# Second Regular Session Seventy-second General Assembly STATE OF COLORADO

## REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House

LLS NO. 20-1163.01 Megan Waples x4348

**HOUSE BILL 20-1359** 

#### **HOUSE SPONSORSHIP**

Garnett and Neville,

#### SENATE SPONSORSHIP

Fenberg and Holbert,

### **House Committees**

Judiciary

### **Senate Committees**

State, Veterans, & Military Affairs

#### A BILL FOR AN ACT

101 CONCERNING MODIFICATIONS TO PARTY CANDIDATE DESIGNATION 102 REQUIREMENTS TO ACCOMMODATE PUBLIC HEALTH CONCERNS.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

The bill extends various deadlines related to ballot access requirements in 2020 due to public health concerns. Parties may amend their bylaws as needed during 2020 to allow remote participation in assemblies and conventions and to fill vacancies. Delegates to assemblies may participate remotely if allowed by the party, and parties may reduce or waive any quorum requirements to allow assemblies to proceed.

SENATE Amended 2nd Reading March 13, 2020

HOUSE Amended 3rd Reading March 13, 2020

HOUSE Amended 2nd Reading March 12, 2020 Members of vacancy committees may participate in meetings remotely if allowed by the party, and parties may determine whether to allow proxies at vacancy committee meetings. The ability of the state chair to fill a vacancy is extended to situations in which the vacancy occurs because the designation was not filled by the assembly or the vacancy committee. The modifications are repealed effective December 31, 2020.

Be it enacted by the General Assembly of the State of Colorado:

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**SECTION 1.** In Colorado Revised Statutes, 1-3-103, amend (9)(a); and add (9)(c) as follows:

1-3-103. Party committees - repeal. (9) (a) No later than ninety days after the organization of the state central committees of the major political parties in each odd-numbered year, each committee shall adopt in its bylaws or rules its general guidelines and regulations for all county party matters. Such bylaws or rules shall establish a procedure for the selection of delegates to any party assembly that is consistent with party practice. Any method under such procedure for choosing or allocating delegates in a county based on the number of votes cast at an election for a particular candidate shall be uniform among the counties so that all types of ballots are counted or not counted for purposes of determining the number of votes cast. Any county central committee may adopt its own rules in conformance with those of the state central committee. In the absence of county rules pertaining to specific items, the party's state central committee's guidelines and rules shall apply. Each state central committee shall file its party's bylaws or rules with the secretary of state no later than the first Monday in February in each even-numbered year and, if filed prior to that date, the bylaws or rules may be amended until that date. EXCEPT AS PROVIDED IN SUBSECTION (9)(c) OF THIS SECTION, no bylaw or rule may be filed or amended after the first Monday in February

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1	in each even-numbered year. Where the bylaws or rules are not filed in
2	accordance with this section, the party's state central committee, as well
3	as the party's county central committee, are subject to the code through
4	the general election of the same year. Each state central committee shall
5	compile and provide to the secretary of state information concerning the
6	membership of the county central committees of the party in addition to
7	the bylaws or rules of each county central committee.
8	(c) (I) NOTWITHSTANDING SUBSECTION (9)(a) OF THIS SECTION,
9	DUE TO PUBLIC HEALTH CONCERNS, A PARTY MAY AMEND ITS BYLAWS AS
10	NECESSARY IN 2020 TO PROVIDE FOR REMOTE ACCESS TO AND
11	PARTICIPATION IN PARTY ASSEMBLIES AND CONVENTIONS AND TO FILL
12	VACANCIES. IF A PARTY AMENDS ITS BYLAWS TO ALLOW REMOTE ACCESS
13	AND PARTICIPATION, THE BYLAWS MUST INCLUDE PROVISIONS REQUIRING
14	THE CREATION OF A VERIFIABLE RECORD OF ALL REMOTE ACCESS AND
15	PARTICIPATION.
16	(II) This subsection $(9)(c)$ is repealed, effective December
17	31, 2020.
18	<b>SECTION 2.</b> In Colorado Revised Statutes, 1-3-105, add (3) as
19	follows:
20	1-3-105. Powers of central committees - repeal.
21	(3) (a) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, DUE TO
22	PUBLIC HEALTH CONCERNS, FOR THE $\overline{2020}$ ELECTION, TO THE EXTENT THAT
23	STATE POLITICAL PARTIES HAVE ANY RESTRICTIONS IN THEIR RULES OR
24	BYLAWS GOVERNING <u>THE TIMING OF ANY</u> REQUIRED NOTICE FOR MEETINGS
25	OF EITHER THE STATE CENTRAL COMMITTEE OR ANY MEETING AT WHICH
26	THE RULES OR BYLAWS WILL BE AMENDED, SUCH <u>TIMING</u> REQUIREMENTS
27	MAY BE DISREGARDED AS LONG AS NO LESS THAN THREE DAYS NOTICE IS

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1	PROVIDED.
2	(b) This subsection (3) is repealed, effective December 31,
3	2020.
4	<b>SECTION 3.</b> In Colorado Revised Statutes, 1-4-601, <b>amend</b> (1)
5	and (2) as follows:
6	1-4-601. Designation of candidates for primary election -
7	repeal. (1) (a) Assemblies of the major political parties may make
8	assembly designations of candidates for nomination on the primary
9	election ballot. Except as provided in subsection (1)(b) of this
10	SECTION, an assembly shall be held no later than seventy-three days
11	preceding the primary election.
12	(b) (I) NOTWITHSTANDING SUBSECTION (1)(a) OF THIS SECTION,
13	Due to public health concerns, for the $2020\mathrm{Primary}$ election, a
14	PARTY ASSEMBLY SHALL BE HELD ON OR BEFORE APRIL 25, 2020.
15	(II) This subsection (1)(b) is repealed, effective December
16	31, 2020.
17	(2) (a) An assembly must take no more than two ballots for party
18	candidates for each office to be filled at the next general election. Every
19	candidate receiving thirty percent or more of the votes of all duly
20	accredited assembly delegates who are present and voting on that office
21	must be certified by affidavit of the presiding officer and secretary of the
22	assembly. If no candidate receives thirty percent or more of the votes of
23	all duly accredited assembly delegates who are present and voting, a
24	second ballot must be cast on all the candidates for that office. If on the
25	second ballot no candidate receives thirty percent or more of the votes
26	cast, the two candidates receiving the highest number of votes must be
27	certified as candidates for that office by the assembly. The certificate of

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designation by assembly must state the name of the office for which each
person is a candidate and the candidate's name and address, must
designate in not more than three words the name of the political party
which the candidate represents, and must certify that the candidate has
been a member of the political party for the period of time required by
party rule or by subsection (4) of this section if the party has no such rule.
The candidate's affiliation, as shown in the statewide voter registration
system, is prima facie evidence of political party membership. The
certificate of designation must indicate the order of the vote received at
the assembly by candidates for each office, but no assembly shall declare
that any one candidate has received the nomination of the assembly. The
certificate of designation must be filed in accordance with section
1-4-604. If two or more candidates receiving designation under this
subsection (2) have received an equal number of votes, the order of
certification of designation is determined by lot by the candidates. The
assembly shall select a vacancy committee for vacancies in designation
or nomination only.
(b) (I) NOTWITHSTANDING ANY REQUIREMENT IN SUBSECTION
(2)(a) OF THIS SECTION TO THE CONTRARY, DUE TO PUBLIC HEALTH

- CONCERNS, IN ANY ASSEMBLY HELD IN 2020:
- (A) A DELEGATE MAY PARTICIPATE IN THE ASSEMBLY REMOTELY, INCLUDING CASTING HIS OR HER VOTE BY E-MAIL, MAIL, TELEPHONE, OR THROUGH AN INTERNET-BASED APPLICATION IF ALLOWED BY THE PARTY;
- (B) A PERSON WHO IS PHYSICALLY PRESENT MAY CARRY UP TO FIVE PROXIES, IF PROXIES ARE ALLOWED BY THE PARTY; AND
- (C) IF THE PARTY HAS A REQUIREMENT FOR A QUORUM, THE STATE PARTY MAY PROVIDE PROCEDURES TO AUTHORIZE THE REDUCTION OR

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1	WAIVER OF THE QUORUM REQUIREMENT IN ORDER TO ALLOW THE
2	ASSEMBLY TO PROCEED.
3	(II) This subsection (2)(b) is repealed, effective December
4	31, 2020.
5	SECTION 4. In Colorado Revised Statutes, 1-4-602, amend
6	(1)(a)(I); and add (1)(a)(III) as follows:
7	1-4-602. Delegates to party assemblies - definition - repeal.
8	(1) (a) (I) EXCEPT AS PROVIDED IN SUBSECTION (1)(a)(III) OF THIS
9	SECTION, county assemblies shall be held no later than twenty-five days
10	after precinct caucuses. If a political party holds its precinct caucuses on
11	the first Tuesday in February in a year in which a presidential election
12	will be held, the county assemblies of the political party shall be held not
13	less than fifteen days nor more than fifty days after the precinct caucuses.
14	The county central committee or executive committee shall fix the
15	number of delegates from each precinct to participate in the county
16	assembly pursuant to the procedure for the selection of delegates
17	contained in the state party central committee's bylaws or rules. The
18	persons receiving the highest number of votes at the precinct caucus shall
19	be the delegates to the county assembly from the precinct. If two or more
20	candidates receive an equal number of votes for the last available place
21	in the election of delegates to county assemblies at the precinct caucuses,
22	the delegate shall be determined by lot by the candidates. Except as
23	provided in subsections (2) and (6) of this section, delegates to all other
24	party assemblies shall be selected by the respective county assemblies
25	from among the members of the county assemblies pursuant to the state
26	party central committee's bylaws or rules.
27	(III) (A) NOTWITHSTANDING SUBSECTION (1)(a)(I) OF THIS

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1	SECTION, DUE TO PUBLIC HEALTH CONCERNS, COUNTY ASSEMBLIES IN $2020$
2	SHALL BE COMPLETED NO LATER THAN THIRTY-FIVE DAYS AFTER PRECINCT
3	CAUCUSES. COUNTY ASSEMBLIES HELD IN 2020 MAY BE HELD OVER A
4	PERIOD OF DAYS, NOT TO EXCEED SEVEN DAYS, TO PERMIT REMOTE
5	PARTICIPATION AS ALLOWED BY THE PARTY.
6	(B) This subsection (1)(a)(III) is repealed, effective
7	DECEMBER 31, 2020.
8	SECTION 5. In Colorado Revised Statutes, 1-4-604, amend
9	(6)(a) as follows:
10	1-4-604. Filing of petitions and certificates of designation by
11	assembly - legislative declaration - repeal. (6) (a) (I) EXCEPT AS
12	PROVIDED IN SUBSECTION (6)(a)(II) OF THIS SECTION, no later than four
13	days after the adjournment of the assembly, the state central committee
14	of each political party, utilizing the information described in paragraph
15	(b) of subsection (1) SUBSECTION (1)(b) of this section, shall file with the
16	secretary of state a compilation of the certificates of designation of each
17	assembly that nominated candidates for any national or state office or for
18	member of the general assembly, district attorney, or district office greater
19	than a county office. Such a compilation of certificates of designation
20	may be transmitted by facsimile transmission; however, the original
21	compilation must also be filed and postmarked no later than ten days after
22	the adjournment of the assembly.
23	(II) (A) NOTWITHSTANDING SUBSECTION (6)(a)(I) OF THIS
24	Section, due to public health concerns, in $2020\mbox{the}$ state central
25	COMMITTEE OF EACH POLITICAL PARTY SHALL FILE THE INFORMATION
26	$\label{eq:required-by-subsection} \ \ (6) (a) (I) \ \ \text{of this section with the secretary}$
2.7	OF STATE NO LATER THAN SIXTY DAYS BEFORE THE PRIMARY ELECTION

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1	THE ORIGINAL COMPILATION MUST BE FILED AND POSTMARKED NO LATER
2	THAN SIXTY DAYS BEFORE THE PRIMARY ELECTION.
3	(B) This subsection (6)(a)(II) is repealed, effective
4	DECEMBER 31, 2020.
5	<b>SECTION 6.</b> In Colorado Revised Statutes, 1-4-801, <b>amend</b> (5)
6	as follows:
7	1-4-801. Designation of party candidates by petition - repeal.
8	(5) (a) Party petitions shall not be circulated nor any signatures be
9	obtained prior to the third Tuesday in January. EXCEPT AS PROVIDED IN
10	SUBSECTION (5)(b)(I) OF THIS SECTION, petitions must be filed no later
11	than the third Tuesday in March.
12	(b) (I) NOTWITHSTANDING SUBSECTION (5)(a) OF THIS SECTION, IN
13	2020, IF THE DESIGNATED ELECTION OFFICIAL WITH WHOM A PETITION IS
14	TO BE FILED IS UNABLE TO ACCEPT THE FILING BECAUSE OF CLOSURES OR
15	RESTRICTIONS DUE TO PUBLIC HEALTH CONCERNS, THE DESIGNATED
16	ELECTION OFFICIAL MAY EXTEND THE DEADLINE TO FILE THE PETITION OR
17	DESIGNATE AN ALTERNATE LOCATION FOR FILING THE PETITION OR BOTH;
18	EXCEPT THAT A SIGNATURE GATHERED AFTER THE THIRD TUESDAY IN
19	MARCH IS INVALID AND SHALL NOT BE COUNTED.
20	(II) This subsection (5)(b) is repealed, effective December
21	31, 2020.
22	<b>SECTION 7.</b> In Colorado Revised Statutes, 1-4-1002, <b>amend</b> (1);
23	and add (6) as follows:
24	1-4-1002. Vacancies in major party designation up to the
25	sixty-eighth day before primary election day - repeal. (1) For the
26	purposes of this section, a vacancy is caused by:
27	(a) The declination, death, disqualification, or withdrawal of the

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1	person designated by a party assembly as a candidate for nomination; or
2	(b) The failure of a party assembly to make designation of any
3	candidate for nomination; OR
4	(c) (I) THE INABILITY OF A POLITICAL PARTY TO CONDUCT AN
5	ASSEMBLY <u>BECAUSE A COMPETENT GOVERNMENTAL AUTHORITY</u>
6	PROHIBITS GATHERINGS OVER A CERTAIN SIZE OR RESTRICTS THE USE OF
7	PUBLIC FACILITIES DUE TO A PUBLIC HEALTH CONCERN, IF EFFORTS TO
8	CONDUCT AN ASSEMBLY PURSUANT TO SECTIONS 1-4-601, 1-4-602, OR
9	1-4-604, AS AMENDED BY HOUSE BILL 20-1359, ENACTED IN 2020, HAVE
10	BEEN UNAVAILING.
11	(II) THIS SUBSECTION (1)(c) IS REPEALED, EFFECTIVE DECEMBER
12	31, 2020.
13	(6) (a) NOTWITHSTANDING ANY PROVISION OF THIS SECTION TO
14	THE CONTRARY, DUE TO PUBLIC HEALTH CONCERNS, FOR ANY VACANCY
15	OCCURRING IN 2020:
16	(I) A MEMBER OF A VACANCY COMMITTEE MAY PARTICIPATE IN A
17	VACANCY COMMITTEE MEETING REMOTELY, INCLUDING CASTING HIS OR
18	HER VOTE BY E-MAIL, MAIL, TELEPHONE, OR THROUGH AN
19	INTERNET-BASED APPLICATION IF ALLOWED BY THE PARTY;
20	(II) A PARTY MAY DETERMINE WHETHER TO ALLOW <u>A PERSON WHO</u>
21	<u>IS PHYSICALLY PRESENT TO CARRY PROXIES AT</u> A VACANCY COMMITTEE
22	MEETING;
23	(III) THE STATE CHAIR OF A PARTY MAY FILL A VACANCY IN
24	ACCORDANCE WITH SUBSECTION (3)(b)(IV) OF THIS SECTION IF THE
25	VACANCY OCCURS BECAUSE THE DESIGNATION WAS NOT MADE BY THE
26	ASSEMBLY, THE POLITICAL PARTY WAS UNABLE TO CONDUCT AN
27	ASSEMBLY <u>BECAUSE A COMPETENT GOVERNMENTAL AUTHORITY</u>

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1	PROHIBITS GATHERINGS OVER A CERTAIN SIZE OR RESTRICTS THE USE OF
2	PUBLIC FACILITIES DUE TO A PUBLIC HEALTH CONCERN, OR THE VACANCY
3	WAS NOT FILLED BY THE VACANCY COMMITTEE; AND
4	(IV) THE DESIGNATION AND ACCEPTANCE OF THE PERSON
5	SELECTED TO FILL A VACANCY MUST BE SUBMITTED TO THE DESIGNATED
6	ELECTION OFFICIAL NO LATER THAN TEN DAYS FROM EITHER THE DATE OF
7	THE VACANCY COMMITTEE MEETING OR FROM THE DATE OF APPOINTMENT
8	BY THE STATE CHAIR PURSUANT TO SUBSECTION (6)(a)(III) OF THIS
9	SECTION, AS APPLICABLE; EXCEPT THAT SUCH CERTIFICATION MUST IN ALL
10	CASES BE SUBMITTED NO LATER THAN THE SIXTIETH DAY BEFORE THE
11	DATE OF THE PRIMARY ELECTION.
12	(b) This subsection (6) is repealed, effective December 31,
13	2020.
14	<b>SECTION 8.</b> In Colorado Revised Statutes, 1-4-1003, <b>amend</b> (1)
15	as follows:
16	1-4-1003. Vacancies in major party designation occurring
17	between the sixty-seventh day before a primary election and the
18	earliest day to mail primary election ballots - repeal. (1) (a) For the
19	purposes of this section, a vacancy is caused by the declination, death,
20	disqualification, or withdrawal of the person designated by the assembly
21	as a candidate for nomination.
22	(b) (I) For the purposes of this section, a vacancy is caused
23	BY THE INABILITY OF A POLITICAL PARTY TO CONDUCT AN ASSEMBLY
24	BECAUSE A COMPETENT GOVERNMENTAL AUTHORITY PROHIBITS
25	GATHERINGS OVER A CERTAIN SIZE OR RESTRICTS THE USE OF PUBLIC
26	FACILITIES DUE TO A PUBLIC HEALTH CONCERN.
27	(II) THIS SUBSECTION (1)(b) IS REPEALED, EFFECTIVE DECEMBER

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1	31, 2020.
2	SECTION 9. In Colorado Revised Statutes, 1-5-203, amend
3	(1)(a) introductory portion; and add (1)(c) as follows:
4	1-5-203. Certification of ballot - repeal. (1) (a) EXCEPT AS
5	PROVIDED IN SUBSECTION (1)(c) OF THIS SECTION, no later than sixty days
6	before any primary election, and no later than fifty-seven days before any
7	general or odd-year November election or congressional vacancy election,
8	the secretary of state shall deliver by electronic transmission and
9	registered mail to the county clerk and recorder of each county a
10	certificate in writing of the ballot order and content for each county, as
11	follows:
12	(c) (I) Due to public health concerns, for the 2020 state
13	PRIMARY ELECTION, THE SECRETARY OF STATE SHALL DELIVER THE
14	CERTIFICATE OF THE BALLOT REQUIRED BY SUBSECTION (1)(a) OF THIS
15	SECTION ON OR BEFORE MAY 7, 2020.
16	(II) THIS SUBSECTION (1)(c) IS REPEALED, EFFECTIVE DECEMBER
17	31, 2020.
18	SECTION 10. In Colorado Revised Statutes, 1-4-1304, amend
19	(1.5)(b)(I); and add $(1.5)(f)$ as follows:
20	1-4-1304. Nomination of candidates - repeal. (1.5) (b) (I) A
21	minor political party may nominate candidates for offices to be filled at
22	a general election by assembly. EXCEPT AS PROVIDED IN SUBSECTION
23	(1.5)(f) OF THIS SECTION, an assembly shall be held no later than
24	seventy-three days preceding the primary election.
25	(1.5) (f) (I) NOTWITHSTANDING SUBSECTION (1.5)(b)(I) OF THIS
26	SECTION, DUE TO PUBLIC HEALTH CONCERNS, FOR THE 2020 ELECTION, AN
27	ASSEMBLY OF A MINOR POLITICAL PARTY SHALL BE HELD ON OR BEFORE

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1	APRIL 25, 2020.
2	(II) This subsection $(1.5)(f)$ is repealed, effective December
3	31, 2020.
4	SECTION 11. Safety clause. The general assembly hereby finds
5	determines, and declares that this act is necessary for the immediate
6	preservation of the public peace, health, or safety.

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