

116TH CONGRESS 2D SESSION

S. 3221

To place a moratorium on large concentrated animal feeding operations, to strengthen the Packers and Stockyards Act, 1921, to require country of origin labeling on beef, pork, and dairy products, and for other purposes.

IN THE SENATE OF THE UNITED STATES

January 21, 2020

Mr. Booker introduced the following bill; which was read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

A BILL

- To place a moratorium on large concentrated animal feeding operations, to strengthen the Packers and Stockyards Act, 1921, to require country of origin labeling on beef, pork, and dairy products, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
 - 4 (a) SHORT TITLE.—This Act may be cited as the
 - 5 "Farm System Reform Act of 2019".
 - 6 (b) Table of Contents for
 - 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.

Sec. 2. Definition of Secretary.

TITLE I—ANIMAL FEEDING OPERATIONS

- Sec. 101. Definitions.
- Sec. 102. Moratorium on large concentrated animal feeding operations.
- Sec. 103. Voluntary debt forgiveness and transition assistance program for animal feeding operations.
- Sec. 104. Integrator responsibilities and liabilities.

TITLE II—AMENDMENTS TO PACKERS AND STOCKYARDS ACT, 1921

- Sec. 201. Definitions.
- Sec. 202. Unlawful practices.
- Sec. 203. Spot market purchases of livestock by packers.
- Sec. 204. Investigation of live poultry dealers.
- Sec. 205. Award of attorney fees.
- Sec. 206. Technical amendments.

TITLE III—LABELING OF MEAT AND DAIRY PRODUCTS

- Sec. 301. Restoration of mandatory country of origin labeling for beef and pork; inclusion of dairy products.
- Sec. 302. Truth in labeling for meat and meat food products.

1 SEC. 2. DEFINITION OF SECRETARY.

- 2 In this Act, the term "Secretary" means the Sec-
- 3 retary of Agriculture.

4 TITLE I—ANIMAL FEEDING

5 **OPERATIONS**

- 6 SEC. 101. DEFINITIONS.
- 7 In this title:
- 8 (1) AGRONOMIC REQUIREMENT.—
- 9 (A) In General.—The term "agronomic
- requirement" means the quantity of nutrient
- 11 necessary to achieve a reasonable yield goal for
- a crop, as determined based on land grant uni-
- versity fertility rates, soil testing for available

| 1 | nutrients, manure analysis, and other planned |
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| 2 | nutrient applications. |
| 3 | (B) Exclusions.—Planned nutrient appli- |
| 4 | cations under subparagraph (A) do not include |
| 5 | nutrient indices, risk indices, or other methods |
| 6 | that allow land application of manure in excess |
| 7 | of crop need. |
| 8 | (2) Animal feeding operation; afo.— |
| 9 | (A) In general.—The term "animal feed- |
| 10 | ing operation" or "AFO" means a lot or facility |
| 11 | at which— |
| 12 | (i) for not less than a total of 45 days |
| 13 | in any 12-month period, animals (other |
| 14 | than aquatic animals) are— |
| 15 | (I) stabled or confined; and |
| 16 | (II) fed or maintained; and |
| 17 | (ii) crops, vegetation, forage growth |
| 18 | or postharvest residues are not sustained |
| 19 | in the normal growing season over any por- |
| 20 | tion of the lot or facility. |
| 21 | (B) AGGREGATION.—Two or more lots or |
| 22 | facilities described in subparagraph (A) shall |
| 23 | constitute a single animal feeding operation is |
| 24 | the lots or facilities— |

| 1 | (i) are located within 3 miles of each |
|----|--|
| 2 | other; and |
| 3 | (ii) are under common ownership or |
| 4 | control. |
| 5 | (C) Exclusion.—The term "animal feed- |
| 6 | ing operation" or "AFO" does not include a |
| 7 | stockyard (as that term is defined in section |
| 8 | 302(a) of the Packers and Stockyards Act, |
| 9 | 1921 (7 U.S.C. 202(a))). |
| 10 | (3) Large concentrated animal feeding |
| 11 | OPERATION; LARGE CAFO.—The term "large con- |
| 12 | centrated animal feeding operation" or "large |
| 13 | CAFO" means an AFO at which are present not |
| 14 | less than— |
| 15 | (A) 700 mature dairy cows, milked or dry; |
| 16 | (B) 1,000 veal calves; |
| 17 | (C) 1,000 cattle (including heifers, steers, |
| 18 | bulls, cows, and calves) other than mature dairy |
| 19 | cows or veal calves; |
| 20 | (D) 2,500 swine, each weighing not less |
| 21 | than 55 pounds; |
| 22 | (E) 10,000 swine, each weighing not more |
| 23 | than 55 pounds; |
| 24 | (F) 500 horses; |
| 25 | (G) 10,000 sheep or lambs; |

| 1 | (H) 55,000 turkeys; |
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| 2 | (I) in the case of an AFO that uses a liq- |
| 3 | uid manure handling system— |
| 4 | (i) 30,000 laying hens or broilers; or |
| 5 | (ii) 5,000 ducks; or |
| 6 | (J) in the case of an AFO that uses a sys- |
| 7 | tem other than a liquid manure handling sys- |
| 8 | tem— |
| 9 | (i) 125,000 chickens (other than lay- |
| 10 | ing hens); |
| 11 | (ii) 82,000 laying hens; or |
| 12 | (iii) 30,000 ducks. |
| 13 | (4) Contract grower.—The term "contract |
| 14 | grower" means an owner of an AFO that raises live- |
| 15 | stock or poultry pursuant to a written contract, |
| 16 | marketing arrangement, or other arrangement with |
| 17 | an integrator. |
| 18 | (5) Integrator.—The term "integrator" |
| 19 | means an individual or entity that contracts with a |
| 20 | contract grower under a growout contract, mar- |
| 21 | keting arrangement, or other arrangement under |
| 22 | which the contract grower raises and cares for live- |
| 23 | stock or poultry at an AFO in accordance with the |
| 24 | instructions of the integrator for the purpose of |
| 25 | slaughtering the livestock or poultry or selling the |

1 livestock or poultry for slaughter, if the livestock or 2 poultry is sold or shipped in commerce (as described 3 in section 2(b) of the Packers and Stockyards Act, 4 1921 (7 U.S.C. 183)). (6) MANURE.—The term "manure" means— 6 (A) the fecal and urinary excretions of live-7 stock and poultry; and 8 (B) litter, bedding, compost and raw mate-9 rials, process wastewater, and other materials 10 commingled with the excretions described in 11 subparagraph (A) or set aside for disposal after 12 such commingling. SEC. 102. MORATORIUM ON LARGE CONCENTRATED ANI-13 14 MAL FEEDING OPERATIONS. 15 (a) IN GENERAL.—No large CAFO may commence or expand operations on or after the date of enactment 16 of this Act. 17 18 (b) Cessation of Operations.—No large CAFO may continue to operate as a large CAFO after January 19 20 1, 2040. 21 (c) Penalties.—Any person that violates subsection 22 (a) or (b) may be assessed a civil penalty of up to \$10,000 per violation, per day, in addition to any other applicable statutory civil penalty or monetary damages assessed pur-

suant to any State common law judgment.

| 1 | SEC. 103. VOLUNTARY DEBT FORGIVENESS AND TRANSI- |
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| 2 | TION ASSISTANCE PROGRAM FOR ANIMAL |
| 3 | FEEDING OPERATIONS. |
| 4 | (a) Definition of Eligible Entity.— |
| 5 | (1) In general.—In this section, the term "el- |
| 6 | igible entity" means an owner of an AFO. |
| 7 | (2) Exclusion.—In this section, the term "eli- |
| 8 | gible entity" does not include an owner of an AFO |
| 9 | that is an integrator. |
| 10 | (b) Establishment.—Not later than 180 days after |
| 11 | the date of enactment of this Act, the Secretary shall carry |
| 12 | out a program to provide grants to eligible entities to per- |
| 13 | manently transition from operating an AFO to carrying |
| 14 | out other activities on the property on which the AFO is |
| 15 | located. |
| 16 | (c) Payments.—Under the program established |
| 17 | under subsection (b), the Secretary shall provide grants |
| 18 | to eligible entities— |
| 19 | (1) to partially or fully pay off any outstanding |
| 20 | debt of the eligible entity that was incurred to con- |
| 21 | struct and operate the AFO; and |
| 22 | (2) to cover costs relating to the transition of |
| 23 | the property on which the AFO is located to be used |
| 24 | for alternative agriculture activities, such as raising |
| 25 | pasture-based livestock, growing specialty crops, or |
| 26 | organic commodity production. |

- 1 (d) REQUIREMENT.—As a condition of receiving a
- 2 grant under this section, an eligible entity shall provide
- 3 to the Secretary a working lands easement on the property
- 4 on which the AFO is located that prohibits—
- 5 (1) the operation of the AFO and any associ-
- 6 ated waste management system on the easement
- 7 area; and
- 8 (2) the use of the easement area for a spray
- 9 field or land application of manure at rates exceed-
- ing crop agronomic requirements for nitrogen and
- 11 phosphorus.
- (e) Funding.—
- 13 (1) IN GENERAL.—On the first October 1 after
- the date of enactment of this Act, and on each Octo-
- ber 1 thereafter, out of any funds in the Treasury
- 16 not otherwise appropriated, the Secretary of the
- 17 Treasury shall transfer to the Secretary to carry out
- this section \$10,000,000,000, to remain available
- 19 until expended.
- 20 (2) RECEIPT AND ACCEPTANCE.—The Sec-
- 21 retary shall be entitled to receive, shall accept, and
- shall use to carry out this section the funds trans-
- ferred under paragraph (1), without further appro-
- 24 priation.

| 1 | SEC. 104. INTEGRATOR RESPONSIBILITIES AND LIABIL- |
|----|---|
| 2 | ITIES. |
| 3 | (a) Responsibilities and Liabilities.— |
| 4 | (1) In general.—An integrator that exercises |
| 5 | substantial operational control of an AFO, as de- |
| 6 | scribed in subsection (b), shall be responsible and |
| 7 | liable for, with respect to the operation of the |
| 8 | AFO— |
| 9 | (A) the disposal of dead animals; |
| 10 | (B) the disposal of manure, excrement, |
| 11 | and other waste; |
| 12 | (C) the discharge or release of any air pol- |
| 13 | lutant, including greenhouse gases, from any |
| 14 | source located on or activity occurring at the |
| 15 | AFO, including enteric processes, manure, and |
| 16 | animal feed; |
| 17 | (D) the discharge of any pollutant to |
| 18 | groundwater or any surface water body, includ- |
| 19 | ing the production area, manure storage, ma- |
| 20 | nure land application area (crop field), tile |
| 21 | drain, and agricultural stormwater runoff of the |
| 22 | AFO; |
| 23 | (E) any harm suffered by the contract |
| 24 | grower of the AFO or a third party from any |
| 25 | activity described in subparagraphs (A) through |
| 26 | (D), or from any other on-property or off-prop- |

| 1 | erty contamination, including following an ex- |
|----|--|
| 2 | treme weather event; and |
| 3 | (F) any adverse health impacts, property |
| 4 | value diminution, and loss of use and enjoyment |
| 5 | of property suffered by neighboring residents of |
| 6 | the AFO due to the operation of the AFO. |
| 7 | (2) Duties not transferable.—The respon- |
| 8 | sibilities and liabilities of an integrator under this |
| 9 | subsection shall be nondelegable and |
| 10 | nontransferrable to any third party, including any |
| 11 | contract grower. |
| 12 | (b) Substantial Operational Control.—An in- |
| 13 | tegrator exercises substantial operational control of an |
| 14 | AFO if the integrator— |
| 15 | (1) holds an ownership interest in the livestock |
| 16 | or poultry, land, or other capital of the AFO; |
| 17 | (2) through a growout contract, marketing ar- |
| 18 | rangement, or other arrangement, or through direct |
| 19 | supervision of, or on-site participation in, activities |
| 20 | at the AFO, controls— |
| 21 | (A) the activity of persons working at the |
| 22 | AFO; |
| 23 | (B) the operation, management, or waste |
| 24 | management practices of the AFO; or |

| 1 | (C) the manner in which livestock or poul- |
|----|--|
| 2 | try at the AFO are grown, fed, watered, venti- |
| 3 | lated, heated, cooled, or medicated; |
| 4 | (3) supplies feed, pharmaceuticals, or other in- |
| 5 | puts to the AFO; or |
| 6 | (4) requires a capital investment from the con- |
| 7 | tract grower of the AFO for erecting or expanding |
| 8 | facilities at the AFO. |
| 9 | (c) CIVIL ACTIONS.— |
| 10 | (1) In general.—Any person may— |
| 11 | (A) bring a civil action against an inte- |
| 12 | grator in an appropriate court to redress any |
| 13 | violation of this section or any other law relat- |
| 14 | ing to the activities described in this section |
| 15 | and |
| 16 | (B) obtain appropriate relief in a civil ac- |
| 17 | tion under subparagraph (A). |
| 18 | (2) Attorney's fees for plaintiff.—The |
| 19 | court shall award a reasonable attorney's fee as part |
| 20 | of the costs to a prevailing plaintiff in a civil action |
| 21 | under this subsection. |
| 22 | (3) No preemption.—Nothing in this sub- |
| 23 | section preempts, alters, displaces, abridges, or sup- |
| 24 | plants any claim or remedy available under any |

| 1 | State or Federal law, including common law, that |
|--|--|
| 2 | provides a remedy for civil relief. |
| 3 | (d) AFO DISCHARGES.—Section 402 of the Federal |
| 4 | Water Pollution Control Act (33 U.S.C. 1342) is amended |
| 5 | by adding at the end the following: |
| 6 | "(t) AFO DISCHARGES.—The Administrator shall re- |
| 7 | quire that all persons exercising substantial operational |
| 8 | control (as described in section 104(b) of the Farm Sys- |
| 9 | tem Reform Act of 2019) over an animal feeding operation |
| 10 | (as defined in section 101 of that Act) jointly obtain a |
| 11 | permit under this section for a discharge from the animal |
| 12 | feeding operation.". |
| | THE TEAMENT MENTER TO |
| 13 | TITLE II—AMENDMENTS TO |
| 1314 | PACKERS AND STOCKYARDS |
| | |
| 14 | PACKERS AND STOCKYARDS |
| 14 15 | PACKERS AND STOCKYARDS ACT, 1921 |
| 141516 | PACKERS AND STOCKYARDS ACT, 1921 SEC. 201. DEFINITIONS. |
| 14 15 16 17 | PACKERS AND STOCKYARDS ACT, 1921 SEC. 201. DEFINITIONS. Section 2(a) of the Packers and Stockyards Act, |
| 14 15 16 17 18 | PACKERS AND STOCKYARDS ACT, 1921 SEC. 201. DEFINITIONS. Section 2(a) of the Packers and Stockyards Act, 1921 (7 U.S.C. 182(a)) is amended— |
| 14 15 16 17 18 | PACKERS AND STOCKYARDS ACT, 1921 SEC. 201. DEFINITIONS. Section 2(a) of the Packers and Stockyards Act, 1921 (7 U.S.C. 182(a)) is amended— (1) in paragraph (8), by striking "for slaugh- |
| 14 15 16 17 18 19 20 | PACKERS AND STOCKYARDS ACT, 1921 SEC. 201. DEFINITIONS. Section 2(a) of the Packers and Stockyards Act, 1921 (7 U.S.C. 182(a)) is amended— (1) in paragraph (8), by striking "for slaughter" and all that follows through "of such poultry" |
| 14 15 16 17 18 19 20 21 | PACKERS AND STOCKYARDS ACT, 1921 SEC. 201. DEFINITIONS. Section 2(a) of the Packers and Stockyards Act, 1921 (7 U.S.C. 182(a)) is amended— (1) in paragraph (8), by striking "for slaughter" and all that follows through "of such poultry" and inserting "under a poultry growing arrange- |
| 14 15 16 17 18 19 20 21 | PACKERS AND STOCKYARDS ACT, 1921 SEC. 201. DEFINITIONS. Section 2(a) of the Packers and Stockyards Act, 1921 (7 U.S.C. 182(a)) is amended— (1) in paragraph (8), by striking "for slaughter" and all that follows through "of such poultry" and inserting "under a poultry growing arrangement, regardless of whether the poultry is owned by |

| 1 | structions, for slaughter" and inserting "or cares for |
|----|--|
| 2 | live poultry in accordance with the instructions of |
| 3 | another person"; |
| 4 | (3) in each of paragraphs (1) through (9), by |
| 5 | striking the semicolon at the end and inserting a pe- |
| 6 | riod; |
| 7 | (4) in paragraph (10)— |
| 8 | (A) by striking "for the purpose of either |
| 9 | slaughtering it or selling it for slaughter by an- |
| 10 | other"; and |
| 11 | (B) by striking "; and" at the end and in- |
| 12 | serting a period; and |
| 13 | (5) by adding at the end the following: |
| 14 | "(15) FORMULA PRICE.— |
| 15 | "(A) In General.—The term formula |
| 16 | price' means any price term that establishes a |
| 17 | base from which a purchase price is calculated |
| 18 | on the basis of a price that will not be deter- |
| 19 | mined or reported until a date that is after the |
| 20 | date on which the forward price is established |
| 21 | "(B) Exclusion.—The term formula |
| 22 | price' does not include— |
| 23 | "(i) any price term that establishes a |
| 24 | base from which a purchase price is cal- |

| 1 | culated on the basis of a futures market |
|----|--|
| 2 | price; or |
| 3 | "(ii) any adjustment to the base for |
| 4 | quality, grade, or other factors relating to |
| 5 | the value of livestock or livestock products |
| 6 | that are readily verifiable market factors |
| 7 | and are outside the control of the packer. |
| 8 | "(16) Forward contract.—The term 'for- |
| 9 | ward contract' means an oral or written contract for |
| 10 | the purchase of livestock that provides for the deliv- |
| 11 | ery of the livestock to a packer at a date that is |
| 12 | more than 7 days after the date on which the con- |
| 13 | tract is entered into, without regard to whether the |
| 14 | contract is for— |
| 15 | "(A) a specified lot of livestock; or |
| 16 | "(B) a specified number of livestock over a |
| 17 | certain period of time.". |
| 18 | SEC. 202. UNLAWFUL PRACTICES. |
| 19 | (a) In General.—Section 202 of the Packers and |
| 20 | Stockyards Act, 1921 (7 U.S.C. 192) is amended— |
| 21 | (1) by redesignating subsections (a) through (f) |
| 22 | and (g) as paragraphs (1) through (6) and (10), re- |
| 23 | spectively, and indenting appropriately; |
| 24 | (2) by striking the section designation and all |
| 25 | that follows through "It shall be" in the matter pre- |

| 1 | ceding paragraph (1) (as so redesignated) and in- |
|----|---|
| 2 | serting the following: |
| 3 | "SEC. 202. UNLAWFUL ACTS. |
| 4 | "(a) In General.—It shall be"; |
| 5 | (3) in subsection (a)— |
| 6 | (A) in the matter preceding paragraph (1) |
| 7 | (as so redesignated), by striking "to:" and in- |
| 8 | serting "to do any of the following:"; |
| 9 | (B) in each of paragraphs (1) through (6) |
| 10 | (as so redesignated), by striking "; or" each |
| 11 | place it appears and inserting a period; |
| 12 | (C) in paragraph (6) (as so redesign |
| 13 | nated)— |
| 14 | (i) by striking "(1)" and inserting |
| 15 | "(A)"; |
| 16 | (ii) by striking "(2)" and inserting |
| 17 | "(B)"; and |
| 18 | (iii) by striking "(3)" and inserting |
| 19 | "(C)"; |
| 20 | (D) by inserting after paragraph (6) the |
| 21 | following: |
| 22 | "(7) Use, in effectuating any sale of livestock |
| 23 | a forward contract that— |
| 24 | "(A) does not contain a firm base price |
| 25 | that may be equated to a fixed dollar amount |

| 1 | on the date on which the forward contract is |
|----|--|
| 2 | entered into; |
| 3 | "(B) is not offered for bid in an open, pub- |
| 4 | lic manner under which— |
| 5 | "(i) buyers and sellers have the oppor- |
| 6 | tunity to participate in the bid; |
| 7 | "(ii) more than 1 blind bid is solic- |
| 8 | ited; and |
| 9 | "(iii) buyers and sellers may witness |
| 10 | bids that are made and accepted; |
| 11 | "(C) is based on a formula price; or |
| 12 | "(D) provides for the sale of livestock in a |
| 13 | quantity in excess of— |
| 14 | "(i) in the case of cattle, 40 cattle; |
| 15 | "(ii) in the case of swine, 30 swine; |
| 16 | and |
| 17 | "(iii) in the case of another type of |
| 18 | livestock, a comparable quantity of that |
| 19 | type of livestock, as determined by the Sec- |
| 20 | retary. |
| 21 | "(8) Own or feed livestock directly, through a |
| 22 | subsidiary, or through an arrangement that gives a |
| 23 | packer operational, managerial, or supervisory con- |
| 24 | trol over the livestock, or over the farming operation |
| 25 | that produces the livestock, to such an extent that |

| 1 | the producer of the livestock is not materially par- |
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| 2 | ticipating in the management of the operation with |
| 3 | respect to the production of the livestock, except |
| 4 | that this paragraph shall not apply to— |
| 5 | "(A) an arrangement entered into not |
| 6 | more than 7 business days before slaughter of |
| 7 | the livestock by a packer, a person acting |
| 8 | through the packer, or a person that directly or |
| 9 | indirectly controls, or is controlled by or under |
| 10 | common control with, the packer; |
| 11 | "(B) a cooperative or entity owned by a co- |
| 12 | operative, if a majority of the ownership inter- |
| 13 | est in the cooperative is held by active coopera- |
| 14 | tive members that— |
| 15 | "(i) own, feed, or control the livestock; |
| 16 | and |
| 17 | "(ii) provide the livestock to the coop- |
| 18 | erative for slaughter; |
| 19 | "(C) a packer that is not required to re- |
| 20 | port to the Secretary on each reporting day (as |
| 21 | defined in section 212 of the Agricultural Mar- |
| 22 | keting Act of 1946 (7 U.S.C. 1635a)) informa- |
| 23 | tion on the price and quantity of livestock pur- |
| 24 | chased by the packer; or |

| 1 | "(D) a packer that owns only 1 livestock |
|----|--|
| 2 | processing plant. |
| 3 | "(9) Take any action that adversely affects or |
| 4 | is likely to adversely affect competition, regardless of |
| 5 | whether there is a business justification for the ac- |
| 6 | tion."; and |
| 7 | (E) in paragraph (10) (as so redesig- |
| 8 | nated), by striking "subdivision (a), (b), (c), |
| 9 | (d), or (e)" and inserting "paragraphs (1) |
| 10 | through (9)"; and |
| 11 | (4) by adding at the end the following: |
| 12 | "(b) Unfair, Discriminatory, and Deceptive |
| 13 | PRACTICES AND DEVICES.—Acts by a packer, swine con- |
| 14 | tractor, or live poultry dealer that violate subsection $(a)(1)$ |
| 15 | include the following: |
| 16 | "(1) Refusal to provide, on the request of a |
| 17 | livestock producer, swine production contract grow- |
| 18 | er, or poultry grower with which the packer, swine |
| 19 | contractor, or live poultry dealer has a marketing or |
| 20 | delivery contract, the relevant statistical information |
| 21 | and data used to determine the compensation paid |
| 22 | to the livestock producer, swine production contract |
| 23 | grower, or poultry grower, as applicable, under the |
| 24 | contract, including— |

| 1 | "(A) feed conversion rates by house, lot, or |
|----|---|
| 2 | pen; |
| 3 | "(B) feed analysis; |
| 4 | "(C) breeder history; |
| 5 | "(D) quality grade; |
| 6 | "(E) yield grade; and |
| 7 | "(F) delivery volume for any certified |
| 8 | branding program (such as programs for angus |
| 9 | beef or certified grassfed or Berkshire pork). |
| 10 | "(2) Conduct or action that limits or attempts |
| 11 | to limit by contract the legal rights and remedies of |
| 12 | a livestock producer, swine production contract |
| 13 | grower, or poultry grower, including the right— |
| 14 | "(A) to a trial by jury, unless the livestock |
| 15 | producer, swine production contract grower, or |
| 16 | poultry grower, as applicable, is voluntarily |
| 17 | bound by an arbitration provision in a contract; |
| 18 | "(B) to pursue all damages available under |
| 19 | applicable law; and |
| 20 | "(C) to seek an award of attorneys' fees, |
| 21 | if available under applicable law. |
| 22 | "(3) Termination of a poultry growing arrange- |
| 23 | ment or swine production contract with no basis |
| 24 | other than an allegation that the poultry grower or |

| 1 | swine production contract grower failed to comply |
|----|---|
| 2 | with an applicable law, rule, or regulation. |
| 3 | "(4) A representation, omission, or practice |
| 4 | that is likely to mislead a livestock producer, swine |
| 5 | production contract grower, or poultry grower re- |
| 6 | garding a material condition or term in a contract |
| 7 | or business transaction. |
| 8 | "(c) Undue or Unreasonable Preferences, Ad- |
| 9 | VANTAGES, PREJUDICES, AND DISADVANTAGES.— |
| 10 | "(1) In general.—Acts by a packer, swine |
| 11 | contractor, or live poultry dealer that violate sub- |
| 12 | section (a)(2) include the following: |
| 13 | "(A) A retaliatory action (including coer- |
| 14 | cion or intimidation) or the threat of retaliatory |
| 15 | action— |
| 16 | "(i) in connection with the execution, |
| 17 | termination, extension, or renewal of a |
| 18 | contract or agreement with a livestock pro- |
| 19 | ducer, swine production contract grower, |
| 20 | or poultry grower aimed to discourage the |
| 21 | exercise of the rights of the livestock pro- |
| 22 | ducer, swine production contract grower, |
| 23 | or poultry grower under this Act or any |
| 24 | other law; and |

| 1 | "(ii) in response to lawful communica- |
|----|---|
| 2 | tion (including as described in paragraph |
| 3 | (2)), association, or assertion of rights by |
| 4 | a livestock producer, swine production con- |
| 5 | tract grower, or poultry grower. |
| 6 | "(B) Use of the tournament system for |
| 7 | poultry as described in paragraph (3). |
| 8 | "(2) Lawful communication described.—A |
| 9 | lawful communication referred to in paragraph |
| 10 | (1)(A)(ii) includes— |
| 11 | "(A) a communication with officials of a |
| 12 | Federal agency or Members of Congress; |
| 13 | "(B) any lawful disclosure that dem- |
| 14 | onstrates a reasonable belief of a violation of |
| 15 | this Act or any other law; and |
| 16 | "(C) any other communication that assists |
| 17 | in carrying out the purposes of this Act. |
| 18 | "(3) Use of tournament system for poul- |
| 19 | TRY.— |
| 20 | "(A) In general.—Subject to subpara- |
| 21 | graph (B), a live poultry dealer shall be in vio- |
| 22 | lation of subsection (a)(2) if the live poultry |
| 23 | dealer determines the formula for calculating |
| 24 | the pay of a poultry grower in a tournament |
| 25 | group by comparing the performance of the |

| 1 | birds of other poultry growers in the group |
|----|--|
| 2 | using factors outside the control of the poultry |
| 3 | grower and within the control of the live poultry |
| 4 | dealer. |
| 5 | "(B) Exception.—Under subparagraph |
| 6 | (A), a live poultry dealer shall not be found in |
| 7 | violation of subsection (a)(2) if the live poultry |
| 8 | dealer demonstrates through clear and con- |
| 9 | vincing evidence that the inputs and services |
| 10 | described in subparagraph (C) that were used |
| 11 | in the comparative evaluation were substantially |
| 12 | the same in quality, quantity, and timing, as |
| 13 | applicable, for all poultry growers in the tour- |
| 14 | nament group. |
| 15 | "(C) Inputs and services described.— |
| 16 | The inputs and services referred to in subpara- |
| 17 | graph (B) include, with respect to poultry grow- |
| 18 | ers in the same tournament group— |
| 19 | "(i) the quantity, breed, sex, and age |
| 20 | of chicks delivered to each poultry grower; |
| 21 | "(ii) the breed and age of the breeder |
| 22 | flock from which chicks are drawn for each |
| 23 | poultry grower; |
| | |

| 1 | "(iii) the quality, type (such as starter |
|----|--|
| 2 | feed), and quantity of feed delivered to |
| 3 | each poultry grower; |
| 4 | "(iv) the quality of and access to |
| 5 | medications for the birds of each poultry |
| 6 | grower; |
| 7 | "(v) the number of birds in a flock de- |
| 8 | livered to each poultry grower; |
| 9 | "(vi) the timing of the pick-up of |
| 10 | birds for processing (including the age of |
| 11 | the birds and the number of days that the |
| 12 | birds are in the care of the poultry grower) |
| 13 | for each poultry grower; |
| 14 | "(vii) the death loss of birds during |
| 15 | pick-up, transport, and time spent at the |
| 16 | processing plant for each poultry grower; |
| 17 | "(viii) condemnations of parts of birds |
| 18 | due to actions in processing for each poul- |
| 19 | try grower; |
| 20 | "(ix) condemnations of whole birds |
| 21 | due to the fault of the poultry grower; |
| 22 | "(x) the death loss of birds due to the |
| 23 | fault of the poultry grower; |

| 1 | "(xi) the stated reasons for the cause |
|----|--|
| 2 | of the death losses and condemnations de- |
| 3 | scribed in clauses (vii) through (x); |
| 4 | "(xii) the type and classification of |
| 5 | each poultry grower; and |
| 6 | "(xiii) any other input or service that |
| 7 | may have an impact on feed conversion to |
| 8 | weight gain efficiency or the life span of |
| 9 | the birds of each poultry grower. |
| 10 | "(d) Harm to Competition Not Required.—In |
| 11 | determining whether an act, device, or conduct is a viola- |
| 12 | tion under paragraph (1) or (2) of subsection (a), a find- |
| 13 | ing that the act, device, or conduct adversely affected or |
| 14 | is likely to adversely affect competition is not required.". |
| 15 | (b) Effective Date.— |
| 16 | (1) In general.—Subject to paragraph (2), |
| 17 | paragraph (8) of section 202(a) of the Packers and |
| 18 | Stockyards Act, 1921 (7 U.S.C. 192) (as designated |
| 19 | by subsection (a)(2)) shall take effect on the date of |
| 20 | enactment of this Act. |
| 21 | (2) Transition rules.—In the case of a pack- |
| 22 | er that, on the date of enactment of this Act, owns, |
| 23 | feeds, or controls livestock intended for slaughter in |
| 24 | violation of paragraph (8) of section 202(a) of the |
| 25 | Packers and Stockyards Act, 1921 (7 U.S.C. 192) |

| 1 | (as designated by subsection $(a)(2)$), that paragraph |
|----|---|
| 2 | shall take effect— |
| 3 | (A) in the case of a packer of swine, begin- |
| 4 | ning on the date that is 18 months after the |
| 5 | date of enactment of this Act; and |
| 6 | (B) in the case of a packer of any other |
| 7 | type of livestock, beginning not later than 180 |
| 8 | days after the date of enactment of this Act, as |
| 9 | determined by the Secretary. |
| 10 | SEC. 203. SPOT MARKET PURCHASES OF LIVESTOCK BY |
| 11 | PACKERS. |
| 12 | The Packers and Stockyards Act, 1921, is amended |
| 13 | by inserting after section 202 (7 U.S.C. 192) the fol- |
| 14 | lowing: |
| 15 | "SEC. 202A. SPOT MARKET PURCHASES OF LIVESTOCK BY |
| 16 | PACKERS. |
| 17 | "(a) Definitions.—In this section: |
| 18 | "(1) Covered Packer.— |
| 19 | "(A) IN GENERAL.—The term 'covered |
| 20 | packer' means a packer that is required under |
| 21 | subtitle B of the Agricultural Marketing Act of |
| 22 | 1946 (7 U.S.C. 1635 et seq.) to report to the |
| 23 | Secretary each reporting day information on the |
| 24 | price and quantity of livestock purchased by the |
| 25 | packer. |

| 1 | "(B) Exclusion.—The term covered |
|----|--|
| 2 | packer' does not include a packer that owns |
| 3 | only 1 livestock processing plant. |
| 4 | "(2) Nonaffiliated producer.—The term |
| 5 | 'nonaffiliated producer' means a producer of live- |
| 6 | stock— |
| 7 | "(A) that sells livestock to a packer; |
| 8 | "(B) that has less than 1 percent equity |
| 9 | interest in the packer; |
| 10 | "(C) that has no officers, directors, em- |
| 11 | ployees, or owners that are officers, directors, |
| 12 | employees, or owners of the packer; |
| 13 | "(D) that has no fiduciary responsibility to |
| 14 | the packer; and |
| 15 | "(E) in which the packer has no equity in- |
| 16 | terest. |
| 17 | "(3) Spot market sale.— |
| 18 | "(A) In General.—The term 'spot mar- |
| 19 | ket sale' means a purchase and sale of livestock |
| 20 | by a packer from a producer— |
| 21 | "(i) under an agreement that specifies |
| 22 | a firm base price that may be equated with |
| 23 | a fixed dollar amount on the date the |
| 24 | agreement is entered into; |

| 1 | "(ii) under which the livestock are |
|----|--|
| 2 | slaughtered not more than 7 days after the |
| 3 | date on which the agreement is entered |
| 4 | into; and |
| 5 | "(iii) under circumstances in which a |
| 6 | reasonable competitive bidding opportunity |
| 7 | exists on the date on which the agreement |
| 8 | is entered into. |
| 9 | "(B) Reasonable competitive bidding |
| 10 | OPPORTUNITY.—For the purposes of subpara- |
| 11 | graph (A)(iii), a reasonable competitive bidding |
| 12 | opportunity shall be considered to exist if— |
| 13 | "(i) no written or oral agreement pre- |
| 14 | cludes the producer from soliciting or re- |
| 15 | ceiving bids from other packers; and |
| 16 | "(ii) no circumstance, custom, or |
| 17 | practice exists that— |
| 18 | "(I) establishes the existence of |
| 19 | an implied contract (as determined in |
| 20 | accordance with the Uniform Com- |
| 21 | mercial Code); and |
| 22 | "(II) precludes the producer from |
| 23 | soliciting or receiving bids from other |
| 24 | packers. |

| 1 | "(b) General Rule.—Of the quantity of livestock |
|----|---|
| 2 | that is slaughtered by a covered packer during each re- |
| 3 | porting day in each plant, the covered packer shall slaugh- |
| 4 | ter not less than the applicable percentage specified in |
| 5 | subsection (c) of the quantity through spot market sales |
| 6 | from nonaffiliated producers. |
| 7 | "(c) Applicable Percentages.— |
| 8 | "(1) In general.—Except as provided in para- |
| 9 | graph (2), the applicable percentage shall be 50 per- |
| 10 | cent. |
| 11 | "(2) Exceptions.—In the case of a covered |
| 12 | packer that reported to the Secretary in the 2018 |
| 13 | annual report that more than 60 percent of the live- |
| 14 | stock of the covered packer were committed procure- |
| 15 | ment livestock, the applicable percentage shall be the |
| 16 | greater of— |
| 17 | "(A) the difference between the percentage |
| 18 | of committed procurement so reported and 100 |
| 19 | percent; and |
| 20 | "(B)(i) during each of calendar years 2020 |
| 21 | and 2021, 20 percent; |
| 22 | "(ii) during each of calendar years 2022 |
| 23 | and 2023, 30 percent; and |
| 24 | "(iii) during calendar year 2024 and each |
| 25 | calendar year thereafter, 50 percent. |

- 1 "(d) Nonpreemption.—This section does not pre-
- 2 empt any requirement of a State or political subdivision
- 3 of a State that requires a covered packer to purchase on
- 4 the spot market a greater percentage of the livestock pur-
- 5 chased by the covered packer than is required under this
- 6 section.".

7 SEC. 204. INVESTIGATION OF LIVE POULTRY DEALERS.

- 8 (a) Administrative Enforcement Authority
- 9 Over Live Poultry Dealers.—Sections 203, 204, and
- 10 205 of the Packers and Stockyards Act, 1921 (7 U.S.C.
- 11 193, 194, 195) are amended by inserting ", live poultry
- 12 dealer," after "packer" each place it appears.
- 13 (b) Authority To Request Temporary Injunc-
- 14 TION OR RESTRAINING ORDER.—Section 408(a) of the
- 15 Packers and Stockyards Act, 1921 (7 U.S.C. 228a(a)) is
- 16 amended by inserting "or poultry care" after "on account
- 17 of poultry".
- 18 (c) Violations by Live Poultry Dealers.—Sec-
- 19 tion 411 of the Packers and Stockyards Act, 1921 (7
- 20 U.S.C. 228b–2) is amended—
- 21 (1) in subsection (a), in the first sentence, by
- striking "any provision of section 207 or section 410
- 23 of"; and

| 1 | (2) in subsection (b), in the first sentence, by |
|----|---|
| 2 | striking "any provisions of section 207 or section |
| 3 | 410" and inserting "any provision". |
| 4 | SEC. 205. AWARD OF ATTORNEY FEES. |
| 5 | Section 204 of the Packers and Stockyards Act, 1921 |
| 6 | (7 U.S.C. 194) is amended by adding at the end the fol- |
| 7 | lowing: |
| 8 | "(i) Attorney's Fee.—The court shall award a rea- |
| 9 | sonable attorney's fee as part of the costs to a prevailing |
| 10 | plaintiff in a civil action under this section.". |
| 11 | SEC. 206. TECHNICAL AMENDMENTS. |
| 12 | (a) Section 203 of the Packers and Stockyards Act, |
| 13 | 1921 (7 U.S.C. 193) is amended— |
| 14 | (1) in subsection (a), in the first sentence— |
| 15 | (A) by striking "he shall cause" and in- |
| 16 | serting "the Secretary shall cause"; and |
| 17 | (B) by striking "his charges" and inserting |
| 18 | "the charges"; |
| 19 | (2) in subsection (b), in the first sentence, by |
| 20 | striking "he shall make a report in writing in which |
| 21 | he shall state his findings" and inserting "the Sec- |
| 22 | retary shall make a report in writing in which the |
| 23 | Secretary shall state the findings of the Secretary"; |
| 24 | and |

| 1 | (3) in subsection (c), by striking "he" and in- |
|----|--|
| 2 | serting "the Secretary". |
| 3 | (b) Section 204 of the Packers and Stockyards Act, |
| 4 | 1921 (7 U.S.C. 194) is amended— |
| 5 | (1) in subsection (a), by striking "he has his" |
| 6 | and inserting "the packer, live poultry dealer, or |
| 7 | swine contractor has the"; |
| 8 | (2) in subsection (c), by striking "his officers, |
| 9 | directors, agents, and employees" and inserting "the |
| 10 | officers, directors, agents, and employees of the |
| 11 | packer, live poultry dealer, or swine packer"; |
| 12 | (3) in subsection (f), in the second sentence— |
| 13 | (A) by striking "his findings" and insert- |
| 14 | ing "the findings of the Secretary"; and |
| 15 | (B) by striking "he" and inserting "the |
| 16 | Secretary'; and |
| 17 | (4) in subsection (g), by striking "his officers, |
| 18 | directors, agents, and employees" and inserting "the |
| 19 | officers, directors, agents, and employees of the |
| 20 | packer, live poultry dealer, or swine packer". |

1 TITLE III—LABELING OF MEAT 2 AND DAIRY PRODUCTS

| 3 | SEC. 301. RESTORATION OF MANDATORY COUNTRY OF ORI- |
|----|---|
| 4 | GIN LABELING FOR BEEF AND PORK; INCLU- |
| 5 | SION OF DAIRY PRODUCTS. |
| 6 | (a) Definitions.—Section 281 of the Agricultural |
| 7 | Marketing Act of 1946 (7 U.S.C. 1638) is amended— |
| 8 | (1) by redesignating paragraphs (1), (2) |
| 9 | through (5) , (6) , and (7) as paragraphs (2) , (4) |
| 10 | through (7), (9), and (10), respectively; |
| 11 | (2) by inserting before paragraph (2) (as so re- |
| 12 | designated) the following: |
| 13 | "(1) BEEF.—The term 'beef' means meat pro- |
| 14 | duced from cattle (including veal)."; |
| 15 | (3) in paragraph (2) (as so redesignated)— |
| 16 | (A) in subparagraph (A)— |
| 17 | (i) in clause (i), by striking "lamb" |
| 18 | and inserting "beef, lamb, pork,"; |
| 19 | (ii) in clause (ii), by striking "ground |
| 20 | lamb" and inserting "ground beef, ground |
| 21 | lamb, ground pork,"; |
| 22 | (iii) in clause (x), by striking "and" |
| 23 | at the end; |
| 24 | (iv) in clause (xi), by striking the pe- |
| 25 | riod at the end and inserting "; and; and |

| 1 | (v) by adding at the end the following: |
|----|--|
| 2 | "(xii) dairy products."; and |
| 3 | (B) in subparagraph (B), by inserting |
| 4 | "(other than clause (xii) of that subpara- |
| 5 | graph)" after "subparagraph (A)"; |
| 6 | (4) by inserting after paragraph (2) (as so re- |
| 7 | designated) the following: |
| 8 | "(3) Dairy product.—The term 'dairy prod- |
| 9 | uct' means— |
| 10 | "(A) fluid milk; |
| 11 | "(B) cheese, including cottage cheese and |
| 12 | cream cheese; |
| 13 | "(C) yogurt; |
| 14 | "(D) ice cream; |
| 15 | "(E) butter; and |
| 16 | "(F) any other dairy product."; and |
| 17 | (5) by inserting after paragraph (7) (as so re- |
| 18 | designated) the following: |
| 19 | "(8) PORK.—The term 'pork' means meat pro- |
| 20 | duced from hogs.". |
| 21 | (b) Notice of Country of Origin.—Section |
| 22 | 282(a) of the Agricultural Marketing Act of 1946 (7 |
| 23 | U.S.C. 1638a(a)) is amended by adding at the end the |
| 24 | following: |

| 1 | "(5) Designation of Country of Origin |
|----|--|
| 2 | FOR DAIRY PRODUCTS.— |
| 3 | "(A) IN GENERAL.—A retailer of a covered |
| 4 | commodity that is a dairy product shall des- |
| 5 | ignate the origin of the covered commodity as— |
| 6 | "(i) each country in which or from |
| 7 | which the 1 or more dairy ingredients or |
| 8 | dairy components of the covered com- |
| 9 | modity were produced, originated, or |
| 10 | sourced; and |
| 11 | "(ii) each country in which the cov- |
| 12 | ered commodity was processed. |
| 13 | "(B) State, region, locality of the |
| 14 | UNITED STATES.—With respect to a covered |
| 15 | commodity that is a dairy product produced ex- |
| 16 | clusively in the United States, designation by a |
| 17 | retailer of the State, region, or locality of the |
| 18 | United States where the covered commodity |
| 19 | was produced shall be sufficient to identify the |
| 20 | United States as the country of origin.". |
| 21 | SEC. 302. TRUTH IN LABELING FOR MEAT AND MEAT FOOD |
| 22 | PRODUCTS. |
| 23 | Section 7 of the Federal Meat Inspection Act (21 |
| 24 | U.S.C. 607) is amended by adding at the end the fol- |
| 25 | lowing: |

- 1 "(g) Product of the United States.—The label
- 2 of a meat or meat food product may bear the phrase
- 3 'Product of U.S.A.', or any substantially similar word or
- 4 phrase, only if the meat or meat food product is exclusively
- 5 derived from 1 or more animals exclusively born, raised,
- 6 and slaughtered in the United States.".

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