^{118TH CONGRESS} ^{2D SESSION} **S. 3591**

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Making appropriations to improve border security, imposing new reporting requirements relating to border security, and enhancing criminal penalties for destroying or evading border controls.

IN THE SENATE OF THE UNITED STATES

JANUARY 16, 2024

Mr. CASEY (for himself, Mr. LUJÁN, Ms. CORTEZ MASTO, Ms. ROSEN, Ms. BALDWIN, Ms. KLOBUCHAR, Mr. WARNER, Mr. KELLY, and Mr. BROWN) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

A BILL

- Making appropriations to improve border security, imposing new reporting requirements relating to border security, and enhancing criminal penalties for destroying or evading border controls.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Stop Fentanyl at the
- 5 Border Act".

1 SEC. 2. FUNDING.

2 (a) ENHANCING LAW ENFORCEMENT CAPABILITIES 3 AT THE BORDER.—There is appropriated, out of any money in the Treasury not otherwise appropriated, for the 4 5 Department of Homeland Security for the fiscal year ending September 30, 2025, \$3,409,000,000, to remain avail-6 7 able until September 30, 2027, to support and enhance 8 law enforcement capabilities at land borders of the United 9 States, of which—

10 (1) \$300,000,000 shall be for additional civilian
11 U.S. Border Patrol processing coordinators;

(2) \$1,750,000,000 shall be for additional U.S.
Customs and Border Protection officers, U.S. Border Patrol agents, and mission support staff within
the Office of Field Operations and U.S. Border Patrol;

17 (3) \$950,000,000 shall be for hiring bonuses, 18 retention bonuses, and retention-focused support 19 services, including mental health services, for U.S. 20 Customs and Border Protection officers, U.S. Bor-21 der Patrol agents, U.S. Border Patrol processing co-22 ordinators, and any other U.S. Customs and Border 23 Protection staff whose work supports operations at 24 the land borders of the United States; and

25 (4) \$409,000,000 shall be for "U.S. Citizenship
26 and Immigration Services–Operations and Support"

to contribute to improved operations along the land
 borders of the United States.

3 (b) INCREASING FENTANYL INTERDICTION AND EN-4 HANCING PROCESSING CAPABILITIES AT THE BORDER.— 5 There is appropriated, out of any money in the Treasury not otherwise appropriated, for U.S. Customs and Border 6 7 Protection for the fiscal year ending September 30, 2025, 8 \$1,090,000,000, to remain available until September 30, 9 2027, to increase drug interdiction and processing capa-10 bilities at land borders of the United States, of which— 11 (1) \$960,000,000 shall be for technology im-

12 provements and upgrades, which may include—

(A) the procurement and deployment of
large-scale, small-scale, and handheld non-intrusive inspection scanning systems at ports of
entry along the land borders of the United
States; and

18 (B) upgrades to the information technology
19 infrastructure upon which these systems and
20 associated software are operated;

(2) \$30,000,000 shall be for technological and
procedural improvements to the process of analyzing
and adjudicating images from non-intrusive inspection scanning technology at land ports of entry,
which may include support for the continued devel-

opment of anomaly detection algorithms to enhance
 detection of illegal drugs at land ports of entry; and
 (3) \$100,000,000 shall be for other technology
 and infrastructure upgrades that the Commissioner
 for U.S. Customs and Border Protection deems nec essary for the agency's drug interdiction work.

7 (c) DISRUPTING THE OUTBOUND FLOW OF FIRE-8 ARMS AND CURRENCY FROM THE UNITED STATES.— 9 There is appropriated, out of any money in the Treasury 10 not otherwise appropriated, for U.S. Customs and Border Protection for the fiscal year ending September 30, 2025, 11 12 \$285,000,000, to remain available until September 30, 13 2027, for increasing outbound inspection capabilities, including disrupting the flow of firearms and currency out 14 15 of the United States, of which—

16 (1) \$10,000,000 shall be for supporting the cre17 ation of a structured outbound inspection program
18 within the Office of Field Operations that includes
19 a comprehensive outbound inspection policy and per20 formance metrics to measure the impact of outbound
21 inspections; and

(2) \$275,000,000 shall be for outbound inspections infrastructure projects at the land borders of
the United States, including—

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(A) technology and connectivity improve-
ments at rural ports of entry; and
(B) safety and technology upgrades to out-
bound inspection lanes at ports of entry.
(d) DISRUPTING TRANSNATIONAL FENTANYL NET-
WORKS.—There is appropriated, out of any money in the
Treasury not otherwise appropriated, for the fiscal year
ending September 30, 2025—
(1) \$223,000,000, to remain available until
September 30, 2027, to U.S. Immigration and Cus-
toms Enforcement to expand efforts to interdict
fentanyl and other illegal drugs, and disrupt net-
works operated by transnational criminal organiza-
tions within the United States, of which—
(A) $$113,000,000$ shall be for additional
Homeland Security Investigations special
agents;
(B) $\$80,000,000$ shall be for the imple-
mentation of Homeland Security Investigations'
Strategy for Combating Illicit Opioids; and
(C) $$30,000,000$ shall be for joint surge
operations along the land borders of the United
States by Homeland Security Investigations and
U.S. Customs and Border Protection;

1	(2) \$128,000,000, to remain available until
2	September 30, 2027, to the Drug Enforcement Ad-
3	ministration, of which—
4	(A) $$68,000,000$ shall be for salaries and
5	expenses relating to increased law enforcement
6	activities along the land borders of the United
7	States; and
8	(B) $60,000,000$ shall be for the High In-
9	tensity Drug Trafficking Areas Program;
10	(3) \$110,000,000, to remain available until
11	September 30, 2027, to the Department of Justice
12	for the Organized Crime Drug Enforcement Task
13	Forces; and
14	(4) \$50,000,000, to remain available until Sep-
15	tember 30, 2027, to the U.S. Marshals Service for
16	salaries and expenses relating to increased law en-
17	forcement activities along the land borders of the
18	United States.
19	SEC. 3. REPORTING REQUIREMENTS.
20	(a) Report on U.S. Border Patrol Processing
21	COORDINATORS.—Not later than March 31, 2028, the
22	Commissioner for U.S. Customs and Border Protection
23	shall submit a report to Congress that—
24	(1) details the impacts of Border Patrol Proc-
25	essing Coordinator positions; and

1 (2) describes how such positions are supporting 2 the mission of U.S. Customs and Border Protection. 3 (b) Report on New Outbound Inspections Pro-4 GRAM.—Not later than March 31, 2028, the Executive As-5 sistant Commissioner of the Office of Field Operations of U.S. Customs and Border Protection shall submit a report 6 7 to Congress that details the equipment that would be 8 needed to establish a permanent outbound inspections pro-9 gram to increase the rate of scanning of motor vehicles 10 departing the United States.

(c) REPORT ON EXISTING AND PLANNED SCANNING
TECHNOLOGY.—Not later than March 31, 2028, the Executive Assistant Commissioner of the Office of Field Operations of U.S. Customs and Border Protection shall submit a report to Congress that details, for each United
States land port of entry—

(1) a summary of the non-intrusive inspection
technology that is in use or is being built out; and
(2) the major factors to consider regarding the
future procurement and deployment of large-scale,
non-intrusive inspection machines at the port of
entry, including—

23 (A) existing limitations, including—
24 (i) the footprint of the port of entry;

1	(ii) land that is available for use by
2	U.S. Customs and Border Protection at
3	the port of entry; and
4	(iii) any geological or environmental
5	factors that would affect construction
6	timelines or costs;
7	(B) the volume and modes of traffic at the
8	port of entry, and an estimate of the potential
9	impacts of additional large-scale, non-intrusive
10	inspection systems being deployed, in terms of
11	additional seizures and impacts on transit
12	times; and
13	(C) an analysis of the cost-effectiveness of
14	deploying additional large-scale non-intrusive
15	inspection systems at the port of entry.
16	SEC. 4. PENALTIES FOR HINDERING IMMIGRATION, BOR-
17	DER, AND CUSTOMS CONTROLS.
18	(a) Personnel and Structures.—Chapter 8 of
19	title II of the Immigration and Nationality Act (8 U.S.C.
20	1321 et seq.) is amended by inserting after section $274D$
21	the following:
22	"SEC. 274E. DESTROYING OR EVADING BORDER CONTROLS.
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20	"(a) IN GENERAL.—It shall be unlawful to knowingly

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1	"(1)(A) destroy or significantly damage any
2	fence, barrier, sensor, camera, or other physical or
3	electronic device deployed by the Federal Govern-
4	ment to control an international border of, or a port
5	of entry to, the United States; or
6	"(B) otherwise construct, excavate, or make
7	any structure intended to defeat, circumvent or
8	evade such a fence, barrier, sensor camera, or other
9	physical or electronic device deployed by the Federal
10	Government to control an international border of, or
11	a port of entry to, the United States; and
12	((2) in carrying out an act described in para-
13	graph (1), have the intent to knowingly and will-
14	fully—
15	"(A) secure a financial gain;
16	"(B) further the objectives of a criminal
17	organization; and
18	"(C) violate—
19	"(i) section 274(a)(1)(A)(i);
20	"(ii) the customs and trade laws of
21	the United States (as defined in section
22	2(4) of the Trade Facilitation and Trade
23	Enforcement Act of 2015 (19 U.S.C.
24	4301(4)));

1	"(iii) any other Federal law relating
2	to transporting controlled substances, agri-
3	culture, or monetary instruments into the
4	United States; or
5	"(iv) any Federal law relating to bor-
6	der control measures of the United States.
7	"(b) PENALTY.—Any person who violates subsection
8	(a) shall be fined under title 18, United States Code, im-
9	prisoned for not more than 5 years, or both.".
10	(b) Clerical Amendment.—The table of contents
11	for the Immigration and Nationality Act (8 U.S.C. 1101
12	et seq.) is amended by inserting after the item relating
13	to section 274D the following:

"Sec. 274E. Destroying or evading border controls.".

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