

## 116TH CONGRESS 2D SESSION

## S. 4140

To provide additional emergency funding for certain nutrition programs.

## IN THE SENATE OF THE UNITED STATES

July 1, 2020

Mr. Booker introduced the following bill; which was read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

## A BILL

To provide additional emergency funding for certain nutrition programs.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Local Food Assistance
- 5 and Resilient Markets Act of 2020" or the "Local FARM
- 6 Act of 2020".
- 7 SEC. 2. DEFINITION OF SECRETARY.
- 8 In this Act, the term "Secretary" means the Sec-
- 9 retary of Agriculture.
- 10 SEC. 3. SPECIALTY CROP BLOCK GRANTS.
- 11 (a) DEFINITIONS.—In this section:

1	(1) ELIGIBLE ENTITY.—The term "eligible enti-
2	ty'' means—
3	(A) an emergency feeding organization (as
4	defined in section 201A of the Emergency Food
5	Assistance Act of 1983 (7 U.S.C. 7501)); and
6	(B) a local or regional food enterprise, in-
7	cluding a farmers market, a food hub, an agri-
8	cultural cooperative, a producer association, a
9	nonprofit organization, and a for-profit entity
10	focused primarily on marketing locally grown
11	food.
12	(2) Program.—The term "program" means
13	the specialty crop block grant program established
14	under section 101 of the Specialty Crops Competi-
15	tiveness Act of 2004 (7 U.S.C. 1621 note; Public
16	Law 108–465).
17	(b) Grants.—
18	(1) In general.—The Secretary shall provide
19	grants to States under the program to award as sub-
20	grants to eligible entities to procure and distribute
21	specialty crops to needy persons at zero cost to those
22	persons.
23	(2) DISTRIBUTION REQUIREMENT.—Of the
24	grant amount provided to a State under paragraph

1	(1), a State shall use 50 percent to award subgrants
2	to eligible entities that purchase specialty crops—
3	(A) from small, beginning, and socially dis-
4	advantaged farmers or ranchers (as defined in
5	section 355(e) of the Consolidated Farm and
6	Rural Development Act (7 U.S.C. 2003(e)));
7	and
8	(B) that would otherwise be sold through
9	direct-to-consumer, direct-to-institution, direct-
10	to-retail, or direct-to-restaurant marketing
11	channels, including local and regional food en-
12	terprises such as food hubs, agricultural co-
13	operatives, and producer associations.
14	(c) USE OF FUNDS.—An eligible entity receiving a
15	subgrant under subsection (b)(1)—
16	(1) shall use not less than 50 percent of the
17	subgrant funds for specialty crop purchases; and
18	(2) may use the remaining subgrant funds for
19	transportation, storage, overhead, and investment in
20	cold storage infrastructure.
21	(d) Funding.—
22	(1) In general.—There is appropriated to the
23	Secretary, out of funds of the Treasury not other-
24	wise appropriated, \$1,000,000,000 to carry out this
25	section, to remain available until expended.

1	(2) Emergency designation.—
2	(A) In General.—The amounts provided
3	by this subsection are designated as an emer-
4	gency requirement pursuant to section 4(g) of
5	the Statutory Pay-As-You-Go Act of 2010 (2
6	U.S.C. 933(g)).
7	(B) DESIGNATION IN SENATE.—In the
8	Senate, this subsection is designated as an
9	emergency requirement pursuant to section
10	4112(a) of H. Con. Res. 71 (115th Congress),
11	the concurrent resolution on the budget for fis-
12	cal year 2018.
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13	SEC. 4. ONLINE SUPPLEMENTAL NUTRITION ASSISTANCE
13 14	PROGRAM.
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14 15	PROGRAM.
14 15	PROGRAM.  (a) Definition of Program.—In this section, the
14 15 16 17	PROGRAM.  (a) Definition of Program.—In this section, the term "program" means the supplemental nutrition assist-
14 15 16 17 18	PROGRAM.  (a) DEFINITION OF PROGRAM.—In this section, the term "program" means the supplemental nutrition assistance program established under the Food and Nutrition.
14 15 16 17	PROGRAM.  (a) DEFINITION OF PROGRAM.—In this section, the term "program" means the supplemental nutrition assistance program established under the Food and Nutrition Act of 2008 (7 U.S.C. 2011 et seq.).
14 15 16 17 18	PROGRAM.  (a) DEFINITION OF PROGRAM.—In this section, the term "program" means the supplemental nutrition assistance program established under the Food and Nutrition Act of 2008 (7 U.S.C. 2011 et seq.).  (b) Grants.—
14 15 16 17 18 19 20	PROGRAM.  (a) Definition of Program.—In this section, the term "program" means the supplemental nutrition assistance program established under the Food and Nutrition Act of 2008 (7 U.S.C. 2011 et seq.).  (b) Grants.—  (1) In general.—Not later than August 15,
14 15 16 17 18 19 20 21	PROGRAM.  (a) Definition of Program.—In this section, the term "program" means the supplemental nutrition assistance program established under the Food and Nutrition Act of 2008 (7 U.S.C. 2011 et seq.).  (b) Grants.—  (1) In General.—Not later than August 15, 2020, the Secretary, acting through the Administration.
14 15 16 17 18 19 20 21	PROGRAM.  (a) Definition of Program.—In this section, the term "program" means the supplemental nutrition assistance program established under the Food and Nutrition Act of 2008 (7 U.S.C. 2011 et seq.).  (b) Grants.—  (1) In General.—Not later than August 15, 2020, the Secretary, acting through the Administrator of the Food and Nutrition Service, shall dis-

1	(A) to increase the quantity of retailers
2	that accept and redeem program benefits on-
3	line; and
4	(B) to expand the capacity of retailers to
5	accept and redeem program benefits online.
6	(2) Priority for use of funds.—In using a
7	grant received under paragraph (1), a State agency
8	shall give priority, and use not less than 25 percent
9	of the grant funds, to assist—
10	(A) farmers markets, food hubs, agricul-
11	tural and consumer cooperatives, producer asso-
12	ciations, nonprofit organizations, and for-profit
13	entities focused primarily on marketing locally
14	grown food; and
15	(B) retailers in food deserts that sold less
16	than \$500,000 in food products in the pre-
17	ceding year.
18	(3) MAXIMUM AMOUNT.—The amount of a
19	grant distributed under paragraph (1) shall not ex-
20	ceed \$2,500,000.
21	(e) Funding.—
22	(1) In general.—There is appropriated to the
23	Secretary, out of amounts in the Treasury not other-
24	wise appropriated, \$100,000,000 to carry out sub-
25	section (b), to remain available until expended.

1	(2) Emergency designation.—
2	(A) In general.—The amounts provided
3	by this subsection are designated as an emer-
4	gency requirement pursuant to section 4(g) of
5	the Statutory Pay-As-You-Go Act of 2010 (2
6	U.S.C. 933(g)).
7	(B) DESIGNATION IN SENATE.—In the
8	Senate, this subsection is designated as an
9	emergency requirement pursuant to section
10	4112(a) of H. Con. Res. 71 (115th Congress),
11	the concurrent resolution on the budget for fis-
12	cal year 2018.
13	SEC. 5. TEMPORARY MODIFICATIONS TO MATCHING RE-
13	
14	QUIREMENTS UNDER CERTAIN NUTRITION
	QUIREMENTS UNDER CERTAIN NUTRITION PROGRAMS.
14	
14 15 16	PROGRAMS.
14 15 16 17	PROGRAMS.  (a) Access to Local Foods: Farm to School
14 15 16 17	PROGRAMS.  (a) Access to Local Foods: Farm to School Program.—Section 18(g)(4) of the Richard B. Russell
14 15 16 17	PROGRAMS.  (a) ACCESS TO LOCAL FOODS: FARM TO SCHOOL PROGRAM.—Section 18(g)(4) of the Richard B. Russell National School Lunch Act (42 U.S.C. 1769(g)(4)) is
14 15 16 17 18	PROGRAMS.  (a) Access to Local Foods: Farm to School Program.—Section 18(g)(4) of the Richard B. Russell National School Lunch Act (42 U.S.C. 1769(g)(4)) is amended—
14 15 16 17 18 19 20	PROGRAMS.  (a) Access to Local Foods: Farm to School Program.—Section 18(g)(4) of the Richard B. Russell National School Lunch Act (42 U.S.C. 1769(g)(4)) is amended—  (1) in subparagraph (A), by striking "The Fed-
14 15 16 17 18 19 20 21	PROGRAMS.  (a) Access to Local Foods: Farm to School Program.—Section 18(g)(4) of the Richard B. Russell National School Lunch Act (42 U.S.C. 1769(g)(4)) is amended—  (1) in subparagraph (A), by striking "The Federal" and inserting "Subject to subparagraph (C),
14 15 16 17 18 19 20 21	PROGRAMS.  (a) Access to Local Foods: Farm to School Program.—Section 18(g)(4) of the Richard B. Russell National School Lunch Act (42 U.S.C. 1769(g)(4)) is amended—  (1) in subparagraph (A), by striking "The Federal" and inserting "Subject to subparagraph (C), the Federal";

1	(3) by adding at the end the following:
2	"(C) Temporary Waiver.—
3	"(i) Definition of Covered Pe-
4	RIOD.—In this subparagraph, the term
5	'covered period' means the period begin-
6	ning on the date of enactment of the Local
7	FARM Act of 2020 and ending on the last
8	day of the second fiscal year beginning
9	after that date of enactment.
10	"(ii) Temporary Waiver.—During
11	the covered period, the Federal share of
12	costs for a project funded through a grant
13	awarded under this subsection shall equal
14	100 percent of the total cost of the
15	project.".
16	(b) Gus Schumacher Nutrition Incentive Pro-
17	GRAM.—Section 4405(b)(1)(C) of the Food, Conservation,
18	and Energy Act of 2008 (7 U.S.C. 7517(b)(1)(C)) is
19	amended—
20	(1) by striking "Except as provided in subpara-
21	graph (D)(iii)" and inserting the following:
22	"(i) In general.—Except as pro-
23	vided in clause (ii) and subparagraph
24	(D)(iii)"; and
25	(2) by adding at the end the following:

1	"(ii) Temporary reduction.—
2	"(I) Definition of covered
3	PERIOD.—In this clause, the term
4	'covered period' means the period be-
5	ginning on the date of enactment of
6	the Local FARM Act of 2020 and
7	ending on the last day of the second
8	fiscal year beginning after that date
9	of enactment.
10	"(II) TEMPORARY REDUCTION.—
11	During the covered period, the Fed-
12	eral share of the cost of carrying out
13	an activity under this subsection shall
14	not exceed 75 percent of the total cost
15	of the activity.".
16	(c) Community Food Projects.—Section 25(e) of
17	the Food and Nutrition Act of 2008 (7 U.S.C. 2034(e))
18	is amended—
19	(1) in paragraph (1), by striking "The Federal"
20	and inserting "Subject to paragraph (4), the Fed-
21	eral"; and
22	(2) by adding at the end the following:
23	"(4) Temporary waiver.—
24	"(A) Definition of Covered Period.—
25	In this paragraph, the term 'covered period'

1	means the period beginning on the date of en-
2	actment of the Local FARM Act of 2020 and
3	ending on the last day of the second fiscal year
4	beginning after that date of enactment.
5	"(B) Temporary reduction.—During
6	the covered period, the Federal share of the
7	cost of establishing or carrying out a commu-
8	nity food project under subsection (b) shall
9	equal 100 percent of the total cost of the
10	project.".
11	SEC. 6. LOCAL AGRICULTURE MARKET PROGRAM; BEGIN
1.0	NUNC EADMED AND DANCHED DEVEL ODMENI
12	NING FARMER AND RANCHER DEVELOPMENT
12	GRANT PROGRAM.
13	GRANT PROGRAM.
13 14	GRANT PROGRAM.  (a) Local Agriculture Market Program.—
13 14 15	GRANT PROGRAM.  (a) Local Agriculture Market Program.—  (1) In general.—There is appropriated for
13 14 15 16	GRANT PROGRAM.  (a) Local Agriculture Market Program.—  (1) In General.—There is appropriated for the Department of Agriculture, out of amounts in
13 14 15 16	GRANT PROGRAM.  (a) Local Agriculture Market Program.—  (1) In General.—There is appropriated for the Department of Agriculture, out of amounts in the Treasury not otherwise appropriated
113 114 115 116 117	GRANT PROGRAM.  (a) Local Agriculture Market Program.—  (1) In General.—There is appropriated for the Department of Agriculture, out of amounts in the Treasury not otherwise appropriated \$500,000,000 for fiscal year 2020, to remain avail-
13 14 15 16 17 18	GRANT PROGRAM.  (a) Local Agriculture Market Program.—  (1) In general.—There is appropriated for the Department of Agriculture, out of amounts in the Treasury not otherwise appropriated \$500,000,000 for fiscal year 2020, to remain available until expended, to carry out the Local Agriculture.
13 14 15 16 17 18 19 20	GRANT PROGRAM.  (a) Local Agriculture Market Program.—  (1) In General.—There is appropriated for the Department of Agriculture, out of amounts in the Treasury not otherwise appropriated \$500,000,000 for fiscal year 2020, to remain available until expended, to carry out the Local Agriculture Market Program established under section
13 14 15 16 17 18 19 20 21	(a) Local Agriculture Market Program.—  (1) In General.—There is appropriated for the Department of Agriculture, out of amounts in the Treasury not otherwise appropriated \$500,000,000 for fiscal year 2020, to remain available until expended, to carry out the Local Agriculture Market Program established under section 210A of the Agricultural Marketing Act of 1946 (7)

1	(A) \$100,000,000 shall be used to provide
2	grants under the program described in that
3	paragraph to recipients of grants under that
4	program that were awarded before the date of
5	enactment of this Act for projects to respond to
6	the COVID-19 pandemic;
7	(B) \$100,000,000 shall be used to provide
8	grants under the program described in that
9	paragraph to organizations that serve socially
10	disadvantaged farmers or ranchers (as defined
11	in section 355(e) of the Consolidated Farm and
12	Rural Development Act (7 U.S.C. 2003(e)));
13	(C) \$25,000,000 shall be used for grants
14	under paragraph (5) of section 210A(d) of the
15	Agricultural Marketing Act of 1946 (7 U.S.C.
16	1627c(d)) to carry out market rebuilding
17	projects authorized under paragraph (2)(K) of
18	that section; and
19	(D) \$25,000,000 shall be used for grants
20	under paragraph (6) of that section to carry
21	out those market rebuilding projects.
22	(3) Market rebuilding projects.—Section
23	210A(d)(2) of the Agricultural Marketing Act of
24	1946 (7 U.S.C. 1627c(d)(2)) is amended—

1	(A) in subparagraph (I), by striking "or"
2	at the end;
3	(B) in subparagraph (J)(ii), by striking
4	the period at the end and inserting "; or"; and
5	(C) by adding at the end the following:
6	"(K) to rebuild a market for a value-added
7	agricultural product that has been impacted by
8	COVID-19 during the period beginning on the
9	date of enactment of this subparagraph and
10	ending on the last day of the second fiscal year
11	beginning after that date of enactment.".
12	(4) Payments for Covid—19 Losses.—Section
13	210A(d) of the Agricultural Marketing Act of 1946
14	(7 U.S.C. 1627c(d)) is amended by adding at the
15	end the following:
16	"(7) Payments for covid—19 losses.—
17	"(A) IN GENERAL.—The Secretary may
18	make payments to entities eligible to receive a
19	grant under paragraph (5) or (6) that submit
20	to the Secretary an application at such time, in
21	such manner, and containing—
22	"(i) a description of how the business
23	of the applicant has been impacted by
24	COVID-19;

1	"(ii) a narrative explaining how the
2	applicant proposes to use those payments
3	to expand the capacity of the sales of the
4	applicant to properly package and sell agri-
5	cultural products to consumers; and
6	"(iii) such other information as the
7	Secretary may require.
8	"(B) Applicability of limitations.—A
9	payment under this paragraph shall not be sub-
10	ject to the limitations specified in subpara-
11	graphs (D) and (E) of paragraph (5) or (6), as
12	applicable.".
13	(b) Waiver of Matching Funds Require-
14	MENTS.—
15	(1) Definition of Covered Period.—In this
16	subsection, the term "covered period" means the pe-
17	riod beginning on the date of enactment of this Act
18	and ending on the last day of the second fiscal year
19	beginning after that date of enactment.
20	(2) Value-added producer grants.—Sub-
21	paragraph (E) of section 210A(d)(5) of the Agricul-
22	tural Marketing Act of 1946 (7 U.S.C. 1627c(d)(5))
23	shall not apply to a grant awarded under that sec-
24	tion during the covered period.

1	(3) Farmers' markets and local food pro-
2	MOTION PROGRAM.—Subparagraph (E) of section
3	210A(d)(6) of the Agricultural Marketing Act of
4	1946 (7 U.S.C. 1627c(d)(6)) shall not apply to a
5	grant awarded under that section during the covered
6	period.
7	(4) Regional Partnerships.—Paragraph (4)
8	of section 210A(e) of the Agricultural Marketing Act
9	of 1946 (7 U.S.C. 1627c(e)) shall not apply to a
10	grant awarded under that section during the covered
11	period.
12	(5) Beginning farmer and rancher devel-
13	OPMENT GRANT PROGRAM.—Paragraph (5) of sec-
14	tion 2501(d) of the Food, Agriculture, Conservation,
15	and Trade Act of 1990 (7 U.S.C. 2279(d)) shall not
16	apply to a grant awarded under that section during
17	the covered period.
18	SEC. 7. FARM MICROLOANS.
19	Section 313(c) of the Consolidated Farm and Rural
20	Development Act (7 U.S.C. 1943(c)) is amended—
21	(1) in paragraph (2), by striking "\$50,000"
22	and inserting "\$100,000"; and
23	(2) by adding at the end the following:
24	"(5) COVID-19 RESPONSE.—
25	"(A) Definitions.—In this paragraph:

1	"(i) COVERED MICROLOAN.—The
2	term 'covered microloan' means a direct or
3	guaranteed microloan under this sub-
4	section—
5	"(I) that is outstanding as of the
6	date of enactment of this paragraph;
7	or
8	"(II) that is made or guaranteed
9	by the Secretary during the covered
10	period.
11	"(ii) COVERED PERIOD.—The term
12	'covered period' means the period begin-
13	ning on the date of enactment of this para-
14	graph and ending on the last day of the
15	second fiscal year beginning after the date
16	on which the public health emergency de-
17	clared by the Secretary of Health and
18	Human Services under section 319 of the
19	Public Health Service Act (42 U.S.C.
20	247d) on January 31, 2020, with respect
21	to COVID-19 is lifted.
22	"(B) Exemptions.—
23	"(i) Prohibition of Loans for
24	BORROWERS THAT HAVE RECEIVED DEBT
25	FORGIVENESS.—Notwithstanding section

1	373(b)(1), a borrower shall not be ineli-
2	gible to receive a covered microloan be-
3	cause the borrower has received debt for-
4	giveness described in subparagraph (A) or
5	(B) of that section.
6	"(ii) Prohibition on delinquent
7	BORROWERS OBTAINING LOANS.—Notwith-
8	standing section 373(a) or any other provi-
9	sion of law, a borrower shall not be ineli-
10	gible to receive a covered microloan be-
11	cause the borrower is delinquent on any
12	loan made or guaranteed under this title or
13	any other Federal law.
14	"(iii) Requirement to be unable
15	TO OBTAIN CREDIT ELSEWHERE.—Not-
16	withstanding sections $302(a)(1)(D)$
17	311(a)(1)(D), and 333(1)(A), a borrower
18	shall not be required to demonstrate an in-
19	ability to obtain sufficient credit elsewhere
20	to be eligible to receive a covered
21	microloan.
22	"(iv) Citizenship requirement.—
23	Notwithstanding sections 302(a)(1)(A) and

311(a)(1)(A), a borrower shall not be re-

24

1	quired to be a citizen of the United States
2	to receive a covered microloan.
3	"(v) Acceptable credit history
4	REQUIREMENT.—Notwithstanding any
5	other provision of this title, a borrower
6	shall not be ineligible to receive a covered
7	microloan because the borrower has a lack
8	of an acceptable credit history.
9	"(C) Extension of Terms; interest as-
10	SISTANCE.—
11	"(i) Extension of terms.—The
12	Secretary shall extend the term of a cov-
13	ered microloan for a period of 10 years at
14	an interest rate of—
15	"(I) 1 percent or less; or
16	"(II) in the case of guaranteed
17	covered microloan under clause (ii),
18	zero percent.
19	"(ii) Interest assistance for
20	GUARANTEED MICROLOANS.—
21	"(I) IN GENERAL.—The Sec-
22	retary shall enter into contracts under
23	section 351 to reduce the interest rate
24	paid by a borrower on a guaranteed
25	covered microloan to zero percent for

1	the remaining term of the guaranteed
2	covered microloan.
3	"(II) Exemption of require-
4	MENT TO BE UNABLE TO OBTAIN
5	CREDIT ELSEWHERE.—Notwith-
6	standing section 351(b)(1)(A), a bor-
7	rower shall not be required to dem-
8	onstrate an inability to obtain suffi-
9	cient credit elsewhere to be eligible for
10	an interest rate reduction described in
11	subclause (I).
12	"(D) DIRECT APPROPRIATION.—There is
13	appropriated for the Department of Agri-
14	culture, out of amounts in the Treasury not
15	otherwise appropriated, \$350,000,000 for each
16	fiscal year during the covered period to make
17	and guarantee microloans under this sub-
18	section.
19	"(6) Priority.—In making and guaranteeing
20	microloans under this subsection, the Secretary shall
21	give priority to—
22	"(A) beginning farmers or ranchers;
23	"(B) socially disadvantaged farmers or
24	ranchers (as defined in section 355(e)); and

1	"(C) owners or operators of niche or non-
2	traditional farm operations, as defined by the
3	Secretary.".

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