

#### 116TH CONGRESS 1ST SESSION

# H. R. 601

To increase the number of manufacturers registered under the Controlled Substances Act to manufacture cannabis for legitimate research purposes, to authorize health care providers of the Department of Veterans Affairs to provide recommendations to veterans regarding participation in federally approved cannabis clinical trials, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

January 16, 2019

Mr. Gaetz (for himself, Mr. Soto, Mr. Panetta, Mr. Buck, and Ms. Degette) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on the Judiciary, and Veterans' Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To increase the number of manufacturers registered under the Controlled Substances Act to manufacture cannabis for legitimate research purposes, to authorize health care providers of the Department of Veterans Affairs to provide recommendations to veterans regarding participation in federally approved cannabis clinical trials, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

### 1 SECTION 1. SHORT TITLE.

| 2  | This Act may be cited as the "Medical Cannabis Re-   |
|----|--|
| 3  | search Act of 2019".                                 |
| 4  | SEC. 2. INCREASING THE NUMBER OF FEDERALLY REG-      |
| 5  | ISTERED MANUFACTURERS OF CANNABIS                    |
| 6  | FOR LEGITIMATE RESEARCH PURPOSES.                    |
| 7  | (a) In General.—Section 303 of the Controlled        |
| 8  | Substances Act (21 U.S.C. 823) is amended—           |
| 9  | (1) by redesignating subsection (k) as sub-          |
| 10 | section (l); and                                     |
| 11 | (2) by inserting after subsection (j) the fol-       |
| 12 | lowing:  |
| 13 | "(k) Registration of Manufacturers of Can-           |
| 14 | NABIS FOR LEGITIMATE RESEARCH PURPOSES.—             |
| 15 | "(1) In general.—Any manufacturer of can-            |
| 16 | nabis for research shall obtain a separate registra- |
| 17 | tion under this subsection for that purpose—         |
| 18 | "(A) annually; or                                    |
| 19 | "(B) for a longer period as determined               |
| 20 | necessary by the Attorney General to supply          |
| 21 | cannabis for the full duration of a particular       |
| 22 | multi-year study for legitimate research pur-        |
| 23 | poses.   |
| 24 | "(2) Adequate and uninterrupted sup-                 |
| 25 | PLY.—  |

"(A) ANNUAL ASSESSMENT.—On an annual basis, the Attorney General shall assess whether there is an adequate and uninterrupted supply of cannabis for legitimate research purposes.

"(B) Initial Year.—Not later than 1 year after the date of enactment of the Medical Cannabis Research Act of 2019, of the applicants meeting the requirements of this Act, the Attorney General shall register under subsection (a) and this subsection at least 3 applicants to manufacture cannabis for legitimate research purposes in addition to any manufacturers that are registered under subsection (a) to manufacture cannabis as of the date of enactment of the Medical Cannabis Research Act of 2019.

"(C) Subsequent years.—For calendar year 2019 and each subsequent calendar year, of the applicants meeting the requirements of this Act, the Attorney General shall register (including any registration renewal) under subsection (a) and this subsection at least 4 applicants to manufacture cannabis for legitimate research purposes.

| 1  | "(3) Requirements.—A manufacturer reg-           |
|----|--|
| 2  | istered under this subsection shall—             |
| 3  | "(A) comply with all applicable require-         |
| 4  | ments of this Act;                               |
| 5  | "(B) limit the transfer and sale of any          |
| 6  | cannabis manufactured pursuant to this sec-      |
| 7  | tion—  |
| 8  | "(i) to researchers who are registered           |
| 9  | under this Act to conduct research with          |
| 10 | controlled substances in schedule I; and         |
| 11 | "(ii) for purposes of use in preclinical         |
| 12 | research or in a clinical investigation pur-     |
| 13 | suant to an investigational new drug ex-         |
| 14 | emption under 505(i) of the Federal Food,        |
| 15 | Drug, and Cosmetic Act;                          |
| 16 | "(C) have completed the application and          |
| 17 | review process under subsection (a) for the bulk |
| 18 | manufacture of controlled substances in sched-   |
| 19 | ule I;   |
| 20 | "(D) have established and begun operation        |
| 21 | of a process for storage and handling of con-    |
| 22 | trolled substances in schedule I, including for  |
| 23 | inventory control and monitoring security;       |
| 24 | "(E) have the ability to provide at least 10     |
| 25 | unique plant cultivars to ensure plant diversity |

| 1  | and scale up to produce bulk plant material on         |
|----|--|
| 2  | an uninterrupted basis sufficient to supply fore-      |
| 3  | casted demand;   |
| 4  | "(F) be licensed, by each State in which               |
| 5  | the manufacturer conducts its operations pursu-        |
| 6  | ant to this subsection, to manufacture cannabis;       |
| 7  | "(G) have completed a criminal back-                   |
| 8  | ground check for all personnel involved in the         |
| 9  | operations of the manufacturer pursuant to this        |
| 10 | subsection to confirm that such personnel have         |
| 11 | no conviction for a violent felony; and                |
| 12 | "(H) have the ability to test for and isolate          |
| 13 | at least 12 cannabinoids for the purposes of           |
| 14 | producing specific products for specific studies       |
| 15 | by compounding pharmacists or others, label-           |
| 16 | ing, and chemical consistency.                         |
| 17 | "(4) Application contents.—As part of an               |
| 18 | application to be registered under this subsection, an |
| 19 | applicant shall include a written explanation of how   |
| 20 | the applicant's proposed manufacture of cannabis       |
| 21 | would augment the Nation's supply of cannabis for      |
| 22 | legitimate research purposes.                          |
| 23 | "(5) Process.—Not later than 1 year after the          |
| 24 | date on which the Attorney General receives an ap-     |
| 25 | plication to be registered under this section to man-  |

| 1  | ufacture cannabis for research, the Attorney General    |
|----|---|
| 2  | shall—  |
| 3  | "(A) grant, or initiate proceedings under               |
| 4  | section 304(c) to deny, the application; or             |
| 5  | "(B) request supplemental information                   |
| 6  | from the applicant.                                     |
| 7  | "(6) Rule of construction on registra-                  |
| 8  | TION FOR PURPOSES OTHER THAN RESEARCH.—                 |
| 9  | Nothing in this subsection shall be construed to af-    |
| 10 | fect the provisions of this section prohibiting or oth- |
| 11 | erwise pertaining to registration of manufacturers of   |
| 12 | cannabis for purposes other than research, including    |
| 13 | for purposes of strictly commercial endeavors funded    |
| 14 | by the private sector and aimed at drug product de-     |
| 15 | velopment.  |
| 16 | "(7) No discriminatory treatment by fed-                |
| 17 | ERAL GOVERNMENT.—Notwithstanding any other              |
| 18 | provision of law, no Federal department or agency       |
| 19 | shall deny or limit any funding, other assistance, li-  |
| 20 | censing, or other privilege with respect to any person  |
| 21 | on the basis that such person is, or is legally receiv- |
| 22 | ing cannabis from, a manufacturer of cannabis that      |
| 23 | is—   |
| 24 | "(A) registered under this subsection; and              |

| 1  | "(B) in compliance with the requirements               |
|----|--|
| 2  | of this Act.   |
| 3  | "(8) Special rule.—If cannabis, or any com-            |
| 4  | ponent thereof, is placed in a schedule other than     |
| 5  | schedule I, the Attorney General may, as the Attor-    |
| 6  | ney General determines appropriate—                    |
| 7  | "(A) treat the reference to 'subsection (a)'           |
| 8  | in paragraph (2)(C) of this subsection as a ref-       |
| 9  | erence to subsection (d); and                          |
| 10 | "(B) treat the references to schedule I in             |
| 11 | paragraph (3) as references to the appropriate         |
| 12 | schedule.  |
| 13 | "(9) Definition.—In this subsection, the term          |
| 14 | 'legitimate research purposes' has the meaning given   |
| 15 | to such term for purposes of subsection (a)(1).".      |
| 16 | (b) Transitional Provisions.—                          |
| 17 | (1) Current registrants.—Notwithstanding               |
| 18 | paragraph (1) of section 303(k) of the Controlled      |
| 19 | Substances Act, as added by subsection (a), any        |
| 20 | manufacturer that is registered under section 303(a)   |
| 21 | of the Controlled Substances Act (21 U.S.C. 823(a))    |
| 22 | to manufacture cannabis as of the date of enactment    |
| 23 | of this Act shall not be required to obtain a separate |
| 24 | registration under such section 303(k) for the 1-year  |
| 25 | period following the date of enactment of this Act.    |

| 1  | (2) Pending applications.—Except as pro-              |
|----|---|
| 2  | vided in paragraph (1), the Attorney General of the   |
| 3  | United States shall grant or deny, in accordance      |
| 4  | with section 303 of the Controlled Substances Act     |
| 5  | (21 U.S.C. 823), as amended by subsection (a), each   |
| 6  | application to manufacture cannabis to supply re-     |
| 7  | searchers in the United States that was submitted—    |
| 8  | (A) pursuant to the policy statement enti-            |
| 9  | tled "Applications To Become Registered Under         |
| 10 | the Controlled Substances Act To Manufacture          |
| 11 | Marijuana To Supply Researchers in the United         |
| 12 | States" published by the Drug Enforcement             |
| 13 | Administration in the Federal Register on Au-         |
| 14 | gust 12, 2016 (81 Fed. Reg. 53846); and               |
| 15 | (B) before the date of enactment of this              |
| 16 | Act.  |
| 17 | (c) Technical Amendment.—Section 102(16) of           |
| 18 | the Controlled Substances Act (21 U.S.C. 802(16)) is  |
| 19 | amended by inserting after "The term 'marihuana'" the |
| 20 | following: "or 'marijuana' or 'cannabis'".            |

| 1  | SEC. 3. PROVISION BY DEPARTMENT OF VETERANS AF-            |
|----|--|
| 2  | FAIRS HEALTH CARE PROVIDERS OF INFOR-                      |
| 3  | MATION REGARDING VETERAN PARTICIPA-                        |
| 4  | TION IN FEDERALLY APPROVED CANNABIS                        |
| 5  | CLINICAL TRIALS.   |
| 6  | (a) Provision of Information and Forms.—Not-               |
| 7  | withstanding any other provision of law, health care pro-  |
| 8  | viders of the Department of Veterans Affairs may—          |
| 9  | (1) provide information to veterans regarding              |
| 10 | participation in federally approved cannabis clinical      |
| 11 | trials; and  |
| 12 | (2) complete forms relating to such participa-             |
| 13 | tion.  |
| 14 | (b) RECEIPT OF INFORMATION.—Health care pro-               |
| 15 | viders and other employees of the Department may accept    |
| 16 | information regarding federally approved cannabis clinical |
| 17 | trials provided by individuals who are not employed by the |
| 18 | Department who are researchers registered under the        |
| 19 | Controlled Substances Act (21 U.S.C. 801 et seq.) to con-  |
| 20 | duct research with controlled substances in schedule I of  |
| 21 | section 202(e) of such Act (21 U.S.C. 812(e)).             |
| 22 | (c) Research.—The Secretary of Veterans Affairs            |
| 23 | may conduct research on cannabis if the employees of the   |
| 24 | Department who are conducting such research are re-        |
| 25 | searchers registered under the Controlled Substances Act   |
| 26 | (21 U.S.C. 801 et seq.) to conduct research with con-      |

- 1 trolled substances in schedule I of section 202(c) of such
- 2 Act (21 U.S.C. 812(c)).

 $\bigcirc$