### As Introduced

## **132nd General Assembly**

# Regular Session 2017-2018

H. B. No. 380

## Representatives Seitz, Householder

Cosponsors: Representatives Schaffer, Henne, Retherford, Vitale, Thompson, Becker, Merrin, Antani, Lang, Keller, Hood, Riedel

## A BILL

То	amend sections 2743.02, 2744.02, 4123.01, and	1
	4123.511 and to enact sections 2307.82 and	2
	4123.513 of the Revised Code to prohibit illegal	3
	and unauthorized aliens from receiving	4
	compensation and certain benefits under Ohio's	5
	Workers' Compensation Law.	6

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 2743.02, 2744.02, 4123.01, and	7
4123.511 be amended and sections 2307.82 and 4123.513 of the	8
Revised Code be enacted to read as follows:	9
Sec. 2307.82. (A) As used in this section, "employer,"	10
"illegal alien," "occupational disease," and "unauthorized	11
alien" have the same meanings as in section 4123.01 of the	12
Revised Code.	13
(B) Except as provided in division (C) of this section, no	14
court in this state has jurisdiction over a claim for damages	15
suffered by an illegal alien or an unauthorized alien by reason	16
of personal injury sustained or occupational disease contracted	17

H. B. No. 380 Page 2 As Introduced

by the illegal alien or unauthorized alien in the course of	18
employment caused by the wrongful act or omission or neglect of	19
the employer. Except as provided in division (C) of this	20
section, an illegal alien or unauthorized alien assumes the risk	21
of incurring such injury or contracting an occupational disease,	22
and that assumption is a complete bar to a recovery of damages	23
for such injury or occupational disease.	24
(C) A court in this state has jurisdiction over a claim	25
brought by an illegal alien or unauthorized alien against an	26
employer for damages suffered by reason of personal injury	27
sustained or occupational disease contracted in the course of	28
employment caused by the wrongful act or omission or neglect of	29
the employer if the employer employed the illegal alien or	30
unauthorized alien knowing that the illegal alien or	31
unauthorized alien was not authorized to work under section	32
101(a) of the "Immigration Reform and Control Act of 1986," 100	33
Stat. 3360, 8 U.S.C. 1324a.	34
Nothing in this section shall be construed to prevent an	35
illegal alien or an unauthorized alien from bringing a claim	36
against an employer in a court of competent jurisdiction for an	37
intentional tort allegedly committed by the employer against the	38
illegal alien or unauthorized alien.	39
Sec. 2743.02. (A)(1) The state hereby waives its immunity	40
from liability, except as provided for the office of the state	41
fire marshal in division (G)(1) of section $9.60$ and division (B)	42
of section 3737.221 of the Revised Code, except as provided in	43
division (I) of this section, and subject to division (H) of	44
this section, and consents to be sued, and have its liability	45
determined, in the court of claims created in this chapter in	46
accordance with the same rules of law applicable to suits	47

H. B. No. 380 Page 3 As Introduced

between private parties, except that the determination of	48
liability is subject to the limitations set forth in this	49
chapter and, in the case of state universities or colleges, in	50
section 3345.40 of the Revised Code, and except as provided in	51
division (A)(2) or (3) of this section. To the extent that the	52
state has previously consented to be sued, this chapter has no	53
applicability.	54

55

56

57

58

59

60

61

62

63

64

6.5

66

67

68

69 70

71

72

73

Except in the case of a civil action filed by the state, filing a civil action in the court of claims results in a complete waiver of any cause of action, based on the same act or omission, that the filing party has against any officer or employee, as defined in section 109.36 of the Revised Code. The waiver shall be void if the court determines that the act or omission was manifestly outside the scope of the officer's or employee's office or employment or that the officer or employee acted with malicious purpose, in bad faith, or in a wanton or reckless manner.

- (2) If a claimant proves in the court of claims that an officer or employee, as defined in section 109.36 of the Revised Code, would have personal liability for the officer's or employee's acts or omissions but for the fact that the officer or employee has personal immunity under section 9.86 of the Revised Code, the state shall be held liable in the court of claims in any action that is timely filed pursuant to section 2743.16 of the Revised Code and that is based upon the acts or omissions.
- (3) (a) Except as provided in division (A) (3) (b) of this 74 section, the state is immune from liability in any civil action 75 or proceeding involving the performance or nonperformance of a 76 public duty, including the performance or nonperformance of a 77

public duty that is owed by the state in relation to any action	78
of an individual who is committed to the custody of the state.	79
(b) The state immunity provided in division (A)(3)(a) of	80
this section does not apply to any action of the state under	81
circumstances in which a special relationship can be established	82
between the state and an injured party. A special relationship	83
under this division is demonstrated if all of the following	84
elements exist:	85
(i) An assumption by the state, by means of promises or	86
actions, of an affirmative duty to act on behalf of the party	87
who was allegedly injured;	88
(ii) Knowledge on the part of the state's agents that	89
inaction of the state could lead to harm;	90
(iii) Some form of direct contact between the state's	91
agents and the injured party;	92
(iv) The injured party's justifiable reliance on the	93
state's affirmative undertaking.	94
(B) The state hereby waives the immunity from liability of	95
all hospitals owned or operated by one or more political	96
subdivisions and consents for them to be sued, and to have their	97
liability determined, in the court of common pleas, in	98
accordance with the same rules of law applicable to suits	99
between private parties, subject to the limitations set forth in	100
this chapter. This division is also applicable to hospitals	101
owned or operated by political subdivisions that have been	102
determined by the supreme court to be subject to suit prior to	103
July 28, 1975.	104
(C) Any hospital, as defined in section 2305.113 of the	105
Revised Code, may purchase liability insurance covering its	106

operations and activities and its agents, employees, nurses,	107
interns, residents, staff, and members of the governing board	108
and committees, and, whether or not such insurance is purchased,	109
may, to the extent that its governing board considers	110
appropriate, indemnify or agree to indemnify and hold harmless	111
any such person against expense, including attorney's fees,	112
damage, loss, or other liability arising out of, or claimed to	113
have arisen out of, the death, disease, or injury of any person	114
as a result of the negligence, malpractice, or other action or	115
inaction of the indemnified person while acting within the scope	116
of the indemnified person's duties or engaged in activities at	117
the request or direction, or for the benefit, of the hospital.	118
Any hospital electing to indemnify those persons, or to agree to	119
so indemnify, shall reserve any funds that are necessary, in the	120
exercise of sound and prudent actuarial judgment, to cover the	121
potential expense, fees, damage, loss, or other liability. The	122
superintendent of insurance may recommend, or, if the hospital	123
requests the superintendent to do so, the superintendent shall	124
recommend, a specific amount for any period that, in the	125
superintendent's opinion, represents such a judgment. This	126
authority is in addition to any authorization otherwise provided	127
or permitted by law.	128

- (D) Recoveries against the state shall be reduced by the 129 aggregate of insurance proceeds, disability award, or other 130 collateral recovery received by the claimant. This division does 131 not apply to civil actions in the court of claims against a 132 state university or college under the circumstances described in 133 section 3345.40 of the Revised Code. The collateral benefits 134 provisions of division (B)(2) of that section apply under those 135 circumstances. 136
  - (E) The only defendant in original actions in the court of 137

claims is the state. The state may file a third-party complaint	138
or counterclaim in any civil action, except a civil action for	139
ten thousand dollars or less, that is filed in the court of	140
claims.	141

(F) A civil action against an officer or employee, as 142 defined in section 109.36 of the Revised Code, that alleges that 143 the officer's or employee's conduct was manifestly outside the 144 scope of the officer's or employee's employment or official 145 responsibilities, or that the officer or employee acted with 146 malicious purpose, in bad faith, or in a wanton or reckless 147 manner shall first be filed against the state in the court of 148 claims that has exclusive, original jurisdiction to determine, 149 initially, whether the officer or employee is entitled to 150 personal immunity under section 9.86 of the Revised Code and 151 whether the courts of common pleas have jurisdiction over the 152 civil action. The officer or employee may participate in the 153 immunity determination proceeding before the court of claims to 154 determine whether the officer or employee is entitled to 155 personal immunity under section 9.86 of the Revised Code. 156

The filing of a claim against an officer or employee under
this division tolls the running of the applicable statute of
limitations until the court of claims determines whether the
officer or employee is entitled to personal immunity under
section 9.86 of the Revised Code.

157

158

159

160

(G) If a claim lies against an officer or employee who is

a member of the Ohio national guard, and the officer or employee

163

was, at the time of the act or omission complained of, subject

to the "Federal Tort Claims Act," 60 Stat. 842 (1946), 28 U.S.C.

2671, et seq., the Federal Tort Claims Act is the exclusive

166

remedy of the claimant and the state has no liability under this

section.	168
(H) If an inmate of a state correctional institution has a	169
claim against the state for the loss of or damage to property	170
and the amount claimed does not exceed three hundred dollars,	171
before commencing an action against the state in the court of	172
claims, the inmate shall file a claim for the loss or damage	173
under the rules adopted by the director of rehabilitation and	174
correction pursuant to this division. The inmate shall file the	175
claim within the time allowed for commencement of a civil action	176
under section 2743.16 of the Revised Code. If the state admits	177
or compromises the claim, the director shall make payment from a	178
fund designated by the director for that purpose. If the state	179
denies the claim or does not compromise the claim at least sixty	180
days prior to expiration of the time allowed for commencement of	181
a civil action based upon the loss or damage under section	182
2743.16 of the Revised Code, the inmate may commence an action	183
in the court of claims under this chapter to recover damages for	184
the loss or damage.	185
The director of rehabilitation and correction shall adopt	186
rules pursuant to Chapter 119. of the Revised Code to implement	187
this division.	188
(I) The state is not liable in any civil action brought by	189
or on behalf of an illegal alien or an unauthorized alien for	190
damages suffered by reason of personal injury sustained or	191
occupational disease contracted in the course of employment	192
caused by the wrongful act or omission or neglect of the state	193
acting as an employer unless the state employed that illegal	194
alien or unauthorized alien knowing that the illegal alien or	195
unauthorized alien was not authorized to work under section	196
101(a) of the "Immigration Reform and Control Act of 1986," 100	197

Stat. 3360, 8 U.S.C. 1324a.	198
As used in this division, "illegal alien," "occupational	199
disease," and "unauthorized alien" have the same meanings as in	200
section 4123.01 of the Revised Code.	201
Sec. 2744.02. (A) (1) For the purposes of this chapter, the	202
functions of political subdivisions are hereby classified as	203
governmental functions and proprietary functions. Except as	204
provided in division (B) of this section, a political	205
subdivision is not liable in damages in a civil action for	206
injury, death, or loss to person or property allegedly caused by	207
any act or omission of the political subdivision or an employee	208
of the political subdivision in connection with a governmental	209
or proprietary function. A political subdivision is not liable	210
in any civil action brought by or on behalf of an illegal alien	211
or an unauthorized alien for damages suffered by reason of	212
personal injury sustained or occupational disease contracted in	213
the course of employment caused by the wrongful act or omission	214
or neglect of the political subdivision acting as an employer	215
unless the political subdivision employed that illegal alien or	216
unauthorized alien knowing that the illegal alien or	217
unauthorized alien was not authorized to work under section	218
101(a) of the "Immigration Reform and Control Act of 1986," 100	219
Stat. 3360, 8 U.S.C. 1324a.	220
As used in this division, "illegal alien," "occupational	221
disease," and "unauthorized alien" have the same meanings as in	222
section 4123.01 of the Revised Code.	223
(2) The defenses and immunities conferred under this	224
chapter apply in connection with all governmental and	225
proprietary functions performed by a political subdivision and	226
its employees, whether performed on behalf of that political	227

H. B. No. 380 Page 9
As Introduced

subdivision or on behalf of another political subdivision.	228
(3) Subject to statutory limitations upon their monetary	229
jurisdiction, the courts of common pleas, the municipal courts,	230
and the county courts have jurisdiction to hear and determine	231
civil actions governed by or brought pursuant to this chapter.	232
(B) Subject to sections 2744.03 and 2744.05 of the Revised	233
Code, a political subdivision is liable in damages in a civil	234
action for injury, death, or loss to person or property	235
allegedly caused by an act or omission of the political	236
subdivision or of any of its employees in connection with a	237
governmental or proprietary function, as follows:	238
(1) Except as otherwise provided in this division,	239
political subdivisions are liable for injury, death, or loss to	240
person or property caused by the negligent operation of any	241
motor vehicle by their employees when the employees are engaged	242
within the scope of their employment and authority. The	243
following are full defenses to that liability:	244
(a) A member of a municipal corporation police department	245
or any other police agency was operating a motor vehicle while	246
responding to an emergency call and the operation of the vehicle	247
did not constitute willful or wanton misconduct;	248
(b) A member of a municipal corporation fire department or	249
any other firefighting agency was operating a motor vehicle	250
while engaged in duty at a fire, proceeding toward a place where	251
a fire is in progress or is believed to be in progress, or	252
answering any other emergency alarm and the operation of the	253
vehicle did not constitute willful or wanton misconduct;	254
(c) A member of an emergency medical service owned or	255
operated by a political subdivision was operating a motor	256

H. B. No. 380 Page 10 As Introduced

vehicle while responding to or completing a call for emergency	257
medical care or treatment, the member was holding a valid	258
commercial driver's license issued pursuant to Chapter 4506. or	259
a driver's license issued pursuant to Chapter 4507. of the	260
Revised Code, the operation of the vehicle did not constitute	261
willful or wanton misconduct, and the operation complies with	262
the precautions of section 4511.03 of the Revised Code.	263

264

265

266267

- (2) Except as otherwise provided in sections 3314.07 and 3746.24 of the Revised Code, political subdivisions are liable for injury, death, or loss to person or property caused by the negligent performance of acts by their employees with respect to proprietary functions of the political subdivisions.
- (3) Except as otherwise provided in section 3746.24 of the 269 Revised Code, political subdivisions are liable for injury, 270 death, or loss to person or property caused by their negligent 271 failure to keep public roads in repair and other negligent 272 failure to remove obstructions from public roads, except that it 273 is a full defense to that liability, when a bridge within a 274 municipal corporation is involved, that the municipal 275 corporation does not have the responsibility for maintaining or 276 inspecting the bridge. 277
- (4) Except as otherwise provided in section 3746.24 of the 278 Revised Code, political subdivisions are liable for injury, 279 death, or loss to person or property that is caused by the 280 negligence of their employees and that occurs within or on the 281 grounds of, and is due to physical defects within or on the 282 grounds of, buildings that are used in connection with the 283 performance of a governmental function, including, but not 284 limited to, office buildings and courthouses, but not including 285 jails, places of juvenile detention, workhouses, or any other 286

H. B. No. 380 Page 11 As Introduced

287

detention facility, as defined in section 2921.01 of the Revised

Code.	288
(5) In addition to the circumstances described in	289
divisions (B)(1) to (4) of this section, a political subdivision	290
is liable for injury, death, or loss to person or property when	291
civil liability is expressly imposed upon the political	292
subdivision by a section of the Revised Code, including, but not	293
limited to, sections 2743.02 and 5591.37 of the Revised Code.	294
Civil liability shall not be construed to exist under another	295
section of the Revised Code merely because that section imposes	296
a responsibility or mandatory duty upon a political subdivision,	297
because that section provides for a criminal penalty, because of	298
a general authorization in that section that a political	299
subdivision may sue and be sued, or because that section uses	300
the term "shall" in a provision pertaining to a political	301
subdivision.	302
(C) An order that denies a political subdivision or an	303
employee of a political subdivision the benefit of an alleged	304
immunity from liability as provided in this chapter or any other	305
provision of the law is a final order.	306
Sec. 4123.01. As used in this chapter:	307
(A)(1) "Employee" means:	308
(a) Every person in the service of the state, or of any	309
county, municipal corporation, township, or school district	310
therein, including regular members of lawfully constituted	311
police and fire departments of municipal corporations and	312
townships, whether paid or volunteer, and wherever serving	313
within the state or on temporary assignment outside thereof, and	314
executive officers of boards of education, under any appointment	315

or contract of hire, express or implied, oral or written,	316
including any elected official of the state, or of any county,	317
municipal corporation, or township, or members of boards of	318
education.	319
As used in division (A)(1)(a) of this section, the term	320
"employee" includes the following persons when responding to an	321
inherently dangerous situation that calls for an immediate	322
response on the part of the person, regardless of whether the	323
person is within the limits of the jurisdiction of the person's	324
regular employment or voluntary service when responding, on the	325
condition that the person responds to the situation as the	326
person otherwise would if the person were on duty in the	327
person's jurisdiction:	328
(i) Off-duty peace officers. As used in division (A)(1)(a)	329
(i) of this section, "peace officer" has the same meaning as in	330
section 2935.01 of the Revised Code.	331
(ii) Off-duty firefighters, whether paid or volunteer, of	332
a lawfully constituted fire department.	333
(iii) Off-duty first responders, emergency medical	334
technicians-basic, emergency medical technicians-intermediate,	335
or emergency medical technicians-paramedic, whether paid or	336
volunteer, of an ambulance service organization or emergency	337
medical service organization pursuant to Chapter 4765. of the	338
Revised Code.	339
(b) Every person in the service of any person, firm, or	340
private corporation, including any public service corporation,	341
that (i) employs one or more persons regularly in the same	342
business or in or about the same establishment under any	343
contract of hire, express or implied, oral or written, including	344

aliens and authorized to work by the United States department of	345
homeland security or its successors; minors; household workers	346
who earn one hundred sixty dollars or more in cash in any	347
calendar quarter from a single household: and casual workers who	348
earn one hundred sixty dollars or more in cash in any calendar	349
quarter from a single employer, or (ii) is bound by any such	350
contract of hire or by any other written contract, to pay into	351
the state insurance fund the premiums provided by this chapter.	352
(c) Every person who performs labor or provides services	353
pursuant to a construction contract, as defined in section	354
4123.79 of the Revised Code, if at least ten of the following	355
criteria apply:	356
(i) The person is required to comply with instructions	357
from the other contracting party regarding the manner or method	358
of performing services;	359
(ii) The person is required by the other contracting party	360
to have particular training;	361
(iii) The person's services are integrated into the	362
regular functioning of the other contracting party;	363
(iv) The person is required to perform the work	364
personally;	365
(v) The person is hired, supervised, or paid by the other	366
contracting party;	367
(vi) A continuing relationship exists between the person	368
and the other contracting party that contemplates continuing or	369
recurring work even if the work is not full time;	370
(vii) The person's hours of work are established by the	371
other contracting party;	372

(viii) The person is required to devote full time to the	373
business of the other contracting party;	374
(ix) The person is required to perform the work on the	375
premises of the other contracting party;	376
(x) The person is required to follow the order of work set	377
by the other contracting party;	378
(xi) The person is required to make oral or written	379
reports of progress to the other contracting party;	380
(xii) The person is paid for services on a regular basis	381
such as hourly, weekly, or monthly;	382
(xiii) The person's expenses are paid for by the other	383
contracting party;	384
(xiv) The person's tools and materials are furnished by	385
the other contracting party;	386
(xv) The person is provided with the facilities used to	387
perform services;	388
(xvi) The person does not realize a profit or suffer a	389
loss as a result of the services provided;	390
(xvii) The person is not performing services for a number	391
of employers at the same time;	392
(xviii) The person does not make the same services	393
available to the general public;	394
(xix) The other contracting party has a right to discharge	395
the person;	396
(xx) The person has the right to end the relationship with	397
the other contracting party without incurring liability pursuant	398
to an employment contract or agreement.	399

Every person in the service of any independent contractor	400
or subcontractor who has failed to pay into the state insurance	401
fund the amount of premium determined and fixed by the	402
administrator of workers' compensation for the person's	403
employment or occupation or if a self-insuring employer has	404
failed to pay compensation and benefits directly to the	405
employer's injured and to the dependents of the employer's	406
killed employees as required by section 4123.35 of the Revised	407
Code, shall be considered as the employee of the person who has	408
entered into a contract, whether written or verbal, with such	409
independent contractor unless such employees or their legal	410
representatives or beneficiaries elect, after injury or death,	411
to regard such independent contractor as the employer.	412
(2) "Employee" does not mean any of the following:	413
(a) A duly ordained, commissioned, or licensed minister or	414
assistant or associate minister of a church in the exercise of	415
ministry;	416
(b) Any officer of a family farm corporation;	417
(c) An individual incorporated as a corporation;	418
(d) An officer of a nonprofit corporation, as defined in	419
section 1702.01 of the Revised Code, who volunteers the person's	420
services as <u>a an</u> officer;	421
(e) An individual who otherwise is an employee of an	422
employer but who signs the waiver and affidavit specified in	423
section 4123.15 of the Revised Code on the condition that the	424
administrator has granted a waiver and exception to the	425
individual's employer under section 4123.15 of the Revised Code;	426

(f) An illegal alien or an unauthorized alien.

Any employer may elect to include as an "employee" within	428
this chapter, any person excluded from the definition of	429
"employee" pursuant to division (A)(2)(a), (b), (c), or (e) of	430
this section in accordance with rules adopted by the	431
administrator, with the advice and consent of the bureau of	432
workers' compensation board of directors. If an employer is a	433
partnership, sole proprietorship, individual incorporated as a	434
corporation, or family farm corporation, such employer may elect	435
to include as an "employee" within this chapter, any member of	436
such partnership, the owner of the sole proprietorship, the	437
individual incorporated as a corporation, or the officers of the	438
family farm corporation. Nothing in this section shall prohibit	439
a partner, sole proprietor, or any person excluded from the	440
definition of "employee" pursuant to division (A)(2)(a), (b),	441
(c), or (e) of this section from electing to be included as an	442
"employee" under this chapter in accordance with rules adopted	443
by the administrator, with the advice and consent of the board.	444
In the event of an election, the employer or person	445
electing coverage shall serve upon the bureau of workers'	446
compensation written notice naming the person to be covered and	447
include the person's remuneration for premium purposes in all	448
future payroll reports. No partner, sole proprietor, or person	449
excluded from the definition of "employee" pursuant to division	450

For informational purposes only, the bureau shall
455
prescribe such language as it considers appropriate, on such of
its forms as it considers appropriate, to advise employers of
their right to elect to include as an "employee" within this
458

451

452

453

454

(A)(2)(a), (b), (c), or (e) of this section, shall receive

receives written notice of the election permitted by this

section.

benefits or compensation under this chapter until the bureau

chapter a sole proprietor, any member of a partnership, or a 459 person excluded from the definition of "employee" under division 460 (A)(2)(a), (b), (c), or (e) of this section, that they should 461 check any health and disability insurance policy, or other form 462 of health and disability plan or contract, presently covering 463 them, or the purchase of which they may be considering, to 464 determine whether such policy, plan, or contract excludes 465 benefits for illness or injury that they might have elected to 466 467 have covered by workers' compensation.

#### (B) "Employer" means:

(1) The state, including state hospitals, each county,

municipal corporation, township, school district, and hospital

owned by a political subdivision or subdivisions other than the

state;

470

468

(2) Every person, firm, professional employer 473 474 organization, and private corporation, including any public service corporation, that (a) has in service one or more 475 employees or shared employees regularly in the same business or 476 in or about the same establishment under any contract of hire, 477 express or implied, oral or written, or (b) is bound by any such 478 contract of hire or by any other written contract, to pay into 479 the insurance fund the premiums provided by this chapter. 480

All such employers are subject to this chapter. Any member 481 of a firm or association, who regularly performs manual labor in 482 or about a mine, factory, or other establishment, including a 483 household establishment, shall be considered an employee in 484 determining whether such person, firm, or private corporation, 485 or public service corporation, has in its service, one or more 486 employees and the employer shall report the income derived from 487 such labor to the bureau as part of the payroll of such 488

employer, and such member shall thereupon be entitled to all the	489
benefits of an employee.	490
(C) "Injury" includes any injury, whether caused by	491
external accidental means or accidental in character and result,	492
received in the course of, and arising out of, the injured	493
employee's employment. "Injury" does not include:	494
(1) Psychiatric conditions except where the claimant's	495
psychiatric conditions have arisen from an injury or	496
occupational disease sustained by that claimant or where the	497
claimant's psychiatric conditions have arisen from sexual	498
conduct in which the claimant was forced by threat of physical	499
harm to engage or participate;	500
(2) Injury or disability caused primarily by the natural	501
deterioration of tissue, an organ, or part of the body;	502
(3) Injury or disability incurred in voluntary	503
participation in an employer-sponsored recreation or fitness	504
activity if the employee signs a waiver of the employee's right	505
to compensation or benefits under this chapter prior to engaging	506
in the recreation or fitness activity;	507
(4) A condition that pre-existed an injury unless that	508
pre-existing condition is substantially aggravated by the	509
injury. Such a substantial aggravation must be documented by	510
objective diagnostic findings, objective clinical findings, or	511
objective test results. Subjective complaints may be evidence of	512
such a substantial aggravation. However, subjective complaints	513
without objective diagnostic findings, objective clinical	514
findings, or objective test results are insufficient to	515
substantiate a substantial aggravation.	516
(D) "Child" includes a posthumous child and a child	517

518

legally adopted prior to the injury.

(E) "Family farm corporation" means a corporation founded 519 for the purpose of farming agricultural land in which the 520 majority of the voting stock is held by and the majority of the 521 stockholders are persons or the spouse of persons related to 522 each other within the fourth degree of kinship, according to the 523 rules of the civil law, and at least one of the related persons 524 is residing on or actively operating the farm, and none of whose 525 stockholders are a corporation. A family farm corporation does 526 not cease to qualify under this division where, by reason of any 527 devise, bequest, or the operation of the laws of descent or 528 distribution, the ownership of shares of voting stock is 529 transferred to another person, as long as that person is within 530 the degree of kinship stipulated in this division. 531

- (F) "Occupational disease" means a disease contracted in 532 the course of employment, which by its causes and the 533 characteristics of its manifestation or the condition of the 534 employment results in a hazard which distinguishes the 535 employment in character from employment generally, and the 536 employment creates a risk of contracting the disease in greater 537 degree and in a different manner from the public in general. 538
- (G) "Self-insuring employer" means an employer who is 539 granted the privilege of paying compensation and benefits 540 directly under section 4123.35 of the Revised Code, including a 541 board of county commissioners for the sole purpose of 542 constructing a sports facility as defined in section 307.696 of 543 the Revised Code, provided that the electors of the county in 544 which the sports facility is to be built have approved 545 construction of a sports facility by ballot election no later 546 than November 6, 1997. 547

(H) "Private employer" means an employer as defined in	548
division (B)(2) of this section.	549
(I) "Professional employer organization" has the same	550
meaning as in section 4125.01 of the Revised Code.	551
(J) "Public employer" means an employer as defined in	552
division (B)(1) of this section.	553
(K) "Sexual conduct" means vaginal intercourse between a	554
male and female; anal intercourse, fellatio, and cunnilingus	555
between persons regardless of gender; and, without privilege to	556
do so, the insertion, however slight, of any part of the body or	557
any instrument, apparatus, or other object into the vaginal or	558
anal cavity of another. Penetration, however slight, is	559
sufficient to complete vaginal or anal intercourse.	560
(L) "Other-states' insurer" means an insurance company	561
that is authorized to provide workers' compensation insurance	562
coverage in any of the states that permit employers to obtain	563
insurance for workers' compensation claims through insurance	564
companies.	565
(M) "Other-states' coverage" means both of the following:	566
(1) Insurance coverage secured by an eligible employer for	567
workers' compensation claims of employees who are in employment	568
relationships localized in a state other than this state or	569
those employees' dependents;	570
(2) Insurance coverage secured by an eligible employer for	571
workers' compensation claims that arise in a state other than	572
this state where an employer elects to obtain coverage through	573
either the administrator or an other-states' insurer.	574
(N) "Limited other-states coverage" means insurance	575

coverage provided by the administrator to an eligible employer	576
for workers' compensation claims of employees who are in an	577
employment relationship localized in this state but are	578
temporarily working in a state other than this state, or those	579
employees' dependents.	580
(0) "Illegal alien" means an alien who is deportable if	581
apprehended because of one of the following:	582
(1) The alien entered the United States illegally without	583
the proper authorization and documents.	584
(2) The alien once entered the United States legally and	585
has since violated the terms of the status under which the alien	586
entered the United States, making that alien an "out of status"	587
alien.	588
(3) The alien once entered the United States legally but	589
has overstayed the time limits of the original legal status.	590
(P) "Unauthorized alien" means an alien who is not	591
authorized to be employed as determined in accordance with	592
section 101(a) of the "Immigration Reform and Control Act of	593
1986," 100 Stat. 3360, 8 U.S.C. 1324a.	594
Sec. 4123.511. (A) Within seven days after receipt of any	595
claim under this chapter, the bureau of workers' compensation	596
shall notify the claimant and the employer of the claimant of	597
the receipt of the claim and of the facts alleged therein. If	598
the bureau receives from a person other than the claimant	599
written or facsimile information or information communicated	600
verbally over the telephone indicating that an injury or	601
occupational disease has occurred or been contracted which may	602
be compensable under this chapter, the bureau shall notify the	603
employee and the employer of the information. If the information	604

H. B. No. 380 Page 22 As Introduced

is provided verbally over the telephone, the person providing	605
the information shall provide written verification of the	606
information to the bureau according to division (E) of section	607
4123.84 of the Revised Code. The receipt of the information in	608
writing or facsimile, or if initially by telephone, the	609
subsequent written verification, and the notice by the bureau	610
shall be considered an application for compensation under	611
section 4123.84 or 4123.85 of the Revised Code, provided that	612
the conditions of division (E) of section 4123.84 of the Revised	613
Code apply to information provided verbally over the telephone.	614
Upon receipt of a claim, the bureau shall advise the claimant of	615
the claim number assigned and the claimant's right to	616
representation in the processing of a claim or to elect no	617
representation. <del>If</del>	618
To be considered eligible for compensation or benefits	619
paid under this chapter or Chapter 4121., 4127., or 4131. of the	620
Revised Code other than medical benefits as described in section	621
4123.66 of the Revised Code, the claimant shall submit to the	622
administrator of workers' compensation a signed attestation that	623
the claimant is an eligible "employee" as that term is defined	624
in section 4123.01 of the Revised Code or, if the claimant is a	625
dependent of an individual who died as a result of suffering an	626
injury or contracting an occupational disease, that the	627
individual who is the subject of the claim was such an employee.	628
The administrator shall not pay compensation or benefits, other	629
than medical benefits described in section 4123.66 of the	630
Revised Code, unless the administrator receives the signed	631
attestation. The administrator, if the administrator has reason	632
to believe that a submitted attestation is not valid, may	633
request the claimant to submit proof to the administrator that	634
the attestation is valid. The administrator shall make the	635

request in writing and shall state in the request the type of	636
proof necessary to determine validity and the date by which the	637
claimant shall submit the proof. If a claimant fails to comply	638
with the request, the administrator shall deny the claim for	639
compensation or benefits other than medical benefits and the	640
claimant is barred from refiling that claim for compensation or	641
benefits. A denial of a claim for compensation or benefits for	642
failing to comply with the written request may be appealed under	643
this section and section 4123.512 of the Revised Code. In the	644
event a claimant provides a signed attestation required under	645
this division and it is later determined that the claimant is or	646
the deceased individual who is the subject of the claim was an	647
illegal or unauthorized alien, the claimant shall be subject to	648
prosecution for a violation of section 2913.48 of the Revised	649
Code.	650
If the bureau determines that a claim is determined to be	651
a compensable lost-time claim, the bureau shall notify the	652
claimant and the employer of the availability of rehabilitation	653
services. No bureau or industrial commission employee shall	654
directly or indirectly convey any information in derogation of	655
this right. This section shall in no way abrogate the bureau's	656
responsibility to aid and assist a claimant in the filing of a	657
claim and to advise the claimant of the claimant's rights under	658
the law.	659
The administrator of workers' compensation shall assign	660
all claims and investigations to the bureau service office from	661
which investigation and determination may be made most	662
expeditiously.	663
The bureau shall investigate the facts concerning an	664

injury or occupational disease and ascertain such facts in

whatever manner is most appr	opriate and may obtain statements of	666
the employee, employer, atte	nding physician, and witnesses in	667
whatever manner is most appr	opriate.	668

The administrator, with the advice and consent of the 669 bureau of workers' compensation board of directors, may adopt 670 rules that identify specified medical conditions that have a 671 historical record of being allowed whenever included in a claim. 672 The administrator may grant immediate allowance of any medical 673 condition identified in those rules upon the filing of a claim 674 involving that medical condition and may make immediate payment 675 of medical bills for any medical condition identified in those 676 rules that is included in a claim. If an employer contests the 677 allowance of a claim involving any medical condition identified 678 in those rules, and the claim is disallowed, payment for the 679 medical condition included in that claim shall be charged to and 680 paid from the surplus fund account created under section 4123.34 681 of the Revised Code. 682

(B) (1) Except as provided in division (B) (2) of this 683 section, in claims other than those in which the employer is a 684 self-insuring employer, if the administrator determines under 685 division (A) of this section that a claimant is or is not 686 entitled to an award of compensation or benefits, the 687 administrator shall issue an order no later than twenty-eight 688 days after the sending of the notice under division (A) of this 689 section, granting or denying the payment of the compensation or 690 benefits, or both as is appropriate to the claimant. 691 Notwithstanding the time limitation specified in this division 692 for the issuance of an order, if a medical examination of the 693 claimant is required by statute, the administrator promptly 694 shall schedule the claimant for that examination and shall issue 695 an order no later than twenty-eight days after receipt of the 696

report of the examination. The administrator shall notify the 697 claimant and the employer of the claimant and their respective 698 representatives in writing of the nature of the order and the 699 amounts of compensation and benefit payments involved. The 700 employer or claimant may appeal the order pursuant to division 701 (C) of this section within fourteen days after the date of the 702 receipt of the order. The employer and claimant may waive, in 703 writing, their rights to an appeal under this division. 704

- 705 (2) Notwithstanding the time limitation specified in 706 division (B)(1) of this section for the issuance of an order, if 707 the employer certifies a claim for payment of compensation or benefits, or both, to a claimant, and the administrator has 708 709 completed the investigation of the claim, the payment of benefits or compensation, or both, as is appropriate, shall 710 commence upon the later of the date of the certification or 711 completion of the investigation and issuance of the order by the 712 administrator, provided that the administrator shall issue the 713 order no later than the time limitation specified in division 714 (B)(1) of this section. 715
- (3) If an appeal is made under division (B)(1) or (2) of 716 this section, the administrator shall forward the claim file to 717 the appropriate district hearing officer within seven days of 718 the appeal. In contested claims other than state fund claims, 719 the administrator shall forward the claim within seven days of 720 the administrator's receipt of the claim to the industrial 721 commission, which shall refer the claim to an appropriate 722 district hearing officer for a hearing in accordance with 723 division (C) of this section. 724
- (C) If an employer or claimant timely appeals the order of 725 the administrator issued under division (B) of this section or 726

in the case of other contested claims other than state fund	727
claims, the commission shall refer the claim to an appropriate	728
district hearing officer according to rules the commission	729
adopts under section 4121.36 of the Revised Code. The district	730
hearing officer shall notify the parties and their respective	731
representatives of the time and place of the hearing.	732

The district hearing officer shall hold a hearing on a 733 disputed issue or claim within forty-five days after the filing 734 of the appeal under this division and issue a decision within 735 736 seven days after holding the hearing. The district hearing 737 officer shall notify the parties and their respective representatives in writing of the order. Any party may appeal an 738 order issued under this division pursuant to division (D) of 739 this section within fourteen days after receipt of the order 740 under this division. 741

(D) Upon the timely filing of an appeal of the order of 742 the district hearing officer issued under division (C) of this 743 section, the commission shall refer the claim file to an 744 appropriate staff hearing officer according to its rules adopted 745 under section 4121.36 of the Revised Code. The staff hearing 746 officer shall hold a hearing within forty-five days after the 747 filing of an appeal under this division and issue a decision 748 within seven days after holding the hearing under this division. 749 The staff hearing officer shall notify the parties and their 750 respective representatives in writing of the staff hearing 751 officer's order. Any party may appeal an order issued under this 752 division pursuant to division (E) of this section within 753 fourteen days after receipt of the order under this division. 754

755

756

(E) Upon the filing of a timely appeal of the order of the staff hearing officer issued under division (D) of this section,

the commission or a designated staff hearing officer, on behalf	757
of the commission, shall determine whether the commission will	758
hear the appeal. If the commission or the designated staff	759
hearing officer decides to hear the appeal, the commission or	760
the designated staff hearing officer shall notify the parties	761
and their respective representatives in writing of the time and	762
place of the hearing. The commission shall hold the hearing	763
within forty-five days after the filing of the notice of appeal	764
and, within seven days after the conclusion of the hearing, the	765
commission shall issue its order affirming, modifying, or	766
reversing the order issued under division (D) of this section.	767
The commission shall notify the parties and their respective	768
representatives in writing of the order. If the commission or	769
the designated staff hearing officer determines not to hear the	770
appeal, within fourteen days after the expiration of the period	771
in which an appeal of the order of the staff hearing officer may	772
be filed as provided in division (D) of this section, the	773
commission or the designated staff hearing officer shall issue	774
an order to that effect and notify the parties and their	775
respective representatives in writing of that order.	776

Except as otherwise provided in this chapter and Chapters 4121., 4127., and 4131. of the Revised Code, any party may appeal an order issued under this division to the court pursuant to section 4123.512 of the Revised Code within sixty days after receipt of the order, subject to the limitations contained in that section.

(F) Every notice of an appeal from an order issued under divisions (B), (C), (D), and (E) of this section shall state the names of the claimant and employer, the number of the claim, the date of the decision appealed from, and the fact that the appellant appeals therefrom.

(G) All of the following apply to the proceedings under	788
divisions (C), (D), and (E) of this section:	789
(1) The parties shall proceed promptly and without	790
continuances except for good cause;	791
(2) The parties, in good faith, shall engage in the free	792
exchange of information relevant to the claim prior to the	793
conduct of a hearing according to the rules the commission	794
adopts under section 4121.36 of the Revised Code;	795
(3) The administrator is a party and may appear and	796
participate at all administrative proceedings on behalf of the	797
state insurance fund. However, in cases in which the employer is	798
represented, the administrator shall neither present arguments	799
nor introduce testimony that is cumulative to that presented or	800
introduced by the employer or the employer's representative. The	801
administrator may file an appeal under this section on behalf of	802
the state insurance fund; however, except in cases arising under	803
section 4123.343 of the Revised Code, the administrator only may	804
appeal questions of law or issues of fraud when the employer	805
appears in person or by representative.	806
(H) Except as provided in section 4121.63 of the Revised	807
Code and division (K) of this section, payments of compensation	808
to a claimant or on behalf of a claimant as a result of any	809
order issued under this chapter shall commence upon the earlier	810
of the following:	811
(1) Fourteen days after the date the administrator issues	812
an order under division (B) of this section, unless that order	813
is appealed;	814
(2) The date when the employer has waived the right to	815
appeal a decision issued under division (B) of this section;	816

(3) If no appeal of an order has been filed under this	817
section or to a court under section 4123.512 of the Revised	818
Code, the expiration of the time limitations for the filing of	819
an appeal of an order;	820
(4) The date of receipt by the employer of an order of a	821
district hearing officer, a staff hearing officer, or the	822
industrial commission issued under division (C), (D), or (E) of	823
this section.	824
(I) Except as otherwise provided in division (B) of	825
section 4123.66 of the Revised Code, payments of medical	826
benefits payable under this chapter or Chapter 4121., 4127., or	827
4131. of the Revised Code shall commence upon the earlier of the	828
following:	829
(1) The date of the issuance of the staff hearing	830
officer's order under division (D) of this section;	831
(2) The date of the final administrative or judicial	832
determination.	833
(J) The administrator shall charge the compensation	834
payments made in accordance with division (H) of this section or	835
medical benefits payments made in accordance with division (I)	836
of this section to an employer's experience immediately after	837
the employer has exhausted the employer's administrative appeals	838
as provided in this section or has waived the employer's right	839
to an administrative appeal under division (B) of this section,	840
subject to the adjustment specified in division (H) of section	841
4123.512 of the Revised Code.	842
(K) Upon the final administrative or judicial	843
determination under this section or section 4123.512 of the	844
Revised Code of an appeal of an order to pay compensation, if a	845

claimant is found to have received compensation pursuant to a	846
prior order which is reversed upon subsequent appeal, the	847
claimant's employer, if a self-insuring employer, or the bureau,	848
shall withhold from any amount to which the claimant becomes	849
entitled pursuant to any claim, past, present, or future, under	850
Chapter 4121., 4123., 4127., or 4131. of the Revised Code, the	851
amount of previously paid compensation to the claimant which,	852
due to reversal upon appeal, the claimant is not entitled,	853
pursuant to the following criteria:	854
(1) No withholding for the first twelve weeks of temporary	855
total disability compensation pursuant to section 4123.56 of the	856
Revised Code shall be made;	857
(2) Forty per cent of all awards of compensation paid	858
pursuant to sections 4123.56 and 4123.57 of the Revised Code,	859
until the amount overpaid is refunded;	860
(3) Twenty-five per cent of any compensation paid pursuant	861
to section 4123.58 of the Revised Code until the amount overpaid	862
is refunded;	863
(4) If, pursuant to an appeal under section 4123.512 of	864
the Revised Code, the court of appeals or the supreme court	865
reverses the allowance of the claim, then no amount of any	866
compensation will be withheld.	867
The administrator and self-insuring employers, as	868
appropriate, are subject to the repayment schedule of this	869
division only with respect to an order to pay compensation that	870
was properly paid under a previous order, but which is	871
subsequently reversed upon an administrative or judicial appeal.	872
The administrator and self-insuring employers are not subject	873

to, but may utilize, the repayment schedule of this division, or

any other lawful means, to collect payment of compensation made	875
to a person who was not entitled to the compensation due to	876
fraud as determined by the administrator or the industrial	877
commission.	878
(L) If a staff hearing officer or the commission fails to	879
issue a decision or the commission fails to refuse to hear an	880
appeal within the time periods required by this section,	881
payments to a claimant shall cease until the staff hearing	882
officer or commission issues a decision or hears the appeal,	883
unless the failure was due to the fault or neglect of the	884
employer or the employer agrees that the payments should	885
continue for a longer period of time.	886
(M) Except as otherwise provided in this section or	887
section 4123.522 of the Revised Code, no appeal is timely filed	888
under this section unless the appeal is filed with the time	889
limits set forth in this section.	890
(N) No person who is not an employee of the bureau or	891
commission or who is not by law given access to the contents of	892
a claims file shall have a file in the person's possession.	893
(O) Upon application of a party who resides in an area in	894
which an emergency or disaster is declared, the industrial	895
commission and hearing officers of the commission may waive the	896
time frame within which claims and appeals of claims set forth	897
in this section must be filed upon a finding that the applicant	898
was unable to comply with a filing deadline due to an emergency	899
or a disaster.	900
As used in this division:	901

(1) "Emergency" means any occasion or instance for which

the governor of Ohio or the president of the United States

902

publicly declares an emergency and orders state or federal	904
assistance to save lives and protect property, the public health	905
and safety, or to lessen or avert the threat of a catastrophe.	906
(2) "Disaster" means any natural catastrophe or fire,	907
flood, or explosion, regardless of the cause, that causes damage	908
of sufficient magnitude that the governor of Ohio or the	909
president of the United States, through a public declaration,	910
orders state or federal assistance to alleviate damage, loss,	911
hardship, or suffering that results from the occurrence.	912
Sec. 4123.513. (A) Except as otherwise provided in	913
divisions (B) and (C) of this section, if a claim is denied	914
because the claimant is an unauthorized alien, or if the	915
claimant is a dependent of an individual who died as a result of	916
suffering an injury or contracting an occupational disease, that	917
individual was an unauthorized alien, the claimant's employer or	918
the individual's employer is not liable to that claimant for	919
damages suffered by reason of personal injury sustained or	920
occupational disease contracted in the course of employment	921
caused by the wrongful act or omission or neglect of the	922
employer. For such a claimant, filing a claim under Chapter	923
4121., 4123., 4127., or 4131. of the Revised Code is the	924
exclusive remedy against the employer on account of injury,	925
disease, or death in the course of and arising out of the	926
claimant's or deceased employee's employment. Notwithstanding	927
section 4123.77 of the Revised Code and except as provided in	928
division (B) of this section, an irrebuttable presumption exists	929
that the individual assumed the risk of incurring an injury or	930
contracting an occupational disease at the workplace, or dying	931
as a result of such an injury or occupational disease, when	932
performing services or providing labor for that employer.	933

(B) An employer is liable to a claimant whose claim is	934
denied because the claimant is an unauthorized alien or the	935
deceased individual who is the subject of the claim was an	936
unauthorized alien for damages suffered by reason of personal	937
injury sustained or occupational disease contracted in the	938
course of employment caused by the wrongful act or omission or	939
neglect of the employer if the claimant establishes, by clear	940
and convincing evidence, that the employer employed the claimant	941
or the deceased individual knowing that the claimant or deceased	942
individual was not authorized to work under section 101(a) of	943
the "Immigration Reform and Control Act of 1986," 100 Stat.	944
3360, 8 U.S.C. 1324a, on the date the claimant or deceased	945
individual suffered the injury or contracted the occupational	946
disease. An employer may not assert any of the common law	947
defenses listed in section 4123.77 of the Revised Code in an	948
action brought against the employer pursuant to this section.	949
(C) Nothing in this section shall be construed to prevent	950
a claimant whose claim is denied because the claimant is or the	951
deceased individual who is the subject of the claim was an	952
unauthorized alien from bringing a claim against an employer in	953
a court of competent jurisdiction for an intentional tort	954
allegedly committed by the employer against the claimant or	955
deceased individual who was the subject of the claim.	956
Section 2. That existing sections 2743.02, 2744.02,	957
4123.01, and 4123.511 of the Revised Code are hereby repealed.	958
Section 3. This act applies to claims arising on or after	959
the effective date of this act.	960