As Reported by the Senate Agricuture and Natural Resources Committee

133rd General Assembly Regular Session

Sub. S. B. No. 2

2019-2020

Senators Peterson, Dolan

Cosponsors: Senators Maharath, O'Brien, Schaffer

A BILL

То	amend sections 939.02, 940.06, 6119.06, 6119.09,	1
	and 6119.091 and to enact sections 940.36 and	2
	940.37 of the Revised Code to create the	3
	Statewide Watershed Planning and Management	4
	Program under the administration of the Director	5
	of Agriculture and to make changes to the law	6
	governing regional water and sewer districts.	7

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 939.02, 940.06, 6119.06, 6119.09,	8
and 6119.091 be amended and sections 940.36 and 940.37 of the	9
Revised Code be enacted to read as follows:	10
Sec. 939.02. The director of agriculture shall do all of	11
the following:	12
(A) Provide administrative leadership to soil and water	13
conservation districts in planning, budgeting, staffing, and	14
administering district programs and the training of district	15
supervisors and personnel in their duties, responsibilities, and	16
authorities as prescribed in this chapter and Chapter 940. of	17

- (3) Specify the pollution abatement practices eligible for state cost sharing and determine the conditions for eligibility, the construction standards and specifications, the useful life, the maintenance requirements, and the limits of cost sharing for those practices. Eligible practices shall be limited to practices that address agricultural operations and that require expenditures that are likely to exceed the economic returns to the owner or operator and that abate soil erosion or degradation of the waters of the state by residual farm products, manure, or soil sediment, including attached pollutants.
- (4) Establish procedures for administering grants to owners or operators of agricultural land or animal feeding operations for the implementation of operation and management plans;
- (5) Do both of the following with regard to composting conducted in conjunction with agricultural operations:
- (a) Establish methods, techniques, or practices for composting dead animals, or particular types of dead animals, that are to be used at such operations, as the director considers to be necessary or appropriate;
- (b) Establish requirements and procedures governing the review and approval or disapproval of composting plans by the supervisors of soil and water conservation districts under division (R) of section 940.06 of the Revised Code.
- (6) Establish best management practices for inclusion in operation and management plans;
- (7) Establish the amount of civil penalties assessed by the director under division (A) of section 939.07 of the Revised Code for violation of rules adopted under division (E) of this

section; 76

- (8) Not conflict with air or water quality standards 77 adopted pursuant to section 3704.03 or 6111.041 of the Revised 78 Code. Compliance with rules adopted under this section does not 79 affect liability for noncompliance with air or water quality 80 standards adopted pursuant to section 3704.03 or 6111.041 of the 81 Revised Code. The application of a level of management and 82 conservation practices recommended under this section to control 83 windblown soil from farming operations creates a presumption of 84 compliance with section 3704.03 of the Revised Code as that 85 section applies to windblown soil. 86
- (F) Cost share with landowners on practices established

 pursuant to division (E)(3) of this section as moneys are

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 appropriated and available for that purpose. Any practice for

 which cost share is provided shall be maintained for its useful

 1ife. Failure to maintain a cost share practice for its useful

 1ife shall subject the landowner to full repayment to the

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 department.
- (G) Employ field assistants and other employees that are 94 necessary for the performance of the work prescribed by Chapter 95 940. of the Revised Code, for performance of work of the 96 department under this chapter, and as agreed to under working 97 agreements or contractual arrangements with soil and water 98 conservation districts, prescribe their duties, and fix their 99 compensation in accordance with schedules that are provided by 100 law for the compensation of state employees. All such employees 101 of the department, unless specifically exempted by law, shall be 102 employed subject to the classified civil service laws in force 103 at the time of employment. 104
 - (H) In connection with new or relocated projects involving

in money, service, materials, or otherwise	e, and to use or expend	194
them according to their terms;		195
(F) To adopt, amend, and rescind rule	es to carry into	196

- (F) To adopt, amend, and rescind rules to carry into 196 effect the purposes and powers of the district; 197
- (G) To sue and plead in the name of the district, and be

 sued and impleaded in the name of the district, with respect to

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 its contracts and, as indicated in section 940.07 of the Revised

 Code, certain torts of its officers, employees, or agents acting

 within the scope of their employment or official

 responsibilities, or with respect to the enforcement of its

 obligations and covenants made under this chapter;

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- (H) To make and enter into all contracts, leases, and 205 agreements and execute all instruments necessary or incidental 206 to the performance of the duties and the execution of the powers 207 of the district under this chapter, provided that all of the 208 following apply:
- (1) Except as provided in section 307.86 of the Revised 210 Code regarding expenditures by boards of county commissioners, 211 when the cost under any such contract, lease, or agreement, 212 other than compensation for personal services or rental of 213 office space, involves an expenditure of more than the amount 214 established in that section regarding expenditures by boards of 215 county commissioners, the supervisors shall make a written 216 contract with the lowest and best bidder after advertisement, 217 for not less than two nor more than four consecutive weeks 218 preceding the day of the opening of bids, in a newspaper of 219 general circulation within the district or as provided in 220 section 7.16 of the Revised Code and in such other publications 221 as the supervisors determine. The notice shall state the general 222 character of the work and materials to be furnished, the place 223

(Q) To determine whether timber harvest plans developed	281
under division (A) of section 1503.52 of the Revised Code comply	282
with the standards established under division (A)(1) of section	283
1503.51 of the Revised Code and to approve or disapprove the	284
plans based on such compliance. If a timber harvest plan is	285
disapproved, the board shall provide a written explanation to	286
the person who submitted the plan. The person may appeal the	287
plan disapproval to the chief of the division of forestry or the	288
chief's designee, who shall afford the person a hearing.	289
Following the hearing, the chief or the chief's designee shall	290
uphold the plan disapproval or reverse it. If the chief or the	291
chief's designee reverses the plan disapproval, the plan shall	292
be deemed approved under this division.	293
(R) With regard to composting conducted in conjunction	294

- (R) With regard to composting conducted in conjunction with agricultural operations, to do all of the following:
- (1) Upon request or upon their own initiative, inspect

 composting at any such operation to determine whether the

 composting is being conducted in accordance with section 939.04

 of the Revised Code;

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- (2) If the board determines that composting is not being so conducted, request the director to take corrective actions under section 939.07 of the Revised Code that require the person who is conducting the composting to prepare a composting plan in accordance with rules adopted under division (E)(5)(a) of section 939.02 of the Revised Code and to operate in accordance with that plan or to operate in accordance with a previously prepared plan, as applicable;
- (3) In accordance with rules adopted under division (E) (5)(b) of section 939.02 of the Revised Code, review and approve or disapprove any such composting plan. If a plan is disapproved,

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utilized in this state that are funded in whole or in part by	369
public money. Such information collected and aggregated is not a	370
public record for purposes of section 149.43 of the Revised	371
Code. However, the director may share such aggregated	372
information with state agencies and institutions of higher	373
education as defined in section 3345.12 of the Revised Code.	374
(2) Under the program, the director shall appoint at least	375
one watershed planning and management coordinator in each	376
watershed region categorized under division (D) of this section	377
to coordinate watershed planning in the watershed. A coordinator	378
shall have experience or education related to water quality	379
improvement or watershed planning and management.	380
(C) A watershed planning and management coordinator shall	381
do all of the following in the watershed region in which the	382
<pre>coordinator is appointed:</pre>	383
(1) Assist each soil and water conservation district to	384
identify sources and areas of water quality impairment,	385
including total phosphorous, dissolved reactive phosphorous, and	386
nitrogen nutrient loading. A coordinator also may assist any	387
political subdivision or organization in the watershed region to	388
address water quality impairment.	389
(2) Assist each soil and water conservation district in	390
collecting data for the purpose of quantifying water quality and	391
nutrient best management practices in a statistically valid,	392
randomized manner. The director shall use the data to establish	393
a baseline of the nutrient best management practices that are	394
being utilized in this state. The data and any associated	395
records are not a public record subject to disclosure under	396
section 149.43 of the Revised Code.	397

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The director shall undertake all actions necessary to	398
ensure that assistance and available funding are provided for	399
purposes of division (C)(2) of this section.	400
(3) Engage in watershed planning, restoration, protection,	401
and management activities, including assisting a political	402
subdivision or organization in the watershed region in	403
developing and formulating a nine-element plan or its	404
equivalent;	405
(4) Collaborate with state agencies engaged in water	406
quality activities;	407
(5) Provide an annual report to the director about water	408
quality.	409
(D) The director shall categorize watersheds in the state,	410
identified by the specified United States geological survey six-	411
digit hydrologic unit codes, into the following watershed	412
regions:	413
(1) Region One: Western Lake Erie basin watershed,	414
hydrologic unit code 041000;	415
(2) Region Two: Central Lake Erie basin watershed,	416
hydrologic unit code 041100, and Conneaut creek watershed,	417
hydrologic unit code 041201;	418
(3) Region Three: Wabash river basin watershed, hydrologic	419
unit code 051200; Great Miami river watershed, hydrologic unit	420
code 050800; and Little Miami river watershed, hydrologic unit	421
code 050902;	422
(4) Region Four: Scioto river watershed, hydrologic unit	423
<u>code 050600;</u>	424
(5) Region Five: Muskingum river watershed, hydrologic	425

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unit code 050400;	426
(6) Region Six: Mahoning river watershed, hydrologic unit	427
code 050301;	428
(7) Region Seven: Hocking river and Ohio river tributaries	429
watershed, hydrologic unit code 050302, and raccoon creek	430
watershed, hydrologic unit code 050901.	431
(E) Nothing in this section shall be construed to prevent	432
or limit a watershed planning and management coordinator from	433
providing assistance for projects or activities that have been	434
determined to improve water quality impaired from point sources	435
of phosphorus, dissolved reactive phosphorus, and nitrogen	436
nutrients.	437
Sec. 940.37. It is the intent of the general assembly to	438
collaborate with organizations representing agriculture,	439
conservation, and the environment and institutions of higher	440
education engaged in water quality research to establish a	441
certification program for farmers that utilize practices	442
designed to minimize impacts to water quality. The director of	443
agriculture shall undertake all actions necessary to ensure that	444
assistance and available funding are provided for farmers who	445
participate in the certification program.	446
Sec. 6119.06. Upon the declaration of the court of common	447
pleas organizing the regional water and sewer district pursuant	448
to section 6119.04 of the Revised Code and upon the qualifying	449
of its board of trustees and the election of a president and a	450
secretary, said district shall exercise in its own name all the	451
rights, powers, and duties vested in it by Chapter 6119. of the	452
Revised Code, and, subject to such reservations, limitations and	453
qualifications as are set forth in this chapter, such district	454

subdivisions for the design, acquisition, or construction of

water resource projects by such <u>person or political subdivisions</u>

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economical to move any such building, structure, or improvement	542
situated in or upon lands required, and if the cost is	543
determined by the board to be less than that of purchase or	544
condemnation, to acquire land and construct, acquire, or install	545
therein or thereon buildings, structures, or improvements	546
similar in purpose, to be exchanged for such buildings,	547
structures, or improvements under contracts entered into between	548
the owner thereof and the district;	549

- (U) Receive and accept, from any federal or state agency, grants for or in aid of the construction of any water resource project, and receive and accept aid or contributions from any source of money, property, labor, or other things of value, to be held, used, and applied only for the purposes for which such grants and contributions are made;
- (V) Purchase fire and extended coverage and liability insurance for any water resource project and for the principal office and suboffices of the district, insurance protecting the district and its officers and employees against liability for damage to property or injury to or death of persons arising from its operations, and any other insurance the district may agree to provide under any resolution authorizing its water resource revenue bonds or in any trust agreement securing the same;
- (W) (1) Charge, alter, and collect rentals and other charges for the use of services of any water resource project as provided in section 6119.09 of the Revised Code. Such district may refuse the services of any of its projects if any of such rentals or other charges, including penalties for late payment, are not paid by the user thereof, and, if such rentals or other charges are not paid when due and upon certification of nonpayment to the county auditor, such rentals or other charges

association of which the owner or a member of the owner's

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certified, or the lien was attached, before the date of 630 transfer. In such a case, the corporation and its successors in 631 title shall take title to the property free and clear of any 632 such lien and shall be immune from liability in any collection 633 action brought with respect to such rentals or charges. If a 634 lien placed on property is extinguished as provided in this 635 division, the district shall retain the ability to recoup the 636 rents and charges incurred with respect to the property from any 637 owner, tenant, or other person liable to pay such rents and 638 charges before the property was transferred to the corporation. 639

- (X) Provide coverage for its employees under Chapters 145., 4123., and 4141. of the Revised Code;
- (Y) Merge or combine with any other regional water and 642 sewer district into a single district, which shall be one of the 643 constituent districts, on terms so that the surviving district 644 shall be possessed of all rights, capacity, privileges, powers, 645 franchises, and authority of the constituent districts and shall 646 be subject to all the liabilities, obligations, and duties of 647 each of the constituent districts and all rights of creditors of 648 such constituent districts shall be preserved unimpaired, 649 limited in lien to the property affected by such liens 650 immediately prior to the time of the merger and all debts, 651 liabilities, and duties of the respective constituent districts 652 shall thereafter attach to the surviving district and may be 653 enforced against it, and such other terms as are agreed upon, 654 provided two-thirds of the members of each of the boards consent 655 to such merger or combination. Such merger or combination shall 656 become legally effective unless, prior to the ninetieth day 657 following the later of the consents, qualified electors residing 658 in either district equal in number to a majority of the 659 qualified electors voting at the last general election in such 660

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district file with the secretary of the board of trustees of	661
their regional water and sewer district a petition of	662
remonstrance against such merger or combination. The secretary	663
shall cause the board of elections of the proper county or	664
counties to check the sufficiency of the signatures on such	665
petition.	666

- (Z) Exercise the powers of the district without obtaining the consent of any other political subdivision, provided that all public or private property damaged or destroyed in carrying out the powers of the district shall be restored or repaired and placed in its original condition as nearly as practicable or adequate compensation made therefor by the district;
- (AA) Require the owner of any premises located within the 673 district to connect the owner's premises to a water resource 674 project determined to be accessible to such premises and found 675 to require such connection so as to prevent or abate pollution 676 or protect the health and property of persons in the district. 677 Such connection shall be made in accordance with procedures 678 established by the board of trustees of such district and 679 680 pursuant to such orders as the board may find necessary to ensure and enforce compliance with such procedures. 681
- (BB) Do all acts necessary or proper to carry out the powers granted in Chapter 6119. of the Revised Code.
- Sec. 6119.09. A regional water and sewer district may

 charge, alter, and collect rentals or other charges, including

 penalties for late payment, for the use or services of any water

 fersource project or any benefit conferred thereby and contract

 in the manner provided by this section with one or more persons,

 one or more political subdivisions, or any combination thereof,

 desiring the use or services thereof, and fix the terms,

conditions, rentals, or other charges, including penalties for	691
late payment, for such use or services. Such rentals or other	692
charges shall not be subject to supervision or regulation by any	693
authority, commission, board, bureau, or agency of the state or	694
any political subdivision, and such contract may provide for	695
acquisition by such political subdivision of all or any part of	696
such water resource project for such consideration payable over	697
the period of the contract or otherwise as the district in its	698
sole discretion determines to be appropriate, but subject to the	699
provisions of any resolution authorizing the issuance of water	700
resource revenue bonds or notes or water resource revenue	701
refunding bonds of the district or any trust agreement securing	702
the same. Any political subdivision, which has power to	703
construct, operate, and maintain waste water facilities or water	704
management facilities may enter into a contract or lease with	705
the district whereby the use or services of any water resource	706
project of the district will be made available to such political	707
subdivision and pay for such use or services such rentals or	708
other charges as may be agreed to by the district and such	709
political subdivision.	710

Any political subdivision, person, or combination thereof 711 may cooperate with the district in the acquisition or 712 construction of a water resource project and shall enter into 713 such agreements with the district as are necessary, with a view 714 to effective cooperative action and safeguarding of the 715 respective interests of the parties thereto, which agreements 716 shall provide for such contributions by the parties thereto in 717 such proportion as may be agreed upon and such other terms as 718 may be mutually satisfactory to the parties, including without 719 limitation the authorization of the construction of the project 720 by one of the parties acting as agent for all of the parties and 721

the ownership and control of the project by the district or one	722
or more of the other parties or any combination thereof to the	723
extent determined necessary or appropriate. Any political	724
subdivision may provide the funds for the payment of such	725
contribution as is required under such agreements by the levy of	726
taxes, assessments, or rentals and other charges for the use of	727
the system of which the water resource project is a part or to	728
which it is connected, if otherwise authorized by the laws	729
governing such political subdivision in the construction of the	730
type of water resource project provided for in the agreements,	731
and may pay the proceeds from the collection of such taxes,	732
assessments, rentals, or other charges to the district pursuant	733
to such agreements; or the political subdivision may issue bonds	734
or notes, if authorized by such laws, in anticipation of the	735
collection of such taxes, assessments, rentals or other charges	736
and may pay the proceeds of such bonds or notes to the district	737
pursuant to such agreements. In addition, any political	738
subdivision may provide the funds for the payment of such	739
contribution by the appropriation of money or, if otherwise	740
authorized by law, by the issuance of bonds or notes and may pay	741
such appropriated money or the proceeds of such bonds or notes	742
to the district pursuant to such agreements. The agreement by	743
the political subdivision to provide such contribution, whether	744
from appropriated money or from the proceeds of such taxes,	745
assessments, rentals, or other charges, or such bonds or notes,	746
or any combination thereof, is not subject to Chapter 133. of	747
the Revised Code. The proceeds from the collection of such taxes	748
or assessments, and any interest earned thereon, shall be paid	749
into a special fund immediately upon the collection thereof by	750
the political subdivision for the purpose of providing such	751
contribution at the times required under such agreements.	752

When the contribution of any political subdivision is to 753 be made over a period of time from the proceeds of the 754 collection of special assessments, the interest accrued and to 755 accrue before the first installment of such assessments is 756 collected, which is payable by such political subdivision on 7.5.7 such contribution under the terms of such an agreement, shall be 758 759 treated as part of the cost of the improvement for which such assessments are levied, and that portion of such assessments as 760 is collected in installments shall bear interest at the same 761 rate as such political subdivision is obligated to pay on such 762 contribution under the terms and provisions of such agreement 763 and for the same period of time as the contribution is to be 764 made under such agreement. If the assessment or any installment 765 thereof is not paid when due, it shall bear interest until the 766 payment thereof at the same rate as such contribution and the 767 county auditor shall annually place on the tax list and 768 duplicate the interest applicable to such assessment and the 769 penalty and any additional interest thereon as otherwise 770 authorized by law. 771

Any political subdivision, pursuant to a favorable vote of 772 the electors in an election held before or after November 19, 773 1971, for the purpose of issuing bonds to provide funds to 774 acquire, construct, or equip, or provide real estate and 775 interests in real estate for, a waste water facility or a water 776 management facility, whether or not the political subdivision, 777 at the time of such election, had the authority to pay the 778 proceeds from such bonds or notes issued in anticipation thereof 779 to a regional water and sewer district as provided in this 780 section, may issue such bonds or notes in anticipation of the 781 issuance thereof and pay the proceeds thereof to the district in 782 accordance with its agreement with the district; provided, that 783

Funding under the program shall be used to pay for, but is

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fund water quality initiatives.

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not limited to, the following: (1) equipment for subsurface	814
placement of nutrients into the soil; (2) equipment for nutrient	815
placement based on geographic information system data; (3) soil	816
testing; (4) implementation of variable rate technology; (5)	817
equipment involved with manure transformation and manure	818
conversion technologies; (6) tributary monitoring; (7) water	819
management and edge-of-field drainage management strategies; and	820
(8) implementation of nutrient best management practices	821
according to data collected by soil and water conservation	822
districts under division (C)(2) of section 940.36 of the Revised	823
Code.	824
	0.05
Data and any associated records under this pilot program	825
are not a public record subject to disclosure under section	826
149.43 of the Revised Code.	827