

118 TH CONGRESS 1ST SESSION H.R. 3172

To advance United States national interests by prioritizing the protection of internationally recognized human rights and development of the rule of law in relations between the United States and Vietnam, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 10, 2023

Mr. Smith of New Jersey (for himself, Ms. Lofgren, Mrs. Steel, and Mr. Correla) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To advance United States national interests by prioritizing the protection of internationally recognized human rights and development of the rule of law in relations between the United States and Vietnam, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Vietnam Human Rights Act".

1 (b) Table of Contents for

2 this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. Statement of policy.
- Sec. 3. Assistance for political and religious prisoners in Vietnam.
- Sec. 4. Sanctions with respect to human rights violations in Vietnam.
- Sec. 5. Actions to combat online censorship and surveillance in Vietnam.
- Sec. 6. Annual country reports on human rights practices.
- Sec. 7. Prohibition on funding for the Ministry of Public Security of the Government of Vietnam.
- Sec. 8. International religious freedom.
- Sec. 9. United States assistance to support counting of women and girls in Vietnam.
- Sec. 10. Annual reports on United States-Vietnam human rights dialogue meetings.
- Sec. 11. Restrictions on nonhumanitarian assistance to the Government of Vietnam.
- Sec. 12. Definitions.

3 SEC. 2. STATEMENT OF POLICY.

- 4 It is the policy of the United States to—
- 5 (1) prioritize as a matter of strategic impor-
- 6 tance the Government of Vietnam's violations of uni-
- 7 versally recognized human rights, fundamental free-
- 8 doms, and the rule of law to ensure the long-term
- 9 sustainability of the United States-Vietnam strategic
- 10 partnership;
- 11 (2) embed human rights concerns across the
- full spectrum of official interactions between the
- Government of the United States and the Govern-
- ment of Vietnam and convey during diplomatic en-
- gagements that concrete human rights improvements
- are key parts of any discussions on trade, security,
- 17 humanitarian cooperation, and economic develop-
- 18 ment;

- (3) assess Vietnam's progress toward respecting the basic rights of workers, as described in each re-port required by section 702 of the Foreign Rela-tions Authorization Act, Fiscal Year 2003 (Public Law 107–228; 22 U.S.C. 2151n note) and in light of the commitments specified in the United States-Vietnam Plan for Enhancement of Trade and Labor Relations, notwithstanding the fact that the Trans Pacific Partnership did not go into effect;
 - (4) press for Vietnam's ratification of ILO Conventions No. 87 (Freedom of Association and Protection of the Right to Organize) and No. 98 (Right to Organize and Collective Bargaining) and the recognition of independent labor unions; and
 - (5) evaluate future trade negotiations with the Government of Vietnam in accordance with the criteria set forth for country eligibility under subsections (b)(2) and (c) of section 502 of the Trade Act of 1974 (19 U.S.C. 2462), relating to the Generalized System of Preferences, and in accordance with the provisions of the Bipartisan Congressional Trade Priorities and Accountability Act of 2015 (title I of Public Law 114–26; 19 U.S.C. 4201 et seq.).

1 SEC. 3. ASSISTANCE FOR POLITICAL AND RELIGIOUS PRIS-

2	ONERS IN VIETNAM.
3	(a) FINDINGS.—Congress finds the following:
4	(1) There are over 160 Vietnamese political and
5	religious prisoners currently detained in Vietnam
6	nearly half of whom were arrested due to expression
7	or activities online.
8	(2) Prisoners include human rights defenders
9	bloggers, lawyers, religious leaders, trade unionists
10	land rights activists, political dissidents, environ-
11	mental campaigners, and others arrested for exer-
12	cising their internationally guaranteed rights or to
13	promote and protect the rights of others.
14	(b) Assistance.—
15	(1) In General.—The Secretary of State shall
16	provide assistance to individuals in Vietnam and ap-
17	propriate civil society organizations outside Vietnam
18	that work to secure the release of political and reli-
19	gious prisoners in Vietnam, and to current and
20	former political and religious prisoners in Vietnam
21	(2) Activities.—Assistance required by this
22	subsection shall include the following activities:
23	(A) Support for the documentation of
24	human rights violations with respect to political
25	and religious prisoners.

- 1 (B) Support for advocacy to raise aware-2 ness of issues relating to political and religious 3 prisoners.
 - (C) Support for efforts to repeal or amend laws or regulations used to detain individuals seeking to exercise internationally recognized human rights.
 - (D) Support, including travel costs, legal fees, and other appropriate expenses, for families of religious and political prisoners.
 - (E) Support for health, including mental health, and post-incarceration assistance in gaining access to education and employment opportunities or other forms of reparation to enable former political and religious prisoners to resume a normal life.
- 17 (c) DISCUSSIONS.—As part of a "whole of govern18 ment" approach to human rights improvements in Viet19 nam, the Secretary of State and other United States offi20 cials, in discussions with the Government of Vietnam,
 21 should seek, as a critical condition of stronger United
 22 States-Vietnam relations, the repeal of laws and regula23 tions used to detain political and religious prisoners and
 24 the immediate and unconditional release of all political
 25 and religious prisoners.

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1 SEC. 4. SANCTIONS WITH RESPECT TO HUMAN RIGHTS VIO-

2	LATIONS IN VIETNAM.
3	(a) Statement of Policy.—It is the policy of the
4	United States to regularly assess reporting from intel-
5	ligence, diplomatic, open source, congressional, and non-
6	governmental organization sources to identify and impose
7	travel and financial restrictions on officials of the Govern-
8	ment of Vietnam and other foreign persons working di-
9	rectly or indirectly for the Government of Vietnam who,
10	based on credible evidence—
11	(1) are—
12	(A) responsible for, ordered, or are
13	complicit in the arbitrary detention, torture, en-
14	forced disappearances of individuals in Vietnam
15	seeking to obtain, exercise, defend, or promote
16	internationally recognized human rights; or
17	(B) responsible for, ordered, or are
18	complicit in acts of significant corruption, in-
19	cluding the expropriation of private or public
20	assets for personal gain, corruption related to
21	government contracts or the extraction of nat-
22	ural resources, bribery, or the facilitation or
23	transfer of the proceeds of corruption to foreign
24	jurisdictions;
25	(2) are responsible for surveillance, censorship,
26	or detention of individuals in Vietnam for exercising

- the right to the freedom of expression online or those responsible for forcing United States companies to censor or reveal personally identifiable information of any individual exercising this right; or
 - (3) are responsible for particularly severe violations of religious freedom (as such term is defined in section 3 of the International Religious Freedom Act of 1998 (22 U.S.C. 6402)).

(b) Sanctions.—

- (1) GLOBAL MAGNITSKY HUMAN RIGHTS ACCOUNTABILITY ACT.—The President should impose sanctions under the Global Magnitsky Human Rights Accountability Act (22 U.S.C. 2656 note) with respect to any person described in subsection (a)(1).
- (2) DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS ACT, 2019.—The Secretary of State should impose sanctions described in section 7031(c)(1)(A) of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2019 (division F of the Consolidated Appropriations Act, 2019; Public Law 116–6) with respect to any person described in subsection (a)(2).

1 (3) Immigration and nationality act.—The 2 Secretary of State should impose the sanctions de-3 scribed in section 212(a)(2)(G) of the Immigration 4 and Nationality Act (8 U.S.C. 1182(a)(2)(G)) to 5 any foreign person described in subsection (a)(3). 6 (c) Report.— 7 (1) IN GENERAL.—The Secretary of State shall 8 submit to the appropriate congressional committees 9 a report on sanctions imposed on persons described 10 in subsection (a) under the provisions of law de-11 scribed in subsection (b), including information on— 12 (A) the number of times sanctions were 13 imposed on such persons under such provisions 14 of law; 15 (B) the reasons for imposing such sanc-16 tions; and 17 (C) where appropriate, an identification of 18 the sanctioned persons. 19 (2) Inclusion.—The report required by this 20 subsection shall be submitted as part of the report 21 required by section 702 of the Foreign Relations Au-22 thorization Act, Fiscal Year 2003 (Public Law 107– 23 228; 22 U.S.C. 2151n note) (as amended by section 24 10 of this Act).

SEC. 5. ACTIONS TO COMBAT ONLINE CENSORSHIP AND

)	SURVEILLANCE	TAT X7TT2/TAX AA/I
' ,	SURVEILLANCE	IIN VIRTINAIVI.

- (a) FINDINGS.—Congress finds the following:
 - (1) Vietnam continues to have one of the world's most restrictive internet environments, with pervasive filtering of content and the frequent arrests of bloggers and others whose only offense is to advocate online for positions different than those held by the government.
 - (2) Since 2013, the Government of Vietnam has issued laws and decrees, including a cybersecurity law, that increased its ability to surveil its citizens without judicial oversight or recourse. The cybersecurity law has been used to charge Vietnamese citizens with vague crimes of "negating revolutionary achievements" and distributing "misleading information among the people". Vietnam's Penal Code and Decree 15 have also been used to render many legitimate online activities illegal, leading to the arrest and detentions of political prisoners.
 - (3) The Government of Vietnam uses the cybersecurity law to require United States companies to store information in Vietnam, censor social media posts on demand, and to turn over sensitive personal information about users. Companies such as Facebook and Google comply with these requests, in-

- cluding through the censorship of social media content of United States citizens and permanent resident aliens.
 - (4) United States companies Facebook and YouTube have been instrumental in this crackdown, complying with Vietnam's request to censor and "geoblock" content determined to violate local Vietnamese law, which often contradicts international law and Vietnam's treaty obligations.
 - (5) In the first half of 2020, Facebook increased its content restrictions in Vietnam by 983 percent, a dramatic increase from the second half of 2019.
 - (6) Facebook complied with 90 percent of Vietnam's censorship requests in 2020 and YouTube with 95 percent of such requests, a fact the Government of Vietnam noted with satisfaction.
 - (7) The local legal provisions that directly enabled Facebook and YouTube's censorship, articles 117 and 331 of Vietnam's Penal Code, also were used to imprison most of the 27 prisoners of conscience who were jailed in 2020.
 - (8) A free and open internet and the free flow of news and information—

1	(A) are fundamental components of United
2	States foreign policy because they foster eco-
3	nomic growth, protect individual liberties, and
4	advance national security;
5	(B) are critical to the advancement of both
6	United States economic interests and inter-
7	nationally recognized human rights globally;
8	and
9	(C) are severely hindered by Vietnam's cy-
10	bersecurity law which would allow the Govern-
11	ment of Vietnam to access private data, spy on
12	users, require United States businesses to turn
13	over personally identifiable information or block
14	content of users, including outside of Vietnam,
15	and further restrict already limited online
16	speech.
17	(b) STATEMENT OF POLICY.—It is the policy of the
18	United States to—
19	(1) pursue an open and free internet in Viet-
20	nam as an issue promoting United States economic
21	interests and advancing internationally recognized
22	human rights;
23	(2) engage all appropriate United States Gov-
24	ernment agencies to promote the free flow of news
25	and information in Vietnam;

1	(3) use all appropriate United States diplomatic
2	instruments to pressure the Government of Vietnam
3	to halt requests to force social media companies to
4	block accounts and content of individuals whose con-
5	tent the Government disapproves;
6	(4) use all available diplomatic instruments
7	available to pursue trade policies with Vietnam that
8	expand internet freedom and the information econ-
9	omy in Vietnam by—
10	(A) ensuring the free flow of information
11	across the global network;
12	(B) promoting stronger international
13	transparency rules; and
14	(C) ensuring fair and equal treatment of
15	online services regardless of country of origin;
16	and
17	(5) require companies with contracts with the
18	United States Government that accede to requests of
19	the Government of Vietnam to engage in censorship
20	or to reveal sensitive personal information to report
21	such requests to the Department of State at the
22	time such requests occur and to report the nature of
23	such requests and the companies' responses publicly.
24	(c) ACTIONS.—The Office of Internet Freedom of the

25 United States Agency for Global Media and the Internet

- 1 Freedom and Business and Human Rights Section in the
- 2 Bureau of Democracy, Human Rights, and Labor of the
- 3 Department of State shall take such actions as may be
- 4 necessary to—
- 5 (1) prioritize the immediate distribution of cen-
- 6 sorship circumvention tools for computers and smart
- 7 phones in Vietnam; and
- 8 (2) prioritize projects to ensure the safety and
- 9 privacy of bloggers and journalists and human rights
- defenders in Vietnam.
- 11 (d) Report.—The Secretary of State, in consultation
- 12 with the Secretary of Commerce and the United States
- 13 Trade Representative, shall submit to the appropriate con-
- 14 gressional committees a report that outlines a strategy
- 15 to—
- 16 (1) promote internet freedom and the free flow
- of news and information in Vietnam; and
- 18 (2) promote efforts to assist United States
- internet companies to fulfill their stated missions to
- promote openness, transparency, and connectivity by
- 21 opposing requests by the Government of Vietnam to
- remove political speech or content of journalists, es-
- pecially when content is removed from the accounts
- of users in the United States.

14 SEC. 6. ANNUAL COUNTRY REPORTS ON HUMAN RIGHTS 2 PRACTICES. 3 (a) REPORT RELATING TO Economic Assist-ANCE.—Section 116 of the Foreign Assistance Act of 5 1961 (22 U.S.C. 2151n) is amended by adding at the end the following new subsection: 6 "(h)(1) The report required by subsection (d) shall 7 include an assessment of freedom of expression with re-9 spect to electronic information in each foreign country. 10 Such assessment shall consist of the following: 11 "(A) An assessment of the extent to which gov-12 ernment authorities in each country inappropriately 13 attempt to filter, censor, or otherwise block or re-14 move nonviolent expression of political or religious 15 opinion or belief via the internet, including electronic 16 mail, as well as a description of the means by which 17 such authorities attempt to block or remove such ex-18 pression. 19 "(B) An assessment of the extent to which gov-20 ernment authorities in each country have persecuted

- "(B) An assessment of the extent to which government authorities in each country have persecuted or otherwise punished an individual or group for the nonviolent expression of political, religious, or ideological opinion or belief via the internet, including electronic mail.
- 25 "(C) An assessment of the extent to which gov-26 ernment authorities in each country have sought to

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1 inappropriately collect, request, obtain, or disclose 2 personally identifiable information of a person in connection with such person's nonviolent expression 3 of political, religious, or ideological opinion or belief, 5 including expression that would be protected by the 6 International Covenant on Civil and Political Rights. 7 "(D) An assessment of the extent to which wire 8 communications and electronic communications are 9 monitored without regard to the principles of pri-10 vacy, human rights, democracy, and rule of law. 11 "(2) In compiling data and making assessments for 12 the purposes of paragraph (1), United States diplomatic 13 personnel shall consult with human rights organizations, technology and internet companies, and other appropriate 14 15 nongovernmental organizations. "(3) In this subsection— 16 17 "(A) the term 'electronic communication' has 18 the meaning given such term in section 2510 of title 19 18, United States Code; 20 "(B) the term 'internet' has the meaning given 21 such term in section 231(e)(3) of the Communica-22 tions Act of 1934 (47 U.S.C. 231(e)(3)); "(C) the term 'personally identifiable informa-23 24 tion' means data in a form that identifies a par-

ticular person; and

1	"(D) the term 'wire communication' has the
2	meaning given such term in section 2510 of title 18,
3	United States Code.".
4	(b) Report Relating to Security Assistance.—
5	Section 502B of the Foreign Assistance Act of 1961 (22
6	U.S.C. 2304) is amended—
7	(1) by redesignating the second subsection (i)
8	(relating to child marriage status) as subsection (j);
9	and
10	(2) by adding at the end the following new sub-
11	section:
12	(k)(1) The report required by subsection (b) shall
13	include an assessment of freedom of expression with re-
14	spect to electronic information in each foreign country.
15	Such assessment shall consist of the following:
16	"(A) An assessment of the extent to which gov-
17	ernment authorities in each country inappropriately
18	attempt to filter, censor, or otherwise block or re-
19	move nonviolent expression of political or religious
20	opinion or belief via the internet, including electronic
21	mail, as well as a description of the means by which
22	such authorities attempt to block or remove such ex-
23	pression.
24	"(B) An assessment of the extent to which gov-
25	ernment authorities in each country have persecuted

- or otherwise punished an individual or group for the nonviolent expression of political, religious, or ideological opinion or belief via the internet, including electronic mail.
 - "(C) An assessment of the extent to which government authorities in each country have sought to inappropriately collect, request, obtain, or disclose personally identifiable information of a person in connection with such person's nonviolent expression of political, religious, or ideological opinion or belief, including expression that would be protected by the International Covenant on Civil and Political Rights.
 - "(D) An assessment of the extent to which wire communications and electronic communications are monitored without regard to the principles of privacy, human rights, democracy, and rule of law.
- "(2) In compiling data and making assessments for the purposes of paragraph (1), United States diplomatic personnel shall consult with human rights organizations, technology and internet companies, and other appropriate nongovernmental organizations.
- 22 "(3) In this subsection—
- 23 "(A) the term 'electronic communication' has 24 the meaning given such term in section 2510 of title 25 18, United States Code;

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1	"(B) the term 'internet' has the meaning given
2	such term in section 231(e)(3) of the Communica-
3	tions Act of 1934 (47 U.S.C. 231(e)(3));
4	"(C) the term 'personally identifiable informa-
5	tion' means data in a form that identifies a par-
6	ticular person; and
7	"(D) the term 'wire communication' has the
8	meaning given such term in section 2510 of title 18,
9	United States Code.".
10	SEC. 7. PROHIBITION ON FUNDING FOR THE MINISTRY OF
11	PUBLIC SECURITY OF THE GOVERNMENT OF
12	VIETNAM.
12 13	(a) FINDINGS.—Congress finds the following:
13	(a) Findings.—Congress finds the following:
13 14	(a) FINDINGS.—Congress finds the following:(1) The Vietnam-based group APT 32, or
13 14 15	(a) FINDINGS.—Congress finds the following:(1) The Vietnam-based group APT 32, orOceanLotus Group, is one of the most active cyber
13 14 15 16	 (a) FINDINGS.—Congress finds the following: (1) The Vietnam-based group APT 32, or OceanLotus Group, is one of the most active cyber espionage units in the world and has, since 2014,
13 14 15 16	 (a) FINDINGS.—Congress finds the following: (1) The Vietnam-based group APT 32, or OceanLotus Group, is one of the most active cyber espionage units in the world and has, since 2014, carried out intrusions into private sector companies
113 114 115 116 117	(a) FINDINGS.—Congress finds the following: (1) The Vietnam-based group APT 32, or OceanLotus Group, is one of the most active cyber espionage units in the world and has, since 2014, carried out intrusions into private sector companies and attempted to both surveil and steal the sensitive
13 14 15 16 17 18	(a) FINDINGS.—Congress finds the following: (1) The Vietnam-based group APT 32, or OceanLotus Group, is one of the most active cyber espionage units in the world and has, since 2014, carried out intrusions into private sector companies and attempted to both surveil and steal the sensitive personal information of Vietnamese dissidents living
13 14 15 16 17 18 19 20	(a) FINDINGS.—Congress finds the following: (1) The Vietnam-based group APT 32, or OceanLotus Group, is one of the most active cyber espionage units in the world and has, since 2014, carried out intrusions into private sector companies and attempted to both surveil and steal the sensitive personal information of Vietnamese dissidents living outside of Vietnam as well as foreign governments.
13 14 15 16 17 18 19 20 21	(a) FINDINGS.—Congress finds the following: (1) The Vietnam-based group APT 32, or OceanLotus Group, is one of the most active cyber espionage units in the world and has, since 2014, carried out intrusions into private sector companies and attempted to both surveil and steal the sensitive personal information of Vietnamese dissidents living outside of Vietnam as well as foreign governments. (2) APT 32 consistently acts in the interests of

- and hacking news services, industrial plants, steel
 companies, and other entities.
- 3 (3) The military of Vietnam operates a group 4 of 10,000 "cybertroops", named Force 47, whose 5 members intimidate and harass Vietnamese citizens 6 online who speak out against government policies or 7 otherwise peacefully exercise their human rights in a 8 way determined by the Government of Vietnam as 9 unacceptable.
- 10 (b) Prohibition.—Consistent with section 620M of 11 the Foreign Assistance Act of 1961 (22 U.S.C. 2378d), 12 no assistance may be furnished under the Foreign Assist-13 ance Act of 1961 (22 U.S.C. 2151 et seq.) or the Arms 14 Export Control Act (22 U.S.C. 2751 et seq.) to assist, 15 directly or indirectly, any unit of the Ministry of Public 16 Security of the Government of Vietnam or any other unit 17 of the Government of Vietnam engaged in cyber-espionage

19 (c) Report.—

activities.

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20 (1) IN GENERAL.—Not later than 75 days after
21 the date of the enactment of this Act, the Secretary
22 of State, in consultation with the Director of Na23 tional Intelligence and the Director of the Federal
24 Bureau of Investigations, shall submit to the appro25 priate congressional committees a report on the

- extraterritorial activities of entities affiliated with or employed by the Government of Vietnam to engage in cyber espionage or surveil and harass Vietnamese dissidents living outside of Vietnam who are critical of policies of the Government of Vietnam or who advocate for internationally recognized human rights.
 - (2) Matters to be included.—The report required by this subsection shall include information on the steps taken by the United States Government to address cyber espionage from Vietnam and the protection of United States companies and United States citizens and permanent resident aliens.
 - (3) Form.—The report required by this subsection shall be submitted in unclassified form, and may include a classified annex with respect to information that is sensitive to United States national security interests, as determined by the Secretary. The public element of the report may be issued as part of testimony by the Secretary of State before the House Foreign Affairs Committee or the Senate Foreign Relations Committee.
 - (4) Appropriate congressional committees.—In this subsection, the term "appropriate congressional committees" means—

1 (A) the Committee on Foreign Affairs, the
2 Committee on Homeland Security, and the Per3 manent Select Committee on Intelligence of the
4 House of Representatives; and
5 (B) the Committee on Foreign Relations,
6 the Committee on Homeland Security and Gov7 ernmental Affairs, and the Select Committee on
8 Intelligence of the Senate.

9 SEC. 8. INTERNATIONAL RELIGIOUS FREEDOM.

- (a) FINDINGS.—Congress finds the following:
 - (1) The promotion and protection of the universally recognized right to the freedom of religion is a priority of United States foreign policy as stated in section 402 of the International Religious Freedom Act of 1998 (22 U.S.C. 6442) and the Bipartisan Congressional Trade Priorities and Accountability Act of 2015 (title I of Public Law 114–26; 19 U.S.C. 4201 et seq.) which requires the Administration to take religious freedom into account when negotiating trade agreements.
 - (2) Countries that protect religious freedom are more prosperous, stable, peaceful and democratic. Thus, the severe restrictions faced by religious groups in Vietnam, such as members of the United Buddhist Church of Vietnam (UBCV), Catholics,

- and independent Hoa Hao Buddhists, Cao Dai, and
 Protestants groups, are detrimental to the interests
 of both the United States and Vietnam.
- 4 (3) The Government of Vietnam has reportedly
 5 stepped up its efforts to force Montagnard and
 6 Hmong Christians to renounce their faith, expro7 priate lands and other real properties belonging to
 8 independent religious communities, destroy Hoa Hao
 9 Buddhist and Cao Dai houses of worship, and arrest
 10 and detain religious leaders. Religious leaders and
 11 advocates of religious freedom remain in prison.
- 12 (b) STATEMENT OF POLICY.—Since the protection of 13 religious freedom is vital to peace, stability, and pros-14 perity, and countries with the highest levels of restrictions 15 on religious freedom are often those countries seeking to 16 undermine United States national interests or ignore 17 international legal norms and standards, it is the policy 18 of the United States to—
- 19 (1) prioritize religious freedom in bilateral rela-20 tions, including with the Government of Vietnam, by 21 fully implementing the provisions of the Frank R. 22 Wolf International Religious Freedom Act (Public 23 Law 114–281); and

- 1 (2) strategically employ sanctions and other 2 tools under the International Religious Freedom Act 3 of 1998 (22 U.S.C. 6401 et seq.).
- 4 (c) Sense of Congress.—It is the sense of Congress that—
 - (1) Vietnam should be designated as a country of particular concern for religious freedom under section 402(b) of the International Religious Freedom Act of 1998 (22 U.S.C. 6442(b)) because there are a significant number of individuals imprisoned for their religious activity or advocacy for religious freedom and for "systematic, egregious, and ongoing" violations of religious freedom;
 - (2) the President, in making the annual designations under section 402(b) of such Act, should take into account the annual report of the United States Commission on International Religious Freedom under section 203 of such Act and the Commission's assessment that the designation of Vietnam as a country of particular concern for religious freedom from 2004 to 2006 led to tangible improvements in religious freedom conditions while trade and security cooperation increased; and
 - (3) because the Government of Vietnam tightly controls religious institutions and then persecutes

1	those individuals who establish or operate inde-			
2	pendent religious institutions and genuinely non-			
3	governmental organizations, the Secretary of State			
4	should—			
5	(A) use all available diplomatic, develop-			
6	ment, economic assistance, and political tools to			
7	ensure that independent religious and civil soci-			
8	ety organizations can operate freely and without			
9	restriction in Vietnam; and			
10	(B) raise these issues in all appropriate			
11	statements, dialogues, reports, and negotiation			
12	between the United States and Vietnam and in			
13	multi-lateral institutions where the United			
14	States and Vietnam are members.			
15	SEC. 9. UNITED STATES ASSISTANCE TO SUPPORT COUNT-			
16	ING OF WOMEN AND GIRLS IN VIETNAM.			
17	(a) FINDINGS.—Congress finds the following:			
18	(1) Vietnam remains a "source and, to a lesser			
19	extent, a destination country for sex trafficking			
20	and forced labor.".			
21	(2) Vietnamese men and women are subject to			
22	forced labor in "rehabilitation" centers, detention			
23	centers, and prisons, according to the 2016 Annual			

1	(3) Vietnamese migrants working in "state-
2	owned, private, or joint-stock companies" live in
3	"situations of exploitation" in the construction, fish-
4	ing, agriculture, mining, logging and manufacturing
5	sectors in other countries.
6	(b) Implementation of the Girls Count Act of
7	2015 IN VIETNAM.—
8	(1) FINDINGS.—Congress finds the following:
9	(A) Vietnam's male-to-female sex-ratio dis-
10	parity has increased despite the Vietnamese
11	Government's ending of its policy limiting mar-
12	ried couples to 2 children.
13	(B) Experts believe sex-ratio disparities
14	have critical economic and social ramifications
15	that affect United States interests, exacerbating
16	the vulnerabilities of women to trafficking, child
17	marriage, and reducing the ability of women to
18	seek employment and participate in educational
19	opportunities and civil society.
20	(2) AUTHORIZATION.—The Secretary of State
21	is authorized to establish and support programs to—
22	(A) monitor and halt bride and sex traf-
23	ficking of girls and women in Vietnam and
24	women from other countries in Asia, including
25	China, as appropriate; and

1	(B) address Vietnam's growing sex-ratio
2	disparity through economic support and pro-
3	grams described in section 4(a) of the Girls
4	Count Act of 2015 (Public Law 114–24; 22
5	U.S.C. 2151 note).
6	SEC. 10. ANNUAL REPORTS ON UNITED STATES-VIETNAM
7	HUMAN RIGHTS DIALOGUE MEETINGS.
8	Section 702 of the Foreign Relations Authorization
9	Act, Fiscal Year 2003 (Public Law 107–228; 22 U.S.C.
10	2151n note) is amended by adding at the end the fol-
11	lowing:
12	"(9) Ending incidents of torture, police beat-
13	ings, deaths in police custody, and mob or societal
14	violence targeting religious groups or dissidents.
15	"(10) Returning properties of independent reli-
16	gious communities or organizations that have been
17	reportedly expropriated by the Government of Viet-
18	nam or by government-sanctioned religious organiza-
19	tions.
20	"(11) Addressing individual claims by United
21	States citizens whose properties have been expropri-
22	ated by the Government of Vietnam without effec-
23	tive, prompt, and fair compensation.
24	"(12) Implementing section 4 of the Girls
25	Count Act of 2015 (Public Law 114–24; 22 U.S.C.

1	2151 note) and how such section has been applied
2	in Vietnam.
3	"(13) Ensuring internet freedom and specific
4	efforts to ensure the safety and privacy of Viet-
5	namese bloggers and journalists on the internet or
6	other forms of electronic communication.".
7	SEC. 11. RESTRICTIONS ON NONHUMANITARIAN ASSIST-
8	ANCE TO THE GOVERNMENT OF VIETNAM.
9	(a) Sense of Congress.—It is the sense of Con-
10	gress that, except as provided in subsection (b), the Sec-
11	retary of State should consider restricting certain assist-
12	ance to the Government of Vietnam unless—
13	(1) the Government of Vietnam makes substan-
14	tial progress toward releasing all political and reli-
15	gious prisoners from imprisonment, house arrest,
16	and other forms of detention;
17	(2) the Government of Vietnam has made sub-
18	stantial progress toward—
19	(A) respecting the right to freedom of reli-
20	gion, including the right to participate in reli-
21	gious activities and institutions without inter-
22	ference, harassment, or involvement of the Gov-
23	ernment, for all of Vietnam's diverse religious
24	communities; and

- 1 (B) returning estates and properties con-2 fiscated from the churches and religious com-3 munities;
 - (3) the Government of Vietnam has made substantial progress toward respecting the right to inperson and online freedom of expression, assembly, and association, including the release of independent journalists, bloggers, and democracy and labor activists;
 - (4) the Government of Vietnam has made substantial progress toward repealing or revising laws that criminalize peaceful dissent, independent media, unsanctioned religious activity, and nonviolent demonstrations and rallies, in accordance with international standards and treaties to which Vietnam is a party;
 - (5) the Government of Vietnam has made substantial progress toward allowing Vietnamese nationals free and open access to United States refugee programs;
 - (6) the Government of Vietnam has made substantial progress toward respecting the human rights of members of all ethnic and minority groups; and
 - (7) neither any official of the Government of Vietnam nor any agency or entity wholly or partly

- 1 owned by the Government of Vietnam was complicit
- 2 in a severe form of trafficking in persons, or the
- 3 Government of Vietnam took all appropriate steps to
- 4 end any such complicity and hold such official, agen-
- 5 cy, or entity fully accountable for such conduct.
- 6 (b) Exception.—The restriction described in sub-
- 7 section (a) should not apply to assistance under the For-
- 8 eign Assistance Act of 1961 for the following purposes:
- 9 (1) Disaster relief assistance, including any as-
- sistance under chapter 9 of part I of such Act (22)
- 11 U.S.C. 2292 et seq.).
- 12 (2) Assistance which involves the provision of
- food (including monetization of food) or medicine.
- 14 (3) Assistance for environmental remediation of
- dioxin-contaminated sites and related health activi-
- ties.
- 17 (4) Assistance to combat severe forms of traf-
- ficking in persons (as such term is defined in section
- 19 103 of the Trafficking Victims Protection Act of
- 20 2000 (22 U.S.C. 7102)).
- 21 (5) Assistance to combat pandemic diseases.
- 22 (6) Assistance for refugees.
- 23 (7) Assistance to combat HIV/AIDS, including
- 24 any assistance under section 104A of such Act (22)
- 25 U.S.C. 2151b–2).

SEC. 12. DEFINITIONS.

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- 3 (1) APPROPRIATE CONGRESSIONAL COMMIT4 TEES.—Except as otherwise provided, the term "ap5 propriate congressional committees" means the
 6 Committee on Foreign Affairs of the House of Rep7 resentatives and the Committee on Foreign Rela8 tions of the Senate.
 - (2) INTERNET.—The term "internet" has the meaning given such term in section 231(e)(3) of the Communications Act of 1934 (47 U.S.C. 231(e)(3)).
 - (3) Personally identifiable information.—The term "personally identifiable information" means data in a form that identifies a particular person.

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