The Senate Committee on Judiciary offered the following substitute to HB 381:

## A BILL TO BE ENTITLED AN ACT

- 1 To amend Code Section 19-6-15, relating to child support guidelines for determining amount
- 2 of award, continuation of duty of support, and duration of support, so as to revise and correct
- 3 defined terms and terminology, grammar, and punctuation; to remove alimony as a specific
- 4 deviation in certain circumstances; to exclude certain adoption assistance benefits from gross
- 5 income; to clarify provisions relating to willful or voluntary unemployment or
- 6 underemployment; to provide for related matters; to repeal conflicting laws; and for other 7 purposes.

## 8 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

## 9 SECTION 1.

- 10 Code Section 19-6-15, relating to child support guidelines for determining amount of award,
- 11 continuation of duty of support, and duration of support, is amended by revising subsection
- 12 (a) as follows:
- 13 "(a) **Definitions.** As used in this Code section, the term:
- 14 (1) Reserved.
- 15 (2) 'Adjusted income' means the determination of a parent's monthly income, calculated
- by deducting from that parent's monthly gross income one-half of the amount of any
- applicable self-employment taxes being paid by the parent, any preexisting order for
- current child support which is being paid by the parent, and any theoretical child support
- order for other qualified children, if allowed by the court. For further reference see
- 20 paragraph (5) of subsection (f) of this Code section.
- 21 (3) 'Basic child support obligation' means the monthly amount of support displayed on
- the child support obligation table which corresponds to the combined adjusted income
- and the number of children for whom child support is being determined.
- 24 (4) 'Child' means child or children.
- 25 (5) Reserved.

26 (6) 'Child support obligation table' means the chart set forth in subsection (o) of this

- 27 Code section.
- 28 (6.1) 'Child support services' means the entity within the Department of Human Services
- and its contractors that are authorized to enforce a duty of support.
- 30 (7) 'Combined adjusted income' means the amount of adjusted income of the custodial
- parent added to the amount of adjusted income of the noncustodial parent.
- 32 (8) 'Court' means a judge of any court of record or an administrative law judge of the
- 33 Office of State Administrative Hearings.
- 34 (9) 'Custodial parent' means the parent with whom the child resides more than 50 percent
- of the time. Where When a custodial parent has not been designated or where when a
- 36 child resides with both parents an equal amount of time, the court shall designate the
- custodial parent as the parent with the lesser support obligation and the other parent as
- the noncustodial parent. Where When the child resides equally with both parents and
- 39 neither parent can be determined as owing a greater amount than the other, the court shall
- determine which parent to designate as the custodial parent for the purpose of this Code
- 41 section.
- 42 (10) 'Deviation' means an increase or decrease from the presumptive amount of child
- support if the presumed order is rebutted by evidence and the required findings of fact are
- made by the court <u>or the jury</u> pursuant to subsection (i) of this Code section.
- 45 (11) 'Final child support amount' means the presumptive amount of child support
- adjusted by any deviations.
- 47 (12) 'Gross income' means all income to be included in the calculation of child support
- as set forth in subsection (f) of this Code section.
- 49 (13) 'Health insurance' means any general health or medical policy. For further reference
- see paragraph (2) of subsection (h) of this Code section.
- 51 (14) 'Noncustodial parent' means the parent with whom the child resides less than 50
- 52 percent of the time or the parent who has the greater payment obligation for child support.
- Where When the child resides equally with both parents and neither parent can be
- determined as owing a lesser amount than the other, the court shall determine which
- parent to designate as the noncustodial parent for the purpose of this Code section.
- 56 (15) 'Nonparent custodian' means an individual who has been granted legal custody of
- a child, or an individual who has a legal right to seek, modify, or enforce a child support
- 58 order.
- 59 (16) 'Parent' means a person who owes a child a duty of support pursuant to Code
- 60 Section 19-7-2.

61 (17) 'Parenting time deviation' means a deviation allowed for the noncustodial parent

- based upon the noncustodial parent's court ordered visitation with the child. For further
- reference see subsections (g) and (i) of this Code section.
- 64 (18) 'Preexisting order' means:
- (A) An order in another case that requires a parent to make child support payments for
- another child, which child support the parent is actually paying, as evidenced by
- documentation as provided in division (f)(5)(B)(iii) of this Code section; and
- (B) That the date and time of filing with the clerk of court of the initial order for each
- such other case is earlier than the date and time of filing with the clerk of court of the
- initial order in the case immediately before the court, regardless of the age of any child
- 71 in any of the cases.
- 72 (19) 'Presumptive amount of child support' means the basic child support obligation
- including health insurance and work related child care costs.
- 74 (20) 'Qualified child' or 'qualified children' means any child:
- 75 (A) For whom the parent is legally responsible and in whose home the child resides;
- 76 (B) Who That the parent is actually supporting;
- 77 (C) Who is not subject to a preexisting order; and
- 78 (D) Who is not before the court to set, modify, or enforce support in the case
- 79 immediately under consideration.
- Qualified children shall not include stepchildren or other minors in the home that who the
- parent has no legal obligation to support.
- 82 (21) 'Split parenting' can occur in a child support case only if there are two or more
- children of the same parents, where when one parent is the custodial parent for at least
- one child of the parents, and the other parent is the custodial parent for at least one other
- child of the parents. In a split parenting case, each parent is the custodial parent of any
- should spending more than 50 percent of the time with that parent and is the noncustodial
- parent of any child spending more than 50 percent of the time with the other parent. A
- split parenting situation shall have two custodial parents and two noncustodial parents,
- but no child shall have more than one custodial parent or noncustodial parent.
- 90 (22) 'Theoretical child support order' means a hypothetical child support order for
- qualified children <u>as</u> calculated <u>as set forth</u> in subparagraph (f)(5)(C) of this Code section
- 92 which allows the court to determine the amount of child support as if a child support
- 93 order existed.
- 94 (23) 'Uninsured health care expenses' means a child's uninsured medical expenses
- 95 including, but not limited to, health insurance copayments, deductibles, and such other
- costs as are reasonably necessary for orthodontia, dental treatment, asthma treatments,
- 97 physical therapy, vision care, and any acute or chronic medical or health problem or

mental health illness, including counseling and other medical or mental health expenses, that are not covered by insurance. For further reference see paragraph (3) of subsection (h) of this Code section.

(24) 'Work related child care costs' means expenses for the care of the child for whom support is being determined which are due to employment of either parent. In an appropriate case, the court may consider the child care costs associated with a parent's job search or the training or education of a parent necessary to obtain a job or enhance earning potential, not to exceed a reasonable time as determined by the court, if the parent proves by a preponderance of the evidence that the job search, job training, or education will benefit the child being supported. The term shall be projected for the next consecutive 12 months and averaged to obtain a monthly amount. For further reference see paragraph (1) of subsection (h) of this Code section.

(25) 'Worksheet' or 'child support worksheet' means the document used to record information necessary to determine and calculate monthly child support. For further reference see subsection (m) of this Code section."

## SECTION 2.

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114 Said Code section is further amended by revising paragraph (4) of subsection (c) as follows:

"(4) In all cases, the parties shall submit to the court their worksheets and schedules and the presence or absence of other factors to be considered by the court <u>or the jury</u> pursuant to the provisions of this Code section."

SECTION 3.

119 Said Code section is further amended by revising subsection (d) as follows:

120 "(d) Nature of guidelines; court's discretion. In the event of a hearing or trial on the 121 issue of child support, the guidelines enumerated in this Code section are intended by the 122 General Assembly to be guidelines only and any court so applying these such guidelines shall not abrogate its responsibility in making the final determination of child support based 123 124 on the evidence presented to it at the time of the hearing or trial. A court's final determination of child support shall take into account the obligor's earnings, income, and 125 other evidence of the obligor's ability to pay. The court or the jury shall also consider the 126 127 basic subsistence needs of the parents and the child for whom support is to be provided."

128 **SECTION 4.** 

Said Code section is further amended by revising subparagraph (f)(1)(E); paragraph (2) of subsection (f); subparagraphs (f)(4)(A), (f)(4)(B), and (f)(4)(D); division (f)(5)(B)(i); and subparagraph (f)(5)(C) as follows:

19 LC 41 2020S 132 "(E) **Military compensation and allowances.** Income for a parent who is an active 133 duty member of the regular or reserve component of the United States armed forces, the 134 United States Coast Guard, the merchant marine of the United States, the commissioned 135 corps of the Public Health Service or the National Oceanic and Atmospheric 136 Administration, the National Guard, or the Air National Guard shall include: 137 (i) Base pay; 138 (ii) Drill pay; (iii) Basic allowance for subsistence, whether paid directly to the parent or received 139 140 in-kind; and 141 (iv) Basic allowance for housing, whether paid directly to the parent or received in-kind, determined at the parent's pay grade at the without dependent rate, but shall 142 143 include only so much of the allowance that is not attributable to area variable housing 144 145 Except as determined by the court or the jury, special pay or incentive pay, allowances 146 for clothing or family separation, and reimbursed expenses related to the parent's assignment to a high cost of living location shall not be considered income for the 147 purpose of determining gross income. 148 149 (2) **Exclusions from gross income.** Excluded from gross income are the following: (A) Child support payments received by either parent for the benefit of a child of

- 150 151 another relationship;
- 152 (B) Benefits received from means-tested public assistance programs such as, but not 153 limited to:
- 154 (i) PeachCare for Kids Program, Temporary Assistance for Needy Families Program, or similar programs in other states or territories under Title IV-A of the federal Social 155 156 Security Act;
- 157 (ii) Food stamps or the value of food assistance provided by way of electronic benefits transfer procedures by the Department of Human Services; 158
- (iii) Supplemental security income received under Title XVI of the federal Social 159 Security Act; 160
- (iv) Benefits received under Section 402(d) of the federal Social Security Act for 161 disabled adult children of deceased disabled workers; and 162
- 163 (v) Low-income heating and energy assistance program payments;
- (C) Foster care payments paid by the Department of Human Services or a licensed 164 child placing child-placing agency for providing foster care to a foster child in the 165 custody of the Department of Human Services; and 166
- 167 (D) A nonparent custodian's gross income; and

(E) Benefits received under Title IV-B or IV-E of the federal Social Security Act and state funding associated therewith for adoption assistance."

- "(A) Imputed income. When establishing the amount of child support, if a parent fails to produce reliable evidence of income, such as tax returns for prior years, check stubs, or other information for determining current ability to pay child support or ability to pay child support in prior years, and the court or the jury has no other reliable evidence of the parent's income or income potential, gross income for the current year may be imputed. When imputing income, the court or the jury shall take into account the specific circumstances of the parent to the extent known, including such factors as the parent's assets, residence, employment and earnings history, job skills, educational attainment, literacy, age, health, criminal record and other employment barriers, and record of seeking work, as well as the local job market, the availability of employers willing to hire the parent, prevailing earnings level in the local community, and other relevant background factors in the case. If a parent is incarcerated, the court or the jury shall not assume an ability for earning capacity based upon pre-incarceration wages or other employment related income, but income may be imputed based upon the actual income and assets available to such incarcerated parent.
- (B) **Modification.** When cases with established orders are reviewed for modification and a parent fails to produce reliable evidence of income, such as tax returns for prior years, check stubs, or other information for determining current ability to pay child support or ability to pay child support in prior years, and the court or the jury has no other reliable evidence of such parent's income or income potential, the court or the jury may impute income as set forth in subparagraph (A) of this paragraph, or may increase the child support of the parent failing or refusing to produce evidence of income by an increment of at least 10 percent per year of such parent's gross income for each year since the final order was entered or last modified and shall calculate the basic child support obligation using the increased amount as such parent's gross income."
- "(D) Willful or voluntary unemployment or underemployment. In determining whether a parent is willfully or voluntarily unemployed or underemployed, the court or the jury shall ascertain the reasons for the parent's occupational choices and assess the reasonableness of these choices in light of the parent's responsibility to support his or her child and whether such choices benefit the child. A determination of willful or voluntary unemployment or underemployment shall not be limited to occupational choices motivated only by an intent to avoid or reduce the payment of child support but can be based on any intentional choice or act that affects a parent's income. A determination of willful or voluntary unemployment or underemployment shall not be made when an individual's incarceration prevents employment. In determining willful

or voluntary unemployment or underemployment, the court <u>or the jury</u> may examine whether there is a substantial likelihood that the parent could, with reasonable effort, apply his or her education, skills, or training to produce income. Specific factors for the court <u>or the jury</u> to consider when determining willful or voluntary unemployment or underemployment include, but are not limited to:

- (i) The parent's past and present employment;
- (ii) The parent's education and training;

- (iii) Whether unemployment or underemployment for the purpose of pursuing additional training or education is reasonable in light of the parent's responsibility to support his or her child and, to this end, whether the training or education may ultimately benefit the child in the case immediately under consideration by increasing the parent's level of support for that child in the future;
- (iv) A parent's ownership of valuable assets and resources, such as an expensive home or automobile, that appear inappropriate or unreasonable for the income claimed by the parent;
- (v) The parent's own health and ability to work outside the home; and
- (vi) The parent's role as caretaker of a child of that parent, a disabled or seriously ill child of that parent, or a disabled or seriously ill adult child of that parent, or any other disabled or seriously ill relative for whom that parent has assumed the role of caretaker, which eliminates or substantially reduces the parent's ability to work outside the home, and the need of that parent to continue in the role of caretaker in the future. When considering the income potential of a parent whose work experience is limited due to the caretaker role of that parent, the court or the jury shall consider the following factors:
  - (I) Whether the parent acted in the role of full-time caretaker immediately prior to separation by the married parties or prior to the divorce or annulment of the marriage or dissolution of another relationship in which the parent was a full-time caretaker;
  - (II) The length of time the parent staying at home has remained out of the work force for this purpose;
  - (III) The parent's education, training, and ability to work; and
  - (IV) Whether the parent is caring for a child who is four years of age or younger. If the court or the jury determines that a parent is willfully or voluntarily unemployed or underemployed, child support shall be calculated based on a determination of earning capacity, as evidenced by educational level or previous work experience. In the absence of any other reliable evidence, income may be imputed to the parent pursuant to a determination that gross income for the current

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year is based on a 40 hour workweek at minimum wage as provided for in subparagraph (f)(4)(A) of this Code section.

A determination of willful and voluntary unemployment or underemployment shall not be made when an individual is activated from the National Guard or other armed forces unit or enlists or is drafted for full-time service in the armed forces of the United States."

- "(i) In calculating the adjustment for preexisting orders, the court shall include only those preexisting orders meeting the criteria set forth in subparagraph (a)(18)(B) of this Code section;"
- "(C) **Theoretical child support orders.** In addition to the adjustments to monthly gross income for self-employment taxes provided in subparagraph (A) of this paragraph and for preexisting orders provided in subparagraph (B) of this paragraph, credits for either parent's other qualified child living in the parent's home for whom the parent owes a legal duty of support may be considered by the court for the purpose of reducing the parent's gross income. To consider a parent's other qualified children for determining the theoretical child support order, a parent shall present documentary evidence of the parent-child relationship to the court. Adjustments to income pursuant to this subparagraph may be considered in such circumstances in which the failure to consider a qualified child would cause substantial hardship to the parent; provided, however, that such consideration of an adjustment shall be based upon the best interest of the child for whom child support is being awarded. If the court, in its discretion, decides to apply the qualified child adjustment, the basic child support obligation of the parent for the number of other qualified children living with such parent shall be determined based upon that parent's monthly gross income. Except for self-employment taxes paid, no other amounts shall be subtracted from the parent's monthly gross income when calculating a theoretical child support order under this subparagraph. The basic child support obligation for such parent shall be multiplied by 75 percent and the resulting amount shall be subtracted from such parent's monthly gross income and entered on the Child Support Schedule B – Adjusted Income."

**SECTION 5.** 

272 Said Code section is further amended by revising subparagraphs (h)(1)(A) and (h)(1)(D) and 273 division (h)(1)(F)(ii) as follows:

"(A) Work related child care costs necessary for the parent's employment, education, or vocational training that are determined by the court to be appropriate, and that are appropriate to the parents' financial abilities and to the lifestyle of the child if the parents and child were living together, shall be averaged for a monthly amount and

entered on the child support worksheet in the column of the parent initially paying the expense. Work related child care costs of a nonparent custodian shall be considered when determining the amount of this expense."

- "(D) If child care is provided without charge to the parent, the value of these services shall not be an adjustment to the basic child support obligation. If child care is or will be provided by a person who is paid for his or her services, proof of actual cost or payment shall be shown to the court before the court includes such payment in its consideration."
  - "(ii) In situations in which work related child care costs may be variable, the court or the jury may, in its discretion, remove work related child care costs from the calculation of support, and divide the work related child care costs pro rata, to be paid within a time specified in the final order. If a parent or nonparent custodian fails to comply with the final order:
    - (I) The other parent or nonparent custodian may enforce payment of the work related child care costs by any means permitted by law; or
  - (II) Child support services shall pursue enforcement when such unpaid costs have been reduced to a judgment in a sum certain."

**SECTION 6.** 

296 Said Code section is further amended by revising divisions (i)(2)(B)(i) and (i)(2)(B)(viii), 297 subparagraph (i)(2)(C), and subparagraphs (i)(2)(F) through (i)(2)(K) as follows:

- "(i) If the noncustodial parent can provide evidence sufficient to demonstrate no earning capacity or that his or her pro rata share of the presumptive amount of child support would create an extreme economic hardship for such parent, the court <u>or the jury</u> may consider a low-income deviation."
- "(viii) If a low-income deviation is granted pursuant to this subparagraph, such deviation shall not prohibit the court or <u>the jury</u> from granting an increase or decrease to the presumptive amount of child support by the use of any other specific or nonspecific deviation.
- (C) **Other health related insurance.** If the court or the jury finds that either parent has vision or dental insurance available at a reasonable cost for the child, the court <u>or the jury</u> may deviate from the presumptive amount of child support for the cost of such insurance."
- "(F) **Travel expenses.** If court ordered visitation related travel expenses are substantial due to the distance between the parents, the court may order the allocation of such costs or the jury may, by a finding in its special interrogatory, allocate such costs by deviation from the presumptive amount of child support, taking into consideration the

circumstances of the respective parents as well as which parent moved and the reason for such move.

- (G) **Alimony.** Actual payments of alimony shall not be considered as a deduction from gross income but may be considered as a deviation from the presumptive amount of child support. If the court or the jury considers the actual payment of alimony, the court shall make a written finding of such consideration or the jury, in its special interrogatory, shall make a written finding of such consideration as a basis for deviation from the presumptive amount of child support.
- (H) **Mortgage.** If the noncustodial parent is providing shelter, such as paying the mortgage of the home, or has provided a home at no cost to the custodial parent in which the child resides, the court or the jury may allocate such costs or an amount equivalent to such costs by deviation from the presumptive amount of child support, taking into consideration the circumstances of the respective parents and the best interest of the child.
- (I) **Permanency plan or foster care plan.** In cases where when the child is in the legal custody of the Department of Human Services, the child protection or foster care agency of another state or territory, or any other child-caring entity, public or private, the court or the jury may consider a deviation from the presumptive amount of child support if the deviation will assist in accomplishing a permanency plan or foster care plan for the child that has a goal of returning the child to the parent or parents and the parent's need to establish an adequate household or to otherwise adequately prepare herself or himself for the return of the child clearly justifies a deviation for this purpose.

  (J) **Extraordinary expenses.** The child support obligation table includes average child rearing child-rearing expenditures for families given the parents' combined adjusted income and number of children. Extraordinary expenses are in excess of average amounts estimated in the child support obligation table and are highly variable among families. Extraordinary expenses shall be considered on a case-by-case basis in the calculation of support and may form the basis for deviation from the presumptive
- (i) **Extraordinary educational expenses.** Extraordinary educational expenses may be a basis for deviation from the presumptive amount of child support. Extraordinary educational expenses include, but are not limited to, tuition, room and board, lab fees, books, fees, and other reasonable and necessary expenses associated with special needs education or private elementary and secondary schooling that are appropriate

amount of child support so that the actual amount of such expense is considered in the

final order for only those families actually incurring the expense. Extraordinary

expenses shall be prorated between the parents by assigning or deducting credit for

actual payments for extraordinary expenses.

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to the parent's financial abilities and to the lifestyle of the child if the parents and the child were living together.

- (I) In determining the amount of deviation for extraordinary educational expenses, scholarships, grants, stipends, and other cost-reducing programs received by or on behalf of the child shall be considered; and
- (II) If a deviation is allowed for extraordinary educational expenses, a monthly average of the extraordinary educational expenses shall be based on evidence of prior or anticipated expenses and entered on the Child Support Schedule E Deviations.
- (ii) **Special expenses incurred for <del>child rearing</del>** child-rearing. Special expenses incurred for child rearing child-rearing, including, but not limited to, quantifiable expense variations related to the food, clothing, and hygiene costs of children at different age levels, may be a basis for a deviation from the presumptive amount of child support. Such expenses include, but are not limited to, summer camp; music or art lessons; travel; school sponsored extracurricular activities, such as band, clubs, and athletics; and other activities intended to enhance the athletic, social, or cultural development of a child but not otherwise required to be used in calculating the presumptive amount of child support as are health insurance premiums and work related child care costs. A portion of the basic child support obligation is intended to cover average amounts of special expenses incurred in the rearing of a child. In order to determine if a deviation for special expenses is warranted, the court or the jury shall consider the full amount of the special expenses as described in this division; and when these such special expenses exceed 7 percent of the basic child support obligation, then the additional amount of special expenses shall be considered as a deviation to cover the full amount of the special expenses.
- (iii) **Extraordinary medical expenses.** In instances of extreme economic hardship involving extraordinary medical expenses not covered by insurance, the court or the jury may consider a deviation from the presumptive amount of child support for extraordinary medical expenses. Such expenses may include, but are not limited to, extraordinary medical expenses of the child or a parent of the child; provided, however, that any such deviation:
  - (I) Shall not act to leave a child unsupported; and
- (II) May be ordered for a specific period of time measured in months.

When extraordinary medical expenses are claimed, the court or the jury shall consider the resources available for meeting such needs, including sources available from agencies and other adults.

387 (K) Parenting time.

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(i) The child support obligation table is based upon expenditures for a child in intact households. The court may order or the jury may find by special interrogatory a deviation from the presumptive amount of child support when special circumstances make the presumptive amount of child support excessive or inadequate due to extended parenting time as set forth in the order of visitation, the child residing with both parents equally, or visitation rights not being utilized.

- (ii) If the court or the jury determines that a parenting time deviation is applicable, then such deviation shall be included with all other deviations.
- (iii) In accordance with subsection (d) of Code Section 19-11-8, if any action or claim for parenting time or a parenting time deviation is brought under this subparagraph, it shall be an action or claim solely between the custodial parent and the noncustodial parent, and not any third parties, including child support services."

400 SECTION 7.

- 401 Said Code section is further amended by revising paragraphs (2) and (5) of subsection (k) as 402 follows:
- "(2) No petition to modify child support may be filed by either parent within a period of
   two years from the date of the final order on a previous petition to modify by the same
   parent except where when:
- 406 (A) A noncustodial parent has failed to exercise the court ordered visitation;
- 407 (B) A noncustodial parent has exercised a greater amount of visitation than was provided in the court order; or
- 409 (C) The motion to modify is based upon an involuntary loss of income as set forth in subsection (j) of this Code section."
- 7(5) In proceedings for the modification of a child support award pursuant to the provisions of this Code section, the court may award attorney's fees, costs, and expenses of litigation to the prevailing party as the interests of justice may require. Where When a custodial parent prevails in an upward modification of child support based upon the noncustodial parent's failure to be available and willing to exercise court ordered visitation, reasonable and necessary attorney's fees and expenses of litigation shall be awarded to the custodial parent."

418 **SECTION 8.** 

419 Said Code section is further amended by revising subsection (n) as follows:

420 ''(n) Child support obligation table. The child support obligation table shall be proposed

- by the Georgia Child Support Commission and shall be as codified in subsection (o) of this
- 422 Code section."

**SECTION 9.** 

424 All laws and parts of laws in conflict with this Act are repealed.