

# Calendar No. 123

117TH CONGRESS 1ST SESSION

**S.** 1

To expand Americans' access to the ballot box, reduce the influence of big money in politics, strengthen ethics rules for public servants, and implement other anti-corruption measures for the purpose of fortifying our democracy, and for other purposes.

# IN THE SENATE OF THE UNITED STATES

March 17 (legislative day, March 16), 2021

Mr. Merkley (for himself, Ms. Klobuchar, Mr. Schumer, Mr. Durbin, Mr. Leahy, Mr. Whitehouse, Mrs. Gillibrand, Mr. Van Hollen, Ms. Baldwin, Mr. Bennet, Mr. Cardin, Mr. Carper, Ms. Warren, Mr. Booker, Mr. Murphy, Mr. Warner, Mr. Wyden, Mrs. Murray, Mr. Menendez, Mr. Peters, Mr. Blumenthal, Mr. Casey, Mrs. Feinstein, Mr. Sanders, Mr. Markey, Ms. Smith, Ms. Stabenow, Mr. King, Ms. Duckworth, Ms. Cantwell, Mr. Kaine, Mr. Reed, Mr. Brown, Mr. Coons, Mr. Heinrich, Mr. Schatz, Ms. Cortez Masto, Ms. Hirono, Ms. Rosen, Ms. Hassan, Mrs. Shaheen, Mr. Tester, Ms. Sinema, Mr. Hickenlooper, Mr. Kelly, Mr. Luján, Mr. Warnock, Mr. Padilla, and Mr. Ossoff) introduced the following bill; which was read twice and referred to the Committee on Rules and Administration

August 11 (legislative day, August 10), 2021 Committee discharged pursuant to S. Res. 27, 117th Congress, and placed on the calendar

# A BILL

To expand Americans' access to the ballot box, reduce the influence of big money in politics, strengthen ethics rules for public servants, and implement other anti-corruption

measures for the purpose of fortifying our democracy, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "For the People Act
- 5 of 2021".
- 6 SEC. 2. ORGANIZATION OF ACT INTO DIVISIONS; TABLE OF
- 7 **CONTENTS.**
- 8 (a) Divisions.—This Act is organized into divisions
- 9 as follows:
- 10 (1) Division A—Voting.
- 11 (2) Division B—Campaign Finance.
- 12 (3) Division C—Ethics.
- 13 (b) Table of Contents.—The table of contents of
- 14 this Act is as follows:
  - Sec. 1. Short title.
  - Sec. 2. Organization of Act into divisions; table of contents.
  - Sec. 3. Findings of general constitutional authority.
  - Sec. 4. Standards for judicial review.

## DIVISION A—VOTING

# TITLE I—ELECTION ACCESS

Sec. 1000. Short title; statement of policy.

Subtitle A—Voter Registration Modernization

Sec. 1000A. Short title.

## PART 1—PROMOTING INTERNET REGISTRATION

- Sec. 1001. Requiring availability of internet for voter registration.
- Sec. 1002. Use of internet to update registration information.
- Sec. 1003. Provision of election information by electronic mail to individuals registered to vote.

- Sec. 1004. Clarification of requirement regarding necessary information to show eligibility to vote.
- Sec. 1005. Prohibiting State from requiring applicants to provide more than last 4 digits of Social Security number.
- Sec. 1006. Application of rules to certain exempt States.
- Sec. 1007. Effective date.

# PART 2—AUTOMATIC VOTER REGISTRATION

- Sec. 1011. Short title; findings and purpose.
- Sec. 1012. Automatic registration of eligible individuals.
- Sec. 1013. Contributing agency assistance in registration.
- Sec. 1014. One-time contributing agency assistance in registration of eligible voters in existing records.
- Sec. 1015. Voter protection and security in automatic registration.
- Sec. 1016. Registration portability and correction.
- Sec. 1017. Payments and grants.
- Sec. 1018. Treatment of exempt States.
- Sec. 1019. Miscellaneous provisions.
- Sec. 1020. Definitions.
- Sec. 1021. Effective date.

#### PART 3—SAME DAY VOTER REGISTRATION

Sec. 1031. Same day registration.

# Part 4—Conditions on Removal on Basis of Interstate Cross-Checks

- Sec. 1041. Conditions on removal of registrants from official list of eligible voters on basis of interstate cross-checks.
  - Part 5—Other Initiatives To Promote Voter Registration
- Sec. 1051. Biennial reports on voter registration statistics.
- Sec. 1052. Ensuring pre-election registration deadlines are consistent with timing of legal public holidays.
- Sec. 1053. Use of Postal Service hard copy change of address form to remind individuals to update voter registration.
- Sec. 1054. Grants to States for activities to encourage involvement of minors in election activities.

# PART 6—AVAILABILITY OF HAVA REQUIREMENTS PAYMENTS

- Sec. 1061. Availability of requirements payments under HAVA to cover costs of compliance with new requirements.
  - Part 7—Prohibiting Interference With Voter Registration
- Sec. 1071. Prohibiting hindering, interfering with, or preventing voter registration.
- Sec. 1072. Establishment of best practices.

#### PART 8—VOTER REGISTRATION EFFICIENCY ACT

Sec. 1081. Short title.

Sec. 1082. Requiring applicants for motor vehicle driver's licenses in new State to indicate whether State serves as residence for voter registration purposes.

# PART 9—PROVIDING VOTER REGISTRATION INFORMATION TO SECONDARY SCHOOL STUDENTS

- Sec. 1091. Pilot program for providing voter registration information to secondary school students prior to graduation.
- Sec. 1092. Reports.
- Sec. 1093. Authorization of appropriations.

#### Part 10—Voter Registration of Minors

Sec. 1094. Acceptance of voter registration applications from individuals under 18 years of age.

#### Subtitle B—Access to Voting for Individuals With Disabilities

- Sec. 1101. Requirements for States to promote access to voter registration and voting for individuals with disabilities.
- Sec. 1102. Establishment and maintenance of State accessible election websites.
- Sec. 1103. Protections for in-person voting for individuals with disabilities and older individuals.
- Sec. 1104. Protections for individuals subject to guardianship.
- Sec. 1105. Expansion and reauthorization of grant program to assure voting access for individuals with disabilities.
- Sec. 1106. Appointments to EAC Board of Advisors.
- Sec. 1107. Funding for protection and advocacy systems.
- Sec. 1108. Pilot programs for enabling individuals with disabilities to register to vote privately and independently at residences.
- Sec. 1109. GAO analysis and report on voting access for individuals with disabilities.

# Subtitle C—Prohibiting Voter Caging

- Sec. 1201. Voter caging and other questionable challenges prohibited.
- Sec. 1202. Development and adoption of best practices for preventing voter caging.

# Subtitle D—Prohibiting Deceptive Practices and Preventing Voter Intimidation

- Sec. 1301. Short title.
- Sec. 1302. Prohibition on deceptive practices in Federal elections.
- Sec. 1303. Corrective action.
- Sec. 1304. Reports to Congress.

# Subtitle E—Democracy Restoration

- Sec. 1401. Short title.
- Sec. 1402. Findings.
- Sec. 1403. Rights of citizens.
- Sec. 1404. Enforcement.
- Sec. 1405. Notification of restoration of voting rights.
- Sec. 1406. Definitions.
- Sec. 1407. Relation to other laws.
- Sec. 1408. Federal prison funds.

Sec. 1409. Effective date.

# Subtitle F—Promoting Accuracy, Integrity, and Security Through Voter-Verified Permanent Paper Ballot

- Sec. 1501. Short title.
- Sec. 1502. Paper ballot and manual counting requirements.
- Sec. 1503. Accessibility and ballot verification for individuals with disabilities.
- Sec. 1504. Durability and readability requirements for ballots.
- Sec. 1505. Study and report on optimal ballot design.
- Sec. 1506. Paper ballot printing requirements.
- Sec. 1507. Effective date for new requirements.

## Subtitle G—Provisional Ballots

Sec. 1601. Requirements for counting provisional ballots; establishment of uniform and nondiscriminatory standards.

## Subtitle H—Early Voting

Sec. 1611. Early voting.

#### Subtitle I—Voting by Mail

- Sec. 1621. Voting by mail.
- Sec. 1622. Absentee ballot tracking program.
- Sec. 1623. Election mail and delivery improvements.
- Sec. 1624. Voting materials postage.

### Subtitle J—Absent Uniformed Services Voters and Overseas Voters

- Sec. 1701. Pre-election reports on availability and transmission of absentee ballots.
- Sec. 1702. Enforcement.
- Sec. 1703. Revisions to 45-day absentee ballot transmission rule.
- Sec. 1704. Use of single absentee ballot application for subsequent elections.
- Sec. 1705. Extending guarantee of residency for voting purposes to family members of absent military personnel.
- Sec. 1706. Requiring transmission of blank absentee ballots under UOCAVA to certain voters.
- Sec. 1707. Effective date.

# Subtitle K—Poll Worker Recruitment and Training

- Sec. 1801. Grants to States for poll worker recruitment and training.
- Sec. 1802. State defined.

#### Subtitle L—Enhancement of Enforcement

Sec. 1811. Enhancement of enforcement of Help America Vote Act of 2002.

### Subtitle M—Federal Election Integrity

Sec. 1821. Prohibition on campaign activities by chief State election administration officials.

# Subtitle N—Promoting Voter Access Through Election Administration Improvements

# PART 1—PROMOTING VOTER ACCESS

- Sec. 1901. Treatment of institutions of higher education.
- Sec. 1902. Minimum notification requirements for voters affected by polling place changes.
- Sec. 1903. Permitting use of sworn written statement to meet identification requirements for voting.
- Sec. 1904. Accommodations for voters residing in Indian lands.
- Sec. 1905. Ensuring equitable and efficient operation of polling places.
- Sec. 1906. Requiring States to provide secured drop boxes for voted absentee ballots in elections for Federal office.
- Sec. 1907. Prohibiting States from restricting curbside voting.

#### Part 2—Disaster and Emergency Contingency Plans

Sec. 1911. Requirements for Federal election contingency plans in response to natural disasters and emergencies.

# Part 3—Improvements in Operation of Election Assistance Commission

- Sec. 1921. Reauthorization of Election Assistance Commission.
- Sec. 1922. Requiring States to participate in post-general election surveys.
- Sec. 1923. Reports by National Institute of Standards and Technology on use of funds transferred from Election Assistance Commission.
- Sec. 1924. Recommendations to improve operations of Election Assistance Commission.
- Sec. 1925. Repeal of exemption of Election Assistance Commission from certain government contracting requirements.

### Part 4—Miscellaneous Provisions

- Sec. 1931. Application of laws to Commonwealth of Northern Mariana Islands.
- Sec. 1932. Definition of election for Federal office.
- Sec. 1933. No effect on other laws.
- Sec. 1934. Clarification of exemption for States without voter registration.

### Subtitle O—Severability

Sec. 1941. Severability.

## TITLE II—ELECTION INTEGRITY

- Subtitle A—Findings Reaffirming the Commitment of Congress To Restore the Voting Rights Act of 1965
- Sec. 2001. Findings reaffirming commitment of Congress to restore the Voting Rights Act.
  - Subtitle B—Findings Relating to Native American Voting Rights
- Sec. 2101. Findings relating to Native American voting rights.
  - Subtitle C—Findings Relating to District of Columbia Statehood
- Sec. 2201. Findings relating to District of Columbia statehood.

#### Subtitle D—Territorial Voting Rights

- Sec. 2301. Findings relating to territorial voting rights.
- Sec. 2302. Congressional Task Force on Voting Rights of United States Citizen Residents of Territories of the United States.

#### Subtitle E—Redistricting Reform

Sec. 2400. Short title; finding of constitutional authority.

#### Part 1—Requirements for Congressional Redistricting

- Sec. 2401. Requiring congressional redistricting to be conducted through plan of independent State commission.
- Sec. 2402. Ban on mid-decade redistricting.
- Sec. 2403. Criteria for redistricting.

#### Part 2—Independent Redistricting Commissions

- Sec. 2411. Independent redistricting commission.
- Sec. 2412. Establishment of selection pool of individuals eligible to serve as members of commission.
- Sec. 2413. Public notice and input.
- Sec. 2414. Establishment of related entities.
- Sec. 2415. Report on diversity of memberships of independent redistricting commissions.

## PART 3—ROLE OF COURTS IN DEVELOPMENT OF REDISTRICTING PLANS

- Sec. 2421. Enactment of plan developed by 3-judge court.
- Sec. 2422. Special rule for redistricting conducted under order of Federal court.

#### Part 4—Administrative and Miscellaneous Provisions

- Sec. 2431. Payments to States for carrying out redistricting.
- Sec. 2432. Civil enforcement.
- Sec. 2433. State apportionment notice defined.
- Sec. 2434. No effect on elections for State and local office.
- Sec. 2435. Effective date.

# PART 5—REQUIREMENTS FOR REDISTRICTING CARRIED OUT PURSUANT TO 2020 CENSUS

# SUBPART A—APPLICATION OF CERTAIN REQUIREMENTS FOR REDISTRICTING CARRIED OUT PURSUANT TO 2020 CENSUS

- Sec. 2441. Application of certain requirements for redistricting carried out pursuant to 2020 census.
- Sec. 2442. Triggering events.

# SUBPART B—INDEPENDENT REDISTRICTING COMMISSIONS FOR REDISTRICTING CARRIED OUT PURSUANT TO 2020 CENSUS

- Sec. 2451. Use of independent redistricting commissions for redistricting carried out pursuant to 2020 census.
- Sec. 2452. Establishment of selection pool of individuals eligible to serve as members of commission.
- Sec. 2453. Criteria for redistricting plan; public notice and input.
- Sec. 2454. Establishment of related entities.

Sec. 2455. Report on diversity of memberships of independent redistricting commissions.

Subtitle F—Saving Eligible Voters From Voter Purging

Sec. 2501. Short title.

Sec. 2502. Conditions for removal of voters from list of registered voters.

Subtitle G—No Effect on Authority of States To Provide Greater Opportunities for Voting

Sec. 2601. No effect on authority of States to provide greater opportunities for voting.

Subtitle H—Residence of Incarcerated Individuals

Sec. 2701. Residence of incarcerated individuals.

Subtitle I—Findings Relating to Youth Voting

Sec. 2801. Findings relating to youth voting.

Subtitle J—Severability

Sec. 2901. Severability.

# TITLE III—ELECTION SECURITY

Sec. 3000. Short title; sense of Congress.

Subtitle A—Financial Support for Election Infrastructure

PART 1—VOTING SYSTEM SECURITY IMPROVEMENT GRANTS

Sec. 3001. Grants for obtaining compliant paper ballot voting systems and carrying out voting system security improvements.

Sec. 3002. Coordination of voting system security activities with use of requirements payments and election administration requirements under Help America Vote Act of 2002.

Sec. 3003. Incorporation of definitions.

Part 2—Grants for Risk-Limiting Audits of Results of Elections

Sec. 3011. Grants to States for conducting risk-limiting audits of results of elections.

Sec. 3012. GAO analysis of effects of audits.

Part 3—Election Infrastructure Innovation Grant Program

Sec. 3021. Election infrastructure innovation grant program.

# Subtitle B—Security Measures

Sec. 3101. Election infrastructure designation.

Sec. 3102. Timely threat information.

Sec. 3103. Security clearance assistance for election officials.

Sec. 3104. Security risk and vulnerability assessments.

Sec. 3105. Annual reports.

Sec. 3106. Pre-election threat assessments.

- Subtitle C—Enhancing Protections for United States Democratic Institutions
- Sec. 3201. National strategy to protect United States democratic institutions.
- Sec. 3202. National Commission to Protect United States Democratic Institutions.

## Subtitle D—Promoting Cybersecurity Through Improvements in Election Administration

- Sec. 3301. Testing of existing voting systems to ensure compliance with election cybersecurity guidelines and other guidelines.
- Sec. 3302. Treatment of electronic poll books as part of voting systems.
- Sec. 3303. Pre-election reports on voting system usage.
- Sec. 3304. Streamlining collection of election information.

## Subtitle E—Preventing Election Hacking

- Sec. 3401. Short title.
- Sec. 3402. Election Security Bug Bounty Program.

## Subtitle F—Election Security Grants Advisory Committee

Sec. 3501. Establishment of advisory committee.

## Subtitle G—Miscellaneous Provisions

- Sec. 3601. Definitions.
- Sec. 3602. Initial report on adequacy of resources available for implementation.
  - Subtitle H—Use of Voting Machines Manufactured in the United States
- Sec. 3701. Use of voting machines manufactured in the United States.

# Subtitle I—Severability

Sec. 3801. Severability.

#### DIVISION B—CAMPAIGN FINANCE

#### TITLE IV—CAMPAIGN FINANCE TRANSPARENCY

Subtitle A—Establishing Duty To Report Foreign Election Interference

- Sec. 4001. Findings relating to illicit money undermining our democracy.
- Sec. 4002. Federal campaign reporting of foreign contacts.
- Sec. 4003. Federal campaign foreign contact reporting compliance system.
- Sec. 4004. Criminal penalties.
- Sec. 4005. Report to congressional intelligence committees.
- Sec. 4006. Rule of construction.

#### Subtitle B—DISCLOSE Act

Sec. 4100. Short title.

# PART 1—CLOSING LOOPHOLES ALLOWING SPENDING BY FOREIGN NATIONALS IN ELECTIONS

Sec. 4101. Clarification of prohibition on participation by foreign nationals in election-related activities.

- Sec. 4102. Clarification of application of foreign money ban to certain disbursements and activities.
- Sec. 4103. Audit and report on illicit foreign money in Federal elections.
- Sec. 4104. Prohibition on contributions and donations by foreign nationals in connection with ballot initiatives and referenda.
- Sec. 4105. Disbursements and activities subject to foreign money ban.
- Sec. 4106. Prohibiting establishment of corporation to conceal election contributions and donations by foreign nationals.

# PART 2—REPORTING OF CAMPAIGN-RELATED DISBURSEMENTS

- Sec. 4111. Reporting of campaign-related disbursements.
- Sec. 4112. Application of foreign money ban to disbursements for campaign-related disbursements consisting of covered transfers.
- Sec. 4113. Effective date.

#### Part 3—Other Administrative Reforms

- Sec. 4121. Petition for certiorari.
- Sec. 4122. Judicial review of actions related to campaign finance laws.

#### Subtitle C—Honest Ads

- Sec. 4201. Short title.
- Sec. 4202. Purpose.
- Sec. 4203. Findings.
- Sec. 4204. Sense of Congress.
- Sec. 4205. Expansion of definition of public communication.
- Sec. 4206. Expansion of definition of electioneering communication.
- Sec. 4207. Application of disclaimer statements to online communications.
- Sec. 4208. Political record requirements for online platforms.
- Sec. 4209. Preventing contributions, expenditures, independent expenditures, and disbursements for electioneering communications by foreign nationals in the form of online advertising.
- Sec. 4210. Requiring online platforms to display notices identifying sponsors of political advertisements and to ensure notices continue to be present when advertisements are shared.

#### Subtitle D—Stand By Every Ad

- Sec. 4301. Short title.
- Sec. 4302. Stand By Every Ad.
- Sec. 4303. Disclaimer requirements for communications made through prerecorded telephone calls.
- Sec. 4304. No expansion of persons subject to disclaimer requirements on internet communications.
- Sec. 4305. Effective date.

#### Subtitle E—Deterring Foreign Interference in Elections

- PART 1—DETERRENCE UNDER FEDERAL ELECTION CAMPAIGN ACT OF 1971
- Sec. 4401. Restrictions on exchange of campaign information between candidates and foreign powers.
- Sec. 4402. Clarification of standard for determining existence of coordination between campaigns and outside interests.
- Sec. 4403. Prohibition on provision of substantial assistance relating to contribution or donation by foreign nationals.

- Sec. 4404. Clarification of application of foreign money ban.
- PART 2—NOTIFYING STATES OF DISINFORMATION CAMPAIGNS BY FOREIGN NATIONALS
- Sec. 4411. Notifying States of disinformation campaigns by foreign nationals.
  - PART 3—PROHIBITING USE OF DEEPFAKES IN ELECTION CAMPAIGNS
- Sec. 4421. Prohibition on distribution of materially deceptive audio or visual media prior to election.
  - PART 4—ASSESSMENT OF EXEMPTION OF REGISTRATION REQUIREMENTS
    UNDER FARA FOR REGISTERED LOBBYISTS
- Sec. 4431. Assessment of exemption of registration requirements under FARA for registered lobbyists.
  - Subtitle F—Secret Money Transparency
- Sec. 4501. Repeal of restriction of use of funds by Internal Revenue Service to bring transparency to political activity of certain nonprofit organizations.
  - Subtitle G—Shareholder Right-to-Know
- Sec. 4601. Repeal of restriction on use of funds by Securities and Exchange Commission to ensure shareholders of corporations have knowledge of corporation political activity.
- Sec. 4602. Shareholder approval of corporate political activity.
  - Subtitle H—Disclosure of Political Spending by Government Contractors
- Sec. 4701. Repeal of restriction on use of funds to require disclosure of political spending by government contractors.
  - Subtitle I—Limitation and Disclosure Requirements for Presidential Inaugural Committees
- Sec. 4801. Short title.
- Sec. 4802. Limitations and disclosure of certain donations to, and disbursements by, Inaugural Committees.
  - Subtitle J—Miscellaneous Provisions
- Sec. 4901. Effective dates of provisions.
- Sec. 4902. Severability.

## TITLE V—CAMPAIGN FINANCE EMPOWERMENT

Subtitle A—Findings Relating to Citizens United Decision

Sec. 5001. Findings relating to Citizens United decision.

Subtitle B—Senate Elections

Sec. 5100. Short title.

## PART 1—SMALL DONOR INCENTIVE PROGRAMS

Sec. 5101. Sense of the Senate regarding small donor incentive programs.

- Part 2—Small Dollar Financing of Senate Election Campaigns
- Sec. 5111. Eligibility requirements and benefits of fair elections financing of Senate election campaigns.
- Sec. 5112. Prohibition on joint fundraising committees.
- Sec. 5113. Exception to limitation on coordinated expenditures by political party committees with participating candidates.
  - Part 3—Responsibilities of the Federal Election Commission
- Sec. 5121. Petition for certiorari.
- Sec. 5122. Electronic filing of FEC reports.

#### Part 4—Miscellaneous Provisions

- Sec. 5131. Severability.
- Sec. 5132. Effective date.

## Subtitle C—Presidential Elections

Sec. 5200. Short title.

#### Part 1—Primary Elections

- Sec. 5201. Increase in and modifications to matching payments.
- Sec. 5202. Eligibility requirements for matching payments.
- Sec. 5203. Repeal of expenditure limitations.
- Sec. 5204. Period of availability of matching payments.
- Sec. 5205. Examination and audits of matchable contributions.
- Sec. 5206. Modification to limitation on contributions for Presidential primary candidates.

#### Part 2—General Elections

- Sec. 5211. Modification of eligibility requirements for public financing.
- Sec. 5212. Repeal of expenditure limitations and use of qualified campaign contributions.
- Sec. 5213. Matching payments and other modifications to payment amounts.
- Sec. 5214. Increase in limit on coordinated party expenditures.
- Sec. 5215. Use of general election payments for general election legal and accounting compliance.

### PART 3—EFFECTIVE DATE

- Sec. 5221. Effective date.
  - Subtitle D—Personal Use Services as Authorized Campaign Expenditures
- Sec. 5301. Short title; findings; purpose.
- Sec. 5302. Treatment of payments for child care and other personal use services as authorized campaign expenditure.

## Subtitle E—Empowering Small Dollar Donations

Sec. 5401. Permitting political party committees to provide enhanced support for candidates through use of separate small dollar accounts.

## Subtitle F—Severability

Sec. 5501. Severability.

## TITLE VI—CAMPAIGN FINANCE OVERSIGHT

### Subtitle A—Restoring Integrity to America's Elections

- Sec. 6001. Short title.
- Sec. 6002. Membership of Federal Election Commission.
- Sec. 6003. Assignment of powers to Chair of Federal Election Commission.
- Sec. 6004. Revision to enforcement process.
- Sec. 6005. Permitting appearance at hearings on requests for advisory opinions by persons opposing the requests.
- Sec. 6006. Permanent extension of administrative penalty authority.
- Sec. 6007. Restrictions on ex parte communications.
- Sec. 6008. Clarifying authority of FEC attorneys to represent FEC in Supreme Court.
- Sec. 6009. Requiring forms to permit use of accent marks.
- Sec. 6010. Effective date; transition.

## Subtitle B—Stopping Super PAC-Candidate Coordination

- Sec. 6101. Short title.
- Sec. 6102. Clarification of treatment of coordinated expenditures as contributions to candidates.
- Sec. 6103. Clarification of ban on fundraising for super PACs by Federal candidates and officeholders.

#### Subtitle C—Disposal of Contributions or Donations

- Sec. 6201. Timeframe for and prioritization of disposal of contributions or donations
- Sec. 6202. 1-year transition period for certain individuals.
- Subtitle D—Recommendations To Ensure Filing of Reports Before Date of Election
- Sec. 6301. Recommendations to ensure filing of reports before date of election.

## Subtitle E—Severability

Sec. 6401. Severability.

## DIVISION C—ETHICS

### TITLE VII—ETHICAL STANDARDS

#### Subtitle A—Supreme Court Ethics

Sec. 7001. Code of conduct for Federal judges.

## Subtitle B—Foreign Agents Registration

- Sec. 7101. Establishment of FARA investigation and enforcement unit within Department of Justice.
- Sec. 7102. Authority to impose civil money penalties.
- Sec. 7103. Disclosure of transactions involving things of financial value conferred on officeholders.
- Sec. 7104. Ensuring online access to registration statements.

## Subtitle C—Lobbying Disclosure Reform

Sec. 7201. Expanding scope of individuals and activities subject to requirements of Lobbying Disclosure Act of 1995.

Sec. 7202. Requiring lobbyists to disclose status as lobbyists upon making any lobbying contacts.

Subtitle D—Recusal of Presidential Appointees

Sec. 7301. Recusal of appointees.

Subtitle E—Clearinghouse on Lobbying Information

Sec. 7401. Establishment of clearinghouse.

Subtitle F—Foreign Lobbying

Sec. 7501. Prohibition on foreign lobbying.

Subtitle G—Severability

Sec. 7601. Severability.

# TITLE VIII—ETHICS REFORMS FOR THE PRESIDENT, VICE PRESIDENT, AND FEDERAL OFFICERS AND EMPLOYEES

Subtitle A—Executive Branch Conflict of Interest

Sec. 8001. Short title.

Sec. 8002. Restrictions on private sector payment for government service.

Sec. 8003. Requirements relating to slowing revolving door.

Sec. 8004. Prohibition of procurement officers accepting employment from government contractors.

Sec. 8005. Revolving door restrictions on employees moving into the private sector.

Sec. 8006. Guidance on unpaid employees.

Sec. 8007. Limitation on use of Federal funds and contracting at businesses owned by certain Government officers and employees.

Subtitle B—Presidential Conflicts of Interest

Sec. 8011. Short title.

Sec. 8012. Divestiture of personal financial interests of the President and Vice President that pose a potential conflict of interest.

Sec. 8013. Initial financial disclosure.

Sec. 8014. Contracts by the President or Vice President.

Sec. 8015. Legal Defense Funds.

Subtitle C—White House Ethics Transparency

Sec. 8021. Short title.

Sec. 8022. Procedure for waivers and authorizations relating to ethics requirements.

## Subtitle D—Executive Branch Ethics Enforcement

Sec. 8031. Short title.

Sec. 8032. Reauthorization of the Office of Government Ethics.

Sec. 8033. Tenure of the Director of the Office of Government Ethics.

Sec. 8034. Duties of Director of the Office of Government Ethics.

Sec. 8035. Agency ethics officials training and duties.

Sec. 8036. Prohibition on use of funds for certain Federal employee travel in contravention of certain regulations.

Sec. 8037. Reports on cost of Presidential travel.

Sec. 8038. Reports on cost of senior Federal official travel.

## Subtitle E—Conflicts From Political Fundraising

Sec. 8041. Short title.

Sec. 8042. Disclosure of certain types of contributions.

#### Subtitle F—Transition Team Ethics

Sec. 8051. Short title.

Sec. 8052. Presidential transition ethics programs.

Subtitle G—Ethics Pledge for Senior Executive Branch Employees

Sec. 8061. Short title.

Sec. 8062. Ethics pledge requirement for senior executive branch employees.

Subtitle H—Travel on Private Aircraft by Senior Political Appointees

Sec. 8071. Short title.

Sec. 8072. Prohibition on use of funds for travel on private aircraft.

# Subtitle I—Severability

Sec. 8081. Severability.

#### TITLE IX—CONGRESSIONAL ETHICS REFORM

Subtitle A—Requiring Members of Congress To Reimburse Treasury for Amounts Paid as Settlements and Awards Under Congressional Accountability Act of 1995

Sec. 9001. Requiring Members of Congress to reimburse Treasury for amounts paid as settlements and awards under Congressional Accountability Act of 1995 in all cases of employment discrimination acts by Members.

#### Subtitle B—Conflicts of Interests

Sec. 9101. Prohibiting Members of House of Representatives from serving on boards of for-profit entities.

Sec. 9102. Conflict of interest rules for Members of Congress and congressional staff.

Sec. 9103. Exercise of rulemaking powers.

# Subtitle C—Campaign Finance and Lobbying Disclosure

Sec. 9201. Short title.

Sec. 9202. Requiring disclosure in certain reports filed with Federal Election Commission of persons who are registered lobbyists.

Sec. 9203. Effective date.

# Subtitle D—Access to Congressionally Mandated Reports

Sec. 9301. Short title.

Sec. 9302. Definitions.

Sec. 9303. Establishment of online portal for congressionally mandated reports.

- Sec. 9304. Federal agency responsibilities.
- Sec. 9305. Removing and altering reports.
- Sec. 9306. Relationship to the Freedom of Information Act.
- Sec. 9307. Implementation.

Subtitle E—Reports on Outside Compensation Earned by Congressional Employees

Sec. 9401. Reports on outside compensation earned by Congressional employees.

## Subtitle F—Severability

Sec. 9501. Severability.

# TITLE X—PRESIDENTIAL AND VICE PRESIDENTIAL TAX TRANSPARENCY

Sec. 10001. Presidential and Vice Presidential tax transparency.

## SEC. 3. FINDINGS OF GENERAL CONSTITUTIONAL AUTHOR-

- 2 **ITY.**
- 3 Congress finds that the Constitution of the United
- 4 States grants explicit and broad authority to protect the
- 5 right to vote, to regulate elections for Federal office, to
- 6 prevent and remedy discrimination in voting, and to de-
- 7 fend the Nation's democratic process. Congress enacts the
- 8 "For the People Act of 2021" pursuant to this broad au-
- 9 thority, including but not limited to the following:
- 10 (1) Congress finds that it has broad authority
- to regulate the time, place, and manner of congres-
- sional elections under the Elections Clause of the
- 13 Constitution, article I, section 4, clause 1. The Su-
- preme Court has affirmed that the "substantive
- scope" of the Elections Clause is "broad"; that
- 16 "Times, Places, and Manner" are "comprehensive
- words which embrace authority to provide for a com-

1 plete code for congressional elections"; and "[t]he 2 power of Congress over the Times, Places and Man-3 ner of congressional elections is paramount, and may 4 be exercised at any time, and to any extent which 5 it deems expedient; and so far as it is exercised, and 6 no farther, the regulations effected supersede those 7 of the State which are inconsistent therewith". Ari-8 zona v. Inter Tribal Council of Arizona, 570 U.S. 1, 9 8–9 (2013) (internal quotation marks and citations 10 omitted). Indeed, "Congress has plenary and para-11 mount jurisdiction over the whole subject" of con-12 gressional elections, Ex parte Siebold, 100 U.S. (10 13 Otto) 371, 388 (1879), and this power "may be ex-14 ercised as and when Congress sees fit", and "so far 15 as it extends and conflicts with the regulations of 16 the State, necessarily supersedes them". Id. At 384. 17 Among other things, Congress finds that the Elec-18 tions Clause was intended to "vindicate the people's 19 right to equality of representation in the House". 20 Wesberry v. Sanders, 376 U.S. 1, 16 (1964), and to 21 address partisan gerrymandering, Rucho v. Common 22 Cause, 139 S. Ct. 2484 (2019). 23

(2) Congress also finds that it has both the authority and responsibility, as the legislative body for the United States, to fulfill the promise of article IV,

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- section 4, of the Constitution, which states: "The United States shall guarantee to every State in this Union a Republican Form of Government[.]". Con-gress finds that its authority and responsibility to enforce the Guarantee Clause is particularly strong given that Federal courts have not enforced this clause because they understood that its enforcement is committed to Congress by the Constitution.
  - (3)(A) Congress also finds that it has broad authority pursuant to section 5 of the Fourteenth Amendment to legislate to enforce the provisions of the Fourteenth Amendment, including its protections of the right to vote and the democratic process.
  - (B) Section 1 of the Fourteenth Amendment protects the fundamental right to vote, which is "of the most fundamental significance under our constitutional structure". Ill. Bd. of Election v. Socialist Workers Party, 440 U.S. 173, 184 (1979); see United States v. Classic, 313 U.S. 299 (1941) ("Obviously included within the right to choose, secured by the Constitution, is the right of qualified voters within a state to cast their ballots and have them counted . . ."). As the Supreme Court has repeatedly affirmed, the right to vote is "preservative of all rights", Yick Wo v. Hopkins, 118 U.S. 356, 370

- 1 (1886). Section 2 of the Fourteenth Amendment 2 also protects the right to vote, granting Congress 3 additional authority to reduce a State's representa-4 tion in Congress when the right to vote is abridged 5 or denied.
  - (C) As a result, Congress finds that it has the authority pursuant to section 5 of the Fourteenth Amendment to protect the right to vote. Congress also finds that States and localities have eroded access to the right to vote through restrictions on the right to vote including excessively onerous voter identification requirements, burdensome voter registration procedures, voter purges, limited and unequal access to voting by mail, polling place closures, unequal distribution of election resources, and other impediments.
    - (D) Congress also finds that "the right of suffrage can be denied by a debasement or dilution of the weight of a citizen's vote just as effectively as by wholly prohibiting the free exercise of the franchise". Reynolds v. Sims, 377 U.S. 533, 555 (1964). Congress finds that the right of suffrage has been so diluted and debased by means of gerrymandering of districts. Congress finds that it has authority pursu-

- 1 ant to section 5 of the Fourteenth Amendment to 2 remedy this debasement.
  - (4)(A) Congress also finds that it has authority to legislate to eliminate racial discrimination in voting and the democratic process pursuant to both section 5 of the Fourteenth Amendment, which grants equal protection of the laws, and section 2 of the Fifteenth Amendment, which explicitly bars denial or abridgment of the right to vote on account of race, color, or previous condition of servitude.
    - (B) Congress finds that racial discrimination in access to voting and the political process persists. Voting restrictions, redistricting, and other electoral practices and processes continue to disproportionately impact communities of color in the United States and do so as a result of both intentional racial discrimination, structural racism, and the ongoing structural socioeconomic effects of historical racial discrimination.
    - (C) Recent elections and studies have shown that minority communities wait longer in lines to vote, are more likely to have their mail ballots rejected, continue to face intimidation at the polls, are more likely to be disenfranchised by voter purges, and are disproportionately burdened by voter identi-

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fication and other voter restrictions. Research shows that communities of color are more likely to face nearly every barrier to voting than their white counterparts.

(D) Congress finds that racial disparities in disenfranchisement due to past felony convictions is particularly stark. In 2020, according to the Sentencing Project, an estimated 5,200,000 Americans could not vote due to a felony conviction. One in 16 African Americans of voting age is disenfranchised, a rate 3.7 times greater than that of non-African Americans. In seven States—Alabama, Florida, Kentucky, Mississippi, Tennessee, Virginia, and Wyoming—more than one in seven African Americans is disenfranchised, twice the national average for African Americans. Congress finds that felony disenfranchisement was one of the tools of intentional racial discrimination during the Jim Crow era. Congress further finds that current racial disparities in felony disenfranchisement are linked to this history of voter suppression, structural racism in the criminal justice system, and ongoing effects of historical discrimination.

(5)(A) Congress finds that it further has the power to protect the right to vote from denial or

- abridgment on account of sex, age, or ability to pay a poll tax or other tax pursuant to the Nineteenth, Twenty-Fourth, and Twenty-Sixth Amendments.
  - (B) Congress finds that electoral practices including voting rights restoration conditions for people with convictions, voter identification requirements, and other restrictions to the franchise burden voters on account of their ability to pay.
- 9 (C) Congress further finds that electoral prac-10 tices including voting restrictions related to college 11 campuses, age restrictions on mail voting, and simi-12 lar practices burden the right to vote on account of 13 age.

# 14 SEC. 4. STANDARDS FOR JUDICIAL REVIEW.

- 15 (a) IN GENERAL.—For any action brought for declar16 atory or injunctive relief to challenge, whether facially or
  17 as-applied, the constitutionality or lawfulness of any provi18 sion of this Act or any amendment made by this Act or
  19 any rule or regulation promulgated under this Act, the fol20 lowing rules shall apply:
- 21 (1) The action shall be filed in the United 22 States District Court for the District of Columbia 23 and an appeal from the decision of the district court 24 may be taken to the Court of Appeals for the Dis-25 trict of Columbia Circuit. These courts, and the Su-

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- preme Court of the United States on a writ of certiorari (if such writ is issued), shall have exclusive jurisdiction to hear such actions.
  - (2) The party filing the action shall concurrently deliver a copy the complaint to the Clerk of the House of Representatives and the Secretary of the Senate.
- 9 District Court for the District of Columbia and the Court of Appeals for the District of Columbia Circuit to advance on the docket and to expedite to the greatest possible extent the disposition of the action and appeal.
- 14 (b) CLARIFYING SCOPE OF JURISDICTION.—If an ac-15 tion at the time of its commencement is not subject to subsection (a), but an amendment, counterclaim, cross-16 claim, affirmative defense, or any other pleading or motion is filed challenging, whether facially or as-applied, the con-18 19 stitutionality or lawfulness of this Act or any amendment 20 made by this Act or any rule or regulation promulgated 21 under this Act, the district court shall transfer the action to the District Court for the District of Columbia, and the action shall thereafter be conducted pursuant to subsection (a).

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1	(c) Intervention by Members of Congress.—In
2	any action described in subsection (a), any Member of the
3	House of Representatives (including a Delegate or Resi-
4	dent Commissioner to the Congress) or Senate shall have
5	the right to intervene either in support of or opposition
6	to the position of a party to the case regarding the con-
7	stitutionality of the provision. To avoid duplication of ef-
8	forts and reduce the burdens placed on the parties to the
9	action, the court in any such action may make such orders
10	as it considers necessary, including orders to require
11	interveners taking similar positions to file joint papers or
12	to be represented by a single attorney at oral argument.
13	DIVISION A—VOTING
13 14	DIVISION A—VOTING TITLE I—ELECTION ACCESS
14	TITLE I—ELECTION ACCESS
14 15	TITLE I—ELECTION ACCESS SEC. 1000. SHORT TITLE; STATEMENT OF POLICY.
<ul><li>14</li><li>15</li><li>16</li></ul>	TITLE I—ELECTION ACCESS  SEC. 1000. SHORT TITLE; STATEMENT OF POLICY.  (a) SHORT TITLE.—This title may be cited as the
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	TITLE I—ELECTION ACCESS  SEC. 1000. SHORT TITLE; STATEMENT OF POLICY.  (a) SHORT TITLE.—This title may be cited as the "Voter Empowerment Act of 2021".
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li></ul>	TITLE I—ELECTION ACCESS  SEC. 1000. SHORT TITLE; STATEMENT OF POLICY.  (a) SHORT TITLE.—This title may be cited as the "Voter Empowerment Act of 2021".  (b) STATEMENT OF POLICY.—It is the policy of the
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	TITLE I—ELECTION ACCESS  SEC. 1000. SHORT TITLE; STATEMENT OF POLICY.  (a) SHORT TITLE.—This title may be cited as the "Voter Empowerment Act of 2021".  (b) STATEMENT OF POLICY.—It is the policy of the United States that—
14 15 16 17 18 19 20	TITLE I—ELECTION ACCESS  SEC. 1000. SHORT TITLE; STATEMENT OF POLICY.  (a) SHORT TITLE.—This title may be cited as the "Voter Empowerment Act of 2021".  (b) STATEMENT OF POLICY.—It is the policy of the United States that—  (1) the ability of all eligible citizens of the
14 15 16 17 18 19 20 21	TITLE I—ELECTION ACCESS  SEC. 1000. SHORT TITLE; STATEMENT OF POLICY.  (a) SHORT TITLE.—This title may be cited as the "Voter Empowerment Act of 2021".  (b) STATEMENT OF POLICY.—It is the policy of the United States that—  (1) the ability of all eligible citizens of the United States to access and exercise their constitu-

1	(2) the integrity, security, and accountability of
2	the voting process must be vigilantly protected,
3	maintained, and enhanced in order to protect and
4	preserve electoral and participatory democracy in the
5	United States.
6	Subtitle A—Voter Registration
7	Modernization
8	SEC. 1000A. SHORT TITLE.
9	This subtitle may be cited as the "Voter Registration
10	Modernization Act of 2021".
11	PART 1—PROMOTING INTERNET REGISTRATION
12	SEC. 1001. REQUIRING AVAILABILITY OF INTERNET FOR
13	VOTER REGISTRATION.
	voter registration.  (a) Requiring Availability of Internet for
13 14 15	
14 15	(a) Requiring Availability of Internet for
14 15 16	(a) REQUIRING AVAILABILITY OF INTERNET FOR REGISTRATION.—The National Voter Registration Act of
14 15 16 17	(a) Requiring Availability of Internet for Registration.—The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.) is amended by inserting
14 15	(a) REQUIRING AVAILABILITY OF INTERNET FOR REGISTRATION.—The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.) is amended by inserting after section 6 the following new section:
14 15 16 17 18	(a) Requiring Availability of Internet for Registration.—The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.) is amended by inserting after section 6 the following new section:  "SEC. 6A. INTERNET REGISTRATION.
14 15 16 17 18	(a) Requiring Availability of Internet for Registration.—The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.) is amended by inserting after section 6 the following new section:  "SEC. 6A. INTERNET REGISTRATION.  "(a) Requiring Availability of Internet for
14 15 16 17 18 19 20	(a) Requiring Availability of Internet for Registration.—The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.) is amended by inserting after section 6 the following new section:  "SEC. 6A. INTERNET REGISTRATION.  "(a) Requiring Availability of Internet for Online Registration.—Each State, acting through the
14 15 16 17 18 19 20 21	(a) Requiring Availability of Internet for Registration.—The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.) is amended by inserting after section 6 the following new section:  "SEC. 6A. INTERNET REGISTRATION.  "(a) Requiring Availability of Internet for Online Registration.—Each State, acting through the chief State election official, shall ensure that the following

to the same terms and conditions as the services provided by voter registration agencies under section 7(a): 3 "(1) Online application for voter registration. "(2) Online assistance to applicants in applying 4 5 to register to vote. 6 "(3) Online completion and submission by ap-7 plicants of the mail voter registration application 8 form prescribed by the Election Assistance Commis-9 sion pursuant to section 9(a)(2), including assist-10 ance with providing a signature as required under 11 subsection (c). 12 "(4) Online receipt of completed voter registra-13 tion applications. 14 "(b) ACCEPTANCE OF COMPLETED APPLICATIONS.— A State shall accept an online voter registration application provided by an individual under this section, and en-16 17 sure that the individual is registered to vote in the State, 18 if— 19 "(1) the individual meets the same voter reg-20 istration requirements applicable to individuals who 21 register to vote by mail in accordance with section 22 6(a)(1) using the mail voter registration application 23 form prescribed by the Election Assistance Commis-24 sion pursuant to section 9(a)(2); and

"(2) the individual meets the requirements of 1 2 subsection (c) to provide a signature in electronic 3 form (but only in the case of applications submitted 4 during or after the second year in which this section 5 is in effect in the State). 6 "(c) Signature Requirements.— 7 "(1) In General.—For purposes of this sec-8 tion, an individual meets the requirements of this 9 subsection as follows: 10 "(A) In the case of an individual who has 11 a signature on file with a State agency, includ-12 ing the State motor vehicle authority, that is 13 required to provide voter registration services 14 under this Act or any other law, the individual 15 consents to the transfer of that electronic signa-16 ture. 17 "(B) If subparagraph (A) does not apply, 18 the individual submits with the application an 19 electronic copy of the individual's handwritten 20 signature through electronic means. "(C) If subparagraph (A) and subpara-21 22 graph (B) do not apply, the individual executes

a computerized mark in the signature field on

an online voter registration application, in ac-

cordance with reasonable security measures es-

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1	tablished by the State, but only if the State ac-
2	cepts such mark from the individual.
3	"(2) Treatment of individuals unable to
4	MEET REQUIREMENT.—If an individual is unable to
5	meet the requirements of paragraph (1), the State
6	shall—
7	"(A) permit the individual to complete all
8	other elements of the online voter registration
9	application;
10	"(B) permit the individual to provide a sig-
11	nature at the time the individual requests a bal-
12	lot in an election (whether the individual re-
13	quests the ballot at a polling place or requests
14	the ballot by mail); and
15	"(C) if the individual carries out the steps
16	described in subparagraph (A) and subpara-
17	graph (B), ensure that the individual is reg-
18	istered to vote in the State.
19	"(3) Notice.—The State shall ensure that in-
20	dividuals applying to register to vote online are noti-
21	fied of the requirements of paragraph (1) and of the
22	treatment of individuals unable to meet such re-
23	quirements, as described in paragraph (2).
24	"(d) Confirmation and Disposition.—
25	"(1) Confirmation of Receipt.—

1	"(A) In general.—Upon the online sub-
2	mission of a completed voter registration appli-
3	cation by an individual under this section, the
4	appropriate State or local election official shall
5	provide the individual a notice confirming the
6	State's receipt of the application and providing
7	instructions on how the individual may check
8	the status of the application.
9	"(B) METHOD OF NOTIFICATION.—The
10	appropriate State or local election official shall
11	provide the notice required under subparagraph
12	(A) though the online submission process and—
13	"(i) in the case of an individual who
14	has provided the official with an electronic
15	mail address, by electronic mail; and
16	"(ii) at the option of the individual,
17	by text message.
18	"(2) Notice of disposition.—
19	"(A) In General.—Not later than 7 days
20	after the appropriate State or local election offi-
21	cial has approved or rejected an application
22	submitted by an individual under this section,
23	the official shall provide the individual a notice
24	of the disposition of the application.

1	"(B) METHOD OF NOTIFICATION.—The
2	appropriate State or local election official shall
3	provide the notice required under subparagraph
4	(A) by regular mail and—
5	"(i) in the case of an individual who
6	has provided the official with an electronic
7	mail address, by electronic mail; and
8	"(ii) at the option of the individual,
9	by text message.
10	"(e) Provision of Services in Nonpartisan
11	MANNER.—The services made available under subsection
12	(a) shall be provided in a manner that ensures that, con-
13	sistent with section 7(a)(5)—
14	"(1) the online application does not seek to in-
15	fluence an applicant's political preference or party
16	registration; and
17	"(2) there is no display on the website pro-
18	moting any political preference or party allegiance,
19	except that nothing in this paragraph may be con-
20	strued to prohibit an applicant from registering to
21	vote as a member of a political party.
22	"(f) Protection of Security of Information.—
23	In meeting the requirements of this section, the State shall
24	establish appropriate technological security measures to
25	prevent to the greatest extent practicable any unauthor-

- 1 ized access to information provided by individuals using
- 2 the services made available under subsection (a).
- 3 "(g) Accessibility of Services.—A state shall en-
- 4 sure that the services made available under this section
- 5 are made available to individuals with disabilities to the
- 6 same extent as services are made available to all other in-
- 7 dividuals.
- 8 "(h) Nondiscrimination Among Registered
- 9 Voters Using Mail and Online Registration.—In
- 10 carrying out this Act, the Help America Vote Act of 2002,
- 11 or any other Federal, State, or local law governing the
- 12 treatment of registered voters in the State or the adminis-
- 13 tration of elections for public office in the State, a State
- 14 shall treat a registered voter who registered to vote online
- 15 in accordance with this section in the same manner as the
- 16 State treats a registered voter who registered to vote by
- 17 mail.".
- 18 (b) Special Requirements for Individuals
- 19 Using Online Registration.—
- 20 (1) Treatment as individuals registering
- 21 TO VOTE BY MAIL FOR PURPOSES OF FIRST-TIME
- 22 VOTER IDENTIFICATION REQUIREMENTS.—Section
- 303(b)(1)(A) of the Help America Vote Act of 2002
- 24 (52 U.S.C. 21083(b)(1)(A)) is amended by striking
- 25 "by mail" and inserting "by mail or online under

1	section 6A of the National Voter Registration Act of
2	1993".
3	(2) Requiring signature for first-time
4	VOTERS IN JURISDICTION.—Section 303(b) of such
5	Act (52 U.S.C. 21083(b)) is amended—
6	(A) by redesignating paragraph (5) as
7	paragraph (6); and
8	(B) by inserting after paragraph (4) the
9	following new paragraph:
10	"(5) Signature requirements for first-
11	TIME VOTERS USING ONLINE REGISTRATION.—
12	"(A) In General.—A State shall, in a
13	uniform and nondiscriminatory manner, require
14	an individual to meet the requirements of sub-
15	paragraph (B) if—
16	"(i) the individual registered to vote
17	in the State online under section 6A of the
18	National Voter Registration Act of 1993
19	and
20	"(ii) the individual has not previously
21	voted in an election for Federal office in
22	the State.
23	"(B) REQUIREMENTS.—An individual
24	meets the requirements of this subparagraph
25	if—

1	"(i) in the case of an individual who
2	votes in person, the individual provides the
3	appropriate State or local election official
4	with a handwritten signature; or
5	"(ii) in the case of an individual who
6	votes by mail, the individual submits with
7	the ballot a handwritten signature.
8	"(C) INAPPLICABILITY.—Subparagraph
9	(A) does not apply in the case of an individual
10	who is—
11	"(i) entitled to vote by absentee ballot
12	under the Uniformed and Overseas Citi-
13	zens Absentee Voting Act (52 U.S.C.
14	20302 et seq.);
15	"(ii) provided the right to vote other-
16	wise than in person under section
17	3(b)(2)(B)(ii) of the Voting Accessibility
18	for the Elderly and Handicapped Act (52
19	U.S.C. $20102(b)(2)(B)(ii));$ or
20	"(iii) entitled to vote otherwise than
21	in person under any other Federal law.".
22	(3) Conforming amendment relating to
23	EFFECTIVE DATE.—Section 303(d)(2)(A) of such
24	Act (52 U.S.C. 21083(d)(2)(A)) is amended by

1	striking "Each State" and inserting "Except as pro-
2	vided in subsection (b)(5), each State".
3	(c) Conforming Amendments.—
4	(1) Timing of registration.—Section 8(a)(1)
5	of the National Voter Registration Act of 1993 (52
6	U.S.C. 20507(a)(1)) is amended—
7	(A) by striking "and" at the end of sub-
8	paragraph (C);
9	(B) by redesignating subparagraph (D) as
10	subparagraph (E); and
11	(C) by inserting after subparagraph (C)
12	the following new subparagraph:
13	"(D) in the case of online registration
14	through the official public website of an election
15	official under section 6A, if the valid voter reg-
16	istration application is submitted online not
17	later than the lesser of 28 days, or the period
18	provided by State law, before the date of the
19	election (as determined by treating the date on
20	which the application is sent electronically as
21	the date on which it is submitted); and".
22	(2) Informing applicants of eligibility
23	REQUIREMENTS AND PENALTIES.—Section 8(a)(5)
24	of such Act (52 U.S.C. 20507(a)(5)) is amended by
25	striking "and 7" and inserting "6A, and 7".

# SEC. 1002. USE OF INTERNET TO UPDATE REGISTRATION 2 INFORMATION. 3 (a) In General.— 4 (1) Updates to information contained on 5 COMPUTERIZED STATEWIDE VOTER REGISTRATION 6 LIST.—Section 303(a) of the Help America Vote Act 7 of 2002 (52 U.S.C. 21083(a)) is amended by adding 8 at the end the following new paragraph: "(6) Use of internet by registered vot-9 10 ERS TO UPDATE INFORMATION.— 11 "(A) IN GENERAL.—The appropriate State 12 or local election official shall ensure that any 13 registered voter on the computerized list may at 14 any time update the voter's registration infor-15 mation, including the voter's address and elec-16 tronic mail address, online through the official 17 public website of the election official responsible 18 for the maintenance of the list, so long as the 19 voter attests to the contents of the update by 20 providing a signature in electronic form in the 21 same manner required under section 6A(c) of 22 the National Voter Registration Act of 1993. 23 "(B) Processing of updated informa-24 TION BY ELECTION OFFICIALS.—If a registered

voter updates registration information under

1	subparagraph (A), the appropriate State or
2	local election official shall—
3	"(i) revise any information on the
4	computerized list to reflect the update
5	made by the voter; and
6	"(ii) if the updated registration infor-
7	mation affects the voter's eligibility to vote
8	in an election for Federal office, ensure
9	that the information is processed with re-
10	spect to the election if the voter updates
11	the information not later than the lesser of
12	7 days, or the period provided by State
13	law, before the date of the election.
14	"(C) CONFIRMATION AND DISPOSITION.—
15	"(i) Confirmation of Receipt.—
16	Upon the online submission of updated
17	registration information by an individual
18	under this paragraph, the appropriate
19	State or local election official shall send
20	the individual a notice confirming the
21	State's receipt of the updated information
22	and providing instructions on how the indi-
23	vidual may check the status of the update.
24	"(ii) Notice of disposition.—Not
25	later than 7 days after the appropriate

1	State or local election official has accepted
2	or rejected updated information submitted
3	by an individual under this paragraph, the
4	official shall send the individual a notice of
5	the disposition of the update.
6	"(iii) Method of notification.—
7	The appropriate State or local election offi-
8	cial shall send the notices required under
9	this subparagraph by regular mail and—
10	"(I) in the case of an individual
11	who has requested that the State pro-
12	vide voter registration and voting in-
13	formation through electronic mail, by
14	electronic mail; and
15	"(II) at the option of the indi-
16	vidual, by text message.".
17	(2) Conforming amendment relating to
18	EFFECTIVE DATE.—Section 303(d)(1)(A) of such
19	Act $(52$ U.S.C. $21083(d)(1)(A))$ is amended by
20	striking "subparagraph (B)" and inserting "sub-
21	paragraph (B) and subsection (a)(6)".
22	(b) ABILITY OF REGISTRANT TO USE ONLINE UP-
23	DATE TO PROVIDE INFORMATION ON RESIDENCE.—Sec-
24	tion 8(d)(2)(A) of the National Voter Registration Act of
25	1993 (52 U.S.C. 20507(d)(2)(A)) is amended—

1	(1) in the first sentence, by inserting after "re-
2	turn the card" the following: "or update the reg-
3	istrant's information on the computerized statewide
4	voter registration list using the online method pro-
5	vided under section 303(a)(6) of the Help America
6	Vote Act of 2002"; and
7	(2) in the second sentence, by striking "re-
8	turned," and inserting the following: "returned or if
9	the registrant does not update the registrant's infor-
10	mation on the computerized statewide voter registra-
11	tion list using such online method,".
12	SEC. 1003. PROVISION OF ELECTION INFORMATION BY
12	DEC. 1000. 1100 VISION OF EEDECTION INTO IMMITTON DI
13	ELECTRONIC MAIL TO INDIVIDUALS REG-
13	ELECTRONIC MAIL TO INDIVIDUALS REG-
13 14	ELECTRONIC MAIL TO INDIVIDUALS REG- ISTERED TO VOTE.  (a) INCLUDING OPTION ON VOTER REGISTRATION
13 14 15	ELECTRONIC MAIL TO INDIVIDUALS REGISTERED TO VOTE.  (a) INCLUDING OPTION ON VOTER REGISTRATION APPLICATION TO PROVIDE EMAIL ADDRESS AND RE-
13 14 15 16	ELECTRONIC MAIL TO INDIVIDUALS REGISTERED TO VOTE.  (a) INCLUDING OPTION ON VOTER REGISTRATION APPLICATION TO PROVIDE EMAIL ADDRESS AND RE-
13 14 15 16 17	ELECTRONIC MAIL TO INDIVIDUALS REGISTERED TO VOTE.  (a) INCLUDING OPTION ON VOTER REGISTRATION APPLICATION TO PROVIDE EMAIL ADDRESS AND RECEIVE INFORMATION.—
13 14 15 16 17	ELECTRONIC MAIL TO INDIVIDUALS REGISTERED TO VOTE.  (a) INCLUDING OPTION ON VOTER REGISTRATION APPLICATION TO PROVIDE EMAIL ADDRESS AND RECEIVE INFORMATION.—  (1) IN GENERAL.—Section 9(b) of the National
13 14 15 16 17 18	ELECTRONIC MAIL TO INDIVIDUALS REGISTERED TO VOTE.  (a) INCLUDING OPTION ON VOTER REGISTRATION APPLICATION TO PROVIDE EMAIL ADDRESS AND RECEIVE INFORMATION.—  (1) IN GENERAL.—Section 9(b) of the National Voter Registration Act of 1993 (52 U.S.C.
13 14 15 16 17 18 19 20	ELECTRONIC MAIL TO INDIVIDUALS REGISTRATION  (a) INCLUDING OPTION ON VOTER REGISTRATION  APPLICATION TO PROVIDE EMAIL ADDRESS AND RECEIVE INFORMATION.—  (1) IN GENERAL.—Section 9(b) of the National Voter Registration Act of 1993 (52 U.S.C. 20508(b)) is amended—
13 14 15 16 17 18 19 20 21	ELECTRONIC MAIL TO INDIVIDUALS REGISTRATION  (a) INCLUDING OPTION ON VOTER REGISTRATION  APPLICATION TO PROVIDE EMAIL ADDRESS AND RECEIVE INFORMATION.—  (1) IN GENERAL.—Section 9(b) of the National Voter Registration Act of 1993 (52 U.S.C. 20508(b)) is amended—  (A) by striking "and" at the end of para-

1 (C) by adding at the end the following new 2 paragraph:

- "(5) shall include a space for the applicant to provide (at the applicant's option) an electronic mail address, together with a statement that, if the applicant so requests, instead of using regular mail the appropriate State and local election officials shall provide to the applicant, through electronic mail sent to that address, the same voting information (as defined in section 302(b)(2) of the Help America Vote Act of 2002) which the officials would provide to the applicant through regular mail.".
- (2) Prohibiting use for purposes unrelated to official duties of election officials.—Section 9 of such Act (52 U.S.C. 20508) is amended by adding at the end the following new subsection:
- "(c) Prohibiting Use of Electronic Mail Address for Other Than Official Purposes.—The chief State election official shall ensure that any electronic mail address provided by an applicant under subsection (b)(5) is used only for purposes of carrying out official duties of election officials and is not transmitted by any State or local election official (or any agent of such an official, including a contractor) to any person who does

	40
1	not require the address to carry out such official duties
2	and who is not under the direct supervision and control
3	of a State or local election official.".
4	(b) Requiring Provision of Information by
5	Election Officials.—Section 302(b) of the Help Amer-
6	ica Vote Act of 2002 (52 U.S.C. 21082(b)) is amended
7	by adding at the end the following new paragraph:
8	"(3) Provision of other information by
9	ELECTRONIC MAIL.—If an individual who is a reg-
10	istered voter has provided the State or local election
11	official with an electronic mail address for the pur-
12	pose of receiving voting information (as described in
13	section 9(b)(5) of the National Voter Registration
14	Act of 1993), the appropriate State or local election
15	official, through electronic mail transmitted not later
16	than 7 days before the date of the election for Fed-
17	eral office involved, shall provide the individual with
18	information on how to obtain the following informa-
19	tion by electronic means:

- 20 "(A) The name and address of the polling 21 place at which the individual is assigned to vote 22 in the election.
- "(B) The hours of operation for the pollingplace.

1	"(C) A description of any identification or
2	other information the individual may be re-
3	quired to present at the polling place.".
4	SEC. 1004. CLARIFICATION OF REQUIREMENT REGARDING
5	NECESSARY INFORMATION TO SHOW ELIGI-
6	BILITY TO VOTE.
7	Section 8 of the National Voter Registration Act of
8	1993 (52 U.S.C. 20507) is amended—
9	(1) by redesignating subsection (j) as sub-
10	section (k); and
11	(2) by inserting after subsection (i) the fol-
12	lowing new subsection:
13	"(j) Requirement for State To Register Appli-
14	CANTS PROVIDING NECESSARY INFORMATION TO SHOW
15	ELIGIBILITY TO VOTE.—For purposes meeting the re-
16	quirement of subsection (a)(1) that an eligible applicant
17	is registered to vote in an election for Federal office within
18	the deadlines required under such subsection, the State
19	shall consider an applicant to have provided a 'valid voter
20	registration form' if—
21	"(1) the applicant has substantially completed
22	the application form and attested to the statement
23	required by section 9(b)(2); and
24	"(2) in the case of an applicant who registers
25	to vote online in accordance with section 6A, the ap-

- 1 plicant provides a signature in accordance with sub-
- 2 section (c) of such section.".
- 3 SEC. 1005. PROHIBITING STATE FROM REQUIRING APPLI-
- 4 CANTS TO PROVIDE MORE THAN LAST 4 DIG-
- 5 ITS OF SOCIAL SECURITY NUMBER.
- 6 (a) Form Included With Application for
- 7 Motor Vehicle Driver's License.—Section
- 8 5(c)(2)(B)(ii) of the National Voter Registration Act of
- 9 1993 (52 U.S.C. 20504(c)(2)(B)(ii)) is amended by strik-
- 10 ing the semicolon at the end and inserting the following:
- 11 ", and to the extent that the application requires the appli-
- 12 cant to provide a Social Security number, may not require
- 13 the applicant to provide more than the last 4 digits of such
- 14 number;".
- 15 (b) NATIONAL MAIL VOTER REGISTRATION FORM.—
- 16 Section 9(b)(1) of such Act (52 U.S.C. 20508(b)(1)) is
- 17 amended by striking the semicolon at the end and insert-
- 18 ing the following: ", and to the extent that the form re-
- 19 quires the applicant to provide a Social Security number,
- 20 the form may not require the applicant to provide more
- 21 than the last 4 digits of such number;".

## SEC. 1006. APPLICATION OF RULES TO CERTAIN EXEMPT 2 STATES. 3 Section 4 of the National Voter Registration Act of 1993 (52 U.S.C. 20503) is amended by adding at the end 5 the following new subsection: 6 "(c) Application of Internet Voter Registra-TION RULES.—Notwithstanding subsection (b), the following provisions shall apply to a State described in paragraph (2) thereof: 9 10 "(1) Section 6A (as added by section 1001(a) 11 of the Voter Registration Modernization Act of 12 2021). 13 "(2) Section 8(a)(1)(D) (as added by section 14 1001(c)(1) of the Voter Registration Modernization Act of 2021). 15 16 "(3) Section 8(a)(5) (as amended by section 17 1001(c)(2) of Voter Registration Modernization Act 18 of 2021), but only to the extent such provision re-19 lates to section 6A. 20 "(4) Section 8(j) (as added by section 1004 of 21 the Voter Registration Modernization Act of 2021), 22 but only to the extent such provision relates to sec-23 tion 6A.". 24 SEC. 1007. EFFECTIVE DATE. 25 (a) In General.—Except as provided in subsection

(b), the amendments made by this part (other than the

1	amendments made by section 1004) shall take effect Jan
2	uary 1, 2022.
3	(b) WAIVER.—Subject to the approval of the Election
4	Assistance Commission, if a State certifies to the Election
5	Assistance Commission that the State will not meet the
6	deadline referred to in subsection (a) because of extraor
7	dinary circumstances and includes in the certification the
8	reasons for the failure to meet the deadline, subsection
9	(a) shall apply to the State as if the reference in such
10	subsection to "January 1, 2022" were a reference to
11	"January 1, 2024".
12	PART 2—AUTOMATIC VOTER REGISTRATION
13	SEC. 1011. SHORT TITLE; FINDINGS AND PURPOSE.
14	(a) SHORT TITLE.—This part may be cited as the
15	"Automatic Voter Registration Act of 2021".
16	(b) Findings and Purpose.—
17	(1) FINDINGS.—Congress finds that—
18	(A) the right to vote is a fundamenta
19	right of citizens of the United States;
20	(B) it is the responsibility of the State and
21	Federal Governments to ensure that every eligi
22	ble citizen is registered to vote;
23	(C) existing voter registration systems can
24	be inaccurate, costly, inaccessible and con
25	fusing, with damaging effects on voter partici

1	pation in elections for Federal office and dis
2	proportionate impacts on young people, persons
3	with disabilities, and racial and ethnic minori
4	ties; and
5	(D) voter registration systems must be up
6	dated with 21st Century technologies and pro
7	cedures to maintain their security.
8	(2) Purpose.—It is the purpose of this part—
9	(A) to establish that it is the responsibility
10	of government at every level to ensure that al
11	eligible citizens are registered to vote in elec
12	tions for Federal office;
13	(B) to enable the State and Federal Gov
14	ernments to register all eligible citizens to vote
15	with accurate, cost-efficient, and up-to-date pro
16	cedures;
17	(C) to modernize voter registration and lis
18	maintenance procedures with electronic and
19	internet capabilities; and
20	(D) to protect and enhance the integrity
21	accuracy, efficiency, and accessibility of the

electoral process for all eligible citizens.

## SEC. 1012. AUTOMATIC REGISTRATION OF ELIGIBLE INDI-

of this part.

- 3 (a) Requiring States To Establish and Oper-
- 4 ATE AUTOMATIC REGISTRATION SYSTEM.—
- (1) IN GENERAL.—The chief State election official of each State shall establish and operate a system of automatic registration for the registration of eligible individuals to vote for elections for Federal office in the State, in accordance with the provisions
- 11 (2) Definition.—The term "automatic reg-12 istration" means a system that registers an indi-13 vidual to vote in elections for Federal office in a 14 State, if eligible, by electronically transferring the 15 information necessary for registration from govern-16 ment agencies to election officials of the State so 17 that, unless the individual affirmatively declines to 18 be registered, the individual will be registered to vote 19 in such elections.
- 20 (b) REGISTRATION OF VOTERS BASED ON NEW 21 AGENCY RECORDS.—The chief State election official 22 shall—
- 23 (1) not later than 15 days after a contributing 24 agency has transmitted information with respect to 25 an individual pursuant to section 1013, ensure that 26 the individual is registered to vote in elections for

1	Federal office in the State if the individual is eligible
2	to be registered to vote in such elections; and
3	(2) not later than 120 days after a contributing
4	agency has transmitted such information with re-
5	spect to the individual, send written notice to the in-
6	dividual, in addition to other means of notice estab-
7	lished by this part, of the individual's voter registra-
8	tion status.
9	(c) One-Time Registration of Voters Based on
10	EXISTING CONTRIBUTING AGENCY RECORDS.—The chief
11	State election official shall—
12	(1) identify all individuals whose information is
13	transmitted by a contributing agency pursuant to
14	section 1014 and who are eligible to be, but are not
15	currently, registered to vote in that State;
16	(2) promptly send each such individual written
17	notice, in addition to other means of notice estab-
18	lished by this part, which shall not identify the con-
19	tributing agency that transmitted the information
20	but shall include—
21	(A) an explanation that voter registration
22	is voluntary, but if the individual does not de-
23	cline registration, the individual will be reg-
24	istered to vote;

1	(B) a statement offering the opportunity to
2	decline voter registration through means con-
3	sistent with the requirements of this part;
4	(C) in the case of a State in which affili-
5	ation or enrollment with a political party is re-
6	quired in order to participate in an election to
7	select the party's candidate in an election for
8	Federal office, a statement offering the indi-
9	vidual the opportunity to affiliate or enroll with
10	a political party or to decline to affiliate or en-
11	roll with a political party, through means con-
12	sistent with the requirements of this part;
13	(D) the substantive qualifications of an
14	elector in the State as listed in the mail voter
15	registration application form for elections for
16	Federal office prescribed pursuant to section 9
17	of the National Voter Registration Act of 1993,
18	the consequences of false registration, and a
19	statement that the individual should decline to
20	register if the individual does not meet all those
21	qualifications;
22	(E) instructions for correcting any erro-
23	neous information; and
24	(F) instructions for providing any addi-

tional information which is listed in the mail

voter registration application form for elections
for Federal office prescribed pursuant to section
go of the National Voter Registration Act of

4 1993;

- (3) ensure that each such individual who is eligible to register to vote in elections for Federal office in the State is promptly registered to vote not later than 45 days after the official sends the individual the written notice under paragraph (2), unless, during the 30-day period which begins on the date the election official sends the individual such written notice, the individual declines registration in writing, through a communication made over the internet, or by an officially logged telephone communication; and
- (4) send written notice to each such individual, in addition to other means of notice established by this part, of the individual's voter registration status.
- 20 (d) TREATMENT OF INDIVIDUALS UNDER 18 YEARS
  21 OF AGE.—A State may not refuse to treat an individual
  22 as an eligible individual for purposes of this part on the
  23 grounds that the individual is less than 18 years of age
  24 at the time a contributing agency receives information
  25 with respect to the individual, so long as the individual

- 1 is at least 16 years of age at such time. Nothing in the
- 2 previous sentence may be construed to require a State to
- 3 permit an individual who is under 18 years of age at the
- 4 time of an election for Federal office to vote in the elec-
- 5 tion.
- 6 (e) Contributing Agency Defined.—In this part,
- 7 the term "contributing agency" means, with respect to a
- 8 State, an agency listed in section 1013(e).
- 9 SEC. 1013. CONTRIBUTING AGENCY ASSISTANCE IN REG-
- 10 **ISTRATION.**
- 11 (a) IN GENERAL.—In accordance with this part, each
- 12 contributing agency in a State shall assist the State's chief
- 13 election official in registering to vote all eligible individuals
- 14 served by that agency.
- 15 (b) Requirements for Contributing Agen-
- 16 CIES.—
- 17 (1) Instructions on automatic registra-
- 18 TION.—Except as otherwise provided in this section,
- with each application for service or assistance, and
- with each related recertification, renewal, or change
- of address, or, in the case of a covered institution
- of higher education, upon initial enrollment of an in-
- 23 State student, each contributing agency (other than
- a contributing agency described in subsection
- (e)(1)(B)(ii)) that (in the normal course of its oper-

- ations) requests individuals to affirm United States citizenship (either directly or as part of the overall application for service or assistance or enrollment) shall inform each such individual who is a citizen of the United States of the following:
  - (A) Unless that individual declines to register to vote, or is found ineligible to vote, the individual will be registered to vote or, if applicable, the individual's registration will be updated.
  - (B) The substantive qualifications of an elector in the State as listed in the mail voter registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration Act of 1993, the consequences of false registration, and the individual should decline to register if the individual does not meet all those qualifications.
  - (C) In the case of a State in which affiliation or enrollment with a political party is required in order to participate in an election to select the party's candidate in an election for Federal office, the requirement that the individual must affiliate or enroll with a political party in order to participate in such an election.

- 1 (D) Voter registration is voluntary, and
  2 neither registering nor declining to register to
  3 vote will in any way affect the availability of
  4 services or benefits, nor be used for other pur5 poses.
  - (2) Opportunity to decline registration required.—Except as otherwise provided in this section, each contributing agency shall ensure that each application for service or assistance, and each related recertification, renewal, or change of address, cannot be completed until the individual is given the opportunity to decline to be registered to vote.
  - (3) Information transmittal.—Upon the expiration of the 30-day period which begins on the date a contributing agency as described in paragraph (1) informs an individual of the information described in such paragraph, unless the individual has declined to be registered to vote or informs the agency that they are already registered to vote, each contributing agency shall electronically transmit to the appropriate State election official, in a format compatible with the statewide voter database maintained under section 303 of the Help America Vote Act of 2002 (52 U.S.C. 21083), the following information:

1	(A) The individual's given name(s) and
2	surname(s).
3	(B) The individual's date of birth.
4	(C) The individual's residential address.
5	(D) Information showing that the indi-
6	vidual is a citizen of the United States.
7	(E) The date on which information per-
8	taining to that individual was collected or last
9	updated.
10	(F) If available, the individual's signature
11	in electronic form.
12	(G) Except in the case in which the con-
13	tributing agency is a covered institution of
14	higher education, in the case of a State in
15	which affiliation or enrollment with a political
16	party is required in order to participate in an
17	election to select the party's candidate in an
18	election for Federal office, information regard-
19	ing the individual's affiliation or enrollment
20	with a political party, but only if the individual
21	provides such information.
22	(H) Any additional information listed in
23	the mail voter registration application form for
24	elections for Federal office prescribed pursuant

to section 9 of the National Voter Registration

1	Act of 1993, including any valid driver's license
2	number or the last 4 digits of the individual's
3	Social Security number, if the individual pro-
4	vided such information.
5	(c) Alternate Procedure for Certain Con-
6	TRIBUTING AGENCIES.—
7	(1) In General.—With each application for
8	service or assistance, and with each related recertifi-
9	cation, renewal, or change of address, a contributing
10	agency described in paragraph (2) shall—
11	(A) complete the requirements of section
12	7(a)(6) of the National Voter Registration Act
13	of 1993 (52 U.S.C. 20506(a)(6));
14	(B) ensure that each applicant's trans-
15	action with the agency cannot be completed
16	until the applicant has indicated whether the
17	applicant wishes to register to vote or declines
18	to register to vote in elections for Federal office
19	held in the State; and
20	(C) for each individual who wishes to reg-
21	ister to vote, transmit that individual's informa-
22	tion in accordance with subsection (b)(3).
23	(2) Contributing agencies described.—
24	The following contributing agencies are described in
25	thic paragraph.

1	(A) Any contributing agency (other than a
2	contributing agency that is a covered institution
3	of higher education) that in the normal course
4	of its operations does not request individuals
5	applying for service or assistance to affirm
6	United States citizenship (either directly or as
7	part of the overall application for service or as-
8	sistance).
9	(B) A contributing agency described in
10	subsection (e)(1)(B)(ii).

- 11 (d) REQUIRED AVAILABILITY OF AUTOMATIC REG-12 ISTRATION OPPORTUNITY WITH EACH APPLICATION FOR SERVICE OR ASSISTANCE.—Each contributing agency 13 14 shall offer each individual, with each application for service or assistance, and with each related recertification, renewal, or change of address, or in the case of an institution of higher education, upon initial enrollment of a stu-18 dent, the opportunity to register to vote as prescribed by 19 this section without regard to whether the individual pre-20 viously declined a registration opportunity.
- 21 (e) Contributing Agencies.—
- 22 (1) STATE AGENCIES.—In each State, each of 23 the following agencies shall be treated as a contrib-24 uting agency:

1	(A) Each agency in a State that is re-
2	quired by Federal law to provide voter registra-
3	tion services, including the State motor vehicle
4	authority and other voter registration agencies
5	under the National Voter Registration Act of
6	1993.
7	(B) Each agency in a State that admin-
8	isters a program pursuant to—
9	(i) title III of the Social Security Act
10	(42 U.S.C. 501 et seq.);
11	(ii) title XIX of the Social Security
12	Act (42 U.S.C. 1396 et seq.); or
13	(iii) the Patient Protection and Af-
14	fordable Care Act (Public Law 111–148).
15	(C) Each State agency primarily respon-
16	sible for regulating the private possession of
17	firearms.
18	(D) Each State agency primarily respon-
19	sible for maintaining identifying information for
20	students enrolled at public secondary schools,
21	including, where applicable, the State agency
22	responsible for maintaining the education data
23	system described in section 6201(e)(2) of the
24	America COMPETES Act (20 U.S.C.
25	9871(e)(2)).

- (E) In the case of a State in which an individual disenfranchised by a criminal conviction may become eligible to vote upon completion of a criminal sentence or any part thereof,
  or upon formal restoration of rights, the State
  agency responsible for administering that sentence, or part thereof, or that restoration of
  rights.
  - (F) Any other agency of the State which is designated by the State as a contributing agency.
  - (2) Federal agencies.—In each State, each of the following agencies of the Federal Government shall be treated as a contributing agency with respect to individuals who are residents of that State (except as provided in subparagraph (C)):
    - (A) The Social Security Administration, the Department of Veterans Affairs, the Defense Manpower Data Center of the Department of Defense, the Employee and Training Administration of the Department of Labor, and the Center for Medicare & Medicaid Services of the Department of Health and Human Services.

- (B) The Bureau of Citizenship and Immigration Services, but only with respect to individuals who have completed the naturalization process.
  - (C) In the case of an individual who is a resident of a State in which an individual disenfranchised by a criminal conviction under Federal law may become eligible to vote upon completion of a criminal sentence or any part thereof, or upon formal restoration of rights, the Federal agency responsible for administering that sentence or part thereof (without regard to whether the agency is located in the same State in which the individual is a resident), but only with respect to individuals who have completed the criminal sentence or any part thereof.
  - (D) Any other agency of the Federal government which the State designates as a contributing agency, but only if the State and the head of the agency determine that the agency collects information sufficient to carry out the responsibilities of a contributing agency under this section.
  - (3) Institutions of higher education.—

- (A) IN GENERAL.—Each covered institution of higher education shall be treated as a contributing agency in the State in which the institution is located with respect to in-State students.
  - (B) PROCEDURES FOR INSTITUTIONS OF HIGHER EDUCATION.—Notwithstanding section 444 of the General Education Provisions Act (20 U.S.C. 1232g; commonly referred to as the "Family Educational Rights and Privacy Act of 1974") or any other provision of law, each covered institution of higher education shall comply with the requirements of subsection (b) with respect to each in-State student. In complying with such requirements, an institution of higher education—
    - (i) may use information provided in the Free Application for Federal Student Aid described in section 483 of the Higher Education Act of 1965 (20 U.S.C. 1090) to collect information described in paragraph (3) of such subsection (b) for purposes of transmitting such information to the appropriate State election official pursuant to such paragraph;

1	(ii) shall not be required to prevent or
2	delay students from enrolling in a course
3	of study or otherwise impede the comple-
4	tion of the enrollment process;
5	(iii) shall not request information on
6	the affiliation or enrollment with a political
7	party of a student in accordance with sub-
8	section (b)(3)(G); and
9	(iv) shall not withhold, delay, or im-
10	pede the provision of Federal financial aid
11	provided under title IV of the Higher Edu-
12	cation Act of 1965 (20 U.S.C. 1070 et
13	seq.).
14	(C) CLARIFICATION.—Nothing in this part
15	shall be construed to require an institution of
16	higher education to request each student affirm
17	whether or not the student is a United States
18	citizen or otherwise collect information with re-
19	spect to citizenship.
20	(4) Publication.—Not later than 180 days
21	prior to the date of each election for Federal office
22	held in the State, the chief State election official
23	shall publish on the public website of the official an
24	updated list of all contributing agencies in that

State.

1	(5) Public Education.—The chief State elec-
2	tion official of each State, in collaboration with each
3	contributing agency, shall take appropriate measures
4	to educate the public about voter registration under
5	this section.
6	(6) Permitting state medicaid agencies to
7	SHARE INFORMATION WITH ELECTION OFFICIALS
8	FOR VOTER REGISTRATION PURPOSES.—Section
9	1902(a)(7)(A) of the Social Security Act (42 U.S.C.
10	1396a(a)(7)(A)) is amended—
11	(A) in clause (i), by striking "; and and
12	inserting a semicolon; and
13	(B) by adding at the end the following new
14	clause:
15	"(iii) the provision to an appropriate
16	State election official, in accordance with
17	subsection (c) of section 1013 of the Auto-
18	matic Voter Registration Act of 2021, of
19	information described in subsection (b)(3)
20	of such section with respect to an applicant
21	or recipient; and".
22	(f) Definitions.—In this section:
23	(1) COVERED INSTITUTION OF HIGHER EDU-
24	CATION.—The term "covered institution of higher

1	education" means an institution of higher education
2	that—
3	(A) has a program participation agreement
4	in effect with the Secretary of Education under
5	section 487 of the Higher Education Act of
6	1965 (20 U.S.C. 1094);
7	(B) is located in a State to which section
8	4(b)(1) of the National Voter Registration Act
9	of 1993 (52 U.S.C. 20503(b)(1)) does not
10	apply.
11	(2) In-state student.—The term "in-State
12	student''—
13	(A) means a student enrolled in a covered
14	institution of higher education who, for pur-
15	poses related to in-State tuition, financial aid
16	eligibility, or other similar purposes, resides in
17	the State; and
18	(B) includes a student described in sub-
19	paragraph (A) who is enrolled in a program of
20	distance education, as defined in section 103 of
21	the Higher Education Act of 1965 (20 U.S.C.
22	1003).

1	SEC. 1014. ONE-TIME CONTRIBUTING AGENCY ASSISTANCE
2	IN REGISTRATION OF ELIGIBLE VOTERS IN
3	EXISTING RECORDS.
4	(a) Initial Transmittal of Information.—For
5	each individual already listed in a contributing agency's
6	records as of the date of enactment of this Act, and for
7	whom the agency has the information listed in section
8	1013(b)(3), the agency shall promptly transmit that infor-
9	mation to the appropriate State election official in accord-
10	ance with section $1013(b)(3)$ not later than the effective
11	date described in section 1021(a).
12	(b) Transition.—For each individual listed in a con-
13	tributing agency's records as of the effective date de-
14	scribed in section 1021(a) (but who was not listed in a
15	contributing agency's records as of the date of enactment
16	of this Act), and for whom the agency has the information
17	listed in section 1013(b)(3), the Agency shall promptly
18	transmit that information to the appropriate State election
19	official in accordance with section $1013(b)(3)$ not later
20	than 6 months after the effective date described in section
21	1021(a).
22	SEC. 1015. VOTER PROTECTION AND SECURITY IN AUTO-
23	MATIC REGISTRATION.
24	(a) Protections for Errors in Registration.—
25	An individual shall not be prosecuted under any Federal
26	or State law, adversely affected in any civil adjudication

- 1 concerning immigration status or naturalization, or sub-
- 2 ject to an allegation in any legal proceeding that the indi-
- 3 vidual is not a citizen of the United States on any of the
- 4 following grounds:

- 5 (1) The individual notified an election office of 6 the individual's automatic registration to vote under 7 this part.
- 8 (2) The individual is not eligible to vote in elec-9 tions for Federal office but was automatically reg-10 istered to vote under this part.
  - (3) The individual was automatically registered to vote under this part at an incorrect address.
- 13 (4) The individual declined the opportunity to 14 register to vote or did not make an affirmation of 15 citizenship, including through automatic registration, 16 under this part.
- 17 (b) Limits on Use of Automatic Registra-
- 18 TION.—The automatic registration of any individual or the
- 19 fact that an individual declined the opportunity to register
- 20 to vote or did not make an affirmation of citizenship (in-
- 21 cluding through automatic registration) under this part
- 22 may not be used as evidence against that individual in any
- 23 State or Federal law enforcement proceeding, and an indi-
- 24 vidual's lack of knowledge or willfulness of such registra-

1	tion may be demonstrated by the individual's testimony
2	alone.
3	(c) Protection of Election Integrity.—Noth-
4	ing in subsections (a) or (b) may be construed to prohibit
5	or restrict any action under color of law against an indi-
6	vidual who—
7	(1) knowingly and willfully makes a false state-
8	ment to effectuate or perpetuate automatic voter
9	registration by any individual; or
10	(2) casts a ballot knowingly and willfully in vio-
11	lation of State law or the laws of the United States
12	(d) Contributing Agencies' Protection of In-
13	FORMATION.—Nothing in this part authorizes a contrib-
14	uting agency to collect, retain, transmit, or publicly dis-
15	close any of the following:
16	(1) An individual's decision to decline to reg-
17	ister to vote or not to register to vote.
18	(2) An individual's decision not to affirm his or
19	her citizenship.
20	(3) Any information that a contributing agency
21	transmits pursuant to section 1013(b)(3), except in
22	pursuing the agency's ordinary course of business.
23	(e) Election Officials' Protection of Infor-
24	MATION.—
25	(1) Public disclosure prohibited.—

1	(A) In general.—Subject to subpara-
2	graph (B), with respect to any individual for
3	whom any State election official receives infor-
4	mation from a contributing agency, the State
5	election officials shall not publicly disclose any
6	of the following:
7	(i) The identity of the contributing
8	agency.
9	(ii) Any information not necessary to
10	voter registration.
11	(iii) Any voter information otherwise
12	shielded from disclosure under State law or
13	section 8(a) of the National Voter Reg-
14	istration Act of 1993 (52 U.S.C.
15	20507(a)).
16	(iv) Any portion of the individual's
17	Social Security number.
18	(v) Any portion of the individual's
19	motor vehicle driver's license number.
20	(vi) The individual's signature.
21	(vii) The individual's telephone num-
22	ber.
23	(viii) The individual's email address.
24	(B) Special rule for individuals reg-
25	ISTERED TO VOTE.—With respect to any indi-

1	vidual for whom any State election official re-
2	ceives information from a contributing agency
3	and who, on the basis of such information, is
4	registered to vote in the State under this part,
5	the State election officials shall not publicly dis-
6	close any of the following:
7	(i) The identity of the contributing
8	agency.
9	(ii) Any information not necessary to
10	voter registration.
11	(iii) Any voter information otherwise
12	shielded from disclosure under State law or
13	section 8(a) of the National Voter Reg-
14	istration Act of 1993 (52 U.S.C.
15	20507(a)).
16	(iv) Any portion of the individual's
17	Social Security number.
18	(v) Any portion of the individual's
19	motor vehicle driver's license number.
20	(vi) The individual's signature.
21	(2) VOTER RECORD CHANGES.—Each State
22	shall maintain for at least 2 years and shall make
23	available for public inspection (and, where available,
24	photocopying at a reasonable cost), including in elec-
25	tronic form and through electronic methods, all

- records of changes to voter records, including removals, the reasons for removals, and updates.
  - (3) Database Management Standards.—
    The Director of the National Institute of Standards and Technology shall, after providing the public with notice and the opportunity to comment—
    - (A) establish standards governing the comparison of data for voter registration list maintenance purposes, identifying as part of such standards the specific data elements, the matching rules used, and how a State may use the data to determine and deem that an individual is ineligible under State law to vote in an election, or to deem a record to be a duplicate or outdated;
    - (B) ensure that the standards developed pursuant to this paragraph are uniform and nondiscriminatory and are applied in a uniform and nondiscriminatory manner; and
    - (C) not later than 45 days after the deadline for public notice and comment, publish the standards developed pursuant to this paragraph on the Director's website and make those standards available in written form upon request.

- (4) SECURITY POLICY.—The Director of the National Institute of Standards and Technology shall, after providing the public with notice and the opportunity to comment, publish privacy and secu-rity standards for voter registration information not later than 45 days after the deadline for public no-tice and comment. The standards shall require the chief State election official of each State to adopt a policy that shall specify—
  - (A) each class of users who shall have authorized access to the computerized statewide voter registration list, specifying for each class the permission and levels of access to be granted, and setting forth other safeguards to protect the privacy, security, and accuracy of the information on the list; and
  - (B) security safeguards to protect personal information transmitted through the information transmittal processes of section 1013 or section 1014, the online system used pursuant to section 6A of the National Voter Registration Act of 1993 (as added by section 1001), any telephone interface, the maintenance of the voter registration database, and any audit procedure to track access to the system.

l	(5)	STATE	COMPLIANCE	WITH	NATIONAL
2	STANDAR	DS.—			

(A) CERTIFICATION.—The chief executive officer of the State shall annually file with the Election Assistance Commission a statement certifying to the Director of the National Institute of Standards and Technology that the State is in compliance with the standards referred to in paragraphs (3) and (4). A State may meet the requirement of the previous sentence by filing with the Commission a statement which reads as follows: "\_\_\_\_\_\_ hereby certifies that it is in compliance with the standards referred to in paragraphs (3) and (4) of section 1015(e) of the Automatic Voter Registration Act of 2021." (with the blank to be filled in with the name of the State involved).

(B) Publication of Policies and Procedures.—The chief State election official of a State shall publish on the official's website the policies and procedures established under this section, and shall make those policies and procedures available in written form upon public request.

- 1 (C) FUNDING DEPENDENT ON CERTIFI2 CATION.—If a State does not timely file the cer3 tification required under this paragraph, it shall
  4 not receive any payment under this part for the
  5 upcoming fiscal year.
  - (D) Compliance of States that requires State legislation to of a State that requires State legislation to carry out an activity covered by any certification submitted under this paragraph, for a period of not more than 2 years the State shall be permitted to make the certification notwithstanding that the legislation has not been enacted at the time the certification is submitted, and such State shall submit an additional certification once such legislation is enacted.
- 17 (f) RESTRICTIONS ON USE OF INFORMATION.—No 18 person acting under color of law may discriminate against 19 any individual based on, or use for any purpose other than 20 voter registration, election administration, or enforcement 21 relating to election crimes, any of the following:
- 22 (1) Voter registration records.
- 23 (2) An individual's declination to register to 24 vote or complete an affirmation of citizenship under 25 section 1013(b).

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1	(3) An individual's voter registration status.
2	(g) Prohibition on the Use of Voter Registra-
3	TION INFORMATION FOR COMMERCIAL PURPOSES.—In-
4	formation collected under this part shall not be used for
5	commercial purposes. Nothing in this subsection may be
6	construed to prohibit the transmission, exchange, or dis-
7	semination of information for political purposes, including
8	the support of campaigns for election for Federal, State,
9	or local public office or the activities of political commit-
10	tees (including committees of political parties) under the
11	Federal Election Campaign Act of 1971.
12	SEC. 1016. REGISTRATION PORTABILITY AND CORRECTION.
13	(a) Correcting Registration Information at
14	Polling Place.—Notwithstanding section 302(a) of the
15	Help America Vote Act of 2002 (52 U.S.C. 21082(a)), if
16	an individual is presistanted to resta in elections for Hadanal
	an individual is registered to vote in elections for Federal
17	office held in a State, the appropriate election official at
	office held in a State, the appropriate election official at
18	office held in a State, the appropriate election official at the polling place for any such election (including a location
18 19	office held in a State, the appropriate election official at the polling place for any such election (including a location used as a polling place on a date other than the date of
18 19 20	office held in a State, the appropriate election official at the polling place for any such election (including a location used as a polling place on a date other than the date of the election) shall permit the individual to—
18 19 20 21	office held in a State, the appropriate election official at the polling place for any such election (including a location used as a polling place on a date other than the date of the election) shall permit the individual to—  (1) update the individual's address for purposes

- 1 political party affiliation, in the records of the elec-
- 2 tion official; and
- 3 (3) cast a ballot in the election on the basis of
- 4 the updated address or corrected information, and to
- 5 have the ballot treated as a regular ballot and not
- 6 as a provisional ballot under section 302(a) of such
- 7 Act.
- 8 (b) Updates to Computerized Statewide Voter
- 9 Registration Lists.—If an election official at the poll-
- 10 ing place receives an updated address or corrected infor-
- 11 mation from an individual under subsection (a), the offi-
- 12 cial shall ensure that the address or information is
- 13 promptly entered into the computerized statewide voter
- 14 registration list in accordance with section
- 15 303(a)(1)(A)(vi) of the Help America Vote Act of 2002
- 16 (52 U.S.C. 21083(a)(1)(A)(vi)).
- 17 SEC. 1017, PAYMENTS AND GRANTS.
- 18 (a) In General.—The Election Assistance Commis-
- 19 sion shall make grants to each eligible State to assist the
- 20 State in implementing the requirements of this part (or,
- 21 in the case of an exempt State, in implementing its exist-
- 22 ing automatic voter registration program).
- 23 (b) Eligibility; Application.—A State is eligible
- 24 to receive a grant under this section if the State submits

1	to the Commission, at such time and in such form as the
2	Commission may require, an application containing—
3	(1) a description of the activities the State will
4	carry out with the grant;
5	(2) an assurance that the State shall carry out
6	such activities without partisan bias and without
7	promoting any particular point of view regarding
8	any issue; and
9	(3) such other information and assurances as
10	the Commission may require.
11	(c) Amount of Grant; Priorities.—The Commis-
12	sion shall determine the amount of a grant made to an
13	eligible State under this section. In determining the
14	amounts of the grants, the Commission shall give priority
15	to providing funds for those activities which are most like-
16	ly to accelerate compliance with the requirements of this
17	part (or, in the case of an exempt State, which are most
18	likely to enhance the ability of the State to automatically
19	register individuals to vote through its existing automatic
20	voter registration program), including—
21	(1) investments supporting electronic informa-
22	tion transfer, including electronic collection and
23	transfer of signatures, between contributing agencies
24	and the appropriate State election officials;

1	(2) updates to online or electronic voter reg-
2	istration systems already operating as of the date of
3	the enactment of this Act;
4	(3) introduction of online voter registration sys-
5	tems in jurisdictions in which those systems did not
6	previously exist; and
7	(4) public education on the availability of new
8	methods of registering to vote, updating registration,
9	and correcting registration.
10	(d) Authorization of Appropriations.—
11	(1) AUTHORIZATION.—There are authorized to
12	be appropriated to carry out this section—
13	(A) \$500,000,000 for fiscal year 2021; and
14	(B) such sums as may be necessary for
15	each succeeding fiscal year.
16	(2) Continuing availability of funds.—
17	Any amounts appropriated pursuant to the authority
18	of this subsection shall remain available without fis-
19	cal year limitation until expended.
20	SEC. 1018. TREATMENT OF EXEMPT STATES.
21	(a) Waiver of Requirements.—Except as pro-
22	vided in subsection (b), this part does not apply with re-
23	spect to an exempt State.
24	(b) Exceptions.—The following provisions of this
25	part apply with respect to an exempt State:

- 1 (1) Section 1016 (relating to registration port-2 ability and correction).
- 3 (2) Section 1017 (relating to payments and 4 grants).
- 5 (3) Section 1019(e) (relating to enforcement).
- 6 (4) Section 1019(f) (relating to relation to other laws).

#### 8 SEC. 1019. MISCELLANEOUS PROVISIONS.

- 9 (a) Accessibility of Registration Services.—
- 10 Each contributing agency shall ensure that the services
- 11 it provides under this part are made available to individ-
- 12 uals with disabilities to the same extent as services are
- 13 made available to all other individuals.
- 14 (b) Transmission Through Secure Third Party
- 15 Permitted.—Nothing in this part shall be construed to
- 16 prevent a contributing agency from contracting with a
- 17 third party to assist the agency in meeting the information
- 18 transmittal requirements of this part, so long as the data
- 19 transmittal complies with the applicable requirements of
- 20 this part, including the privacy and security provisions of
- 21 section 1015.
- (c) Nonpartisan, Nondiscriminatory Provision
- 23 OF SERVICES.—The services made available by contrib-
- 24 uting agencies under this part and by the State under sec-
- 25 tions 1015 and 1016 shall be made in a manner consistent

- 1 with paragraphs (4), (5), and (6)(C) of section 7(a) of
- 2 the National Voter Registration Act of 1993 (52 U.S.C.
- 3 20506(a)).
- 4 (d) Notices.—Each State may send notices under
- 5 this part via electronic mail if the individual has provided
- 6 an electronic mail address and consented to electronic mail
- 7 communications for election-related materials. All notices
- 8 sent pursuant to this part that require a response must
- 9 offer the individual notified the opportunity to respond at
- 10 no cost to the individual.
- 11 (e) Enforcement.—Section 11 of the National
- 12 Voter Registration Act of 1993 (52 U.S.C. 20510), relat-
- 13 ing to civil enforcement and the availability of private
- 14 rights of action, shall apply with respect to this part in
- 15 the same manner as such section applies to such Act.
- 16 (f) Relation to Other Laws.—Except as pro-
- 17 vided, nothing in this part may be construed to authorize
- 18 or require conduct prohibited under, or to supersede, re-
- 19 strict, or limit the application of any of the following:
- 20 (1) The Voting Rights Act of 1965 (52 U.S.C.
- 21 10301 et seq.).
- 22 (2) The Uniformed and Overseas Citizens Ab-
- sentee Voting Act (52 U.S.C. 20301 et seq.).
- 24 (3) The National Voter Registration Act of
- 25 1993 (52 U.S.C. 20501 et seq.).

1	(4) The Help America Vote Act of 2002 (52
2	U.S.C. 20901 et seq.).
3	SEC. 1020. DEFINITIONS.
4	In this part, the following definitions apply:
5	(1) The term "chief State election official"
6	means, with respect to a State, the individual des-
7	ignated by the State under section 10 of the Na-
8	tional Voter Registration Act of 1993 (52 U.S.C.
9	20509) to be responsible for coordination of the
10	State's responsibilities under such Act.
11	(2) The term "Commission" means the Election
12	Assistance Commission.
13	(3) The term "exempt State" means a State
14	which, under law which is in effect continuously on
15	and after the date of the enactment of this Act, op-
16	erates a system of automatic registration (as defined
17	in section 1012(a)(2)) at the motor vehicle authority
18	of the State or a Permanent Dividend Fund of the
19	State under which an individual is provided the op-
20	portunity to decline registration during the trans-
21	action or by way of a notice sent by mail or elec-
22	tronically after the transaction.
23	(4) The term "State" means each of the several

States and the District of Columbia.

## SEC. 1021. EFFECTIVE DATE.

2	$(\mathbf{a})$	IN	GENERAL.	—Except	as	provided	in	subsection
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- 3 (b), this part and the amendments made by this part shall
- 4 apply with respect to a State beginning January 1, 2023.
- 5 (b) WAIVER.—Subject to the approval of the Com-
- 6 mission, if a State certifies to the Commission that the
- 7 State will not meet the deadline referred to in subsection
- 8 (a) because of extraordinary circumstances and includes
- 9 in the certification the reasons for the failure to meet the
- 10 deadline, subsection (a) shall apply to the State as if the
- 11 reference in such subsection to "January 1, 2023" were
- 12 a reference to "January 1, 2025".

### 13 PART 3—SAME DAY VOTER REGISTRATION

- 14 SEC. 1031. SAME DAY REGISTRATION.
- 15 (a) IN GENERAL.—Title III of the Help America
- 16 Vote Act of 2002 (52 U.S.C. 21081 et seq.) is amended—
- 17 (1) by redesignating sections 304 and 305 as
- sections 305 and 306, respectively; and
- 19 (2) by inserting after section 303 the following
- 20 new section:
- 21 "SEC. 304. SAME DAY REGISTRATION.
- 22 "(a) IN GENERAL.—
- 23 "(1) Registration.—Each State shall permit
- any eligible individual on the day of a Federal elec-
- 25 tion and on any day when voting, including early
- voting, is permitted for a Federal election—

1 "(A) to register to vote in such election at
2 the polling place using a form that meets the
3 requirements under section 9(b) of the National
4 Voter Registration Act of 1993 (or, if the indi5 vidual is already registered to vote, to revise
6 any of the individual's voter registration infor7 mation); and

- "(B) to cast a vote in such election.
- 9 "(2) EXCEPTION.—The requirements under 10 paragraph (1) shall not apply to a State in which, 11 under a State law in effect continuously on and after 12 the date of the enactment of this section, there is no 13 voter registration requirement for individuals in the 14 State with respect to elections for Federal office.
- "(b) ELIGIBLE INDIVIDUAL.—For purposes of this section, the term 'eligible individual' means, with respect to any election for Federal office, an individual who is otherwise qualified to vote in that election.
- 19 "(c) Effective Date.—Each State shall be re-20 quired to comply with the requirements of subsection (a)
- 21 for the regularly scheduled general election for Federal of-
- 22 fice occurring in November 2022 and for any subsequent
- 23 election for Federal office.".
- 24 (b) Conforming Amendment Relating to En-
- 25 FORCEMENT.—Section 401 of such Act (52 U.S.C. 21111)

	O1
1	is amended by striking "sections 301, 302, and 303" and
2	inserting "subtitle A of title III".
3	(c) Clerical Amendments.—The table of contents
4	of such Act is amended—
5	(1) by redesignating the items relating to sec-
6	tions 304 and 305 as relating to sections 305 and
7	306, respectively; and
8	(2) by inserting after the item relating to sec-
9	tion 303 the following new item:
	"Sec. 304. Same day registration.".
10	PART 4—CONDITIONS ON REMOVAL ON BASIS OF
11	INTERSTATE CROSS-CHECKS
12	SEC. 1041. CONDITIONS ON REMOVAL OF REGISTRANTS
13	FROM OFFICIAL LIST OF ELIGIBLE VOTERS
14	ON BASIS OF INTERSTATE CROSS-CHECKS.
15	(a) Minimum Information Required for Re-
16	MOVAL UNDER CROSS-CHECK.—Section 8(c)(2) of the
17	National Voter Registration Act of 1993 (52 U.S.C.
17 18	National Voter Registration Act of 1993 (52 U.S.C. 20507(c)(2)) is amended—
18	
	20507(c)(2)) is amended—
18 19	20507(c)(2)) is amended—  (1) by redesignating subparagraph (B) as sub-
18 19 20	20507(c)(2)) is amended—  (1) by redesignating subparagraph (B) as subparagraph (D); and

24 a State under subparagraph (A) to systematically remove

25 the names of ineligible voters from the official lists of eligi-

- 1 ble voters uses information obtained in an interstate cross-
- 2 check, in addition to any other conditions imposed under
- 3 this Act on the authority of the State to remove the name
- 4 of the voter from such a list, the State may not remove
- 5 the name of the voter from such a list unless—
- 6 "(i) the State obtained the voter's full name
- 7 (including the voter's middle name, if any) and date
- 8 of birth, and the last 4 digits of the voter's Social
- 9 Security number, in the interstate cross-check; or
- "(ii) the State obtained documentation from the
- 11 ERIC system that the voter is no longer a resident
- of the State.
- 13 "(C) In this paragraph—
- 14 "(i) the term 'interstate cross-check' means the
- transmission of information from an election official
- in one State to an election official of another State;
- 17 and
- 18 "(ii) the term 'ERIC system' means the system
- operated by the Electronic Registration Information
- 20 Center to share voter registration information and
- voter identification information among participating
- 22 States.".
- 23 (b) Requiring Completion of Cross-Checks
- 24 Not Later Than 6 Months Prior to Election.—
- 25 Subparagraph (A) of section 8(c)(2) of such Act (52)

1	U.S.C. $20507(c)(2)$ ) is amended by striking "not later
2	than 90 days" and inserting the following: "not later than
3	90 days (or, in the case of a program in which the State
4	uses interstate cross-checks, not later than 6 months)".
5	(c) Conforming Amendment.—Subparagraph (D)
6	of section $8(c)(2)$ of such Act (52 U.S.C. $20507(c)(2)$ ),
7	as redesignated by subsection $(a)(1)$ , is amended by strik-
8	ing "Subparagraph (A)" and inserting "This paragraph".
9	(d) Effective Date.—The amendments made by
10	this Act shall apply with respect to elections held on or
11	after the expiration of the 6-month period which begins
12	on the date of the enactment of this Act.
13	PART 5—OTHER INITIATIVES TO PROMOTE
13 14	PART 5—OTHER INITIATIVES TO PROMOTE  VOTER REGISTRATION
14	VOTER REGISTRATION
14 15	VOTER REGISTRATION SEC. 1051. BIENNIAL REPORTS ON VOTER REGISTRATION
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	VOTER REGISTRATION SEC. 1051. BIENNIAL REPORTS ON VOTER REGISTRATION STATISTICS.
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	VOTER REGISTRATION  SEC. 1051. BIENNIAL REPORTS ON VOTER REGISTRATION  STATISTICS.  (a) Annual Report.—Not later than 90 days after
14 15 16 17 18	VOTER REGISTRATION  SEC. 1051. BIENNIAL REPORTS ON VOTER REGISTRATION  STATISTICS.  (a) Annual Report.—Not later than 90 days after the end of each even-numbered year, each State shall sub-
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	VOTER REGISTRATION  SEC. 1051. BIENNIAL REPORTS ON VOTER REGISTRATION  STATISTICS.  (a) Annual Report.—Not later than 90 days after the end of each even-numbered year, each State shall submit to the Election Assistance Commission a report con-
14 15 16 17 18 19 20	VOTER REGISTRATION  SEC. 1051. BIENNIAL REPORTS ON VOTER REGISTRATION  STATISTICS.  (a) Annual Report.—Not later than 90 days after the end of each even-numbered year, each State shall submit to the Election Assistance Commission a report containing the following categories of information for the pre-
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li><li>20</li><li>21</li></ul>	VOTER REGISTRATION  SEC. 1051. BIENNIAL REPORTS ON VOTER REGISTRATION  STATISTICS.  (a) Annual Report.—Not later than 90 days after the end of each even-numbered year, each State shall submit to the Election Assistance Commission a report containing the following categories of information for the preceding 2 years:

tion forms completed by individuals that were trans-

- mitted by motor vehicle authorities in the State
  (pursuant to section 5(d) of the National Voter Registration Act of 1993) and voter registration agencies in the State (as designated under section 7 of
  such Act) to the chief State election official of the
  State, broken down by each such authority and
  agency.
  - (3) The number of such individuals whose voter registration application forms were accepted and who were registered to vote in the State and the number of such individuals whose forms were rejected and who were not registered to vote in the State, broken down by each such authority and agency.
  - (4) The number of change of address forms and other forms of information indicating that an individual's identifying information has been changed that were transmitted by such motor vehicle authorities and voter registration agencies to the chief State election official of the State, broken down by each such authority and agency and the type of form transmitted.
  - (5) The number of individuals on the statewide computerized voter registration list (as established and maintained under section 303 of the Help

- 1 America Vote Act of 2002) whose voter registration
- 2 information was revised by the chief State election
- official as a result of the forms transmitted to the
- 4 official by such motor vehicle authorities and voter
- 5 registration agencies (as described in paragraph
- 6 (3)), broken down by each such authority and agen-
- 7 cy and the type of form transmitted.
- 8 (6) The number of individuals who requested
- 9 the chief State election official to revise voter reg-
- istration information on such list, and the number of
- individuals whose information was revised as a result
- of such a request.
- 13 (b) Breakdown of Information.—In preparing
- 14 the report under this section, the State shall, for each cat-
- 15 egory of information described in subsection (a), include
- 16 a breakdown by race, ethnicity, age, and gender of the
- 17 individuals whose information is included in the category,
- 18 to the extent that information on the race, ethnicity, age,
- 19 and gender of such individuals is available to the State.
- 20 (c) Confidentiality of Information.—In pre-
- 21 paring and submitting a report under this section, the
- 22 chief State election official shall ensure that no informa-
- 23 tion regarding the identification of any individual is re-
- 24 vealed.

- 1 (d) Submission to Congress.—Not later than 10
- 2 days after receiving a report under subsection (a), the
- 3 Election Assistance Commission shall transmit such re-
- 4 port to Congress.
- 5 (e) STATE DEFINED.—In this section, a "State" in-
- 6 cludes the District of Columbia, the Commonwealth of
- 7 Puerto Rico, the United States Virgin Islands, Guam,
- 8 American Samoa, and the Commonwealth of the Northern
- 9 Mariana Islands, but does not include any State in which,
- 10 under a State law in effect continuously on and after the
- 11 date of the enactment of this Act, there is no voter reg-
- 12 istration requirement for individuals in the State with re-
- 13 spect to elections for Federal office.
- 14 (f) Sense of Congress.—It is the Sense of Con-
- 15 gress that for any State participating in the Election Ad-
- 16 ministration and Voting Survey administered by the Elec-
- 17 tion Assistance Commission, the Commission should use
- 18 the information submitted in the report under subsection
- 19 (a) as part of the State's participation in the survey.
- 20 SEC. 1052. ENSURING PRE-ELECTION REGISTRATION DEAD-
- 21 LINES ARE CONSISTENT WITH TIMING OF
- 22 LEGAL PUBLIC HOLIDAYS.
- 23 (a) IN GENERAL.—Section 8(a)(1) of the National
- 24 Voter Registration Act of 1993 (52 U.S.C. 20507(a)(1))

I	is amended by striking "30 days" each place it appears
2	and inserting "28 days".
3	(b) Effective Date.—The amendment made by
4	subsection (a) shall apply with respect to elections held
5	in 2022 or any succeeding year.
6	SEC. 1053. USE OF POSTAL SERVICE HARD COPY CHANGE
7	OF ADDRESS FORM TO REMIND INDIVIDUALS
8	TO UPDATE VOTER REGISTRATION.
9	(a) In General.—Not later than 1 year after the
10	date of the enactment of this Act, the Postmaster General
11	shall modify any hard copy change of address form used
12	by the United States Postal Service so that such form con-
13	tains a reminder that any individual using such form
14	should update the individual's voter registration as a re-
15	sult of any change in address.
16	(b) APPLICATION.—The requirement in subsection
17	(a) shall not apply to any electronic version of a change
18	of address form used by the United States Postal Service.
19	SEC. 1054. GRANTS TO STATES FOR ACTIVITIES TO EN-
20	COURAGE INVOLVEMENT OF MINORS IN
21	ELECTION ACTIVITIES.
22	(a) Grants.—
23	(1) In General.—The Election Assistance
24	Commission (hereafter in this section referred to as
25	the "Commission" shall make grants to eligible

1	States to enable such States to carry out a plan to
2	increase the involvement of individuals under 18
3	years of age in public election activities in the State.
4	(2) Contents of Plans.—A State's plan
5	under this subsection shall include—
6	(A) methods to promote the use of pre-reg-
7	istration processes;
8	(B) modifications to the curriculum of sec-
9	ondary schools in the State to promote civic en-
10	gagement; and
11	(C) such other activities to encourage the
12	involvement of young people in the electoral
13	process as the State considers appropriate.
14	(b) Eligibility.—A State is eligible to receive a
15	grant under this section if the State submits to the Com-
16	mission, at such time and in such form as the Commission
17	may require, an application containing—
18	(1) a description of the State's plan under sub-
19	section (a);
20	(2) a description of the performance measures
21	and targets the State will use to determine its suc-
22	cess in carrying out the plan; and
23	(3) such other information and assurances as
24	the Commission may require.
25	(c) Period of Grant: Report.—

	89
1	(1) Period of Grant.—A State receiving a
2	grant under this section shall use the funds provided
3	by the grant over a 2-year period agreed to between
4	the State and the Commission.
5	(2) Report.—Not later than 6 months after
6	the end of the 2-year period agreed to under para-
7	graph (1), the State shall submit to the Commission
8	a report on the activities the State carried out with
9	the funds provided by the grant, and shall include
10	in the report an analysis of the extent to which the
11	State met the performance measures and targets in-
12	cluded in its application under subsection (b)(2).
13	(d) STATE DEFINED.—In this section, the term
14	"State" means each of the several States and the District
15	of Columbia.
16	(e) Authorization of Appropriations.—There
17	are authorized to be appropriated for grants under this
18	section \$25,000,000, to remain available until expended.
19	PART 6—AVAILABILITY OF HAVA REQUIREMENTS
20	PAYMENTS
21	SEC. 1061. AVAILABILITY OF REQUIREMENTS PAYMENTS
22	UNDER HAVA TO COVER COSTS OF COMPLI-

(a) In General.—Section 251(b) of the Help Amer-24

ANCE WITH NEW REQUIREMENTS.

25 ica Vote Act of 2002 (52 U.S.C. 21001(b)) is amended—

- 1 (1) in paragraph (1), by striking "as provided 2 in paragraphs (2) and (3)" and inserting "as other-3 wise provided in this subsection"; and
- 4 (2) by adding at the end the following new 5 paragraph:
- 6 "(4) CERTAIN VOTER REGISTRATION ACTIVI-7 TIES.—Notwithstanding paragraph (3), a State may 8 use a requirements payment to carry out any of the 9 requirements of the Voter Registration Moderniza-10 tion Act of 2021, including the requirements of the 11 National Voter Registration Act of 1993 which are 12 imposed pursuant to the amendments made to such 13 Act by the Voter Registration Modernization Act of 14 2021.".
- 15 (b) Conforming Amendment.—Section 254(a)(1)
- 16 of such Act (52 U.S.C. 21004(a)(1)) is amended by strik-
- 17 ing "section 251(a)(2)" and inserting "section
- 18 251(b)(2)".
- (c) Effective Date.—The amendments made by
- 20 this section shall apply with respect to fiscal year 2022
- 21 and each succeeding fiscal year.

#### PART 7—PROHIBITING INTERFERENCE WITH

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- 3 SEC. 1071. PROHIBITING HINDERING, INTERFERING WITH,
- 4 OR PREVENTING VOTER REGISTRATION.
- 5 (a) IN GENERAL.—Chapter 29 of title 18, United
- 6 States Code is amended by adding at the end the following
- 7 new section:

- 8 "§ 612. Hindering, interfering with, or preventing
- 9 registering to vote
- 10 "(a) Prohibition.—It shall be unlawful for any per-
- 11 son, whether acting under color of law or otherwise, to
- 12 corruptly hinder, interfere with, or prevent another person
- 13 from registering to vote or to corruptly hinder, interfere
- 14 with, or prevent another person from aiding another per-
- 15 son in registering to vote.
- 16 "(b) ATTEMPT.—Any person who attempts to commit
- 17 any offense described in subsection (a) shall be subject to
- 18 the same penalties as those prescribed for the offense that
- 19 the person attempted to commit.
- 20 "(c) Penalty.—Any person who violates subsection
- 21 (a) shall be fined under this title, imprisoned not more
- 22 than 5 years, or both.".
- 23 (b) Clerical Amendment.—The table of sections
- 24 for chapter 29 of title 18, United States Code is amended
- 25 by adding at the end the following new item:

<sup>&</sup>quot;612. Hindering, interfering with, or preventing registering to vote.".

- 1 (c) Effective Date.—The amendments made by
- 2 this section shall apply with respect to elections held on
- 3 or after the date of the enactment of this Act, except that
- 4 no person may be found to have violated section 612 of
- 5 title 18, United States Code (as added by subsection (a)),
- 6 on the basis of any act occurring prior to the date of the
- 7 enactment of this Act.

# 8 SEC. 1072. ESTABLISHMENT OF BEST PRACTICES.

- 9 (a) Best Practices.—Not later than 180 days after
- 10 the date of the enactment of this Act, the Election Assist-
- 11 ance Commission shall develop and publish recommenda-
- 12 tions for best practices for States to use to deter and pre-
- 13 vent violations of section 612 of title 18, United States
- 14 Code (as added by section 1071), and section 12 of the
- 15 National Voter Registration Act of 1993 (52 U.S.C.
- 16 20511) (relating to the unlawful interference with reg-
- 17 istering to vote, or voting, or attempting to register to vote
- 18 or vote), including practices to provide for the posting of
- 19 relevant information at polling places and voter registra-
- 20 tion agencies under such Act, the training of poll workers
- 21 and election officials, and relevant educational materials.
- 22 For purposes of this subsection, the term "State" includes
- 23 the District of Columbia, the Commonwealth of Puerto
- 24 Rico, Guam, American Samoa, the United States Virgin

1	Islands, and the Commonwealth of the Northern Mariana
2	Islands.
3	(b) Inclusion in Voter Information Require-
4	MENTS.—Section 302(b)(2) of the Help America Vote Act
5	of 2002 (52 U.S.C. 21082(b)(2)) is amended—
6	(1) by striking "and" at the end of subpara-
7	graph (E);
8	(2) by striking the period at the end of sub-
9	paragraph (F) and inserting "; and; and
10	(3) by adding at the end the following new sub-
11	paragraph:
12	"(G) information relating to the prohibi-
13	tions of section 612 of title 18, United States
14	Code, and section 12 of the National Voter
15	Registration Act of 1993 (52 U.S.C. 20511)
16	(relating to the unlawful interference with reg-
17	istering to vote, or voting, or attempting to reg-
18	ister to vote or vote), including information on
19	how individuals may report allegations of viola-
20	tions of such prohibitions.".
21	PART 8—VOTER REGISTRATION EFFICIENCY ACT
22	SEC. 1081. SHORT TITLE.
23	This part may be cited as the "Voter Registration
24	Efficiency Act".

1	SEC. 1082. REQUIRING APPLICANTS FOR MOTOR VEHICLE
2	DRIVER'S LICENSES IN NEW STATE TO INDI-
3	CATE WHETHER STATE SERVES AS RESI-
4	DENCE FOR VOTER REGISTRATION PUR-
5	POSES.
6	(a) Requirements for Applicants for Li-
7	CENSES.—Section 5(d) of the National Voter Registration
8	Act of 1993 (52 U.S.C. 20504(d)) is amended—
9	(1) by striking "Any change" and inserting
10	"(1) Any change"; and
11	(2) by adding at the end the following new
12	paragraph:
13	"(2)(A) A State motor vehicle authority shall
14	require each individual applying for a motor vehicle
15	driver's license in the State—
16	"(i) to indicate whether the individual re-
17	sides in another State or resided in another
18	State prior to applying for the license, and, if
19	so, to identify the State involved; and
20	"(ii) to indicate whether the individual in-
21	tends for the State to serve as the individual's
22	residence for purposes of registering to vote in
23	elections for Federal office.
24	"(B) If pursuant to subparagraph (A)(ii) an in-
25	dividual indicates to the State motor vehicle author-
26	ity that the individual intends for the State to serve

- 1 as the individual's residence for purposes of reg-
- 2 istering to vote in elections for Federal office, the
- authority shall notify the motor vehicle authority of
- 4 the State identified by the individual pursuant to
- 5 subparagraph (A)(i), who shall notify the chief State
- 6 election official of such State that the individual no
- 7 longer intends for that State to serve as the individ-
- 8 ual's residence for purposes of registering to vote in
- 9 elections for Federal office.".
- 10 (b) Effective Date.—The amendments made by
- 11 subsection (a) shall take effect with respect to elections
- 12 occurring in 2021 or any succeeding year.
- 13 PART 9—PROVIDING VOTER REGISTRATION IN-
- 14 FORMATION TO SECONDARY SCHOOL STU-
- 15 **DENTS**
- 16 SEC. 1091. PILOT PROGRAM FOR PROVIDING VOTER REG-
- 17 ISTRATION INFORMATION TO SECONDARY
- 18 SCHOOL STUDENTS PRIOR TO GRADUATION.
- 19 (a) PILOT PROGRAM.—The Election Assistance Com-
- 20 mission (hereafter in this part referred to as the "Commis-
- 21 sion") shall carry out a pilot program under which the
- 22 Commission shall provide funds during the one-year period
- 23 beginning after the date of the enactment of this part to
- 24 eligible local educational agencies for initiatives to provide

- 1 information on registering to vote in elections for public
- 2 office to secondary school students in the 12th grade.
- 3 (b) Eligibility.—A local educational agency is eligi-
- 4 ble to receive funds under the pilot program under this
- 5 part if the agency submits to the Commission, at such
- 6 time and in such form as the Commission may require,
- 7 an application containing—
- 8 (1) a description of the initiatives the agency
- 9 intends to carry out with the funds;
- 10 (2) an estimate of the costs associated with
- such initiatives; and
- 12 (3) such other information and assurances as
- the Commission may require.
- 14 (c) Consultation With Election Officials.—A
- 15 local educational agency receiving funds under the pilot
- 16 program shall consult with the State and local election of-
- 17 ficials who are responsible for administering elections for
- 18 public office in the area served by the agency in developing
- 19 the initiatives the agency will carry out with the funds.
- 20 (d) Definitions.—In this part, the terms "local
- 21 educational agency" and "secondary school" have the
- 22 meanings given such terms in section 8101 of the Elemen-
- 23 tary and Secondary Education Act of 1965 (20 U.S.C.
- 24 7801).

#### 1 SEC. 1092. REPORTS.

- 2 (a) Reports by Recipients of Funds.—Not later
- 3 than the expiration of the 90-day period which begins on
- 4 the date of the receipt of the funds, each local educational
- 5 agency receiving funds under the pilot program under this
- 6 part shall submit a report to the Commission describing
- 7 the initiatives carried out with the funds and analyzing
- 8 their effectiveness.
- 9 (b) Report by Commission.—Not later than the ex-
- 10 piration of the 60-day period which begins on the date
- 11 the Commission receives the final report submitted by a
- 12 local educational agency under subsection (a), the Com-
- 13 mission shall submit a report to Congress on the pilot pro-
- 14 gram under this part.
- 15 SEC. 1093. AUTHORIZATION OF APPROPRIATIONS.
- There are authorized to be appropriated such sums
- 17 as may be necessary to carry out this part.
- 18 PART 10—VOTER REGISTRATION OF MINORS
- 19 SEC. 1094. ACCEPTANCE OF VOTER REGISTRATION APPLI-
- 20 CATIONS FROM INDIVIDUALS UNDER 18
- 21 YEARS OF AGE.
- 22 (a) Acceptance of Applications.—Section 8 of
- 23 the National Voter Registration Act of 1993 (52 U.S.C.
- 24 20507), as amended by section 1004, is amended—
- 25 (1) by redesignating subsection (k) as sub-
- section (1); and

1	(2) by inserting after subsection (j) the fol-
2	lowing new subsection:
3	"(k) Acceptance of Applications From Individ-
4	UALS UNDER 18 YEARS OF AGE.—
5	"(1) In general.—A State may not refuse to
6	accept or process an individual's application to reg-
7	ister to vote in elections for Federal office on the
8	grounds that the individual is under 18 years of age
9	at the time the individual submits the application, so
10	long as the individual is at least 16 years of age at
11	such time.
12	"(2) No effect on state voting age re-
13	Quirements.—Nothing in paragraph (1) may be
14	construed to require a State to permit an individual
15	who is under 18 years of age at the time of an elec-
16	tion for Federal office to vote in the election.".
17	(b) Effective Date.—The amendment made by
18	subsection (a) shall apply with respect to elections occur-

19 ring on or after January 1, 2022.

1	Subtitle B—Access to Voting for
2	<b>Individuals With Disabilities</b>
3	SEC. 1101. REQUIREMENTS FOR STATES TO PROMOTE AC-
4	CESS TO VOTER REGISTRATION AND VOTING
5	FOR INDIVIDUALS WITH DISABILITIES.
6	(a) Requirements.—Subtitle A of title III of the
7	Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.),
8	as amended by section 1031(a), is amended—
9	(1) by redesignating sections 305 and 306 as
10	sections 306 and 307, respectively; and
11	(2) by inserting after section 304 the following
12	new section:
13	"SEC. 305. ACCESS TO VOTER REGISTRATION AND VOTING
14	FOR INDIVIDUALS WITH DISABILITIES.
15	"(a) Treatment of Applications and Bal-
16	LOTS.—Each State shall—
17	"(1) ensure that absentee registration forms,
18	absentee ballot applications, and absentee ballots
19	that are available electronically are accessible (as de-
20	fined in section 306);
21	"(2) permit individuals with disabilities to use
22	absentee registration procedures and to vote by ab-
23	sentee ballot in elections for Federal office;
24	"(3) accept and process, with respect to any
25	election for Federal office, any otherwise valid voter

1	registration application and absentee ballot applica-
2	tion from an individual with a disability if the appli-
3	cation is received by the appropriate State election
4	official within the deadline for the election which is
5	applicable under Federal law;
6	"(4) in addition to any other method of reg-
7	istering to vote or applying for an absentee ballot in
8	the State, establish procedures—
9	"(A) for individuals with disabilities to re-
10	quest by mail and electronically voter registra-
11	tion applications and absentee ballot applica-
12	tions with respect to elections for Federal office
13	in accordance with subsection (c);
14	"(B) for States to send by mail and elec-
15	tronically (in accordance with the preferred
16	method of transmission designated by the indi-
17	vidual under subparagraph (C)) voter registra-
18	tion applications and absentee ballot applica-
19	tions requested under subparagraph (A) in ac-
20	cordance with subsection (c)); and
21	"(C) by which such an individual can des-
22	ignate whether the individual prefers that such
23	voter registration application or absentee ballot
24	application be transmitted by mail or electroni-
25	cally;

1	"(5) in addition to any other method of trans-
2	mitting blank absentee ballots in the State, establish
3	procedures for transmitting by mail and electroni-
4	cally blank absentee ballots to individuals with dis-
5	abilities with respect to elections for Federal office
6	in accordance with subsection (d);
7	"(6) transmit a validly requested absentee bal-
8	lot to an individual with a disability—
9	"(A) except as provided in subsection (e),
10	in the case in which the request is received at
11	least 45 days before an election for Federal of-
12	fice, not later than 45 days before the election;
13	and
14	"(B) in the case in which the request is re-
15	ceived less than 45 days before an election for
16	Federal office—
17	"(i) in accordance with State law; and
18	"(ii) if practicable and as determined
19	appropriate by the State, in a manner that
20	expedites the transmission of such absen-
21	tee ballot; and
22	"(7) if the State declares or otherwise holds a
23	runoff election for Federal office, establish a written
24	plan that provides absentee ballots are made avail-
25	able to individuals with disabilities in a manner that

1	gives them sufficient time to vote in the runoff elec-
2	tion.
3	"(b) Designation of Single State Office To
4	PROVIDE INFORMATION ON REGISTRATION AND ABSEN-
5	TEE BALLOT PROCEDURES FOR VOTERS WITH DISABIL-
6	ITIES IN STATE.—
7	"(1) In General.—Each State shall designate
8	a single office which shall be responsible for pro-
9	viding information regarding voter registration pro-
10	cedures, absentee ballot procedures, and in-person
11	voting procedures to be used by individuals with dis-
12	abilities with respect to elections for Federal office
13	to all individuals with disabilities who wish to reg-
14	ister to vote or vote in any jurisdiction in the State.
15	"(2) Responsibilities.—Each State shall,
16	through the office designated in paragraph (1)—
17	"(A) provide information to election offi-
18	cials—
19	"(i) on how to set up and operate ac-
20	cessible voting systems; and
21	"(ii) regarding the accessibility of vot-
22	ing procedures, including guidance on com-
23	patibility with assistive technologies such
24	as screen readers and ballot marking de-
25	vices;

1	"(B) integrate information on accessibility,
2	accommodations, disability, and older individ-
3	uals into regular training materials for poll
4	workers and election administration officials;
5	"(C) train poll workers on how to make
6	polling places accessible for individuals with dis-
7	abilities and older individuals;
8	"(D) promote the hiring of individuals with
9	disabilities and older individuals as poll workers
10	and election staff; and
11	"(E) publicly post the results of any audits
12	to determine the accessibility of polling places
13	no later than 6 months after the completion of
14	the audit.
15	"(c) Designation of Means of Electronic Com-
16	MUNICATION FOR INDIVIDUALS WITH DISABILITIES TO
17	REQUEST AND FOR STATES TO SEND VOTER REGISTRA-
18	TION APPLICATIONS AND ABSENTEE BALLOT APPLICA-
19	TIONS, AND FOR OTHER PURPOSES RELATED TO VOTING
20	Information.—
21	"(1) In general.—Each State shall, in addi-
22	tion to the designation of a single State office under
23	subsection (b), designate not less than 1 means of
24	accessible electronic communication—

1	"(A) for use by individuals with disabilities
2	who wish to register to vote or vote in any ju-
3	risdiction in the State to request voter registra-
4	tion applications and absentee ballot applica-
5	tions under subsection (a)(4);
6	"(B) for use by States to send voter reg-
7	istration applications and absentee ballot appli-
8	cations requested under such subsection; and
9	"(C) for the purpose of providing related
10	voting, balloting, and election information to in-
11	dividuals with disabilities.
12	"(2) Clarification regarding provision of
13	MULTIPLE MEANS OF ELECTRONIC COMMUNICA-
14	TION.—A State may, in addition to the means of
15	electronic communication so designated, provide
16	multiple means of electronic communication to indi-
17	viduals with disabilities, including a means of elec-
18	tronic communication for the appropriate jurisdic-
19	tion of the State.
20	"(3) Inclusion of designated means of
21	ELECTRONIC COMMUNICATION WITH INFORMA-
22	TIONAL AND INSTRUCTIONAL MATERIALS THAT AC-
23	COMPANY BALLOTING MATERIALS.—Each State shall
24	include a means of electronic communication so des-

ignated with all informational and instructional ma-

I	terials that accompany balloting materials sent by
2	the State to individuals with disabilities.
3	"(4) Transmission if no preference indi-
4	CATED.—In the case where an individual with a dis-
5	ability does not designate a preference under sub-
6	section (a)(4)(C), the State shall transmit the voter
7	registration application or absentee ballot application
8	by any delivery method allowable in accordance with
9	applicable State law, or if there is no applicable
10	State law, by mail.
11	"(d) Transmission of Blank Absentee Ballots
12	BY MAIL AND ELECTRONICALLY.—
13	"(1) In General.—Each State shall establish
14	procedures—
15	"(A) to securely transmit blank absentee
16	ballots by mail and electronically (in accordance
17	with the preferred method of transmission des-
18	ignated by the individual with a disability under
19	subparagraph (B)) to individuals with disabil-
20	ities for an election for Federal office; and
21	"(B) by which the individual with a dis-
22	ability can designate whether the individual pre-
23	fers that such blank absentee ballot be trans-
24	mitted by mail or electronically.

"(2) Transmission if no preference indicated.—In the case where an individual with a disability does not designate a preference under paragraph (1)(B), the State shall transmit the ballot by any delivery method allowable in accordance with applicable State law, or if there is no applicable State law, by mail.

> "(3) APPLICATION OF METHODS TO TRACK DE-LIVERY TO AND RETURN OF BALLOT BY INDIVIDUAL REQUESTING BALLOT.—Under the procedures established under paragraph (1), the State shall apply such methods as the State considers appropriate, such as assigning a unique identifier to the ballot, to ensure that if an individual with a disability requests the State to transmit a blank absentee ballot to the individual in accordance with this subsection, the voted absentee ballot which is returned by the individual is the same blank absentee ballot which the State transmitted to the individual.

# "(e) Hardship Exemption.—

"(1) IN GENERAL.—If the chief State election official determines that the State is unable to meet the requirement under subsection (a)(6)(A) with respect to an election for Federal office due to an undue hardship described in paragraph (2)(B), the

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1	chief State election official shall request that the At-
2	torney General grant a waiver to the State of the
3	application of such subsection. Such request shall in-
4	clude—
5	"(A) a recognition that the purpose of
6	such subsection is to give individuals with dis-
7	abilities enough time to vote in an election for
8	Federal office;
9	"(B) an explanation of the hardship that
10	indicates why the State is unable to transmit
11	such individuals an absentee ballot in accord-
12	ance with such subsection;
13	"(C) the number of days prior to the elec-
14	tion for Federal office that the State requires
15	absentee ballots be transmitted to such individ-
16	uals; and
17	"(D) a comprehensive plan to ensure that
18	such individuals are able to receive absentee
19	ballots which they have requested and submit
20	marked absentee ballots to the appropriate
21	State election official in time to have that ballot
22	counted in the election for Federal office, which
23	includes—
24	"(i) the steps the State will undertake
25	to ensure that such individuals have time

1	to receive, mark, and submit their ballots
2	in time to have those ballots counted in the
3	election;
4	"(ii) why the plan provides such indi-
5	viduals sufficient time to vote as a sub-
6	stitute for the requirements under such
7	subsection; and
8	"(iii) the underlying factual informa-
9	tion which explains how the plan provides
10	such sufficient time to vote as a substitute
11	for such requirements.
12	"(2) APPROVAL OF WAIVER REQUEST.—The
13	Attorney General shall approve a waiver request
14	under paragraph (1) if the Attorney General deter-
15	mines each of the following requirements are met:
16	"(A) The comprehensive plan under sub-
17	paragraph (D) of such paragraph provides indi-
18	viduals with disabilities sufficient time to re-
19	ceive absentee ballots they have requested and
20	submit marked absentee ballots to the appro-
21	priate State election official in time to have that
22	ballot counted in the election for Federal office.
23	"(B) One or more of the following issues
24	creates an undue hardship for the State:

1	"(i) The State's primary election date
2	prohibits the State from complying with
3	subsection $(a)(6)(A)$ .
4	"(ii) The State has suffered a delay in
5	generating ballots due to a legal contest.
6	"(iii) The State Constitution prohibits
7	the State from complying with such sub-
8	section.
9	"(3) Timing of Waiver.—
10	"(A) In general.—Except as provided
11	under subparagraph (B), a State that requests
12	a waiver under paragraph (1) shall submit to
13	the Attorney General the written waiver request
14	not later than 90 days before the election for
15	Federal office with respect to which the request
16	is submitted. The Attorney General shall ap-
17	prove or deny the waiver request not later than
18	65 days before such election.
19	"(B) Exception.—If a State requests a
20	waiver under paragraph (1) as the result of an
21	undue hardship described in paragraph
22	(2)(B)(ii), the State shall submit to the Attor-
23	ney General the written waiver request as soon
24	as practicable. The Attorney General shall ap-

prove or deny the waiver request not later than

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- 5 business days after the date on which the re-
- 2 quest is received.
- 3 "(4) APPLICATION OF WAIVER.—A waiver ap-
- 4 proved under paragraph (2) shall only apply with re-
- 5 spect to the election for Federal office for which the
- 6 request was submitted. For each subsequent election
- 7 for Federal office, the Attorney General shall only
- 8 approve a waiver if the State has submitted a re-
- 9 quest under paragraph (1) with respect to such elec-
- tion.
- 11 "(f) Rule of Construction.—Nothing in this sec-
- 12 tion may be construed to allow a voter's ballot selections
- 13 to be transmitted over the internet or to allow for the elec-
- 14 tronic submission of a marked ballot.
- 15 "(g) Individual With a Disability Defined.—
- 16 In this section, an 'individual with a disability' means an
- 17 individual with an impairment that substantially limits
- 18 any major life activities and who is otherwise qualified to
- 19 vote in elections for Federal office.
- 20 "(h) Effective Date.—This section shall apply
- 21 with respect to elections for Federal office held on or after
- 22 January 1, 2022.".
- 23 (b) Conforming Amendment Relating to
- 24 Issuance of Voluntary Guidance by Election As-
- 25 SISTANCE COMMISSION.—

1	(1) Timing of Issuance.—Section 311(b) of
2	such Act (52 U.S.C. 21101(b)) is amended—
3	(A) by striking "and" at the end of para-
4	graph (2);
5	(B) by striking the period at the end of
6	paragraph (3) and inserting "; and"; and
7	(C) by adding at the end the following new
8	paragraph:
9	"(4) in the case of the recommendations with
10	respect to section 305, January 1, 2022.".
11	(2) Redesignation.—Title III of such Act (52
12	U.S.C. 21081 et seq.) is amended by redesignating
13	sections 311 and 312 as sections 321 and 322, re-
14	spectively.
15	(c) CLERICAL AMENDMENTS.—The table of contents
16	of such Act, as amended by section 1031(c), is amended—
17	(1) by redesignating the items relating to sec-
18	tions 305 and 306 as relating to sections 306 and
19	307, respectively; and
20	(2) by inserting after the item relating to sec-
21	tion 304 the following new item:
	//2 225

"Sec. 305. Access to voter registration and voting for individuals with disabilities.".

1	SEC. 1102. ESTABLISHMENT AND MAINTENANCE OF STATE
2	ACCESSIBLE ELECTION WEBSITES.
3	(a) In General.—Subtitle A of title III of the Help
4	America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as
5	amended by section 1031(a) and section 1101(a), is
6	amended—
7	(1) by redesignating sections 306 and 307 as
8	sections 307 and 308, respectively; and
9	(2) by inserting after section 305 the following:
10	"SEC. 306. ESTABLISHMENT AND MAINTENANCE OF ACCES-
11	SIBLE ELECTION WEBSITES.
12	"(a) In General.—Each State shall establish a sin-
13	gle election website that is accessible and meets the fol-
14	lowing requirements:
15	"(1) LOCAL ELECTION OFFICIALS.—The
16	website shall provide local election officials, poll
17	workers, and volunteers with—
18	"(A) guidance to ensure that polling places
19	are accessible for individuals with disabilities
20	and older individuals in a manner that provides
21	the same opportunity for access and participa-
22	tion (including privacy and independence) as for
23	other voters; and
24	"(B) online training and resources on—
25	"(i) how best to promote the access
26	and participation of individuals with dis-

1	abilities and older individuals in elections
2	for public office; and
3	"(ii) the voting rights and protections
4	for individuals with disabilities and older
5	individuals under State and Federal law.
6	"(2) Voters.—The website shall provide infor-
7	mation about voting, including—
8	"(A) the accessibility of all polling places
9	within the State, including outreach programs
10	to inform individuals about the availability of
11	accessible polling places;
12	"(B) how to register to vote and confirm
13	voter registration in the State;
14	"(C) the location and operating hours of
15	all polling places in the State;
16	"(D) the availability of aid or assistance
17	for individuals with disabilities and older indi-
18	viduals to cast their vote in a manner that pro-
19	vides the same opportunity for access and par-
20	ticipation (including privacy and independence)
21	as for other voters at polling places;
22	"(E) the availability of transportation aid
23	or assistance to the polling place for individuals
24	with disabilities or older individuals;

1	"(F) the rights and protections under
2	State and Federal law for individuals with dis-
3	abilities and older individuals to participate in
4	elections; and
5	"(G) how to contact State, local, and Fed-
6	eral officials with complaints or grievances if in-
7	dividuals with disabilities, older individuals, Na-
8	tive Americans, Alaska Natives, and individuals
9	with limited proficiency in the English language
10	feel their ability to register to vote or vote has
11	been blocked or delayed.
12	"(b) Partnership With Outside Technical Or-
13	GANIZATION.—The chief State election official of each
14	State, through the committee of appropriate individuals
15	under subsection (c)(2), shall partner with an outside
16	technical organization with demonstrated experience in es-
17	tablishing accessible and easy to use accessible election
18	websites to—
19	"(1) update an existing election website to
20	make it fully accessible in accordance with this sec-
21	tion; or
22	"(2) develop an election website that is fully ac-
23	cessible in accordance with this section.
24	"(c) State Plan.—

1	"(1) Development.—The chief State election
2	official of each State shall, through a committee of
3	appropriate individuals as described in paragraph
4	(2), develop a State plan that describes how the
5	State and local governments will meet the require-
6	ments under this section.
7	"(2) Committee membership.—The com-
8	mittee shall comprise at least the following individ-
9	uals:
10	"(A) The chief election officials of the four
11	most populous jurisdictions within the State.
12	"(B) The chief election officials of the four
13	least populous jurisdictions within the State.
14	"(C) Representatives from two disability
15	advocacy groups, including at least one such
16	representative who is an individual with a dis-
17	ability.
18	"(D) Representatives from two older indi-
19	vidual advocacy groups, including at least one
20	such representative who is an older individual.
21	"(E) Representatives from two inde-
22	pendent non-governmental organizations with
23	expertise in establishing and maintaining acces-
24	sible websites.

1	"(F) Representatives from two inde-
2	pendent non-governmental voting rights organi-
3	zations.
4	"(G) Representatives from State protection
5	and advocacy systems as defined in section 102
6	of the Developmental Disabilities Assistance
7	and Bill of Rights Act of 2000 (42 U.S.C.
8	15002).
9	"(d) Partnership To Monitor and Verify Ac-
10	CESSIBILITY.—The chief State election official of each eli-
11	gible State, through the committee of appropriate individ-
12	uals under subsection (c)(2), shall partner with at least
13	two of the following organizations to monitor and verify
14	the accessibility of the election website and the complete-
15	ness of the election information and the accuracy of the
16	disability information provided on such website:
17	"(1) University Centers for Excellence in Devel-
18	opmental Disabilities Education, Research, and
19	Services designated under section 151(a) of the De-
20	velopmental Disabilities Assistance and Bill of
21	Rights Act of 2000 (42 U.S.C. 15061(a)).
22	"(2) Centers for Independent Living, as de-
23	scribed in part C of title VII of the Rehabilitation
24	Act of 1973 (29 U.S.C. 796f et seq.).

1	"(3) A State Council on Developmental Disabil-
2	ities described in section 125 of the Developmental
3	Disabilities Assistance and Bill of Rights Act of
4	2000 (42 U.S.C. 15025).
5	"(4) State protection and advocacy systems as
6	defined in section 102 of the Developmental Disabil-
7	ities Assistance and Bill of Rights Act of 2000 (42
8	U.S.C. 15002).
9	"(5) Statewide Independent Living Councils es-
10	tablished under section 705 of the Rehabilitation Act
11	of 1973 (29 U.S.C. 796d).
12	"(6) State Assistive Technology Act Programs.
13	"(7) A visual access advocacy organization.
14	"(8) An organization for the deaf.
15	"(9) A mental health organization.
16	"(e) Definitions.—For purposes of this section,
17	section 305, and section 307:
18	"(1) Accessible.—The term 'accessible'
19	means—
20	"(A) in the case of the election website
21	under subsection (a) or an electronic commu-
22	nication under section 305—
23	"(i) that the functions and content of
24	the website or electronic communication,
25	including all text, visual, and aural con-

1	tent, are as accessible to people with dis-
2	abilities as to those without disabilities;
3	"(ii) that the functions and content of
4	the website or electronic communication
5	are accessible to individuals with limited
6	proficiency in the English language; and
7	"(iii) that the website or electronic
8	communication meets, at a minimum, con-
9	formance to Level AA of the Web Content
10	Accessibility Guidelines 2.0 of the Web Ac-
11	cessibility Initiative (or any successor
12	guidelines); and
13	"(B) in the case of a facility (including a
14	polling place), that the facility is readily acces-
15	sible to and usable by individuals with disabil-
16	ities and older individuals, as determined under
17	the 2010 ADA Standards for Accessible Design
18	adopted by the Department of Justice (or any
19	successor standards).
20	"(2) Individual with a disability.—The
21	term 'individual with a disability' means an indi-
22	vidual with a disability, as defined in section 3 of the
23	Americans with Disabilities Act of 1990 (42 U.S.C.
24	12102), and who is otherwise qualified to vote in
25	elections for Federal office.

1	"(3) OLDER INDIVIDUAL.—The term 'older in-
2	dividual' means an individual who is 60 years of age
3	or older and who is otherwise qualified to vote in
4	elections for Federal office.
5	"(4) State.—The term 'State' means a State
6	of the United States, the District of Columbia, the
7	Commonwealth of Puerto Rico, and any territory or
8	possession of the United States.
9	"(f) Effective Date.—This section shall apply or
10	or after January 1, 2022.".
11	(b) Voluntary Guidance.—Section 321(b)(4) such
12	Act (52 U.S.C. 21101(b)), as added and redesignated by
13	section 1101(b), is amended by striking "section 305" and
14	inserting "sections 305 and 306".
15	(c) CLERICAL AMENDMENTS.—The table of contents
16	of such Act, as amended by section 1031(c) and section
17	1101(c), is amended—
18	(1) by redesignating the items relating to sec-
19	tions 306 and 307 as relating to sections 307 and
20	308, respectively; and
21	(2) by inserting after the item relating to sec-
22	tion 305 the following new item:

"Sec. 306. Establishment and maintenance of accessible election websites.".

1	SEC. 1103. PROTECTIONS FOR IN-PERSON VOTING FOR IN-
2	DIVIDUALS WITH DISABILITIES AND OLDER
3	INDIVIDUALS.
4	(a) Requirement.—
5	(1) In general.—Subtitle A of title III of the
6	Help America Vote Act of 2002 (52 U.S.C. 21081
7	et seq.), as amended by section 1031(a), section
8	1101(a), and section 1102(a), is amended—
9	(A) by redesignating sections 307 and 308
10	as sections 308 and 309, respectively; and
11	(B) by inserting after section 306 the fol-
12	lowing:
13	"SEC. 307. ACCESS TO VOTING FOR INDIVIDUALS WITH DIS-
14	ABILITIES AND OLDER INDIVIDUALS.
<ul><li>14</li><li>15</li></ul>	**(a) In General.—Each State shall—
15	"(a) In General.—Each State shall—
15 16	"(a) In General.—Each State shall— "(1) ensure all polling places within the State
15 16 17	"(a) In General.—Each State shall— "(1) ensure all polling places within the State are accessible, as defined in section 306;
15 16 17 18	"(a) In General.—Each State shall— "(1) ensure all polling places within the State are accessible, as defined in section 306; "(2) consider procedures to address long wait
15 16 17 18	"(a) In General.—Each State shall— "(1) ensure all polling places within the State are accessible, as defined in section 306; "(2) consider procedures to address long wait times at polling places that allow individuals with
15 16 17 18 19 20	"(a) In General.—Each State shall— "(1) ensure all polling places within the State are accessible, as defined in section 306; "(2) consider procedures to address long wait times at polling places that allow individuals with disabilities and older individuals alternate options to
15 16 17 18 19 20 21	"(a) In General.—Each State shall— "(1) ensure all polling places within the State are accessible, as defined in section 306; "(2) consider procedures to address long wait times at polling places that allow individuals with disabilities and older individuals alternate options to cast a ballot in person in an election for Federal of-
15 16 17 18 19 20 21 22	"(1) ensure all polling places within the State are accessible, as defined in section 306;  "(2) consider procedures to address long wait times at polling places that allow individuals with disabilities and older individuals alternate options to cast a ballot in person in an election for Federal office, such as the option to cast a ballot outside of
15 16 17 18 19 20 21 22 23	"(a) In General.—Each State shall— "(1) ensure all polling places within the State are accessible, as defined in section 306; "(2) consider procedures to address long wait times at polling places that allow individuals with disabilities and older individuals alternate options to cast a ballot in person in an election for Federal office, such as the option to cast a ballot outside of the polling place or from a vehicle, or providing an

1	travel to long-term care facilities and assist residents
2	who request assistance in casting a ballot in order
3	to maintain the privacy and independence of voters
4	in these facilities.
5	"(b) Clarification.—Nothing in this section may
6	be construed to alter the requirements under Federal law
7	that all polling places for Federal elections are accessible
8	to individuals with disabilities and older individuals.
9	"(c) Effective Date.—This section shall apply
10	with respect to elections for Federal office held on or after
11	January 1, 2024.".
12	(2) Voluntary Guidance.—Section 321(b)(4)
13	such Act (52 U.S.C. 21101(b)), as added and redes-
14	ignated by section 1101(b) and as amended by sec-
15	tion 1102, is amended by striking "and 306" and
16	inserting ", 306, and 307".
17	(3) Clerical amendments.—The table of
18	contents of such Act, as amended by section
19	1031(c), section 1101(c), and section 1102(c), is
20	amended—
21	(A) by redesignating the items relating to
22	sections 307 and 308 as relating to sections
23	308 and 309, respectively; and
24	(B) by inserting after the item relating to
25	section 306 the following new item:

"Sec. 307. Access to voting for individuals with disabilities and older individuals.".

1	(b) Revisions to Voting Accessibility for the
2	ELDERLY AND HANDICAPPED ACT.—
3	(1) Reports to election assistance com-
4	MISSION.—Section 3(c) of the Voting Accessibility
5	for the Elderly and Handicapped Act (52 U.S.C.
6	20102(c)) is amended—
7	(A) in the subsection heading, by striking
8	"Federal Election Commission" and in-
9	serting "Election Assistance Commission";
10	(B) in each of paragraphs (1) and (2), by
11	striking "Federal Election Commission" and in-
12	serting "Election Assistance Commission"; and
13	(C) by striking paragraph (3).
14	(2) Conforming amendments relating to
15	REFERENCES.—The Voting Accessibility for the El-
16	derly and Handicapped Act (52 U.S.C. 20101 et
17	seq.), as amended by paragraph (1), is amended—
18	(A) by striking "handicapped and elderly
19	individuals" each place it appears and inserting
20	"individuals with disabilities and older individ-
21	uals'';
22	(B) by striking "handicapped and elderly
23	voters" each place it appears and inserting "in-

1	dividuals with disabilities and older individ-
2	uals'';
3	(C) in section 3(b)(2)(B), by striking
4	"handicapped or elderly voter" and inserting
5	"individual with a disability or older indi-
6	vidual";
7	(D) in section 5(b), by striking "handi-
8	capped voter" and inserting "individual with a
9	disability'; and
10	(E) in section 8—
11	(i) by striking paragraphs (1) and (2)
12	and inserting the following:
13	"(1) 'accessible' has the meaning given that
14	term in section 306 of the Help America Vote Act
15	of 2002, as added by section 1102(a) of the For the
16	People Act of 2021;
17	"(2) 'older individual' has the meaning given
18	that term in such section 306;"; and
19	(ii) by striking paragraph (4), and in-
20	serting the following:
21	"(4) 'individual with a disability' has the mean-
22	ing given that term in such section 306; and".
23	(3) Short title amendment.—
24	(A) In general.—Section 1 of the "Vot-
25	ing Accessibility for the Elderly and Handi-

1	capped Act" (Public Law 98–435; 42 U.S.C
2	1973ee note) is amended by striking "for the
3	Elderly and Handicapped" and inserting "for
4	Individuals with Disabilities and Older Individ-
5	uals".
6	(B) References.—Any reference in any
7	other provision of law, regulation, document
8	paper, or other record of the United States to
9	the "Voting Accessibility for the Elderly and
10	Handicapped Act" shall be deemed to be a ref-
11	erence to the "Voting Accessibility for Individ-
12	uals with Disabilities and Older Individuals
13	Act".
14	(4) Effective date.—The amendments made
15	by this subsection shall take effect on January 1
16	2024, and apply to with respect to elections for Fed-
17	eral office held on or after that date.
18	SEC. 1104. PROTECTIONS FOR INDIVIDUALS SUBJECT TO
19	GUARDIANSHIP.
20	(a) In General.—Subtitle A of title III of the Help
21	America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as
22	amended by section 1031(a), section 1101(a), section
23	1102(a), and section 1103(a)(1), is amended—
24	(1) by redesignating sections 308 and 309 as
25	sections 309 and 310, respectively; and

1	(2)	by	inserting	after	section	307	the	following

- 2 "SEC. 308. PROTECTIONS FOR INDIVIDUALS SUBJECT TO
- 3 **GUARDIANSHIP.**
- 4 "(a) IN GENERAL.—A State shall not determine that
- 5 an individual lacks the capacity to vote in an election for
- 6 Federal office on the ground that the individual is subject
- 7 to guardianship, unless a court of competent jurisdiction
- 8 issues a court order finding by clear and convincing evi-
- 9 dence that the individual cannot communicate, with or
- 10 without accommodations, a desire to participate in the vot-
- 11 ing process.
- 12 "(b) Effective Date.—This section shall apply
- 13 with respect to elections for Federal office held on or after
- 14 January 1, 2022.".
- 15 (b) VOLUNTARY GUIDANCE.—Section 321(b)(4) such
- 16 Act (52 U.S.C. 21101(b)), as added and redesignated by
- 17 section 1101(b) and as amended by sections 1102 and
- 18 1103, is amended by striking "and 307" and inserting
- 19 "307, and 308".
- 20 (c) Clerical Amendments.—The table of contents
- 21 of such Act, as amended by section 1031(c), section
- 22 1101(c), section 1102(c), and section 1103(a)(3), is
- 23 amended—

1	(1) by redesignating the items relating to sec-
2	tions 308 and 309 as relating to sections 309 and
3	310, respectively; and
4	(A) by inserting after the item relating to
5	section 307 the following new item:
	"Sec. 308. Protections for individuals subject to guardianship.".
6	SEC. 1105. EXPANSION AND REAUTHORIZATION OF GRANT
7	PROGRAM TO ASSURE VOTING ACCESS FOR
8	INDIVIDUALS WITH DISABILITIES.
9	(a) Purposes of Payments.—Section 261(b) of the
10	Help America Vote Act of 2002 (52 U.S.C. 21021(b)) is
11	amended by striking paragraphs (1) and (2) and inserting
12	the following:
13	"(1) making absentee voting and voting at
14	home accessible to individuals with the full range of
15	disabilities (including impairments involving vision,
16	hearing, mobility, or dexterity) through the imple-
17	mentation of accessible absentee voting systems that
18	work in conjunction with assistive technologies for
19	which individuals have access at their homes, inde-
20	pendent living centers, or other facilities;
21	"(2) making polling places, including the path
22	of travel, entrances, exits, and voting areas of each
23	polling facility, accessible to individuals with disabil-
24	ities, including the blind and visually impaired, in a
25	manner that provides the same opportunity for ac-

1	cess and participation (including privacy and inde-
2	pendence) as for other voters; and
3	"(3) providing solutions to problems of access
4	to voting and elections for individuals with disabil-
5	ities that are universally designed and provide the
6	same opportunities for individuals with and without
7	disabilities.".
8	(b) Reauthorization.—Section 264(a) of such Act
9	(52 U.S.C. 21024(a)) is amended by adding at the end
10	the following new paragraph:
11	"(4) For fiscal year 2022 and each succeeding
12	fiscal year, such sums as may be necessary to carry
13	out this part.".
14	(c) Period of Availability of Funds.—Section
15	264 of such Act (52 U.S.C. 21024) is amended—
16	(1) in subsection (b), by striking "Any
17	amounts" and inserting "Except as provided in sub-
18	section (b), any amounts"; and
19	(2) by adding at the end the following new sub-
20	section:
21	"(c) Return and Transfer of Certain Funds.—
22	"(1) Deadline for obligation and expend-
23	ITURE.—In the case of any amounts appropriated
24	pursuant to the authority of subsection (a) for a
25	payment to a State or unit of local government for

1	fiscal year 2022 or any succeeding fiscal year, any
2	portion of such amounts which have not been obli-
3	gated or expended by the State or unit of local gov-
4	ernment prior to the expiration of the 4-year period
5	which begins on the date the State or unit of local
6	government first received the amounts shall be
7	transferred to the Commission.
8	"(2) Reallocation of transferred
9	AMOUNTS.—
10	"(A) IN GENERAL.—The Commission shall
11	use the amounts transferred under paragraph
12	(1) to make payments on a pro rata basis to
13	each covered payment recipient described in
14	subparagraph (B), which may obligate and ex-
15	pend such payment for the purposes described
16	in section 261(b) during the 1-year period
17	which begins on the date of receipt.
18	"(B) COVERED PAYMENT RECIPIENTS DE-
19	SCRIBED.—In subparagraph (A), a 'covered
20	payment recipient' is a State or unit of local
21	government with respect to which—
22	"(i) amounts were appropriated pur-
23	suant to the authority of subsection (a);
24	and

1	"(ii) no amounts were transferred to
2	the Commission under paragraph (1).".
3	SEC. 1106. APPOINTMENTS TO EAC BOARD OF ADVISORS.
4	(a) In General.—Section 214(a) of the Help Amer-
5	ica Vote Act of 2002 (52 U.S.C. 20944(a)) is amended—
6	(1) in the matter preceding paragraph (1), by
7	striking "37" and inserting "49"; and
8	(2) by adding at the end the following new
9	paragraphs:
10	"(17) Two members appointed by the National
11	Council on Disability.
12	"(18) Two members appointed by the Assistant
13	Secretary of Health and Human Services for Aging.
14	"(19) Four members from organizations, whose
15	executive leadership team consists of fifty-one per-
16	cent of individuals with disabilities, representing the
17	interests of voters with disabilities, of whom—
18	"(A) two members shall be appointed by
19	the Committee on Education and Labor of the
20	House of Representatives, of whom one shall be
21	appointed by the chair and one shall be ap-
22	pointed by the ranking minority member; and
23	"(B) two members shall be appointed by
24	the Committee on Health, Education, Labor,
25	and Pensions of the Senate, of whom one shall

1	be appointed by the chair and one shall be ap-
2	pointed by the ranking minority member.
3	"(20) Four members from organizations rep-
4	resenting the interests of older voters, of whom—
5	"(A) two members shall be appointed by
6	the Committee on Education and Labor of the
7	House of Representatives, of whom one shall be
8	appointed by the chair and one shall be ap-
9	pointed by the ranking minority member; and
10	"(B) two members shall be appointed by
11	the Special Committee on Aging of the Senate,
12	of whom one shall be appointed by the chair
13	and one shall be appointed by the ranking mi-
14	nority member.".
15	(b) Effective Date.—The amendments made by
16	subsection (a) shall take effect on January 1, 2022.
17	SEC. 1107. FUNDING FOR PROTECTION AND ADVOCACY SYS-
18	TEMS.
19	(a) Inclusion of System Serving American In-
20	DIAN CONSORTIUM.—Section 291(a) of the Help America
21	Vote Act of 2002 (52 U.S.C. 21061(a)) is amended by
22	striking "of each State" and inserting "of each State and
23	the eligible system serving the American Indian consor-
24	tium (within the meaning of section 509(c)(1)(B) of the
25	Rehabilitation Act of 1973 (29 U.S.C. 794e(c)(1)(B)))".

1	(b) Grant Amount.—Section 291(b) of the Help
2	America Vote Act of 2002 (52 U.S.C. 21061(b)) is amend-
3	ed—
4	(1) by striking "as set forth in subsections
5	(c)(3)" and inserting "as set forth in subsections
6	(c)(1)(B) (regardless of the fiscal year), $(c)(3)$ "; and
7	(2) by striking "except that" and all that fol-
8	lows and inserting "except that the amount of the
9	grants to systems referred to in subsection (c)(3)(B)
10	of that section shall not be less than \$70,000 and
11	the amount of the grants to systems referred to in
12	subsections $(c)(1)(B)$ and $(c)(4)(B)$ of that section
13	shall not be less than \$35,000.".
14	(c) Definition.—Section 291 of the Help America
15	Vote Act of 2002 (52 U.S.C. 21061) is amended by adding
16	at the end the following:
17	"(d) State.—In this section, the term 'State'
18	means—
19	"(1) a State as defined in section 901; and
20	"(2) the Commonwealth of the Northern Mar-
21	iana Islands.".

1	SEC. 1108. PILOT PROGRAMS FOR ENABLING INDIVIDUALS
2	WITH DISABILITIES TO REGISTER TO VOTE
3	PRIVATELY AND INDEPENDENTLY AT RESI-
4	DENCES.
5	(a) Establishment of Pilot Programs.—The
6	Election Assistance Commission (hereafter referred to as
7	the "Commission") shall, subject to the availability of ap-
8	propriations to carry out this section, make grants to eligi-
9	ble States to conduct pilot programs under which individ-
10	uals with disabilities may use electronic means (including
11	the internet and telephones utilizing assistive devices) to
12	register to vote and to request and receive absentee ballots
13	in a manner which permits such individuals to do so pri-
14	vately and independently at their own residences.
15	(b) Reports.—
16	(1) In general.—A State receiving a grant for
17	a year under this section shall submit a report to the
18	Commission on the pilot programs the State carried
19	out with the grant with respect to elections for pub-
20	lic office held in the State during the year.
21	(2) Deadline.—A State shall submit a report
22	under paragraph (1) not later than 90 days after
23	the last election for public office held in the State
24	during the year.
25	(c) Eligibility.—A State is eligible to receive a
26	grant under this section if the State submits to the Com-

1	mission, at such time and in such form as the Commission
2	may require, an application containing such information
3	and assurances as the Commission may require.
4	(d) TIMING.—The Commission shall make the first
5	grants under this section for pilot programs which will be
6	in effect with respect to elections for Federal office held
7	in 2022, or, at the option of a State, with respect to other
8	elections for public office held in the State in 2022.
9	(e) STATE DEFINED.—In this section, the term
10	"State" includes the District of Columbia, the Common-
11	wealth of Puerto Rico, Guam, American Samoa, the
12	United States Virgin Islands, and the Commonwealth of
13	the Northern Mariana Islands.
14	SEC. 1109. GAO ANALYSIS AND REPORT ON VOTING ACCESS
14 15	SEC. 1109. GAO ANALYSIS AND REPORT ON VOTING ACCESS FOR INDIVIDUALS WITH DISABILITIES.
15	FOR INDIVIDUALS WITH DISABILITIES.  (a) Analysis.—The Comptroller General of the
15 16 17	FOR INDIVIDUALS WITH DISABILITIES.  (a) Analysis.—The Comptroller General of the
15 16 17	FOR INDIVIDUALS WITH DISABILITIES.  (a) Analysis.—The Comptroller General of the United States shall conduct an analysis after each regu-
15 16 17 18	FOR INDIVIDUALS WITH DISABILITIES.  (a) Analysis.—The Comptroller General of the United States shall conduct an analysis after each regularly scheduled general election for Federal office with re-
15 16 17 18 19	FOR INDIVIDUALS WITH DISABILITIES.  (a) ANALYSIS.—The Comptroller General of the United States shall conduct an analysis after each regularly scheduled general election for Federal office with respect to the following:
15 16 17 18 19 20	FOR INDIVIDUALS WITH DISABILITIES.  (a) ANALYSIS.—The Comptroller General of the United States shall conduct an analysis after each regularly scheduled general election for Federal office with respect to the following:  (1) In relation to polling places located in
15 16 17 18 19 20 21	FOR INDIVIDUALS WITH DISABILITIES.  (a) ANALYSIS.—The Comptroller General of the United States shall conduct an analysis after each regularly scheduled general election for Federal office with respect to the following:  (1) In relation to polling places located in houses of worship or other facilities that may be ex-
15 16 17 18 19 20 21 22	FOR INDIVIDUALS WITH DISABILITIES.  (a) ANALYSIS.—The Comptroller General of the United States shall conduct an analysis after each regularly scheduled general election for Federal office with respect to the following:  (1) In relation to polling places located in houses of worship or other facilities that may be exempt from accessibility requirements under the

1	(B) the extent to which such facilities are
2	used as polling places in elections for Federal
3	office.
4	(2) Assistance provided by the Election Assist-
5	ance Commission, Department of Justice, or other
6	Federal agencies to help State and local officials im-
7	prove voting access for individuals with disabilities
8	during elections for Federal office.
9	(3) When accessible voting machines are avail-
10	able at a polling place, the extent to which such ma-
11	chines—
12	(A) are located in places that are difficult
13	to access;
14	(B) malfunction; or
15	(C) fail to provide sufficient privacy to en-
16	sure that the ballot of the individual cannot be
17	seen by another individual.
18	(4) The process by which Federal, State, and
19	local governments track compliance with accessibility
20	requirements related to voting access, including
21	methods to receive and address complaints.
22	(5) The extent to which poll workers receive
23	training on how to assist individuals with disabil-
24	ities, including the receipt by such poll workers of

information on legal requirements related to voting
rights for individuals with disabilities.
(6) The extent and effectiveness of training pro-
vided to poll workers on the operation of accessible
voting machines.
(7) The extent to which individuals with a de-
velopmental or psychiatric disability experience
greater barriers to voting, and whether poll worker
training adequately addresses the needs of such indi-
viduals.
(8) The extent to which State or local govern-
ments employ, or attempt to employ, individuals
with disabilities to work at polling sites.
(b) Report.—
(1) IN GENERAL.—Not later than 9 months
after the date of a regularly scheduled general elec-
tion for Federal office, the Comptroller General shall
submit to the appropriate congressional committees
a report with respect to the most recent regularly
scheduled general election for Federal office that
contains the following:
(A) The analysis required by subsection
(a).

promote the use of best practices used by State

25

1	and local officials to address barriers to accessi-
2	bility and privacy concerns for individuals with
3	disabilities in elections for Federal office.
4	(2) Appropriate congressional commit-
5	TEES.—For purposes of this subsection, the term
6	"appropriate congressional committees" means—
7	(A) the Committee on House Administra-
8	tion of the House of Representatives;
9	(B) the Committee on Rules and Adminis-
10	tration of the Senate;
11	(C) the Committee on Appropriations of
12	the House of Representatives; and
13	(D) the Committee on Appropriations of
14	the Senate.
15	Subtitle C—Prohibiting Voter
16	Caging
17	SEC. 1201. VOTER CAGING AND OTHER QUESTIONABLE
18	CHALLENGES PROHIBITED.
19	(a) In General.—Chapter 29 of title 18, United
20	States Code, as amended by section 1071(a), is amended
21	by adding at the end the following:
22	"§ 613. Voter caging and other questionable chal-
23	lenges
24	"(a) Definitions.—In this section—
25	"(1) the term 'voter caging document' means—

and

	"(A) a nonforwardable document that is
1	returned to the sender or a third party as unde-
1	ivered or undeliverable despite an attempt to
(	deliver such document to the address of a reg-
i	stered voter or applicant; or

"(B) any document with instructions to an addressee that the document be returned to the sender or a third party but is not so returned, despite an attempt to deliver such document to the address of a registered voter or applicant, unless at least two Federal election cycles have passed since the date of the attempted delivery; "(2) the term 'voter caging list' means a list of individuals compiled from voter caging documents;

"(3) the term 'unverified match list' means a list produced by matching the information of registered voters or applicants for voter registration to a list of individuals who are ineligible to vote in the registrar's jurisdiction, by virtue of death, conviction, change of address, or otherwise; unless one of the pieces of information matched includes a signature, photograph, or unique identifying number ensuring that the information from each source refers to the same individual.

1	"(b) Prohibition Against Voter Caging.—No
2	State or local election official shall prevent an individual
3	from registering or voting in any election for Federal of-
4	fice, or permit in connection with any election for Federal
5	office a formal challenge under State law to an individual's
6	registration status or eligibility to vote, if the basis for
7	such decision is evidence consisting of—
8	"(1) a voter caging document or voter caging
9	list;
10	"(2) an unverified match list;
11	"(3) an error or omission on any record or
12	paper relating to any application, registration, or
13	other act requisite to voting, if such error or omis-
14	sion is not material to an individual's eligibility to
15	vote under section 2004(a)(2)(B) of the Revised
16	Statutes (52 U.S.C. $10101(a)(2)(B)$ ); or
17	"(4) any other evidence so designated for pur-
18	poses of this section by the Election Assistance Com-
19	mission,
20	except that the election official may use such evidence if
21	it is corroborated by independent evidence of the individ-
22	ual's ineligibility to register or vote.
23	"(c) Requirements for Challenges by Persons

24 OTHER THAN ELECTION OFFICIALS.—

1	"(1) Requirements for challenges.—No
2	person, other than a State or local election official,
3	shall submit a formal challenge to an individual's eli-
4	gibility to register to vote in an election for Federal
5	office or to vote in an election for Federal office un-
6	less that challenge is supported by personal knowl-
7	edge regarding the grounds for ineligibility which
8	is—
9	"(A) documented in writing; and
10	"(B) subject to an oath or attestation
11	under penalty of perjury that the challenger has
12	a good faith factual basis to believe that the in-
13	dividual who is the subject of the challenge is
14	ineligible to register to vote or vote in that elec-
15	tion, except a challenge which is based on the
16	race, ethnicity, or national origin of the indi-
17	vidual who is the subject of the challenge may
18	not be considered to have a good faith factual
19	basis for purposes of this paragraph.
20	"(2) Prohibition on Challenges on or
21	NEAR DATE OF ELECTION.—No person, other than
22	a State or local election official, shall be permitted—
23	"(A) to challenge an individual's eligibility
24	to vote in an election for Federal office on Elec-
25	tion Day, or

- 1 "(B) to challenge an individual's eligibility
  2 to register to vote in an election for Federal of3 fice or to vote in an election for Federal office
  4 less than 10 days before the election unless the
  5 individual registered to vote less than 20 days
  6 before the election.
- 7 "(d) Penalties for Knowing Misconduct.—
- 8 Whoever knowingly challenges the eligibility of one or
- 9 more individuals to register or vote or knowingly causes
- 10 the eligibility of such individuals to be challenged in viola-
- 11 tion of this section with the intent that one or more eligi-
- 12 ble voters be disqualified, shall be fined under this title
- 13 or imprisoned not more than 1 year, or both, for each such
- 14 violation. Each violation shall be a separate offense.
- 15 "(e) NO EFFECT ON RELATED LAWS.—Nothing in
- 16 this section is intended to override the protections of the
- 17 National Voter Registration Act of 1993 (52 U.S.C.
- 18 20501 et seq.) or to affect the Voting Rights Act of 1965
- 19 (52 U.S.C. 10301 et seq.).".
- 20 (b) Clerical Amendment.—The table of sections
- 21 for chapter 29 of title 18, United States Code, as amended
- 22 by section 1071(b), is amended by adding at the end the
- 23 following:

<sup>&</sup>quot;613. Voter caging and other questionable challenges.".

1	SEC. 1202. DEVELOPMENT AND ADOPTION OF BEST PRAC-
2	TICES FOR PREVENTING VOTER CAGING.
3	(a) Best Practices.—Not later than 180 days after
4	the date of the enactment of this Act, the Election Assist-
5	ance Commission shall develop and publish for the use of
6	States recommendations for best practices to deter and
7	prevent violations of section 613 of title 18, United States
8	Code, as added by section 1201(a), including practices to
9	provide for the posting of relevant information at polling
10	places and voter registration agencies, the training of poll
11	workers and election officials, and relevant educational
12	measures. For purposes of this subsection, the term
13	"State" includes the District of Columbia, the Common-
14	wealth of Puerto Rico, Guam, American Samoa, the
15	United States Virgin Islands, and the Commonwealth of
16	the Northern Mariana Islands.
17	(b) Inclusion in Voting Information Require-
18	MENTS.—Section 302(b)(2) of the Help America Vote Act
19	of 2002 (52 U.S.C. 21082(b)(2)), as amended by section
20	1072(b), is amended—
21	(1) by striking "and" at the end of subpara-
22	graph (F);
23	(2) by striking the period at the end of sub-
24	paragraph (G) and inserting "; and"; and
25	(3) by adding at the end the following new sub-
26	paragraph:

1	"(H) information relating to the prohibi-
2	tion against voter caging and other questionable
3	challenges (as set forth in section 613 of title
4	18, United States Code), including information
5	on how individuals may report allegations of
6	violations of such prohibition.".
7	Subtitle D—Prohibiting Deceptive
8	<b>Practices and Preventing Voter</b>
9	Intimidation
10	SEC. 1301. SHORT TITLE.
11	This subtitle may be cited as the "Deceptive Prac-
12	tices and Voter Intimidation Prevention Act of 2021".
13	SEC. 1302. PROHIBITION ON DECEPTIVE PRACTICES IN
13 14	SEC. 1302. PROHIBITION ON DECEPTIVE PRACTICES IN FEDERAL ELECTIONS.
14	FEDERAL ELECTIONS.
14 15	FEDERAL ELECTIONS.  (a) Prohibition.—Subsection (b) of section 2004 of
14 15 16	FEDERAL ELECTIONS.  (a) PROHIBITION.—Subsection (b) of section 2004 of the Revised Statutes (52 U.S.C. 10101(b)) is amended—
14 15 16 17	FEDERAL ELECTIONS.  (a) PROHIBITION.—Subsection (b) of section 2004 of the Revised Statutes (52 U.S.C. 10101(b)) is amended—  (1) by striking "No person" and inserting the
14 15 16 17	FEDERAL ELECTIONS.  (a) PROHIBITION.—Subsection (b) of section 2004 of the Revised Statutes (52 U.S.C. 10101(b)) is amended—  (1) by striking "No person" and inserting the following:
114 115 116 117 118	FEDERAL ELECTIONS.  (a) PROHIBITION.—Subsection (b) of section 2004 of the Revised Statutes (52 U.S.C. 10101(b)) is amended—  (1) by striking "No person" and inserting the following:  "(1) IN GENERAL.—No person"; and
114 115 116 117 118 119 220	FEDERAL ELECTIONS.  (a) PROHIBITION.—Subsection (b) of section 2004 of the Revised Statutes (52 U.S.C. 10101(b)) is amended—  (1) by striking "No person" and inserting the following:  "(1) IN GENERAL.—No person"; and  (2) by inserting at the end the following new
14 15 16 17 18 19 20 21	FEDERAL ELECTIONS.  (a) PROHIBITION.—Subsection (b) of section 2004 of the Revised Statutes (52 U.S.C. 10101(b)) is amended—  (1) by striking "No person" and inserting the following:  "(1) IN GENERAL.—No person"; and  (2) by inserting at the end the following new paragraphs:
14 15 16 17 18 19 20 21	FEDERAL ELECTIONS.  (a) PROHIBITION.—Subsection (b) of section 2004 of the Revised Statutes (52 U.S.C. 10101(b)) is amended—  (1) by striking "No person" and inserting the following:  "(1) IN GENERAL.—No person"; and  (2) by inserting at the end the following new paragraphs:  "(2) FALSE STATEMENTS REGARDING FEDERAL

1	within 60 days before an election described in
2	paragraph (5), by any means, including by
3	means of written, electronic, or telephonic com-
4	munications, communicate or cause to be com-
5	municated information described in subpara-
6	graph (B), or produce information described in
7	subparagraph (B) with the intent that such in-
8	formation be communicated, if such person—
9	"(i) knows such information to be ma-
10	terially false; and
11	"(ii) has the intent to impede or pre-
12	vent another person from exercising the
13	right to vote in an election described in
14	paragraph (5).
15	"(B) Information described.—Infor-
16	mation is described in this subparagraph if such
17	information is regarding—
18	"(i) the time, place, or manner of
19	holding any election described in para-
20	graph (5); or
21	"(ii) the qualifications for or restric-
22	tions on voter eligibility for any such elec-
23	tion, including—

1	"(I) any criminal penalties asso-
2	ciated with voting in any such elec-
3	tion; or
4	"(II) information regarding a
5	voter's registration status or eligi-
6	bility.
7	"(3) False statements regarding public
8	ENDORSEMENTS.—
9	"(A) Prohibition.—No person, whether
10	acting under color of law or otherwise, shall,
11	within 60 days before an election described in
12	paragraph (5), by any means, including by
13	means of written, electronic, or telephonic com-
14	munications, communicate, or cause to be com-
15	municated, a materially false statement about
16	an endorsement, if such person—
17	"(i) knows such statement to be false;
18	and
19	"(ii) has the intent to impede or pre-
20	vent another person from exercising the
21	right to vote in an election described in
22	paragraph (5).
23	"(B) Definition of "Materially"
24	FALSE'.—For purposes of subparagraph (A), a
25	statement about an endorsement is 'materially

1	false' if, with respect to an upcoming election
2	described in paragraph (5)—
3	"(i) the statement states that a spe-
4	cifically named person, political party, or
5	organization has endorsed the election of a
6	specific candidate for a Federal office de-
7	scribed in such paragraph; and
8	"(ii) such person, political party, or
9	organization has not endorsed the election
10	of such candidate.
11	"(4) Hindering, interfering with, or pre-
12	VENTING VOTING OR REGISTERING TO VOTE.—No
13	person, whether acting under color of law or other-
14	wise, shall intentionally hinder, interfere with, or
15	prevent another person from voting, registering to
16	vote, or aiding another person to vote or register to
17	vote in an election described in paragraph (5).
18	"(5) Election described.—An election de-
19	scribed in this paragraph is any general, primary,
20	runoff, or special election held solely or in part for
21	the purpose of nominating or electing a candidate
22	for the office of President, Vice President, Presi-
23	dential elector, Member of the Senate, Member of
24	the House of Representatives, or Delegate or Com-
25	missioner from a Territory or possession.".

1	(b) Private Right of Action.—
2	(1) In general.—Subsection (c) of section
3	2004 of the Revised Statutes (52 U.S.C. 10101(c))
4	is amended—
5	(A) by striking "Whenever any person"
6	and inserting the following:
7	"(1) In general.—Whenever any person"; and
8	(B) by adding at the end the following new
9	paragraph:
10	"(2) CIVIL ACTION.—Any person aggrieved by a
11	violation of subsection (b)(2), (b)(3), or (b)(4) may
12	institute a civil action for preventive relief, including
13	an application in a United States district court for
14	a permanent or temporary injunction, restraining
15	order, or other order. In any such action, the court,
16	in its discretion, may allow the prevailing party a
17	reasonable attorney's fee as part of the costs.".
18	(2) Conforming amendments.—Section 2004
19	of the Revised Statutes (52 U.S.C. 10101) is
20	amended—
21	(A) in subsection (e), by striking "sub-
22	section (c)" and inserting "subsection (c)(1)";
23	and
24	(B) in subsection (g), by striking "sub-
25	section (c)" and inserting "subsection (c)(1)".

1	(c) Criminal Penalties.—
2	(1) Deceptive acts.—Section 594 of title 18,
3	United States Code, is amended—
4	(A) by striking "Whoever" and inserting
5	the following:
6	"(a) Intimidation.—Whoever";
7	(B) in subsection (a), as inserted by sub-
8	paragraph (A), by striking "at any election"
9	and inserting "at any general, primary, runoff,
10	or special election"; and
11	(C) by adding at the end the following new
12	subsections:
13	"(b) DECEPTIVE ACTS.—
14	"(1) False statements regarding federal
15	ELECTIONS.—
16	"(A) Prohibition.—It shall be unlawful
17	for any person, whether acting under color of
18	law or otherwise, within 60 days before an elec-
19	tion described in subsection (e), by any means,
20	including by means of written, electronic, or tel-
21	ephonic communications, to communicate or
22	cause to be communicated information de-
23	scribed in subparagraph (B), or produce infor-
24	mation described in subparagraph (B) with the

1	intent that such information be communicated,
2	if such person—
3	"(i) knows such information to be ma-
4	terially false; and
5	"(ii) has the intent to mislead voters,
6	or the intent to impede or prevent another
7	person from exercising the right to vote in
8	an election described in subsection (e).
9	"(B) Information described.—Infor-
10	mation is described in this subparagraph if such
11	information is regarding—
12	"(i) the time or place of holding any
13	election described in subsection (e); or
14	"(ii) the qualifications for or restric-
15	tions on voter eligibility for any such elec-
16	tion, including—
17	"(I) any criminal penalties asso-
18	ciated with voting in any such elec-
19	tion; or
20	"(II) information regarding a
21	voter's registration status or eligi-
22	bility.
23	"(2) Penalty.—Any person who violates para-
24	graph (1) shall be fined not more than \$100,000,
25	imprisoned for not more than 5 years, or both.

1	"(c) Hindering, Interfering With, or Pre-
2	VENTING VOTING OR REGISTERING TO VOTE.—
3	"(1) Prohibition.—It shall be unlawful for
4	any person, whether acting under color of law or
5	otherwise, to intentionally hinder, interfere with, or
6	prevent another person from voting, registering to
7	vote, or aiding another person to vote or register to
8	vote in an election described in subsection (e).
9	"(2) Penalty.—Any person who violates para-
10	graph (1) shall be fined not more than \$100,000,
11	imprisoned for not more than 5 years, or both.
12	"(d) Attempt.—Any person who attempts to commit
13	any offense described in subsection (a), (b)(1), or (c)(1)
14	shall be subject to the same penalties as those prescribed
15	for the offense that the person attempted to commit.
16	"(e) Election Described.—An election described
17	in this subsection is any general, primary, runoff, or spe-
18	cial election held solely or in part for the purpose of nomi-
19	nating or electing a candidate for the office of President,
20	Vice President, Presidential elector, Senator, Member of
21	the House of Representatives, or Delegate or Resident
22	Commissioner to the Congress.".
23	(2) Modification of Penalty for voter in-
24	TIMIDATION.—Section 594(a) of title 18, United
25	States Code, as amended by paragraph (1), is

amended by striking "fined under this title or imprisoned not more than one year" and inserting "fined not more than \$100,000, imprisoned for not more than 5 years".

## (3) Sentencing guidelines.—

- (A) Review and amendment.—Not later than 180 days after the date of enactment of this Act, the United States Sentencing Commission, pursuant to its authority under section 994 of title 28, United States Code, and in accordance with this section, shall review and, if appropriate, amend the Federal sentencing guidelines and policy statements applicable to persons convicted of any offense under section 594 of title 18, United States Code, as amended by this section.
- (B) AUTHORIZATION.—The United States Sentencing Commission may amend the Federal Sentencing Guidelines in accordance with the procedures set forth in section 21(a) of the Sentencing Act of 1987 (28 U.S.C. 994 note) as though the authority under that section had not expired.
- (4) Payments for refraining from voting.—Subsection (c) of section 11 of the Voting

Rights Act of 1965 (52 U.S.C. 10307) is amended by striking "either for registration to vote or for vot-

3 ing" and inserting "for registration to vote, for vot-

4 ing, or for not voting".

#### 5 SEC. 1303. CORRECTIVE ACTION.

# (a) Corrective Action.—

- (1) IN GENERAL.—If the Attorney General receives a credible report that materially false information has been or is being communicated in violation of paragraphs (2) and (3) of section 2004(b) of the Revised Statutes (52 U.S.C. 10101(b)), as added by section 1302(a), and if the Attorney General determines that State and local election officials have not taken adequate steps to promptly communicate accurate information to correct the materially false information, the Attorney General shall, pursuant to the written procedures and standards under subsection (b), communicate to the public, by any means, including by means of written, electronic, or telephonic communications, accurate information designed to correct the materially false information.
- (2) COMMUNICATION OF CORRECTIVE INFORMATION.—Any information communicated by the Attorney General under paragraph (1)—

25 (A) shall—

1	(i) be accurate and objective;
2	(ii) consist of only the information
3	necessary to correct the materially false in-
4	formation that has been or is being com-
5	municated; and
6	(iii) to the extent practicable, be com-
7	municated by a means that the Attorney
8	General determines will reach the persons
9	to whom the materially false information
10	has been or is being communicated; and
11	(B) shall not be designed to favor or dis-
12	favor any particular candidate, organization, or
13	political party.
14	(b) Written Procedures and Standards for
15	TAKING CORRECTIVE ACTION.—
16	(1) In general.—Not later than 180 days
17	after the date of enactment of this Act, the Attorney
18	General shall publish written procedures and stand-
19	ards for determining when and how corrective action
20	will be taken under this section.
21	(2) Inclusion of appropriate deadlines.—
22	The procedures and standards under paragraph (1)
23	shall include appropriate deadlines, based in part on
24	the number of days remaining before the upcoming
25	election.

1	(3) Consultation.—In developing the proce-
2	dures and standards under paragraph (1), the Attor-
3	ney General shall consult with the Election Assist-
4	ance Commission, State and local election officials,
5	civil rights organizations, voting rights groups, voter
6	protection groups, and other interested community
7	organizations.
8	(c) Authorization of Appropriations.—There
9	are authorized to be appropriated to the Attorney General
10	such sums as may be necessary to carry out this subtitle
11	SEC. 1304. REPORTS TO CONGRESS.
12	(a) In General.—Not later than 180 days after
13	each general election for Federal office, the Attorney Gen-
14	eral shall submit to Congress a report compiling all allega-
15	tions received by the Attorney General of deceptive prac-
16	tices described in paragraphs (2), (3), and (4) of section
17	2004(b) of the Revised Statutes (52 U.S.C. 10101(b)), as
18	added by section 1302(a), relating to the general election
19	for Federal office and any primary, runoff, or a special
20	election for Federal office held in the 2 years preceding
21	the general election.
22	(b) Contents.—
23	(1) In General.—Each report submitted
24	under subsection (a) shall include—

1	(A) a description of each allegation of a
2	deceptive practice described in subsection (a),
3	including the geographic location, racial and
4	ethnic composition, and language minority-
5	group membership of the persons toward whom
6	the alleged deceptive practice was directed;
7	(B) the status of the investigation of each
8	allegation described in subparagraph (A);
9	(C) a description of each corrective action
10	taken by the Attorney General under section
11	4(a) in response to an allegation described in
12	subparagraph (A);
13	(D) a description of each referral of an al-
14	legation described in subparagraph (A) to other
15	Federal, State, or local agencies;
16	(E) to the extent information is available,
17	a description of any civil action instituted under
18	section 2004(c)(2) of the Revised Statutes (52
19	U.S.C. $10101(c)(2)$ , as added by section
20	1302(b), in connection with an allegation de-
21	scribed in subparagraph (A); and
22	(F) a description of any criminal prosecu-
23	tion instituted under section 594 of title 18,
24	United States Code, as amended by section
25	1302(c), in connection with the receipt of an al-

1	legation described in subparagraph (A) by the
2	Attorney General.
3	(2) Exclusion of Certain Information.—
4	(A) In General.—The Attorney General
5	shall not include in a report submitted under
6	subsection (a) any information protected from
7	disclosure by rule 6(e) of the Federal Rules of
8	Criminal Procedure or any Federal criminal
9	statute.
10	(B) Exclusion of Certain other in-
11	FORMATION.—The Attorney General may deter-
12	mine that the following information shall not be
13	included in a report submitted under subsection
14	(a):
15	(i) Any information that is privileged.
16	(ii) Any information concerning an
17	ongoing investigation.
18	(iii) Any information concerning a
19	criminal or civil proceeding conducted
20	under seal.
21	(iv) Any other nonpublic information
22	that the Attorney General determines the
23	disclosure of which could reasonably be ex-
24	pected to infringe on the rights of any in-

1	dividual or adversely affect the integrity of
2	a pending or future criminal investigation
3	(c) REPORT MADE PUBLIC.—On the date that the
4	Attorney General submits the report under subsection (a)
5	the Attorney General shall also make the report publicly
6	available through the internet and other appropriate
7	means.
8	<b>Subtitle E—Democracy Restoration</b>
9	SEC. 1401. SHORT TITLE.
10	This subtitle may be cited as the "Democracy Res-
11	toration Act of 2021".
12	SEC. 1402. FINDINGS.
13	Congress makes the following findings:
14	(1) The right to vote is the most basic constitu-
15	tive act of citizenship. Regaining the right to vote
16	reintegrates individuals with criminal convictions
17	into free society, helping to enhance public safety.
18	(2) Article I, section 4, of the Constitution
19	grants Congress ultimate supervisory power over
20	Federal elections, an authority which has repeatedly
21	been upheld by the United States Supreme Court.
22	(3) Basic constitutional principles of fairness
23	and equal protection require an equal opportunity
24	for citizens of the United States to vote in Federal
25	elections. The right to vote may not be abridged or

1 denied by the United States or by any State on ac-2 count of race, color, gender, or previous condition of 3 servitude. The 13th, 14th, 15th, 19th, 24th, and 26th Amendments to the Constitution empower Con-5 gress to enact measures to protect the right to vote in Federal elections. The 8th Amendment to the 6 7 Constitution provides for no excessive bail to be re-8 quired, nor excessive fines imposed, nor cruel and 9 unusual punishments inflicted.

- (4) There are 3 areas in which discrepancies in State laws regarding criminal convictions lead to unfairness in Federal elections—
  - (A) the lack of a uniform standard for voting in Federal elections leads to an unfair disparity and unequal participation in Federal elections based solely on where a person lives;
  - (B) laws governing the restoration of voting rights after a criminal conviction vary throughout the country and persons in some States can easily regain their voting rights while in other States persons effectively lose their right to vote permanently; and
  - (C) State disenfranchisement laws disproportionately impact racial and ethnic minorities.

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- (5) State disenfranchisement laws vary widely. Two States (Maine and Vermont) and the Common-wealth of Puerto Rico do not disenfranchise individ-uals with criminal convictions at all. In 2020, the District of Columbia re-enfranchised its citizens who are under the supervision of the Federal Bureau of Prisons. In 30 States, individuals with convictions may not vote while they are on parole and 28 of those States disenfranchise individuals on felony probation as well. In 11 States, a conviction can re-sult in lifetime disenfranchisement.
  - (6) Several States deny the right to vote to individuals convicted of certain misdemeanors.
  - (7) In 2020, an estimated 5,200,000 citizens of the United States, or about 1 in 44 adults in the United States, could not vote as a result of a felony conviction. Of the 5,200,000 citizens barred from voting then, only 24 percent were in prison. By contrast, 75 percent of persons disenfranchised then resided in their communities while on probation or parole or after having completed their sentences. Approximately 2,200,000 citizens who had completed their sentences were disenfranchised due to restrictive State laws. As of November 2018, the lifetime ban for persons with certain felony convictions was

- eliminated through a Florida ballot initiative. As a result, as many as 1,400,000 people are now eligible to have their voting rights restored. In 4 States—Alabama, Florida, Mississippi, and Tennessee—more than 7 percent of the total population is disenfranchised.
  - (8) In those States that disenfranchise individuals post-sentence, the right to vote can be regained in theory, but in practice this possibility is often granted in a non-uniform and potentially discriminatory manner. Disenfranchised individuals sometimes must either obtain a pardon or an order from the Governor or an action by the parole or pardon board, depending on the offense and State. Individuals convicted of a Federal offense often have additional barriers to regaining voting rights.
  - (9) State disenfranchisement laws disproportionately impact racial and ethnic minorities. In recent years, African Americans have been imprisoned at over 5 times the rate of Whites. More than 6 percent of the voting-age African-American population, or 1,800,000 African Americans, are disenfranchised due to a felony conviction. In 9 States—Alabama (16 percent), Arizona (13 percent), Florida (15 percent), Kentucky (15 percent), Mississippi (16 percent)

- cent), South Dakota (14 percent), Tennessee (21 percent), Virginia (16 percent), and Wyoming (36 percent)—more than 1 in 8 African Americans are unable to vote because of a felony conviction, twice the national average for African Americans.
  - (10) Latino citizens are also disproportionately disenfranchised based upon their disproportionate representation in the criminal justice system. In recent years, Latinos have been imprisoned at 2.5 times the rate of Whites. More than 2 percent of the voting-age Latino population, or 560,000 Latinos, are disenfranchised due to a felony conviction. In 34 states Latinos are disenfranchised at a higher rate than the general population. In 11 states 4 percent or more of Latino adults are disenfranchised due to a felony conviction (Alabama, 4 percent; Arizona, 7 percent; Arkansas, 4 percent; Idaho, 4 percent; Iowa, 4 percent; Kentucky, 6 percent; Minnesota, 4 percent; Mississippi, 5 percent; Nebraska, 6 percent; Tennessee; 11 percent; Wyoming, 4 percent), twice the national average for Latinos.
    - (11) Disenfranchising citizens who have been convicted of a criminal offense and who are living and working in the community serves no compelling

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- 1 State interest and hinders their rehabilitation and 2 reintegration into society.
- 12) State disenfranchisement laws can suppress electoral participation among eligible voters by discouraging voting among family and community members of disenfranchised persons. Future electoral participation by the children of disenfranchised parents may be impacted as well.
- 9 (13) The United States is one of the only West-10 ern democracies that permits the permanent denial 11 of voting rights for individuals with felony convic-12 tions.

#### 13 SEC. 1403. RIGHTS OF CITIZENS.

- 14 The right of an individual who is a citizen of the
- 15 United States to vote in any election for Federal office
- 16 shall not be denied or abridged because that individual has
- 17 been convicted of a criminal offense unless such individual
- 18 is serving a felony sentence in a correctional institution
- 19 or facility at the time of the election.

## 20 SEC. 1404. ENFORCEMENT.

- 21 (a) Attorney General.—The Attorney General
- 22 may, in a civil action, obtain such declaratory or injunctive
- 23 relief as is necessary to remedy a violation of this subtitle.
- 24 (b) Private Right of Action.—

1	(1) In general.—A person who is aggrieved
2	by a violation of this subtitle may provide written
3	notice of the violation to the chief election official of
4	the State involved.

- (2) Relief.—Except as provided in paragraph (3), if the violation is not corrected within 90 days after receipt of a notice under paragraph (1), or within 20 days after receipt of the notice if the violation occurred within 120 days before the date of an election for Federal office, the aggrieved person may, in a civil action, obtain declaratory or injunctive relief with respect to the violation.
- (3) EXCEPTION.—If the violation occurred within 30 days before the date of an election for Federal office, the aggrieved person need not provide notice to the chief election official of the State under paragraph (1) before bringing a civil action to obtain declaratory or injunctive relief with respect to the violation.
- 20 SEC. 1405. NOTIFICATION OF RESTORATION OF VOTING 21 RIGHTS.
- 22 (a) State Notification.—
- 23 (1) NOTIFICATION.—On the date determined 24 under paragraph (2), each State shall—

1	(A) notify in writing any individual who
2	has been convicted of a criminal offense under
3	the law of that State that such individual—
4	(i) has the right to vote in an election
5	for Federal office pursuant to the Democ-
6	racy Restoration Act of 2021; and
7	(ii) may register to vote in any such
8	election; and
9	(B) provide such individual with any mate-
10	rials that are necessary to register to vote in
11	any such election.
12	(2) Date of notification.—
13	(A) FELONY CONVICTION.—In the case of
14	such an individual who has been convicted of a
15	felony, the notification required under para-
16	graph (1) shall be given on the date on which
17	the individual—
18	(i) is sentenced to serve only a term
19	of probation; or
20	(ii) is released from the custody of
21	that State (other than to the custody of
22	another State or the Federal Government
23	to serve a term of imprisonment for a fel-
24	ony conviction).

1	(B) MISDEMEANOR CONVICTION.—In the
2	case of such an individual who has been con-
3	victed of a misdemeanor, the notification re-
4	quired under paragraph (1) shall be given on
5	the date on which such individual is sentenced
6	by a State court.
7	(b) Federal Notification.—
8	(1) Notification.—Any individual who has
9	been convicted of a criminal offense under Federal
10	law—
11	(A) shall be notified in accordance with
12	paragraph (2) that such individual—
13	(i) has the right to vote in an election
14	for Federal office pursuant to the Democ-
15	racy Restoration Act of 2021; and
16	(ii) may register to vote in any such
17	election; and
18	(B) shall be provided with any materials
19	that are necessary to register to vote in any
20	such election.
21	(2) Date of notification.—
22	(A) FELONY CONVICTION.—In the case of
23	such an individual who has been convicted of a
24	felony, the notification required under para-
25	graph (1) shall be given—

1	(i) in the case of an individual who is
2	sentenced to serve only a term of proba-
3	tion, by the Assistant Director for the Of-
4	fice of Probation and Pretrial Services of
5	the Administrative Office of the United
6	States Courts on the date on which the in-
7	dividual is sentenced; or
8	(ii) in the case of any individual com-
9	mitted to the custody of the Bureau of
10	Prisons, by the Director of the Bureau of
11	Prisons, during the period beginning or
12	the date that is 6 months before such indi-
13	vidual is released and ending on the date
14	such individual is released from the cus-
15	tody of the Bureau of Prisons.
16	(B) MISDEMEANOR CONVICTION.—In the
17	case of such an individual who has been con-
18	victed of a misdemeanor, the notification re-
19	quired under paragraph (1) shall be given or
20	the date on which such individual is sentenced
21	by a court established by an Act of Congress
22	SEC. 1406. DEFINITIONS.
23	For purposes of this subtitle:
24	(1) Correctional institution or facil-
25	The term "correctional institution or facility"

1	means any prison, penitentiary, jail, or other institu-
2	tion or facility for the confinement of individuals
3	convicted of criminal offenses, whether publicly or
4	privately operated, except that such term does not
5	include any residential community treatment center
6	(or similar public or private facility).
7	(2) Election.—The term "election" means—
8	(A) a general, special, primary, or runoff
9	election;
10	(B) a convention or caucus of a political
11	party held to nominate a candidate;
12	(C) a primary election held for the selec-
13	tion of delegates to a national nominating con-
14	vention of a political party; or
15	(D) a primary election held for the expres-
16	sion of a preference for the nomination of per-
17	sons for election to the office of President.
18	(3) FEDERAL OFFICE.—The term "Federal of-
19	fice" means the office of President or Vice President
20	of the United States, or of Senator or Representa-
21	tive in, or Delegate or Resident Commissioner to,
22	the Congress of the United States.
23	(4) Probation.—The term "probation" means
24	probation, imposed by a Federal, State, or local

1	court, with or without a condition on the individual
2	involved concerning—
3	(A) the individual's freedom of movement;
4	(B) the payment of damages by the indi-
5	vidual;
6	(C) periodic reporting by the individual to
7	an officer of the court; or
8	(D) supervision of the individual by an of-
9	ficer of the court.
10	SEC. 1407. RELATION TO OTHER LAWS.
11	(a) State Laws Relating to Voting Rights.—
12	Nothing in this subtitle may be construed to prohibit the
13	States from enacting any State law which affords the right
14	to vote in any election for Federal office on terms less
15	restrictive than those established by this subtitle.
16	(b) CERTAIN FEDERAL ACTS.—The rights and rem-
17	edies established by this subtitle—
18	(1) are in addition to all other rights and rem-
19	edies provided by law, and
20	(2) shall not supersede, restrict, or limit the ap-
21	plication of the Voting Rights Act of 1965 (52
22	U.S.C. 10301 et seq.) or the National Voter Reg-
23	istration Act of 1993 (52 U.S.C. 20501 et seq.).

#### 1 SEC. 1408. FEDERAL PRISON FUNDS.

- 2 No State, unit of local government, or other person
- 3 may receive or use, to construct or otherwise improve a
- 4 prison, jail, or other place of incarceration, any Federal
- 5 funds unless that person has in effect a program under
- 6 which each individual incarcerated in that person's juris-
- 7 diction who is a citizen of the United States is notified,
- 8 upon release from such incarceration, of that individual's
- 9 rights under section 1403.
- 10 SEC. 1409. EFFECTIVE DATE.
- 11 This subtitle shall apply to citizens of the United
- 12 States voting in any election for Federal office held after
- 13 the date of the enactment of this Act.
- 14 Subtitle F—Promoting Accuracy,
- 15 Integrity, and Security Through
- 16 Voter-Verified Permanent Paper
- 17 **Ballot**
- 18 SEC. 1501. SHORT TITLE.
- 19 This subtitle may be cited as the "Voter Confidence
- 20 and Increased Accessibility Act of 2021".
- 21 SEC. 1502. PAPER BALLOT AND MANUAL COUNTING RE-
- QUIREMENTS.
- 23 (a) In General.—Section 301(a)(2) of the Help
- 24 America Vote Act of 2002 (52 U.S.C. 21081(a)(2)) is
- 25 amended to read as follows:
- 26 "(2) Paper ballot requirement.—

1	"(A) Voter-verified paper ballots.—
2	"(i) Paper ballot requirement.—
3	(I) The voting system shall require the use
4	of an individual, durable, voter-verified
5	paper ballot of the voter's vote that shall
6	be marked and made available for inspec-
7	tion and verification by the voter before
8	the voter's vote is cast and counted, and
9	which shall be counted by hand or read by
10	an optical character recognition device or
11	other counting device. For purposes of this
12	subclause, the term 'individual, durable,
13	voter-verified paper ballot' means a paper
14	ballot marked by the voter by hand or a
15	paper ballot marked through the use of a
16	nontabulating ballot marking device or sys-
17	tem, so long as the voter shall have the op-
18	tion to mark his or her ballot by hand.
19	"(II) The voting system shall provide
20	the voter with an opportunity to correct
21	any error on the paper ballot before the
22	permanent voter-verified paper ballot is
23	preserved in accordance with clause (ii).
24	"(III) The voting system shall not
25	preserve the voter-verified paper ballots in

1	any manner that makes it possible, at any
2	time after the ballot has been cast, to asso-
3	ciate a voter with the record of the voter's
4	vote without the voter's consent.
5	"(IV) The voting system shall pre-
6	vent, through mechanical means or
7	through independently verified protections,
8	the modification or addition of vote selec-
9	tions on a printed or marked ballot at any
10	time after the voter has been provided an
11	opportunity to correct errors on the ballot
12	pursuant to subclause (II).
13	"(ii) Preservation as official
14	RECORD.—The individual, durable, voter-
15	verified paper ballot used in accordance
16	with clause (i) shall constitute the official
17	ballot and shall be preserved and used as
18	the official ballot for purposes of any re-
19	count or audit conducted with respect to
20	any election for Federal office in which the
21	voting system is used.
22	"(iii) Manual counting require-
23	MENTS FOR RECOUNTS AND AUDITS.—(I)
24	Each paper ballot used pursuant to clause
25	(i) shall be suitable for a manual audit,

1	and shall be counted by hand in any re-
2	count or audit conducted with respect to
3	any election for Federal office.
4	"(II) In the event of any inconsist-
5	encies or irregularities between any elec-
6	tronic vote tallies and the vote tallies de-
7	termined by counting by hand the indi-
8	vidual, durable, voter-verified paper ballots
9	used pursuant to clause (i), and subject to
10	subparagraph (B), the individual, durable,
11	voter-verified paper ballots shall be the
12	true and correct record of the votes cast.
13	"(iv) Application to all bal-
14	Lots.—The requirements of this subpara-
15	graph shall apply to all ballots cast in elec-
16	tions for Federal office, including ballots
17	cast by absent uniformed services voters
18	and overseas voters under the Uniformed
19	and Overseas Citizens Absentee Voting Act
20	and other absentee voters.
21	"(B) Special rule for treatment of
22	DISPUTES WHEN PAPER BALLOTS HAVE BEEN
23	SHOWN TO BE COMPROMISED.—
24	"(i) In General.—In the event
25	that—

1	"(I) there is any inconsistency
2	between any electronic vote tallies and
3	the vote tallies determined by count-
4	ing by hand the individual, durable,
5	voter-verified paper ballots used pur-
6	suant to subparagraph (A)(i) with re-
7	spect to any election for Federal of-
8	fice; and
9	"(II) it is demonstrated by clear
10	and convincing evidence (as deter-
11	mined in accordance with the applica-
12	ble standards in the jurisdiction in-
13	volved) in any recount, audit, or con-
14	test of the result of the election that
15	the paper ballots have been com-
16	promised (by damage or mischief or
17	otherwise) and that a sufficient num-
18	ber of the ballots have been so com-
19	promised that the result of the elec-
20	tion could be changed,
21	the determination of the appropriate rem-
22	edy with respect to the election shall be
23	made in accordance with applicable State
24	law, except that the electronic tally shall

1	not be used as the exclusive basis for de-
2	termining the official certified result.
3	"(ii) Rule for consideration of
4	BALLOTS ASSOCIATED WITH EACH VOTING
5	MACHINE.—For purposes of clause (i),
6	only the paper ballots deemed com-
7	promised, if any, shall be considered in the
8	calculation of whether or not the result of
9	the election could be changed due to the
10	compromised paper ballots.".
11	(b) Conforming Amendment Clarifying Appli-
12	CABILITY OF ALTERNATIVE LANGUAGE ACCESSIBILITY.—
13	Section 301(a)(4) of such Act (52 U.S.C. 21081(a)(4))
14	is amended by inserting "(including the paper ballots re-
15	quired to be used under paragraph (2))" after "voting sys-
16	tem".
17	(c) Other Conforming Amendments.—Section
18	301(a)(1) of such Act (52 U.S.C. 21081(a)(1)) is amend-
19	ed—
20	(1) in subparagraph (A)(i), by striking "count-
21	ed" and inserting "counted, in accordance with
22	paragraphs (2) and (3)";
23	(2) in subparagraph (A)(ii), by striking "count-
24	ed" and inserting "counted, in accordance with
25	paragraphs (2) and (3)";

1	(3) in subparagraph (A)(iii), by striking "count-
2	ed" each place it appears and inserting "counted, in
3	accordance with paragraphs (2) and (3)"; and
4	(4) in subparagraph (B)(ii), by striking "count-
5	ed" and inserting "counted, in accordance with
6	paragraphs (2) and (3)".
7	SEC. 1503. ACCESSIBILITY AND BALLOT VERIFICATION FOR
8	INDIVIDUALS WITH DISABILITIES.
9	(a) In General.—Section 301(a)(3)(B) of the Help
10	America Vote Act of 2002 (52 U.S.C. 21081(a)(3)(B)) is
11	amended to read as follows:
12	"(B)(i) ensure that individuals with dis-
13	abilities and others are given an equivalent op-
14	portunity to vote, including with privacy and
15	independence, in a manner that produces a
16	voter-verified paper ballot;
17	"(ii) satisfy the requirement of subpara-
18	graph (A) through the use of at least one voting
19	system equipped for individuals with disabil-
20	ities, including nonvisual and enhanced visual
21	accessibility for the blind and visually impaired,
22	and nonmanual and enhanced manual accessi-
23	bility for the mobility and dexterity impaired, at
24	each polling place; and

1	"(iii) meet the requirements of subpara-
2	graph (A) and paragraph (2)(A) by using a sys-
3	tem that—
4	"(I) allows the voter to privately and
5	independently verify the permanent paper
6	ballot through the presentation, in acces-
7	sible form, of the printed or marked vote
8	selections from the same printed or
9	marked information that would be used for
10	any vote counting or auditing; and
11	"(II) allows the voter to privately and
12	independently verify and cast the perma-
13	nent paper ballot without requiring the
14	voter to manually handle the paper bal-
15	lot;".
16	(b) Specific Requirement of Study, Testing,
17	AND DEVELOPMENT OF ACCESSIBLE VOTING OPTIONS.—
18	(1) STUDY AND REPORTING.—Subtitle C of
19	title II of such Act (52 U.S.C. 21081 et seq.) is
20	amended—
21	(A) by redesignating section 247 as section
22	248; and
23	(B) by inserting after section 246 the fol-
24	lowing new section:

1	"SEC. 247. STUDY AND REPORT ON ACCESSIBLE VOTING
2	OPTIONS.
3	"(a) Grants To Study and Report.—The Com-
4	mission, in coordination with the Access Board and the
5	Cybersecurity and Infrastructure Security Agency, shall
6	make grants to not fewer than 3 eligible entities to study,
7	test, and develop accessible and secure remote voting sys-
8	tems and voting, verification, and casting devices to en-
9	hance the accessibility of voting and verification for indi-
10	viduals with disabilities.
11	"(b) Eligibility.—An entity is eligible to receive a
12	grant under this part if it submits to the Commission (at
13	such time and in such form as the Commission may re-
14	quire) an application containing—
15	"(1) a certification that the entity shall com-
16	plete the activities carried out with the grant not
17	later than January 1, 2024; and
18	"(2) such other information and certifications
19	as the Commission may require.
20	"(c) AVAILABILITY OF TECHNOLOGY.—Any tech-
21	nology developed with the grants made under this section
22	shall be treated as non-proprietary and shall be made
23	available to the public, including to manufacturers of vot-
24	ing systems.
25	"(d) Coordination With Grants for Tech-
26	NOLOGY IMPROVEMENTS.—The Commission shall carry

- 1 out this section so that the activities carried out with the
- 2 grants made under subsection (a) are coordinated with the
- 3 research conducted under the grant program carried out
- 4 by the Commission under section 271, to the extent that
- 5 the Commission determine necessary to provide for the ad-
- 6 vancement of accessible voting technology.
- 7 "(e) AUTHORIZATION OF APPROPRIATIONS.—There
- 8 is authorized to be appropriated to carry out subsection
- 9 (a) \$10,000,000, to remain available until expended.".
- 10 (2) CLERICAL AMENDMENT.—The table of con-
- tents of such Act is amended—
- 12 (A) by redesignating the item relating to
- section 247 as relating to section 248; and
- (B) by inserting after the item relating to
- section 246 the following new item:

"Sec. 247. Study and report on accessible voting options.".

- 16 (c) Clarification of Accessibility Standards
- 17 Under Voluntary Voting System Guidance.—In
- 18 adopting any voluntary guidance under subtitle B of title
- 19 III of the Help America Vote Act with respect to the ac-
- 20 cessibility of the paper ballot verification requirements for
- 21 individuals with disabilities, the Election Assistance Com-
- 22 mission shall include and apply the same accessibility
- 23 standards applicable under the voluntary guidance adopt-
- 24 ed for accessible voting systems under such subtitle.

1	(d) Permitting Use of Funds for Protection
2	AND ADVOCACY SYSTEMS TO SUPPORT ACTIONS TO EN-
3	FORCE ELECTION-RELATED DISABILITY ACCESS.—Sec-
4	tion 292(a) of the Help America Vote Act of 2002 (52
5	U.S.C. 21062(a)) is amended by striking "; except that"
6	and all that follows and inserting a period.
7	SEC. 1504. DURABILITY AND READABILITY REQUIREMENTS
8	FOR BALLOTS.
9	Section 301(a) of the Help America Vote Act of 2002
10	(52 U.S.C. 21081(a)) is amended by adding at the end
11	the following new paragraph:
12	"(7) Durability and readability require-
13	MENTS FOR BALLOTS.—
14	"(A) Durability requirements for
15	PAPER BALLOTS.—
16	"(i) In General.—All voter-verified
17	paper ballots required to be used under
18	this Act shall be marked or printed on du-
19	rable paper.
20	"(ii) Definition.—For purposes of
21	this Act, paper is 'durable' if it is capable
22	of withstanding multiple counts and re-
23	counts by hand without compromising the
24	fundamental integrity of the ballots, and
25	canable of retaining the information

1	marked or printed on	them for the full du-
2	ration of a retention	and preservation pe-
3	riod of 22 months.	

"(B) Readability requirements for Paper Ballots Marked by Ballot Marking Device.—All voter-verified paper ballots completed by the voter through the use of a ballot marking device shall be clearly readable by the voter without assistance (other than eyeglasses or other personal vision enhancing devices) and by an optical character recognition device or other device equipped for individuals with disabilities.".

# 14 SEC. 1505. STUDY AND REPORT ON OPTIMAL BALLOT DE-

15 SIGN.

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- 16 (a) STUDY.—The Election Assistance Commission 17 shall conduct a study of the best ways to design ballots 18 used in elections for public office, including paper ballots 19 and electronic or digital ballots, to minimize confusion and 20 user errors.
- 21 (b) Report.—Not later than January 1, 2022, the 22 Election Assistance Commission shall submit to Congress
- 23 a report on the study conducted under subsection (a).

1	SEC. 1506. PAPER BALLOT PRINTING REQUIREMENTS.
2	Section 301(a) of the Help America Vote Act of 2002
3	(52 U.S.C. 21081(a)), as amended by section 1504, is fur-
4	ther amended by adding at the end the following new para-
5	graph:
6	"(8) Printing requirements for bal-
7	LOTS.—All paper ballots used in an election for Fed-
8	eral office shall be printed in the United States on
9	paper manufactured in the United States.".
10	SEC. 1507. EFFECTIVE DATE FOR NEW REQUIREMENTS.
11	Section 301(d) of the Help America Vote Act of 2002
12	(52 U.S.C. 21081(d)) is amended to read as follows:
13	"(d) Effective Date.—
14	"(1) In general.—Except as provided in para-
15	graph (2), each State and jurisdiction shall be re-
16	quired to comply with the requirements of this sec-
17	tion on and after January 1, 2006.
18	"(2) Special rule for certain require-
19	MENTS.—
20	"(A) In general.—Except as provided in
21	subparagraphs (B) and (C), the requirements of
22	this section which are first imposed on a State
23	and jurisdiction pursuant to the amendments
24	made by the Voter Confidence and Increased
25	Accessibility Act of 2021 shall apply with re-

spect to voting systems used for any election for

1	Federal office held in 2022 or any succeeding
2	year.
3	"(B) Delay for jurisdictions using
4	CERTAIN PAPER RECORD PRINTERS OR CERTAIN
5	SYSTEMS USING OR PRODUCING VOTER-
6	VERIFIABLE PAPER RECORDS IN 2020.—
7	"(i) Delay.—In the case of a juris-
8	diction described in clause (ii), subpara-
9	graph (A) shall apply to a voting system in
10	the jurisdiction as if the reference in such
11	subparagraph to '2022' were a reference to
12	'2024', but only with respect to the fol-
13	lowing requirements of this section:
14	"(I) Paragraph $(2)(A)(i)(I)$ of
15	subsection (a) (relating to the use of
16	voter-verified paper ballots).
17	"(II) Paragraph (3)(B)(iii)(I)
18	and (II) of subsection (a) (relating to
19	access to verification from and casting
20	of the durable paper ballot).
21	"(III) Paragraph (7) of sub-
22	section (a) (relating to durability and
23	readability requirements for ballots).

1	"(ii) Jurisdictions described.—A
2	jurisdiction described in this clause is a ju-
3	risdiction—
4	"(I) which used voter-verifiable
5	paper record printers attached to di-
6	rect recording electronic voting ma-
7	chines, or which used other voting
8	systems that used or produced paper
9	records of the vote verifiable by voters
10	but that are not in compliance with
11	paragraphs $(2)(A)(i)(I)$ , $(3)(B)(iii)$ (i)
12	and (II), and (7) of subsection (a) (as
13	amended or added by the Voter Con-
14	fidence and Increased Accessibility
15	Act of 2021), for the administration
16	of the regularly scheduled general
17	election for Federal office held in No-
18	vember 2020; and
19	"(II) which will continue to use
20	such printers or systems for the ad-
21	ministration of elections for Federal
22	office held in years before 2024.
23	"(iii) Mandatory availability of
24	PAPER BALLOTS AT POLLING PLACES

1	USING GRANDFATHERED PRINTERS AND
2	SYSTEMS.—
3	"(I) Requiring ballots to be
4	OFFERED AND PROVIDED.—The ap-
5	propriate election official at each poll-
6	ing place that uses a printer or sys-
7	tem described in clause (ii)(I) for the
8	administration of elections for Federal
9	office shall offer each individual who
10	is eligible to cast a vote in the election
11	at the polling place the opportunity to
12	cast the vote using a blank pre-print-
13	ed paper ballot which the individual
14	may mark by hand and which is not
15	produced by the direct recording elec-
16	tronic voting machine or other such
17	system. The official shall provide the
18	individual with the ballot and the sup-
19	plies necessary to mark the ballot, and
20	shall ensure (to the greatest extent
21	practicable) that the waiting period
22	for the individual to cast a vote is the
23	lesser of 30 minutes or the average
24	waiting period for an individual who

1	does not agree to cast the vote using
2	such a paper ballot under this clause.
3	"(II) TREATMENT OF BALLOT.—
4	Any paper ballot which is cast by an
5	individual under this clause shall be
6	counted and otherwise treated as a
7	regular ballot for all purposes (includ-
8	ing by incorporating it into the final
9	unofficial vote count (as defined by
10	the State) for the precinct) and not as
11	a provisional ballot, unless the indi-
12	vidual casting the ballot would have
13	otherwise been required to cast a pro-
14	visional ballot.
15	"(III) Posting of notice.—
16	The appropriate election official shall
17	ensure there is prominently displayed
18	at each polling place a notice that de-
19	scribes the obligation of the official to
20	offer individuals the opportunity to
21	cast votes using a pre-printed blank
22	paper ballot.
23	"(IV) Training of election
24	OFFICIALS.—The chief State election
25	official shall ensure that election offi-

cials at polling places in the State are aware of the requirements of this clause, including the requirement to display a notice under subclause (III), and are aware that it is a violation of the requirements of this title for an election official to fail to offer an individual the opportunity to cast a vote using a blank pre-printed paper ballot.

"(V) Period of Applica-Bility.—The requirements of this clause apply only during the period in which the delay is in effect under clause (i).

"(C) Special rule for Jurisdictions USING CERTAIN NONTABULATING BALLOT MARKING DEVICES.—In the case of a jurisdiction which uses a nontabulating ballot marking device which automatically deposits the ballot into a privacy sleeve, subparagraph (A) shall apply to a voting system in the jurisdiction as if the reference in such subparagraph to 'any election for Federal office held in 2022 or any succeeding year' were a reference to 'elections for Federal office occurring held in 2024 or

1	each succeeding year', but only with respect to
2	paragraph (3)(B)(iii)(II) of subsection (a) (re-
3	lating to nonmanual casting of the durable
4	paper ballot).".
5	Subtitle G—Provisional Ballots
6	SEC. 1601. REQUIREMENTS FOR COUNTING PROVISIONAL
7	BALLOTS; ESTABLISHMENT OF UNIFORM AND
8	NONDISCRIMINATORY STANDARDS.
9	(a) In General.—Section 302 of the Help America
10	Vote Act of 2002 (52 U.S.C. 21082) is amended—
11	(1) by redesignating subsection (d) as sub-
12	section (f); and
13	(2) by inserting after subsection (c) the fol-
14	lowing new subsections:
15	"(d) Statewide Counting of Provisional Bal-
16	LOTS.—
17	"(1) In general.—For purposes of subsection
18	(a)(4), notwithstanding the precinct or polling place
19	at which a provisional ballot is cast within the State,
20	the appropriate election official of the jurisdiction in
21	which the individual is registered shall count each
22	vote on such ballot for each election in which the in-
23	dividual who cast such ballot is eligible to vote.

1	"(2) Effective date.—This subsection shall
2	apply with respect to elections held on or after Janu-
3	ary 1, 2022.
4	"(e) Uniform and Nondiscriminatory Stand-
5	ARDS.—
6	"(1) In general.—Consistent with the re-
7	quirements of this section, each State shall establish
8	uniform and nondiscriminatory standards for the
9	issuance, handling, and counting of provisional bal-
10	lots.
11	"(2) Effective date.—This subsection shall
12	apply with respect to elections held on or after Janu-
13	ary 1, 2022.".
14	(b) Conforming Amendment.—Section 302(f) of
15	such Act (52 U.S.C. 21082(f)), as redesignated by sub-
16	section (a), is amended by striking "Each State" and in-
17	serting "Except as provided in subsections (d)(2) and
18	(e)(2), each State".
19	Subtitle H—Early Voting
20	SEC. 1611. EARLY VOTING.
21	(a) REQUIREMENTS.—Subtitle A of title III of the
22	Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.)
23	as amended by section 1031(a), section 1101(a), section
24	1102(a), section 1103(a)(1), and section 1104(a), is
25	amended—

1	(1) by redesignating sections 309 and 310 as
2	sections 310 and 311, respectively; and
3	(2) by inserting after section 308 the following
4	new section:
5	"SEC. 309. EARLY VOTING.
6	"(a) Requiring Voting Prior to Date of Elec-
7	TION.—
8	"(1) IN GENERAL.—Each State shall allow indi-
9	viduals to vote in an election for Federal office dur-
10	ing an early voting period which occurs prior to the
11	date of the election, in the same manner as voting
12	is allowed on such date.
13	"(2) Length of Period.—The early voting
14	period required under this subsection with respect to
15	an election shall consist of a period of consecutive
16	days (including weekends) which begins on the 15th
17	day before the date of the election (or, at the option
18	of the State, on a day prior to the 15th day before
19	the date of the election) and ends on the date of the
20	election.
21	"(b) Minimum Early Voting Requirements.—
22	Each polling place which allows voting during an early vot-
23	ing period under subsection (a) shall—
24	"(1) allow such voting for no less than 10 hours
25	on each day;

1	"(2) have uniform hours each day for which
2	such voting occurs; and
3	"(3) allow such voting to be held for some pe-

riod of time prior to 9:00 a.m (local time) and some period of time after 5:00 p.m. (local time).

## "(c) Location of Polling Places.—

- "(1) PROXIMITY TO PUBLIC TRANSPORTATION.—To the greatest extent practicable, a State shall ensure that each polling place which allows voting during an early voting period under subsection (a) is located within walking distance of a stop on a public transportation route.
- "(2) AVAILABILITY IN RURAL AREAS.—The State shall ensure that polling places which allow voting during an early voting period under subsection (a) will be located in rural areas of the State, and shall ensure that such polling places are located in communities which will provide the greatest opportunity for residents of rural areas to vote during the early voting period.

## 21 "(d) Standards.—

"(1) IN GENERAL.—The Commission shall issue standards for the administration of voting prior to the day scheduled for a Federal election. Such standards shall include the nondiscriminatory geo-

- graphic placement of polling places at which such voting occurs.
- "(2) DEVIATION.—The standards described in paragraph (1) shall permit States, upon providing adequate public notice, to deviate from any requirement in the case of unforeseen circumstances such
- 7 as a natural disaster, terrorist attack, or a change
- 8 in voter turnout.
- 9 "(e) Ballot Processing and Scanning Require-
- 10 MENTS.—
- 11 "(1) IN GENERAL.—The State shall begin proc-
- essing and scanning ballots cast during in-person
- early voting for tabulation at least 14 days prior to
- the date of the election involved.
- 15 "(2) Limitation.—Nothing in this subsection
- shall be construed to permit a State to tabulate bal-
- lots in an election before the closing of the polls on
- the date of the election.
- 19 "(f) Effective Date.—This section shall apply
- 20 with respect to the regularly scheduled general election for
- 21 Federal office held in November 2022 and each succeeding
- 22 election for Federal office.".
- 23 (b) Conforming Amendments Relating to
- 24 Issuance of Voluntary Guidance by Election As-
- 25 SISTANCE COMMISSION.—Section 321(b) of such Act (52

1	U.S.C. 21101(b)), as redesignated and amended by sec-
2	tion 1101(b), is amended—
3	(1) by striking "and" at the end of paragraph
4	(3);
5	(2) by striking the period at the end of para-
6	graph (4) and inserting "; and; and
7	(3) by adding at the end the following new
8	paragraph:
9	"(5) except as provided in paragraph (4), in the
10	case of the recommendations with respect to any sec-
11	tion added by the For the People Act of 2021, June
12	30, 2022.".
13	(c) CLERICAL AMENDMENTS.—The table of contents
14	of such Act, as amended by section 1031(c), section
15	1101(d), section 1102(c), section 1103(a)(3), and section
16	1104(c), is amended—
17	(1) by redesignating the items relating to sec-
18	tions 309 and 310 as relating to sections 310 and
19	311, respectively; and
20	(2) by inserting after the item relating to sec-
21	tion 308 the following new item:
	"Sec. 309. Early voting.".
22	Subtitle I—Voting by Mail
23	SEC. 1621. VOTING BY MAIL.
24	(a) Requirements.—Subtitle A of title III of the
25	Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.),

1	as amended by section 1031(a), section 1101(a), section
2	1102(a), section 1103(a)(1), section 1104(a), and section
3	1611(a), is amended—
4	(1) by redesignating sections 310 and 311 as
5	sections 311 and 312, respectively; and
6	(2) by inserting after section 309 the following
7	new section:
8	"SEC. 310. PROMOTING ABILITY OF VOTERS TO VOTE BY
9	MAIL.
10	"(a) Uniform Availability of Absentee Voting
11	TO ALL VOTERS.—
12	"(1) In general.—If an individual in a State
13	is eligible to cast a vote in an election for Federal
14	office, the State may not impose any additional con-
15	ditions or requirements on the eligibility of the indi-
16	vidual to cast the vote in such election by absentee
17	ballot by mail.
18	"(2) Administration of voting by mail.—
19	"(A) Prohibiting identification re-
20	QUIREMENT AS CONDITION OF OBTAINING BAL-
21	LOT.—A State may not require an individual to
22	provide any form of identification as a condition
23	of obtaining an absentee ballot, except that
24	nothing in this paragraph may be construed to
25	prevent a State from requiring a signature of

1	the individual or similar affirmation as a condi-
2	tion of obtaining an absentee ballot.
3	"(B) Prohibiting requirement to pro-
4	VIDE NOTARIZATION OR WITNESS SIGNATURE
5	AS CONDITION OF OBTAINING OR CASTING BAL-
6	Lot.—A State may not require notarization or
7	witness signature or other formal authentica-
8	tion (other than voter attestation) as a condi-
9	tion of obtaining or casting an absentee ballot.
10	"(C) Deadline for returning bal-
11	Lot.—A State may impose a reasonable dead-
12	line for requesting the absentee ballot and re-
13	lated voting materials from the appropriate
14	State or local election official and for returning
15	the ballot to the appropriate State or local elec-
16	tion official.
17	"(3) No effect on identification require-
18	MENTS FOR FIRST-TIME VOTERS REGISTERING BY
19	MAIL.—Nothing in this subsection may be construed
20	to exempt any individual described in paragraph (1)
21	of section 303(b) from meeting the requirements of
22	paragraph (2) of such section.
23	"(b) Due Process Requirements for States
24	REQUIRING SIGNATURE VERIFICATION.—
25	"(1) Requirement.—

"(A) IN GENERAL.—A State may not impose a signature verification requirement as a condition of accepting and counting an absentee ballot submitted by any individual with respect to an election for Federal office unless the State meets the due process requirements described in paragraph (2).

"(B) SIGNATURE VERIFICATION REQUIRE-MENT DESCRIBED.—In this subsection, a 'signature verification requirement' is a requirement that an election official verify the identification of an individual by comparing the individual's signature on the absentee ballot with the individual's signature on the official list of registered voters in the State or another official record or other document used by the State to verify the signatures of voters.

## "(2) Due process requirements.—

"(A) NOTICE AND OPPORTUNITY TO CURE DISCREPANCY IN SIGNATURES.—If an individual submits an absentee ballot and the appropriate State or local election official determines that a discrepancy exists between the signature on such ballot and the signature of such individual on the official list of registered voters

1	in the State or other official record or document
2	used by the State to verify the signatures of
3	voters, such election official, prior to making a
4	final determination as to the validity of such
5	ballot, shall—
6	"(i) make a good faith effort to imme-
7	diately notify the individual by mail, tele-
8	phone, and (if available) text message and
9	electronic mail that—
10	"(I) a discrepancy exists between
11	the signature on such ballot and the
12	signature of the individual on the offi-
13	cial list of registered voters in the
14	State or other official record or docu-
15	ment used by the State to verify the
16	signatures of voters, and
17	"(II) if such discrepancy is not
18	cured prior to the expiration of the
19	10-day period which begins on the
20	date the official notifies the individual
21	of the discrepancy, such ballot will not
22	be counted; and
23	"(ii) cure such discrepancy and count
24	the ballot if, prior to the expiration of the
25	10-day period described in clause (i)(II).

1	the individual provides the official with in-
2	formation to cure such discrepancy, either
3	in person, by telephone, or by electronic
4	methods.
5	"(B) Notice and opportunity to cure
6	MISSING SIGNATURE OR OTHER DEFECT.—If an
7	individual submits an absentee ballot without a
8	signature or submits an absentee ballot with
9	another defect which, if left uncured, would
10	cause the ballot to not be counted, the appro-
11	priate State or local election official, prior to
12	making a final determination as to the validity
13	of the ballot, shall—
14	"(i) make a good faith effort to imme-
15	diately notify the individual by mail, tele-
16	phone, and (if available) text message and
17	electronic mail that—
18	"(I) the ballot did not include a
19	signature or has some other defect,
20	and
21	"(II) if the individual does not
22	provide the missing signature or cure
23	the other defect prior to the expira-
24	tion of the 10-day period which begins
25	on the date the official notifies the in-

1	dividual that the ballot did not include
2	a signature or has some other defect,
3	such ballot will not be counted; and
4	"(ii) count the ballot if, prior to the
5	expiration of the 10-day period described
6	in clause (i)(II), the individual provides the
7	official with the missing signature on a
8	form proscribed by the State or cures the
9	other defect.
10	This subparagraph does not apply with respect
11	to a defect consisting of the failure of a ballot
12	to meet the applicable deadline for the accept-
13	ance of the ballot, as described in subsection
14	(e).
15	"(C) OTHER REQUIREMENTS.—An election
16	official may not make a determination that a
17	discrepancy exists between the signature on an
18	absentee ballot and the signature of the indi-
19	vidual who submits the ballot on the official list
20	of registered voters in the State or other official
21	record or other document used by the State to
22	verify the signatures of voters unless—
23	"(i) at least 2 election officials make
24	the determination:

1	"(ii) each official who makes the de-
2	termination has received training in proce-
3	dures used to verify signatures; and
4	"(iii) of the officials who make the de-
5	termination, at least one is affiliated with
6	the political party whose candidate received
7	the most votes in the most recent statewide
8	election for Federal office held in the State
9	and at least one is affiliated with the polit-
10	ical party whose candidate received the
11	second most votes in the most recent state-
12	wide election for Federal office held in the
13	State.
14	"(3) Report.—
15	"(A) In General.—Not later than 120
16	days after the end of a Federal election cycle,
17	each chief State election official shall submit to
18	the Commission a report containing the fol-
19	lowing information for the applicable Federal
20	election cycle in the State:
21	"(i) The number of ballots invalidated
22	due to a discrepancy under this subsection.
23	"(ii) Description of attempts to con-
24	tact voters to provide notice as required by
25	this subsection.

1	"(iii) Description of the cure process
2	developed by such State pursuant to this
3	subsection, including the number of ballots
4	determined valid as a result of such proc-
5	ess.
6	"(B) Submission to congress.—Not
7	later than 10 days after receiving a report
8	under subparagraph (A), the Commission shall
9	transmit such report to Congress.
10	"(C) FEDERAL ELECTION CYCLE DE-
11	FINED.—For purposes of this subsection, the
12	term 'Federal election cycle' means the period
13	beginning on January 1 of any odd-numbered
14	year and ending on December 31 of the fol-
15	lowing year.
16	"(4) Rule of Construction.—Nothing in
17	this subsection shall be construed—
18	"(A) to prohibit a State from rejecting a
19	ballot attempted to be cast in an election for
20	Federal office by an individual who is not eligi-
21	ble to vote in the election; or
22	"(B) to prohibit a State from providing an
23	individual with more time and more methods
24	for curing a discrepancy in the individual's sig-
25	nature, providing a missing signature, or curing

1	any other defect than the State is required to
2	provide under this subsection.
3	"(c) Online Applications for Absentee Bal-
4	LOTS.—
5	"(1) In general.—In addition to such other
6	methods as the State may establish for an individual
7	to apply for an absentee ballot, the State shall per-
8	mit an individual to submit an application for an ab-
9	sentee ballot online.
10	"(2) Treatment of Websites.—The State
11	shall be considered to meet the requirements of
12	paragraph (1) if the website of the appropriate State
13	or local election official allows an application for an
14	absentee ballot to be completed and submitted online
15	and if the website permits the individual—
16	"(A) to print the application so that the
17	individual may complete the application and re-
18	turn it to the official; or
19	"(B) to request that a paper copy of the
20	application be transmitted to the individual by
21	mail or electronic mail so that the individual
22	may complete the application and return it to
23	the official.
24	"(3) Ensuring delivery prior to elec-
25	TION.—If an individual who is eligible to vote in an

1 election for Federal office submits an application for 2 an absentee ballot in the election, the appropriate 3 State or local election official shall ensure that the ballot and relating voting materials are received by 5 the individual prior to the date of the election so 6 long as the individual's application is received by the 7 official not later than 5 days (excluding Saturdays, 8 Sundays, and legal public holidays) before the date 9 of the election, except that nothing in this paragraph 10 shall preclude a State or local jurisdiction from al-11 lowing for the acceptance and processing of absentee 12 ballot applications submitted or received after such 13 required period.

- "(4) APPLICATION FOR ALL FUTURE ELEC-TIONS.—At the option of an individual, a State shall treat the individual's application to vote by absentee ballot by mail in an election for Federal office as an application for an absentee ballot by mail in all subsequent Federal elections held in the State.
- "(d) Accessibility for Individuals With Dis-21 abilities.—The State shall ensure that all absentee bal-22 lot applications, absentee ballots, and related voting mate-23 rials in elections for Federal office are accessible to indi-24 viduals with disabilities in a manner that provides the

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1	same opportunity for access and participation (including
2	with privacy and independence) as for other voters.
3	"(e) Uniform Deadline for Acceptance of
4	Mailed Ballots.—
5	"(1) In general.—A State may not refuse to
6	accept or process a ballot submitted by an individual
7	by mail with respect to an election for Federal office
8	in the State on the grounds that the individual did
9	not meet a deadline for returning the ballot to the
10	appropriate State or local election official if—
11	"(A) the ballot is postmarked or otherwise
12	indicated by the United States Postal Service to
13	have been mailed on or before the date of the
14	election, or has been signed by the voter on or
15	before the date of the election; and
16	"(B) the ballot is received by the appro-
17	priate election official prior to the expiration of
18	the 10-day period which begins on the date of
19	the election.
20	"(2) Rule of Construction.—Nothing in
21	this subsection shall be construed to prohibit a State
22	from having a law that allows for counting of ballots
23	in an election for Federal office that are received
24	through the mail after the date that is 10 days after
25	the date of the election.

1	"(f) Alternative Methods of Returning Bal-
2	LOTS.—
3	"(1) In general.—In addition to permitting
4	an individual to whom a ballot in an election was
5	provided under this section to return the ballot to an
6	election official by mail, the State shall permit the
7	individual to cast the ballot by delivering the ballot
8	at such times and to such locations as the State may
9	establish, including—
10	"(A) permitting the individual to deliver
11	the ballot to a polling place on any date on
12	which voting in the election is held at the poll-
13	ing place; and
14	"(B) permitting the individual to deliver
15	the ballot to a designated ballot drop-off loca-
16	tion, a tribally designated building, or the office
17	of a State or local election official.
18	"(2) Permitting voters to designate
19	OTHER PERSON TO RETURN BALLOT.—The State—
20	"(A) shall permit a voter to designate any
21	person to return a voted and sealed absentee
22	ballot to the post office, a ballot drop-off loca-
23	tion, tribally designated building, or election of-
24	fice so long as the person designated to return
25	the ballot does not receive any form of com-

1	pensation based on the number of ballots that
2	the person has returned and no individual,
3	group, or organization provides compensation
4	on this basis; and
5	"(B) may not put any limit on how many
6	voted and sealed absentee ballots any des-
7	ignated person can return to the post office, a
8	ballot drop-off location, tribally designated
9	building, or election office.
10	"(g) Ballot Processing and Scanning Require-
11	MENTS.—
12	"(1) IN GENERAL.—The State shall begin proc-
13	essing and scanning ballots cast by mail for tabula-
14	tion at least 14 days prior to the date of the election
15	involved.
16	"(2) Limitation.—Nothing in this subsection
17	shall be construed to permit a State to tabulate bal-
18	lots in an election before the closing of the polls on
19	the date of the election.
20	"(h) Rule of Construction.—Nothing in this sec-
21	tion shall be construed to affect the authority of States
22	to conduct elections for Federal office through the use of
23	polling places at which individuals cast ballots.
24	"(i) No Effect on Ballots Submitted by Ab-
25	SENT MILITARY AND OVERSEAS VOTERS.—Nothing in

- 1 this section may be construed to affect the treatment of
- 2 any ballot submitted by an individual who is entitled to
- 3 vote by absentee ballot under the Uniformed and Overseas
- 4 Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.).
- 5 "(j) Effective Date.—This section shall apply
- 6 with respect to the regularly scheduled general election for
- 7 Federal office held in November 2022 and each succeeding
- 8 election for Federal office.".
- 9 (b) CLERICAL AMENDMENTS.—The table of contents
- 10 of such Act, as amended by section 1031(c), section
- 11 1101(d), section 1102(c), section 1103(a)(3), section
- 12 1104(c), and section 1611(c), is amended—
- 13 (1) by redesignating the items relating to sec-
- tions 310 and 311 as relating to sections 311 and
- 15 312, respectively; and
- 16 (2) by inserting after the item relating to sec-
- tion 309 the following new item:

"Sec. 310. Promoting ability of voters to vote by mail.".

- 18 (c) Development of Alternative Verification
- 19 Methods.—
- 20 (1) Development of Standards.—The Na-
- 21 tional Institute of Standards, in consultation with
- the Election Assistance Commission, shall develop
- standards for the use of alternative methods which
- could be used in place of signature verification re-
- 25 quirements for purposes of verifying the identifica-

1	tion of an individual voting by absentee ballot in
2	elections for Federal office.
3	(2) Public notice and comment.—The Na-
4	tional Institute of Standards shall solicit comments
5	from the public in the development of standards
6	under paragraph (1).
7	(3) Deadline.—Not later than 6 months after
8	the date of the enactment of this Act, the National
9	Institute of Standards shall publish the standards
10	developed under paragraph (1).
11	SEC. 1622. ABSENTEE BALLOT TRACKING PROGRAM.
12	(a) REQUIREMENTS.—Subtitle A of title III of the
13	Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.)
14	as amended by section 1031(a), section 1101(a), section
15	1102(a), section 1103(a)(1), section 1104(a), section
16	1611(a), and section 1621(a), is amended—
17	(1) by redesignating sections 311 and 312 as
18	sections 312 and 313, respectively; and
19	(2) by inserting after section 310 the following
20	new section:
21	"SEC. 311. ABSENTEE BALLOT TRACKING PROGRAM.
22	"(a) Requirement.—Each State shall carry out a
23	program to track and confirm the receipt of absentee bal-
24	lots in an election for Federal office under which the State

25 or local election official responsible for the receipt of voted

- 1 absentee ballots in the election carries out procedures to
- 2 track and confirm the receipt of such ballots, and makes
- 3 information on the receipt of such ballots available to the
- 4 individual who cast the ballot, by means of online access
- 5 using the internet site of the official's office.
- 6 "(b) Information on Whether Vote Was Ac-
- 7 CEPTED.—The information referred to under subsection
- 8 (a) with respect to the receipt of an absentee ballot shall
- 9 include information regarding whether the vote cast on the
- 10 ballot was accepted, and, in the case of a vote which was
- 11 rejected, the reasons therefor.
- 12 "(c) Use of Toll-Free Telephone Number by
- 13 Officials Without Internet Site.—A program estab-
- 14 lished by a State or local election official whose office does
- 15 not have an internet site may meet the requirements of
- 16 subsection (a) if the official has established a toll-free tele-
- 17 phone number that may be used by an individual who cast
- 18 an absentee ballot to obtain the information on the receipt
- 19 of the voted absentee ballot as provided under such sub-
- 20 section.
- 21 "(d) Effective Date.—This section shall apply
- 22 with respect to the regularly scheduled general election for
- 23 Federal office held in November 2022 and each succeeding
- 24 election for Federal office.".

1	(b) Reimbursement for Costs Incurred by
2	STATES IN ESTABLISHING PROGRAM.—Subtitle D of title
3	II of the Help America Vote Act of 2002 (42 U.S.C.
4	15401 et seq.) is amended by adding at the end the fol-
5	lowing new part:
6	"PART 7—PAYMENTS TO REIMBURSE STATES
7	FOR COSTS INCURRED IN ESTABLISHING
8	PROGRAM TO TRACK AND CONFIRM RE-
9	CEIPT OF ABSENTEE BALLOTS
10	"SEC. 297. PAYMENTS TO STATES.
11	"(a) Payments For Costs of Program.—In ac-
12	cordance with this section, the Commission shall make a
13	payment to a State to reimburse the State for the costs
14	incurred in establishing the absentee ballot tracking pro-
15	gram under section 311 (including costs incurred prior to
16	the date of the enactment of this part).
17	"(b) Certification of Compliance and Costs.—
18	"(1) CERTIFICATION REQUIRED.—In order to
19	receive a payment under this section, a State shall
20	submit to the Commission a statement containing—
21	"(A) a certification that the State has es-
22	tablished an absentee ballot tracking program
23	with respect to elections for Federal office held
24	in the State; and

1	"(B) a statement of the costs incurred by
2	the State in establishing the program.
3	"(2) Amount of Payment.—The amount of a
4	payment made to a State under this section shall be
5	equal to the costs incurred by the State in estab-
6	lishing the absentee ballot tracking program, as set
7	forth in the statement submitted under paragraph
8	(1), except that such amount may not exceed the
9	product of—
10	"(A) the number of jurisdictions in the
11	State which are responsible for operating the
12	program; and
13	"(B) \$3,000.
14	"(3) Limit on number of payments re-
15	CEIVED.—A State may not receive more than one
16	payment under this part.
17	"SEC. 297A. AUTHORIZATION OF APPROPRIATIONS.
18	"(a) Authorization.—There are authorized to be
19	appropriated to the Commission for fiscal year 2022 and
20	each succeeding fiscal year such sums as may be necessary
21	for payments under this part.
22	"(b) Continuing Availability of Funds.—Any
23	amounts appropriated pursuant to the authorization under
24	this section shall remain available until expended.".

- 1 (c) CLERICAL AMENDMENTS.—The table of contents of such Act, as amended by section 1031(c), section 1101(d), section 1102(c), section 1103(a)(3), section 1104(c), section 1611(c), and section 1621(b), is amend-5 ed— 6 (1) by adding at the end of the items relating 7 to subtitle D of title II the following: "Part 7—Payments To Reimburse States for Costs Incurred in Es-TABLISHING PROGRAM TO TRACK AND CONFIRM RECEIPT OF ABSENTEE Ballots "Sec. 297. Payments to States. "Sec. 297A. Authorization of appropriations."; 8 (2) by redesignating the items relating to sec-9 tions 311 and 312 as relating to sections 312 and 10 313, respectively; and 11 (3) by inserting after the item relating to sec-12 tion 310 the following new item: "Sec. 311. Absentee ballot tracking program.". 13 SEC. 1623. ELECTION MAIL AND DELIVERY IMPROVE-14 MENTS. 15 (a) Postmark Required for Ballots.— 16 (1) In General.—Chapter 34 of title 39, 17 United States Code, is amended by adding at the 18 end the following: 19 "§ 3407. Postmark required for ballots
- 20 "(a) IN GENERAL.—In the case of any absentee bal-
- 21 lot carried by the Postal Service, the Postal Service shall

1	indicate on the ballot envelope, using a postmark or other-
2	wise—
3	"(1) the fact that the ballot was carried by the
4	Postal Service; and
5	"(2) the date on which the ballot was mailed.
6	"(b) Definitions.—As used in this section—
7	"(1) the term 'absentee ballot' means any ballot
8	transmitted by a voter by mail in an election for
9	Federal office, but does not include any ballot cov-
10	ered by section 3406; and
11	"(2) the term 'election for Federal office' means
12	a general, special, primary, or runoff election for the
13	office of President or Vice President, or of Senator
14	or Representative in, or Delegate or Resident Com-
15	missioner to, the Congress.".
16	(2) Technical and conforming amend-
17	MENT.—The table of sections for chapter 34 of title
18	39, United States Code, is amended by adding at
19	the end the following:
	"3407. Postmark required for ballots.".
20	(3) Effective date.—The amendments made
21	by this subsection shall apply to absentee ballots re-
22	lating to an election for Federal office occurring on
23	or after January 1, 2022.
24	(b) Greater Visibility for Ballots.—

1	(1) In general.—Subtitle A of title III of the
2	Help America Vote Act of 2002 (52 U.S.C. 21081
3	et seq.), as amended by section 1031(a), section
4	1101(a), section 1102(a), section 1103(a)(1), section
5	1104(a), section 1611(a), section 1621(a), and sec-
6	tion 1622(a), is amended—
7	(A) by redesignating sections 312 and 313
8	as sections 313 and 314, respectively; and
9	(B) by inserting after section 311 the fol-
10	lowing new section:
11	"SEC. 312. BALLOT VISIBILITY.
12	"(a) In General.—Each State or local election offi-
13	cial shall—
14	"(1) affix Tag 191, Domestic and International
15	Mail-In Ballots (or any successor tag designated by
16	the United States Postal Service), to any tray or
17	sack of ballot mail relating to an election for Federal
18	office that is destined for a domestic or international
19	address;
20	"(2) use the Official Election Mail logo to des-
21	ignate mail pieces relating to an election for Federal
22	office that is destined for a domestic or international
23	address; and
24	"(3) if an intelligent mail barcode is utilized for
25	any mail relating to an election for Federal office

1	that is destined for a domestic or international ad-
2	dress, ensure the specific ballot service type identi-
3	fier for such mail is visible.
4	"(b) Effective Date.—The requirements of this
5	section shall apply to elections for Federal office occurring
6	on and after January 1, 2022.".
7	(2) Clerical amendments.—The table of
8	contents of such Act, as amended by section
9	1031(c), section 1101(d), section 1102(c), section
10	1103(a)(3), section 1104(c), section 1611(c), section
11	1621(b), and section 1622(c), is amended—
12	(A) by redesignating the items relating to
13	sections 312 and 313 as relating to sections
14	313 and 314; and
15	(B) by inserting after the item relating to
16	section 311 the following new item:
	"Sec. 312. Ballot visibility.".
17	SEC. 1624. VOTING MATERIALS POSTAGE.
18	(a) Prepayment of Postage on Return Enve-
19	LOPES.—
20	(1) In general.—Subtitle A of title III of the
21	Help America Vote Act of 2002 (52 U.S.C. 21081
22	et seq.), as amended by section 1031(a), section
23	1101(a), section 1102(a), section 1103(a)(1), section
24	1104(a), section 1611(a), section 1621(a), section

1622(a), and section 1623(b), is amended—

1	(A) by redesignating sections 313 and 314
2	as sections 314 and 315, respectively; and
3	(B) by inserting after section 312 the fol-
4	lowing new section:
5	"SEC. 313. PREPAYMENT OF POSTAGE ON RETURN ENVE-
6	LOPES FOR VOTING MATERIALS.
7	"(a) Provision of Return Envelopes.—
8	"(1) In General.—The appropriate State or
9	local election official shall provide a self-sealing re-
10	turn envelope with—
11	"(A) any voter registration application
12	form transmitted to a registrant by mail;
13	"(B) any application for an absentee ballot
14	transmitted to an applicant by mail; and
15	"(C) any blank absentee ballot transmitted
16	to a voter by mail.
17	"(2) Reasonable efforts.—A State shall be
18	treated as meeting the requirements of paragraph
19	(1) if the State makes all reasonable efforts to pro-
20	vide self-sealing return envelopes as provided in such
21	paragraph.
22	"(b) Prepayment of Postage.—Consistent with
23	regulations of the United States Postal Service, the State
24	or the unit of local government responsible for the admin-

1	istration of the election involved shall prepay the postage
2	on any envelope provided under subsection (a).
3	"(c) No Effect on Ballots or Balloting Mate-
4	RIALS TRANSMITTED TO ABSENT MILITARY AND OVER-
5	SEAS VOTERS.—Nothing in this section may be construed
6	to affect the treatment of any ballot or balloting materials
7	transmitted to an individual who is entitled to vote by ab-
8	sentee ballot under the Uniformed and Overseas Citizens
9	Absentee Voting Act (52 U.S.C. 20301 et seq.).
10	"(d) Effective Date.—This section shall take ef-
11	fect on the date that is 90 days after the date of the enact-
12	ment of this section, except that State and local jurisdic-
13	tions shall make arrangements with the United States
14	Postal Service to pay for all postage costs that such juris-
15	dictions would be required to pay under this section if this
16	section took effect on the date of enactment.".
17	(2) CLERICAL AMENDMENTS.—The table of
18	contents of such Act, as amended by section
19	1031(c), section 1101(d), section 1102(c), section
20	1103(a)(3), section 1104(e), section 1611(e), section
21	1621(b), section 1622(c), and section 1623(b), is
22	amended—
23	(A) by redesignating the items relating to
24	sections 313 and 314 as relating to sections

314 and 315, respectively; and

1	(B) by inserting after the item relating to
2	section 312 the following new item:
	"Sec. 313. Prepayment of postage on return envelopes for voting materials.".
3	(b) Role of United States Postal Service.—
4	(1) In General.—Chapter 34 of title 39,
5	United States Code, as amended by section 1623(a),
6	is amended by inserting after section 3407 the fol-
7	lowing:
8	"§ 3408. Carriage of voting materials
9	"(a) Treatment as First-Class Mail.—Any voter
10	registration application, absentee ballot application, or ab-
11	sentee ballot with respect to any election for Federal office
12	shall be carried in accordance with the service standards
13	established for first-class mail, regardless of the class of
14	postage prepaid.
15	"(b) Definitions.—As used in this section, the
16	terms 'absentee ballot' and 'election for Federal office'
17	have the meanings given those terms in section 3407.
18	"(c) Rule of Construction.—Nothing in this sec-
19	tion may be construed to affect the treatment of any ballot
20	or balloting materials transmitted to an individual who is
21	entitled to vote by absentee ballot under the Uniformed
22	and Overseas Citizens Absentee Voting Act (52 U.S.C.
23	20301 et seq.).".
24	(2) CLERICAL AMENDMENT.—The table of sec-
25	tions for chapter 34 of such title, as amended by

1	section 1623(a), is amended by inserting after the
2	item relating to section 3407 the following:
	"3408. Carriage of voting materials.".
3	Subtitle J—Absent Uniformed
4	Services Voters and Overseas
5	Voters
6	SEC. 1701. PRE-ELECTION REPORTS ON AVAILABILITY AND
7	TRANSMISSION OF ABSENTEE BALLOTS.
8	Section 102(c) of the Uniformed and Overseas Citi-
9	zens Absentee Voting Act (52 U.S.C. 20302(c)) is amend-
10	ed to read as follows:
11	"(c) Reports on Availability, Transmission,
12	AND RECEIPT OF ABSENTEE BALLOTS.—
13	"(1) Pre-election report on absentee
14	BALLOT AVAILABILITY.—Not later than 55 days be-
15	fore any regularly scheduled general election for
16	Federal office, each State shall submit a report to
17	the Attorney General, the Election Assistance Com-
18	mission (hereafter in this subsection referred to as
19	the 'Commission'), and the Presidential Designee,
20	and make that report publicly available that same
21	day, certifying that absentee ballots for the election
22	are or will be available for transmission to absent
23	uniformed services voters and overseas voters by not
24	later than 45 days before the election. The report
25	shall be in a form prescribed jointly by the Attorney

General and the Commission and shall require the
State to certify specific information about ballot
availability from each unit of local government which
will administer the election.

"(2) Pre-election report on absentee BALLOT TRANSMISSION.—Not later than 43 days before any regularly scheduled general election for Federal office, each State shall submit a report to the Attorney General, the Commission, and the Presidential Designee, and make that report publicly available that same day, certifying whether all absentee ballots have been transmitted by not later than 45 days before the election to all qualified absent uniformed services and overseas voters whose requests were received at least 45 days before the election. The report shall be in a form prescribed jointly by the Attorney General and the Commission, and shall require the State to certify specific information about ballot transmission, including the total numbers of ballot requests received and ballots transmitted, from each unit of local government which will administer the election.

"(3) Post-election report on number of absentee ballots transmitted and received.—Not later than 90 days after the date of

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1 each regularly scheduled general election for Federal 2 office, each State and unit of local government 3 which administered the election shall (through the State, in the case of a unit of local government) sub-5 mit a report to the Attorney General, the Commis-6 sion, and the Presidential Designee on the combined 7 number of absentee ballots transmitted to absent 8 uniformed services voters and overseas voters for the 9 election and the combined number of such ballots 10 which were returned by such voters and cast in the 11 election, and shall make such report available to the 12 general public that same day.".

## 13 SEC. 1702. ENFORCEMENT.

- (a) Availability of Civil Penalties and Pri-
- 15 VATE RIGHTS OF ACTION.—Section 105 of the Uniformed
- 16 and Overseas Citizens Absentee Voting Act (52 U.S.C.
- 17 20307) is amended to read as follows:
- 18 "SEC. 105. ENFORCEMENT.
- 19 "(a) ACTION BY ATTORNEY GENERAL.—
- 20 "(1) IN GENERAL.—The Attorney General may
- 21 bring civil action in an appropriate district court for
- such declaratory or injunctive relief as may be nec-
- essary to carry out this title.
- 24 "(2) Penalty.—In a civil action brought under
- paragraph (1), if the court finds that the State vio-

1	lated any provision of this title, it may, to vindicate
2	the public interest, assess a civil penalty against the
3	State—
4	"(A) in an amount not to exceed \$110,000
5	for each such violation, in the case of a first
6	violation; or
7	"(B) in an amount not to exceed \$220,000
8	for each such violation, for any subsequent vio-
9	lation.
10	"(3) Report to congress.—Not later than
11	December 31 of each year, the Attorney General
12	shall submit to Congress an annual report on any
13	civil action brought under paragraph (1) during the
14	preceding year.
15	"(b) Private Right of Action.—A person who is
16	aggrieved by a State's violation of this title may bring a
17	civil action in an appropriate district court for such declar-
18	atory or injunctive relief as may be necessary to carry out
19	this title.
20	"(c) State as Only Necessary Defendant.—In
21	any action brought under this section, the only necessary
22	party defendant is the State, and it shall not be a defense
23	to any such action that a local election official or a unit
24	of local government is not named as a defendant, notwith-
25	standing that a State has exercised the authority described

- 1 in section 576 of the Military and Overseas Voter Em-
- 2 powerment Act to delegate to another jurisdiction in the
- 3 State any duty or responsibility which is the subject of
- 4 an action brought under this section.".
- 5 (b) Effective Date.—The amendments made by
- 6 this section shall apply with respect to violations alleged
- 7 to have occurred on or after the date of the enactment
- 8 of this Act.
- 9 SEC. 1703. REVISIONS TO 45-DAY ABSENTEE BALLOT
- 10 TRANSMISSION RULE.
- 11 (a) Repeal of Waiver Authority.—
- 12 (1) IN GENERAL.—Section 102 of the Uni-
- formed and Overseas Citizens Absentee Voting Act
- 14 (52 U.S.C. 20302) is amended by striking sub-
- section (g).
- 16 (2) Conforming Amendment.—Section
- 17 102(a)(8)(A) of such Act (52 U.S.C.
- 18 20302(a)(8)(A)) is amended by striking "except as
- provided in subsection (g),".
- 20 (b) Requiring Use of Express Delivery in Case
- 21 OF FAILURE TO MEET REQUIREMENT.—Section 102 of
- 22 such Act (52 U.S.C. 20302), as amended by subsection
- 23 (a), is amended by inserting after subsection (f) the fol-
- 24 lowing new subsection:

1	"(g) Requiring Use of Express Delivery in
2	CASE OF FAILURE TO TRANSMIT BALLOTS WITHIN
3	DEADLINES.—
4	"(1) Transmission of Ballot by Express
5	DELIVERY.—If a State fails to meet the requirement
6	of subsection (a)(8)(A) to transmit a validly re-
7	quested absentee ballot to an absent uniformed serv-
8	ices voter or overseas voter not later than 45 days
9	before the election (in the case in which the request
10	is received at least 45 days before the election)—
11	"(A) the State shall transmit the ballot to
12	the voter by express delivery; or
13	"(B) in the case of a voter who has des-
14	ignated that absentee ballots be transmitted
15	electronically in accordance with subsection
16	(f)(1), the State shall transmit the ballot to the
17	voter electronically.
18	"(2) Special rule for transmission fewer
19	THAN 40 DAYS BEFORE THE ELECTION.—If, in car-
20	rying out paragraph (1), a State transmits an ab-
21	sentee ballot to an absent uniformed services voter
22	or overseas voter fewer than 40 days before the elec-
23	tion, the State shall enable the ballot to be returned
24	by the voter by express delivery, except that in the
25	case of an absentee ballot of an absent uniformed

- 1 services voter for a regularly scheduled general elec-
- 2 tion for Federal office, the State may satisfy the re-
- 3 quirement of this paragraph by notifying the voter
- 4 of the procedures for the collection and delivery of
- 5 such ballots under section 103A.
- 6 "(3) Payment for use of express deliv-
- 7 ERY.—The State shall be responsible for the pay-
- 8 ment of the costs associated with the use of express
- 9 delivery for the transmittal of ballots under this sub-
- section.".
- 11 (c) Clarification of Treatment of Week-
- 12 ENDS.—Section 102(a)(8)(A) of such Act (52 U.S.C.
- 13 20302(a)(8)(A)) is amended by striking "the election;"
- 14 and inserting the following: "the election (or, if the 45th
- 15 day preceding the election is a weekend or legal public hol-
- 16 iday, not later than the most recent weekday which pre-
- 17 cedes such 45th day and which is not a legal public holi-
- 18 day, but only if the request is received by at least such
- 19 most recent weekday);".
- 20 SEC. 1704. USE OF SINGLE ABSENTEE BALLOT APPLICA-
- 21 TION FOR SUBSEQUENT ELECTIONS.
- 22 (a) IN GENERAL.—Section 104 of the Uniformed and
- 23 Overseas Citizens Absentee Voting Act (52 U.S.C. 20306)
- 24 is amended to read as follows:

1	"SEC. 104.	USE OF	SINGLE	APPLICATION	FOR	SUBSEQUENT
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2	ELECTIONS.
Z	ELECTIONS.

- 3 "(a) IN GENERAL.—If a State accepts and processes
- 4 an official post card form (prescribed under section 101)
- 5 submitted by an absent uniformed services voter or over-
- 6 seas voter for simultaneous voter registration and absen-
- 7 tee ballot application (in accordance with section
- 8 102(a)(4)) and the voter requests that the application be
- 9 considered an application for an absentee ballot for each
- 10 subsequent election for Federal office held in the State
- 11 through the next regularly scheduled general election for
- 12 Federal office (including any runoff elections which may
- 13 occur as a result of the outcome of such general election),
- 14 the State shall provide an absentee ballot to the voter for
- 15 each such subsequent election.
- 16 "(b) Exception for Voters Changing Registra-
- 17 TION.—Subsection (a) shall not apply with respect to a
- 18 voter registered to vote in a State for any election held
- 19 after the voter notifies the State that the voter no longer
- 20 wishes to be registered to vote in the State or after the
- 21 State determines that the voter has registered to vote in
- 22 another State or is otherwise no longer eligible to vote in
- 23 the State.
- 24 "(c) Prohibition of Refusal of Application on
- 25 Grounds of Early Submission.—A State may not
- 26 refuse to accept or to process, with respect to any election

- 1 for Federal office, any otherwise valid voter registration
- 2 application or absentee ballot application (including the
- 3 postcard form prescribed under section 101) submitted by
- 4 an absent uniformed services voter or overseas voter on
- 5 the grounds that the voter submitted the application be-
- 6 fore the first date on which the State otherwise accepts
- 7 or processes such applications for that election which are
- 8 submitted by absentee voters who are not members of the
- 9 uniformed services or overseas citizens.".
- 10 (b) Effective Date.—The amendment made by
- 11 subsection (a) shall apply with respect to voter registration
- 12 and absentee ballot applications which are submitted to
- 13 a State or local election official on or after the date of
- 14 the enactment of this Act.
- 15 SEC. 1705. EXTENDING GUARANTEE OF RESIDENCY FOR
- 16 VOTING PURPOSES TO FAMILY MEMBERS OF
- 17 ABSENT MILITARY PERSONNEL.
- 18 Section 102 of the Uniformed and Overseas Citizens
- 19 Absentee Voting Act (52 U.S.C. 20302) is amended by
- 20 adding at the end the following new subsection:
- 21 "(j) Guarantee of Residency for Spouses and
- 22 Dependents of Absent Members of Uniformed
- 23 Service.—For the purposes of voting in any election for
- 24 any Federal office or any State or local office, a spouse
- 25 or dependent of an individual who is an absent uniformed

1	services voter described in subparagraph (A) or (B) of sec-
2	tion 107(1) shall not, solely by reason of that individual's
3	absence and without regard to whether or not such spouse
4	or dependent is accompanying that individual—
5	"(1) be deemed to have lost a residence or
6	domicile in that State, without regard to whether or
7	not that individual intends to return to that State;
8	"(2) be deemed to have acquired a residence or
9	domicile in any other State; or
10	"(3) be deemed to have become a resident in or
11	a resident of any other State.".
12	SEC. 1706. REQUIRING TRANSMISSION OF BLANK ABSEN-
13	TEE BALLOTS UNDER UOCAVA TO CERTAIN
14	VOTERS.
	voters.  (a) In General.—The Uniformed and Overseas
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14 15 16 17	(a) In General.—The Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.)
15 16	(a) IN GENERAL.—The Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.) is amended by inserting after section 103B the following
15 16 17	(a) IN GENERAL.—The Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.) is amended by inserting after section 103B the following
15 16 17 18	(a) IN GENERAL.—The Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.) is amended by inserting after section 103B the following new section:
15 16 17 18 19	(a) In General.—The Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.) is amended by inserting after section 103B the following new section:  "SEC. 103C. TRANSMISSION OF BLANK ABSENTEE BALLOTS"
115 116 117 118 119 220	(a) In General.—The Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.) is amended by inserting after section 103B the following new section:  "SEC. 103C. TRANSMISSION OF BLANK ABSENTEE BALLOTS TO CERTAIN OTHER VOTERS.
15 16 17 18 19 20 21	(a) In General.—The Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.) is amended by inserting after section 103B the following new section:  "SEC. 103C. TRANSMISSION OF BLANK ABSENTEE BALLOTS TO CERTAIN OTHER VOTERS.  "(a) In General.—
15 16 17 18 19 20 21	(a) In General.—The Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.) is amended by inserting after section 103B the following new section:  "SEC. 103C. TRANSMISSION OF BLANK ABSENTEE BALLOTS  TO CERTAIN OTHER VOTERS.  "(a) IN GENERAL.—  "(1) STATE RESPONSIBILITIES.—Subject to the

1	and under the same terms and conditions under
2	which the State transmits such ballots electronically
3	to absent uniformed services voters and overseas vot-
4	ers under the provisions of section 102(f), except
5	that no such marked ballots shall be returned elec-
6	tronically.
7	"(2) Requirements.—Any blank absentee bal-
8	lot transmitted to a qualified individual under this
9	section—
10	"(A) must comply with the language re-
11	quirements under section 203 of the Voting
12	Rights Act of 1965 (52 U.S.C. 10503); and
13	"(B) must comply with the disability re-
14	quirements under section 508 of the Rehabilita-
15	tion Act of 1973 (29 U.S.C. 794d).
16	"(3) Affirmation.—The State may not trans-
17	mit a ballot to a qualified individual under this sec-
18	tion unless the individual provides the State with a
19	signed affirmation in electronic form that—
20	"(A) the individual is a qualified individual
21	(as defined in subsection (b));
22	"(B) the individual has not and will not
23	cast another ballot with respect to the election;
24	and

1	"(C) acknowledges that a material
2	misstatement of fact in completing the ballot
3	may constitute grounds for conviction of per-
4	jury.
5	"(4) Clarification regarding free post-
6	AGE.—An absentee ballot obtained by a qualified in-
7	dividual under this section shall be considered bal-
8	loting materials as defined in section 107 for pur-
9	poses of section 3406 of title 39, United States
10	Code.
11	"(5) Prohibiting refusal to accept bal-
12	LOT FOR FAILURE TO MEET CERTAIN REQUIRE-
13	MENTS.—A State shall not refuse to accept and
14	process any otherwise valid blank absentee ballot
15	which was transmitted to a qualified individual
16	under this section and used by the individual to vote
17	in the election solely on the basis of the following:
18	"(A) Notarization or witness signature re-
19	quirements.
20	"(B) Restrictions on paper type, including
21	weight and size.
22	"(C) Restrictions on envelope type, includ-
23	ing weight and size.
24	"(b) Qualified Individual.—

1	"(1) In general.—In this section, except as
2	provided in paragraph (2), the term 'qualified indi-
3	vidual' means any individual who is otherwise quali-
4	fied to vote in an election for Federal office and who
5	meets any of the following requirements:
6	"(A) The individual—
7	"(i) has previously requested an ab-
8	sentee ballot from the State or jurisdiction
9	in which such individual is registered to
10	vote; and
11	"(ii) has not received such absentee
12	ballot at least 2 days before the date of the
13	election.
14	"(B) The individual—
15	"(i) resides in an area of a State with
16	respect to which an emergency or public
17	health emergency has been declared by the
18	chief executive of the State or of the area
19	involved within 5 days of the date of the
20	election under the laws of the State due to
21	reasons including a natural disaster, in-
22	cluding severe weather, or an infectious
23	disease; and
24	"(ii) has not previously requested an
25	absentee ballot.

1	"(C) The individual expects to be absent
2	from such individual's jurisdiction on the date
3	of the election due to professional or volunteer
4	service in response to a natural disaster or
5	emergency as described in subparagraph (B).
6	"(D) The individual is hospitalized or ex-
7	pects to be hospitalized on the date of the elec-
8	tion.
9	"(E) The individual is an individual with a
10	disability (as defined in section 3 of the Ameri-
11	cans with Disabilities Act of 1990 (42 U.S.C.
12	12102)) and resides in a State which does not
13	offer voters the ability to use secure and acces-
14	sible remote ballot marking. For purposes of
15	this subparagraph, a State shall permit an indi-
16	vidual to self-certify that the individual is an in-
17	dividual with a disability.
18	"(2) Exclusion of absent uniformed serv-
19	ICES AND OVERSEAS VOTERS.—The term 'qualified
20	individual' shall not include an absent uniformed
21	services voter or an overseas voter.
22	"(c) State.—For purposes of this section, the term
23	'State' includes the District of Columbia, the Common-

24 wealth of Puerto Rico, Guam, American Samoa, the

- 1 United States Virgin Islands, and the Commonwealth of
- 2 the Northern Mariana Islands.
- 3 "(d) Effective Date.—This section shall apply
- 4 with respect to the regularly scheduled general election for
- 5 Federal office held in November 2022 and each succeeding
- 6 election for Federal office.".
- 7 (b) Conforming Amendment.—Section 102(a) of
- 8 such Act (52 U.S.C. 20302(a)) is amended—
- 9 (1) by striking "and" at the end of paragraph
- 10 (10);
- 11 (2) by striking the period at the end of para-
- graph (11) and inserting "; and"; and
- 13 (3) by adding at the end the following new
- paragraph:
- 15 "(12) meet the requirements of section 103C
- with respect to the provision of blank absentee bal-
- lots for the use of qualified individuals described in
- such section.".
- 19 (c) CLERICAL AMENDMENTS.—The table of contents
- 20 of such Act is amended by inserting the following after
- 21 section 103:

<sup>&</sup>quot;Sec. 103A. Procedures for collection and delivery of marked absentee ballots of absent overseas uniformed services voters.

<sup>&</sup>quot;Sec. 103B. Federal voting assistance program improvements.

<sup>&</sup>quot;Sec. 103C. Transmission of blank absentee ballots to certain other voters.".

## SEC. 1707. EFFECTIVE DATE.

- 2 Except as provided in section 1702(b) and section
- 3 1704(b), the amendments made by this subtitle shall apply
- 4 with respect to elections occurring on or after January 1,
- 5 2022.

## 6 Subtitle K—Poll Worker

## 7 Recruitment and Training

- 8 SEC. 1801. GRANTS TO STATES FOR POLL WORKER RE-
- 9 CRUITMENT AND TRAINING.
- 10 (a) Grants by Election Assistance Commis-
- 11 SION.—
- 12 (1) IN GENERAL.—The Election Assistance
- 13 Commission (hereafter referred to as the "Commis-
- sion") shall, subject to the availability of appropria-
- tions provided to carry out this section, make a
- grant to each eligible State for recruiting and train-
- ing individuals to serve as poll workers on dates of
- elections for public office.
- 19 (2) Use of commission materials.—In car-
- 20 rying out activities with a grant provided under this
- section, the recipient of the grant shall use the man-
- 22 ual prepared by the Commission on successful prac-
- 23 tices for poll worker recruiting, training, and reten-
- 24 tion as an interactive training tool, and shall develop
- training programs with the participation and input
- of experts in adult learning.

1	(3) Access and cultural consider-
2	ATIONS.—The Commission shall ensure that the
3	manual described in paragraph (2) provides training
4	in methods that will enable poll workers to provide
5	access and delivery of services in a culturally com-
6	petent manner to all voters who use their services,
7	including those with limited English proficiency, di-
8	verse cultural and ethnic backgrounds, disabilities,
9	and regardless of gender, sexual orientation, or gen-
10	der identity. These methods must ensure that each
11	voter will have access to poll worker services that are
12	delivered in a manner that meets the unique needs
13	of the voter.
14	(b) Requirements for Eligibility.—
15	(1) APPLICATION.—Each State that desires to
16	receive a payment under this section shall submit an
17	application for the payment to the Commission at
18	such time and in such manner and containing such
19	information as the Commission shall require.
20	(2) Contents of Application.—Each appli-
21	cation submitted under paragraph (1) shall—
22	(A) describe the activities for which assist-
23	ance under this section is sought;
24	(B) provide assurances that the funds pro-

vided under this section will be used to supple-

1	ment and not supplant other funds used to
2	carry out the activities;
3	(C) provide assurances that the State will
4	furnish the Commission with information on the
5	number of individuals who served as poll work-
6	ers after recruitment and training with the
7	funds provided under this section; and
8	(D) provide such additional information
9	and certifications as the Commission deter-
10	mines to be essential to ensure compliance with
11	the requirements of this section.
12	(c) Amount of Grant.—
13	(1) In General.—The amount of a grant
14	made to a State under this section shall be equal to
15	the product of—
16	(A) the aggregate amount made available
17	for grants to States under this section; and
18	(B) the voting age population percentage
19	for the State.
20	(2) Voting age population percentage de-
21	FINED.—In paragraph (1), the "voting age popu-
22	lation percentage" for a State is the quotient of—
23	(A) the voting age population of the State
24	(as determined on the basis of the most recent

1	information available from the Bureau of the
2	Census); and
3	(B) the total voting age population of all
4	States (as determined on the basis of the most
5	recent information available from the Bureau of
6	the Census).
7	(d) Reports to Congress.—
8	(1) Reports by recipients of grants.—Not
9	later than 6 months after the date on which the
10	final grant is made under this section, each recipient
11	of a grant shall submit a report to the Commission
12	on the activities conducted with the funds provided
13	by the grant.
14	(2) Reports by commission.—Not later than
15	1 year after the date on which the final grant is
16	made under this section, the Commission shall sub-
17	mit a report to Congress on the grants made under
18	this section and the activities carried out by recipi-
19	ents with the grants, and shall include in the report
20	such recommendations as the Commission considers
21	appropriate.
22	(e) Funding.—
23	(1) Continuing availability of amount ap-
24	PROPRIATED.—Any amount appropriated to carry

1	out this section shall remain available without fiscal
2	year limitation until expended.
3	(2) Administrative expenses.—Of the
4	amount appropriated for any fiscal year to carry out
5	this section, not more than 3 percent shall be avail-
6	able for administrative expenses of the Commission.
7	SEC. 1802. STATE DEFINED.
8	In this subtitle, the term "State" includes the Dis-
9	trict of Columbia, the Commonwealth of Puerto Rico,
10	Guam, American Samoa, the United States Virgin Is-
11	lands, and the Commonwealth of the Northern Mariana
12	Islands.
	Subtitle I Enhancement of
13	Subtitle L—Enhancement of
	Enforcement of
14	
<ul><li>13</li><li>14</li><li>15</li><li>16</li></ul>	Enforcement
14 15	Enforcement SEC. 1811. ENHANCEMENT OF ENFORCEMENT OF HELP
14 15 16 17	Enforcement SEC. 1811. ENHANCEMENT OF ENFORCEMENT OF HELP AMERICA VOTE ACT OF 2002.
14 15 16 17	Enforcement  SEC. 1811. ENHANCEMENT OF ENFORCEMENT OF HELP  AMERICA VOTE ACT OF 2002.  (a) COMPLAINTS; AVAILABILITY OF PRIVATE RIGHT
14 15 16 17 18	Enforcement  SEC. 1811. ENHANCEMENT OF ENFORCEMENT OF HELP  AMERICA VOTE ACT OF 2002.  (a) COMPLAINTS; AVAILABILITY OF PRIVATE RIGHT  OF ACTION.—Section 401 of the Help America Vote Act
14 15 16 17 18	Enforcement  SEC. 1811. ENHANCEMENT OF ENFORCEMENT OF HELP  AMERICA VOTE ACT OF 2002.  (a) COMPLAINTS; AVAILABILITY OF PRIVATE RIGHT  OF ACTION.—Section 401 of the Help America Vote Act  of 2002 (52 U.S.C. 21111) is amended—
14 15 16 17 18 19 20	Enforcement  SEC. 1811. ENHANCEMENT OF ENFORCEMENT OF HELP  AMERICA VOTE ACT OF 2002.  (a) COMPLAINTS; AVAILABILITY OF PRIVATE RIGHT  OF ACTION.—Section 401 of the Help America Vote Act  of 2002 (52 U.S.C. 21111) is amended—  (1) by striking "The Attorney General" and in-
14 15 16 17 18 19 20 21	Enforcement  SEC. 1811. ENHANCEMENT OF ENFORCEMENT OF HELP  AMERICA VOTE ACT OF 2002.  (a) COMPLAINTS; AVAILABILITY OF PRIVATE RIGHT  OF ACTION.—Section 401 of the Help America Vote Act  of 2002 (52 U.S.C. 21111) is amended—  (1) by striking "The Attorney General" and inserting "(a) In General.—The Attorney General";

1 "(b) Filing of Complaints by Aggrieved Per-2 sons.—

"(1) IN GENERAL.—A person who is aggrieved by a violation of title III which has occurred, is occurring, or is about to occur may file a written, signed, notarized complaint with the Attorney General describing the violation and requesting the Attorney General to take appropriate action under this section. The Attorney General shall immediately provide a copy of a complaint filed under the previous sentence to the entity responsible for administering the State-based administrative complaint procedures described in section 402(a) for the State involved.

"(2) Response by attorney general.—The Attorney General shall respond to each complaint filed under paragraph (1), in accordance with procedures established by the Attorney General that require responses and determinations to be made within the same (or shorter) deadlines which apply to a State under the State-based administrative complaint procedures described in section 402(a)(2). The Attorney General shall immediately provide a copy of the response made under the previous sentence to the entity responsible for administering the

- 1 State-based administrative complaint procedures de-
- 2 scribed in section 402(a) for the State involved.
- 3 "(c) Availability of Private Right of Ac-
- 4 TION.—Any person who is authorized to file a complaint
- 5 under subsection (b)(1) (including any individual who
- 6 seeks to enforce the individual's right to a voter-verified
- 7 paper ballot, the right to have the voter-verified paper bal-
- 8 lot counted in accordance with this Act, or any other right
- 9 under title III) may file an action under section 1979 of
- 10 the Revised Statutes of the United States (42 U.S.C.
- 11 1983) to enforce the uniform and nondiscriminatory elec-
- 12 tion technology and administration requirements under
- 13 subtitle A of title III.
- 14 "(d) No Effect on State Procedures.—Nothing
- 15 in this section may be construed to affect the availability
- 16 of the State-based administrative complaint procedures re-
- 17 quired under section 402 to any person filing a complaint
- 18 under this subsection.".
- 19 (b) Effective Date.—The amendments made by
- 20 this section shall apply with respect to violations occurring
- 21 with respect to elections for Federal office held in 2022
- 22 or any succeeding year.

1	Subtitle M—Federal Election
2	Integrity
3	SEC. 1821. PROHIBITION ON CAMPAIGN ACTIVITIES BY
4	CHIEF STATE ELECTION ADMINISTRATION
5	OFFICIALS.
6	(a) In General.—Title III of the Federal Election
7	Campaign Act of $1971$ (52 U.S.C. $30101$ et seq.) is
8	amended by inserting after section 319 the following new
9	section:
10	"CAMPAIGN ACTIVITIES BY CHIEF STATE ELECTION
11	ADMINISTRATION OFFICIALS
12	"Sec. 319A. (a) Prohibition.—It shall be unlawful
13	for a chief State election administration official to take
14	an active part in political management or in a political
15	campaign with respect to any election for Federal office
16	over which such official has supervisory authority.
17	"(b) CHIEF STATE ELECTION ADMINISTRATION OF-
18	FICIAL.—The term 'chief State election administration of-
19	ficial' means the highest State official with responsibility
20	for the administration of Federal elections under State
21	law.
22	"(c) Active Part in Political Management or
23	IN A POLITICAL CAMPAIGN.—The term 'active part in po-
24	litical management or in a political campaign' means—

1	"(1) holding any position (including any unpaid
2	or honorary position) with an authorized committee
3	of a candidate, or participating in any decision mak-
4	ing of an authorized committee of a candidate;
5	"(2) the use of official authority or influence
6	for the purpose of interfering with or affecting the
7	result of an election for Federal office;
8	"(3) the solicitation, acceptance, or receipt of a
9	contribution from any person on behalf of a can-
10	didate for Federal office; and
11	"(4) any other act which would be prohibited
12	under paragraph (2) or (3) of section 7323(b) of
13	title 5, United States Code, if taken by an individual
14	to whom such paragraph applies (other than any
15	prohibition on running for public office).
16	"(d) Exception in Case of Recusal From Ad-
17	MINISTRATION OF ELECTIONS INVOLVING OFFICIAL OR
18	IMMEDIATE FAMILY MEMBER.—
19	"(1) IN GENERAL.—This section does not apply
20	to a chief State election administration official with
21	respect to an election for Federal office in which the
22	official or an immediate family member of the offi-
23	cial is a candidate but only if—

1	"(A) such official recuses himself or herself
2	from all of the official's responsibilities for the
3	administration of such election; and
4	"(B) the official who assumes responsi-
5	bility for supervising the administration of the
6	election does not report directly to such official.
7	"(2) Immediate family member defined.—
8	In paragraph (1), the term 'immediate family mem-
9	ber' means, with respect to a candidate, a father,
10	mother, son, daughter, brother, sister, husband,
11	wife, father-in-law, or mother-in-law.".
12	(b) Effective Date.—The amendments made by
13	subsection (a) shall apply with respect to elections for
14	Federal office held after December 2021.
15	Subtitle N-Promoting Voter Ac-
16	cess Through Election Adminis-
17	tration Improvements
18	PART 1—PROMOTING VOTER ACCESS
19	SEC. 1901. TREATMENT OF INSTITUTIONS OF HIGHER EDU-
20	CATION.
21	(a) Treatment of Certain Institutions as
22	Voter Registration Agencies Under National
23	Voter Registration Act of 1993.—Section 7(a) of the
24	National Voter Registration Act of 1993 (52 U.S.C.
25	20506(a)) is amended—

1	(1) in paragraph (2)—
2	(A) by striking "and" at the end of sub-
3	paragraph (A);
4	(B) by striking the period at the end of
5	subparagraph (B) and inserting "; and; and
6	(C) by adding at the end the following new
7	subparagraph:
8	"(C) each institution of higher education
9	which has a program participation agreement in
10	effect with the Secretary of Education under
11	section 487 of the Higher Education Act of
12	1965 (20 U.S.C. 1094), other than an institu-
13	tion which is treated as a contributing agency
14	under section 1013 of the Automatic Voter
15	Registration Act of 2021."; and
16	(2) in paragraph (6)(A), by inserting "or, in
17	the case of an institution of higher education, upon
18	initial enrollment of a student," after "assistance,".
19	(b) Responsibilities of Institutions Under
20	Higher Education Act of 1965.—Section 487(a)(23)
21	of the Higher Education Act of 1965 (20 U.S.C.
22	1094(a)(23)) is amended to read as follows:
23	"(23)(A) The institution will make every rea-
24	sonable effort to—

1	"(i) distribute voter registration applica-
2	tions for elections for Federal office using a
3	form that meets the requirements of section
4	9(b) of the National Voter Registration Act of
5	1993 (52 U.S.C. 20508), which may include
6	sharing a direct, guided link to such applica-
7	tion, to each student enrolled at the institution
8	who has not been automatically registered to
9	vote by the institution in accordance with sec-
10	tion 1013 of the For the People Act of 2021,
11	including students who do not qualify as an in-
12	State student as defined in section $1013(f)(2)$
13	of the For the People Act of 2021;
14	"(ii) provide clear guidance that each stu-
15	dent enrolled at the institution should—
16	"(I) register in the State in which the
17	student is eligible to vote in the next elec-
18	tion if registration is required, which may
19	include informing students from another
20	State of the ability to vote in the State of
21	the institution in which the students are
22	enrolled and physically in attendance, in
23	accordance with applicable State law; and
24	"(II) in the case of a student who has
25	already registered to vote in a State de-

1	scribed in subclause (I), update the stu-
2	dent's existing voter registration if the stu-
3	dent's address has changed recently or
4	since the last election in which the student
5	was eligible to vote;
6	"(iii) periodically share credible, non-
7	partisan resources (to be identified in consulta-
8	tion with the Election Assistance Commission)
9	to help students determine where and how they
10	are eligible to vote, which may include resources
11	from State and local election officials on voter
12	registration and voting requirements, including
13	voter registration deadlines, residency require-
14	ments, voter identification requirements, and
15	absentee voting options, as applicable; and
16	"(iv) in distributing voting materials (as
17	defined in section 203(b)(3) of the Voting
18	Rights Act of 1965 (52 U.S.C. 10503(b)(3))
19	that are produced by a covered State or polit-
20	ical subdivision described in subsection
21	203(b)(2) of such Act, ensure to the greatest
22	extent practicable that—
23	"(I) such voting materials are pro-
24	vided in accordance with section 203 of
25	that Act (52 U.S.C. 10503); and

1	"(II) all materials and information
2	made available electronically under this
3	paragraph—
4	"(aa) are accessible to individuals
5	with disabilities; and
6	"(bb) are compliant with the
7	most recent Web Content Accessibility
8	Guidelines, or successor guidelines.
9	"(B) An institution shall be considered to have
10	satisfied the requirements of clauses (i), (ii), and
11	(iii) of subparagraph (A) if—
12	"(i) with respect to each student enrolled
13	in the institution who is not exclusively enrolled
14	in distance education at the institution and who
15	has not already been registered to vote by the
16	institution in accordance with section 1013 of
17	the For the People Act of 2021, including stu-
18	dents who do not qualify as an in-State student
19	as defined in section 1013(f)(2) of such Act—
20	"(I) the institution, not less than 30
21	days in advance of the deadline for reg-
22	istering to vote within the State for the
23	next scheduled statewide Federal or State
24	primary election and not less than 30 days
25	in advance of the deadline for registering

1	to vote within the State for the next sched-
2	uled statewide Federal or State general
3	election—
4	"(aa) distributes voter registra-
5	tion applications to such students; or
6	"(bb) electronically transmits a
7	message to each such student that is
8	devoted exclusively to voter registra-
9	tion and contains a voter registration
10	application acceptable for use in the
11	State in which the institution is lo-
12	cated, or an internet address where
13	such voter registration application can
14	be accessed or downloaded;
15	"(II) during a period that an institu-
16	tion requires or encourages such students
17	to remain off-campus due to a national,
18	State, or local public health or other emer-
19	gency for an extended period of time, re-
20	sulting in a significant disruption to such
21	students' ability to vote in person, as appli-
22	cable, the institution additionally—
23	"(aa) requests that the State
24	provide the institution with absentee
25	ballot applications, as applicable, or

1	that the State share the official State
2	website or online portal through which
3	eligible voters can directly request an
4	absentee ballot;
5	"(bb) distributes to each such
6	student an absentee ballot application
7	requested from the State under item
8	(aa) or the official State website or
9	online portal through which eligible
10	voters can directly request an absen-
11	tee ballot, with instructions that the
12	form, website, or online portal should
13	be used only by students eligible to
14	vote in the State;
15	"(cc) notifies such students of—
16	"(AA) applicable deadlines
17	for requesting and submitting an
18	absentee ballot; and
19	"(BB) additional options for
20	early and in-person voting and
21	voting on Election Day, as appli-
22	cable; and
23	"(dd) shares credible, non-
24	partisan resources (to be identified in
25	consultation with the Election Assist-

1	ance Commission) to help students
2	who are registered in another State to
3	apply for absentee ballots in such
4	State, which may include resources
5	from State and local election officials;
6	and
7	"(III) the institution ensures that an
8	appropriate staff person or office has been
9	designated as a Campus Vote Coordinator,
10	who shall—
11	"(aa) ensure compliance in ac-
12	cordance with this paragraph at the
13	institution;
14	"(bb) be publicly designated as
15	the Campus Vote Coordinator, includ-
16	ing the Campus Vote Coordinator's
17	contact information, on the website of
18	the institution; and
19	"(cc) upon request, provide to
20	students residency requirements for
21	voting, including the ability of stu-
22	dents from other States to vote in the
23	State of the institution in which they
24	are enrolled and physically in attend-

1	ance, in accordance with applicable
2	State law; and
3	"(ii) with respect to each student enrolled
4	exclusively in distance education or correspond-
5	ence programs, the institution—
6	"(I)(aa) transmits a message devoted
7	exclusively to voter registration that refers
8	such students to a centralized voter reg-
9	istration website or platform by providing
10	the internet address or other method to ac-
11	cess such website or platform, that—
12	"(AA) provides applicable voter
13	registration application and voting in-
14	formation for all States; and
15	"(BB) is hosted by a website op-
16	erated by the Federal, State or local
17	government;
18	"(bb) transmits such message not less
19	than twice in each calendar year; and
20	"(cc) maintains information on the in-
21	stitution's website containing credible, non-
22	partisan resources to help students deter-
23	mine where and how they are eligible to
24	vote, or a link to such resources; or

1	"(II) provides information to such
2	students in the same manner as the insti-
3	tution provides information to students not
4	enrolled exclusively in distance education
5	under clause (i)(I).
6	"(C) The institution will substantially comply
7	with the requirements that apply to the institution
8	under section 7 of the National Voter Registration
9	Act of 1993 (52 U.S.C. 20506) or section 1013 of
10	the Automatic Voter Registration Act of 2021, as
11	the case may be.
12	"(D) In this paragraph—
13	"(i) the term 'voter registration applica-
14	tion' means the mail voter registration applica-
15	tion form for elections for Federal office pre-
16	scribed pursuant to section 9 of the National
17	Voter Registration Act of 1993 (52 U.S.C.
18	20508);
19	"(ii) the term 'absentee ballot' means any
20	ballot cast by any means other than in person
21	and for which the State requires an application;
22	"(iii) the term 'distance education' has the
23	meaning given the term in section 103, except
24	such term shall not include distance education
25	that is provided due to a decision of an institu-

1	tion to require or encourage students of the in-
2	stitution to remain off-campus due to a na-
3	tional, State, or local public health or other
4	emergency; and
5	"(iv) the term 'Federal office' has the

- "(iv) the term 'Federal office' has the meaning given in section 301(3) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(3)).".
- 9 (c) Grants to Institutions Demonstrating Ex-10 cellence in Student Voter Registration.—
  - (1) Grants authorized.—The Secretary of Education may award competitive grants to public and private nonprofit institutions of higher education that are subject to the requirements of section 487(a)(23) of the Higher Education Act of 1965 (20 U.S.C. 1094(a)(23)), as amended by subsection (b), and that the Secretary determines have demonstrated excellence in registering students to vote in elections for public office beyond meeting the minimum requirements of such section.
    - (2) ELIGIBILITY.—An institution of higher education is eligible to receive a grant under this subsection if the institution submits to the Secretary of Education, at such time and in such form as the Secretary may require, an application containing

1	such information and assurances as the Secretary
2	may require to make the determination described in
3	paragraph (1), including information and assurances
4	that the institution carried out activities to promote
5	voter registration by students, such as the following:
6	(A) Sponsoring large on-campus voter mo-
7	bilization efforts.
8	(B) Engaging the surrounding community
9	in nonpartisan voter registration and get-out-
10	the-vote efforts.
11	(C) Creating a website for students with
12	centralized information about voter registration
13	and election dates.
14	(D) Inviting candidates to speak on cam-
15	pus.
16	(E) Offering rides to students to the polls
17	to increase voter education, registration, and
18	mobilization.
19	(3) Authorization of appropriations.—
20	There are authorized to be appropriated for fiscal
21	year 2022 and each succeeding fiscal year such sums
22	as may be necessary to award grants under this sub-
23	section.
24	(d) Sense of Congress Relating to Option of
25	STUDENTS TO REGISTER IN JURISDICTION OF INSTITU-

1	TION OF HIGHER EDUCATION OR JURISDICTION OF DOMI-
2	CILE.—It is the sense of Congress that, as provided under
3	existing law, students who attend an institution of higher
4	education and reside in the jurisdiction of the institution
5	while attending the institution should have the option of
6	registering to vote in elections for Federal office in that
7	jurisdiction or in the jurisdiction of their own domicile.
8	SEC. 1902. MINIMUM NOTIFICATION REQUIREMENTS FOR
9	VOTERS AFFECTED BY POLLING PLACE
10	CHANGES.
11	(a) REQUIREMENTS.—Section 302 of the Help Amer-
12	ica Vote Act of 2002 (52 U.S.C. 21082), as amended by
13	section 1601(a), is amended—
14	(1) by redesignating subsection (f) as sub-
15	section (g); and
16	(2) by inserting after subsection (e) the fol-
17	lowing new subsection:
18	"(f) Minimum Notification Requirements for
19	VOTERS AFFECTED BY POLLING PLACE CHANGES.—
20	"(1) In general.—If a State assigns an indi-
21	vidual who is a registered voter in a State to a poll-
22	ing place with respect to an election for Federal of-
23	fice which is not the same polling place to which the
24	individual was previously assigned with respect to

1	the most recent election for Federal office in the
2	State in which the individual was eligible to vote—
3	"(A) the State shall notify the individual of
4	the location of the polling place not later than
5	7 days before the date of the election or the
6	first day of an early voting period (whichever
7	occurs first); or
8	"(B) if the State makes such an assign-
9	ment fewer than 7 days before the date of the
10	election and the individual appears on the date
11	of the election at the polling place to which the
12	individual was previously assigned, the State
13	shall make every reasonable effort to enable the
14	individual to vote on the date of the election.
15	"(2) METHODS OF NOTIFICATION.—The State
16	shall notify an individual under subparagraph (A) of
17	paragraph (1) by mail, telephone, and (if available)
18	text message and electronic mail.
19	"(3) Placement of signs at closed poll-
20	ING PLACES.—If a location which served as a polling

"(3) Placement of signs at closed polling place in an election for Federal office does not serve as a polling place in the next election for Federal office held in the jurisdiction involved, the State shall ensure that signs are posted at such location on the date of the election and during any early voting pe-

1	riod for the election containing the following infor-
2	mation:
3	"(A) A statement that the location is not
4	serving as a polling place in the election.
5	"(B) The locations serving as polling
6	places in the election in the jurisdiction in-
7	volved.
8	"(C) Contact information, including a tele-
9	phone number and website, for the appropriate
10	State or local election official through which an
11	individual may find the polling place to which
12	the individual is assigned for the election.
13	"(4) Effective date.—This subsection shall
14	apply with respect to elections held on or after Janu-
15	ary 1, 2022.".
16	(b) Conforming Amendment.—Section 302(g) of
17	such Act (52 U.S.C. 21082(g)), as redesignated by sub-
18	section (a) and as amended by section 1601(b), is amend-
19	ed by striking " $(d)(2)$ and $(e)(2)$ " and inserting " $(d)(2)$ ,
20	(e)(2), and $(f)(4)$ ".
21	SEC. 1903. PERMITTING USE OF SWORN WRITTEN STATE-
22	MENT TO MEET IDENTIFICATION REQUIRE-
23	MENTS FOR VOTING.
24	(a) Permitting Use of Statement.—Title III of
25	the Help America Vote Act of 2002 (52 U.S.C. 21081 et

1	seq.) is amended by inserting after section 303 the fol-
2	lowing new section:
3	"SEC. 303A. PERMITTING USE OF SWORN WRITTEN STATE-
4	MENT OR STUDENT IDENTIFICATION CARD
5	TO MEET IDENTIFICATION REQUIREMENTS.
6	"(a) Use of Statement or Student Identifica-
7	TION CARD.—
8	"(1) In general.—Except as provided in sub-
9	section (c), if a State has in effect any requirement
10	that an individual present identification as a condi-
11	tion of receiving and casting a ballot in an election
12	for Federal office, the State shall permit the indi-
13	vidual to meet the requirement—
14	"(A) in the case of an individual who de-
15	sires to vote in person, by presenting the appro-
16	priate State or local election official with—
17	"(i) a sworn written statement, signed
18	by the individual under penalty of perjury,
19	attesting to the individual's identity and
20	attesting that the individual is eligible to
21	vote in the election; or
22	"(ii) if such individual is a student en-
23	rolled at an institution of higher education
24	(as defined under section 102 of the High-
25	er Education Act of 1965 (20 U.S.C.

1	1002)), a student identification card as-
2	signed to the individual from an institution
3	of higher education; or
4	"(B) in the case of an individual who de-
5	sires to vote by mail, by submitting with the
6	ballot—
7	"(i) the statement described in sub-
8	paragraph (A)(i); or
9	"(ii) if such individual is a student en-
10	rolled at an institution of higher education
11	(as so defined), a copy of the student iden-
12	tification card described in subparagraph
13	(A)(ii).
14	"(2) Development of pre-printed version
15	OF STATEMENT BY COMMISSION.—The Commission
16	shall develop a pre-printed version of the statement
17	described in paragraph $(1)(A)(i)$ which includes a
18	blank space for an individual to provide a name and
19	signature for use by election officials in States which
20	are subject to paragraph (1).
21	"(3) Providing pre-printed copy of state-
22	MENT.—A State which is subject to paragraph (1)
23	shall—
24	"(A) make copies of the pre-printed
25	version of the statement described in paragraph

1	(1)(A)(i) which is prepared by the Commission
2	available at polling places for election officials
3	to distribute to individuals who desire to vote in
4	person; and

- "(B) include a copy of such pre-printed
  version of the statement with each blank absentee or other ballot transmitted to an individual
  who desires to vote by mail.
- 9 "(b) REQUIRING USE OF BALLOT IN SAME MANNER
  10 AS INDIVIDUALS PRESENTING IDENTIFICATION.—An in11 dividual who presents or submits a sworn written state12 ment or presents a student identification card in accord13 ance with subsection (a)(1) shall be permitted to cast a
  14 ballot in the election in the same manner as an individual
  15 who presents identification.
- "(c) EXCEPTION FOR FIRST-TIME VOTERS REG-17 ISTERING BY MAIL.—Subsections (a) and (b) do not apply 18 with respect to any individual described in paragraph (1) 19 of section 303(b) who is required to meet the requirements 20 of paragraph (2) of such section.".
- of paragraph (2) of such section.".
  (b) Requiring States To Include Information
  on Use of Sworn Written Statement and Student
  Identification Card in Voting Information MateRIAL POSTED AT POLLING PLACES.—Section 302(b)(2) of

1	such Act (52 U.S.C. 21082(b)(2)), as amended by section
2	1072(b) and section 1202(b), is amended—
3	(1) by striking "and" at the end of subpara-
4	graph (G);
5	(2) by striking the period at the end of sub-
6	paragraph (H) and inserting "; and"; and
7	(3) by adding at the end the following new sub-
8	paragraph:
9	"(I) in the case of a State that has in ef-
10	fect any requirement that an individual present
11	identification as a condition of receiving and
12	casting a ballot in an election for Federal office,
13	information on how an individual may meet
14	such requirement by presenting a sworn written
15	statement or student identification card in ac-
16	cordance with section 303A.".
17	(c) Clerical Amendment.—The table of contents
18	of such Act is amended by inserting after the item relating
19	to section 303 the following new item:
	"Sec. 303A. Permitting use of sworn written statement or student identification card to meet identification requirements.".
20	(d) Effective Date.—The amendments made by
21	this section shall apply with respect to elections occurring

22 on or after the date of the enactment of this Act.

## SEC. 1904. ACCOMMODATIONS FOR VOTERS RESIDING IN

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- (a) Accommodations Described.—
- 4 (1) Designation of Ballot Pickup and Col-5 LECTION LOCATIONS.—Given the widespread lack of 6 residential mail delivery in Indian Country, an In-7 dian Tribe may designate buildings as ballot pickup 8 and collection locations with respect to an election 9 for Federal office at no cost to the Indian Tribe. An 10 Indian Tribe may designate one building per pre-11 cinct located within Indian lands. The applicable 12 State or political subdivision shall collect ballots 13 from those locations. The applicable State or polit-14 ical subdivision shall provide the Indian Tribe with 15 accurate precinct maps for all precincts located with-16 in Indian lands 60 days before the election.
  - (2) Provision of Mail-in and absentee Ballots.—The State or political subdivision shall provide mail-in and absentee ballots with respect to an election for Federal office to each individual who is registered to vote in the election who resides on Indian lands in the State or political subdivision involved without requiring a residential address or a mail-in or absentee ballot request.
  - (3) Use of designated building as residential and mailing address.—The address of a

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designated building that is a ballot pickup and collection location with respect to an election for Federal office may serve as the residential address and mailing address for voters living on Indian lands if the tribally designated building is in the same precinct as that voter. If there is no tribally designated building within a voter's precinct, the voter may use another tribally designated building within the Indian lands where the voter is located. Voters using a tribally designated building outside of the voter's precinct may use the tribally designated building as a mailing address and may separately designate the voter's appropriate precinct through a description of voter's specified the address, as in section 9428.4(a)(2) of title 11, Code of Federal Regulations.

(4) Language accessibility.—In the case of a State or political subdivision that is a covered State or political subdivision under section 203 of the Voting Rights Act of 1965 (52 U.S.C. 10503), that State or political subdivision shall provide absentee or mail-in voting materials with respect to an election for Federal office in the language of the applicable minority group as well as in the English language, bilingual election voting assistance, and writ-

1	ten translations of all voting materials in the lan-
2	guage of the applicable minority group, as required
3	by section 203 of the Voting Rights Act of 1965 (52
4	U.S.C. 10503), as amended by subsection (b).
5	(5) Clarification.—Nothing in this section
6	alters the ability of an individual voter residing on
7	Indian lands to request a ballot in a manner avail-
8	able to all other voters in the State.
9	(6) Definitions.—In this section:
10	(A) ELECTION FOR FEDERAL OFFICE.—
11	The term "election for Federal office" means a
12	general, special, primary or runoff election for
13	the office of President or Vice President, or of
14	Senator or Representative in, or Delegate or
15	Resident Commissioner to, the Congress.
16	(B) Indian.—The term "Indian" has the
17	meaning given the term in section 4 of the In-
18	dian Self-Determination and Education Assist-
19	ance Act (25 U.S.C. 5304).
20	(C) Indian Lands.—The term "Indian
21	lands" includes—
22	(i) any Indian country of an Indian
23	Tribe, as defined under section 1151 of
24	title 18 United States Code:

1	(ii) any land in Alaska owned, pursu-
2	ant to the Alaska Native Claims Settle-
3	ment Act (43 U.S.C. 1601 et seq.), by an
4	Indian Tribe that is a Native village (as
5	defined in section 3 of that Act (43 U.S.C.
6	1602)) or by a Village Corporation that is
7	associated with an Indian Tribe (as de-
8	fined in section 3 of that Act (43 U.S.C.
9	1602));
10	(iii) any land on which the seat of the
11	Tribal Government is located; and
12	(iv) any land that is part or all of a
13	Tribal designated statistical area associ-
14	ated with an Indian Tribe, or is part or all
15	of an Alaska Native village statistical area
16	associated with an Indian Tribe, as defined
17	by the Census Bureau for the purposes of
18	the most recent decennial census.
19	(D) Indian Tribe.—The term "Indian
20	Tribe" has the meaning given the term "Indian
21	tribe" in section 4 of the Indian Self-Deter-
22	mination and Education Assistance Act (25
23	U.S.C. 5304).

1	(E) TRIBAL GOVERNMENT.—The term
2	"Tribal Government" means the recognized
3	governing body of an Indian Tribe.
4	(7) Enforcement.—
5	(A) ATTORNEY GENERAL.—The Attorney
6	General may bring a civil action in an appro-
7	priate district court for such declaratory or in-
8	junctive relief as is necessary to carry out this
9	subsection.
10	(B) Private right of action.—
11	(i) A person or Tribal Government
12	who is aggrieved by a violation of this sub-
13	section may provide written notice of the
14	violation to the chief election official of the
15	State involved.
16	(ii) An aggrieved person or Tribal
17	Government may bring a civil action in an
18	appropriate district court for declaratory
19	or injunctive relief with respect to a viola-
20	tion of this subsection, if—
21	(I) that person or Tribal Govern-
22	ment provides the notice described in
23	clause (i); and
24	(II)(aa) in the case of a violation
25	that occurs more than 120 days be-

1	fore the date of an election for Fed-
2	eral office, the violation remains and
3	90 days or more have passed since the
4	date on which the chief election offi-
5	cial of the State receives the notice
6	under clause (i); or
7	(bb) in the case of a violation
8	that occurs 120 days or less before
9	the date of an election for Federal of
10	fice, the violation remains and 20
11	days or more have passed since the
12	date on which the chief election offi-
13	cial of the State receives the notice
14	under clause (i).
15	(iii) In the case of a violation of this
16	section that occurs 30 days or less before
17	the date of an election for Federal office
18	an aggrieved person or Tribal Government
19	may bring a civil action in an appropriate
20	district court for declaratory or injunctive
21	relief with respect to the violation without
22	providing notice to the chief election offi-
23	cial of the State under clause (i).

1	(b) BILINGUAL ELECTION REQUIREMENTS.—Section
2	203 of the Voting Rights Act of 1965 (52 U.S.C. 10503)
3	is amended—
4	(1) in subsection (b)(3)(C), by striking "1990"
5	and inserting "2010"; and
6	(2) by striking subsection (c) and inserting the
7	following:
8	"(c) Provision of Voting Materials in the Lan-
9	GUAGE OF A MINORITY GROUP.—
10	"(1) IN GENERAL.—Whenever any State or po-
11	litical subdivision subject to the prohibition of sub-
12	section (b) of this section provides any registration
13	or voting notices, forms, instructions, assistance, or
14	other materials or information relating to the elec-
15	toral process, including ballots, it shall provide them
16	in the language of the applicable minority group as
17	well as in the English language.
18	"(2) Exceptions.—
19	"(A) In the case of a minority group that
20	is not American Indian or Alaska Native and
21	the language of that minority group is oral or
22	unwritten, the State or political subdivision
23	shall only be required to furnish, in the covered
24	language, oral instructions, assistance, trans-

lation of voting materials, or other information
relating to registration and voting.

"(B) In the case of a minority group that is American Indian or Alaska Native, the State or political subdivision shall only be required to furnish in the covered language oral instructions, assistance, or other information relating to registration and voting, including all voting materials, if the Tribal Government of that minority group has certified that the language of the applicable American Indian or Alaska Native language is presently unwritten or the Tribal Government does not want written translations in the minority language.

"(3) Written translations for election workers.—Notwithstanding paragraph (2), the State or political division may be required to provide written translations of voting materials, with the consent of any applicable Indian Tribe, to election workers to ensure that the translations from English to the language of a minority group are complete, accurate, and uniform."

(c) Effective Date.—This section and the amendments made by this section shall apply with respect to the regularly scheduled general election for Federal office held

1	in November 2022 and each succeeding election for Fed-
2	eral office.
3	SEC. 1905. ENSURING EQUITABLE AND EFFICIENT OPER-
4	ATION OF POLLING PLACES.
5	(a) In General.—Subtitle A of title III of the Help
6	America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as
7	amended by section 1031(a), section 1101(a), section
8	1102(a), section 1103(a)(1), section 1104(a), section
9	1611(a), section 1621(a), section 1622(a), section
10	1623(b), and section 1624(a), is amended—
11	(1) by redesignating sections 314 and 315 as
12	sections 316 and 317, respectively; and
13	(2) by inserting after section 313 the following
14	new section:
15	"SEC. 314. ENSURING EQUITABLE AND EFFICIENT OPER-
16	ATION OF POLLING PLACES.
17	"(a) Preventing Unreasonable Waiting Times
18	FOR VOTERS.—
19	"(1) In general.—Each State shall provide a
20	sufficient number of voting systems, poll workers,
21	and other election resources (including physical re-
22	sources) at a polling place used in any election for
23	Federal office, including a polling place at which in-
24	dividuals may cast ballots prior to the date of the
25	election, to ensure—

1	"(A) a fair and equitable waiting time for
2	all voters in the State; and
3	"(B) that no individual will be required to
4	wait longer than 30 minutes to cast a ballot at
5	the polling place.
6	"(2) Criteria.—In determining the number of
7	voting systems, poll workers, and other election re-
8	sources provided at a polling place for purposes of
9	paragraph (1), the State shall take into account the
10	following factors:
11	"(A) The voting age population.
12	"(B) Voter turnout in past elections.
13	"(C) The number of voters registered.
14	"(D) The number of voters who have reg-
15	istered since the most recent Federal election.
16	"(E) Census data for the population served
17	by the polling place, such as the proportion of
18	the voting-age population who are under 25
19	years of age or who are naturalized citizens.
20	"(F) The needs and numbers of voters
21	with disabilities and voters with limited English
22	proficiency.
23	"(G) The type of voting systems used

1	"(H) The length and complexity of initia-
2	tives, referenda, and other questions on the bal-
3	lot.

- "(I) Such other factors, including relevant demographic factors relating to the population served by the polling place, as the State considers appropriate.
- "(3) RULE OF CONSTRUCTION.—Nothing in this subsection may be construed to authorize a State to meet the requirements of this subsection by closing any polling place, prohibiting an individual from entering a line at a polling place, or refusing to permit an individual who has arrived at a polling place prior to closing time from voting at the polling place.
- "(4) GUIDELINES.—Not later than 180 days after the date of the enactment of this section, the Commission shall establish and publish guidelines to assist States in meeting the requirements of this subsection.
- "(5) EFFECTIVE DATE.—This subsection shall take effect upon the expiration of the 180-day period which begins on the date of the enactment of this subsection, without regard to whether or not the

1	Commission has established and published guidelines
2	under paragraph (4).
3	"(b) Limiting Variations on Number of Hours
4	of Operation of Polling Places Within a State.—
5	"(1) Limitation.—
6	"(A) IN GENERAL.—Except as provided in
7	subparagraph (B) and paragraph (2), each
8	State shall establish hours of operation for all
9	polling places in the State on the date of any
10	election for Federal office held in the State
11	such that the polling place with the greatest
12	number of hours of operation on such date is
13	not in operation for more than 2 hours longer
14	than the polling place with the fewest number
15	of hours of operation on such date.
16	"(B) Permitting variance on basis of
17	POPULATION.—Subparagraph (A) does not
18	apply to the extent that the State establishes
19	variations in the hours of operation of polling
20	places on the basis of the overall population or
21	the voting age population (as the State may se-
22	lect) of the unit of local government in which
23	such polling places are located.
24	"(2) Exceptions for polling places with
25	HOURS ESTABLISHED BY UNITS OF LOCAL GOVERN-

1	MENT.—Paragraph (1) does not apply in the case of
2	a polling place—
3	"(A) whose hours of operation are estab-
4	lished, in accordance with State law, by the unit
5	of local government in which the polling place
6	is located; or
7	"(B) which is required pursuant to an
8	order by a court to extend its hours of oper-
9	ation beyond the hours otherwise established.".
10	(b) CLERICAL AMENDMENTS.—The table of contents
11	of such Act, as amended by section 1031(c), section
12	1101(d), section $1102(e)$ , section $1103(a)(3)$ , section
13	1104(c), section 1611(c), section 1621(c), section 1622(c),
14	section 1623(b), and section 1624(a), is amended—
15	(1) by redesignating the items relating to sec-
16	tions 314 and 315 as relating to sections 315 and
17	316, respectively; and
18	(2) by inserting after the item relating to sec-
19	tion 313 the following new item:
	"Sec. 314. Ensuring equitable and efficient operation of polling places.".
20	SEC. 1906. REQUIRING STATES TO PROVIDE SECURED
21	DROP BOXES FOR VOTED ABSENTEE BAL-
22	LOTS IN ELECTIONS FOR FEDERAL OFFICE.
23	(a) REQUIREMENT.—Subtitle A of title III of the
24	Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.),
25	as amended by section 1031(a), section 1101(a), section

- 1 1102(a), section 1103(a)(1), section 1104(a), section
- 2 1611(a), section 1621(a), section 1622(a), section
- 3 1623(b), section 1624(a), and section 1905(a), is amend-
- 4 ed—
- 5 (1) by redesignating sections 315 and 316 as
- 6 sections 316 and 317, respectively; and
- 7 (2) by inserting after section 314 the following
- 8 new section:
- 9 "SEC. 315. USE OF SECURED DROP BOXES FOR VOTED AB-
- 10 SENTEE BALLOTS.
- 11 "(a) Requiring Use of Drop Boxes.—In each
- 12 election jurisdiction in the State, each State shall provide
- 13 in-person, secured, and clearly labeled drop boxes at which
- 14 individuals may, at any time during the period described
- 15 in subsection (b), drop off voted absentee ballots in an
- 16 election for Federal office.
- 17 "(b) Minimum Period for Availability of Drop
- 18 Boxes.—The period described in this subsection is, with
- 19 respect to an election, the period which begins 45 days
- 20 before the date of the election and which ends at the time
- 21 the polls close for the election in the election jurisdiction
- 22 involved.
- 23 "(c) Accessibility.—

1	"(1) In general.—Each State shall ensure
2	that the drop boxes provided under this section are
3	accessible for use—
4	"(A) by individuals with disabilities, as de-
5	termined in consultation with the protection
6	and advocacy systems (as defined in section 102
7	of the Developmental Disabilities Assistance
8	and Bill of Rights Act of 2000 (42 U.S.C.
9	15002)) of the State; and
10	"(B) by individuals with limited proficiency
11	in the English language.
12	"(2) Determination of accessibility for
13	INDIVIDUALS WITH DISABILITIES.—For purposes of
14	this subsection, drop boxes shall be considered to be
15	accessible for use by individuals with disabilities if
16	the drop boxes meet such criteria as the Attorney
17	General may establish for such purposes.
18	"(3) Rule of construction.—If a State pro-
19	vides a drop box under this section on the grounds
20	of or inside a building or facility which serves as a
21	polling place for an election during the period de-
22	scribed in subsection (b), nothing in this subsection
23	may be construed to waive any requirements regard-

ing the accessibility of such polling place for the use

1	of individuals with disabilities or individuals with
2	limited proficiency in the English language.
3	"(d) Number of Drop Boxes.—
4	"(1) FORMULA FOR DETERMINATION OF NUM-
5	BER.—The number of drop boxes provided under
6	this section in an election jurisdiction with respect to
7	an election shall be determined as follows:
8	"(A) In the case of an election jurisdiction
9	in which the number of individuals who are
10	residents of the election jurisdiction and who
11	are registered to vote in the election is equal to
12	or greater than 20,000, the number of drop
13	boxes shall be a number equal to or greater
14	than the number of such individuals divided by
15	20,000 (rounded to the nearest whole number).
16	"(B) In the case of any other election ju-
17	risdiction, the number of drop boxes shall be
18	equal to or greater than one.
19	"(2) Timing.—For purposes of this subsection,
20	the number of individuals who reside in an election
21	jurisdiction and who are registered to vote in the
22	election shall be determined as of the 90th day be-
23	fore the date of the election.
24	"(e) LOCATION OF DROP BOXES.—The State shall
25	determine the location of drop boxes provided under this

1	section in an election jurisdiction on the basis of criteria
2	which ensure that the drop boxes are—
3	"(1) available to all voters on a non-discrimina-
4	tory basis;
5	"(2) accessible to voters with disabilities (in ac-
6	cordance with subsection (c));
7	"(3) accessible by public transportation to the
8	greatest extent possible;
9	"(4) available during all hours of the day; and
10	"(5) sufficiently available in all communities in
11	the election jurisdiction, including rural communities
12	and on Tribal lands within the election jurisdiction
13	(subject to subsection (f)).
14	"(f) Rules for Drop Boxes on Tribal Lands.—
15	In making a determination of the number and location of
16	drop boxes provided under this section on Tribal lands in
17	an election jurisdiction, the appropriate State and local
18	election officials shall—
19	"(1) consult with Tribal leaders prior to making
20	the determination; and
21	"(2) take into account criteria such as the
22	availability of direct-to-door residential mail delivery,
23	the distance and time necessary to travel to the drop
24	box locations (including in inclement weather),
25	modes of transportation available, conditions of

- 1 roads, and the availability (if any) of public trans-
- 2 portation.
- 3 "(g) Timing of Scanning and Processing of
- 4 Ballots.—For purposes of section 306(e) (relating to
- 5 the timing of the processing and scanning of ballots for
- 6 tabulation), a vote cast using a drop box provided under
- 7 this section shall be treated in the same manner as any
- 8 other vote cast during early voting.
- 9 "(h) Posting of Information.—On or adjacent to
- 10 each drop box provided under this section, the State shall
- 11 post information on the requirements that voted absentee
- 12 ballots must meet in order to be counted and tabulated
- 13 in the election.
- 14 "(i) Election Jurisdiction.—For purposes of this
- 15 section, the term 'election jurisdiction' has the same mean-
- 16 ing given to the term 'registrar's jurisdiction' under sec-
- 17 tion 8(j) of the National Voter Registration Act of 1993
- 18 (52 U.S.C. 20507(j)).
- 19 "(j) Effective Date.—This section shall apply
- 20 with respect to the regularly scheduled general election for
- 21 Federal office held in November 2022 and each succeeding
- 22 election for Federal office.".
- 23 (b) CLERICAL AMENDMENTS.—The table of contents
- 24 of such Act, as amended by section 1031(c), section
- 25 1101(d), section 1102(c), section 1103(a)(3), section

1	1104(c), section 1611(c), section 1621(c), section 1622(c)
2	section 1623(b), section 1624(a), and section 1905(b), is
3	amended—
4	(1) by redesignating the items relating to sec-
5	tions 315 and 316 as relating to sections 316 and
6	317, respectively; and
7	(2) by inserting after the item relating to sec-
8	tion 314 the following new item:
	"Sec. 315. Use of secured drop boxes for voted absentee ballots.".
9	SEC. 1907. PROHIBITING STATES FROM RESTRICTING
10	CURBSIDE VOTING.
11	(a) Requirement.—Subtitle A of title III of the
12	Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.)
13	as amended by section 1031(a), section 1101(a), section
14	1102(a), section 1103(a)(1), section 1104(a), section
15	1611(a), section 1621(a), section 1622(a), section
16	1623(b), section 1624(a), section 1905(a), and section
17	1906(a), is amended—
18	(1) by redesignating sections 316 and 317 as
19	sections 317 and 318, respectively; and
20	(2) by inserting after section 315 the following
21	new section:
22	"SEC. 316. PROHIBITING STATES FROM RESTRICTING

CURBSIDE VOTING.

"(a) Prohibition.—A State may not—

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1	"(1) prohibit any jurisdiction administering an
2	election for Federal office in the State from utilizing
3	curbside voting as a method by which individuals
4	may cast ballots in the election; or
5	"(2) impose any restrictions which would ex-
6	clude any individual who is eligible to vote in such
7	an election in a jurisdiction which utilizes curbside
8	voting from casting a ballot in the election by the
9	method of curbside voting.
10	"(b) Effective Date.—This section shall apply
11	with respect to the regularly scheduled general election for
12	Federal office held in November 2022 and each succeeding
13	election for Federal office.".
14	(b) CLERICAL AMENDMENTS.—The table of contents
15	of such Act, as amended by section 1031(c), section
16	1101(d), section 1102(e), section 1103(a)(3), section
17	1104(c), section 1611(c), section 1621(c), section 1622(c),
18	section 1623(b), section 1624(a), section 1905(b), and
19	section 1906(b), is amended—
20	(1) by redesignating the items relating to sec-
21	tions 316 and 317 as relating to sections 317 and
22	318, respectively; and
23	(2) by inserting after the item relating to sec-

"Sec. 316. Prohibiting States from restricting curbside voting.".

tion 315 the following new item:

1	PART 2—DISASTER AND EMERGENCY
2	CONTINGENCY PLANS
3	SEC. 1911. REQUIREMENTS FOR FEDERAL ELECTION CON-
4	TINGENCY PLANS IN RESPONSE TO NATURAL
5	DISASTERS AND EMERGENCIES.
6	(a) In General.—
7	(1) Establishment.—Not later than 90 days
8	after the date of the enactment of this Act, each
9	State and each jurisdiction in a State which is re-
10	sponsible for administering elections for Federal of-
11	fice shall establish and make publicly available a
12	contingency plan to enable individuals to vote in
13	elections for Federal office during a state of emer-
14	gency, public health emergency, or national emer-
15	gency which has been declared for reasons includ-
16	ing—
17	(A) a natural disaster; or
18	(B) an infectious disease.
19	(2) Updating.—Each State and jurisdiction
20	shall update the contingency plan established under
21	this subsection not less frequently than every 5
22	years.
23	(b) REQUIREMENTS RELATING TO SAFETY.—The
24	contingency plan established under subsection (a) shall in-
25	clude initiatives to provide equipment and resources need-

- 1 ed to protect the health and safety of poll workers and
- 2 voters when voting in person.
- 3 (c) Requirements Relating to Recruitment of
- 4 Poll Workers.—The contingency plan established
- 5 under subsection (a) shall include initiatives by the chief
- 6 State election official and local election officials to recruit
- 7 poll workers from resilient or unaffected populations,
- 8 which may include—
- 9 (1) employees of other State and local govern-
- ment offices; and
- 11 (2) in the case in which an infectious disease
- poses significant increased health risks to elderly in-
- dividuals, students of secondary schools and institu-
- tions of higher education in the State.
- 15 (d) Enforcement.—
- 16 (1) Attorney General.—The Attorney Gen-
- eral may bring a civil action against any State or ju-
- risdiction in an appropriate United States district
- 19 court for such declaratory and injunctive relief (in-
- 20 cluding a temporary restraining order, a permanent
- or temporary injunction, or other order) as may be
- 22 necessary to carry out the requirements of this sec-
- 23 tion.
- 24 (2) Private right of action.—

1	(A) IN GENERAL.—In the case of a viola-
2	tion of this section, any person who is aggrieved
3	by such violation may provide written notice of
1	the violation to the chief election official of the
5	State involved.

- (B) Relief.—If the violation is not corrected within 20 days after receipt of a notice under subparagraph (A), or within 5 days after receipt of the notice if the violation occurred within 120 days before the date of an election for Federal office, the aggrieved person may, in a civil action, obtain declaratory or injunctive relief with respect to the violation.
- (C) SPECIAL RULE.—If the violation occurred within 5 days before the date of an election for Federal office, the aggrieved person need not provide notice to the chief election official of the State involved under subparagraph (A) before bringing a civil action under subparagraph (B).

## (e) Definitions.—

(1) ELECTION FOR FEDERAL OFFICE.—For purposes of this section, the term "election for Federal office" means a general, special, primary, or runoff election for the office of President or Vice

1	President, or of Senator or Representative in, or
2	Delegate or Resident Commissioner to, the Con-
3	gress.
4	(2) State.—For purposes of this section, the
5	term "State" includes the District of Columbia, the
6	Commonwealth of Puerto Rico, Guam, American
7	Samoa, the United States Virgin Islands, and the
8	Commonwealth of the Northern Mariana Islands.
9	(f) Effective Date.—This section shall apply with
10	respect to the regularly scheduled general election for Fed-
11	eral office held in November 2022 and each succeeding
12	election for Federal office.
13	PART 3—IMPROVEMENTS IN OPERATION OF
14	ELECTION ASSISTANCE COMMISSION
15	SEC. 1921. REAUTHORIZATION OF ELECTION ASSISTANCE
16	COMMISSION.
17	Section 210 of the Help America Vote Act of 2002
18	(52 U.S.C. 20930) is amended—
19	(1) by striking "for each of the fiscal years
20	2003 through 2005" and inserting "for fiscal year
21	2021 and each succeeding fiscal year"; and
22	(2) by striking "(but not to exceed \$10,000,000
23	for each such year)".

1	SEC.	1922.	REQUIRING	<b>STATES</b>	TO	<b>PARTICIPATE</b>	IN	POST
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- 2 GENERAL ELECTION SURVEYS.
- 3 (a) REQUIREMENT.—Title III of the Help America
- 4 Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended
- 5 by section 1903(a), is further amended by inserting after
- 6 section 303A the following new section:
- 7 "SEC. 303B. REQUIRING PARTICIPATION IN POST-GENERAL
- 8 ELECTION SURVEYS.
- 9 "(a) REQUIREMENT.—Each State shall furnish to the
- 10 Commission such information as the Commission may re-
- 11 quest for purposes of conducting any post-election survey
- 12 of the States with respect to the administration of a regu-
- 13 larly scheduled general election for Federal office.
- 14 "(b) Effective Date.—This section shall apply
- 15 with respect to the regularly scheduled general election for
- 16 Federal office held in November 2022 and any succeeding
- 17 election.".
- 18 (b) Clerical Amendment.—The table of contents
- 19 of such Act, as amended by section 1903(c), is further
- 20 amended by inserting after the item relating to section
- 21 303A the following new item:

"Sec. 303B. Requiring participation in post-general election surveys.".

1	SEC. 1923. REPORTS BY NATIONAL INSTITUTE OF STAND-
2	ARDS AND TECHNOLOGY ON USE OF FUNDS
3	TRANSFERRED FROM ELECTION ASSISTANCE
4	COMMISSION.
5	(a) Requiring Reports on Use of Funds as
6	CONDITION OF RECEIPT.—Section 231 of the Help Amer-
7	ica Vote Act of $2002$ (52 U.S.C. $20971$ ) is amended by
8	adding at the end the following new subsection:
9	"(e) Report on Use of Funds Transferred
10	From Commission.—To the extent that funds are trans-
11	ferred from the Commission to the Director of the Na-
12	tional Institute of Standards and Technology for purposes
13	of carrying out this section during any fiscal year, the Di-
14	rector may not use such funds unless the Director certifies
15	at the time of transfer that the Director will submit a re-
16	port to the Commission not later than 90 days after the
17	end of the fiscal year detailing how the Director used such
18	funds during the year.".
19	(b) Effective Date.—The amendment made by
20	subsection (a) shall apply with respect to fiscal year $2022$
21	and each succeeding fiscal year.
22	SEC. 1924. RECOMMENDATIONS TO IMPROVE OPERATIONS
23	OF ELECTION ASSISTANCE COMMISSION.
24	(a) Assessment of Information Technology
25	AND CYBERSECURITY.—Not later than December 31,
26	2021, the Election Assistance Commission shall carry out

- 1 an assessment of the security and effectiveness of the
- 2 Commission's information technology systems, including
- 3 the cybersecurity of such systems.
- 4 (b) Improvements to Administrative Complaint
- 5 Procedures.—
- 6 (1) REVIEW OF PROCEDURES.—The Election
- 7 Assistance Commission shall carry out a review of
- 8 the effectiveness and efficiency of the State-based
- 9 administrative complaint procedures established and
- maintained under section 402 of the Help America
- 11 Vote Act of 2002 (52 U.S.C. 21112) for the inves-
- tigation and resolution of allegations of violations of
- title III of such Act.
- 14 (2) Recommendations to streamline pro-
- 15 CEDURES.—Not later than December 31, 2021, the
- 16 Commission shall submit to Congress a report on
- the review carried out under paragraph (1), and
- shall include in the report such recommendations as
- the Commission considers appropriate to streamline
- and improve the procedures which are the subject of
- 21 the review.

1	SEC. 1925. REPEAL OF EXEMPTION OF ELECTION ASSIST-
2	ANCE COMMISSION FROM CERTAIN GOVERN-
3	MENT CONTRACTING REQUIREMENTS.
4	(a) In General.—Section 205 of the Help America
5	Vote Act of 2002 (52 U.S.C. 20925) is amended by strik-
6	ing subsection (e).
7	(b) Effective Date.—The amendment made by
8	subsection (a) shall apply with respect to contracts entered
9	into by the Election Assistance Commission on or after
10	the date of the enactment of this Act.
11	PART 4—MISCELLANEOUS PROVISIONS
12	SEC. 1931. APPLICATION OF LAWS TO COMMONWEALTH OF
13	NORTHERN MARIANA ISLANDS.
14	(a) National Voter Registration Act of
15	1993.—Section 3(4) of the National Voter Registration
16	Act of 1993 (52 U.S.C. 20502(4)) is amended by striking
17	"States and the District of Columbia" and inserting
18	"States, the District of Columbia, and the Commonwealth
19	of the Northern Mariana Islands''.
20	(b) Help America Vote Act of 2002.—
21	(1) COVERAGE OF COMMONWEALTH OF THE
22	NORTHERN MARIANA ISLANDS.—Section 901 of the
23	Help America Vote Act of 2002 (52 U.S.C. 21141)
24	is amended by striking "and the United States Vir-
25	gin Islands" and inserting "the United States Virgin

1	Islands, and the Commonwealth of the Northern
2	Mariana Islands''.
3	(2) Conforming amendments to help
4	AMERICA VOTE ACT OF 2002.—Such Act is further
5	amended as follows:
6	(A) The second sentence of section
7	213(a)(2) (52 U.S.C. 20943(a)(2)) is amended
8	by striking "and American Samoa" and insert-
9	ing "American Samoa, and the Commonwealth
10	of the Northern Mariana Islands".
11	(B) Section 252(c)(2) (52 U.S.C.
12	21002(c)(2)) is amended by striking "or the
13	United States Virgin Islands" and inserting
14	"the United States Virgin Islands, or the Com-
15	monwealth of the Northern Mariana Islands".

(3) Conforming amendment relating to consultation of Help america vote foundation with local election officials.—Section 90102(c) of title 36, United States Code, is amended by striking "and the United States Virgin Islands" and inserting "the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands".

1	SEC. 1932. DEFINITION OF ELECTION FOR FEDERAL OF
2	FICE.
3	(a) Definition.—Title IX of the Help America Vote
4	Act of 2002 (52 U.S.C. 21141 et seq.) is amended by add-
5	ing at the end the following new section:
6	"SEC. 907. ELECTION FOR FEDERAL OFFICE DEFINED.
7	"For purposes of titles I through III, the term 'elec-
8	tion for Federal office' means a general, special, primary,
9	or runoff election for the office of President or Vice President
10	dent, or of Senator or Representative in, or Delegate or
11	Resident Commissioner to, the Congress.".
12	(b) CLERICAL AMENDMENT.—The table of contents
13	of such Act is amended by adding at the end of the items
14	relating to title IX the following new item:
	"Sec. 907. Election for Federal office defined.".
15	SEC. 1933. NO EFFECT ON OTHER LAWS.
16	(a) In General.—Except as specifically provided
17	nothing in this title may be construed to authorize or re-
18	quire conduct prohibited under any of the following laws,
19	or to supersede, restrict, or limit the application of such
20	laws:
21	(1) The Voting Rights Act of 1965 (52 U.S.C.
22	10301 et seq.).
23	(2) The Voting Accessibility for the Elderly and
24	Handicapped Act (52 U.S.C. 20101 et seq.).

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1	(3) The Uniformed and Overseas Citizens Ab-
2	sentee Voting Act (52 U.S.C. 20301 et seq.).
3	(4) The National Voter Registration Act of
4	1993 (52 U.S.C. 20501 et seq.).
5	(5) The Americans with Disabilities Act of
6	1990 (42 U.S.C. 12101 et seq.).
7	(6) The Rehabilitation Act of 1973 (29 U.S.C.
8	701 et seq.).
9	(b) No Effect on Preclearance or Other Re-
10	QUIREMENTS UNDER VOTING RIGHTS ACT.—The ap-

- proval by any person of a payment or grant application
- under this title, or any other action taken by any person
- under this title, shall not be considered to have any effect
- on requirements for preclearance under section 5 of the
- Voting Rights Act of 1965 (52 U.S.C. 10304) or any other
- requirements of such Act. 16
- (c) No Effect on Authority of States To Pro-17
- VIDE GREATER OPPORTUNITIES FOR VOTING.—Nothing
- in this title or the amendments made by this title may
- be construed to prohibit any State from enacting any law
- which provides greater opportunities for individuals to reg-
- ister to vote and to vote in elections for Federal office than
- are provided by this title and the amendments made by
- this title.

1	CTC	1094	CLARIFICATION	OE	EVENIDATON	EOD	COT A TITLE
	SEC.	1934.	CLARIFICATION	()H	EXEMPTION	R()K	STATES

- 2 WITHOUT VOTER REGISTRATION.
- 3 To the extent that any provision of this title or any
- 4 amendment made by this title imposes a requirement on
- 5 a State relating to registering individuals to vote in elec-
- 6 tions for Federal office, such provision shall not apply in
- 7 the case of any State in which, under law that is in effect
- 8 continuously on and after the date of the enactment of
- 9 this Act, there is no voter registration requirement for any
- 10 voter in the State with respect to an election for Federal
- 11 office.

## 12 Subtitle O—Severability

- 13 SEC. 1941. SEVERABILITY.
- 14 If any provision of this title or amendment made by
- 15 this title, or the application of a provision or amendment
- 16 to any person or circumstance, is held to be unconstitu-
- 17 tional, the remainder of this title and amendments made
- 18 by this title, and the application of the provisions and
- 19 amendment to any person or circumstance, shall not be
- 20 affected by the holding.

1	TITLE II—ELECTION INTEGRITY
2	Subtitle A—Findings Reaffirming
3	the Commitment of Congress To
4	Restore the Voting Rights Act of
5	1965
6	SEC. 2001. FINDINGS REAFFIRMING COMMITMENT OF CON-
7	GRESS TO RESTORE THE VOTING RIGHTS
8	ACT.
9	(a) FINDINGS.—Congress finds the following:
10	(1) The right to vote for all Americans is a fun-
11	damental right guaranteed by the United States
12	Constitution.
13	(2) Federal, State, and local governments
14	should protect the right to vote and promote voter
15	participation across all demographics.
16	(3) The Voting Rights Act has empowered the
17	Department of Justice and Federal courts for nearly
18	a half of a century to block discriminatory voting
19	practices before their implementation in States and
20	localities with the most troubling histories, ongoing
21	records of racial discrimination, and demonstrations
22	of lower participation rates for protected classes.
23	(4) There continues to be an alarming move-
24	ment to erect barriers to make it more difficult for
25	Americans to participate in our Nation's democratic

- process. The Nation has witnessed unprecedented efforts to turn back the clock and enact suppressive laws that block access to the franchise for communities of color which have faced historic and continuing discrimination, as well as disabled, young, elderly, and low-income Americans.
  - (5) The Supreme Court's decision in Shelby County v. Holder (570 U.S. 529 (2013)), gutted decades-long Federal protections for communities of color and language-minority populations facing ongoing discrimination, emboldening States and local jurisdictions to pass voter suppression laws and implement procedures, like those requiring photo identification, limiting early voting hours, eliminating same-day registration, purging voters from the rolls, and reducing the number of polling places.
  - (6) Racial discrimination in voting is a clear and persistent problem. The actions of States and localities around the country post-Shelby County, including at least 10 findings by Federal courts of intentional discrimination, underscored the need for Congress to conduct investigatory and evidentiary hearings to determine the legislation necessary to restore the Voting Rights Act and combat continuing efforts in America that suppress the free exercise of

- the franchise in Black and other communities of color.
  - (7) Evidence of discriminatory voting practice spans from decades ago through to the past several election cycles. The 2018 midterm elections, for example, demonstrated ongoing discrimination in voting.
    - (8) During the 116th Congress, congressional committees in the House of Representatives held numerous hearings, collecting substantial testimony and other evidence which underscored the need to pass a restoration of the Voting Rights Act.
    - (9) On December 6, 2019, the House of Representatives passed the John R. Lewis Voting Rights Advancement Act, which would restore and modernize the Voting Rights Act, in accordance with language from the Shelby County decision. Congress reaffirms that the barriers faced by too many voters across this Nation when trying to cast their ballot necessitate reintroduction of many of the protections once afforded by the Voting Rights Act.
    - (10) The 2020 primary and general elections provide further evidence that systemic voter discrimination and intimidation continues to occur in communities of color across the country, making it

1	clear that full access to the franchise will not be
2	achieved until Congress restores key provisions of
3	the Voting Rights Act.
4	(11) As of late-February 2021, 43 States had
5	introduced, prefiled, or carried over 253 bills to re-
6	strict voting access that, primarily, limit mail voting
7	access, impose stricter voter ID requirements, slash
8	voter registration opportunities, or enable more ag-
9	gressive voter roll purges.
10	(b) Purposes.—The purposes of this Act are as fol-
11	lows:
12	(1) To improve access to the ballot for all citi-
13	zens.
14	(2) To establish procedures by which States
15	and localities, in accordance with past actions, sub-
16	mit voting practice changes for preclearance by the
17	Federal Government.
18	(3) To enhance the integrity and security of our
19	voting systems.
20	(4) To ensure greater accountability for the ad-
21	ministration of elections by States and localities.
22	(5) To restore protections for voters against

practices in States and localities plagued by the per-

sistence of voter disenfranchisement.

23

1	(6) To ensure that Federal civil rights laws pro-
2	tect the rights of voters against discriminatory and
3	deceptive practices.

## Subtitle B—Findings Relating to Native American Voting Rights

SEC. 2101. FINDINGS RELATING TO NATIVE AMERICAN VOT-

### 7 ING RIGHTS.

- Congress finds the following:
- (1) The right to vote for all Americans is sacred. Congress must fulfill the Federal Government's trust responsibility to protect and promote Native Americans' exercise of their fundamental right to vote, including equal access to voter registration voting mechanisms and locations, and the ability to serve as election officials.
  - (2) The Native American Voting Rights Coalition's four-State survey of voter discrimination (2016) and 9 field hearings in Indian Country (2017 and 2018) revealed obstacles that Native Americans must overcome, including a lack of accessible and proximate registration and polling sites, nontraditional addresses for residents on Indian reservations, inadequate language assistance for Tribal members, and voter identification laws that discriminate against Native Americans. The Department of Jus-

- tice and courts have recognized that some jurisdictions have been unresponsive to reasonable requests from federally recognized Indian Tribes for more accessible and proximate voter registration sites and in-person voting locations.
  - (3) The 2018 midterm and 2020 general elections provide further evidence that systemic voter discrimination and intimidation continues to occur in communities of color and Tribal lands across the country, making it clear that democracy reform cannot be achieved until Congress restores key provisions of the Voting Rights Act of 1965 and passes additional protections.
  - (4) Congress has broad, plenary authority to enact legislation to safeguard the voting rights of Native American voters.
  - (5) Congress must conduct investigatory and evidentiary hearings to determine the necessary legislation to restore the Voting Rights Act of 1965 and combat continuous efforts that suppress the voter franchise within Tribal lands, to include, but not to be limited to, the Native American Voting Rights Act and the Voting Rights Advancement Act.

# Subtitle C—Findings Relating to District of Columbia Statehood

3	SEC. 2201. FINDINGS RELATING TO DISTRICT OF COLUMBIA
4	STATEHOOD.

Congress finds the following:

- (1) The 705,000 District of Columbia residents deserve voting representation in Congress and local self-government, which only statehood can provide.
- (2) The United States is the only democratic country that denies both voting representation in the national legislature and local self-government to the residents of its nation's capital.
- (3) There are no constitutional, historical, fiscal, or economic reasons why the Americans who live in the District of Columbia should not be granted statehood.
- (4) Since the founding of the United States, the residents of the District of Columbia have always carried all of the obligations of citizenship, including serving in all of the Nation's wars and paying Federal taxes, but have been denied voting representation in Congress and freedom from congressional interference in purely local matters.

- 1 (5) The District of Columbia pays more Federal 2 taxes per capita than any State and more Federal 3 taxes than 22 States.
  - (6) The District of Columbia has a larger population than 2 States (Wyoming and Vermont), and 6 States have a population under one million.
  - (7) The District of Columbia has a larger budget than 12 States.
  - (8) The Constitution of the United States gives Congress the authority to admit new States (clause 1, section 3, article IV) and reduce the size of the seat of the Government of the United States (clause 17, section 8, article I). All 37 new States have been admitted by an act of Congress, and Congress has previously reduced the size of the seat of the Government of the United States.
  - (9) On June 26, 2020, by a vote of 232–180, the House of Representatives passed H.R. 51, the Washington, D.C. Admission Act, which would have admitted the State of Washington, Douglass Commonwealth from the residential portions of the District of Columbia and reduced the size of the seat of the Government of the United States to the United States Capitol, the White House, the United

1	States Supreme Court, the National Mall, and the
2	principal Federal monuments and buildings.
3	Subtitle D—Territorial Voting
4	Rights
5	SEC. 2301. FINDINGS RELATING TO TERRITORIAL VOTING
6	RIGHTS.
7	Congress finds the following:
8	(1) The right to vote is one of the most power-
9	ful instruments residents of the territories of the
10	United States have to ensure that their voices are
11	heard.
12	(2) These Americans have played an important
13	part in the American democracy for more than 120
14	years.
15	(3) Political participation and the right to vote
16	are among the highest concerns of territorial resi-
17	dents in part because they were not always afforded
18	these rights.
19	(4) Voter participation in the territories consist-
20	ently ranks higher than many communities on the
21	mainland.
22	(5) Territorial residents serve and die, on a per
23	capita basis, at a higher rate in every United States
24	war and conflict since World War I, as an expression

1	of their commitment to American democratic prin-
2	ciples and patriotism.
3	SEC. 2302. CONGRESSIONAL TASK FORCE ON VOTING
4	RIGHTS OF UNITED STATES CITIZEN RESI-
5	DENTS OF TERRITORIES OF THE UNITED
6	STATES.
7	(a) Establishment.—There is established within
8	the legislative branch a Congressional Task Force on Vot-
9	ing Rights of United States Citizen Residents of Terri-
10	tories of the United States (in this section referred to as
11	the "Task Force").
12	(b) Membership.—The Task Force shall be com-
13	posed of 12 members as follows:
14	(1) One Member of the House of Representa-
15	tives, who shall be appointed by the Speaker of the
16	House of Representatives, in coordination with the
17	Chairman of the Committee on Natural Resources of
18	the House of Representatives.
19	(2) One Member of the House of Representa-
20	tives, who shall be appointed by the Speaker of the
21	House of Representatives, in coordination with the
22	Chairman of the Committee on the Judiciary of the
23	House of Representatives.
24	(3) One Member of the House of Representa-
25	tives, who shall be appointed by the Speaker of the

- House of Representatives, in coordination with the Chairman of the Committee on House Administration of the House of Representatives.
  - (4) One Member of the House of Representatives, who shall be appointed by the minority leader of the House of Representatives, in coordination with the ranking minority member of the Committee on Natural Resources of the House of Representatives.
  - (5) One Member of the House of Representatives, who shall be appointed by the minority leader of the House of Representatives, in coordination with the ranking minority member of the Committee on the Judiciary of the House of Representatives.
  - (6) One Member of the House of Representatives, who shall be appointed by the minority leader of the House of Representatives, in coordination with the ranking minority member of the Committee on House Administration of the House of Representatives.
  - (7) One Member of the Senate, who shall be appointed by the majority leader of the Senate, in coordination with the Chairman of the Committee on Energy and Natural Resources of the Senate.

- 1 (8) One Member of the Senate, who shall be appointed by the majority leader of the Senate, in coordination with the Chairman of the Committee on the Judiciary of the Senate.
  - (9) One Member of the Senate, who shall be appointed by the majority leader of the Senate, in coordination with the Chairman of the Committee on Rules and Administration of the Senate.
    - (10) One Member of the Senate, who shall be appointed by the minority leader of the Senate, in coordination with the ranking minority member of the Committee on Energy and Natural Resources of the Senate.
    - (11) One Member of the Senate, who shall be appointed by the minority leader of the Senate, in coordination with the ranking minority member of the Committee on the Judiciary of the Senate.
  - (12) One Member of the Senate, who shall be appointed by the minority leader of the Senate, in coordination with the ranking minority member of the Committee on Rules and Administration of the Senate.
- 23 (c) DEADLINE FOR APPOINTMENT.—All appoint-24 ments to the Task Force shall be made not later than 30 25 days after the date of enactment of this Act.

1	(d) Chair.—The Speaker shall designate one Mem-
2	ber to serve as chair of the Task Force.
3	(e) Vacancies.—Any vacancy in the Task Force
4	shall be filled in the same manner as the original appoint-
5	ment.
6	(f) Status Update.—After August 31, 2021, and
7	before October 1, 2021, the Task Force shall provide a
8	status update to the House of Representatives and the
9	Senate that includes—
10	(1) information the Task Force has collected;
11	and
12	(2) a discussion on matters that the chairman
13	of the Task Force determines are urgent for consid-
14	eration by Congress.
15	(g) Report.—Not later than December 31, 2021,
16	the Task Force shall issue a report of its findings to the
17	House of Representatives and the Senate regarding—
18	(1) the economic and societal consequences
19	(demonstrated through statistical data and other
20	metrics) that come with political disenfranchisement
21	of United States citizens in territories of the United
22	States;
23	(2) impediments to full and equal voting rights
24	for United States citizens who are residents of terri-
25	tories of the United States in Federal elections in-

- 1 cluding the election of the President and Vice President of the United States;
- 3 (3) impediments to full and equal voting rep-4 resentation in the House of Representatives for 5 United States citizens who are residents of terri-6 tories of the United States;
  - (4) recommended changes that, if adopted, would allow for full and equal voting rights for United States citizens who are residents of territories of the United States in Federal elections, including the election of the President and Vice President of the United States;
    - (5) recommended changes that, if adopted, would allow for full and equal voting representation in the House of Representatives for United States citizens who are residents of territories of the United States; and
- 18 (6) additional information the Task Force de-19 termines is appropriate.
- 20 (h) Consensus Views.—To the greatest extent 21 practicable, the report issued under subsection (g) shall 22 reflect the shared views of all 12 Members of the Task 23 Force, except that the report may contain dissenting

24 views.

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- 1 (i) Hearings and Sessions.—The Task Force may,
- 2 for the purpose of carrying out this section, hold hearings,
- 3 sit and act at times and places, take testimony, and re-
- 4 ceive evidence as the Task Force considers appropriate.
- 5 (j) STAKEHOLDER PARTICIPATION.—In carrying out
- 6 its duties, the Task Force shall consult with the govern-
- 7 ments of American Samoa, Guam, the Commonwealth of
- 8 the Northern Mariana Islands, the Commonwealth of
- 9 Puerto Rico, and the United States Virgin Islands.
- 10 (k) Resources.—The Task Force shall carry out its
- 11 duties by utilizing existing facilities, services, and staff of
- 12 the House of Representatives and the Senate.
- 13 (l) Termination.—The Task Force shall terminate
- 14 upon issuing the report required under subsection (g).

### 15 Subtitle E—Redistricting Reform

- 16 SEC. 2400. SHORT TITLE; FINDING OF CONSTITUTIONAL AU-
- 17 THORITY.
- 18 (a) Short Title.—This subtitle may be cited as the
- 19 "Redistricting Reform Act of 2021".
- 20 (b) Finding of Constitutional Authority.—
- 21 Congress finds that it has the authority to establish the
- 22 terms and conditions States must follow in carrying out
- 23 congressional redistricting after an apportionment of
- 24 Members of the House of Representatives because—

1	(1) the authority granted to Congress under ar-
2	ticle I, section 4 of the Constitution of the United
3	States gives Congress the power to enact laws gov-
4	erning the time, place, and manner of elections for
5	Members of the House of Representatives; and
6	(2) the authority granted to Congress under
7	section 5 of the 14th amendment to the Constitution
8	gives Congress the power to enact laws to enforce
9	section 2 of such amendment, which requires Rep-
10	resentatives to be apportioned among the several
11	States according to their number.
12	PART 1—REQUIREMENTS FOR CONGRESSIONAL
	•
13	REDISTRICTING
13	
13 14	REDISTRICTING
	REDISTRICTING SEC. 2401. REQUIRING CONGRESSIONAL REDISTRICTING
13 14 15	REDISTRICTING  SEC. 2401. REQUIRING CONGRESSIONAL REDISTRICTING  TO BE CONDUCTED THROUGH PLAN OF INDE-
13 14 15 16 17	REDISTRICTING  SEC. 2401. REQUIRING CONGRESSIONAL REDISTRICTING  TO BE CONDUCTED THROUGH PLAN OF INDE- PENDENT STATE COMMISSION.
13 14 15 16 17	REDISTRICTING  SEC. 2401. REQUIRING CONGRESSIONAL REDISTRICTING  TO BE CONDUCTED THROUGH PLAN OF INDE- PENDENT STATE COMMISSION.  (a) USE OF PLAN REQUIRED.—Notwithstanding any
13 14 15 16 17	REDISTRICTING  SEC. 2401. REQUIRING CONGRESSIONAL REDISTRICTING  TO BE CONDUCTED THROUGH PLAN OF INDE-  PENDENT STATE COMMISSION.  (a) USE OF PLAN REQUIRED.—Notwithstanding any other provision of law, and except as provided in sub-
13 14 15 16 17 18	REDISTRICTING  SEC. 2401. REQUIRING CONGRESSIONAL REDISTRICTING  TO BE CONDUCTED THROUGH PLAN OF INDE-  PENDENT STATE COMMISSION.  (a) USE OF PLAN REQUIRED.—Notwithstanding any other provision of law, and except as provided in sub- section (c), any congressional redistricting conducted by
13 14 15 16 17 18 19 20	REDISTRICTING  SEC. 2401. REQUIRING CONGRESSIONAL REDISTRICTING  TO BE CONDUCTED THROUGH PLAN OF INDE-  PENDENT STATE COMMISSION.  (a) USE OF PLAN REQUIRED.—Notwithstanding any other provision of law, and except as provided in sub- section (c), any congressional redistricting conducted by a State shall be conducted in accordance with—
13 14 15 16 17 18 19 20 21	REDISTRICTING  SEC. 2401. REQUIRING CONGRESSIONAL REDISTRICTING  TO BE CONDUCTED THROUGH PLAN OF INDE-  PENDENT STATE COMMISSION.  (a) USE OF PLAN REQUIRED.—Notwithstanding any other provision of law, and except as provided in sub- section (c), any congressional redistricting conducted by a State shall be conducted in accordance with—  (1) the redistricting plan developed and enacted

(2) if a plan developed by such commission is

2	not enacted into law, the redistricting plan developed
3	and enacted into law by a 3-judge court, in accord-
4	ance with section 2421.
5	(b) Conforming Amendment.—Section 22(c) of
6	the Act entitled "An Act to provide for the fifteenth and
7	subsequent decennial censuses and to provide for appor-
8	tionment of Representatives in Congress", approved June
9	18, 1929 (2 U.S.C. 2a(e)), is amended by striking "in the
10	manner provided by the law thereof" and inserting "in the
11	manner provided by the Redistricting Reform Act of
12	2021".
13	(c) Special Rule for Existing Commissions.—
14	Subsection (a) does not apply to any State in which, under
15	law in effect continuously on and after the date of the
16	enactment of this Act, congressional redistricting is car-
17	ried out in accordance with a plan developed and approved
18	by an independent redistricting commission that is in com-
19	pliance with each of the following requirements:
20	(1) Publicly available application proc-
21	ESS.—Membership on the commission is open to citi-
22	zens of the State through a publicly available appli-
23	cation process.
24	(2) Disqualifications for government
25	SERVICE AND POLITICAL APPOINTMENT.—Individ-

- uals who, for a covered period of time as established by the State, hold or have held public office, individuals who are or have been candidates for elected public office, and individuals who serve or have served as an officer, employee, or paid consultant of a campaign committee of a candidate for public office are disqualified from serving on the commission.
  - (3) Screening for conflicts.—Individuals who apply to serve on the commission are screened through a process that excludes persons with conflicts of interest from the pool of potential commissioners.
  - (4) Multi-partisan composition.—Membership on the commission represents those who are affiliated with the 2 political parties whose candidates received the most votes in the most recent statewide election for Federal office held in the State, as well as those who are unaffiliated with any party or who are affiliated with political parties other than the 2 political parties whose candidates received the most votes in the most recent statewide election for Federal office held in the State.
  - (5) CRITERIA FOR REDISTRICTING.—Members of the commission are required to meet certain criteria in the map drawing process, including mini-

1	mizing the division of communities of interest and $\epsilon$
2	ban on drawing maps to favor a political party.
3	(6) Public input.—Public hearings are held
4	and comments from the public are accepted before
5	a final map is approved.
6	(7) Broad-based support for approval of
7	FINAL PLAN.—The approval of the final redistricting
8	plan requires a majority vote of the members of the
9	commission, including the support of at least one
10	member of each of the following:
11	(A) Members who are affiliated with the
12	political party whose candidate received the
13	most votes in the most recent statewide election
14	for Federal office held in the State.
15	(B) Members who are affiliated with the
16	political party whose candidate received the sec-
17	ond most votes in the most recent statewide
18	election for Federal office held in the State.
19	(C) Members who are not affiliated with
20	any political party or who are affiliated with po-
21	litical parties other than the political parties de-
22	scribed in subparagraphs (A) and (B).
23	(d) Treatment of State of Iowa.—Subsection (a)
24	does not apply to the State of Iowa, so long as congres-

25 sional redistricting in such State is carried out in accord-

- 1 ance with a plan developed by the Iowa Legislative Serv-
- 2 ices Agency with the assistance of a Temporary Redis-
- 3 tricting Advisory Commission, under law which was in ef-
- 4 fect for the most recent congressional redistricting carried
- 5 out in the State prior to the date of the enactment of this
- 6 Act and which remains in effect continuously on and after
- 7 the date of the enactment of this Act.

#### 8 SEC. 2402. BAN ON MID-DECADE REDISTRICTING.

- 9 A State that has been redistricted in accordance with
- 10 this subtitle and a State described in section 2401(c) may
- 11 not be redistricted again until after the next apportion-
- 12 ment of Representatives under section 22(a) of the Act
- 13 entitled "An Act to provide for the fifteenth and subse-
- 14 quent decennial censuses and to provide for an apportion-
- 15 ment of Representatives in Congress", approved June 18,
- 16 1929 (2 U.S.C. 2a), unless a court requires the State to
- 17 conduct such subsequent redistricting to comply with the
- 18 Constitution of the United States, the Voting Rights Act
- 19 of 1965 (52 U.S.C. 10301 et seq.), the Constitution of
- 20 the State, or the terms or conditions of this subtitle.

#### 21 SEC. 2403. CRITERIA FOR REDISTRICTING.

- 22 (a) Criteria.—Under the redistricting plan of a
- 23 State, there shall be established single-member congres-
- 24 sional districts using the following criteria as set forth in
- 25 the following order of priority:

- (1) Districts shall comply with the United States Constitution, including the requirement that they equalize total population.
  - (2) Districts shall comply with the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.), including by creating any districts where two or more politically cohesive groups protected by such Act are able to elect representatives of choice in coalition with one another, and all applicable Federal laws.
  - (3) Districts shall be drawn, to the extent that the totality of the circumstances warrant, to ensure the practical ability of a group protected under the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.) to participate in the political process and to nominate candidates and to elect representatives of choice is not diluted or diminished, regardless of whether or not such protected group constitutes a majority of a district's citizen voting age population.
  - (4) Districts shall respect communities of interest, neighborhoods, and political subdivisions to the extent practicable and after compliance with the requirements of paragraphs (1) through (3). A community of interest is defined as an area with recognized similarities of interests, including ethnic, racial, economic, tribal, social, cultural, geographic or

1	historic identities. The term communities of interest
2	may, in certain circumstances, include political sub-
3	divisions such as counties, municipalities, tribal
4	lands and reservations, or school districts, but shall
5	not include common relationships with political par-
6	ties or political candidates.
7	(b) No Favoring or Disfavoring of Political
8	Parties.—
9	(1) Prohibition.—The redistricting plan en-
10	acted by a State shall not, when considered on a
11	statewide basis, be drawn with the intent or the ef-
12	fect of unduly favoring or disfavoring any political
13	party.
14	(2) Determination of Effect.—
15	(A) Totality of circumstances.—For
16	purposes of paragraph (1), the determination of
17	whether a redistricting plan has the effect of
18	unduly favoring or disfavoring a political party
19	shall be based on the totality of circumstances,
20	including evidence regarding the durability and
21	severity of a plan's partisan bias.
22	(B) Plans deemed to have effect of
23	UNDULY FAVORING OR DISFAVORING A POLIT-
24	ICAL PARTY.—Without limiting other ways in

which a redistricting plan may be determined to

have the effect of unduly favoring or disfavoring
a political party under the totality of cir-
cumstances under subparagraph (A), a redis-
tricting plan shall be deemed to have the effect
of unduly favoring or disfavoring a political
party if—

(i) modeling based on relevant historical voting patterns shows that the plan is statistically likely to result in a partisan bias of more than one seat in States with 20 or fewer congressional districts or a partisan bias of more than 2 seats in States with more than 20 congressional districts, as determined using quantitative measures of partisan fairness, which may include, but are not limited to, the seats-to-votes curve for an enacted plan, the efficiency gap, the declination, partisan asymmetry, and the mean-median difference; and

(ii) alternative plans, which may include, but are not limited to, those generated by redistricting algorithms, exist that could have complied with the require-

- 1 ments of law and not been in violation of 2 paragraph (1).
  - (3) Determination of intent.—For purposes of paragraph (1), a rebuttable presumption shall exist that a redistricting plan enacted by the legislature of a State was not enacted with the intent of unduly favoring or disfavoring a political party if the plan was enacted with the support of at least a third of the members of the second largest political party in each house of the legislature.
    - (4) No VIOLATION BASED ON CERTAIN CRITERIA.—No redistricting plan shall be found to be in violation of paragraph (1) because of partisan bias attributable to the application of the criteria set forth in paragraphs (1), (2), or (3) of subsection (a), unless one or more alternative plans could have complied with such paragraphs without having the effect of unduly favoring or disfavoring a political party.
- 19 (c) Factors Prohibited From Consideration.—
  20 In developing the redistricting plan for the State, the inde21 pendent redistricting commission may not take into con22 sideration any of the following factors, except as necessary
  23 to comply with the criteria described in paragraphs (1)
  24 through (3) of subsection (a), to achieve partisan fairness
  25 and comply with subsection (b), and to enable the redis-

1	tricting plan to be measured against the external metrics
2	described in section 2413(d):
3	(1) The residence of any Member of the House
4	of Representatives or candidate.
5	(2) The political party affiliation or voting his-
6	tory of the population of a district.
7	(d) APPLICABILITY.—This section applies to any au-
8	thority, whether appointed, elected, judicial, or otherwise,
9	that designs or enacts a congressional redistricting plan
10	of a State.
11	(e) Severability of Criteria.—If any of the cri-
12	teria set forth in this section, or the application of such
13	criteria to any person or circumstance, is held to be uncon-
14	stitutional, the remaining criteria set forth in this section,
15	and the application of such criteria to any person or cir-
16	cumstance, shall not be affected by the holding.
17	PART 2—INDEPENDENT REDISTRICTING
18	COMMISSIONS
19	SEC. 2411. INDEPENDENT REDISTRICTING COMMISSION.
20	(a) Appointment of Members.—
21	(1) In general.—The nonpartisan agency es-
22	tablished or designated by a State under section
23	2414(a) shall establish an independent redistricting
24	commission for the State, which shall consist of 15
25	members appointed by the agency as follows:

1	(A) Not later than October 1 of a year
2	ending in the numeral zero, the agency shall, at
3	a public meeting held not earlier than 15 days
4	after notice of the meeting has been given to
5	the public, first appoint 6 members as follows:
6	(i) The agency shall appoint 2 mem-
7	bers on a random basis from the majority
8	category of the approved selection pool (as
9	described in section 2412(b)(1)(A)).
10	(ii) The agency shall appoint 2 mem-
11	bers on a random basis from the minority
12	category of the approved selection pool (as
13	described in section 2412(b)(1)(B)).
14	(iii) The agency shall appoint 2 mem-
15	bers on a random basis from the inde-
16	pendent category of the approved selection
17	pool (as described in section
18	2412(b)(1)(C)).
19	(B) Not later than November 15 of a year
20	ending in the numeral zero, the members ap-
21	pointed by the agency under subparagraph (A)
22	shall, at a public meeting held not earlier than
23	15 days after notice of the meeting has been
24	given to the public, then appoint 9 members as
25	follows:

1	(i) The members shall appoint 3 mem-
2	bers from the majority category of the ap-
3	proved selection pool (as described in sec-
4	tion $2412(b)(1)(A)$ ).
5	(ii) The members shall appoint 3
6	members from the minority category of the
7	approved selection pool (as described in
8	section 2412(b)(1)(B)).
9	(iii) The members shall appoint 3
10	members from the independent category of
11	the approved selection pool (as described in
12	section $2412(b)(1)(C)$ .
13	(2) Rules for appointment of members
14	APPOINTED BY FIRST MEMBERS.—
15	(A) Affirmative vote of at least 4
16	MEMBERS.—The appointment of any of the 9
17	members of the independent redistricting com-
18	mission who are appointed by the first members
19	of the commission pursuant to subparagraph
20	(B) of paragraph (1), as well as the designation
21	of alternates for such members pursuant to
22	subparagraph (B) of paragraph (3) and the ap-
23	pointment of alternates to fill vacancies pursu-
24	ant to subparagraph (B) of paragraph (4), shall
25	require the affirmative vote of at least 4 of the

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members appointed by the nonpartisan agency
under subparagraph (A) of paragraph (1), in-
cluding at least one member from each of the
categories referred to in such subparagraph.

- (B) Ensuring diversity.—In appointing the 9 members pursuant to subparagraph (B) of paragraph (1), as well as in designating alternates pursuant to subparagraph (B) of paragraph (3) and in appointing alternates to fill vacancies pursuant to subparagraph (B) of paragraph (4), the first members of the independent redistricting commission shall ensure that the membership is representative of the demographic groups (including racial, ethnic, economic, and gender) and geographic regions of the State, and provides racial, ethnic, and language minorities protected under the Voting Rights Act of 1965 with a meaningful opportunity to participate in the development of the State's redistricting plan.
- (3) Designation of alternates to serve in case of vacancies.—
- (A) MEMBERS APPOINTED BY AGENCY.—
  At the time the agency appoints the members
  of the independent redistricting commission

under subparagraph (A) of paragraph (1) from each of the categories referred to in such subparagraph, the agency shall, on a random basis, designate 2 other individuals from such category to serve as alternate members who may be appointed to fill vacancies in the commission in accordance with paragraph (4).

(B) Members appointed by first members.—At the time the members appointed by the agency appoint the other members of the independent redistricting commission under subparagraph (B) of paragraph (1) from each of the categories referred to in such subparagraph, the members shall, in accordance with the special rules described in paragraph (2), designate 2 other individuals from such category to serve as alternate members who may be appointed to fill vacancies in the commission in accordance with paragraph (4).

## (4) Appointment of alternates to serve in case of vacancies.—

(A) Members appointed by agency.—If a vacancy occurs in the commission with respect to a member who was appointed by the nonpartisan agency under subparagraph (A) of

paragraph (1) from one of the categories referred to in such subparagraph, the agency shall fill the vacancy by appointing, on a random basis, one of the 2 alternates from such category who was designated under subparagraph (A) of paragraph (3). At the time the agency appoints an alternate to fill a vacancy under the previous sentence, the agency shall designate, on a random basis, another individual from the same category to serve as an alternate member, in accordance with subparagraph (A) of paragraph (3).

(B) Members appointed by first members.—If a vacancy occurs in the commission with respect to a member who was appointed by the first members of the commission under subparagraph (B) of paragraph (1) from one of the categories referred to in such subparagraph, the first members shall, in accordance with the special rules described in paragraph (2), fill the vacancy by appointing one of the 2 alternates from such category who was designated under subparagraph (B) of paragraph (3). At the time the first members appoint an alternate to fill a vacancy under the previous sentence, the first

- members shall, in accordance with the special rules described in paragraph (2), designate another individual from the same category to serve as an alternate member, in accordance with subparagraph (B) of paragraph (3).
  - (5) Removal.—A member of the independent redistricting commission may be removed by a majority vote of the remaining members of the commission if it is shown by a preponderance of the evidence that the member is not eligible to serve on the commission under section 2412(a).
- 12 (b) Procedures for Conducting Commission 13 Business.—
  - (1) CHAIR.—Members of an independent redistricting commission established under this section shall select by majority vote one member who was appointed from the independent category of the approved selection pool described in section 2412(b)(1)(C) to serve as chair of the commission. The commission may not take any action to develop a redistricting plan for the State under section 2413 until the appointment of the commission's chair.
    - (2) REQUIRING MAJORITY APPROVAL FOR ACTIONS.—The independent redistricting commission of a State may not publish and disseminate any

1	draft or final redistricting plan, or take any other
2	action, without the approval of at least—
3	(A) a majority of the whole membership of
4	the commission; and
5	(B) at least one member of the commission
6	appointed from each of the categories of the ap-
7	proved selection pool described in section
8	2412(b)(1).
9	(3) Quorum.—A majority of the members of
10	the commission shall constitute a quorum.
11	(c) Staff; Contractors.—
12	(1) Staff.—Under a public application process
13	in which all application materials are available for
14	public inspection, the independent redistricting com-
15	mission of a State shall appoint and set the pay of
16	technical experts, legal counsel, consultants, and
17	such other staff as it considers appropriate, subject
18	to State law.
19	(2) Contractors.—The independent redis-
20	tricting commission of a State may enter into such
21	contracts with vendors as it considers appropriate,
22	subject to State law, except that any such contract
23	shall be valid only if approved by the vote of a ma-
24	jority of the members of the commission, including

at least one member appointed from each of the cat-

1	egories of the approved selection pool described in
2	section 2412(b)(1).
3	(3) Reports on expenditures for polit-
4	ICAL ACTIVITY.—
5	(A) Report by applicants.—Each indi-
6	vidual who applies for a position as an employee
7	of the independent redistricting commission and
8	each vendor who applies for a contract with the
9	commission shall, at the time of applying, file
10	with the commission a report summarizing—
11	(i) any expenditure for political activ-
12	ity made by such individual or vendor dur-
13	ing the 10 most recent calendar years; and
14	(ii) any income received by such indi-
15	vidual or vendor during the 10 most recent
16	calendar years which is attributable to an
17	expenditure for political activity.
18	(B) Annual reports by employees
19	AND VENDORS.—Each person who is an em-
20	ployee or vendor of the independent redis-
21	tricting commission shall, not later than one
22	year after the person is appointed as an em-
23	ployee or enters into a contract as a vendor (as
24	the case may be) and annually thereafter for

each year during which the person serves as an

1	employee or a vendor, file with the commission
2	a report summarizing the expenditures and in-
3	come described in subparagraph (A) during the
4	10 most recent calendar years.
5	(C) Expenditure for political activ-
6	ITY DEFINED.—In this paragraph, the term
7	"expenditure for political activity" means a dis-
8	bursement for any of the following:
9	(i) An independent expenditure, as de-
10	fined in section 301(17) of the Federal
11	Election Campaign Act of 1971 (52 U.S.C.
12	30101(17)).
13	(ii) An electioneering communication,
14	as defined in section 304(f)(3) of such Act
15	(52 U.S.C. 30104(f)(3)) or any other pub-
16	lic communication, as defined in section
17	301(22) of such Act (52 U.S.C.
18	30101(22)) that would be an electioneering
19	communication if it were a broadcast,
20	cable, or satellite communication.
21	(iii) Any dues or other payments to
22	trade associations or organizations de-
23	scribed in section 501(c) of the Internal
24	Revenue Code of 1986 and exempt from
25	tax under section 501(a) of such Code that

are, or could reasonably be anticipated to
be, used or transferred to another association or organization for a use described in
paragraph (1), (2), or (4) of section 501(c)
of such Code.

(4) Goal of impartiality.—The commission shall take such steps as it considers appropriate to ensure that any staff appointed under this subsection, and any vendor with whom the commission enters into a contract under this subsection, will work in an impartial manner, and may require any person who applies for an appointment to a staff position or for a vendor's contract with the commission to provide information on the person's history of political activity beyond the information on the person's expenditures for political activity provided in the reports required under paragraph (3) (including donations to candidates, political committees, and political parties) as a condition of the appointment or the contract.

## (5) Disqualification; waiver.—

(A) IN GENERAL.—The independent redistricting commission may not appoint an individual as an employee, and may not enter into a contract with a vendor, if the individual or

1	vendor meets any of the criteria for the dis-
2	qualification of an individual from serving as a
3	member of the commission which are set forth
4	in section $2412(a)(2)$ .
5	(B) Waiver.—The commission may by
6	unanimous vote of its members waive the appli-
7	cation of subparagraph (A) to an individual or
8	a vendor after receiving and reviewing the re-
9	port filed by the individual or vendor under
10	paragraph (3).
11	(d) Termination.—
12	(1) In General.—The independent redis-
13	tricting commission of a State shall terminate on the
14	earlier of—
15	(A) June 14 of the next year ending in the
16	numeral zero; or
17	(B) the day on which the nonpartisan
18	agency established or designated by a State
19	under section 2414(a) has, in accordance with
20	section 2412(b)(1), submitted a selection pool
21	to the Select Committee on Redistricting for the
22	State established under section 2414(b).
23	(2) Preservation of Records.—The State
24	shall ensure that the records of the independent re-

districting commission are retained in the appro-

1	priate State archive in such manner as may be nec-
2	essary to enable the State to respond to any civil ac-
3	tion brought with respect to congressional redis-
4	tricting in the State.
5	SEC. 2412. ESTABLISHMENT OF SELECTION POOL OF INDI-
6	VIDUALS ELIGIBLE TO SERVE AS MEMBERS
7	OF COMMISSION.
8	(a) Criteria for Eligibility.—
9	(1) In general.—An individual is eligible to
10	serve as a member of an independent redistricting
11	commission if the individual meets each of the fol-
12	lowing criteria:
13	(A) As of the date of appointment, the in-
14	dividual is registered to vote in elections for
15	Federal office held in the State.
16	(B) During the 3-year period ending on
17	the date of the individual's appointment, the in-
18	dividual has been continuously registered to
19	vote with the same political party, or has not
20	been registered to vote with any political party.
21	(C) The individual submits to the non-
22	partisan agency established or designated by a
23	State under section 2414, at such time and in
24	such form as the agency may require, an appli-
25	cation for inclusion in the selection pool under

1	this section, and includes with the application a
2	written statement, with an attestation under
3	penalty of perjury, containing the following in-
4	formation and assurances:
5	(i) The full current name and any
6	former names of, and the contact informa-
7	tion for, the individual, including an elec-
8	tronic mail address, the address of the in-
9	dividual's residence, mailing address, and
10	telephone numbers.
11	(ii) The individual's race, ethnicity,
12	gender, age, date of birth, and household
13	income for the most recent taxable year.
14	(iii) The political party with which the
15	individual is affiliated, if any.
16	(iv) The reason or reasons the indi-
17	vidual desires to serve on the independent
18	redistricting commission, the individual's
19	qualifications, and information relevant to
20	the ability of the individual to be fair and
21	impartial, including—
22	(I) any involvement with, or fi-
23	nancial support of, professional, so-
24	cial, political, religious, or community
25	organizations or causes: and

1	(II) the individual's employment
2	and educational history.
3	(v) An assurance that the individual
4	shall commit to carrying out the individ-
5	ual's duties under this subtitle in an hon-
6	est, independent, and impartial fashion,
7	and to upholding public confidence in the
8	integrity of the redistricting process.
9	(vi) An assurance that, during the
10	covered periods described in paragraph (3),
11	the individual has not taken and will not
12	take any action which would disqualify the
13	individual from serving as a member of the
14	commission under paragraph (2).
15	(2) Disqualifications.—An individual is not
16	eligible to serve as a member of the commission if
17	any of the following applies during any of the cov-
18	ered periods described in paragraph (3):
19	(A) The individual or (in the case of the
20	covered periods described in subparagraphs (A)
21	and (B) of paragraph (3)) an immediate family
22	member of the individual holds public office or
23	is a candidate for election for public office.
24	(B) The individual or (in the case of the
25	covered periods described in subparagraphs (A)

and (B) of paragraph (3)) an immediate family member of the individual serves as an officer of a political party or as an officer, employee, or paid consultant of a campaign committee of a candidate for public office or of any political action committee (as determined in accordance with the law of the State).

- (C) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual holds a position as a registered lobbyist under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.) or an equivalent State or local law.
- (D) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual is an employee of an elected public official, a contractor with the government of the State, or a donor to the campaign of any candidate for public office or to any political action committee (other than a donor who, during any of such covered periods, gives an aggregate amount of \$1,000 or less to

1	the campaigns of all candidates for all public
2	offices and to all political action committees).
3	(E) The individual paid a civil money pen-
4	alty or criminal fine, or was sentenced to a
5	term of imprisonment, for violating any provi-
6	sion of the Federal Election Campaign Act of
7	1971 (52 U.S.C. 30101 et seq.).
8	(F) The individual or (in the case of the
9	covered periods described in subparagraphs (A)
10	and (B) of paragraph (3)) an immediate family
11	member of the individual is an agent of a for-
12	eign principal under the Foreign Agents Reg-
13	istration Act of 1938, as amended (22 U.S.C.
14	611 et seq.).
15	(3) Covered Periods Described.—In this
16	subsection, the term "covered period" means, with
17	respect to the appointment of an individual to the
18	commission, any of the following:
19	(A) The 10-year period ending on the date
20	of the individual's appointment.
21	(B) The period beginning on the date of
22	the individual's appointment and ending on Au-
23	gust 14 of the next year ending in the numeral
24	one.

1	(C) The 10-year period beginning on the
2	day after the last day of the period described in
3	subparagraph (B).
4	(4) Immediate family member defined.—In
5	this subsection, the term "immediate family mem-
6	ber" means, with respect to an individual, a father,
7	stepfather, mother, stepmother, son, stepson, daugh-
8	ter, stepdaughter, brother, stepbrother, sister, step-
9	sister, husband, wife, father-in-law, or mother-in-
10	law.
11	(b) Development and Submission of Selection
12	Pool.—
13	(1) In general.—Not later than June 15 of
14	each year ending in the numeral zero, the non-
15	partisan agency established or designated by a State
16	under section 2414(a) shall develop and submit to
17	the Select Committee on Redistricting for the State
18	established under section 2414(b) a selection pool of
19	36 individuals who are eligible to serve as members
20	of the independent redistricting commission of the
21	State under this subtitle, consisting of individuals in
22	the following categories:
23	(A) A majority category, consisting of 12
24	individuals who are affiliated with the political
25	party whose candidate received the most votes

1	in the most recent statewide election for Fed-
2	eral office held in the State.
3	(B) A minority category, consisting of 12
4	individuals who are affiliated with the political
5	party whose candidate received the second most
6	votes in the most recent statewide election for
7	Federal office held in the State.
8	(C) An independent category, consisting of
9	12 individuals who are not affiliated with either
10	of the political parties described in subpara-
11	graph (A) or subparagraph (B).
12	(2) Factors taken into account in Devel-
13	OPING POOL.—In selecting individuals for the selec-
14	tion pool under this subsection, the nonpartisan
15	agency shall—
16	(A) ensure that the pool is representative
17	of the demographic groups (including racial,
18	ethnic, economic, and gender) and geographic
19	regions of the State, and includes applicants
20	who would allow racial, ethnic, and language
21	minorities protected under the Voting Rights
22	Act of 1965 a meaningful opportunity to par-

ticipate in the development of the State's redis-

tricting plan; and

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- 1 (B) take into consideration the analytical
  2 skills of the individuals selected in relevant
  3 fields (including mapping, data management,
  4 law, community outreach, demography, and the
  5 geography of the State) and their ability to
  6 work on an impartial basis.
  - (3) Interviews of applicants.—To assist the nonpartisan agency in developing the selection pool under this subsection, the nonpartisan agency shall conduct interviews of applicants under oath. If an individual is included in a selection pool developed under this section, all of the interviews of the individual shall be transcribed and the transcriptions made available on the nonpartisan agency's website contemporaneously with release of the report under paragraph (6).
  - (4) DETERMINATION OF POLITICAL PARTY AF-FILIATION OF INDIVIDUALS IN SELECTION POOL.— For purposes of this section, an individual shall be considered to be affiliated with a political party only if the nonpartisan agency is able to verify (to the greatest extent possible) the information the individual provides in the application submitted under subsection (a)(1)(C), including by considering additional information provided by other persons with

- 1 knowledge of the individual's history of political ac-2 tivity.
  - (5) Encouraging residents to apply for inclusion in Pool.—The nonpartisan agency shall take such steps as may be necessary to ensure that residents of the State across various geographic regions and demographic groups are aware of the opportunity to serve on the independent redistricting commission, including publicizing the role of the panel and using newspapers, broadcast media, and online sources, including ethnic media, to encourage individuals to apply for inclusion in the selection pool developed under this subsection.
    - (6) Report on Establishment of select Tion Pool.—At the time the nonpartisan agency submits the selection pool to the Select Committee on Redistricting under paragraph (1), it shall publish and post on the agency's public website a report describing the process by which the pool was developed, and shall include in the report a description of how the individuals in the pool meet the eligibility criteria of subsection (a) and of how the pool reflects the factors the agency is required to take into consideration under paragraph (2).

1	(7) Public comment on selection pool.—
2	During the 14-day period which begins on the date
3	the nonpartisan agency publishes the report under
4	paragraph (6), the agency shall accept comments
5	from the public on the individuals included in the se-
6	lection pool. The agency shall post all such com-
7	ments contemporaneously on the nonpartisan agen-
8	cy's website and shall transmit them to the Select
9	Committee on Redistricting immediately upon the
10	expiration of such period.
11	(8) ACTION BY SELECT COMMITTEE.—
12	(A) In general.—Not earlier than 15
13	days and not later than 21 days after receiving
14	the selection pool from the nonpartisan agency
15	under paragraph (1), the Select Committee on
16	Redistricting shall, by majority vote—
17	(i) approve the pool as submitted by
18	the nonpartisan agency, in which case the
19	pool shall be considered the approved selec-
20	tion pool for purposes of section
21	2411(a)(1); or
22	(ii) reject the pool, in which case the
23	nonpartisan agency shall develop and sub-
24	mit a replacement selection pool in accord-

ance with subsection (c).

1	(B) INACTION DEEMED REJECTION.—If
2 th	ne Select Committee on Redistricting fails to
a <sub>1</sub>	oprove or reject the pool within the deadline
4 se	et forth in subparagraph (A), the Select Com-
5 m	ittee shall be deemed to have rejected the pool
6 fc	or purposes of such subparagraph.

- 7 (c) Development of Replacement Selection 8 Pool.—
- 9 (1) In General.—If the Select Committee on 10 Redistricting rejects the selection pool submitted by 11 the nonpartisan agency under subsection (b), not 12 later than 14 days after the rejection, the non-13 partisan agency shall develop and submit to the Se-14 lect Committee a replacement selection pool, under 15 the same terms and conditions that applied to the 16 development and submission of the selection pool 17 under paragraphs (1) through (7) of subsection (b). 18 The replacement pool submitted under this para-19 graph may include individuals who were included in 20 the rejected selection pool submitted under sub-21 section (b), so long as at least one of the individuals 22 in the replacement pool was not included in such re-23 jected pool.
- 24 (2) ACTION BY SELECT COMMITTEE.—

1	(A) In general.—Not later than 21 days
2	after receiving the replacement selection pool
3	from the nonpartisan agency under paragraph
4	(1), the Select Committee on Redistricting
5	shall, by majority vote—
6	(i) approve the pool as submitted by
7	the nonpartisan agency, in which case the
8	pool shall be considered the approved selec-
9	tion pool for purposes of section
10	2411(a)(1); or
11	(ii) reject the pool, in which case the
12	nonpartisan agency shall develop and sub-
13	mit a second replacement selection pool in
14	accordance with subsection (d).
15	(B) INACTION DEEMED REJECTION.—If
16	the Select Committee on Redistricting fails to
17	approve or reject the pool within the deadline
18	set forth in subparagraph (A), the Select Com-
19	mittee shall be deemed to have rejected the pool
20	for purposes of such subparagraph.
21	(d) Development of Second Replacement Se-
22	LECTION POOL.—
23	(1) In General.—If the Select Committee on
24	Redistricting rejects the replacement selection pool
25	submitted by the nonpartisan agency under sub-

section (c), not later than 14 days after the rejec-1 2 tion, the nonpartisan agency shall develop and sub-3 mit to the Select Committee a second replacement 4 selection pool, under the same terms and conditions 5 that applied to the development and submission of 6 the selection pool under paragraphs (1) through (7) 7 of subsection (b). The second replacement selection 8 pool submitted under this paragraph may include in-9 dividuals who were included in the rejected selection 10 pool submitted under subsection (b) or the rejected 11 replacement selection pool submitted under sub-12 section (c), so long as at least one of the individuals 13 in the replacement pool was not included in either 14 such rejected pool.

# (2) ACTION BY SELECT COMMITTEE.—

- (A) IN GENERAL.—Not earlier than 15 days and not later than 14 days after receiving the second replacement selection pool from the nonpartisan agency under paragraph (1), the Select Committee on Redistricting shall, by majority vote—
  - (i) approve the pool as submitted by the nonpartisan agency, in which case the pool shall be considered the approved selec-

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1	tion pool for purposes of section
2	2411(a)(1); or
3	(ii) reject the pool.
4	(B) Inaction deemed rejection.—If
5	the Select Committee on Redistricting fails to
6	approve or reject the pool within the deadline
7	set forth in subparagraph (A), the Select Com-
8	mittee shall be deemed to have rejected the pool
9	for purposes of such subparagraph.
10	(C) EFFECT OF REJECTION.—If the Select
11	Committee on Redistricting rejects the second
12	replacement pool from the nonpartisan agency
13	under paragraph (1), the redistricting plan for
14	the State shall be developed and enacted in ac-
15	cordance with part 3.
16	SEC. 2413. PUBLIC NOTICE AND INPUT.
17	(a) Public Notice and Input.—
18	(1) Use of open and transparent proc-
19	ESS.—The independent redistricting commission of a
20	State shall hold each of its meetings in public, shall
21	solicit and take into consideration comments from
22	the public, including proposed maps, throughout the
23	process of developing the redistricting plan for the
24	State, and shall carry out its duties in an open and

transparent manner which provides for the widest

1	public dissemination reasonably possible of its pro-
2	posed and final redistricting plans.
3	(2) Website.—
4	(A) Features.—The commission shall
5	maintain a public internet site which is not af-
6	filiated with or maintained by the office of any
7	elected official and which includes the following
8	features:
9	(i) General information on the com-
10	mission, its role in the redistricting proc-
11	ess, and its members, including contact in-
12	formation.
13	(ii) An updated schedule of commis-
14	sion hearings and activities, including
15	deadlines for the submission of comments.
16	(iii) All draft redistricting plans devel-
17	oped by the commission under subsection
18	(b) and the final redistricting plan devel-
19	oped under subsection (c), including the
20	accompanying written evaluation under
21	subsection (d).
22	(iv) All comments received from the
23	public on the commission's activities, in-
24	cluding any proposed maps submitted
25	under paragraph (1).

1	(v) Live streaming of commission
2	hearings and an archive of previous meet-
3	ings, including any documents considered
4	at any such meeting, which the commission
5	shall post not later than 24 hours after the
6	conclusion of the meeting.
7	(vi) Access in an easily usable format
8	to the demographic and other data used by
9	the commission to develop and analyze the
10	proposed redistricting plans, together with
11	access to any software used to draw maps
12	of proposed districts and to any reports
13	analyzing and evaluating any such maps.
14	(vii) A method by which members of
15	the public may submit comments and pro-
16	posed maps directly to the commission.
17	(viii) All records of the commission,
18	including all communications to or from
19	members, employees, and contractors re-
20	garding the work of the commission.
21	(ix) A list of all contractors receiving
22	payment from the commission, together
23	with the annual disclosures submitted by

the contractors under section 2411(c)(3).

1	(x) A list of the names of all individ-
2	uals who submitted applications to serve
3	on the commission, together with the appli-
4	cations submitted by individuals included
5	in any selection pool, except that the com-
6	mission may redact from such applications
7	any financial or other personally sensitive
8	information.
9	(B) SEARCHABLE FORMAT.—The commis-
10	sion shall ensure that all information posted
11	and maintained on the site under this para-
12	graph, including information and proposed
13	maps submitted by the public, shall be main-
14	tained in an easily searchable format.
15	(C) Deadline.—The commission shall en-
16	sure that the public internet site under this
17	paragraph is operational (in at least a prelimi-
18	nary format) not later than January 1 of the
19	year ending in the numeral one.
20	(3) Public comment period.—The commis-
21	sion shall solicit, accept, and consider comments
22	from the public with respect to its duties, activities
23	and procedures at any time during the period—
24	(A) which begins on January 1 of the year
25	ending in the numeral one; and

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1	(B) which ends 7 days before the date of
2	the meeting at which the commission shall vote
3	on approving the final redistricting plan for en-
4	actment into law under subsection $(c)(2)$ .
5	(4) Meetings and hearings in various geo-
6	GRAPHIC LOCATIONS.—To the greatest extent prac-
7	ticable, the commission shall hold its meetings and
8	hearings in various geographic regions and locations
9	throughout the State.
10	(5) Multiple language requirements for
11	ALL NOTICES.—The commission shall make each no-
12	tice which is required to be posted and published
13	under this section available in any language in which
14	the State (or any jurisdiction in the State) is re-
15	quired to provide election materials under section
16	203 of the Voting Rights Act of 1965 (52 U.S.C.
17	10503).
18	(b) Development and Publication of Prelimi-
19	NARY REDISTRICTING PLAN.—
20	(1) In general.—Prior to developing and pub-
21	lishing a final redistricting plan under subsection

(c), the independent redistricting commission of a

State shall develop and publish a preliminary redis-

tricting plan.

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1	(2) Minimum public hearings and oppor-
2	TUNITY FOR COMMENT PRIOR TO DEVELOPMENT.—
3	(A) 3 Hearings required.—Prior to de-
4	veloping a preliminary redistricting plan under
5	this subsection, the commission shall hold not
6	fewer than 3 public hearings at which members
7	of the public may provide input and comments
8	regarding the potential contents of redistricting
9	plans for the State and the process by which
10	the commission will develop the preliminary
11	plan under this subsection.
12	(B) Minimum period for notice prior
13	TO HEARINGS.—Not fewer than 14 days prior
14	to the date of each hearing held under this
15	paragraph, the commission shall post notices of
16	the hearing on the website maintained under
17	subsection (a)(2), and shall provide for the pub-
18	lication of such notices in newspapers of general
19	circulation throughout the State. Each such no-
20	tice shall specify the date, time, and location of
21	the hearing.
22	(C) Submission of plans and maps by
23	MEMBERS OF THE PUBLIC.—Any member of
24	the public may submit maps or portions of

maps for consideration by the commission. As

provided under subsection (a)(2)(A), any such map shall be made publicly available on the commission's website and open to comment.

# (3) Publication of Preliminary Plan.—

- (A) IN GENERAL.—The commission shall post the preliminary redistricting plan developed under this subsection, together with a report that includes the commission's responses to any public comments received under subsection (a)(3), on the website maintained under subsection (a)(2), and shall provide for the publication of each such plan in newspapers of general circulation throughout the State.
- (B) MINIMUM PERIOD FOR NOTICE PRIOR TO PUBLICATION.—Not fewer than 14 days prior to the date on which the commission posts and publishes the preliminary plan under this paragraph, the commission shall notify the public through the website maintained under subsection (a)(2), as well as through publication of notice in newspapers of general circulation throughout the State, of the pending publication of the plan.
- (4) MINIMUM POST-PUBLICATION PERIOD FOR PUBLIC COMMENT.—The commission shall accept

and consider comments from the public (including through the website maintained under subsection (a)(2)) with respect to the preliminary redistricting plan published under paragraph (3), including proposed revisions to maps, for not fewer than 30 days after the date on which the plan is published.

#### (5) Post-publication hearings.—

- (A) 3 HEARINGS REQUIRED.—After posting and publishing the preliminary redistricting plan under paragraph (3), the commission shall hold not fewer than 3 public hearings in different geographic areas of the State at which members of the public may provide input and comments regarding the preliminary plan.
- (B) MINIMUM PERIOD FOR NOTICE PRIOR TO HEARINGS.—Not fewer than 14 days prior to the date of each hearing held under this paragraph, the commission shall post notices of the hearing on the website maintained under subsection (a)(2), and shall provide for the publication of such notices in newspapers of general circulation throughout the State. Each such notice shall specify the date, time, and location of the hearing.

1	(6) Permitting multiple preliminary
2	PLANS.—At the option of the commission, after de-
3	veloping and publishing the preliminary redistricting
4	plan under this subsection, the commission may de-
5	velop and publish subsequent preliminary redis-
6	tricting plans, so long as the process for the develop-
7	ment and publication of each such subsequent plan
8	meets the requirements set forth in this subsection
9	for the development and publication of the first pre-
10	liminary redistricting plan.

- 11 (c) Process for Enactment of Final Redis-12 tricting Plan.—
  - (1) IN GENERAL.—After taking into consideration comments from the public on any preliminary redistricting plan developed and published under subsection (b), the independent redistricting commission of a State shall develop and publish a final redistricting plan for the State.
    - (2) MEETING; FINAL VOTE.—Not later than the deadline specified in subsection (e), the commission shall hold a public hearing at which the members of the commission shall vote on approving the final plan for enactment into law.
- (3) Publication of Plan and accompanying
   MATERIALS.—Not fewer than 14 days before the

1	date of the meeting under paragraph (2), the com-
2	mission shall provide the following information to
3	the public through the website maintained under
4	subsection (a)(2), as well as through newspapers of
5	general circulation throughout the State:
6	(A) The final redistricting plan, including
7	all relevant maps.
8	(B) A report by the commission to accom-
9	pany the plan which provides the background
10	for the plan and the commission's reasons for
11	selecting the plan as the final redistricting plan,
12	including responses to the public comments re-
13	ceived on any preliminary redistricting plan de-
14	veloped and published under subsection (b).
15	(C) Any dissenting or additional views with
16	respect to the plan of individual members of the
17	commission.
18	(4) Enactment.—Subject to paragraph (5),
19	the final redistricting plan developed and published
20	under this subsection shall be deemed to be enacted
21	into law upon the expiration of the 45-day period
22	which begins on the date on which—
23	(A) such final plan is approved by a major-
24	ity of the whole membership of the commission;
25	and

1 (B) at least one member of the commission 2 appointed from each of the categories of the ap-3 proved selection pool described in section 4 2412(b)(1) approves such final plan.

## (5) REVIEW BY DEPARTMENT OF JUSTICE.—

- (A) REQUIRING SUBMISSION OF PLAN FOR REVIEW.—The final redistricting plan shall not be deemed to be enacted into law unless the State submits the plan to the Department of Justice for an administrative review to determine if the plan is in compliance with the criteria described in subparagraphs (B) and (C) of section 2403(a).
- (B) TERMINATION OF REVIEW.—The Department of Justice shall terminate any administrative review under subparagraph (A) if, during the 45-day period which begins on the date the plan is enacted into law, an action is filed in a United States district court alleging that the plan is not in compliance with the criteria described in subparagraphs (B) and (C) of section 2403(a).
- 23 (d) Written Evaluation of Plan Against Ex-24 Ternal Metrics.—The independent redistricting com-25 mission shall include with each redistricting plan devel-

- 1 oped and published under this section a written evaluation
- 2 that measures each such plan against external metrics
- 3 which cover the criteria set forth in section 2403(a), in-
- 4 cluding the impact of the plan on the ability of commu-
- 5 nities of color to elect candidates of choice, measures of
- 6 partisan fairness using multiple accepted methodologies,
- 7 and the degree to which the plan preserves or divides com-
- 8 munities of interest.
- 9 (e) Timing.—The independent redistricting commis-
- 10 sion of a State may begin its work on the redistricting
- 11 plan of the State upon receipt of relevant population infor-
- 12 mation from the Bureau of the Census, and shall approve
- 13 a final redistricting plan for the State in each year ending
- 14 in the numeral one not later than 8 months after the date
- 15 on which the State receives the State apportionment notice
- 16 or October 1, whichever occurs later.
- 17 SEC. 2414. ESTABLISHMENT OF RELATED ENTITIES.
- 18 (a) Establishment or Designation of Non-
- 19 Partisan Agency of State Legislature.—
- 20 (1) IN GENERAL.—Each State shall establish a
- 21 nonpartisan agency in the legislative branch of the
- 22 State government to appoint the members of the
- independent redistricting commission for the State
- in accordance with section 2411.

1	(2) Nonpartisanship described.—For pur-
2	poses of this subsection, an agency shall be consid-
3	ered to be nonpartisan if under law the agency—
4	(A) is required to provide services on a
5	nonpartisan basis;
6	(B) is required to maintain impartiality;
7	and
8	(C) is prohibited from advocating for the
9	adoption or rejection of any legislative proposal.
10	(3) Training of members appointed to
11	COMMISSION.—Not later than January 15 of a year
12	ending in the numeral one, the nonpartisan agency
13	established or designated under this subsection shall
14	provide the members of the independent redistricting
15	commission with initial training on their obligations
16	as members of the commission, including obligations
17	under the Voting Rights Act of 1965 (52 U.S.C.
18	10301 et seq.) and other applicable laws.
19	(4) Regulations.—The nonpartisan agency
20	established or designated under this subsection shall
21	adopt and publish regulations, after notice and op-
22	portunity for comment, establishing the procedures
23	that the agency will follow in fulfilling its duties
24	under this subtitle, including the procedures to be

used in vetting the qualifications and political affili-

- ation of applicants and in creating the selection pools, the randomized process to be used in selecting the initial members of the independent redistricting commission, and the rules that the agency will apply to ensure that the agency carries out its duties under this subtitle in a maximally transparent, publicly accessible, and impartial manner.
  - (5) Designation of existing agency.—At its option, a State may designate an existing agency in the legislative branch of its government to appoint the members of the independent redistricting commission plan for the State under this subtitle, so long as the agency meets the requirements for non-partisanship under this subsection.
  - (6) TERMINATION OF AGENCY SPECIFICALLY ESTABLISHED FOR REDISTRICTING.—If a State does not designate an existing agency under paragraph (5) but instead establishes a new agency to serve as the nonpartisan agency under this section, the new agency shall terminate upon the enactment into law of the redistricting plan for the State.
  - (7) Preservation of records.—The State shall ensure that the records of the nonpartisan agency are retained in the appropriate State archive in such manner as may be necessary to enable the

1	State to respond to any civil action brought with re-
2	spect to congressional redistricting in the State.
3	(8) DEADLINE.—The State shall meet the re-
4	quirements of this subsection not later than each
5	October 15 of a year ending in the numeral nine.
6	(b) Establishment of Select Committee on Re-
7	DISTRICTING.—
8	(1) In General.—Each State shall appoint a
9	Select Committee on Redistricting to approve or dis-
10	approve a selection pool developed for the State by
11	the nonpartisan agency pursuant to section 2412(b).
12	(2) Appointment.—The Select Committee on
13	Redistricting for a State under this subsection shall
14	consist of the following members:
15	(A) One member of the upper house of the
16	State legislature, who shall be appointed by the
17	leader of the party with the greatest number of
18	seats in the upper house.
19	(B) One member of the upper house of the
20	State legislature, who shall be appointed by the
21	leader of the party with the second greatest
22	number of seats in the upper house.
23	(C) One member of the lower house of the
24	State legislature, who shall be appointed by the

1	leader of the party with the greatest number of
2	seats in the lower house.
3	(D) One member of the lower house of the
4	State legislature, who shall be appointed by the
5	leader of the party with the second greatest
6	number of seats in the lower house.
7	(3) Special rule for states with unicam-
8	ERAL LEGISLATURE.—In the case of a State with a
9	unicameral legislature, the Select Committee on Re-
10	districting for the State under this subsection shall
11	consist of the following members:
12	(A) Two members of the State legislature
13	appointed by the chair of the political party of
14	the State whose candidate received the highest
15	percentage of votes in the most recent statewide
16	election for Federal office held in the State.
17	(B) Two members of the State legislature
18	appointed by the chair of the political party
19	whose candidate received the second highest
20	percentage of votes in the most recent statewide
21	election for Federal office held in the State.
22	(4) DEADLINE.—The State shall meet the re-
23	quirements of this subsection not later than each

January 15 of a year ending in the numeral zero.

1	(5) Rule of Construction.—Nothing in this
2	subsection may be construed to prohibit the leader
3	of any political party in a legislature from appoint-
4	ment to the Select Committee on Redistricting.
5	SEC. 2415. REPORT ON DIVERSITY OF MEMBERSHIPS OF
6	INDEPENDENT REDISTRICTING COMMIS-
7	SIONS.
8	Not later than May 15 of a year ending in the nu-
9	meral one, the Comptroller General of the United States
10	shall submit to Congress a report on the extent to which
11	the memberships of independent redistricting commissions
12	for States established under this part with respect to the
13	immediately preceding year ending in the numeral zero
14	meet the diversity requirements as provided for in sections
15	2411(a)(2)(B) and $2412(b)(2)$ .
16	PART 3—ROLE OF COURTS IN DEVELOPMENT OF
17	REDISTRICTING PLANS
18	SEC. 2421. ENACTMENT OF PLAN DEVELOPED BY 3-JUDGE
19	COURT.
20	(a) Development of Plan.—If any of the trig-
21	gering events described in subsection (f) occur with re-
22	spect to a State—
23	(1) not later than December 15 of the year in
24	which the triggering event occurs, the United States
25	district court for the applicable venue, acting

- 1 through a 3-judge court convened pursuant to sec-
- 2 tion 2284 of title 28, United States Code, shall de-
- 3 velop and publish the congressional redistricting
- 4 plan for the State; and
- 5 (2) the final plan developed and published by
- 6 the court under this section shall be deemed to be
- 7 enacted on the date on which the court publishes the
- 8 final plan, as described in subsection (d).
- 9 (b) Applicable Venue Described.—For purposes
- 10 of this section, the "applicable venue" with respect to a
- 11 State is the District of Columbia or the judicial district
- 12 in which the capital of the State is located, as selected
- 13 by the first party to file with the court sufficient evidence
- 14 of the occurrence of a triggering event described in sub-
- 15 section (f).
- 16 (c) Procedures for Development of Plan.—
- 17 (1) Criteria.—In developing a redistricting
- plan for a State under this section, the court shall
- adhere to the same terms and conditions that ap-
- 20 plied (or that would have applied, as the case may
- be) to the development of a plan by the independent
- redistricting commission of the State under section
- 23 2403.
- 24 (2) Access to information and records of
- 25 COMMISSION.—The court shall have access to any

1	information, data, software, or other records and
2	material that was used (or that would have been
3	used, as the case may be) by the independent redis-
4	tricting commission of the State in carrying out its
5	duties under this subtitle.
6	(3) Hearing; public participation.—In de-
7	veloping a redistricting plan for a State, the court
8	shall—
9	(A) hold one or more evidentiary hearings
10	at which interested members of the public may
11	appear and be heard and present testimony, in-
12	cluding expert testimony, in accordance with
13	the rules of the court; and
14	(B) consider other submissions and com-
15	ments by the public, including proposals for re-
16	districting plans to cover the entire State or
17	any portion of the State.
18	(4) Use of special master.—To assist in the
19	development and publication of a redistricting plan
20	for a State under this section, the court may appoint
21	a special master to make recommendations to the
22	court on possible plans for the State.
23	(d) Publication of Plan.—
24	(1) Public availability of initial plan —

Upon completing the development of one or more

- initial redistricting plans, the court shall make the plans available to the public at no cost, and shall also make available the underlying data used by the court to develop the plans and a written evaluation of the plans against external metrics (as described in section 2413(d)).
- 7 (2) Publication of final plan.—At any 8 time after the expiration of the 14-day period which 9 begins on the date the court makes the plans avail-10 able to the public under paragraph (1), and taking 11 into consideration any submissions and comments by 12 the public which are received during such period, the 13 court shall develop and publish the final redistricting 14 plan for the State.
- 15 (e) Use of Interim Plan.—In the event that the court is not able to develop and publish a final redis-16 17 tricting plan for the State with sufficient time for an up-18 coming election to proceed, the court may develop and 19 publish an interim redistricting plan which shall serve as 20 the redistricting plan for the State until the court develops 21 and publishes a final plan in accordance with this section. Nothing in this subsection may be construed to limit or 23 otherwise affect the authority or discretion of the court

to develop and publish the final redistricting plan, includ-

- 1 ing the discretion to make any changes the court deems
- 2 necessary to an interim redistricting plan.
- 3 (f) Triggering Events Described.—The "trig-
- 4 gering events" described in this subsection are as follows:
- 5 (1) The failure of the State to establish or des-
- 6 ignate a nonpartisan agency of the State legislature
- 7 under section 2414(a) prior to the expiration of the
- 8 deadline set forth in section 2414(a)(8).
- 9 (2) The failure of the State to appoint a Select
- 10 Committee on Redistricting under section 2414(b)
- prior to the expiration of the deadline set forth in
- 12 section 2414(b)(4).
- 13 (3) The failure of the Select Committee on Re-
- districting to approve any selection pool under sec-
- tion 2412 prior to the expiration of the deadline set
- 16 forth for the approval of the second replacement se-
- lection pool in section 2412(d)(2).
- 18 (4) The failure of the independent redistricting
- 19 commission of the State to approve a final redis-
- tricting plan for the State prior to the expiration of
- the deadline set forth in section 2413(e).
- 22 SEC. 2422. SPECIAL RULE FOR REDISTRICTING CON-
- 23 DUCTED UNDER ORDER OF FEDERAL COURT.
- 24 If a Federal court requires a State to conduct redis-
- 25 tricting subsequent to an apportionment of Representa-

1	tives in the State in order to comply with the Constitution
2	or to enforce the Voting Rights Act of 1965 (52 U.S.C.
3	10301 et seq.), section 2413 shall apply with respect to
4	the redistricting, except that the court may revise any of
5	the deadlines set forth in such section if the court deter-
6	mines that a revision is appropriate in order to provide
7	for a timely enactment of a new redistricting plan for the
8	State.
9	PART 4—ADMINISTRATIVE AND MISCELLANEOUS
10	PROVISIONS
11	SEC. 2431. PAYMENTS TO STATES FOR CARRYING OUT RE-
12	DISTRICTING.
13	(a) Authorization of Payments.—Subject to sub-
13	(a) AUTHORIZATION OF TAIMENTS.—Subject to sub-
14	section (d), not later than 30 days after a State receives
14	section (d), not later than 30 days after a State receives
14 15	section (d), not later than 30 days after a State receives a State apportionment notice, the Election Assistance
<ul><li>14</li><li>15</li><li>16</li></ul>	section (d), not later than 30 days after a State receives a State apportionment notice, the Election Assistance Commission shall, subject to the availability of appropria-
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	section (d), not later than 30 days after a State receives a State apportionment notice, the Election Assistance Commission shall, subject to the availability of appropriations provided pursuant to subsection (e), make a payment
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li></ul>	section (d), not later than 30 days after a State receives a State apportionment notice, the Election Assistance Commission shall, subject to the availability of appropriations provided pursuant to subsection (e), make a payment to the State in an amount equal to the product of—
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	section (d), not later than 30 days after a State receives a State apportionment notice, the Election Assistance Commission shall, subject to the availability of appropria- tions provided pursuant to subsection (e), make a payment to the State in an amount equal to the product of—  (1) the number of Representatives to which the
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li><li>20</li></ul>	section (d), not later than 30 days after a State receives a State apportionment notice, the Election Assistance Commission shall, subject to the availability of appropria- tions provided pursuant to subsection (e), make a payment to the State in an amount equal to the product of—  (1) the number of Representatives to which the State is entitled, as provided under the notice; and
14 15 16 17 18 19 20 21	section (d), not later than 30 days after a State receives a State apportionment notice, the Election Assistance Commission shall, subject to the availability of appropria- tions provided pursuant to subsection (e), make a payment to the State in an amount equal to the product of—  (1) the number of Representatives to which the State is entitled, as provided under the notice; and (2) \$150,000.

- 1 ment the State redistricting plan, and to otherwise carry
- 2 out congressional redistricting in the State.
- 3 (c) NO PAYMENT TO STATES WITH SINGLE MEM-
- 4 Ber.—The Election Assistance Commission shall not
- 5 make a payment under this section to any State which
- 6 is not entitled to more than one Representative under its
- 7 State apportionment notice.
- 8 (d) Requiring Submission of Selection Pool as
- 9 CONDITION OF PAYMENT.—
- 10 (1) REQUIREMENT.—Except as provided in 11 paragraph (2), the Election Assistance Commission 12 may not make a payment to a State under this sec-13 tion until the State certifies to the Commission that 14 the nonpartisan agency established or designated by 15 a State under section 2414(a) has, in accordance 16 with section 2412(b)(1), submitted a selection pool
- to the Select Committee on Redistricting for the
- 18 State established under section 2414(b).
- 19 (2) EXCEPTION FOR STATES WITH EXISTING
  20 COMMISSIONS.—In the case of a State which, pursu-
- 21 ant to section 2401(c), is exempt from the require-
- ments of section 2401(a), the Commission may not
- 23 make a payment to the State under this section until
- 24 the State certifies to the Commission that its redis-

- tricting commission meets the requirements of section 2401(c).
- 3 (3) Exception for state of Iowa.—In the case of the State of Iowa, the Commission may not 5 make a payment to the State under this section until 6 the State certifies to the Commission that it will 7 carry out congressional redistricting pursuant to the 8 State's apportionment notice in accordance with a 9 plan developed by the Iowa Legislative Services 10 Agency with the assistance of a Temporary Redis-11 tricting Advisory Commission, as provided under the 12 law described in section 2401(d).
- 13 (e) AUTHORIZATION OF APPROPRIATIONS.—There 14 are authorized to be appropriated such sums as may be 15 necessary for payments under this section.

## 16 SEC. 2432. CIVIL ENFORCEMENT.

- 17 (a) Civil Enforcement.—
- 18 (1) ACTIONS BY ATTORNEY GENERAL.—The At-19 torney General may bring a civil action in an appro-20 priate district court for such relief as may be appro-21 priate to carry out this subtitle.
- 22 (2) AVAILABILITY OF PRIVATE RIGHT OF AC-23 TION.—Any citizen of a State who is aggrieved by 24 the failure of the State to meet the requirements of 25 this subtitle may bring a civil action in the United

1	States district court for the applicable venue for
2	such relief as may be appropriate to remedy the fail-
3	ure. For purposes of this section, the "applicable
4	venue" is the District of Columbia or the judicial
5	district in which the capital of the State is located,

- 6 as selected by the person who brings the civil action.
- 7 (b) EXPEDITED CONSIDERATION.—In any action 8 brought forth under this section, the following rules shall 9 apply:
- 10 (1) The action shall be filed in the district court
  11 of the United States for the District of Columbia or
  12 for the judicial district in which the capital of the
  13 State is located, as selected by the person bringing
  14 the action.
  - (2) The action shall be heard by a 3-judge court convened pursuant to section 2284 of title 28, United States Code.
  - (3) The 3-judge court shall consolidate actions brought for relief under subsection (b)(1) with respect to the same State redistricting plan.
  - (4) A copy of the complaint shall be delivered promptly to the Clerk of the House of Representatives and the Secretary of the Senate.
- 24 (5) A final decision in the action shall be re-25 viewable only by appeal directly to the Supreme

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1	Court of the United States. Such appeal shall be
2	taken by the filing of a notice of appeal within 10
3	days, and the filing of a jurisdictional statement
4	within 30 days, of the entry of the final decision.
5	(6) It shall be the duty of the district court and
6	the Supreme Court of the United States to advance
7	on the docket and to expedite to the greatest pos-
8	sible extent the disposition of the action and appeal.
9	(c) Remedies.—
10	(1) Adoption of Replacement Plan.—
11	(A) In general.—If the district court in
12	an action under this section finds that the con-
13	gressional redistricting plan of a State violates,
14	in whole or in part, the requirements of this
15	subtitle—
16	(i) the court shall adopt a replacement
17	congressional redistricting plan for the
18	State in accordance with the process set
19	forth in section 2421; or
20	(ii) if circumstances warrant and no
21	delay to an upcoming regularly scheduled
22	election for the House of Representatives
23	in the State would result, the district court
24	may allow a State to develop and propose

a remedial congressional redistricting plan

1	for consideration by the court, and such
2	remedial plan may be developed by the
3	State by adopting such appropriate
4	changes to the State's enacted plan as may
5	be ordered by the court.
6	(B) Special rule in case final adju-
7	DICATION NOT EXPECTED WITHIN 3 MONTHS
8	OF ELECTION.—If final adjudication of an ac-
9	tion under this section is not reasonably ex-
10	pected to be completed at least three months
11	prior to the next regularly scheduled election
12	for the House of Representatives in the State,
13	the district court shall, as the balance of equi-
14	ties warrant,—
15	(i) order development, adoption, and
16	use of an interim congressional redis-
17	tricting plan in accordance with section
18	2421(e) to address any claims under this
19	title for which a party seeking relief has
20	demonstrated a substantial likelihood of
21	success; or
22	(ii) order adjustments to the timing of
23	primary elections for the House of Rep-
24	resentatives, as needed, to allow sufficient

opportunity for adjudication of the matter

1	and adoption of a remedial or replacement
2	plan for use in the next regularly sched-
3	uled general elections for the House of
4	Representatives.

- (2) No injunctive relief permitted.—Any remedial or replacement congressional redistricting plan ordered under this subsection shall not be subject to temporary or preliminary injunctive relief from any court unless the record establishes that a writ of mandamus is warranted.
- (3) No STAY PENDING APPEAL.—Notwith-standing the appeal of an order finding that a congressional redistricting plan of a State violates, in whole or in part, the requirements of this subtitle, no stay shall issue which shall bar the development or adoption of a replacement or remedial plan under this subsection, as may be directed by the district court, pending such appeal.
- 19 (d) Attorney's Fees.—In a civil action under this 20 section, the court may allow the prevailing party (other 21 than the United States) reasonable attorney fees, includ-22 ing litigation expenses, and costs.
- 23 (e) Relation to Other Laws.—
- 24 (1) Rights and remedies additional to 25 other rights and remedies.—The rights and

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- 1 remedies established by this section are in addition
- 2 to all other rights and remedies provided by law, and
- 3 neither the rights and remedies established by this
- 4 section nor any other provision of this subtitle shall
- 5 supersede, restrict, or limit the application of the
- 6 Voting Rights Act of 1965 (52 U.S.C. 10301 et
- $7 ext{seq.}$ ).
- 8 (2) VOTING RIGHTS ACT OF 1965.—Nothing in
- 9 this subtitle authorizes or requires conduct that is
- prohibited by the Voting Rights Act of 1965 (52)
- 11 U.S.C. 10301 et seq.).
- 12 (f) Legislative Privilege.—No person, legisla-
- 13 ture, or State may claim legislative privilege under either
- 14 State or Federal law in a civil action brought under this
- 15 section or in any other legal challenge, under either State
- 16 or Federal law, to a redistricting plan enacted under this
- 17 subtitle.
- 18 SEC. 2433. STATE APPORTIONMENT NOTICE DEFINED.
- In this subtitle, the "State apportionment notice"
- 20 means, with respect to a State, the notice sent to the State
- 21 from the Clerk of the House of Representatives under sec-
- 22 tion 22(b) of the Act entitled "An Act to provide for the
- 23 fifteenth and subsequent decennial censuses and to pro-
- 24 vide for an apportionment of Representatives in Con-

1	gress", approved June 18, 1929 (2 U.S.C. 2a), of the
2	number of Representatives to which the State is entitled.
3	SEC 2434 NO EFFECT ON ELECTIONS FOR STATE AND

- 4 LOCAL OFFICE.
- Nothing in this subtitle or in any amendment made
- 6 by this subtitle may be construed to affect the manner
- 7 in which a State carries out elections for State or local
- 8 office, including the process by which a State establishes
- 9 the districts used in such elections.
- 10 SEC. 2435. EFFECTIVE DATE.
- This subtitle and the amendments made by this sub-
- 12 title shall apply with respect to redistricting carried out
- 13 pursuant to the decennial census conducted during 2030
- 14 or any succeeding decennial census.
- 15 PART 5—REQUIREMENTS FOR REDISTRICTING
- 16 CARRIED OUT PURSUANT TO 2020 CENSUS
- 17 Subpart A—Application of Certain Requirements for
- 18 Redistricting Carried Out Pursuant to 2020 Census
- 19 SEC. 2441. APPLICATION OF CERTAIN REQUIREMENTS FOR
- 20 REDISTRICTING CARRIED OUT PURSUANT TO
- 21 **2020 CENSUS.**
- Notwithstanding section 2435, parts 1, 3, and 4 of
- 23 this subtitle and the amendments made by such parts shall
- 24 apply with respect to congressional redistricting carried
- 25 out pursuant to the decennial census conducted during

1	2020 in the same manner as such parts and the amend-
2	ments made by such parts apply with respect to redis-
3	tricting carried out pursuant to the decennial census con-
4	ducted during 2030, except as follows:
5	(1) Except as provided in subsection (c) and
6	subsection (d) of section 2401, the redistricting shall
7	be conducted in accordance with—
8	(A) the redistricting plan developed and
9	enacted into law by the independent redis-
10	tricting commission established in the State in
11	accordance with subpart B; or
12	(B) if a plan developed by such commission
13	is not enacted into law, the redistricting plan
14	developed and enacted into law by a 3-judge
15	court in accordance with section 2421.
16	(2) If any of the triggering events described in
17	section 2442 occur with respect to the State, the
18	United States district court for the applicable venue
19	shall develop and publish the redistricting plan for
20	the State, in accordance with section 2421, not later
21	than December 15, 2021.

(3) For purposes of section 2431(d)(1), the Election Assistance Commission may not make a payment to a State under such section until the State certifies to the Commission that the non-

1	partisan agency established or designated by a State
2	under section 2454(a) has, in accordance with sec
3	tion 2452(b)(1), submitted a selection pool to the
4	Select Committee on Redistricting for the State es
5	tablished under section 2454(b).
6	SEC. 2442. TRIGGERING EVENTS.
7	For purposes of the redistricting carried out pursuan
8	to the decennial census conducted during 2020, the trig
9	gering events described in this section are as follows:
10	(1) The failure of the State to establish or des
11	ignate a nonpartisan agency under section 2454(a
12	prior to the expiration of the deadline under section
13	2454(a)(6).
14	(2) The failure of the State to appoint a Selec-
15	Committee on Redistricting under section 2454(b
16	prior to the expiration of the deadline under section
17	2454(b)(4).
18	(3) The failure of the Select Committee on Re
19	districting to approve a selection pool under section
20	2452(b) prior to the expiration of the deadline under
21	section $2452(b)(7)$ .
22	(4) The failure of the independent redistricting
23	commission of the State to approve a final redis

tricting plan for the State under section 2453 prior

1	to the expiration of the deadline under section
2	2453(e).
3	Subpart B—Independent Redistricting Commissions
4	for Redistricting Carried Out Pursuant to 2020
5	Census
6	SEC. 2451. USE OF INDEPENDENT REDISTRICTING COMMIS-
7	SIONS FOR REDISTRICTING CARRIED OUT
8	PURSUANT TO 2020 CENSUS.
9	(a) Appointment of Members.—
10	(1) In general.—The nonpartisan agency es-
11	tablished or designated by a State under section
12	2454(a) shall establish an independent redistricting
13	commission under this part for the State, which
14	shall consist of 15 members appointed by the agency
15	as follows:
16	(A) Not later than August 5, 2021, the
17	agency shall, at a public meeting held not ear-
18	lier than 15 days after notice of the meeting
19	has been given to the public, first appoint 6
20	members as follows:
21	(i) The agency shall appoint 2 mem-
22	bers on a random basis from the majority
23	category of the approved selection pool (as
24	described in section $2452(b)(1)(A)$ .

1	(ii) The agency shall appoint 2 mem-
2	bers on a random basis from the minority
3	category of the approved selection pool (as
4	described in section 2452(b)(1)(B)).
5	(iii) The agency shall appoint 2 mem-
6	bers on a random basis from the inde-
7	pendent category of the approved selection
8	pool (as described in section
9	2452(b)(1)(C)).
10	(B) Not later than August 15, 2021, the
11	members appointed by the agency under sub-
12	paragraph (A) shall, at a public meeting held
13	not earlier than 15 days after notice of the
14	meeting has been given to the public, then ap-
15	point 9 members as follows:
16	(i) The members shall appoint 3 mem-
17	bers from the majority category of the ap-
18	proved selection pool (as described in sec-
19	tion $2452(b)(1)(A)$ ).
20	(ii) The members shall appoint 3
21	members from the minority category of the
22	approved selection pool (as described in
23	section $2452(b)(1)(B)$ ).
24	(iii) The members shall appoint 3
25	members from the independent category of

1	the approved selection pool (as described in
2	section $2452(b)(1)(C)$ .
3	(2) Rules for appointment of members
4	APPOINTED BY FIRST MEMBERS.—
5	(A) Affirmative vote of at least 4
6	MEMBERS.—The appointment of any of the 9
7	members of the independent redistricting com-
8	mission who are appointed by the first members
9	of the commission pursuant to subparagraph
10	(B) of paragraph (1) shall require the affirma-
11	tive vote of at least 4 of the members appointed
12	by the nonpartisan agency under subparagraph
13	(A) of paragraph (1), including at least one
14	member from each of the categories referred to
15	in such subparagraph.
16	(B) Ensuring diversity.—In appointing
17	the 9 members pursuant to subparagraph (B)
18	of paragraph (1), the first members of the inde-
19	pendent redistricting commission shall ensure
20	that the membership is representative of the de-
21	mographic groups (including racial, ethnic, eco-
22	nomic, and gender) and geographic regions of

the State, and provides racial, ethnic, and lan-

guage minorities protected under the Voting

Rights Act of 1965 with a meaningful oppor-

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1	tunity to participate in the development of the
2	State's redistricting plan.
3	(3) Removal.—A member of the independent
4	redistricting commission may be removed by a ma-
5	jority vote of the remaining members of the commis-
6	sion if it is shown by a preponderance of the evi-
7	dence that the member is not eligible to serve on the
8	commission under section 2452(a).
9	(b) Procedures for Conducting Commission
10	Business.—
11	(1) REQUIRING MAJORITY APPROVAL FOR AC-
12	TIONS.—The independent redistricting commission
13	of a State under this part may not publish and dis-
14	seminate any draft or final redistricting plan, or
15	take any other action, without the approval of at
16	least—
17	(A) a majority of the whole membership of
18	the commission; and
19	(B) at least one member of the commission
20	appointed from each of the categories of the ap-
21	proved selection pool described in section
22	2452(b)(1).
23	(2) Quorum.—A majority of the members of
24	the commission shall constitute a quorum.
25	(c) Staff; Contractors.—

- 1 (1) STAFF.—Under a public application process
  2 in which all application materials are available for
  3 public inspection, the independent redistricting com4 mission of a State under this part shall appoint and
  5 set the pay of technical experts, legal counsel, con6 sultants, and such other staff as it considers appro7 priate, subject to State law.
  - (2) Contractors.—The independent redistricting commission of a State may enter into such contracts with vendors as it considers appropriate, subject to State law, except that any such contract shall be valid only if approved by the vote of a majority of the members of the commission, including at least one member appointed from each of the categories of the approved selection pool described in section 2452(b)(1).
    - (3) Goal of impartiality.—The commission shall take such steps as it considers appropriate to ensure that any staff appointed under this subsection, and any vendor with whom the commission enters into a contract under this subsection, will work in an impartial manner.
- 23 (d) Preservation of Records.—The State shall 24 ensure that the records of the independent redistricting 25 commission are retained in the appropriate State archive

1	in such manner as may be necessary to enable the State
2	to respond to any civil action brought with respect to con-
3	gressional redistricting in the State.
4	SEC. 2452. ESTABLISHMENT OF SELECTION POOL OF INDI-
5	VIDUALS ELIGIBLE TO SERVE AS MEMBERS
6	OF COMMISSION.
7	(a) Criteria for Eligibility.—
8	(1) In general.—An individual is eligible to
9	serve as a member of an independent redistricting
10	commission under this part if the individual meets
11	each of the following criteria:
12	(A) As of the date of appointment, the in-
13	dividual is registered to vote in elections for
14	Federal office held in the State.
15	(B) During the 3-year period ending on
16	the date of the individual's appointment, the in-
17	dividual has been continuously registered to
18	vote with the same political party, or has not
19	been registered to vote with any political party.
20	(C) The individual submits to the non-
21	partisan agency established or designated by a
22	State under section 2454, at such time and in
23	such form as the agency may require, an appli-
24	cation for inclusion in the selection pool under
25	this section, and includes with the application a

1	written statement, with an attestation under
2	penalty of perjury, containing the following in-
3	formation and assurances:
4	(i) The full current name and any
5	former names of, and the contact informa-
6	tion for, the individual, including an elec-
7	tronic mail address, the address of the in-
8	dividual's residence, mailing address, and
9	telephone numbers.
10	(ii) The individual's race, ethnicity,
11	gender, age, date of birth, and household
12	income for the most recent taxable year.
13	(iii) The political party with which the
14	individual is affiliated, if any.
15	(iv) The reason or reasons the indi-
16	vidual desires to serve on the independent
17	redistricting commission, the individual's
18	qualifications, and information relevant to
19	the ability of the individual to be fair and
20	impartial, including—
21	(I) any involvement with, or fi-
22	nancial support of, professional, so-
23	cial, political, religious, or community
24	organizations or causes; and

1	(II) the individual's employment
2	and educational history.
3	(v) An assurance that the individual
4	shall commit to carrying out the individ-
5	ual's duties under this subtitle in an hon-
6	est, independent, and impartial fashion,
7	and to upholding public confidence in the
8	integrity of the redistricting process.
9	(vi) An assurance that, during such
10	covered period as the State may establish
11	with respect to any of the subparagraphs
12	of paragraph (2), the individual has not
13	taken and will not take any action which
14	would disqualify the individual from serv-
15	ing as a member of the commission under
16	such paragraph.
17	(2) Disqualifications.—An individual is not
18	eligible to serve as a member of the commission if
19	any of the following applies with respect to such cov-
20	ered period as the State may establish:
21	(A) The individual or an immediate family
22	member of the individual holds public office or
23	is a candidate for election for public office.
24	(B) The individual or an immediate family
25	member of the individual serves as an officer of

- a political party or as an officer, employee, or paid consultant of a campaign committee of a candidate for public office or of any political action committee (as determined in accordance with the law of the State).
  - (C) The individual or an immediate family member of the individual holds a position as a registered lobbyist under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.) or an equivalent State or local law.
  - (D) The individual or an immediate family member of the individual is an employee of an elected public official, a contractor with the government of the State, or a donor to the campaign of any candidate for public office or to any political action committee (other than a donor who, during any of such covered periods, gives an aggregate amount of \$1,000 or less to the campaigns of all candidates for all public offices and to all political action committees).
  - (E) The individual paid a civil money penalty or criminal fine, or was sentenced to a term of imprisonment, for violating any provision of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.).

1	(F) The individual or an immediate family
2	member of the individual is an agent of a for-
3	eign principal under the Foreign Agents Reg-
4	istration Act of 1938, as amended (22 U.S.C.
5	611 et seq.).
6	(3) Immediate family member defined.—In
7	this subsection, the term "immediate family mem-
8	ber" means, with respect to an individual, a father,
9	stepfather, mother, stepmother, son, stepson, daugh-
10	ter, stepdaughter, brother, stepbrother, sister, step-
11	sister, husband, wife, father-in-law, or mother-in-
12	law.
13	(b) Development and Submission of Selection
14	Pool.—
15	(1) In General.—Not later than July 15,
16	2021, the nonpartisan agency established or des-
17	ignated by a State under section 2454(a) shall de-
18	velop and submit to the Select Committee on Redis-
19	tricting for the State established under section
20	2454(b) a selection pool of 36 individuals who are
21	eligible to serve as members of the independent re-
22	districting commission of the State under this part,
23	consisting of individuals in the following categories:
24	(A) A majority category, consisting of 12
25	individuals who are affiliated with the political

1	party whose candidate received the most votes
2	in the most recent statewide election for Fed-
3	eral office held in the State.
4	(B) A minority category, consisting of 12
5	individuals who are affiliated with the political
6	party whose candidate received the second most
7	votes in the most recent statewide election for
8	Federal office held in the State.
9	(C) An independent category, consisting of
10	12 individuals who are not affiliated with either
11	of the political parties described in subpara-
12	graph (A) or subparagraph (B).
13	(2) Factors taken into account in Devel-
14	OPING POOL.—In selecting individuals for the selec-
15	tion pool under this subsection, the nonpartisan
16	agency shall—
17	(A) ensure that the pool is representative
18	of the demographic groups (including racial,
19	ethnic, economic, and gender) and geographic
20	regions of the State, and includes applicants
21	who would allow racial, ethnic, and language
22	minorities protected under the Voting Rights
23	Act of 1965 a meaningful opportunity to par-
24	ticipate in the development of the State's redis-

tricting plan; and

- 1 (B) take into consideration the analytical 2 skills of the individuals selected in relevant 3 fields (including mapping, data management, 4 law, community outreach, demography, and the
- 5 geography of the State) and their ability to
- 6 work on an impartial basis.

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- (3) DETERMINATION OF POLITICAL PARTY AF-FILIATION OF INDIVIDUALS IN SELECTION POOL.— For purposes of this section, an individual shall be considered to be affiliated with a political party only if the nonpartisan agency is able to verify (to the greatest extent possible) the information the individual provides in the application submitted under subsection (a)(1)(C), including by considering additional information provided by other persons with knowledge of the individual's history of political activity.
- (4) Encouraging residents to apply for inclusion in Pool.—The nonpartisan agency shall take such steps as may be necessary to ensure that residents of the State across various geographic regions and demographic groups are aware of the opportunity to serve on the independent redistricting commission, including publicizing the role of the panel and using newspapers, broadcast media, and

- online sources, including ethnic media, to encourage individuals to apply for inclusion in the selection pool developed under this subsection.
  - (5) Report on establishment of select Tion Pool.—At the time the nonpartisan agency submits the selection pool to the Select Committee on Redistricting under paragraph (1), it shall publish a report describing the process by which the pool was developed, and shall include in the report a description of how the individuals in the pool meet the eligibility criteria of subsection (a) and of how the pool reflects the factors the agency is required to take into consideration under paragraph (2).
  - (6) Public comment on selection pool.—
    During the 14-day period which begins on the date the nonpartisan agency publishes the report under paragraph (5), the agency shall accept comments from the public on the individuals included in the selection pool. The agency shall transmit all such comments to the Select Committee on Redistricting immediately upon the expiration of such period.

## (7) ACTION BY SELECT COMMITTEE.—

(A) IN GENERAL.—Not later than August 1, 2021, the Select Committee on Redistricting shall—

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1	(i) approve the pool as submitted by
2	the nonpartisan agency, in which case the
3	pool shall be considered the approved selec-
4	tion pool for purposes of section
5	2451(a)(1); or
6	(ii) reject the pool, in which case the
7	redistricting plan for the State shall be de-
8	veloped and enacted in accordance with
9	part 3.
10	(B) INACTION DEEMED REJECTION.—If
11	the Select Committee on Redistricting fails to
12	approve or reject the pool within the deadline
13	set forth in subparagraph (A), the Select Com-
14	mittee shall be deemed to have rejected the pool
15	for purposes of such subparagraph.
16	SEC. 2453. CRITERIA FOR REDISTRICTING PLAN; PUBLIC
17	NOTICE AND INPUT.
18	(a) Public Notice and Input.—
19	(1) Use of open and transparent proc-
20	ESS.—The independent redistricting commission of a
21	State under this part shall hold each of its meetings
22	in public, shall solicit and take into consideration
23	comments from the public, including proposed maps,
24	throughout the process of developing the redis-
25	tricting plan for the State, and shall carry out its

- duties in an open and transparent manner which provides for the widest public dissemination reasonably possible of its proposed and final redistricting plans.
  - (2) Public comment Period.—The commission shall solicit, accept, and consider comments from the public with respect to its duties, activities, and procedures at any time until 7 days before the date of the meeting at which the commission shall vote on approving the final redistricting plan for enactment into law under subsection (c)(2).
    - (3) Meetings and hearings in various geo-Graphic locations.—To the greatest extent practicable, the commission shall hold its meetings and hearings in various geographic regions and locations throughout the State.
    - (4) MULTIPLE LANGUAGE REQUIREMENTS FOR ALL NOTICES.—The commission shall make each notice which is required to be published under this section available in any language in which the State (or any jurisdiction in the State) is required to provide election materials under section 203 of the Voting Rights Act of 1965 (52 U.S.C. 10503).
- (b) Development and Publication of Prelimi-
- 25 NARY REDISTRICTING PLAN.—

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1	(1) IN GENERAL.—Prior to developing and pub-
2	lishing a final redistricting plan under subsection
3	(c), the independent redistricting commission of a
4	State under this part shall develop and publish a
5	preliminary redistricting plan.
6	(2) Minimum public hearings and oppor
7	TUNITY FOR COMMENT PRIOR TO DEVELOPMENT.—
8	(A) 2 Hearings required.—Prior to de-
9	veloping a preliminary redistricting plan under
10	this subsection, the commission shall hold not
11	fewer than 2 public hearings at which members
12	of the public may provide input and comments
13	regarding the potential contents of redistricting
14	plans for the State and the process by which
15	the commission will develop the preliminary
16	plan under this subsection.
17	(B) NOTICE PRIOR TO HEARINGS.—The
18	commission shall provide for the publication of
19	notices of each hearing held under this para
20	graph, including in newspapers of general cir-
21	culation throughout the State. Each such notice
22	shall specify the date, time, and location of the
23	hearing.
24	(C) Submission of plans and maps by

MEMBERS OF THE PUBLIC.—Any member of

the public may submit maps or portions of maps for consideration by the commission.

- (3) Publication of Preliminary Plan.—The commission shall provide for the publication of the preliminary redistricting plan developed under this subsection, including in newspapers of general circulation throughout the State, and shall make publicly available a report that includes the commission's responses to any public comments received under this subsection.
- (4) Public comment after publication.—
  The commission shall accept and consider comments from the public with respect to the preliminary redistricting plan published under paragraph (3), including proposed revisions to maps, until 14 days before the date of the meeting under subsection (c)(2) at which the members of the commission shall vote on approving the final redistricting plan for enactment into law.

## (5) Post-publication hearings.—

(A) 2 HEARINGS REQUIRED.—After publishing the preliminary redistricting plan under paragraph (3), and not later than 14 days before the date of the meeting under subsection (c)(2) at which the members of the commission

- shall vote on approving the final redistricting
  plan for enactment into law, the commission
  shall hold not fewer than 2 public hearings in
  different geographic areas of the State at which
  members of the public may provide input and
  comments regarding the preliminary plan.
  - (B) Notice prior to hearings.—The commission shall provide for the publication of notices of each hearing held under this paragraph, including in newspapers of general circulation throughout the State. Each such notice shall specify the date, time, and location of the hearing.
  - (6) PERMITTING MULTIPLE PRELIMINARY PLANS.—At the option of the commission, after developing and publishing the preliminary redistricting plan under this subsection, the commission may develop and publish subsequent preliminary redistricting plans, so long as the process for the development and publication of each such subsequent plan meets the requirements set forth in this subsection for the development and publication of the first preliminary redistricting plan.
- (c) Process for Enactment of Final Redis-
- 25 TRICTING PLAN.—

- (1) In General.—After taking into consideration comments from the public on any preliminary redistricting plan developed and published under subsection (b), the independent redistricting commission of a State under this part shall develop and publish a final redistricting plan for the State.
  - (2) MEETING; FINAL VOTE.—Not later than the deadline specified in subsection (e), the commission shall hold a public hearing at which the members of the commission shall vote on approving the final plan for enactment into law.
  - (3) Publication of Plan and accompanying Materials.—Not fewer than 14 days before the date of the meeting under paragraph (2), the commission shall make the following information available to the public, including through newspapers of general circulation throughout the State:
    - (A) The final redistricting plan, including all relevant maps.
    - (B) A report by the commission to accompany the plan which provides the background for the plan and the commission's reasons for selecting the plan as the final redistricting plan, including responses to the public comments re-

1	ceived on any preliminary redistricting plan de-
2	veloped and published under subsection (b).
3	(C) Any dissenting or additional views with
4	respect to the plan of individual members of the
5	commission.
6	(4) Enactment.—The final redistricting plan
7	developed and published under this subsection shall
8	be deemed to be enacted into law upon the expira-
9	tion of the 45-day period which begins on the date
10	on which—
11	(A) such final plan is approved by a major-
12	ity of the whole membership of the commission;
13	and
14	(B) at least one member of the commission
15	appointed from each of the categories of the ap-
16	proved selection pool described in section
17	2452(b)(1) approves such final plan.
18	(d) Written Evaluation of Plan Against Ex-
19	TERNAL METRICS.—The independent redistricting com-
20	mission of a State under this part shall include with each
21	redistricting plan developed and published under this sec-
22	tion a written evaluation that measures each such plan
23	against external metrics which cover the criteria set forth
24	in section 2403(a), including the impact of the plan on
25	the ability of communities of color to elect candidates of

1	choice, measures of partisan fairness using multiple ac-
2	cepted methodologies, and the degree to which the plan
3	preserves or divides communities of interest.
4	(e) Deadline.—The independent redistricting com-
5	mission of a State under this part shall approve a final
6	redistricting plan for the State not later than November
7	15, 2021.
8	SEC. 2454. ESTABLISHMENT OF RELATED ENTITIES.
9	(a) Establishment or Designation of Non-
10	PARTISAN AGENCY OF STATE LEGISLATURE.—
11	(1) In general.—Each State shall establish a
12	nonpartisan agency in the legislative branch of the
13	State government to appoint the members of the
14	independent redistricting commission for the State
15	under this part in accordance with section 2451.
16	(2) Nonpartisanship described.—For pur-
17	poses of this subsection, an agency shall be consid-
18	ered to be nonpartisan if under law the agency—
19	(A) is required to provide services on a
20	nonpartisan basis;
21	(B) is required to maintain impartiality;
22	and
23	(C) is prohibited from advocating for the
24	adoption or rejection of any legislative proposal.

- 1 (3) Designation of existing agency.—At
  2 its option, a State may designate an existing agency
  3 in the legislative branch of its government to appoint
  4 the members of the independent redistricting com5 mission plan for the State under this subtitle, so
  6 long as the agency meets the requirements for non7 partisanship under this subsection.
  - (4) TERMINATION OF AGENCY SPECIFICALLY ESTABLISHED FOR REDISTRICTING.—If a State does not designate an existing agency under paragraph (3) but instead establishes a new agency to serve as the nonpartisan agency under this section, the new agency shall terminate upon the enactment into law of the redistricting plan for the State.
  - (5) Preservation of records.—The State shall ensure that the records of the nonpartisan agency are retained in the appropriate State archive in such manner as may be necessary to enable the State to respond to any civil action brought with respect to congressional redistricting in the State.
- 21 (6) DEADLINE.—The State shall meet the requirements of this subsection not later than June 1, 2021.
- 24 (b) Establishment of Select Committee on Re-
- 25 DISTRICTING.—

1	(1) In general.—Each State shall appoint a
2	Select Committee on Redistricting to approve or dis-
3	approve a selection pool developed by the inde-
4	pendent redistricting commission for the State under
5	this part under section 2452.
6	(2) Appointment.—The Select Committee or
7	Redistricting for a State under this subsection shall
8	consist of the following members:
9	(A) One member of the upper house of the
10	State legislature, who shall be appointed by the
11	leader of the party with the greatest number of
12	seats in the upper house.
13	(B) One member of the upper house of the
14	State legislature, who shall be appointed by the
15	leader of the party with the second greatest
16	number of seats in the upper house.
17	(C) One member of the lower house of the
18	State legislature, who shall be appointed by the
19	leader of the party with the greatest number of
20	seats in the lower house.
21	(D) One member of the lower house of the
22	State legislature, who shall be appointed by the
23	leader of the party with the second greatest

number of seats in the lower house.

1	(3) Special rule for states with unicam-
2	ERAL LEGISLATURE.—In the case of a State with a
3	unicameral legislature, the Select Committee on Re-
4	districting for the State under this subsection shall
5	consist of the following members:
5	(A) Two members of the State legislature
7	appointed by the chair of the political party of

- (A) Two members of the State legislature appointed by the chair of the political party of the State whose candidate received the highest percentage of votes in the most recent statewide election for Federal office held in the State.
- (B) Two members of the State legislature appointed by the chair of the political party whose candidate received the second highest percentage of votes in the most recent statewide election for Federal office held in the State.
- (4) DEADLINE.—The State shall meet the requirements of this subsection not later than June 15, 2021.
- (5) RULE OF CONSTRUCTION.—Nothing in this subsection may be construed to prohibit the leader of any political party in a legislature from appointment to the Select Committee on Redistricting.

1	SEC. 2455. REPORT ON DIVERSITY OF MEMBERSHIPS OF
2	INDEPENDENT REDISTRICTING COMMIS-
3	SIONS.
4	Not later than November 15, 2021, the Comptroller
5	General of the United States shall submit to Congress a
6	report on the extent to which the memberships of inde-
7	pendent redistricting commissions for States established
8	under this part with respect to the immediately preceding
9	year ending in the numeral zero meet the diversity require-
10	ments as provided for in sections 2451(a)(2)(B) and
11	2452(b)(2).
12	Subtitle F—Saving Eligible Voters
13	From Voter Purging
14	SEC. 2501. SHORT TITLE.
15	This subtitle may be cited as the "Stop Automatically
16	Voiding Eligible Voters Off Their Enlisted Rolls in States
17	Act" or the "SAVE VOTERS Act".
18	SEC. 2502. CONDITIONS FOR REMOVAL OF VOTERS FROM
19	LIST OF REGISTERED VOTERS.
20	(a) Conditions Described.—The National Voter
21	Registration Act of 1993 (52 U.S.C. 20501 et seq.) is
22	amended by inserting after section 8 the following new
23	section:

1	"SEC. 8A. CONDITIONS FOR REMOVAL OF VOTERS FROM
2	OFFICIAL LIST OF REGISTERED VOTERS.
3	"(a) Verification on Basis of Objective and
4	RELIABLE EVIDENCE OF INELIGIBILITY.—
5	"(1) REQUIRING VERIFICATION.—Notwith-
6	standing any other provision of this Act, a State
7	may not remove the name of any registrant from the
8	official list of voters eligible to vote in elections for
9	Federal office in the State unless the State verifies,
10	on the basis of objective and reliable evidence, that
11	the registrant is ineligible to vote in such elections.
12	"(2) Factors not considered as objective
13	AND RELIABLE EVIDENCE OF INELIGIBILITY.—For
14	purposes of paragraph (1), the following factors, or
15	any combination thereof, shall not be treated as ob-
16	jective and reliable evidence of a registrant's ineligi-
17	bility to vote:
18	"(A) The failure of the registrant to vote
19	in any election.
20	"(B) The failure of the registrant to re-
21	spond to any notice sent under section 8(d), un-
22	less the notice has been returned as undeliver-
23	able.
24	"(C) The failure of the registrant to take
25	any other action with respect to voting in any

1	election or with respect to the registrant's sta-
2	tus as a registrant.
3	"(b) Notice After Removal.—
4	"(1) Notice to individual removed.—
5	"(A) IN GENERAL.—Not later than 48
6	hours after a State removes the name of a reg-
7	istrant from the official list of eligible voters for
8	any reason (other than the death of the reg-
9	istrant), the State shall send notice of the re-
10	moval to the former registrant, and shall in-
11	clude in the notice the grounds for the removal
12	and information on how the former registrant
13	may contest the removal or be reinstated, in-
14	cluding a telephone number for the appropriate
15	election official.
16	"(B) Exceptions.—Subparagraph (A)
17	does not apply in the case of a registrant—
18	"(i) who sends written confirmation to
19	the State that the registrant is no longer
20	eligible to vote in the registrar's jurisdic-
21	tion in which the registrant was registered;
22	or
23	"(ii) who is removed from the official
24	list of eligible voters by reason of the death
25	of the registrant.

1 "(2) Public notice.—Not later than 48 hours 2 after conducting any general program to remove the 3 names of ineligible voters from the official list of eligible voters (as described in section 8(a)(4)), the 5 State shall disseminate a public notice through such 6 methods as may be reasonable to reach the general 7 public (including by publishing the notice in a news-8 paper of wide circulation or posting the notice on the 9 websites of the appropriate election officials) that 10 list maintenance is taking place and that registrants 11 should check their registration status to ensure no 12 errors or mistakes have been made. The State shall 13 ensure that the public notice disseminated under this 14 paragraph is in a format that is reasonably conven-15 ient and accessible to voters with disabilities, includ-16 ing voters who have low vision or are blind.".

- 17 (b) Conditions for Transmission of Notices of 18 Removal.—Section 8(d) of such Act (52 U.S.C. 19 20507(d)) is amended by adding at the end the following 20 new paragraph:
- "(4) A State may not transmit a notice to a registrant under this subsection unless the State obtains objective and reliable evidence (in accordance with the standards for such evidence which are described in section 8A(a)(2)) that the registrant has

1	changed residence to a place outside the registrar's
2	jurisdiction in which the registrant is registered.".
3	(c) Conforming Amendments.—
4	(1) NATIONAL VOTER REGISTRATION ACT OF
5	1993.—Section 8(a) of such Act (52 U.S.C.
6	20507(a)) is amended—
7	(A) in paragraph (3), by striking "pro-
8	vide" and inserting "subject to section 8A, pro-
9	vide''; and
10	(B) in paragraph (4), by striking "con-
11	duct" and inserting "subject to section 8A, con-
12	duct".
13	(2) Help america vote act of 2002.—Section
14	303(a)(4)(A) of the Help America Vote Act of 2002
15	(52 U.S.C. 21083(a)(4)(A)) is amended by striking
16	", registrants" and inserting ", and subject to sec-
17	tion 8A of such Act, registrants".
18	(d) Effective Date.—The amendments made by
19	this section shall take effect on the date of the enactment
20	of this Act.

1	Subtitle G—No Effect on Authority
2	of States To Provide Greater
3	<b>Opportunities for Voting</b>
4	SEC. 2601. NO EFFECT ON AUTHORITY OF STATES TO PRO-
5	VIDE GREATER OPPORTUNITIES FOR VOT-
6	ING.
7	Nothing in this title or the amendments made by this
8	title may be construed to prohibit any State from enacting
9	any law which provides greater opportunities for individ-
10	uals to register to vote and to vote in elections for Federal
11	office than are provided by this title and the amendments
12	made by this title.
13	Subtitle H—Residence of
14	<b>Incarcerated Individuals</b>
15	SEC. 2701. RESIDENCE OF INCARCERATED INDIVIDUALS.
16	Section 141 of title 13, United States Code, is
17	amended—
18	(1) by redesignating subsection (g) as sub-
19	section (h); and
20	(2) by inserting after subsection (f) the fol-
21	lowing:
22	"(g)(1) Effective beginning with the 2020 decennial
23	census of population, in taking any tabulation of total pop-
24	ulation by States under subsection (a) for purposes of the
25	apportionment of Representatives in Congress among the

1	several States, the Secretary shall, with respect to an indi-
2	vidual incarcerated in a State, Federal, county, or munic-
3	ipal correctional center as of the date on which such cen-
4	sus is taken, attribute such individual to such individual's
5	last place of residence before incarceration.
6	"(2) In carrying out this subsection, the Secretary
7	shall consult with each State department of corrections to
8	collect the information necessary to make the determina-
9	tion required under paragraph (1).".
10	Subtitle I—Findings Relating to
11	Youth Voting
12	SEC. 2801. FINDINGS RELATING TO YOUTH VOTING.
13	Congress finds the following:
14	(1) The right to vote is a fundamental right of
15	citizens of the United States.
16	(2) The twenty-sixth amendment of the United
17	States Constitution guarantees that "The right of
18	citizens of the United States, who are eighteen years
19	of age or older, to vote shall not be denied or
20	abridged by the United States or by any State on
21	account of age.".
22	(3) The twenty-sixth amendment of the United
23	States Constitution grants Congress the power to

- 1 (4) The language of the twenty-sixth amend2 ment closely mirrors that of the fifteenth amend3 ment and the nineteenth amendment. Like those
  4 amendments, the twenty-sixth amendment not only
  5 prohibits denial of the right to vote but also pro6 hibits any actions that abridge the right to vote.
  - (5) Youth voter suppression undercuts participation in our democracy by introducing arduous obstacles to new voters and discouraging a culture of democratic engagement.
  - (6) Voting is habit forming, and allowing youth voters unobstructed access to voting ensures that more Americans will start a lifelong habit of voting as soon as possible.
  - (7) Youth voter suppression is a clear, persistent, and growing problem. The actions of States and political subdivisions resulting in at least four findings of twenty-sixth amendment violations as well as pending litigation demonstrate the need for Congress to take action to enforce the twenty-sixth amendment.
  - (8) In League of Women Voters of Florida, Inc. v. Detzner (2018), the United States District Court in the Northern District of Florida found that the Secretary of State's actions that prevented in-person

- early voting sites from being located on university property revealed a stark pattern of discrimination that was unexplainable on grounds other than age and thus violated university students' twenty-sixth Amendment rights.
  - (9) In 2019, Michigan agreed to a settlement to enhance college-age voters' access after a twenty-sixth amendment challenge was filed in federal court. The challenge prompted the removal of a Michigan voting law which required first-time voters who registered by mail or through a third-party voter registration drive to vote in person for the first time, as well as the removal of another law which required the address listed on a voter's driver license to match the address listed on their voter registration card.
  - (10) Youth voter suppression tactics are often linked to other tactics aimed at minority voters. For example, students at Prairie View A&M University (PVAMU), a historically black university in Texas, have been the targets of voter suppression tactics for decades. Before the 2018 election, PVAMU students sued Waller County on the basis of both racial and age discrimination over the county's failure to ensure equal early voting opportunities for students,

- spurring the county to reverse course and expand early voting access for students.
- 3 (11) The more than 25 million United States 4 citizens ages 18–24 deserve equal opportunity to 5 participate in the electoral process as guaranteed by
- 5 participate in the electoral process as guaranteed by
- 6 the twenty-sixth amendment.

# Subtitle J—Severability

8 SEC. 2901. SEVERABILITY.

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- 9 If any provision of this title or amendment made by
- 10 this title, or the application of a provision or amendment
- 11 to any person or circumstance, is held to be unconstitu-
- 12 tional, the remainder of this title and amendments made
- 13 by this title, and the application of the provisions and
- 14 amendment to any person or circumstance, shall not be
- 15 affected by the holding.

## 16 TITLE III—ELECTION SECURITY

- 17 SEC. 3000. SHORT TITLE; SENSE OF CONGRESS.
- 18 (a) Short Title.—This title may be cited as the
- 19 "Election Security Act".
- 20 (b) Sense of Congress on Need To Improve
- 21 Election Infrastructure Security.—It is the sense
- 22 of Congress that, in light of the lessons learned from Rus-
- 23 sian interference in the 2016 Presidential election, the
- 24 Federal Government should intensify its efforts to improve
- 25 the security of election infrastructure in the United States,

1	including through the use of individual, durable, paper
2	ballots marked by the voter by hand.
3	Subtitle A—Financial Support for
4	<b>Election Infrastructure</b>
5	PART 1—VOTING SYSTEM SECURITY
6	IMPROVEMENT GRANTS
7	SEC. 3001. GRANTS FOR OBTAINING COMPLIANT PAPER
8	BALLOT VOTING SYSTEMS AND CARRYING
9	OUT VOTING SYSTEM SECURITY IMPROVE
10	MENTS.
11	(a) Availability of Grants.—
12	(1) In general.—Subtitle D of title II of the
13	Help America Vote Act of 2002 (52 U.S.C. 21001
14	et seq.), as amended by section 1622(b), is amended
15	by adding at the end the following new part:
16	"PART 8—GRANTS FOR OBTAINING COMPLIANT
17	PAPER BALLOT VOTING SYSTEMS AND CAR
18	RYING OUT VOTING SYSTEM SECURITY IM
19	PROVEMENTS
20	"SEC. 298. GRANTS FOR OBTAINING COMPLIANT PAPER
21	BALLOT VOTING SYSTEMS AND CARRYING
22	OUT VOTING SYSTEM SECURITY IMPROVE
23	MENTS.
24	"(a) Availability and Use of Grant.—The Com-
25	mission shall make a grant to each eligible State—

1	"(1) to replace a voting system—
2	"(A) which does not meet the requirements
3	which are first imposed on the State pursuant
4	to the amendments made by the Voter Con-
5	fidence and Increased Accessibility Act of 2021
6	with a voting system which does meet such re-
7	quirements, for use in the regularly scheduled
8	general elections for Federal office held in No-
9	vember 2022, or
10	"(B) which does meet such requirements
11	but which is not in compliance with the most
12	recent voluntary voting system guidelines issued
13	by the Commission prior to the regularly sched-
14	uled general election for Federal office held in
15	November 2022 with another system which does
16	meet such requirements and is in compliance
17	with such guidelines;
18	"(2) to carry out voting system security im-
19	provements described in section 298A with respect
20	to the regularly scheduled general elections for Fed-
21	eral office held in November 2022 and each suc-
22	ceeding election for Federal office; and
23	"(3) to implement and model best practices for
24	ballot design, ballot instructions, and the testing of

ballots.

1	"(b) Amount of Grant.—The amount of a grant
2	made to a State under this section shall be such amount
3	as the Commission determines to be appropriate, except
4	that such amount may not be less than the product of
5	\$1 and the average of the number of individuals who cast
6	votes in any of the two most recent regularly scheduled
7	general elections for Federal office held in the State.
8	"(c) Pro Rata Reductions.—If the amount of
9	funds appropriated for grants under this part is insuffi-
10	cient to ensure that each State receives the amount of the
11	grant calculated under subsection (b), the Commission
12	shall make such pro rata reductions in such amounts as
13	may be necessary to ensure that the entire amount appro-
14	priated under this part is distributed to the States.
15	"(d) Surplus Appropriations.—If the amount of
16	funds appropriated for grants authorized under section
17	298D(a)(2) exceed the amount necessary to meet the re-
18	quirements of subsection (b), the Commission shall con-
19	sider the following in making a determination to award
20	remaining funds to a State:
21	"(1) The record of the State in carrying out the
22	following with respect to the administration of elec-
23	tions for Federal office:
24	"(A) Providing voting machines that are
25	less than 10 years old.

1	"(B) Implementing strong chain of custody
2	procedures for the physical security of voting
3	equipment and paper records at all stages of
4	the process.
5	"(C) Conducting pre-election testing on
6	every voting machine and ensuring that paper
7	ballots are available wherever electronic ma-
8	chines are used.
9	"(D) Maintaining offline backups of voter
10	registration lists.
11	"(E) Providing a secure voter registration
12	database that logs requests submitted to the
13	database.
14	"(F) Publishing and enforcing a policy de-
15	tailing use limitations and security safeguards
16	to protect the personal information of voters in
17	the voter registration process.
18	"(G) Providing secure processes and proce-
19	dures for reporting vote tallies.
20	"(H) Providing a secure platform for dis-
21	seminating vote totals.
22	"(2) Evidence of established conditions of inno-
23	vation and reform in providing voting system secu-
24	rity and the proposed plan of the State for imple-
25	menting additional conditions.

1	"(3) Evidence of collaboration between relevant
2	stakeholders, including local election officials, in de-
3	veloping the grant implementation plan described in
4	section 298B.
5	"(4) The plan of the State to conduct a rig-
6	orous evaluation of the effectiveness of the activities
7	carried out with the grant.
8	"(e) Ability of Replacement Systems To Ad-
9	MINISTER RANKED CHOICE ELECTIONS.—To the greatest
10	extent practicable, an eligible State which receives a grant
11	to replace a voting system under this section shall ensure
12	that the replacement system is capable of administering
13	a system of ranked choice voting under which each voter
14	shall rank the candidates for the office in the order of
15	the voter's preference.
16	"SEC. 298A. VOTING SYSTEM SECURITY IMPROVEMENTS
17	DESCRIBED.
18	"(a) Permitted Uses.—A voting system security
19	(a) TERMITTED USES.—A voting system security
19	improvement described in this section is any of the fol-
20	
	improvement described in this section is any of the fol-
20	improvement described in this section is any of the following:
<ul><li>20</li><li>21</li></ul>	improvement described in this section is any of the fol- lowing:  "(1) The acquisition of goods and services from
<ul><li>20</li><li>21</li><li>22</li></ul>	improvement described in this section is any of the fol- lowing:  "(1) The acquisition of goods and services from qualified election infrastructure vendors by purchase,

- "(3) A security risk and vulnerability assessment of the State's election infrastructure which is carried out by a provider of cybersecurity services under a contract entered into between the chief State election official and the provider.
  - "(4) The maintenance of election infrastructure, including addressing risks and vulnerabilities which are identified under either of the security risk and vulnerability assessments described in paragraph (3), except that none of the funds provided under this part may be used to renovate or replace a building or facility which is used primarily for purposes other than the administration of elections for public office.
    - "(5) Providing increased technical support for any information technology infrastructure that the chief State election official deems to be part of the State's election infrastructure or designates as critical to the operation of the State's election infrastructure.
    - "(6) Enhancing the cybersecurity and operations of the information technology infrastructure described in paragraph (4).
  - "(7) Enhancing the cybersecurity of voter registration systems.

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1	"(b) Qualified Election Infrastructure Ven-
2	DORS DESCRIBED.—For purposes of this part, a 'qualified
3	election infrastructure vendor' is any person who provides,
4	supports, or maintains, or who seeks to provide, support,
5	or maintain, election infrastructure on behalf of a State,
6	unit of local government, or election agency (as defined
7	in section 3601 of the Election Security Act) who meets
8	the criteria described in section 3001(b) of the Election
9	Security Act.
10	"SEC. 298B. ELIGIBILITY OF STATES.
11	"A State is eligible to receive a grant under this part
12	if the State submits to the Commission, at such time and
13	in such form as the Commission may require, an applica-
14	tion containing—
15	"(1) a description of how the State will use the
16	grant to carry out the activities authorized under
17	this part;
18	"(2) a certification and assurance that, not
19	later than 5 years after receiving the grant, the
20	State will carry out risk-limiting audits and will
21	carry out voting system security improvements, as
22	described in section 298A; and
23	"(3) such other information and assurances as
24	the Commission may require

### 1 "SEC. 298C. REPORTS TO CONGRESS.

- 2 "Not later than 90 days after the end of each fiscal
- 3 year, the Commission shall submit a report to the appro-
- 4 priate congressional committees, including the Committees
- 5 on Homeland Security, House Administration, and the Ju-
- 6 diciary of the House of Representatives and the Commit-
- 7 tees on Homeland Security and Governmental Affairs, the
- 8 Judiciary, and Rules and Administration of the Senate,
- 9 on the activities carried out with the funds provided under
- 10 this part.

#### 11 "SEC. 298D. AUTHORIZATION OF APPROPRIATIONS.

- 12 "(a) AUTHORIZATION.—There are authorized to be
- 13 appropriated for grants under this part—
- "(1) \$1,000,000,000 for fiscal year 2021; and
- 15 "(2) \$175,000,000 for each of the fiscal years
- 16 2022, 2024, 2026, and 2028.
- 17 "(b) Continuing Availability of Amounts.—Any
- 18 amounts appropriated pursuant to the authorization of
- 19 this section shall remain available until expended.".
- 20 (2) CLERICAL AMENDMENT.—The table of con-
- 21 tents of such Act, as amended by section 1622(c),
- is amended by adding at the end of the items relat-
- ing to subtitle D of title II the following:

<sup>&</sup>quot;Part 8—Grants for Obtaining Compliant Paper Ballot Voting Systems and Carrying Out Voting System Security Improvements

<sup>&</sup>quot;Sec. 298. Grants for obtaining compliant paper ballot voting systems and carrying out voting system security improvements.

	"Sec. 298A. Voting system security improvements described.  "Sec. 298B. Eligibility of States.  "Sec. 298C. Reports to Congress.  "Sec. 298D. Authorization of appropriations.
1	(b) Qualified Election Infrastructure Ven-
2	DORS.—
3	(1) In General.—The Secretary, in consulta-
4	tion with the Chairman, shall establish and publish
5	criteria for qualified election infrastructure vendors
6	for purposes of section 298A of the Help America
7	Vote Act of 2002 (as added by this Act).
8	(2) Criteria.—The criteria established under
9	paragraph (1) shall include each of the following re-
10	quirements:
11	(A) The vendor shall—
12	(i) be owned and controlled by a cit-
13	izen or permanent resident of the United
14	States or a member of the Five Eyes intel-
15	ligence-sharing alliance; and
16	(ii) in the case of any election infra-
17	structure which is a voting machine, en-
18	sure that such voting machine is assembled
19	in the United States.
20	(B) The vendor shall disclose to the Sec-
21	retary and the Chairman, and to the chief State
22	election official of any State to which the ven-
23	dor provides any goods and services with funds

- provided under part 8 of subtitle A of title II of the Help America Vote Act of 2002 (as added by this Act), of any sourcing outside the United States for parts of the election infrastructure.
  - (C) The vendor shall disclose to the Secretary and the Chairman, and to the chief State election official of any State to which the vendor provides any goods and services with funds provided under such part 8, the identification of any entity or individual with a more than 5 percent ownership interest in the vendor.
  - (D) The vendor agrees to ensure that the election infrastructure will be developed and maintained in a manner that is consistent with the cybersecurity best practices issued by the Cybersecurity and Infrastructure Security Agency of the Department of Homeland Security.
  - (E) The vendor agrees to maintain its information technology infrastructure in a manner that is consistent with the cybersecurity best practices issued by the Cybersecurity and Infrastructure Security Agency of the Department of Homeland Security.

- (F) The vendor agrees to ensure that the election infrastructure will be developed and maintained in a manner that is consistent with the supply chain best practices issued by the Cybersecurity and Infrastructure Security Agency of the Department of Homeland Security.
  - (G) The vendor agrees to ensure that it has personnel policies and practices in place that are consistent with personnel best practices, including cybersecurity training and background checks, issued by the Cybersecurity and Infrastructure Security Agency of the Department of Homeland Security.
  - (H) The vendor agrees to ensure that the election infrastructure will be developed and maintained in a manner that is consistent with data integrity best practices, including requirements for encrypted transfers and validation, testing and checking printed materials for accuracy, and disclosure of quality control incidents, issued by the Cybersecurity and Infrastructure Security Agency of the Department of Homeland Security.

1	(I) The vendor agrees to meet the require-
2	ments of paragraph (3) with respect to any
3	known or suspected cybersecurity incidents in-
4	volving any of the goods and services provided
5	by the vendor pursuant to a grant under part
6	8 of subtitle A of title II of the Help America
7	Vote Act of 2002 (as added by this Act).
8	(J) The vendor agrees to permit inde-
9	pendent security testing by the Commission (in

- (J) The vendor agrees to permit independent security testing by the Commission (in accordance with section 231(a) of the Help America Vote Act of 2002 (52 U.S.C. 20971)) and by the Secretary of the goods and services provided by the vendor pursuant to a grant under part 8 of subtitle A of title II of the Help America Vote Act of 2002 (as added by this Act).
- (3) Cybersecurity incident reporting requirements.—
  - (A) IN GENERAL.—A vendor meets the requirements of this paragraph if, upon becoming aware of the possibility that an election cybersecurity incident has occurred involving any of the goods and services provided by the vendor pursuant to a grant under part 8 of subtitle A

1	of title II of the Help America Vote Act of
2	2002 (as added by this Act)—
3	(i) the vendor promptly assesses
4	whether or not such an incident occurred,
5	and submits a notification meeting the re-
6	quirements of subparagraph (B) to the
7	Secretary and the Chairman of the assess-
8	ment as soon as practicable (but in no case
9	later than 3 days after the vendor first be-
10	comes aware of the possibility that the in-
11	cident occurred);
12	(ii) if the incident involves goods or
13	services provided to an election agency, the
14	vendor submits a notification meeting the
15	requirements of subparagraph (B) to the
16	agency as soon as practicable (but in no
17	case later than 3 days after the vendor
18	first becomes aware of the possibility that
19	the incident occurred), and cooperates with
20	the agency in providing any other nec-
21	essary notifications relating to the inci-
22	dent; and
23	(iii) the vendor provides all necessary
24	updates to any notification submitted
25	under clause (i) or clause (ii).

1	(B) Contents of notifications.—Each
2	notification submitted under clause (i) or clause
3	(ii) of subparagraph (A) shall contain the fol-
4	lowing information with respect to any election
5	cybersecurity incident covered by the notifica-
6	tion:
7	(i) The date, time, and time zone
8	when the election cybersecurity incident
9	began, if known.
10	(ii) The date, time, and time zone
11	when the election cybersecurity incident
12	was detected.
13	(iii) The date, time, and duration of
14	the election cybersecurity incident.
15	(iv) The circumstances of the election
16	cybersecurity incident, including the spe-
17	cific election infrastructure systems be-
18	lieved to have been accessed and informa-
19	tion acquired, if any.
20	(v) Any planned and implemented
21	technical measures to respond to and re-
22	cover from the incident.
23	(vi) In the case of any notification
24	which is an update to a prior notification,
25	any additional material information relat-

1	ing to the incident, including technical
2	data, as it becomes available.
3	SEC. 3002. COORDINATION OF VOTING SYSTEM SECURITY
4	ACTIVITIES WITH USE OF REQUIREMENTS
5	PAYMENTS AND ELECTION ADMINISTRATION
6	REQUIREMENTS UNDER HELP AMERICA
7	VOTE ACT OF 2002.
8	(a) Duties of Election Assistance Commis-
9	SION.—Section 202 of the Help America Vote Act of 2002
10	(52 U.S.C. 20922) is amended in the matter preceding
11	paragraph (1) by striking "by" and inserting "and the se-
12	curity of election infrastructure by".
13	(b) Membership of Secretary of Homeland Se-
14	CURITY ON BOARD OF ADVISORS OF ELECTION ASSIST-
15	ANCE COMMISSION.—Section 214(a) of such Act (52
16	U.S.C. 20944(a)), as amended by section 1106, is amend-
17	ed—
18	(1) by striking "49 members" and inserting
19	"50 members"; and
20	(2) by adding at the end the following new
21	paragraph:
22	"(21) The Secretary of Homeland Security or
23	the Secretary's designee.".
24	(c) Representative of Department of Home-
25	LAND SECURITY ON TECHNICAL GUIDELINES DEVELOP-

1	MENT COMMITTEE.—Section 221(c)(1) of such Act (52
2	U.S.C. 20961(c)(1)) is amended—
3	(1) in the matter preceding subparagraph (A),
4	by striking "14" and inserting "15";
5	(2) by redesignating subparagraph (E) as sub-
6	paragraph (F); and
7	(3) by inserting after subparagraph (D) the fol-
8	lowing new subparagraph:
9	"(E) A representative of the Department
10	of Homeland Security.".
11	(d) Goals of Periodic Studies of Election Ad-
12	MINISTRATION ISSUES; CONSULTATION WITH SECRETARY
13	OF HOMELAND SECURITY.—Section 241(a) of such Act
14	(52 U.S.C. 20981(a)) is amended—
15	(1) in the matter preceding paragraph (1), by
16	striking "the Commission shall" and inserting "the
17	Commission, in consultation with the Secretary of
18	Homeland Security (as appropriate), shall";
19	(2) by striking "and" at the end of paragraph
20	(3);
21	(3) by redesignating paragraph (4) as para-
22	graph (5); and
23	(4) by inserting after paragraph (3) the fol-
24	lowing new paragraph:

1	"(4) will be secure against attempts to under-
2	mine the integrity of election systems by cyber or
3	other means; and".
4	(e) Requirements Payments.—
5	(1) Use of payments for voting system
6	SECURITY IMPROVEMENTS.—Section 251(b) of such
7	Act (52 U.S.C. 21001(b)), as amended by section
8	1061(a)(2), is further amended by adding at the end
9	the following new paragraph:
10	"(5) Permitting use of payments for vot-
11	ING SYSTEM SECURITY IMPROVEMENTS.—A State
12	may use a requirements payment to carry out any
13	of the following activities:
14	"(A) Cyber and risk mitigation training.
15	"(B) Providing increased technical support
16	for any information technology infrastructure
17	that the chief State election official deems to be
18	part of the State's election infrastructure or
19	designates as critical to the operation of the
20	State's election infrastructure.
21	"(C) Enhancing the cybersecurity and op-
22	erations of the information technology infra-
23	structure described in subparagraph (B).
24	"(D) Enhancing the security of voter reg-
25	istration databases "

1	(2) Incorporation of election infra-
2	STRUCTURE PROTECTION IN STATE PLANS FOR USE
3	OF PAYMENTS.—Section 254(a)(1) of such Act (52
4	U.S.C. 21004(a)(1)) is amended by striking the pe-
5	riod at the end and inserting ", including the protec-
6	tion of election infrastructure.".
7	(3) Composition of committee responsible
8	FOR DEVELOPING STATE PLAN FOR USE OF PAY-
9	MENTS.—Section 255 of such Act (52 U.S.C.
10	21005) is amended—
11	(A) by redesignating subsection (b) as sub-
12	section (e); and
13	(B) by inserting after subsection (a) the
14	following new subsection:
15	"(b) Geographic Representation.—The mem-
16	bers of the committee shall be a representative group of
17	individuals from the State's counties, cities, towns, and
18	Indian tribes, and shall represent the needs of rural as
19	well as urban areas of the State, as the case may be.".
20	(f) Ensuring Protection of Computerized
21	STATEWIDE VOTER REGISTRATION LIST.—Section
22	303(a)(3) of such Act (52 U.S.C. 21083(a)(3)) is amend-
23	ed by striking the period at the end and inserting ", as
24	well as other measures to prevent and deter cybersecurity
25	incidents, as identified by the Commission, the Secretary

- 1 of Homeland Security, and the Technical Guidelines De-
- 2 velopment Committee.".
- 3 SEC. 3003. INCORPORATION OF DEFINITIONS.
- 4 (a) IN GENERAL.—Section 901 of the Help America
- 5 Vote Act of 2002 (52 U.S.C. 21141), as amended by sec-
- 6 tion 1921(b)(1), is amended to read as follows:
- 7 "SEC. 901. DEFINITIONS.
- 8 "In this Act, the following definitions apply:
- 9 "(1) The term 'cybersecurity incident' has the
- meaning given the term 'incident' in section 227 of
- the Homeland Security Act of 2002 (6 U.S.C. 659).
- 12 "(2) The term 'election infrastructure' has the
- meaning given such term in section 3601 of the
- 14 Election Security Act.
- 15 "(3) The term 'State' means each of the several
- 16 States, the District of Columbia, the Commonwealth
- of Puerto Rico, Guam, American Samoa, the United
- 18 States Virgin Islands, and the Commonwealth of the
- 19 Northern Mariana Islands.".
- 20 (b) Clerical Amendment.—The table of contents
- 21 of such Act is amended by amending the item relating to
- 22 section 901 to read as follows:

<sup>&</sup>quot;Sec. 901. Definitions.".

1	PART 2—GRANTS FOR RISK-LIMITING AUDITS OF
2	RESULTS OF ELECTIONS
3	SEC. 3011. GRANTS TO STATES FOR CONDUCTING RISK-LIM-
4	ITING AUDITS OF RESULTS OF ELECTIONS.
5	(a) Availability of Grants.—Subtitle D of title
6	II of the Help America Vote Act of 2002 (52 U.S.C.
7	21001 et seq.), as amended by sections 1622(b) and
8	3001(a), is amended by adding at the end the following
9	new part:
10	"PART 9—GRANTS FOR CONDUCTING RISK-
11	LIMITING AUDITS OF RESULTS OF ELECTIONS
12	"SEC. 299. GRANTS FOR CONDUCTING RISK-LIMITING AU-
13	DITS OF RESULTS OF ELECTIONS.
14	"(a) Availability of Grants.—The Commission
15	shall make a grant to each eligible State to conduct risk-
16	limiting audits as described in subsection (b) with respect
17	to the regularly scheduled general elections for Federal of-
18	fice held in November 2022 and each succeeding election
19	for Federal office.
20	"(b) RISK-LIMITING AUDITS DESCRIBED.—In this
21	part, a 'risk-limiting audit' is a post-election process—
22	"(1) which is conducted in accordance with
23	rules and procedures established by the chief State
24	election official of the State which meet the require-
25	ments of subsection $(c)$ : and

1	"(2) under which, if the reported outcome of
2	the election is incorrect, there is at least a predeter-
3	mined percentage chance that the audit will replace
4	the incorrect outcome with the correct outcome as
5	determined by a full, hand-to-eye tabulation of all
6	votes validly cast in that election that ascertains
7	voter intent manually and directly from voter-
8	verifiable paper records.
9	"(c) Requirements for Rules and Proce-
10	DURES.—The rules and procedures established for con-
11	ducting a risk-limiting audit shall include the following
12	elements:
13	"(1) Rules for ensuring the security of ballots
14	and documenting that prescribed procedures were
15	followed.
16	"(2) Rules and procedures for ensuring the ac-
17	curacy of ballot manifests produced by election agen-
18	cies.
19	"(3) Rules and procedures for governing the
20	format of ballot manifests, cast vote records, and
21	other data involved in the audit.
22	"(4) Methods to ensure that any cast vote
23	records used in the audit are those used by the vot-
24	ing system to tally the election results sent to the

chief State election official and made public.

1	"(5) Procedures for the random selection of
2	ballots to be inspected manually during each audit.
3	"(6) Rules for the calculations and other meth-
4	ods to be used in the audit and to determine wheth-
5	er and when the audit of an election is complete.
6	"(7) Procedures and requirements for testing
7	any software used to conduct risk-limiting audits.
8	"(d) Definitions.—In this part, the following defi-
9	nitions apply:
10	"(1) The term 'ballot manifest' means a record
11	maintained by each election agency that meets each
12	of the following requirements:
13	"(A) The record is created without reliance
14	on any part of the voting system used to tab-
15	ulate votes.
16	"(B) The record functions as a sampling
17	frame for conducting a risk-limiting audit.
18	"(C) The record contains the following in-
19	formation with respect to the ballots cast and
20	counted in the election:
21	"(i) The total number of ballots cast
22	and counted by the agency (including
23	undervotes, overvotes, and other invalid
24	votes)

1	"(ii) The total number of ballots cast
2	in each election administered by the agency
3	(including undervotes, overvotes, and other
4	invalid votes).
5	"(iii) A precise description of the
6	manner in which the ballots are physically
7	stored, including the total number of phys-
8	ical groups of ballots, the numbering sys-
9	tem for each group, a unique label for each
10	group, and the number of ballots in each
11	such group.
12	"(2) The term 'incorrect outcome' means an
13	outcome that differs from the outcome that would be
14	determined by a full tabulation of all votes validly
15	cast in the election, determining voter intent manu-
16	ally, directly from voter-verifiable paper records.
17	"(3) The term 'outcome' means the winner of
18	an election, whether a candidate or a position.
19	"(4) The term 'reported outcome' means the
20	outcome of an election which is determined accord-
21	ing to the canvass and which will become the official,
22	certified outcome unless it is revised by an audit, re-

count, or other legal process.

## 1 "SEC. 299A. ELIGIBILITY OF STATES.

2	"A State is eligible to receive a grant under this part
3	if the State submits to the Commission, at such time and
4	in such form as the Commission may require, an applica-
5	tion containing—
6	"(1) a certification that, not later than 5 years
7	after receiving the grant, the State will conduct risk-
8	limiting audits of the results of elections for Federal
9	office held in the State as described in section 299;
10	"(2) a certification that, not later than one year
11	after the date of the enactment of this section, the
12	chief State election official of the State has estab-
13	lished or will establish the rules and procedures for
14	conducting the audits which meet the requirements
15	of section 299(c);
16	"(3) a certification that the audit shall be com-
17	pleted not later than the date on which the State
18	certifies the results of the election;
19	"(4) a certification that, after completing the
20	audit, the State shall publish a report on the results
21	of the audit, together with such information as nec-
22	essary to confirm that the audit was conducted prop-
23	erly;
24	"(5) a certification that, if a risk-limiting audit
25	conducted under this part leads to a full manual
26	tally of an election, State law requires that the State

- 1 or election agency shall use the results of the full
- 2 manual tally as the official results of the election;
- 3 and
- 4 "(6) such other information and assurances as
- 5 the Commission may require.

#### 6 "SEC. 299B. AUTHORIZATION OF APPROPRIATIONS.

- 7 "There are authorized to be appropriated for grants
- 8 under this part \$20,000,000 for fiscal year 2021, to re-
- 9 main available until expended.".
- 10 (b) CLERICAL AMENDMENT.—The table of contents
- 11 of such Act, as amended by sections 1622(c) and 3001(b),
- 12 is further amended by adding at the end of the items relat-
- 13 ing to subtitle D of title II the following:

### "Part 9—Grants for Conducting Risk-Limiting Audits of Results of Elections

- "Sec. 299. Grants for conducting risk-limiting audits of results of elections.
- "Sec. 299A. Eligibility of States.
- "Sec. 299B. Authorization of appropriations.

### 14 SEC. 3012. GAO ANALYSIS OF EFFECTS OF AUDITS.

- (a) ANALYSIS.—Not later than 6 months after the
- 16 first election for Federal office is held after grants are
- 17 first awarded to States for conducting risk-limiting audits
- 18 under part 9 of subtitle D of title II of the Help America
- 19 Vote Act of 2002 (as added by section 3011) for con-
- 20 ducting risk-limiting audits of elections for Federal office,
- 21 the Comptroller General of the United States shall con-
- 22 duct an analysis of the extent to which such audits have

- 1 improved the administration of such elections and the se-
- 2 curity of election infrastructure in the States receiving
- 3 such grants.
- 4 (b) Report.—The Comptroller General of the
- 5 United States shall submit a report on the analysis con-
- 6 ducted under subsection (a) to the appropriate congres-
- 7 sional committees.

### 8 PART 3—ELECTION INFRASTRUCTURE

- 9 INNOVATION GRANT PROGRAM
- 10 SEC. 3021. ELECTION INFRASTRUCTURE INNOVATION
- 11 GRANT PROGRAM.
- 12 (a) IN GENERAL.—Title III of the Homeland Secu-
- 13 rity Act of 2002 (6 U.S.C. 181 et seq.) is amended by
- 14 adding at the end the following new section:
- 15 "SEC. 321. ELECTION INFRASTRUCTURE INNOVATION
- 16 GRANT PROGRAM.
- 17 "(a) Establishment.—The Secretary, acting
- 18 through the Under Secretary for Science and Technology,
- 19 in coordination with the Chairman of the Election Assist-
- 20 ance Commission (established pursuant to the Help Amer-
- 21 ica Vote Act of 2002), shall establish a competitive grant
- 22 program to award grants to eligible entities, on a competi-
- 23 tive basis, for purposes of research and development that
- 24 are determined to have the potential to significantly im-
- 25 prove the security (including cybersecurity), quality, reli-

- 1 ability, accuracy, accessibility, and affordability of election
- 2 infrastructure, and increase voter participation.
- 3 "(b) Report to Congress.—Not later than 90 days
- 4 after the conclusion of each fiscal year for which grants
- 5 are awarded under this section, the Secretary shall submit
- 6 to the Committee on Homeland Security and the Com-
- 7 mittee on House Administration of the House of Rep-
- 8 resentatives and the Committee on Homeland Security
- 9 and Governmental Affairs and the Committee on Rules
- 10 and Administration of the Senate a report describing such
- 11 grants and analyzing the impact, if any, of such grants
- 12 on the security and operation of election infrastructure,
- 13 and on voter participation.
- 14 "(c) Authorization of Appropriations.—There
- 15 are authorized to be appropriated to the Secretary
- 16 \$20,000,000 for each of fiscal years 2021 through 2029
- 17 for purposes of carrying out this section.
- 18 "(d) Eligible Entity Defined.—In this section,
- 19 the term 'eligible entity' means—
- 20 "(1) an institution of higher education (as such
- 21 term is defined in section 101(a) of the Higher Edu-
- 22 cation Act of 1965 (20 U.S.C. 1001(a)), including
- an institution of higher education that is a histori-
- 24 cally Black college or university (which has the
- 25 meaning given the term 'part B institution' in sec-

1	tion 322 of such Act (20 U.S.C. 1061)) or other mi-
2	nority-serving institution listed in section 371(a) of
3	such Act (20 U.S.C. 1067q(a));
4	"(2) an organization described in section
5	501(c)(3) of the Internal Revenue Code of 1986 and
6	exempt from tax under section 501(a) of such Code;
7	or
8	"(3) an organization, association, or a for-profit
9	company, including a small business concern (as
10	such term is described in section 3 of the Small
11	Business Act (15 U.S.C. 632)), including a small
12	business concern owned and controlled by socially
13	and economically disadvantaged individuals (as such
14	term is defined in section $8(d)(3)(C)$ of the Small
15	Business Act (15 U.S.C. 637(d)(3)(C)).".
16	(b) Definition.—Section 2 of the Homeland Secu-
17	rity Act of 2002 (6 U.S.C. 101) is amended—
18	(1) by redesignating paragraphs (6) through
19	(20) as paragraphs (7) through (21), respectively;
20	and
21	(2) by inserting after paragraph (5) the fol-
22	lowing new paragraph:
23	"(6) Election infrastructure.—The term
24	'election infrastructure' means storage facilities,
25	polling places, and centralized vote tabulation loca-

- 1 tions used to support the administration of elections 2 for public office, as well as related information and 3 communications technology, including voter registration databases, voting machines, electronic mail and 5 other communications systems (including electronic 6 mail and other systems of vendors who have entered 7 into contracts with election agencies to support the administration of elections, manage the election 8 9 process, and report and display election results), and 10 other systems used to manage the election process 11 and to report and display election results on behalf 12 of an election agency.".
- 13 (c) Clerical Amendment.—The table of contents
- 14 in section 1(b) of the Homeland Security Act of 2002 is
- 15 amended by inserting after the item relating to section
- 16 320 the following:

"Sec. 321. Election infrastructure innovation grant program.".

# 17 Subtitle B—Security Measures

- 18 SEC. 3101. ELECTION INFRASTRUCTURE DESIGNATION.
- 19 Subparagraph (J) of section 2001(3) of the Home-
- 20 land Security Act of 2002 (6 U.S.C. 601(3)) is amended
- $21\,$  by inserting ", including election infrastructure" before
- 22 the period at the end.

## 1 SEC. 3102. TIMELY THREAT INFORMATION.

2	Subsection (d) of section 201 of the Homeland Secu-
3	rity Act of 2002 (6 U.S.C. 121) is amended by adding
4	at the end the following:
5	"(24) To provide timely threat information re-
6	garding election infrastructure to the chief State
7	election official (as defined in section 3601 of the
8	For the People Act of 2021) of the State with re-
9	spect to which such information pertains.".
10	SEC. 3103. SECURITY CLEARANCE ASSISTANCE FOR ELEC-
11	TION OFFICIALS.
12	In order to promote the timely sharing of information
13	on threats to election infrastructure, the Secretary may—
14	(1) help expedite a security clearance for the
15	chief State election official and other appropriate
16	State personnel involved in the administration of
17	elections, as designated by the chief State election
18	official;
19	(2) sponsor a security clearance for the chief
20	State election official and other appropriate State
21	personnel involved in the administration of elections,
22	as designated by the chief State election official; and
23	(3) facilitate the issuance of a temporary clear-
24	ance to the chief State election official and other ap-
25	propriate State personnel involved in the administra-
26	tion of elections, as designated by the chief State

1	election official, if the Secretary determines classi-
2	fied information to be timely and relevant to the
3	election infrastructure of the State at issue.
4	SEC. 3104. SECURITY RISK AND VULNERABILITY ASSESS-
5	MENTS.
6	(a) In General.—Paragraph (6) of section 2209(c)
7	of the Homeland Security Act of 2002 (6 U.S.C. 659(c))
8	is amended by inserting "(including by carrying out a se-
9	curity risk and vulnerability assessment)" after "risk
10	management support".
11	(b) Prioritization To Enhance Election Secu-
12	RITY.—
13	(1) In general.—Not later than 90 days after
14	receiving a written request from a chief State elec-
15	tion official, the Secretary shall, to the extent prac-
16	ticable, commence a security risk and vulnerability
17	assessment (pursuant to paragraph (6) of section
18	2209(c) of the Homeland Security Act of 2002, as
19	amended by subsection (a)) on election infrastruc-
20	ture in the State at issue.
21	(2) Notification.—If the Secretary, upon re-
22	ceipt of a request described in paragraph (1), deter-
23	mines that a security risk and vulnerability assess-
24	ment referred to in such paragraph cannot be com-

menced within 90 days, the Secretary shall expedi-

1 tiously notify the chief State election official who

2 submitted such request.

#### 3 SEC. 3105. ANNUAL REPORTS.

- 4 (a) Reports on Assistance and Assessments.—
- 5 Not later than 1 year after the date of enactment of this
- 6 Act and annually thereafter through 2028, the Secretary
- 7 shall submit to the appropriate congressional commit-
- 8 tees—
- 9 (1) efforts to carry out section 3103 during the
- prior year, including specific information regarding
- 11 which States were helped, how many officials have
- been helped in each State, how many security clear-
- ances have been sponsored in each State, and how
- many temporary clearances have been issued in each
- 15 State; and
- 16 (2) efforts to carry out section 3104 during the
- prior year, including specific information regarding
- which States were helped, the dates on which the
- 19 Secretary received a request for a security risk and
- vulnerability assessment referred to in such section,
- 21 the dates on which the Secretary commenced each
- such request, and the dates on which the Secretary
- transmitted a notification in accordance with sub-
- section (b)(2) of such section.

- 1 (b) Reports on Foreign Threats.—Beginning
- 2 with fiscal year 2021, not later than 90 days after the
- 3 end of each fiscal year, the Secretary and the Director
- 4 of National Intelligence, in coordination with the heads of
- 5 appropriate offices of the Federal Government, shall sub-
- 6 mit to the appropriate congressional committees a joint
- 7 report on foreign threats, including physical and cyberse-
- 8 curity threats, to elections in the United States.
- 9 (c) Information From States.—For purposes of
- 10 preparing the reports required under this section, the Sec-
- 11 retary shall solicit and consider information and comments
- 12 from States and election agencies, except that the provi-
- 13 sion of such information and comments by a State or elec-
- 14 tion agency shall be voluntary and at the discretion of the
- 15 State or election agency.

#### 16 SEC. 3106. PRE-ELECTION THREAT ASSESSMENTS.

- 17 (a) Submission of Assessment by DNI.—Not
- 18 later than 180 days before the date of each regularly
- 19 scheduled general election for Federal office, the Director
- 20 of National Intelligence shall submit an assessment of the
- 21 full scope of threats, including cybersecurity threats posed
- 22 by state actors and terrorist groups, to election infrastruc-
- 23 ture and recommendations to address or mitigate such
- 24 threats, as developed by the Secretary and Chairman, to—

1	(1) the chief State election official of each
2	State;
3	(2) the appropriate congressional committees;
4	and
5	(3) any other relevant congressional commit-
6	tees.
7	(b) Updates to Initial Assessments.—If, at any
8	time after submitting an assessment with respect to an
9	election under subsection (a), the Director of National In-
10	telligence determines that the assessment should be up-
11	dated to reflect new information regarding the threats in-
12	volved, the Director shall submit a revised assessment
13	under such subsection.
14	(c) Definitions.—In this section:
15	(1) Chairman.—The term "Chairman" means
16	the chair of the Election Assistance Commission.
17	(2) CHIEF STATE ELECTION OFFICIAL.—The
18	term "chief State election official" means, with re-
19	spect to a State, the individual designated by the
20	State under section 10 of the National Voter Reg-
21	istration Act of 1993 (52 U.S.C. 20509) to be re-
22	sponsible for coordination of the State's responsibil-
23	ities under such Act.
24	(3) Election infrastructure.—The term
25	"election infrastructure" means storage facilities,

1 polling places, and centralized vote tabulation loca-2 tions used to support the administration of elections 3 for public office, as well as related information and 4 communications technology, including voter registra-5 tion databases, voting machines, electronic mail and 6 other communications systems (including electronic 7 mail and other systems of vendors who have entered 8 into contracts with election agencies to support the 9 administration of elections, manage the election 10 process, and report and display election results), and 11 other systems used to manage the election process 12 and to report and display election results on behalf 13 of an election agency.

- (4) Secretary.—The term "Secretary" means the Secretary of Homeland Security.
- 16 (5) STATE.—The term "State" has the mean-17 ing given such term in section 901 of the Help 18 America Vote Act of 2002 (52 U.S.C. 21141).
- 19 (d) Effective Date.—This subtitle shall apply with 20 respect to the regularly scheduled general election for Fed-21 eral office held in November 2022 and each succeeding 22 regularly scheduled general election for Federal office.

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## Subtitle C—Enhancing Protections for United States Democratic In-2 stitutions 3 SEC. 3201. NATIONAL STRATEGY TO PROTECT UNITED 5 STATES DEMOCRATIC INSTITUTIONS. 6 (a) IN GENERAL.—Not later than 1 year after the date of enactment of this Act, the President, acting 7 through the Secretary, in consultation with the Chairman, the Secretary of Defense, the Secretary of State, the Attorney General, the Secretary of Education, the Director 11 of National Intelligence, the Chairman of the Federal Election Commission, and the heads of any other appropriate Federal agencies, shall issue a national strategy to protect against cyber attacks, influence operations, disinformation campaigns, and other activities that could undermine the security and integrity of United States democratic institutions. 17 18 (b) Considerations.—The national strategy required under subsection (a) shall include consideration of the following: 20 21 (1) The threat of a foreign state actor, foreign 22 terrorist organization (as designated pursuant to 23 section 219 of the Immigration and Nationality Act

(8 U.S.C. 1189)), or a domestic actor carrying out

a cyber attack, influence operation, disinformation

24

- campaign, or other activity aimed at undermining the security and integrity of United States democratic institutions.
  - (2) The extent to which United States democratic institutions are vulnerable to a cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of such democratic institutions.
  - (3) Potential consequences, such as an erosion of public trust or an undermining of the rule of law, that could result from a successful cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of United States democratic institutions.
  - (4) Lessons learned from other governments the institutions of which were subject to a cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of such institutions, as well as actions that could be taken by the United States Government to bolster collaboration with foreign partners to detect, deter, prevent, and counter such activities.
  - (5) Potential impacts, such as an erosion of public trust in democratic institutions, as could be

- associated with a successful cyber breach or other activity negatively-affecting election infrastructure.
- 3 (6) Roles and responsibilities of the Secretary, 4 the Chairman, and the heads of other Federal enti-5 ties and non-Federal entities, including chief State 6 election officials and representatives of multi-state 7 information sharing and analysis centers.
- 8 (7) Any findings, conclusions, and recommenda-9 tions to strengthen protections for United States 10 democratic institutions that have been agreed to by 11 a majority of Commission members on the National 12 Commission to Protect United States Democratic 13 Institutions, authorized pursuant to section 3202.
- 14 (c) Implementation Plan.—Not later than 90
  15 days after the date on which the national strategy required
  16 under subsection (a) is issued, the President, acting
  17 through the Secretary, in coordination with the Chairman,
  18 shall issue an implementation plan for Federal efforts to
  19 implement such strategy that includes the following:
- 20 (1) Strategic objectives and corresponding 21 tasks.
- 22 (2) Projected timelines and costs for the tasks 23 referred to in paragraph (1).
- (3) Metrics to evaluate performance of suchtasks.

1	(d) Classification.—The national strategy re-
2	quired under subsection (a) shall be in unclassified form.
3	(e) Civil Rights Review.—Not later than 60 days
4	after the date on which the national strategy required
5	under subsection (a) is issued, and not later than 60 days
6	after the date on which the implementation plan required
7	under subsection (c) is issued, the Privacy and Civil Lib-
8	erties Oversight Board (established under section 1061 of
9	the Intelligence Reform and Terrorism Prevention Act of
10	2004 (42 U.S.C. 2000ee)) shall submit a report to Con-
11	gress on any potential privacy and civil liberties impacts
12	of such strategy and implementation plan, respectively.
13	SEC. 3202. NATIONAL COMMISSION TO PROTECT UNITED
13	
	STATES DEMOCRATIC INSTITUTIONS.
14 15	
14	STATES DEMOCRATIC INSTITUTIONS.
<ul><li>14</li><li>15</li><li>16</li></ul>	STATES DEMOCRATIC INSTITUTIONS.  (a) Establishment.—There is established within
14 15 16 17	STATES DEMOCRATIC INSTITUTIONS.  (a) ESTABLISHMENT.—There is established within the legislative branch the National Commission to Protect
14 15 16 17 18	STATES DEMOCRATIC INSTITUTIONS.  (a) ESTABLISHMENT.—There is established within the legislative branch the National Commission to Protect United States Democratic Institutions (hereafter in this
14 15 16 17	STATES DEMOCRATIC INSTITUTIONS.  (a) ESTABLISHMENT.—There is established within the legislative branch the National Commission to Protect United States Democratic Institutions (hereafter in this section referred to as the "Commission").
14 15 16 17 18	STATES DEMOCRATIC INSTITUTIONS.  (a) ESTABLISHMENT.—There is established within the legislative branch the National Commission to Protect United States Democratic Institutions (hereafter in this section referred to as the "Commission").  (b) Purpose.—The purpose of the Commission is to
14 15 16 17 18 19 20	states democratic institutions.  (a) Establishment.—There is established within the legislative branch the National Commission to Protect United States Democratic Institutions (hereafter in this section referred to as the "Commission").  (b) Purpose.—The purpose of the Commission is to counter efforts to undermine democratic institutions with-
14 15 16 17 18 19 20 21	states democratic institutions.  (a) Establishment.—There is established within the legislative branch the National Commission to Protect United States Democratic Institutions (hereafter in this section referred to as the "Commission").  (b) Purpose.—The purpose of the Commission is to counter efforts to undermine democratic institutions within the United States.
14 15 16 17 18 19 20 21 22	states democratic institutions.  (a) Establishment.—There is established within the legislative branch the National Commission to Protect United States Democratic Institutions (hereafter in this section referred to as the "Commission").  (b) Purpose.—The purpose of the Commission is to counter efforts to undermine democratic institutions within the United States.  (c) Composition.—

1	(A) One member shall be appointed by the
2	Secretary.
3	(B) One member shall be appointed by the
4	Chairman.
5	(C) Two members shall be appointed by
6	the majority leader of the Senate, in consulta-
7	tion with the Chairman of the Committee on
8	Homeland Security and Governmental Affairs
9	of the Senate, the Chairman of the Committee
10	on the Judiciary of the Senate, and the Chair-
11	man of the Committee on Rules and Adminis-
12	tration of the Senate.
13	(D) Two members shall be appointed by
14	the minority leader of the Senate, in consulta-
15	tion with the ranking minority member of the
16	Committee on Homeland Security and Govern-
17	mental Affairs of the Senate, the ranking mi-
18	nority member of the Committee on the Judici-
19	ary of the Senate, and the ranking minority
20	member of the Committee on Rules and Admin-
21	istration of the Senate.
22	(E) Two members shall be appointed by
23	the Speaker of the House of Representatives, in
24	consultation with the Chairman of the Com-

mittee on Homeland Security of the House of

- Representatives, the Chairman of the Committee on House Administration of the House of Representatives, and the Chairman of the Committee on the Judiciary of the House of Representatives.
  - (F) Two members shall be appointed by the minority leader of the House of Representatives, in consultation with the ranking minority member of the Committee on Homeland Security of the House of Representatives, the ranking minority member of the Committee on the Judiciary of the House of Representatives, and the ranking minority member of the Committee on House Administration of the House of Representatives.
  - (2) QUALIFICATIONS.—Individuals shall be selected for appointment to the Commission solely on the basis of their professional qualifications, achievements, public stature, experience, and expertise in relevant fields, including cybersecurity, national security, and the Constitution of the United States.
  - (3) NO COMPENSATION FOR SERVICE.—Members may not receive compensation for service on the Commission, but shall receive travel expenses, in-

- cluding per diem in lieu of subsistence, in accordance with chapter 57 of title 5, United States Code.
- 3 (4) DEADLINE FOR APPOINTMENT.—All mem-4 bers of the Commission shall be appointed not later 5 than 60 days after the date of enactment of this 6 Act.
- 7 (5) VACANCIES.—A vacancy on the Commission 8 shall not affect its powers and shall be filled in the 9 manner in which the original appointment was 10 made. The appointment of the replacement member 11 shall be made not later than 60 days after the date 12 on which the vacancy occurs.
- (d) CHAIR AND VICE CHAIR.—The Commission shallelect a Chair and Vice Chair from among its members.
  - (e) Quorum and Meetings.—
- 16 (1) Quorum.—The Commission shall meet and 17 begin the operations of the Commission not later 18 than 30 days after the date on which all members 19 have been appointed or, if such meeting cannot be 20 mutually agreed upon, on a date designated by the 21 Speaker of the House of Representatives and the 22 President pro tempore of the Senate. Each subse-23 quent meeting shall occur upon the call of the Chair 24 or a majority of its members. A majority of the

- 1 members of the Commission shall constitute a 2 quorum, but a lesser number may hold meetings.
- 3 (2) AUTHORITY OF INDIVIDUALS TO ACT FOR
  4 COMMISSION.—Any member of the Commission may,
  5 if authorized by the Commission, take any action
  6 that the Commission is authorized to take under this
  7 section.

### (f) Powers.—

- (1) Hearings and evidence.—The Commission (or, on the authority of the Commission, any subcommittee or member thereof) may, for the purpose of carrying out this section, hold hearings and sit and act at such times and places, take such testimony, receive such evidence, and administer such oaths as the Commission considers advisable to carry out its duties.
- (2) Contracting.—The Commission may, to such extent and in such amounts as are provided in appropriation Acts, enter into contracts to enable the Commission to discharge its duties under this section.
- 22 (g) Assistance From Federal Agencies.—
- 23 (1) GENERAL SERVICES ADMINISTRATION.—
  24 The Administrator of General Services shall provide
  25 to the Commission on a reimbursable basis adminis-

- trative support and other services for the performance of the Commission's functions.
- 3 (2) OTHER DEPARTMENTS AND AGENCIES.—In
  4 addition to the assistance provided under paragraph
  5 (1), the Department of Homeland Security, the
  6 Election Assistance Commission, and other appro7 priate departments and agencies of the United
  8 States shall provide to the Commission such serv9 ices, funds, facilities, and staff as they may deter10 mine advisable and as may be authorized by law.
- 11 (h) PUBLIC MEETINGS.—Any public meetings of the 12 Commission shall be conducted in a manner consistent 13 with the protection of information provided to or developed 14 for or by the Commission as required by any applicable 15 statute, regulation, or Executive order.

#### 16 (i) SECURITY CLEARANCES.—

- (1) In General.—The heads of appropriate departments and agencies of the executive branch shall cooperate with the Commission to expeditiously provide Commission members and staff with appropriate security clearances to the extent possible under applicable procedures and requirements.
- (2) Preferences.—In appointing staff, obtaining detailers, and entering into contracts for the provision of services for the Commission, the Com-

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mission shall give preference to individuals who have
active security clearances.

#### (j) Reports.—

- (1) Interim reports.—At any time prior to the submission of the final report under paragraph (2), the Commission may submit interim reports to the President and Congress containing such findings, conclusions, and recommendations to strengthen protections for democratic institutions in the United States as have been agreed to by a majority of the members of the Commission.
- (2) Final Report.—Not later than 18 months after the date of the first meeting of the Commission, the Commission shall submit to the President and Congress a final report containing such findings, conclusions, and recommendations to strengthen protections for democratic institutions in the United States as have been agreed to by a majority of the members of the Commission.

### 20 (k) Termination.—

(1) In GENERAL.—The Commission shall terminate upon the expiration of the 60-day period which begins on the date on which the Commission submits the final report required under subsection (j)(2).

1	(2) Administrative activities prior to
2	TERMINATION.—During the 60-day period referred
3	to in paragraph (1), the Commission may carry out
4	such administrative activities as may be required to
5	conclude its work, including providing testimony to
6	committees of Congress concerning the final report
7	and disseminating the final report.
8	Subtitle D—Promoting Cybersecu-
9	rity Through Improvements in
10	<b>Election Administration</b>
11	SEC. 3301. TESTING OF EXISTING VOTING SYSTEMS TO EN-
12	SURE COMPLIANCE WITH ELECTION CYBER-
13	SECURITY GUIDELINES AND OTHER GUIDE-
14	LINES.
15	(a) REQUIRING TESTING OF EXISTING VOTING SYS-
16	TEMS.—
17	(1) In general.—Section 231(a) of the Help
18	America Vote Act of 2002 (52 U.S.C. 20971(a)) is
19	amended by adding at the end the following new
20	paragraph:
21	"(3) Testing to ensure compliance with
22	GUIDELINES.—
23	"(A) Testing.—Not later than 9 months
24	before the date of each regularly scheduled gen-
	before the date of each regularly scheduled gen-

shall provide for the testing by accredited laboratories under this section of the voting system
hardware and software which was certified for
use in the most recent such election, on the
basis of the most recent voting system guidelines applicable to such hardware or software
(including election cybersecurity guidelines)
issued under this Act.

- "(B) DECERTIFICATION OF HARDWARE OR SOFTWARE FAILING TO MEET GUIDELINES.—If, on the basis of the testing described in subparagraph (A), the Commission determines that any voting system hardware or software does not meet the most recent guidelines applicable to such hardware or software issued under this Act, the Commission shall decertify such hardware or software."
- (2) Effective date.—The amendment made by paragraph (1) shall apply with respect to the regularly scheduled general election for Federal office held in November 2022 and each succeeding regularly scheduled general election for Federal office.
- 23 (b) Issuance of Cybersecurity Guidelines by 24 CISA.—Not later than 6 months after the date of the en-25 actment of this subsection, the Director of the Cybersecu-

1	rity and Infrastructure Security Agency of the Depart-
2	ment of Homeland Security, in consultation with the Com-
3	mission, shall issue election cybersecurity guidelines, in-
4	cluding standards and best practices for procuring, main-
5	taining, testing, operating, and updating election systems
6	to prevent and deter cybersecurity incidents.
7	SEC. 3302. TREATMENT OF ELECTRONIC POLL BOOKS AS
8	PART OF VOTING SYSTEMS.
9	(a) Inclusion in Definition of Voting Sys-
10	TEM.—Section 301(b) of the Help America Vote Act of
11	2002 (52 U.S.C. 21081(b)) is amended—
12	(1) in the matter preceding paragraph (1), by
13	striking "this section" and inserting "this Act";
14	(2) by striking "and" at the end of paragraph
15	(1);
16	(3) by redesignating paragraph (2) as para-
17	graph (3); and
18	(4) by inserting after paragraph (1) the fol-
19	lowing new paragraph:
20	"(2) any electronic poll book used with respect
21	to the election; and".
22	(b) Definition.—Section 301 of such Act (52
23	U.S.C. 21081) is amended—
24	(1) by redesignating subsections (c) and (d) as
25	subsections (d) and (e); and

1	(2) by inserting after subsection (b) the fol-
2	lowing new subsection:
3	"(c) Electronic Poll Book Defined.—In this
4	Act, the term 'electronic poll book' means the total com-
5	bination of mechanical, electromechanical, or electronic
6	equipment (including the software, firmware, and docu-
7	mentation required to program, control, and support the
8	equipment) that is used—
9	"(1) to retain the list of registered voters at a
10	polling location, or vote center, or other location at
11	which voters cast votes in an election for Federal of-
12	fice; and
13	"(2) to identify registered voters who are eligi-
14	ble to vote in an election.".
15	(c) Effective Date.—Section 301(e) of such Act
16	(52 U.S.C. 21081(e)), as redesignated by subsection (b),
17	is amended by striking the period at the end and inserting
18	the following: ", or, with respect to any requirements re-
19	lating to electronic poll books, on and after January 1,
20	2022.".
21	SEC. 3303. PRE-ELECTION REPORTS ON VOTING SYSTEM
22	USAGE.
23	(a) Requiring States To Submit Reports.—Title
24	III of the Help America Vote Act of 2002 (52 U.S.C.

- 1 21081 et seq.) is amended by inserting after section 301
- 2 the following new section:
- 3 "SEC. 301A. PRE-ELECTION REPORTS ON VOTING SYSTEM
- 4 USAGE.
- 5 "(a) Requiring States To Submit Reports.—
- 6 Not later than 120 days before the date of each regularly
- 7 scheduled general election for Federal office, the chief
- 8 State election official of a State shall submit a report to
- 9 the Commission containing a detailed voting system usage
- 10 plan for each jurisdiction in the State which will admin-
- 11 ister the election, including a detailed plan for the usage
- 12 of electronic poll books and other equipment and compo-
- 13 nents of such system.
- 14 "(b) Effective Date.—Subsection (a) shall apply
- 15 with respect to the regularly scheduled general election for
- 16 Federal office held in November 2022 and each succeeding
- 17 regularly scheduled general election for Federal office.".
- 18 (b) Clerical Amendment.—The table of contents
- 19 of such Act is amended by inserting after the item relating
- 20 to section 301 the following new item:
  - "Sec. 301A. Pre-election reports on voting system usage.".
- 21 SEC. 3304. STREAMLINING COLLECTION OF ELECTION IN-
- FORMATION.
- Section 202 of the Help America Vote Act of 2002
- 24 (52 U.S.C. 20922) is amended—

1	(1) by striking "The Commission" and insert-
2	ing "(a) In General.—The Commission"; and
3	(2) by adding at the end the following new sub-
4	section:
5	"(b) Waiver of Certain Requirements.—Sub-
6	chapter I of chapter 35 of title 44, United States Code,
7	shall not apply to the collection of information for pur-
8	poses of maintaining the clearinghouse described in para-
9	graph (1) of subsection (a).".
10	Subtitle E—Preventing Election
11	Hacking
12	SEC. 3401. SHORT TITLE.
13	This subtitle may be cited as the "Prevent Election
14	Hacking Act of 2021".
15	SEC. 3402. ELECTION SECURITY BUG BOUNTY PROGRAM.
16	(a) Establishment.—Not later than 1 year after
17	the date of enactment of this Act, the Secretary shall es-
18	tablish a program to be known as the "Election Security
19	Bug Bounty Program" (hereafter in this subtitle referred
20	to as the "Program") to improve the cybersecurity of the
21	systems used to administer elections for Federal office by
22	facilitating and encouraging assessments by independent
23	technical experts, in cooperation with State and local elec-
24	tion officials and election service providers, to identify and
25	report election cybersecurity vulnerabilities.

1	(b) Voluntary Participation by Election Offi-
2	CIALS AND ELECTION SERVICE PROVIDERS.—
3	(1) No requirement to participate in pro-
4	GRAM.—Participation in the Program shall be en-
5	tirely voluntary for State and local election officials
6	and election service providers.
7	(2) Encouraging participation and input
8	FROM ELECTION OFFICIALS.—In developing the Pro-
9	gram, the Secretary shall solicit input from, and en-
10	courage participation by, State and local election of-
11	ficials.
12	(c) Activities Funded.—In establishing and car-
13	rying out the Program, the Secretary shall—
14	(1) establish a process for State and local elec-
15	tion officials and election service providers to volun-
16	tarily participate in the Program;
17	(2) designate appropriate information systems
18	to be included in the Program;
19	(3) provide compensation to eligible individuals,
20	organizations, and companies for reports of pre-
21	viously unidentified security vulnerabilities within
22	the information systems designated under paragraph
23	(2) and establish criteria for individuals, organiza-
24	tions, and companies to be considered eligible for
25	such compensation in compliance with Federal laws;

- (4) consult with the Attorney General on how to ensure that approved individuals, organizations, and companies that comply with the requirements of the Program are protected from prosecution under section 1030 of title 18, United States Code, and similar provisions of law, and from liability under civil actions for specific activities authorized under the Program;
  - (5) consult with the Secretary of Defense and the heads of other departments and agencies that have implemented programs to provide compensation for reports of previously undisclosed vulnerabilities in information systems, regarding lessons that may be applied from such programs;
  - (6) develop an expeditious process by which an individual, organization, or company can register with the Department, submit to a background check as determined by the Department, and receive a determination regarding eligibility for participation in the Program; and
  - (7) engage qualified interested persons, including representatives of private entities, about the structure of the Program and, to the extent practicable, establish a recurring competition for independent technical experts to assess election systems

1	for the purpose of identifying and reporting election
2	cybersecurity vulnerabilities.
3	(d) Use of Service Providers.—The Secretary
4	may award competitive contracts as necessary to manage
5	the Program.
6	(e) Definitions.—In this section:
7	(1) The term "Department" means the Depart-
8	ment of Homeland Security.
9	(2) The terms "election" and "Federal office"
10	have the meanings given such terms in section 301
11	of the Federal Election Campaign Act of 1971 (52
12	U.S.C. 30101).
13	(3) The term "election cybersecurity vulner-
14	ability" means any security vulnerability that affects
15	an election system.
16	(4) The term "election infrastructure" has the
17	meaning given such term in paragraph (6) of section
18	2 of the Homeland Security Act of 2002 (6 U.S.C.
19	101), as added by section 3021 of this title.
20	(5) The term "election service provider" means
21	any person providing, supporting, or maintaining an
22	election system on behalf of a State or local election
23	official such as a contractor or vendor

1	(6) The term "election system" means any in-
2	formation system which is part of an election infra-
3	structure.

- (7) The term "information system" has the meaning given such term in section 3502 of title 44, United States Code.
- (8) The term "Secretary" means the Secretary of Homeland Security, or, upon designation by the Secretary of Homeland Security, the Deputy Secretary of Homeland Security, the Director of Cybersecurity and Infrastructure Security of the Cybersecurity and Infrastructure Security Agency of the Department of Homeland Security, or a Senate-confirmed official who reports to the Director.
- (9) The term "security vulnerability" has the meaning given such term in section 102 of the Cybersecurity Information Sharing Act of 2015 (6 U.S.C. 1501).
- (10) The term "State" means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the Commonwealth of Northern Mariana Islands, and the United States Virgin Islands.

1	(11) The term "voting system" has the mean-
2	ing given such term in section 301(b) of the Help
3	America Vote Act of 2002 (52 U.S.C. 21081(b)).
4	Subtitle F—Election Security
5	<b>Grants Advisory Committee</b>
6	SEC. 3501. ESTABLISHMENT OF ADVISORY COMMITTEE.
7	(a) In General.—Subtitle A of title II of the Help
8	America Vote Act of 2002 (52 U.S.C. 20921 et seq.) is
9	amended by adding at the end the following:
10	"PART 5—ELECTION SECURITY GRANTS
11	ADVISORY COMMITTEE
12	"SEC. 225. ELECTION SECURITY GRANTS ADVISORY COM-
13	MITTEE.
13 14	MITTEE.  "(a) ESTABLISHMENT.—There is hereby established
14 15	"(a) Establishment.—There is hereby established
14 15	"(a) ESTABLISHMENT.—There is hereby established an advisory committee (hereinafter in this part referred to as the 'Committee') to assist the Commission with re-
14 15 16 17	"(a) ESTABLISHMENT.—There is hereby established an advisory committee (hereinafter in this part referred to as the 'Committee') to assist the Commission with re-
14 15 16 17	"(a) ESTABLISHMENT.—There is hereby established an advisory committee (hereinafter in this part referred to as the 'Committee') to assist the Commission with respect to the award of grants to States under this Act for
14 15 16 17	"(a) ESTABLISHMENT.—There is hereby established an advisory committee (hereinafter in this part referred to as the 'Committee') to assist the Commission with respect to the award of grants to States under this Act for the purpose of election security.
14 15 16 17 18	"(a) ESTABLISHMENT.—There is hereby established an advisory committee (hereinafter in this part referred to as the 'Committee') to assist the Commission with respect to the award of grants to States under this Act for the purpose of election security.  "(b) DUTIES.—
14 15 16 17 18 19 20	"(a) ESTABLISHMENT.—There is hereby established an advisory committee (hereinafter in this part referred to as the 'Committee') to assist the Commission with respect to the award of grants to States under this Act for the purpose of election security.  "(b) Duties.—  "(1) In general.—The Committee shall, with
14 15 16 17 18 19 20	"(a) ESTABLISHMENT.—There is hereby established an advisory committee (hereinafter in this part referred to as the 'Committee') to assist the Commission with respect to the award of grants to States under this Act for the purpose of election security.  "(b) Duties.—  "(1) In General.—The Committee shall, with respect to an application for a grant received by the
14 15 16 17 18 19 20 21	"(a) Establishment.—There is hereby established an advisory committee (hereinafter in this part referred to as the 'Committee') to assist the Commission with respect to the award of grants to States under this Act for the purpose of election security.  "(b) Duties.—  "(1) In general.—The Committee shall, with respect to an application for a grant received by the Commission—

1	"(2) Considerations.—In reviewing an appli-
2	cation pursuant to paragraph (1)(A), the Committee
3	shall consider—
4	"(A) the record of the applicant with re-
5	spect to—
6	"(i) compliance of the applicant with
7	the requirements under subtitle A of title
8	III; and
9	"(ii) adoption of voluntary guidelines
10	issued by the Commission under subtitle B
11	of title III; and
12	"(B) the goals and requirements of elec-
13	tion security as described in title III of the For
14	the People Act of 2021.
15	"(c) Membership.—The Committee shall be com-
16	posed of 15 individuals appointed by the Executive Direc-
17	tor of the Commission with experience and expertise in
18	election security.
19	"(d) No Compensation for Service.—Members of
20	the Committee shall not receive any compensation for
21	their service, but shall be paid travel expenses, including
22	per diem in lieu of subsistence, at rates authorized for em-
23	ployees of agencies under subchapter I of chapter 57 of
24	title 5, United States Code, while away from their homes

1 or regular places of business in the performance of services

2	for the Committee.".
3	(b) CLERICAL AMENDMENT.—The table of contents
4	of such Act is amended by inserting after the item relating
5	to section 223 the following new items:
	"Part 5—Election Security Grants Advisory Committee
	"Sec. 225. Election security grants advisory committee.".
6	(e) Effective Date.—The amendments made by
7	this section shall take effect 1 year after the date of enact-
8	ment of this Act.
9	Subtitle G—Miscellaneous
10	<b>Provisions</b>
11	SEC. 3601. DEFINITIONS.
12	Except as provided in sections 3106 and 3402, in this
13	title, the following definitions apply:
14	(1) Chairman.—The term "Chairman" means
15	the chair of the Election Assistance Commission.
16	(2) Appropriate congressional commit-
17	TEES.—The term "appropriate congressional com-
18	mittees" means the Committees on Homeland Secu-
19	rity and House Administration of the House of Rep-
20	resentatives and the Committees on Homeland Secu-
21	rity and Governmental Affairs and Rules and Ad-
22	ministration of the Senate.
23	(3) CHIEF STATE ELECTION OFFICIAL.—The
24	term "chief State election official" means, with re-

- spect to a State, the individual designated by the
  State under section 10 of the National Voter Registration Act of 1993 (52 U.S.C. 20509) to be responsible for coordination of the State's responsibilities under such Act.
  - (4) COMMISSION.—The term "Commission" means the Election Assistance Commission.
  - (5) Democratic institutions.—The term "democratic institutions" means the diverse range of institutions that are essential to ensuring an independent judiciary, free and fair elections, and rule of law.
  - (6) ELECTION AGENCY.—The term "election agency" means any component of a State, or any component of a unit of local government in a State, which is responsible for the administration of elections for Federal office in the State.
  - (7) ELECTION INFRASTRUCTURE.—The term "election infrastructure" means storage facilities, polling places, and centralized vote tabulation locations used to support the administration of elections for public office, as well as related information and communications technology, including voter registration databases, voting machines, electronic mail and other communications systems (including electronic

- mail and other systems of vendors who have entered into contracts with election agencies to support the administration of elections, manage the election process, and report and display election results), and other systems used to manage the election process and to report and display election results on behalf of an election agency.
- 8 (8) SECRETARY.—The term "Secretary" means 9 the Secretary of Homeland Security.
- 10 (9) STATE.—The term "State" has the mean-11 ing given such term in section 901 of the Help 12 America Vote Act of 2002 (52 U.S.C. 21141).

### 13 SEC. 3602. INITIAL REPORT ON ADEQUACY OF RESOURCES

#### 14 AVAILABLE FOR IMPLEMENTATION.

- Not later than 120 days after the date of enactment
- 16 of this Act, the Chairman and the Secretary shall submit
- 17 a report to the appropriate committees of Congress, in-
- 18 cluding the Committees on Homeland Security and House
- 19 Administration of the House of Representatives and the
- 20 Committee on Homeland Security and Governmental Af-
- 21 fairs of the Senate, analyzing the adequacy of the funding,
- 22 resources, and personnel available to carry out this title
- 23 and the amendments made by this title.

## Subtitle H—Use of Voting Machines

### 2 Manufactured in the United States

- 3 SEC. 3701. USE OF VOTING MACHINES MANUFACTURED IN
- 4 THE UNITED STATES.
- 5 (a) Requirement.—Section 301(a) of the Help
- 6 America Vote Act of 2002 (52 U.S.C. 21081(a)), as
- 7 amended by section 1504, section 1505, and section 1507,
- 8 is further amended by adding at the end the following new
- 9 paragraph:
- 10 "(10) Voting machine requirements.—By
- 11 not later than the date of the regularly scheduled
- general election for Federal office occurring in No-
- vember 2024, each State shall seek to ensure that
- any voting machine used in such election and in any
- 15 subsequent election for Federal office is manufac-
- tured in the United States.".
- 17 (b) Conforming Amendment Relating to Ef-
- 18 FECTIVE DATE.—Section 301(d)(1) of such Act (52
- 19 U.S.C. 21081(d)(1)), as amended by section 1508, is
- 20 amended by striking "paragraph (2)" and inserting "sub-
- 21 section (a)(10) and paragraph (2)".

# 22 Subtitle I—Severability

- 23 SEC. 3801. SEVERABILITY.
- 24 If any provision of this title or amendment made by
- 25 this title, or the application of a provision or amendment

1	to any person or circumstance, is held to be unconstitu-
2	tional, the remainder of this title and amendments made
3	by this title, and the application of the provisions and
4	amendment to any person or circumstance, shall not be
5	affected by the holding.
6	DIVISION B—CAMPAIGN
7	FINANCE
8	TITLE IV—CAMPAIGN FINANCE
9	TRANSPARENCY
10	Subtitle A—Establishing Duty To
11	Report Foreign Election Inter-
12	ference
13	SEC. 4001. FINDINGS RELATING TO ILLICIT MONEY UNDER-
14	MINING OUR DEMOCRACY.
15	Congress finds the following:
16	(1) Criminals, terrorists, and corrupt govern-
17	ment officials frequently abuse anonymously held
18	Limited Liability Companies (LLCs), also known as
19	"shell companies," to hide, move, and launder the
20	dirty money derived from illicit activities such as
21	trafficking, bribery, exploitation, and embezzlement.
22	Ownership and control of the finances that run
23	through shell companies are obscured to regulators
24	and law enforcement because little information is re-
25	quired and collected when establishing these entities.

- (2) The public release of the "Panama Papers" in 2016 and the "Paradise Papers" in 2017 revealed that these shell companies often purchase and sell United States real estate. United States anti-money laundering laws do not apply to cash transactions in-volving real estate effectively concealing the bene-ficiaries and transactions from regulators and law enforcement.
  - (3) Since the Supreme Court's decisions in Citizens United v. Federal Election Commission, 558 U.S. 310 (2010), millions of dollars have flowed into super PACs through LLCs whose funders are anonymous or intentionally obscured. Criminal investigations have uncovered LLCs that were used to hide illegal campaign contributions from foreign criminal fugitives, to advance international influence-buying schemes, and to conceal contributions from donors who were already under investigation for bribery and racketeering. Voters have no way to know the true sources of the money being routed through these LLCs to influence elections, including whether any of the funds come from foreign or other illicit sources.
  - (4) Congress should curb the use of anonymous shell companies for illicit purposes by requiring

	110
1	United States companies to disclose their beneficial
2	owners, strengthening anti-money laundering and
3	counter-terrorism finance laws.
4	(5) Congress should examine the money laun-
5	dering and terrorist financing risks in the real estate
6	market, including the role of anonymous parties, and
7	review legislation to address any vulnerabilities iden-
8	tified in this sector.
9	(6) Congress should examine the methods by
10	which corruption flourishes and the means to detect
11	and deter the financial misconduct that fuels this
12	driver of global instability. Congress should monitor
13	government efforts to enforce United States anti-
14	corruption laws and regulations.
15	SEC. 4002. FEDERAL CAMPAIGN REPORTING OF FOREIGN
16	CONTACTS.
17	(a) Initial Notice.—
18	(1) In General.—Section 304 of the Federal
19	Election Campaign Act of 1971 (52 U.S.C. 30104)
20	is amended by adding at the end the following new
21	subsection:
22	"(j) Disclosure of Reportable Foreign Con-

"(1) COMMITTEE OBLIGATION TO NOTIFY.—

Not later than 1 week after a reportable foreign con-

23 TACTS.—

S 1 PCS

24

eral Bureau of Investigation and the Commission of the reportable foreign contact and provide a summary of the circumstances with respect to such reportable foreign contact. The Federal Bureau of Investigation, not later than 1 week after receiving a notification from a political committee under this paragraph, shall submit to the political committee, the Permanent Select Committee on Intelligence of the House of Representatives, and the Select Committee on Intelligence of the Senate written or electronic confirmation of receipt of the notification.

"(2) Individual obligation to notify.—
Not later than 3 days after a reportable foreign contact—

"(A) each candidate and each immediate family member of a candidate shall notify the treasurer or other designated official of the principal campaign committee of such candidate of the reportable foreign contact and provide a summary of the circumstances with respect to such reportable foreign contact; and

"(B) each official, employee, or agent of a political committee shall notify the treasurer or other designated official of the committee of the

1	reportable foreign contact and provide a sum-
2	mary of the circumstances with respect to such
3	reportable foreign contact.
4	"(3) Reportable foreign contact.—In this
5	subsection:
6	"(A) In general.—The term reportable
7	foreign contact' means any direct or indirect
8	contact or communication that—
9	"(i) is between—
10	"(I) a candidate, an immediate
11	family member of the candidate, a po-
12	litical committee, or any official, em-
13	ployee, or agent of such committee;
14	and
15	"(II) an individual that the per-
16	son described in subclause (I) knows,
17	has reason to know, or reasonably be-
18	lieves is a covered foreign national;
19	and
20	"(ii) the person described in clause
21	(i)(I) knows, has reason to know, or rea-
22	sonably believes involves—
23	"(I) an offer or other proposal
24	for a contribution, donation, expendi-

1	ture, disbursement, or solicitation de-
2	scribed in section 319; or
3	$"(\Pi)$ coordination or collabora-
4	tion with, an offer or provision of in-
5	formation or services to or from, or
6	persistent and repeated contact with,
7	a covered foreign national in connec-
8	tion with an election.
9	"(B) Exceptions.—
10	"(i) Contacts in official capacity
11	AS ELECTED OFFICIAL.—The term 'report-
12	able foreign contact' shall not include any
13	contact or communication with a covered
14	foreign national by an elected official or an
15	employee of an elected official solely in an
16	official capacity as such an official or em-
17	ployee.
18	"(ii) Contacts for purposes of
19	ENABLING OBSERVATION OF ELECTIONS
20	BY INTERNATIONAL OBSERVERS.—The
21	term 'reportable foreign contact' shall not
22	include any contact or communication with
23	a covered foreign national by any person
24	which is made for purposes of enabling the

observation of elections in the United

1	States by a foreign national or the obser-
2	vation of elections outside of the United
3	States by a candidate, political committee,
4	or any official, employee, or agent of such
5	committee.
6	"(iii) Exceptions not applicable
7	IF CONTACTS OR COMMUNICATIONS IN-
8	VOLVE PROHIBITED DISBURSEMENTS.—A
9	contact or communication by an elected of-
10	ficial or an employee of an elected official
11	shall not be considered to be made solely
12	in an official capacity for purposes of
13	clause (i), and a contact or communication
14	shall not be considered to be made for pur-
15	poses of enabling the observation of elec-
16	tions for purposes of clause (ii), if the con-
17	tact or communication involves a contribu-
18	tion, donation, expenditure, disbursement,
19	or solicitation described in section 319.
20	"(C) COVERED FOREIGN NATIONAL DE-
21	FINED.—
22	"(i) In general.—In this paragraph,
23	the term 'covered foreign national'
24	means—

1	"(I) a foreign principal (as de-
2	fined in section 1(b) of the Foreign
3	Agents Registration Act of 1938 (22
4	U.S.C. 611(b)) that is a government
5	of a foreign country or a foreign polit-
6	ical party;
7	"(II) any person who acts as an
8	agent, representative, employee, or
9	servant, or any person who acts in
10	any other capacity at the order, re-
11	quest, or under the direction or con-
12	trol, of a foreign principal described in
13	subclause (I) or of a person any of
14	whose activities are directly or indi-
15	rectly supervised, directed, controlled,
16	financed, or subsidized in whole or in
17	major part by a foreign principal de-
18	scribed in subclause (I); or
19	"(III) any person included in the
20	list of specially designated nationals
21	and blocked persons maintained by
22	the Office of Foreign Assets Control
23	of the Department of the Treasury
24	pursuant to authorities relating to the
25	imposition of sanctions relating to the

1	conduct of a foreign principal de-
2	scribed in subclause (I).
3	"(ii) Clarification regarding ap-
4	PLICATION TO CITIZENS OF THE UNITED
5	STATES.—In the case of a citizen of the
6	United States, subclause (II) of clause (i)
7	applies only to the extent that the person
8	involved acts within the scope of that per-
9	son's status as the agent of a foreign prin-
10	cipal described in subclause (I) of clause
11	(i).
12	"(4) Immediate family member.—In this
13	subsection, the term 'immediate family member'
14	means, with respect to a candidate, a parent, parent-
15	in-law, spouse, adult child, or sibling.".
16	(2) Effective date.—The amendment made
17	by paragraph (1) shall apply with respect to report-
18	able foreign contacts which occur on or after the
19	date of the enactment of this Act.
20	(b) Information Included on Report.—
21	(1) In General.—Section 304(b) of such Act
22	(52 U.S.C. 30104(b)) is amended—
23	(A) by striking "and" at the end of para-
24	graph (7);

1	(B) by striking the period at the end of
2	paragraph (8) and inserting "; and; and
3	(C) by adding at the end the following new
4	paragraph:
5	"(9) for any reportable foreign contact (as de-
6	fined in subsection $(j)(3)$ —
7	"(A) the date, time, and location of the
8	contact;
9	"(B) the date and time of when a des-
10	ignated official of the committee was notified of
11	the contact;
12	"(C) the identity of individuals involved;
13	and
14	"(D) a description of the contact, including
15	the nature of any contribution, donation, ex-
16	penditure, disbursement, or solicitation involved
17	and the nature of any activity described in sub-
18	section $(j)(3)(A)(ii)(II)$ involved.".
19	(2) Effective date.—The amendment made
20	by paragraph (1) shall apply with respect to reports
21	filed on or after the expiration of the 60-day period
22	which begins on the date of the enactment of this
23	Act.

1	SEC. 4003. FEDERAL CAMPAIGN FOREIGN CONTACT RE-
2	PORTING COMPLIANCE SYSTEM.
3	(a) In General.—Section 302 of the Federal Elec-
4	tion Campaign Act of 1971 (52 U.S.C. 30102) is amended
5	by adding at the end the following new subsection:
6	"(j) Reportable Foreign Contacts Compliance
7	Policy.—
8	"(1) Reporting.—Each political committee
9	shall establish a policy that requires all officials, em-
10	ployees, and agents of such committee (and, in the
11	case of an authorized committee, the candidate and
12	each immediate family member of the candidate) to
13	notify the treasurer or other appropriate designated
14	official of the committee of any reportable foreign
15	contact (as defined in section 304(j)) not later than
16	3 days after such contact was made.
17	"(2) RETENTION AND PRESERVATION OF
18	RECORDS.—Each political committee shall establish
19	a policy that provides for the retention and preserva-
20	tion of records and information related to reportable
21	foreign contacts (as so defined) for a period of not
22	less than 3 years.
23	"(3) Certification.—
24	"(A) In General.—Upon filing its state-
25	ment of organization under section 303(a), and
26	with each report filed under section 304(a), the

1	treasurer of each political committee (other
2	than an authorized committee) shall certify
3	that—
4	"(i) the committee has in place poli-
5	cies that meet the requirements of para-
6	graphs (1) and (2);
7	"(ii) the committee has designated an
8	official to monitor compliance with such
9	policies; and
10	"(iii) not later than 1 week after the
11	beginning of any formal or informal affili-
12	ation with the committee, all officials, em-
13	ployees, and agents of such committee
14	will—
15	"(I) receive notice of such poli-
16	cies;
17	"(II) be informed of the prohibi-
18	tions under section 319; and
19	"(III) sign a certification affirm-
20	ing their understanding of such poli-
21	cies and prohibitions.
22	"(B) Authorized committees.—With
23	respect to an authorized committee, the can-
24	didate shall make the certification required
25	under subparagraph (A).".

## 1 (b) Effective Date.—

- 2 (1) IN GENERAL.—The amendment made by subsection (a) shall apply with respect to political committees which file a statement of organization under section 303(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30103(a)) on or after the date of the enactment of this Act.
- 8 (2) Transition rule for existing commit-9 TEES.—Not later than 30 days after the date of the enactment of this Act, each political committee 10 11 under the Federal Election Campaign Act of 1971 12 shall file a certification with the Federal Election 13 Commission that the committee is in compliance 14 with the requirements of section 302(j) of such Act 15 (as added by subsection (a)).

## 16 SEC. 4004. CRIMINAL PENALTIES.

- 17 Section 309(d)(1) of the Federal Election Campaign
- 18 Act of 1971 (52 U.S.C. 30109(d)(1)) is amended by add-
- 19 ing at the end the following new subparagraphs:
- 20 "(E) Any person who knowingly and willfully com-
- 21 mits a violation of subsection (j) or (b)(9) of section 304
- 22 or section 302(j) shall be fined not more than \$500,000,
- 23 imprisoned not more than 5 years, or both.
- 24 "(F) Any person who knowingly and willfully conceals
- 25 or destroys any materials relating to a reportable foreign

1	contact (as defined in section 304(J)) shall be fined not
2	more than \$1,000,000, imprisoned not more than 5 years
3	or both.".
4	SEC. 4005. REPORT TO CONGRESSIONAL INTELLIGENCE
5	COMMITTEES.
6	(a) In General.—Not later than 1 year after the
7	date of enactment of this Act, and annually thereafter
8	the Director of the Federal Bureau of Investigation shall
9	submit to the congressional intelligence committees a re-
10	port relating to notifications received by the Federal Bu-
11	reau of Investigation under section 304(j)(1) of the Fed-
12	eral Election Campaign Act of 1971 (as added by section
13	4002(a) of this Act).
14	(b) Elements.—Each report under subsection (a)
15	shall include, at a minimum, the following with respect
16	to notifications described in subsection (a):
17	(1) The number of such notifications received
18	from political committees during the year covered by
19	the report.
20	(2) A description of protocols and procedures
21	developed by the Federal Bureau of Investigation re-
22	lating to receipt and maintenance of records relating
23	to such notifications.
24	(3) With respect to such notifications received
25	during the year covered by the report, a description

1	of any subsequent actions taken by the Director re-
2	sulting from the receipt of such notifications.
3	(c) Congressional Intelligence Committees
4	DEFINED.—In this section, the term "congressional intel-
5	ligence committees" has the meaning given that term in
6	section 3 of the National Security Act of 1947 (50 U.S.C.
7	3003).
8	SEC. 4006. RULE OF CONSTRUCTION.
9	Nothing in this subtitle or the amendments made by
10	this subtitle shall be construed—
11	(1) to impede legitimate journalistic activities;
12	or
13	(2) to impose any additional limitation on the
14	right to express political views or to participate in
15	public discourse of any individual who—
16	(A) resides in the United States;
17	(B) is not a citizen of the United States or
18	a national of the United States, as defined in
19	section 101(a)(22) of the Immigration and Na-
20	tionality Act (8 U.S.C. 1101(a)(22)); and
21	(C) is not lawfully admitted for permanent
22	residence, as defined by section 101(a)(20) of
23	the Immigration and Nationality Act (8 U.S.C.
24	1101(a)(20)).

## Subtitle B—DISCLOSE Act

2	SEC. 4100. SHORT TITLE.
3	This subtitle may be cited as the "Democracy Is
4	Strengthened by Casting Light On Spending in Elections
5	Act of 2021" or the "DISCLOSE Act of 2021".
6	PART 1—CLOSING LOOPHOLES ALLOWING
7	SPENDING BY FOREIGN NATIONALS IN ELEC-
8	TIONS
9	SEC. 4101. CLARIFICATION OF PROHIBITION ON PARTICI-
10	PATION BY FOREIGN NATIONALS IN ELEC-
11	TION-RELATED ACTIVITIES.
12	(a) Clarification of Prohibition.—Section
13	319(a) of the Federal Election Campaign Act of 1971 (52
14	U.S.C. 30121(a)) is amended—
15	(1) by striking "or" at the end of paragraph
16	(1);
17	(2) by striking the period at the end of para-
18	graph (2) and inserting "; or"; and
19	(3) by adding at the end the following new
20	paragraph:
21	"(3) a foreign national to direct, dictate, con-
22	trol, or directly or indirectly participate in the deci-
23	sion-making process of any person (including a cor-
24	poration, labor organization, political committee, or
25	political organization) with regard to such person's

- 1 Federal or non-Federal election-related activity, in-
- 2 cluding any decision concerning the making of con-
- 3 tributions, donations, expenditures, or disbursements
- 4 in connection with an election for any Federal,
- 5 State, or local office or any decision concerning the
- 6 administration of a political committee.".
- 7 (b) Certification of Compliance.—Section 319
- 8 of such Act (52 U.S.C. 30121) is amended by adding at
- 9 the end the following new subsection:
- 10 "(c) Certification of Compliance Required
- 11 Prior To Carrying Out Activity.—Prior to the mak-
- 12 ing in connection with an election for Federal office of any
- 13 contribution, donation, expenditure, independent expendi-
- 14 ture, or disbursement for an electioneering communication
- 15 by a corporation, labor organization (as defined in section
- 16 316(b)), limited liability corporation, or partnership dur-
- 17 ing a year, the chief executive officer of the corporation,
- 18 labor organization, limited liability corporation, or part-
- 19 nership (or, if the corporation, labor organization, limited
- 20 liability corporation, or partnership does not have a chief
- 21 executive officer, the highest ranking official of the cor-
- 22 poration, labor organization, limited liability corporation,
- 23 or partnership), shall file a certification with the Commis-
- 24 sion, under penalty of perjury, that a foreign national did
- 25 not direct, dictate, control, or directly or indirectly partici-

1	pate in the decision-making process relating to such activ-
2	ity in violation of subsection (a)(3), unless the chief execu-
3	tive officer has previously filed such a certification during
4	that calendar year.".
5	(c) Effective Date.—The amendments made by
6	this section shall take effect upon the expiration of the
7	180-day period which begins on the date of the enactment
8	of this Act, and shall take effect without regard to whether
9	or not the Federal Election Commission has promulgated
10	regulations to carry out such amendments.
11	SEC. 4102. CLARIFICATION OF APPLICATION OF FOREIGN
12	MONEY BAN TO CERTAIN DISBURSEMENTS
12 13	MONEY BAN TO CERTAIN DISBURSEMENTS AND ACTIVITIES.
13	AND ACTIVITIES.
13 14 15	AND ACTIVITIES.  (a) Application to Disbursements to Super
13 14 15	AND ACTIVITIES.  (a) APPLICATION TO DISBURSEMENTS TO SUPER PACS AND OTHER PERSONS.—Section 319(b) of the Fed-
13 14 15 16	AND ACTIVITIES.  (a) APPLICATION TO DISBURSEMENTS TO SUPER PACS AND OTHER PERSONS.—Section 319(b) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(b))
13 14 15 16 17	AND ACTIVITIES.  (a) APPLICATION TO DISBURSEMENTS TO SUPER PACS AND OTHER PERSONS.—Section 319(b) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(b)) is amended—
13 14 15 16 17	AND ACTIVITIES.  (a) APPLICATION TO DISBURSEMENTS TO SUPER PACS AND OTHER PERSONS.—Section 319(b) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(b)) is amended—  (1) by redesignating paragraphs (1) and (2) as
13 14 15 16 17 18	AND ACTIVITIES.  (a) APPLICATION TO DISBURSEMENTS TO SUPER PACS AND OTHER PERSONS.—Section 319(b) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(b)) is amended—  (1) by redesignating paragraphs (1) and (2) as subparagraphs (A) and (B), respectively, and by
13 14 15 16 17 18 19 20	AND ACTIVITIES.  (a) APPLICATION TO DISBURSEMENTS TO SUPER PACS AND OTHER PERSONS.—Section 319(b) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(b)) is amended—  (1) by redesignating paragraphs (1) and (2) as subparagraphs (A) and (B), respectively, and by moving such subparagraphs 2 ems to the right;
13 14 15 16 17 18 19 20 21	AND ACTIVITIES.  (a) APPLICATION TO DISBURSEMENTS TO SUPER PACS AND OTHER PERSONS.—Section 319(b) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(b)) is amended—  (1) by redesignating paragraphs (1) and (2) as subparagraphs (A) and (B), respectively, and by moving such subparagraphs 2 ems to the right;  (2) by striking "As used in this section" and in-

- 1 (3) by adding at the end the following new 2 paragraph:
- 3 "(2) Contribution and donation.—For pur-4 poses of paragraphs (1) and (2) of subsection (a), 5 the term 'contribution or donation' includes any dis-6 bursement to a political committee which accepts do-7 nations or contributions that do not comply with any 8 of the limitations, prohibitions, and reporting re-9 quirements of this Act (or any disbursement to or on 10 behalf of any account of a political committee which 11 is established for the purpose of accepting such do-12 nations or contributions), or to any other person for 13 the purpose of funding an expenditure, independent 14 expenditure, or electioneering communication (as de-15 fined in section 304(f)(3).".
- 16 (b) Conditions Under Which Corporate PACs
- 17 May Make Contributions and Expenditures.—Sec-
- 18 tion 316(b) of such Act (52 U.S.C. 30118(b)) is amended
- 19 by adding at the end the following new paragraph:
- 20 "(8) A separate segregated fund established by a cor-
- 21 poration may not make a contribution or expenditure dur-
- 22 ing a year unless the fund has certified to the Commission
- 23 the following during the year:
- 24 "(A) Each individual who manages the fund,
- and who is responsible for exercising decision-mak-

1	ing authority for the fund, is a citizen of the United
2	States or is lawfully admitted for permanent resi-
3	dence in the United States.
4	"(B) No foreign national under section 319
5	participates in any way in the decision-making proc-
6	esses of the fund with regard to contributions or ex-
7	penditures under this Act.
8	"(C) The fund does not solicit or accept rec-
9	ommendations from any foreign national under sec-
10	tion 319 with respect to the contributions or expend-
11	itures made by the fund.
12	"(D) Any member of the board of directors of
13	the corporation who is a foreign national under sec-
14	tion 319 abstains from voting on matters concerning
15	the fund or its activities.".
16	SEC. 4103. AUDIT AND REPORT ON ILLICIT FOREIGN
17	MONEY IN FEDERAL ELECTIONS.
18	(a) IN GENERAL.—Title III of the Federal Election
19	Campaign Act of 1971 (52 U.S.C. 30101 et seq.), as
20	amended by section 1821, is further amended by inserting
21	after section 319A the following new section:
22	"SEC. 319B. AUDIT AND REPORT ON DISBURSEMENTS BY
23	FOREIGN NATIONALS.
24	"(a) Audit.—

1	"(1) In general.—The Commission shall con-
2	duct an audit after each Federal election cycle to de-
3	termine the incidence of illicit foreign money in such
4	Federal election cycle.
5	"(2) Procedures.—In carrying out paragraph
6	(1), the Commission shall conduct random audits of
7	any disbursements required to be reported under
8	this Act, in accordance with procedures established
9	by the Commission.
10	"(b) Report.—Not later than 180 days after the end
11	of each Federal election cycle, the Commission shall sub-
12	mit to Congress a report containing—
13	"(1) results of the audit required by subsection
14	(a)(1);
15	"(2) an analysis of the extent to which illicit
16	foreign money was used to carry out disinformation
17	and propaganda campaigns focused on depressing
18	turnout among rural communities and the success or
19	failure of these efforts, together with recommenda-
20	tions to address these efforts in future elections;
21	"(3) an analysis of the extent to which illicit
22	foreign money was used to carry out disinformation
23	and propaganda campaigns focused on depressing
24	turnout among African-American and other minority
25	communities and the success or failure of these ef-

1	forts,	together	with	recommendations	to	address
2	these	efforts in	future	elections;		

- "(4) an analysis of the extent to which illicit foreign money was used to carry out disinformation and propaganda campaigns focused on influencing military and veteran communities and the success or failure of these efforts, together with recommendations to address these efforts in future elections; and
- "(5) recommendations to address the presence of illicit foreign money in elections, as appropriate.

  "(c) DEFINITIONS.—As used in this section:
- "(1) The term 'Federal election cycle' means the period which begins on the day after the date of a regularly scheduled general election for Federal office and which ends on the date of the first regularly scheduled general election for Federal office held after such date.
- "(2) The term 'illicit foreign money' means any disbursement by a foreign national (as defined in section 319(b)) prohibited under such section.".
- 21 (b) EFFECTIVE DATE.—The amendment made by 22 subsection (a) shall apply with respect to the Federal elec-23 tion cycle that began during November 2020, and each 24 succeeding Federal election cycle.

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1	SEC. 4104. PROHIBITION ON CONTRIBUTIONS AND DONA-
2	TIONS BY FOREIGN NATIONALS IN CONNEC-
3	TION WITH BALLOT INITIATIVES AND
4	REFERENDA.
5	(a) In General.—Section 319(b) of the Federal
6	Election Campaign Act of 1971 (52 U.S.C. 30121(b)), as
7	amended by section 4102(a), is amended by adding at the
8	end the following new paragraph:
9	"(3) Federal, state, or local election.—
10	The term 'Federal, State, or local election' includes
11	a State or local ballot initiative or referendum.".
12	(b) Effective Date.—The amendment made by
13	this section shall apply with respect to elections held in
14	2022 or any succeeding year.
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	SEC. 4105. DISBURSEMENTS AND ACTIVITIES SUBJECT TO
15 16	· C ·
15	SEC. 4105. DISBURSEMENTS AND ACTIVITIES SUBJECT TO
15 16 17	SEC. 4105. DISBURSEMENTS AND ACTIVITIES SUBJECT TO FOREIGN MONEY BAN.
15 16 17 18	SEC. 4105. DISBURSEMENTS AND ACTIVITIES SUBJECT TO  FOREIGN MONEY BAN.  (a) DISBURSEMENTS DESCRIBED.—Section
15 16 17 18	SEC. 4105. DISBURSEMENTS AND ACTIVITIES SUBJECT TO  FOREIGN MONEY BAN.  (a) DISBURSEMENTS DESCRIBED.—Section  319(a)(1) of the Federal Election Campaign Act of 1971
15 16 17	SEC. 4105. DISBURSEMENTS AND ACTIVITIES SUBJECT TO  FOREIGN MONEY BAN.  (a) DISBURSEMENTS DESCRIBED.—Section  319(a)(1) of the Federal Election Campaign Act of 1971  (52 U.S.C. 30121(a)(1)), as amended by section 4101, is
15 16 17 18 19	SEC. 4105. DISBURSEMENTS AND ACTIVITIES SUBJECT TO  FOREIGN MONEY BAN.  (a) DISBURSEMENTS DESCRIBED.—Section  319(a)(1) of the Federal Election Campaign Act of 1971  (52 U.S.C. 30121(a)(1)), as amended by section 4101, is amended—
15 16 17 18 19 20 21	SEC. 4105. DISBURSEMENTS AND ACTIVITIES SUBJECT TO  FOREIGN MONEY BAN.  (a) DISBURSEMENTS DESCRIBED.—Section  319(a)(1) of the Federal Election Campaign Act of 1971  (52 U.S.C. 30121(a)(1)), as amended by section 4101, is amended—  (1) by striking "or" at the end of subparagraph
15 16 17 18 19 20 21	SEC. 4105. DISBURSEMENTS AND ACTIVITIES SUBJECT TO  FOREIGN MONEY BAN.  (a) DISBURSEMENTS DESCRIBED.—Section  319(a)(1) of the Federal Election Campaign Act of 1971  (52 U.S.C. 30121(a)(1)), as amended by section 4101, is amended—  (1) by striking "or" at the end of subparagraph  (B); and
15 16 17 18 19 20 21 22 23	SEC. 4105. DISBURSEMENTS AND ACTIVITIES SUBJECT TO  FOREIGN MONEY BAN.  (a) DISBURSEMENTS DESCRIBED.—Section  319(a)(1) of the Federal Election Campaign Act of 1971  (52 U.S.C. 30121(a)(1)), as amended by section 4101, is amended—  (1) by striking "or" at the end of subparagraph  (B); and  (2) by striking subparagraph (C) and inserting

	"(E) a	disbursen	nent for	an elect	ioneering
CO	ommunicati	on (withi	n the m	eaning o	f section
3	04(f)(3));				

"(F) a disbursement for a communication which is placed or promoted for a fee on a website, web application, or digital application that refers to a clearly identified candidate for election for Federal office and is disseminated within 60 days before a general, special or run-off election for the office sought by the candidate or 30 days before a primary or preference election, or a convention or caucus of a political party that has authority to nominate a candidate for the office sought by the candidate;

"(G) a disbursement for a broadcast, cable or satellite communication, or for a communication which is placed or promoted for a fee on a website, web application, or digital application, that promotes, supports, attacks or opposes the election of a clearly identified candidate for Federal, State, or local office (regardless of whether the communication contains express advocacy);

a disbursement for a broadcast, 1 "(H) 2 cable, or satellite communication, or for any 3 communication which is placed or promoted for 4 a fee on an online platform (as defined in sec-5 tion 304(k)(3), that discusses a national legis-6 lative issue of public importance in a year in 7 which a regularly scheduled general election for 8 Federal office is held, but only if the disburse-9 ment is made by a covered foreign national de-10 scribed in section 304(j)(3)(C);

- "(I) a disbursement by a covered foreign national described in section 304(j)(3)(C) to compensate any person for internet activity that promotes, supports, attacks or opposes the election of a clearly identified candidate for Federal, State, or local office (regardless of whether the activity contains express advocacy or the functional equivalent of express advocacy);
- 19 "(J) a disbursement for a Federal judicial 20 nomination communication (as defined in sec-21 tion 324(d)(3));".
- 22 (b) Effective Date.—The amendments made by 23 this section shall apply with respect to disbursements 24 made on or after the date of the enactment of this Act.

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1	SEC. 4106. PROHIBITING ESTABLISHMENT OF CORPORA-
2	TION TO CONCEAL ELECTION CONTRIBU-
3	TIONS AND DONATIONS BY FOREIGN NATION-
4	ALS.
5	(a) Prohibition.—Chapter 29 of title 18, United
6	States Code, as amended by section 1071(a) and section
7	1201(a), is amended by adding at the end the following:
8	"§ 614. Establishment of corporation to conceal elec-
9	tion contributions and donations by for-
10	eign nationals
11	"(a) Offense.—It shall be unlawful for an owner,
12	officer, attorney, or incorporation agent of a corporation,
13	company, or other entity to establish or use the corpora-
14	tion, company, or other entity with the intent to conceal
15	an activity of a foreign national (as defined in section 319
16	of the Federal Election Campaign Act of 1971 (52 U.S.C.
17	30121)) prohibited under such section 319.
18	"(b) Penalty.—Any person who violates subsection
19	(a) shall be imprisoned for not more than 5 years, fined
20	under this title, or both.".
21	(b) Table of Sections.—The table of sections for
22	chapter 29 of title 18, United States Code, as amended
23	by section 1071(b) and section 1201(b), is amended by
24	inserting after the item relating to section 613 the fol-
25	lowing:

"614. Establishment of corporation to conceal election contributions and donations by foreign nationals.".

1	PART 2—REPORTING OF CAMPAIGN-RELATED
2	DISBURSEMENTS
3	SEC. 4111. REPORTING OF CAMPAIGN-RELATED DISBURSE-
4	MENTS.
5	(a) Disclosure Requirements for Corpora-
6	TIONS, LABOR ORGANIZATIONS, AND CERTAIN OTHER
7	Entities.—
8	(1) In General.—Section 324 of the Federal
9	Election Campaign Act of 1971 (52 U.S.C. 30126)
10	is amended to read as follows:
11	"SEC. 324. DISCLOSURE OF CAMPAIGN-RELATED DISBURSE-
12	MENTS BY COVERED ORGANIZATIONS.
13	"(a) Disclosure Statement.—
14	"(1) In general.—Any covered organization
15	that makes campaign-related disbursements aggre-
16	gating more than \$10,000 in an election reporting
17	cycle shall, not later than 24 hours after each disclo-
18	sure date, file a statement with the Commission
19	made under penalty of perjury that contains the in-
20	formation described in paragraph (2)—
21	"(A) in the case of the first statement filed
22	under this subsection, for the period beginning
23	on the first day of the election reporting cycle
24	(or, if earlier, the period beginning one year be-

1	fore the first such disclosure date) and ending
2	on the first such disclosure date; and
3	"(B) in the case of any subsequent state-
4	ment filed under this subsection, for the period
5	beginning on the previous disclosure date and
6	ending on such disclosure date.
7	"(2) Information described.—The informa-
8	tion described in this paragraph is as follows:
9	"(A) The name of the covered organization
10	and the principal place of business of such or-
11	ganization and, in the case of a covered organi-
12	zation that is a corporation (other than a busi-
13	ness concern that is an issuer of a class of secu-
14	rities registered under section 12 of the Securi-
15	ties Exchange Act of 1934 (15 U.S.C. 78l) or
16	that is required to file reports under section
17	15(d) of that Act (15 U.S.C. 78o(d))) or an en-
18	tity described in subsection (e)(2), a list of the
19	beneficial owners (as defined in paragraph
20	(4)(A)) of the entity that—
21	"(i) identifies each beneficial owner by
22	name and current residential or business
23	street address; and
24	"(ii) if any beneficial owner exercises
25	control over the entity through another

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legal entity, such as a corporation, partnership, limited liability company, or trust, identifies each such other legal entity and each such beneficial owner who will use that other entity to exercise control over the entity.

"(B) The amount of each campaign-related disbursement made by such organization during the period covered by the statement of more than \$1,000, and the name and address of the person to whom the disbursement was made.

"(C) In the case of a campaign-related disbursement that is not a covered transfer, the election to which the campaign-related disbursement pertains and if the disbursement is made for a public communication, the name of any candidate identified in such communication and whether such communication is in support of or in opposition to a candidate.

"(D) A certification by the chief executive officer or person who is the head of the covered organization that the campaign-related disbursement is not made in cooperation, consultation, or concert with or at the request or suggestion of a candidate, authorized committee, or

1	agent of a candidate, political party, or agent of
2	a political party.
3	"(E)(i) If the covered organization makes
4	campaign-related disbursements using exclu-
5	sively funds in a segregated bank account con-
6	sisting of funds that were paid directly to such
7	account by persons other than the covered orga-
8	nization that controls the account, for each
9	such payment to the account—
10	"(I) the name and address of each
11	person who made such payment during the
12	period covered by the statement;
13	"(II) the date and amount of such
14	payment; and
15	"(III) the aggregate amount of all
16	such payments made by the person during
17	the period beginning on the first day of the
18	election reporting cycle (or, if earlier, the
19	period beginning one year before the dis-
20	closure date) and ending on the disclosure
21	date,
22	but only if such payment was made by a person
23	who made payments to the account in an aggre-
24	gate amount of \$10,000 or more during the pe-
25	riod beginning on the first day of the election

1	reporting cycle (or, if earlier, the period begin-
2	ning one year before the disclosure date) and
3	ending on the disclosure date.
4	"(ii) In any calendar year after 2022, sec-
5	tion 315(c)(1)(B) shall apply to the amount de-
6	scribed in clause (i) in the same manner as
7	such section applies to the limitations estab-
8	lished under subsections $(a)(1)(A)$ , $(a)(1)(B)$ ,
9	(a)(3), and (h) of such section, except that for
10	purposes of applying such section to the
11	amounts described in subsection (b), the 'base
12	period' shall be calendar year 2022.
13	"(F)(i) If the covered organization makes
14	campaign-related disbursements using funds
15	other than funds in a segregated bank account
16	described in subparagraph (E), for each pay-
17	ment to the covered organization—
18	"(I) the name and address of each
19	person who made such payment during the
20	period covered by the statement;
21	"(II) the date and amount of such
22	payment; and
23	"(III) the aggregate amount of all
24	such payments made by the person during
25	the period beginning on the first day of the

1	election reporting cycle (or, if earlier, the
2	period beginning one year before the dis-
3	closure date) and ending on the disclosure
4	date,
5	but only if such payment was made by a persor
6	who made payments to the covered organization
7	in an aggregate amount of \$10,000 or more
8	during the period beginning on the first day or
9	the election reporting cycle (or, if earlier, the
10	period beginning one year before the disclosure
11	date) and ending on the disclosure date.
12	"(ii) In any calendar year after 2022, sec-
13	tion 315(c)(1)(B) shall apply to the amount de-
14	scribed in clause (i) in the same manner as
15	such section applies to the limitations estab-
16	lished under subsections $(a)(1)(A)$ , $(a)(1)(B)$
17	(a)(3), and (h) of such section, except that for
18	purposes of applying such section to the
19	amounts described in subsection (b), the 'base
20	period' shall be calendar year 2022.
21	"(G) Such other information as required in
22	rules established by the Commission to promote
23	the purposes of this section.

"(3) Exceptions.—

1	(A) AMOUNTS RECEIVED IN ORDINARY
2	COURSE OF BUSINESS.—The requirement to in-
3	clude in a statement filed under paragraph (1)
4	the information described in paragraph (2)
5	shall not apply to amounts received by the cov-
6	ered organization in commercial transactions in
7	the ordinary course of any trade or business
8	conducted by the covered organization or in the
9	form of investments (other than investments by
10	the principal shareholder in a limited liability
11	corporation) in the covered organization. For
12	purposes of this subparagraph, amounts re-
13	ceived by a covered organization as remittances
14	from an employee to the employee's collective
15	bargaining representative shall be treated as
16	amounts received in commercial transactions in
17	the ordinary course of the business conducted
18	by the covered organization.
19	"(B) Donor restriction on use of
20	FUNDS.—The requirement to include in a state-
21	ment submitted under paragraph (1) the infor-
22	mation described in subparagraph (F) of para-
23	graph (2) shall not apply if—
24	"(i) the person described in such sub-

paragraph prohibited, in writing, the use of

1	the payment made by such person for cam-
2	paign-related disbursements; and
3	"(ii) the covered organization agreed
4	to follow the prohibition and deposited the
5	payment in an account which is segregated
6	from any account used to make campaign-
7	related disbursements.
8	"(C) THREAT OF HARASSMENT OR RE-
9	PRISAL.—The requirement to include any infor-
10	mation relating to the name or address of any
11	person (other than a candidate) in a statement
12	submitted under paragraph (1) shall not apply
13	if the inclusion of the information would subject
14	the person to serious threats, harassment, or
15	reprisals.
16	"(4) Other definitions.—For purposes of
17	this section:
18	"(A) Beneficial owner defined.—
19	"(i) In general.—Except as pro-
20	vided in clause (ii), the term 'beneficial
21	owner' means, with respect to any entity,
22	a natural person who, directly or indi-
23	rectly—

1	"(I) exercises substantial control
2	over an entity through ownership, vot-
3	ing rights, agreement, or otherwise; or
4	"(II) has a substantial interest in
5	or receives substantial economic bene-
6	fits from the assets of an entity.
7	"(ii) Exceptions.—The term bene-
8	ficial owner' shall not include—
9	"(I) a minor child;
10	"(II) a person acting as a nomi-
11	nee, intermediary, custodian, or agent
12	on behalf of another person;
13	"(III) a person acting solely as
14	an employee of an entity and whose
15	control over or economic benefits from
16	the entity derives solely from the em-
17	ployment status of the person;
18	"(IV) a person whose only inter-
19	est in an entity is through a right of
20	inheritance, unless the person also
21	meets the requirements of clause (i);
22	or
23	"(V) a creditor of an entity, un-
24	less the creditor also meets the re-
25	quirements of clause (i).

1	"(iii) Anti-abuse rule.—The excep-
2	tions under clause (ii) shall not apply if
3	used for the purpose of evading, circum-
4	venting, or abusing the provisions of clause
5	(i) or paragraph (2)(A).
6	"(B) DISCLOSURE DATE.—The term 'dis-
7	closure date' means—
8	"(i) the first date during any election
9	reporting cycle by which a person has
10	made campaign-related disbursements ag-
11	gregating more than \$10,000; and
12	"(ii) any other date during such elec-
13	tion reporting cycle by which a person has
14	made campaign-related disbursements ag-
15	gregating more than \$10,000 since the
16	most recent disclosure date for such elec-
17	tion reporting cycle.
18	"(C) ELECTION REPORTING CYCLE.—The
19	term 'election reporting cycle' means the 2-year
20	period beginning on the date of the most recent
21	general election for Federal office, except that
22	in the case of a campaign-related disbursement
23	for a Federal judicial nomination communica-
24	tion, such term means any calendar year in

1	which the campaign-related disbursement is
2	made.
3	"(D) Payment.—The term 'payment' in-
4	cludes any contribution, donation, transfer, pay-
5	ment of dues, or other payment.
6	"(b) Coordination With Other Provisions.—
7	"(1) OTHER REPORTS FILED WITH THE COM-
8	MISSION.—Information included in a statement filed
9	under this section may be excluded from statements
10	and reports filed under section 304.
11	"(2) Treatment as separate segregated
12	FUND.—A segregated bank account referred to in
13	subsection (a)(2)(E) may be treated as a separate
14	segregated fund for purposes of section 527(f)(3) of
15	the Internal Revenue Code of 1986.
16	"(c) FILING.—Statements required to be filed under
17	subsection (a) shall be subject to the requirements of sec-
18	tion 304(d) to the same extent and in the same manner
19	as if such reports had been required under subsection (c)
20	or (g) of section 304.
21	"(d) Campaign-Related Disbursement De-
22	FINED.—
23	"(1) In general.—In this section, the term
24	'campaign-related dishursement' means a dishurse-

1	ment by a covered organization for any of the fol-
2	lowing:
3	"(A) An independent expenditure which ex-
4	pressly advocates the election or defeat of a
5	clearly identified candidate for election for Fed-
6	eral office, or is the functional equivalent of ex-
7	press advocacy because, when taken as a whole,
8	it can be interpreted by a reasonable person
9	only as advocating the election or defeat of a
10	candidate for election for Federal office.
11	"(B) An applicable public communication.
12	"(C) An electioneering communication, as
13	defined in section $304(f)(3)$ .
14	"(D) A Federal judicial nomination com-
15	munication.
16	"(E) A covered transfer.
17	"(2) Applicable public communications.—
18	"(A) IN GENERAL.—The term 'applicable
19	public communication' means any public com-
20	munication that refers to a clearly identified
21	candidate for election for Federal office and
22	which promotes or supports the election of a
23	candidate for that office, or attacks or opposes
24	the election of a candidate for that office, with-

out regard to whether the communication ex-

1	pressly advocates a vote for or against a can-
2	didate for that office.
3	"(B) Exception.—Such term shall not in-
4	clude any news story, commentary, or editorial
5	distributed through the facilities of any broad-
6	casting station or any print, online, or digital
7	newspaper, magazine, publication, or periodical,
8	unless such facilities are owned or controlled by
9	any political party, political committee, or can-
10	didate.
11	"(3) Federal Judicial nomination commu-
12	NICATION.—
13	"(A) IN GENERAL.—The term 'Federal ju-
14	dicial nomination communication' means any
15	communication—
16	"(i) that is by means of any broad-
17	cast, cable, or satellite, paid internet, or
18	paid digital communication, paid pro-
19	motion, newspaper, magazine, outdoor ad-
20	vertising facility, mass mailing, telephone
21	bank, telephone messaging effort of more
22	than 500 substantially similar calls or elec-
23	tronic messages within a 30-day period, or
24	any other form of general public political
25	advertising; and

1	"(ii) which promotes, supports, at-
2	tacks, or opposes the nomination or Senate
3	confirmation of an individual as a Federal
4	judge or justice.
5	"(B) Exception.—Such term shall not in-
6	clude any news story, commentary, or editorial
7	distributed through the facilities of any broad-
8	casting station or any print, online, or digital
9	newspaper, magazine, publication, or periodical,
10	unless such facilities are owned or controlled by
11	any political party, political committee, or can-
12	didate.
13	"(4) Intent not required.—A disbursement
14	for an item described in subparagraph (A), (B), (C),
15	(D), or (E) of paragraph (1) shall be treated as a
16	campaign-related disbursement regardless of the in-
17	tent of the person making the disbursement.
18	"(e) Covered Organization Defined.—In this
19	section, the term 'covered organization' means any of the
20	following:
21	"(1) A corporation (other than an organization
22	described in section $501(c)(3)$ of the Internal Rev-
23	enue Code of 1986).
24	"(2) A limited liability corporation that is not
25	otherwise treated as a corporation for purposes of

1	this Act (other than an organization described in
2	section 501(c)(3) of the Internal Revenue Code of
3	1986).
4	"(3) An organization described in section
5	501(c) of such Code and exempt from taxation
6	under section 501(a) of such Code (other than an
7	organization described in section 501(c)(3) of such
8	Code).
9	"(4) A labor organization (as defined in section
10	316(b)).
11	"(5) Any political organization under section
12	527 of the Internal Revenue Code of 1986, other
13	than a political committee under this Act (except as
14	provided in paragraph (6)).
15	"(6) A political committee with an account that
16	accepts donations or contributions that do not com-
17	ply with the contribution limits or source prohibi-
18	tions under this Act, but only with respect to such
19	accounts.
20	"(f) COVERED TRANSFER DEFINED.—
21	"(1) In general.—In this section, the term
22	'covered transfer' means any transfer or payment of
23	funds by a covered organization to another person if

the covered organization—

1	"(A) designates, requests, or suggests that
2	the amounts be used for—
3	"(i) campaign-related disbursements
4	(other than covered transfers); or
5	"(ii) making a transfer to another
6	person for the purpose of making or pay-
7	ing for such campaign-related disburse-
8	ments;
9	"(B) made such transfer or payment in re-
10	sponse to a solicitation or other request for a
11	donation or payment for—
12	"(i) the making of or paying for cam-
13	paign-related disbursements (other than
14	covered transfers); or
15	"(ii) making a transfer to another
16	person for the purpose of making or pay-
17	ing for such campaign-related disburse-
18	ments;
19	"(C) engaged in discussions with the re-
20	cipient of the transfer or payment regarding—
21	"(i) the making of or paying for cam-
22	paign-related disbursements (other than
23	covered transfers); or
24	"(ii) donating or transferring any
25	amount of such transfer or payment to an-

1	other person for the purpose of making or
2	paying for such campaign-related disburse-
3	ments;
4	"(D) made campaign-related disburse-
5	ments (other than a covered transfer) in an ag-
6	gregate amount of \$50,000 or more during the
7	2-year period ending on the date of the transfer
8	or payment, or knew or had reason to know
9	that the person receiving the transfer or pay-
10	ment made such disbursements in such an ag-
11	gregate amount during that 2-year period; or
12	"(E) knew or had reason to know that the
13	person receiving the transfer or payment would
14	make campaign-related disbursements in an ag-
15	gregate amount of \$50,000 or more during the
16	2-year period beginning on the date of the
17	transfer or payment.
18	"(2) Exclusions.—The term 'covered transfer'
19	does not include any of the following:
20	"(A) A disbursement made by a covered
21	organization in a commercial transaction in the
22	ordinary course of any trade or business con-
23	ducted by the covered organization or in the
24	form of investments made by the covered orga-
25	nization.

1	"(B) A disbursement made by a covered
2	organization if—
3	"(i) the covered organization prohib-
4	ited, in writing, the use of such disburse-
5	ment for campaign-related disbursements;
6	and
7	"(ii) the recipient of the disbursement
8	agreed to follow the prohibition and depos-
9	ited the disbursement in an account which
10	is segregated from any account used to
11	make campaign-related disbursements.
12	"(3) Special rule regarding transfers
13	AMONG AFFILIATES.—
14	"(A) Special rule.—A transfer of an
15	amount by one covered organization to another
16	covered organization which is treated as a
17	transfer between affiliates under subparagraph
18	(C) shall be considered a covered transfer by
19	the covered organization which transfers the
20	amount only if the aggregate amount trans-
21	ferred during the year by such covered organi-
22	zation to that same covered organization is
23	equal to or greater than \$50,000.
24	"(B) Determination of amount of
25	CERTAIN PAYMENTS AMONG AFFILIATES.—In

1	determining the amount of a transfer between
2	affiliates for purposes of subparagraph (A), to
3	the extent that the transfer consists of funds
4	attributable to dues, fees, or assessments which
5	are paid by individuals on a regular, periodic
6	basis in accordance with a per-individual cal-
7	culation which is made on a regular basis, the
8	transfer shall be attributed to the individuals
9	paying the dues, fees, or assessments and shall
10	not be attributed to the covered organization.
11	"(C) Description of transfers be-
12	TWEEN AFFILIATES.—A transfer of amounts
13	from one covered organization to another cov-
14	ered organization shall be treated as a transfer
15	between affiliates if—
16	"(i) one of the organizations is an af-
17	filiate of the other organization; or
18	"(ii) each of the organizations is an
19	affiliate of the same organization,
20	except that the transfer shall not be treated as
21	a transfer between affiliates if one of the orga-
22	nizations is established for the purpose of mak-
23	ing campaign-related disbursements.
24	"(D) DETERMINATION OF AFFILIATE STA-
25	TUS —For nurnoses of subparagraph (C) a

1	covered organization is an affiliate of another
2	covered organization if—
3	"(i) the governing instrument of the
4	organization requires it to be bound by de-
5	cisions of the other organization;
6	"(ii) the governing board of the orga-
7	nization includes persons who are specifi-
8	cally designated representatives of the
9	other organization or are members of the
10	governing board, officers, or paid executive
11	staff members of the other organization, or
12	whose service on the governing board is
13	contingent upon the approval of the other
14	organization; or
15	"(iii) the organization is chartered by
16	the other organization.
17	"(E) COVERAGE OF TRANSFERS TO AF-
18	FILIATED SECTION $501(e)(3)$ ORGANIZA-
19	TIONS.—This paragraph shall apply with re-
20	spect to an amount transferred by a covered or-
21	ganization to an organization described in para-
22	graph (3) of section 501(c) of the Internal Rev-
23	enue Code of 1986 and exempt from tax under
24	section 501(a) of such Code in the same man-
25	ner as this paragraph applies to an amount

1	transferred	by	a	covered	organization	to	an-
2	other covere	d org	gai	nization.			

- 3 "(g) No Effect on Other Reporting Require-
- 4 MENTS.—Nothing in this section shall be construed to
- 5 waive or otherwise affect any other requirement of this
- 6 Act which relates to the reporting of campaign-related dis-
- 7 bursements.".
- 8 (2) Conforming Amendment.—Section
- 9 304(f)(6) of such Act (52 U.S.C. 30104) is amended
- 10 by striking "Any requirement" and inserting "Ex-
- 11 cept as provided in section 324(b), any require-
- ment".

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## 13 (b) Coordination With Fincen.—

amended by this section.

- (1) IN GENERAL.—The Director of the Financial Crimes Enforcement Network of the Department of the Treasury shall provide the Federal Election Commission with such information as necessary to assist in administering and enforcing section 324 of the Federal Election Campaign Act of 1971, as
  - (2) Report.—Not later than 6 months after the date of the enactment of this Act, the Chairman of the Federal Election Commission, in consultation with the Director of the Financial Crimes Enforcement Network of the Department of the Treasury,

1	shall submit to Congress a report with recommenda-
2	tions for providing further legislative authority to as-
3	sist in the administration and enforcement of such
4	section 324.
5	SEC. 4112. APPLICATION OF FOREIGN MONEY BAN TO DIS-
6	BURSEMENTS FOR CAMPAIGN-RELATED DIS-
7	BURSEMENTS CONSISTING OF COVERED
8	TRANSFERS.
9	Section 319(b)(2) of the Federal Election Campaign
10	Act of 1971 (52 U.S.C. 30121(a)(1)(A)), as amended by
11	section 4102, is amended—
12	(1) by striking "includes any disbursement"
13	and inserting "includes—
14	"(A) any disbursement";
15	(2) by striking the period at the end and insert-
16	ing "; and", and
17	(3) by adding at the end the following new sub-
18	paragraph:
19	"(B) any disbursement, other than a dis-
20	bursement described in section 324(a)(3)(A), to
21	another person who made a campaign-related
22	disbursement consisting of a covered transfer
23	(as described in section 324) during the 2-year
24	period ending on the date of the disburse-
25	ment.".

#### 1 SEC. 4113. EFFECTIVE DATE.

- 2 The amendments made by this part shall apply with
- 3 respect to disbursements made on or after January 1,
- 4 2022, and shall take effect without regard to whether or
- 5 not the Federal Election Commission has promulgated
- 6 regulations to carry out such amendments.

### 7 PART 3—OTHER ADMINISTRATIVE REFORMS

- 8 SEC. 4121. PETITION FOR CERTIORARI.
- 9 Section 307(a)(6) of the Federal Election Campaign
- 10 Act of 1971 (52 U.S.C. 30107(a)(6)) is amended by in-
- 11 serting "(including a proceeding before the Supreme
- 12 Court on certiorari)" after "appeal".
- 13 SEC. 4122. JUDICIAL REVIEW OF ACTIONS RELATED TO
- 14 CAMPAIGN FINANCE LAWS.
- 15 (a) IN GENERAL.—Title IV of the Federal Election
- 16 Campaign Act of 1971 (52 U.S.C. 30141 et seq.) is
- 17 amended by inserting after section 406 the following new
- 18 section:
- 19 "SEC. 407. JUDICIAL REVIEW.
- 20 "(a) In General.—If any action is brought for de-
- 21 claratory or injunctive relief to challenge, whether facially
- 22 or as-applied, the constitutionality or lawfulness of any
- 23 provision of this Act or of chapter 95 or 96 of the Internal
- 24 Revenue Code of 1986, or is brought to with respect to
- 25 any action of the Commission under chapter 95 or 96 of

- 1 the Internal Revenue Code of 1986, the following rules2 shall apply:
- 3 "(1) The action shall be filed in the United 4 States District Court for the District of Columbia 5 and an appeal from the decision of the district court 6 may be taken to the Court of Appeals for the Dis-7 trict of Columbia Circuit.
  - "(2) In the case of an action relating to declaratory or injunctive relief to challenge the constitutionality of a provision, the party filing the action shall concurrently deliver a copy of the complaint to the Clerk of the House of Representatives and the Secretary of the Senate.
    - "(3) It shall be the duty of the United States
      District Court for the District of Columbia and the
      Court of Appeals for the District of Columbia Circuit to advance on the docket and to expedite to the
      greatest possible extent the disposition of the action
      and appeal.
- "(b) CLARIFYING SCOPE OF JURISDICTION.—If an action at the time of its commencement is not subject to subsection (a), but an amendment, counterclaim, cross-claim, affirmative defense, or any other pleading or motion is filed challenging, whether facially or as-applied, the constitutionality or lawfulness of this Act or of chapter 95

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- 1 or 96 of the Internal Revenue Code of 1986, or is brought
- 2 to with respect to any action of the Commission under
- 3 chapter 95 or 96 of the Internal Revenue Code of 1986,
- 4 the district court shall transfer the action to the District
- 5 Court for the District of Columbia, and the action shall
- 6 thereafter be conducted pursuant to subsection (a).
- 7 "(c) Intervention by Members of Congress.—
- 8 In any action described in subsection (a) relating to de-
- 9 claratory or injunctive relief to challenge the constitu-
- 10 tionality of a provision, any Member of the House of Rep-
- 11 resentatives (including a Delegate or Resident Commis-
- 12 sioner to the Congress) or Senate shall have the right to
- 13 intervene either in support of or opposition to the position
- 14 of a party to the case regarding the constitutionality of
- 15 the provision. To avoid duplication of efforts and reduce
- 16 the burdens placed on the parties to the action, the court
- 17 in any such action may make such orders as it considers
- 18 necessary, including orders to require interveners taking
- 19 similar positions to file joint papers or to be represented
- 20 by a single attorney at oral argument.
- 21 "(d) Challenge by Members of Congress.—Any
- 22 Member of Congress may bring an action, subject to the
- 23 special rules described in subsection (a), for declaratory
- 24 or injunctive relief to challenge, whether facially or as-ap-

- 1 plied, the constitutionality of any provision of this Act or
- 2 chapter 95 or 96 of the Internal Revenue Code of 1986.".
- 3 (b) Conforming Amendments.—
- 4 (1) Section 9011 of the Internal Revenue Code
- of 1986 is amended to read as follows:
- 6 "SEC. 9011. JUDICIAL REVIEW.
- 7 "For provisions relating to judicial review of certifi-
- 8 cations, determinations, and actions by the Commission
- 9 under this chapter, see section 407 of the Federal Election
- 10 Campaign Act of 1971.".
- 11 (2) Section 9041 of the Internal Revenue Code
- of 1986 is amended to read as follows:
- 13 "SEC. 9041. JUDICIAL REVIEW.
- 14 "For provisions relating to judicial review of actions
- 15 by the Commission under this chapter, see section 407 of
- 16 the Federal Election Campaign Act of 1971.".
- 17 (3) Section 310 of the Federal Election Cam-
- paign Act of 1971 (52 U.S.C. 30110) is repealed.
- 19 (4) Section 403 of the Bipartisan Campaign
- 20 Reform Act of 2002 (52 U.S.C. 30110 note) is re-
- 21 pealed.
- (c) Effective Date.—The amendments made by
- 23 this section shall apply to actions brought on or after Jan-
- 24 uary 1, 2021.

# 1 Subtitle C—Honest Ads

- 2 SEC. 4201. SHORT TITLE.
- This subtitle may be cited as the "Honest Ads Act".
- 4 SEC. 4202. PURPOSE.
- 5 The purpose of this subtitle is to enhance the integ-
- 6 rity of American democracy and national security by im-
- 7 proving disclosure requirements for online political adver-
- 8 tisements in order to uphold the Supreme Court's well-
- 9 established standard that the electorate bears the right to
- 10 be fully informed.

#### 11 SEC. 4203. FINDINGS.

- 12 Congress makes the following findings:
- 13 (1) On January 6, 2017, the Office of the Di-
- rector of National Intelligence published a report ti-
- 15 tled "Assessing Russian Activities and Intentions in
- Recent U.S. Elections", noting that "Russian Presi-
- 17 dent Vladimir Putin ordered an influence campaign
- in 2016 aimed at the US presidential election \*\*\*".
- Moscow's influence campaign followed a Russian
- 20 messaging strategy that blends covert intelligence
- operation—such as cyber activity—with overt efforts
- by Russian Government agencies, state-funded
- 23 media, third-party intermediaries, and paid social
- 24 media users or "trolls".

- 1 (2) On November 24, 2016, The Washington
  2 Post reported findings from 2 teams of independent
  3 researchers that concluded Russians "exploited
  4 American-made technology platforms to attack U.S.
  5 democracy at a particularly vulnerable moment \*\*\*
  6 as part of a broadly effective strategy of sowing dis7 trust in U.S. democracy and its leaders.".
  - (3) Findings from a 2017 study on the manipulation of public opinion through social media conducted by the Computational Propaganda Research Project at the Oxford Internet Institute found that the Kremlin is using pro-Russian bots to manipulate public discourse to a highly targeted audience. With a sample of nearly 1,300,000 tweets, researchers found that in the 2016 election's 3 decisive States, propaganda constituted 40 percent of the sampled election-related tweets that went to Pennsylvanians, 34 percent to Michigan voters, and 30 percent to those in Wisconsin. In other swing States, the figure reached 42 percent in Missouri, 41 percent in Florida, 40 percent in North Carolina, 38 percent in Colorado, and 35 percent in Ohio.
  - (4) On September 6, 2017, the nation's largest social media platform disclosed that between June 2015 and May 2017, Russian entities purchased

- \$100,000 in political advertisements, publishing roughly 3,000 ads linked to fake accounts associated with the Internet Research Agency, a pro-Kremlin organization. According to the company, the ads purchased focused "on amplifying divisive social and political messages \*\*\*".
  - (5) In 2002, the Bipartisan Campaign Reform Act became law, establishing disclosure requirements for political advertisements distributed from a television or radio broadcast station or provider of cable or satellite television. In 2003, the Supreme Court upheld regulations on electioneering communications established under the Act, noting that such requirements "provide the electorate with information and insure that the voters are fully informed about the person or group who is speaking.".
  - (6) According to a study from Borrell Associates, in 2016, \$1,415,000,000 was spent on online advertising, more than quadruple the amount in 2012.
  - (7) The reach of a few large internet platforms—larger than any broadcast, satellite, or cable provider—has greatly facilitated the scope and effectiveness of disinformation campaigns. For instance, the largest platform has over 210,000,000 Ameri-

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- cans users—over 160,000,000 of them on a daily basis. By contrast, the largest cable television provider has 22,430,000 subscribers, while the largest satellite television provider has 21,000,000 subscribers. And the most-watched television broadcast in United States history had 118,000,000 viewers.
  - (8) The public nature of broadcast television, radio, and satellite ensures a level of publicity for any political advertisement. These communications are accessible to the press, fact-checkers, and political opponents; this creates strong disincentives for a candidate to disseminate materially false, inflammatory, or contradictory messages to the public. Social media platforms, in contrast, can target portions of the electorate with direct, ephemeral advertisements often on the basis of private information the platform has on individuals, enabling political advertisements that are contradictory, racially or socially inflammatory, or materially false.
  - (9) According to comScore, 2 companies own 8 of the 10 most popular smart phone applications as of June 2017, including the most popular social media and email services—which deliver information and news to users without requiring proactivity by the user. Those same 2 companies accounted for 99

- percent of revenue growth from digital advertising in 2 2016, including 77 percent of gross spending. 79 3 percent of online Americans—representing 68 per-4 cent of all Americans—use the single largest social 5 network, while 66 percent of these users are most
- 6 likely to get their news from that site.

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- (10) In its 2006 rulemaking, the Federal Election Commission noted that only 18 percent of all Americans cited the internet as their leading source of news about the 2004 Presidential election; by contrast, the Pew Research Center found that 65 percent of Americans identified an internet-based source as their leading source of information for the 2016 election.
  - (11) The Federal Election Commission, the independent Federal agency charged with protecting the integrity of the Federal campaign finance process by providing transparency and administering campaign finance laws, has failed to take action to address online political advertisements.
  - (12) In testimony before the Senate Select Committee on Intelligence titled, "Disinformation: A Primer in Russian Active Measures and Influence Campaigns", multiple expert witnesses testified that while the disinformation tactics of foreign adver-

saries have not necessarily changed, social media

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2 services now provide "platform[s] practically purpose-built for active measures[.]" Similarly, as Gen. 3 4 Keith B. Alexander (RET.), the former Director of 5 the National Security Agency, testified, during the 6 Cold War "if the Soviet Union sought to manipulate 7 information flow, it would have to do so principally 8 through its own propaganda outlets or through ac-9 tive measures that would generate specific news: 10 planting of leaflets, inciting of violence, creation of 11 other false materials and narratives. But the news 12 itself was hard to manipulate because it would have 13 required actual control of the organs of media, which 14 took long-term efforts to penetrate. Today, however, 15 because the clear majority of the information on so-16 cial media sites is uncurated and there is a rapid 17 proliferation of information sources and other sites 18 that can reinforce information, there is an increasing 19 likelihood that the information available to average 20 consumers may be inaccurate (whether intentionally 21 or otherwise) and may be more easily manipulable 22 than in prior eras.". 23 (13) Current regulations on political advertise-

ments do not provide sufficient transparency to up-

1	hold the public's right to be fully informed about po-
2	litical advertisements made online.
3	SEC. 4204. SENSE OF CONGRESS.
4	It is the sense of Congress that—
5	(1) the dramatic increase in digital political ad-
6	vertisements, and the growing centrality of online
7	platforms in the lives of Americans, requires the
8	Congress and the Federal Election Commission to
9	take meaningful action to ensure that laws and reg-
10	ulations provide the accountability and transparency
11	that is fundamental to our democracy;
12	(2) free and fair elections require both trans-
13	parency and accountability which give the public a
14	right to know the true sources of funding for polit-
15	ical advertisements in order to make informed polit-
16	ical choices and hold elected officials accountable;
17	and
18	(3) transparency of funding for political adver-
19	tisements is essential to enforce other campaign fi-
20	nance laws, including the prohibition on campaign
21	spending by foreign nationals.
22	SEC. 4205. EXPANSION OF DEFINITION OF PUBLIC COMMU-
23	NICATION.
24	(a) In General.—Paragraph (22) of section 301 of
25	the Federal Election Campaign Act of 1971 (52 U.S.C.

1	30101(22)) is amended by striking "or satellite commu-
2	nication" and inserting "satellite, paid internet, or paid
3	digital communication".
4	(b) Treatment of Contributions and Expendi-
5	TURES.—Section 301 of such Act (52 U.S.C. 30101) is
6	amended—
7	(1) in paragraph (8)(B)(v), by striking "on
8	broadcasting stations, or in newspapers, magazines,
9	or similar types of general public political adver-
10	tising" and inserting "in any public communica-
11	tion"; and
12	(2) in paragraph (9)(B)—
13	(A) by amending clause (i) to read as fol-
14	lows:
15	"(i) any news story, commentary, or
16	editorial distributed through the facilities
17	of any broadcasting station or any print,
18	online, or digital newspaper, magazine,
19	blog, publication, or periodical, unless such
20	broadcasting, print, online, or digital facili-
21	ties are owned or controlled by any polit-
22	ical party, political committee, or can-
23	didate;"; and
24	(B) in clause (iv), by striking "on broad-
25	casting stations, or in newspapers, magazines.

1	or similar types of general public political ad-
2	vertising" and inserting "in any public commu-
3	nication".
4	(c) DISCLOSURE AND DISCLAIMER STATEMENTS.—
5	Subsection (a) of section 318 of such Act (52 U.S.C.
6	30120) is amended—
7	(1) by striking "financing any communication
8	through any broadcasting station, newspaper, maga-
9	zine, outdoor advertising facility, mailing, or any
10	other type of general public political advertising"
11	and inserting "financing any public communication";
12	and
13	(2) by striking "solicits any contribution
14	through any broadcasting station, newspaper, maga-
15	zine, outdoor advertising facility, mailing, or any
16	other type of general public political advertising"
17	and inserting "solicits any contribution through any
18	public communication".
19	SEC. 4206. EXPANSION OF DEFINITION OF ELECTION-
20	EERING COMMUNICATION.
21	(a) Expansion to Online Communications.—
22	(1) Application to qualified internet and
23	DIGITAL COMMUNICATIONS.—
24	(A) IN GENERAL.—Subparagraph (A) of
25	section 304(f)(3) of the Federal Election Cam-

- paign Act of 1971 (52 U.S.C. 30104(f)(3)(A)) 1 2 is amended by striking "or satellite communica-3 tion" each place it appears in clauses (i) and (ii) and inserting "satellite, or qualified internet 4 5 or digital communication". 6 (B) QUALIFIED INTERNET OR DIGITAL 7 COMMUNICATION.—Paragraph (3) of section 8 304(f) of such Act (52 U.S.C. 30104(f)) is 9 amended by adding at the end the following 10 new subparagraph: "(D) QUALIFIED INTERNET OR DIGITAL 11 COMMUNICATION.—The term 'qualified internet 12 13 or digital communication' means any commu-14 nication which is placed or promoted for a fee 15 on an online platform (as defined in subsection (k)(3).". 16 17 Nonapplication of relevant (2)18 TORATE TO ONLINE COMMUNICATIONS.—Section 19 (52)U.S.C. 304(f)(3)(A)(i)(III)of Act such 20 30104(f)(3)(A)(i)(III)) is amended by inserting "any broadcast, cable, or satellite" before "communica-21 22 tion". 23 (3)News EXEMPTION.—Section

304(f)(3)(B)(i)

of

such

30104(f)(3)(B)(i)) is amended to read as follows:

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1	"(i) a communication appearing in a
2	news story, commentary, or editorial dis-
3	tributed through the facilities of any
4	broadcasting station or any online or dig-
5	ital newspaper, magazine, blog, publica-
6	tion, or periodical, unless such broad-
7	casting, online, or digital facilities are
8	owned or controlled by any political party,
9	political committee, or candidate;".
10	(b) Effective Date.—The amendments made by
11	this section shall apply with respect to communications
12	made on or after January 1, 2022.
13	SEC. 4207. APPLICATION OF DISCLAIMER STATEMENTS TO
14	ONLINE COMMUNICATIONS.
15	(a) Clear and Conspicuous Manner Require-
16	MENT.—Subsection (a) of section 318 of the Federal Elec-
	MENT.—Subsection (a) of section 510 of the Federal Elec-
17	tion Campaign Act of 1971 (52 U.S.C. 30120(a)) is
	tion Campaign Act of 1971 (52 U.S.C. 30120(a)) is
18	tion Campaign Act of 1971 (52 U.S.C. 30120(a)) is amended—
18 19	tion Campaign Act of 1971 (52 U.S.C. 30120(a)) is amended—  (1) by striking "shall clearly state" each place
18 19 20	tion Campaign Act of 1971 (52 U.S.C. 30120(a)) is amended—  (1) by striking "shall clearly state" each place it appears in paragraphs (1), (2), and (3) and in-
18 19 20 21	tion Campaign Act of 1971 (52 U.S.C. 30120(a)) is amended—  (1) by striking "shall clearly state" each place it appears in paragraphs (1), (2), and (3) and inserting "shall state in a clear and conspicuous man-
18 19 20 21 22	tion Campaign Act of 1971 (52 U.S.C. 30120(a)) is amended—  (1) by striking "shall clearly state" each place it appears in paragraphs (1), (2), and (3) and inserting "shall state in a clear and conspicuous manner"; and

1	conspicuous manner if it is difficult to read or hear
2	or if the placement is easily overlooked.".
3	(b) Special Rules for Qualified Internet of
4	DIGITAL COMMUNICATIONS.—
5	(1) IN GENERAL.—Section 318 of such Act (52
6	U.S.C. 30120) is amended by adding at the end the
7	following new subsection:
8	"(e) Special Rules for Qualified Internet of
9	DIGITAL COMMUNICATIONS.—
10	"(1) Special rules with respect to state-
11	MENTS.—In the case of any qualified internet or
12	digital communication (as defined in section
13	304(f)(3)(D)) which is disseminated through a me-
14	dium in which the provision of all of the information
15	specified in this section is not possible, the commu-
16	nication shall, in a clear and conspicuous manner—
17	"(A) state the name of the person who
18	paid for the communication; and
19	"(B) provide a means for the recipient of
20	the communication to obtain the remainder of
21	the information required under this section with
22	minimal effort and without receiving or viewing
23	any additional material other than such re-
24	quired information

1	"(2) Safe harbor for determining clear
2	AND CONSPICUOUS MANNER.—A statement in quali-
3	fied internet or digital communication (as defined in
4	section $304(f)(3)(D)$ ) shall be considered to be made
5	in a clear and conspicuous manner as provided in
6	subsection (a) if the communication meets the fol-
7	lowing requirements:
8	"(A) TEXT OR GRAPHIC COMMUNICA-
9	TIONS.—In the case of a text or graphic com-
10	munication, the statement—
11	"(i) appears in letters at least as large
12	as the majority of the text in the commu-
13	nication; and
14	"(ii) meets the requirements of para-
15	graphs (2) and (3) of subsection (c).
16	"(B) Audio communications.—In the
17	case of an audio communication, the statement
18	is spoken in a clearly audible and intelligible
19	manner at the beginning or end of the commu-
20	nication and lasts at least 3 seconds.
21	"(C) VIDEO COMMUNICATIONS.—In the
22	case of a video communication which also in-
23	cludes audio, the statement—
24	"(i) is included at either the beginning
25	or the end of the communication: and

1	"(ii) is made both in—
2	"(I) a written format that meets
3	the requirements of subparagraph (A)
4	and appears for at least 4 seconds;
5	and
6	"(II) an audible format that
7	meets the requirements of subpara-
8	graph (B).
9	"(D) OTHER COMMUNICATIONS.—In the
10	case of any other type of communication, the
11	statement is at least as clear and conspicuous
12	as the statement specified in subparagraph (A),
13	(B), or (C).".
14	(2) Nonapplication of Certain excep-
15	TIONS.—The exceptions provided in section
16	110.11(f)(1)(i) and (ii) of title 11, Code of Federal
17	Regulations, or any successor to such rules, shall
18	have no application to qualified internet or digital
19	communications (as defined in section 304(f)(3)(D)
20	of the Federal Election Campaign Act of 1971).
21	(c) Modification of Additional Requirements
22	FOR CERTAIN COMMUNICATIONS.—Section 318(d) of such
23	Act (52 U.S.C. 30120(d)) is amended—
24	(1) in paragraph (1)(A)—

1	(A) by striking "which is transmitted
2	through radio" and inserting "which is in an
3	audio format''; and
4	(B) by striking "BY RADIO" in the heading
5	and inserting "AUDIO FORMAT";
6	(2) in paragraph (1)(B)—
7	(A) by striking "which is transmitted
8	through television" and inserting "which is in
9	video format"; and
10	(B) by striking "BY TELEVISION" in the
11	heading and inserting "VIDEO FORMAT"; and
12	(3) in paragraph (2)—
13	(A) by striking "transmitted through radio
14	or television" and inserting "made in audio or
15	video format"; and
16	(B) by striking "through television" in the
17	second sentence and inserting "in video for-
18	mat".
19	SEC. 4208. POLITICAL RECORD REQUIREMENTS FOR ON-
20	LINE PLATFORMS.
21	(a) In General.—Section 304 of the Federal Elec-
22	tion Campaign Act of 1971 (52 U.S.C. 30104), as amend-
23	ed by section 4002, is amended by adding at the end the
24	following new subsection:

1	"(k) Disclosure of Certain Online Advertise
2	MENTS.—
3	"(1) In general.—
4	"(A) REQUIREMENTS FOR ONLINE PLAT
5	FORMS.—An online platform shall maintain
6	and make available for online public inspection
7	in machine readable format, a complete record
8	of any request to purchase on such online plat
9	form a qualified political advertisement which is
10	made by a person whose aggregate requests to
11	purchase qualified political advertisements or
12	such online platform during the calendar year
13	exceeds \$500.
14	"(B) REQUIREMENTS FOR ADVER
15	TISERS.—Any person who requests to purchase
16	a qualified political advertisement on an online
17	platform shall provide the online platform with
18	such information as is necessary for the online
19	platform to comply with the requirements of
20	subparagraph (A).
21	"(2) Contents of Record.—A record main
22	tained under paragraph (1)(A) shall contain—
23	"(A) a digital copy of the qualified politica
24	advertisement.

1	"(B) a description of the audience targeted
2	by the advertisement, the number of views gen-
3	erated from the advertisement, and the date
4	and time that the advertisement is first dis-
5	played and last displayed; and
6	"(C) information regarding—
7	"(i) the average rate charged for the
8	advertisement;
9	"(ii) the name of the candidate to
10	which the advertisement refers and the of-
11	fice to which the candidate is seeking elec-
12	tion, the election to which the advertise-
13	ment refers, or the national legislative
14	issue to which the advertisement refers (as
15	applicable);
16	"(iii) in the case of a request made
17	by, or on behalf of, a candidate, the name
18	of the candidate, the authorized committee
19	of the candidate, and the treasurer of such
20	committee; and
21	"(iv) in the case of any request not
22	described in clause (iii), the name of the
23	person purchasing the advertisement, the
24	name and address of a contact person for
25	such person and a list of the chief execu-

1	tive officers or members of the executive
2	committee or of the board of directors of
3	such person.
4	"(3) Online Platform.—For purposes of this
5	subsection, the term 'online platform' means any
6	public-facing website, web application, or digital ap-
7	plication (including a social network, ad network, or
8	search engine) which—
9	"(A) sells qualified political advertise-
10	ments; and
11	"(B) has 50,000,000 or more unique
12	monthly United States visitors or users for a
13	majority of months during the preceding 12
14	months.
15	"(4) Qualified political advertisement.—
16	For purposes of this subsection, the term 'qualified
17	political advertisement' means any advertisement
18	(including search engine marketing, display adver-
19	tisements, video advertisements, native advertise-
20	ments, and sponsorships) that—
21	"(A) is made by or on behalf of a can-
22	didate; or
23	"(B) communicates a message relating to
24	any political matter of national importance, in-
25	cluding—

1	"(i) a candidate;
2	"(ii) any election to Federal office; or
3	"(iii) a national legislative issue of
4	public importance.
5	"(5) Time to maintain file.—The informa-
6	tion required under this subsection shall be made
7	available as soon as possible and shall be retained by
8	the online platform for a period of not less than 4
9	years.
10	"(6) Penalties.—For penalties for failure by
11	online platforms, and persons requesting to purchase
12	a qualified political advertisement on online plat-
13	forms, to comply with the requirements of this sub-
14	section, see section 309.".
15	(b) Rulemaking.—Not later than 120 days after the
16	date of the enactment of this Act, the Federal Election
17	Commission shall establish rules—
18	(1) requiring common data formats for the
19	record required to be maintained under section
20	304(j) of the Federal Election Campaign Act of
21	1971 (as added by subsection (a)) so that all online
22	platforms submit and maintain data online in a com-
23	mon, machine-readable and publicly accessible for-
24	mat; and

1	(2) establishing search interface requirements
2	relating to such record, including searches by can-
3	didate name, issue, purchaser, and date.
4	(c) Reporting.—Not later than 2 years after the
5	date of the enactment of this Act, and biannually there-
6	after, the Chairman of the Federal Election Commission
7	shall submit a report to Congress on—
8	(1) matters relating to compliance with and the
9	enforcement of the requirements of section 304(k) of
10	the Federal Election Campaign Act of 1971, as
11	added by subsection (a);
12	(2) recommendations for any modifications to
13	such section to assist in carrying out its purposes;
14	and
15	(3) identifying ways to bring transparency and
16	accountability to political advertisements distributed
17	online for free.
18	SEC. 4209. PREVENTING CONTRIBUTIONS, EXPENDITURES,
19	INDEPENDENT EXPENDITURES, AND DIS-
20	BURSEMENTS FOR ELECTIONEERING COM-
21	MUNICATIONS BY FOREIGN NATIONALS IN
22	THE FORM OF ONLINE ADVERTISING.
23	Section 319 of the Federal Election Campaign Act
24	of 1971 (52 U.S.C. 30121), as amended by section

1	4101(b),	is further	amended	by a	dding a	at t	he e	end :	the i	fol	-
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- 2 lowing new subsection:
- 3 "(d) Responsibilities of Broadcast Stations,
- 4 Providers of Cable and Satellite Television, and
- 5 Online Platforms.—Each television or radio broadcast
- 6 station, provider of cable or satellite television, or online
- 7 platform (as defined in section 304(k)(3)) shall make rea-
- 8 sonable efforts to ensure that communications described
- 9 in section 318(a) and made available by such station, pro-
- 10 vider, or platform are not purchased by a foreign national,
- 11 directly or indirectly.".
- 12 SEC. 4210. REQUIRING ONLINE PLATFORMS TO DISPLAY
- 13 NOTICES IDENTIFYING SPONSORS OF POLIT-
- 14 ICAL ADVERTISEMENTS AND TO ENSURE NO-
- 15 TICES CONTINUE TO BE PRESENT WHEN AD-
- 16 VERTISEMENTS ARE SHARED.
- 17 (a) In General.—Section 304 of the Federal Elec-
- 18 tion Campaign Act of 1971 (52 U.S.C. 30104), as amend-
- 19 ed by section 4002 and section 4208(a), is amended by
- 20 adding at the end the following new subsection:
- 21 "(1) Ensuring Display and Sharing of Sponsor
- 22 Identification in Online Political Advertise-
- 23 MENTS.—
- 24 "(1) REQUIREMENT.—An online platform dis-
- 25 playing a qualified political advertisement shall—

1	"(A) display with the advertisement a visi-
2	ble notice identifying the sponsor of the adver-
3	tisement (or, if it is not practical for the plat-
4	form to display such a notice, a notice that the
5	advertisement is sponsored by a person other
6	than the platform); and
7	"(B) ensure that the notice will continue to
8	be displayed if a viewer of the advertisement
9	shares the advertisement with others on that
10	platform.
11	"(2) Definitions.—In this subsection—
12	"(A) the term 'online platform' has the
13	meaning given such term in subsection (k)(3);
14	and
15	"(B) the term "qualified political adver-
16	tisement' has the meaning given such term in
17	subsection $(k)(4)$ .".
18	(b) Effective Date.—The amendment made by
19	subsection (a) shall apply with respect to advertisements
20	displayed on or after the 120-day period which begins on
21	the date of the enactment of this Act.
22	Subtitle D—Stand By Every Ad
23	SEC. 4301. SHORT TITLE.
24	This subtitle may be cited as the "Stand By Every
25	Ad Act".

## 1 SEC. 4302. STAND BY EVERY AD.

2	(a) Expanded Disclaimer Requirements for
3	CERTAIN COMMUNICATIONS.—Section 318 of the Federal
4	Election Campaign Act of 1971 (52 U.S.C. 30120), as
5	amended by section 4207(b)(1), is further amended—
6	(1) by redesignating subsection (e) as sub-
7	section (f); and
8	(2) by inserting after subsection (d) the fol-
9	lowing new subsection:
10	"(e) Expanded Disclaimer Requirements for
11	COMMUNICATIONS NOT AUTHORIZED BY CANDIDATES OR
12	COMMITTEES.—
13	"(1) In general.—Except as provided in para-
14	graph (6), any communication described in para-
15	graph (3) of subsection (a) which is transmitted in
16	an audio or video format (including an internet or
17	digital communication), or which is an internet or
18	digital communication transmitted in a text or
19	graphic format, shall include, in addition to the re-
20	quirements of paragraph (3) of subsection (a), the
21	following:
22	"(A) The individual disclosure statement
23	described in paragraph (2)(A) (if the person
24	paying for the communication is an individual)
25	or the organizational disclosure statement de-

1	scribed in paragraph (2)(B) (if the person pay-
2	ing for the communication is not an individual).
3	"(B) If the communication is transmitted
4	in a video format, or is an internet or digital
5	communication which is transmitted in a text or
6	graphic format, and is paid for in whole or in
7	part with a payment which is treated as a cam-
8	paign-related disbursement under section 324—
9	"(i) the Top Five Funders list (if ap-
10	plicable); or
11	"(ii) in the case of a communication
12	which, as determined on the basis of cri-
13	teria established in regulations issued by
14	the Commission, is of such short duration
15	that including the Top Five Funders list in
16	the communication would constitute a
17	hardship to the person paying for the com-
18	munication by requiring a disproportionate
19	amount of the content of the communica-
20	tion to consist of the Top Five Funders
21	list, the name of a website which contains
22	the Top Five Funders list (if applicable)
23	or, in the case of an internet or digital
24	communication, a hyperlink to such
25	website.

1	"(C) If the communication is transmitted
2	in an audio format and is paid for in whole or
3	in part with a payment which is treated as a
4	campaign-related disbursement under section
5	324—
6	"(i) the Top Two Funders list (if ap-
7	plicable); or
8	"(ii) in the case of a communication
9	which, as determined on the basis of cri-
10	teria established in regulations issued by
11	the Commission, is of such short duration
12	that including the Top Two Funders list in
13	the communication would constitute a
14	hardship to the person paying for the com-
15	munication by requiring a disproportionate
16	amount of the content of the communica-
17	tion to consist of the Top Two Funders
18	list, the name of a website which contains
19	the Top Two Funders list (if applicable).
20	"(2) Disclosure statements described.—
21	"(A) Individual disclosure state-
22	MENTS.—The individual disclosure statement
23	described in this subparagraph is the following:
24	'I am . and I approve this

1 message.', with the blank filled in with the
2 name of the applicable individual.
3 "(B) Organizational disclosur
4 STATEMENTS.—The organizational disclosur
5 statement described in this subparagraph is th
6 following: 'I am, th
7 of, an
8 approves this message.
9 with—
10 "(i) the first blank to be filled in with
11 the name of the applicable individual;
12 "(ii) the second blank to be filled i
with the title of the applicable individual
14 and
15 "(iii) the third and fourth blank eac
to be filled in with the name of the organi
zation or other person paying for the com
18 munication.
19 "(3) Method of conveyance of state
20 MENT.—
21 "(A) COMMUNICATIONS IN TEXT OF
22 GRAPHIC FORMAT.—In the case of a commu
nication to which this subsection applies which
is transmitted in a text or graphic format, th
25 disclosure statements required under paragrap

1	(1) shall appear in letters at least as large as
2	the majority of the text in the communication.
3	"(B) Communications transmitted in
4	AUDIO FORMAT.—In the case of a communica-
5	tion to which this subsection applies which is
6	transmitted in an audio format, the disclosure
7	statements required under paragraph (1) shall
8	be made by audio by the applicable individual
9	in a clear and conspicuous manner.
10	"(C) Communications transmitted in
11	VIDEO FORMAT.—In the case of a communica-
12	tion to which this subsection applies which is
13	transmitted in a video format, the information
14	required under paragraph (1)—
15	"(i) shall appear in writing at the end
16	of the communication or in a crawl along
17	the bottom of the communication in a clear
18	and conspicuous manner, with a reasonable
19	degree of color contrast between the back-
20	ground and the printed statement, for a
21	period of at least 6 seconds; and
22	"(ii) shall also be conveyed by an
23	unobscured, full-screen view of the applica-
24	ble individual or by the applicable indi-
25	vidual making the statement in voice-over

1	accompanied by a clearly identifiable pho-
2	tograph or similar image of the individual,
3	except in the case of a Top Five Funders
4	list.
5	"(4) Applicable individual defined.—The
6	term 'applicable individual' means, with respect to a
7	communication to which this subsection applies—
8	"(A) if the communication is paid for by
9	an individual, the individual involved;
10	"(B) if the communication is paid for by a
11	corporation, the chief executive officer of the
12	corporation (or, if the corporation does not have
13	a chief executive officer, the highest ranking of-
14	ficial of the corporation);
15	"(C) if the communication is paid for by a
16	labor organization, the highest ranking officer
17	of the labor organization; and
18	"(D) if the communication is paid for by
19	any other person, the highest ranking official of
20	such person.
21	"(5) Top five funders list and top two
22	FUNDERS LIST DEFINED.—
23	"(A) TOP FIVE FUNDERS LIST.—The term
24	'Top Five Funders list' means, with respect to
25	a communication which is paid for in whole or

in part with a campaign-related disbursement (as defined in section 324), a list of the five persons who, during the 12-month period ending on the date of the disbursement, provided the largest payments of any type in an aggregate amount equal to or exceeding \$10,000 to the person who is paying for the communication and the amount of the payments each such person provided. If two or more people provided the fifth largest of such payments, the person paying for the communication shall select one of those persons to be included on the Top Five Funders list.

"(B) Top Two Funders List.—The term 'Top Two Funders list' means, with respect to a communication which is paid for in whole or in part with a campaign-related disbursement (as defined in section 324), a list of the persons who, during the 12-month period ending on the date of the disbursement, provided the largest and the second largest payments of any type in an aggregate amount equal to or exceeding \$10,000 to the person who is paying for the communication and the amount of the payments each such person provided. If two or

1	more persons provided the second largest of
2	such payments, the person paying for the com-
3	munication shall select one of those persons to
4	be included on the Top Two Funders list.
5	"(C) EXCLUSION OF CERTAIN PAY-
6	MENTS.—For purposes of subparagraphs (A)
7	and (B), in determining the amount of pay-
8	ments made by a person to a person paying for
9	a communication, there shall be excluded the
10	following:
11	"(i) Any amounts provided in the or-
12	dinary course of any trade or business con-
13	ducted by the person paying for the com-
14	munication or in the form of investments
15	in the person paying for the communica-
16	tion.
17	"(ii) Any payment which the person
18	prohibited, in writing, from being used for
19	campaign-related disbursements, but only
20	if the person paying for the communication
21	agreed to follow the prohibition and depos-

ited the payment in an account which is

segregated from any account used to make

campaign-related disbursements.

22

23

1	"(6) Special rules for certain commu-
2	NICATIONS.—
3	"(A) EXCEPTION FOR COMMUNICATIONS
4	PAID FOR BY POLITICAL PARTIES AND CERTAIN
5	POLITICAL COMMITTEES.—This subsection does
6	not apply to any communication to which sub-
7	section (d)(2) applies.
8	"(B) Treatment of video communica-
9	TIONS LASTING 10 SECONDS OR LESS.—In the
10	case of a communication to which this sub-
11	section applies which is transmitted in a video
12	format, or is an internet or digital communica-
13	tion which is transmitted in a text or graphic
14	format, the communication shall meet the fol-
15	lowing requirements:
16	"(i) The communication shall include
17	the individual disclosure statement de-
18	scribed in paragraph (2)(A) (if the person
19	paying for the communication is an indi-
20	vidual) or the organizational disclosure
21	statement described in paragraph (2)(B)
22	(if the person paying for the communica-
23	tion is not an individual).
24	"(ii) The statement described in
25	clause (i) shall appear in writing at the

1	end of the communication, or in a crawl
2	along the bottom of the communication, in
3	a clear and conspicuous manner, with a
4	reasonable degree of color contrast between
5	the background and the printed statement,
6	for a period of at least 4 seconds.
7	"(iii) The communication shall in-
8	clude, in a clear and conspicuous manner,
9	a website address with a landing page
10	which will provide all of the information
11	described in paragraph (1) with respect to
12	the communication. Such address shall ap-
13	pear for the full duration of the commu-
14	nication.
15	"(iv) To the extent that the format in
16	which the communication is made permits
17	the use of a hyperlink, the communication
18	shall include a hyperlink to the website ad-
19	dress described in clause (iii).".
20	(b) Application of Expanded Requirements to
21	Public Communications Consisting of Campaign-
22	Related Disbursements.—
23	(1) In general.—Section 318(a) of such Act
24	(52 U.S.C. 30120(a)) is amended by striking "for
25	the purpose of financing communications expressly

1	advocating the election or defeat of a clearly identi-
2	fied candidate" and inserting "for a campaign-re-
3	lated disbursement, as defined in section 324, con-
4	sisting of a public communication".
5	(2) Clarification of exemption from in-
6	CLUSION OF CANDIDATE DISCLAIMER STATEMENT IN
7	FEDERAL JUDICIAL NOMINATION COMMUNICA-
8	TIONS.—Section 318(a)(3) of such Act (52 U.S.C
9	30120(a)(3)) is amended by striking "shall state"
10	and inserting "shall (except in the case of a Federal
11	judicial nomination communication, as defined in
12	section $324(d)(3)$ ) state".
13	(c) Exception for Communications Paid for by
14	POLITICAL PARTIES AND CERTAIN POLITICAL COMMIT-
15	TEES.—Section 318(d)(2) of such Act (52 U.S.C
16	30120(d)(2)) is amended—
17	(1) in the heading, by striking "OTHERS" and
18	inserting "CERTAIN POLITICAL COMMITTEES";
19	(2) by striking "Any communication" and in-
20	serting "(A) Any communication";
21	(3) by inserting "which (except to the extent
22	provided in subparagraph (B)) is paid for by a polit-
23	ical committee (including a political committee of $\varepsilon$
24	political party) and" after "subsection (a)";

1	(4) by striking "or other person" each place it
2	appears; and
3	(5) by adding at the end the following new sub-
4	paragraph:
5	"(B)(i) This paragraph does not apply to a
6	communication paid for in whole or in part during
7	a calendar year with a campaign-related disburse-
8	ment, but only if the covered organization making
9	the campaign-related disbursement made campaign-
10	related disbursements (as defined in section 324) ag-
11	gregating more than \$10,000 during such calendar
12	year.
13	"(ii) For purposes of clause (i), in determining
14	the amount of campaign-related disbursements made
15	by a covered organization during a year, there shall
16	be excluded the following:
17	"(I) Any amounts received by the covered
18	organization in the ordinary course of any trade
19	or business conducted by the covered organiza-
20	tion or in the form of investments in the cov-
21	ered organization.
22	"(II) Any amounts received by the covered
23	organization from a person who prohibited, in
24	writing, the organization from using such
25	amounts for campaign-related disbursements,

1	but only if the covered organization agreed to
2	follow the prohibition and deposited the
3	amounts in an account which is segregated
4	from any account used to make campaign-re-
5	lated disbursements.".
6	SEC. 4303. DISCLAIMER REQUIREMENTS FOR COMMUNICA-
7	TIONS MADE THROUGH PRERECORDED TELE-
8	PHONE CALLS.
9	(a) Application of Requirements.—
10	(1) In general.—Section 318(a) of the Fed-
11	eral Election Campaign Act of 1971 (52 U.S.C.
12	30120(a)), as amended by section 4205(c), is
13	amended by striking "public communication" each
14	place it appears and inserting the following: "public
15	communication (including a telephone call consisting
16	in substantial part of a prerecorded audio mes-
17	sage)".
18	(2) Application to communications sub-
19	JECT TO EXPANDED DISCLAIMER REQUIREMENTS.—
20	Section 318(e)(1) of such Act (52 U.S.C.
21	30120(e)(1)), as added by section $4302(a)$ , is

video format" and inserting "which is transmitted in an audio or video format or which consists of a tele-

amended in the matter preceding subparagraph (A)

by striking "which is transmitted in an audio or

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- phone call consisting in substantial part of aprerecorded audio message".
- 3 (b) Treatment as Communication Transmitted4 In Audio Format.—
- 5 (1) COMMUNICATIONS BY CANDIDATES OR AU-6 THORIZED PERSONS.—Section 318(d) of such Act 7 (52 U.S.C. 30120(d)) is amended by adding at the 8 end the following new paragraph:
- 9 "(3) Prefecorded Telephone Calls.—Any 10 communication described in paragraph (1), (2), or 11 (3) of subsection (a) (other than a communication 12 which is subject to subsection (e)) which is a tele-13 phone call consisting in substantial part of a 14 prerecorded audio message shall include, in addition 15 to the requirements of such paragraph, the audio 16 statement required under subparagraph (A) of para-17 graph (1) or the audio statement required under 18 paragraph (2) (whichever is applicable), except that 19 the statement shall be made at the beginning of the 20 telephone call.".
  - (2) COMMUNICATIONS SUBJECT TO EXPANDED DISCLAIMER REQUIREMENTS.—Section 318(e)(3) of such Act (52 U.S.C. 30120(e)(3)), as added by section 4302(a), is amended by adding at the end the following new subparagraph:

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1	"(D) Prefectorded telephone
2	CALLS.—In the case of a communication to
3	which this subsection applies which is a tele-
4	phone call consisting in substantial part of a
5	prerecorded audio message, the communication
6	shall be considered to be transmitted in an
7	audio format.".
8	SEC. 4304. NO EXPANSION OF PERSONS SUBJECT TO DIS-
9	CLAIMER REQUIREMENTS ON INTERNET
10	COMMUNICATIONS.
11	Nothing in this subtitle or the amendments made by
12	this subtitle may be construed to require any person who
13	is not required under section 318 of the Federal Election
14	Campaign Act of 1971 to include a disclaimer on commu-
15	nications made by the person through the internet to in-
16	clude any disclaimer on any such communications.
17	SEC. 4305. EFFECTIVE DATE.
18	The amendments made by this subtitle shall apply
19	with respect to communications made on or after January
20	1, 2022, and shall take effect without regard to whether
21	or not the Federal Election Commission has promulgated
22	regulations to carry out such amendments.

1	Subtitle E—Deterring Foreign
2	<b>Interference in Elections</b>
3	PART 1—DETERRENCE UNDER FEDERAL
4	<b>ELECTION CAMPAIGN ACT OF 1971</b>
5	SEC. 4401. RESTRICTIONS ON EXCHANGE OF CAMPAIGN IN-
6	FORMATION BETWEEN CANDIDATES AND
7	FOREIGN POWERS.
8	Section 319 of the Federal Election Campaign Act
9	of 1971 (52 U.S.C. 30121), as amended by section
10	4101(b) and section 4209, is further amended by adding
11	at the end the following new subsection:
12	"(e) Restrictions on Exchange of Information
13	Between Candidates and Foreign Powers.—
14	"(1) Treatment of offer to share non-
15	PUBLIC CAMPAIGN MATERIAL AS SOLICITATION OF
16	CONTRIBUTION FROM FOREIGN NATIONAL.—If a
17	candidate or an individual affiliated with the cam-
18	paign of a candidate, or if a political committee or
19	an individual affiliated with a political committee,
20	provides or offers to provide nonpublic campaign
21	material to a covered foreign national or to another
22	person whom the candidate, committee, or individual
23	knows or has reason to know will provide the mate-
24	rial to a covered foreign national, the candidate,
25	committee or individual (as the case may be) shall

1	be considered for purposes of this section to have so-
2	licited a contribution or donation described in sub-
3	section (a)(1)(A) from a foreign national.
4	"(2) Definitions.—In this subsection, the fol-
5	lowing definitions apply:
6	"(A) The term 'candidate' means an indi-
7	vidual who seeks nomination for, or election to,
8	any Federal, State, or local public office.
9	"(B) The term 'covered foreign national'
10	has the meaning given such term in section
11	304(j)(3)(C).
12	"(C) The term 'individual affiliated with a
13	campaign' means, with respect to a candidate,
14	an employee of any organization legally author-
15	ized under Federal, State, or local law to sup-
16	port the candidate's campaign for nomination
17	for, or election to, any Federal, State, or local
18	public office, as well as any independent con-
19	tractor of such an organization and any indi-
20	vidual who performs services on behalf of the
21	organization, whether paid or unpaid.
22	"(D) The term 'individual affiliated with a
23	political committee' means, with respect to a
24	political committee, an employee of the com-
25	mittee as well as any independent contractor of

the committee and any individual who performs services on behalf of the committee, whether paid or unpaid.

"(E) The term 'nonpublic campaign material' means, with respect to a candidate or a political committee, campaign material that is produced by the candidate or the committee or produced at the candidate or committee's expense or request which is not distributed or made available to the general public or otherwise in the public domain, including polling and focus group data and opposition research, except that such term does not include material produced for purposes of consultations relating solely to the candidate's or committee's position on a legislative or policy matter.".

## 17 SEC. 4402. CLARIFICATION OF STANDARD FOR DETER18 MINING EXISTENCE OF COORDINATION BE19 TWEEN CAMPAIGNS AND OUTSIDE INTER20 ESTS.

- Section 315(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(a)) is amended by adding at the end the following new paragraph:
- 24 "(10) For purposes of paragraph (7), an expenditure 25 or disbursement may be considered to have been made in

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1	cooperation, consultation, or concert with, or coordinated
2	with, a person without regard to whether or not the co-
3	operation, consultation, or coordination is carried out pur-
4	suant to agreement or formal collaboration.".
5	SEC. 4403. PROHIBITION ON PROVISION OF SUBSTANTIAL
6	ASSISTANCE RELATING TO CONTRIBUTION
7	OR DONATION BY FOREIGN NATIONALS.
8	Section 319 of the Federal Election Campaign Act
9	of 1971 (52 U.S.C. 30121), as amended by section
10	4101(a), section 4101(b), section 4105, section 4209, and
11	section 4401, is further amended—
12	(1) in subsection (a)—
13	(A) by striking "or" at the end of para-
14	graph (2);
15	(B) by striking the period at the end of
16	paragraph (3) and inserting "; or"; and
17	(C) by adding at the end the following:
18	"(4) a person to knowingly provide substantial
19	assistance to another person in carrying out an ac-
20	tivity described in paragraph (1), (2), or (3)."; and
21	(2) by adding at the end the following new sub-
22	sections:
23	"(f) Knowingly Described.—
24	"(1) In general.—For purposes of subsection
25	(a)(4), the term 'knowingly' means actual knowl-

1	edge, constructive knowledge, awareness of pertinent
2	facts that would lead a reasonable person to con-
3	clude there is a substantial probability, or awareness
4	of pertinent facts that would lead a reasonable per-
5	son to conduct a reasonable inquiry to establish—
6	"(A) with respect to an activity described
7	in subsection (a)(1), that the contribution, do-
8	nation, expenditure, independent expenditure,
9	or disbursement is from a foreign national;
10	"(B) with respect to an activity described
11	in subsection (a)(2), that the contribution or
12	donation solicited, accepted, or received is from
13	a foreign national; and
14	"(C) with respect to an activity described
15	in subsection (a)(3), that the person directing,
16	dictating, controlling, or directly or indirectly
17	participating in the decision-making process is
18	a foreign national.
19	"(2) Pertinent facts.—For purposes of
20	paragraph (1), pertinent facts include, but are not
21	limited to, that the person making the contribution,
22	donation, expenditure, independent expenditure, or
23	disbursement, or that the person from whom the
24	contribution or donation is solicited, accepted, or re-

ceived, or that the person directing, dictating, con-

1	trolling, or directly or indirectly participating in the
2	decision-making process—
3	"(A) uses a foreign passport or passport
4	number for identification purposes;
5	"(B) provides a foreign address;
6	"(C) uses a check or other written instru-
7	ment drawn on a foreign bank, or by a wire
8	transfer from a foreign bank, in carrying out
9	the activity; or
10	"(D) resides abroad.
11	"(g) Substantial Assistance Defined.—As used
12	in this section, the term 'substantial assistance' means,
13	with respect to an activity prohibited by paragraph (1),
14	(2), or (3) of subsection (a), involvement with an intent
15	to facilitate successful completion of the activity.".
	to facilitate successful completion of the activity
	SEC. 4404. CLARIFICATION OF APPLICATION OF FOREIGN
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	SEC. 4404. CLARIFICATION OF APPLICATION OF FOREIGN
16 17	SEC. 4404. CLARIFICATION OF APPLICATION OF FOREIGN MONEY BAN.
16 17 18	SEC. 4404. CLARIFICATION OF APPLICATION OF FOREIGN  MONEY BAN.  (a) CLARIFICATION OF TREATMENT OF PROVISION
16 17 18 19	SEC. 4404. CLARIFICATION OF APPLICATION OF FOREIGN  MONEY BAN.  (a) CLARIFICATION OF TREATMENT OF PROVISION  OF CERTAIN INFORMATION AS CONTRIBUTION OR DONA-
16 17 18 19 20	SEC. 4404. CLARIFICATION OF APPLICATION OF FOREIGN MONEY BAN.  (a) CLARIFICATION OF TREATMENT OF PROVISION OF CERTAIN INFORMATION AS CONTRIBUTION OR DONA- TION OF A THING OF VALUE.—Section 319 of the Federal
16 17 18 19 20 21	SEC. 4404. CLARIFICATION OF APPLICATION OF FOREIGN MONEY BAN.  (a) CLARIFICATION OF TREATMENT OF PROVISION OF CERTAIN INFORMATION AS CONTRIBUTION OR DONA- TION OF A THING OF VALUE.—Section 319 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121), as

1	"(h) Clarification of Treatment of Provision
2	OF CERTAIN INFORMATION AS CONTRIBUTION OR DONA-
3	TION OF A THING OF VALUE.—For purposes of this sec-
4	tion, a 'contribution or donation of money or other thing
5	of value' includes the provision of opposition research,
6	polling, or other non-public information relating to a can-
7	didate for election for a Federal, State, or local office for
8	the purpose of influencing the election, regardless of
9	whether such research, polling, or information has mone-
10	tary value, except that nothing in this subsection shall be
11	construed to treat the mere provision of an opinion about
12	a candidate as a thing of value for purposes of this sec-
13	tion.".
14	(b) Clarification of Application of Foreign
14	(b) Clarification of Application of Foreign
<ul><li>14</li><li>15</li><li>16</li></ul>	(b) Clarification of Application of Foreign Money Ban to All Contributions and Donations
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	(b) Clarification of Application of Foreign Money Ban to All Contributions and Donations of Things of Value and to All Solicitations of
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	(b) Clarification of Application of Foreign Money Ban to All Contributions and Donations of Things of Value and to All Solicitations of Contributions and Donations of Things of
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li></ul>	(b) Clarification of Application of Foreign Money Ban to All Contributions and Donations of Things of Value and to All Solicitations of Contributions and Donations of Things of Value.—Section 319(a) of such Act (52 U.S.C.
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	(b) Clarification of Application of Foreign Money Ban to All Contributions and Donations of Things of Value and to All Solicitations of Contributions and Donations of Things of Value.—Section 319(a) of such Act (52 U.S.C. 30121(a)), as amended by section 4105 and section 4403,
14 15 16 17 18 19 20	(b) Clarification of Application of Foreign Money Ban to All Contributions and Donations of Things of Value and to All Solicitations of Contributions and Donations of Things of Value.—Section 319(a) of such Act (52 U.S.C. 30121(a)), as amended by section 4105 and section 4403, is amended—
14 15 16 17 18 19 20 21	(b) Clarification of Application of Foreign Money Ban to All Contributions and Donations of Things of Value and to All Solicitations of Contributions and Donations of Things of Value.—Section 319(a) of such Act (52 U.S.C. 30121(a)), as amended by section 4105 and section 4403, is amended—  (1) in paragraph (1)(A), by striking "promise
14 15 16 17 18 19 20 21 22	(b) Clarification of Application of Foreign Money Ban to All Contributions and Donations of Things of Value and to All Solicitations of Contributions and Donations of Things of Value.—Section 319(a) of such Act (52 U.S.C. 30121(a)), as amended by section 4105 and section 4403, is amended—  (1) in paragraph (1)(A), by striking "promise to make a contribution or donation" and inserting

1	value, or to make an express or implied promise to
2	make such a contribution or donation,"; and
3	(3) by amending paragraph (2) to read as fol-
4	lows:
5	"(2) a person to solicit, accept, or receive (di-
6	rectly or indirectly) a contribution, donation, or dis-
7	bursement described in paragraph (1), or to solicit,
8	accept, or receive (directly or indirectly) an express
9	or implied promise to make such a contribution or
10	donation, from a foreign national;".
11	PART 2—NOTIFYING STATES OF
12	DISINFORMATION CAMPAIGNS BY FOREIGN
12 13	DISINFORMATION CAMPAIGNS BY FOREIGN NATIONALS
13	NATIONALS
13 14	NATIONALS SEC. 4411. NOTIFYING STATES OF DISINFORMATION CAM-
13 14 15	NATIONALS SEC. 4411. NOTIFYING STATES OF DISINFORMATION CAMPAIGNS BY FOREIGN NATIONALS.
13 14 15 16 17	NATIONALS  SEC. 4411. NOTIFYING STATES OF DISINFORMATION CAM- PAIGNS BY FOREIGN NATIONALS.  (a) REQUIRING DISCLOSURE.—If the Federal Elec-
13 14 15 16 17	NATIONALS  SEC. 4411. NOTIFYING STATES OF DISINFORMATION CAM- PAIGNS BY FOREIGN NATIONALS.  (a) REQUIRING DISCLOSURE.—If the Federal Election Commission makes a determination that a foreign na-
13 14 15 16 17	NATIONALS  SEC. 4411. NOTIFYING STATES OF DISINFORMATION CAM- PAIGNS BY FOREIGN NATIONALS.  (a) REQUIRING DISCLOSURE.—If the Federal Election Commission makes a determination that a foreign national has initiated or has attempted to initiate a
13 14 15 16 17 18	NATIONALS  SEC. 4411. NOTIFYING STATES OF DISINFORMATION CAM- PAIGNS BY FOREIGN NATIONALS.  (a) REQUIRING DISCLOSURE.—If the Federal Election Commission makes a determination that a foreign national has initiated or has attempted to initiate a disinformation campaign targeted at an election for public
13 14 15 16 17 18 19 20	NATIONALS  SEC. 4411. NOTIFYING STATES OF DISINFORMATION CAM- PAIGNS BY FOREIGN NATIONALS.  (a) REQUIRING DISCLOSURE.—If the Federal Election Commission makes a determination that a foreign national has initiated or has attempted to initiate a disinformation campaign targeted at an election for public office held in a State, the Commission shall notify the
13 14 15 16 17 18 19 20 21	NATIONALS  SEC. 4411. NOTIFYING STATES OF DISINFORMATION CAM- PAIGNS BY FOREIGN NATIONALS.  (a) REQUIRING DISCLOSURE.—If the Federal Election Commission makes a determination that a foreign national has initiated or has attempted to initiate a disinformation campaign targeted at an election for public office held in a State, the Commission shall notify the State involved of the determination not later than 30 days

1	319(b) of the Federal Election Campaign Act of 1971 (52
2	U.S.C. 30121(b)).
3	PART 3—PROHIBITING USE OF DEEPFAKES IN
4	ELECTION CAMPAIGNS
5	SEC. 4421. PROHIBITION ON DISTRIBUTION OF MATERI-
6	ALLY DECEPTIVE AUDIO OR VISUAL MEDIA
7	PRIOR TO ELECTION.
8	(a) In General.—Title III of the Federal Election
9	Campaign Act of 1971 (52 U.S.C. 30101 et seq.) is
10	amended by adding at the end the following new section:
11	"SEC. 325. PROHIBITION ON DISTRIBUTION OF MATERI-
12	ALLY DECEPTIVE MEDIA PRIOR TO ELEC-
13	TION.
14	"(a) In General.—Except as provided in sub-
15	sections (b) and (c), a person, political committee, or other
16	entity shall not, within 60 days of an election for Federal
17	office at which a candidate for elective office will appear
18	on the ballot, distribute, with actual malice, materially de-
19	ceptive audio or visual media of the candidate with the
20	intent to injure the candidate's reputation or to deceive
21	a voter into voting for or against the candidate.
22	"(b) Exception.—
12	
23	"(1) REQUIRED LANGUAGE.—The prohibition
23	"(1) Required language.—The prohibition in subsection (a) does not apply if the audio or vis-

1	"(A) a disclosure stating: "This
2	has been manipulated."; and
3	"(B) filled in the blank in the disclosure
4	under subparagraph (A), the term 'image',
5	'video', or 'audio', as most accurately describes
6	the media.
7	"(2) Visual media.—For visual media, the
8	text of the disclosure shall appear in a size that is
9	easily readable by the average viewer and no smaller
10	than the largest font size of other text appearing in
11	the visual media. If the visual media does not in-
12	clude any other text, the disclosure shall appear in
13	a size that is easily readable by the average viewer.
14	For visual media that is video, the disclosure shall
15	appear for the duration of the video.
16	"(3) Audio-only media.—If the media con-
17	sists of audio only, the disclosure shall be read in a
18	clearly spoken manner and in a pitch that can be
19	easily heard by the average listener, at the beginning
20	of the audio, at the end of the audio, and, if the
21	audio is greater than 2 minutes in length, inter-
22	spersed within the audio at intervals of not greater
23	than 2 minutes each.
24	"(c) Inapplicability to Certain Entities.—This
25	section does not apply to the following:

"(1) A radio or television broadcasting station, including a cable or satellite television operator, programmer, or producer, that broadcasts materially deceptive audio or visual media prohibited by this section as part of a bona fide newscast, news interview, news documentary, or on-the-spot coverage of bona fide news events, if the broadcast clearly acknowledges through content or a disclosure, in a manner that can be easily heard or read by the average listener or viewer, that there are questions about the authenticity of the materially deceptive audio or visual media.

- "(2) A radio or television broadcasting station, including a cable or satellite television operator, programmer, or producer, when it is paid to broadcast materially deceptive audio or visual media.
- "(3) An internet website, or a regularly published newspaper, magazine, or other periodical of general circulation, including an internet or electronic publication, that routinely carries news and commentary of general interest, and that publishes materially deceptive audio or visual media prohibited by this section, if the publication clearly states that the materially deceptive audio or visual media does

not accurately represent the speech or conduct of the
 candidate.

"(4) Materially deceptive audio or visual media that constitutes satire or parody.

## "(d) CIVIL ACTION.—

"(1) Injunctive or other equitable relief prohibiting the distribution of audio or visual media distribution of audio or visual media in violation of this section may seek injunctive or other equitable relief prohibiting the distribution of audio or visual media in violation of this section. An action under this paragraph shall be entitled to precedence in accordance with the Federal Rules of Civil Procedure.

"(2) Damages.—A candidate for elective office whose voice or likeness appears in a materially deceptive audio or visual media distributed in violation of this section may bring an action for general or special damages against the person, committee, or other entity that distributed the materially deceptive audio or visual media. The court may also award a prevailing party reasonable attorney's fees and costs. This paragraph shall not be construed to limit or preclude a plaintiff from securing or recovering any other available remedy.

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1	"(3) Burden of proof.—In any civil action
2	alleging a violation of this section, the plaintiff shall
3	bear the burden of establishing the violation through
4	clear and convincing evidence.
5	"(e) Rule of Construction.—This section shall
6	not be construed to alter or negate any rights, obligations,
7	or immunities of an interactive service provider under sec-
8	tion 230 of title 47, United States Code.

- 9 "(f) MATERIALLY DECEPTIVE AUDIO OR VISUAL 10 MEDIA DEFINED.—In this section, the term 'materially 11 deceptive audio or visual media' means an image or an 12 audio or video recording of a candidate's appearance, 13 speech, or conduct that has been intentionally manipulated 14 in a manner such that both of the following conditions 15 are met:
- "(1) The image or audio or video recording
  would falsely appear to a reasonable person to be
  authentic.
  - "(2) The image or audio or video recording would cause a reasonable person to have a fundamentally different understanding or impression of the expressive content of the image or audio or video recording than that person would have if the person were hearing or seeing the unaltered, original version of the image or audio or video recording.".

1	(b) Criminal Penalties.—Section 309(d)(1) of the
2	Federal Election Campaign Act of 1971 (52 U.S.C.
3	30109(d)(1)), as amended by section 4004, is further
4	amended by adding at the end the following new subpara-
5	graph:
6	"(G) Any person who knowingly and will-
7	fully commits a violation of section 325 shall be
8	fined not more than \$100,000, imprisoned not
9	more than 5 years, or both.".
10	(c) Effect on Defamation Action.—For pur-
11	poses of an action for defamation, a violation of section
12	325 of the Federal Election Campaign Act of 1971, as
13	added by subsection (a), shall constitute defamation per
<ul><li>13</li><li>14</li></ul>	added by subsection (a), shall constitute defamation per se.
14	se.
14 15	se.  PART 4—ASSESSMENT OF EXEMPTION OF REG-
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	PART 4—ASSESSMENT OF EXEMPTION OF REGISTRATION REQUIREMENTS UNDER FARA
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	PART 4—ASSESSMENT OF EXEMPTION OF REGISTRATION REQUIREMENTS UNDER FARA FOR REGISTERED LOBBYISTS
14 15 16 17 18	PART 4—ASSESSMENT OF EXEMPTION OF REGISTRATION REQUIREMENTS UNDER FARA FOR REGISTERED LOBBYISTS  SEC. 4431. ASSESSMENT OF EXEMPTION OF REGISTRATION
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	PART 4—ASSESSMENT OF EXEMPTION OF REGISTRATION REQUIREMENTS UNDER FARA FOR REGISTERED LOBBYISTS  SEC. 4431. ASSESSMENT OF EXEMPTION OF REGISTRATION REQUIREMENTS UNDER FARA FOR REG-
14 15 16 17 18 19 20	PART 4—ASSESSMENT OF EXEMPTION OF REGISTRATION REQUIREMENTS UNDER FARA FOR REGISTERED LOBBYISTS  SEC. 4431. ASSESSMENT OF EXEMPTION OF REGISTRATION REQUIREMENTS UNDER FARA FOR REGISTRATION ISTERED LOBBYISTS.
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li><li>20</li><li>21</li></ul>	PART 4—ASSESSMENT OF EXEMPTION OF REGISTRATION REQUIREMENTS UNDER FARA FOR REGISTERED LOBBYISTS  SEC. 4431. ASSESSMENT OF EXEMPTION OF REGISTRATION REQUIREMENTS UNDER FARA FOR REGISTRATION ISTERED LOBBYISTS.  Not later than 90 days after the date of the enact-
14 15 16 17 18 19 20 21 22	PART 4—ASSESSMENT OF EXEMPTION OF REGISTRATION REQUIREMENTS UNDER FARA FOR REGISTERED LOBBYISTS  SEC. 4431. ASSESSMENT OF EXEMPTION OF REGISTRATION REQUIREMENTS UNDER FARA FOR REGISTRATION ISTERED LOBBYISTS.  Not later than 90 days after the date of the enactment of this Act, the Comptroller General of the United

1	(22 U.S.C. 611 et seq.) for agents of foreign principals
2	who are also registered lobbyists under the Lobbying Dis-
3	closure Act of 1995 (2 U.S.C. 1601 et seq.), and shall
4	include in the assessment an analysis of the extent to
5	which revisions in such Acts might mitigate the risk of
6	foreign government money influencing elections or political
7	processes in the United States.
8	Subtitle F—Secret Money
9	Transparency
10	SEC. 4501. REPEAL OF RESTRICTION OF USE OF FUNDS BY
11	INTERNAL REVENUE SERVICE TO BRING
11 12	
	INTERNAL REVENUE SERVICE TO BRING
12	INTERNAL REVENUE SERVICE TO BRING TRANSPARENCY TO POLITICAL ACTIVITY OF
12 13	INTERNAL REVENUE SERVICE TO BRING TRANSPARENCY TO POLITICAL ACTIVITY OF CERTAIN NONPROFIT ORGANIZATIONS.

1	Subtitle G—Shareholder Right-to-
2	Know
3	SEC. 4601. REPEAL OF RESTRICTION ON USE OF FUNDS BY
4	SECURITIES AND EXCHANGE COMMISSION TO
5	ENSURE SHAREHOLDERS OF CORPORATIONS
6	HAVE KNOWLEDGE OF CORPORATION POLIT-
7	ICAL ACTIVITY.
8	Section 631 of the Financial Services and General
9	Government Appropriations Act, 2021 (division E of Pub-
10	lic Law 116–260) is hereby repealed.
11	SEC. 4602. SHAREHOLDER APPROVAL OF CORPORATE PO-
12	LITICAL ACTIVITY.
13	(a) In General.—The Securities Exchange Act of
14	1934 (15 U.S.C. 78a et seq.) is amended by inserting after
15	section 14B (15 U.S.C. 78n-2) the following:
16	"SEC. 14C. SHAREHOLDER APPROVAL OF CERTAIN POLIT-
17	ICAL EXPENDITURES AND DISCLOSURE OF
18	VOTES OF INSTITUTIONAL INVESTORS.
19	"(a) Definitions.—In this section—
20	"(1) the term 'expenditure for political activi-
21	ties'—
22	"(A) means—
23	"(i) an independent expenditure (as
24	defined in section 301(17) of the Federal

1	Election Campaign Act of 1971 (52 U.S.C.
2	30101(17)));
3	"(ii) an electioneering communication
4	(as defined in section 304(f)(3) of that Act
5	(52  U.S.C.  30104(f)(3))) and any other
6	public communication (as defined in sec-
7	tion 301(22) of that Act (52 U.S.C.
8	30101(22))) that would be an election-
9	eering communication if it were a broad-
10	cast, cable, or satellite communication; or
11	"(iii) dues or other payments to trade
12	associations or organizations described in
13	section 501(c) of the Internal Revenue
14	Code of 1986 and exempt from tax under
15	section 501(a) of that Code that are, or
16	could reasonably be anticipated to be, used
17	or transferred to another association or or-
18	ganization for the purposes described in
19	clauses (i) or (ii); and
20	"(B) does not include—
21	"(i) direct lobbying efforts through
22	registered lobbyists employed or hired by
23	the issuer;

1	"(ii) communications by an issuer to
2	its shareholders and executive or adminis-
3	trative personnel and their families; or
4	"(iii) the establishment and adminis-
5	tration of contributions to a separate seg-
6	regated fund to be utilized for political
7	purposes by a corporation; and
8	"(2) the term 'issuer' does not include an in-
9	vestment company registered under section 8 of the
10	Investment Company Act of 1940 (15 U.S.C. 80a-
11	8).
12	"(b) Shareholder Authorization for Polit-
13	ICAL EXPENDITURES.—Each solicitation of proxy, con-
14	sent, or authorization by an issuer with a class of equity
15	securities registered under section 12 shall—
16	"(1) contain—
17	"(A) a description of the specific nature of
18	any expenditure for political activities proposed
19	to be made by the issuer for the forthcoming
20	fiscal year that has not been authorized by a
21	vote of the shareholders of the issuer, to the ex-
22	tent the specific nature is known to the issuer;
23	and

1	"(B) the total amount of expenditures for
2	political activities proposed to be made by the
3	issuer for the forthcoming fiscal year; and
4	"(2) provide for a separate vote of the share-
5	holders of the issuer to authorize such expenditures
6	for political activities in the total amount described
7	in paragraph (1).
8	"(c) Vote Required To Make Expenditures.—
9	No issuer shall make an expenditure for political activities
10	in any fiscal year unless such expenditure—
11	"(1) is of the nature of those proposed by the
12	issuer in subsection (b)(1); and
13	"(2) has been authorized by a vote of the ma-
14	jority of the outstanding shares of the issuer in ac-
15	cordance with subsection $(b)(2)$ .
16	"(d) Fiduciary Duty; Liability.—
17	"(1) Fiduciary duty.—A violation of sub-
18	section (c) shall be considered a breach of a fidu-
19	ciary duty of the officers and directors who author-
20	ized the expenditure for political activities.
21	"(2) Liability.—An officer or director of an
22	issuer who authorizes an expenditure for political ac-
23	tivities in violation of subsection (c) shall be jointly
24	and severally liable in any action brought in a court
25	of competent jurisdiction to any person or class of

1	persons who held shares at the time the expenditure
2	for political activities was made for an amount equal
3	to 3 times the amount of the expenditure for polit-
4	ical activities.
5	"(e) DISCLOSURE OF VOTES.—
6	"(1) DISCLOSURE REQUIRED.—Each institu-
7	tional investment manager subject to section 13(f)
8	shall disclose not less frequently than annually how
9	the institutional investment manager voted on any
10	shareholder vote under subsection (a), unless the
11	vote is otherwise required by rule of the Commission
12	to be reported publicly.
13	"(2) Rules.—Not later than 6 months after
14	the date of enactment of this section, the Commis-
15	sion shall issue rules to carry out this subsection
16	that require that a disclosure required under para-
17	graph (1)—
18	"(A) be made not later than 30 days after
19	a vote described in paragraph (1); and
20	"(B) be made available to the public
21	through the EDGAR system as soon as prac-
22	ticable.
23	"(f) Safe Harbor for Certain Divestment De-
24	CISIONS.—Notwithstanding any other provision of Federal
25	or State law if an institutional investment manager makes

- 1 the disclosures required under subsection (e), no person
- 2 may bring any civil, criminal, or administrative action
- 3 against the institutional investment manager, or any em-
- 4 ployee, officer, or director thereof, based solely upon a de-
- 5 cision of the investment manager to divest from, or not
- 6 to invest in, securities of an issuer due to an expenditure
- 7 for political activities made by the issuer.".
- 8 (b) Required Board Vote on Corporate Ex-
- 9 PENDITURES FOR POLITICAL ACTIVITIES.—The Securi-
- 10 ties Exchange Act of 1934 (15 U.S.C. 78 et seq.) is
- 11 amended by adding after section 16 (15 U.S.C. 78p) the
- 12 following:
- 13 "SEC. 16A. REQUIRED BOARD VOTE ON CORPORATE EX-
- 14 PENDITURES FOR POLITICAL ACTIVITIES.
- 15 "(a) Definitions.—In this section, the terms 'ex-
- 16 penditure for political activities' and 'issuer' have the
- 17 meanings given the terms in section 14C.
- 18 "(b) Listing on Exchanges.—Not later than 180
- 19 days after the date of enactment of this section, the Com-
- 20 mission shall, by rule, direct the national securities ex-
- 21 changes and national securities associations to prohibit the
- 22 listing of any class of equity security of an issuer that
- 23 is not in compliance with the requirements of any portion
- 24 of subsection (c).

1	"(c) Requirement for Vote in Corporate By-
2	LAWS.—
3	"(1) Vote required.—The bylaws of an
4	issuer shall expressly provide for a vote of the board
5	of directors of the issuer on—
6	"(A) any expenditure for political activities
7	in excess of \$50,000; and
8	"(B) any expenditure for political activities
9	that would result in the total amount spent by
10	the issuer for a particular election (as defined
11	in section 301(1) of the Federal Election Cam-
12	paign Act of 1971 (52 U.S.C. 30101(1))) in ex-
13	cess of \$50,000.
14	"(2) Public availability.—An issuer shall
15	make the votes of each member of the board of di-
16	rectors for a vote required under paragraph (1) pub-
17	licly available not later than 48 hours after the vote,
18	including in a clear and conspicuous location on the
19	internet web site of the issuer.
20	"(d) No Effect on Determination of Coordina-
21	TION WITH CANDIDATES OR CAMPAIGNS.—For purposes
22	of the Federal Election Campaign Act of 1971 (52 U.S.C.
23	30101 et seq.), an expenditure for political activities by
24	an issuer shall not be treated as made in concert or co-
25	operation with, or at the request or suggestion of, any can-

1	didate or committee solely because a member of the board
2	of directors of the issuer voted on the expenditure as re-
3	quired under this section.".
4	(c) Reporting Requirements.—Section 13 of the
5	Securities Exchange Act of 1934 (15 U.S.C. 78m) is
6	amended by adding at the end the following:
7	"(s) Reporting Requirements Relating to Cer-
8	TAIN POLITICAL EXPENDITURES.—
9	"(1) Definitions.—In this subsection, the
10	terms 'expenditure for political activities' and
11	'issuer' have the meanings given the terms in section
12	14C.
13	"(2) Quarterly reports.—
14	"(A) Reports required.—Not later than
15	180 days after the date of enactment of this
16	subsection, the Commission shall amend the re-
17	porting rules under this section to require each
18	issuer with a class of equity securities reg-
19	istered under section 12 of this title to submit
20	to the Commission and the shareholders of the
21	issuer a quarterly report containing—
22	"(i) a description of any expenditure
23	for political activities made during the pre-
24	ceding quarter:

1	"(ii) the date of each expenditure for
2	political activities;
3	"(iii) the amount of each expenditure
4	for political activities;
5	"(iv) the votes of each member of the
6	board of directors authorizing the expendi-
7	ture for political activity, as required under
8	section 16A(c);
9	"(v) if the expenditure for political ac-
10	tivities was made in support of or opposed
11	to a candidate, the name of the candidate
12	and the office sought by, and the political
13	party affiliation of, the candidate; and
14	"(vi) the name or identity of trade as-
15	sociations or organizations described in
16	section 501(c) of the Internal Revenue
17	Code of 1986 and exempt from tax under
18	section 501(a) of such Code which receive
19	dues or other payments as described in
20	section 14C(a)(1)(A)(iii).
21	"(B) Public availability.—The Com-
22	mission shall ensure that, to the greatest extent
23	practicable, the quarterly reports required
24	under this paragraph are publicly available
25	through the internet web site of the Commis-

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1	sion and through the EDGAR system in a man-
2	ner that is searchable, sortable, and download-
3	able, consistent with the requirements under
4	section 24.
5	"(3) Annual reports.—Not later than 180
6	days after the date of enactment of this subsection,
7	the Commission shall, by rule, require each issuer to
8	include in the annual report of the issuer to share-
9	holders a summary of each expenditure for political
10	activities made during the preceding year in excess
11	of \$10,000, and each expenditure for political activi-
12	ties for a particular election if the total amount of
13	such expenditures for that election is in excess of
14	\$10,000.".
15	(d) Reports.—
16	(1) Securities and exchange commis-
17	SION.—The Securities and Exchange Commission
18	shall—
19	(A) conduct an annual assessment of the
20	compliance of issuers and officers and members
21	of the boards of directors of issuers with sec-
22	tions 13(s), 14C, and 16A of the Securities Ex-

change Act of 1934, as added by this section;

and

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1	(B) submit to Congress an annual report
2	containing the results of the assessment under
3	paragraph (1).
4	(2) GOVERNMENT ACCOUNTABILITY OFFICE.—
5	The Comptroller General of the United States shall
6	periodically evaluate and report to Congress on the
7	effectiveness of the oversight by the Securities and
8	Exchange Commission of the reporting and disclo-
9	sure requirements under sections 13(s), 14C, and
10	16A of the Securities Exchange Act of 1934, as
11	added by this section.
12	Subtitle H—Disclosure of Political
13	Spending by Government Con-
14	tractors
15	SEC. 4701. REPEAL OF RESTRICTION ON USE OF FUNDS TO
16	REQUIRE DISCLOSURE OF POLITICAL SPEND-
17	ING BY GOVERNMENT CONTRACTORS.
18	Section 735 of the Financial Services and General
19	Government Appropriations Act, 2021 (division E of Pub-
20	lic Law 116–260) is hereby repealed.

1	Subtitle I—Limitation and Disclo-
2	sure Requirements for Presi-
3	dential Inaugural Committees
4	SEC. 4801. SHORT TITLE.
5	This subtitle may be cited as the "Presidential Inau-
6	gural Committee Oversight Act".
7	SEC. 4802. LIMITATIONS AND DISCLOSURE OF CERTAIN DO-
8	NATIONS TO, AND DISBURSEMENTS BY, INAU-
9	GURAL COMMITTEES.
10	(a) Requirements for Inaugural Commit-
11	TEES.—Title III of the Federal Election Campaign Act
12	of 1971 (52 U.S.C. 30101 et seq.), as amended by section
13	4421, is amended by adding at the end the following new
14	section:
15	"SEC. 326. INAUGURAL COMMITTEES.
16	"(a) Prohibited Donations.—
17	"(1) In general.—It shall be unlawful—
18	"(A) for an Inaugural Committee—
19	"(i) to solicit, accept, or receive a do-
20	nation from a person that is not an indi-
21	vidual; or
22	"(ii) to solicit, accept, or receive a do-
23	nation from a foreign national;
24	"(B) for a person—

1	"(i) to make a donation to an Inau-
2	gural Committee in the name of another
3	person, or to knowingly authorize his or
4	her name to be used to effect such a dona-
5	tion;
6	"(ii) to knowingly accept a donation
7	to an Inaugural Committee made by a per-
8	son in the name of another person; or
9	"(iii) to convert a donation to an In-
10	augural Committee to personal use as de-
11	scribed in paragraph (2); and
12	"(C) for a foreign national to, directly or
13	indirectly, make a donation, or make an express
14	or implied promise to make a donation, to an
15	Inaugural Committee.
16	"(2) Conversion of Donation to Personal
17	USE.—For purposes of paragraph (1)(B)(iii), a do-
18	nation shall be considered to be converted to per-
19	sonal use if any part of the donated amount is used
20	to fulfill a commitment, obligation, or expense of a
21	person that would exist irrespective of the respon-
22	sibilities of the Inaugural Committee under chapter
23	5 of title 36, United States Code.
24	"(3) No effect on disbursement of un-
25	USED FUNDS TO NONPROFIT ORGANIZATIONS.—

1	Nothing in this subsection may be construed to pro-
2	hibit an Inaugural Committee from disbursing un-
3	used funds to an organization which is described in
4	section 501(c)(3) of the Internal Revenue Code of
5	1986 and is exempt from taxation under section
6	501(a) of such Code.
7	"(b) Limitation on Donations.—
8	"(1) IN GENERAL.—It shall be unlawful for an
9	individual to make donations to an Inaugural Com-
10	mittee which, in the aggregate, exceed \$50,000.
11	"(2) Indexing.—At the beginning of each
12	Presidential election year (beginning with 2028), the
13	amount described in paragraph (1) shall be in-
14	creased by the cumulative percent difference deter-
15	mined in section 315(c)(1)(A) since the previous
16	Presidential election year. If any amount after such
17	increase is not a multiple of \$1,000, such amount
18	shall be rounded to the nearest multiple of \$1,000.
19	"(c) Disclosure of Certain Donations and Dis-
20	BURSEMENTS.—
21	"(1) Donations over \$1,000.—
22	"(A) In General.—An Inaugural Com-
23	mittee shall file with the Commission a report
24	disclosing any donation by an individual to the
25	committee in an amount of \$1,000 or more not

1	later than 24 hours after the receipt of such do-
2	nation.
3	"(B) Contents of Report.—A report
4	filed under subparagraph (A) shall contain—
5	"(i) the amount of the donation;
6	"(ii) the date the donation is received;
7	and
8	"(iii) the name and address of the in-
9	dividual making the donation.
10	"(2) Final Report.—Not later than the date
11	that is 90 days after the date of the Presidential in-
12	augural ceremony, the Inaugural Committee shall
13	file with the Commission a report containing the fol-
14	lowing information:
15	"(A) For each donation of money or any-
16	thing of value made to the committee in an ag-
17	gregate amount equal to or greater than
18	\$200—
19	"(i) the amount of the donation;
20	"(ii) the date the donation is received;
21	and
22	"(iii) the name and address of the in-
23	dividual making the donation.

1	"(B) The total amount of all disburse-
2	ments, and all disbursements in the following
3	categories:
4	"(i) Disbursements made to meet
5	committee operating expenses.
6	"(ii) Repayment of all loans.
7	"(iii) Donation refunds and other off-
8	sets to donations.
9	"(iv) Any other disbursements.
10	"(C) The name and address of each per-
11	son—
12	"(i) to whom a disbursement in an ag-
13	gregate amount or value in excess of \$200
14	is made by the committee to meet a com-
15	mittee operating expense, together with
16	date, amount, and purpose of such oper-
17	ating expense;
18	"(ii) who receives a loan repayment
19	from the committee, together with the date
20	and amount of such loan repayment;
21	"(iii) who receives a donation refund
22	or other offset to donations from the com-
23	mittee, together with the date and amount
24	of such disbursement; and

1	"(iv) to whom any other disbursement
2	in an aggregate amount or value in excess
3	of \$200 is made by the committee, to-
4	gether with the date and amount of such
5	disbursement.
6	"(d) Definitions.—For purposes of this section:
7	"(1)(A) The term 'donation' includes—
8	"(i) any gift, subscription, loan, ad-
9	vance, or deposit of money or anything of
10	value made by any person to the com-
11	mittee; or
12	"(ii) the payment by any person of
13	compensation for the personal services of
14	another person which are rendered to the
15	committee without charge for any purpose.
16	"(B) The term 'donation' does not include
17	the value of services provided without com-
18	pensation by any individual who volunteers or
19	behalf of the committee.
20	"(2) The term 'foreign national' has the mean-
21	ing given that term by section 319(b).
22	"(3) The term 'Inaugural Committee' has the
23	meaning given that term by section 501 of title 36
24	United States Code.".

- 1 (b) Confirming Amendment Related to Re-
- 2 Porting Requirements.—Section 304 of the Federal
- 3 Election Campaign Act of 1971 (52 U.S.C. 30104) is
- 4 amended—
- 5 (1) by striking subsection (h); and
- 6 (2) by redesignating subsection (i) as subsection
- 7 (h).
- 8 (c) Conforming Amendment Related to Status
- 9 OF COMMITTEE.—Section 510 of title 36, United States
- 10 Code, is amended to read as follows:
- 11 "§ 510. Disclosure of and prohibition on certain dona-
- 12 tions
- "A committee shall not be considered to be the Inau-
- 14 gural Committee for purposes of this chapter unless the
- 15 committee agrees to, and meets, the requirements of sec-
- 16 tion 326 of the Federal Election Campaign Act of 1971.".
- 17 (d) Effective Date.—The amendments made by
- 18 this Act shall apply with respect to Inaugural Committees
- 19 established under chapter 5 of title 36, United States
- 20 Code, for inaugurations held in 2025 and any succeeding
- 21 year.

1	Subtitle J—Miscellaneous
2	Provisions
3	SEC. 4901. EFFECTIVE DATES OF PROVISIONS.
4	Each provision of this title and each amendment
5	made by a provision of this title shall take effect on the
6	effective date provided under this title for such provision
7	or such amendment without regard to whether or not the
8	Federal Election Commission, the Attorney General, or
9	any other person has promulgated regulations to carry out
10	such provision or such amendment.
11	SEC. 4902. SEVERABILITY.
12	If any provision of this title or amendment made by
13	this title, or the application of a provision or amendment
14	to any person or circumstance, is held to be unconstitu-
15	tional, the remainder of this title and amendments made
16	by this title, and the application of the provisions and
17	amendment to any person or circumstance, shall not be
18	affected by the holding.
19	TITLE V—CAMPAIGN FINANCE
20	<b>EMPOWERMENT</b>
21	Subtitle A—Findings Relating to
22	<b>Citizens United Decision</b>
23	SEC. 5001. FINDINGS RELATING TO CITIZENS UNITED DECI-
24	SION.
25	Congress finds the following:

- (1) The American Republic was founded on the principle that all people are created equal, with rights and responsibilities as citizens to vote, be represented, speak, debate, and participate in self-government on equal terms regardless of wealth. To secure these rights and responsibilities, our Constitution not only protects the equal rights of all Americans but also provides checks and balances to prevent corruption and prevent concentrated power and wealth from undermining effective self-government.
  - (2) The Founders designed the First Amendment to help prevent tyranny by ensuring that the people have the tools they need to ensure self-government and to keep their elected leaders responsive to the public. The Amendment thus guarantees the right of everyone to speak, to petition the government for redress, to assemble together, and for a free press. If only the wealthiest individuals can participate meaningfully in our democracy, then these First Amendment principles become an illusion.
  - (3) Campaign finance laws promote these First Amendment interests. They increase robust debate from diverse voices, enhance the responsiveness of elected officeholders, and help prevent corruption. They do not censor anyone's speech but simply en-

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sure that no one's speech is drowned out. The Supreme Court has failed to recognize that these laws are essential, proactive rules that help guarantee true democratic self-government.

(4) The Supreme Court's decisions in Citizens United v. Federal Election Commission, 558 U.S. 310 (2010) and McCutcheon v. FEC, 572 U.S. 185 (2014), as well as other court decisions, erroneously invalidated even-handed rules about the spending of money in local, State, and Federal elections. These rules do not prevent anyone from speaking their mind, much less pick winners and losers of political debates. Although the Court has upheld other content-neutral laws like these, it has failed to apply to same logic to campaign finance laws. These flawed decisions have empowered large corporations, extremely wealthy individuals, and special interests to dominate election spending, corrupt our politics, and degrade our democracy through tidal waves of unlimited and anonymous spending. These decisions also stand in contrast to a long history of efforts by Congress and the States to regulate money in politics to protect democracy, and they illustrate a troubling deregulatory trend in campaign finance-related court decisions. Additionally, an unknown amount of

- foreign money continues to be spent in our political system as subsidiaries of foreign-based corporations and hostile foreign actors sometimes connected to nation-States work to influence our elections.
  - (5) The Supreme Court's misinterpretation of the Constitution to empower monied interests at the expense of the American people in elections has seriously eroded over 100 years of congressional action to promote fairness and protect elections from the toxic influence of money.
  - (6) In 1907, Congress passed the Tillman Act in response to the concentration of corporate power in the post-Civil War Gilded Age. The Act prohibited corporations from making contributions in connection with Federal elections, aiming "not merely to prevent the subversion of the integrity of the electoral process [but] \* \* \* to sustain the active, alert responsibility of the individual citizen in a democracy for the wise conduct of government".
  - (7) By 1910, Congress began passing disclosure requirements and campaign expenditure limits, and dozens of States passed corrupt practices Acts to prohibit corporate spending in elections. States also enacted campaign spending limits, and some States

- limited the amount that people could contribute to campaigns.
- 3 (8) In 1947, the Taft-Hartley Act prohibited 4 corporations and unions from making campaign con-5 tributions or other expenditures to influence elec-6 tions. In 1962, a Presidential commission on election 7 spending recommended spending limits and incen-8 tives to increase small contributions from more peo-9 ple.
  - (9) The Federal Election Campaign Act of 1971 (FECA), as amended in 1974, required disclosure of contributions and expenditures, imposed contribution and expenditure limits for individuals and groups, set spending limits for campaigns, candidates, and groups, implemented a public funding system for Presidential campaigns, and created the Federal Election Commission to oversee and enforce the new rules.
  - (10) In the wake of Citizens United and other damaging Federal court decisions, Americans have witnessed an explosion of outside spending in elections. Outside spending increased more than 700 percent between the 2008 and 2020 Presidential election years. Spending by outside groups nearly doubled again from 2016 to 2020 with super PACs,

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- tax-exempt groups, and others spending more than \$3,000,000,000. And as political entities adapt to a post-Citizens United, post-McCutcheon landscape, these trends are getting worse, as evidenced by the record-setting 2020 elections which cost more than \$14,000,000,000,000 in total.
  - (11) Since the landmark Citizens United decision, 21 States and more than 800 municipalities, including large cities like New York, Los Angeles, Chicago, and Philadelphia, have gone on record supporting a constitutional amendment. Transcending political leanings and geographic location, voters in States and municipalities across the country that have placed amendment questions on the ballot have routinely supported these initiatives by considerably large margins.
    - (12) The Court has tied the hands of Congress and the States, severely restricting them from setting reasonable limits on campaign spending. For example, the Court has held that only the Government's interest in preventing quid pro quo corruption, like bribery, or the appearance of such corruption, can justify limits on campaign contributions. More broadly, the Court has severely curtailed attempts to reduce the ability of the Nation's wealthi-

est and most powerful to skew our democracy in their favor by buying outsized influence in our elections. Because this distortion of the Constitution has prevented other critical regulation or reform of the way we finance elections in America, a constitutional amendment is needed to achieve a democracy for all the people.

- (13) The torrent of money flowing into our political system has a profound effect on the democratic process for everyday Americans, whose voices and policy preferences are increasingly being drowned out by those of wealthy special interests. The more campaign cash from wealthy special interests can flood our elections, the more policies that favor those interests are reflected in the national political agenda. When it comes to policy preferences, our Nation's wealthiest tend to have fundamentally different views than do average Americans when it comes to issues ranging from unemployment benefits to the minimum wage to health care coverage.
- (14) At the same time millions of Americans have signed petitions, marched, called their Members of Congress, written letters to the editor, and otherwise demonstrated their public support for a constitutional amendment to overturn Citizens United

that will allow Congress to reign in the outsized influence of unchecked money in politics. Dozens of organizations, representing tens of millions of individuals, have come together in a shared strategy of

supporting such an amendment.

6 (15) In order to protect the integrity of democ-7 racy and the electoral process and to ensure political 8 equality for all, the Constitution should be amended 9 so that Congress and the States may regulate and 10 set limits on the raising and spending of money to 11 influence elections and may distinguish between nat-12 ural persons and artificial entities, like corporations, 13 that are created by law, including by prohibiting 14 such artificial entities from spending money to influ-

## 16 Subtitle B—Senate Elections

17 SEC. 5100. SHORT TITLE.

ence elections.

- 18 This subtitle may be cited as the "Fair Elections Now
- 19 Act of 2021".

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- 20 PART 1—SMALL DONOR INCENTIVE PROGRAMS
- 21 SEC. 5101. SENSE OF THE SENATE REGARDING SMALL
- 22 DONOR INCENTIVE PROGRAMS.
- It is the sense of the Senate that Congress should
- 24 take steps to allow more Americans to fully participate
- 25 in our democracy through authorizing publicly financed

1	small donor incentive programs, including small-dollar
2	voucher programs that broaden and diversify the number
3	of Americans who are able to have their voice heard in
4	the marketplace of ideas.
5	PART 2—SMALL DOLLAR FINANCING OF SENATE
6	ELECTION CAMPAIGNS
7	SEC. 5111. ELIGIBILITY REQUIREMENTS AND BENEFITS OF
8	FAIR ELECTIONS FINANCING OF SENATE
9	ELECTION CAMPAIGNS.
10	The Federal Election Campaign Act of 1971 (52
11	U.S.C. 30101 et seq.) is amended by adding at the end
12	the following:
13	"TITLE V—FAIR ELECTIONS FI-
14	NANCING OF SENATE ELEC-
15	TION CAMPAIGNS
16	"Subtitle A—General Provisions
17	"SEC. 501. DEFINITIONS.
18	"In this title:
19	"(1) Allocation from the fund.—The term
20	'allocation from the Fund' means an allocation of
21	money from the Freedom From Influence Fund to
22	a participating candidate pursuant to section 522.
23	"(2) Commission.—The term 'Commission'
24	means the Federal Election Commission.

1	"(3) Enhanced matching contribution.—
2	The term 'enhanced matching contribution' means
3	an enhanced matching payment provided to a par-
4	ticipating candidate for qualified small dollar con-
5	tributions, as provided under section 524.
6	"(4) Enhanced support qualifying pe-
7	RIOD.—The term 'enhanced support qualifying pe-
8	riod' means, with respect to a general election, the
9	period which begins 60 days before the date of the
10	election and ends 14 days before the date of the
11	election.
12	"(5) Fair elections qualifying period.—
13	The term 'Fair Elections qualifying period' means,
14	with respect to any candidate for Senator, the pe-
15	riod—
16	"(A) beginning on the date on which the
17	candidate files a statement of intent under sec-
18	tion $511(a)(1)$ ; and
19	"(B) ending on the date that is 30 days
20	before—
21	"(i) the date of the primary election;
22	or
23	"(ii) in the case of a State that does
24	not hold a primary election, the date pre-
25	scribed by State law as the last day to

1	qualify for a position on the general elec-
2	tion ballot.
3	"(6) Fair elections start date.—The term
4	'Fair Elections start date' means, with respect to
5	any candidate, the date that is 180 days before—
6	"(A) the date of the primary election; or
7	"(B) in the case of a State that does not
8	hold a primary election, the date prescribed by
9	State law as the last day to qualify for a posi-
10	tion on the general election ballot.
11	"(7) Fund.—The term 'Fund' means the Free-
12	dom From Influence Fund established by section
13	502.
14	"(8) Immediate family.—The term 'imme-
15	diate family' means, with respect to any candidate—
16	"(A) the candidate's spouse;
17	"(B) a child, stepchild, parent, grand-
18	parent, brother, half-brother, sister, or half-sis-
19	ter of the candidate or the candidate's spouse;
20	and
21	"(C) the spouse of any person described in
22	subparagraph (B).
23	"(9) MATCHING CONTRIBUTION.—The term
24	'matching contribution' means a matching payment
25	provided to a participating candidate for qualified

1	small dollar contributions, as provided under section
2	523.
3	"(10) Nonparticipating candidate.—The
4	term 'nonparticipating candidate' means a candidate
5	for Senator who is not a participating candidate.
6	"(11) Participating candidate.—The term
7	'participating candidate' means a candidate for Sen-
8	ator who is certified under section 514 as being eli-
9	gible to receive an allocation from the Fund.
10	"(12) QUALIFYING CONTRIBUTION.—The term
11	'qualifying contribution' means, with respect to a
12	candidate, a contribution that—
13	"(A) is in an amount that is—
14	"(i) not less than \$5; and
15	"(ii) not more than \$200;
16	"(B) is made by an individual who is not
17	otherwise prohibited from making a contribu-
18	tion under this Act;
19	"(C) is made during the Fair Elections
20	qualifying period; and
21	"(D) meets the requirements of section
22	512(b).
23	"(13) Qualified small dollar contribu-
24	TION.—The term 'qualified small dollar contribution'

1	means, with respect to a candidate, any contribution
2	(or series of contributions)—
3	"(A) which is not a qualifying contribution
4	(or does not include a qualifying contribution);
5	"(B) which is made by an individual who
6	is not prohibited from making a contribution
7	under this Act; and
8	"(C) the aggregate amount of which does
9	not exceed \$200 per election.
10	"(14) Qualifying multicandidate polit-
11	ICAL COMMITTEE CONTRIBUTION.—
12	"(A) IN GENERAL.—The term 'qualifying
13	multicandidate political committee contribution'
14	means any contribution to a candidate that is
15	made from a qualified account of a multi-
16	candidate political committee (within the mean-
17	ing of section $315(a)(2)$ ).
18	"(B) QUALIFIED ACCOUNT.—For purposes
19	of subparagraph (A), the term 'qualified ac-
20	count' means, with respect to a multicandidate
21	political committee, a separate, segregated ac-
22	count of the committee that consists solely of
23	contributions which meet the following require-
24	ments:

1	"(i) All contributions to such account
2	are made by individuals who are not pro-
3	hibited from making contributions under
4	this Act.
5	"(ii) The aggregate amount of con-
6	tributions from each individual to such ac-
7	count and all other accounts of the polit-
8	ical committee do not exceed the amount
9	described in paragraph (13)(C).
10	"SEC. 502. FREEDOM FROM INFLUENCE FUND.
11	"(a) Establishment.—There is established in the
12	Treasury a fund to be known as the 'Freedom From Influ-
13	ence Fund'.
14	"(b) Sense of the Senate Regarding Fund-
15	ING.—It is the sense of the Senate that—
16	"(1) no taxpayer funds should be used in fund-
17	ing this title; and
18	"(2) the Fund should consist of—
19	"(A) assessments against certain fines,
20	penalties, and settlements as a result of cor-
21	porate malfeasance;
22	"(B) amounts deposited in the Fund
23	under—
24	"(i) section 513(c) (relating to excep-
25	tions to contribution requirements);

1	"(ii) section 521(c) (relating to remit-
2	tance of unused payments from the Fund);
3	and
4	"(iii) section 532 (relating to viola-
5	tions); and
6	"(C) interest on, and the proceeds from,
7	the sale or redemption of any obligations held
8	by the Fund.
9	"Subtitle B—Eligibility and
10	Certification
11	"SEC. 511. ELIGIBILITY.
12	"(a) In General.—A candidate for Senator is eligi-
13	ble to receive an allocation from the Fund for any election
14	if the candidate meets the following requirements:
15	"(1) The candidate files with the Commission a
16	statement of intent to seek certification as a partici-
17	pating candidate under this title during the period
18	beginning on the Fair Elections start date and end-
19	ing on the last day of the Fair Elections qualifying
20	period.
21	"(2) The candidate meets the qualifying con-
22	tribution requirements of section 512.
23	"(3) The candidate files with the Commission a
24	statement certifying that the authorized committees

1	of the candidate meet the requirements of section
2	513(d)(2).
3	"(4) Not later than the last day of the Fair
4	Elections qualifying period, the candidate files with
5	the Commission an affidavit signed by the candidate
6	and the treasurer of the candidate's principal cam-
7	paign committee declaring that the candidate—
8	"(A) has complied and, if certified, will
9	comply with the contribution and expenditure
10	requirements of section 513;
11	"(B) if certified, will not run as a non-
12	participating candidate during such year in any
13	election for the office that such candidate is
14	seeking; and
15	"(C) has either qualified or will take steps
16	to qualify under State law to be on the ballot.
17	"(b) General Election.—Notwithstanding sub-
18	section (a), a candidate shall not be eligible to receive an
19	allocation from the Fund for a general election or a gen-
20	eral runoff election unless the candidate's party nominated
21	the candidate to be placed on the ballot for the general
22	election or the candidate otherwise qualified to be on the
23	ballot under State law.

1	"SEC. 512. QUALIFYING CONTRIBUTION REQUIREMENT.
2	"(a) In General.—A candidate for Senator meets
3	the requirement of this section if, during the Fair Elec-
4	tions qualifying period, the candidate obtains—
5	"(1) a number of qualifying contributions equal
6	to the sum of—
7	"(A) 2,000; plus
8	"(B) 500 for each congressional district in
9	the State with respect to which the candidate is
10	seeking election; and
11	"(2) a total dollar amount of qualifying con-
12	tributions equal to 10 percent of the amount of the
13	allocation such candidate would be entitled to receive
14	for the primary election under section 522(c)(1) (de-
15	termined without regard to paragraph (5) thereof) if
16	such candidate were a participating candidate.
17	"(b) Requirements Relating to Receipt of
18	QUALIFYING CONTRIBUTION.—Each qualifying contribu-
19	tion—
20	"(1) may be made by means of a personal
21	check, money order, debit card, credit card, or elec-
22	tronic payment account;
23	"(2) shall be accompanied by a signed state-
24	ment containing the contributor's name and the con-
25	tributor's address in the State in which the contrib-
26	utor is registered to vote; and

1	"(3) shall be acknowledged by a receipt that is
2	sent to the contributor with a copy kept by the can-
3	didate for the Commission and a copy kept by the
4	candidate for the election authorities in the State
5	with respect to which the candidate is seeking elec-
6	tion.
7	"(c) Verification of Qualifying Contribu-
8	TIONS.—The Commission shall establish procedures for
9	the auditing and verification of qualifying contributions to
10	ensure that such contributions meet the requirements of
11	this section.
12	"SEC. 513. CONTRIBUTION AND EXPENDITURE REQUIRE-
13	MENTS.
	MENTS.  "(a) General Rule.—A candidate for Senator
14	
14 15	"(a) General Rule.—A candidate for Senator
14 15 16	"(a) General Rule.—A candidate for Senator meets the requirements of this section if, during the elec-
14 15 16 17	"(a) General Rule.—A candidate for Senator meets the requirements of this section if, during the election cycle of the candidate, the candidate—
14 15 16 17	"(a) General Rule.—A candidate for Senator meets the requirements of this section if, during the election cycle of the candidate, the candidate—  "(1) except as provided in subsection (b), ac-
114 115 116 117 118	"(a) General Rule.—A candidate for Senator meets the requirements of this section if, during the election cycle of the candidate, the candidate—  "(1) except as provided in subsection (b), accepts no contributions other than—
14 15 16 17 18 19 20	"(a) General Rule.—A candidate for Senator meets the requirements of this section if, during the election cycle of the candidate, the candidate—  "(1) except as provided in subsection (b), accepts no contributions other than—  "(A) qualifying contributions;
13 14 15 16 17 18 19 20 21	"(a) General Rule.—A candidate for Senator meets the requirements of this section if, during the election cycle of the candidate, the candidate—  "(1) except as provided in subsection (b), accepts no contributions other than—  "(A) qualifying contributions;  "(B) qualified small dollar contributions;
14 15 16 17 18 19 20 21	"(a) General Rule.—A candidate for Senator meets the requirements of this section if, during the election cycle of the candidate, the candidate—  "(1) except as provided in subsection (b), accepts no contributions other than—  "(A) qualifying contributions;  "(B) qualified small dollar contributions;  "(C) qualifying multicandidate political

1	"(E) matching contributions under section
2	523;
3	"(F) enhanced matching contributions
4	under section 524;
5	"(G) subject to subsection (c), personal
6	funds of the candidate or of any immediate
7	family member of the candidate (other than
8	funds received through qualified small dollar
9	contributions); and
10	"(H) subject to subsection (d), contribu-
11	tions from individuals who are otherwise per-
12	mitted to make contributions under this Act,
13	subject to the applicable limitations of section
14	315, except that the aggregate amount of con-
15	tributions a participating candidate may accept
16	from any individual with respect to any election
17	during the election cycle may not exceed
18	\$1,000; and
19	"(2) makes no expenditures from any amounts
20	other than from—
21	"(A) qualifying contributions;
22	"(B) qualified small dollar contributions;
23	"(C) qualifying multicandidate political
24	committee contributions;

1	"(D) allocations from the Fund under sec-
2	tion 522;
3	"(E) matching contributions under section
4	523;
5	"(F) enhanced matching contributions
6	under section 524;
7	"(G) subject to subsection (c), personal
8	funds of the candidate or of any immediate
9	family member of the candidate (other than
10	funds received through qualified small dollar
11	contributions); and
12	"(H) subject to subsection (d), contribu-
13	tions from individuals who are otherwise per-
14	mitted to make contributions under this Act,
15	subject to the applicable limitations of section
16	315, except that the aggregate amount of con-
17	tributions a participating candidate may accept
18	from any individual with respect to any election
19	during the election cycle may not exceed
20	\$1,000.
21	For purposes of this subsection, a payment made by a po-
22	litical party in coordination with a participating candidate
23	shall not be treated as a contribution to or as an expendi-
24	ture made by the participating candidate.

1	"(b) Contributions for Leadership PACs,
2	ETC.—A political committee of a participating candidate
3	which is not an authorized committee of such candidate
4	may accept contributions other than contributions de-
5	scribed in subsection (a)(1) from any person if—
6	"(1) the aggregate contributions from such per-
7	son for any calendar year do not exceed \$200; and
8	"(2) no portion of such contributions is dis-
9	bursed in connection with the campaign of the par-
10	ticipating candidate.
11	"(c) Special Rules for Personal Funds.—A
12	candidate who is certified as a participating candidate may
13	use personal funds (including personal funds of any imme-
14	diate family member of the candidate) so long as—
15	"(1) the aggregate amount used with respect to
16	the election cycle (including any period of the cycle
17	occurring prior to the candidate's certification as a
18	participating candidate) does not exceed \$50,000;
19	and
20	"(2) the funds are used only for making direct
21	payments for the receipt of goods and services which
22	constitute authorized expenditures in connection
23	with the election cycle involved.
24	"(d) Requirements Relating to Subsequent
25	CONTRIBUTIONS AND NOTIFICATION REQUIREMENTS.—

1	"(1) Restriction on subsequent contribu-
2	TIONS.—
3	"(A) Prohibiting donor from making
4	SUBSEQUENT NONQUALIFIED CONTRIBUTIONS
5	DURING ELECTION CYCLE.—An individual who
6	makes a qualified small dollar contribution to a
7	candidate with respect to an election may not
8	make any subsequent contribution to such can-
9	didate with respect to the election cycle which
10	is not a qualified small dollar contribution.
11	"(B) Treatment of subsequent non-
12	QUALIFIED CONTRIBUTIONS.—If, notwith-
13	standing the prohibition described in subpara-
14	graph (A), an individual who makes a qualified
15	small dollar contribution to a candidate with re-
16	spect to an election makes a subsequent con-
17	tribution to such candidate with respect to the
18	election which is prohibited under subparagraph
19	(A) because it is not a qualified small dollar
20	contribution, the candidate may take one of the
21	following actions:
22	"(i) Not later than 2 weeks after re-
23	ceiving the contribution, the candidate may
24	return the subsequent contribution to the

individual. In the case of a subsequent con-

tribution which is not a qualified small dollar contribution because the contribution fails to meet the requirements of paragraph (13)(C) of section 501 (relating to the aggregate amount of qualified small dollar contributions that may be made by an individual to a candidate), the candidate may return an amount equal to the difference between the amount of the subsequent contribution and the amount described in such paragraph.

"(ii) The candidate may retain the subsequent contribution, so long as not later than 2 weeks after receiving the subsequent contribution, the candidate remits to the Commission for deposit in the Freedom from Influence Fund established by section 502 an amount equal to any payments received by the candidate under this title which are attributable to the qualified small dollar contribution made by the individual involved.

"(C) NO EFFECT ON ABILITY TO MAKE MULTIPLE CONTRIBUTIONS.—Nothing in this subsection may be construed to prohibit an in-

1	dividual from making multiple qualified small
2	dollar contributions to any candidate or any
3	number of candidates, so long as each contribu-
4	tion meets the definition of a qualified small
5	dollar contribution under section 501(13).
6	"(2) Notification requirements for can-
7 DI	DATES.—
8	"(A) NOTIFICATION.—Each authorized
9	committee of a candidate who seeks to be a par-
10	ticipating candidate under this title shall pro-
11	vide the following information in any materials
12	for the solicitation of contributions, including
13	any internet site through which individuals may
14	make contributions to the committee:
15	"(i) A statement that if the candidate
16	is certified as a participating candidate
17	under this title, the candidate will receive
18	matching payments in an amount which is
19	based on the total amount of qualified
20	small dollar contributions received.
21	"(ii) A statement that a contribution
22	which meets the definition of a qualified
23	small dollar contribution under section
24	501(13) shall be treated as a qualified

small dollar contribution under this title.

1	"(iii) A statement that if a contribu-
2	tion is treated as qualified small dollar
3	contribution under this title, the individual
4	who makes the contribution may not make
5	any contribution to the candidate or the
6	authorized committees of the candidate
7	during the election cycle which is not a
8	qualified small dollar contribution.
9	"(B) ALTERNATIVE METHODS OF MEETING
10	REQUIREMENTS.—An authorized committee
11	may meet the requirements of subparagraph
12	(A)—
13	"(i) by including the information de-
14	scribed in paragraph (1) in the receipt pro-
15	vided under section 512(b)(3) to a person
16	making a qualified small dollar contribu-
17	tion; or
18	"(ii) by modifying the information it
19	provides to persons making contributions
20	which is otherwise required under title III
21	(including information it provides through
22	the internet).
23	"(e) Exception.—Notwithstanding subsection (a), a
24	candidate shall not be treated as having failed to meet
25	the requirements of this section if any contributions that

1	are not qualified small dollar contributions, qualifying con-
2	tributions, qualifying multicandidate political committee
3	contributions, or contributions that meet the requirements
4	of subsection (b) and that are accepted before the date
5	the candidate files a statement of intent under section
6	511(a)(1) are—
7	"(1) returned to the contributor; or
8	"(2) submitted to the Commission for deposit in
9	the Fund.
10	"SEC. 514. CERTIFICATION.
11	"(a) In General.—Not later than 5 days after a
12	candidate for Senator files an affidavit under section
13	511(a)(4), the Commission shall—
14	"(1) certify whether or not the candidate is a
15	participating candidate; and
16	"(2) notify the candidate of the Commission's
17	determination.
18	"(b) Revocation of Certification.—
19	"(1) In General.—The Commission may re-
20	voke a certification under subsection (a) if—
21	"(A) a candidate fails to qualify to appear
22	on the ballot at any time after the date of cer-
23	tification; or
24	"(B) a candidate otherwise fails to comply
25	with the requirements of this title including

1	any regulatory requirements prescribed by the
2	Commission.
3	"(2) Repayment of Benefits.—If certifi-
4	cation is revoked under paragraph (1), the candidate
5	shall repay to the Fund an amount equal to the
6	value of benefits received under this title plus inter-
7	est (at a rate determined by the Commission) on any
8	such amount received.
9	"Subtitle C—Benefits
10	"SEC. 521. BENEFITS FOR PARTICIPATING CANDIDATES.
11	"(a) In General.—For each election with respect
12	to which a candidate is certified as a participating can-
13	didate under section 514, such candidate shall be entitled
14	to—
15	"(1) an allocation from the Fund to make or
16	obligate to make expenditures with respect to such
17	election, as provided in section 522;
18	"(2) matching contributions, as provided in sec-
19	tion 523; and
20	"(3) enhanced matching contributions, as pro-
21	vided in section 524.
22	"(b) Restriction on Uses of Allocations From
23	THE FUND.—Allocations from the Fund received by a par-
24	ticipating candidate under section 522, matching contribu-
25	tions under section 523, and enhanced matching contribu-

1	tions under section 524 may only be used for campaign-
2	related costs.
3	"(c) Remitting Allocations From the Fund.—
4	"(1) IN GENERAL.—Not later than the date
5	that is 180 days after an election in which the par-
6	ticipating candidate appeared on the ballot, such
7	participating candidate shall remit to the Commis-
8	sion for deposit in the Fund an amount equal to the
9	lesser of—
10	"(A) the amount of money in the can-
11	didate's campaign account; or
12	"(B) the sum of the allocations from the
13	Fund received by the candidate under section
14	522, the matching contributions received by the
15	candidate under section 523, and the enhanced
16	matching contributions under section 524.
17	"(2) Exceptions.—
18	"(A) Subsequent election.—In the
19	case of a candidate who qualifies to be on the
20	ballot for a primary runoff election, a general
21	election, or a general runoff election, the
22	amounts described in paragraph (1) may be re-
23	tained by the candidate and used in such subse-

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quent election.

1	"(B) Candidate seeking certification
2	FOR NEXT ELECTION CYCLE.—Notwithstanding
3	paragraph (1), a participating candidate may
4	withhold not more than \$100,000 from the
5	amount required to be remitted under para-
6	graph (1) if the candidate files a signed affi-
7	davit with the Commission that the candidate
8	will seek certification as a participating can-
9	didate with respect to the next election cycle,
10	except that the candidate may not use any por-
11	tion of the amount withheld until the candidate
12	is certified as a participating candidate with re-
13	spect to that next election cycle. If the can-
14	didate fails to seek certification as a partici-
15	pating candidate prior to the last day of the
16	qualifying period for the next election cycle (as
17	described in section 511), or if the Commission
18	notifies the candidate of the Commission's de-
19	termination that the candidate does not meet
20	the requirements for certification as a partici-
21	pating candidate with respect to such cycle, the
22	candidate shall immediately remit to the Com-
23	mission the amount withheld.

## 1 "SEC. 522. ALLOCATIONS FROM THE FUND.

2	"(a) In General.—The Commission shall make allo-
3	cations from the Fund under section 521(a)(1) to a par-
4	ticipating candidate—
5	"(1) in the case of amounts provided under
6	subsection (d)(1), after the date on which such can-
7	didate is certified as a participating candidate under
8	section 514;
9	"(2) in the case of a general election after—
10	"(A) the date of the certification of the re-
11	sults of the primary election or the primary
12	runoff election; or
13	"(B) in any case in which there is no pri-
14	mary election, the date the candidate qualifies
15	to be placed on the ballot; and
16	"(3) in the case of a primary runoff election or
17	a general runoff election, after the certification of
18	the results of the primary election or the general
19	election, as the case may be.
20	"(b) Method of Payment.—The Commission shall
21	distribute funds available to participating candidates
22	under this section through the use of an electronic funds
23	exchange or a debit card.
24	"(c) Timing of Payment.—The Commission shall,
25	in coordination with the Secretary of the Treasury, take
26	such steps as may be necessary to ensure that the Sec-

- 1 retary is able to make payments under this section from
- 2 the Treasury not later than 2 business days after date
- 3 of the applicable certification as described in subsection
- 4 (a).

- 5 "(d) Amounts.—
- 6 "(1) PRIMARY ELECTION ALLOCATION; INITIAL
  7 ALLOCATION.—Except as provided in paragraph (5),
  8 the Commission shall make an allocation from the
  9 Fund for a primary election to a participating can10 didate in an amount equal to 67 percent of the base
  11 amount with respect to such participating candidate.
  - "(2) Primary runoff election allocation from the Fund for a primary runoff election to a participating candidate in an amount equal to 25 percent of the amount the participating candidate was eligible to receive under this section for the primary election.
  - "(3) GENERAL ELECTION ALLOCATION.—Except as provided in paragraph (5), the Commission shall make an allocation from the Fund for a general election to a participating candidate in an amount equal to the base amount with respect to such candidate.

1 "(4) GENERAL RUNOFF ELECTION ALLOCA2 TION.—The Commission shall make an allocation
3 from the Fund for a general runoff election to a par4 ticipating candidate in an amount equal to 25 per5 cent of the base amount with respect to such can6 didate.

### "(5) Uncontested elections.—

"(A) IN GENERAL.—In the case of a primary or general election that is an uncontested election, the Commission shall make an allocation from the Fund to a participating candidate for such election in an amount equal to 25 percent of the allocation which such candidate would be entitled to under this section for such election if this paragraph did not apply.

"(B) Uncontested Election De-FINED.—For purposes of this subparagraph, an election is uncontested if not more than 1 candidate has campaign funds (including payments from the Fund) in an amount equal to or greater than 10 percent of the allocation a participating candidate would be entitled to receive under this section for such election if this paragraph did not apply.

"(e) Base Amount.—

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1	"(1) In general.—Except as otherwise pro-
2	vided in this subsection, the base amount for any
3	candidate is an amount equal to the sum of—
4	"(A) \$750,000; plus
5	"(B) \$150,000 for each congressional dis-
6	trict in the State with respect to which the can-
7	didate is seeking election.
8	"(2) Indexing.—In each even-numbered year
9	after 2027—
10	"(A) each dollar amount under paragraph
11	(1) shall be increased by the percent difference
12	between the price index (as defined in section
13	315(c)(2)(A)) for the 12 months preceding the
14	beginning of such calendar year and the price
15	index for calendar year 2022;
16	"(B) each dollar amount so increased shall
17	remain in effect for the 2-year period beginning
18	on the first day following the date of the last
19	general election in the year preceding the year
20	in which the amount is increased and ending on
21	the date of the next general election; and
22	"(C) if any amount after adjustment under
23	subparagraph (A) is not a multiple of \$100,
24	such amount shall be rounded to the nearest
25	multiple of \$100.

1	"SEC. 523. MATCHING PAYMENTS FOR QUALIFIED SMALL
2	DOLLAR CONTRIBUTIONS.
3	"(a) In General.—The Commission shall pay to
4	each participating candidate an amount equal to 600 per-
5	cent of the amount of qualified small dollar contributions
6	received by the candidate from individuals after the date
7	on which such candidate is certified under section 514.
8	"(b) Limitation.—The aggregate payments under
9	subsection (a) with respect to any candidate shall not ex-
10	ceed 400 percent of the allocation such candidate is enti-
11	tled to receive for such election under section 522 (deter-
12	mined without regard to subsection (d)(5) thereof).
13	"(c) Time of Payment.—The Commission shall
14	make payments under this section not later than 2 busi-
15	ness days after the receipt of a report made under sub-
16	section (d).
17	"(d) Reports.—
18	"(1) In General.—Each participating can-
19	didate shall file reports of receipts of qualified small
20	dollar contributions at such times and in such man-
21	ner as the Commission may by regulations prescribe.
22	"(2) Contents of Reports.—Each report
23	under this subsection shall disclose—
24	"(A) the amount of each qualified small
25	dollar contribution received by the candidate;
26	and

1	"(B) the name, address, and occupation of
2	each individual who made a qualified small dol-
3	lar contribution to the candidate.
4	"(3) Frequency of Reports.—Reports under
5	this subsection shall be made no more frequently
6	than—
7	"(A) once every month until the date that
8	is 90 days before the date of the election; and
9	"(B) once every week after the period de-
10	scribed in subparagraph (A) and until the date
11	of the election.
12	"(4) Limitation on regulations.—The
13	Commission may not prescribe any regulations with
14	respect to reporting under this subsection with re-
15	spect to any election after the date that is 180 days
16	before the date of such election.
17	"(e) Appeals.—The Commission shall provide a
18	written explanation with respect to any denial of any pay-
19	ment under this section and shall provide the opportunity
20	for review and reconsideration within 5 business days of
21	such denial.
22	"SEC. 524. ENHANCED MATCHING SUPPORT.
23	"(a) In General.—In addition to the payments
24	made under section 523, the Commission shall make an

1	additional payment to an eligible candidate under this sec-
2	tion.
3	"(b) Eligibility.—A candidate is eligible to receive
4	an additional payment under this section if the candidate
5	meets each of the following requirements:
6	"(1) The candidate is on the ballot for the gen-
7	eral election for the office the candidate seeks.
8	"(2) The candidate is certified as a partici-
9	pating candidate under this title with respect to the
10	election.
11	"(3) During the enhanced support qualifying
12	period, the candidate receives qualified small dollar
13	contributions in a total amount of not less than the
14	sum of \$15,000 for each congressional district in the
15	State with respect to which the candidate is seeking
16	election.
17	"(4) During the enhanced support qualifying
18	period, the candidate submits to the Commission a
19	request for the payment which includes—
20	"(A) a statement of the number and
21	amount of qualified small dollar contributions
22	received by the candidate during the enhanced
23	support qualifying period:

1	"(B) a statement of the amount of the
2	payment the candidate anticipates receiving
3	with respect to the request; and
4	"(C) such other information and assur-
5	ances as the Commission may require.
6	"(5) After submitting a request for the addi-
7	tional payment under paragraph (4), the candidate
8	does not submit any other application for an addi-
9	tional payment under this title.
10	"(c) Amount.—
11	"(1) In general.—Subject to paragraph (2),
12	the amount of the additional payment made to an el-
13	igible candidate under this subtitle shall be an
14	amount equal to 50 percent of—
15	"(A) the amount of the payment made to
16	the candidate under section 523 with respect to
17	the qualified small dollar contributions which
18	are received by the candidate during the en-
19	hanced support qualifying period (as included in
20	the request submitted by the candidate under
21	(b)(4)(A)); or
22	"(B) in the case of a candidate who is not
23	eligible to receive a payment under section 523
24	with respect to such qualified small dollar con-
25	tributions because the candidate has reached

1	the limit on the aggregate amount of payments
2	under section 523, the amount of the payment
3	which would have been made to the candidate
4	under section 523 with respect to such qualified
5	small dollar contributions if the candidate had
6	not reached such limit.
7	"(2) Limit.—The amount of the additional
8	payment determined under paragraph (1) with re-
9	spect to a candidate may not exceed the sum of
10	\$150,000 for each congressional district in the State
11	with respect to which the candidate is seeking elec-
12	tion.
13	"(3) No effect on aggregate limit.—The
14	amount of the additional payment made to a can-
15	didate under this section shall not be included in de-
16	termining the aggregate amount of payments made
17	to a participating candidate with respect to an elec-
18	tion cycle under section 523.
19	"Subtitle D—Administrative
20	<b>Provisions</b>
21	"SEC. 531. DUTIES OF THE FEDERAL ELECTION COMMIS-
22	SION.
23	"(a) Duties and Powers.—
24	"(1) Administration.—The Commission shall
25	have the power to administer the provisions of this

1	title and shall prescribe regulations to carry out the
2	purposes of this title, including regulations—
3	"(A) to establish procedures for—
4	"(i) verifying the amount of valid
5	qualifying contributions with respect to a
6	candidate;
7	"(ii) effectively and efficiently moni-
8	toring and enforcing the limits on the rais-
9	ing of qualified small dollar contributions;
10	"(iii) monitoring the raising of quali-
11	fying multicandidate political committee
12	contributions through effectively and effi-
13	ciently monitoring and enforcing the limits
14	on individual contributions to qualified ac-
15	counts of multicandidate political commit-
16	tees;
17	"(iv) effectively and efficiently moni-
18	toring and enforcing the limits on the use
19	of personal funds by participating can-
20	didates; and
21	"(v) monitoring the use of allocations
22	from the Fund and matching contributions
23	under this title through audits or other
24	mechanisms; and

1	"(B) regarding the conduct of debates in a
2	manner consistent with the best practices of
3	States that provide public financing for elec-
4	tions.
5	"(2) Review of fair elections financ-
6	ING.—
7	"(A) IN GENERAL.—After each general
8	election for Federal office, the Commission shall
9	conduct a comprehensive review of the Fair
10	Elections financing program under this title, in-
11	cluding—
12	"(i) the maximum dollar amount of
13	qualified small dollar contributions under
14	section 501(13);
15	"(ii) the maximum and minimum dol-
16	lar amounts for qualifying contributions
17	under section $501(12)$ ;
18	"(iii) the number and value of quali-
19	fying contributions a candidate is required
20	to obtain under section 512 to qualify for
21	allocations from the Fund;
22	"(iv) the amount of allocations from
23	the Fund that candidates may receive
24	under section 522:

1	"(v) the maximum amount of match-
2	ing contributions a candidate may receive
3	under section 523;
4	"(vi) the maximum amount of en-
5	hanced matching contributions a candidate
6	may receive under section 524;
7	"(vii) the overall satisfaction of par-
8	ticipating candidates and the American
9	public with the program; and
10	"(viii) such other matters relating to
11	financing of Senate campaigns as the Com-
12	mission determines are appropriate.
13	"(B) Criteria for review.—In con-
14	ducting the review under subparagraph (A), the
15	Commission shall consider the following:
16	"(i) Qualifying contributions
17	AND QUALIFIED SMALL DOLLAR CON-
18	TRIBUTIONS.—The Commission shall con-
19	sider whether the number and dollar
20	amount of qualifying contributions re-
21	quired and maximum dollar amount for
22	such qualifying contributions and qualified
23	small dollar contributions strikes a balance
24	regarding the importance of voter involve-
25	ment, the need to assure adequate incen-

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tives for participating, and fiscal responsibility, taking into consideration the number of primary and general election participating candidates, the electoral performance of those candidates, program cost, and any other information the Commission determines is appropriate.

"(ii) Review of Program bene-FITS.—The Commission shall consider whether the totality of the amount of funds allowed to be raised by participating candidates (including through qualifying contributions and small dollar contributions), allocations from the Fund under section 522, matching contributions under section 523, and enhanced matching contributions under section 524 are sufficient for voters in each State to learn about the candidates to cast an informed vote, taking into account the historic amount of spending by winning candidates, media costs, primary election dates, and any other information the Commission determines is appropriate.

1	"(C) RECOMMENDATIONS FOR ADJUST-
2	MENT OF AMOUNTS.—Based on the review con-
3	ducted under subparagraph (A), the Commis-
4	sion shall make recommendations to Congress
5	for any adjustment of the following amounts:
6	"(i) The maximum dollar amount of
7	qualified small dollar contributions under
8	section $501(13)(C)$ .
9	"(ii) The maximum and minimum dol-
10	lar amounts for qualifying contributions
11	under section $501(12)(A)$ .
12	"(iii) The number and value of quali-
13	fying contributions a candidate is required
14	to obtain under section 512(a)(1).
15	"(iv) The base amount for candidates
16	under section 522(d).
17	"(v) The maximum amount of match-
18	ing contributions a candidate may receive
19	under section 523(b).
20	"(vi) The maximum amount of en-
21	hanced matching contributions a candidate
22	may receive under section 524(c).
23	"(D) Report.—Not later than March 30
24	following any general election for Federal office,
25	the Commission shall submit a report to Con-

- 1 gress on the review conducted under subpara-
- 2 graph (A) and any recommendations developed
- 3 under subparagraph (C). Such report shall con-
- 4 tain a detailed statement of the findings, con-
- 5 clusions, and recommendations of the Commis-
- 6 sion based on such review.
- 7 "(b) Reports.—Not later than March 30, 2026, and
- 8 every 2 years thereafter, the Commission shall submit to
- 9 the Senate Committee on Rules and Administration a re-
- 10 port documenting, evaluating, and making recommenda-
- 11 tions relating to the administrative implementation and
- 12 enforcement of the provisions of this title.
- 13 "(c) Authorization of Appropriations.—There
- 14 are authorized to be appropriated such sums as are nec-
- 15 essary to carry out the purposes of this subtitle.
- 16 "SEC. 532. VIOLATIONS AND PENALTIES.
- 17 "(a) Civil Penalty for Violation of Contribu-
- 18 TION AND EXPENDITURE REQUIREMENTS.—If a can-
- 19 didate who has been certified as a participating candidate
- 20 under section 514 accepts a contribution or makes an ex-
- 21 penditure that is prohibited under section 513, the Com-
- 22 mission shall assess a civil penalty against the candidate
- 23 in an amount that is not more than 3 times the amount
- 24 of the contribution or expenditure. Any amounts collected
- 25 under this subsection shall be deposited into the Fund.

1	"(b) Repayment for Improper Use of Freedom
2	From Influence Fund.—
3	"(1) In General.—If the Commission deter-
4	mines that any benefit made available to a partici-
5	pating candidate under this title was not used as
6	provided for in this title or that a participating can-
7	didate has violated any of the dates for remission of
8	funds contained in this title, the Commission shall
9	so notify the candidate and the candidate shall pay
10	to the Fund an amount equal to—
11	"(A) the amount of benefits so used or not
12	remitted, as appropriate; and
13	"(B) interest on any such amounts (at a
14	rate determined by the Commission).
15	"(2) OTHER ACTION NOT PRECLUDED.—Any
16	action by the Commission in accordance with this
17	subsection shall not preclude enforcement pro-
18	ceedings by the Commission in accordance with sec-
19	tion 309(a), including a referral by the Commission
20	to the Attorney General in the case of an apparent
21	knowing and willful violation of this title.".

1	SEC. 5112. PROHIBITION ON JOINT FUNDRAISING COMMIT-
2	TEES.
3	Section 302(e) of the Federal Election Campaign Act
4	of 1971 (52 U.S.C. 30102(e)) is amended by adding at
5	the end the following new paragraph:
6	"(6) No authorized committee of a participating
7	candidate (as defined in section 501) may establish
8	a joint fundraising committee with a political com-
9	mittee other than an authorized committee of a can-
10	didate.".
11	SEC. 5113. EXCEPTION TO LIMITATION ON COORDINATED
12	EXPENDITURES BY POLITICAL PARTY COM-
13	MITTEES WITH PARTICIPATING CANDIDATES.
14	Section 315(d) of the Federal Election Campaign Act
15	of 1971 (52 U.S.C. 30116(d)) is amended—
16	(1) in paragraph (3)(A), by striking "in the
17	case of" and inserting "except as provided in para-
18	graph (6), in the case of"; and
19	(2) by adding at the end the following new
20	paragraph:
21	"(6)(A) The limitation under paragraph (3)(A)
22	shall not apply with respect to any expenditure from
23	a qualified political party-participating candidate co-
24	ordinated expenditure fund.
25	"(B) In this paragraph, the term 'qualified po-
26	litical party-participating candidate coordinated ex-

1	penditure fund' means a fund established by the na-
2	tional committee of a political party, or a State com-
3	mittee of a political party, including any subordinate
4	committee of a State committee, for purposes of
5	making expenditures in connection with the general
6	election campaign of a candidate for election to the
7	office of Senator who is a participating candidate (as
8	defined in section 501), that only accepts qualified
9	coordinated expenditure contributions.
10	"(C) In this paragraph, the term 'qualified co-
11	ordinated expenditure contribution' means, with re-
12	spect to the general election campaign of a candidate
13	for election to the office of Senator who is a partici-
14	pating candidate (as defined in section 501), any
15	contribution (or series of contributions)—
16	"(i) which is made by an individual who is
17	not prohibited from making a contribution
18	under this Act; and
19	"(ii) the aggregate amount of which does
20	not exceed \$500 per election.".
21	PART 3—RESPONSIBILITIES OF THE FEDERAL
22	ELECTION COMMISSION
23	SEC. 5121. PETITION FOR CERTIORARI.
24	Section 307(a)(6) of the Federal Election Campaign
25	Act of 1971 (52 U.S.C. 30107(a)(6)) is amended by in-

1	serting "(including a proceeding before the Supreme
2	Court on certiorari)" after "appeal".
3	SEC. 5122. ELECTRONIC FILING OF FEC REPORTS.
4	Section 304(a)(11) of the Federal Election Campaign
5	Act of 1971 (52 U.S.C. 30104(a)(11)) is amended—
6	(1) in subparagraph (A), by striking "under
7	this Act—" and all that follows and inserting
8	"under this Act shall be required to maintain and
9	file such designation, statement, or report in elec-
10	tronic form accessible by computers.";
11	(2) in subparagraph (B), by striking "48
12	hours" and all that follows through "filed electroni-
13	cally)" and inserting "24 hours"; and
14	(3) by striking subparagraph (D).
15	PART 4—MISCELLANEOUS PROVISIONS
16	SEC. 5131. SEVERABILITY.
17	If any provision of this subtitle or amendment made
18	by this subtitle, or the application of a provision or amend-
19	ment to any person or circumstance, is held to be uncon-
20	stitutional, the remainder of this subtitle and amendments
21	made by this subtitle, and the application of the provisions
22	and amendment to any person or circumstance, shall not
23	be affected by the holding.

### 1 SEC. 5132. EFFECTIVE DATE.

- 2 (a) In General.—Except as may otherwise be pro-
- 3 vided in this subtitle and in the amendments made by this
- 4 subtitle, this subtitle and the amendments made by this
- 5 subtitle shall apply with respect to elections occurring dur-
- 6 ing 2028 or any succeeding year, without regard to wheth-
- 7 er or not the Federal Election Commission has promul-
- 8 gated the final regulations necessary to carry out this part
- 9 and the amendments made by this part by the deadline
- 10 set forth in subsection (b).
- 11 (b) Deadline for Regulations.—Not later than
- 12 June 30, 2026, the Federal Election Commission shall
- 13 promulgate such regulations as may be necessary to carry
- 14 out this subtitle and the amendments made by this sub-
- 15 title.

# 16 Subtitle C—Presidential Elections

- 17 **SEC. 5200. SHORT TITLE.**
- This subtitle may be cited as the "Empower Act of
- 19 2021".
- 20 PART 1—PRIMARY ELECTIONS
- 21 SEC. 5201. INCREASE IN AND MODIFICATIONS TO MATCH-
- 22 ING PAYMENTS.
- (a) Increase and Modification.—
- 24 (1) In general.—The first sentence of section
- 9034(a) of the Internal Revenue Code of 1986 is
- 26 amended—

1	(A) by striking "an amount equal to the
2	amount of each contribution" and inserting "an
3	amount equal to 600 percent of the amount of
4	each matchable contribution (disregarding any
5	amount of contributions from any person to the
6	extent that the total of the amounts contributed
7	by such person for the election exceeds \$200)";
8	and
9	(B) by striking "authorized committees"
10	and all that follows through "\$250" and insert-
11	ing "authorized committees".
12	(2) MATCHABLE CONTRIBUTIONS.—Section
13	9034 of such Code is amended—
14	(A) by striking the last sentence of sub-
15	section (a); and
16	(B) by adding at the end the following new
17	subsection:
18	"(c) Matchable Contribution Defined.—For
19	purposes of this section and section 9033(b)—
20	"(1) MATCHABLE CONTRIBUTION.—The term
21	'matchable contribution' means, with respect to the
22	nomination for election to the office of President of
23	the United States, a contribution by an individual to
24	a candidate or an authorized committee of a can-

1	didate with respect to which the candidate has cer-
2	tified in writing that—
3	"(A) the individual making such contribu-
4	tion has not made aggregate contributions (in-
5	cluding such matchable contribution) to such
6	candidate and the authorized committees of
7	such candidate in excess of \$1,000 for the elec-
8	tion,
9	"(B) such candidate and the authorized
10	committees of such candidate will not accept
11	contributions from such individual (including
12	such matchable contribution) aggregating more
13	than the amount described in subparagraph
14	(A), and
15	"(C) such contribution was a direct con-
16	tribution.
17	"(2) Contribution.—For purposes of this
18	subsection, the term 'contribution' means a gift of
19	money made by a written instrument which identi-
20	fies the individual making the contribution by full
21	name and mailing address, but does not include a
22	subscription, loan, advance, or deposit of money, or
23	anything of value or anything described in subpara-
24	graph (B), (C), or (D) of section 9032(4).
25	"(3) Direct contribution.—

1	"(A) In general.—For purposes of this
2	subsection, the term 'direct contribution'
3	means, with respect to a candidate, a contribu-
4	tion which is made directly by an individual to
5	the candidate or an authorized committee of the
6	candidate and is not—
7	"(i) forwarded from the individual
8	making the contribution to the candidate
9	or committee by another person, or
10	"(ii) received by the candidate or com-
11	mittee with the knowledge that the con-
12	tribution was made at the request, sugges-
13	tion, or recommendation of another person.
14	"(B) Other definitions.—In subpara-
15	graph (A)—
16	"(i) the term 'person' does not include
17	an individual (other than an individual de-
18	scribed in section 304(i)(7) of the Federal
19	Election Campaign Act of 1971), a polit-
20	ical committee of a political party, or any
21	political committee which is not a separate
22	segregated fund described in section
23	316(b) of the Federal Election Campaign
24	Act of 1971 and which does not make con-
25	tributions or independent expenditures,

does not engage in lobbying activity under 1 2 the Lobbying Disclosure Act of 1995 (2) U.S.C. 1601 et seq.), and is not estab-3 4 lished by, controlled by, or affiliated with a registered lobbyist under such Act, an 6 agent of a registered lobbyist under such 7 Act, or an organization which retains or 8 employs a registered lobbyist under such 9 Act, and 10 "(ii) a contribution is not 'made at 11

"(ii) a contribution is not 'made at the request, suggestion, or recommendation of another person' solely on the grounds that the contribution is made in response to information provided to the individual making the contribution by any person, so long as the candidate or authorized committee does not know the identity of the person who provided the information to such individual.".

## (3) Conforming amendments.—

(A) Section 9032(4) of such Code is amended by striking "section 9034(a)" and inserting "section 9034".

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1	(B) Section 9033(b)(3) of such Code is
2	amended by striking "matching contributions"
3	and inserting "matchable contributions".
4	(b) Modification of Payment Limitation.—Sec-
5	tion 9034(b) of such Code is amended—
6	(1) by striking "The total" and inserting the
7	following:
8	"(1) IN GENERAL.—The total";
9	(2) by striking "shall not exceed" and all that
10	follows and inserting "shall not exceed
11	\$250,000,000.''; and
12	(3) by adding at the end the following new
13	paragraph:
14	"(2) Inflation adjustment.—
15	"(A) IN GENERAL.—In the case of any ap-
16	plicable period beginning after 2029, the dollar
17	amount in paragraph (1) shall be increased by
18	an amount equal to—
19	"(i) such dollar amount, multiplied by
20	"(ii) the cost-of-living adjustment de-
21	termined under section 1(f)(3) for the cal-
22	endar year following the year which such
23	applicable period begins, determined by
24	substituting 'calendar vear 2027' for 'cal-

1	endar year 1992' in subparagraph (B)
2	thereof.
3	"(B) Applicable period.—For purposes
4	of this paragraph, the term 'applicable period'
5	means the 4-year period beginning with the
6	first day following the date of the general elec-
7	tion for the office of President and ending on
8	the date of the next such general election.
9	"(C) ROUNDING.—If any amount as ad-
10	justed under subparagraph (A) is not a multiple
11	of \$10,000, such amount shall be rounded to
12	the nearest multiple of \$10,000.".
13	SEC. 5202. ELIGIBILITY REQUIREMENTS FOR MATCHING
13 14	SEC. 5202. ELIGIBILITY REQUIREMENTS FOR MATCHING PAYMENTS.
14	PAYMENTS.
14 15	PAYMENTS.  (a) Amount of Aggregate Contributions Per State; Disregarding of Amounts Contributed in
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	PAYMENTS.  (a) Amount of Aggregate Contributions Per State; Disregarding of Amounts Contributed in
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	PAYMENTS.  (a) Amount of Aggregate Contributions Per State; Disregarding of Amounts Contributed in Excess of \$200.—Section 9033(b)(3) of the Internal
14 15 16 17 18	PAYMENTS.  (a) AMOUNT OF AGGREGATE CONTRIBUTIONS PER STATE; DISREGARDING OF AMOUNTS CONTRIBUTED IN EXCESS OF \$200.—Section 9033(b)(3) of the Internal Revenue Code of 1986 is amended—
14 15 16 17 18	PAYMENTS.  (a) AMOUNT OF AGGREGATE CONTRIBUTIONS PER STATE; DISREGARDING OF AMOUNTS CONTRIBUTED IN EXCESS OF \$200.—Section 9033(b)(3) of the Internal Revenue Code of 1986 is amended—  (1) by striking "\$5,000" and inserting
14 15 16 17 18 19 20	PAYMENTS.  (a) Amount of Aggregate Contributions Per State; Disregarding of Amounts Contributed in Excess of \$200.—Section 9033(b)(3) of the Internal Revenue Code of 1986 is amended—  (1) by striking "\$5,000" and inserting "\$25,000"; and
14 15 16 17 18 19 20 21	PAYMENTS.  (a) AMOUNT OF AGGREGATE CONTRIBUTIONS PER STATE; DISREGARDING OF AMOUNTS CONTRIBUTED IN EXCESS OF \$200.—Section 9033(b)(3) of the Internal Revenue Code of 1986 is amended—  (1) by striking "\$5,000" and inserting "\$25,000"; and  (2) by striking "20 States" and inserting the
14 15 16 17 18 19 20 21 22	PAYMENTS.  (a) AMOUNT OF AGGREGATE CONTRIBUTIONS PER STATE; DISREGARDING OF AMOUNTS CONTRIBUTED IN EXCESS OF \$200.—Section 9033(b)(3) of the Internal Revenue Code of 1986 is amended—  (1) by striking "\$5,000" and inserting "\$25,000"; and  (2) by striking "20 States" and inserting the following: "20 States (disregarding any amount of

1	(b) Contribution Limit.—
2	(1) In General.—Paragraph (4) of section
3	9033(b) of such Code is amended to read as follows:
4	"(4) the candidate and the authorized commit-
5	tees of the candidate will not accept aggregate con-
6	tributions from any person with respect to the nomi-
7	nation for election to the office of President of the
8	United States in excess of \$1,000 for the election.".
9	(2) Conforming amendments.—
10	(A) Section 9033(b) of such Code is
11	amended by adding at the end the following
12	new flush sentence:
13	"For purposes of paragraph (4), the term 'contribution'
14	has the meaning given such term in section 301(8) of the
15	Federal Election Campaign Act of 1971.".
16	(B) Section 9032(4) of such Code, as
17	amended by section 5201(a)(3)(A), is amended
18	by inserting "or 9033(b)" after "9034".
19	(c) Participation in System for Payments for
20	GENERAL ELECTION.—Section 9033(b) of such Code is
21	amended—
22	(1) by striking "and" at the end of paragraph
23	(3);
24	(2) by striking the period at the end of para-
25	graph (4) and inserting ", and"; and

1	(3) by inserting after paragraph (4) the fol-
2	lowing new paragraph:
3	"(5) if the candidate is nominated by a political
4	party for election to the office of President, the can-
5	didate will apply for and accept payments with re-
6	spect to the general election for such office in ac-
7	cordance with chapter 95.".
8	(d) Prohibition on Joint Fundraising Commit-
9	TEES.—Section 9033(b) of such Code, as amended by sub-
10	section (c), is amended—
11	(1) by striking "and" at the end of paragraph
12	(4);
13	(2) by striking the period at the end of para-
14	graph (5) and inserting "; and; and
15	(3) by inserting after paragraph (5) adding at
16	the end the following new paragraph:
17	"(6) the candidate will not establish a joint
18	fundraising committee with a political committee
19	other than another authorized committee of the can-
20	didate, except that candidate established a joint
21	fundraising committee with respect to a prior elec-
22	tion for which the candidate was not eligible to re-
23	ceive payments under section 9037 and the can-
24	didate does not terminate the committee, the can-
25	didate shall not be considered to be in violation of

- 1 this paragraph so long as that joint fundraising
- 2 committee does not receive any contributions or
- make any disbursements during the election cycle for
- 4 which the candidate is eligible to receive payments
- 5 under such section.".

### 6 SEC. 5203. REPEAL OF EXPENDITURE LIMITATIONS.

- 7 (a) In General.—Subsection (a) of section 9035 of
- 8 the Internal Revenue Code of 1986 is amended to read
- 9 as follows:
- 10 "(a) Personal Expenditure Limitation.—No
- 11 candidate shall knowingly make expenditures from his per-
- 12 sonal funds, or the personal funds of his immediate family,
- 13 in connection with his campaign for nomination for elec-
- 14 tion to the office of President in excess of, in the aggre-
- 15 gate, \$50,000.".
- 16 (b) Conforming Amendment.—Paragraph (1) of
- 17 section 9033(b) of the Internal Revenue Code of 1986 is
- 18 amended to read as follows:
- 19 "(1) the candidate will comply with the per-
- sonal expenditure limitation under section 9035,".
- 21 SEC. 5204. PERIOD OF AVAILABILITY OF MATCHING PAY-
- 22 MENTS.
- 23 Section 9032(6) of the Internal Revenue Code of
- 24 1986 is amended by striking "the beginning of the cal-
- 25 endar year in which a general election for the office of

1	President of the United States will be held" and inserting
2	"the date that is 6 months prior to the date of the earliest
3	State primary election".
4	SEC. 5205. EXAMINATION AND AUDITS OF MATCHABLE CON-
5	TRIBUTIONS.
6	Section 9038(a) of the Internal Revenue Code of
7	1986 is amended by inserting "and matchable contribu-
8	tions accepted by" after "qualified campaign expenses of".
9	SEC. 5206. MODIFICATION TO LIMITATION ON CONTRIBU-
10	TIONS FOR PRESIDENTIAL PRIMARY CAN-
11	DIDATES.
12	Section 315(a)(6) of the Federal Election Campaign
13	Act of 1971 (52 U.S.C. 30116(a)(6)) is amended by strik-
14	ing "calendar year" and inserting "four-year election
15	cycle".
16	PART 2—GENERAL ELECTIONS
17	SEC. 5211. MODIFICATION OF ELIGIBILITY REQUIREMENTS
18	FOR PUBLIC FINANCING.
19	Subsection (a) of section 9003 of the Internal Rev-
20	enue Code of 1986 is amended to read as follows:
21	"(a) In General.—In order to be eligible to receive
22	any payments under section 9006, the candidates of a po-
23	litical party in a Presidential election shall meet the fol-
24	lowing requirements:

1	"(1) Participation in primary payment
2	SYSTEM.—The candidate for President received pay-
3	ments under chapter 96 for the campaign for nomi-
4	nation for election to be President.
5	"(2) AGREEMENTS WITH COMMISSION.—The
6	candidates, in writing—
7	"(A) agree to obtain and furnish to the
8	Commission such evidence as it may request of
9	the qualified campaign expenses of such can-
10	didates,
11	"(B) agree to keep and furnish to the
12	Commission such records, books, and other in-
13	formation as it may request, and
14	"(C) agree to an audit and examination by
15	the Commission under section 9007 and to pay
16	any amounts required to be paid under such
17	section.
18	"(3) Prohibition on joint fundraising
19	COMMITTEES.—
20	"(A) Prohibition.—The candidates cer-
21	tify in writing that the candidates will not es-
22	tablish a joint fundraising committee with a po-
23	litical committee other than another authorized
24	committee of the candidate.

1	"(B) STATUS OF EXISTING COMMITTEES
2	FOR PRIOR ELECTIONS.—If a candidate estab-
3	lished a joint fundraising committee described
4	in subparagraph (A) with respect to a prior
5	election for which the candidate was not eligible
6	to receive payments under section 9006 and the
7	candidate does not terminate the committee,
8	the candidate shall not be considered to be in
9	violation of subparagraph (A) so long as that
10	joint fundraising committee does not receive
11	any contributions or make any disbursements
12	with respect to the election for which the can-
13	didate is eligible to receive payments under sec-
14	tion 9006.".
15	SEC. 5212. REPEAL OF EXPENDITURE LIMITATIONS AND
16	USE OF QUALIFIED CAMPAIGN CONTRIBU-
17	TIONS.
18	(a) Use of Qualified Campaign Contributions
19	WITHOUT EXPENDITURE LIMITS; APPLICATION OF SAME
20	REQUIREMENTS FOR MAJOR, MINOR, AND NEW PAR-
21	TIES.—Section 9003 of the Internal Revenue Code of
22	1986 is amended by striking subsections (b) and (c) and
23	inserting the following:
24	"(b) Use of Qualified Campaign Contributions
25	To Defray Expenses.—

1	"(1) In general.—In order to be eligible to
2	receive any payments under section 9006, the can-
3	didates of a party in a Presidential election shall
4	certify to the Commission, under penalty of perjury,
5	that—
6	"(A) such candidates and their authorized
7	committees have not and will not accept any
8	contributions to defray qualified campaign ex-
9	penses other than—
10	"(i) qualified campaign contributions,
11	and
12	"(ii) contributions to the extent nec-
13	essary to make up any deficiency payments
14	received out of the fund on account of the
15	application of section 9006(c), and
16	"(B) such candidates and their authorized
17	committees have not and will not accept any
18	contribution to defray expenses which would be
19	qualified campaign expenses but for subpara-
20	graph (C) of section 9002(11).
21	"(2) Timing of Certification.—The can-
22	didate shall make the certification required under
23	this subsection at the same time the candidate
24	makes the certification required under subsection
25	(a)(3).".

1	(b) Definition of Qualified Campaign Con-
2	TRIBUTION.—Section 9002 of such Code is amended by
3	adding at the end the following new paragraph:
4	"(13) Qualified campaign contribution.—
5	The term 'qualified campaign contribution' means,
6	with respect to any election for the office of Presi-
7	dent of the United States, a contribution from an in-
8	dividual to a candidate or an authorized committee
9	of a candidate which—
10	"(A) does not exceed \$1,000 for the elec-
11	tion, and
12	"(B) with respect to which the candidate
13	has certified in writing that—
14	"(i) the individual making such con-
15	tribution has not made aggregate contribu-
16	tions (including such qualified contribu-
17	tion) to such candidate and the authorized
18	committees of such candidate in excess of
19	the amount described in subparagraph (A),
20	and
21	"(ii) such candidate and the author-
22	ized committees of such candidate will not
23	accept contributions from such individual
24	(including such qualified contribution) ag-
25	organing more than the amount described

1	in subparagraph (A) with respect to such
2	election.".
3	(c) Conforming Amendments.—
4	(1) Repeal of expenditure limits.—
5	(A) IN GENERAL.—Section 315 of the Fed-
6	eral Election Campaign Act of 1971 (52 U.S.C.
7	30116) is amended by striking subsection (b).
8	(B) Conforming amendments.—Section
9	315(e) of such Act (52 U.S.C. 30116(e)) is
10	amended—
11	(i) in paragraph (1)(B)(i), by striking
12	", (b)"; and
13	(ii) in paragraph (2)(B)(i), by striking
14	"subsections (b) and (d)" and inserting
15	"subsection (d)".
16	(2) Repeal of repayment requirement.—
17	(A) In General.—Section 9007(b) of the
18	Internal Revenue Code of 1986 is amended by
19	striking paragraph (2) and redesignating para-
20	graphs (3), (4), and (5) as paragraphs (2), (3),
21	and (4), respectively.
22	(B) Conforming amendment.—Para-
23	graph (2) of section 9007(b) of such Code, as
24	redesignated by subparagraph (A), is amend-
25	$\operatorname{ed}$ —

1	(i) by striking "a major party" and
2	inserting "a party";
3	(ii) by striking "contributions (other
4	than" and inserting "contributions (other
5	than qualified contributions"; and
6	(iii) by striking "(other than qualified
7	campaign expenses with respect to which
8	payment is required under paragraph
9	(2))".
10	(3) Criminal Penalties.—
11	(A) Repeal of penalty for excess ex-
12	Penses.—Section 9012 of the Internal Revenue
13	Code of 1986 is amended by striking subsection
14	(a).
15	(B) Penalty for acceptance of dis-
16	ALLOWED CONTRIBUTIONS; APPLICATION OF
17	SAME PENALTY FOR CANDIDATES OF MAJOR,
18	MINOR, AND NEW PARTIES.—Subsection (b) of
19	section 9012 of such Code is amended to read
20	as follows:
21	"(b) Contributions.—
22	"(1) Acceptance of disallowed contribu-
23	TIONS.—It shall be unlawful for an eligible can-
24	didate of a party in a Presidential election or any of

1	his authorized committees knowingly and willfully to
2	accept—
3	"(A) any contribution other than a quali-
4	fied campaign contribution to defray qualified
5	campaign expenses, except to the extent nec-
6	essary to make up any deficiency in payments
7	received out of the fund on account of the ap-
8	plication of section 9006(c), or
9	"(B) any contribution to defray expenses
10	which would be qualified campaign expenses but
11	for subparagraph (C) of section 9002(11).
12	"(2) Penalty.—Any person who violates para-
13	graph (1) shall be fined not more than \$5,000, or
14	imprisoned not more than one year, or both. In the
15	case of a violation by an authorized committee, any
16	officer or member of such committee who knowingly
17	and willfully consents to such violation shall be fined
18	not more than \$5,000, or imprisoned not more than
19	one year, or both.".
20	SEC. 5213. MATCHING PAYMENTS AND OTHER MODIFICA-
21	TIONS TO PAYMENT AMOUNTS.
22	(a) In General.—
23	(1) Amount of payments; application of
24	SAME AMOUNT FOR CANDIDATES OF MAJOR, MINOR,
25	AND NEW PARTIES.—Subsection (a) of section 9004

1	of the Internal Revenue Code of 1986 is amended to
2	read as follows:
3	"(a) In General.—Subject to the provisions of this
4	chapter, the eligible candidates of a party in a Presidential
5	election shall be entitled to equal payment under section
6	9006 in an amount equal to 600 percent of the amount
7	of each matchable contribution received by such candidate
8	or by the candidate's authorized committees (disregarding
9	any amount of contributions from any person to the extent
10	that the total of the amounts contributed by such person
11	for the election exceeds \$200), except that total amount
12	to which a candidate is entitled under this paragraph shall
13	not exceed \$250,000,000.".
14	(2) Repeal of separate limitations for
15	CANDIDATES OF MINOR AND NEW PARTIES; INFLA-
16	TION ADJUSTMENT.—Subsection (b) of section 9004
17	of such Code is amended to read as follows:
18	"(b) Inflation Adjustment.—
19	"(1) In general.—In the case of any applica-
20	ble period beginning after 2029, the \$250,000,000
21	dollar amount in subsection (a) shall be increased by
22	an amount equal to—
23	"(A) such dollar amount, multiplied by
24	"(B) the cost-of-living adjustment deter-
25	mined under section $1(f)(3)$ for the calendar

- year following the year which such applicable period begins, determined by substituting 'calendar year 2028' for 'calendar year 1992' in subparagraph (B) thereof.
- 5 "(2) APPLICABLE PERIOD.—For purposes of 6 this subsection, the term 'applicable period' means 7 the 4-year period beginning with the first day fol-8 lowing the date of the general election for the office 9 of President and ending on the date of the next such 10 general election.
- "(3) ROUNDING.—If any amount as adjusted under paragraph (1) is not a multiple of \$10,000, such amount shall be rounded to the nearest multiple of \$10,000.".
- 15 (3) Conforming amendment.—Section 16 9005(a) of such Code is amended by adding at the 17 end the following new sentence: "The Commission 18 shall make such additional certifications as may be 19 necessary to receive payments under section 9004.".
- 20 (b) MATCHABLE CONTRIBUTION.—Section 9002 of 21 such Code, as amended by section 5212(b), is amended 22 by adding at the end the following new paragraph:
- "(14) MATCHABLE CONTRIBUTION.—The term matchable contribution' means, with respect to the election to the office of President of the United

1	States, a contribution by an individual to a can-
2	didate or an authorized committee of a candidate
3	with respect to which the candidate has certified in
4	writing that—
5	"(A) the individual making such contribu-
6	tion has not made aggregate contributions (in-
7	cluding such matchable contribution) to such
8	candidate and the authorized committees of
9	such candidate in excess of \$1,000 for the elec-
10	tion,
11	"(B) such candidate and the authorized
12	committees of such candidate will not accept
13	contributions from such individual (including
14	such matchable contribution) aggregating more
15	than the amount described in subparagraph (A)
16	with respect to such election, and
17	"(C) such contribution was a direct con-
18	tribution (as defined in section $9034(c)(3)$ ).".
19	SEC. 5214. INCREASE IN LIMIT ON COORDINATED PARTY
20	EXPENDITURES.
21	(a) In General.—Section 315(d)(2) of the Federal
22	Election Campaign Act of 1971 (52 U.S.C. 30116(d)(2))
23	is amended to read as follows:
24	"(2)(A) The national committee of a political party
25	may not make any expenditure in connection with the gen-

- 1 eral election campaign of any candidate for President of
- 2 the United States who is affiliated with such party which
- 3 exceeds \$100,000,000.
- 4 "(B) For purposes of this paragraph—
- 5 "(i) any expenditure made by or on behalf of a
- 6 national committee of a political party and in con-
- 7 nection with a Presidential election shall be consid-
- 8 ered to be made in connection with the general elec-
- 9 tion campaign of a candidate for President of the
- 10 United States who is affiliated with such party; and
- "(ii) any communication made by or on behalf
- of such party shall be considered to be made in con-
- nection with the general election campaign of a can-
- didate for President of the United States who is af-
- filiated with such party if any portion of the commu-
- nication is in connection with such election.
- 17 "(C) Any expenditure under this paragraph shall be
- 18 in addition to any expenditure by a national committee
- 19 of a political party serving as the principal campaign com-
- 20 mittee of a candidate for the office of President of the
- 21 United States.".
- 22 (b) Conforming Amendments Relating to Tim-
- 23 ING OF COST-OF-LIVING ADJUSTMENT.—
- 24 (1) IN GENERAL.—Section 315(c)(1) of such
- 25 Act (52 U.S.C. 30116(c)(1)) is amended—

1	(A) in subparagraph (B), by striking "(d)"
2	and inserting " $(d)(2)$ "; and
3	(B) by adding at the end the following new
4	subparagraph:
5	"(D) In any calendar year after 2028—
6	"(i) the dollar amount in subsection (d)(2) shall
7	be increased by the percent difference determined
8	under subparagraph (A);
9	"(ii) the amount so increased shall remain in
10	effect for the calendar year; and
11	"(iii) if the amount after adjustment under
12	clause (i) is not a multiple of \$100, such amount
13	shall be rounded to the nearest multiple of \$100.".
14	(2) Base year.—Section 315(c)(2)(B) of such
15	Act (52 U.S.C. 30116(c)(2)(B)) is amended—
16	(A) in clause (i)—
17	(i) by striking "(d)" and inserting
18	(d)(3); and
19	(ii) by striking "and" at the end;
20	(B) in clause (ii), by striking the period at
21	the end and inserting "; and; and
22	(C) by adding at the end the following new
23	clause:
24	"(iii) for purposes of subsection (d)(2), cal-
25	endar vear 2027.".

1	SEC. 5215. USE OF GENERAL ELECTION PAYMENTS FOR
2	GENERAL ELECTION LEGAL AND ACCOUNT-
3	ING COMPLIANCE.
4	Section 9002(11) of the Internal Revenue Code of
5	1986 is amended by adding at the end the following new
6	sentence: "For purposes of subparagraph (A), an expense
7	incurred by a candidate or authorized committee for gen-
8	eral election legal and accounting compliance purposes
9	shall be considered to be an expense to further the election
10	of such candidate.".
11	PART 3—EFFECTIVE DATE
12	SEC. 5221. EFFECTIVE DATE.
13	(a) In General.—Except as otherwise provided, this
14	subtitle and the amendments made by this subtitle shall
15	apply with respect to the Presidential election held in $2028$
16	and each succeeding Presidential election, without regard
17	to whether or not the Federal Election Commission has
18	promulgated the final regulations necessary to carry out
19	this subtitle and the amendments made by this subtitle
20	by the deadline set forth in subsection (b).
21	(b) Deadline for Regulations.—Not later than
22	June 30, 2026, the Federal Election Commission shall
23	
	promulgate such regulations as may be necessary to carry

25 title.

## Subtitle D—Personal Use Services

## 2 as Authorized Campaign Ex-

## 3 penditures

- 4 SEC. 5301. SHORT TITLE; FINDINGS; PURPOSE.
- 5 (a) SHORT TITLE.—This subtitle may be cited as the 6 "Help America Run Act".
- 7 (b) FINDINGS.—Congress finds the following:
  - (1) Everyday Americans experience barriers to entry before they can consider running for office to serve their communities.
    - (2) Current law states that campaign funds cannot be spent on everyday expenses that would exist whether or not a candidate were running for office, like childcare and food. While the law seems neutral, its actual effect is to privilege the independently wealthy who want to run, because given the demands of running for office, candidates who must work to pay for childcare or to afford health insurance are effectively being left out of the process, even if they have sufficient support to mount a viable campaign.
    - (3) Thus current practice favors those prospective candidates who do not need to rely on a regular paycheck to make ends meet. The consequence is that everyday Americans who have firsthand knowl-

- edge of the importance of stable childcare, a safety
  net, or great public schools are less likely to get a
  seat at the table. This governance by the few is antithetical to the democratic experiment, but most importantly, when lawmakers do not share the concerns of everyday Americans, their policies reflect
  that.
  - (4) These circumstances have contributed to a Congress that does not always reflect everyday Americans. The New York Times reported in 2019 that fewer than 5 percent of representatives cite blue-collar or service jobs in their biographies. A 2015 survey by the Center for Responsive Politics showed that the median net worth of lawmakers was just over \$1 million in 2013, or 18 times the wealth of the typical American household.
  - (5) These circumstances have also contributed to a governing body that does not reflect the nation it serves. For instance, women are 51 percent of the American population. Yet even with a record number of women serving in the One Hundred Sixteenth Congress, the Pew Research Center notes that more than three out of four Members of this Congress are male. The Center for American Women And Politics found that one third of women legislators surveyed

had been actively discouraged from running for office, often by political professionals. This type of discouragement, combined with the prohibitions on
using campaign funds for domestic needs like
childcare, burdens that still fall disproportionately
on American women, particularly disadvantages
working mothers. These barriers may explain why
only 10 women in history have given birth while
serving in Congress, in spite of the prevalence of
working parents in other professions. Yet working
mothers and fathers are best positioned to create
policy that reflects the lived experience of most
Americans.

- (6) Working mothers, those caring for their elderly parents, and young professionals who rely on their jobs for health insurance should have the freedom to run to serve the people of the United States. Their networks and net worth are simply not the best indicators of their strength as prospective public servants. In fact, helping ordinary Americans to run may create better policy for all Americans.
- 22 (c) Purpose.—It is the purpose of this subtitle to 23 ensure that all Americans who are otherwise qualified to 24 serve this Nation are able to run for office, regardless of 25 their economic status. By expanding permissible uses of

1	campaign funds and providing modest assurance that test-
2	ing a run for office will not cost one's livelihood, the Help
3	America Run Act will facilitate the candidacy of represent-
4	atives who more accurately reflect the experiences, chal-
5	lenges, and ideals of everyday Americans.
6	SEC. 5302. TREATMENT OF PAYMENTS FOR CHILD CARE
7	AND OTHER PERSONAL USE SERVICES AS AU-
8	THORIZED CAMPAIGN EXPENDITURE.
9	(a) Personal Use Services as Authorized Cam-
10	PAIGN EXPENDITURE.—Section 313 of the Federal Elec-
11	tion Campaign Act of 1971 (52 U.S.C. 30114) is amended
12	by adding at the end the following new subsection:
13	"(d) Treatment of Payments for Child Care
14	AND OTHER PERSONAL USE SERVICES AS AUTHORIZED
15	Campaign Expenditure.—
16	"(1) Authorized expenditures.—For pur-
17	poses of subsection (a), the payment by an author-
18	ized committee of a candidate for any of the per-
19	sonal use services described in paragraph (3) shall
20	be treated as an authorized expenditure if the serv-
21	ices are necessary to enable the participation of the
22	candidate in campaign-connected activities.
23	"(2) Limitations.—
24	"(A) LIMIT ON TOTAL AMOUNT OF PAY-
25	MENTS.—The total amount of payments made

by an authorized committee of a candidate for personal use services described in paragraph (3) may not exceed the limit which is applicable under any law, rule, or regulation on the amount of payments which may be made by the committee for the salary of the candidate (without regard to whether or not the committee makes payments to the candidate for that purpose).

"(B) Corresponding reduction in Amount of Salary Paid to Candidate.—To the extent that an authorized committee of a candidate makes payments for the salary of the candidate, any limit on the amount of such payments which is applicable under any law, rule, or regulation shall be reduced by the amount of any payments made to or on behalf of the candidate for personal use services described in paragraph (3), other than personal use services described in subparagraph (D) of such paragraph.

"(C) EXCLUSION OF CANDIDATES WHO ARE OFFICEHOLDERS.—Paragraph (1) does not apply with respect to an authorized committee of a candidate who is a holder of Federal office.

1	"(3) Personal use services described.—
2	The personal use services described in this para-
3	graph are as follows:
4	"(A) Child care services.
5	"(B) Elder care services.
6	"(C) Services similar to the services de-
7	scribed in subparagraph (A) or subparagraph
8	(B) which are provided on behalf of any de-
9	pendent who is a qualifying relative under sec-
10	tion 152 of the Internal Revenue Code of 1986.
11	"(D) Health insurance premiums.".
12	(b) Effective Date.—The amendments made by
13	this section shall take effect on the date of the enactment
14	of this Act.
15	Subtitle E—Empowering Small
16	<b>Dollar Donations</b>
17	SEC. 5401. PERMITTING POLITICAL PARTY COMMITTEES TO
18	PROVIDE ENHANCED SUPPORT FOR CAN-
19	DIDATES THROUGH USE OF SEPARATE
20	SMALL DOLLAR ACCOUNTS.
21	(a) Increase in Limit on Contributions to Can-
22	DIDATES.—Section 315(a)(2)(A) of the Federal Election
23	Campaign Act of 1971 (52 U.S.C. 30116(a)(2)(A)) is
24	amended by striking "exceed \$5,000" and inserting "ex-
25	ceed \$5,000 or, in the case of a contribution made by a

- 1 national committee of a political party from an account
- 2 described in paragraph (11), exceed \$10,000".
- 3 (b) Elimination of Limit on Coordinated Ex-
- 4 PENDITURES.—Section 315(d)(5) of such Act (52 U.S.C.
- 5 30116(d)(5)) is amended by striking "subsection (a)(9)"
- 6 and inserting "subsection (a)(9) or subsection (a)(11)".
- 7 (c) ACCOUNTS DESCRIBED.—Section 315(a) of such
- 8 Act (52 U.S.C. 30116(a)), as amended by section 5112(a),
- 9 is amended by adding at the end the following new para-
- 10 graph:
- 11 "(11) An account described in this paragraph is a
- 12 separate, segregated account of a national committee of
- 13 a political party (including a national congressional cam-
- 14 paign committee of a political party) consisting exclusively
- 15 of contributions made during a calendar year by individ-
- 16 uals whose aggregate contributions to the committee dur-
- 17 ing the year do not exceed \$200.".
- 18 (d) Effective Date.—The amendments made by
- 19 this section shall apply with respect to elections held on
- 20 or after the date of the enactment of this Act.

## 21 Subtitle F—Severability

- 22 SEC. 5501. SEVERABILITY.
- 23 If any provision of this title or amendment made by
- 24 this title, or the application of a provision or amendment
- 25 to any person or circumstance, is held to be unconstitu-

1	tional, the remainder of this title and amendments made
2	by this title, and the application of the provisions and
3	amendment to any person or circumstance, shall not be
4	affected by the holding.
5	TITLE VI—CAMPAIGN FINANCE
6	OVERSIGHT
7	Subtitle A—Restoring Integrity to
8	<b>America's Elections</b>
9	SEC. 6001. SHORT TITLE.
10	This subtitle may be cited as the "Restoring Integrity
11	to America's Elections Act".
12	SEC. 6002. MEMBERSHIP OF FEDERAL ELECTION COMMIS-
13	SION.
14	(a) Reduction in Number of Members; Removal
15	OF SECRETARY OF SENATE AND CLERK OF HOUSE AS
16	Ex Officio Members.—
17	(1) In general; quorum.—Section 306(a)(1)
18	of the Federal Election Campaign Act of 1971 (52
19	U.S.C. 30106(a)(1)) is amended by striking the sec-
20	ond and third sentences and inserting the following:
21	"The Commission is composed of 5 members ap-
22	pointed by the President by and with the advice and
23	consent of the Senate, of whom no more than 2 may
24	be affiliated with the same political party. A member
25	shall be treated as affiliated with a political party if

the member was affiliated, including as a registered voter, employee, consultant, donor, officer, or attorney, with such political party or any of its candidates or elected public officials at any time during the 5-year period ending on the date on which such individual is nominated to be a member of the Commission. A majority of the number of members of the Commission who are serving at the time shall constitute a quorum.".

(2) Conforming amendments relating to reduction in number of members.—(A) Section 306(c) of such Act (52 U.S.C. 30106(c)) is amended by striking the period at the end of the first sentence and all that follows and inserting the following: ", except that an affirmative vote of a majority of the members of the Commission who are serving at the time shall be required in order for the Commission to take any action in accordance with paragraph (6), (7), (8), or (9) of section 307(a) or with chapter 95 or chapter 96 of the Internal Revenue Code of 1986. A member of the Commission may not delegate to any person his or her vote or any decision-making authority or duty vested in the Commission by the provisions of this Act".

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1
             (B) Such Act is further amended by striking
 2
        "affirmative vote of 4 of its members" and inserting
 3
        "affirmative vote of a majority of the members of
        the Commission who are serving at the time" each
 4
 5
        place it appears in the following sections:
 6
                  (i)
                       Section
                                  309(a)(2)
                                              (52)
                                                     U.S.C.
 7
             30109(a)(2)).
 8
                  (ii) Section 309(a)(4)(A)(i) (52)
                                                     U.S.C.
 9
             30109(a)(4)(A)(i).
10
                                               (52)
                  (iii)
                       Section
                                 309(a)(5)(C)
                                                     U.S.C.
11
             30109(a)(5)(C).
12
                  (iv)
                                309(a)(6)(A)
                                               (52)
                                                     U.S.C.
                       Section
13
             30109(a)(6)(A)).
14
                  (v) Section 311(b) (52 U.S.C. 30111(b)).
             (3) Conforming amendment relating to
15
16
                    OF
                                        MEMBERS.—Section
        REMOVAL
                         EX
                              OFFICIO
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        306(a) of such Act (52 U.S.C. 30106(a)) is amend-
18
        ed by striking "(other than the Secretary of the Sen-
19
        ate and the Clerk of the House of Representatives)"
20
        each place it appears in paragraphs (4) and (5).
21
        (b) TERMS OF SERVICE.—Section 306(a)(2) of such
   Act (52 U.S.C. 30106(a)(2)) is amended to read as fol-
23
   lows:
24
             "(2) Terms of Service.—
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1	"(A) IN GENERAL.—Each member of the
2	Commission shall serve for a single term of 6
3	years.
4	"(B) SPECIAL RULE FOR INITIAL APPOINT-
5	MENTS.—Of the members first appointed to
6	serve terms that begin in January 2022, the
7	President shall designate 2 to serve for a 3-year
8	term.
9	"(C) No reappointment permitted.—
10	An individual who served a term as a member
11	of the Commission may not serve for an addi-
12	tional term, except that—
13	"(i) an individual who served a 3-year
14	term under subparagraph (B) may also be
15	appointed to serve a 6-year term under
16	subparagraph (A); and
17	"(ii) for purposes of this subpara-
18	graph, an individual who is appointed to
19	fill a vacancy under subparagraph (D)
20	shall not be considered to have served a
21	term if the portion of the unexpired term
22	the individual fills is less than 50 percent
23	of the period of the term.
24	"(D) Vacancies.—Any vacancy occurring
25	in the membership of the Commission shall be

1	filled in the same manner as in the case of the
2	original appointment. Except as provided in
3	subparagraph (C), an individual appointed to
4	fill a vacancy occurring other than by the expi-
5	ration of a term of office shall be appointed
6	only for the unexpired term of the member he
7	or she succeeds.
8	"(E) Limitation on service after ex-
9	PIRATION OF TERM.—A member of the Com-
10	mission may continue to serve on the Commis-
11	sion after the expiration of the member's term
12	for an additional period, but only until the ear-
13	lier of—
14	"(i) the date on which the member's
15	successor has taken office as a member of
16	the Commission; or
17	"(ii) the expiration of the 1-year pe-
18	riod that begins on the last day of the
19	member's term.".
20	(c) QUALIFICATIONS.—Section 306(a)(3) of such Act
21	(52 U.S.C. 30106(a)(3)) is amended to read as follows:
22	"(3) Qualifications.—
23	"(A) In General.—The President may
24	select an individual for service as a member of
25	the Commission if the individual has experience

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in	election	law	and	has	a	demons	trated	record
of	integrity	, imj	parti	ality,	ar	nd good	judgm	ent.

"(B) Assistance of blue ribbon advisory panel.—

"(i) IN GENERAL.—Prior to the regularly scheduled expiration of the term of a member of the Commission and upon the occurrence of a vacancy in the membership of the Commission prior to the expiration of a term, the President shall convene a Blue Ribbon Advisory Panel that includes individuals representing each major political party and individuals who are independent of a political party and that consists of an odd number of individuals selected by the President from retired Federal judges, former law enforcement officials, or individuals with experience in election law, except that the President may not select any individual to serve on the panel who holds any public office at the time of selection. The President shall also make reasonable efforts to encourage racial, ethnic, and gender diversity on the panel.

1	"(ii) Recommendations.—With re-
2	spect to each member of the Commission
3	whose term is expiring or each vacancy in
4	the membership of the Commission (as the
5	case may be), the Blue Ribbon Advisory
6	Panel shall recommend to the President at
7	least one but not more than 3 individuals
8	for nomination for appointment as a mem-
9	ber of the Commission.
10	"(iii) Publication.—At the time the
11	President submits to the Senate the nomi-
12	nations for individuals to be appointed as
13	members of the Commission, the President
14	shall publish the Blue Ribbon Advisory
15	Panel's recommendations for such nomina-
16	tions.
17	"(iv) Exemption from federal ad-
18	VISORY COMMITTEE ACT.—The Federal
19	Advisory Committee Act (5 U.S.C. App.)
20	does not apply to a Blue Ribbon Advisory
21	Panel convened under this subparagraph.
22	"(C) Prohibiting engagement with
23	OTHER BUSINESS OR EMPLOYMENT DURING
24	SERVICE.—A member of the Commission shall
25	not engage in any other business, vocation, or

1	employment. Any individual who is engaging in
2	any other business, vocation, or employment at
3	the time of his or her appointment to the Com-
4	mission shall terminate or liquidate such activ-
5	ity no later than 90 days after such appoint-
6	ment.".
7	SEC. 6003. ASSIGNMENT OF POWERS TO CHAIR OF FED-
8	ERAL ELECTION COMMISSION.
9	(a) Appointment of Chair by President.—
10	(1) In General.—Section 306(a)(5) of the
11	Federal Election Campaign Act of 1971 (52 U.S.C.
12	30106(a)(5)) is amended to read as follows:
13	"(5) Chair.—
14	"(A) Initial appointment.—Of the
15	members first appointed to serve terms that
16	begin in January 2022, one such member (as
17	designated by the President at the time the
18	President submits nominations to the Senate)
19	shall serve as Chair of the Commission.
20	"(B) Subsequent appointments.—Any
21	individual who is appointed to succeed the
22	member who serves as Chair of the Commission
23	for the term beginning in January 2022 (as
24	well as any individual who is appointed to fill
25	a vacancy if such member does not serve a full

1	term as Chair) shall serve as Chair of the Com-
2	mission.
3	"(C) Vice Chair.—The Commission shall
4	select, by majority vote of its members, one of
5	its members to serve as Vice Chair, who shall
6	act as Chair in the absence or disability of the
7	Chair or in the event of a vacancy in the posi-
8	tion of Chair.".
9	(2) Conforming Amendment.—Section
10	309(a)(2) of such Act (52 U.S.C. 30109(a)(2)) is
11	amended by striking "through its chairman or vice
12	chairman" and inserting "through the Chair".
13	(b) Powers.—
14	(1) Assignment of certain powers to
15	CHAIR.—Section 307(a) of such Act (52 U.S.C.
16	30107(a)) is amended to read as follows:
17	"(a) Distribution of Powers Between Chair
18	AND COMMISSION.—
19	"(1) Powers assigned to chair.—
20	"(A) Administrative powers.—The
21	Chair of the Commission shall be the chief ad-
22	ministrative officer of the Commission and shall
23	have the authority to administer the Commis-
24	sion and its staff, and (in consultation with the

1	other members of the Commission) shall have
2	the power—
3	"(i) to appoint and remove the staff
4	director of the Commission;
5	"(ii) to request the assistance (includ-
6	ing personnel and facilities) of other agen-
7	cies and departments of the United States,
8	whose heads may make such assistance
9	available to the Commission with or with-
10	out reimbursement; and
11	"(iii) to prepare and establish the
12	budget of the Commission and to make
13	budget requests to the President, the Di-
14	rector of the Office of Management and
15	Budget, and Congress.
16	"(B) OTHER POWERS.—The Chair of the
17	Commission shall have the power—
18	"(i) to appoint and remove the gen-
19	eral counsel of the Commission with the
20	concurrence of at least 2 other members of
21	the Commission;
22	"(ii) to require by special or general
23	orders, any person to submit, under oath,
24	such written reports and answers to ques-
25	tions as the Chair may prescribe;

1	"(iii) to administer oaths or affirma-
2	tions;
3	"(iv) to require by subpoena, signed
4	by the Chair, the attendance and testimony
5	of witnesses and the production of all doc-
6	umentary evidence relating to the execu-
7	tion of its duties;
8	"(v) in any proceeding or investiga-
9	tion, to order testimony to be taken by
10	deposition before any person who is des-
11	ignated by the Chair, and shall have the
12	power to administer oaths and, in such in-
13	stances, to compel testimony and the pro-
14	duction of evidence in the same manner as
15	authorized under clause (iv); and
16	"(vi) to pay witnesses the same fees
17	and mileage as are paid in like cir-
18	cumstances in the courts of the United
19	States.
20	"(2) Powers assigned to commission.—The
21	Commission shall have the power—
22	"(A) to initiate (through civil actions for
23	injunctive, declaratory, or other appropriate re-
24	lief), defend (in the case of any civil action
25	brought under section 309(a)(8) of this Act) or

1	appeal (including a proceeding before the Su-
2	preme Court on certiorari) any civil action in
3	the name of the Commission to enforce the pro-
4	visions of this Act and chapter 95 and chapter
5	96 of the Internal Revenue Code of 1986,
6	through its general counsel;
7	"(B) to render advisory opinions under
8	section 308 of this Act;
9	"(C) to develop such prescribed forms and
10	to make, amend, and repeal such rules, pursu-
11	ant to the provisions of chapter 5 of title 5,
12	United States Code, as are necessary to carry
13	out the provisions of this Act and chapter 95
14	and chapter 96 of the Internal Revenue Code of
15	1986;
16	"(D) to conduct investigations and hear-
17	ings expeditiously, to encourage voluntary com-
18	pliance, and to report apparent violations to the
19	appropriate law enforcement authorities; and
20	"(E) to transmit to the President and Con-
21	gress not later than June 1 of each year a re-
22	port which states in detail the activities of the
23	Commission in carrying out its duties under

this Act, and which includes any recommenda-

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1	tions for any legislative or other action the
2	Commission considers appropriate.
3	"(3) Permitting commission to exercise
4	OTHER POWERS OF CHAIR.—With respect to any in-
5	vestigation, action, or proceeding, the Commission,
6	by an affirmative vote of a majority of the members
7	who are serving at the time, may exercise any of the
8	powers of the Chair described in paragraph (1)(B).".
9	(2) Conforming amendments relating to
10	PERSONNEL AUTHORITY.—Section 306(f) of such
11	Act (52 U.S.C. 30106(f)) is amended—
12	(A) by amending the first sentence of
13	paragraph (1) to read as follows: "The Com-
14	mission shall have a staff director who shall be
15	appointed by the Chair of the Commission in
16	consultation with the other members and a gen-
17	eral counsel who shall be appointed by the
18	Chair with the concurrence of at least two other
19	members.";
20	(B) in paragraph (2), by striking "With
21	the approval of the Commission" and inserting
22	"With the approval of the Chair of the Commis-
23	sion"; and
24	(C) by striking paragraph (3).

1	(3) Conforming amendment relating to
2	BUDGET SUBMISSION.—Section 307(d)(1) of such
3	Act (52 U.S.C. 30107(d)(1)) is amended by striking
4	"the Commission submits any budget" and inserting
5	"the Chair (or, pursuant to subsection (a)(3), the
6	Commission) submits any budget".
7	(4) Other conforming amendments.—Sec-
8	tion 306(e) of such Act (52 U.S.C. 30106(e)) is
9	amended by striking "All decisions" and inserting
10	"Subject to section 307(a), all decisions".
11	(5) TECHNICAL AMENDMENT.—The heading of
12	section 307 of such Act (52 U.S.C. 30107) is
13	amended by striking "THE COMMISSION" and insert-
14	ing "THE CHAIR AND THE COMMISSION".
15	SEC. 6004. REVISION TO ENFORCEMENT PROCESS.
16	(a) Standard for Initiating Investigations and
17	DETERMINING WHETHER VIOLATIONS HAVE OC-
18	CURRED.—
19	(1) Revision of Standards.—Section 309(a)
20	of the Federal Election Campaign Act of 1971 (52
21	U.S.C. 30109(a)) is amended by striking paragraphs
22	(2) and (3) and inserting the following:
23	"(2)(A) The general counsel, upon receiving a com-
24	plaint filed with the Commission under paragraph (1) or
25	upon the basis of information ascertained by the Commis-

sion in the normal course of carrying out its supervisory 2 responsibilities, shall make a determination as to whether 3 or not there is reason to believe that a person has committed, or is about to commit, a violation of this Act or 5 chapter 95 or chapter 96 of the Internal Revenue Code 6 of 1986, and as to whether or not the Commission should either initiate an investigation of the matter or that the complaint should be dismissed. The general counsel shall 8 promptly provide notification to the Commission of such 10 determination and the reasons therefore, together with any written response submitted under paragraph (1) by 11 12 the person alleged to have committed the violation. Upon the expiration of the 30-day period which begins on the date the general counsel provides such notification, the 14 15 general counsel's determination shall take effect, unless during such 30-day period the Commission, by vote of a 16 majority of the members of the Commission who are serv-17 ing at the time, overrules the general counsel's determina-18 tion. If the determination by the general counsel that the 19 20 Commission should investigate the matter takes effect, or 21 if the determination by the general counsel that the complaint should be dismissed is overruled as provided under the previous sentence, the general counsel shall initiate an investigation of the matter on behalf of the Commission.

1 "(B) If the Commission initiates an investigation pursuant to subparagraph (A), the Commission, through 3 the Chair, shall notify the subject of the investigation of 4 the alleged violation. Such notification shall set forth the factual basis for such alleged violation. The Commission shall make an investigation of such alleged violation, which 6 may include a field investigation or audit, in accordance 8 with the provisions of this section. The general counsel shall provide notification to the Commission of any intent 10 to issue a subpoena or conduct any other form of discovery pursuant to the investigation. Upon the expiration of the 12 15-day period which begins on the date the general counsel provides such notification, the general counsel may issue the subpoena or conduct the discovery, unless during such 14 15 15-day period the Commission, by vote of a majority of the members of the Commission who are serving at the 16 time, prohibits the general counsel from issuing the subpoena or conducting the discovery. 18 "(3)(A) Upon completion of an investigation under 19 paragraph (2), the general counsel shall promptly submit 21 to the Commission the general counsel's recommendation that the Commission find either that there is probable 22 23 cause or that there is not probable cause to believe that a person has committed, or is about to commit, a violation of this Act or chapter 95 or chapter 96 of the Internal

- 1 Revenue Code of 1986, and shall include with the rec-
- 2 ommendation a brief stating the position of the general
- 3 counsel on the legal and factual issues of the case.
- 4 "(B) At the time the general counsel submits to the
- 5 Commission the recommendation under subparagraph (A),
- 6 the general counsel shall simultaneously notify the re-
- 7 spondent of such recommendation and the reasons there-
- 8 fore, shall provide the respondent with an opportunity to
- 9 submit a brief within 30 days stating the position of the
- 10 respondent on the legal and factual issues of the case and
- 11 replying to the brief of the general counsel. The general
- 12 counsel shall promptly submit such brief to the Commis-
- 13 sion upon receipt.
- 14 "(C) Not later than 30 days after the general counsel
- 15 submits the recommendation to the Commission under
- 16 subparagraph (A) (or, if the respondent submits a brief
- 17 under subparagraph (B), not later than 30 days after the
- 18 general counsel submits the respondent's brief to the Com-
- 19 mission under such subparagraph), the Commission shall
- 20 approve or disapprove the recommendation by vote of a
- 21 majority of the members of the Commission who are serv-
- 22 ing at the time.".
- 23 (2) Conforming amendment relating to
- 24 INITIAL RESPONSE TO FILING OF COMPLAINT.—Sec-

1	tion $309(a)(1)$ of such Act (52 U.S.C. $30109(a)(1)$ )
2	is amended—
3	(A) in the third sentence, by striking "the
4	Commission" and inserting "the general coun-
5	sel"; and
6	(B) by amending the fourth sentence to
7	read as follows: "Not later than 15 days after
8	receiving notice from the general counsel under
9	the previous sentence, the person may provide
10	the general counsel with a written response that
11	no action should be taken against such person
12	on the basis of the complaint.".
13	(b) REVISION OF STANDARD FOR REVIEW OF DIS-
14	MISSAL OF COMPLAINTS.—
15	(1) In General.—Section 309(a)(8) of such
16	Act (52 U.S.C. 30109(a)(8)) is amended to read as
17	follows:
18	"(8)(A)(i) Any party aggrieved by an order of the
19	Commission dismissing a complaint filed by such party
20	may file a petition with the United States District Court
21	for the District of Columbia. Any petition under this sub-
22	paragraph shall be filed within 60 days after the date on
23	which the party received notice of the dismissal of the
24	complaint.

- 1 "(ii) In any proceeding under this subparagraph, the
- 2 court shall determine by de novo review whether the agen-
- 3 cy's dismissal of the complaint is contrary to law. In any
- 4 matter in which the penalty for the alleged violation is
- 5 greater than \$50,000, the court should disregard any
- 6 claim or defense by the Commission of prosecutorial dis-
- 7 cretion as a basis for dismissing the complaint.
- 8 "(B)(i) Any party who has filed a complaint with the
- 9 Commission and who is aggrieved by a failure of the Com-
- 10 mission, within one year after the filing of the complaint,
- 11 to either dismiss the complaint or to find reason to believe
- 12 a violation has occurred or is about to occur, may file a
- 13 petition with the United States District Court for the Dis-
- 14 trict of Columbia.
- 15 "(ii) In any proceeding under this subparagraph, the
- 16 court shall treat the failure to act on the complaint as
- 17 a dismissal of the complaint, and shall determine by de
- 18 novo review whether the agency's failure to act on the
- 19 complaint is contrary to law.
- 20 "(C) In any proceeding under this paragraph the
- 21 court may declare that the dismissal of the complaint or
- 22 the failure to act is contrary to law, and may direct the
- 23 Commission to conform with such declaration within 30
- 24 days, failing which the complainant may bring, in the

1	name of such complainant, a civil action to remedy the
2	violation involved in the original complaint.".
3	(2) Effective date.—The amendments made
4	by paragraph (1) shall apply—
5	(A) in the case of complaints which are
6	dismissed by the Federal Election Commission,
7	with respect to complaints which are dismissed
8	on or after the date of the enactment of this
9	Act; and
10	(B) in the case of complaints upon which
11	the Federal Election Commission failed to act,
12	with respect to complaints which were filed on
13	or after the date of the enactment of this Act.
14	SEC. 6005. PERMITTING APPEARANCE AT HEARINGS ON RE-
15	QUESTS FOR ADVISORY OPINIONS BY PER-
16	SONS OPPOSING THE REQUESTS.
17	(a) In General.—Section 308 of such Act (52
18	U.S.C. 30108) is amended by adding at the end the fol-
19	lowing new subsection:
20	"(e) To the extent that the Commission provides an
21	opportunity for a person requesting an advisory opinion
22	under this section (or counsel for such person) to appear
23	before the Commission to present testimony in support of
24	the request, and the person (or counsel) accepts such op-
25	portunity, the Commission shall provide a reasonable op-

- 1 portunity for an interested party who submitted written
- 2 comments under subsection (d) in response to the request
- 3 (or counsel for such interested party) to appear before the
- 4 Commission to present testimony in response to the re-
- 5 quest.".
- 6 (b) Effective Date.—The amendment made by
- 7 subsection (a) shall apply with respect to requests for advi-
- 8 sory opinions under section 308 of the Federal Election
- 9 Campaign Act of 1971 which are made on or after the
- 10 date of the enactment of this Act.
- 11 SEC. 6006. PERMANENT EXTENSION OF ADMINISTRATIVE
- 12 **PENALTY AUTHORITY.**
- 13 (a) Extension of Authority.—Section
- 14 309(a)(4)(C)(v) of the Federal Election Campaign Act of
- 15 1971 (52 U.S.C. 30109(a)(4)(C)(v)) is amended by strik-
- 16 ing ", and that end on or before December 31, 2023".
- (b) Effective Date.—The amendment made by
- 18 subsection (a) shall take effect on December 31, 2021.
- 19 SEC. 6007. RESTRICTIONS ON EX PARTE COMMUNICATIONS.
- Section 306(e) of the Federal Election Campaign Act
- 21 of 1971 (52 U.S.C. 30106(e)) is amended—
- 22 (1) by striking "(e) The Commission" and in-
- serting "(e)(1) The Commission"; and
- 24 (2) by adding at the end the following new
- paragraph:

- 1 "(2) Members and employees of the Commission shall
- 2 be subject to limitations on ex parte communications, as
- 3 provided in the regulations promulgated by the Commis-
- 4 sion regarding such communications which are in effect
- 5 on the date of the enactment of this paragraph.".

#### 6 SEC. 6008. CLARIFYING AUTHORITY OF FEC ATTORNEYS TO

#### 7 REPRESENT FEC IN SUPREME COURT.

- 8 (a) Clarifying Authority.—Section 306(f)(4) of
- 9 the Federal Election Campaign Act of 1971 (52 U.S.C.
- 10 30106(f)(4)) is amended by striking "any action instituted
- 11 under this Act, either (A) by attorneys" and inserting
- 12 "any action instituted under this Act, including an action
- 13 before the Supreme Court of the United States, either (A)
- 14 by the General Counsel of the Commission and other at-
- 15 torneys".
- 16 (b) Effective Date.—The amendment made by
- 17 paragraph (1) shall apply with respect to actions insti-
- 18 tuted before, on, or after the date of the enactment of
- 19 this Act.
- 20 SEC. 6009. REQUIRING FORMS TO PERMIT USE OF ACCENT
- 21 MARKS.
- 22 (a) Requirement.—Section 311(a)(1) of the Fed-
- 23 eral Election Campaign Act of 1971 (52 U.S.C.
- 24 30111(a)(1)) is amended by striking the semicolon at the
- 25 end and inserting the following: ", and shall ensure that

- 1 all such forms (including forms in an electronic format)
- 2 permit the person using the form to include an accent
- 3 mark as part of the person's identification;".
- 4 (b) Effective Date.—The amendment made by
- 5 subsection (a) shall take effect upon the expiration of the
- 6 90-day period which begins on the date of the enactment
- 7 of this Act.
- 8 SEC. 6010. EFFECTIVE DATE; TRANSITION.
- 9 (a) IN GENERAL.—Except as otherwise provided, the
- 10 amendments made by this subtitle shall apply beginning
- 11 January 1, 2022.
- 12 (b) Transition.—
- 13 (1) Termination of Service of Current
- 14 MEMBERS.—Notwithstanding any provision of the
- 15 Federal Election Campaign Act of 1971, the term of
- any individual serving as a member of the Federal
- 17 Election Commission as of December 31, 2021, shall
- 18 expire on that date.
- 19 (2) No effect on existing cases or pro-
- 20 CEEDINGS.—Nothing in this subtitle or in any
- amendment made by this subtitle shall affect any of
- 22 the powers exercised by the Federal Election Com-
- 23 mission prior to December 31, 2021, including any
- investigation initiated by the Commission prior to

1	such date or any proceeding (including any enforce-
2	ment action) pending as of such date.
3	Subtitle B—Stopping Super PAC-
4	<b>Candidate Coordination</b>
5	SEC. 6101. SHORT TITLE.
6	This subtitle may be cited as the "Stop Super PAC-
7	Candidate Coordination Act".
8	SEC. 6102. CLARIFICATION OF TREATMENT OF COORDI-
9	NATED EXPENDITURES AS CONTRIBUTIONS
10	TO CANDIDATES.
11	(a) Treatment as Contribution to Can-
12	DIDATE.—Section 301(8)(A) of the Federal Election Cam-
13	paign Act of 1971 (52 U.S.C. 30101(8)(A)) is amended—
14	(1) by striking "or" at the end of clause (i);
15	(2) by striking the period at the end of clause
16	(ii) and inserting "; or"; and
17	(3) by adding at the end the following new
18	clause:
19	"(iii) any payment made by any person
20	(other than a candidate, an authorized com-
21	mittee of a candidate, or a political committee
22	of a political party) for a coordinated expendi-
23	ture (as such term is defined in section 326)
24	which is not otherwise treated as a contribution
25	under clause (i) or clause (ii).".

1	(b) Definitions.—Title III of such Act (52 U.S.C.
2	30101 et seq.), as amended by section 4421 and section
3	4802(a), is amended by adding at the end the following
4	new section:
5	"SEC. 327. PAYMENTS FOR COORDINATED EXPENDITURES.
6	"(a) Coordinated Expenditures.—
7	"(1) In general.—For purposes of section
8	301(8)(A)(iii), the term 'coordinated expenditure'
9	means—
10	"(A) any expenditure, or any payment for
11	a covered communication described in sub-
12	section (d), which is made in cooperation, con-
13	sultation, or concert with, or at the request or
14	suggestion of, a candidate, an authorized com-
15	mittee of a candidate, a political committee of
16	a political party, or agents of the candidate or
17	committee, as defined in subsection (b); or
18	"(B) any payment for any communication
19	which republishes, disseminates, or distributes,
20	in whole or in part, any video or broadcast or
21	any written, graphic, or other form of campaign
22	material prepared by the candidate or com-
23	mittee or by agents of the candidate or com-
24	mittee (including any excernt or use of any

1	video from any such broadcast or written,
2	graphic, or other form of campaign material).
3	"(2) Exception for payments for certain
4	COMMUNICATIONS.—A payment for a communication
5	(including a covered communication described in
6	subsection (d)) shall not be treated as a coordinated
7	expenditure under this subsection if—
8	"(A) the communication appears in a news
9	story, commentary, or editorial distributed
10	through the facilities of any broadcasting sta-
11	tion, newspaper, magazine, or other periodical
12	publication, unless such facilities are owned or
13	controlled by any political party, political com-
14	mittee, or candidate; or
15	"(B) the communication constitutes a can-
16	didate debate or forum conducted pursuant to
17	regulations adopted by the Commission pursu-
18	ant to section 304(f)(3)(B)(iii), or which solely
19	promotes such a debate or forum and is made
20	by or on behalf of the person sponsoring the de-
21	bate or forum.
22	"(b) Coordination Described.—
23	"(1) In general.—For purposes of this sec-
24	tion, a payment is made 'in cooperation, consulta-
25	tion, or concert with, or at the request or suggestion

of,' a candidate, an authorized committee of a candidate, a political committee of a political party, or agents of the candidate or committee, if the payment, or any communication for which the payment is made, is not made entirely independently of the candidate, committee, or agents. For purposes of the previous sentence, a payment or communication not made entirely independently of the candidate or committee includes any payment or communication made pursuant to any general or particular understanding with, or pursuant to any communication with, the candidate, committee, or agents about the payment or communication.

"(2) NO FINDING OF COORDINATION BASED SOLELY ON SHARING OF INFORMATION REGARDING LEGISLATIVE OR POLICY POSITION.—For purposes of this section, a payment shall not be considered to be made by a person in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate or committee, solely on the grounds that the person or the person's agent engaged in discussions with the candidate or committee, or with any agent of the candidate or committee, regarding that person's position on a legislative or policy matter (including urging the candidate or committee to

- adopt that person's position), so long as there is no communication between the person and the candidate or committee, or any agent of the candidate or committee, regarding the candidate's or committee's campaign advertising, message, strategy, policy, polling, allocation of resources, fundraising, or other campaign activities.
  - "(3) NO EFFECT ON PARTY COORDINATION STANDARD.—Nothing in this section shall be construed to affect the determination of coordination between a candidate and a political committee of a political party for purposes of section 315(d).
    - "(4) No safe harbor for use of firewall.—A person shall be determined to have made a payment in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate or committee, in accordance with this section without regard to whether or not the person established and used a firewall or similar procedures to restrict the sharing of information between individuals who are employed by or who are serving as agents for the person making the payment.
- 23 "(c) Payments by Coordinated Spenders for
- 24 COVERED COMMUNICATIONS.—

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"(1) Payments made in cooperation, consultation, or concert with candidate.—For purposes of subsection (a)(1)(A), if the person who makes a payment for a covered communication, as defined in subsection (d), is a coordinated spender under paragraph (2) with respect to the candidate as described in subsection (d)(1), the payment for the covered communication is made in cooperation, consultation, or concert with the candidate.

"(2) COORDINATED SPENDER DEFINED.—For purposes of this subsection, the term 'coordinated spender' means, with respect to a candidate or an authorized committee of a candidate, a person (other than a political committee of a political party) for which any of the following applies:

"(A) During the 4-year period ending on the date on which the person makes the payment, the person was directly or indirectly formed or established by or at the request or suggestion of, or with the encouragement of, the candidate (including an individual who later becomes a candidate) or committee or agents of the candidate or committee, including with the approval of the candidate or committee or agents of the candidate or committee.

1 "(B) The candidate or committee or any 2 agent of the candidate or committee solicits 3 funds, appears at a fundraising event, or en-4 gages in other fundraising activity on the per-5 son's behalf during the election cycle involved, 6 including by providing the person with names of 7 potential donors or other lists to be used by the 8 person in engaging in fundraising activity, re-9 gardless of whether the person pays fair market 10 value for the names or lists provided. For pur-11 poses of this subparagraph, the term 'election 12 cycle' means, with respect to an election for 13 Federal office, the period beginning on the day 14 after the date of the most recent general elec-15 tion for that office (or, if the general election 16 resulted in a runoff election, the date of the 17 runoff election) and ending on the date of the 18 next general election for that office (or, if the 19 general election resulted in a runoff election, 20 the date of the runoff election). 21

"(C) The person is established, directed, or managed by the candidate or committee or by any person who, during the 4-year period ending on the date on which the person makes the payment, has been employed or retained as a

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political, campaign media, or fundraising adviser or consultant for the candidate or committee or for any other entity directly or indirectly controlled by the candidate or committee, or has held a formal position with the candidate or committee (including a position as an employee of the office of the candidate at any time the candidate held any Federal, State, or local public office during the 4-year period).

"(D) The person has retained the professional services of any person who, during the 2-year period ending on the date on which the person makes the payment, has provided or is providing professional services relating to the campaign to the candidate or committee, without regard to whether the person providing the professional services used a firewall. For purposes of this subparagraph, the term 'professional services' includes any services in support of the candidate's or committee's campaign activities, including advertising, message, strategy, policy, polling, allocation of resources, fundraising, and campaign operations, but does not include accounting or legal services.

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1	"(E) The person is established, directed, or
2	managed by a member of the immediate family
3	of the candidate, or the person or any officer or
4	agent of the person has had more than inci-
5	dental discussions about the candidate's cam-
6	paign with a member of the immediate family
7	of the candidate. For purposes of this subpara-
8	graph, the term 'immediate family' has the
9	meaning given such term in section 9004(e) of
10	the Internal Revenue Code of 1986.
11	"(d) Covered Communication Defined.—
12	"(1) In general.—For purposes of this sec-

- tion, the term 'covered communication' means, with respect to a candidate or an authorized committee of a candidate, a public communication (as defined in section 301(22)) which—
  - "(A) expressly advocates the election of the candidate or the defeat of an opponent of the candidate (or contains the functional equivalent of express advocacy);
  - "(B) promotes or supports the election of the candidate, or attacks or opposes the election of an opponent of the candidate (regardless of whether the communication expressly advocates the election or defeat of a candidate or contains

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1	the functional equivalent of express advocacy);
2	or
3	"(C) refers to the candidate or an oppo-
4	nent of the candidate but is not described in
5	subparagraph (A) or subparagraph (B), but
6	only if the communication is disseminated dur-
7	ing the applicable election period.
8	"(2) Applicable election period.—In para-
9	graph (1)(C), the 'applicable election period' with re-
10	spect to a communication means—
11	"(A) in the case of a communication which
12	refers to a candidate in a general, special, or
13	runoff election, the 120-day period which ends
14	on the date of the election; or
15	"(B) in the case of a communication which
16	refers to a candidate in a primary or preference
17	election, or convention or caucus of a political
18	party that has authority to nominate a can-
19	didate, the 60-day period which ends on the
20	date of the election or convention or caucus.
21	"(3) Special rules for communications in-
22	VOLVING CONGRESSIONAL CANDIDATES.—For pur-
23	poses of this subsection, a public communication
24	shall not be considered to be a covered communica-
25	tion with respect to a candidate for election for an

office other than the office of President or Vice
President unless it is publicly disseminated or distributed in the jurisdiction of the office the candidate is seeking.

"(e) Penalty.—
"(1) Determination of amount.—Any per-

"(1) Determination of amount.—Any person who knowingly and willfully commits a violation of this Act by making a contribution which consists of a payment for a coordinated expenditure shall be fined an amount equal to the greater of—

"(A) in the case of a person who makes a contribution which consists of a payment for a coordinated expenditure in an amount exceeding the applicable contribution limit under this Act, 300 percent of the amount by which the amount of the payment made by the person exceeds such applicable contribution limit; or

"(B) in the case of a person who is prohibited under this Act from making a contribution in any amount, 300 percent of the amount of the payment made by the person for the coordinated expenditure.

"(2) Joint and several liability.—Any director, manager, or officer of a person who is subject to a penalty under paragraph (1) shall be jointly and

severally liable for any amount of such penalty that is not paid by the person prior to the expiration of the 1-year period which begins on the date the Commission imposes the penalty or the 1-year period which begins on the date of the final judgment following any judicial review of the Commission's action, whichever is later.".

### (c) Effective Date.—

- (1) Repeal of existing regulations on co-Ordination.—Effective upon the expiration of the 90-day period which begins on the date of the enactment of this Act—
  - (A) the regulations on coordinated communications adopted by the Federal Election Commission which are in effect on the date of the enactment of this Act (as set forth under the heading "Coordination" in subpart C of part 109 of title 11, Code of Federal Regulations) are repealed; and
  - (B) the Federal Election Commission shall promulgate new regulations on coordinated communications which reflect the amendments made by this Act.
- (2) Effective date.—The amendments made by this section shall apply with respect to payments

1	made on or after the expiration of the 120-day pe-
2	riod which begins on the date of the enactment of
3	this Act, without regard to whether or not the Fed-
4	eral Election Commission has promulgated regula-
5	tions in accordance with paragraph (1)(B) as of the
6	expiration of such period.
7	SEC. 6103. CLARIFICATION OF BAN ON FUNDRAISING FOR
8	SUPER PACS BY FEDERAL CANDIDATES AND
9	OFFICEHOLDERS.
10	(a) In General.—Section 323(e)(1) of the Federal
11	Election Campaign Act of 1971 (52 U.S.C. 30125(e)(1))
12	is amended—
13	(1) by striking "or" at the end of subparagraph
14	(A);
15	(2) by striking the period at the end of sub-
16	paragraph (B) and inserting "; or"; and
17	(3) by adding at the end the following new sub-
18	paragraph:
19	"(C) solicit, receive, direct, or transfer
20	funds to or on behalf of any political committee
21	which accepts donations or contributions that
22	do not comply with the limitations, prohibitions,
23	and reporting requirements of this Act (or to or
24	on behalf of any account of a political com-
25	mittee which is established for the purpose of

1	accepting such donations or contributions), or
2	to or on behalf of any political organization
3	under section 527 of the Internal Revenue Code
4	of 1986 which accepts such donations or con-
5	tributions (other than a committee of a State or
6	local political party or a candidate for election
7	for State or local office).".
8	(b) Effective Date.—The amendment made by
9	subsection (a) shall apply with respect to elections occur-
10	ring after January 1, 2022.
11	Subtitle C—Disposal of
12	<b>Contributions or Donations</b>
13	SEC. 6201. TIMEFRAME FOR AND PRIORITIZATION OF DIS-
	SEC. 6201. TIMEFRAME FOR AND PRIORITIZATION OF DIS- POSAL OF CONTRIBUTIONS OR DONATIONS.
13 14 15	
14	POSAL OF CONTRIBUTIONS OR DONATIONS.
14 15	POSAL OF CONTRIBUTIONS OR DONATIONS.  Section 313 of the Federal Election Campaign Act
14 15 16	Posal of contributions or donations.  Section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114), as amended by section 5113
14 15 16 17	Posal of contributions or donations.  Section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114), as amended by section 5113 and section 5302, is amended—
14 15 16 17	POSAL OF CONTRIBUTIONS OR DONATIONS.  Section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114), as amended by section 5113 and section 5302, is amended—  (1) by redesignating subsections (c), (d), and
14 15 16 17 18	POSAL OF CONTRIBUTIONS OR DONATIONS.  Section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114), as amended by section 5113 and section 5302, is amended—  (1) by redesignating subsections (c), (d), and (e) as subsections (d), (e), and (f), respectively; and
14 15 16 17 18 19 20	Posal of contributions or donations.  Section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114), as amended by section 5113 and section 5302, is amended—  (1) by redesignating subsections (c), (d), and (e) as subsections (d), (e), and (f), respectively; and (2) by inserting after subsection (b) the fol-
14 15 16 17 18 19 20 21	Posal of contributions or donations.  Section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114), as amended by section 5113 and section 5302, is amended—  (1) by redesignating subsections (c), (d), and (e) as subsections (d), (e), and (f), respectively; and (2) by inserting after subsection (b) the following new subsection:

1	"(A) in the case of an individual who is
2	not a candidate with respect to an election for
3	any Federal office for a 6-year period beginning
4	on the day after the date of the most recent
5	such election in which the individual was a can-
6	didate for any such office, during such 6-year
7	period; or
8	"(B) in the case of an individual who be-
9	comes a registered lobbyist under the Lobbying
10	Disclosure Act of 1995, before the date or
11	which such individual becomes such a registered
12	lobbyist.
13	"(2) Means of disposal; prioritization.—
14	Beginning on the date the 6-year period described in
15	subparagraph (A) of paragraph (1) ends (or, in the
16	case of an individual described in subparagraph (B)
17	of such paragraph, the date on which the individual
18	becomes a registered lobbyist under the Lobbying
19	Disclosure Act of 1995), contributions or donations
20	that remain available to an individual described in
21	such paragraph shall be disposed of, not later than
22	30 days after such date, as follows:
23	"(A) First, to pay any debts or obligations
24	owed in connection with the campaign for elec-

tion for Federal office of the individual.

1	"(B) Second, to the extent such contribu-
2	tion or donations remain available after the ap-
3	plication of subparagraph (A), through any of
4	the following means of disposal (or a combina-
5	tion thereof), in any order the individual con-
6	siders appropriate:
7	"(i) Returning such contributions or
8	donations to the individuals, entities, or
9	both, who made such contributions or do-
10	nations.
11	"(ii) Making contributions to an orga-
12	nization described in section 170(c) of the
13	Internal Revenue Code of 1986.
14	"(iii) Making transfers to a national,
15	State, or local committee of a political
16	party.".
17	SEC. 6202. 1-YEAR TRANSITION PERIOD FOR CERTAIN INDI-
18	VIDUALS.
19	(a) In General.—In the case of an individual de-
20	scribed in subsection (b), any contributions or donations
21	remaining available to the individual shall be disposed of—
22	(1) not later than one year after the date of the
23	enactment of this section; and
24	(2) in accordance with the prioritization speci-
25	fied in subparagraphs (A) through (D) of subsection

1	(c)(2) of section 313 of the Federal Election Cam-
2	paign Act of 1971 (52 U.S.C. 30114), as amended
3	by section 6201.
4	(b) Individuals Described.—An individual de-
5	scribed in this subsection is an individual who, as of the
6	date of the enactment of this section—
7	(1)(A) is not a candidate with respect to an
8	election for any Federal office for a period of not
9	less than 6 years beginning on the day after the date
10	of the most recent such election in which the indi-
11	vidual was a candidate for any such office; or
12	(B) is an individual who becomes a registered
13	lobbyist under the Lobbying Disclosure Act of 1995;
14	and
15	(2) would be in violation of subsection (c) of
16	section 313 of the Federal Election Campaign Act of
17	1971 (52 U.S.C. 30114), as amended by section
18	6201.
19	Subtitle D—Recommendations To
20	<b>Ensure Filing of Reports Before</b>
21	Date of Election
22	SEC. 6301. RECOMMENDATIONS TO ENSURE FILING OF RE-
23	PORTS BEFORE DATE OF ELECTION.
24	Not later than 180 days after the date of the enact-
25	ment of this Act, the Federal Election Commission shall

- 1 submit a report to Congress providing recommendations,
- 2 including recommendations for changes to existing law, on
- 3 how to ensure that each political committee under the
- 4 Federal Election Campaign Act of 1971, including a com-
- 5 mittee which accepts donations or contributions that do
- 6 not comply with the limitations, prohibitions, and report-
- 7 ing requirements of such Act, will file a report under sec-
- 8 tion 304 of such Act prior to the date of the election for
- 9 which the committee receives contributions or makes dis-
- 10 bursements, without regard to the date on which the com-
- 11 mittee first registered under such Act, and shall include
- 12 specific recommendations to ensure that such committees
- 13 will not delay until after the date of the election the re-
- 14 porting of the identification of persons making contribu-
- 15 tions that will be used to repay debt incurred by the com-
- 16 mittee.

## 17 Subtitle E—Severability

- 18 SEC. 6401. SEVERABILITY.
- 19 If any provision of this title or amendment made by
- 20 this title, or the application of a provision or amendment
- 21 to any person or circumstance, is held to be unconstitu-
- 22 tional, the remainder of this title and amendments made
- 23 by this title, and the application of the provisions and
- 24 amendment to any person or circumstance, shall not be
- 25 affected by the holding.

## 1 **DIVISION C—ETHICS**

## 2 TITLE VII—ETHICAL STANDARDS

## 3 Subtitle A—Supreme Court Ethics

- 4 SEC. 7001. CODE OF CONDUCT FOR FEDERAL JUDGES.
- 5 (a) IN GENERAL.—Chapter 57 of title 28, United
- 6 States Code, is amended by adding at the end the fol-
- 7 lowing:

#### 8 "§ 964. Code of conduct

- 9 "Not later than 1 year after the date of the enact-
- 10 ment of this section, the Judicial Conference shall issue
- 11 a code of conduct, which applies to each justice and judge
- 12 of the United States, except that the code of conduct may
- 13 include provisions that are applicable only to certain cat-
- 14 egories of judges or justices.".
- 15 (b) CLERICAL AMENDMENT.—The table of sections
- 16 for chapter 57 of title 28, United States Code, is amended
- 17 by adding after the item related to section 963 the fol-
- 18 lowing:

<sup>&</sup>quot;964. Code of conduct.".

1	Subtitle B—Foreign Agents
2	Registration
3	SEC. 7101. ESTABLISHMENT OF FARA INVESTIGATION AND
4	ENFORCEMENT UNIT WITHIN DEPARTMENT
5	OF JUSTICE.
6	Section 8 of the Foreign Agents Registration Act of
7	1938, as amended (22 U.S.C. 618) is amended by adding
8	at the end the following new subsection:
9	"(i) Dedicated Enforcement Unit.—
10	"(1) Establishment.—Not later than 180
11	days after the date of enactment of this subsection,
12	the Attorney General shall establish a unit within
13	the counterespionage section of the National Secu-
14	rity Division of the Department of Justice with re-
15	sponsibility for the enforcement of this Act.
16	"(2) Powers.—The unit established under this
17	subsection is authorized to—
18	"(A) take appropriate legal action against
19	individuals suspected of violating this Act; and
20	"(B) coordinate any such legal action with
21	the United States Attorney for the relevant ju-
22	risdiction.
23	"(3) Consultation.—In operating the unit es-
24	tablished under this subsection, the Attorney Gen-
25	eral shall, as appropriate, consult with the Director

1	of National Intelligence, the Secretary of Homeland
2	Security, and the Secretary of State.
3	"(4) Authorization of appropriations.—
4	There are authorized to be appropriated to carry out
5	the activities of the unit established under this sub-
6	section \$10,000,000 for fiscal year 2021 and each
7	succeeding fiscal year.".
8	SEC. 7102. AUTHORITY TO IMPOSE CIVIL MONEY PEN-
9	ALTIES.
10	(a) Establishing Authority.—Section 8 of the
11	Foreign Agents Registration Act of 1938, as amended (22
12	U.S.C. 618) is amended by inserting after subsection (c)
13	the following new subsection:
14	"(d) Civil Money Penalties.—
15	"(1) REGISTRATION STATEMENTS.—Whoever
16	fails to file timely or complete a registration state-
17	ment as provided under section 2(a) shall be subject
18	to a civil money penalty of not more than \$10,000
19	per violation.
20	"(2) Supplements.—Whoever fails to file
21	timely or complete supplements as provided under
22	section 2(b) shall be subject to a civil money penalty
23	of not more than \$1,000 per violation.
24	"(3) OTHER VIOLATIONS.—Whoever knowingly
25	fails to—

1	"(A) remedy a defective filing within 60
2	days after notice of such defect by the Attorney
3	General; or
4	"(B) comply with any other provision of
5	this Act,
6	shall upon proof of such knowing violation by a pre-
7	ponderance of the evidence, be subject to a civil
8	money penalty of not more than \$200,000, depend-
9	ing on the extent and gravity of the violation.
10	"(4) No fines paid by foreign prin-
11	CIPALS.—A civil money penalty paid under para-
12	graph (1) may not be paid, directly or indirectly, by
13	a foreign principal.
14	"(5) Use of fines.—All civil money penalties
15	collected under this subsection shall be used to de-
16	fray the cost of the enforcement unit established
17	under subsection (i).".
18	(b) Effective Date.—The amendment made by
19	subsection (a) shall take effect on the date of the enact-
20	ment of this Act.
21	SEC. 7103. DISCLOSURE OF TRANSACTIONS INVOLVING
22	THINGS OF FINANCIAL VALUE CONFERRED
23	ON OFFICEHOLDERS.
24	(a) Requiring Agents To Disclose Known
25	Transactions.—

1	(1) In general.—Section 2(a) of the Foreign
2	Agents Registration Act of 1938, as amended (22
3	U.S.C. 612(a)) is amended—
4	(A) by redesignating paragraphs (10) and
5	(11) as paragraphs (11) and (12); and
6	(B) by inserting after paragraph (9) the
7	following new paragraph:
8	"(10) To the extent that the registrant has
9	knowledge of any transaction which occurred in the
10	preceding 60 days and in which the foreign principal
11	for whom the registrant is acting as an agent con-
12	ferred on a Federal or State officeholder any thing
13	of financial value, including a gift, profit, salary, fa-
14	vorable regulatory treatment, or any other direct or
15	indirect economic or financial benefit, a detailed
16	statement describing each such transaction.".
17	(2) Effective date.—The amendments made
18	by paragraph (1) shall apply with respect to state-
19	ments filed on or after the expiration of the 90-day
20	period which begins on the date of the enactment of
21	this Act.
22	(b) Supplemental Disclosure for Current
23	REGISTRANTS.—Not later than the expiration of the 90-
24	day period which begins on the date of the enactment of
25	this Act, each registrant who (prior to the expiration of

- 1 such period) filed a registration statement with the Attor-
- 2 ney General under section 2(a) of the Foreign Agents Reg-
- 3 istration Act of 1938, as amended (22 U.S.C. 612(a)) and
- 4 who has knowledge of any transaction described in para-
- 5 graph (10) of section 2(a) of such Act (as added by sub-
- 6 section (a)(1)) which occurred at any time during which
- 7 the registrant was an agent of the foreign principal in-
- 8 volved, shall file with the Attorney General a supplement
- 9 to such statement under oath, on a form prescribed by
- 10 the Attorney General, containing a detailed statement de-
- 11 scribing each such transaction.
- 12 SEC. 7104. ENSURING ONLINE ACCESS TO REGISTRATION
- 13 STATEMENTS.
- 14 (a) REQUIRING STATEMENTS FILED BY REG-
- 15 ISTRANTS TO BE IN DIGITIZED FORMAT.—Section 2(g)
- 16 of the Foreign Agents Registration Act of 1938, as
- 17 amended (22 U.S.C. 612(g)) is amended by striking "in
- 18 electronic form" and inserting "in a digitized format
- 19 which will enable the Attorney General to meet the re-
- 20 quirements of section 6(d)(1) (relating to public access to
- 21 an electronic database of statements and updates)".
- 22 (b) Requirements for Electronic Database of
- 23 REGISTRATION STATEMENTS AND UPDATES.—Section
- 24 6(d)(1) of such Act (22 U.S.C. 616(d)(1)) is amended—

1	(1) in the matter preceding subparagraph (A),
2	by striking "to the extent technically practicable,";
3	and
4	(2) in subparagraph (A), by striking "includes
5	the information" and inserting "includes in a
6	digitized format the information".
7	(c) Effective Date.—The amendments made by
8	this section shall apply with respect to statements filed
9	on or after the expiration of the 180-day period which be-
10	gins on the date of the enactment of this Act.
11	Subtitle C—Lobbying Disclosure
12	Reform
13	SEC. 7201. EXPANDING SCOPE OF INDIVIDUALS AND AC-
14	TIVITIES SUBJECT TO REQUIREMENTS OF
15	LOBBYING DISCLOSURE ACT OF 1995.
16	(a) Treatment of Counseling Services in Sup-
17	PORT OF LOBBYING CONTACTS AS LOBBYING ACTIV-
18	ITY.—Section 3(7) of the Lobbying Disclosure Act of 1995
19	(2 U.S.C. 1602(7)) is amended—
20	(1) by striking "efforts" and inserting "any ef-
21	forts"; and
22	(2) by striking "research and other background
23	work" and inserting the following: "counseling in
24	support of such preparation and planning activities,
	support of such preparation and planning activities,

1	(b) Treatment of Lobbying Contact Made
2	WITH SUPPORT OF COUNSELING SERVICES AS LOBBYING
3	CONTACT MADE BY INDIVIDUAL PROVIDING SERVICES.—
4	Section 3(8) of such Act (2 U.S.C. 1602(8)) is amended
5	by adding at the end the following new subparagraph:
6	"(C) Treatment of providers of
7	COUNSELING SERVICES.—Any individual, with
8	authority to direct or substantially influence a
9	lobbying contact or contacts made by another
10	individual, and for financial or other compensa-
11	tion provides counseling services in support of
12	preparation and planning activities which are
13	treated as lobbying activities under paragraph
14	(7) for that other individual's lobbying contact
15	or contacts and who has knowledge that the
16	specific lobbying contact or contacts were made,
17	shall be considered to have made the same lob-
18	bying contact at the same time and in the same
19	manner to the covered executive branch official
20	or covered legislative branch official involved.".

21 (c) EFFECTIVE DATE.—The amendments made by 22 this section shall apply with respect to lobbying contacts 23 made on or after the date of the enactment of this Act.

1	SEC. 7202. REQUIRING LOBBYISTS TO DISCLOSE STATUS AS
2	LOBBYISTS UPON MAKING ANY LOBBYING
3	CONTACTS.
4	(a) Mandatory Disclosure at Time of Con-
5	TACT.—Section 14 of the Lobbying Disclosure Act of 1995
6	(2 U.S.C. 1609) is amended—
7	(1) by striking subsections (a) and (b) and in-
8	serting the following:
9	"(a) Requiring Identification at Time of Lob-
10	BYING CONTACT.—Any person or entity that makes a lob-
11	bying contact with a covered legislative branch official or
12	a covered executive branch official shall, at the time of
13	the lobbying contact—
14	"(1) indicate whether the person or entity is
15	registered under this chapter and identify the client
16	on whose behalf the lobbying contact is made; and
17	"(2) indicate whether such client is a foreign
18	entity and identify any foreign entity required to be
19	disclosed under section 4(b)(4) that has a direct in-
20	terest in the outcome of the lobbying activity."; and
21	(2) by redesignating subsection (c) as sub-
22	section (b).
23	(b) Effective Date.—The amendment made by
24	subsection (a) shall apply with respect to lobbying contacts
25	made on or after the date of the enactment of this Act.

# Subtitle D—Recusal of Presidential Appointees

	**
3	SEC. 7301. RECUSAL OF APPOINTEES.
4	Section 208 of title 18, United States Code, is
5	amended by adding at the end the following:
6	"(e)(1) Any officer or employee appointed by the
7	President, other than an officer or employee who serves
8	in the Executive Office of the President, shall recuse him-
9	self or herself from any particular matter involving specific
10	parties in which a party to that matter is—
11	"(A) the President who appointed the officer or
12	employee, which—
13	"(i) shall include a party that is an entity
14	in which the President has a substantial inter-
15	est; and
16	"(ii) shall not include a particular matter
17	in which—
18	"(I) the President is a party to litiga-
19	tion in his or her official capacity; or
20	"(II) the outcome of the particular
21	matter would have a direct bearing on the
22	President's ability to carry out his or her
23	constitutional duties; or
24	"(B) the spouse of the President who appointed
25	the officer or employee, which shall include a party

- 1 that is an entity in which the spouse of the Presi-
- dent has a substantial interest.
- 3 "(2)(A)(i) Subject to subparagraph (B), if an officer
- 4 or employee is recused under paragraph (1), a career ap-
- 5 pointee in the agency of the officer or employee shall per-
- 6 form the functions and duties of the officer or employee
- 7 with respect to the matter.
- 8 "(ii) The most senior career appointee in the agency,
- 9 or component of the agency if applicable, of an officer or
- 10 employee recused under paragraph (1) (or the designee
- 11 of such career appointee) shall perform the functions and
- 12 duties of the recused officer or employee, and such career
- 13 appointee shall perform those functions and duties until
- 14 the particular matter concludes, unless the head of the
- 15 agency determines in writing that good cause exists to re-
- 16 assign those functions and duties to a different career ap-
- 17 pointee.
- 18 "(B)(i) In this subparagraph, the term 'Commission'
- 19 means a board, commission, or other agency for which the
- 20 authority of the agency is vested in more than 1 member.
- 21 "(ii) If the recusal of a member of a Commission
- 22 from a matter under paragraph (1) would result in there
- 23 not being a statutorily required quorum of members of the
- 24 Commission available to participate in the matter, not-
- 25 withstanding such statute or any other provision of law,

1	the members of the Commission not recused under para-
2	graph (1) may—
3	"(I) consider the matter without regard to the
4	quorum requirement under such statute;
5	"(II) delegate the authorities and responsibil-
6	ities of the Commission with respect to the matter
7	to a subcommittee of the Commission; or
8	"(III) designate an officer or employee of the
9	Commission who was not appointed by the President
10	who appointed the member of the Commission
11	recused from the matter to exercise the authorities
12	and duties of the recused member with respect to
13	the matter.
14	"(3) Any officer or employee who violates paragraph
15	(1) shall be subject to the penalties set forth in section
16	216.
17	"(f) For purposes of this section, the term 'particular
18	matter' shall have the meaning given the term in section
19	207(i).".
20	Subtitle E—Clearinghouse on
21	<b>Lobbying Information</b>
22	SEC. 7401. ESTABLISHMENT OF CLEARINGHOUSE.
23	(a) Establishment.—The Attorney General shall
24	establish and operate within the Department of Justice
25	a clearinghouse through which members of the public may

- 1 obtain copies (including in electronic form) of registration
- 2 statements filed under the Lobbying Disclosure Act of
- 3 1995 (2 U.S.C. 1601 et seq.) and the Foreign Agents Reg-
- 4 istration Act of 1938, as amended (22 U.S.C. 611 et seq.).
- 5 (b) FORMAT.—The Attorney General shall ensure
- 6 that the information in the clearinghouse established
- 7 under this section is maintained in a searchable and sort-
- 8 able format.
- 9 (c) AGREEMENTS WITH CLERK OF HOUSE AND SEC-
- 10 RETARY OF THE SENATE.—The Attorney General shall
- 11 enter into such agreements with the Clerk of the House
- 12 of Representatives and the Secretary of the Senate as may
- 13 be necessary for the Attorney General to obtain registra-
- 14 tion statements filed with the Clerk and the Secretary
- 15 under the Lobbying Disclosure Act of 1995 for inclusion
- 16 in the clearinghouse.

# 17 Subtitle F—Foreign Lobbying

- 18 SEC. 7501. PROHIBITION ON FOREIGN LOBBYING.
- 19 (a) IN GENERAL.—The Lobbying Disclosure Act of
- 20 1995 (2 U.S.C. 1601 et seq.) is amended—
- 21 (1) by redesignating section 26 (2 U.S.C. 1614)
- as section 27; and
- 23 (2) by inserting after section 25 (2 U.S.C.
- 24 1613) the following:

## 1 "SEC. 26. PROHIBITION ON FOREIGN LOBBYING.

2	"(a) Definition.—In this section—
3	"(1) the term 'covered lobbyist' means—
4	"(A) a lobbyist that is registered or is re-
5	quired to register under section $4(a)(1)$ ;
6	"(B) an organization that employs 1 or
7	more lobbyists and is registered, or is required
8	to register, under section 4(a)(2); and
9	"(C) an employee listed or required to be
10	listed as a lobbyist by a registrant under section
11	4(b)(6) or $5(b)(2)(C)$ ; and
12	"(2) the terms 'information-service employee',
13	'public-relations counsel', and 'publicity agent' have
14	the meanings given those terms in section 1 of the
15	Foreign Agents Registration Act of 1938, as amend-
16	ed (22 U.S.C. 611).
17	"(b) Prohibition.—Except as provided in sub-
18	section (c), a covered lobbyist may not accept financial or
19	other compensation for services that include lobbying ac-
20	tivities on behalf of a foreign entity.
21	"(c) Exemptions.—The prohibition under sub-
22	section (b) shall not apply the following covered lobbyists:
23	"(1) Diplomatic or consular officers.—A
24	duly accredited diplomatic or consular officer of a
25	foreign government who is so recognized by the De-
26	partment of State, while the officer is engaged exclu-

sively in activities that are recognized by the Department of State as being within the scope of the functions of the officer.

"(2) OFFICIALS OF FOREIGN GOVERNMENTS.—
An official of a foreign government, if that government is recognized by the United States, who is not a public-relations counsel, a publicity agent, or an information-service employee, or a citizen of the United States, whose name and status and the character of whose duties as an official are of public record in the Department of State, while said official is engaged exclusively in activities that are recognized by the Department of State as being within the scope of the functions of the official.

"(3) STAFF MEMBERS OF DIPLOMATIC OR CON-SULAR OFFICERS.—A member of the staff of, or any person employed by, a duly accredited diplomatic or consular officer of a foreign government who is so recognized by the Department of State, other than a public-relations counsel, a publicity agent, or an information-service employee, whose name and status and the character of whose duties as such member or employee are of public record in the Department of State, while the member or employee is engaged exclusively in the performance of activities

1	that are recognized by the Department of State as
2	being within the scope of the functions of the mem-
3	ber or employee.

- "(4) Persons engaging or agreeing to en-GAGE IN THE SOLICITING OR COLLECTING OF FUNDS FOR HUMANITARIAN RELIEF.—A person engaging or agreeing to engage only in the soliciting or collecting of funds and contributions within the United States to be used only for medical aid and assistance, or for food and clothing to relieve human suffering, if the solicitation or collection of funds and contributions is in accordance with, and subject to, the provisions of the Neutrality Act of 1939 (22 U.S.C. 441 et seq.), and such rules and regulations as may be prescribed thereunder.
- "(5) CERTAIN PERSONS QUALIFIED TO PRACTICE LAW.—
  - "(A) IN GENERAL.—A person qualified to practice law, insofar as the person engages, or agrees to engage in, the legal representation of a disclosed foreign entity before any court of law or any agency of the Government of the United States.
- "(B) Legal representation.—For the purpose of this paragraph, legal representation

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1	does not include any attempt to influence or
2	persuade agency personnel or officials other
3	than in the course of—
4	"(i) a judicial proceeding;
5	"(ii) a criminal or civil law enforce-
6	ment inquiry, investigation, or proceeding;
7	or
8	"(iii) an agency proceeding required
9	by statute or regulation to be conducted on
10	the record.
11	"(d) Penalties.—Any person who knowingly vio-
12	lates this section shall be fined not more than \$200,000,
13	imprisoned for not more than 5 years, or both, and any
14	compensation received for engaging in the unlawful activ-
15	ity shall be subject to disgorgement.".
16	(b) Conforming Amendment.—Section 7 of the
17	Lobbying Disclosure Act of 1995 (2 U.S.C. 1606) is
18	amended—
19	(1) in subsection (a), in the matter preceding
20	paragraph (1), by striking "Whoever" and inserting
21	"Except as otherwise provided in this Act, whoever";
22	and
23	(2) in subsection (b), by striking "Whoever"
24	and inserting "Except as otherwise provided in this
25	Act, whoever".

### Subtitle G—Severability 1 SEC. 7601. SEVERABILITY. 3 If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitu-5 tional, the remainder of this title and amendments made 7 by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding. 9 VIII—ETHICS REFORMS TITLE 10 PRESIDENT, VICE FOR THE 11 PRESIDENT, **FEDERAL AND** 12 OFFICERS AND EMPLOYEES 13 Subtitle A—Executive Branch 14 **Conflict of Interest** 15 16 SEC. 8001. SHORT TITLE. 17 This subtitle may be cited as the "Executive Branch Conflict of Interest Act". 18 SEC. 8002. RESTRICTIONS ON PRIVATE SECTOR PAYMENT 20 FOR GOVERNMENT SERVICE. 21 Section 209 of title 18, United States Code, is 22 amended— 23 (1) in subsection (a),

(A) by striking "any salary" and inserting

"any salary (including a bonus)"; and

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1	(B) by striking "as compensation for his
2	services" and inserting "at any time, as com-
3	pensation for serving"; and
4	(2) in subsection (b)—
5	(A) by inserting "(1)" after "(b)"; and
6	(B) by adding at the end the following:
7	"(2) For purposes of paragraph (1), a pension, retire-
8	ment, group life, health or accident insurance, profit-shar-
9	ing, stock bonus, or other employee welfare or benefit plan
10	that makes payment of any portion of compensation con-
11	tingent on accepting a position in the United States Gov-
12	ernment shall not be considered bona fide.".
13	SEC. 8003. REQUIREMENTS RELATING TO SLOWING RE-
	SEC. 8003. REQUIREMENTS RELATING TO SLOWING RE- VOLVING DOOR.
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13 14	VOLVING DOOR.
13 14 15 16	VOLVING DOOR.  The Ethics in Government Act of 1978 (5 U.S.C.
13 14 15 16	VOLVING DOOR.  The Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:
13 14 15 16	VOLVING DOOR.  The Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:  "TITLE VI—ENHANCED RE-
13 14 15 16 17	VOLVING DOOR.  The Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:  "TITLE VI—ENHANCED RE-QUIREMENTS FOR CERTAIN
13 14 15 16 17 18	VOLVING DOOR.  The Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:  "TITLE VI—ENHANCED RE-QUIREMENTS FOR CERTAIN EMPLOYEES
13 14 15 16 17 18 19	VOLVING DOOR.  The Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:  "TITLE VI—ENHANCED REQUIREMENTS FOR CERTAIN EMPLOYEES  "SEC. 601. DEFINITIONS.
13 14 15 16 17 18 19 20	VOLVING DOOR.  The Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:  "TITLE VI—ENHANCED RE-QUIREMENTS FOR CERTAIN EMPLOYEES  "SEC. 601. DEFINITIONS.  "In this title:

1	"(i) an Executive agency (as defined
2	in section 105 of title 5, United States
3	Code);
4	"(ii) the Postal Service; and
5	"(iii) the Postal Rate Commission.
6	"(B) Inclusion.—The term 'covered
7	agency' includes the Executive Office of the
8	President.
9	"(C) Exclusions.—The term 'covered
10	agency' does not include—
11	"(i) the Government Accountability
12	Office; or
13	"(ii) the government of the District of
14	Columbia.
15	"(2) COVERED EMPLOYEE.—The term 'covered
16	employee' means an officer or employee referred to
17	in subsection $(c)(2)$ or $(d)(1)$ of section 207 of title
18	18, United States Code.
19	"(3) Director.—The term 'Director' means
20	the Director of the Office of Government Ethics.
21	"(4) Executive branch.—The term 'execu-
22	tive branch' has the meaning given the term in sec-
23	tion 109.
24	"(5) Former Client.—

1	"(A) IN GENERAL.—The term former cli-
2	ent', with respect to a covered employee, means
3	a person for whom the covered employee served
4	personally as an agent, attorney, or consultant
5	during the 2-year period ending on the day be-
6	fore the date on which the covered employee be-
7	gins service in the Federal Government.
8	"(B) Exclusions.—The term 'former cli-
9	ent' does not include—
10	"(i) an entity in the Federal Govern-
11	ment, including an executive branch agen-
12	cy;
13	"(ii) a State or local government;
14	"(iii) the District of Columbia;
15	"(iv) an Indian Tribe included on the
16	list published under section 104 of the
17	Federally Recognized Indian Tribe List
18	Act of 1994 (25 U.S.C. 5131); or
19	"(v) the government of a territory or
20	possession of the United States.
21	"(6) Former employer.—
22	"(A) IN GENERAL.—The term 'former em-
23	ployer', with respect to a covered employee,
24	means a person for whom the covered employee
25	served as an employee, officer, director, trustee,

1	agent, attorney, consultant, or contractor dur-
2	ing the 2-year period ending on the day before
3	the date on which the covered employee begins
4	service in the Federal Government.
5	"(B) Exclusions.—The term 'former em-
6	ployer' does not include—
7	"(i) an entity in the Federal Govern-
8	ment, including an executive branch agen-
9	cy;
10	"(ii) a State or local government;
11	"(iii) the District of Columbia;
12	"(iv) an Indian Tribe (as defined in
13	section 4 of the Indian Self-Determination
14	and Education Assistance Act (25 U.S.C.
15	5304)); or
16	"(v) the government of a territory or
17	possession of the United States.
18	"(7) Particular matter.—The term 'par-
19	ticular matter' has the meaning given the term in
20	section 207(i) of title 18, United States Code.
21	"SEC. 602. CONFLICT OF INTEREST AND ELIGIBILITY
22	STANDARDS.
23	"(a) Prohibition.—
24	"(1) IN GENERAL.—A covered employee may
25	not participate personally and substantially in any

particular matter involving specific parties by which the covered employee knows that a material financial interest of a former employer or former client will be directly and predictably affected.

#### "(2) Exemptions.—

"(A) REGULATIONS.—The Director shall publish in the Federal Register regulations applicable to all or a portion of covered employees providing exemptions to the prohibition under paragraph (1).

"(B) Inclusion.—The regulations under subparagraph (A) shall include an exemption for any covered employee in a case in which a particular matter involves a financial interest described in paragraph (1) that is too remote or too inconsequential to affect the integrity of the services provided by the covered employee.

#### "(b) Waivers.—

#### "(1) In General.—

"(A) COVERED AGENCY HEADS.—With respect to a head of a covered agency who is a covered employee, the designated agency ethics official for the Executive Office of the President, in consultation with the Director, may grant a written waiver of the prohibition under

subsection (a) before the covered agency head engages in an action otherwise prohibited by that subsection, if the designated agency ethics official determines and certifies in writing that, in consideration of all relevant circumstances, the interest of the Federal Government in the participation of the covered agency head outweighs the concern that a reasonable person may question the integrity of the programs or operations of the covered agency.

"(B) OTHER COVERED EMPLOYEES.—With respect to any covered employee not described in subparagraph (A), the head of the covered agency employing the covered employee, in consultation with the Director, may grant a written waiver of the prohibition under subsection (a) before the covered employee engages in an action otherwise prohibited by that subsection, if the head of the covered agency determines and certifies in writing that, in consideration of all relevant circumstances, the interest of the Federal Government in the participation of the covered employee outweighs the concern that a reasonable person may question the integrity of the programs or operations of the covered agency.

1	"(2) Notice and publication.—For any
2	waiver granted under paragraph (1), the individual
3	who granted the waiver shall—
4	"(A) not later than 48 hours after the
5	waiver is granted, submit to the Director a copy
6	of the waiver; and
7	"(B) not later than 30 calendar days after
8	the date on which the waiver is granted, publish
9	the waiver on the website of the applicable cov-
10	ered agency.
11	"(3) Directorial review.—On receipt of a
12	written waiver under paragraph (2)(A), the Director
13	shall—
14	"(A) review the waiver to determine wheth-
15	er the Director has any objection to the
16	issuance of the waiver; and
17	"(B) if the Director has an objection de-
18	scribed in subparagraph (A)—
19	"(i) provide reasons for the objection,
20	in writing, to the head of the covered agen-
21	cy who granted the waiver by not later
22	than 15 calendar days after the date on
23	which the waiver was granted; and
24	"(ii) publish the objection on the
25	website of the Office of Government Ethics

1	by not later than 30 calendar days after
2	the date on which the waiver was granted.
3	"SEC. 603. ENFORCEMENT.
4	"(a) Criminal Penalties.—
5	"(1) In General.—Any person who violates
6	section 602 shall be fined under title 18, United
7	States Code, imprisoned for not more than 1 year,
8	or both.
9	"(2) WILLFUL VIOLATIONS.—Any person who
10	willfully violates section 602 shall be fined under
11	title 18, United States Code, imprisoned for not
12	more than 5 years, or both.
13	"(b) CIVIL ENFORCEMENT.—
14	"(1) IN GENERAL.—The Attorney General may
15	bring a civil action in an appropriate district court
16	of the United States against any person who vio-
17	lates, or whom the Attorney General has reason to
18	believe is engaging in conduct that violates, section
19	602.
20	"(2) CIVIL PENALTY.—
21	"(A) IN GENERAL.—If the court finds, by
22	a preponderance of the evidence, that a person
23	violated section 602, the court shall impose
24	against the person a civil penalty of not more
25	than the greater of—

1	"(i) \$100,000 for each violation; and
2	"(ii) the amount of compensation the
3	person received or was offered for the con-
4	duct constituting the violation.
5	"(B) Treatment.—A civil penalty under
6	this subsection may be in addition to any other
7	criminal or civil statutory, common law, or ad-
8	ministrative remedy available to—
9	"(i) the United States; or
10	"(ii) any other person.
11	"(3) Injunctive relief.—
12	"(A) In GENERAL.—In a civil action
13	brought against a person under paragraph (1),
14	the Attorney General may petition the court for
15	an order prohibiting the person from engaging
16	in conduct that violates section 602.
17	"(B) STANDARD.—The court may issue an
18	order under subparagraph (A) if the court
19	finds, by a preponderance of the evidence, that
20	the conduct of the person violates section 602.
21	"(C) Treatment.—The filing of a peti-
22	tion seeking injunctive relief under this para-
23	graph shall not preclude any other remedy
24	available by law to—
25	"(i) the United States; or

1	"(ii) any other person.".
2	SEC. 8004. PROHIBITION OF PROCUREMENT OFFICERS AC-
3	CEPTING EMPLOYMENT FROM GOVERNMENT
4	CONTRACTORS.
5	(a) Expansion of Prohibition on Acceptance
6	BY FORMER OFFICIALS OF COMPENSATION FROM CON-
7	TRACTORS.—Section 2104 of title 41, United States Code,
8	is amended—
9	(1) in subsection (a)—
10	(A) in the matter preceding paragraph
11	(1)—
12	(i) by striking "or consultant" and in-
13	serting "attorney, consultant, subcon-
14	tractor, or lobbyist"; and
15	(ii) by striking "one year" and insert-
16	ing "2 years"; and
17	(B) in paragraph (3), by striking "person-
18	ally made for the Federal agency" and inserting
19	"participated personally and substantially in";
20	and
21	(2) by striking subsection (b) and inserting the
22	following:
23	"(b) Prohibition on Compensation From Affili-
24	ATES AND SUBCONTRACTORS.—A former official respon-
25	sible for a Government contract referred to in paragraph

- 1 (1), (2), or (3) of subsection (a) may not accept compensa-
- 2 tion for 2 years after awarding the contract from any divi-
- 3 sion, affiliate, or subcontractor of the contractor.".
- 4 (b) REQUIREMENT FOR PROCUREMENT OFFICERS
- 5 To Disclose Job Offers Made to Relatives.—Sec-
- 6 tion 2103(a) of title 41, United States Code, is amended
- 7 in the matter preceding paragraph (1) by inserting after
- 8 "that official" the following: ", or for a relative (as defined
- 9 in section 3110 of title 5) of that official,".
- 10 (c) Requirement on Award of Government
- 11 Contracts to Former Employers.—
- 12 (1) IN GENERAL.—Chapter 21 of division B of
- subtitle I of title 41, United States Code, is amend-
- ed by adding at the end the following new section:
- 15 "§ 2108. Prohibition on involvement by certain
- 16 former contractor employees in procure-
- 17 ments
- 18 "An employee of the Federal Government may not
- 19 participate personally and substantially in any award of
- 20 a contract to, or the administration of a contract awarded
- 21 to, a contractor that is a former employer of the employee
- 22 during the 2-year period beginning on the date on which
- 23 the employee leaves the employment of the contractor.".
- 24 (2) Technical and conforming amend-
- 25 MENT.—The table of sections for chapter 21 of title

1	41, United States Code, is amended by adding at
2	the end the following new item:
	"2108. Prohibition on involvement by certain former contractor employees in procurements.".
3	(d) REGULATIONS.—The Director of the Office of
4	Government Ethics, in consultation with the Adminis-
5	trator of General Services, shall promulgate regulations to
6	carry out and ensure the enforcement of chapter 21 of
7	title 41, United States Code, as amended by this section.
8	(e) Monitoring and Compliance.—The Adminis-
9	trator of General Services, in consultation with designated
10	agency ethics officials (as that term is defined in section
11	109(3) of the Ethics in Government Act of 1978 (5 U.S.C.
12	App.)), shall monitor compliance with chapter 21 of title
13	41, United States Code, as amended by this section, by
14	individuals and agencies.
15	SEC. 8005. REVOLVING DOOR RESTRICTIONS ON EMPLOY-
16	EES MOVING INTO THE PRIVATE SECTOR.
17	(a) In General.—Subsection (c) of section 207 of
18	title 18, United States Code, is amended—
19	(1) in the subsection heading, by striking
20	"One-year" and inserting "Two-year";
21	(2) in paragraph (1)—
22	(A) by striking "1 year" in each instance
23	and inserting "2 years"; and

1	(B) by inserting ", or conducts any lob-
2	bying activity to facilitate any communication
3	to or appearance before," after "any commu-
4	nication to or appearance before"; and
5	(3) in paragraph (2)(B), by striking "1-year"
6	and inserting "2-year".
7	(b) APPLICATION.—The amendments made by sub-
8	section (a) shall apply to any individual covered by sub-
9	section (c) of section 207 of title 18, United States Code,
10	separating from the civil service on or after the date of
11	enactment of this Act.
12	SEC. 8006. GUIDANCE ON UNPAID EMPLOYEES.
13	(a) IN GENERAL.—Not later than 120 days after the
14	date of enactment of this Act, the Director of the Office
15	of Government Ethics shall issue guidance on ethical
16	standards applicable to unpaid employees of an agency.
17	(b) DEFINITIONS.—In this section—
18	(1) the term "agency" includes the Executive
19	Office of the President and the White House; and
20	(2) the term "unpaid employee" includes any
21	individual occupying a position at an agency and
22	who is unpaid by operation of section 3110 of title
23	5, United States Code, or any other provision of law,
24	but does not include any employee who is unpaid
25	due to a lapse in appropriations.

1	SEC. 8007. LIMITATION ON USE OF FEDERAL FUNDS AND
2	CONTRACTING AT BUSINESSES OWNED BY
3	CERTAIN GOVERNMENT OFFICERS AND EM-
4	PLOYEES.
5	(a) Limitation on Federal Funds.—Beginning in
6	fiscal year 2022 and in each fiscal year thereafter, no Fed-
7	eral funds may be obligated or expended for purposes of
8	procuring goods or services at any business owned or con-
9	trolled by a covered individual or any family member of
10	such an individual, unless such obligation or expenditure
11	of funds is authorized under the Presidential Protection
12	Assistance Act of 1976 (18 U.S.C. 3056 note).
13	(b) Prohibition on Contracts.—No Executive
14	agency may enter into or hold a contract with a business
15	owned or controlled by a covered individual or any family
16	member of such an individual.
17	(c) Determination of Ownership.—For purposes
18	of this section, a business shall be deemed to be owned
19	or controlled by a covered individual or any family member
20	of such an individual if the covered individual or member
21	of family (as the case may be)—
22	(1) is a member of the board of directors or
23	similar governing body of the business;
24	(2) directly or indirectly owns or controls more
25	than 50 percent of the voting shares of the business;
26	$\mathbf{or}$

1	(3) is the beneficiary of a trust which owns or
2	controls more than 50 percent of the business and
3	can direct distributions under the terms of the trust.
4	(d) Definitions.—In this section:
5	(1) COVERED INDIVIDUAL.—The term "covered
6	individual" means—
7	(A) the President;
8	(B) the Vice President;
9	(C) the head of any Executive department
10	(as that term is defined in section 101 of title
11	5, United States Code); and
12	(D) any individual occupying a position
13	designated by the President as a Cabinet-level
14	position.
15	(2) Executive agency.—The term "Executive
16	agency" has the meaning given that term in section
17	105 of title 5, United States Code.
18	(3) Family member.—The term "family mem-
19	ber" means an individual with any of the following
20	relationships to a covered individual:
21	(A) Spouse, and parents thereof.
22	(B) Sons and daughters, and spouses
23	thereof.
24	(C) Parents, and spouses thereof.

1	(D) Brothers and sisters, and spouses
2	thereof.
3	(E) Grandparents and grandchildren, and
4	spouses thereof.
5	(F) Domestic partner and parents thereof,
6	including domestic partners of any individual in
7	subparagraphs (A) through (E).
8	Subtitle B—Presidential Conflicts
9	of Interest
10	SEC. 8011. SHORT TITLE.
11	This subtitle may be cited as the "Presidential Con-
12	flicts of Interest Act of 2021".
13	SEC. 8012. DIVESTITURE OF PERSONAL FINANCIAL INTER-
14	ESTS OF THE PRESIDENT AND VICE PRESI-
15	DENT THAT POSE A POTENTIAL CONFLICT OF
16	INTEREST.
17	(a) In General.—The Ethics in Government Act of
18	1978 (5 U.S.C. App.) is amended by adding after title
19	VI (as added by section 8003) the following:

1	"TITLE VII—DIVESTITURE OF FI-
2	NANCIAL CONFLICTS OF IN-
3	TERESTS OF THE PRESIDENT
4	AND VICE PRESIDENT
5	"SEC. 701. DIVESTITURE OF FINANCIAL INTERESTS POSING
6	A CONFLICT OF INTEREST.
7	"(a) Applicability to the President and Vice
8	PRESIDENT.—The President and Vice President shall,
9	within 30 days of assuming office, divest of all financial
10	interests that pose a conflict of interest because the Presi-
11	dent or Vice President, the spouse, dependent child, or
12	general partner of the President or Vice President, or any
13	person or organization with whom the President or Vice
14	President is negotiating or has any arrangement con-
15	cerning prospective employment, has a financial interest,
16	by—
17	"(1) converting each such interest to cash or
18	other investment that meets the criteria established
19	by the Director of the Office of Government Ethics
20	through regulation as being an interest so remote or
21	inconsequential as not to pose a conflict; or
22	"(2) placing each such interest in a qualified
23	blind trust as defined in section 102(f)(3) or a diver-
24	sified trust under section 102(f)(4)(B).

1	"(b) Disclosure Exemption.—Subsection (a) shall
2	not apply if the President or Vice President complies with
3	section 102.".
4	(b) Additional Disclosures.—Section 102(a) of
5	the Ethics in Government Act of 1978 (5 U.S.C. App.)
6	is amended by adding at the end the following:
7	"(9) With respect to any such report filed by
8	the President or Vice President, for any corporation,
9	company, firm, partnership, or other business enter-
10	prise in which the President, Vice President, or the
11	spouse or dependent child of the President or Vice
12	President, has a significant financial interest—
13	"(A) the name of each other person who
14	holds a significant financial interest in the firm,
15	partnership, association, corporation, or other
16	entity;
17	"(B) the value, identity, and category of
18	each liability in excess of \$10,000; and
19	"(C) a description of the nature and value
20	of any assets with a value of \$10,000 or
21	more.".
22	(c) REGULATIONS.—Not later than 120 days after
23	the date of enactment of this Act, the Director of the Of-
24	fice of Government Ethics shall promulgate regulations to
25	define the criteria required by section 701(a)(1) of the

- 1 Ethics in Government Act of 1978 (as added by subsection
- 2 (a)) and the term "significant financial interest" for pur-
- 3 poses of section 102(a)(9) of the Ethics in Government
- 4 Act (as added by subsection (b)).

#### 5 SEC. 8013. INITIAL FINANCIAL DISCLOSURE.

- 6 Subsection (a) of section 101 of the Ethics in Govern-
- 7 ment Act of 1978 (5 U.S.C. App.) is amended by striking
- 8 "position" and adding at the end the following: "position,
- 9 with the exception of the President and Vice President,
- 10 who must file a new report.".
- 11 SEC. 8014. CONTRACTS BY THE PRESIDENT OR VICE PRESI-
- 12 DENT.
- 13 (a) AMENDMENT.—Section 431 of title 18, United
- 14 States Code, is amended—
- 15 (1) in the section heading, by inserting "**the**
- 16 President, Vice President, Cabinet Mem-
- ber, or a" after "Contracts by"; and
- 18 (2) in the first undesignated paragraph, by in-
- serting "the President, Vice President, or any Cabi-
- 20 net member" after "Whoever, being".
- 21 (b) Table of Sections Amendment.—The table of
- 22 sections for chapter 23 of title 18, United States Code,
- 23 is amended by striking the item relating to section 431
- 24 and inserting the following:

<sup>&</sup>quot;431. Contracts by the President, Vice President, Cabinet Member, or a Member of Congress.".

# 1 SEC. 8015. LEGAL DEFENSE FUNDS.

2	(a) Definitions.—In this section—
3	(1) the term "Director" means the Director of
4	the Office of Government Ethics;
5	(2) the term "legal defense fund" means a
6	trust—
7	(A) that has only one beneficiary;
8	(B) that is subject to a trust agreement
9	creating an enforceable fiduciary duty on the
10	part of the trustee to the beneficiary, pursuant
11	to the applicable law of the jurisdiction in which
12	the trust is established;
13	(C) that is subject to a trust agreement
14	that provides for the mandatory public disclo-
15	sure of all donations and disbursements;
16	(D) that is subject to a trust agreement
17	that prohibits the use of its resources for any
18	purpose other than—
19	(i) the administration of the trust;
20	(ii) the payment or reimbursement of
21	legal fees or expenses incurred in investiga-
22	tive, civil, criminal, or other legal pro-
23	ceedings relating to or arising by virtue of
24	service by the trust's beneficiary as an offi-
25	cer or employee, as defined in this section,
26	or as an employee, contractor, consultant

1	or volunteer of the campaign of the Presi-
2	dent or Vice President; or
3	(iii) the distribution of unused re-
4	sources to a charity selected by the trustee
5	that has not been selected or recommended
6	by the beneficiary of the trust;
7	(E) that is subject to a trust agreement
8	that prohibits the use of its resources for any
9	other purpose or personal legal matters, includ-
10	ing tax planning, personal injury litigation, pro-
11	tection of property rights, divorces, or estate
12	probate; and
13	(F) that is subject to a trust agreement
14	that prohibits the acceptance of donations, ex-
15	cept in accordance with this section and the
16	regulations of the Office of Government Ethics;
17	(3) the term "officer or employee" means—
18	(A) an officer (as that term is defined in
19	section 2104 of title 5, United States Code) or
20	employee (as that term is defined in section
21	2105 of such title) of the executive branch of
22	the Government;
23	(B) the Vice President; and
24	(C) the President; and

1	(4) the term "relative" has the meaning given
2	that term in section 3110 of title 5, United States
3	Code.
4	(b) Legal Defense Funds.—An officer or em-
5	ployee may not accept or use any gift or donation for the
6	payment or reimbursement of legal fees or expenses in-
7	curred in investigative, civil, criminal, or other legal pro-
8	ceedings relating to or arising by virtue of the officer or
9	employee's service as an officer or employee, as defined
10	in this section, or as an employee, contractor, consultant
11	or volunteer of the campaign of the President or Vice
12	President except through a legal defense fund that is cer-
13	tified by the Director of the Office of Government Ethics.
14	(c) Limits on Gifts and Donations.—Not later
15	than 120 days after the date of the enactment of this Act,
16	the Director shall promulgate regulations establishing lim-
17	its with respect to gifts and donations described in sub-
18	section (b), which shall, at a minimum—
19	(1) prohibit the receipt of any gift or donation
20	described in subsection (b)—
21	(A) from a single contributor (other than
22	a relative of the officer or employee) in a total
23	amount of more than \$5,000 during any cal-
24	endar year;
25	(B) from a registered lobbyist;

1	(C) from a foreign government or an agent
2	of a foreign principal;
3	(D) from a State government or an agent
4	of a State government;
5	(E) from any person seeking official action
6	from, or seeking to do or doing business with
7	the agency employing the officer or employee;
8	(F) from any person conducting activities
9	regulated by the agency employing the officer
10	or employee;
11	(G) from any person whose interests may
12	be substantially affected by the performance or
13	nonperformance of the official duties of the offi-
14	cer or employee;
15	(H) from an officer or employee of the ex-
16	ecutive branch; or
17	(I) from any organization a majority of
18	whose members are described in subparagraphs
19	(A) through (H); and
20	(2) require that a legal defense fund, in order
21	to be certified by the Director, only permit distribu-
22	tions to the applicable officer or employee.
23	(d) Written Notice.—
24	(1) IN GENERAL.—An officer or employee who
25	wishes to accept funds or have a representative ac-

1	cept funds from a legal defense fund shall first en-
2	sure that the proposed trustee of the legal defense
3	fund submits to the Director the following informa-
4	tion:

- (A) The name and contact information for any proposed trustee of the legal defense fund.
- (B) A copy of any proposed trust document for the legal defense fund.
- (C) The nature of the legal proceeding (or proceedings), investigation, or other matter which gives rise to the establishment of the legal defense fund.
- (D) An acknowledgment signed by the officer or employee and the trustee indicating that they will be bound by the regulations and limitations under this section.
- (2) APPROVAL.—An officer or employee may not accept any gift or donation to pay, or to reimburse any person for, fees or expenses described in subsection (b) of this section except through a legal defense fund that has been certified in writing by the Director following that office's receipt and approval of the information submitted under paragraph (1) and approval of the structure of the fund.

(e) Reporting.—

1	(1) In general.—An officer or employee who
2	establishes a legal defense fund may not directly or
3	indirectly accept distributions from a legal defense
4	fund unless the fund has provided the Director a
5	quarterly report for each quarter of every calendar
6	year since the establishment of the legal defense
7	fund that discloses, with respect to the quarter cov-
8	ered by the report—
9	(A) the source and amount of each con-
10	tribution to the legal defense fund; and
11	(B) the amount, recipient, and purpose of
12	each expenditure from the legal defense fund,
13	including all distributions from the trust for
14	any purpose.
15	(2) Public availability.—The Director shall
16	make publicly available online—
17	(A) each report submitted under para-
18	graph (1) in a searchable, sortable, and
19	downloadable form;
20	(B) each trust agreement and any amend-
21	ment thereto;
22	(C) the written notice and acknowledgment
23	required by subsection (d); and
24	(D) the Director's written certification of
25	the legal defense fund.

1	(f) Recusal.—An officer or employee, other than the
2	President and the Vice President, who is the beneficiary
3	of a legal defense fund may not participate personally and
4	substantially in any particular matter in which the officer
5	or employee knows a donor of any source of a gift or dona-
6	tion to the legal defense fund established for the officer
7	or employee has a financial interest, for a period of two
8	years from the date of the most recent gift or donation
9	to the legal defense fund.
10	Subtitle C—White House Ethics
11	Transparency
12	SEC. 8021. SHORT TITLE.
13	This subtitle may be cited as the "White House Eth-
14	ics Transparency Act of 2021".
15	SEC. 8022. PROCEDURE FOR WAIVERS AND AUTHORIZA-
15 16	SEC. 8022. PROCEDURE FOR WAIVERS AND AUTHORIZA- TIONS RELATING TO ETHICS REQUIREMENTS.
16 17	TIONS RELATING TO ETHICS REQUIREMENTS.
16 17 18	tions relating to ethics requirements.  (a) In General.—Notwithstanding any other provi-
16 17 18	tions relating to ethics requirements.  (a) In General.—Notwithstanding any other provision of law, not later than 30 days after an officer or employee issues or approves a waiver or authorization pursu-
16 17 18 19	tions relating to ethics requirements.  (a) In General.—Notwithstanding any other provision of law, not later than 30 days after an officer or employee issues or approves a waiver or authorization pursu-
116 117 118 119 220 221	tions relating to ethics requirements.  (a) In General.—Notwithstanding any other provision of law, not later than 30 days after an officer or employee issues or approves a waiver or authorization pursuant to any executive order related to ethics commitments
116 117 118 119 220 221	tions relating to ethics requirements.  (a) In General.—Notwithstanding any other provision of law, not later than 30 days after an officer or employee issues or approves a waiver or authorization pursuant to any executive order related to ethics commitments or compliance by covered employees, such officer or em-
116 117 118 119 220 221 222	tions relating to ethics requirements.  (a) In General.—Notwithstanding any other provision of law, not later than 30 days after an officer or employee issues or approves a waiver or authorization pursuant to any executive order related to ethics commitments or compliance by covered employees, such officer or employee shall—

1	(2) make a written copy of such waiver or au-
2	thorization available to the public on the website of
3	the employing agency of the covered employee.
4	(b) Office of Government Ethics Public
5	AVAILABILITY.—Not later than 30 days after receiving a
6	written copy of a waiver or authorization under subsection
7	(a)(1), the Director of the Office of Government Ethics
8	shall make such waiver or authorization available to the
9	public on the website of the Office of Government Ethics.
10	(c) Definition of Covered Employee.—In this
11	section, the term "covered employee"—
12	(1) means a non-career Presidential or Vice
13	Presidential appointee, non-career appointee in the
14	Senior Executive Service (or other SES-type sys-
15	tem), or an appointee to a position that has been ex-
16	cepted from the competitive service by reason of
17	being of a confidential or policymaking character
18	(Schedule C and other positions excepted under com-
19	parable criteria) in an executive agency; and
20	(2) does not include any individual appointed as
21	a member of the Senior Foreign Service or solely as
22	a uniformed service commissioned officer.

### Subtitle D—Executive Branch 1 **Ethics Enforcement** 2 3 SEC. 8031. SHORT TITLE. 4 This subtitle may be cited as the "Executive Branch 5 Comprehensive Ethics Enforcement Act of 2021". SEC. 8032. REAUTHORIZATION OF THE OFFICE OF GOVERN-7 MENT ETHICS. 8 Section 405 of the Ethics in Government Act of 1978 9 (5 U.S.C. App.) is amended by striking "fiscal year 2007" 10 and inserting "fiscal years 2021 through 2025.". 11 SEC. 8033. TENURE OF THE DIRECTOR OF THE OFFICE OF 12 GOVERNMENT ETHICS. 13 Section 401(b) of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by striking the period at the end and inserting ", subject to removal only for 15 inefficiency, neglect of duty, or malfeasance in office. The 16 Director may continue to serve beyond the expiration of 18 the term until a successor is appointed and has qualified, 19 except that the Director may not continue to serve for 20 more than one year after the date on which the term would otherwise expire under this subsection.". 22 SEC. 8034. DUTIES OF DIRECTOR OF THE OFFICE OF GOV-23 ERNMENT ETHICS. 24

(a) IN GENERAL.—Section 402(a) of the Ethics in

Government Act of 1978 (5 U.S.C. App.) is amended by

1	striking ", in consultation with the Office of Personnel
2	Management,".
3	(b) Responsibilities of the Director.—Section
4	402(b) of the Ethics in Government Act of 1978 (5 U.S.C.
5	App.) is amended—
6	(1) in paragraph (1)—
7	(A) by striking "developing, in consultation
8	with the Attorney General and the Office of
9	Personnel Management, rules and regulations
10	to be promulgated by the President or the Di-
11	rector" and inserting "developing and promul-
12	gating rules and regulations"; and
13	(B) by striking "title II" and inserting
14	"title I";
15	(2) by striking paragraph (2) and inserting the
16	following:
17	"(2) providing mandatory education and train-
18	ing programs for designated agency ethics officials,
19	which may be delegated to each agency or the White
20	House Counsel as determined appropriate by the Di-
21	rector;";
22	(3) in paragraph (3), by striking "title II" and
23	inserting "title I";
24	(4) in paragraph (4), by striking "problems"
25	and inserting "issues":

1	(5) in paragraph (6)—
2	(A) by striking "issued by the President or
3	the Director"; and
4	(B) by striking "problems" and inserting
5	"issues";
6	(6) in paragraph (7)—
7	(A) by striking ", when requested,"; and
8	(B) by striking "conflict of interest prob-
9	lems" and inserting "conflicts of interest, as
10	well as other ethics issues";
11	(7) in paragraph (9)—
12	(A) by striking "ordering" and inserting
13	"receiving allegations of violations of this Act or
14	regulations of the Office of Government Ethics
15	and, when necessary, investigating an allegation
16	to determine whether a violation occurred, and
17	ordering"; and
18	(B) by inserting before the semicolon the
19	following: ", and recommending appropriate
20	disciplinary action";
21	(8) in paragraph (12)—
22	(A) by striking "evaluating, with the as-
23	sistance of" and inserting "promulgating, with
24	input from";
25	(B) by striking "the need for"; and

1	(C) by striking "conflict of interest and
2	ethical problems" and inserting "conflict of in-
3	terest and ethics issues";
4	(9) in paragraph (13)—
5	(A) by striking "with the Attorney Gen-
6	eral" and inserting "with the Inspectors Gen-
7	eral and the Attorney General";
8	(B) by striking "violations of the conflict
9	of interest laws" and inserting "conflict of in-
10	terest issues and allegations of violations of eth-
11	ics laws and regulations and this Act"; and
12	(C) by striking ", as required by section
13	535 of title 28, United States Code";
14	(10) in paragraph (14), by striking "and" at
15	the end;
16	(11) in paragraph (15)—
17	(A) by striking ", in consultation with the
18	Office of Personnel Management,";
19	(B) by striking "title II" and inserting
20	"title I"; and
21	(C) by striking the period at the end and
22	inserting a semicolon; and
23	(12) by adding at the end the following:
24	"(16) directing and providing final approval,
25	when determined appropriate by the Director, for

1	designated agency ethics officials regarding the reso-
2	lution of conflicts of interest as well as any other
3	ethics issues under the purview of this Act in indi-
4	vidual cases; and
5	"(17) reviewing and approving, when deter-
6	mined appropriate by the Director, any recusals, ex-
7	emptions, or waivers from the conflicts of interest
8	and ethics laws, rules, and regulations and making
9	approved recusals, exemptions, and waivers made
10	publicly available by the relevant agency available in
11	a central location on the official website of the Office
12	of Government Ethics.".
13	(c) Written Procedures.—Paragraph (1) of sec-
14	tion 402(d) of the Ethics in Government Act of 1978 (5
15	U.S.C. App.) is amended—
16	(1) by striking ", by the exercise of any author-
17	ity otherwise available to the Director under this
18	title,";
19	(2) by striking "the agency is";
20	(3) by striking "collect, review, evaluate, and if
21	applicable, make" and insert "collects, reviews, eval-
22	uates, and, if applicable, makes"; and
23	(4) by inserting after "filed by" the following:
24	", or written documentation of recusals, waivers, or
25	ethics authorizations relating to,".

1	(d) Corrective Actions.—Section 402(f) of the
2	Ethics in Government Act of 1978 (5 U.S.C. App.) is
3	amended—
4	(1) in paragraph (1)—
5	(A) in clause (i) of subparagraph (A), by
6	striking "of such agency"; and
7	(B) in subparagraph (B), by inserting be-
8	fore the period at the end "and determine that
9	a violation of this Act has occurred and issue
10	appropriate administrative or legal remedies as
11	prescribed in paragraph (2)";
12	(2) in paragraph (2)—
13	(A) in subparagraph (A)—
14	(i) in clause (ii)—
15	(I) in subclause (I), by inserting
16	"to the President or the President's
17	designee if the matter involves em-
18	ployees of the Executive Office of the
19	President or" after "may rec-
20	ommend"; and
21	(II) in subclause (II)—
22	(aa) by inserting "President
23	or" after "determines that the";
24	and

1	(bb) by adding "and" at the
2	$\operatorname{end};$
3	(ii) in subclause (II) of clause (iii)—
4	(I) by striking "notify, in writ-
5	ing," and inserting "advise the Presi-
6	dent or order";
7	(II) by inserting "to take appro-
8	priate disciplinary action including
9	reprimand, suspension, demotion, or
10	dismissal against the officer or em-
11	ployee (provided, however, that any
12	order issued by the Director shall not
13	affect an employee's right to appeal a
14	disciplinary action under applicable
15	law, regulation, collective bargaining
16	agreement, or contractual provision)."
17	after "employee's agency"; and
18	(III) by striking "of the officer's
19	or employee's noncompliance, except
20	that, if the officer or employee in-
21	volved is the agency head, the notifi-
22	cation shall instead be submitted to
23	the President; and"; and
24	(iii) by striking clause (iv);
25	(B) in subparagraph (B)(i)—

1	(i) by striking "subparagraph (A)(iii)
2	or (iv)" and inserting "subparagraph (A)";
3	(ii) by inserting "(I)" before "In
4	order to"; and
5	(iii) by adding at the end the fol-
6	lowing:
7	"(II)(aa) The Director may secure directly
8	from any agency information necessary to en-
9	able the Director to carry out this Act. Upon
10	request of the Director, the head of such agency
11	shall furnish that information to the Director.
12	"(bb) The Director may require by sub-
13	poena the production of all information, docu-
14	ments, reports, answers, records, accounts, pa-
15	pers, and other data in any medium and docu-
16	mentary evidence necessary in the performance
17	of the functions assigned by this Act, which
18	subpoena, in the case of refusal to obey, shall
19	be enforceable by order of any appropriate
20	United States district court.";
21	(C) in subparagraph (B)(ii)(I)—
22	(i) by striking "Subject to clause (iv)
23	of this subparagraph, before" and insert-
24	ing "Before": and

1	(ii) by striking "subparagraphs (A)
2	(iii) or (iv)" and inserting "subparagraph
3	(A)(iii)'';
4	(D) in subparagraph (B)(iii), by striking
5	"Subject to clause (iv) of this subparagraph,
6	before" and inserting "Before"; and
7	(E) in subparagraph (B)(iv)—
8	(i) by striking "title 2" and inserting
9	"title I"; and
10	(ii) by striking "section 206" and in-
11	serting "section 106"; and
12	(3) in paragraph (4), by striking "(iv),".
13	(e) Definitions.—Section 402 of the Ethics in Gov-
14	ernment Act of 1978 (5 U.S.C. App.) is amended by add-
15	ing at the end the following:
16	"(g) For purposes of this title—
17	"(1) the term 'agency' shall include the Execu-
18	tive Office of the President; and
19	"(2) the term 'officer or employee' shall include
20	any individual occupying a position, providing any
21	official services, or acting in an advisory capacity, in
22	the White House or the Executive Office of the
23	President.
24	"(h) In this title, a reference to the head of an agency
25	shall include the President or the President's designee.

1	"(1)	The Directo	r shall	not be	required	to obtain	the
•		•				0.01	

- 2 prior approval, comment, or review of any officer or agen-
- 3 cy of the United States, including the Office of Manage-
- 4 ment and Budget, before submitting to Congress, or any
- 5 committee or subcommittee thereof, any information, re-
- 6 ports, recommendations, testimony, or comments, if such
- 7 submissions include a statement indicating that the views
- 8 expressed therein are those of the Director and do not nec-
- 9 essarily represent the views of the President.".
- 10 SEC. 8035. AGENCY ETHICS OFFICIALS TRAINING AND DU-
- 11 **TIES.**
- 12 (a) IN GENERAL.—Section 403 of the Ethics in Gov-
- 13 ernment Act of 1978 (5 U.S.C. App.) is amended—
- (1) in subsection (a), by adding a period at the
- end of the matter following paragraph (2); and
- 16 (2) by adding at the end the following:
- (c)(1) All designated agency ethics officials and al-
- 18 ternate designated agency ethics officials shall register
- 19 with the Director as well as with the appointing authority
- 20 of the official.
- 21 "(2) The Director shall provide ethics education and
- 22 training to all designated and alternate designated agency
- 23 ethics officials in a time and manner determined appro-
- 24 priate by the Director.

- 1 "(3) Each designated agency ethics official and each
- 2 alternate designated agency ethics official shall biannually
- 3 attend ethics education and training, as provided by the
- 4 Director under paragraph (2).
- 5 "(d) Each Designated Agency Ethics Official, includ-
- 6 ing the Designated Agency Ethics Official for the Execu-
- 7 tive Office of the President—
- "(1) shall provide to the Director, in writing, in 8 9 a searchable, sortable, and downloadable format, all 10 approvals, authorizations, certifications, compliance 11 reviews, determinations, directed divestitures, public 12 financial disclosure reports, notices of deficiency in 13 compliance, records related to the approval or ac-14 ceptance of gifts, recusals, regulatory or statutory 15 advisory opinions, waivers, including waivers under 16 section 207 or 208 of title 18, United States Code, 17 and any other records designated by the Director, 18 unless disclosure is prohibited by law;
  - "(2) shall, for all information described in paragraph (1) that is permitted to be disclosed to the public under law, make the information available to the public by publishing the information on the website of the Office of Government Ethics, providing a link to download an electronic copy of the

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1	information,	or	providing	printed	paper	copies	of

- 2 such information to the public; and
- 3 "(3) may charge a reasonable fee for the cost
- 4 of providing paper copies of the information pursu-
- 5 ant to paragraph (2).
- 6 "(e)(1) For all information that is provided by an
- 7 agency to the Director under paragraph (1) of subsection
- 8 (d), the Director shall make the information available to
- 9 the public in a searchable, sortable, downloadable format
- 10 by publishing the information on the website of the Office
- 11 of Government Ethics or providing a link to download an
- 12 electronic copy of the information.
- 13 "(2) The Director may, upon request, provide printed
- 14 paper copies of the information published under para-
- 15 graph (1) and charge a reasonable fee for the cost of print-
- 16 ing such copies.".
- 17 (b) Repeal.—The Ethics in Government Act of
- 18 1978 (5 U.S.C. App) is amended by striking section 408.
- 19 SEC. 8036. PROHIBITION ON USE OF FUNDS FOR CERTAIN
- 20 FEDERAL EMPLOYEE TRAVEL IN CON-
- 21 TRAVENTION OF CERTAIN REGULATIONS.
- 22 (a) In General.—Beginning on the date of enact-
- 23 ment of this Act, no Federal funds appropriated or other-
- 24 wise made available in any fiscal year may be used for
- 25 the travel expenses of any senior Federal official in con-

- 1 travention of sections 301–10.260 through 301–10.266 of
- 2 title 41, Code of Federal Regulations, or any successor
- 3 regulation.

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- 4 (b) Quarterly Report on Travel.—
- (1) IN GENERAL.—Not later than 90 days after 5 6 the date of enactment of this Act and every 90 days 7 thereafter, the head of each Federal agency shall 8 submit a report to the Committee on Oversight and 9 Reform of the House of Representatives and the 10 Committee on Homeland Security and Governmental 11 Affairs of the Senate detailing travel on Government 12 aircraft by any senior Federal official employed at 13 the applicable agency.
  - (2) APPLICATION.—Any report required under paragraph (1) shall not include any classified travel, and nothing in this Act shall be construed to supersede, alter, or otherwise affect the application of section 101–37.408 of title 41, Code of Federal Regulations, or any successor regulation.
- 20 (c) Travel Regulation Report.—Not later than 21 one year after enactment of this Act, the Director of the 22 Office of Government Ethics shall submit a report to Con-23 gress detailing suggestions on strengthening Federal trav-
- 24 el regulations. On the date such report is so submitted,

- 1 the Director shall publish such report on the Office's pub-
- 2 lic website.
- 3 (d) Senior Federal Official Defined.—In this
- 4 section, the term "senior Federal official" has the mean-
- 5 ing given that term in section 101–37.100 of title 41, Code
- 6 of Federal Regulations, as in effect on the date of enact-
- 7 ment of this Act, and includes any senior executive branch
- 8 official (as that term is defined in such section).

### 9 SEC. 8037. REPORTS ON COST OF PRESIDENTIAL TRAVEL.

- 10 (a) Report Required.—Not later than 90 days
- 11 after the date of the enactment of this Act, and every 90
- 12 days thereafter, the Secretary of Defense, in consultation
- 13 with the Secretary of the Air Force, shall submit to the
- 14 Chairman and Ranking Member of the Committee on
- 15 Armed Services of the House of Representatives a report
- 16 detailing the direct and indirect costs to the Department
- 17 of Defense in support of presidential travel. Each such re-
- 18 port shall include costs incurred for travel to a property
- 19 owned or operated by the individual serving as President
- 20 or an immediate family member of such individual.
- 21 (b) Immediate Family Member Defined.—In this
- 22 section, the term "immediate family member" means the
- 23 spouse of such individual, the adult or minor child of such
- 24 individual, or the spouse of an adult child of such indi-
- 25 vidual.

1 SEC. 8038. REPORTS ON COST OF SENIOR FEDERAL OFFI-

CIAL TRAVEL.

3	(a) Report Required.—Not later than 90 days
4	after the date of the enactment of this Act, and every 90
5	days thereafter, the Secretary of Defense shall submit to
6	the Chairman and Ranking Member of the Committee on
7	Armed Services of the House of Representatives a report
8	detailing the direct and indirect costs to the Department
9	of Defense in support of travel by senior Federal officials
10	on military aircraft. Each such report shall include wheth-
11	er spousal travel furnished by the Department was reim-
12	bursed to the Federal Government.
13	(b) Exception.—Required use travel, as outlined in
14	Department of Defense Directive 4500.56, shall not be in-
15	cluded in reports under subsection (a).
16	(c) Senior Federal Official Defined.—In this
17	section, the term "senior Federal official" has the mean-
18	ing given that term in section 8036(d).
19	Subtitle E—Conflicts From
20	Political Fundraising
21	SEC. 8041. SHORT TITLE.
22	This subtitle may be cited as the "Conflicts from Po-
23	litical Fundraising Act of 2021".

1	SEC. 8042. DISCLOSURE OF CERTAIN TYPES OF CONTRIBU-
2	TIONS.
3	(a) Definitions.—Section 109 of the Ethics in Gov-
4	ernment Act of 1978 (5 U.S.C. App.) is amended—
5	(1) by redesignating paragraphs (2) through
6	(19) as paragraphs (5) through (22), respectively;
7	and
8	(2) by inserting after paragraph (1) the fol-
9	lowing:
10	"(2) 'covered contribution' means a payment,
11	advance, forbearance, rendering, or deposit of
12	money, or any thing of value—
13	"(A)(i) that—
14	"(I) is—
15	"(aa) made by or on behalf of a
16	covered individual; or
17	"(bb) solicited in writing by or at
18	the request of a covered individual;
19	and
20	"(II) is made—
21	"(aa) to a political organization,
22	as defined in section 527 of the Inter-
23	nal Revenue Code of 1986; or
24	"(bb) to an organization—
25	"(AA) that is described in
26	paragraph (4) or (6) of section

1	501(c) of the Internal Revenue
2	Code of 1986 and exempt from
3	tax under section 501(a) of such
4	Code; and
5	"(BB) that promotes or op-
6	poses changes in Federal laws or
7	regulations that are (or would
8	be) administered by the agency in
9	which the covered individual has
10	been nominated for appointment
11	to a covered position or is serving
12	in a covered position; or
13	"(ii) that is—
14	"(I) solicited in writing by or on be-
15	half of a covered individual; and
16	"(II) made—
17	"(aa) by an individual or entity
18	the activities of which are subject to
19	Federal laws or regulations that are
20	(or would be) administered by the
21	agency in which the covered individual
22	has been nominated for appointment
23	to a covered position or is serving in
24	a covered position; and
25	"(bb) to—

1	"(AA) a political organiza-
2	tion, as defined in section 527 of
3	the Internal Revenue Code of
4	1986; or
5	"(BB) an organization that
6	is described in paragraph (4) or
7	(6) of section 501(c) of the Inter-
8	nal Revenue Code of 1986 and
9	exempt from tax under section
10	501(a) of such Code; and
11	"(B) that is made to an organization de-
12	scribed in item (aa) or (bb) of clause (i)(II) or
13	clause (ii)(II)(bb) of subparagraph (A) for
14	which the total amount of such payments, ad-
15	vances, forbearances, renderings, or deposits of
16	money, or any thing of value, during the cal-
17	endar year in which it is made is not less than
18	the contribution limitation in effect under sec-
19	tion 315(a)(1)(A) of the Federal Election Cam-
20	paign Act of 1971 (52 U.S.C. $30116(a)(1)(A)$ )
21	for elections occurring during such calendar
22	year;
23	"(3) 'covered individual' means an individual
24	who has been nominated or appointed to a covered
25	position; and

1	"(4) 'covered position'—
2	"(A) means—
3	"(i) a position described under sec-
4	tions 5312 through 5316 of title 5, United
5	States Code;
6	"(ii) a position placed in level IV or V
7	of the Executive Schedule under section
8	5317 of title 5, United States Code;
9	"(iii) a position as a limited term ap-
10	pointee, limited emergency appointee, or
11	noncareer appointee in the Senior Execu-
12	tive Service, as defined under paragraphs
13	(5), (6), and (7), respectively, of section
14	3132(a) of title 5, United States Code; and
15	"(iv) a position in the executive
16	branch of the Government of a confidential
17	or policy-determining character under
18	schedule C of subpart C of part 213 of
19	title 5 of the Code of Federal Regulations;
20	and
21	"(B) does not include a position if the in-
22	dividual serving in the position has been ex-
23	cluded from the application of section
24	101(f)(5);".

1	(b) Disclosure Requirements.—The Ethics in
2	Government Act of 1978 (5 U.S.C. App.) is amended—
3	(1) in section 101—
4	(A) in subsection (a)—
5	(i) by inserting "(1)" before "With-
6	in'';
7	(ii) by striking "unless" and inserting
8	"and, if the individual is assuming a cov-
9	ered position, the information described in
10	section 102(j), except that, subject to para-
11	graph (2), the individual shall not be re-
12	quired to file a report if"; and
13	(iii) by adding at the end the fol-
14	lowing:
15	"(2) If an individual has left a position described in
16	subsection (f) that is not a covered position and, within
17	30 days, assumes a position that is a covered position, the
18	individual shall, within 30 days of assuming the covered
19	position, file a report containing the information described
20	in section $102(j)(2)(A)$ .";
21	(B) in subsection (b)(1), in the first sen-
22	tence, by inserting "and the information re-
23	quired by section 102(j)" after "described in
24	section 102(b)";

1	(C) in subsection (d), by inserting "and, if
2	the individual is serving in a covered position,
3	the information required by section
4	102(j)(2)(A)" after "described in section
5	102(a)"; and
6	(D) in subsection (e), by inserting "and, if
7	the individual was serving in a covered position,
8	the information required by section
9	102(j)(2)(A)" after "described in section
10	102(a)"; and
11	(2) in section 102—
12	(A) in subsection (g), by striking "Political
13	campaign funds" and inserting "Except as pro-
14	vided in subsection (j), political campaign
15	funds"; and
16	(B) by adding at the end the following:
17	"(j)(1) In this subsection—
18	"(A) the term 'applicable period' means—
19	"(i) with respect to a report filed pursuant
20	to subsection (a) or (b) of section 101, the year
21	of filing and the 4 calendar years preceding the
22	year of the filing; and
23	"(ii) with respect to a report filed pursuant
24	to subsection (d) or (e) of section 101, the pre-
25	ceding calendar year: and

1	"(B) the term 'covered gift' means a gift that—
2	"(i) is made to a covered individual, the
3	spouse of a covered individual, or the dependent
4	child of a covered individual;
5	"(ii) is made by an entity described in item
6	(aa) or (bb) of section $109(2)(A)(i)(II)$ ; and
7	"(iii) would have been required to be re-
8	ported under subsection (a)(2) if the covered in-
9	dividual had been required to file a report
10	under section 101(d) with respect to the cal-
11	endar year during which the gift was made.
12	"(2)(A) A report filed pursuant to subsection (a), (b),
13	(d), or (e) of section 101 by a covered individual shall in-
14	clude, for each covered contribution during the applicable
15	period—
16	"(i) the date on which the covered contribution
17	was made;
18	"(ii) if applicable, the date or dates on which
19	the covered contribution was solicited;
20	"(iii) the value of the covered contribution;
21	"(iv) the name of the person making the cov-
22	ered contribution; and
23	"(v) the name of the person receiving the cov-
24	ered contribution.

- 1 "(B)(i) Subject to clause (ii), a covered contribution
- 2 made by or on behalf of, or that was solicited in writing
- 3 by or on behalf of, a covered individual shall constitute
- 4 a conflict of interest, or an appearance thereof, with re-
- 5 spect to the official duties of the covered individual.
- 6 "(ii) The Director of the Office of Government Ethics
- 7 may exempt a covered contribution from the application
- 8 of clause (i) if the Director determines the circumstances
- 9 of the solicitation and making of the covered contribution
- 10 do not present a risk of a conflict of interest and the ex-
- 11 emption of the covered contribution would not affect ad-
- 12 versely the integrity of the Government or the public's con-
- 13 fidence in the integrity of the Government.
- 14 "(3) A report filed pursuant to subsection (a) or (b)
- 15 of section 101 by a covered individual shall include the
- 16 information described in subsection (a)(2) with respect to
- 17 each covered gift received during the applicable period.".
- 18 (c) Provision of Reports and Ethics Agree-
- 19 MENTS TO CONGRESS.—Section 105 of the Ethics in Gov-
- 20 ernment Act of 1978 (5 U.S.C. App.) is amended by add-
- 21 ing at the end the following:
- 22 "(e) Not later than 30 days after receiving a written
- 23 request from the Chairman or Ranking Member of a com-
- 24 mittee or subcommittee of either House of Congress, the
- 25 Director of the Office of Government Ethics shall provide

1	to the Chairman and Ranking Member each report filed
2	under this title by the covered individual and any ethics
3	agreement entered into between the agency and the cov-
4	ered individual.".
5	(d) Rules on Ethics Agreements.—The Director
6	of the Office of Government Ethics shall promptly issue
7	rules regarding how an agency in the executive branch
8	shall address information required to be disclosed under
9	the amendments made by this subtitle in drafting ethics
10	agreements between the agency and individuals appointed
11	to positions in the agency.
12	(e) Technical and Conforming Amendments.—
13	(1) The Ethics in Government Act of 1978 (5
14	U.S.C. App.) is amended—
15	(A) in section 101(f)—
16	(i) in paragraph (9), by striking "sec-
17	tion 109(12)" and inserting "section
18	109(15)";
19	(ii) in paragraph (10), by striking
20	"section 109(13)" and inserting "section
21	109(16)";
22	(iii) in paragraph (11), by striking
23	"section 109(10)" and inserting "section
24	109(13)": and

1	(iv) in paragraph (12), by striking
2	"section 109(8)" and inserting "section
3	109(11)";
4	(B) in section 103(l)—
5	(i) in paragraph (9), by striking "sec-
6	tion 109(12)" and inserting "section
7	109(15)"; and
8	(ii) in paragraph (10), by striking
9	"section 109(13)" and inserting "section
10	109(16)"; and
11	(C) in section 105(b)(3)(A), by striking
12	"section 109(8) or 109(10)" and inserting "sec-
13	tion 109(11) or 109(13)".
14	(2) Section 3(4)(D) of the Lobbying Disclosure
15	Act of 1995 (2 U.S.C. 1602(4)(D)) is amended by
16	striking "section 109(13)" and inserting "section
17	109(16)".
18	(3) Section 21A of the Securities Exchange Act
19	of 1934 (15 U.S.C. 78u-1) is amended—
20	(A) in subsection (g)(2)(B)(ii), by striking
21	"section 109(11) of the Ethics in Government
22	Act of 1978 (5 U.S.C. App. 109(11)))" and in-
23	serting "section 109 of the Ethics in Govern-
24	ment Act of 1978 (5 U.S.C. App.))"; and
25	(B) in subsection (h)(2)—

1	(i) in subparagraph (B), by striking
2	"section 109(8) of the Ethics in Govern-
3	ment Act of 1978 (5 U.S.C. App. 109(8))"
4	and inserting "section 109 of the Ethics in
5	Government Act of 1978 (5 U.S.C. App.)";
6	and
7	(ii) in subparagraph (C), by striking
8	"section 109(10) of the Ethics in Govern-
9	ment Act of 1978 (5 U.S.C. App.
10	109(10))" and inserting "section 109 of
11	the Ethics in Government Act of 1978 (5
12	U.S.C. App.)".
13	(4) Section 499(j)(2) of the Public Health Serv-
14	ice Act (42 U.S.C. $290b(j)(2)$ ) is amended by strik-
15	ing "section 109(16) of the Ethics in Government
16	Act of 1978" and inserting "section 109 of the Eth-
17	ics in Government Act of 1978 (5 U.S.C. App.)".
18	Subtitle F—Transition Team Ethics
19	SEC. 8051. SHORT TITLE.
20	This subtitle may be cited as the "Transition Team
21	Ethics Improvement Act".
22	SEC. 8052. PRESIDENTIAL TRANSITION ETHICS PROGRAMS.
23	Section 6(b)(1) of the Presidential Transition Act of
24	1963 (3 U.S.C. 102 note) is amended—

1	(1) in subparagraph (A), by striking "and" at
2	the end;
3	(2) in subparagraph (B), by striking the period
4	at the end and inserting a semicolon; and
5	(3) by adding at the end the following:
6	"(C) a description of the role of each transition
7	team member, including a list of any policy issues
8	that the member expects to work on, and a list of
9	agencies the member expects to interact with, while
10	serving on the transition team;
11	"(D) a list of any issues from which each tran-
12	sition team member will be recused while serving as
13	a member of the transition team pursuant to the
14	transition team ethics plan outlined in section
15	4(g)(3); and
16	"(E) an affirmation that no transition team
17	member has a financial conflict of interest that pre-
18	cludes the member from working on the matters de-
19	scribed in subparagraph (C).".
20	Subtitle G—Ethics Pledge for Sen-
21	ior Executive Branch Employees
22	SEC. 8061. SHORT TITLE.
23	This subtitle may be cited as the "Ethics in Public
24	Service Act''.

1	SEC. 8062. ETHICS PLEDGE REQUIREMENT FOR SENIOR EX-
2	ECUTIVE BRANCH EMPLOYEES.
3	The Ethics in Government Act of 1978 (5 U.S.C.
4	App. 101 et seq.) is amended by inserting after title I the
5	following new title:
6	"TITLE II—ETHICS PLEDGE
7	"SEC. 201. DEFINITIONS.
8	"(a) In General.—For the purposes of this title,
9	the following definitions apply:
10	"(1) The term 'Administration' means all terms
11	of office of the incumbent President serving at the
12	time of the appointment of an appointee covered by
13	this title.
14	"(2) The term 'appointee' means any noncareer
15	Presidential or Vice Presidential appointee, non-
16	career appointee in the Senior Executive Service (or
17	other SES-type system), or appointee to a position
18	that has been excepted from the competitive service
19	by reason of being of a confidential or policymaking
20	character (Schedule C and other positions excepted
21	under comparable criteria) in an executive agency,
22	but does not include any individual appointed as a
23	member of the Senior Foreign Service or solely as
24	a uniformed service commissioned officer.
25	"(3) The term 'covered executive branch offi-
26	cial' and 'lobbyist' have the meanings given those

1	terms in section 3 of the Lobbying Disclosure Act of
2	1995 (2 U.S.C. 1602).

- "(4) The term 'directly and substantially related to my former employer or former clients' means matters in which the appointee's former employer or a former client is a party or represents a party.
- "(5) The term 'executive agency' has the meaning given that term in section 105 of title 5, United States Code, and includes the Executive Office of the President, the United States Postal Service, and Postal Regulatory Commission, but does not include the Government Accountability Office.
  - "(6) The term 'former client' means a person or entity for whom an appointee served personally as agent, attorney, or consultant during the 2-year period ending on the date before the date on which the appointee begins service in the Federal Government, but does not include an agency or instrumentality of the Federal Government.

## "(7) The term 'former employer'—

"(A) means a person or entity for whom an appointee served as an employee, officer, director, trustee, partner, agent, attorney, consultant, or contractor during the 2-year period

1	ending on the date before the date on which the
2	appointee begins service in the Federal Govern-
3	ment; and
4	"(B) does not include—
5	"(i) an agency or instrumentality of
6	the Federal Government;
7	"(ii) a State or local government;
8	"(iii) the District of Columbia;
9	"(iv) an Indian Tribe, as defined in
10	section 4 of the Indian Self-Determination
11	and Education Assistance Act (25 U.S.C.
12	5304); or
13	"(v) the government of a territory or
14	possession of the United States.
15	"(8) The term 'gift'—
16	"(A) has the meaning given that term in
17	section 2635.203(b) of title 5, Code of Federal
18	Regulations (or any successor regulation); and
19	"(B) does not include those items excluded
20	by sections $2635.204(b)$ , (c), (e)(1), (e)(3), (j),
21	(k), and (l) of such title 5.
22	"(9) The term 'Government official' means any
23	employee of the executive branch.
24	"(10) The term 'lobby' and 'lobbied' mean to
25	act or have acted as a registered lobbyist.

- 1 "(11) The term 'participate' means to partici-2 pate personally and substantially.
- 3 "(12) The term 'pledge' means the ethics 4 pledge set forth in section 202 of this title.
- "(13) The term 'post-employment restrictions' includes the provisions and exceptions in section 207(c) of title 18, United States Code, and the implementing regulations.
- 9 "(14) The term 'registered lobbyist or lobbying 10 organization' means a lobbyist or an organization fil-11 ing a registration pursuant to section 4(a) of the 12 Lobbying Disclosure Act of 1995 (2U.S.C. 13 1603(a)), and in the case of an organization filing 14 such a registration, 'registered lobbyist' includes 15 each of the lobbyists identified therein.
- "(b) References.—All references to provisions of law and regulations under subsection (a) shall refer to such provisions as in effect on the date of enactment of this title.

### 20 "SEC. 202. ETHICS PLEDGE.

"Each appointee in every executive agency appointed on or after the date of enactment of this section shall be required to sign an ethics pledge upon appointment. The pledge shall be signed and dated within 30 days of taking

1	office and shall include, at a minimum, the following ele-
2	ments:
3	"'As a condition, and in consideration, of my employ-
4	ment in the United States Government in a position in-
5	vested with the public trust, I commit myself to the fol-
6	lowing obligations, which I understand are binding on me
7	and are enforceable under law:
8	"'(1) Lobbyist Gift Ban.—I will not accept
9	gifts from registered lobbyists or lobbying organiza-
10	tions for the duration of my service as an appointee.
11	"'(2) Revolving Door Ban; Entering Govern-
12	ment.—
13	"(A) All Appointees Entering Govern-
14	ment.—I will not, for a period of 2 years from
15	the date of my appointment, participate in any
16	particular matter involving specific party or
17	parties that is directly and substantially related
18	to my former employer or former clients, in-
19	cluding regulations and contracts.
20	"(B) Lobbyists Entering Government.—If
21	I was a registered lobbyist within the 2 years
22	before the date of my appointment, in addition
23	to abiding by the limitations of subparagraph
24	(A), I will not for a period of 2 years after the
25	date of my appointment—

1	"'(i) participate in any particular
2	matter on which I lobbied within the 2
3	years before the date of my appointment;
4	"'(ii) participate in the specific issue
5	area in which that particular matter falls;
6	or
7	"'(iii) seek or accept employment with
8	any executive agency that I lobbied within
9	the 2 years before the date of my appoint-
10	ment.
11	"(3) Revolving Door Ban; Appointees Leaving
12	Government.—
13	"(A) All Appointees Leaving Govern-
14	ment.—If, upon my departure from the Govern-
15	ment, I am covered by the post-employment re-
16	strictions on communicating with employees of
17	my former executive agency set forth in section
18	207(c) of title 18, United States Code, I agree
19	that I will abide by those restrictions for a pe-
20	riod of 2 years following the end of my appoint-
21	ment.
22	"(B) Appointees Leaving Government to
23	Lobby.—In addition to abiding by the limita-
24	tions of subparagraph (A), I also agree, upon
25	leaving Government service, not to lobby any

- 1 covered executive branch official or noncareer 2 Senior Executive Service appointee for the re-3 mainder of the Administration.
- "'(4) Employment Qualification Commitment.—I agree that any hiring or other employment decisions I make will be based on the candidate's qualifications, competence, and experience.
- "(5) Assent to Enforcement.—I acknowledge 8 9 that title II of the Ethics in Government Act of 10 1978, which I have read before signing this docu-11 ment, defines certain of the terms applicable to the 12 foregoing obligations and sets forth the methods for 13 enforcing them. I expressly accept the provisions of 14 that title as a part of this agreement and as binding 15 on me. I understand that the terms of this pledge 16 are in addition to any statutory or other legal re-17 strictions applicable to me by virtue of Federal Gov-18 ernment service.".

### 19 "SEC. 203. WAIVER.

"(a) The President or the President's designee may 21 grant to any current or former appointee a written waiver 22 of any restrictions contained in the pledge signed by such 23 appointee if, and to the extent that, the President or the 24 President's designee certifies (in writing) that, in light of 25 all the relevant circumstances, the interest of the Federal

- 1 Government in the employee's participation outweighs the
- 2 concern that a reasonable person may question the integ-
- 3 rity of the agency's programs or operations.
- 4 "(b) Any waiver under this section shall take effect
- 5 when the certification is signed by the President or the
- 6 President's designee.
- 7 "(c) For purposes of subsection (a), the interest of
- 8 the Federal Government shall include exigent cir-
- 9 cumstances relating to national security or to the econ-
- 10 omy. De minimis contact with an executive agency shall
- 11 be cause for a waiver of the restrictions contained in para-
- 12 graph (2)(B) of the pledge.
- 13 "(d) For any waiver granted under this section, the
- 14 individual who granted the waiver shall—
- 15 "(1) provide a copy of the waiver to the Direc-
- tor not more than 48 hours after the waiver is
- 17 granted; and
- 18 "(2) publish the waiver on the website of the
- applicable agency not later than 30 calendar days
- after granting such waiver.
- 21 "(e) Upon receiving a written waiver under sub-
- 22 section (d), the Director shall—
- "(1) review the waiver to determine whether the
- 24 Director has any objection to the issuance of the
- 25 waiver; and

1	"(2) if the Director so objects—
2	"(A) provide reasons for the objection in
3	writing to the President or the President's des-
4	ignee who granted the waiver not more than 15
5	calendar days after the waiver was granted; and
6	"(B) publish the written objection on the
7	website of the Office of Government Ethics not
8	more than 30 calendar days after the waiver
9	was granted.
10	"SEC. 204. ADMINISTRATION.
11	"(a) The head of each executive agency shall, in con-
12	sultation with the Director of the Office of Government
13	Ethics, establish such rules or procedures (conforming as
14	nearly as practicable to the agency's general ethics rules
15	and procedures, including those relating to designated
16	agency ethics officers) as are necessary or appropriate to
17	ensure—
18	"(1) that every appointee in the agency signs
19	the pledge upon assuming the appointed office or
20	otherwise becoming an appointee;
21	"(2) that compliance with paragraph (2)(B) of
22	the pledge is addressed in a written ethics agree-
23	ment with each appointee to whom it applies;
24	"(3) that spousal employment issues and other
25	conflicts not expressly addressed by the pledge are

1	addressed in ethics agreements with appointees or,
2	where no such agreements are required, through eth-
3	ics counseling; and
4	"(4) compliance with this title within the agen-
5	cy.
6	"(b) With respect to the Executive Office of the
7	President, the duties set forth in subsection (a) shall be
8	the responsibility of the Counsel to the President.
9	"(c) The Director of the Office of Government Ethics
10	shall—
11	"(1) ensure that the pledge and a copy of this
12	title are made available for use by agencies in ful-
13	filling their duties under subsection (a);
14	"(2) in consultation with the Attorney General
15	or the Counsel to the President, when appropriate,
16	assist designated agency ethics officers in providing
17	advice to current or former appointees regarding the
18	application of the pledge;
19	"(3) adopt such rules or procedures as are nec-
20	essary or appropriate—
21	"(A) to carry out the responsibilities as-
22	signed by this subsection;
23	"(B) to apply the lobbyist gift ban set
24	forth in paragraph 1 of the pledge to all execu-
25	tive branch employees:

1	"(C) to authorize limited exceptions to the
2	lobbyist gift ban for circumstances that do not
3	implicate the purposes of the ban;
4	"(D) to make clear that no person shall
5	have violated the lobbyist gift ban if the person
6	properly disposes of a gift;
7	"(E) to ensure that existing rules and pro-
8	cedures for Government employees engaged in
9	negotiations for future employment with private
10	businesses that are affected by their official ac-
11	tions do not affect the integrity of the Govern-
12	ment's programs and operations; and
13	"(F) to ensure, in consultation with the
14	Director of the Office of Personnel Manage-
15	ment, that the requirement set forth in para-
16	graph (4) of the pledge is honored by every em-
17	ployee of the executive branch;
18	"(4) in consultation with the Director of the
19	Office of Management and Budget, report to the
20	President, the Committee on Oversight and Reform
21	of the House of Representatives, and the Committee
22	on Homeland Security and Governmental Affairs of
23	the Senate on whether full compliance is being
24	achieved with existing laws and regulations gov-

erning executive branch procurement lobbying disclo-

1	sure and on steps the executive branch can take to
2	expand to the fullest extent practicable disclosure of
3	such executive branch procurement lobbying and of
4	lobbying for presidential pardons, and to include in
5	the report both immediate action the executive
6	branch can take and, if necessary, recommendations
7	for legislation; and
8	"(5) provide an annual public report on the ad-
9	ministration of the pledge and this title.
10	"(d) All pledges signed by appointees, and all waiver
11	certifications with respect thereto, shall be filed with the
12	head of the appointee's agency for permanent retention
13	in the appointee's official personnel folder or equivalent
14	folder.".
15	Subtitle H—Travel on Private Air-
16	craft by Senior Political Ap-
17	pointees
18	SEC. 8071. SHORT TITLE.
19	This subtitle may be cited as the "Stop Waste And
20	Misuse by Presidential Flyers Landing Yet Evading Rules
21	and Standards Act" or the "SWAMP FLYERS Act".
22	SEC. 8072. PROHIBITION ON USE OF FUNDS FOR TRAVEL
23	ON PRIVATE AIRCRAFT.

(a) IN GENERAL.—Beginning on the date of enact-ment of this subtitle, no Federal funds appropriated or

- 1 otherwise made available in any fiscal year may be used
- 2 to pay the travel expenses of any senior political appointee
- 3 for travel on official business on a non-commercial, pri-
- 4 vate, or chartered flight.
- 5 (b) Exceptions.—The limitation in subsection (a)
- 6 shall not apply—
- 7 (1) if no commercial flight is available for the
- 8 travel in question, consistent with subsection (c); or
- 9 (2) to any travel on aircraft owned or leased by
- the Government.
- 11 (c) Certification.—
- 12 (1) In General.—Any senior political ap-
- pointee who travels on a non-commercial, private, or
- chartered flight under the exception provided in sub-
- section (b)(1) shall, not later than 30 days after the
- date of such travel, submit a written statement to
- 17 Congress certifying that no commercial flight was
- available.
- 19 (2) Penalty.—Any statement submitted under
- paragraph (1) shall be considered a statement for
- 21 purposes of applying section 1001 of title 18, United
- 22 States Code.
- 23 (d) Definition of Senior Political Ap-
- 24 POINTEE.—In this subtitle, the term "senior political ap-
- 25 pointee" means any individual occupying—

1	(1) a position listed under the Executive Sched-
2	ule (subchapter II of chapter 53 of title 5, United
3	States Code);
4	(2) a Senior Executive Service position that is
5	not a career appointee, as defined under section
6	3132(a)(4) of title 5, United States Code; or
7	(3) a position of a confidential or policy-deter-
8	mining character under schedule C of subpart C of
9	part 213 of title 5, Code of Federal Regulations.
9	part 213 of title 3, code of I ederal regulations.
10	Subtitle I—Severability
10	Subtitle I—Severability
10 11	Subtitle I—Severability SEC. 8081. SEVERABILITY.
10 11 12	Subtitle I—Severability  SEC. 8081. SEVERABILITY.  If any provision of this title or any amendment made
<ul><li>10</li><li>11</li><li>12</li><li>13</li></ul>	Subtitle I—Severability  SEC. 8081. SEVERABILITY.  If any provision of this title or any amendment made by this title, or any application of such provision or
10 11 12 13 14	Subtitle I—Severability  SEC. 8081. SEVERABILITY.  If any provision of this title or any amendment made by this title, or any application of such provision or amendment to any person or circumstance, is held to be
<ul><li>10</li><li>11</li><li>12</li><li>13</li><li>14</li><li>15</li></ul>	Subtitle I—Severability  SEC. 8081. SEVERABILITY.  If any provision of this title or any amendment made by this title, or any application of such provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of the provisions of this

1	TITLE IX—CONGRESSIONAL
2	ETHICS REFORM
3	Subtitle A—Requiring Members of
4	Congress To Reimburse Treas-
5	ury for Amounts Paid as Settle-
6	ments and Awards Under Con-
7	gressional Accountability Act of
8	1995
9	SEC. 9001. REQUIRING MEMBERS OF CONGRESS TO REIM-
10	BURSE TREASURY FOR AMOUNTS PAID AS
11	SETTLEMENTS AND AWARDS UNDER CON-
12	GRESSIONAL ACCOUNTABILITY ACT OF 1995
13	IN ALL CASES OF EMPLOYMENT DISCRIMINA-
14	TION ACTS BY MEMBERS.
15	(a) Requiring Reimbursement.—Clause (i) of sec-
16	tion $415(d)(1)(C)$ of the Congressional Accountability Act
17	of 1995 (2 U.S.C. 1415(d)(1)(C)) is amended to read as
18	follows:
19	"(i) a violation of section 201(a) or
20	section 206(a); or".
21	(b) Conforming Amendment Relating to Noti-
22	FICATION OF POSSIBILITY OF REIMBURSEMENT.—Clause
23	(i) of section 402(b)(2)(B) of the Congressional Account-
24	ability Act of 1995 (2 U.S.C. 1402(b)(2)(B)) is amended
25	to read as follows:

1	"(i) a violation of section 201(a) or
2	section 206(a); or".
3	(c) Effective Date.—The amendments made by
4	this section shall take effect as if included in the enact-
5	ment of the Congressional Accountability Act of 1995 Re-
6	form Act.
7	Subtitle B—Conflicts of Interests
8	SEC. 9101. PROHIBITING MEMBERS OF HOUSE OF REP-
9	RESENTATIVES FROM SERVING ON BOARDS
10	OF FOR-PROFIT ENTITIES.
11	Rule XXIII of the Rules of the House of Representa-
12	tives is amended—
13	(1) by redesignating clause 20 as clause 21;
14	and
15	(2) by inserting after clause 19 the following
16	new clause:
17	"20. A Member, Delegate, or Resident Commissioner
18	may not serve on the board of directors of any for-profit
19	entity.".
20	SEC. 9102. CONFLICT OF INTEREST RULES FOR MEMBERS
21	OF CONGRESS AND CONGRESSIONAL STAFF.
22	No Member, officer, or employee of a committee or
23	Member of either House of Congress may knowingly use
24	his or her official position to introduce or aid the progress
25	or passage of legislation, a principal purpose of which is

- 1 to further only his or her pecuniary interest, only the pecu-
- 2 niary interest of his or her immediate family, or only the
- 3 pecuniary interest of a limited class of persons or enter-
- 4 prises, when he or she, or his or her immediate family,
- 5 or enterprises controlled by them, are members of the af-
- 6 fected class.

#### 7 SEC. 9103. EXERCISE OF RULEMAKING POWERS.

- 8 The provisions of this subtitle are enacted by the
- 9 Congress—
- 10 (1) as an exercise of the rulemaking power of 11 the House of Representatives and the Senate, re-
- spectively, and as such they shall be considered as
- part of the rules of each House, respectively, or of
- that House to which they specifically apply, and
- such rules shall supersede other rules only to the ex-
- tent that they are inconsistent therewith; and
- 17 (2) with full recognition of the constitutional
- right of either House to change such rules (so far
- as relating to such House) at any time, in the same
- 20 manner, and to the same extent as in the case of
- any other rule of such House.

### Subtitle C—Campaign Finance and Lobbying Disclosure

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3	SEC. 9201. SHORT TITLE.
4	This subtitle may be cited as the "Connecting Lobby-
5	ists and Electeds for Accountability and Reform Act" or
6	the "CLEAR Act".
7	SEC. 9202. REQUIRING DISCLOSURE IN CERTAIN REPORTS
8	FILED WITH FEDERAL ELECTION COMMIS-
9	SION OF PERSONS WHO ARE REGISTERED
10	LOBBYISTS.
11	(a) Reports Filed by Political Committees.—
12	Section 304(b) of the Federal Election Campaign Act of
13	1971 (52 U.S.C. 30104(b)) is amended—
14	(1) by striking "and" at the end of paragraph
15	(7);
16	(2) by striking the period at the end of para-
17	graph (8) and inserting "; and"; and
18	(3) by adding at the end the following new
19	paragraph:
20	"(9) if any person identified in subparagraph
21	(A), (E), (F), or (G) of paragraph (3) is a registered
22	lobbyist under the Lobbying Disclosure Act of 1995
23	(2 U.S.C. 1601 et seq.), a separate statement that
24	such person is a registered lobbyist under such
25	Act."

1	(b) Reports Filed by Persons Making Inde-
2	PENDENT EXPENDITURES.—Section 304(c)(2) of the
3	Federal Election Campaign Act of 1971 (52 U.S.C.
4	30104(c)(2)) is amended—
5	(1) by striking "and" at the end of subpara-
6	graph (B);
7	(2) by striking the period at the end of sub-
8	paragraph (C) and inserting "; and"; and
9	(3) by adding at the end the following new sub-
10	paragraph:
11	"(D) if the person filing the statement, or a
12	person whose identification is required to be dis-
13	closed under subparagraph (C), is a registered lob-
14	byist under the Lobbying Disclosure Act of 1995 (2
15	U.S.C. 1601 et seq.), a separate statement that such
16	person is a registered lobbyist under such Act.".
17	(c) Reports Filed by Persons Making Dis-
18	BURSEMENTS FOR ELECTIONEERING COMMUNICA-
19	TIONS.—Section 304(f)(2) of the Federal Election Cam-
20	paign Act of 1971 (52 U.S.C. 30104(f)(2)) is amended
21	by adding at the end the following new subparagraph:
22	"(G) If the person making the disburse-
23	ment, or a contributor described in subpara-
24	graph (E) or (F), is a registered lobbyist under
25	the Lobbying Disclosure Act of 1995 (2 U.S.C.

1	1601 et seq.), a separate statement that such
2	person or contributor is a registered lobbyist
3	under such Act.".
4	(d) Requiring Commission To Establish Link to
5	Websites of Clerk of House and Secretary of
6	Senate.—Section 304 of the Federal Election Campaign
7	Act of 1971 (52 U.S.C. 30104), as amended by section
8	4002 and section 4208(a), is amended by adding at the
9	end the following new subsection:
10	"(1) Requiring Information on Registered Lob-
11	BYISTS TO BE LINKED TO WEBSITES OF CLERK OF
12	HOUSE AND SECRETARY OF SENATE.—
13	"(1) Links to Websites.—The Commission
14	shall ensure that the Commission's public database
15	containing information described in paragraph (2) is
16	linked electronically to the websites maintained by
17	the Secretary of the Senate and the Clerk of the
18	House of Representatives containing information
19	filed pursuant to the Lobbying Disclosure Act of
20	1995 (2 U.S.C. 1601 et seq.).
21	"(2) Information described.—The informa-
22	tion described in this paragraph is each of the fol-
23	lowing:
24	"(A) Information disclosed under para-
25	graph (9) of subsection (b).

1	"(B) Information disclosed under subpara-
2	graph (D) of subsection (c)(2).
3	"(C) Information disclosed under subpara-
4	graph (G) of subsection (f)(2).".
5	SEC. 9203. EFFECTIVE DATE.
6	The amendments made by this subtitle shall apply
7	with respect to reports required to be filed under the Fed-
8	eral Election Campaign Act of 1971 (52 U.S.C. 30101
9	et seq.) on or after the expiration of the 90-day period
10	which begins on the date of the enactment of this Act.
11	Subtitle D—Access to
12	<b>Congressionally Mandated Reports</b>
13	SEC. 9301. SHORT TITLE.
14	This subtitle may be cited as the "Access to Congres-
15	sionally Mandated Reports Act''.
16	SEC. 9302. DEFINITIONS.
17	In this subtitle:
18	(1) Congressionally mandated report.—
19	The term "congressionally mandated report"—
20	(A) means a report that is required to be
21	submitted to either House of Congress or any
22	committee of Congress, or subcommittee there-
23	of, by a statute, resolution, or conference report
24	that accompanies legislation enacted into law;
25	and

1	(B) does not include a report required
2	under part B of subtitle II of title 36, United
3	States Code.
4	(2) Director.—The term "Director" means
5	the Director of the Government Publishing Office.
6	(3) FEDERAL AGENCY.—The term "Federal
7	agency" has the meaning given that term under sec-
8	tion 102 of title 40, United States Code, but does
9	not include the Government Accountability Office.
10	(4) OPEN FORMAT.—The term "open format"
11	means a file format for storing digital data based on
12	an underlying open standard that—
13	(A) is not encumbered by any restrictions
14	that would impede reuse; and
15	(B) is based on an underlying open data
16	standard that is maintained by a standards or-
17	ganization.
18	(5) Reports online portal.—The term "re-
19	ports online portal" means the online portal estab-
20	lished under section 9303(a).
21	SEC. 9303. ESTABLISHMENT OF ONLINE PORTAL FOR CON-
22	GRESSIONALLY MANDATED REPORTS.
23	(a) Requirement To Establish Online Por-
24	TAL.—

- 1 (1) IN GENERAL.—Not later than 1 year after
  2 the date of enactment of this Act, the Director shall
  3 establish and maintain an online portal accessible by
  4 the public that allows the public to obtain electronic
  5 copies of all congressionally mandated reports in one
  6 place. The Director may publish other reports on the
  7 online portal.
  - (2) Existing functionality.—To the extent possible, the Director shall meet the requirements under paragraph (1) by using existing online portals and functionality under the authority of the Director.
  - (3) Consultation.—In carrying out this subtitle, the Director shall consult with the Clerk of the House of Representatives, the Secretary of the Senate, and the Librarian of Congress regarding the requirements for and maintenance of congressionally mandated reports on the reports online portal.
- 19 (b) CONTENT AND FUNCTION.—The Director shall 20 ensure that the reports online portal includes the following:
- 22 (1) Subject to subsection (c), with respect to 23 each congressionally mandated report, each of the 24 following:

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1	(A) A citation to the statute, conference
2	report, or resolution requiring the report.
3	(B) An electronic copy of the report, in-
4	cluding any transmittal letter associated with
5	the report, in an open format that is platform
6	independent and that is available to the public
7	without restrictions, including restrictions that
8	would impede the re-use of the information in
9	the report.
10	(C) The ability to retrieve a report, to the
11	extent practicable, through searches based on
12	each, and any combination, of the following:
13	(i) The title of the report.
14	(ii) The reporting Federal agency.
15	(iii) The date of publication.
16	(iv) Each congressional committee re-
17	ceiving the report, if applicable.
18	(v) The statute, resolution, or con-
19	ference report requiring the report.
20	(vi) Subject tags.
21	(vii) A unique alphanumeric identifier
22	for the report that is consistent across re-
23	port editions.
24	(viii) The serial number, Super-
25	intendent of Documents number, or other

1	identification number for the report, if ap-
2	plicable.
3	(ix) Key words.
4	(x) Full text search.
5	(xi) Any other relevant information
6	specified by the Director.
7	(D) The date on which the report was re-
8	quired to be submitted, and on which the report
9	was submitted, to the reports online portal.
10	(E) Access to the report not later than 30
11	calendar days after its submission to Congress.
12	(F) To the extent practicable, a permanent
13	means of accessing the report electronically.
14	(2) A means for bulk download of all congres-
15	sionally mandated reports.
16	(3) A means for downloading individual reports
17	as the result of a search.
18	(4) An electronic means for the head of each
19	Federal agency to submit to the reports online por-
20	tal each congressionally mandated report of the
21	agency, as required by section 9304.
22	(5) In tabular form, a list of all congressionally
23	mandated reports that can be searched, sorted, and
24	downloaded by—

1	(A) reports submitted within the required
2	time;
3	(B) reports submitted after the date on
4	which such reports were required to be sub-
5	mitted; and
6	(C) reports not submitted.
7	(c) Noncompliance by Federal Agencies.—
8	(1) Reports not submitted.—If a Federal
9	agency does not submit a congressionally mandated
10	report to the Director, the Director shall to the ex-
11	tent practicable—
12	(A) include on the reports online portal—
13	(i) the information required under
14	clauses (i), (ii), (iv), and (v) of subsection
15	(b)(1)(C); and
16	(ii) the date on which the report was
17	required to be submitted; and
18	(B) include the congressionally mandated
19	report on the list described in subsection
20	(b)(5)(C).
21	(2) Reports not in open format.—If a Fed-
22	eral agency submits a congressionally mandated re-
23	port that is not in an open format, the Director shall
24	include the congressionally mandated report in an-
25	other format on the reports online portal.

- 1 (d) Free Access.—The Director may not charge a
- 2 fee, require registration, or impose any other limitation
- 3 in exchange for access to the reports online portal.
- 4 (e) Upgrade Capability.—The reports online por-
- 5 tal shall be enhanced and updated as necessary to carry
- 6 out the purposes of this subtitle.

#### 7 SEC. 9304. FEDERAL AGENCY RESPONSIBILITIES.

- 8 (a) Submission of Electronic Copies of Re-
- 9 PORTS.—Concurrently with the submission to Congress of
- 10 each congressionally mandated report, the head of the
- 11 Federal agency submitting the congressionally mandated
- 12 report shall submit to the Director the information re-
- 13 quired under subparagraphs (A) through (D) of section
- 14 9303(b)(1) with respect to the congressionally mandated
- 15 report. Nothing in this subtitle shall relieve a Federal
- 16 agency of any other requirement to publish the congres-
- 17 sionally mandated report on the online portal of the Fed-
- 18 eral agency or otherwise submit the congressionally man-
- 19 dated report to Congress or specific committees of Con-
- 20 gress, or subcommittees thereof.
- 21 (b) GUIDANCE.—Not later than 240 days after the
- 22 date of enactment of this Act, the Director of the Office
- 23 of Management and Budget, in consultation with the Di-
- 24 rector, shall issue guidance to agencies on the implementa-
- 25 tion of this subtitle.

1	(c) Structure of Submitted Report Data.—					
2	The head of each Federal agency shall ensure that each					
3	congressionally mandated report submitted to the Director					
4	complies with the open format criteria established by the					
5	Director in the guidance issued under subsection (b).					
6	(d) Point of Contact.—The head of each Federa					
7	agency shall designate a point of contact for a congres-					
8	sionally mandated report.					
9	(e) List of Reports.—As soon as practicable each					
10	calendar year (but not later than April 1), and on a rolling					
11	basis during the year if feasible, the Librarian of Congress					
12	shall submit to the Director a list of congressionally man-					
13	dated reports from the previous calendar year, in consulta-					
14	tion with the Clerk of the House of Representatives, which					
15	shall—					
16	(1) be provided in an open format;					
17	(2) include the information required under					
18	clauses (i), (ii), (iv), (v) of section 9303(b)(1)(C) for					
19	each report;					
20	(3) include the frequency of the report;					
21	(4) include a unique alphanumeric identifier for					
22	the report that is consistent across report editions;					
23	(5) include the date on which each report is re-					
24	quired to be submitted; and					

1	(6) be updated and provided to the Director, as			
2	necessary.			
3	SEC. 9305. REMOVING AND ALTERING REPORTS.			
4	A report submitted to be published to the reports on-			
5	line portal may only be changed or removed, with the ex-			
6	ception of technical changes, by the head of the Federal			
7	agency concerned if—			
8	(1) the head of the Federal agency consults			
9	with each congressional committee to which the re-			
10	port is submitted; and			
11	(2) Congress enacts a joint resolution author-			
12	izing the changing or removal of the report.			
13	SEC. 9306. RELATIONSHIP TO THE FREEDOM OF INFORMA-			
13 14	SEC. 9306. RELATIONSHIP TO THE FREEDOM OF INFORMATION ACT.			
14	TION ACT.			
14 15	TION ACT.  (a) In General.—Nothing in this subtitle shall be			
<ul><li>14</li><li>15</li><li>16</li></ul>	TION ACT.  (a) IN GENERAL.—Nothing in this subtitle shall be construed to—			
14 15 16 17	TION ACT.  (a) In General.—Nothing in this subtitle shall be construed to—  (1) require the disclosure of information or			
14 15 16 17 18	TION ACT.  (a) IN GENERAL.—Nothing in this subtitle shall be construed to—  (1) require the disclosure of information or records that are exempt from public disclosure under			
14 15 16 17 18	(a) In General.—Nothing in this subtitle shall be construed to—  (1) require the disclosure of information or records that are exempt from public disclosure under section 552 of title 5, United States Code; or			
14 15 16 17 18 19 20	(a) In General.—Nothing in this subtitle shall be construed to—  (1) require the disclosure of information or records that are exempt from public disclosure under section 552 of title 5, United States Code; or  (2) to impose any affirmative duty on the Di-			
14 15 16 17 18 19 20 21	(a) In General.—Nothing in this subtitle shall be construed to—  (1) require the disclosure of information or records that are exempt from public disclosure under section 552 of title 5, United States Code; or  (2) to impose any affirmative duty on the Director to review congressionally mandated reports			

1	(b) REDACTION OF INFORMATION.—The head of a
2	Federal agency may redact information required to be dis-
3	closed under this subtitle if the information would be prop-
4	erly withheld from disclosure under section 552 of title
5	5, United States Code, and shall—
6	(1) redact information required to be disclosed
7	under this subtitle if disclosure of such information
8	is prohibited by law;
9	(2) redact information being withheld under
10	this subsection prior to submitting the information
11	to the Director;
12	(3) redact only such information properly with-
13	held under this subsection from the submission of
14	information or from any congressionally mandated
15	report submitted under this subtitle;
16	(4) identify where any such redaction is made
17	in the submission or report; and
18	(5) identify the exemption under which each
19	such redaction is made.
20	SEC. 9307. IMPLEMENTATION.
21	Except as provided in section 9304(b), this subtitle
22	shall be implemented not later than 1 year after the date
23	of enactment of this Act and shall apply with respect to
24	congressionally mandated reports submitted to Congress

1	on or after the date that is 1 year after such date of enact-				
2	ment.				
3	Subtitle E—Reports on Outside				
4	Compensation Earned by Con-				
5	gressional Employees				
6	SEC. 9401. REPORTS ON OUTSIDE COMPENSATION EARNEI				
7	BY CONGRESSIONAL EMPLOYEES.				
8	(a) Reports.—The supervisor of an individual who				
9	performs services for any Member, committee, or other of-				
10	fice of the Senate or House of Representatives for a period				
11	in excess of four weeks and who receives compensation				
12	therefor from any source other than the Federal Govern-				
13	ment shall submit a report identifying the identity of the				
14	source, amount, and rate of such compensation to—				
15	(1) the Select Committee on Ethics of the Sen-				
16	ate, in the case of an individual who performs serv-				
17	ices for a Member, committee, or other office of the				
18	Senate; or				
19	(2) the Committee on Ethics of the House of				
20	Representatives, in the case of an individual who				
21	performs services for a Member (including a Dele-				
22	gate or Resident Commissioner to the Congress),				
23	committee, or other office of the House.				

1	(b) Timing.—The supervisor shall submit the report					
2	required under subsection (a) with respect to an indi-					
3	vidual—					
4	(1) when such individual first begins per-					
5	forming services described in such subparagraph;					
6	(2) at the close of each calendar quarter during					
7	which such individual is performing such services					
8	and					
9	(3) when such individual ceases to perform such					
10	services.					
11	Subtitle F—Severability					
12	SEC. 9501. SEVERABILITY.					
13	If any provision of this title or amendment made by					
14	this title, or the application of a provision or amendment					
15	to any person or circumstance, is held to be unconstitu-					
16	tional, the remainder of this title and amendments made					
17	by this title, and the application of the provisions and					
18	amendment to any person or circumstance, shall not be					
19	affected by the holding.					
20	TITLE X—PRESIDENTIAL AND					
21	VICE PRESIDENTIAL TAX					
22	TRANSPARENCY					
23	SEC. 10001. PRESIDENTIAL AND VICE PRESIDENTIAL TAX					
24	TRANSPARENCY.					
25	(a) DEFINITIONS.—In this section—					

1	(1) The term "covered candidate" means a can-
2	didate of a major party in a general election for the
3	office of President or Vice President.
4	(2) The term "income tax return" means, with
5	respect to an individual, any return (as such term is
6	defined in section 6103(b)(1) of the Internal Rev-
7	enue Code of 1986, except that such term shall not
8	include declarations of estimated tax) of—
9	(A) such individual, other than information
10	returns issued to persons other than such indi-
11	vidual; or
12	(B) of any corporation, partnership, or
13	trust in which such individual holds, directly or
14	indirectly, a significant interest as the sole or
15	principal owner or the sole or principal bene-
16	ficial owner (as such terms are defined in regu-
17	lations prescribed by the Secretary).
18	(3) The term "major party" has the meaning
19	given the term in section 9002 of the Internal Rev-
20	enue Code of 1986.
21	(4) The term "Secretary" means the Secretary
22	of the Treasury or the delegate of the Secretary.
23	(b) Disclosure.—
24	(1) In General.—

- (A) CANDIDATES FOR PRESIDENT AND VICE PRESIDENT.—Not later than the date that is 15 days after the date on which an individual becomes a covered candidate, the individual shall submit to the Federal Election Commission a copy of the individual's income tax returns for the 10 most recent taxable years for which a return has been filed with the Internal Revenue Service.
  - (B) President and vice president.—
    With respect to an individual who is the President or Vice President, not later than the due date for the return of tax for each taxable year, such individual shall submit to the Federal Election Commission a copy of the individual's income tax returns for the taxable year and for the 9 preceding taxable years.
  - (C) Transition rule for sitting presidents and vice presidents.—Not later than the date that is 30 days after the date of enactment of this section, an individual who is the President or Vice President on such date of enactment shall submit to the Federal Election Commission a copy of the income tax returns for the 10 most recent taxable years for which

- 1 a return has been filed with the Internal Rev-2 enue Service.
- 3 (2) Failure to disclose.—If any require4 ment under paragraph (1) to submit an income tax
  5 return is not met, the chairman of the Federal Elec6 tion Commission shall submit to the Secretary a
  7 written request that the Secretary provide the Fed8 eral Election Commission with the income tax re9 turn.
  - (3) Publicly available.—The chairman of the Federal Election Commission shall make publicly available each income tax return submitted under paragraph (1) in the same manner as a return provided under section 6103(l)(23) of the Internal Revenue Code of 1986 (as added by this section).
  - (4) TREATMENT AS A REPORT UNDER THE FEDERAL ELECTION CAMPAIGN ACT OF 1971.—For purposes of the Federal Election Campaign Act of 1971 (32 U.S.C. 30101 et seq.), any income tax return submitted under paragraph (1) or provided under section 6103(l)(23) of the Internal Revenue Code of 1986 (as added by this section) shall, after redaction under paragraph (3) or subparagraph (B)(ii) of such section, be treated as a report filed

1	under the Federal Election Campaign Act of 1971
2	(32 U.S.C. 30101 et seq.).
3	(c) Disclosure of Returns of Presidents and
4	VICE PRESIDENTS AND CERTAIN CANDIDATES FOR
5	PRESIDENT AND VICE PRESIDENT.—
6	(1) In General.—Section 6103(l) of the Inter-
7	nal Revenue Code of 1986 is amended by adding at
8	the end the following new paragraph:
9	"(23) Disclosure of Return Information
10	OF PRESIDENTS AND VICE PRESIDENTS AND CER-
11	TAIN CANDIDATES FOR PRESIDENT AND VICE PRESI-
12	DENT.—
13	"(A) In General.—Upon written request
14	by the chairman of the Federal Election Com-
15	mission under section $10001(b)(2)$ of the For
16	the People Act of 2021, not later than the date
17	that is 15 days after the date of such request,
18	the Secretary shall provide copies of any return
19	which is so requested to officers and employees
20	of the Federal Election Commission whose offi-
21	cial duties include disclosure or redaction of
22	such return under this paragraph.
23	"(B) DISCLOSURE TO THE PUBLIC.—
24	"(i) In general.—The chairman of
25	the Federal Election Commission shall

1	make publicly available any return which is				
2	provided under subparagraph (A).				
3	"(ii) Redaction of Certain Infor-				
4	MATION.—Before making publicly available				
5	under clause (i) any return, the chairman				
6	of the Federal Election Commission shall				
7	redact such information as the Federal				
8	Election Commission and the Secretary				
9	jointly determine is necessary for pro-				
10	tecting against identity theft, such as so-				
11	cial security numbers.".				
12	(2) Conforming amendments.—Section				
13	6103(p)(4) of the Internal Revenue Code of 1986 is				
14	amended—				
15	(A) in the matter preceding subparagraph				
16	(A) by striking "or (22)" and inserting "(22),				
17	or (23)"; and				
18	(B) in subparagraph (F)(ii) by striking "or				
19	(22)" and inserting "(22), or (23)".				
20	(3) Effective date.—The amendments made				
21	by this subsection shall apply to disclosures made on				
22	or after the date of enactment of this Act.				

# Calendar No. 123

117TH CONGRESS S. 1

## A BILL

To expand Americans' access to the ballot box, reduce the influence of big money in politics, strengthen ethics rules for public servants, and implement other anti-corruption measures for the purpose of fortifying our democracy, and for other purposes.

August 11 (legislative day, August 10), 2021 Committee discharged pursuant to S. Res. 27, 117th Congress, and placed on the calendar