

116TH CONGRESS 1ST SESSION

H. R. 3106

To require a joint domestic terrorism report, establish within the Department of Homeland Security a National Center for the Study of Domestic Terrorism, authorize research within the Department of Homeland Security on current trends in domestic terrorism, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 5, 2019

Mr. Thompson of Mississippi (for himself, Ms. Jackson Lee, Mr. Langevin, Mr. Richmond, Mr. Payne, Miss Rice of New York, Mr. Correa, Ms. Underwood, Mr. Rose of New York, Ms. Slotkin, Mr. Cleaver, Mr. Green of Texas, Ms. Clarke of New York, Ms. Titus, Mrs. Watson Coleman, Ms. Barragán, Mrs. Demings, Ms. Torres Small of New Mexico, and Mr. Pascrell) introduced the following bill; which was referred to the Committee on Homeland Security, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To require a joint domestic terrorism report, establish within the Department of Homeland Security a National Center for the Study of Domestic Terrorism, authorize research within the Department of Homeland Security on current trends in domestic terrorism, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Domestic Terrorism
- 3 Documentation and Analysis of Threats in America Act"
- 4 or the "Domestic Terrorism DATA Act".

5 SEC. 2. DEFINITIONS.

- 6 In this Act:
- 7 (1) APPROPRIATE CONGRESSIONAL COMMIT-
- 8 TEES.—The term "appropriate congressional com-
- 9 mittees" means the Committee on Homeland Secu-
- 10 rity, the Committee on the Judiciary, and the Per-
- 11 manent Select Committee on Intelligence of the
- House of Representatives and the Committee on
- 13 Homeland Security and Governmental Affairs, the
- 14 Committee on the Judiciary, and the Select Com-
- mittee on Intelligence of the Senate.
- 16 (2) DIRECTOR.—The term "Director" means
- the Director of the Federal Bureau of Investigation.
- 18 (3) Domestic Terrorism.—The term "domes-
- tic terrorism" has the meaning given the term in
- section 2331 of title 18, United States Code.
- 21 (4) HATE CRIME.—The term "hate crime"
- means criminal offenses committed in violation of
- 23 sections 241, 245, 247, and 249 of title 18, United
- States Code, and section 3631 of title 42, United
- 25 States Code.

- 1 (5) HISPANIC-SERVING INSTITUTION.—The 2 term "Hispanic-serving institution" has the meaning 3 given such term in section 502(a) of the Higher 4 Education Act of 1965 (20 U.S.C. 1101a(a)).
 - (6) HISTORICALLY BLACK COLLEGES AND UNI-VERSITIES.—The term "historically black colleges and universities" means a part B institution described in section 322(2) of the Higher Education Act of 1965 (20 U.S.C. 1061(2)).
 - (7) Institution of Higher Education.—The term "institution of higher education" has the meaning given such term in section 101 of the Higher Education Act of 1965 (20 U.S.C. 1001).
 - (8) International terrorism" has the meaning given such term in section 2331 of title 18, United States Code.
 - (9) MINORITY-SERVING INSTITUTIONS.—The term "minority-serving institutions" means an institution of higher education described in section 371(a) of the Higher Education Act of 1965 (20 U.S.C. 1067q(a)).
 - (10) Online platform.—The term "online platform" means any public-facing website, web application, or digital application, including a mobile

- application, and includes a social network, an ad
 network, a search engine, or an email service.
 - (11) PERSONALLY IDENTIFIABLE INFORMATION.—The term "personally identifiable information" means any information about an individual elicited, collected, stored, or maintained by an agency, including the following:
 - (A) Any information that can be used to distinguish or trace the identity of an individual, such as a name, a social security number, a date and place of birth, a mother's maiden name, or biometric records.
 - (B) Any other information that is linked or linkable to an individual, such as medical, educational, financial, or employment information.
 - (12) Secretary.—The term "Secretary" means the Secretary of Homeland Security.
 - (13) TRIBALLY CONTROLLED COLLEGE OR UNI-VERSITY.—The term "tribally controlled college or university" has the meaning given such term in section 2 of the Tribally Controlled Colleges and Universities Assistance Act of 1978 (25 U.S.C. 1801).

TITLE I—FEDERAL EFFORTS AGAINST DOMESTIC TERRORISM

3	SEC. 101. JOINT DOMESTIC TERRORISM REPORT.
4	(a) Annual Report Required.—Not later than
5	180 days after the date of the enactment of this Act and
6	annually thereafter for five years, the Secretary, the Attor-
7	ney General, and the Director shall submit to the Comp-
8	troller General of the United States and the appropriate
9	congressional committees a joint report on domestic ter-
10	rorism.
11	(b) Contents.—
12	(1) In General.—Each report submitted
13	under subsection (a) shall include the following:
14	(A) All guidance, policy memos, and re-
15	lated documents regarding the following:
16	(i) The criteria for opening a domestic
17	terrorism investigation, including any
18	standards of proof required before opening
19	such investigation.
20	(ii) Sharing of domestic terrorism in-
21	formation across law enforcement agencies.
22	(iii) Federal requirements and compli-
23	ance with privacy, civil rights, and civil lib-
24	erties policies and protections, including
25	protections against the public release of

the names or personally identifiable information of individuals involved in incidents, investigations, indictments, prosecutions, or convictions for which data is reported under this section.

- (B) A description of the methodology utilized to identify domestic terrorism investigative classifications (including any subcategories) and to assign an investigative classification (including any subcategory) to a domestic terrorism incident.
- (C) The information required under paragraph (2).
- (2) Information on domestic terrorism.—
 Except as provided in subparagraph (A), each report submitted under subsection (a) shall include information on domestic terrorism incidents, including, with respect to each investigative classification (including any subcategory) of each such incident, the number and type of actual and attempted property crimes, the number and type of actual and attempted attacks on persons, the number of people injured, and the number of people killed, and—
- (A) in the first such report, data on incidents or attempted incidents of domestic ter-

1 rorism that have occurred in the United States 2 since April 19, 1995, disaggregated by fiscal 3 year, including, with respect to each such inci-4 dent, the number and type of property crimes, the number and type of actual and attempted 6 attacks on persons, the number of people in-7 jured, and number of people killed; and 8 (B) in each subsequent report for the pre-9

- ceding fiscal year—
 - (i) data on incidents or attempted incidents of domestic terrorism that occurred in the United States, including, with respect to each such incident, the number and type of actual and attempted property crimes, the number and type of actual and attempted attacks on persons, the number of people injured, and the number of people killed; and

(ii) the number of—

(I) assessments, preliminary investigations, and full investigations with a domestic terrorism nexus initiated by the Federal Bureau of Investigation, including the number of such investigations associated with each do-

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	mestic terrorism investigative classi-
2	fication (including any subcategories),
3	and the number of such investigations
4	that were initiated as a result of a
5	hate crime investigation;
6	(II) indictments with a domestic
7	terrorism nexus, including the number
8	of such indictments associated with
9	each domestic terrorism investigative
10	classification (including any subcat-
11	egories), and an explanation of each
12	such indictment;
13	(III) prosecutions with a domes-
14	tic terrorism nexus, including the
15	number of such prosecutions associ-
16	ated with each domestic terrorism in-
17	vestigative classification (including
18	any subcategories), and an expla-
19	nation of each such prosecution; and
20	(IV) convictions with a domestic
21	terrorism nexus, including the number
22	of such convictions associated with
23	each domestic terrorism investigative
24	classification (including any subcat-

1	egories), and an explanation of each
2	such conviction; and
3	(iii) the number of full-time staff, in-
4	cluding position descriptions, employed by
5	the Department of Homeland Security and
6	the Department of Justice to handle do-
7	mestic terrorism-related matters described
8	in subclauses (I) through (IV) of clause
9	(ii).
10	(c) FORMAT.—The information required pursuant to
11	subclauses (I) through (IV) of subsection $(b)(2)(B)(ii)$
12	may be provided in a format that uses the marking associ-
13	ated with the Central Records System or any successor
14	system.
15	(d) Information Quality.—Each report submitted
16	under subsection (a) shall comply with the guidelines
17	issued by the Director of the Office of Management and
18	Budget pursuant to section 515 of title V of the Consoli-
19	dated Appropriations Act, 2001 (Public Law 106–554;
20	114 Stat. 2763A–154) (commonly referred to as the
21	"Data Quality Act").
22	(e) Classification and Public Release.—Each
23	report submitted under subsection (a) shall be—
24	(1) unclassified with a classified annex only if
25	necessary; and

1	(2) in the case of the unclassified portion of
2	each such report, posted on the public websites of
3	the Department of Homeland Security, the Depart-
4	ment of Justice, and the Federal Bureau of Inves-
5	tigation.
6	SEC. 102. ANNUAL COMPTROLLER GENERAL AUDIT OF
7	JOINT REPORT ON DOMESTIC TERRORISM.
8	(a) Reviews Required.—Not later than 180 days
9	after each submission of a joint report on domestic ter-
10	rorism under section 101(a) and for five years thereafter,
11	the Comptroller General of the United States shall submit
12	to the appropriate congressional committees an audit of
13	each such report.
14	(b) Elements of Review.—In conducting each
15	audit under subsection (a), the Comptroller General of the
16	United States shall—
17	(1) use standard methodology and reporting
18	formats in order to identify, demonstrate, and dis-
19	play any changes over time, including relating to the
20	number of investigations, indictments, prosecutions,
21	convictions, and full-time staff between report sub-
22	missions;
23	(2) evaluate adherence to such standard meth-
24	odology and the privacy, civil rights, and civil lib-

1	erties policies and protections set forth in section
2	101(b)(1)(B)(iii);
3	(3) evaluate all guidance, policy memos, and re-
4	lated documents utilized to decide to initiate inves-
5	tigations with a domestic terrorism nexus; and
6	(4) include any other subject matter the Comp-
7	troller General determines appropriate.
8	(c) Access to Relevant Data.—The Attorney
9	General, the Director, and the Secretary shall ensure that
10	the Comptroller General of the United States has access
11	to all data necessary to conduct each audit under sub-
12	section (a).
13	TITLE II—HOMELAND SECURITY
13 14	TITLE II—HOMELAND SECURITY EFFORTS AGAINST DOMESTIC
14	EFFORTS AGAINST DOMESTIC
141516	EFFORTS AGAINST DOMESTIC TERRORISM
14 15 16 17	EFFORTS AGAINST DOMESTIC TERRORISM SEC. 201. NATIONAL CENTER FOR THE STUDY OF DOMES-
14 15 16 17 18	EFFORTS AGAINST DOMESTIC TERRORISM SEC. 201. NATIONAL CENTER FOR THE STUDY OF DOMESTIC TERRORISM.
14 15	EFFORTS AGAINST DOMESTIC TERRORISM SEC. 201. NATIONAL CENTER FOR THE STUDY OF DOMESTIC TERRORISM. (a) INCLUSION OF CRITERIA FOR DESIGNATION.—
14 15 16 17 18	EFFORTS AGAINST DOMESTIC TERRORISM SEC. 201. NATIONAL CENTER FOR THE STUDY OF DOMESTIC TERRORISM. (a) INCLUSION OF CRITERIA FOR DESIGNATION.— Subparagraph (B) of section 308(b)(2) of the Homeland
14 15 16 17 18 19 20	EFFORTS AGAINST DOMESTIC TERRORISM SEC. 201. NATIONAL CENTER FOR THE STUDY OF DOMESTIC TERRORISM. (a) INCLUSION OF CRITERIA FOR DESIGNATION.— Subparagraph (B) of section 308(b)(2) of the Homeland Security Act of 2002 (6 U.S.C. 188(b)(2)) is amended—
14 15 16 17 18 19 20 21	EFFORTS AGAINST DOMESTIC TERRORISM SEC. 201. NATIONAL CENTER FOR THE STUDY OF DOMESTIC TERRORISM. (a) INCLUSION OF CRITERIA FOR DESIGNATION.— Subparagraph (B) of section 308(b)(2) of the Homeland Security Act of 2002 (6 U.S.C. 188(b)(2)) is amended— (1) in the matter preceding clause (i), by strik-

1 (2) by adding at the end the following new 2 clause: "(xv) Domestic terrorism.". 3 4 (b) ESTABLISHMENT.—The Secretary, acting 5 through the Under Secretary for Science and Technology of the Department of Homeland Security, shall establish 6 in the Department a National Center for the Study of Do-8 mestic Terrorism to conduct research and education activities relating to the following: 10 (1) Establishment of a public database of ac-11 tual and attempted acts of domestic terrorism that 12 does not include non-public personally identifiable 13 information. 14 (2) Advanced research regarding current and 15 emerging trends in domestic terrorism. 16 (c) Lead Institution; Consortium.—The Secretary, acting through the Under Secretary for Science 17 18 and Technology of the Department of Homeland Security, 19 shall select an institution of higher education to serve as

25 retary determines meet the criteria for selection to develop

the lead institution participating in the National Center

for the Study of Domestic Terrorism established pursuant

to subsection (a) and, such lead institution shall, at the

direction of the Under Secretary, execute agreements with

other institutions of higher education that the Under Sec-

20

21

- 1 a consortium to assist in accomplishing the goals of the
- 2 National Center for the Study of Domestic Terrorism es-
- 3 tablished under subsection (b).
- 4 (d) Representation.—In selecting an institution of
- 5 higher education for participation in the consortium re-
- 6 ferred to in subsection (c), the Secretary shall ensure par-
- 7 ticipation from a representative number of historically
- 8 black colleges and universities, Hispanic-serving institu-
- 9 tions, and tribally controlled colleges and universities.
- 10 (e) Privacy.—The non-public personally identifiable
- 11 information of any individual involved in any activity with
- 12 respect to which data is included in the database estab-
- 13 lished under subsection (a) may not be released to the
- 14 public.
- 15 (f) Annual Reports.—The lead institution under
- 16 subsection (c) shall submit to the Under Secretary for
- 17 Science and Technology of the Department of Homeland
- 18 Security an annual report setting forth the activities of
- 19 the National Center for the Study of Domestic Terrorism
- 20 for the prior year, including symposia, trainings, and pub-
- 21 lications, as well as the contributions of consortium part-
- 22 ners with respect to each activity. The Under Secretary
- 23 for Science and Technology shall submit to the Committee
- 24 on Homeland Security of the House of Representatives
- 25 and the Committee on Homeland Security and Govern-

- 1 mental Affairs of the Senate each such annual report, to-
- 2 gether with information on expenditures of funding for the
- 3 National Center for the Study of Domestic Terrorism.
- 4 SEC. 202. RESEARCH ON DOMESTIC TERRORISM.
- 5 (a) IN GENERAL.—The Secretary, acting through the
- 6 Under Secretary for Science and Technology of the De-
- 7 partment of Homeland Security, shall research current
- 8 and emerging trends in domestic terrorism.
- 9 (b) Report.—Not later than 180 days after the date
- 10 of enactment of this Act and annually thereafter, the
- 11 Under Secretary for Science and Technology of the De-
- 12 partment of Homeland Security shall submit to the Com-
- 13 mittee on Homeland Security of the House of Representa-
- 14 tives and the Committee on Homeland Security and Gov-
- 15 ernmental Affairs of the Senate a report on international
- 16 terrorism with a nexus, including an ideological or other
- 17 relationship, with a current trend in domestic terrorism
- 18 in the United States. Each such report shall take into con-
- 19 sideration acts that resulted in indictment, prosecution, or
- 20 conviction, and any patterns among such terrorist acts.
- 21 (c) Contents.—Each report submitted under sub-
- 22 section (b) shall include the following:
- 23 (1) Information on international terrorism with
- 24 ideological, financial, logistical, or other connections
- to domestic terrorism.

- 1 (2) Information on trends in the use of online 2 platforms for such terrorism.
 - (3) Strategies that foreign governments have undertaken to counter such terrorism.
- 5 (4) The potential benefits and risks of imple-6 menting such strategies in the United States, includ-7 ing any potential harm to local communities, pri-8 vacy, civil rights, civil liberties, and safety.

9 TITLE III—AUTHORIZATION OF 10 APPROPRIATIONS

11 SEC. 301. AUTHORIZATION OF APPROPRIATIONS.

12 There are authorized to be appropriated \$20,000,000 for each of fiscal years 2020 through 2026 to carry out this Act, of which \$1,000,000 is authorized to be appro-14 priated for each of such fiscal years for the completion of the joint reports on domestic terrorism under section 16 17 101, \$18,000,000 is authorized to be appropriated for 18 each of such fiscal years for the National Center for the 19 Study of Domestic Terrorism established in the Depart-20 ment of Homeland Security pursuant to section 201, and 21 \$1,000,000 is authorized to be appropriated for each of such fiscal years to carry out section 202.

 \bigcirc

3