

#### Union Calendar No. 371

116TH CONGRESS 2D SESSION

#### H. R. 5139

[Report No. 116-463, Part I]

To protect transportation personnel and passengers from sexual assault and harassment, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 18, 2019

Mr. Defazio (for himself, Mr. Carson of Indiana, Mrs. Napolitano, Mr. Espaillat, Mr. Payne, Mr. Lowenthal, Mr. Pappas, Ms. Norton, Mr. Huffman, Ms. Johnson of Texas, Mr. Sean Patrick Maloney of New York, Ms. Titus, Mr. Sires, Ms. Brownley of California, Mr. Carbajal, Mr. Larsen of Washington, Mr. Malinowski, Mr. Lynch, and Mrs. Fletcher) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

July 29, 2020

Additional sponsors: Mr. Cohen, Ms. Wilson of Florida, Mr. Lipinski, Ms. Finkenauer, Ms. Plaskett, Ms. Kuster of New Hampshire, Mr. DeSaulnier, and Mrs. Lawrence

July 29, 2020

Reported from the Committee on Transportation and Infrastructure with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

July 29, 2020

Committee on the Judiciary discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed [For text of introduced bill, see copy of bill as introduced on November 18, 2019]

#### A BILL

To protect transportation personnel and passengers from sexual assault and harassment, and for other purposes.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "Stop Sexual Assault and
5	Harassment in Transportation Act".
6	SEC. 2. FORMAL SEXUAL ASSAULT AND HARASSMENT POLICE
7	CIES ON AIR CARRIERS AND FOREIGN AIR
8	CARRIERS.
9	(a) In General.—Chapter 417 of title 49, United
10	States Code, is amended by adding at the end the following.
11	"§ 41727. Formal sexual assault and harassment poli-
12	cies
13	"(a) Requirement.—Not later than 180 days after
14	the date of enactment of this section, each air carrier and
15	foreign air carrier transporting passengers for compensa-
16	tion shall issue, in consultation with labor unions rep-
17	resenting personnel of the air carrier or foreign air carrier,
18	a formal policy with respect to transportation sexual as-
19	sault or harassment incidents.
20	"(b) Contents.—The policy required under subsection
21	(a) shall include—
22	"(1) a statement indicating that no transpor-
23	tation sexual assault or harassment incident is ac-
24	ceptable under any circumstance;

1	"(2) procedures that facilitate the reporting of a
2	transportation sexual assault or harassment incident,
3	including—
4	"(A) appropriate public outreach activities;
5	and
6	"(B) confidential phone and internet-based
7	$opportunities\ for\ reporting;$
8	"(3) procedures that personnel should follow
9	upon the reporting of a transportation sexual assault
10	or harassment incident, including actions to protect
11	affected individuals from continued sexual assault or
12	harassment and to notify law enforcement when ap-
13	propriate;
14	"(4) procedures that may limit or prohibit, to
15	the extent practicable, future travel with the air car-
16	rier or foreign air carrier by any passenger who
17	causes a transportation sexual assault or harassment
18	incident; and
19	"(5) training that is required for all appropriate
20	personnel with respect to the policy required under
21	subsection (a), including—
22	"(A) specific training for personnel who
23	may receive reports of transportation sexual as-
24	sault or harassment incidents; and

1	"(B) recognizing and responding to poten-
2	tial human trafficking victims, in the same
3	manner as required under section $44734(a)(4)$ .
4	"(c) Passenger Information.—An air carrier or
5	foreign air carrier described in subsection (a) shall promi-
6	nently display, on the internet website of the air carrier
7	or foreign air carrier and through the use of appropriate
8	signage, a written statement that—
9	"(1) advises passengers and personnel that the
10	carrier has adopted a formal policy with respect to
11	transportation sexual assault or harassment inci-
12	dents;
13	"(2) informs passengers and personnel of the
14	other major components of the carrier's formal policy,
15	including a statement indicating that no transpor-
16	tation sexual assault or harassment incident is ac-
17	ceptable under any circumstance; and
18	"(3) informs passengers and personnel of the
19	procedure for reporting a transportation sexual as-
20	sault or harassment incident.
21	"(d) Standard of Care.—Compliance with the re-
22	quirements of this section, and any policy issued there-
23	under, shall not determine whether the air carrier or foreign
24	air carrier described in subsection (a) has acted with any
25	requisite standard of care.

1	"(e) DEFINITIONS.—In this section:
2	"(1) Personnel.—The term 'personnel' means
3	an employee or contractor of an air carrier or foreign
4	air carrier.
5	"(2) Sexual assault.—The term 'sexual as-
6	sault' means the occurrence of an act that constitutes
7	any nonconsensual sexual act proscribed by Federal,
8	tribal, or State law, including when the victim lacks
9	capacity to consent.
10	"(3) Transportation sexual assault or
11	HARASSMENT INCIDENT.—The term 'transportation
12	sexual assault or harassment incident' means the oc-
13	currence, or reasonably suspected occurrence, of an
14	act that—
15	"(A) constitutes sexual assault or sexual
16	harassment; and
17	"(B) is committed—
18	"(i) by a passenger or member of per-
19	sonnel of an air carrier or foreign air car-
20	rier against another passenger or member og
21	personnel of an air carrier or foreign air
22	carrier; and
23	"(ii) within an aircraft or in an area
24	in which passengers are entering or exiting
25	an aircraft "

1	(b) Clerical Amendment.—The analysis for chapter
2	417 of title 49, United States Code, is amended by adding
3	at the end the following:
	"41727. Formal sexual assault and harassment policies.".
4	SEC. 3. FORMAL SEXUAL ASSAULT AND HARASSMENT POLI-
5	CIES FOR CERTAIN MOTOR CARRIERS.
6	(a) Requirement.—Not later than 180 days after the
7	date of enactment of this Act, each covered motor carrier
8	shall issue, in consultation with labor unions representing
9	personnel of the covered motor carrier, a formal policy with
10	respect to transportation sexual assault or harassment inci-
11	dents.
12	(b) Contents.—The policy required under subsection
13	(a) shall include—
14	(1) a statement indicating that no transpor-
15	tation sexual assault or harassment incident is ac-
16	ceptable under any circumstance;
17	(2) procedures that facilitate the reporting of a
18	transportation sexual assault or harassment incident,
19	including—
20	(A) appropriate public outreach activities;
21	and
22	(B) confidential phone and internet-based
23	$opportunities\ for\ reporting;$
24	(3) procedures that personnel should follow upon
25	the reporting of a transportation sexual assault or

1	harassment incident, including actions to protect af-
2	fected individuals from continued sexual assault or
3	harassment and to notify law enforcement when ap-
4	propriate;
5	(4) procedures that may limit, to the extent
6	practicable, future travel with the covered motor car-
7	rier by any passenger who causes a transportation
8	sexual assault or harassment incident; and
9	(5) training that is required for all appropriate
10	personnel with respect to the policy required under
11	subsection (a), including—
12	(A) specific training for personnel who may
13	receive reports of transportation sexual assault
14	or harassment incidents; and
15	(B) recognizing and responding to potential
16	human trafficking victims.
17	(c) Passenger Information.—A covered motor car-
18	rier shall prominently display, on the internet website of
19	the covered motor carrier and through the use of appro-
20	priate signage, a written statement that—
21	(1) advises passengers that the covered motor
22	carrier has adopted a formal policy with respect to
23	transportation sexual assault or harassment inci-
24	dents;

1	(2) informs passengers and personnel of the other
2	major components of the covered motor carrier's for-
3	mal policy, including a statement indicating that no
4	transportation sexual assault or harassment incident
5	is acceptable under any circumstance; and
6	(3) informs passengers of the procedure for re-
7	porting a transportation sexual assault or harassment
8	incident.
9	(d) Standard of Care.—Compliance with the re-
10	quirements of this section, and any policy issued there-
11	under, shall not determine whether the covered motor car-
12	rier has acted with any requisite standard of care.
13	(e) Definitions.—In this section:
14	(1) Personnel.—The term "personnel" means
15	an employee or contractor of a covered motor carrier.
16	(2) Covered motor carrier.—The term "cov-
17	ered motor carrier" means a motor carrier of pas-
18	sengers that—
19	(A) conducts regularly scheduled intercity
20	service; and
21	(B) is a Class I carrier (as that term is
22	used in section 369.3(a) of title 49, Code of Fed-
23	eral Regulations).
24	(3) Sexual assault.—The term "sexual as-
25	sault" means the occurrence of an act that constitutes

1	any nonconsensual sexual act proscribed by Federal,
2	tribal, or State law, including when the victim lacks
3	capacity to consent.
4	(4) Transportation sexual assault or har-
5	Assment incident.—The term "transportation sex-
6	ual assault or harassment incident" means the occur-
7	rence, or reasonably suspected occurrence, of an act
8	that—
9	(A) constitutes sexual assault or sexual har-
10	assment; and
11	(B) is committed—
12	(i) by a passenger or member of per-
13	sonnel of covered motor carrier against an-
14	other passenger or member of personnel of
15	the covered motor carrier; and
16	(ii) within a vehicle of the motor car-
17	rier or in an area in which passengers are
18	entering or exiting such a vehicle.
19	SEC. 4. FORMAL SEXUAL ASSAULT AND HARASSMENT POLI-
20	CIES ON PASSENGER COMMUTER AND INTER-
21	CITY RAIL.
22	(a) In General.—Chapter 241 of title 49, United
23	States Code, is amended by adding at the end the following:

1	"§ 24104. Formal sexual assault and harassment poli-
2	cies
3	"(a) Requirement.—Not later than 180 days after
4	the date of enactment of this section, each covered rail entity
5	shall issue, in consultation with labor unions representing
6	personnel with respect to the covered rail entity, a formal
7	policy with respect to transportation sexual assault or har-
8	assment incidents.
9	"(b) Contents.—The policy required under subsection
10	(a) shall include—
11	"(1) a statement indicating that no transpor-
12	tation sexual assault or harassment incident is ac-
13	ceptable under any circumstance;
14	"(2) procedures that facilitate the reporting of a
15	transportation sexual assault or harassment incident,
16	including—
17	"(A) appropriate public outreach activities;
18	and
19	"(B) confidential phone and internet-based
20	$opportunities\ for\ reporting;$
21	"(3) procedures that personnel should follow
22	upon the reporting of a transportation sexual assault
23	or harassment incident, including actions to protect
24	affected individuals from continued sexual assault or
25	harassment and to notify law enforcement when ap-
26	propriate;

1	"(4) procedures that may limit or prohibit, to
2	the extent practicable, future travel with the covered
3	rail entity by any passenger who causes a transpor-
4	tation sexual assault or harassment incident; and
5	"(5) training that is required for all appropriate
6	personnel with respect to the policy required under
7	subsection (a), including—
8	"(A) specific training for personnel who
9	may receive reports of transportation sexual as-
10	sault or harassment incidents; and
11	"(B) recognizing and responding to poten-
12	tial human trafficking victims.
13	"(c) Passenger Information.—A covered rail entity
14	shall prominently display, on the internet website of the en-
15	tity and through the use of appropriate signage, a written
16	statement that—
17	"(1) advises passengers and personnel that the
18	covered rail entity has adopted a formal policy with
19	respect to transportation sexual assault or harassment
20	incidents;
21	"(2) informs passengers and personnel of the
22	other major components of the covered rail entity's
23	formal policy, including a statement indicating that
24	no transportation sexual assault or harassment inci-
25	dent is acceptable under any circumstance; and

1	"(3) informs passengers and personnel of the
2	procedure for reporting a transportation sexual as-
3	sault or harassment incident.
4	"(d) Standard of Care.—Compliance with the re-
5	quirements of this section, and any policy issued there-
6	under, shall not determine whether the covered rail entity
7	has acted with any requisite standard of care.
8	"(e) Definitions.—In this section:
9	"(1) Covered rail entity.—The term 'covered
10	rail entity' means an entity providing commuter rail
11	passenger transportation or intercity rail passenger
12	transportation.
13	"(2) Personnel.—The term 'personnel' means
14	an employee or contractor of a covered rail entity.
15	"(3) Sexual assault.—The term 'sexual as-
16	sault' means the occurrence of an act that constitutes
17	any nonconsensual sexual act proscribed by Federal,
18	tribal, or State law, including when the victim lacks
19	capacity to consent.
20	"(4) Transportation sexual assault or
21	HARASSMENT INCIDENT.—The term 'transportation
22	sexual assault or harassment incident' means the oc-
23	currence, or reasonably suspected occurrence, of an

 $act\ that$ —

24

1	"(A) constitutes sexual assault or sexual
2	harassment; and
3	"(B) is committed—
4	"(i) by a passenger or member of per-
5	sonnel of covered rail entity against another
6	passenger or member of personnel of the cov-
7	ered rail entity; and
8	"(ii) within a vehicle of the covered
9	rail entity or in an area in which pas-
10	sengers are entering or exiting such a vehi-
11	cle.".
12	(b) Clerical Amendment.—The analysis for chapter
13	241 of title 49, United States Code, is amended by adding
14	at the end the following:
	"24104. Formal sexual assault and harassment policies.".
15	SEC. 5. FORMAL SEXUAL ASSAULT AND HARASSMENT POLI-
16	CIES ON TRANSIT.
17	(a) In General.—Chapter 53 of title 49, United
18	States Code, is amended by adding at the end the following:
19	"§ 5341. Formal sexual assault and harassment poli-
20	cies
21	"(a) Requirement.—Not later than 180 days after
22	the date of enactment of this section, each recipient of Fed-
23	eral funds under this chapter operating vehicles shall issue,
24	in consultation with labor unions representing personnel

1	with respect to the recipient, a formal policy with respect
2	to transportation sexual assault or harassment incidents.
3	"(b) Contents.—The policy required under subsection
4	(a) shall include—
5	"(1) a statement indicating that no transpor-
6	tation sexual assault or harassment incident is ac-
7	ceptable under any circumstance;
8	"(2) procedures that facilitate the reporting of a
9	transportation sexual assault or harassment incident,
10	including—
11	"(A) appropriate public outreach activities;
12	and
13	"(B) confidential phone and internet-based
14	$opportunities\ for\ reporting;$
15	"(3) procedures that personnel should follow
16	upon the reporting of a transportation sexual assault
17	or harassment incident, including actions to protect
18	affected individuals from continued sexual assault or
19	harassment and to notify law enforcement when ap-
20	propriate;
21	"(4) procedures that may limit, to the extent
22	practicable, future travel with the recipient entity by
23	any passenger who causes a transportation sexual as-
24	sault or harassment incident; and

1	"(5) training that is required for all appropriate
2	personnel with respect to the policy required under
3	subsection (a), including—
4	"(A) specific training for personnel who
5	may receive reports of transportation sexual as-
6	sault or harassment incidents; and
7	"(B) recognizing and responding to poten-
8	tial human trafficking victims.
9	"(c) Passenger Information.—A recipient entity
10	shall prominently display, on the internet website of the en-
11	tity and through the use of appropriate signage, a written
12	statement that—
13	"(1) advises passengers and personnel that the
14	recipient entity has adopted a formal policy with re-
15	spect to transportation sexual assault or harassment
16	incidents;
17	"(2) informs passengers and personnel of the
18	other major components of the recipient entity's for-
19	mal policy, including a statement indicating that no
20	transportation sexual assault or harassment incident
21	is acceptable under any circumstance; and
22	"(3) informs passengers and personnel of the
23	procedure for reporting a transportation sexual as-
24	sault or harassment incident.

1	"(d) Standard of Care.—Compliance with the re-
2	quirements of this section, and any policy issued there-
3	under, shall not determine whether the recipient entity has
4	acted with any requisite standard of care.
5	"(e) Definitions.—In this section:
6	"(1) Personnel.—The term 'personnel' means
7	an employee or contractor of a recipient of Federal
8	funds under this chapter.
9	"(2) Sexual assault.—The term 'sexual as-
10	sault' means the occurrence of an act that constitutes
11	any nonconsensual sexual act proscribed by Federal,
12	tribal, or State law, including when the victim lacks
13	capacity to consent.
14	"(3) Transportation sexual assault or
15	HARASSMENT INCIDENT.—The term 'transportation
16	sexual assault or harassment incident' means the oc-
17	currence, or reasonably suspected occurrence, of an
18	act that—
19	"(A) constitutes sexual assault or sexual
20	harassment; and
21	"(B) is committed—
22	"(i) by a passenger or member of per-
23	sonnel of recipient entity against another
24	passenger or member of personnel of the re-
25	cipient entity; and

1	"(ii) within a vehicle of the recipient
2	entity or in an area in which passengers
3	are entering or exiting such a vehicle.".
4	(b) Clerical Amendment.—The analysis for chapter
5	53 of title 49, United States Code, is amended by adding
6	at the end the following:
	"5341. Formal sexual assault and harassment policies.".
7	SEC. 6. FORMAL SEXUAL ASSAULT AND HARASSMENT POLI-
8	CIES FOR PASSENGER VESSELS.
9	(a) In General.—Section 3507(d) of title 46, United
10	States Code, is amended—
11	(1) in paragraph (4), by striking "and" after the
12	semicolon at the end;
13	(2) in paragraph (5), by striking the period at
14	the end and inserting a semicolon; and
15	(3) by adding at the end the following:
16	"(6)(A) issue a formal policy with respect to sex-
17	ual assault or harassment incidents that includes—
18	"(i) a statement indicating that no sexual
19	assault or harassment incident is acceptable
20	under any circumstance;
21	"(ii) procedures that facilitate the reporting
22	of a sexual assault or harassment incident, in-
23	cluding—
24	"(I) appropriate public outreach ac-
25	tivities: and

1	"(II) confidential phone and internet-
2	based opportunities for reporting;
3	"(iii) procedures that personnel should fol-
4	low upon the reporting of a sexual assault or
5	harassment incident, including actions to protect
6	affected individuals from continued sexual as-
7	sault or harassment and how to provide the in-
8	formation and access required under paragraph
9	(5);
10	"(iv) procedures that may limit or prohibit,
11	to the extent practicable, future travel on the ves-
12	sel by any passenger who causes a transportation
13	sexual assault or harassment incident; and
14	"(v) training that is required for all appro-
15	priate personnel with respect to the policy re-
16	quired under this paragraph, including—
17	"(I) specific training for personnel who
18	may receive reports of sexual assault or har-
19	assment incidents; and
20	"(II) recognizing and responding to
21	potential human trafficking victims; and
22	"(B) prominently display on the internet website
23	of the vessel owner and, through the use of appro-
24	priate signage on each vessel, a written statement
25	that—

1	"(i) advises passengers and crew members
2	that the vessel owner has adopted a formal policy
3	with respect to sexual assault or harassment in-
4	cidents;
5	"(ii) informs passengers and personnel of
6	the other major components of the vessel owner's
7	formal policy, including a statement indicating
8	that no transportation sexual assault or harass-
9	ment incident is acceptable under any cir-
10	cumstance; and
11	"(iii) informs passengers and crew members
12	of the procedure for reporting a sexual assault or
13	harassment incident; and
14	"(7) have a formal policy in effect with respect
15	to sexual assault or harassment incidents.".
16	(b) REPORTING REQUIREMENT.—Section
17	3507(g)(3)(A)(i) of title 46, United States Code, is amended
18	by inserting "any sexual assault or harassment incident (as
19	that term is defined in subsection (1) of this section) that
20	constitutes a violation of law," after "title 18 applies,".
21	(c) Standard of Care.—Compliance with the re-
22	quirements of the amendments made by this section, and
23	any policy issued thereunder, shall not determine whether
24	the applicable owner of a vessel covered by such amend-
25	ments has acted with any requisite standard of care.

1	(d) Definitions.—Section 3507(l) of title 46, United
2	States Code, is amended to read as follows:
3	"(l) Definitions.—
4	"(1) Owner.—In this section and section 3508,
5	the term 'owner' means the owner, charterer, man-
6	aging operator, master, or other individual in charge
7	of a vessel.
8	"(2) Sexual assault.—The term 'sexual as-
9	sault' means the occurrence of an act that constitutes
10	any nonconsensual sexual act proscribed by Federal,
11	tribal, or State law, including when the victim lacks
12	capacity to consent.
13	"(3) Sexual assault or harassment inci-
14	DENT.—The term 'sexual assault or harassment inci-
15	dent' means the occurrence, or reasonably suspected
16	occurrence, of an act that—
17	"(A) constitutes sexual assault or sexual
18	harassment; and
19	"(B) is committed—
20	"(i) by a passenger of a vessel to which
21	this section applies or a member of the crew
22	of such a vessel against another passenger of
23	such vessel or a member of the crew of such
24	a vessel; and
25	"(ii) within—

1	"(I) such a vessel; or
2	"(II) an area in which passengers
3	are entering or exiting such a vessel.".
4	(e) Maintenance and Placement of Video Sur-
5	VEILLANCE EQUIPMENT.—Section 3507(b)(1) of title 46,
6	United States Code, is amended—
7	(1) by striking "The owner" and inserting the
8	following:
9	"(A) In General.—The owner";
10	(2) by striking ", as determined by the Sec-
11	retary"; and
12	(3) by adding at the end, the following:
13	"(B) Placement of video surveillance
14	EQUIPMENT.—With regard to the placement of
15	video surveillance equipment on a vessel under
16	subparagraph (A), the owner shall—
17	"(i) place video surveillance equipment
18	in each passenger common area where a
19	person has no reasonable expectation of pri-
20	vacy;
21	"(ii) place video surveillance equip-
22	ment in other areas where a person has no
23	reasonable expectation of privacy; and
24	"(iii) place video surveillance equip-
25	ment in each area identified under clause

1	(i) or (ii) in a manner that provides opti-
2	mum surveillance of that area.".
3	(f) Notice of Video Surveillance.—Section
4	3507(b), of title 46, United States Code, is further amended
5	by inserting after paragraph (1) the following:
6	"(2) Notice of video surveillance.—The
7	owner of a vessel to which this section applies shall
8	provide clear and conspicuous signs on board the ves-
9	sel notifying the public of the presence of video sur-
10	veillance equipment.".
11	(g) Access to Video Records.—Section 3507(b), of
12	title 46, United States Code, is further amended—
13	(1) by redesignating paragraph (2) as para-
14	graph (3); and
15	(2) in paragraph (3), as so redesignated—
16	(A) by striking "The owner" and inserting
17	$the\ following:$
18	"(A) Law enforcement.—The owner";
19	and
20	(B) by adding at the end the following:
21	"(B) CIVIL ACTIONS.—The owner of a vessel
22	to which this section applies shall provide to any
23	individual or the individual's legal representa-
24	tive, upon written request, a copy of all records
25	of video surveillance—

1	"(i) in which the individual is a sub-
2	ject of the video surveillance; and
3	"(ii) that may provide evidence in a
4	civil action.
5	"(C) Limited Access.—The owner of a ves-
6	sel to which this section applies shall ensure that
7	access to records of video surveillance is limited
8	to the purposes described in this paragraph.".
9	(h) Retention Requirements.—Section 3507(b), of
10	title 46, United States Code, is further amended by adding
11	at the end the following:
12	"(4) Retention requirements.—
13	"(A) In general.—The owner of a vessel to
14	which this section applies shall retain all records
15	of video surveillance for a voyage for not less
16	than 90 days after the completion of the voyage.
17	If an incident described in subsection
18	(g)(3)(A)(i) is alleged and reported to law en-
19	forcement, all records of video surveillance from
20	the voyage that the Federal Bureau of Investiga-
21	tion determines are relevant shall—
22	"(i) be provided to the Federal Bureau
23	of Investigation; and

1	"(ii) be preserved by the vessel owner
2	for not less than 5 years from the date of
3	the alleged incident.
4	"(B) Interim standards.—Not later than
5	180 days after the date of enactment of the Stop
6	Sexual Assault and Harassment in Transpor-
7	tation Act, the Commandant, in consultation
8	with the Federal Bureau of Investigation, shall
9	promulgate interim standards for the retention
10	of records of video surveillance.
11	"(C) Final standards.—Not later than 1
12	year after the date of enactment of the Stop Sex-
13	ual Assault and Harassment in Transportation
14	Act, the Commandant, in consultation with the
15	Federal Bureau of Investigation, shall promul-
16	gate final standards for the retention of records
17	$of\ video\ surveillance.$
18	"(D) Considerations.—In promulgating
19	standards under subparagraphs (B) and (C), the
20	Commandant shall—
21	"(i) consider factors that would aid in
22	the investigation of serious crimes, includ-
23	ing crimes that go unreported until after
24	the completion of a voyage;

1	"(ii) consider the different types of
2	video surveillance systems and storage re-
3	quirements in creating standards both for
4	vessels currently in operation and for vessels
5	newly built;
6	"(iii) consider privacy, including
7	standards for permissible access to and
8	monitoring and use of the records of video
9	surveillance; and
10	"(iv) consider technological advance-
11	ments, including requirements to update
12	technology.".
13	(i) Implementation.—Not later than 180 days after
14	the date of enactment of this Act, the owner of a vessel to
15	which section 3507 of title 46, United States Code, applies
16	shall issue the formal policy with respect to sexual assault
17	or harassment incidents required by the amendments made
18	by this section.
19	SEC. 7. CIVIL PENALTIES FOR INTERFERENCE WITH CER-
20	TAIN TRANSPORTATION PERSONNEL.
21	(a) In General.—Chapter 805 of title 49, United
22	States Code, is amended by adding at the end the following:

1	"§ 80505. Interference with certain transportation per-
2	sonnel
3	"(a) General Rule.—An individual who physically
4	or sexually assaults or threatens to physically or sexually
5	assault an employee engaged in the transportation of pas-
6	sengers on behalf of a covered entity, or takes any action
7	that poses an imminent threat to the safety of a vehicle of
8	a covered entity that is transporting passengers, including
9	rolling stock, motorcoaches, and ferries, is liable to the
10	United States Government for a civil penalty of—
11	"(1) for calendar years 2019 through 2024, not
12	more than \$35,000;
13	"(2) for calendar years 2025 through 2029, not
14	more than \$40,000; and
15	"(3) for calendar year 2030 and thereafter, not
16	more than \$45,000.
17	"(b) Compromise and Setoff.—
18	"(1) Compromise.—The Secretary of Transpor-
19	tation may compromise the amount of a civil penalty
20	imposed under this section.
21	"(2) Setoff.—The United States Government
22	may deduct the amount of a civil penalty imposed or
23	compromised under this section from amounts the
24	Government owes the person liable for the penaltu.

1	"(c) Covered Entity Defined.—In this section, the
2	term 'covered entity' means an entity that is 1 of the fol-
3	lowing:
4	"(1) A recipient of Federal funds under chapter
5	53 of this title.
6	"(2) A motor carrier of passengers that—
7	"(A) conducts regularly scheduled intercity
8	service; and
9	"(B) is a Class I carrier (as that term is
10	used in section 369.3(a) of title 49, Code of Fed-
11	eral Regulations).
12	"(3) An entity providing commuter rail pas-
13	senger transportation or intercity rail passenger
14	transportation (as those terms are defined in section
15	24102 of this title).
16	"(4) The owner of a vessel for which section 3507
17	of title 46 applies.
18	$\lq\lq(5)$ A transportation network company. $\lq\lq$ .
19	(b) Clerical Amendment.—The analysis for chapter
20	805 of title 49, United States Code, is amended by inserting
21	after the item relating to section 80504 the following:
	"80505. Interference with certain transportation personnel.".
22	(c) Graduated Fines for Interference With
23	Cabin or Flight Crew.—Section 46318(a) of title 49,
24	United States Code, is amended by striking "penalty of not

1	more than \$35,000." and inserting the following: "penalty	
2	of—	
3	"(1) for calendar years 2019 through 2024, not	
4	more than \$35,000;	
5	"(2) for calendar years 2025 through 2029, not	
6	more than \$40,000; and	
7	"(3) for calendar year 2030 and thereafter, not	
8	more than \$45,000.".	
9	SEC. 8. FORMAL SEXUAL ASSAULT AND HARASSMENT POLI-	
10	CIES FOR TRANSPORTATION NETWORK COM-	
11	PANIES AND FOR-HIRE VEHICLE COMPANIES.	
12	(a) Requirement.—Not later than 180 days after the	
13	date of enactment of this Act, each transportation network	
14	company and for-hire vehicle company shall issue, in con-	
15	sultation with labor unions representing TNC drivers of	
16	each such transportation network company or FVC drivers	
17	of each for-hire vehicle company, if applicable, a formal pol-	
18	icy with respect to transportation sexual assault or harass	
19	ment incidents.	
20	(b) Contents.—The policy required under subsection	
21	(a) shall include—	
22	(1) a statement indicating that no transpor	
23	tation sexual assault or harassment incident is ac	
24	ceptable under any circumstance;	

1	(2) procedures that facilitate the reporting of a
2	transportation sexual assault or harassment incident,
3	including—
4	(A) appropriate public outreach activities;
5	(B) confidential phone and internet-based
6	opportunities for reporting; and
7	(C) TNC personnel or FVC personnel
8	trained to receive reports;
9	(3) procedures that TNC personnel or FVC per-
10	sonnel should follow upon the reporting of a transpor-
11	tation sexual assault or harassment incident, includ-
12	ing actions to protect affected individuals from con-
13	tinued sexual assault or harassment and to notify law
14	enforcement when appropriate;
15	(4) procedures that may limit or prohibit, to the
16	extent practicable, future use of the transportation
17	network company platform by any passenger or TNC
18	driver, or future use of the for-hire vehicle company
19	service by any passenger or FVC driver, who causes
20	a transportation sexual assault or harassment inci-
21	dent; and
22	(5) training that is required for all appropriate
23	personnel with respect to the policy required under
24	subsection (a), including—

1	(A) specific training for such personnel who	
2	may receive reports of transportation sexual of	
3	sault or harassment incidents; and	
4	(B) recognizing and responding to potential	
5	human trafficking victims.	
6	(c) Passenger Information.—A transportation net-	
7	work company or for-hire vehicle company shall promi-	
8	nently display, on the internet website of the company and	
9	through the use of appropriate signage, a written statement	
10	that—	
11	(1) advises passengers that the transportation	
12	network company or for-hire vehicle company has	
13	adopted a formal policy with respect to transpor-	
14	tation sexual assault or harassment incidents;	
15	(2) informs passengers, TNC drivers, TNC per-	
16	sonnel, FVC drivers, and FVC personnel of the other	
17	major components of the transportation network com-	
18	pany's formal policy or the for-hire vehicle company's	
19	formal policy, including a statement indicating that	
20	no transportation sexual assault or harassment inci-	
21	dent is acceptable under any circumstance; and	
22	(3) informs passengers of the procedure for re-	
23	porting a transportation sexual assault or harassment	
24	incident.	

1	(d) Standard of Care.—Compliance with the re-	
2	quirements of this section, and any policy issued there-	
3	under, shall not determine whether the transportation net-	
4	work company or for-hire vehicle company has acted with	
5	any requisite standard of care.	
6	SEC. 9. DATA COLLECTION.	
7	(a) In General.—Not later than 1 year after the date	
8	of enactment of this Act, the Secretary of Transportation	
9	shall establish a program to annually collect and maintain	
10	data from each covered entity, or, as appropriate, a State	
11	or local entity that provides authorized transportation serv-	
12	ice, on—	
13	(1) the number of transportation sexual assault	
14	or harassment incidents reported to the covered entity	
15	or State or local entity that provides authorized	
16	transportation service, including—	
17	(A) the number of incidents committed	
18	against passengers; and	
19	(B) the number of incidents committed	
20	against personnel or, in the case of a TNC or	
21	for-hire vehicle company, a TNC driver or	
22	FVC driver, respectively;	
23	(2) the number of transportation sexual assault	
24	or harassment incidents reported to law enforcement	
25	by personnel of the covered entity or State or local en-	

1	tity that provides authorized transportation services;
2	and
3	(3) any transportation sexual assault or harass-
4	ment incidents compiled and maintained under sec-
5	tion $3507(g)(4)(A)(i)$ of title 46, United States Code.
6	(b) Data Availability.—Subject to subsection (c), the
7	Secretary shall make available to the public on the primary
8	internet website of the Department of Transportation the
9	data collected and maintained under subsection (a).
10	(c) Data Protection.—Data made available under
11	subsection (b) shall be made available in a manner that—
12	(1) protects the privacy and confidentiality of
13	individuals involved in a transportation sexual as-
14	sault or harassment incident;
15	(2) precludes the connection of the data to any
16	individual covered entity or a State or local entity
17	that provides authorized transportation service; and
18	(3) is organized by mode of transportation.
19	(d) Paperwork Reduction.—Subchapter I of chap-
20	ter 35 of title 44, United States Code, does not apply to
21	this Act.
22	SEC. 10. CRIMINAL REPORTING PROCESS.
23	The Attorney General, in coordination with the Sec-
24	retary of Transportation, shall expand the process required
25	to be established under section 339B of the FAA Reauthor-

- 1 ization Act of 2018 (Public Law 115–254) to provide for
- 2 a streamlined process for any individuals involved in al-
- 3 leged transportation sexual assault or harassment incidents
- 4 that constitute a violation of law to report those allegations
- 5 to law enforcement in a manner that protects the privacy
- 6 and confidentiality of individuals involved in such allega-
- 7 tions and through the same primary internet websites as
- 8 provided under subsection (b) of such section, as determined
- 9 appropriate by the Attorney General.

#### 10 SEC. 11. INSPECTOR GENERAL REPORT TO CONGRESS.

- Not later than 18 months after the date of enactment
- 12 of this Act, and every 2 years thereafter, the inspector gen-
- 13 eral of the Department of Transportation shall assess com-
- 14 pliance with the provisions of this Act and the amendments
- 15 made by this Act, including the accuracy of the reporting
- 16 of transportation sexual assault or harassment incidents by
- 17 covered entities.

#### 18 SEC. 12. DEFINITION OF SEXUAL HARASSMENT.

- 19 (a) In General.—Not later than 180 days after the
- 20 date of enactment of this Act, the Secretary of Transpor-
- 21 tation shall develop, and publish in the Federal Register,
- 22 a definition of sexual harassment for purposes of the imple-
- 23 mentation of this Act and the amendments made by this
- 24 Act.

1	(b) Consultation.—In developing the definition
2	under subsection (a), the Secretary shall consult with, and
3	consider input from—
4	(1) labor unions representing transportation
5	workers employed by covered entities; and
6	(2) national organizations that specialize in pro-
7	viding services to sexual assault victims.
8	SEC. 13. DEFINITIONS.
9	In this Act:
10	(1) Covered enti-
11	ty" means an entity that is one of the following:
12	(A) An air carrier (as that term is defined
13	in section 40102 of title 49, United States Code)
14	that transports passengers for compensation.
15	(B) A foreign air carrier (as that term is
16	defined in section 40102 of title 49, United
17	States Code) that transports passengers for com-
18	pensation.
19	(C) A recipient of Federal funds under
20	chapter 53 of title 49, United States Code.
21	(D) A motor carrier of passengers that—
22	(i) conducts regularly scheduled inter-
23	city service; and

1	(ii) is a Class I carrier (as that term
2	is used in section 369.3(a) of title 49, Code
3	$of\ Federal\ Regulations).$
4	(E) An entity providing commuter rail pas-
5	senger transportation or intercity rail passenger
6	transportation (as those terms are defined in sec-
7	tion 24102 of title 49, United States Code).
8	(F) The owner of a vessel for which section
9	3507 of title 46, United States Code, applies.
10	(G) A transportation network company.
11	(H) A for-hire vehicle company.
12	(2) For-hire vehicle company.—The term
13	"for-hire vehicle company" means an entity that—
14	(A) provides passenger transportation in a
15	motor vehicle in exchange for compensation; and
16	(B) is authorized by a State or local govern-
17	ment entity as a taxicab service, limousine serv-
18	ice, livery service, black car service, sedan serv-
19	ice, chauffeur service, or any other similar cat-
20	egory of for-hire transportation service.
21	(3) FVC DRIVER.—The term "FVC driver"
22	means an individual who is employed, contracted by,
23	or otherwise affiliated with a for-hire vehicle company
24	to provide transportation services to the public.

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1	(4) FVC PERSONNEL.—The term "FVC per-
2	sonnel" means an employee or contractor of a covered
3	for-vehicle company, other than a FVC driver.
4	(5) Sexual assault.—The term "sexual as-
5	sault" means the occurrence of an act that constitutes
6	any nonconsensual sexual act proscribed by Federal,
7	tribal, or State law, including when the victim lacks
8	capacity to consent.
9	(6) TNC DRIVER.—The term "TNC driver"
10	means an individual who is employed, contracted by,
11	or otherwise affiliated with a transportation network
12	company to provide transportation services (also
13	known as ride-sharing) to the public.
14	(7) TNC PERSONNEL.—The term "TNC per-
15	sonnel" means an employee or contractor of a covered
16	transportation network company, other than a TNC
17	driver.
18	(8) Transportation network company.—The
19	term "transportation network company"—
20	(A) means a corporation, partnership, sole

proprietorship, or other entity, that uses a dig-

ital network to connect riders to drivers affili-

ated with the entity in order for the driver to

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1	or otherwise authorized for use by the driver to
2	a point chosen by the rider; and
3	(B) does not include a shared-expense car-
4	pool or vanpool arrangement that is not in-
5	tended to generate profit for the driver.
6	(9) Transportation sexual assault or har-
7	Assment incident.—The term "transportation sex-
8	ual assault or harassment incident" means the occur-
9	rence, or reasonably suspected occurrence, of an act
10	that—
11	(A) constitutes sexual assault or sexual har-
12	assment; and
13	(B) is committed—
14	(i) by a passenger or a member of the
15	personnel of a covered entity, or in the case
16	of a TNC, a TNC driver of the covered enti-
17	ty, against another passenger or member of
18	personnel or TNC driver of the covered enti-
19	ty, or in the case of a for-hire vehicle com-
20	pany, an FVC driver of the covered entity,
21	against another passenger or member of
22	personnel or an FVC driver of the covered
23	entity; and
24	(ii) within—

1	(I) a vehicle of the covered entity
2	that is transporting passengers, includ-
3	ing aircraft, rolling stock,
4	motorcoaches, and ferries; or
5	(II) an area in which passengers
6	are entering or exiting such a vehicle.

## Union Calendar No. 371

# 116TH CONGRESS H. R. 5139

[Report No. 116-463, Part I]

### BILL

To protect transportation personnel and passengers from sexual assault and harassment, and for other purposes.

July 29, 2020

Reported from the Committee on Transportation and Infrastructure with an amendment

July 29, 2020

Committee on the Judiciary discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed