

115TH CONGRESS 1ST SESSION

H. R. 1431

To amend the Environmental Research, Development, and Demonstration Authorization Act of 1978 to provide for Scientific Advisory Board member qualifications, public participation, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 8, 2017

Mr. Lucas (for himself, Mr. Peterson, Mr. Smith of Texas, Mr. Biggs, Mr. Banks of Indiana, Mr. Rohrabacher, Mr. Posey, Mr. Brooks of Alabama, Mr. Weber of Texas, Mr. Babin, Mr. Higgins of Louisiana, Mr. Hultgren, Mr. Bridenstine, Mr. Abraham, Mr. Lahood, Mr. Webster of Florida, Mr. Marshall, Mr. Dunn, Mr. Sessions, Mr. Chaffetz, Mr. Schweikert, Mr. Palazzo, Mr. Young of Alaska, Mr. Barton, Mr. Pearce, Mr. Farenthold, Mr. Gosar, Mr. Tipton, and Mr. Goodlatte) introduced the following bill; which was referred to the Committee on Science, Space, and Technology

A BILL

To amend the Environmental Research, Development, and Demonstration Authorization Act of 1978 to provide for Scientific Advisory Board member qualifications, public participation, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "EPA Science Advisory
- 5 Board Reform Act of 2017".

SEC. 2. SCIENCE ADVISORY BOARD.

- 2 (a) INDEPENDENT ADVICE.—Section 8(a) of the En-
- 3 vironmental Research, Development, and Demonstration
- 4 Authorization Act of 1978 (42 U.S.C. 4365(a)) is amend-
- 5 ed by inserting "independently" after "Advisory Board
- 6 which shall".
- 7 (b) Membership.—Section 8(b) of the Environ-
- 8 mental Research, Development, and Demonstration Au-
- 9 thorization Act of 1978 (42 U.S.C. 4365(b)) is amended
- 10 to read as follows:
- "
 (b)(1) The Board shall be composed of at least nine
- 12 members, one of whom shall be designated Chairman, and
- 13 shall meet at such times and places as may be designated
- 14 by the Chairman.
- 15 "(2) Each member of the Board shall be qualified by
- 16 education, training, and experience to evaluate scientific
- 17 and technical information on matters referred to the
- 18 Board under this section. The Administrator shall ensure
- 19 that—
- 20 "(A) the scientific and technical points of view
- 21 represented on and the functions to be performed by
- the Board are fairly balanced among the members of
- 23 the Board;
- 24 "(B) at least ten percent of the membership of
- 25 the Board are from State, local, or tribal govern-
- 26 ments;

1	"(C) persons with substantial and relevant ex-
2	pertise are not excluded from the Board due to af-
3	filiation with or representation of entities that may
4	have a potential interest in the Board's advisory ac-
5	tivities, so long as that interest is fully disclosed to
6	the Administrator and the public and appointment
7	to the Board complies with section 208 of title 18
8	United States Code;
9	"(D) in the case of a Board advisory activity or
10	a particular matter involving, or for which the Board
11	has evidence that it may involve, a specific party, no
12	Board member having an interest in the specific
13	party shall participate in that activity;
14	"(E) Board members may not participate in ad-
15	visory activities that directly or indirectly involve re-
16	view or evaluation of their own work, unless fully
17	disclosed to the public and the work has been exter-
18	nally peer-reviewed;
19	"(F) Board members shall be designated as
20	special Government employees;
21	"(G) no registered lobbyist is appointed to the
22	Board; and

"(H) a Board member shall have no current grants or contracts from the Environmental Protection Agency and shall not apply for a grant or con-

1	tract for 3 years following the end of that member's
2	service on the Board.
3	"(3) The Administrator shall—
4	"(A) solicit public nominations for the Board by
5	publishing a notification in the Federal Register;
6	"(B) solicit nominations from relevant Federal
7	agencies, including the Departments of Agriculture,
8	Defense, Energy, the Interior, and Health and
9	Human Services;
10	"(C) solicit nominations from—
11	"(i) institutions of higher education (as de-
12	fined in section 101(a) of the Higher Education
13	Act of 1965 (20 U.S.C. 1001(a))); and
14	"(ii) scientific and research institutions
15	based in work relevant to that of the Board;
16	"(D) make public the list of nominees, includ-
17	ing the identity of the entities that nominated each
18	and shall accept public comment on the nominees;
19	"(E) require that, upon their provisional nomi-
20	nation, nominees shall file a written report disclosing
21	financial relationships and interests, including Envi-
22	ronmental Protection Agency grants, contracts, co-
23	operative agreements, or other financial assistance
24	that are relevant to the Board's advisory activities
25	for the three-year period prior to the date of their

- 1 nomination, and relevant professional activities and
- 2 public statements for the five-year period prior to
- 3 the date of their nomination; and
- 4 "(F) make such reports public, with the excep-
- 5 tion of specific dollar amounts, for each member of
- 6 the Board upon such member's selection.
- 7 "(4) Disclosure of relevant professional activities
- 8 under paragraph (3)(E) shall include all representational
- 9 work, expert testimony, and contract work as well as iden-
- 10 tifying the party for which the work was done.
- 11 "(5) Except when specifically prohibited by law, the
- 12 Agency shall make all conflict of interest waivers granted
- 13 to members of the Board, member committees, or inves-
- 14 tigative panels publicly available.
- 15 "(6) Any recusal agreement made by a member of
- 16 the Board, a member committee, or an investigative panel,
- 17 or any recusal known to the Agency that occurs during
- 18 the course of a meeting or other work of the Board, mem-
- 19 ber committee, or investigative panel shall promptly be
- 20 made public by the Administrator.
- 21 "(7) The terms of the members of the Board shall
- 22 be three years and shall be staggered so that the terms
- 23 of no more than one-third of the total membership of the
- 24 Board shall expire within a single fiscal year. No member
- 25 shall serve more than two terms over a ten-year period.".

1	(c) Record.—Section 8(c) of such Act (42 U.S.C.
2	4365(c)) is amended—
3	(1) in paragraph (1)—
4	(A) by inserting "or draft risk or hazard
5	assessment," after "at the time any proposed";
6	(B) by striking "formal"; and
7	(C) by inserting "or draft risk or hazard
8	assessment," after "to the Board such pro-
9	posed"; and
10	(2) in paragraph (2)—
11	(A) by inserting "or draft risk or hazard
12	assessment," after "the scientific and technical
13	basis of the proposed"; and
14	(B) by adding at the end the following:
15	"The Board's advice and comments, including
16	dissenting views of Board members, and the re-
17	sponse of the Administrator shall be included in
18	the record with respect to any proposed risk or
19	hazard assessment, criteria document, standard,
20	limitation, or regulation and published in the
21	Federal Register.".
22	(d) Member Committees and Investigative Pan-
23	ELS.—Section 8(e)(1)(A) of such Act (42 U.S.C.
24	4365(e)(1)(A)) is amended by adding at the end the fol-

1 lowing: "These member committees and investigative pan-2 els— 3 "(i) shall be constituted and operate in accordance with the provisions set forth in paragraphs (2) and (3) of subsection 6 (b), in subsection (h), and in subsection 7 (i); "(ii) do not have authority to make 8 9 decisions on behalf of the Board; and "(iii) may not report directly to the 10 11 Environmental Protection Agency.". 12 (e) Public Participation.—Section 8 of such Act (42 U.S.C. 4365) is amended by amending subsection (h) 13 to read as follows: 14 "(h)(1) To facilitate public participation in the advi-15 sory activities of the Board, the Administrator and the 16 Board shall make public all reports and relevant scientific information and shall provide materials to the public at 18 the same time as received by members of the Board. 19 "(2) Prior to conducting major advisory activities, the 20 21 Board shall hold a public information-gathering session to discuss the state of the science related to the advisory ac-23 tivity. "(3) Prior to convening a member committee or in-24 vestigative panel under subsection (e) or requesting sci-

- 1 entific advice from the Board, the Administrator shall ac-
- 2 cept, consider, and address public comments on questions
- 3 to be asked of the Board. The Board, member committees,
- 4 and investigative panels shall accept, consider, and ad-
- 5 dress public comments on such questions and shall not ac-
- 6 cept a question that unduly narrows the scope of an advi-
- 7 sory activity.
- 8 "(4) The Administrator and the Board shall encour-
- 9 age public comments, including oral comments and discus-
- 10 sion during the proceedings, that shall not be limited by
- 11 an insufficient or arbitrary time restriction. Public com-
- 12 ments shall be provided to the Board when received, and
- 13 shall be published in the Federal Register grouped by com-
- 14 mon themes. If multiple repetitious comments are re-
- 15 ceived, only one such comment shall be published along
- 16 with the number of such repetitious comments received.
- 17 Any report made public by the Board shall include written
- 18 responses to significant comments, including those that
- 19 present an alternative hypothesis-based scientific point of
- 20 view, offered by members of the public to the Board.
- 21 "(5) Following Board meetings, the public shall be
- 22 given 15 calendar days to provide additional comments for
- 23 consideration by the Board.".

- 1 (f) OPERATIONS.—Section 8 of such Act (42 U.S.C.
- 2 4365) is further amended by amending subsection (i) to
- 3 read as follows:
- 4 "(i)(1) In carrying out its advisory activities, the
- 5 Board shall strive to avoid making policy determinations
- 6 or recommendations, and, in the event the Board feels
- 7 compelled to offer policy advice, shall explicitly distinguish
- 8 between scientific determinations and policy advice.
- 9 "(2) The Board shall clearly communicate uncertain-
- 10 ties associated with the scientific advice provided to the
- 11 Administrator or Congress.
- 12 "(3) The Board shall ensure that advice and com-
- 13 ments reflect the views of the members and shall encour-
- 14 age dissenting members to make their views known to the
- 15 public, the Administrator, and Congress.
- 16 "(4) The Board shall conduct periodic reviews to en-
- 17 sure that its advisory activities are addressing the most
- 18 important scientific issues affecting the Environmental
- 19 Protection Agency.
- 20 "(5) The Board shall be fully and timely responsive
- 21 to Congress.".

1 SEC. 3. RELATION TO THE FEDERAL ADVISORY COL
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- 2 MITTEE ACT.
- 3 Nothing in this Act or the amendments made by this
- 4 Act shall be construed as supplanting the requirements of
- 5 the Federal Advisory Committee Act (5 U.S.C. App.).
- 6 SEC. 4. RELATION TO THE ETHICS IN GOVERNMENT ACT OF
- 7 1978.
- 8 Nothing in this Act or the amendments made by this
- 9 Act shall be construed as supplanting the requirements of
- 10 the Ethics in Government Act of 1978 (5 U.S.C. App.).

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