

118TH CONGRESS 1ST SESSION

S. 1418

To amend the Children's Online Privacy Protection Act of 1998 to strengthen protections relating to the online collection, use, and disclosure of personal information of children and teens, and for other purposes.

IN THE SENATE OF THE UNITED STATES

May 3, 2023

Mr. Markey (for himself and Mr. Cassidy) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

- To amend the Children's Online Privacy Protection Act of 1998 to strengthen protections relating to the online collection, use, and disclosure of personal information of children and teens, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
 - 4 (a) Short Title.—This Act may be cited as the
 - 5 "Children and Teens' Online Privacy Protection Act".
- 6 (b) Table of Contents.—The table of contents for
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.

- Sec. 2. Definitions.
- Sec. 3. Online collection, use, and disclosure of personal information of children and teens.
- Sec. 4. Fair Information Practices Principles.
- Sec. 5. Digital Marketing Bill of Rights for Teens.
- Sec. 6. Targeted marketing to children or teens.
- Sec. 7. Removal of content.
- Sec. 8. Rule for treatment of users of websites, services, and applications directed to children or teens.
- Sec. 9. Study of mobile and online application oversight.
- Sec. 10. Youth Privacy and Marketing Division.
- Sec. 11. Enforcement and applicability.
- Sec. 12. GAO study.

1 SEC. 2. DEFINITIONS.

- 2 (a) IN GENERAL.—In this Act:
- 3 (1) Commission.—The term "Commission"
- 4 means the Federal Trade Commission.
- 5 (2) STANDARDS.—The term "standards" means
- 6 benchmarks, guidelines, best practices, methodolo-
- 7 gies, procedures, and processes.
- 8 (b) Other Definitions.—The definitions set forth
- 9 in section 1302 of the Children's Online Privacy Protec-
- 10 tion Act of 1998 (15 U.S.C. 6501), as amended by section
- 11 3(a) of this Act, shall apply in this Act, except to the ex-
- 12 tent the Commission provides otherwise by regulations
- 13 issued under section 553 of title 5, United States Code.
- 14 SEC. 3. ONLINE COLLECTION, USE, AND DISCLOSURE OF
- 15 PERSONAL INFORMATION OF CHILDREN AND
- 16 TEENS.
- 17 (a) Definitions.—Section 1302 of the Children's
- 18 Online Privacy Protection Act of 1998 (15 U.S.C. 6501)
- 19 is amended—

1	(1) by amending paragraph (2) to read as fol-
2	lows:
3	"(2) OPERATOR.—The term 'operator'—
4	"(A) means any person—
5	"(i) who, for commercial purposes, in
6	interstate or foreign commerce operates or
7	provides a website on the internet, an on-
8	line service, an online application, a mobile
9	application, or a connected device; and
10	"(ii) who—
11	"(I) collects or maintains, either
12	directly or through a service provider,
13	personal information from or about
14	the users of that website, service, ap-
15	plication, or connected device;
16	"(II) allows another person to
17	collect personal information directly
18	from users of that website, service,
19	application, or connected device (in
20	which case, the operator is deemed to
21	have collected the information); or
22	"(III) allows users of that
23	website, service, application, or con-
24	nected device to publicly disclose per-
25	sonal information (in which case, the

1	operator is deemed to have collected
2	the information); and
3	"(B) does not include any nonprofit entity
4	that would otherwise be exempt from coverage
5	under section 5 of the Federal Trade Commis-
6	sion Act (15 U.S.C. 45).";
7	(2) in paragraph (4)—
8	(A) by amending subparagraph (A) to read
9	as follows:
10	"(A) the release of personal information
11	collected from a child or teen for any purpose,
12	except where the personal information is pro-
13	vided to a person other than an operator who—
14	"(i) provides support for the internal
15	operations of the website, online service,
16	online application, mobile application, or
17	connected device of the operator, excluding
18	any activity relating to targeted marketing
19	directed to children, teens, or connected
20	devices; and
21	"(ii) does not disclose or use that per-
22	sonal information for any other purpose;
23	and"; and
24	(B) in subparagraph (B)—

1	(i) by inserting "or teen" after
2	"child" each place the term appears;
3	(ii) by inserting "or teens" after
4	"children"; and
5	(iii) by striking "website or online
6	service" and inserting "website, online
7	service, online application, mobile applica-
8	tion, or connected device";
9	(3) in paragraph (8), by striking subparagraphs
10	(F) and (G) and inserting the following:
11	"(F) geolocation information;
12	"(G) information generated from the meas-
13	urement or technological processing of an indi-
14	vidual's biological, physical, or physiological
15	characteristics, including—
16	"(i) fingerprints;
17	"(ii) voice prints;
18	"(iii) iris or retina imagery scans;
19	"(iv) facial imagery or templates;
20	"(v) deoxyribonucleic acid (DNA) in-
21	formation; or
22	"(vi) gait;
23	"(H) information reasonably associated
24	with or attributed to a child or teen:

1	"(I) information (including an internet
2	protocol address) that permits the identification
3	of—
4	"(i) an individual; or
5	"(ii) any device used by an individual
6	to directly or indirectly access the internet
7	or an online service, online application, mo-
8	bile application, or connected device; or
9	"(J) information concerning a child or teen
10	or the parents of that child or teen (including
11	any unique or substantially unique identifier,
12	such as a customer number) that an operator
13	collects online from the child or teen and com-
14	bines with an identifier described in this para-
15	graph.";
16	(4) by amending paragraph (9) to read as fol-
17	lows:
18	"(9) Verifiable consent.—The term
19	'verifiable consent' means any reasonable effort (tak-
20	ing into consideration available technology), includ-
21	ing a request for authorization for future collection,
22	use, and disclosure described in the notice, to ensure
23	that, in the case of a child, a parent of the child,
24	or, in the case of a teen, the teen—

1	"(A) receives specific notice of the personal
2	information collection, use, and disclosure prac-
3	tices of the operator; and
4	"(B) before the personal information of the
5	child or teen is collected, freely and unambig-
6	uously authorizes—
7	"(i) the collection, use, and disclosure,
8	as applicable, of that personal information;
9	and
10	"(ii) any subsequent use of that per-
11	sonal information.";
12	(5) by striking paragraph (10) and redesig-
13	nating paragraphs (11) and (12) as paragraphs (10)
14	and (11), respectively; and
15	(6) by adding at the end the following:
16	"(12) Connected Device.—The term 'con-
17	nected device' means a device that is capable of con-
18	necting to the internet, directly or indirectly, or to
19	another connected device.
20	"(13) Online application.—The term 'online
21	application'—
22	"(A) means an internet-connected software
23	program; and
24	"(B) includes a service or application of-
25	fered via a connected device.

1	"(14) Online Service.—
2	"(A) IN GENERAL.—The term 'online serve
3	ice' means a mass-market retail service by wire
4	or radio that provides the capability to transmit
5	data and receive data from all or substantially
6	all Internet endpoints, including any capabilities
7	that are incidental to and enable the operation
8	of a communications service, but excluding dial-
9	up Internet service.
10	"(B) Scope.—Such term includes—
11	"(i) any service that the Federal Com-
12	munications Commission finds to be pro-
13	viding a functionally equivalent service to a
14	service described in subparagraph (A); and
15	"(ii) a service or application offered
16	via a connected device.

"(15) DIRECTED TO CHILDREN OR TEENS.—

"(A) IN GENERAL.—The terms 'directed to children', 'directed to teens', and 'directed to children or teens' mean, with respect to a website, online service, online application, mobile application, or connected device, that the website, online service, online application, mobile application, or connected device, or a por-

1	tion thereof, is targeted to children or teens, as
2	the case may be, as demonstrated by—
3	"(i) the subject matter of the website,
4	online service, online application, mobile
5	application, or connected device;
6	"(ii) the visual content of the website,
7	online service, online application, mobile
8	application, or connected device;
9	"(iii) the use of animated characters
10	or child-oriented activities for children, or
11	the use of teen-oriented characters or teen-
12	oriented activities for teens, and related in-
13	centives on the website, online service, on-
14	line application, mobile application, or con-
15	nected device;
16	"(iv) the music or other audio content
17	on the website, online service, online appli-
18	cation, mobile application, or connected de-
19	vice;
20	"(v) the age of models on the website,
21	online service, online application, mobile
22	application, or connected device;
23	"(vi) the presence, on the website, on-
24	line service, online application, mobile ap-
25	plication, or connected device, of—

1	"(I) child celebrities;
2	"(II) celebrities who appeal to
3	children;
4	"(III) teen celebrities; or
5	"(IV) celebrities who appeal to
6	teens;
7	"(vii) the language used on the
8	website, online service, online application,
9	mobile application, or connected device;
10	"(viii) advertising content used on, or
11	used to advertise, the website, online serv-
12	ice, online application, mobile application,
13	or connected device; or
14	"(ix) reliable empirical evidence relat-
15	ing to—
16	"(I) the composition of the audi-
17	ence of the website, online service, on-
18	line application, mobile application, or
19	connected device; and
20	"(II) the intended audience of
21	the website, online service, online ap-
22	plication, mobile application, or con-
23	nected device.
24	"(B) Rules of construction.—

1	"(i) Services deemed directed to
2	CHILDREN OR TEENS.—For the purposes
3	of this title, a website, online service, on-
4	line application, mobile application, or con-
5	nected device, or a portion thereof, shall be
6	deemed to be directed to children or teens
7	if it collects personal information directly
8	from users of any other website, online
9	service, online application, mobile applica-
10	tion, or connected device that is—
11	"(I) directed to children or teens
12	under the criteria described in sub-
13	paragraph (A); or
14	"(II) used or reasonably likely to
15	be used by children or teens.
16	"(ii) Services deemed directed to
17	MIXED AUDIENCES.—
18	"(I) In General.—A website,
19	online service, online application, mo-
20	bile application, or connected device
21	that is directed to children or teens
22	under the criteria described in sub-
23	paragraph (A), but that does not tar-
24	get children or teens as the primary
25	audience of the website, online service,

1	online application, mobile application,
2	or connected device shall not be
3	deemed to be directed to children or
4	teens for purposes of this title if the
5	website, online service, online applica-
6	tion, mobile application, or connected
7	device—
8	"(aa) does not collect per-
9	sonal information from any user
10	of the website, online service, on-
11	line application, mobile applica-
12	tion, or connected device before
13	verifying age information of the
14	user; and
15	"(bb) does not, without first
16	complying with any relevant no-
17	tice and consent provision under
18	this title, collect, use, or disclose
19	personal information of any user
20	who identifies themselves to the
21	website, online service, online ap-
22	plication, mobile application, or
23	connected device as an individual
24	who is age 16 or younger.

1	"(II) Use of certain tools.—
2	For purposes of this title, a website,
3	online service, online application, mo-
4	bile application, or connected device,
5	shall not be deemed directed to chil-
6	dren or teens solely because the
7	website, online service, online applica-
8	tion, mobile application, or connected
9	device refers or links to any other
10	website, online service, online applica-
11	tion, mobile application, or connected
12	device directed to children or teens by
13	using information location tools, in-
14	cluding—
15	"(aa) a directory;
16	"(bb) an index;
17	"(cc) a reference;
18	"(dd) a pointer; or
19	"(ee) a hypertext link.
20	"(16) Mobile Application.—The term 'mo-
21	bile application'—
22	"(A) means a software program that runs
23	on the operating system of—
24	"(i) a cellular telephone;
25	"(ii) a tablet computer; or

1	"(iii) a similar portable computing de-
2	vice that transmits data over a wireless
3	connection; and
4	"(B) includes a service or application of-
5	fered via a connected device.
6	"(17) Geolocation information.—The term
7	'geolocation information' means information suffi-
8	cient to identify a street name and name of a city
9	or town.
10	"(18) TEEN.—The term 'teen' means an indi-
11	vidual over the age of 12 and under the age of 17.
12	"(19) Targeted Marketing.—
13	"(A) IN GENERAL.—The term 'targeted
14	marketing' means advertising or any other ef-
15	fort to market a product or service that is di-
16	rected to a specific individual or device—
17	"(i) based on—
18	"(I) the personal information
19	of—
20	"(aa) the individual; or
21	"(bb) a group of individuals
22	who are similar in gender, age,
23	income level, race, or ethnicity to
24	the specific individual to whom

1	the product or service is mar-
2	keted;
3	"(II) psychological profiling of an
4	individual or group of individuals; or
5	"(III) a unique identifier of the
6	device; or
7	"(ii) as a result of use by the indi-
8	vidual, access by any device of the indi-
9	vidual, or use by a group of individuals
10	who are similar to the specific individual,
11	of more than a single—
12	"(I) website;
13	$"(\Pi)$ online service;
14	"(III) online application;
15	"(IV) mobile application;
16	"(V) connected device; or
17	"(VI) operating system.
18	"(B) Exclusions.—The term 'targeted
19	marketing' shall not include—
20	"(i) advertising or marketing to an in-
21	dividual or the device of an individual in
22	response to the individual's specific request
23	for information or feedback;
24	"(ii) contextual advertising, such as
25	when an advertisement is displayed based

on the context in which the advertisement appears and does not vary based on who is viewing the advertisement; or

> "(iii) processing personal information solely for measuring or reporting advertising or content performance, reach, or frequency, including independent measurement.

"(C) Authority to further define.—
The Commission may promulgate rules under section 553 of title 5, United State Code, to further define the term 'targeted marketing' but only as necessary to address changes to or innovations of technology, changes in how personal information is used or transferred, changes to the means and manners by which children or teens interact with a website, online service, online application, mobile application, or connected device, or evolving concerns regarding the privacy of children or teens.

"(20) REASONABLY LIKELY TO BE USED.—The Commission may promulgate rules under section 553 of title 5, United States Code, or issue guidance to establish factors that should be considered in apply-

1	ing the term 'reasonably likely to be used' for the
2	purposes of this title.
3	"(21) Reasonably likely to be a child or
4	TEEN.—The Commission may promulgate rules
5	under section 553 of title 5, United States Code, or
6	issue guidance to establish factors that should be
7	considered in applying the term 'reasonably likely to
8	be a child or teen' for the purposes of this title.".
9	(b) Online Collection, Use, and Disclosure of
10	PERSONAL INFORMATION OF CHILDREN AND TEENS.—
11	Section 1303 of the Children's Online Privacy Protection
12	Act of 1998 (15 U.S.C. 6502) is amended—
13	(1) by striking the heading and inserting the
14	following: "ONLINE COLLECTION, USE, AND DIS-
15	CLOSURE OF PERSONAL INFORMATION OF
16	CHILDREN AND TEENS.";
17	(2) in subsection (a)—
18	(A) by amending paragraph (1) to read as
19	follows:
20	"(1) In general.—It is unlawful for an oper-
21	ator of a website, online service, online application,
22	mobile application, or connected device that is di-
23	rected to children or teens or is used or reasonably
2324	rected to children or teens or is used or reasonably likely to be used by children or teens in a manner

1	to collect personal information from a child or teen
2	in a manner that violates the regulations prescribed
3	under subsection (b)."; and
4	(B) in paragraph (2)—
5	(i) by striking "of such a website or
6	online service"; and
7	(ii) by striking "subsection
8	(b)(1)(B)(iii) to the parent of a child" and
9	inserting "subsection $(b)(1)(A)(iii)$ to the
10	parent of a child or under subsection
11	(b)(1)(A)(iv) to a teen"; and
12	(3) in subsection (b)—
13	(A) in paragraph (1)—
14	(i) by striking "this Act" and insert-
15	ing "the Children and Teens' Online Pri-
16	vacy Protection Act";
17	(ii) in subparagraph (A)—
18	(I) by striking "operator of any
19	website" and all that follows through
20	"from a child" and inserting "oper-
21	ator of a website, online service, on-
22	line application, mobile application, or
23	connected device that is directed to
24	children or teens or is used or is rea-
25	sonably likely to be used by children

1	or teens in a manner that involves the
2	collection of their personal informa-
3	tion'';
4	(II) in clause (i)—
5	(aa) by striking "notice or
6	the website" and inserting "clear
7	and conspicuous notice";
8	(bb) by inserting "or teens"
9	after "children";
10	(cc) by striking ", and the
11	operator's" and inserting ", the
12	operator's"; and
13	(dd) by striking "; and and
14	inserting ", and the procedures
15	or mechanisms the operator uses
16	to ensure that personal informa-
17	tion is not collected from children
18	or teens except in accordance
19	with the regulations promulgated
20	under this paragraph;"; and
21	(III) in clause (ii)—
22	(aa) by striking "parental";
23	and
24	(bb) by inserting "or teens"
25	after "children":

1	(iii) in subparagraph (B)—
2	(I) in the matter preceding clause
3	(i), by striking "website or online
4	service" and inserting "operator";
5	(II) in clause (ii), by inserting
6	"to delete personal information col-
7	lected from the child or" after "the
8	opportunity at any time"; and
9	(III) in clause (iii), by inserting
10	", if such information is available to
11	the operator at the time the parent
12	makes the request" before the semi-
13	colon;
14	(iv) by redesignating subparagraphs
15	(C) and (D) as subparagraphs (D) and
16	(E), respectively;
17	(v) by inserting after subparagraph
18	(B) the following new subparagraph:
19	"(C) require the operator to provide, upon
20	the request of a teen under this subparagraph
21	who has provided personal information to the
22	operator, upon proper identification of that
23	teen—

1	"(i) a description of the specific types
2	of personal information collected from the
3	teen by the operator;
4	"(ii) the opportunity at any time to
5	delete personal information collected from
6	the teen and refuse further use or collec-
7	tion of personal information from the teen;
8	and
9	"(iii) a means that is reasonable
10	under the circumstances for the teen to ob-
11	tain any personal information collected
12	from the teen, if such information is avail-
13	able to the operator at the time the teen
14	makes the request;";
15	(vi) in subparagraph (D), as so redes-
16	ignated, by striking "conditioning" and all
17	that follows through "such activity" and
18	inserting the following: "the collection from
19	a child or teen of more personal informa-
20	tion that is reasonably required to use the
21	website, online service, online application,
22	mobile application, or connected device";
23	(vii) in subparagraph (E), as so redes-
24	ignated—

1	(I) by striking "of such a website
2	or online service"; and
3	(II) by inserting "and teens"
4	after "children"; and
5	(viii) by adding at the end the fol-
6	lowing flush text:
7	"The Commission shall review and update the regu-
8	lations promulgated under this paragraph as nec-
9	essary.";
10	(B) in paragraph (2)—
11	(i) in the matter preceding subpara-
12	graph (A), by striking "verifiable parental
13	consent" and inserting "verifiable con-
14	sent";
15	(ii) in subparagraph (A)—
16	(I) by inserting "or teen" after
17	"collected from a child";
18	(II) by inserting "or teen" after
19	"request from the child"; and
20	(III) by inserting "or teen or to
21	contact another child or teen" after
22	"to recontact the child";
23	(iii) in subparagraph (B)—
24	(I) by striking "parent or child"
25	and inserting "parent or teen": and

1	(II) by striking "parental con-
2	sent" each place the term appears and
3	inserting "verifiable consent";
4	(iv) in subparagraph (C)—
5	(I) in the matter preceding clause
6	(i), by inserting "or teen" after
7	"child" each place the term appears;
8	(II) in clause (i)—
9	(aa) by inserting "or teen"
10	after "child" each place the term
11	appears; and
12	(bb) by inserting "or teen,
13	as applicable," after "parent"
14	each place the term appears; and
15	(III) in clause (ii)—
16	(aa) by inserting "or teen,
17	as applicable," after "parent";
18	and
19	(bb) by inserting "or teen"
20	after "child" each place the term
21	appears; and
22	(v) in subparagraph (D)—
23	(I) in the matter preceding clause
24	(i), by inserting "or teen" after
25	"child" each place the term appears;

1	(II) in clause (ii), by inserting
2	"or teen" after "child"; and
3	(III) in the flush text following
4	clause (iii)—
5	(aa) by inserting "or teen,
6	as applicable," after "parent"
7	each place the term appears; and
8	(bb) by inserting "or teen"
9	after "child"; and
10	(C) by amending paragraph (3) to read as
11	follows:
12	"(3) Continuation of Service.—The regula-
13	tions shall prohibit an operator from discontinuing
14	service provided to a child or teen on the basis of
15	a request by the parent of the child or by the teen,
16	under the regulations prescribed under subpara-
17	graph (B) or (C) of paragraph (1), respectively, to
18	delete personal information collected from the child
19	or teen, to the extent that the operator is capable of
20	providing such service without such information.".
21	(c) Safe Harbors.—Section 1304 of the Children's
22	Online Privacy Protection Act of 1998 (15 U.S.C. 6503)
23	is amended—
24	(1) in subsection $(b)(1)$, by inserting "and
25	teens" after "children": and

1	(2) by adding at the end the following:
2	"(d) Publication.—
3	"(1) IN GENERAL.—The Commission shall pub-
4	lish on the internet website of the Commission any
5	report or documentation required by regulation to be
6	submitted to the Commission to carry out this sec-
7	tion.
8	"(2) RESTRICTIONS ON PUBLICATION.—The re-
9	strictions described in subsection (f) of section 6 of
10	the Federal Trade Commission Act (15 U.S.C.
11	46(f)) applicable to the publication of information
12	obtained by the Commission through investigations
13	conducted under such section shall apply in same
14	manner to the publication under this subsection of
15	information obtained by the Commission from a re-
16	port or documentation described in paragraph (1).".
17	(d) Administration and Applicability of Act.—
18	Section 1306 of the Children's Online Privacy Protection
19	Act of 1998 (15 U.S.C. 6505) is amended—
20	(1) in subsection (b)—
21	(A) in paragraph (1), by striking ", in the
22	case of" and all that follows through "the
23	Board of Directors of the Federal Deposit In-
24	surance Corporation;" and inserting the fol-
25	lowing: "by the appropriate Federal banking

1	agency, with respect to any insured depository
2	institution (as those terms are defined in sec-
3	tion 3 of that Act (12 U.S.C. 1813));"; and
4	(B) by striking paragraph (2) and redesig-
5	nating paragraphs (3) through (6) as para-
6	graphs (2) through (5), respectively; and
7	(2) by adding at the end the following new sub-
8	section:
9	"(f) Telecommunications Carriers and Cable
10	OPERATORS.—
11	"(1) Enforcement by commission.—Not-
12	withstanding section 4, 5(a)(2), or 6 of the Federal
13	Trade Commission Act (15 U.S.C. 44, 45(a)(2), 46),
14	or any jurisdictional limitation of the Commission,
15	the Commission shall also enforce this Act and the
16	regulations promulgated under this Act, in the same
17	manner provided in subsection (d), with respect to
18	common carriers subject to the Communications Act
19	of 1934 (47 U.S.C. 151 et seq.) and Acts amend-
20	atory thereof and supplementary thereto.
21	"(2) Relationship to other law.—To the
22	extent that section 222, 338(i), or 631 of the Com-
23	munications Act of 1934 (47 U.S.C. 222, 338(i),
24	551) is inconsistent with this title, this title con-
25	trols "

SEC. 4. FAIR INFORMATION PRACTICES PRINCIPLES.

2	(a) In General.—The Fair Information Practices
3	Principles described in this section are the following:
4	(1) Collection Limitation Principle.—Ex-
5	cept as provided in paragraph (3), personal informa-
6	tion should be collected from a child or teen only
7	when collection of the personal information is—
8	(A) consistent with the context of a par-
9	ticular transaction or service or the relationship
10	of the child or teen with the operator, including
11	collection necessary to fulfill a transaction or
12	provide a service requested by the child or teen;
13	or
14	(B) required or specifically authorized by
15	law.
16	(2) Data Quality Principle.—The personal
17	information of a child or teen should be accurate,
18	complete, and kept up-to-date to the extent nec-
19	essary to fulfill the purposes described in subpara-
20	graphs (A) through (D) of paragraph (3).
21	(3) Purpose specification principle.—The
22	purposes for which personal information is collected
23	and used should be specified to the parent of a child
24	or to a teen not later than at the time of the collec-
25	tion of the information. The subsequent use or dis-
26	closure of the information should be limited to—

1	(A) fulfillment of the transaction or service
2	requested by the teen or parent of the child;
3	(B) support for the internal operations of
4	the website, service, or application, as described
5	in section 312.2 of title 16, Code of Federal
6	Regulations (as in effect on the date of enact-
7	ment of this Act), excluding any activity relat-
8	ing to targeted marketing directed to children,
9	teens, or a device of a child or teen if the sup-
10	port for internal operations in consistent with
11	the interest of the child or teen;
12	(C) compliance with legal process or other
13	purposes expressly authorized under specific
14	legal authority; or
15	(D) other purposes—
16	(i) that are specified in a notice to the
17	teen or parent of the child; and
18	(ii) to which the teen or parent of the
19	child has consented under paragraph (7)
20	before the information is used or disclosed
21	for such other purposes.
22	(4) RETENTION LIMITATION PRINCIPLE.—
23	(A) In general.—The personal informa-
24	tion of a child or teen should not be retained
25	for longer than is necessary to fulfill a trans-

- action or provide a service requested by the child or teen or such other purposes specified in subparagraphs (A) through (D) of paragraph (3).
 - (B) Data disposal.—The operator should implement a reasonable and appropriate data disposal policy based on the nature and sensitivity of personal information described in subparagraph (A).
 - (5) Security safeguards principle.—The personal information of a child or teen should be protected by reasonable and appropriate security safeguards against risks such as loss or unauthorized access, destruction, use, modification, or disclosure.

(6) Transparency principle.—

- (A) GENERAL PRINCIPLE.—The operator should be transparent about developments, practices, and policies with respect to the personal information of a child or teen.
- (B) Provision of information.—The operator should provide to each parent of a child, or to each teen, using the website, online service, online application, mobile application,

1	or connected device of the operator with a clear
2	and prominent means—
3	(i) to identify and contact the oper-
4	ator, by, at a minimum, disclosing, clearly
5	and prominently, the identity of the oper-
6	ator and—
7	(I) in the case of an operator
8	who is an individual, the address of
9	the principal residence (but not a per-
10	sonal residence) of the operator and
11	an email address or online contact
12	form and telephone number for the
13	operator; or
14	(II) in the case of any other op-
15	erator, the address of the principal
16	place of business of the operator and
17	an email address or online contact
18	form and telephone number for the
19	operator;
20	(ii) to determine whether the operator
21	possesses any personal information of the
22	child or teen, the nature of any such infor-
23	mation, and the purposes for which the in-
24	formation was collected and is being re-
25	tained;

1	(iii) to obtain any personal informa-
2	tion of the child or teen that is in the pos-
3	session of the operator from the operator,
4	or from a person specified by the operator,
5	within a reasonable time after making a
6	request, at a charge (if any) that is not ex-
7	cessive, in a reasonable manner, and in a
8	form that is readily intelligible to the child
9	or teen;
10	(iv) to challenge the accuracy of per-
11	sonal information of the child or teen that
12	is in the possession of the operator;
13	(v) to determine if the child or teen
14	has established the inaccuracy of personal
15	information in a challenge under clause
16	(iv) in order to have such information
17	erased, corrected, completed, or otherwise
18	amended; and
19	(vi) to determine the method by which
20	the operator obtains data relevant to the
21	child or teen.
22	(C) Limitation.—Nothing in this para-
23	graph shall be construed to permit an operator
24	to erase or otherwise modify personal informa-

1	tion requested by a law enforcement agency
2	pursuant to legal authority.
3	(7) Individual participation principle.—
4	The operator should—
5	(A) obtain consent from a parent of a child
6	or from a teen before using or disclosing the
7	personal information of the child or teen for
8	any purpose other than the purposes described
9	in subparagraph (A) of paragraph (3); and
10	(B) obtain affirmative express consent
11	from a parent of a child or from a teen before
12	using or disclosing previously collected personal
13	information of the child or teen for purposes
14	that constitute a material change in practice
15	from the original purposes specified to the child
16	or teen under paragraph (3).
17	(8) RACIAL AND SOCIOECONOMIC PROFILING.—
18	The personal information of a child or teen shall not
19	be used to direct content to the child or teen, or a
20	group of individuals similar to the child or teen, on
21	the basis of race, socioeconomic factors, or any
22	proxy thereof.
23	(b) Rule of Construction.—Nothing in this sec-
24	tion, including compliance with the Fair Information Prin-
25	ciples, shall be construed to permit an operator to avoid

1	compliance with other requirements set forth in this Act
2	or the Children's Online Privacy Protection Act (15
3	U.S.C. 6501 et seq.).
4	SEC. 5. DIGITAL MARKETING BILL OF RIGHTS FOR TEENS.
5	(a) Acts Prohibited.—
6	(1) Prohibition.—
7	(A) In general.—Except as provided in
8	subparagraph (B), it shall be unlawful for an
9	operator of a website, online service, online ap-
10	plication, mobile application, or connected de-
11	vice to collect personal information from a user
12	if—
13	(i) the user is reasonably likely to be
14	a teen; or
15	(ii) the website, online service, online
16	application, mobile application, or con-
17	nected device is directed to teens.
18	(B) Exception.—Subparagraph (A) shall
19	not apply to an operator that has adopted and
20	complies with a Digital Marketing Bill of
21	Rights for Teens that meets the Fair Informa-
22	tion Practices Principles described in section 4.
23	(2) Effective date.—This subsection shall
24	take effect on the date that is 180 days after the
25	promulgation of regulations under subsection (b).

1 (b) Regulations.—

- 2 (1) IN GENERAL.—Not later than 1 year after 3 the date of enactment of this Act, the Commission 4 shall promulgate, under section 553 of title 5, 5 United States Code, regulations to implement this 6 section, including regulations further defining the 7 Fair Information Practices Principles described in 8 section 4.
- 9 (2) UPDATES.—Not less frequently than once 10 every 4 years after the date on which regulations are 11 promulgated under paragraph (1), the Commission 12 shall review and update those regulations as nec-13 essary.

14 SEC. 6. TARGETED MARKETING TO CHILDREN AND TEENS.

(a) Prohibited Acts With Respect to Children

- 16 AND TEENS.—It shall be unlawful for an operator of a website, online service, online application, mobile applica-
- 18 tion, or connected device to collect, use, disclose to third
- 19 parties, or compile personal information of a user for pur-
- 20 poses of targeted marketing (or to allow another person
- 21 to collect, use, disclose, or compile such information for
- 22 such purpose) if—

- 23 (1) such use, disclosure, or compiling of per-
- 24 sonal information involves or is reasonably likely to

1	involve collection of personal information from a
2	child or teen; or
3	(2) the website, online service, online applica-
4	tion, mobile application, or connected device is di-
5	rected to children or teens.
6	(b) Effective Date.—This section shall take effect
7	on the date that is 180 days after the date of enactment
8	of this Act.
9	SEC. 7. REMOVAL OF CONTENT.
10	(a) ACTS PROHIBITED.—It is unlawful for an oper-
11	ator to make, or enable a child or teen to make, publicly
12	available through a website, online service, online applica-
13	tion, mobile application, or connected device content or in-
14	formation that contains or displays personal information
15	of children or teens in a manner that violates subsection
16	(b).
17	(b) Requirement.—
18	(1) In general.—An operator, to the extent
19	technologically feasible, shall—
20	(A) implement mechanisms that permit a
21	user of the website, online service, online appli-
22	cation, mobile application, or connected device
23	of the operator (and, in the case of a user that
24	is a child, a parent of that user) to erase or

1	otherwise eliminate content or information that
2	is—
3	(i) submitted to the website, online
4	service, online application, mobile applica-
5	tion, or connected device by that user;
6	(ii) publicly available through the
7	website, online service, online application,
8	mobile application, or connected device;
9	and
10	(iii) contains or displays personal in-
11	formation of children or teens; and
12	(B) take appropriate steps to—
13	(i) make users and parents of users
14	who are children aware of the mechanisms
15	described in subparagraph (A); and
16	(ii) provide notice to users and par-
17	ents of users who are children that the
18	mechanisms described in subparagraph (A)
19	do not necessarily provide comprehensive
20	removal of the content or information sub-
21	mitted by users.
22	(2) Exceptions.—Paragraph (1) shall not be
23	construed to require an operator or third party to
24	erase or otherwise eliminate content or information
25	that—

1	(A) any other provision of Federal or State
2	law requires the operator or third party to
3	maintain: or

- (B) was submitted to the website, online service, online application, mobile application, or connected device of the operator by any person other than the user who is attempting to erase or otherwise eliminate the content or information, including content or information submitted by the user that was republished or resubmitted by another person.
- 12 (c) LIMITATION.—Nothing in this section shall be
 13 construed to limit the authority of a law enforcement
 14 agency to obtain any content or information from an oper15 ator as authorized by law or pursuant to an order of a
 16 court of competent jurisdiction.
- 17 (d) Effective Date.—This section shall take effect
 18 on the date that is 180 days after the date of enactment
 19 of this Act.
- 20 SEC. 8. RULE FOR TREATMENT OF USERS OF WEBSITES,
- 21 SERVICES, AND APPLICATIONS DIRECTED TO
- 22 CHILDREN OR TEENS.
- For the purposes of this Act, an operator of a
- 24 website, online service, online application, mobile applica-
- 25 tion, or connected device that is directed to children or

6

7

8

9

10

11

1	teens shall treat each user of that website, online service,
2	online application, mobile application, or connected device
3	as a child or teen, except as permitted by the Commission
4	pursuant to a regulation promulgated under this Act, and
5	except to the extent the website, online service, online ap-
6	plication, mobile application, or connected device is
7	deemed directed to mixed audiences.
8	SEC. 9. STUDY OF MOBILE AND ONLINE APPLICATION
9	OVERSIGHT.
10	Not later than 3 years after the date of enactment
11	of this Act, the Commission shall submit to each com-
12	mittee of the Senate and each committee of the House
13	of Representatives that has jurisdiction over the Commis-
14	sion a report on the processes of platforms that offer mo-
15	bile and online applications for ensuring that, of those ap-
16	plications that are directed to children or teens, the appli-
17	cations operate in accordance with—
18	(1) this Act, the amendments made by this Act,
19	and rules promulgated under this Act; and
20	(2) rules promulgated by the Commission under
21	section 5 of the Federal Trade Commission Act (15

practices in marketing.

1 SEC. 10. YOUTH PRIVACY AND MARKETING DIVISION.

- 2 (a) Establishment.—There is established within
- 3 the Commission a division to be known as the Youth Pri-
- 4 vacy and Marketing Division.
- 5 (b) DIRECTOR.—The Youth Privacy and Marketing
- 6 Division shall be headed by a Director.
- 7 (c) Duties.—The Youth Privacy and Marketing Di-
- 8 vision established under subsection (a) shall be responsible
- 9 for assisting the Commission to address, as it relates to
- 10 this Act and the amendments made by this Act—
- 11 (1) the privacy of children and teens; and
- 12 (2) marketing directed at children and teens.
- 13 (d) STAFF.—The Director of the Youth Privacy and
- 14 Marketing Division shall hire adequate staff to carry out
- 15 the duties under subsection (c), including individuals who
- 16 are experts in data protection, digital advertising, data
- 17 analytics, and youth development.
- 18 (e) Reports.—Not later than 1 year after the date
- 19 of enactment of this Act, and each year thereafter, the
- 20 Director of the Youth and Privacy Marketing Division
- 21 shall submit to the Committee on Commerce, Science, and
- 22 Transportation of the Senate and the Committee on En-
- 23 ergy and Commerce of the House of Representatives a re-
- 24 port that includes—
- 25 (1) a description of the work of the Youth Pri-
- vacy and Marketing Division on emerging concerns

1	relating to youth privacy and marketing practices;
2	and
3	(2) an assessment of how effectively the Com-
4	mission has, during the period for which the report
5	is submitted, addressed youth privacy and marketing
6	practices.
7	SEC. 11. ENFORCEMENT AND APPLICABILITY.
8	(a) Enforcement by the Commission.—
9	(1) In general.—Except as otherwise pro-
10	vided, this Act and the regulations prescribed under
11	this Act shall be enforced by the Commission under
12	the Federal Trade Commission Act (15 U.S.C. 41 et
13	seq.).
14	(2) Unfair or deceptive acts or prac-
15	TICES.—Subject to subsection (b), a violation of this
16	Act or a regulation prescribed under this Act shall
17	be treated as a violation of a rule defining an unfair
18	or deceptive act or practice prescribed under section
19	18(a)(1)(B) of the Federal Trade Commission Act
20	(15 U.S.C. 57a(a)(1)(B)).
21	(3) Actions by the commission.—
22	(A) In General.—Subject to subsection
23	(b), and except as provided in subsection $(d)(1)$,
24	the Commission shall prevent any person from
25	violating this Act or a regulation prescribed

under this Act in the same manner, by the same means, and with the same jurisdiction, powers, and duties as though all applicable terms and provisions of the Federal Trade Commission Act (15 U.S.C. 41 et seq.) were incorporated into and made a part of this Act, and any person who violates this Act or such regulation shall be subject to the penalties and entitled to the privileges and immunities provided in the Federal Trade Commission Act.

- (B) VIOLATIONS.—Notwithstanding section 5(m) of the Federal Trade Commission Act (15 U.S.C. 45(m)), a civil penalty recovered for a violation of this Act or a regulation prescribed under this Act may be in excess of the amounts provided for in that section as the court finds appropriate to deter violations of this Act and regulations prescribed under this Act.
- 19 (b) Enforcement by Certain Other Agen-20 cies.—Notwithstanding subsection (a), compliance with 21 the requirements imposed under this Act shall be enforced 22 as follows:
- 23 (1) Under section 8 of the Federal Deposit In-24 surance Act (12 U.S.C. 1818) by the appropriate 25 Federal banking agency, with respect to an insured

1	depository institution (as such terms are defined in
2	section 3 of such Act (12 U.S.C. 1813)).
3	(2) Under the Federal Credit Union Act (12
4	U.S.C. 1751 et seq.) by the National Credit Union
5	Administration Board, with respect to any Federa
6	credit union.
7	(3) Under part A of subtitle VII of title 49
8	United States Code, by the Secretary of Transpor-
9	tation, with respect to any air carrier or foreign air
10	carrier subject to such part.
11	(4) Under the Packers and Stockyards Act
12	1921 (7 U.S.C. 181 et seq.) (except as provided in
13	section 406 of that Act (7 U.S.C. 226, 227)) by the
14	Secretary of Agriculture, with respect to any activi-
15	ties subject to that Act.
16	(5) Under the Farm Credit Act of 1971 (12
17	U.S.C. 2001 et seq.) by the Farm Credit Adminis-
18	tration, with respect to any Federal land bank, Fed-
19	eral land bank association, Federal intermediate
20	credit bank, or production credit association.
21	(c) Enforcement by State Attorneys Gen-
22	ERAL.—
23	(1) In general.—
24	(A) CIVIL ACTIONS.—In any case in which
25	the attorney general of a State has reason to

1	believe that an interest of the residents of that
2	State has been or is threatened or adversely af-
3	fected by the engagement of any person in a
4	practice that violates this Act or a regulation
5	prescribed under this Act, the State, as parens
6	patriae, may bring a civil action on behalf of
7	the residents of the State in a district court of
8	the United States of appropriate jurisdiction
9	to—
10	(i) enjoin that practice;
11	(ii) enforce compliance with this Act
12	or such regulation;
13	(iii) obtain damages, restitution, or
14	other compensation on behalf of residents
15	of the State; or
16	(iv) obtain such other relief as the
17	court may consider to be appropriate.
18	(B) Notice.—
19	(i) IN GENERAL.—Before filing an ac-
20	tion under subparagraph (A), the attorney
21	general of the State involved shall provide
22	to the Commission—
23	(I) written notice of that action;
24	and

1	(II) a copy of the complaint for
2	that action.
3	(ii) Exemption.—
4	(I) In General.—Clause (i)
5	shall not apply with respect to the fil-
6	ing of an action by an attorney gen-
7	eral of a State under this paragraph
8	if the attorney general of the State
9	determines that it is not feasible to
10	provide the notice described in that
11	clause before the filing of the action.
12	(II) Notification.—In an ac-
13	tion described in subclause (I), the at-
14	torney general of a State shall provide
15	notice and a copy of the complaint to
16	the Commission at the same time as
17	the attorney general files the action.
18	(2) Intervention.—
19	(A) In General.—On receiving notice
20	under paragraph (1)(B), the Commission shall
21	have the right to intervene in the action that is
22	the subject of the notice.
23	(B) Effect of intervention.—If the
24	Commission intervenes in an action under para-
25	graph (1), it shall have the right—

1	(i) to be heard with respect to any
2	matter that arises in that action; and
3	(ii) to file a petition for appeal.
4	(3) Construction.—For purposes of bringing
5	any civil action under paragraph (1), nothing in this
6	Act shall be construed to prevent an attorney gen-
7	eral of a State from exercising the powers conferred
8	on the attorney general by the laws of that State
9	to—
10	(A) conduct investigations;
11	(B) administer oaths or affirmations; or
12	(C) compel the attendance of witnesses or
13	the production of documentary and other evi-
14	dence.
15	(4) Actions by the commission.—In any
16	case in which an action is instituted by or on behalf
17	of the Commission for violation of this Act or a reg-
18	ulation prescribed under this Act, no State may,
19	during the pendency of that action, institute a sepa-
20	rate action under paragraph (1) against any defend-
21	ant named in the complaint in the action instituted
22	by or on behalf of the Commission for that violation.
23	(5) Venue; service of process.—
24	(A) VENUE.—Any action brought under
25	paragraph (1) may be brought in the district

1	court of the United States that meets applicable
2	requirements relating to venue under section
3	1391 of title 28, United States Code.
4	(B) Service of Process.—In an action
5	brought under paragraph (1), process may be
6	served in any district in which the defendant—
7	(i) is an inhabitant; or
8	(ii) may be found.
9	(d) Telecommunications Carriers and Cable
10	OPERATORS.—
11	(1) Enforcement by commission.—Notwith-
12	standing section 4, $5(a)(2)$, or 6 of the Federal
13	Trade Commission Act (15 U.S.C. 44, 45(a)(2), 46)
14	or any jurisdictional limitation of the Commission,
15	the Commission shall also enforce this Act and regu-
16	lations promulgated under this Act, in the same
17	manner provided in paragraph (a), with respect to
18	common carriers subject to the Communications Act
19	of 1934 (47 U.S.C. 151 et seq.) and Acts amend-
20	atory thereof and supplementary thereto.
21	(2) Relationship to other laws.—To the
22	extent that section 222, 338(i), or 631 of the Com-
23	munications Act of 1934 (47 U.S.C. 222, 338(i),
24	551) is inconsistent with this Act, this Act controls.
25	(e) Safe Harbors.—

1	(1) Definition.—In this subsection—
2	(A) the term "applicable section" means
3	section 5, 6, 7, or 8 of this Act;
4	(B) the term "covered operator" means an
5	operator subject to guidelines approved under
6	paragraph (2);
7	(C) the term "requesting entity" means an
8	entity that submits a safe harbor request to the
9	Commission; and
10	(D) the term "safe harbor request" means
11	a request to have self-regulatory guidelines de-
12	scribed in paragraph (2)(A) approved under
13	that paragraph.
14	(2) Guidelines.—
15	(A) In general.—An operator may sat-
16	isfy the requirements of regulations issued
17	under an applicable section by following a set of
18	self-regulatory guidelines, issued by representa-
19	tives of the marketing or online industries, or
20	by other persons, that, after notice and an op-
21	portunity for comment, are approved by the
22	Commission upon making a determination that
23	the guidelines meet the requirements of the reg-

ulations issued under that applicable section.

24

- (B) EXPEDITED RESPONSE TO REQUESTS.—Not later than 180 days after the date on which a safe harbor request is filed under subparagraph (A), the Commission shall act upon the request set forth in writing the conclusions of the Commission with regard to the request.
 - (C) APPEALS.—A requesting entity may appeal the final action of the Commission under subparagraph (B), or a failure by the Commission to act in the period described in that paragraph, to a district court of the United States of appropriate jurisdiction, as provided for in section 706 of title 5, United States Code.

(3) Incentives.—

- (A) Self-regulatory incentives.—In prescribing regulations under an applicable section, the Commission shall provide incentives for self-regulation by covered operators to implement the protections afforded children and teens, as applicable, under the regulatory requirements described in those sections.
- (B) DEEMED COMPLIANCE.—The incentives under subparagraph (A) shall include provisions for ensuring that a covered operator will

1 be deemed to be in compliance with the require-2 ments of the regulations under an applicable 3 section if that person complies with guidelines 4 approved under paragraph (2). (4) Regulations.— 6 (A) IN GENERAL.—In prescribing regula-7 tions relating to safe harbor guidelines under 8 an applicable section, the Commission shall— 9 (i) establish criteria for the approval 10 of guidelines that will ensure that a cov-11 ered operator provides substantially the 12 same or greater protections for children 13 and teens, as applicable, as those contained 14 in the regulations issued under the applica-15 ble section; and 16 (ii) subject to subsection (B), require 17 that any report or documentation required 18 to be submitted to the Commission by a 19 covered operator or requesting entity will 20 be published on the internet website of the 21 Commission. 22 (B) RESTRICTIONS ON PUBLICATION.— 23 The restrictions described in subsection (f) of 24 section 6 of the Federal Trade Commission Act

(15 U.S.C. 46(f)) applicable to the publication

25

1	of information obtained by the Commission
2	through investigations conducted under such
3	section shall apply in same manner to the publi-
4	cation under this paragraph of information in-
5	cluded in a report or documentation described
6	in subparagraph (A).
7	(5) Report by the inspector general.—
8	(A) In general.—Not later than 2 years
9	after the date of enactment of this Act, and
10	once each 2 years thereafter, the Inspector Gen-
11	eral of the Commission shall submit to the
12	Commission and each committee of the Senate
13	and each committee of the House of Represent-
14	atives that has jurisdiction over the Commission
15	a report regarding the safe harbor provisions
16	under this subparagraph, which shall include—
17	(i) an analysis of whether the safe
18	harbor provisions are—
19	(I) operating fairly and effec-
20	tively; and
21	(II) effectively protecting the in-
22	terests of children and teens; and
23	(ii) proposals for policy changes that
24	would improve the effectiveness of the safe
25	harbor provisions.

1	(B) Publication.—Not later than 10
2	days after the date on which a report under
3	subparagraph (A) is submitted, the Commission
4	shall publish the report on the internet website
5	of the Commission.
6	(f) Effective Date.—This section shall take effect
7	on the date that is 90 days after the date of enactment
8	of this Act.
9	(g) Rule of Construction.—Nothing in this Act
10	may be construed to authorize any action by the Commis-
11	sion that would violate section 18(h) of the Federal Trade
12	Commission Act (15 U.S.C. 57a(h)).
13	SEC. 12. GAO STUDY.
14	(a) STUDY.—The Comptroller General of the United
15	States (in this section referred to as the "Comptroller
16	General") shall conduct a study on the privacy of teens
17	who use financial technology products. Such study shall—
18	(1) identify the type of financial technology
19	products that teens are using;
20	(2) identify the potential risks to teens' privacy
21	from using such financial technology products; and
22	(3) determine whether existing laws are suffi-
23	cient to address such risks to teens' privacy.
24	(b) REPORT.—Not later than 1 year after the date
25	of enactment of this section, the Comptroller General shall

- 1 submit to Congress a report containing the results of the
- 2 study conducted under subsection (a), together with rec-
- 3 ommendations for such legislation and administrative ac-

4 tion as the Comptroller General determines appropriate.

 \cap