P2 HB 353/16 – HGO

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CHAPTER _____

1 AN ACT concerning

 $\mathbf{2}$

Reorganization of State Procurement

3 FOR the purpose of reorganizing State procurement by establishing a Chief Procurement 4 Officer to control and oversee all State procurement activity for which certain $\mathbf{5}$ provisions of law apply; repealing <u>altering</u> the definition and role of primary 6 procurement units: requiring a procurement by a unit to replace or supplement 7 certain energy-consuming equipment to be under the oversight of the Chief 8 Procurement Officer; requiring the Board of Public Works to ensure that regulations 9 for State procurement provide for procedures that are consistent with certain provisions of law; authorizing the Board to require Board approval for procurement 10 actions of more than a certain dollar amount: requiring the Chief Procurement 11 12Officer to retain oversight of certain procurements that are conducted under certain 13 authority or do not require certain Board approval; requiring certain actions of the Board to prevail if the action conflicts with the action of certain units; repealing the 14 15position of Procurement Advisor, transferring altering the duties of the Procurement 16 Advisor to the Chief Procurement Officer, and clarifying certain duties; requiring the 17Chief Procurement Officer to develop regulations to implement certain provisions of 18 law, and requiring a certain report to include a summary of certain procurement activity; renaming the Procurement Advisory Council, altering the membership of 1920the Council, altering the duties of the Council, requiring the Council to advise the 21General Assembly on certain legislation, and providing that the Chief Procurement 22Officer is the Chair and principal staff of the Council; transferring the authority of

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



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certain primary procurement units to the Department of General Services; 1 $\mathbf{2}$ authorizing the Department of General Services to delegate control of certain 3 procurement activities to certain units, develop certain metrics and implement 4 strategic sourcing under certain circumstances, advise the General Assembly on $\mathbf{5}$ certain legislation, manage eMaryland Marketplace, compile certain statistics, effect 6 and enhance communication on certain procurement matters, assist units with 7 certain guestions, oversee certain training and implementation of certain risk 8 analysis and insurance requirements, and coordinate with certain governmental 9 entities and certain local entities to maximize use of certain intergovernmental 10 cooperative purchasing agreements, and employ certain staff in accordance with the 11 State budget: requiring a certain reporting requirement to include a summary of 12certain procurement activity; requiring the Chief Procurement Officer a unit to 13consult with the Maryland Energy Administration and the Chief Procurement 14Officer before issuing a request for proposals for an energy performance contract; 15providing that eMaryland Market Place is jointly managed by the Department of 16 General Services and the Department of Information Technology; authorizing the 17Chief Procurement Officer to establish certain fees for eMaryland Marketplace as approved subject to approval by the Board; establishing a certain fund in the 18 19 Department of General Services: providing that certain fees for the use of electronic 20means to conduct procurement be determined in consultation with the Chief 21Procurement Officer; requiring that certain fees be deposited in a certain fund; 22requiring a unit to make small procurements in accordance with regulations 23developed by the Chief Procurement Officer and adopted by the Board; authorizing 24a unit to become a party or participate in an intergovernmental cooperative 25purchasing agreement if a certain determination is made under the oversight of the 26<u>Chief Procurement Officer: authorizing a unit to seek bids for certain procurements</u> 27by issuing an invitation for auction bids under the oversight of the Chief Procurement Officer; authorizing a procurement officer to award a procurement 2829based on revised bids under certain circumstances and the oversight of the Chief Procurement Officer; authorizing a unit under the oversight of the Chief 30 Procurement Officer to provide for pregualification of certain persons for 31 32 procurement other than leases of real property; authorizing a unit to enter into 33 multi-year contracts subject to certain regulations developed by the Chief Procurement Officer and approved by the Board; requiring that multi-year contracts 34 35 be subject to review and approval by the Chief Procurement Officer: requiring 36 procurement contracts to include clauses covering certain termination by the State 37 if the head of a unit, under the oversight of the Chief Procurement Officer, 38 determines that termination is appropriate; authorizing a unit under the oversight 39 of the Chief Procurement Officer to withhold certain payment under certain circumstances; authorizing a unit, under the oversight of the Chief Procurement 40 41 Officer, to conduct procurement by electronic means as provided under certain 42provisions of law; requiring a unit to submit a certain report to the Governor and General Assembly within a certain period of time each fiscal year: requiring certain 43protests or contract claims to be submitted within a certain time required under 44certain regulations developed by the Chief Procurement Officer and adopted by the 45 Board: repealing provisions of law requiring certain jurisdiction and control by 46 certain units over certain types of procurement; repealing provisions of law requiring 47

1 the adoption of certain regulations by certain units; repealing an obsolete provisions $\mathbf{2}$ provision of law; altering certain definitions; requiring the Chief Procurement Officer 3 to report to the Governor and certain committees of the General Assembly on or 4 before a certain date; requiring the General Counsel to the Board and the Office of $\mathbf{5}$ the Attorney General to report to the Governor Board and certain committees of the 6 General Assembly on or before a certain date; requiring the Board and the 7Department of Budget and Management to review certain job titles, classifications, 8 and compensation for certain procurement-related positions and rename and 9 reclassify those positions for certain purposes subject to certain requirements on or 10 before a certain date; requiring the Board, in consultation with the University 11 System of Maryland and the Maryland Department of Transportation, to report to 12the Governor and the General Assembly on certain strategies to govern procurement 13 staff employed under independent personnel management systems; requiring the 14Chief Procurement Officer to use certain staff and transfer certain staff, subject to 15certain conditions, to assist in carrying out certain duties; requiring the Department 16of General Services, in consultation with the Department of Budget and 17Management, the Department of Information Technology, the Department of Public 18 Safety and Correctional Services, the Department of Transportation, and the 19 Maryland Port Commission to report a certain administrative work plan to the 20Governor, the Board, and the General Assembly; establishing certain conditions for 21transferring certain staff; stating the intent of the General Assembly in relation to 22procurement staff at certain State agencies; providing for a delayed effective date for 23certain provisions of this Act; and generally relating to State procurement.

- 24 BY repealing and reenacting, with amendments,
- 25 Article State Finance and Procurement
- 29 Annotated Code of Maryland
- 30 (2015 Replacement Volume and 2016 Supplement)

31 BY repealing

- 32 Article State Finance and Procurement
- 33 Section 12–107 and 12–108 <u>12–101(b)(6)</u>
- 34 Annotated Code of Maryland
- 35 (2015 Replacement Volume and 2016 Supplement)
- 36 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
 37 That the Laws of Maryland read as follows:

38	Article – State Finance a	nd Procurement

 $39 \quad \frac{4-801}{}$

40	(g)	[" Primary procurement unit"] "UNIT" has the meaning provided in § 11–1	01
41	of this article	,	

1	1	001
	4	
	_	001.

$2 \\ 3 \\ 4$	energy-con	sumin	primary procurement] unit replaces or supplements a major item of g equipment in an existing building owned or leased by the State, the le equipment shall be made:
$5 \\ 6$	with stands	(1) urds ea	on the basis of a life-cycle cost analysis of alternatives in accordance stablished under § 4–808 of this subtitle ; AND
7		(2)	under the oversight of the Chief Procurement Officer.
8	11–101.		
9	(a)	In th	is Division II the following words have the meanings indicated unless:
10		(1)	the context clearly requires a different meaning; or
11		(2)	a different definition is provided for a particular title or provision.
12	(b)	(1)	"Architectural services" means professional or creative work that:
13 14	construction	n or la	(i) is performed in connection with the design and supervision of ndscaping; and
15			(ii) requires architectural education, training, and experience.
16 17 18 19		n of s	"Architectural services" includes consultation, research, investigation, ning, architectural design and preparation of related documents, and ervices that structural, civil, mechanical, and electrical engineers and provide.
$20 \\ 21 \\ 22$			"Architectural services" does not include construction inspection s provided in connection with an energy performance contract, or inical, plumbing, or electrical engineering.
23	(c)	"Bid'	" means a response to an invitation for bids under § 13–103 of this article.
24	(d)	"Boa	rd" means the Board of Public Works.
25 26 27		BOARI	IEF PROCUREMENT OFFICER" MEANS THE INDIVIDUAL APPOINTED D- under \$ 12-102 of this article <u>AN OFFICIAL OF THE</u> F General Services who:
28 20	DDOCUDEN	(1)	EXCEPT FOR PROCUREMENT ACTIVITY BY A PRIMARY

29 PROCUREMENT UNIT OTHER THAN THE DEPARTMENT OF GENERAL SERVICES, IS

1THE HEAD OF ALL PROCUREMENT ACTIVITY FOR THE EXECUTIVE BRANCH OF2STATE GOVERNMENT; AND

3(2)MAY ENGAGE IN OR CONTROL PROCUREMENT FOR THE4DEPARTMENT OF GENERAL SERVICES IN ACCORDANCE WITH § 12–107(B)(2) OF5THIS TITLE.

- 6 [(e)] (F) (1) "Construction" means the process of building, altering, 7 improving, or demolishing an improvement to real property.
- 8 (2) "Construction" includes any major work necessary to repair, prevent 9 damage to, or sustain existing components of an improvement to real property.

10 (3) "Construction" does not include the maintenance or routine operation 11 of an existing improvement to real property, or activities related to an energy performance 12 contract.

13 **[(f)] (G)** (1) "Construction related services" means feasibility studies, 14 surveys, construction management, construction inspection, and similar efforts associated 15 with construction or the acquisition of public improvements as defined in § 4–401(d) of this 16 article.

17 (2) "Construction related services" does not include services provided in 18 connection with an energy performance contract.

19 [(g)] (H) "County" means a county of the State and, unless expressly provided 20 otherwise, Baltimore City.

[(h)] (I) "Energy performance contract" means an agreement for the provision of energy services, including electricity, heating, ventilation, cooling, steam, or hot water, in which a person agrees to design, install, finance, maintain, or manage energy systems or equipment to improve the energy efficiency of a building or facility in exchange for a portion of the energy savings.

26

[(i)] (J)

(1)

"Engineering services" means professional or creative work that:

- (i) is performed in connection with any utility, structure, building,
 machine, equipment, or process, including structural, mechanical, plumbing, electrical,
 geotechnical, and environmental engineering; and
- 30 (ii) requires engineering education, training, and experience in the 31 application of special knowledge of the mathematical, physical, and engineering sciences.

32 (2) "Engineering services" includes consultation, investigation, evaluation, 33 planning, design, and inspection of construction to interpret and ensure compliance with 34 specifications and design within the scope of inspection services.

1 (3) "Engineering services" does not include services provided in connection 2 with an energy performance contract.

3 **[**(j)**] (K)** "Invitation for bids" means any document used for soliciting bids under 4 § 13–103 of this article.

5 [(k)] (L) "Person" means an individual, receiver, trustee, guardian, personal 6 representative, fiduciary, or representative of any kind and any partnership, firm, 7 association, corporation, or other entity.

- 8 **(**() (**M**) "Primary procurement units" means:
- 9 (1) the State Treasurer;
- 10 (2) the Department of Budget and Management;
- 11 (3) (2) the Department of General Services;
- 12 (4) (3) the Department of Transportation;
- 13 (5) the Department of Information Technology;
- 14 (6) (4) the University System of Maryland;
- 15 (7) (5) the Maryland Port Commission;
- 16 (8) the Department of Public Safety and Correctional Services;
- 17 (9) (6) the Morgan State University; and
- 18 (10) (7) the St. Mary's College of Maryland.]
- 19 (m) (N) (1) "Procurement" means the process of:
- 20 (i) leasing real or personal property as lessee; or

(ii) buying or otherwise obtaining supplies, services, construction,
 construction related services, architectural services, engineering services, or services
 provided under an energy performance contract.

24 (2) "Procurement" includes the solicitation and award of procurement 25 contracts and all phases of procurement contract administration.

 $\begin{array}{ccc} 26 & (n) (O) & (1) & "Procurement contract" means an agreement in any form entered \\ 27 & into by a unit for procurement. \end{array}$

1	(2)	"Procurement contract" does not include:
$\frac{2}{3}$	organization;	(i) a collective bargaining agreement with an employee
4 5	1–101(d) of the St	(ii) an agreement with a contractual employee, as defined in § ate Personnel and Pensions Article;
6 7	which law sets:	(iii) a Medicaid, Judicare, or similar reimbursement contract for
8		1. user or recipient eligibility; and
9		2. price payable by the State; or
$10 \\ 11 \\ 12$	defined in § 15–10 the Department ea	(iv) a Medicaid contract with a managed care organization, as D1(e) of the Health – General Article as to which regulations adopted by stablish:
13		1. recipient eligibility;
$\begin{array}{c} 14 \\ 15 \end{array}$	and	2. minimum qualifications for managed care organizations;
$\begin{array}{c} 16 \\ 17 \end{array}$	organizations.	3. criteria for enrolling recipients in managed care
18	(0) <u>(P)</u>	"Procurement officer" means an individual authorized by a unit to:
19	(1)	enter into a procurement contract;
20	(2)	administer a procurement contract; or
$\begin{array}{c} 21 \\ 22 \end{array}$	(3) contract.	make determinations and findings with respect to a procurement
$\frac{23}{24}$	(p) (Q) for bids.	"Proposal" means a response to any solicitation other than an invitation
$\frac{25}{26}$	(q) <u>(R)</u> proposals.	"Request for proposals" means any document used for soliciting
27	(r) <u>(S)</u>	"Responsible bidder or offeror" means a person who:
$\frac{28}{29}$	(1) a procurement cor	has the capability in all respects to perform fully the requirements for ntract; and

$\frac{1}{2}$	(2) performance.	possesses the integrity and reliability that will ensure good faith
3	(s) <u>(T)</u>	"Responsive bid" means a bid that:
4	(1)	is submitted under § 13–103 of this article; and
5	(2)	conforms in all material respects to the invitation for bids.
$6 \\ 7$	(t) <u>(U)</u> means:	(1) Except as provided in paragraph (3) of this subsection, "services"
8		(i) the labor, time, or effort of a contractor; and
9 10	of a service.	(ii) any product or report necessarily associated with the rendering
11 12	(2) physicians, consul	"Services" includes services provided by attorneys, accountants, tants, and other professionals who are independent contractors.
13	(3)	"Services" does not include:
14		(i) construction related services;
15		(ii) architectural services;
16		(iii) engineering services; or
17		(iv) energy performance contract services.
18	(u) <u>(V)</u>	"State" means:
19	(1)	a state, possession, territory, or commonwealth of the United States; or
20	(2)	the District of Columbia.
$21 \\ 22 \\ 23$	-	(1) "State correctional facilities" means correctional institutions, correctional confinement, that are located within the State of Maryland operated by the Maryland State government.
24	(2)	"State correctional facilities" includes Patuxent Institution.
25	(w) <u>(X)</u>	(1) "Supplies" means:
26		(i) insurance;

8

1		(ii)	tangible personal property;
2		(iii)	printing; and
$\frac{3}{4}$	personal property.	. ,	services necessarily associated with insurance or tangible
5	(2)	"Suppl	lies" does not include:
6		(i)	an interest in real property; or
7 8	an energy perform		tangible personal property acquired or used in connection with ntract.
9 10 11	(x) (Y) Branch of the Sta contract.	. ,	"Unit" means an officer or other entity that is in the Executive ernment and is authorized by law to enter into a procurement
12	(2)	"Unit"	does not include:
13 14	agency; or	(i)	a bistate, multistate, bicounty, or multicounty governmental
$\begin{array}{c} 15\\ 16\end{array}$	conservation distr	. ,	a special tax district, sanitary district, drainage district, soil er supply district, or other political subdivision of the State.
17	12–101.		
$18 \\ 19 \\ 20$	Transportation or	the Ma ı	does not apply to capital expenditures by the Department of ryland Transportation Authority, in connection with State roads, provided in § 12–202 of this title.
21	(b) (1)	The Bo	oard may control procurement by units.
22	(2)	To imp	element the provisions of this Division II, the Board may:
23		(i)	set policy;
$\frac{24}{25}$	State Government		adopt regulations, in accordance with Title 10, Subtitle 1 of the ; and
$\frac{26}{27}$	Division II.	(iii)	establish internal operational procedures consistent with this
28 29 30		nt [unit	Coard shall ensure that the regulations [of the primary] FOR ts] provide for procedures that are consistent with this Division 1 of the State Personnel and Pensions Article and, to the extent

	10 HOUSE BILL 1021
$\frac{1}{2}$	the circumstances of a particular type of procurement or a particular unit do not require otherwise, are substantially the same.
3	(4) The Board may:
4 5	(I) delegate any of its authority that it determines to be appropriate for delegation; and [may]
$6 \\ 7$	(II) require prior Board approval for [specified]-procurement actions OF \$500,000 OR MORE.
8 9	(5) THE CHIEF PROCUREMENT OFFICER SHALL RETAIN OVERSIGHT OF A PROCUREMENT:
10 11	(I) CONDUCTED UNDER AUTHORITY DELEGATED IN ACCORDANCE WITH PARAGRAPH (4)(I) OF THIS SUBSECTION; OR
12 13	(ii) that does not require Board approval under paragraph (4)(ii) of this subsection.
14 15 16 17	[(5)] (6) Except as limited by the Maryland Constitution OR ANOTHER PROVISION OF LAW, the Board may exercise any control authority conferred on a [primary procurement] unit by this Division II and, to the extent that its action conflicts with the action of the [primary procurement] unit, the action of the Board shall prevail.
18 19 20	[(6)] (7) The Board, with the assistance of the Department of Budget and Management, shall compile comprehensive statistics on the procurement system by agency, amount, and type of procurement.
21 22 23 24	[(7)] (8) The Board shall develop and submit to the General Assembly, in accordance with § 2–1246 of the State Government Article, an annual report on the procurement system that includes information on actions necessary to improve effective broad-based competition in procurement.
25	12-102.
$\frac{26}{27}$	(a) (1) The Board shall appoint a CHIEF Procurement [Advisor] OFFICER, who serves at the pleasure of the Board.
28	(2) The CHIEF Procurement [Advisor] OFFICER shall:
29 30	(i) CONTROL AND OVERSEE ALL STATE PROCUREMENT ACTIVITY FOR WHICH THIS DIVISION II APPLIES;

1	(II) ensure that the State's procurement system is utilizing the most
2	advanced procurement methods and management techniques, INCLUDING POLICIES,
3	PROCEDURES, AND FORMS FOR ALL PROCUREMENT ACTIVITY AND CONTRACT
4	MANAGEMENT;
5	(III) DEVELOP REGULATIONS TO IMPLEMENT THE PROVISIONS
6	OF THIS DIVISION II FOR ADOPTION BY THE BOARD UNDER § 12–101(B)(2)(II) OF
7	THIS BIVISION IN FOR ADOL HOL DI THE BORRE ONDER 3 12 TOT(B)(2)(II) OF
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0	
8	(IV) WHILE RETAINING OVERSIGHT, DELEGATE CONTROL OF
9	PROCUREMENT ACTIVITY TO UNITS WITH EXPERTISE IN SPECIFIED TYPES OF
10	PROCUREMENT;
11	(v) develop performance metrics for State
12	PROCUREMENT AND IMPLEMENT STRATEGIC SOURCING WHEN APPROPRIATE;
13	[(ii)] (VI) effect and enhance communication between State units on
14	procurement matters, with an emphasis on disseminating information on current
15	developments and advances in the management of the State procurement system;
16	f(iii) (VII) examine all procurements that are subject to review by the
17	Board and make recommendations to the Board as to the appropriateness of each
18	procurement, with an emphasis on whether the proposed procurement:
10	
19	1. has been competitively conducted; and
-	
20	2. conforms to provisions of procurement law, procurement
21	regulations, and best management practices;
22	[(iv)] (VIII) prevent and detect fraud, waste, and abuse and foster
23	competition in the expenditure of State funds in the procurement of supplies, services, or
$\frac{1}{24}$	construction;
- 1	
25	{ (v)] (IX) conduct investigations into procurement policies,
$\frac{25}{26}$	practices, and procedures, as appropriate;
20	practices, and procedures, as appropriate,
97	[(vi)] (v) investigate complete made by State employees
27 20	[(vi)] (X) investigate complaints made by State employees
28 20	concerning fraud, waste, and abuse in the procurement process and any alleged violation
29	of the procurement law or regulations;
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30	[(vii)] (XI) investigate complaints, other than formal bid protests
31	filed under Title 15, Subtitle 2 of this article, made by contractors and other interested
32	parties concerning fraud, waste, and abuse in the procurement process and any alleged
33	violation of the procurement law or regulations;

1	{(viii)] (XII) if apparent criminal violations are found in the course of
2	an investigation, report findings to the Board of Public Works, Office of the Attorney
3	General, United States Attorney, and State or local prosecutors, as appropriate;
4	[(ix)] (XIII) if other apparent violations of law or regulation are found
5	in the course of an investigation, report findings to the Board of Public Works, the
6	appropriate agency head, and any other appropriate body for administrative action;
7	[(x)] (XIV) produce and submit to the Board of Public Works and the
8	General Assembly, in accordance with § 2–1246 of the State Government Article, an annual
9	report of the activities of the CHIEF Procurement [Advisor] OFFICER, including:
10	1. all findings and recommendations for improvements to the
11	procurement system; [and]
12	2. the identification of barriers to effective broad-based
13	competition in State procurement and recommendations for the elimination of these
14	barriers; AND
1 8	
15	3. A SUMMARY AND DESCRIPTION OF ALL
16	PROCUREMENT ACTIVITY CONDUCTED BY UNITS DURING THE PRECEDING FISCAL
17	YEAR;
18	[(xi)] (XV) assist agencies and the public with questions regarding
19	procurement policy;
20	[(xii)] (XVI) establish policies for the effective training of State
21	procurement officials to ensure that the State's procurement system is utilizing the most
22	advanced procurement methods and management techniques;
23	{(xiii)} (XVII) coordinate activities with other entities performing
$\frac{23}{24}$	similar functions;
41	Similar ranonons,
25	[(xiv)] (XVIII) review internal audit reports and comment as
26	appropriate;
27	[(xv)] (XIX) be the principal staff to the Procurement Advisory
28	Council;-{and}
22	
29	[(xvi)] (XX) notify the Legislative Auditor when the CHIEF
30	Procurement [Advisor] OFFICER undertakes an investigation under item [(vi)] (X) or
31	[(vii)] (XI) of this paragraph;

$\frac{1}{2}$	(xxi) advise the General Assembly on proposed legislation in order to enhance the efficiency and transparency of
3	STATE PROCUREMENT;
4	(XXII) MANAGE EMARYLAND MARKETPLACE;
5	(XXIII) COORDINATE WITH GOVERNMENTAL ENTITIES AND
6	LOCAL ENTITIES TO MAXIMIZE USE OF INTERGOVERNMENTAL PURCHASING
7	AGREEMENTS ESTABLISHED IN ACCORDANCE WITH § 13-110 OF THIS ARTICLE; AND
8	(XXIV) SUPERVISE STATE PROCUREMENT ON
9	PROCUREMENT-MATTERS IN ACCORDANCE WITH THE STATE BUDGET AND EMPLOY
10	A STAFF TO ASSIST IN CARRYING OUT THE DUTIES OF THE CHIEF PROCUREMENT
11	OFFICER.
12	(3) The CHIEF Procurement [Advisor] OFFICER shall:
13	(i) have access to all books, accounts, records, reports, any material
14	related to contracts and procurement, and all other papers and equipment necessary to
15	carry out its responsibilities; and
16	(ii) have direct and prompt access to all heads of agencies involved
10 17	(ii) have direct and prompt access to all heads of agencies involved in the expenditure of public funds.
11	in the expenditure of public funds.
18	(b) (1) (i) The Board shall appoint a General Counsel, who serves at the
19	pleasure of the Board.
20	(ii) The General Counsel shall be an attorney in this State.
21	(2) The General Counsel shall:
22	(i) provide independent legal advice to the Board;
23	(ii) examine all procurements that are subject to review by the Board
24	and make recommendations to the Board as to the legal sufficiency of the procurements,
25	with an emphasis on whether the proposed procurement has been competitively conducted;
26	(iii) assist the CHIEF Procurement [Advisor] OFFICER in
27	investigations undertaken by the CHIEF Procurement [Advisor] OFFICER;
00	(iv) assist the CHIEF Decomposite [Advised] Oppropp
28 20	(iv) assist the <u>CHIEF</u> Procurement [Advisor] <u>OFFICER</u> in
$\frac{29}{30}$	responding to complaints made by State employees, contractors, and other interested parties concerning fraud, waste, and abuse in the procurement process or any alleged
$\frac{50}{31}$	violation of the procurement law and regulations;
01	violation of the production faw and regulations,

$\frac{1}{2}$	(v) compile information for distribution to State procurement officials relating to recent decisions of the Maryland State Board of Contract Appeals and
$\frac{3}{4}$	State and federal courts concerning procurement, including any policy or legal guidance to the procurement officials based on these decisions; and
$5 \\ 6$	(vi) review regulations proposed by the Board for legality and approve them for proposal and adoption.
7	(3) The General Counsel shall:
$\frac{8}{9}$	(i) have access to all books, accounts, records, any material related to contracts and procurement, and all other papers and equipment necessary to carry out
10	its responsibilities; and
$\begin{array}{c} 11 \\ 12 \end{array}$	(ii) have direct and prompt access to all heads of agencies involved in the expenditure of public funds.
$\begin{array}{c} 13 \\ 14 \end{array}$	(c) I n accordance with the State budget, the Board may appoint any additional staff necessary to carry out its responsibilities under this Division II.
15	<u>12–101.</u>
16 17 18	(b) [(6) The Board, with the assistance of the Department of Budget and Management, shall compile comprehensive statistics on the procurement system by agency, amount, and type of procurement.]
19 20 21 22	[(7)](6) The Board shall develop and submit to the General Assembly, in accordance with § 2–1246 of the State Government Article, an annual report on the procurement system that includes information on actions necessary to improve effective broad–based competition in procurement.
23	<u>12–102.</u>
24	(a) (2) The Procurement Advisor shall:
$\frac{25}{26}$	(i) <u>ensure that the State's procurement system is utilizing the most</u> <u>advanced procurement methods and management techniques;</u>
$27 \\ 28 \\ 29$	[(ii) effect and enhance communication between State units on procurement matters, with an emphasis on disseminating information on current developments and advances in the management of the State procurement system;]
$30 \\ 31 \\ 32$	[(iii)](II) examine all procurements that are subject to review by the Board and make recommendations to the Board as to the appropriateness of each procurement, with an emphasis on whether the proposed procurement:

1	<u>1.</u> <u>has been competitively conducted; and</u>
$\frac{2}{3}$	<u>2.</u> <u>conforms to provisions of procurement law, procurement</u> regulations, and best management practices;
$4 \\ 5 \\ 6$	[(iv)](III) prevent and detect fraud, waste, and abuse and foster competition in the expenditure of State funds in the procurement of supplies, services, or construction;
$7 \\ 8$	[(v)](VI) <u>conduct</u> investigations into procurement policies, practices, and procedures, as appropriate:
9 10 11	[(vi)](V) investigate complaints made by State employees concerning fraud, waste, and abuse in the procurement process and any alleged violation of the procurement law or regulations;
$12 \\ 13 \\ 14 \\ 15$	[(vii)](VI) investigate complaints, other than formal bid protests filed under Title 15, Subtitle 2 of this article, made by contractors and other interested parties concerning fraud, waste, and abuse in the procurement process and any alleged violation of the procurement law or regulations;
16 17 18	[(viii)](VII) if apparent criminal violations are found in the course of an investigation, report findings to the Board of Public Works, Office of the Attorney General, United States Attorney, and State or local prosecutors, as appropriate;
19 20 21	[(ix)](VIII) if other apparent violations of law or regulation are found in the course of an investigation, report findings to the Board of Public Works, the appropriate agency head, and any other appropriate body for administrative action;
$22 \\ 23 \\ 24$	[(x)](IX) produce and submit to the Board of Public Works and the General Assembly, in accordance with § 2–1246 of the State Government Article, an annual report of the activities of the Procurement Advisor, including:
$\frac{25}{26}$	1.all findings and recommendations for improvements to theprocurement system; [and]
27 28 29	<u>2.</u> <u>the identification of barriers to effective broad-based</u> <u>competition in State procurement and recommendations for the elimination of these</u> <u>barriers; AND</u>
$30 \\ 31 \\ 32$	<u>3.</u> <u>A SUMMARY AND DESCRIPTION OF ALL</u> <u>PROCUREMENT ACTIVITY CONDUCTED BY UNITS DURING THE PRECEDING FISCAL</u> <u>YEAR;</u>
33 34	[(xi)](X) assist agencies and the public with questions regarding procurement policy;

$egin{array}{c} 1 \\ 2 \\ 3 \end{array}$				(XI) establish policies for the effective training of State ensure that the State's procurement system is utilizing the most dethods and management techniques;
45	<u>similar func</u>	<u>etions;</u>	<u>[(xiii)</u>](XII) coordinate activities with other entities performing
6 7	appropriate	; AND	(xiv)	(XIII) review internal audit reports and comment as
8			<u>[(xv)</u>	be the principal staff to the Procurement Advisory Council; and]
9 10	Advisor und	lertake		(XIV) notify the Legislative Auditor when the Procurement evestigation under item (V) OR (vi) [or (vii)] of this paragraph.
11	12–105.			
12 13	(a) Council.	In thi	is secti	on, "Council" means the Procurement Advisory IMPROVEMENT
14	(b)	There	e is a P	rocurement Advisory IMPROVEMENT Council.
15	(c)	(1)	The C	Council consists of the following $\frac{11}{12}$ members:
16			(i)	the State Treasurer;
17			(ii)	the Chancellor of the University System of Maryland;
18			(iii)	the Secretary of Budget and Management;
19 20	<u>Officer;</u>		(iv)	the Secretary of General Services <u>CHIEF PROCUREMENT</u>
21			(v)	the Secretary of Information Technology;
22			(vi)	the Secretary of Transportation;
23			(vii)	the Secretary <u>PROCUREMENT ADVISOR</u> of the Board;
24			(viii)	the Special Secretary for the Office of Minority Affairs;
$\begin{array}{c} 25\\ 26 \end{array}$	Perform	ANCE I	<u>(IX)</u> MPRO	THE DIRECTOR OF THE GOVERNOR'S OFFICE OF VEMENT;

1 (ix) (X) a representative of local government who has expertise in 2 local procurement matters, appointed by the Governor with the advice and consent of the 3 Senate; and

4 (x) (XI) two members of the general public, at least one of whom 5 has expertise in State procurement matters, appointed by the Governor with the advice 6 and consent of the Senate.

7 (2) (i) If the State Treasurer is unable to attend a meeting of the 8 Procurement Advisory Council, the Treasurer may designate the Deputy Treasurer to 9 attend the meeting.

(ii) If a member of the Council listed in paragraph (1)(ii) through (*)
 (IX) of this subsection is unable to attend a meeting of the Procurement Advisory Council,
 the member may designate the Chief Procurement Officer of the agency A SENIOR
 MANAGEMENT STAFF MEMBER WITH EXPERIENCE IN PROCUREMENT to attend the
 meeting.

15 (d) The Secretary of the Board CHIEF PROCUREMENT OFFICER is Chairman
 16 of the Council.

17 (e) The Council shall meet at least quarterly each year.

18 (f) The **CHIEF** Procurement [Advisor] **OFFICER** is the principal staff of the 19 Council and the Council shall have any additional staff that the Board authorizes 20 <u>AUTHORIZED</u> in accordance with the State budget.

21 (g) The Council shall:

(1) ensure that the State's procurement system is utilizing the most
 advanced procurement methods and management techniques, INCLUDING POLICIES,
 PROCEDURES, AND FORMS FOR ALL PROCUREMENT ACTIVITY AND CONTRACT
 MANAGEMENT;

26 (2) effect and enhance communication between State units on procurement 27 matters, with an emphasis on disseminating information on current developments and 28 advances in procurement methods and management;

29 (3) provide a forum for the discussion of specific procurement issues and 30 problems that arise, **INCLUDING:**

- 31 (I) PROCUREMENT OFFICER TRAINING;
- 32 (II) <u>RISK ANALYSIS AND INSURANCE REQUIREMENTS;</u>

	18		HOUSE BILL 1021
$\frac{1}{2}$	Internet pro	<u>(III)</u> DCUREM	MANAGEMENT OF EMARYLAND MARKETPLACE AND OTHER ENT RESOURCES;
$\frac{3}{4}$	AGREEMENTS;	<u>(IV)</u> AND	USE OF INTERGOVERNMENTAL COOPERATIVE PURCHASING
5 6	<u>Council;</u>	<u>(V)</u>	ANY OTHER ISSUES OR PROBLEMS IDENTIFIED BY THE
7 8	(4) recommendation		e the Board on problems in the procurement process and make provement of the process; and
9	(5)	revie	w existing procurement regulations to:
10 11	especially as it	(i) relates to	determine whether they fulfill the intent and purpose of the law, fostering broad-based competition; and
$\begin{array}{c} 12\\ 13 \end{array}$	restructuring th	(ii) nem will 1	make recommendations on the regulations, if revising and result in easier understanding and use <u>; AND</u>
$\begin{array}{c} 14\\ 15\\ 16\end{array}$	(6) ORDER TO PROCUREMEN	ENHANC	SE THE GENERAL ASSEMBLY ON PROPOSED LEGISLATION IN E THE EFFICIENCY AND TRANSPARENCY OF STATE
17	[12–107.		
$18 \\ 19 \\ 20$	Transportation	or the Ma	n does not apply to capital expenditures by the Department of aryland Transportation Authority, in connection with State roads, provided in § 12–202 of this title.
$\begin{array}{c} 21 \\ 22 \end{array}$	(b) Su follows:	bject to t	the authority of the Board, jurisdiction over procurement is as
$23 \\ 24 \\ 25$		ervices, ir	tate Treasurer may engage in or control procurement of banking asurance, and insurance services, as provided in Division I of this 3 of the Maryland Constitution;
$\begin{array}{c} 26\\ 27 \end{array}$	(2) of:	the E	Pepartment of Budget and Management may control-procurement
28 29	and	(i)	services by a unit, subject to any limitation in this Division II;
$\begin{array}{c} 30\\ 31 \end{array}$	article;	(ii)	leases of motor vehicles, as provided in Title 3, Subtitle 5 of this

1	(3) <u>(2)</u>	the Department of General Services may <u>:</u>
2	<u>(1)</u>	engage in or control procurement of:
$\frac{3}{4}$	(i) Subtitle 3 of this article;	<u>1.</u> leases of real property, including leases under Title 4,
5 6 7	(ii) this article, but excluding leases;	$\underline{2.}$ supplies, including supplies under Title 4, Subtitle 3 of g insurance, information processing equipment, and motor vehicle
8 9	(iii) Subtitle 4 of this article;	<u>3.</u> construction, including construction under Title 4,
10 11	(iv) 4, Subtitle 4 of this articl	<u>4.</u> construction related services, including those under Title e; and
12 13	(v) Subtitle 3 of this article;	5. architectural or engineering services under Title 13,
$\begin{array}{c} 14 \\ 15 \end{array}$	THIS DIVISION II;	6. <u>SERVICES BY A UNIT, SUBJECT TO ANY LIMITATION IN</u>
$\frac{16}{17}$	3, SUBTITLE 5 OF THIS	7. LEASES OF MOTOR VEHICLES, AS PROVIDED IN TITLE ARTICLE;
18 19	SERVICES FOR STATE (8. <u>CONSTRUCTION AND CONSTRUCTION-RELATED</u> CORRECTIONAL FACILITIES;
20 21 22 23	CORRECTIONAL FACILI	9. <u>SUPPLIES, MATERIALS, AND EQUIPMENT IN SUPPORT</u> AND CONSTRUCTION–RELATED SERVICES FOR STATE TIES IN ACCORDANCE WITH THIS DIVISION II AND TITLE 2 LE 1 OF THE CORRECTIONAL SERVICES ARTICLE;
$\begin{array}{c} 24\\ 25\\ 26\end{array}$	ASSOCIATED SERVICES AND	<u>10. INFORMATION PROCESSING EQUIPMENT AND</u> , AS PROVIDED IN TITLE 3A, SUBTITLE 3 OF THIS ARTICLE;
27 28	SERVICES, AS PROVIDE	<u>11.</u> <u>TELECOMMUNICATION EQUIPMENT, SYSTEMS, OR</u> <u>D IN TITLE 3A, SUBTITLE 4 OF THIS ARTICLE;</u>
$29 \\ 30 \\ 31$	(II) <u>PROCUREMENT</u> ACTIV <u>PROCUREMENT;</u>	WHILE RETAINING OVERSIGHT, DELEGATE CONTROL OF TY TO UNITS WITH EXPERTISE IN SPECIFIED TYPES OF

20HOUSE BILL 1021 (III) DEVELOP PERFORMANCE METRICS FOR PROCUREMENT **ACTIVITY AND IMPLEMENT STRATEGIC SOURCING WHEN APPROPRIATE;** (IV) COMPILE COMPREHENSIVE STATISTICS ON THE PROCUREMENT SYSTEM BY AGENCY, AMOUNT, AND TYPE OF PROCUREMENT; (V) EFFECT AND ENHANCE COMMUNICATION ON PROCUREMENT MATTERS, WITH AN EMPHASIS ON DISSEMINATING INFORMATION ON CURRENT DEVELOPMENTS AND ADVANCES IN THE MANAGEMENT OF THE STATE **PROCUREMENT SYSTEM:** (VI) ASSIST UNITS WITH QUESTIONS REGARDING PROCUREMENT **POLICY;** (VII) OVERSEE THE IMPLEMENTATION OF PROCUREMENT **OFFICER TRAINING;** (VIII) OVERSEE THE IMPLEMENTATION OF APPROPRIATE RISK ANALYSIS AND INSURANCE REQUIREMENTS FOR STATE PROCUREMENT; AND (IX) COORDINATE WITH GOVERNMENTAL ENTITIES AND LOCAL ENTITIES TO MAXIMIZE USE OF INTERGOVERNMENTAL PURCHASING AGREEMENTS ESTABLISHED IN ACCORDANCE WITH § 13–110 OF THIS ARTICLE; (4) (3) the Department of Transportation and the Maryland Transportation Authority, without the approval of any of the other primary procurement units, may engage in the procurement of: construction that is related to transportation, as provided in the (i) Transportation Article; construction related services that are related to transportation, (ii) as provided in the Transportation Article; (iii) architectural or engineering services that are related to transportation, under Title 13, Subtitle 3 of this article; rolling stock and other property peculiar to the operation of a (iv) transit system, as provided in § 7–403 of the Transportation Article; (v) supplies for aeronautics related activities, including motor vehicles and information processing supplies, but excluding: 1. supplies funded by the proceeds from State general obligation bonds; and

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1	2. insurance; and
$2 \\ 3 \\ 4$	(vi) services for aeronautics related activities, including information processing services, but excluding banking and financial services under the authority of the State Treasurer under item (1) of this subsection; <u>AND</u>
$5 \\ 6$	(5) (4) the Maryland Port Commission, without the approval of any of the other primary procurement units, may engage in the procurement of:
7 8	(i) supplies for port related activities, including motor vehicles and information processing supplies, but excluding:
9 10	1. supplies funded by the proceeds from State general obligation bonds; and
11	2. insurance;
12 13 14	(ii) services for port related activities, including information processing services, but excluding banking and financial services under the authority of the State Treasurer under item (1) of this subsection;
$\begin{array}{c} 15\\ 16\end{array}$	(iii) construction and construction related services for a port facility as defined in § 6–101(e) of the Transportation Article;
17 18	(iv) port related architectural and engineering services under Title 13, Subtitle 3 of this article; and
$\begin{array}{c} 19\\ 20 \end{array}$	(v) leases of real property for port related activities unless the lease payments are from the General Fund of the State ;
$\begin{array}{c} 21 \\ 22 \end{array}$	(6) the Department of Public Safety and Correctional Services may, without the approval of any of the other primary procurement units: <u>.</u>
$\begin{array}{c} 23 \\ 24 \end{array}$	(i) engage in the procurement of construction and construction related services for State correctional facilities; and
25 26 27 28	(ii) engage in the procurement of supplies, materials, and equipment in support of construction and construction related services for State correctional facilities in accordance with this Division II and Title 2 and Title 10, Subtitle 1 of the Correctional Services Article; and
29	(7) the Department of Information Technology may control procurement of:
$\begin{array}{c} 30\\ 31 \end{array}$	(i) information processing equipment and associated services, as provided in Title 3A, Subtitle 3 of this article; and

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$\frac{1}{2}$	(ii) telecommunication equipment, systems, or services, as provided in Title 3A, Subtitle 4 of this article.]
3	[12–108.
$4 \\ 5 \\ 6$	(a) This section does not apply to capital expenditures by the Department of Transportation or the Maryland Transportation Authority, in connection with State roads, bridges, or highways, as provided in § 12–202 of this title.
$7 \\ 8$	(b) Subject to the approval of the Board and under the coordination of the Governor, each of the primary procurement units shall:
9	(1) adopt regulations to carry out this Division II;
10 11	(2) send to the Board a copy of each proposed regulation under item (1) of this subsection; and
$\frac{12}{13}$	(3) send to the Board a copy of each internal operating procedure that the primary procurement unit adopts.]
14	12–110.
15	(a) (1) In this section the following words have the meanings indicated.
$\frac{16}{17}$	(2) "Council" means the Council for the Procurement of Health, Educational, and Social Services.
$\frac{18}{19}$	(3) "Health, educational, and social services" means services procured to provide or assist in providing:
$\begin{array}{c} 20\\ 21 \end{array}$	(i) support, care, or shelter to third–party clients under a contract; or
22	(ii) training to third–party clients under a contract.
$23 \\ 24 \\ 25 \\ 26$	(4) "Task Force Report" means the report entitled "Task Force Report to the Governor and the General Assembly on Procurement of Health, Education and Social Services by State Agencies" that was issued on November 30, 2011, by the Task Force to Study the Procurement of Health, Education, and Social Services by State Agencies.
27 28	(b) There is a Council for the Procurement of Health, Educational, and Social Services.
29	(c) (1) The Council consists of the following members:
30	(i) the State Treasurer;

1		(ii)	the Attorney General;
2		(iii)	the CHIEF Procurement [Advisor] OFFICER;
3		(iv)	the State Superintendent of Schools;
4		(v)	the Secretary of Budget and Management;
5		(vi)	the Secretary of Juvenile Services;
6		(vii)	the Secretary of Human Resources;
7		(viii)	the Secretary of Health and Mental Hygiene;
8		(ix)	the Director of the Governor's Grants Office;
9 10	and Prevention;	(x)	the Executive Director of the Governor's Office of Crime Control
11		(xi)	the Executive Director of the Governor's Office for Children;
12		(xii)	the Special Secretary for the Office of Minority Affairs;
13		(XIII)	THE PROCUREMENT ADVISOR OF THE BOARD;
$\begin{array}{c} 14\\ 15\\ 16\end{array}$	experience providi by the Governor;	(xiii)	(XIV) four representatives of private organizations with man services funded by contracts through State units, appointed
15		(xiii)	(XIV) four representatives of private organizations with nan services funded by contracts through State units, appointed
$15\\16\\17$	by the Governor;	(xiii) ng hur (xiv) ((xv) ((XIV) four representatives of private organizations with nan services funded by contracts through State units, appointed (XV) a member of the Senate, appointed by the President of the
15 16 17 18 19	by the Governor; Senate; and Speaker of the How (2)	(xiii) ng hur (xiv) ((xv) (use. (i)	(XIV) four representatives of private organizations with nan services funded by contracts through State units, appointed (XV) a member of the Senate, appointed by the President of the
15 16 17 18 19 20 21	by the Governor; Senate; and Speaker of the Hou (2) Council, the Trease (XIII) of this subse designate the Chief	(xiii) ng hur (xiv) ((xiv) ((xv) (((XIV) four representatives of private organizations with nan services funded by contracts through State units, appointed (XV) a member of the Senate, appointed by the President of the XVI) a member of the House of Delegates, appointed by the If the State Treasurer is unable to attend a meeting of the

	24	HOUSE BILL 1021
1		(ii) On or after July 1, 2014, the term of a member is 4 years.
$\frac{2}{3}$	provided for	(iii) The terms of members are staggered as required by the terms members of the Council on July 1, 2014.
4 5	successor is	(iv) At the end of a term, a member continues to serve until a appointed and qualifies.
6 7	for the rest o	(v) A member who is appointed after a term has begun serves only of the term and until a successor is appointed and qualifies.
		(vi) A member may not serve more than two consecutive terms, a member appointed before July 1, 2014, may serve one additional 4-year term ember's current term expires.
$\begin{array}{c} 11 \\ 12 \end{array}$	incompetenc	(vii) The Governor may remove a member for neglect of duty, ee, or misconduct.
13	(d)	The CHIEF Procurement [Advisor] OFFICER is the Chair of the Council.
14	(e)	The Council shall meet at least twice each year.
15	(f)	The staffing responsibilities of the Council shall be shared by:
16		(1) the agencies represented on the Council; and
$\begin{array}{c} 17\\18\end{array}$	budget.	(2) additional staff that the Board authorizes in accordance with the State
19	(g)	The Council shall:
$\begin{array}{c} 20\\ 21 \end{array}$	recommenda	(1) advise the Board on specific steps necessary to implement the ations of the Task Force Report;
$\begin{array}{c} 22\\ 23 \end{array}$	recommenda	(2) monitor and report to the Board the progress of implementation of the ations in the Task Force Report;
$\begin{array}{c} 24 \\ 25 \end{array}$	of the Counc	(3) establish subcommittees or working committees consisting of members eil and interested parties to address or study specific issues;
$\frac{26}{27}$	services:	(4) with regard to the procurement of health, educational, and social
28 29 30	=	(i) effect and enhance communication between State units on t matters, with an emphasis on disseminating information on current ts and advances in procurement methods and management;

1 (ii) provide a forum for the discussion of specific procurement issues 2 and problems that arise;

3 (iii) advise the Board on problems in the procurement process and 4 make recommendations for improvement to the procurement process; and

5 (iv) review existing procurement regulations to determine whether 6 they fulfill the intent and purpose of the law, especially as the law relates to fostering 7 broad-based competition and making effective use of State funds for the delivery of health, 8 educational, and social services; and

9 (5) on or before December 31 of each year, report to the General Assembly, 10 in accordance with § 2–1246 of the State Government Article, on the Council's activities 11 and recommendations regarding the procurement of health, educational, and social services 12 by State agencies.

13 12–301.

(a) (1) Before issuing a request for proposals for an energy performance
 contract, [a primary procurement unit] THE CHIEF PROCUREMENT OFFICER <u>A UNIT</u>
 shall consult with the Maryland Energy Administration <u>AND THE CHIEF PROCUREMENT</u>
 OFFICER.

18 (2) The Maryland Energy Administration shall review the proposed 19 request to ensure that it meets with the State energy standards, preserves the State's 20 flexibility to investigate and use economically justifiable new technologies, and is in 21 conformance with the unit's energy conservation plan that has been developed in 22 accordance with § 4–806 of this article.

(b) (1) Notwithstanding any other provision of law and subject to the approval
and control of the Board of Public Works AND THE CHIEF PROCUREMENT OFFICER, a
[primary procurement] unit of State government is authorized to enter into energy
performance contracts of up to 15 years' duration.

27 (2) The Treasurer may enter into a capital lease to finance energy 28 performance contracts as provided in Title 8, Subtitle 4 of this article.

(3) The payments and the total contract amount due under an energy performance contract or, in the case of a capital lease used to finance energy performance contracts, the capital lease payments may not exceed the actual energy savings realized as a result of the contract's performance.

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(4)

(i) Before approval of an energy performance contract, the Board:

shall ensure that the projected annual energy savings
 attributable to the project will exceed the projected annual capital lease payments or
 payments to the contractor under the contract; and

2. 1 based the review of the Maryland Energy on $\mathbf{2}$ Administration, shall determine whether the proposed energy technology is appropriate for 3 the time period provided in the contract. 4 (ii) The Board may: authorize the use of incentive contracts, including $\mathbf{5}$ 1. 6 contracts that guarantee energy savings performance; and 7 2. require prospective contractors to furnish appropriate 8 guarantees to ensure that projected savings are realized. 9 Any guarantees required under subparagraph (ii) of this (iii) 10 paragraph may include a requirement that the contractor furnish a bond or other assurance to the State in an appropriate amount to guarantee projected performance and that the 11 12bond or other assurance be structured so that a failure to meet guaranteed performance 13savings will forfeit a portion of the bond or other assurance to match the shortfall in energy 14savings. 1513 - 101.16 (a) In this subtitle the following words have the meanings indicated. 17"eMaryland Marketplace" means the Internet-based procurement system (b) 18JOINTLY managed by the *Department* of General Services 19 **OFFICER** AND THE DEPARTMENT OF INFORMATION TECHNOLOGY. 20(c) "Evaluated bid price" means the price of a bid after adjustment in accordance 21with objective measurable criteria. 22(d) (1)"Objective measurable criteria" means standards that enable the State to compare the economy, effectiveness, or value of the subject of the bids. 23"Objective measurable criteria" includes standards of reliability, 24(2)operational costs, maintainability, useful life, and residual value. 252613-102.1. 27(a) A unit may not charge a fee to access eMaryland Marketplace. 28[The Department of Budget and Management] AS APPROVED (b) (1)29SUBJECT TO APPROVAL BY THE BOARD OF PUBLIC WORKS, THE CHIEF 30 **PROCUREMENT OFFICER** may establish fees for the use of eMaryland Marketplace by an 31entity that publishes a notice of a procurement, conducts a procurement, or publishes a 32notice of award.

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1	(2) The [Department of Budget and Management] CHIEF PROCLIDENTE OFFICER may not about a supply and fined in § 11, 101(x) of this article
$\frac{2}{3}$	PROCUREMENT OFFICER may not charge a unit, as defined in § 11–101(x) of this article, a fee under this subsection.
-	
4	(C) (1) THERE IS AN ELECTRONIC TRANSACTION FUND IN THE
5	DEPARTMENT OF GENERAL SERVICES.
6	(2) THE FUND IS A SPECIAL, NONLAPSING FUND THAT IS NOT
7	SUBJECT TO § 7–302 OF THIS ARTICLE.
•	
8	(3) THE STATE TREASURER SHALL HOLD THE FUND SEPARATELY,
9	AND THE COMPTROLLER SHALL ACCOUNT FOR THE FUND.
10	(4) The Fund consists of any fees imposed and collected
10	<u>UNDER PARAGRAPH (B)(1) OF THIS SUBSECTION AND § 13–226(C) OF THIS TITLE.</u>
TT	<u>CADER TRANSIER (B)(1) OF THIS SUBSECTION AND 3 10 220(0) OF THIS TITLE.</u>
12	(5) THE FUND SHALL BE USED BY THE DEPARTMENT OF GENERAL
13	SERVICES TO COVER THE ACTUAL DOCUMENTED DIRECT AND INDIRECT COSTS OF
14	ADMINISTERING CONTRACTS THROUGH THE USE OF ELECTRONIC TRANSACTIONS.
1 7	19, 100
15	13–109.
16	(a) In this section, "small procurement" means a procurement for which:
17	(1) a unit spends \$25,000 or less;
18	(2) a contractor provides services subject to § 11–202(3) of this article for
19	expected annual revenues of \$25,000 or less; or
20	(3) the Department of General Services is seeking to award a procurement
21	contract for a construction with a value that is \$50,000 or less.
22	(b) A unit may make small procurements in accordance with [the]-regulations [of
$\overline{23}$	primary procurement units] DEVELOPED BY THE CHIEF PROCUREMENT OFFICER AND
24	ADOPTED BY THE BOARD.
25	(c) A [primary procurement] unit may not create a small procurement by
26	artificial division of a procurement.
27	(d) Any regulation [of a primary procurement unit to govern] DEVELOPED BY
28	THE CHIEF PROCUREMENT OFFICER FOR small procurements:
29	(1) shall provide for a simplified administrative procedure;
30	(2) shall be consistent with the basic intent of this Division II; and

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1		(3)	may not be disadvantageous economically to the State.
2	(e)	At leas	st every 3 years, the Board shall:
3		(1)	review the prevailing costs of labor and materials; and
45	annvonviato		if warranted by changes in cost, recommend to the General Assembly nents in the ceiling for a small procurement.
0	appropriate	aujusti	tients in the coming for a sman procurement.
6	13–110.		
7	(a)	(1)	In this section the following words have the meanings indicated.
$\frac{8}{9}$	into an arro		<u>"Cooperative entity" means one or more State or local entities that enter</u> for the cooperative or joint administration of programs.
0	into an agre		or the cooperative of joint aunimistration of programs.
10		(3)	"Governmental entity" means:
11			(i) the federal government or an agency or other instrumentality of
12	the federal	governn	ient;
13			(ii) another state or an agency or other instrumentality of another
14	state;		
15			(iii) a bistate or multistate agency;
16			(iv) a county, municipal corporation, or other political subdivision of
17	the State (r of ar	other state, or an agency or other instrumentality of the political
18	subdivision		
19			(v) a bicounty or multicounty agency;
20			(vi) a [primary procurement] unit; or
21			(vii) an affiliation, alliance, consortium, or group composed solely of
22			ies that is established for purposes of promoting intergovernmental
23	cooperative		
24		(4)	<u>"Intergovernmental cooperative purchasing agreement" means a</u>
$\frac{24}{25}$	contract:	(7)	mongovonimentar cooperative parenabing agreement means a
26			(i) 1. entered into by at least one governmental entity and a
27			manner that is consistent with the purposes set forth under § 11–201
28	of this artic	le;	

1	2. that is available for use by the governmental entity
2	entering the contract and at least one additional governmental entity which may, but need
3	not be, an original party to the contract; and
4	3. that is intended to promote efficiency and savings that can
5	result from intergovernmental cooperative purchasing; or
6	(ii) between a [primary procurement] unit and a person who, at the
$\overline{7}$	time the intergovernmental cooperative purchasing agreement is awarded, has a contract
8	with the federal government or an agency or other instrumentality of the federal
9	government, and who agrees to provide the unit with identical prices, terms, and conditions
10	as stipulated in the federal contract.
11	(5) (i) "Local entity" means a county, municipal corporation, bicounty
12	or multicounty agency, public authority, special taxing district, or other political
13	subdivision or unit of a political subdivision of this State.
14	(ii) "Local entity" includes boards of education and library boards
15	that receive funding from the State.
16	(6) <u>"Not-for-profit entity" means a corporation incorporated in the State</u> ,
17	or otherwise qualified to do business in the State that has been determined by the Internal
18	Revenue Service to be exempt from taxation under § 501(c)(3), (4), or (6) of the Internal
19	Revenue Code.
20	(7) <u>"State entity" means a department, board, commission, agency, or a</u>
21	subunit in the Executive branch of State government.
22	(b) (1) Subject to § 12–107 of this article, whenever a [primary procurement
23	unit] procurement officer OF A UNIT determines that it is in the best interest of the State
24	to sponsor or participate in an intergovernmental cooperative purchasing agreement, with
25	the approval of the unit head, OVERSIGHT BY THE CHIEF PROCUREMENT OFFICER,
26	and subject to any other approval required by law, the [primary procurement] unit may
27	become a party to or participate under the agreement.
28	(2) A determination under this subsection shall be in writing and include
29	a statement that the intergovernmental cooperative purchasing agreement:
30	(i) will provide cost benefits to the State, promote administrative
31	efficiencies, or promote intergovernmental cooperation; and
32	(ii) is not intended to evade the purposes of this Division II.
33	(3) If a [primary procurement] unit sponsors an intergovernmental
34	cooperative purchasing agreement:

1	(i) the contract shall be awarded in the same manner as the contract
2	would be awarded under this Division II if the unit was the sole participant under the
3	contract; and
4	(ii) all procedures under this Division II, including procedures
4	
5	governing contract claims and protests, shall apply.
6	(4) If a - [primary procurement] - unit participates in an intergovernmental
7	cooperative purchasing agreement, any protest or contract claim involving the agreement
8	shall be handled in accordance with the terms of the agreement.
9	(c) (1) Except as provided in paragraph (2) of this subsection, each
10	procurement contract for supplies or services entered into by a State or local entity shall
11	include a provision that facilitates other State and local entities and not-for-profit entities
12	to participate in the contract.
13	(2) (i) This subsection does not apply to:
14	1. a procurement for a capital facility, improvement, or other
15	unique purchase; or
16	$\frac{2}{2}$ a procurement with a projected value of less than
10 17	$\frac{2}{100,000}$
11	φ100,000.
18	(ii) This subsection does not apply if the State or local entity
19^{-5}	determines that including the provision would:
10	actorimites that meraaning the provision would.
20	1. undermine the desired timing or effect of the procurement;
21	2. interfere with the State or local entity's ability to meet:
00	
22	A. the minority business enterprise goals provided under §
23	14-302 of this article or any other minority business enterprise program sponsored by the
24	local entity; or
25	B. the Small Business Reserve Program requirements under
	0 1
26	§ 14–502 of this article or any other small business procurement program sponsored by the
27	local entity; or
28	3. not be in the best interest of the entity.
29	(d) (1) A State or local entity may enter into an agreement for the cooperative
30	or joint administration of programs with one or more other State or local entities.
31	(2) A cooperative entity established under this section may administer the
32	programs and exercise the powers and duties specifically delegated to the cooperative entity
33	by the agreement that established the cooperative entity.

An agreement described under this subsection does not relieve a State 1 (3) $\mathbf{2}$ or local entity or other participant of the agreement from any obligation or responsibility 3 imposed on the entity by law. Notwithstanding any other law, a local entity may participate in an existing 4 (e) State or local contract drafted in accordance with this section, if the governing body of the $\mathbf{5}$ entity determines that participation would: 6 7 provide a cost savings in purchase price or administrative burden; or (1)further other policy goals including operational and energy-efficiency 8 (2)goals related to the purchase, operation, or maintenance of the supply or service. 9 10 13 - 111.11 This section applies to the procurement of supplies, with an estimated contract (a) 12value of \$1,000,000 or more, by a [primary procurement] unit. 13 Whenever the head of a [primary procurement] unit or designee ⊕ (1)14determines that it is in the best interest of the State for a procurement contract to be based on auction bids, a procurement officer shall seek bids by issuing an invitation for auction 15bide UNDER THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER. 16 17Subject to subsection (c) of this section, an invitation for auction bids (2)shall include: 18 (i) the specifications of the procurement contract; 19 20whether the procurement contract will be awarded based on the (ii) lowest bid price or the lowest evaluated bid price: 21 22if the procurement contract will be based on evaluated bid price, (iii) 23the objective measurable criteria by which the lowest evaluated bid price will be 24determined: 25(iv) the small business preference, if designated under § 13-103 of this subtitle: and 2627the date and time when bidding will commence and the date and (v) time when bidding will end or the event upon which bidding will end. 2829(e) (1)In the discretion of the procurement officer, the invitation for auction 30 bids may: include a request for unpriced technical offers or samples; 31 (i)

1	(ii) direct bidders to submit price bids after the unit evaluates the
2	technical offers or samples and finds they are acceptable under the criteria set forth in the
3	invitation for auction bids; and
4	(iii) inform all bidders who submitted technical offers or samples of
5	the identity of each bidder who submitted an acceptable technical offer or sample.
6	(2) Price bids may not be received until after the unit has completed
7	evaluation of the technical offers or samples.
8	(3) A price bid may not be received at any time if the bid is submitted by a
9	bidder whose technical offer or sample has been evaluated as unacceptable to the unit.
10	(d) A unit shall give public notice of an invitation for quotien hids in the same
10	(d) A unit shall give public notice of an invitation for auction bids in the same manner as required for an invitation for bids.
11	manner as required for an invitation for blus.
12	(e) (1) (i) Multiple price bids are permitted in response to an invitation for
13	auction bids.
14	(ii) When a bidder submits multiple bids, each bid shall be judged
15	independently and shall not revoke previous bids of that bidder.
16	(2) A procurement officer shall:
17	(i) receive bids in public at the time and place designated in the
17 18	invitation for auction bids; and
10	invitation for autonom bras, and
19	(ii) record and post the amount of each bid at the time it is received.
20	(3) (i) The amount of a price bid shall be available for public inspection
21	from the time it is received.
22	(ii) The identity of the bidder submitting a price bid shall not be
23	available for public inspection until bidding has ended.
24	(4) Except as provided in paragraph (5) of this subsection, a bid is
$\frac{24}{25}$	irrevocable, after receipt, for the period specified in the invitation for auction bids.
20	in evocable, alter receipt, for the period specifica in the invitation for auction blas.
26	(5) A procurement officer may allow a bidder to correct or withdraw a bid
27	if correction or withdrawal is:
28	(i) allowed under regulations adopted under this Division II
29	applicable to an invitation for bids; and
0.0	
30	(ii) approved in writing by the Office of the Attorney General.

$\begin{array}{c} 1 \\ 2 \\ 3 \end{array}$	(f) (1) After obtaining any approval required by law, the procurement officer shall award the procurement contract to the responsible bidder who submits the responsive bid that:
4	(i) is the lowest bid price; or
$5 \\ 6$	(ii) if the invitation for auction bids so provides, is the lowest evaluated bid price.
$7\\ 8\\ 9\\ 10$	(2) If, after bids have been received, a procurement officer determines that only one responsible bidder has submitted a responsive bid, the unit may negotiate the procurement contract with that one bidder under the procedure for sole source procurement.
$\frac{11}{12}$	(3) (i) After bids have been received, a procurement officer may award a procurement contract on the basis of revised bids if:
13	1. all bids are rejected under § 13–206(b) of this title;
$14\\15$	2. all bid prices exceed the funds available for the procurement; or
$16 \\ 17 \\ 18 \\ 19 \\ 20$	3. with the approval of the head of a -{primary procurement} unit or a designee AND UNDER THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, the procurement officer determines that all bids are unreasonable as to at least one requirement and the delay that would result from issuing a new invitation for auction bids with revised specifications or quantities would be fiscally disadvantageous or
21	otherwise not in the best interests of the State.
$22 \\ 23 \\ 24 \\ 25$	(ii) If there is more than one bidder, discussions about revised specifications or quantities shall be conducted with all responsible bidders who submitted responsive bids. The bidders shall be treated fairly and equally with respect to any discussions.
26 27	(iii) If one of the conditions set forth under subparagraph (i) of this paragraph exists, as promptly as possible, the procurement officer shall:
28 29	1. issue an invitation for revised auction bids, which shall state whether the award will be made without competitive negotiations; and
30	2. require a prompt response to that invitation.
$\frac{31}{32}$	(iv) An invitation for revised auction bids is not subject to the notice requirements in subsection (d) of this section.

1	(v) After revised bids have been submitted, negotiations with
2	bidders may not be conducted unless the procurement officer determines that there is a
3	compelling reason to negotiate.
4	(vi) After revised bids have been received and any approval required
$5 \\ 6$	by law has been obtained, the procurement officer shall award the procurement contract to the responsible bidder who submits a responsive bid that:
0	the responsible brader who subinitis a responsive bid that.
7	1. is the lowest bid price; or
8	2. if the invitation for revised bids so provides, is the lowest
9	evaluated bid price.
$\begin{array}{c} 10\\11 \end{array}$	(g) Not more than 30 days after the execution and approval of a procurement contract awarded under this section, a unit shall publish notice of the award[:
12	(1) until July 1, 2006, in the Contract Weekly and eMaryland Marketplace;
13	and
14	(2) on and after July 1, 2006,] in eMaryland Marketplace.
15	$\frac{13-204}{200}$
16	(a) (1) By regulation, [each of the primary procurement units] A UNIT, UNDER
17	THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, may provide for the
17 18	THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, may provide for the prequalification of persons as prospective responsible bidders or offerors for procurements
17	THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, may provide for the
17 18 19	THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, may provide for the prequalification of persons as prospective responsible bidders or offerors for procurements other than leases of real property.
17 18 19 20	THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, may provide for the prequalification of persons as prospective responsible bidders or offerors for procurements other than leases of real property. (2) Each [of the primary procurement units] UNIT shall keep a register of
17 18 19	THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, may provide for the prequalification of persons as prospective responsible bidders or offerors for procurements other than leases of real property.
17 18 19 20	THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, may provide for the prequalification of persons as prospective responsible bidders or offerors for procurements other than leases of real property. (2) Each [of the primary procurement units] UNIT shall keep a register of all prequalified persons.
17 18 19 20 21	THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, may provide for the prequalification of persons as prospective responsible bidders or offerors for procurements other than leases of real property. (2) Each [of the primary procurement units] UNIT shall keep a register of all prequalified persons. [(3) Persons prequalified as prospective responsible bidders or offerors by a
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17 18 19 20 21 22 23	THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, may provide for the prequalification of persons as prospective responsible bidders or offerors for procurements other than leases of real property. (2) Each [of the primary procurement units] UNIT shall keep a register of all prequalified persons. (3) Persons prequalified as prospective responsible bidders or offerors by a primary procurement unit for procurements of direct or indirect work-related services shall be deemed to be prequalified for the purposes of procurements by the Department of Human Resources of direct or indirect work-related services to benefit current recipients,
17 18 19 20 21 22 23 24	THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, may provide for the prequalification of persons as prospective responsible bidders or offerors for procurements other than leases of real property. (2) Each [of the primary procurement units] UNIT shall keep a register of all prequalified persons. [(3) Persons prequalified as prospective responsible bidders or offerors by a primary procurement unit for procurements of direct or indirect work-related services shall be deemed to be prequalified for the purposes of procurements by the Department of
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$ \begin{array}{r} 17 \\ 18 \\ 19 \\ 20 \\ 21 \\ 22 \\ 23 \\ 24 \\ 25 \\ 26 \\ 27 \\ 28 \\ \end{array} $	 THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, may provide for the prequalification of persons as prospective responsible bidders or offerors for procurements other than leases of real property. (2) Each [of the primary procurement units] UNIT shall keep a register of all prequalified persons. [(3) Persons prequalified as prospective responsible bidders or offerors by a primary procurement unit for procurements of direct or indirect work-related services shall be deemed to be prequalified for the purposes of procurements by the Department of Human Resources of direct or indirect work-related services to benefit current recipients, former recipients or non-custodial parents of children who are current or former recipients of family investment program benefits.] (b) If a [primary procurement] unit [or the Department of Human Resources]
$17\\18\\19\\20\\21\\22\\23\\24\\25\\26\\27$	THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, may provide for the prequalification of persons as prospective responsible bidders or offerors for procurements other than leases of real property. (2) Each [of the primary procurement units] UNIT shall keep a register of all prequalified persons. [(3) Persons prequalified as prospective responsible bidders or offerors by a primary procurement unit for procurements of direct or indirect work-related services shall be deemed to be prequalified for the purposes of procurements by the Department of Human Resources of direct or indirect work-related services to benefit current recipients, former recipients or non-custodial parents of children who are current or former recipients of family investment program benefits.]
$ \begin{array}{r} 17 \\ 18 \\ 19 \\ 20 \\ 21 \\ 22 \\ 23 \\ 24 \\ 25 \\ 26 \\ 27 \\ 28 \\ \end{array} $	 THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, may provide for the prequalification of persons as prospective responsible bidders or offerors for procurements other than leases of real property. (2) Each [of the primary procurement units] UNIT shall keep a register of all prequalified persons. [(3) Persons prequalified as prospective responsible bidders or offerors by a primary procurement unit for procurements of direct or indirect work-related services shall be deemed to be prequalified for the purposes of procurements by the Department of Human Resources of direct or indirect work-related services to benefit current recipients, former recipients or non-custodial parents of children who are current or former recipients of family investment program benefits.] (b) If a [primary procurement] unit [or the Department of Human Resources]
$17\\18\\19\\20\\21\\22\\23\\24\\25\\26\\27\\28\\29\\30$	 THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, may provide for the prequalification of persons as prospective responsible bidders or offerors for procurements other than leases of real property. (2) Each [of the primary procurement units] UNIT shall keep a register of all prequalified persons. [(3) Persons prequalified as prospective responsible bidders or offerors by a primary procurement unit for procurements of direct or indirect work - related services shall be deemed to be prequalified for the purposes of procurements by the Department of Human Resources of direct or indirect work - related services to benefit current recipients, former recipients or non-custodial parents of children who are current or former recipients of family investment program benefits.] (b) If a [primary procurement] unit [or the Department of Human Resources] uses a prequalification procedure for awarding a procurement contract: (1) a person who is not prequalified may submit a bid or proposal; and
$17\\18\\19\\20\\21\\22\\23\\24\\25\\26\\27\\28\\29$	THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, may provide for the prequalification of persons as prospective responsible bidders or offerors for procurements other than leases of real property. (2) Each [of the primary procurement units] UNIT shall keep a register of all prequalified persons. (3) Persons prequalified as prospective responsible bidders or offerors by a primary procurement unit for procurements of direct or indirect work-related services shall be deemed to be prequalified for the purposes of procurements by the Department of Human Resources of direct or indirect work-related services to benefit current recipients, former recipients or non-custodial parents of children who are current or former recipients of family investment program benefits.] (b) If a [primary procurement] unit [or the Department of Human Resources] uses a prequalification procedure for awarding a procurement contract:

1	(i) a person who was not prequalified at the time of bid opening	ðr
2	receipt of proposals is a responsible bidder or offeror; or	
3	(ii) a prequalified person is not a responsible bidder or offeror.	
4	$\frac{13-217}{2}$	
5	(a) In this section, "multi-year contract" means a procurement contract th	at
6	requires appropriations for more than 1 fiscal year.	
$\overline{7}$	(b) (1) A unit may enter into a multi-year contract subject to:	
8	(i) standards established by the Board; and	
9	(ii) regulations-DEVELOPED BY THE CHIEF PROCUREMEN	Ŧ
10	OFFICER AND adopted by the [primary procurement unit that is responsible for the ty]	
11	of procurement involved] BOARD.	
12	(2) A multi-year contract shall be subject to review and approval by [th	at
13	primary procurement unit] THE CHIEF PROCUREMENT OFFICER.	
14	(c) <u>A multi-year contract may not be approved unless each unit reviewing t</u>	æ
15	multi-year contract determines that:	
16	(1) the estimated requirements of the State:	
17	(i) cover the period of the multi-year contract;	
18	(ii) are reasonably firm; and	
19	(iii) are continuing; and	
20	(2) the multi-year contract will serve the best interests of the State I	yy
21	encouraging effective competition or otherwise promoting economy in State procurement	
22	(d) (1) If money sufficient for the continued performance of a multi-ye	
23	contract is not appropriated for any fiscal year, the multi-year contract terminat	3S
24	automatically on the earlier of:	
95	(i) the last day of the figuel year for which manay last w	20
25 26	(i) the last day of the fiscal year for which money last we appropriated; or	10
20		
27	(ii) the date provided in the termination clause of the procurement	nt
28	contract.	
29	(2) If the multi-year contract is terminated under this subsection, the un	
30	shall reimburse the contractor for the reasonable value of any nonrecurring costs that wer	e:

1	(i) incurred as a result of the multi-year contract; but
2	(ii) not amortized in the price of the supplies or services delivered
3	under the multi-year contract.
4	(3) The cost of termination under this subsection may be paid from any
$\frac{4}{5}$	appropriation available for that purpose.
0	appropriation available for that purpose.
6	(e) Except as provided in subsection (f) of this section, each multi-year contract
7	including a lease of real property, shall include an automatic termination clause that:
0	(1) is not inconsistant with the requirements of subsection (d) of this
$\frac{8}{9}$	(1) is not inconsistent with the requirements of subsection (d) of this section; and
9	
10	(2) discharges both parties to the multi-year contract from future
11	performance of that contract, but not from their existing obligations.
12	(f) (1) On the recommendation of the Secretary of General Services, the Board
13	may waive the requirement to include an automatic termination clause under subsection
14	(e) of this section for a multi-year contract to procure energy generated from a Tier 1
15	renewable source or a Tier 2 renewable source, as defined in § 7–701 of the Public Utilities
16	Article.
17	(2) In determining whether or not to grant a waiver under paragraph (1) of
18	this subsection, the Board shall consider the effect of imposing the termination clause
19	requirement under subsection (e) of this section on the ability of the energy supplier to
20	obtain financing for the renewable energy generation project that produces the energy that
21	the State is contracting to procure.
22	$\frac{13-218}{13-218}$
23	(a) Each procurement contract shall include clauses covering:
24	(1) termination for default;
44	(1) (1) (0)
25	(2) termination wholly or partly by the State for its convenience if the head
26	of the [primary procurement] unit, UNDER THE OVERSIGHT OF THE CHIEF
27	PROCUREMENT OFFICER, determines that termination is appropriate;
00	
28	(3) variations that occur between estimated and actual quantities of work
29	in a procurement contract;
30	(4) liquidated damages, as appropriate;
	(-,
31	(5) specified excuses for nonperformance;

36

1		(6) except for real property leases, the unilateral right of the State to order
2	in writing:	
3		(i) changes in the work, if the changes are within the scope of the
4	procuremen	t contract; and
5		(ii) a temporary stop or delay in performance;
6		(7) the obligation of the contractor to comply with the political contribution
$\frac{7}{8}$		equirements under Title 14 of the Election Law Article, to which the contractor fect as required under § 17–402 of this article; and
9		(8) nonvisual access for information technology as required under §
10	3A-312 of t	
11	(b)	In addition to the clauses required under subsection (a) of this section, a
12		t contract for construction shall include:
13		(1) a clause providing for contract modification if the condition of a site
14	differs from	the condition described in the specifications; and
15		(2) a clause covering the requirements for notice of contract claims,
16		of contract claims, and resolution of contract claims under § 15-219 of this
17	article.	
18	(c)	Each procurement contract shall include a clause that gives to the parties
$\frac{19}{20}$	notice that j	preexisting regulations apply to the procurement contract in accordance with § vis article.
$\frac{21}{22}$	(d) include add	At any time after the parties enter into a procurement contract they may itional clauses in the procurement contract, by consent, without consideration.
	meruue auu	monar clauses in the procarement contract, by consent, without constactation.
23	(e)	A clause required under this section for contract modification of or change procurement contract for construction shall:
24	orders to a j	procurement contract for construction snam:
25	0.1	(1) make each contract modification or change order that affects the price
26	of the procu	rement contract subject to:
27		(i) prior written approval from the unit and any other person
28	responsible	for the procurement contract; and
29		(ii) prior certification by the fiscal authority responsible for the unit
30	about:	
31		1. the availability of money; and
		- · · · ·

1			2. the effect of the contract modification or change order on	
2	the project	budge	t or the total construction cost; and	
$\frac{3}{4}$			prohibit the contract modification or change order if the certification by ty discloses that the contract modification or change order will increase	
5	the cost bey	yond b	udgeted and available money, unless:	
6			(i) sufficient additional money is made available; or	
$7 \\ 8$	project bud	get.	(ii) the scope of the project is adjusted to allow completion within the	
9	13-225.			
10	(a)	(1)	In this section the following words have the meanings indicated.	
11		(2)	"Payment security" has the meaning stated in § 17–101 of this article.	
12		(3)	"Performance security" has the meaning stated in § 17–101 of this	
13	article.			
14	(b)	(1)	If a contractor has furnished 100% payment security and 100%	
15			rity in accordance with Title 17, Subtitle 1 of this article under a State	
16	performance security in accordance with this in, public i of this article under a state procurement contract for construction, the percentage specified in the contract for			
17			t exceed 5% of the total amount.	
10		(0)	т 11·/· / /· Г· /1 ·/ Г 1 /1	
18	M	(2) The second	In addition to retainage, a [primary procurement] unit [and the	
19			portation Authority], UNDER THE OVERSIGHT OF THE CHIEF	
$\begin{array}{c} 20 \\ 21 \end{array}$			OFFICER, may withhold from payments otherwise due a contractor any init reasonably believes necessary to protect the State's interest.	
41	amount the	tt tile (the reasonably beneves necessary to protect the state's interest.	
22		(3)	Retainage withheld by a [primary procurement] unit [and the	
23	Maryland '	· · /	portation Authority] may be deposited in an interest-bearing escrow	
24			ance with § 15–108 of this article.	
		(1)		
25	(c)	(1)	A contractor may not retain a percentage of payments due a	
26			at exceeds the percentage of payments retained by the [primary	
27	procurement	nt] un i	t-[or the Maryland Transportation Authority].	
28		(2)	Paragraph (1) of this subsection may not be construed to prohibit a	
29	contractor	from	withholding any amount in addition to retainage if the contractor	
30			subcontractor's performance under the subcontract provides reasonable	
31			olding the additional amount.	

1 (d) (1) A subcontractor may not retain a percentage of payments due a lower 2 tier subcontractor that exceeds the percentage of payments retained from the 3 subcontractor.

4 (2) Paragraph (1) of this subsection may not be construed to prohibit a 5 subcontractor from withholding any amount in addition to retainage if the subcontractor 6 determines that a lower tier subcontractor's performance under the subcontract provides 7 reasonable grounds for withholding the additional amount.

8 (e) If retainage has been placed in escrow under § 15–108 of this article, each 9 payment of retainage shall include a pro rata portion of interest earned.

10 (f) This section may not be construed to limit the application of the provisions of 11 Title 17, Subtitle 1 of this article.

12 13-226.

(a) Unless otherwise prohibited by law, a [primary procurement] unit, UNDER
 THE OVERSIGHT OF THE CHIEF PROCUREMENT OFFICER, may conduct procurement,
 including the solicitation, bidding, award, execution, and administration of a contract, by
 electronic means as provided in the Uniform Electronic Transactions Act in Title 21 of the
 Commercial Law Article.

18 (b) Bidding on a procurement contract by electronic means shall constitute 19 consent by the bidder to conduct by electronic means all elements of the procurement of 20 that contract which the unit agrees to conduct by electronic means.

(c) (1) (I) Except as provided in paragraph (2) of this subsection, a unit
 utilizing electronic means to conduct procurement or a private contractor furnishing to the
 State electronic means for conducting procurement may charge a reasonable fee, AS
 <u>DETERMINED IN CONSULTATION WITH THE CHIEF PROCUREMENT OFFICER</u>, to the
 bidder for the use of the electronic means.

26 (II) ANY FEES COLLECTED UNDER SUBPARAGRAPH (I) OF THIS 27 PARAGRAPH SHALL BE DEPOSITED IN THE ELECTRONIC TRANSACTION FUND 28 ESTABLISHED UNDER § 13–102.1(C) OF THIS SUBTITLE.

(2) Unless approved by the Board of Public Works, a fee may not be charged
 under this subsection.

31 (d) The terms and conditions of a procurement conducted under this section shall
 32 comply with the Uniform Electronic Transactions Act in Title 21 of the Commercial Law
 33 Article.

 $34 \quad \frac{15-111}{15-111}$

1	(a) ₩	ithin 90 da	ys after the end of each fiscal year, each [primary procurement]
2	unit shall sub	mit to the	e Governor and to the General Assembly a report on each
3	procurement co	ntract that	t was awarded during the preceding fiscal year and:
4	(1)	was ex	cempt from the notice requirements of § 13–103(c) of this article
5	because the pro	xurement-	officer reasonably expected that the procurement contract would
6	be performed e	ntirely out	side this State and the District of Columbia;
7	(2)	eost m	tore than \$100,000 and was awarded for the procurement of
8	services, constr	uction rela	ted services, architectural services, or engineering services; or
9	(3)	was av	warded on the basis of:
10		(i)	§ 13–107 of this article ("Sole source procurement");
11		(ii)	<u>§ 13–108(a) of this article ("Emergency procurement"); or</u>
12		(iii)	<u>§ 13–108(c) of this article ("Expedited procurement").</u>
13	(b) (1)	A repo	ort required under subsection (a)(2) or (3) of this section shall
14	include:		
15		(i)	the name of each contractor;
16		(ii)	the type and cost of the procurement contract; and
17		(iii)	a description of the procurement.
18	(2)	-	ort required under subsection (a)(3) of this section also shall
19	describe the ba	sis for the :	award.
20			ys after the end of each fiscal year, the Governor shall submit to
21		embly a re	eport on each expedited procurement approved under § 13–108(c)
22	of this article.		
23			ays after the end of each fiscal year, the Department of Budget
24			ubmit to the Board and the General Assembly a report on each
25			which the procedure for noncompetitive negotiated procurement
26	has been appro	ved under	§ 13–106 of this article.
27	(e) A	report to t l	he General Assembly under this section is subject to § 2–1246 of
28	the State Gover		
29	15-216.		
20		+1 ₀ 10 Q1	atitle 9 of the State Covernment Article dass set errly to the
$\frac{30}{31}$			otitle 2 of the State Government Article does not apply to the a contract claim by:
01	and position of a	Protest of	a contract orann by:

1	(1) [a primary procurement unit;
2	(2)] a procurement officer; or
3	[(3)] (2) a unit.
4 5	(b) The Appeals Board shall conduct its proceedings in accordance with Title 10, Subtitle 2 of the State Government Article.
6	$\frac{15-217}{2}$
$7 \\ 8$	(a) (1) A prospective bidder or offeror, a bidder, or an offeror may submit a protest to the procurement officer.
9 10	(2) A unit or a person who has been awarded a procurement contract may submit a contract claim to the procurement officer.
$11 \\ 12 \\ 13 \\ 14$	(b) Except as provided in § 15–219 of this subtitle, a protest or contract claim shall be submitted within the time required under regulations DEVELOPED BY THE CHIEF PROCUREMENT OFFICER AND adopted by the [primary procurement unit responsible for the procurement] BOARD.
$15\\16\\17\\18$	SECTION 2. AND BE IT FURTHER ENACTED, That, on or before October 1, 2020, the Chief Procurement Officer shall report to the Governor and, in accordance with § 2–1246 of the State Government Article, the Senate Education, Health, and Environmental Affairs Committee and the House Health and Government Operations Committee on:
$\begin{array}{c} 19\\ 20 \end{array}$	(1) a structure for delegating and overseeing specified types of procurement to units with expertise in those types of procurement;
$\begin{array}{c} 21 \\ 22 \end{array}$	(2) (1) the development of performance metrics and the implementation of strategic sourcing;
$\begin{array}{c} 23\\ 24 \end{array}$	(3) (2) recommendations for consolidating and deleting reporting requirements;
25 26 27 28	(4) (3) recommendations for reporting requirements for units exempt from the oversight of the Board of Public Works, including procurements for which the Maryland Department of Transportation and the University System of Maryland are exempt;
29 30 31	(5) (4) whether the policy of the State as provided by § 13–102 of the State Finance and Procurement Article, which requires the use of competitive sealed bids unless another procurement method is specifically authorized, should be changed and how;

1 (6) (5) whether the small procurement dollar thresholds established 2 under § 13–109 of the State Finance and Procurement Article should be raised and to what 3 amount; and

4 (7) (6) recommendations on what exemptions from State procurement 5 laws and obsolete programs should be repealed, including the Small Business Preference 6 Program.

7 SECTION 3. AND BE IT FURTHER ENACTED, That, on or before October 1, 2018, 8 the General Counsel to the Board of Public Works and the Office of the Attorney General shall report to the Governor Board of Public Works and, in accordance with § 2–1246 of the 9 10 State Government Article, the Senate Education, Health, and Environmental Affairs Committee and the House Health and Government Operations Committee on a process for 11 establishing a centralized procurement attorney office in the State to provide consistent 1213interpretation and application of procurement laws to the Board of Public Works and procurement staff throughout the State within the Office of the Attorney General to 1415represent all State procurement units in matters within the jurisdiction of the Maryland 16 State Board of Contract Appeals.

SECTION 4. AND BE IT FURTHER ENACTED, That, on or before October 1, 2018,
 the Board of Public Works and the Department of Budget and Management shall:

19 (1) review the job title, classifications, and compensation for 20 procurement–related positions in the State Personnel Management System established by 21 § 2–202 of the State Personnel and Pensions Article; and

22 (2) (i) rename and reclassify procurement-related positions in the 23 State Personnel and Management System, taking into account procurement-related 24 positions in small agencies as described in Section 8(2) of this Act, as necessary for the 25 purpose of establishing:

26 1. clear lines of authority under the Chief Procurement27 Officer;

28 2. a single path of advancement for procurement 29 professionals in the State Personnel Management System; and

30 3. consistent job titles and compensation for procurement 31 staff performing similar duties in or on behalf of different agencies; and

32 (ii) in renaming and reclassifying procurement-related positions, 33 ensure that no current employees experience a diminution in responsibilities or 34 compensation as a result of the reclassification.

35SECTION 5. AND BE IT FURTHER ENACTED, That, on or before October 1, 2019,36the Board of Public Works, in consultation with the University System of Maryland and37the Maryland Department of Transportation, shall report to the Governor and, in

42

1accordance with § 2-1246 of the State Government Article, the General Assembly on2strategies to enhance the authority of the Chief Procurement Officer over procurement staff

3 employed under independent personnel management systems, including the feasibility of

4 including those staff under the State Personnel Management System.

 $\mathbf{5}$ SECTION 5. AND BE IT FURTHER ENACTED, That, on or before October 1, 2018, 6 the Department of General Services, in consultation with the Department of Budget and 7 Management, the Department of Information Technology, the Department of Public Safety and Correctional Services, the Department of Transportation, and the Maryland Port 8 9 Commission, shall report to the Governor, the Board of Public Works, and, in accordance with § 2-1246 of the State Government Article, the General Assembly on the 10 11 administrative work plan to implement Section 1 of this Act, including a structure for 12delegating and overseeing specified types of procurement to units with expertise in those 13types of procurement.

14 SECTION 6. AND BE IT FURTHER ENACTED, That, to the extent practicable, the 15 Chief Procurement Officer established under this Act shall use staff currently working for 16 the Board of Public Works and transfer procurement staff from other agencies to assist in 17

17 carrying out the duties of the Chief Procurement Officer as established by this Act.

18 SECTION 7. 6. AND BE IT FURTHER ENACTED, That all persons who are 19 classified employees of a State agency as of October 1, 2019, and who are transferred under 20 this Act to employment under the authority of the Chief Procurement Officer shall be 21 transferred without any diminution of their rights, benefits, or employment status, 22 including, if any, merit system and retirement status.

23 SECTION 8. <u>7.</u> AND BE IT FURTHER ENACTED, That it is the intent of the 24 General Assembly that, at the discretion of the Chief Procurement Officer:

(1) procurement staff who provide procurement services exclusively to a
 particular State agency may be housed at that State agency; and

27 (2) procurement staff employed or hired in smaller agencies who have 28 significant duties separate and apart from procurement matters may continue employment 29 with their agencies while handling procurement matters for their agencies under the 30 authority of and consistent with policies and procedures established by the Chief 31 Procurement Officer.

32 SECTION 9. <u>8.</u> AND BE IT FURTHER ENACTED, That Sections 1, 2, 6, 7, and 8 33 <u>and 7</u> of this Act shall take effect October 1, 2019.

34 SECTION 10. <u>9.</u> AND BE IT FURTHER ENACTED, That, except as provided in 35 Section 9 <u>8</u> of this Act, this Act shall take effect October 1, 2017.