;
13	(C) the Office of Management and Budget;
14	(D) the Office of Science and Technology
15	Policy; and
16	(E) the Office of the United States Trade
17	Representative.
18	(c) Responsibilities.—The Working Group shall
19	ensure an integrated, Federal Governmentwide response
20	to IUU fishing globally, including by—
21	(1) improving the coordination of Federal agen-
22	cies to identify, interdict, investigate, prosecute, and
23	dismantle IUU fishing operations and organizations
24	perpetrating and knowingly benefiting from IUU
25	fishing;

1	(2) assessing areas for increased interagency in-
2	formation sharing on matters related to IUU fishing
3	and related crimes;
4	(3) establishing standards for information shar-
5	ing related to maritime enforcement;
6	(4) developing a strategy to determine how mili-
7	tary assets and intelligence can contribute to en-
8	forcement strategies to combat IUU fishing;
9	(5) increasing maritime domain awareness re-
10	lating to IUU fishing and related crimes and devel-
11	oping a strategy to leverage awareness for enhanced
12	enforcement and prosecution actions against IUU
13	fishing;
14	(6) supporting the implementation of the Port
15	State Measures Agreement in relevant countries and
16	assessing the capacity and training needs in such
17	countries;
18	(7) outlining a strategy to coordinate, increase,
19	and use shiprider agreements between the Depart-
20	ment of Defense or the Coast Guard and relevant
21	countries;
22	(8) enhancing cooperation with partner govern-

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ments to combat IUU fishing;

- 1 (9) identifying opportunities for increased infor-2 mation sharing between Federal agencies and part-3 ner governments working to combat IUU fishing;
 - (10) consulting and coordinating with the seafood industry and nongovernmental stakeholders that work to combat IUU fishing;
 - (11) supporting the work of collaborative international initiatives to make available certified data from state authorities about vessel and vessel-related activities related to IUU fishing;
 - (12) supporting the identification and certification procedures to address IUU fishing in accordance with the High Seas Driftnet Fishing Moratorium Protection Act (16 U.S.C. 1826d et seq.); and
 - (13) developing a strategy for raising domestic awareness of the issues relating to IUU fishing, including publishing annual reports summarizing non-sensitive information about the Working Group's efforts to investigate, enforce, and prosecute groups and individuals engaging in IUU fishing.

21 SEC. 222. STRATEGIC PLAN.

22 (a) STRATEGIC PLAN.—Not later than 2 years after 23 the date of the enactment of this title, the Working Group, 24 after consultation with the relevant stakeholders, shall 25 submit to Congress a 5-year integrated strategic plan on

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1	combating IUU fishing and enhancing maritime security
2	including specific strategies with monitoring benchmarks
3	for addressing IUU fishing in priority regions.
4	(b) Identification of Priority Regions and
5	PRIORITY FLAG STATES.—
6	(1) In general.—The strategic plan submitted
7	under subsection (a) shall identify priority regions
8	and priority flag states to be the focus of assistance
9	coordinated by the Working Group under section
10	221.
11	(2) Priority region selection criteria.—
12	In selecting priority regions under paragraph (1)
13	the Working Group shall select regions that—
14	(A) are at high risk for IUU fishing activ-
15	ity or the entry of illegally caught seafood into
16	their markets; and
17	(B) lack the capacity to fully address the
18	issues described in subparagraph (A).
19	(3) Priority flag states selection cri-
20	TERIA.—In selecting priority flag states under para-
21	graph (1), the Working Group shall select coun-
22	tries—
23	(A) the flagged vessels of which actively
24	engage in, knowingly profit from, or are
25	complicit in IIIII fishing and

1	(B) that lack the capacity to police their
2	fleet.
3	SEC. 223. REPORTS.
4	Not later than 5 years after the submission of the
5	5-year integrated strategic plan under section 222, and
6	every 5 years thereafter, the Working Group shall submit
7	a report to the Committee on Commerce, Science, and
8	Transportation of the Senate, the Committee on Foreign
9	Relations of the Senate, the Committee on Appropriations
10	of the Senate, the Committee on Natural Resources of the
11	House of Representatives, the Committee on Foreign Af-
12	fairs of the House of Representatives, and the Committee
13	on Appropriations of the House of Representatives that
14	contains—
15	(1) a summary of global and regional trends in
16	IUU fishing;
17	(2) an assessment of the extent of the conver-
18	gence between transnational organized illegal activ-
19	ity, including human trafficking and forced labor,
20	and IUU fishing;
21	(3) an assessment of the topics, data sources,
22	and strategies that would benefit from increased in-
23	formation sharing and recommendations regarding
24	harmonization of data collection and sharing;

1	(4) an assessment of assets, including military
2	assets and intelligence, which can be used for either
3	enforcement operations or strategies to combat IUU
4	fishing;
5	(5) summaries of the situational threats with
6	respect to IUU fishing in priority regions and an as-
7	sessment of the capacity of countries within such re-
8	gions to respond to those threats;
9	(6) an assessment of the progress of countries
10	in priority regions in responding to those threats as
11	a result of assistance by the United States pursuant
12	to the strategic plan developed under section 222,
13	including—
14	(A) the identification of—
15	(i) relevant supply routes, ports of
16	call, methods of landing and entering ille-
17	gally caught product into legal supply
18	chains, and financial institutions used in
19	each country by participants engaging in
20	IUU fishing; and
21	(ii) indicators of IUU fishing that are
22	related to money laundering;
23	(B) an assessment of the adherence of
24	countries in priority regions to international

1	treaties related to IUU fishing, including the
2	Port State Measures Agreement;
3	(C) an assessment of the implementation
4	by countries in priority regions of seafood
5	traceability or capacity to apply traceability to
6	verify the legality of catch and strengthen fish-
7	eries management;
8	(D) an assessment of the capacity of coun-
9	tries in priority regions to implement shiprider
10	agreements;
11	(E) an assessment of the capacity of coun-
12	tries in priority regions to increase maritime
13	domain awareness; and
14	(F) an assessment of the capacity of gov-
15	ernments of relevant countries in priority re-
16	gions to sustain the programs for which the
17	United States has provided assistance under
18	this title;
19	(7) an assessment of the capacity of priority
20	flag states to track the movement of and police their
21	fleet, prevent their flagged vessels from engaging in
22	IUU fishing, and enforce applicable laws and regula-
23	tions; and
24	(8) an assessment of the extent of involvement
25	in IUU fishing of organizations designated as for-

1	eign terrorist organizations under section 219 of the
2	Immigration and Nationality Act (8 U.S.C. 1189).
3	SEC. 224. GULF OF MEXICO IUU FISHING SUBWORKING
4	GROUP.
5	(a) In General.—Not later than 90 days after the
6	date of the enactment of this title, the Administrator of
7	the National Oceanic and Atmospheric Administration, in
8	coordination with the Coast Guard and the Department
9	of State, shall establish a subworking group to address
10	IUU fishing in the exclusive economic zone of the United
11	States in the Gulf of Mexico.
12	(b) Functions.—The subworking group established
13	under subsection (a) shall identify—
14	(1) Federal actions taken and policies estab-
15	lished during the 5-year period immediately pre-
16	ceding the date of the enactment of this title with
17	respect to IUU fishing in the exclusive economic
18	zone of the United States in the Gulf of Mexico, in-
19	cluding such actions and policies related to—
20	(A) the surveillance, interdiction, and pros-
21	ecution of any foreign nationals engaged in
22	such fishing; and
23	(B) the application of the provisions of the
24	High Seas Driftnet Fishing Moratorium Protec-
25	tion Act (16 U.S.C. 1826d et seq.) to any rel-

1	evant nation, including the status of any past
2	or ongoing consultations and certification proce-
3	dures;
4	(2) actions and policies, in addition to the ac-
5	tions and policies described in paragraph (1), each
6	of the Federal agencies described in subsection (a)
7	can take, using existing resources, to combat IUU
8	fishing in the exclusive economic zone of the United
9	States in the Gulf of Mexico; and
10	(3) any additional authorities that could assist
11	each such agency in more effectively addressing such
12	IUU fishing.
13	(c) REPORT.—Not later than 1 year after the IUU
14	Fishing Subworking Group is established under subsection
15	(a), the group shall submit a report to the Committee on
16	Commerce, Science, and Transportation of the Senate and
17	the Committee on Natural Resources of the House of Rep-
18	resentatives that contains—
19	(1) the findings identified pursuant to sub-
20	section (b); and
21	(2) a timeline for each of the Federal agencies
22	described in subsection (a) to implement each action
23	or policy identified pursuant to subsection $(b)(2)$

1 Subtitle C—Authorization of

2 **Appropriations**

- 3 SEC. 231. AUTHORIZATION OF APPROPRIATIONS.
- 4 There are authorized to be appropriated such sums
- 5 as may be necessary to carry out the activities required
- 6 under this title.

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