

Union Calendar No. 800

115TH CONGRESS 2D SESSION

H. R. 2069

[Report No. 115-1023]

To provide priority under certain federally assisted housing programs to assist youths who are aging out of foster care, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

April 6, 2017

Mr. Turner (for himself, Mr. Kildee, Mr. Langevin, Mr. Marino, Mr. Hill, Ms. Moore, and Ms. Bass) introduced the following bill; which was referred to the Committee on Financial Services

NOVEMBER 14, 2018

Additional sponsors: Mr. Stivers, Mr. Cicilline, Mr. Cole, Mr. Knight, Mr. Evans, Mrs. Comstock, Mr. Faso, Mr. Meeks, Mr. Macarthur, Mr. Bacon, Mr. Peters, Mr. Renacci, Mr. Upton, Mr. Calvert, Mr. Carson of Indiana, Mr. Davidson, Mr. Denham, Mr. Brady of Pennsylvania, Mr. Johnson of Ohio, Mr. Fitzpatrick, Mr. Rodney Davis of Illinois, Ms. Wilson of Florida, Ms. Jackson Lee, Mr. Smucker, and Mrs. Mimi Walters of California

Deleted sponsors: Mr. Kilde (added April 6, 2017; deleted July 23, 2018), Mr. Langevin (added April 6, 2017; deleted July 25, 2018), Mr. Hastings (added June 13, 2017; deleted July 24, 2018), Mr. Danny K. Davis of Illinois (added July 11, 2017; deleted July 23, 2018), Mr. Raskin (added July 26, 2017; deleted June 26, 2018), Mr. Khanna (added October 12, 2017; deleted June 27, 2018), Mrs. Dingell (added February 8, 2018; deleted July 23, 2018), Mr. Lowenthal (added April 11, 2018; deleted July 23, 2018), Ms. Jayapal (added April 16, 2018; deleted June 26, 2018), and Ms. Norton (added May 9, 2018; deleted July 23, 2018)

NOVEMBER 14, 2018

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on April 6, 2017]

A BILL

To provide priority under certain federally assisted housing programs to assist youths who are aging out of foster care, and for other purposes.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "Fostering Stable Hous-
5	ing Opportunities Act of 2018".
6	SEC. 2. DEFINITION OF FAMILY.
7	Subparagraph (A) of section $3(b)(3)$ of the United
8	States Housing Act of 1937 (42 U.S.C. 1437a(b)(3)(A)) is
9	amended—
10	(1) in the first sentence—
11	(A) by striking "(v)" and inserting "(vi)";
12	and
13	(B) by inserting after "tenant family," the
14	following: "(v) a child who is in foster care and
15	has attained an age such that the provision of
16	foster care for such child will end by reason of
17	the age of the child within 6 months,"; and
18	(2) in the second sentence, by inserting "or (vi)"
19	after "clause (v)".
20	SEC. 3. PRIORITY FOR PUBLIC HOUSING OCCUPANCY AND
21	SECTION 8 ASSISTANCE.
22	(a) Public Housing.—Subparagraph (A) of section
23	6(c)(4) of the United States Housing Act of 1937 (42 U.S.C.
	0(0)(4) of the Ontilea States Housing Act of 1937 (42 0.8.0.

1	(1) by striking "may establish a system for mak-
2	ing dwelling units available that provides preference"
3	and inserting the following: "shall establish a system
4	for making dwelling units available that—
5	"(i) shall provide preferences";
6	(2) by striking "each system of preferences estab-
7	lished pursuant to this subparagraph shall be based"
8	and inserting the following:
9	"(ii) except as provided in clause (iii),
10	shall be based";
11	(3) by adding at the end the following new
12	clause:
13	"(iii) except for projects or portions of
14	projects designated for occupancy pursuant
15	to section 7(a), shall provide that the high-
16	est preference for occupancy shall be given
17	to otherwise eligible children who are in fos-
18	ter care, have attained an age such that the
19	provision of foster care for such child will
20	end by reason of the age of the child within
21	6 months, meet the requirements under
22	clauses (i) and (ii) of paragraph (1) of the
23	definition of 'at risk of homelessness' in sec-
24	tion 91.5 of the Secretary's regulations (24
25	C.F.R. 91.5), as in effect on September 1.

1	2016, and have agreed to comply with the
2	requirements under section 39(c); and
3	"(iv) may provide highest preference
4	for occupancy to, in addition to eligible
5	children described in clause (iii), not more
6	than two other types of families.".
7	(b) Voucher Assistance.—Subparagraph (A) of sec-
8	tion 8(o)(6) of the United States Housing Act of 1937 (42
9	U.S.C. 1437f(o)(6)(A)) is amended—
10	(1) in clause (i), by striking "may" the first
11	place such term appears and inserting "shall";
12	(2) by redesignating clause (ii) as clause (iii);
13	(3) by inserting before clause (iii), as so redesig-
14	nated by paragraph (1) of this subsection, the fol-
15	lowing new clause:
16	"(ii) Highest preference.—Each
17	system of preferences established pursuant
18	to this subparagraph—
19	"(I) shall provide that the highest
20	preference for assistance shall be given
21	to otherwise eligible children who are
22	in foster care, have attained an age
23	such that the provision of foster care
24	for such child will end by reason of the
25	age of the child within 6 months, meet

1	the requirements under clauses (i) and
2	(ii) of paragraph (1) of the definition
3	of 'at risk of homelessness' in section
4	91.5 of the Secretary's regulations (24
5	C.F.R. 91.5), as in effect on September
6	1, 2016, and have agreed to comply
7	with the requirements under section
8	39(c); and
9	"(II) may provide highest pref-
10	erence for assistance to, in addition to
11	eligible children described in subclause
12	(I), not more than two other types of
13	eligible families."; and
14	(4) in clause (iii), as so redesignated by para-
15	graph (2) of this subsection, by striking "Each sys-
16	tem" and inserting "Except as provided in clause
17	(ii)(I), each system".
18	(c) PHA Project-based Voucher Assistance.—
19	Subparagraph (J) of section 8(0)(13) of the United States
20	Housing Act of 1937 (42 U.S.C. 1437f(o)(13)(J)) is amend-
21	ed—
22	(1) by striking "(J) Tenant selection.—A
23	public" and inserting the following:
24	"(J) TENANT SELECTION.—

1	"(i) Selection and eligibility.—A
2	public";
3	(2) by striking "The agency or owner may estab-
4	lish preferences or criteria for selection for a unit as-
5	sisted under this paragraph that" and inserting the
6	following:
7	"(ii) Preferences for occu-
8	PANCY.—The agency or owner shall estab-
9	lish a system of preferences or criteria for
10	selection for a unit assisted under this sec-
11	tion that—
12	"(I) shall provide that the highest
13	preference shall be given to otherwise
14	eligible children who are in foster care,
15	have attained an age such that the pro-
16	vision of foster care for such child will
17	end by reason of the age of the child
18	within 6 months, meet the require-
19	ments under clauses (i) and (ii) of
20	paragraph (1) of the definition of 'at
21	risk of homelessness' in section 91.5 of
22	the Secretary's regulations (24 C.F.R.
23	91.5), as in effect on September 1,
24	2016, and have agreed to comply with

1	the requirements under section $39(c)$;
2	and
3	"(II) may provide highest pref-
4	erence to, in addition to eligible chil-
5	dren described in subclause (I), not
6	more than two other types of eligible
7	families; and
8	"(III) except as provided under
9	subclause (I),"; and
10	(3) by striking "Any family that" and inserting
11	$the\ following:$
12	"(iii) Waiting lists.—Any family
13	that".
14	(d) Project-based Section 8 Rental Assist-
15	ANCE.—Subparagraph (A) of section 8(d)(1) of the United
16	States Housing Act of 1937 (42 U.S.C. 1437f(d)(1)(A)) is
17	amended—
18	(1) by realigning such subparagraph so as to be
19	indented 2 ems from the left margin;
20	(2) by striking "except that with respect" and
21	inserting the following: "except that—
22	"(i) with respect to assisted dwelling units
23	in a project assisted with project-based assistance
24	under this section, the tenant selection criteria
25	used by the owner—

1	"(I) shall provide that the highest pref-
2	erence shall be given to otherwise eligible
3	children who are in foster care, have at-
4	tained an age such that the provision of fos-
5	ter care for such child will end by reason of
6	the age of the child within 6 months, meet
7	the requirements under clauses (i) and (ii)
8	of paragraph (1) of the definition of 'at risk
9	of homelessness' in section 91.5 of the Sec-
10	retary's regulations (24 C.F.R. 91.5), as in
11	effect on September 1, 2016, and have
12	agreed to comply with the requirements
13	under section $39(c)$; and
14	"(II) may provide highest preference
15	to, in addition to eligible children described
16	in subclause (I), not more than two other
17	types of eligible families; and
18	"(ii) with respect"; and
19	(3) by inserting "who are not eligible for highest
20	preference pursuant to clause (i)(I)" after "to be as-
21	sisted".
22	(e) Terms and Conditions on Priority.—Title I of
23	the United States Housing Act of 1937 (42 U.S.C. 1437
24	et seq.) is amended by adding at the end the following new
25	section:

1	"SEC. 39. TERMS AND CONDITIONS ON PREFERENCE FOR
2	ASSISTANCE FOR CHILDREN AGING OUT OF
3	FOSTER CARE.
4	"(a) Preference.—For purposes of this section, the
5	term 'preference for housing assistance' means preference,
6	for an otherwise eligible child in foster care, for—
7	"(1) occupancy in a public housing dwelling
8	$unit, \ pursuant \ to \ section \ 6(c)(4)(A)(iii);$
9	"(2) tenant-based assistance under section 8(0),
10	$pursuant\ to\ paragraph\ (6)(A)(ii)(I)\ of\ such\ section;$
11	"(3) project-based assistance under section
12	8(o)(13), pursuant to subparagraph $(J)(ii)(I)$ of such
13	section; and
14	"(4) occupancy in a dwelling unit in a project
15	assisted with project-based assistance under section 8,
16	pursuant to subsection $(d)(1)(A)(i)(I)$ of such section.
17	"(b) Early Application for Assistance.—Notwith-
18	standing the period during which a preference for housing
19	assistance is provided for a person, an otherwise eligible
20	person may apply for such occupancy or assistance at any
21	time after such person attains 16 years of age.
22	"(c) Requirement for Education or Training.—
23	"(1) Requirement.—Except as provided in
24	paragraph (2), each person occupying a dwelling unit
25	pursuant to a preference for housing assistance shall,
26	not later than 30 months after such initial occu-

1	pancy, comply with the requirements under one of the
2	following subparagraphs, as selected by the public
3	housing agency for or project owner of the assisted
4	housing dwelling unit involved, in consultation with
5	relevant public child welfare agencies:
6	"(A) Option 1.—The requirements under
7	this subparagraph are—
8	"(i) obtaining a recognized postsec-
9	ondary credential or a secondary school di-
10	ploma or its recognized equivalent;
11	"(ii) enrollment in an institution of
12	higher education, as such term is defined in
13	section 101(a) of the Higher Education Act
14	of 1965 (20 U.S.C. 1001(a)) and including
15	the institutions described in subparagraphs
16	(A) and (B) of section 102(a)(1) of such Act
17	$(20\ U.S.C.\ 1002(a)(1));\ or$
18	"(iii) participation in a career path-
19	way, as such term is defined in section 3 of
20	the Workforce Innovation and Opportunity
21	Act (29 U.S.C. 3102).
22	Notwithstanding any other provision of this
23	paragraph, a public housing agency or project
24	owner may consider employment as satisfying
25	the requirements under this subparagraph.

1	"(B) Option 2.—The requirements under
2	this subparagraph are compliance with the terms
3	and conditions applicable under section 23 of the
4	United States Housing Act of 1937 (42 U.S.C.
5	1437u) and the regulations implementing such
6	section to a person participating in a family
7	self-sufficiency program under such section, ex-
8	cept that—
9	"(i) a public housing agency may se-
10	lect the option under this subparagraph
11	only if the agency is participating in such
12	self-sufficiency program or has made such
13	commitments to commence participation as
14	the Secretary considers sufficient; and
15	"(ii) a project owner of assisted hous-
16	ing may select the option under this sub-
17	paragraph only if the public housing agency
18	in whose jurisdiction the project is located
19	is participating in such self-sufficiency pro-
20	gram or has made such commitments to
21	commence participation as the Secretary
22	$considers\ sufficient.$
23	"(C) Option 3.—The requirements under
24	this subparagraph are compliance with any com-
25	bination of the terms, conditions, and require-

1	ments under subparagraphs (A) and (B), as may
2	be established by the public housing agency, ex-
3	cept that a project owner of assisted housing
4	may select the option under this subparagraph
5	only if the public housing agency in whose juris-
6	diction the project is located has selected the op-
7	tion under this subparagraph and has estab-
8	lished such terms, conditions, and requirements.
9	In designing such terms, conditions, and require-
10	ments, the public housing agency may consult
11	with local workforce development agencies and
12	other organizations and entities with expertise
13	and experience in this field.
14	"(2) Exceptions.—The requirement under
15	paragraph (1) shall not apply to—
16	"(A) a parent or other household member
17	responsible for the care of a dependent child
18	under the age of 6 or for the care of an incapaci-
19	tated person;
20	"(B) a person who is regularly and actively
21	participating in a drug addiction or alcohol
22	treatment and rehabilitation program; and
23	"(C) a person who is incapable of com-
24	plying with the requirement under paragraph
25	(1) due to a documented medical condition.

1 "(3) Verification of compliance.—The Sec-2 retary shall require the public housing agency or 3 project owner, as applicable, to verify compliance 4 with the requirement under paragraph (1) by each 5 person occupying a dwelling unit assisted or adminis-6 tered by such agency or owner, as applicable, pursuant to a preference for housing assistance annually in 7 8 conjunction with reviews of income for purposes of de-9 termining eligibility for assistance described in sub-10 section (a).

11 "(d) Limitation on Bedrooms.—A dwelling unit 12 that is occupied by a person, or assisted with assistance 13 made available on behalf of a person, pursuant to a preference for housing assistance may contain more than one 14 bedroom only if such additional bedrooms are occupied only by other persons who occupy such dwelling unit, or receive assistance made available, pursuant to a preference for housing assistance. 18

"(e) Supportive Services.—

20 "(1) Eligibility.—Each person occupying a dwelling unit pursuant to a preference for housing as-22 sistance shall be eligible for any supportive services 23 (as such term is defined in section 103 of the Work-24 force Innovation and Opportunity Act (29 U.S.C. 25 3102)) made available, in connection with any hous-

19

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- 1 ing assistance program of the agency, by or through 2 the public housing agency providing such preference 3 or, in the case of a preference for housing assistance 4 for housing not assisted by such agency, by or through 5 the public housing agency in whose jurisdiction the 6 housing is located, including any services provided under a family self-sufficiency program under section 7 8 23 of this Act.
- 9 "(2) Information.—Upon the initial provision 10 of housing assistance for any person pursuant to a 11 preference for such assistance, the public housing 12 agency or owner, as applicable, shall inform such per-13 son of the existence of any programs or services re-14 ferred to in paragraph (1) and of their eligibility for 15 such programs and services.
- 16 "(f) Termination of Assistance.—The public hous-17 ing agency or project owner, as applicable, shall terminate 18 any occupancy of, or assistance on behalf of, a person pur-19 suant to any preference for housing assistance upon the person attaining 25 years of age or upon substantial non-20 21 compliance with the requirement under subsection (c), except that nothing in this subsection may be construed to prohibit the occupancy of housing assisted under this title by, or the provision of rental assistance under section 8 for, any person, or to affect the eligibility of any person for such

- 1 occupancy or assistance, other than pursuant to a pref-
- 2 erence for housing assistance.
- 3 "(g) Applicability to Moving to Work Agen-
- 4 CIES.—Notwithstanding any other provision of law, the
- 5 preferences for housing assistance identified in subsection
- 6 (a) of this section shall apply to assistance made available
- 7 by each public housing agency participating in the Moving
- 8 to Work Program under section 204 of the Departments of
- 9 Veterans Affairs and Housing and Urban Development, and
- 10 Independent Agencies Appropriations Act, 1996 (42 U.S.C.
- 11 1437f note), except that in lieu of compliance with one of
- 12 the options under subsection (c)(1) of this section, such an
- 13 agency may comply with the requirement under such sub-
- 14 section by complying with such terms, conditions, and re-
- 15 quirements as may be established by the agency for persons
- 16 occupying dwelling units pursuant to a preference for hous-
- 17 ing assistance.
- 18 "(h) Reports.—The Secretary of Housing and Urban
- 19 Development shall require each public housing agency that
- 20 provides any preference for housing assistance pursuant to
- 21 this section in any fiscal year to submit a report to the
- 22 Secretary for such fiscal year that—
- "(1) specifies the number of applications for such
- 24 preferences received during such fiscal year
- 25 disaggregated by—

1	"(A) the number received by persons who
2	have attained 16 years of age but have not at-
3	tained an age such that the provision of foster
4	care for such child will end by reason of the age
5	of the child within 6 months; and
6	"(B) the number received by persons who
7	have attained an age such that the provision of
8	foster care for such child will end by reason of
9	the age of the child within 6 months;
10	"(2) specifies the number of persons provided a
11	preference for housing assistance during such fiscal
12	year; and
13	"(3) describes how the public housing agency
14	communicated or collaborated with public child wel-
15	fare agencies to collect such data.".
16	SEC. 4. PRIORITY FOR RURAL RENTAL ASSISTANCE.
17	Paragraph (2) of section 521(a) of the Housing Act
18	of 1949 (42 U.S.C. 1490a(a)(2)) is amended by adding at
19	the end the following new subparagraph:
20	" $(F)(i)$ In making occupancy in a project assisted
21	under this paragraph, and rental assistance under this
22	paragraph, available on behalf of eligible families, the
23	project owner—
24	"(I) shall provide that the highest preference
25	shall be given to otherwise eligible children who—

1	"(aa) are in foster care;					
2	"(bb) have attained an age such that the					
3	provision of foster care for such child will end by					
4	reason of the age of the child within 6 months					
5	"(cc) meet the requirements under clause					
6	(i) and (ii) of paragraph (1) of the definition of					
7	'at risk of homelessness' in section 91.5 of th					
8	Secretary of Housing and Urban Development					
9	regulations (24 C.F.R. 91.5), as in effect on Sep					
10	tember 1, 2016; and					
11	1 "(dd) have agreed to comply with the r					
12	quirements under clause (iii); and					
13	"(II) may provide highest preference to, in addi					
14	tion to eligible children described in subclause (I), not					
15	more than two other types of eligible families.					
16	"(ii) Notwithstanding the period during which a pref-					
17	erence pursuant to clause (i)(I) for occupancy in project					
18	assisted under this paragraph or for rental assistance under					
19	this paragraph is provided for a person, an otherwise eligi-					
20	ble person may apply for such occupancy or assistance at					
21	any time after the person attains 16 years of age.					
22	"(iii)(I) Except as provided in subclause (II), each					
23	person occupying a dwelling unit pursuant to a preference					
24	under clause $(i)(I)$ shall, not later than 30 months after					
25	such initial occupancy, be—					

1	"(aa) obtaining a recognized postsecondary cre-						
2	dential or a secondary school diploma or its recog-						
3	nized equivalent;						
4	"(bb) enrolled in an institution of higher edu						
5	cation, as such term is defined in section 101(a) of						
6	the Higher Education Act of 1965 (20 U.S.C.						
7	1001(a)) and including the institutions described in						
8	subparagraphs (A) and (B) of section $102(a)(1)$ of						
9	such Act (20 U.S.C. $1002(a)(1)$); or						
10	"(cc) participating in a career pathway, as such						
11	term is defined in section 3 of the Workforce Innova-						
12	tion and Opportunity Act (29 U.S.C. 3102).						
13	Notwithstanding any other provision of this subclause, a						
14	project owner may consider employment as satisfying the						
15	requirements under this subclause.						
16	"(II) The requirement under subclause (I) shall not						
17	apply to—						
18	"(aa) a parent or other household member re-						
19	sponsible for the care of a dependent child under the						
20	age of 6 or for the care of an incapacitated person;						
21	"(bb) a person who is regularly and actively						
22	participating in a drug addiction or alcohol treat-						
23	ment and rehabilitation program: and						

- 1 "(cc) a person who is incapable of complying
- 2 with the requirement under subclause (I) due to a
- 3 documented medical condition.
- 4 "(III) The Secretary shall require a project owner to
- 5 verify compliance with the requirement under this clause
- 6 by each person occupying a dwelling unit pursuant to a
- 7 preference under clause (i)(I) annually in conjunction with
- 8 reviews of income for purposes of determining eligibility for
- 9 assistance described in clause (i).
- 10 "(iv) A dwelling unit that is occupied by a person pur-
- 11 suant to a preference under clause (i)(I) may contain more
- 12 than one bedroom only if such additional bedrooms are oc-
- 13 cupied only by other persons who occupy such dwelling unit
- 14 pursuant to a preference under clause (i)(I).
- 15 "(v) The project owner shall terminate any occupancy
- 16 of a person pursuant to the preference under clause (i)(I)
- 17 upon the person attaining 25 years of age or upon substan-
- 18 tial noncompliance with the requirement under clause (iii),
- 19 except that nothing in this clause may be construed to pro-
- 20 hibit the occupancy in a project assisted under this para-
- 21 graph by, or the provision of rental assistance under this
- 22 paragraph for, any person, or to affect the eligibility of any
- 23 person for such occupancy or assistance, other than pursu-
- 24 ant to a preference under clause (i)(I).".

SEC. 5. EXCEPTIONS TO LIMITATIONS FOR PROJECT-BASED

- 2 **VOUCHER ASSISTANCE.**
- 3 (a) Percentage Limitation.—The first sentence of
- 4 clause (ii) of section 8(o)(13)(B) of the United States Hous-
- 5 ing Act of 1937 (42 U.S.C. 1437f(o)(13)(B)(ii)) is amended
- 6 by inserting before "or that" the following: "that house eligi-
- 7 ble children described in section 6(c)(4)(A)(iii) who comply
- 8 with the requirements under section 39(c),".
- 9 (b) Income-mixing Requirement.—Subclause (I) of
- 10 section 8(o)(13)(D)(ii) of the United States Housing Act of
- 11 1937 (42 U.S.C. 1437f(o)(13)(D)(ii)(I)) is amended by in-
- 12 serting after "elderly families" the following: ", to eligible
- 13 children described in section 6(c)(4)(A)(iii),".
- 14 SEC. 6. GUIDANCE REGARDING IMPLEMENTATION.
- 15 (a) In General.—The Secretary of Housing and
- 16 Urban Development jointly with the Secretary of Agri-
- 17 culture, in consultation with the Secretary of Health and
- 18 Human Services, shall develop guidance for public housing
- 19 agencies and owners of assisted housing regarding how to
- 20 correctly and efficiently implement and comply with the re-
- 21 quirements of this Act and the amendments made by this
- 22 Act and shall make such guidance available to such agencies
- 23 and owners.
- 24 (b) Consultation With HHS.—The Secretary of
- 25 Housing and Urban Development jointly with the Secretary
- 26 of Agriculture shall consult with the Secretary of Health

- 1 and Human Services to provide such information and guid-
- 2 ance to the Secretary of Health and Human Services as
- 3 may be necessary to facilitate such Secretary in informing
- 4 States and public child welfare agencies on how to correctly
- 5 and efficiently implement and comply with the require-
- 6 ments of this Act and the amendments made by this Act.

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