

116TH CONGRESS 2D SESSION

# H. R. 2474

# AN ACT

- To amend the National Labor Relations Act, the Labor Management Relations Act, 1947, and the Labor-Management Reporting and Disclosure Act of 1959, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

### 1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Protecting the Right
- 3 to Organize Act of 2019".
- 4 SEC. 2. AMENDMENTS TO THE NATIONAL LABOR RELA-
- 5 TIONS ACT.
- 6 (a) Definitions.—
- 7 (1) Joint Employer.—Section 2(2) of the Na-8 tional Labor Relations Act (29 U.S.C. 152(2)) is 9 amended by adding at the end the following: "Two 10 or more persons shall be employers with respect to 11 an employee if each such person codetermines or shares control over the employee's essential terms 12 13 and conditions of employment. In determining 14 whether such control exists, the Board or a court of competent jurisdiction shall consider as relevant di-15 16 rect control and indirect control over such terms and 17 conditions, reserved authority to control such terms 18 and conditions, and control over such terms and con-19 ditions exercised by a person in fact: *Provided*, That 20 nothing herein precludes a finding that indirect or 21 reserved control standing alone can be sufficient 22 given specific facts and circumstances.".
  - (2) Employee.—Section 2(3) of the National Labor Relations Act (29 U.S.C. 152(3)) is amended by adding at the end the following: "An individual performing any service shall be considered an em-

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1	ployee (except as provided in the previous sentence)
2	and not an independent contractor, unless—
3	"(A) the individual is free from control and
4	direction in connection with the performance of
5	the service, both under the contract for the per-
6	formance of service and in fact;
7	"(B) the service is performed outside the
8	usual course of the business of the employer;
9	and
10	"(C) the individual is customarily engaged
11	in an independently established trade, occupa-
12	tion, profession, or business of the same nature
13	as that involved in the service performed.".
14	(3) Supervisor.—Section 2(11) of the Na-
15	tional Labor Relations Act (29 U.S.C. 152(11)) is
16	amended—
17	(A) by inserting "and for a majority of the
18	individual's worktime" after "interest of the
19	employer";
20	(B) by striking "assign,"; and
21	(C) by striking "or responsibly to direct
22	them,".
23	(b) Reports.—Section 3(c) of the National Labor
24	Relations Act is amended—

1	(1) by striking "The Board" and inserting "(1)
2	The Board"; and
3	(2) by adding at the end the following:
4	"(2) Effective January 1, 2021, section 3003 of the
5	Federal Reports Elimination and Sunset Act of 1995
6	(Public Law 166–44; 31 U.S.C. 1113 note) shall not apply
7	with respect to reports required under this subsection.
8	"(3) Each report issued under this subsection shall
9	include no less detail than reports issued by the Board
10	prior to the termination of such reports under section
11	3003 of the Federal Reports Elimination and Sunset Act
12	of 1995 (Public Law 166–44; 31 U.S.C. 1113 note).".
13	(c) Appointment.—Section 4(a) of the National
14	Labor Relations Act (29 U.S.C. 154(a)) is amended by
15	striking ", or for economic analysis".
16	(d) Unfair Labor Practices.—Section 8 of the
17	National Labor Relations Act (29 U.S.C. 158) is amend-
18	ed—
19	(1) in subsection (a)—
20	(A) in paragraph (5), by striking the pe-
21	riod and inserting ";"; and
22	(B) by adding at the end the following:
23	"(6) to promise, threaten, or take any action—
24	"(A) to permanently replace an employee
25	who participates in a strike as defined by sec-

1	tion 501(2) of the Labor Management Rela-
2	tions Act, 1947 (29 U.S.C. 142(2));
3	"(B) to discriminate against an employee
4	who is working or has unconditionally offered to
5	return to work for the employer because the
6	employee supported or participated in such a
7	strike; or
8	"(C) to lockout, suspend, or otherwise
9	withold employment from employees in order to
10	influence the position of such employees or the
11	representative of such employees in collective
12	bargaining prior to a strike; and
13	"(7) to communicate or misrepresent to an em-
14	ployee under section 2(3) that such employee is ex-
15	cluded from the definition of employee under section
16	2(3).'';
17	(2) in subsection (b)—
18	(A) by striking paragraphs (4) and (7);
19	(B) by redesignating paragraphs (5) and
20	(6) as paragraphs (4) and (5), respectively;
21	(C) in paragraph (4), as so redesignated,
22	by striking "affected;" and inserting "affected;
23	and"; and
24	(D) in paragraph (5), as so redesignated,
25	by striking "; and" and inserting a period;

1	(3) in subsection (c), by striking the period at
2	the end and inserting the following: ": Provided,
3	That it shall be an unfair labor practice under sub-
4	section (a)(1) for any employer to require or coerce
5	an employee to attend or participate in such employ-
6	er's campaign activities unrelated to the employee's
7	job duties, including activities that are subject to the
8	requirements under section 203(b) of the Labor-
9	Management Reporting and Disclosure Act of 1959
10	(29 U.S.C. 433(b)).";
11	(4) in subsection (d)—
12	(A) by redesignating paragraphs (1)
13	through (4) as subparagraphs (A) through (D),
14	respectively;
15	(B) by striking "For the purposes of this
16	section" and inserting "(1) For purposes of this
17	section";
18	(C) by inserting "and to maintain current
19	wages, hours, and working conditions pending
20	an agreement" after "arising thereunder";
21	(D) by inserting ": Provided, That an em-
22	ployer's duty to collectively bargain shall con-
23	tinue absent decertification of the labor organi-
24	zation following an election conducted pursuant
25	to section 9" after "making of a concession:";

1	(E) by inserting "further" before ", That
2	where there is in effect";
3	(F) by striking "The duties imposed" and
4	inserting "(2) The duties imposed";
5	(G) by striking "by paragraphs (2), (3),
6	and (4)" and inserting "by subparagraphs (B),
7	(C), and (D) of paragraph (1)";
8	(H) by striking "section 8(d)(1)" and in-
9	serting "paragraph (1)(A)";
10	(I) by striking "section 8(d)(3)" and in-
11	serting "paragraph (1)(C)" in each place it ap-
12	pears;
13	(J) by striking "section 8(d)(4)" and in-
14	serting "paragraph (1)(D)"; and
15	(K) by adding at the end the following:
16	"(3) Whenever collective bargaining is for the pur-
17	pose of establishing an initial collective bargaining agree-
18	ment following certification or recognition of a labor orga-
19	nization, the following shall apply:
20	"(A) Not later than 10 days after receiving a
21	written request for collective bargaining from an in-
22	dividual or labor organization that has been newly
23	recognized or certified as a representative as defined
24	in section 9(a), or within such further period as the
25	parties agree upon, the parties shall meet and com-

mence to bargain collectively and shall make every reasonable effort to conclude and sign a collective bargaining agreement.

"(B) If after the expiration of the 90-day period beginning on the date on which bargaining is commenced, or such additional period as the parties may agree upon, the parties have failed to reach an agreement, either party may notify the Federal Mediation and Conciliation Service of the existence of a dispute and request mediation. Whenever such a request is received, it shall be the duty of the Service promptly to put itself in communication with the parties and to use its best efforts, by mediation and conciliation, to bring them to agreement.

"(C) If after the expiration of the 30-day period beginning on the date on which the request for mediation is made under subparagraph (B), or such additional period as the parties may agree upon, the Service is not able to bring the parties to agreement by conciliation, the Service shall refer the dispute to a tripartite arbitration panel established in accordance with such regulations as may be prescribed by the Service, with one member selected by the labor organization, one member selected by the employer, and one neutral member mutually agreed to by the

1	parties. The labor organization and employer must
2	each select the members of the tripartite arbitration
3	panel within 14 days of the Service's referral; if the
4	labor organization or employer fail to do so, the
5	Service shall designate any members not selected by
6	the labor organization or the employer. A majority
7	of the tripartite arbitration panel shall render a deci-
8	sion settling the dispute and such decision shall be
9	binding upon the parties for a period of 2 years, un-
10	less amended during such period by written consent
11	of the parties. Such decision shall be based on—
12	"(i) the employer's financial status and
13	prospects;
14	"(ii) the size and type of the employer's
15	operations and business;
16	"(iii) the employees' cost of living;
17	"(iv) the employees' ability to sustain
18	themselves, their families, and their dependents
19	on the wages and benefits they earn from the
20	employer; and
21	"(v) the wages and benefits other employ-
22	ers in the same business provide their employ-
23	ees.";
24	(5) by amending subsection (e) to read as fol-
25	lows

- 1 "(e) Notwithstanding chapter 1 of title 9, United
- 2 States Code (commonly known as the 'Federal Arbitration
- 3 Act'), or any other provision of law, it shall be an unfair
- 4 labor practice under subsection (a)(1) for any employer—
- 5 "(1) to enter into or attempt to enforce any
- 6 agreement, express or implied, whereby prior to a
- 7 dispute to which the agreement applies, an employee
- 8 undertakes or promises not to pursue, bring, join,
- 9 litigate, or support any kind of joint, class, or collec-
- tive claim arising from or relating to the employ-
- ment of such employee in any forum that, but for
- such agreement, is of competent jurisdiction;
- 13 "(2) to coerce an employee into undertaking or
- promising not to pursue, bring, join, litigate, or sup-
- port any kind of joint, class, or collective claim aris-
- ing from or relating to the employment of such em-
- 17 ployee; or
- "(3) to retaliate or threaten to retaliate against
- an employee for refusing to undertake or promise
- 20 not to pursue, bring, join, litigate, or support any
- kind of joint, class, or collective claim arising from
- or relating to the employment of such employee:
- 23 Provided, That any agreement that violates this sub-
- section or results from a violation of this subsection
- shall be to such extent unenforceable and void: *Pro-*

- 1 vided further, That this subsection shall not apply to
- any agreement embodied in or expressly permitted
- 3 by a contract between an employer and a labor orga-
- 4 nization.";
- 5 (6) in subsection (g), by striking "clause (B) of
- 6 the last sentence of section 8(d) of this Act" and in-
- 7 serting "subsection (d)(2)(B)"; and
- 8 (7) by adding at the end the following:
- 9 "(h)(1) The Board shall promulgate regulations re-
- 10 quiring each employer to post and maintain, in con-
- 11 spicuous places where notices to employees and applicants
- 12 for employment are customarily posted both physically and
- 13 electronically, a notice setting forth the rights and protec-
- 14 tions afforded employees under this Act. The Board shall
- 15 make available to the public the form and text of such
- 16 notice. The Board shall promulgate regulations requiring
- 17 employers to notify each new employee of the information
- 18 contained in the notice described in the preceding two sen-
- 19 tences.
- 20 "(2) Whenever the Board directs an election under
- 21 section 9(c) or approves an election agreement, the em-
- 22 ployer of employees in the bargaining unit shall, not later
- 23 than 2 business days after the Board directs such election
- 24 or approves such election agreement, provide a voter list
- 25 to a labor organization that has petitioned to represent

- 1 such employees. Such voter list shall include the names
- 2 of all employees in the bargaining unit and such employ-
- 3 ees' home addresses, work locations, shifts, job classifica-
- 4 tions, and, if available to the employer, personal landline
- 5 and mobile telephone numbers, and work and personal
- 6 email addresses; the voter list must be provided in a
- 7 searchable electronic format generally approved by the
- 8 Board unless the employer certifies that the employer does
- 9 not possess the capacity to produce the list in the required
- 10 form. Not later than 9 months after the date of enactment
- 11 of the Protecting the Right to Organize Act of 2019, the
- 12 Board shall promulgate regulations implementing the re-
- 13 quirements of this paragraph.
- 14 "(i) The rights of an employee under section 7 in-
- 15 clude the right to use electronic communication devices
- 16 and systems (including computers, laptops, tablets, inter-
- 17 net access, email, cellular telephones, or other company
- 18 equipment) of the employer of such employee to engage
- 19 in activities protected under section 7 if such employer has
- 20 given such employee access to such devices and systems
- 21 in the course of the work of such employee, absent a com-
- 22 pelling business rationale.".
- 23 (e) Representatives and Elections.—Section 9
- 24 of the National Labor Relations Act (29 U.S.C. 159) is
- 25 amended—

1	(1) in subsection (c)—
2	(A) by amending paragraph (1) to read as
3	follows:
4	"(1) Whenever a petition shall have been filed, in ac-
5	cordance with such regulations as may be prescribed by
6	the Board, by an employee or group of employees or any
7	individual or labor organization acting in their behalf al-
8	leging that a substantial number of employees (i) wish to
9	be represented for collective bargaining and that their em-
10	ployer declines to recognize their representative as the rep-
11	resentative defined in section 9(a), or (ii) assert that the
12	individual or labor organization, which has been certified
13	or is being recognized by their employer as the bargaining
14	representative, is no longer a representative as defined in
15	section 9(a), the Board shall investigate such petition and
16	if it has reasonable cause to believe that a question of rep-
17	resentation affecting commerce exists shall provide for an
18	appropriate hearing upon due notice. Such hearing may
19	be conducted by an officer or employee of the regional of-
20	fice, who shall not make any recommendations with re-
21	spect thereto. If the Board finds upon the record of such
22	hearing that such a question of representation exists, it
23	shall direct an election by secret ballot and shall certify
24	the results thereof. The Board shall find the labor organi-
25	zation's proposed unit to be appropriate if the employees

- 1 in the proposed unit share a community of interest, and
- 2 if the employees outside the unit do not share an over-
- 3 whelming community of interest with employees inside. At
- 4 the request of the labor organization, the Board shall di-
- 5 rect that the election be conducted through certified mail,
- 6 electronically, at the work location, or at a location other
- 7 than one owned or controlled by the employer. No em-
- 8 ployer shall have standing as a party or to intervene in
- 9 any representation proceeding under this section.";
- 10 (B) in paragraph (3), by striking "an eco-
- 11 nomic strike who are not entitled to reinstate-
- ment" and inserting "a strike";
- (C) by redesignating paragraphs (4) and
- 14 (5) as paragraphs (6) and (7), respectively;
- 15 (D) by inserting after paragraph (3) the
- following:
- 17 "(4) If the Board finds that, in an election under
- 18 paragraph (1), a majority of the valid votes cast in a unit
- 19 appropriate for purposes of collective bargaining have been
- 20 cast in favor of representation by the labor organization,
- 21 the Board shall certify the labor organization as the rep-
- 22 resentative of the employees in such unit and shall issue
- 23 an order requiring the employer of such employees to col-
- 24 lectively bargain with the labor organization in accordance
- 25 with section 8(d). This order shall be deemed an order

- 1 under section 10(c) of this Act, without need for a deter-
- 2 mination of an unfair labor practice.
- 3 "(5)(A) If the Board finds that, in an election under
- 4 paragraph (1), a majority of the valid votes cast in a unit
- 5 appropriate for purposes of collective bargaining have not
- 6 been cast in favor of representation by the labor organiza-
- 7 tion, the Board shall dismiss the petition, subject to sub-
- 8 paragraphs (B) and (C).
- 9 "(B) In any case in which a majority of the valid
- 10 votes cast in a unit appropriate for purposes of collective
- 11 bargaining have not been cast in favor of representation
- 12 by the labor organization and the Board determines that
- 13 the election should be set aside because the employer has
- 14 committed a violation of this Act or otherwise interfered
- 15 with a fair election, and the employer has not dem-
- 16 onstrated that the violation or other interference is un-
- 17 likely to have affected the outcome of the election, the
- 18 Board shall, without ordering a new election, certify the
- 19 labor organization as the representative of the employees
- 20 in such unit and issue an order requiring the employer
- 21 to bargain with the labor organization in accordance with
- 22 section 8(d) if, at any time during the period beginning
- 23 1 year preceding the date of the commencement of the
- 24 election and ending on the date upon which the Board
- 25 makes the determination of a violation or other inter-

- ference, a majority of the employees in the bargaining unit have signed authorizations designating the labor organiza-3 tion as their collective bargaining representative. 4 "(C) In any case where the Board determines that an election under this paragraph should be set aside, the 6 Board shall direct a new election with appropriate additional safeguards necessary to ensure a fair election proc-8 ess, except in cases where the Board issues a bargaining 9 order under subparagraph (B)."; and 10 (E) by inserting after paragraph (7), as so 11 redesignated, the following: "(8) Except under extraordinary circumstances— 12 13 "(A) a pre-election hearing under this sub-14 section shall begin not later than 8 days after a no-15 tice of such hearing is served on the labor organiza-16 tion and shall continue from day to day until com-17 pleted; 18 "(B) a regional director shall transmit the no-19 tice of election at the same time as the direction of 20 election, and shall transmit such notice and such di-21 rection electronically (including transmission by 22 email or facsimile) or by overnight mail if electronic 23 transmission is unavailable;
- 24 "(C) not later than 2 days after the service of 25 the notice of hearing, the employer shall—

1	"(i) post the Notice of Petition for Elec-
2	tion in conspicuous places, including all places
3	where notices to employees are customarily
4	posted;
5	"(ii) if the employer customarily commu-
6	nicates with employees electronically, distribute
7	such Notice electronically; and
8	"(iii) maintain such posting until the peti-
9	tion is dismissed or withdrawn or the Notice of
10	Petition for Election is replaced by the Notice
11	of Election;
12	"(D) regional directors shall schedule elections
13	for the earliest date practicable, but not later than
14	the 20th business day after the direction of election;
15	and
16	"(E) a post-election hearing under this sub-
17	section shall begin not later than 14 days after the
18	filing of objections, if any.";
19	(2) in subsection (d), by striking "(e) or" and
20	inserting "(d) or"; and
21	(3) by adding at the end the following new sub-
22	section:
23	"(f) The Board shall dismiss any petition for an elec-
24	tion with respect to a bargaining unit or any subdivision
25	if, during the preceding 12-month period, the employer

- 1 has recognized a labor organization without an election
- 2 and in accordance with this Act.".
- 3 (f) Prevention of Unfair Labor Practices.—
- 4 Section 10(c) of the National Labor Relations Act (29
- 5 U.S.C. 160(c)) is amended by striking "suffered by him"
- 6 and inserting "suffered by such employee: Provided fur-
- 7 ther, That if the Board finds that an employer has dis-
- 8 criminated against an employee in violation of paragraph
- 9 (3) or (4) of section 8(a) or has committed a violation
- 10 of section 8(a) that results in the discharge of an employee
- 11 or other serious economic harm to an employee, the Board
- 12 shall award the employee back pay without any reduction
- 13 (including any reduction based on the employee's interim
- 14 earnings or failure to earn interim earnings), front pay
- 15 (when appropriate), consequential damages, and an addi-
- 16 tional amount as liquidated damages equal to two times
- 17 the amount of damages awarded: Provided further, no re-
- 18 lief under this subsection shall be denied on the basis that
- 19 the employee is, or was during the time of relevant em-
- 20 ployment or during the back pay period, an unauthorized
- 21 alien as defined in section 274A(h)(3) of the Immigration
- 22 and Nationality Act (8 U.S.C. 1324a(h)(3)) or any other
- 23 provision of Federal law relating to the unlawful employ-
- 24 ment of aliens".

1	(g) Enforcing Compliance With Orders of the
2	Board.—
3	(1) In general.—Section 10 of the National
4	Labor Relations Act (29 U.S.C. 160) is further
5	amended—
6	(A) by striking subsection (e);
7	(B) by redesignating subsection (d) as sub-
8	section (e);
9	(C) by inserting after subsection (c) the
10	following:
11	"(d)(1) Each order of the Board shall take effect
12	upon issuance of such order, unless otherwise directed by
13	the Board, and shall remain in effect unless modified by
14	the Board or unless a court of competent jurisdiction
15	issues a superseding order.
16	"(2) Any person who fails or neglects to obey an
17	order of the Board shall forfeit and pay to the Board a
18	civil penalty of not more than \$10,000 for each violation,
19	which shall accrue to the United States and may be recov-
20	ered in a civil action brought by the Board to the district
21	court of the United States in which the unfair labor prac-
22	tice or other subject of the order occurred, or in which
23	such person or entity resides or transacts business. No ac-
24	tion by the Board under this paragraph may be made until
25	30 days following the issuance of an order. Each separate

1	violation of such an order shall be a separate offense, ex-
2	cept that, in the case of a violation in which a person fails
3	to obey or neglects to obey a final order of the Board,
4	each day such failure or neglect continues shall be deemed
5	a separate offense.
6	"(3) If, after having provided a person or entity with
7	notice and an opportunity to be heard regarding a civil
8	action under subparagraph (2) for the enforcement of an
9	order, the court determines that the order was regularly
10	made and duly served, and that the person or entity is
11	in disobedience of the same, the court shall enforce obedi-
12	ence to such order by an injunction or other proper proc-
13	ess, mandatory or otherwise, to—
14	"(A) restrain such person or entity or the offi-
15	cers, agents, or representatives of such person or en-
16	tity, from further disobedience to such order; or
17	"(B) enjoin such person or entity, officers,
18	agents, or representatives to obedience to the
19	same.";
20	(D) in subsection (f)—
21	(i) by striking "proceed in the same
22	manner as in the case of an application by
23	the Board under subsection (e) of this sec-
24	tion," and inserting "proceed as provided
25	under paragraph (2) of this subsection";

1	(ii) by striking "Any" and inserting
2	the following:
3	"(1) Within 30 days of the issuance of an
4	order, any"; and
5	(iii) by adding at the end the fol-
6	lowing:
7	"(2) No objection that has not been urged before the
8	Board, its member, agent, or agency shall be considered
9	by a court, unless the failure or neglect to urge such objec-
10	tion shall be excused because of extraordinary cir-
11	cumstances. The findings of the Board with respect to
12	questions of fact if supported by substantial evidence on
13	the record considered as a whole shall be conclusive. If
14	either party shall apply to the court for leave to adduce
15	additional evidence and shall show to the satisfaction of
16	the court that such additional evidence is material and
17	that there were reasonable grounds for the failure to ad-
18	duce such evidence in the hearing before the Board, its
19	member, agent, or agency, the court may order such addi-
20	tional evidence to be taken before the Board, its member,
21	agent, or agency, and to be made a part of the record.
22	The Board may modify its findings as to the facts, or
23	make new findings, by reason of additional evidence so
24	taken and filed, and it shall file such modified or new find-
25	ings, which findings with respect to questions of fact if

supported by substantial evidence on the record considered as a whole shall be conclusive, and shall file its rec-3 ommendations, if any, for the modification or setting aside of its original order. Upon the filing of the record with it the jurisdiction of the court shall be exclusive and its judgment and decree shall be final, except that the same shall be subject to review by the appropriate United States 8 court of appeals if application was made to the district court, and by the Supreme Court of the United States 10 upon writ of certiorari or certification as provided in section 1254 of title 28, United States Code."; and (E) in subsection (g), by striking "sub-12 13 section (e) or (f) of this section" and inserting "subsection (d) or (f)". 14 15 (2) Conforming amendment.—Section 18 of 16 the National Labor Relations Act (29 U.S.C. 168) is amended by striking "section 10(e) or (f)" and 17 18 inserting "subsection (d) or (f) of section 10". 19 (h) Injunctions Against Unfair Labor Prac-20 TICES INVOLVING DISCHARGE OR OTHER SERIOUS ECO-21 NOMIC HARM.—Section 10 of the National Labor Rela-22 tions Act (29 U.S.C. 160) is amended— 23 (1) in subsection (j)— (A) by striking "The Board" and inserting 24 "(1) The Board"; and 25

1	(B) by adding at the end the following:
2	"(2) Notwithstanding subsection (m), whenever it is
3	charged that an employer has engaged in an unfair labor
4	practice within the meaning of paragraph (1) or (3) of
5	section 8(a) that significantly interferes with, restrains, or
6	coerces employees in the exercise of the rights guaranteed
7	under section 7, or involves discharge or other serious eco-
8	nomic harm to an employee, the preliminary investigation
9	of such charge shall be made forthwith and given priority
10	over all other cases except cases of like character in the
11	office where it is filed or to which it is referred. If, after
12	such investigation, the officer or regional attorney to
13	whom the matter may be referred has reasonable cause
14	to believe such charge is true and that a complaint should
15	issue, such officer or attorney shall bring a petition for
16	appropriate temporary relief or restraining order as set
17	forth in paragraph (1). The district court shall grant the
18	relief requested unless the court concludes that there is
19	no reasonable likelihood that the Board will succeed on
20	the merits of the Board's claim."; and
21	(2) by repealing subsections (k) and (l).
22	(i) Penalties.—
23	(1) In general.—Section 12 of the National
24	Labor Relations Act (29 II S.C. 162) is amended—

1	(A) by striking "SEC. 12. Any person" and	
2	inserting the following:	
3	"SEC. 12. PENALTIES.	
4	"(a) Violations for Interference With	
5	Board.—Any person"; and	
6	(B) by adding at the end the following:	
7	"(b) Violations for Posting Requirements and	
8	VOTER LIST.—If the Board, or any agent or agency des-	
9	ignated by the Board for such purposes, determines that	
10	an employer has violated section 8(h) or regulations issued	
11	thereunder, the Board shall—	
12	"(1) state the findings of fact supporting such	
13	determination;	
14	"(2) issue and cause to be served on such em-	
15	ployer an order requiring that such employer comply	
16	with section 8(h) or regulations issued thereunder;	
17	and	
18	"(3) impose a civil penalty in an amount deter-	
19	mined appropriate by the Board, except that in no	
20	case shall the amount of such penalty exceed \$500	
21	for each such violation.	
22	"(c) Civil Penalties for Violations.—	
23	"(1) IN GENERAL.—Any employer who commits	
24	an unfair labor practice within the meaning of sec-	
25	tion 8(a) shall, in addition to any remedy ordered by	

- 1 the Board, be subject to a civil penalty in an amount 2 not to exceed \$50,000 for each violation, except 3 that, with respect to an unfair labor practice within 4 the meaning of paragraph (3) or (4) of section 8(a) 5 or a violation of section 8(a) that results in the dis-6 charge of an employee or other serious economic 7 harm to an employee, the Board shall double the 8 amount of such penalty, to an amount not to exceed 9 \$100,000, in any case where the employer has with-10 in the preceding 5 years committed another such violation. 11 12
  - "(2) Considerations.—In determining the amount of any civil penalty under this subsection, the Board shall consider—
- 15 "(A) the gravity of the unfair labor prac-16 tice;
- 17 "(B) the impact of the unfair labor prac-18 tice on the charging party, on other persons 19 seeking to exercise rights guaranteed by this 20 Act, and on the public interest; and
- 21 "(C) the gross income of the employer.
  - "(3) DIRECTOR AND OFFICER LIABILITY.—If the Board determines, based on the particular facts and circumstances presented, that a director or officer's personal liability is warranted, a civil penalty

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for a violation described in this subsection may also be assessed against any director or officer of the employer who directed or committed the violation, had established a policy that led to such a violation, or had actual or constructive knowledge of and the authority to prevent the violation and failed to prevent the violation.

# "(d) Right to Civil Action.—

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"(1) IN GENERAL.—Any person who is injured by reason of a violation of paragraph (1) or (3) of section 8(a) may, after 60 days following the filing of a charge with the Board alleging an unfair labor practice, bring a civil action in the appropriate district court of the United States against the employer within 90 days after the expiration of the 60-day period or the date the Board notifies the person that no complaint shall issue, whichever occurs earlier, provided that the Board has not filed a petition under section 10(j) of this Act prior to the expiration of the 60-day period. No relief under this subsection shall be denied on the basis that the employee is, or was during the time of relevant employment or during the back pay period, an unauthorized alien as defined in section 274A(h)(3) of the U.S.C. Immigration and Nationality Act (8

1	1324a(h)(3)) or any other provision of Federal law
2	relating to the unlawful employment of aliens.
3	"(2) AVAILABLE RELIEF.—Relief granted in an
4	action under paragraph (1) may include—
5	"(A) back pay without any reduction, in-
6	cluding any reduction based on the employee's
7	interim earnings or failure to earn interim earn-
8	ings;
9	"(B) front pay (when appropriate);
10	"(C) consequential damages;
11	"(D) an additional amount as liquidated
12	damages equal to two times the cumulative
13	amount of damages awarded under subpara-
14	graphs (A) through (C);
15	"(E) in appropriate cases, punitive dam-
16	ages in accordance with paragraph (4); and
17	"(F) any other relief authorized by section
18	706(g) of the Civil Rights Act of 1964 (42
19	U.S.C. 2000e–5(g)) or by section 1977A(b) of
20	the Revised Statutes (42 U.S.C. 1981a(b)).
21	"(3) Attorney's fees.—In any civil action
22	under this subsection, the court may allow the pre-
23	vailing party a reasonable attorney's fee (including
24	expert fees) and other reasonable costs associated
25	with maintaining the action.

1	"(4) Punitive damages.—In awarding puni-
2	tive damages under paragraph (2)(E), the court
3	shall consider—
4	"(A) the gravity of the unfair labor prac-
5	tice;
6	"(B) the impact of the unfair labor prac-
7	tice on the charging party, on other persons
8	seeking to exercise rights guaranteed by this
9	Act, and on the public interest; and
10	"(C) the gross income of the employer.".
11	(2) Conforming amendments.—Section
12	10(b) of the National Labor Relations Act (29
13	U.S.C. 160(b)) is amended—
14	(A) by striking "six months" and inserting
15	"180 days"; and
16	(B) by striking "the six-month period" and
17	inserting "the 180-day period".
18	(j) Limitations.—Section 13 of the National Labor
19	Relations Act (29 U.S.C. 163) is amended by striking the
20	period at the end and inserting the following: ": Provided,
21	That the duration, scope, frequency, or intermittence of
22	any strike or strikes shall not render such strike or strikes
23	unprotected or prohibited.".
24	(k) Fair Share Agreements Permitted.—Sec-
25	tion 14(b) of the National Labor Relations Act (29 U.S.C.

- 1 164(b)) is amended by striking the period at the end and
- 2 inserting the following: ": Provided, That collective bar-
- 3 gaining agreements providing that all employees in a bar-
- 4 gaining unit shall contribute fees to a labor organization
- 5 for the cost of representation, collective bargaining, con-
- 6 tract enforcement, and related expenditures as a condition
- 7 of employment shall be valid and enforceable notwith-
- 8 standing any State or Territorial law.".

## 9 SEC. 3. CONFORMING AMENDMENTS TO THE LABOR MAN-

- 10 AGEMENT RELATIONS ACT, 1947.
- 11 The Labor Management Relations Act, 1947 is
- 12 amended—
- 13 (1) in section 213(a) (29 U.S.C. 183(a)), by
- striking "clause (A) of the last sentence of section
- 15 8(d) (which is required by clause (3) of such section
- 16 8(d)), or within 10 days after the notice under
- clause (B)" and inserting "section 8(d)(2)(A) of the
- 18 National Labor Relations Act (which is required by
- section 8(d)(1)(C) of such Act), or within 10 days
- after the notice under section 8(d)(2)(B) of such
- 21 Act"; and
- 22 (2) by repealing section 303 (29 U.S.C. 187).

1	SEC. 4. AMENDMENTS TO THE LABOR-MANAGEMENT RE-
2	PORTING AND DISCLOSURE ACT OF 1959.
3	(a) In General.—Section 203(c) of the Labor-Man-
4	agement Reporting and Disclosure Act of 1959 (29 U.S.C.
5	433(c)) is amended by striking the period at the end and
6	inserting the following ": Provided, That this subsection
7	shall not exempt from the requirements of this section any
8	arrangement or part of an arrangement in which a party
9	agrees, for an object described in subsection (b)(1), to plan
10	or conduct employee meetings; train supervisors or em-
11	ployer representatives to conduct meetings; coordinate or
12	direct activities of supervisors or employer representatives;
13	establish or facilitate employee committees; identify em-
14	ployees for disciplinary action, reward, or other targeting;
15	or draft or revise employer personnel policies, speeches,
16	presentations, or other written, recorded, or electronic
17	communications to be delivered or disseminated to employ-
18	ees.".
19	(b) Whistleblower Protections.—The Labor-
20	Management Reporting and Disclosure Act of 1959 (29
21	U.S.C. 401 et seq.) is further amended—
22	(1) by redesignating section 611 (29 U.S.C.
23	531) as section 612; and
24	(2) by inserting after section 610 (29 U.S.C.
25	530) the following new section:

1	"WHISTLEBLOWER PROTECTIONS
2	"Sec. 611. (a) In General.—No employer or labor
3	organization shall terminate or in any other way discrimi-
4	nate against, or cause to be terminated or discriminated
5	against, any applicant, covered employee, or former cov-
6	ered employee, of the employer or the labor organization
7	by reason of the fact that such applicant, covered em-
8	ployee, or former covered employee does, or the employer
9	or labor organization perceives the employee to do, any
10	of the following:
11	"(1) Provide, cause to be provided, or is about
12	to provide or cause to be provided, information to
13	the labor organization, the Department of Labor, or
14	any other State, local, or Federal Government au-
15	thority or law enforcement agency relating to any
16	violation of, or any act or omission that such em-
17	ployee reasonably believes to be a violation of, any
18	provision of this Act.
19	"(2) Testify or plan to testify or otherwise par-
20	ticipate in any proceeding resulting from the admin-
21	istration or enforcement of any provision of this Act.
22	"(3) File, institute, or cause to be filed or insti-
23	tuted, any proceeding under this Act.
24	"(4) Assist in any activity described in para-
25	graphs (1) through (3).

1	"(5) Object to, or refuse to participate in, any
2	activity, policy, practice, or assigned task that such
3	covered employee reasonably believes to be in viola-
4	tion of any provision of this Act.
5	"(b) Definition of Covered Employee.—For the
6	purposes of this section, the term 'covered employee'
7	means any employee or agent of an employer or labor or-
8	ganization, including any person with management re-
9	sponsibilities on behalf of the employer or labor organiza-
10	tion.
11	"(c) Procedures and Timetables.—
12	"(1) Complaint.—
13	"(A) In general.—An applicant, covered
14	employee, or former covered employee who be-
15	lieves that he or she has been terminated or in
16	any other way discriminated against by any
17	person in violation of subsection (a) may file (or
18	have any person file on his or her behalf) a
19	complaint with the Secretary of Labor alleging
20	such violation. Such a complaint must be filed
21	not later than either—
22	"(i) 180 days after the date on which
23	such alleged violation occurs; or
24	"(ii) 180 days after the date upon
25	which the employee knows or should rea-

1	sonably have known that such alleged vio-
2	lation in subsection (a) occurred.
3	"(B) ACTIONS OF SECRETARY OF
4	LABOR.—Upon receipt of such a complaint, the
5	Secretary of Labor shall notify, in writing, the
6	person named in the complaint who is alleged
7	to have committed the violation, of—
8	"(i) the filing of the complaint;
9	"(ii) the allegations contained in the
10	complaint;
11	"(iii) the substance of evidence sup-
12	porting the complaint; and
13	"(iv) opportunities that will be af-
14	forded to such person under paragraph
15	(2).
16	"(2) Investigation by secretary of
17	LABOR.—
18	"(A) IN GENERAL.—Not later than 60
19	days after the date of receipt of a complaint
20	filed under paragraph (1), and after affording
21	the complainant and the person named in the
22	complaint who is alleged to have committed the
23	violation that is the basis for the complaint an
24	opportunity to submit to the Secretary of Labor
25	a written response to the complaint and an op-

1	portunity to meet with a representative of the
2	Secretary of Labor to present statements from
3	witnesses, the Secretary of Labor shall—
4	"(i) initiate an investigation and de-
5	termine whether there is reasonable cause
6	to believe that the complaint has merit
7	and
8	"(ii) notify the complainant and the
9	person alleged to have committed the viola-
10	tion of subsection (a), in writing, of such
11	determination.
12	"(B) Grounds for determination of
13	COMPLAINTS.—The Secretary of Labor shall
14	dismiss a complaint filed under this subsection
15	and shall not conduct an investigation otherwise
16	required under paragraph (2), unless the com-
17	plainant makes a prima facie showing that any
18	behavior described in paragraphs (1) through
19	(5) of subsection (a) was a contributing factor
20	in the unfavorable personnel action alleged in
21	the complaint.
22	"(3) Burdens of proof.—
23	"(A) Criteria for Determination.—In
24	making a determination or adjudicating a com-
25	plaint pursuant to this subsection, the Sec-

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retary, an administrative law judge or a court may determine that a violation of subsection (a) has occurred only if the complainant demonstrates that any conduct described in subsection (a) with respect to the complainant was a contributing factor in the adverse action alleged in the complaint.

- "(B) PROHIBITION.—Notwithstanding subparagraph (A), a decision or order that is favorable to the complainant shall not be issued in any administrative or judicial action pursuant to this subsection if the respondent demonstrates by clear and convincing evidence that the respondent would have taken the same adverse action in the absence of such conduct.
- "(C) NOTICE OF RELIEF AVAILABLE.—If the Secretary of Labor concludes that there is reasonable cause to believe that a violation of subsection (a) has occurred, the Secretary of Labor shall, together with the notice under subparagraph (A)(ii), issue a preliminary order providing the relief prescribed by paragraph (4)(B).
- "(D) REQUEST FOR HEARING.—Not later than 30 days after the date of receipt of notifi-

Labor under this paragraph, either the person alleged to have committed the violation or the complainant may file objections to the findings or preliminary order, or both, and request a hearing on the record. The filing of such objections shall not operate to stay any reinstatement remedy contained in the preliminary order. Any such hearing shall be conducted expeditiously, and if a hearing is not requested in such 30-day period, the preliminary order shall be deemed a final order that is not subject to judicial review.

### "(E) Procedures.—

"(i) IN GENERAL.—A hearing requested under this paragraph shall be conducted expeditiously and in accordance with rules established by the Secretary for hearings conducted by administrative law judges.

"(ii) Subpoenas; Production of Evidence.— In conducting any such hearing, the administrative law judge may issue subpoenas. The respondent or complainant may request the issuance of subpoenas

1 that require the deposition of, or the at-2 tendance and testimony of, witnesses and the production of any evidence (including 3 4 any books, papers, documents, or recordings) relating to the matter under consid-6 eration. 7 "(4) Issuance of final orders; review 8 PROCEDURES.— 9 "(A) TIMING.—Not later than 120 days after the date of conclusion of any hearing 10 11 under paragraph (2), the Secretary of Labor 12 shall issue a final order providing the relief pre-13 scribed by this paragraph or denying the com-14 plaint. At any time before issuance of a final 15 order, a proceeding under this subsection may be terminated on the basis of a settlement 16 17 agreement entered into by the Secretary of 18 Labor, the complainant, and the person alleged 19 to have committed the violation. 20 "(B) AVAILABLE RELIEF.— "(i) 21 Order OFSECRETARY OF22 LABOR.—If, in response to a complaint 23 filed under paragraph (1), the Secretary of

Labor determines that a violation of sub-

section (a) has occurred, the Secretary of

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1	Labor shall order the person who com-
2	mitted such violation—
3	"(I) to take affirmative action to
4	abate the violation;
5	"(II) to reinstate the complain-
6	ant to his or her former position, to-
7	gether with compensation (including
8	back pay with interest) and restore
9	the terms, conditions, and privileges
10	associated with his or her employ-
11	ment;
12	"(III) to provide compensatory
13	damages to the complainant; and
14	"(IV) expungement of all warn-
15	ings, reprimands, or derogatory ref-
16	erences that have been placed in
17	paper or electronic records or data-
18	bases of any type relating to the ac-
19	tions by the complainant that gave
20	rise to the unfavorable personnel ac-
21	tion, and, at the complainant's direc-
22	tion, transmission of a copy of the de-
23	cision on the complaint to any person
24	whom the complainant reasonably be-

1	lieves may have received such unfavor-
2	able information.
3	"(ii) Costs and expenses.—If an
4	order is issued under clause (i), the Sec-
5	retary of Labor, at the request of the com-
6	plainant, shall assess against the person
7	against whom the order is issued, a sum
8	equal to the aggregate amount of all costs
9	and expenses (including attorney fees and
10	expert witness fees) reasonably incurred,
11	as determined by the Secretary of Labor,
12	by the complainant for, or in connection
13	with, the bringing of the complaint upon
14	which the order was issued.
15	"(C) Frivolous claims.—If the Sec-
16	retary of Labor finds that a complaint under
17	paragraph (1) is frivolous or has been brought
18	in bad faith, the Secretary of Labor may award
19	to the prevailing employer or labor organization
20	a reasonable attorney fee, not exceeding \$1,000,
21	to be paid by the complainant.
22	"(D) DE NOVO REVIEW.—
23	"(i) Failure of the secretary to
24	ACT.—If the Secretary of Labor has not
25	issued a final order within 270 days after

1 the date of filing of a complaint under this 2 subsection, or within 90 days after the 3 date of receipt of a written determination, the complainant may bring an action at law or equity for de novo review in the ap-6 propriate district court of the United 7 States having jurisdiction, which shall have 8 jurisdiction over such an action without re-9 gard to the amount in controversy, and 10 which action shall, at the request of either 11 party to such action, be tried by the court 12 with a jury. "(ii) 13 Procedures.—A proceeding 14 under clause (i) shall be governed by the 15 same legal burdens of proof specified in 16 paragraph (3). The court shall have juris-17 diction to grant all relief necessary to 18 make the employee whole, including injunc-19 tive relief and compensatory damages, in-20 cluding— 21 "(I) reinstatement with the same 22 seniority status that the employee 23 would have had, but for the discharge

or discrimination;

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1	"(II) the amount of back pay,
2	with interest;
3	"(III) compensation for any spe-
4	cial damages sustained as a result of
5	the discharge or discrimination, in-
6	cluding litigation costs, expert witness
7	fees, and reasonable attorney fees;
8	and
9	"(IV) expungement of all warn-
10	ings, reprimands, or derogatory ref-
11	erences that have been placed in
12	paper or electronic records or data-
13	bases of any type relating to the ac-
14	tions by the complainant that gave
15	rise to the unfavorable personnel ac-
16	tion, and, at the complainant's direc-
17	tion, transmission of a copy of the de-
18	cision on the complaint to any person
19	whom the complainant reasonably be-
20	lieves may have received such unfavor-
21	able information.
22	"(E) OTHER APPEALS.—Unless the com-
23	plainant brings an action under subparagraph
24	(D), any person adversely affected or aggrieved
25	by a final order issued under subparagraph (A)

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may file a petition for review of the order in the United States Court of Appeals for the circuit in which the violation with respect to which the order was issued, allegedly occurred or the circuit in which the complainant resided on the date of such violation, not later than 60 days after the date of the issuance of the final order of the Secretary of Labor under subparagraph (A). Review shall conform to chapter 7 of title 5, United States Code. The commencement of proceedings under this subparagraph shall not, unless ordered by the court, operate as a stay of the order. An order of the Secretary of Labor with respect to which review could have been obtained under this subparagraph shall not be subject to judicial review in any criminal or other civil proceeding.

## "(5) Failure to comply with order.—

"(A) ACTIONS BY THE SECRETARY.—If any person has failed to comply with a final order issued under paragraph (4), the Secretary of Labor may file a civil action in the United States district court for the district in which the violation was found to have occurred, or in the United States district court for the District of Columbia, to enforce such order. In actions brought under this paragraph, the district courts shall have jurisdiction to grant all appropriate relief including injunctive relief, compensatory and punitive damages.

- "(B) CIVIL ACTIONS TO COMPEL COMPLI-ANCE.—A person on whose behalf an order was issued under paragraph (4) may commence a civil action against the person to whom such order was issued to require compliance with such order. The appropriate United States district court shall have jurisdiction, without regard to the amount in controversy or the citizenship of the parties, to enforce such order.
- "(C) AWARD OF COSTS AUTHORIZED.—
  The court, in issuing any final order under this paragraph, may award costs of litigation (including reasonable attorney and expert witness fees) to any party, whenever the court determines such award is appropriate.
- "(D) Mandamus proceedings.—Any nondiscretionary duty imposed by this section shall be enforceable in a mandamus proceeding brought under section 1361 of title 28, United States Code.

- 1 "(d) Unenforceability of Certain Agree-
- 2 MENTS.—Notwithstanding any other provision of law, the
- 3 rights and remedies provided for in this section may not
- 4 be waived by any agreement, policy, form, or condition of
- 5 employment, including by any predispute arbitration
- 6 agreement.
- 7 "(e) Savings.—Nothing in this subsection shall be
- 8 construed to diminish the rights, privileges, or remedies
- 9 of any employee who exercises rights under any Federal
- 10 or State law or common law, or under any collective bar-
- 11 gaining agreement.".
- 12 SEC. 5. RULE OF CONSTRUCTION.
- The amendments made under this Act shall not be
- 14 construed to amend section 274A of the Immigration and
- 15 Nationality Act (8 U.S.C. 1324a).
- 16 SEC. 6. GAO REPORT ON SECTORAL BARGAINING.
- 17 (a) IN GENERAL.—Not later than 2 years after the
- 18 date of enactment of this Act, the Comptroller General,
- 19 in consultation with the persons described in subsection
- 20 (b), shall prepare and submit to the Committee on Edu-
- 21 cation and Labor of the House of Representatives and the
- 22 Committee on Health, Education, Labor, and Pensions of
- 23 the Senate a report, that—
- 24 (1) identifies and analyzes the laws, policies,
- and procedures in countries outside the United

1	States governing collective bargaining at the level of
2	an industry sector, including the laws, policies, and
3	procedures involved in—
4	(A) the administrative system facilitating
5	such bargaining;
6	(B) how collective bargaining agreements
7	are rendered binding on all firms in an industry
8	sector;
9	(C) defining an industry sector;
10	(D) the relationship between collective bar-
11	gaining at the level of an individual employer or
12	group of employers and at the level of an indus-
13	try sector;
14	(E) the designation of representatives for
15	collective bargaining at the level of an industry
16	sector;
17	(F) the scope of collective bargaining and
18	impasses at the level of an industry sector; and
19	(G) the provision or administration of ben-
20	efits by labor organizations (such as unemploy-
21	ment insurance), or union security at the firm
22	level or the level of an industry sector, to cover
23	the costs of collective bargaining at the level of
24	an industry sector;

1	(2) conducts a comparative analysis of the laws,					
2	policies, and procedures specified in paragraph (1)					
3	that have been enacted in countries outside the					
4	United States;					
5	(3) to the extent practicable, identifies the ef					
6	fects of such laws, policies, and procedures on—					
7	(A) the wages and compensation of em					
8	ployees;					
9	(B) the number of employees,					
10	disaggregated by full-time and part-time em-					
11	ployees;					
12	(C) prices, sales, and revenues;					
13	(D) employee turnover and retention;					
14	(E) hiring and training costs;					
15	(F) productivity and absenteeism; and					
16	(G) the development of emerging indus					
17	tries, including those that engage their					
18	workforces through technology; and					
19	(4) describes the methodology used to generate					
20	the information in the report.					
21	(b) Expert Consultation.—The persons described					
22	in this subsection are—					
23	(1) workers and the labor organizations rep-					
24	resenting such workers;					
25	(2) representatives of businesses;					

- 1 (3) the National Labor Relations Board; 2 (4) the International Labor Organization; and 3 (5) the International Labor Affairs Bureau of 4 the Department of Labor. 5 Congressional ASSESSMENT Rec-AND OMMENDATIONS.—Not later than 60 days after the date 6 on which the report is submitted under subsection (a), the 8 Committee on Education and Labor of the House of Representatives and the Committee on Health, Education, 10 Labor, and Pensions of the Senate shall— 11 (1) assess the findings of such report; and 12 (2) make recommendations with respect to ac-13 tions of Congress to address the findings of such re-14 port. 15 SEC. 7. RULE OF CONSTRUCTION. 16 The amendments made under this Act shall not be construed to affect the definitions of "employer" or "employee" under the laws of any State that govern the wages, 18 work hours, workers' compensation, or unemployment in-19 20 surance of employees. SEC. 8. RULE OF CONSTRUCTION.
- 21
- 22 The amendments made under this Act shall not be 23 construed to affect the privacy of employees with respect to voter lists provided to labor organizations by employers
- pursuant to elections directed by the Board.

### 1 SEC. 9. RULE OF CONSTRUCTION.

- 2 The amendments made by this Act shall not be con-
- 3 strued to affect the jurisdictional standards of the Na-
- 4 tional Labor Relations Board, including any standards
- 5 that measure the size of a business with respect to reve-
- 6 nues, that are used to determine whether an industry is
- 7 affecting commerce for purposes of determining coverage
- 8 under the National Labor Relations Act (29 U.S.C. 151
- 9 et seq.).

### 10 SEC. 10. AUTHORIZATION OF APPROPRIATIONS.

- There are authorized to be appropriated such sums
- 12 as may be necessary to carry out the provisions of this
- 13 Act, including any amendments made by this Act.

Passed the House of Representatives February 6, 2020.

Attest:

Clerk.

# THE CONGRESS H. R. 2474

## AN ACT

To amend the National Labor Relations Act, the Labor Management Relations Act, 1947, and the Labor-Management Reporting and Disclosure Act of 1959, and for other purposes.