### As Introduced

133rd General Assembly Regular Session 2019-2020

H. B. No. 456

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**Representative Brent** 

Cosponsors: Representatives Crawley, Crossman, Keller, Smith, K., Robinson

# A BILL

То	amend sections 5123.19 and 5123.99 and to enact	1
	sections 5123.199, 5123.1910, 5123.1911,	2
	5123.1912, 5123.1913, 5123.1914, 5123.1915, and	3
	5123.1916 of the Revised Code to permit a	4
	resident of a residential facility to conduct	5
	electronic monitoring of the resident's room.	6

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 5123.19 and 5123.99 be amended	7
and sections 5123.199, 5123.1910, 5123.1911, 5123.1912,	8
5123.1913, 5123.1914, 5123.1915, and 5123.1916 of the Revised	9
Code be enacted to read as follows:	10
Sec. 5123.19. (A) As used in sections 5123.19 to 5123.20 of the Revised Code:	11 12
of the Revised Code:	ΤZ
(1) <u>"Electronic monitoring device" means a surveillance</u>	13
instrument with a fixed position video camera or an audio_	14
recording device, or a combination thereof, that is installed in	15
a resident's room and broadcasts or records activities or sounds	16
occurring in the room.	

(2) "Independent living arrangement" means an arrangement

in which an individual with a developmental disability resides 19
in an individualized setting chosen by the individual or the 20
individual's guardian, which is not dedicated principally to the 21
provision of residential services for individuals with 22
developmental disabilities, and for which no financial support 23
is received for rendering such service from any governmental 24
agency by a provider of residential services. 25

(2) (3)"Licensee" means the person or government agency26that has applied for a license to operate a residential facility27and to which the license was issued under this section.28

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(3) (4)"Political subdivision" means a municipal29corporation, county, or township.30
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(4) (5) "Related party" has the same meaning as in section 5123.16 of the Revised Code except that "provider" as used in the definition of "related party" means a person or government entity that held or applied for a license to operate a residential facility, rather than a person or government entity certified to provide supported living.

(b) "Residential facility" does not mean any of thefollowing:

(i) The home of a relative or legal guardian in which an individual with a developmental disability resides;

(ii) A respite care home certified under section 5126.0545of the Revised Code;46

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surrendered.

(iii) A county home or district home operated pursuant to 47 Chapter 5155. of the Revised Code; 48 (iv) A dwelling in which the only residents with 49 developmental disabilities are in independent living 50 arrangements or are being provided supported living. 51 (B) Every person or government agency desiring to operate 52 a residential facility shall apply for licensure of the facility 53 to the director of developmental disabilities unless the 54 residential facility is subject to section 3721.02, 5103.03, 55 5119.33, or division (B)(1)(b) of section 5119.34 of the Revised 56 Code. 57 (C) Subject to section 5123.196 of the Revised Code, the 58 director of developmental disabilities shall license the 59 operation of residential facilities. An initial license shall be 60 issued for a period that does not exceed one year, unless the 61 director denies the license under division (D) of this section. 62 A license shall be renewed for a period that does not exceed 63 three years, unless the director refuses to renew the license 64 under division (D) of this section. The director, when issuing 65 or renewing a license, shall specify the period for which the 66 license is being issued or renewed. A license remains valid for 67 the length of the licensing period specified by the director, 68 unless the license is terminated, revoked, or voluntarily 69

(D) If it is determined that an applicant or licensee is not in compliance with a provision of this chapter that applies to residential facilities or the rules adopted under such a provision, the director may deny issuance of a license, refuse to renew a license, terminate a license, revoke a license, issue an order for the suspension of admissions to a facility, issue

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an order for the placement of a monitor at a facility, issue an77order for the immediate removal of residents, or take any other78action the director considers necessary consistent with the79director's authority under this chapter regarding residential80facilities. In the director's selection and administration of81the sanction to be imposed, all of the following apply:82

(1) The director may deny, refuse to renew, or revoke a
license, if the director determines that the applicant or
licensee has demonstrated a pattern of serious noncompliance or
that a violation creates a substantial risk to the health and
safety of residents of a residential facility.

(2) The director may terminate a license if more thantwelve consecutive months have elapsed since the residentialfacility was last occupied by a resident or a notice required bydivision (J) of this section is not given.

(3) The director may issue an order for the suspension of 92 admissions to a facility for any violation that may result in 93 sanctions under division (D)(1) of this section and for any 94 other violation specified in rules adopted under division (G) (2) 95 of this section. If the suspension of admissions is imposed for 96 a violation that may result in sanctions under division (D)(1) 97 of this section, the director may impose the suspension before 98 providing an opportunity for an adjudication under Chapter 119. 99 of the Revised Code. The director shall lift an order for the 100 suspension of admissions when the director determines that the 101 violation that formed the basis for the order has been 102 corrected. 103

(4) The director may order the placement of a monitor at a
residential facility for any violation specified in rules
adopted under division (G)(2) of this section. The director

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shall lift the order when the director determines that the107violation that formed the basis for the order has been108corrected.109

(5) When the director initiates license revocation 110 proceedings, no opportunity for submitting a plan of correction 111 shall be given. The director shall notify the licensee by letter 112 of the initiation of the proceedings. The letter shall list the 113 deficiencies of the residential facility and inform the licensee 114 that no plan of correction will be accepted. The director shall 115 also send a copy of the letter to the county board of 116 developmental disabilities. Except in the case of a licensee 117 that is an ICF/IID, the county board shall send a copy of the 118 letter to each of the following: 119

(a) Each resident who receives services from the licensee;

(b) The guardian of each resident who receives servicesfrom the licensee if the resident has a guardian;122

(c) The parent or guardian of each resident who receives123services from the licensee if the resident is a minor.124

(6) Pursuant to rules which shall be adopted in accordance
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with Chapter 119. of the Revised Code, the director may order
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the immediate removal of residents from a residential facility
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whenever conditions at the facility present an immediate danger
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of physical or psychological harm to the residents.

(7) In determining whether a residential facility is being
operated in compliance with a provision of this chapter that
applies to residential facilities or the rules adopted under
such a provision, or whether conditions at a residential
facility present an immediate danger of physical or
psychological harm to the residents, the director may rely on

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information obtained by a county board of developmental 136 disabilities or other governmental agencies. 137

(8) In proceedings initiated to deny, refuse to renew, or
revoke licenses, the director may deny, refuse to renew, or
revoke a license regardless of whether some or all of the
deficiencies that prompted the proceedings have been corrected
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at the time of the hearing.

(E) (1) Except as provided in division (E) (2) of this
section, appeals from proceedings initiated to impose a sanction
under division (D) of this section shall be conducted in
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accordance with Chapter 119. of the Revised Code.

(2) Appeals from proceedings initiated to order the
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suspension of admissions to a facility shall be conducted in
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accordance with Chapter 119. of the Revised Code, unless the
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order was issued before providing an opportunity for an
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adjudication, in which case all of the following apply:

(a) The licensee may request a hearing not later than ten
days after receiving the notice specified in section 119.07 of
the Revised Code.

(b) If a timely request for a hearing that includes the
licensee's current address is made, the hearing shall commence
not later than thirty days after the department receives the
request.

(c) After commencing, the hearing shall continue
uninterrupted, except for Saturdays, Sundays, and legal
holidays, unless other interruptions are agreed to by the
licensee and the director.

(d) If the hearing is conducted by a hearing examiner, thehearing examiner shall file a report and recommendations not164

later than ten days after the last of the following:	165
(i) The close of the hearing;	166
(ii) If a transcript of the proceedings is ordered, the	167
hearing examiner receives the transcript;	
(iii) If post-hearing briefs are timely filed, the hearing	169
examiner receives the briefs.	170
(e) A copy of the written report and recommendation of the	171
hearing examiner shall be sent, by certified mail, to the	172
licensee and the licensee's attorney, if applicable, not later	173
than five days after the report is filed.	174
(f) Not later than five days after the hearing examiner	175
files the report and recommendations, the licensee may file	176
objections to the report and recommendations.	177
(g) Not later than fifteen days after the hearing examiner	178
files the report and recommendations, the director shall issue	179
an order approving, modifying, or disapproving the report and	180
recommendations.	181
(h) Notwithstanding the pendency of the hearing, the	182
director shall lift the order for the suspension of admissions	183
when the director determines that the violation that formed the	184
basis for the order has been corrected.	185
(F) Neither a person or government agency whose	186
application for a license to operate a residential facility is	187
denied nor a related party of the person or government agency	188
may apply for a license to operate a residential facility before	189
the date that is five years after the date of the denial.	190
Neither a licensee whose residential facility license is revoked	191
nor a related party of the licensee may apply for a residential	192

facility license before the date that is five years after the 193 date of the revocation. 194 (G) In accordance with Chapter 119. of the Revised Code, 195 the director shall adopt and may amend and rescind rules for 196 licensing and regulating the operation of residential 197 facilities. The rules for residential facilities that are 198 ICFs/IID may differ from those for other residential facilities. 199 The rules shall establish and specify the following: 200 (1) Procedures and criteria for issuing and renewing 201 licenses, including procedures and criteria for determining the 202 length of the licensing period that the director must specify 203 for each license when it is issued or renewed; 204 (2) Procedures and criteria for denying, refusing to 205 renew, terminating, and revoking licenses and for ordering the 206 suspension of admissions to a facility, placement of a monitor 207 at a facility, and the immediate removal of residents from a 208 facility; 209 (3) Fees for issuing and renewing licenses, which shall be 210 deposited into the program fee fund created under section 211 5123.033 of the Revised Code; 212 (4) Procedures for surveying residential facilities; 213 214 (5) Classifications for the various types of residential facilities; 215 (6) The maximum number of individuals who may be served in 216 a particular type of residential facility; 217 (7) Uniform procedures for admission of individuals to and 218 transfers and discharges of individuals from residential 219 facilities; 220

(8) Other standards for the operation of residential 221 222 facilities and the services provided at residential facilities; (9) Procedures for waiving any provision of any rule 223 adopted under this section. 224 (H) (1) Before issuing a license, the director shall 225 conduct a survey of the residential facility for which 226 application is made. The director shall conduct a survey of each 227 licensed residential facility at least once during the period 228 the license is valid and may conduct additional inspections as 229 needed. A survey includes but is not limited to an on-site 230 examination and evaluation of the residential facility, its 231 personnel, and the services provided there. The director may 232 assign to a county board of developmental disabilities or the 233 department of health the responsibility to conduct any survey or 234 inspection under this section. 235

(2) In conducting surveys, the director shall be given 236 access to the residential facility; all records, accounts, and 237 any other documents related to the operation of the facility; 238 the licensee; the residents of the facility; and all persons 239 acting on behalf of, under the control of, or in connection with 240 the licensee. The licensee and all persons on behalf of, under 241 the control of, or in connection with the licensee shall 242 cooperate with the director in conducting the survey. 243

(3) Following each survey, the director shall provide the
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(a) Specify a date by which the licensee may appeal any of 249

the citations;

(b) When appropriate, specify a timetable within which the licensee must submit a plan of correction describing how the problems specified in the citations will be corrected and, the date by which the licensee anticipates the problems will be corrected.

(4) If the director initiates a proceeding to revoke a
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license, the director shall include the report required by
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division (H) (3) of this section with the notice of the proposed
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revocation the director sends to the licensee. In this
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circumstance, the licensee may not submit a plan of correction.

(5) After a plan of correction is submitted, the director 261 shall approve or disapprove the plan. If the plan of correction 262 is approved, a copy of the approved plan shall be provided, not 263 later than five business days after it is approved, to any 264 person or government entity who requests it and made available 265 on the internet web site maintained by the department of 266 developmental disabilities. If the plan of correction is not 267 approved and the director initiates a proceeding to revoke the 268 license, a copy of the survey report shall be provided to any 269 person or government entity that requests it and shall be made 270 available on the internet web site maintained by the department. 271

(6) The director shall initiate disciplinary action
against any department employee who notifies or causes the
notification to any unauthorized person of an unannounced survey
of a residential facility by an authorized representative of the
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department.

(I) In addition to any other information which may be277required of applicants for a license pursuant to this section,278

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the director shall require each applicant to provide a copy of an approved plan for a proposed residential facility pursuant to section 5123.042 of the Revised Code. This division does not apply to renewal of a license or to an applicant for an initial or modified license who meets the requirements of section 5123.197 of the Revised Code.

(J)(1) A licensee shall notify the owner of the building in which the licensee's residential facility is located of any significant change in the identity of the licensee or management contractor before the effective date of the change if the licensee is not the owner of the building.

(2) Pursuant to rules, which shall be adopted in 290 accordance with Chapter 119. of the Revised Code, the director 291 may require notification to the department of any significant 292 change in the ownership of a residential facility or in the 293 identity of the licensee or management contractor. If the 294 director determines that a significant change of ownership is 295 proposed, the director shall consider the proposed change to be 296 an application for development by a new operator pursuant to 297 section 5123.042 of the Revised Code and shall advise the 298 applicant within sixty days of the notification that the current 299 license shall continue in effect or a new license will be 300 required pursuant to this section. If the director requires a 301 new license, the director shall permit the facility to continue 302 to operate under the current license until the new license is 303 issued, unless the current license is revoked, refused to be 304 renewed, or terminated in accordance with Chapter 119. of the 305 Revised Code. 306

(3) A licensee shall transfer to the new licensee or 307management contractor all records related to the residents of 308

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the facility following any significant change in the identity of the licensee or management contractor. 310 (K) A county board of developmental disabilities and any 311 interested person may file complaints alleging violations of 312 statute or department rule relating to residential facilities 313 with the department. All complaints shall state the facts 314 constituting the basis of the allegation. The department shall 315 not reveal the source of any complaint unless the complainant 316 agrees in writing to waive the right to confidentiality or until 317 so ordered by a court of competent jurisdiction. 318 The department shall adopt rules in accordance with 319 Chapter 119. of the Revised Code establishing procedures for the 320 receipt, referral, investigation, and disposition of complaints 321 filed with the department under this division. 322 (L) Before issuing a license under this section to a 323 residential facility that will accommodate at any time more than 324 one individual with a developmental disability, the director 325 shall, by first class mail, notify the following: 326 (1) If the facility will be located in a municipal 327 328 corporation, the clerk of the legislative authority of the municipal corporation; 329 (2) If the facility will be located in unincorporated 330 territory, the clerk of the appropriate board of county 331 commissioners and the fiscal officer of the appropriate board of 332 township trustees. 333 The director shall not issue the license for ten days 334 after mailing the notice, excluding Saturdays, Sundays, and 335 336

legal holidays, in order to give the notified local officials time in which to comment on the proposed issuance. 337

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Any legislative authority of a municipal corporation, 338 board of county commissioners, or board of township trustees 339 that receives notice under this division of the proposed 340 issuance of a license for a residential facility may comment on 341 it in writing to the director within ten days after the director 342 mailed the notice, excluding Saturdays, Sundays, and legal 343 holidays. If the director receives written comments from any 344 notified officials within the specified time, the director shall 345 make written findings concerning the comments and the director's 346 decision on the issuance of the license. If the director does 347 not receive written comments from any notified local officials 348 within the specified time, the director shall continue the 349 process for issuance of the license. 350

(M) Any person may operate a licensed residential facility 351 that provides room and board, personal care, habilitation 352 services, and supervision in a family setting for at least six 353 but not more than eight individuals with developmental 354 disabilities as a permitted use in any residential district or 355 zone, including any single-family residential district or zone, 356 of any political subdivision. These residential facilities may 357 be required to comply with area, height, yard, and architectural 358 compatibility requirements that are uniformly imposed upon all 359 single-family residences within the district or zone. 360

(N) Any person may operate a licensed residential facility 361 that provides room and board, personal care, habilitation 362 services, and supervision in a family setting for at least nine 363 but not more than sixteen individuals with developmental 364 disabilities as a permitted use in any multiple-family 365 residential district or zone of any political subdivision, 366 except that a political subdivision that has enacted a zoning 367 ordinance or resolution establishing planned unit development 368

districts may exclude these residential facilities from those 369 districts, and a political subdivision that has enacted a zoning 370 ordinance or resolution may regulate these residential 371 facilities in multiple-family residential districts or zones as 372 a conditionally permitted use or special exception, in either 373 case, under reasonable and specific standards and conditions set 374 375 out in the zoning ordinance or resolution to: (1) Require the architectural design and site layout of 376 the residential facility and the location, nature, and height of 377 any walls, screens, and fences to be compatible with adjoining 378 land uses and the residential character of the neighborhood; 379 (2) Require compliance with yard, parking, and sign 380 regulation; 381 (3) Limit excessive concentration of these residential 382 facilities. 383 (O) This section does not prohibit a political subdivision 384 from applying to residential facilities nondiscriminatory 385 regulations requiring compliance with health, fire, and safety 386 regulations and building standards and regulations. 387 (P) Divisions (M) and (N) of this section are not 388 applicable to municipal corporations that had in effect on June 389 15, 1977, an ordinance specifically permitting in residential 390 zones licensed residential facilities by means of permitted 391 uses, conditional uses, or special exception, so long as such 392 ordinance remains in effect without any substantive 393 modification. 394 (Q) (1) The director may issue an interim license to 395 operate a residential facility to an applicant for a license 396 under this section if either of the following is the case: 397

(a) The director determines that an emergency exists
requiring immediate placement of individuals in a residential
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facility, that insufficient licensed beds are available, and
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that the residential facility is likely to receive a permanent
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license under this section within thirty days after issuance of
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the interim license.

(b) The director determines that the issuance of an
interim license is necessary to meet a temporary need for a
residential facility.

(2) To be eligible to receive an interim license, an
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applicant must meet the same criteria that must be met to
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receive a permanent license under this section, except for any
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differing procedures and time frames that may apply to issuance
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of a permanent license.

(3) An interim license shall be valid for thirty days and may be renewed by the director for a period not to exceed one hundred eighty days.

(4) The director shall adopt rules in accordance with
Chapter 119. of the Revised Code as the director considers
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necessary to administer the issuance of interim licenses.
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(R) Notwithstanding rules adopted pursuant to this section 418 establishing the maximum number of individuals who may be served 419 in a particular type of residential facility, a residential 420 facility shall be permitted to serve the same number of 421 individuals being served by the facility on the effective date 422 of the rules or the number of individuals for which the facility 423 is authorized pursuant to a current application for a 424 certificate of need with a letter of support from the department 425 of developmental disabilities and which is in the review process 426

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This division does not preclude the department from428suspending new admissions to a residential facility pursuant to429a written order issued under section 5124.70 of the Revised430Code.431

(S) The director may enter at any time, for purposes of
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investigation, any home, facility, or other structure that has
been reported to the director or that the director has
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reasonable cause to believe is being operated as a residential
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facility without a license issued under this section.

The director may petition the court of common pleas of the 437 county in which an unlicensed residential facility is located 438 439 for an order enjoining the person or governmental agency operating the facility from continuing to operate without a 440 license. The court may grant the injunction on a showing that 441 the person or governmental agency named in the petition is 442 operating a residential facility without a license. The court 443 may grant the injunction, regardless of whether the residential 444 facility meets the requirements for receiving a license under 445 this section. 446

Sec. 5123.199. (A) As used in this section, "multifactor447authentication" has the same meaning as in section 3965.01 of448the Revised Code.449

(B) Subject to section 5123.1910 of the Revised Code, a resident or resident's guardian may authorize the installation and use of an electronic monitoring device in the resident's room in a residential facility.

(C) The installation and use of an electronic monitoring454device may be authorized only if the following conditions are455

456 met: (1) The resident or the resident's guardian completes the 457 form described in section 5123.1911 of the Revised Code and 458 submits it to the residential facility. 459 460 (2) The cost of the device and the cost of installing, maintaining, and removing the device, other than the cost of 461 electricity for the device, is paid for by the resident or 462 resident's quardian. 463 (3) The device utilizes multifactor authentication to 464 prevent an individual who has not authorized the installation 465 and use of the device from tampering with the device. 466 (D) A resident who has authorized the installation and use 467 of an electronic monitoring device may withdraw that 468 authorization at any time. 469 Sec. 5123.1910. (A) If a resident wishing to conduct 470 authorized electronic monitoring of the resident's room lives 471 with another resident in a residential facility, the consent of 472 the other resident or other resident's guardian to the 473 installation and use of an electronic monitoring device in the 474 room is required before any installation or use of such a device 475 may occur. The other resident or other resident's guardian shall 476 consent by completing the relevant part of the form described in 477 section 5123.1911 of the Revised Code. 478 (B)(1) If a resident living in a room with another 479 resident wishes to conduct authorized electronic monitoring of 480 the resident's room, but the other resident or other resident's 481

guardian refuses to consent to the installation and use of an482electronic monitoring device, the residential facility shall483make a reasonable attempt to accommodate the resident wishing to484

conduct authorized electronic monitoring by moving either	485
resident to another available room.	
(2) In the case of a resident living in a room with	487
another resident, the other resident or other resident's	488
guardian may place conditions on any consent to the installation	489
and use of an electronic monitoring device, including conditions	490
such as pointing the device away from the other resident or	491
limiting or prohibiting the use of certain devices. If	492
<u>conditions are placed on consent, the device shall be installed</u>	493
and used according to those conditions.	494
(C) A resident whose consent is required under this	495
section may withdraw that consent at any time.	496
Sec. 5123.1911. The director of developmental disabilities	497
shall prescribe a form for use by a resident or resident's	498
guardian seeking to authorize the installation and use of an	499
electronic monitoring device in the resident's room in a	500
residential facility. The form shall include all of the	501
following:	
(A) An explanation of sections 5123.199 to 5123.1916 of	503
the Revised Code;	504
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(B) An acknowledgment that the resident or resident's	505
guardian has consented to the installation and use of the device	506
in the resident's room;	507
(C) In the case of a resident who lives in a room with	508
another resident, an acknowledgment that the other resident or	509
other resident's guardian has consented to the installation and	510
use of the device and a description of any conditions placed on	511
that consent pursuant to division (B)(2) of section 5123.1910 of	512
the Revised Code;	

(D) A section for providing the residential facility with	514
information regarding the type, function, and use of the device	
to be installed and used;	
(E) A section stating that the residential facility is	517
released from liability in any civil or criminal action or	518
administrative proceeding for a violation of the resident's	519
right to privacy in connection with using the device.	520
Sec. 5123.1912. A residential facility shall post a notice	521
in a conspicuous place at the entrance to a resident's room with	522
an electronic monitoring device stating that an electronic	523
monitoring device is in use in that room.	524
Sec. 5123.1913. Each residential facility shall submit an	525
annual report to the department of developmental disabilities	526
detailing the number of authorized electronic monitoring devices	527
that are in use in residents' rooms at the residential facility.	528
Sec. 5123.1914. No person or resident shall be denied	529
admission to or discharged from a residential facility or	530
otherwise discriminated or retaliated against because of the	531
decision to authorize the installation and use of an electronic	532
monitoring device in a resident's room at a residential	533
facility.	534
Sec. 5123.1915. No person other than the resident or	535
resident's guardian who authorized the installation and use of	536
an electronic monitoring device in the resident's room in a	537
residential facility shall intentionally obstruct, tamper with,	538
or destroy the device or a recording made by the device.	539
Sec. 5123.1916. The director of developmental disabilities	540
shall adopt rules in accordance with Chapter 119. of the Revised	541
Code as necessary to implement sections 5123.199 to 5123.1915 of	542

the Revised Code.	
Sec. 5123.99. (A) Whoever violates section 5123.16,	544
5123.1915, or 5123.20 of the Revised Code is guilty of a	545
misdemeanor of the first degree.	546
(B) Whoever violates division (C), (E), or (G)(3) of	547
section 5123.61 of the Revised Code is guilty of a misdemeanor	548
of the fourth degree or, if the abuse or neglect constitutes a	549
felony, a misdemeanor of the second degree. In addition to any	550
other sanction or penalty authorized or required by law, if a	551
person who is convicted of or pleads guilty to a violation of	552
division (C), (E), or (G)(3) of section 5123.61 of the Revised	553
Code is a developmental disabilities employee, as defined in	554

section 5123.50 of the Revised Code, the offender shall be
eligible to be included in the registry regarding
misappropriation, abuse, neglect, or other specified misconduct
by developmental disabilities employees established under
section 5123.52 of the Revised Code.

(C) Whoever violates section 5123.1914 of the Revised Code560shall be fined one thousand dollars for each offense.561

Section 2. That existing sections 5123.19 and 5123.99 of562the Revised Code are hereby repealed.563