

# 116TH CONGRESS 2D SESSION H.R. 7148

To establish a United States-Israel Operations-Technology Working Group, and for other purposes.

# IN THE HOUSE OF REPRESENTATIVES

June 11, 2020

Mr. Wilson of South Carolina (for himself and Ms. Houlahan) introduced the following bill; which was referred to the Committee on Armed Services, and in addition to the Committees on Foreign Affairs, and Intelligence (Permanent Select), for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To establish a United States-Israel Operations-Technology Working Group, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "United States-Israel
- 5 Military Capability Act of 2020".
- 6 SEC. 2. FINDINGS.
- 7 Congress makes the following findings:

- 1 (1) The United States confronts an intense 2 military technology competition with the People's 3 Republic of China and the Russian Federation that 4 may determine whether the United States can effec-5 tively deter and defeat adversaries in the future.
  - (2) On July 11, 2019, Chairman of the Joint Chiefs of Staff General Mark Milley said, "China is improving their military very, very rapidly in space, air, cyber, maritime, land domains, et cetera.". Noting the rapid technology development by the People's Republic of China, General Milley warned that the United States must ensure "that we do not lose our advantages that we have relative to other countries, specifically relative to China.".
  - (3) The People's Republic of China and the Russian Federation have already developed or fielded some capabilities in areas such as hypersonics and artificial intelligence that are superior to those of the United States.
  - (4) A closer and more systematic early cooperative research and development effort with select allies may help the United States more quickly and inexpensively restore and sustain military supremacy in critical military capabilities.

- 1 (5) The innovative and agile defense technology
  2 sector of Israel and the status of Israel as one of the
  3 closest and most reliable allies of the United States
  4 make Israel an ideal candidate for a more systematic
  5 and institutionalized partnership with the United
  6 States focused on early cooperative research and de7 velopment.
  - (6) The defense innovation sector of Israel is a global leader in many of the technologies important to Department of Defense modernization efforts.
  - (7) Despite many laudable ongoing defense partnership efforts between the United States and Israel, dangerous United States military capability gaps continue to emerge that a more systematic and institutionalized United States-Israel early cooperative research and development program could have prevented.
  - (8) Such a program would allow the United States to benefit from the innovation agility and sense of urgency of Israel, and Israel would benefit from the economy of scale of the United States. Such a program could be carefully designed to reduce the time and cost associated with research and development, assiduously avoiding anything that

- would slow down or constrain the research and development of either country.
- 9) Belatedly acquiring already produced equipment or weapons from Israel to fill a United States capability gap is not a substitute for a systematic program that prevents the capability gap from emerging in the first place.
- 8 (10) On March 4, 2020, Secretary of Defense 9 Mark Esper said, "We have a very good innovative 10 base, [the Israelis] have a very good innovative base. 11 And I think the more we can cooperate together as 12 allies and partners to come up with common solu-13 tions, the better.". Secretary Esper continued, "so I 14 think if there are ways to improve that, we should 15 pursue it.".

#### 16 SEC. 3. SENSE OF CONGRESS.

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- 17 It is the sense of Congress that—
  - (1) the United States Government has a responsibility to undertake all reasonable measures to ensure that members of the Armed Forces never confront a more technologically advanced foe; and
  - (2) building on positive ongoing efforts, the United States and Israel should further institutionalize and strengthen their defense innovation partnership by establishing a United States-Israel

1	Operations-Technology Working Group to identify
2	and expeditiously field capabilities that the military
3	forces of both countries need to deter and defeat re-
4	spective adversaries.
5	SEC. 4. UNITED STATES-ISRAEL OPERATIONS-TECHNOLOGY
6	WORKING GROUP.
7	(a) In General.—Not later than 60 days after the
8	date of the enactment of this Act, the Secretary of De-
9	fense, with the concurrence of the Minister of Defense of
10	Israel and in consultation with the Secretary of State and
11	the Director of National Intelligence, shall establish a
12	United States-Israel Operations-Technology Working
13	Group (in this Act referred to as the "Working Group")
14	for the following purposes:
15	(1) To provide a standing forum for the United
16	States and Israel to systematically share intel-
17	ligence-informed military capability requirements.
18	(2) To identify military capability requirements
19	common to both the Department of Defense and the
20	Ministry of Defense of Israel.
21	(3) To assist defense suppliers in the United
22	States and Israel with efforts to expeditiously gain
23	government approval to conduct joint science, tech-
24	nology, research, development, test, evaluation, and
25	production efforts.

1 (4) To develop, as feasible and advisable, com2 bined United States-Israel plans to research, de3 velop, procure, and field weapons systems and mili4 tary capabilities as quickly and economically as pos5 sible to meet common capability requirements of the
6 Department of Defense and the Ministry of Defense
7 of Israel.

### (b) Working Group Leadership.—

- (1) UNITED STATES LEADERSHIP.—With respect to the United States, the Working Group shall be headed by the Under Secretary of Defense for Research and Engineering and the Director of the Joint Staff, with the active support of the Director of the Bureau of Political Military Affairs of the Department of State and the Director of National Intelligence.
- (2) ISRAEL LEADERSHIP.—The Secretary of Defense shall invite the Government of Israel to designate the head of the appropriate office or offices to head the Working Group with respect to Israel.

# (c) Working Group Membership.—

(1) United States membership.—The Secretary of Defense, the Secretary of State, and the Director of National Intelligence shall each des-

1	ignate one or more individuals to serve as members
2	of the Working Group.
3	(A) MANDATORY UNITED STATES MEM-
4	BERS.—The membership of the Working Group
5	shall consist of, at a minimum, representatives
6	from—
7	(i) the Office of the Secretary of De-
8	fense;
9	(ii) the Joint Staff;
10	(iii) each of the military departments
11	(including, as appropriate, subordinate en-
12	tities such as Army Futures Command and
13	research laboratories);
14	(iv) the defense agencies (including
15	the Defense Advanced Research Projects
16	Agency, the Defense Intelligence Agency,
17	and the Defense Security Cooperation
18	Agency);
19	(v) United States Central Command;
20	(vi) United States European Com-
21	mand;
22	(vii) United States Indo-Pacific Com-
23	mand;
24	(viii) the Department of State; and
25	(ix) the intelligence community.

1	(B) Rule of Construction.—Nothing in
2	this paragraph shall be construed as limiting
3	the ability of the Secretary of Defense, the Sec-
4	retary of State, or the Director of National In-
5	telligence to add members to the Working
6	Group as considered appropriate.
7	(2) Israel membership.—The Secretary of
8	Defense, the Secretary of State, and the Director of
9	National Intelligence shall invite their counterparts
10	in the Government of Israel to designate individuals
11	from the Government of Israel to serve as members
12	of the Working Group.
13	(3) Representation of defense indus-
14	TRY.—
15	(A) In General.—The Working Group
16	may incorporate recommendations from the de-
17	fense industries of the United States and Israel
18	with respect to combined science and technology
19	efforts and combined research, development,
20	test, and evaluation efforts.
21	(B) Inclusion in working group.—The
22	membership of the Working Group may include,
23	as appropriate, members of the defense indus-
24	tries of the United States and Israel.
25	(d) Existing Efforts.—

1	(1) IN GENERAL.—The Secretary of Defense
2	the Secretary of State, and the Director of National
3	Intelligence shall jointly determine the most efficient
4	and effective means to integrate the Working Group
5	into existing United States science and technology
6	efforts and research, development, test, and evalua-
7	tion efforts with Israel.
8	(2) Rule of Construction.—Nothing in this
9	Act shall be construed as requiring the termination
10	of any existing United States defense activity, group
11	program, or partnership with Israel.
12	(e) Memorandum of Understanding.—
13	(1) In general.—The Secretary of Defense
14	shall, with the concurrence of the Minister of De-
15	fense of Israel, establish a memorandum of under-
16	standing between the United States and Israel es-
17	tablishing the United States-Israel Operations Tech-
18	nology Working Group.
19	(2) Matters to be included.—The memo-
20	randum of understanding under paragraph (1) shall
21	set forth—
22	(A) the purposes of the Working Group
23	consistent with subsection (a);
24	(B) the membership of the Working
25	Group, consistent with subsection (c); and

1	(C) any other matter considered appro-
2	priate.
3	(f) Reports.—
4	(1) Initial report.—
5	(A) In general.—Not later than 90 days
6	after the date of the enactment of this Act, the
7	Secretary of Defense, in coordination with the
8	Secretary of State and the Director of National
9	Intelligence, shall submit to the appropriate
10	committees of Congress an initial report on the
11	Working Group.
12	(B) Elements.—The report required by
13	subparagraph (A) shall include the following:
14	(i) The finalized memorandum of un-
15	derstanding under subsection (e).
16	(ii) The name of each individual of
17	the Government of the United States and
18	of the Government of Israel designated to
19	lead the Working Group.
20	(iii) The name of each member of the
21	Working Group designated under para-
22	graph (1) or (2) of subsection (c).
23	(iv) A description of the manner in
24	which the Working Group is anticipated to
25	complement and augment existing science

1	and technology efforts and research, devel-
2	opment, test, and evaluation efforts with
3	Israel.
4	(v) A schedule for Working Group
5	meetings.
6	(vi) A description of key metrics and
7	milestones for the Working Group.
8	(vii) A description of any authority or
9	authorization of appropriations required
10	for the Working Group to carry out the
11	purposes described in subsection (a).
12	(C) FORM.—The report required by sub-
13	paragraph (A) shall be submitted in unclassi-
14	fied form, but may include a classified annex.
15	(2) Annual report.—
16	(A) IN GENERAL.—Not later than March
17	15 of each year following the submittal of the
18	report required by paragraph (1), the Secretary
19	of Defense, in coordination with the Secretary
20	of State and the Director of National Intel-
21	ligence, shall submit to the appropriate commit-
22	tees of Congress a report on the activities of the
23	Working Group during the preceding calendar
24	year.

1	(B) Elements.—The report required by
2	subparagraph (A) shall include the following:
3	(i) A summary of the performance of
4	the Working Group relative to—
5	(I) with respect to the first an-
6	nual report under this paragraph, the
7	metrics and milestones described in
8	the initial report in accordance with in
9	paragraph (1)(B)(vi); or
10	(II) with respect to each subse-
11	quent annual report under this para-
12	graph, the metrics and milestones de-
13	scribed in the preceding annual report
14	under clause (viii).
15	(ii) A description of military capabili-
16	ties needed by both the United States and
17	Israel.
18	(iii) A description of any United
19	States, or any United States-Israel, science
20	and technology efforts, or research, devel-
21	opment, test, and evaluation efforts, asso-
22	ciated with the military capabilities de-
23	scribed under clause (ii) carried out during
24	the reporting period.

1	(iv) A description of any obstacle or
2	challenge associated with an effort de-
3	scribed in clause (iii) and the plan of the
4	Working Group to address such obstacle or
5	challenge.
6	(v) A description of any request to the
7	Working Group made by a United States
8	or Israel defense supplier for combined
9	science and technology efforts or combined
10	research, development, test, and evaluation
11	efforts, including—
12	(I) the date on which the request
13	was received;
14	(II) the efforts made by the
15	Working Group to expeditiously ad-
16	dress the request; and
17	(III) the status of any decision
18	associated with the request.
19	(vi) A description of the efforts of the
20	Working Group to prevent the People's Re-
21	public of China or the Russian Federation
22	from obtaining intellectual property or
23	military technology associated with com-
24	bined United States and Israel science and

1	technology efforts and research, develop-
2	ment, test, and evaluation efforts.
3	(vii) A description of any science and
4	technology effort, or research, develop-
5	ment, test, or evaluation effort, facilitated
6	by the Working Group, including efforts
7	that result in a United States or Israel
8	program of record.
9	(viii) A description of metrics and
10	milestones for the Working Group for the
11	following calendar year.
12	(C) FORM.—The report required by sub-
13	paragraph (A) shall be submitted in unclassi-
14	fied form and shall include a classified annex in
15	which the elements required under clauses (ii)
16	and (vi) of subparagraph (B) shall be ad-
17	dressed.
18	(3) Appropriate committees of congress
19	DEFINED.—In this subsection, the term "appro-
20	priate committees of Congress" means—
21	(A) the Committee on Armed Services, the
22	Committee on Foreign Relations, and the Select
23	Committee on Intelligence of the Senate; and
24	(B) the Committee on Armed Services, the
25	Committee on Foreign Affairs, and the Perma-

- 1 nent Select Committee on Intelligence of the
- 2 House of Representatives.

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