

115TH CONGRESS 1ST SESSION H.R. 1903

To improve compliance with mine safety and health laws, empower miners to raise safety concerns, prevent future mine tragedies, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

April 5, 2017

Mr. Scott of Virginia (for himself, Mr. Takano, Mr. Courtney, and Ms. Wilson of Florida) introduced the following bill; which was referred to the Committee on Education and the Workforce

A BILL

- To improve compliance with mine safety and health laws, empower miners to raise safety concerns, prevent future mine tragedies, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
 - 4 (a) Short Title.—This Act may be cited as the
 - 5 "Robert C. Byrd Mine Safety Protection Act of 2017".
 - 6 (b) Table of Contents.—The table of contents for
 - 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. References.

TITLE I—ADDITIONAL INSPECTION AND INVESTIGATION AUTHORITY

- Sec. 101. Independent accident investigations.
- Sec. 102. Subpoena authority and miner rights during inspections and investigations.
- Sec. 103. Designation of miner representative.
- Sec. 104. Additional amendments relating to inspections and investigations.

TITLE II—ENHANCED ENFORCEMENT AUTHORITY

- Sec. 201. Technical amendment.
- Sec. 202. Procedures and criteria for determining a pattern of violations.
- Sec. 203. Injunctive authority.
- Sec. 204. Revocation of approval of plans.
- Sec. 205. Challenging a decision to approve, modify, or revoke a coal or other mine plan.
- Sec. 206. GAO Study on MSHA Mine Plan Approval.

TITLE III—PENALTIES

- Sec. 301. Civil penalties.
- Sec. 302. Civil and criminal liability of officers, directors, and agents.
- Sec. 303. Criminal penalties.
- Sec. 304. Commission review of penalty assessments.
- Sec. 305. Delinquent payments and prejudgment interest.

TITLE IV—MINERS' RIGHTS AND PROTECTIONS

- Sec. 401. Protection from retaliation.
- Sec. 402. Protection from loss of pay.
- Sec. 403. Underground coal miner employment standard for mines placed in pattern of violations status.

TITLE V—MODERNIZING HEALTH AND SAFETY STANDARDS

- Sec. 501. Pre-shift review of mine conditions.
- Sec. 502. Rock dust standards.
- Sec. 503. Atmospheric monitoring systems.
- Sec. 504. Study on respirable dust standards.
- Sec. 505. Refresher training on miners' rights and responsibilities.
- Sec. 506. Authority to mandate additional training.
- Sec. 507. Brookwood-Sago Mine Safety Grants.
- Sec. 508. Certification of personnel.
- Sec. 509. Electronic records requirement.

TITLE VI—ADDITIONAL MINE SAFETY PROVISIONS

- Sec. 601. Definitions.
- Sec. 602. Assistance to States.
- Sec. 603. Authorization of cooperative agreements by NIOSH Office of Mine Safety and Health.
- Sec. 604. Double encumbrance; succession plan.

1 SEC. 2. REFERENCES.

2	Except as	otherwise	expressly	provided,	whenever	in
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- 3 this Act an amendment is expressed as an amendment to
- 4 a section or other provision, the reference shall be consid-
- 5 ered to be made to a section or other provision of the Fed-
- 6 eral Mine Safety and Health Act of 1977 (30 U.S.C. 801
- 7 et seq.).

8 TITLE I—ADDITIONAL INSPEC-

9 TION AND INVESTIGATION

10 **AUTHORITY**

- 11 SEC. 101. INDEPENDENT ACCIDENT INVESTIGATIONS.
- 12 (a) IN GENERAL.—Section 103(b) (30 U.S.C.
- 13 813(b)) is amended by striking "(b) For the purpose" and
- 14 inserting the following:
- 15 "(b) Accident Investigations.—
- 16 "(1) In general.—For all accident investiga-
- tions under this Act, the Secretary shall—
- 18 "(A) determine why the accident occurred;
- 19 "(B) determine whether there were viola-
- 20 tions of law, mandatory health and safety
- standards, or other requirements, and if there
- is evidence of conduct that may constitute a
- violation of Federal criminal law, the Secretary
- 24 may refer such evidence to the Attorney Gen-
- eral; and

1	"(C) make recommendations to avoid any
2	recurrence.
3	"(2) Independent accident investiga-
4	TIONS.—
5	"(A) IN GENERAL.—There shall be, in ad-
6	dition to an accident investigation under para-
7	graph (1), an independent investigation by an
8	independent investigation panel (referred to in
9	this subsection as the 'Panel') appointed under
10	subparagraph (B) for—
11	"(i) any accident involving 3 or more
12	deaths; or
13	"(ii) any accident that is of such se-
14	verity or scale for potential or actual harm
15	that, in the opinion of the Secretary of
16	Health and Human Services, the accident
17	merits an independent investigation.
18	"(B) Appointment.—
19	"(i) In general.—As soon as prac-
20	ticable after an accident described in sub-
21	paragraph (A), the Secretary of Health
22	and Human Services shall appoint 5 mem-
23	bers for the Panel required under this
24	paragraph from among individuals who
25	have expertise in accident investigations,

1	mine engineering, or mine safety and
2	health that is relevant to the particular in-
3	vestigation.
4	"(ii) Chairperson.—The Panel shall
5	include, and be chaired by, a representative
6	from the Office of Mine Safety and Health
7	Research, of the National Institute for Oc-
8	cupational Safety and Health (referred to
9	in this subsection as NIOSH).
10	"(iii) Conflicts of interest.—
11	Panel members, and staff and consultants
12	assisting the Panel with an investigation,
13	shall be free from conflicts of interest with
14	regard to the investigation, and be subject
15	to the same standards of ethical conduct
16	for persons employed by the Secretary.
17	"(iv) Composition.—The Secretary
18	of Health and Human Services shall ap-
19	point as members of the Panel—
20	"(I) 1 operator of a mine or indi-
21	vidual representing mine operators,
22	and
23	"(II) 1 representative of a labor
24	organization that represents miners,

and may not appoint more than 1 of either such individuals as members of the Panel.

"(v) STAFF AND EXPENSES.—The Director of NIOSH shall designate NIOSH staff to facilitate the work of the Panel. The Director may accept as staff personnel on detail from other Federal agencies or re-employ annuitants. The detail of personnel under this paragraph may be on a non-reimbursable basis, and such detail shall be without interruption or loss of civil service status or privilege. The Director of NIOSH shall have the authority to procure on behalf of the Panel such materials, supplies or services, including technical experts, as requested in writing by a majority of the Panel.

"(vi) Compensation and travel.—
All members of the Panel who are officers or employees of the United States shall serve without compensation in addition to that received for their services as officers or employees of the United States. Each Panel member who is not an officer or employee of the United States shall be comployee of the United States shall be com-

1 pensated at a rate equal to the daily equiv-2 alent of the annual rate of basic pay prescribed for level IV of the Executive Sched-3 ule under section 5315 of title 5, United States Code, for each day (including travel 6 time) during which such member is en-7 gaged in the performance of duties of the 8 Panel. The members of the Panel shall be 9 allowed travel expenses, including per diem 10 in lieu of subsistence, at rates authorized 11 for employees of agencies under subchapter 12 1 of chapter 57 of title 5, United States 13 Code, while away from their homes or reg-14 ular places of business in the performance 15 of services for the Panel. "(C) Duties.—The Panel shall— 16 17 "(i) assess and identify any factors 18 that caused the accident, including defi-19 ciencies in safety management systems, 20 regulations, enforcement, industry prac-21 tices or guidelines, or organizational fail-22 ures; 23 "(ii) identify and evaluate any con-24 tributing actions or inactions of— 25 "(I) the operator;

1	"(II) any contractors or other
2	persons engaged in mining-related
3	functions at the site;
4	"(III) any State agency with
5	oversight responsibilities;
6	"(IV) any agency or office within
7	the Department of Labor;
8	"(V) the Federal Mine Safety
9	and Health Review Commission; or
10	"(VI) any other person or entity
11	(including equipment manufacturers);
12	"(iii) review the determinations and
13	recommendations by the Secretary under
14	paragraph (1);
15	"(iv) prepare a report that—
16	"(I) includes the findings regard-
17	ing the causal factors described in
18	clauses (i) and (ii);
19	"(II) identifies any strengths and
20	weaknesses in the Secretary's inves-
21	tigation; and
22	"(III) includes recommendations,
23	including interim recommendations
24	where appropriate, to industry, labor
25	organizations, State and Federal

1 agencies, or Congress, regarding pol
2 icy, regulatory, enforcement, adminis
3 trative, or other changes, which in the
judgment of the Panel, would preven
5 a recurrence at other mines; and
6 "(v) publish such findings and rec
7 ommendations (excluding any portions
8 which the Attorney General requests tha
9 the Secretary withhold in relation to a
0 criminal referral) and hold public meetings
to inform the mining community and fami
2 lies of affected miners of the Panel's find
ings and recommendations.
4 "(D) Hearings; applicability of cer
5 TAIN FEDERAL LAW.—The Panel shall have the
6 authority to conduct public hearings or meet
ings, but shall not be subject to the Federal Ad
8 visory Committee Act. All public hearings of the
Panel shall be subject to the requirement
under section 552b of title 5, United States
Code.
"(E) Memorandum of under
STANDING.—Not later than 90 days after the
date of enactment of the Robert C. Byrd Mine
Safety Protection Act of 2017, the Secretary o

Labor and the Secretary of Health and Human

Services shall conclude and publically issue a

memorandum of understanding that—

"(i) outlines administrative arrangements which will facilitate a coordination of efforts between the Secretary of Labor and the Panel, ensures that the Secretary's investigation under paragraph (1) is not delayed or otherwise compromised by the activities of the Panel, and establishes a process to resolve any conflicts between such investigations;

"(ii) ensures that Panel members or staff will be able to participate in investigation activities (such as mine inspections and interviews) related to the Secretary of Labor's investigation and will have full access to documents that are assembled or produced in such investigation, and ensures that the Secretary of Labor will make all of the authority available to such Secretary under this section to obtain information and witnesses which may be requested by such Panel; and

1	"(iii) establishes such other arrange-
2	ments as are necessary to implement this
3	paragraph.
4	"(F) Procedures.—Not later than 90
5	days after the date of enactment of the Robert
6	C. Byrd Mine Safety Protection Act of 2017,
7	the Secretary of Health and Human Services
8	shall establish procedures to ensure the consist-
9	ency and effectiveness of Panel investigations.
10	In establishing such procedures, such Secretary
11	shall consult with independent safety investiga-
12	tion agencies, sectors of the mining industry,
13	representatives of miners, families of miners in-
14	volved in fatal accidents, State mine safety
15	agencies, and mine rescue organizations. Such
16	procedures shall include—
17	"(i) authority for the Panel to use evi-
18	dence, samples, interviews, data, analyses,
19	findings, or other information gathered by
20	the Secretary of Labor, as the Panel deter-
21	mines valid;
22	"(ii) provisions to ensure confiden-
23	tiality if requested by any witness, to the
24	extent permitted by law, and prevent con-

1	flicts of interest in witness representation;
2	and
3	"(iii) provisions for preservation of
4	public access to the Panel's records
5	through the Secretary of Health and
6	Human Services.
7	"(G) Subpoenas; witnesses; con-
8	TEMPT.—
9	"(i) Subpoena authority.—For the
10	purpose of making any investigation of any
11	accident or other occurrence relating to
12	health or safety in a coal or other mine
13	under this paragraph, the Director of the
14	National Institute for Occupational Safety
15	and Health shall at the request of a major-
16	ity of the Panel or upon his own initiative
17	sign and issue subpoenas for the attend-
18	ance and testimony of witnesses and the
19	production of relevant papers, books, and
20	documents, and administer oaths. Wit-
21	nesses summoned shall be paid the same
22	fees and mileage that are paid witnesses in
23	the courts of the United States.
24	"(ii) Contumacy.—In case of contu-
25	macy or refusal to obey a subpoena served

upon any person under this section, the district court of the United States for any district in which such person is found or resides or transacts business, upon application by the United States and after notice to such person, shall have jurisdiction to issue an order requiring such person to appear and give testimony before the Director or Panel, or to appear and produce documents before the Director or Panel, or both, and any failure to obey such order of the court may be punished by such court as a contempt thereof.

"(iii) Additional investigations and investigations under this subsection, the staff of the Director or Panel and attorneys representing the Director or Panel are authorized to question any individual privately. Under this subparagraph, any individual who is willing to speak with or provide a statement to the Director or Panel's staff or their attorneys, may do so without the presence, involvement, or knowledge of the operator or the operator's

1	agents or attorneys. The Director or Panel
2	shall keep the identity of an individual pro-
3	viding such a statement confidential to the
4	extent permitted by law. Nothing in this
5	paragraph prevents any individual from
6	being represented by that individual's per-
7	sonal attorney or other representative.
8	"(H) Authorization of Appropria-
9	TIONS.—There is authorized to be appropriated
10	to carry out this subsection such sums as may
11	be necessary.
12	"(3) Powers and processes.—For the pur-
13	pose".
14	(b) Reporting Requirements.—Section 511(a)
15	(30 U.S.C. 958(a)) is amended by inserting after "501,"
16	the following: "the status of implementation of rec-
17	ommendations from each independent investigation panel
18	under section 103(b) received in the preceding 5 years".
19	SEC. 102. SUBPOENA AUTHORITY AND MINER RIGHTS DUR-
20	ING INSPECTIONS AND INVESTIGATIONS.
21	Section 103(b) (as amended by section 101) (30
22	U.S.C. 813(b)) is further amended by adding at the end
23	the following:
24	"(4) Additional powers.—For purposes of
25	making inspections and investigations, the Secretary

1 or the Secretary's designee, may sign and issue sub-2 poenas for the attendance and testimony of wit-3 nesses and the production of information, including all relevant data, papers, books, documents, and 5 items of physical evidence, and administer oaths. 6 Witnesses summoned shall be paid the same fees 7 that are paid witnesses in the courts of the United 8 States. In carrying out inspections and investiga-9 tions under this subsection, authorized representa-10 tives of the Secretary and attorneys representing the 11 Secretary are authorized to question any individual 12 privately. Under this section, any individual who is 13 willing to speak with or provide a statement to such 14 authorized representatives or attorneys representing 15 the Secretary may do so without the presence, in-16 volvement, or knowledge of the operator or the oper-17 ator's agents or attorneys. The Secretary shall keep 18 the identity of an individual providing such a state-19 ment confidential to the extent permitted by law. 20 Nothing in this paragraph prevents any individual 21 from being represented by that individual's personal 22 attorney or other representative.".

23 SEC. 103. DESIGNATION OF MINER REPRESENTATIVE.

Section 103(f) (30 U.S.C. 813(f)) is amended by in-25 serting before the last sentence the following: "If any

- 1 miner is entrapped, disabled, killed, or otherwise prevented
- 2 as the result of an accident in such mine from designating
- 3 such a representative directly, such miner's closest relative
- 4 may act on behalf of such miner in designating such a
- 5 representative. If any miner is not currently working in
- 6 such mine as the result of an accident in such mine, but
- 7 would be currently working in such mine but for such acci-
- 8 dent, such miner may designate such a representative. A
- 9 representative of miners shall have the right to participate
- 10 in any accident investigation the Secretary initiates pursu-
- 11 ant to subsection (b), including the right to participate
- 12 in investigative interviews and to review all relevant pa-
- 13 pers, books, documents and records produced in connec-
- 14 tion with the accident investigation, unless the Secretary,
- 15 in consultation with the Attorney General, excludes such
- 16 representatives from the investigation on the grounds that
- 17 inclusion would interfere with or adversely impact a crimi-
- 18 nal investigation that is pending or under consideration.".
- 19 SEC. 104. ADDITIONAL AMENDMENTS RELATING TO IN-
- 20 SPECTIONS AND INVESTIGATIONS.
- 21 (a) Hours of Inspections.—Section 103(a) (30
- 22 U.S.C. 813(a)) is amended by inserting after the third
- 23 sentence the following: "Such inspections shall be con-
- 24 ducted during the various shifts and days of the week dur-
- 25 ing which miners are normally present in the mine to en-

- 1 sure that the protections of this Act are afforded to all
- 2 miners working all shifts.".
- 3 (b) REVIEW OF MINE PATTERN OF VIOLATIONS STA-
- 4 TUS.—Section 103(a) is further amended by inserting be-
- 5 fore the last sentence the following: "The Secretary shall,
- 6 upon request by an operator, review with the appropriate
- 7 mine officials the Secretary's most recent evaluation for
- 8 pattern of violations status (as provided in section 104(e))
- 9 for that mine during the course of a mine's regular quar-
- 10 terly inspection of an underground mine or a biannual in-
- 11 spection of a surface mine, or, at the discretion of the Sec-
- 12 retary, during the pre-inspection conference.".
- 13 (c) Injury and Illness Reporting.—Section
- 14 103(d) (30 U.S.C. 813(d)) is amended by striking the last
- 15 sentence and inserting the following: "The records to be
- 16 kept and made available by the operator of the mine shall
- 17 include man-hours worked and occupational injuries and
- 18 illnesses with respect to the miners in their employ or
- 19 under their direction or authority, and shall be maintained
- 20 separately for each mine and be reported at a frequency
- 21 determined by the Secretary, but at least annually. Inde-
- 22 pendent contractors (within the meaning of section 3(d))
- 23 shall be responsible for reporting accidents, occupational
- 24 injuries and illnesses, and man-hours worked for each
- 25 mine with respect to the miners in their employ or under

- 1 their direction or authority, and shall be reported at a fre-
- 2 quency determined by the Secretary, but at least annually.
- 3 Reports or records of operators and contractors required
- 4 and submitted to the Secretary under this subsection shall
- 5 be signed and certified as accurate and complete by a
- 6 knowledgeable and responsible person possessing a certifi-
- 7 cation, registration, qualification, or other approval, as
- 8 provided for under section 118. Knowingly falsifying such
- 9 records or reports shall be grounds for revoking such cer-
- 10 tification, registration, qualification, or other approval
- 11 under the standards established under subsection (b)(1)
- 12 of such section.".
- 13 (d) Orders Following an Accident.—Section
- 14 103(k) (30 U.S.C. 813(k)) is amended by striking ", when
- 15 present,".
- 16 (e) Conflict of Interest in the Representa-
- 17 TION OF MINERS.—Section 103(a) (30 U.S.C. 813(a)) is
- 18 amended by adding at the end the following: "During in-
- 19 spections and investigations under this section, and during
- 20 any litigation under this Act, no attorney shall represent
- 21 or purport to represent both the operator of a coal or other
- 22 mine and any other individual, unless such individual has
- 23 knowingly and voluntarily waived all actual and reasonably
- 24 foreseeable conflicts of interest resulting from such rep-
- 25 resentation. The Secretary is authorized to take such ac-

1	tions as the Secretary considers appropriate to ascertain
2	whether such individual has knowingly and voluntarily
3	waived all such conflicts of interest. If the Secretary finds
4	that such an individual cannot be represented adequately
5	by such an attorney due to such conflicts of interest, the
6	Secretary may petition the appropriate United States Dis-
7	trict Court which shall have jurisdiction to disqualify such
8	attorney as counsel to such individual in the matter. The
9	Secretary may make such a motion as part of an ongoing
10	related civil action or as a miscellaneous action.".
11	TITLE II—ENHANCED
12	ENFORCEMENT AUTHORITY
13	SEC. 201. TECHNICAL AMENDMENT.
14	Section 104(d)(1) (30 U.S.C. 814(d)(1)) is amend-
15	ed—
16	(1) in the first sentence—
17	(A) by striking "any mandatory health or
18	safety standard" and inserting "any provision
19	of this Act, including any mandatory health or
20	safety standard or regulation promulgated
21	under this Act''; and
22	(B) by striking "such mandatory health or
23	safety standards" and inserting "such provi-
24	sions, regulations, or mandatory health or safe-

1	(2) in the second sentence, by striking "any
2	mandatory health or safety standard" and inserting
3	"any provision of this Act, including any mandatory
4	health or safety standard or regulation promulgated
5	under this Act,".
6	SEC. 202. PROCEDURES AND CRITERIA FOR DETERMINING
7	A PATTERN OF VIOLATIONS.
8	Part 104 of chapter I of title 30, Code of Federal
9	Regulations, as revised by the Federal Mine Safety and
10	Health Administration and published at 78 Fed. Reg.
11	5073 (January 23, 2013) shall have the force and effect
12	of law and shall remain in effect subject to an Act of Con-
13	gress.
14	SEC. 203. INJUNCTIVE AUTHORITY.
15	Section 108(a)(2) (30 U.S.C. 818(a)(2)) is amended
16	by striking "a pattern of violation of" and all that follows
17	and inserting "a course of conduct that in the judgment
18	of the Secretary constitutes a continuing hazard to the
19	health or safety of miners, including violations of this Act
20	or of mandatory health and safety standards or regula-
21	tions under this Act.".
22	SEC. 204. REVOCATION OF APPROVAL OF PLANS.
23	Section 105 (30 U.S.C. 815) is amended—
24	(1) by redesignating subsection (d) as sub-
25	section (e); and

1 (2) by inserting after subsection (c) the following:

"(d) REVOCATION OF APPROVAL OF PLANS.—

- "(1) Revocation.—If the Secretary finds that any program or plan of an operator, or part thereof, that was approved by the Secretary under this Act is based on inaccurate information or that circumstances that existed when such plan was approved have materially changed and that continued operation of such mine under such plan constitutes a hazard to the safety or health of miners, the Secretary shall revoke the approval of such program or plan.
- "(2) WITHDRAWAL ORDERS.—Upon revocation of the approval of a program or plan under subsection (a), the Secretary may immediately issue an order requiring the operator to cause all persons, except those persons referred to in section 104(c), to be withdrawn from such mine or an area of such mine, and to be prohibited from entering such mine or such area, until the operator has submitted and the Secretary has approved a new plan.".

1	SEC. 205. CHALLENGING A DECISION TO APPROVE, MOD-
2	IFY, OR REVOKE A COAL OR OTHER MINE
3	PLAN.
4	Section 105(e) (as redesignated by section 204(1))
5	(30 U.S.C. 815(e)) is amended by adding at the end the
6	following: "In any proceeding in which a party challenges
7	the Secretary's decision whether to approve, modify, or re-
8	voke a coal or other mine plan under this Act, the Com-
9	mission shall affirm the Secretary's decision unless the
10	challenging party establishes that such decision was arbi-
11	trary, capricious, an abuse of discretion, or otherwise not
12	in accordance with law.".
13	SEC. 206. GAO STUDY ON MSHA MINE PLAN APPROVAL.
14	Not later than 1 year after the date of enactment
15	of this Act, the Comptroller General shall provide a report
16	to Congress on the timeliness of the Mine Safety and
17	Health Administration's approval of underground coal
18	mines' required plans and plan amendments, including—
19	(1) factors that contribute to any delays in the
20	approval of these plans; and
21	(2) as appropriate, recommendations for im-
22	proving timeliness of plan review and for achieving
23	prompt decisions.

1 TITLE III—PENALTIES

2	SEC. 301. CIVIL PENALTIES.
3	(a) Targeted Penalties.—Section 110(b) (30
4	U.S.C. 820(b)) is amended by adding at the end the fol-
5	lowing:
6	"(3) A civil penalty of not more than \$220,000
7	may be assessed for—
8	"(A) any change to a ventilation system or
9	ventilation control in a coal or other mine,
10	where such ventilation system or control is re-
11	quired by a ventilation plan, safety standard, or
12	order, and such change is made without prior
13	approval of the Secretary and diminishes the
14	level of protection below the minimum require-
15	ments of the approved ventilation plan or appli-
16	cable safety standard or order;
17	"(B) a violation of a mandatory health and
18	safety standard requiring rock dusting in a coal
19	mine;
20	"(C) a violation of the statutory prohibi-
21	tion on providing advance notice of an inspec-
22	tion; or
23	"(D) a violation of a mandatory health and
24	safety standard requiring examinations of work
25	areas in an underground coal mine.".

- 1 (b) Increased Civil Penalties During Pattern
- 2 OF VIOLATIONS STATUS.—Section 110(b) (30 U.S.C.
- 3 820(b)) is further amended by adding at the end the fol-
- 4 lowing:
- 5 "(3) Notwithstanding any other provision of this Act,
- 6 an operator of a coal or other mine that is in pattern of
- 7 violations status under section 104(e) shall be assessed an
- 8 increased civil penalty for any violation of this Act, includ-
- 9 ing any mandatory health or safety standard or regulation
- 10 promulgated under this Act. Such increased penalty shall
- 11 be twice the amount that would otherwise be assessed for
- 12 the violation under this Act, including the regulations pro-
- 13 mulgated under this Act, subject to the maximum civil
- 14 penalty established for the violation under this Act.".
- 15 (c) Civil Penalty for Retaliation.—Section
- 16 110(a) (30 U.S.C. 820(a)) is further amended—
- 17 (1) by redesignating paragraph (4) as para-
- 18 graph (5); and
- 19 (2) by inserting after paragraph (3) the fol-
- 20 lowing:
- 21 "(4) If any person violates section 105(c), the Sec-
- 22 retary shall propose, and the Commission shall assess, a
- 23 civil penalty of not less than \$10,000 or more than
- 24 \$100,000 for the first occurrence of such violation, and

- 1 not less than \$20,000 or more than \$200,000 for any sub-
- 2 sequent violation, during any 3-year period.".
- 3 (d) Technical Correction.—Section 110(a)(1)
- 4 (30 U.S.C. 820(a)(1)) is amended by inserting "including
- 5 any regulation promulgated under this Act," after "this
- 6 Act,".
- 7 SEC. 302. CIVIL AND CRIMINAL LIABILITY OF OFFICERS, DI-
- 8 RECTORS, AND AGENTS.
- 9 Section 110(c) (30 U.S.C. 820(c)) is amended to read
- 10 as follows:
- 11 "(c) CIVIL AND CRIMINAL LIABILITY OF OFFICERS,
- 12 Directors, and Agents.—
- 13 "(1) CIVIL PENALTIES.—Whenever an operator
- engages in conduct for which the operator is subject
- to civil penalties under this section, any director, of-
- 16 ficer, or agent of such operator who knowingly au-
- thorizes, orders, or carries out such conduct, or who
- 18 knowingly authorizes, orders, or carries out any pol-
- icy or practice that results in such conduct and hav-
- ing reason to believe it would so result, shall be sub-
- ject to the same civil penalties under this section as
- if it were an operator engaging in such conduct.
- 23 "(2) Criminal Penalties.—Whenever an op-
- erator engages in conduct for which the operator is
- subject to criminal penalties under subsection (d),

1	any director, officer, or agent of such operator who
2	knowingly authorizes, orders, or carries out such
3	conduct, or who knowingly authorizes, orders, or
4	carries out a policy or practice that results in such
5	conduct, and knowing that it will so result, shall be
6	subject to the same penalties under paragraph (1) or
7	(2) of subsection (d) as if such person were an oper-
8	ator engaging in such conduct.".
9	SEC. 303. CRIMINAL PENALTIES.
10	(a) In General.—Section 110 (30 U.S.C. 820) is
11	amended by striking subsection (d) and—
12	(1) by inserting the following new heading:
13	"(d) Criminal Penalties.—";
14	(2) by inserting after the heading (as added by
15	paragraph (1) of this subsection), the following new
16	paragraph:
17	"(1) IN GENERAL.—Whoever, being an oper-
18	ator, knowingly—
19	"(A) violates a mandatory health or safety
20	standard, or
21	"(B) violates or fails or refuses to comply
22	with any order issued under section 104 or sec-
23	tion 107, or any order incorporated in a final
24	decision issued under this Act (except an order

1	incorporated in a decision under subsection
2	(a)(1) or section $105(c)$,
3	shall, upon conviction, be fined not more than
4	\$250,000, or imprisoned for not more than 1 year,
5	or both, except that if the operator commits the vio-
6	lation after having been previously convicted of a
7	violation under this paragraph and if, the operator
8	knows or has reason to know that such subsequent
9	violation has the potential to expose a miner to risk
10	of serious injury, serious illness, or death, the oper-
11	ator shall, upon conviction, be fined not more than
12	\$1,000,000, or imprisoned for not more than 5
13	years, or both.";
14	(3) by inserting after paragraph (1) (as added
15	by paragraph (2) of this subsection), the following
16	new paragraph:
17	"(2) Significant risk of serious injury,
18	SERIOUS ILLNESS, OR DEATH.—Whoever, being an
19	operator, knowingly—
20	"(A) tampers with or disables a required
21	safety device (except with express authorization
22	from the Secretary),
23	"(B) violates a mandatory health or safety
24	standard, or

1	"(C) violates or fails or refuses to comply
2	with an order issued under section 104 or 107,
3	or any order incorporated in a final decision
4	issued under this Act (except an order incor-
5	porated in a decision under subsection $(a)(1)$ or
6	section 105(c)),
7	and thereby recklessly exposes a miner to significant
8	risk of serious injury, serious illness, or death, shall,
9	upon conviction, be fined not more than \$1,000,000
10	or imprisoned for not more than 5 years, or both,
11	except that if the operator commits the violation
12	after having been previously convicted of a violation
13	under this paragraph, the operator shall, upon con-
14	viction, be fined not more than \$2,000,000, or im-
15	prisoned for not more than 10 years, or both."; and
16	(4) by inserting after paragraph (2) (as added
17	by paragraph (3) of this subsection), the following
18	new paragraph:
19	"(3) Criminal penalties for retalia-
20	TION.—Whoever knowingly—
21	"(A) with the intent to retaliate, interferes
22	with the lawful employment or livelihood of a
23	person, or the spouse, sibling, child, or parent
24	of a person, because any of them provides infor-
25	mation to an authorized representative of the

Secretary, to a State or local mine safety or health officer or official, or to other law enforcement officer, in reasonable belief that the information is true and related to an apparent health or safety violation, or to an apparent unhealthful or unsafe condition, policy, or practice under this Act, or

"(B) interferes, or threatens to interfere, with the lawful employment or livelihood of a person, or the spouse, sibling, child, or parent of a person, with the intent to prevent any of them from so providing such information,

shall be fined under title 18 or imprisoned for not more than 5 years, or both.".

- (b) ADVANCE NOTICE OF INSPECTIONS.—
- 16 (1) IN GENERAL.—Section 110(e) (30 U.S.C. 820(e)) is amended to read as follows:

"(e) Whoever knowingly, with intent to give advance notice of an inspection conducted or to be conducted under this Act, and thereby to impede, interfere with, or frustrate such inspection, engages in, or directs another person to engage in, conduct that a reasonable person would expect to result in such advance notice, shall be fined under title 18, United States Code, or imprisoned for not more than 5 years, or both, except that a miner (other

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- 1 than a director, officer or agent of the operator involved)
- 2 who commits the offense at the direction of a superior
- 3 shall be fined under title 18, or imprisoned not more than
- 4 1 year, or both, unless the miner commits a second or
- 5 subsequent offense under this subsection (without regard
- 6 to whether the offense was committed at the direction of
- 7 a superior) in which case the miner shall be fined for such
- 8 second and subsequent offense under title 18, United
- 9 States Code, or imprisoned for not more than 5 years, or
- 10 both.".
- 11 (2) Posting of Advance notice pen-
- 12 Alties.—Section 109 (30 U.S.C. 819) is amended
- by adding at the end the following:
- 14 "(e) Posting of Advance Notice Penalties.—
- 15 Each operator of a coal or other mine shall post, on the
- 16 bulletin board described in subsection (a) and in a con-
- 17 spicuous place near each staffed entrance onto the mine
- 18 property, a notice stating, in a form and manner to be
- 19 prescribed by the Secretary—
- 20 "(1) that it is unlawful pursuant to section
- 21 110(e) for any person, with the intent to impede,
- interfere with, or frustrate an inspection conducted
- or to be conducted under this Act, to engage in, or
- 24 direct another person to engage in, any conduct that

- a reasonable person would expect to result in ad-
- 2 vance notice of such inspection; and
- 3 "(2) the maximum penalties for a violation
- 4 under such subsection.".
- 5 SEC. 304. COMMISSION REVIEW OF PENALTY ASSESS-
- 6 MENTS.
- 7 Section 110(i) (30 U.S.C. 820(i)) is amended by
- 8 striking "In assessing civil monetary penalties, the Com-
- 9 mission shall consider" and inserting the following: "In
- 10 any review of a citation and proposed penalty assessment
- 11 contested by an operator, the Commission shall assess not
- 12 less than the penalty derived by using the same method-
- 13 ology (including any point system) prescribed in regula-
- 14 tions under this Act, so as to ensure consistency in oper-
- 15 ator penalty assessments, except that the Commission may
- 16 assess a penalty for less than the amount that would result
- 17 from the utilization of such methodology if the Commis-
- 18 sion finds that there are extraordinary circumstances. If
- 19 there is no such methodology prescribed for a citation or
- 20 there are such extraordinary circumstances, the Commis-
- 21 sion shall assess the penalty by considering".
- 22 SEC. 305. DELINQUENT PAYMENTS AND PREJUDGMENT IN-
- TEREST.
- 24 (a) Pre-Final Order Interest.—Section 110(j)
- 25 (30 U.S.C. 820(j)) is amended by striking the second and

1	third sentences and inserting the following: "Pre-final
2	order interest on such penalties shall begin to accrue on
3	the date the operator contests a citation issued under this
4	Act, including any mandatory health or safety standard
5	or regulation promulgated under this Act, and shall end
6	upon the issuance of the final order. Such pre-final order
7	interest shall be calculated at the current underpayment
8	rate determined by the Secretary of the Treasury pursu-
9	ant to section 6621 of the Internal Revenue Code of 1986,
10	and shall be compounded daily. Post-final order interest
11	shall begin to accrue 30 days after the date a final order
12	of the Commission or the court is issued, and shall be
13	charged at the rate of 8 percent per annum.".
14	(b) Ensuring Payment of Penalties.—
15	(1) Amendments.—Section 110 (30 U.S.C.
16	820) is further amended—
17	(A) by redesignating subsection (l) as sub-
18	section (m); and
19	(B) by inserting after subsection (k) the
20	following:
21	"(1) Ensuring Payment of Penalties.—
22	"(1) Delinquent payment letter.—If the
23	operator of a coal or other mine fails to pay any civil
24	penalty assessment that has become a final order of
25	the Commission or a court within 45 days after such

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assessment became a final order, the Secretary shall send the operator a letter advising the operator of the consequences under this subsection of such failure to pay. The letter shall also advise the operator of the opportunity to enter into or modify a payment plan with the Secretary based upon a demonstrated inability to pay, the procedure for entering into such plan, and the consequences of not entering into or not complying with such plan.

"(2) WITHDRAWAL ORDERS FOLLOWING FAIL-URE TO PAY.—If an operator that receives a letter under paragraph (1) has not paid the assessment by the date that is 180 days after such assessment became a final order and has not entered into a payment plan with the Secretary, the Secretary shall issue an order requiring such operator to cause all persons, except those referred to in section 104(c), to be withdrawn from, and to be prohibited from entering, the mine that is covered by the final order described in paragraph (1), until the operator pays such assessment in full (including interest and administrative costs) or enters into a payment plan with the Secretary. If such operator enters into a payment plan with the Secretary and at any time fails to comply with the terms specified in such pay-

- ment plan, the Secretary shall issue an order requiring such operator to cause all persons, except those
 referred to in section 104(c), to be withdrawn from
 the mine that is covered by such final order, and to
 be prohibited from entering such mine, until the operator rectifies the noncompliance with the payment
 plan in the manner specified in such payment
 plan.".
- 9 (2) Applicability and effective date.— 10 The amendments made by paragraph (1) shall apply 11 to all unpaid civil penalty assessments under the 12 Federal Mine Safety and Health Act of 1977 (30 13 U.S.C. 801 et seq.), except that, for any unpaid civil 14 penalty assessment that became a final order of the 15 Commission or a court before the date of enactment 16 of this Act, the time periods under section 110(1) of 17 the Federal Mine Safety and Health Act of 1977 (as 18 amended) (30 U.S.C. 820(1)) shall be calculated as 19 beginning on the date of enactment of this Act in-20 stead of on the date of the final order.

21 TITLE IV—MINERS' RIGHTS AND

PROTECTIONS

- 23 SEC. 401. PROTECTION FROM RETALIATION.
- 24 Section 105(c) (30 U.S.C. 815(c)) is amended to read
- 25 as follows:

1	"(c) Protection From Retaliation.—
2	"(1) Retaliation prohibited.—
3	"(A) RETALIATION FOR COMPLAINT OR
4	TESTIMONY.—No person shall discharge or in
5	any manner discriminate against or cause to be
6	discharged or cause discrimination against or
7	otherwise interfere with the exercise of the stat-
8	utory rights of any miner or other employee of
9	an operator, representative of miners, or appli-
10	cant for employment (including the spouse, sib-
11	ling, child, or parent of such miner or employee,
12	if such individual is employed or is applying for
13	employment at a mine under the control of the
14	operator), because—
15	"(i) such miner or other employee,
16	representative, or applicant for employ-
17	ment—
18	"(I) has filed or made a com-
19	plaint, or is about to file or make a
20	complaint, including a complaint noti-
21	fying the operator or the operator's
22	agent, or the representative of the
23	miners at the coal or other mine of an
24	alleged danger or safety or health vio-
25	lation in a coal or other mine;

1	"(II) instituted or caused to be
2	instituted, or is about to institute or
3	cause to be instituted, any proceeding
4	under or related to this Act or has
5	testified or is about to testify in any
6	such proceeding or because of the ex-
7	ercise by such miner or other em-
8	ployee, representative, or applicant for
9	employment on behalf of him or her-
10	self or others of any right afforded by
11	this Act, or has reported any injury or
12	illness to an operator or agent;
13	"(III) has testified or is about to
14	testify before Congress or any Federal
15	or State proceeding related to safety
16	or health in a coal or other mine; or
17	"(IV) refused to violate any pro-
18	vision of this Act, including any man-
19	datory health and safety standard or
20	regulation;
21	"(ii) such miner is the subject of med-
22	ical evaluations and potential transfer
23	under a standard published pursuant to
24	section 101; or

1	"(iii) where the discharge, discrimina-
2	tion or other retaliation was based on a
3	suspicion or belief that such miner or other
4	employee, representative, or applicant en-
5	gaged in or is about to engage in any of
6	the activities described in clause (i).
7	"(B) RETALIATION FOR REFUSAL TO PER-
8	FORM DUTIES.—
9	"(i) In general.—No person shall
10	discharge or in any manner discriminate
11	against a miner or other employee of an
12	operator for refusing to perform the min-
13	er's or other employee's duties if the miner
14	or other employee has a good-faith and
15	reasonable belief that performing such du-
16	ties would pose a safety or health hazard
17	to the miner or other employee or to any
18	other miner or employee.
19	"(ii) Standard.—For purposes of
20	clause (i), the circumstances causing the
21	miner's or other employee's good-faith be-
22	lief that performing such duties would pose
23	a safety or health hazard shall be of such
24	a nature that a reasonable person, under

the circumstances confronting the miner or

1 other employee, would conclude that there 2 is such a hazard. In order to qualify for 3 protection under this paragraph, the miner or other employee, when practicable, shall have communicated or attempted to com-6 municate the safety or health concern to 7 the operator and have not received from 8 the operator a response reasonably cal-9 culated to allay such concern.

"(2) Complaint.—Any miner or other employee or representative of miners or applicant for employment who believes that he or she has been discharged, disciplined, or otherwise discriminated against by any person in violation of paragraph (1) may file a complaint with the Secretary alleging such discrimination not later than 180 days after the later of—

- "(A) the last date on which an alleged violation of paragraph (1) occurs; or
- "(B) the date on which the miner or other employee or representative knows or should reasonably have known that such alleged violation occurred.
- 24 "(3) Investigation and hearing.—

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"(A) Commencement of investigation

And initial determination.—Upon receipt
of such complaint, the Secretary shall forward
a copy of the complaint to the respondent, and
shall commence an investigation within 15 days
of the Secretary's receipt of the complaint, and,
as soon as practicable after commencing such
investigation, make the determination required
under subparagraph (B) regarding the reinstatement of the miner or other employee.

"(B) Reinstatement.—If the Secretary finds that such complaint was not frivolously brought, the Commission, on an expedited basis upon application of the Secretary, shall order the immediate reinstatement of the miner or other employee until there has been a final Commission order disposing of the underlying complaint of the miner or other employee. If either the Secretary or the miner or other employee pursues the underlying complaint, such reinstatement shall remain in effect until the Commission has disposed of such complaint on the merits, regardless of whether the Secretary pursues such complaint by filing a complaint under subparagraph (D) or the miner or other

1 employee pursues such complaint by filing an 2 action under paragraph (4). If neither the Secretary nor the miner or other employee pursues 3 4 the underlying complaint within the periods specified in paragraph (4), such reinstatement 6 shall remain in effect until such time as the 7 Commission may, upon motion of the operator 8 and after providing notice and an opportunity 9 to be heard to the parties, vacate such com-10 plaint for failure to prosecute. "(C) INVESTIGATION.—Such investigation 11 12 complainant shall include interviewing the 13 and— 14 "(i) providing the respondent an op-15 portunity to submit to the Secretary a 16 written response to the complaint and to 17 present statements from witnesses or pro-18 vide evidence; and 19 "(ii) providing the complainant an op-20 portunity to receive any statements or evidence provided to the Secretary and to 21 22 provide additional information or evidence, 23 or to rebut any statements or evidence. "(D) ACTION BY THE SECRETARY.—If, 24 25 upon such investigation, the Secretary deter-

mines that the provisions of this subsection have been violated, the Secretary shall immediately file a complaint with the Commission, with service upon the alleged violator and the miner or other employee, representative of miners, or applicant for employment alleging such discrimination or interference and propose an order granting appropriate relief.

"(E) Action of the commission.—The Commission shall afford an opportunity for a hearing on the record (in accordance with section 554 of title 5, United States Code, but without regard to subsection (a)(3) of such section) and thereafter shall issue an order, based upon findings of fact, affirming, modifying, or vacating the Secretary's proposed order, or directing other appropriate relief. Such order shall become final 30 days after its issuance. The complaining miner or other employee, representative, or applicant for employment may present additional evidence on his or her own behalf during any hearing held pursuant to this paragraph.

"(F) Relief.—The Commission shall have authority in such proceedings to require a per-

1 son committing a violation of this subsection to 2 take such affirmative action to abate the viola-3 tion and prescribe a remedy as the Commission 4 considers appropriate, including— "(i) the rehiring or reinstatement of 6 the miner or other employee with back pay 7 and interest and without loss of position or 8 seniority, and restoration of the terms, 9 rights, conditions, and privileges associated 10 with the complainant's employment; 11 "(ii) any other compensatory and con-12 sequential damages sufficient to make the 13 complainant whole, and exemplary dam-14 ages where appropriate; and 15 "(iii) expungement of all warnings, 16 reprimands, or derogatory references that 17 have been placed in paper or electronic 18 records or databases of any type relating 19 to the actions by the complainant that 20 gave rise to the unfavorable personnel ac-21 tion, and, at the complainant's direction, 22 transmission of a copy of the decision on 23 the complaint to any person whom the 24 complainant reasonably believes may have

received such unfavorable information.

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1	"(4) Notice to and action of complain-
2	ANT.—
3	"(A) NOTICE TO COMPLAINANT.—Not
4	later than 90 days of the receipt of a complaint
5	filed under paragraph (2), the Secretary shall
6	notify, in writing, the miner or other employee,
7	applicant for employment, or representative of
8	miners of his determination whether a violation
9	has occurred.
10	"(B) ACTION OF COMPLAINANT.—If the
11	Secretary, upon investigation, determines that
12	the provisions of this subsection have not been
13	violated, the complainant shall have the right,
14	within 30 days after receiving notice of the Sec-
15	retary's determination, to file an action in his
16	or her own behalf before the Commission,
17	charging discrimination or interference in viola-
18	tion of paragraph (1).
19	"(C) Hearing and Decision.—The Com-
20	mission shall afford an opportunity for a hear-
21	ing on the record (in accordance with section
22	554 of title 5, United States Code, but without
23	regard to subsection (a)(3) of such section),
24	and thereafter shall issue an order, based upon

findings of fact, dismissing or sustaining the

complainant's charges and, if the charges are sustained, granting such relief as it deems appropriate as described in paragraph (3)(F). Such order shall become final 30 days after its issuance.

"(5) Burden of proof.—In adjudicating a complaint pursuant to this subsection, the Commission may determine that a violation of paragraph (1) has occurred only if the complainant demonstrates that any conduct described in paragraph (1) with respect to the complainant was a contributing factor in the adverse action alleged in the complaint. A decision or order that is favorable to the complainant shall not be issued pursuant to this subsection if the respondent demonstrates by clear and convincing evidence that the respondent would have taken the same adverse action in the absence of such conduct.

"(6) Attorneys' fees.—Whenever an order is issued sustaining the complainant's charges under this subsection, a sum equal to the aggregate amount of all costs and expenses, including attorney's fees, as determined by the Commission to have been reasonably incurred by the complainant for, or in connection with, the institution and prosecution of such proceedings shall be assessed against the per-

- son committing such violation. The Commission shall determine whether such costs and expenses were reasonably incurred by the complainant without reference to whether the Secretary also participated in the proceeding.
 - "(7) EXPEDITED PROCEEDINGS; JUDICIAL RE-VIEW.—Proceedings under this subsection shall be expedited by the Secretary and the Commission. Any order issued by the Commission under this subsection shall be subject to judicial review in accordance with section 106. Violations by any person of paragraph (1) shall be subject to the provisions of sections 108 and 110(a)(4).
 - "(8) PROCEDURAL RIGHTS.—The rights and remedies provided for in this subsection may not be waived by any agreement, policy, form, or condition of employment, including by any pre-dispute arbitration agreement or collective bargaining agreement.
 - "(9) Savings.—Nothing in this subsection shall be construed to diminish the rights, privileges, or remedies of any miner or employee who exercises rights under any Federal or State law or common law, or under any collective bargaining agreement.".

1 SEC. 402. PROTECTION FROM LOSS OF PAY.

- 2 Section 111 (30 U.S.C. 821) is amended to read as
- 3 follows:
- 4 "SEC. 111. ENTITLEMENT OF MINERS.
- 5 "(a) Protection From Loss of Pay.—
- 6 "(1) WITHDRAWAL ORDERS.—If a coal or other 7 mine or area of such mine is closed by an order 8 issued under section 103, 104, 107, 108, or 110, all 9 miners working during the shift when such order 10 was issued who are idled by such order shall be enti-11 tled, regardless of the result of any review of such 12 order, to full compensation by the operator at their 13 regular rates of pay for the period they are idled, 14 but for not more than the balance of such shift. If 15 such order is not terminated prior to the next work-16 ing shift, all miners on that shift who are idled by 17 such order shall be entitled to full compensation by 18 the operator at their regular rates of pay for the pe-19 riod they are idled, for not more than one half of 20 such shift, or four hours, whichever is greater. If a 21 coal or other mine or area of such mine is closed by 22 an order issued under section 104, 107 (in connection with a citation), 108, or 110, all miners who are 23 24 idled by such order shall be entitled, regardless of 25 the result of any review of such order, to full com-26 pensation by the operator at their regular rates of

pay and in accordance with their regular schedules of pay for the entire period for which they are idled, not to exceed 60 days.

"(2) CLOSURE IN ADVANCE OF ORDER.—If the Secretary finds that such mine or such area of a mine was closed by the operator in anticipation of the issuance of such an order, all miners who are idled by such closure shall be entitled to full compensation by the operator at their regular rates of pay and in accordance with their regular schedules of pay, from the time of such closure until such time as the Secretary authorizes reopening of such mine or such area of the mine, not to exceed 60 days, except where an operator promptly withdraws miners upon discovery of a hazard, and notifies the Secretary where required, and within the prescribed time period.

"(3) Refusal to comply.—Whenever an operator violates or fails or refuses to comply with any order issued under section 103, 104, 107, 108, or 110, all miners employed at the affected mine who would have been withdrawn from, or prevented from entering, such mine or area thereof as a result of such order shall be entitled to full compensation by the operator at their regular rates of pay, in addi-

tion to pay received for work performed after such order was issued, for the period beginning when such order was issued and ending when such order is complied with, vacated, or terminated.

"(b) Enforcement.—

"(1) Commission orders.—The Commission shall have authority to order compensation due under this section upon the filing of a complaint by a miner or his representative and after opportunity for hearing on the record subject to section 554 of title 5, United States Code. Whenever the Commission issues an order sustaining the complaint under this subsection in whole or in part, the Commission shall award the complainant reasonable attorneys' fees and costs.

"(2) Failure to pay compensation due.—
Consistent with the authority of the Secretary to order miners withdrawn from a mine under this Act, the Secretary shall order a mine that has been subject to a withdrawal order under section 103, 104, 107, 108, or 110, and has reopened, to be closed again if compensation in accordance with the provisions of this section is not paid by the end of the next regularly scheduled payroll period following the lifting of a withdrawal order.

- 1 "(c) Expedited Review.—If an order is issued
- 2 which results in payments to miners under subsection (a),
- 3 the operators shall have the right to an expedited review
- 4 before the Commission using timelines and procedures es-
- 5 tablished pursuant to section 316(b)(2)(G)(ii).".
- 6 SEC. 403. UNDERGROUND COAL MINER EMPLOYMENT
- 7 STANDARD FOR MINES PLACED IN PATTERN
- 8 OF VIOLATIONS STATUS.
- 9 The Federal Mine Safety and Health Act of 1977 is
- 10 further amended by adding at the end of title I the fol-
- 11 lowing:
- 12 "SEC. 117. UNDERGROUND COAL MINER EMPLOYMENT
- 13 STANDARD FOR MINES PLACED IN PATTERN
- 14 OF VIOLATIONS STATUS.
- 15 "(a) In General.—For purposes of ensuring min-
- 16 ers' health and safety and miners' right to raise concerns
- 17 thereof, when an underground coal mine is placed in pat-
- 18 tern of violations status pursuant to section 104(e), and
- 19 for 3 years after such placement, the operator of such
- 20 mine may not discharge or constructively discharge a
- 21 miner who is paid on an hourly basis and employed at
- 22 such underground coal mine without reasonable job-re-
- 23 lated grounds based on a failure to satisfactorily perform
- 24 job duties, including compliance with this Act and with
- 25 mandatory health and safety standards or other regula-

- 1 tions issued under this Act, or other legitimate business
- 2 reason, where the miner has completed the employer's pro-
- 3 bationary period, not to exceed 6 months.
- 4 "(b) Cause of Action.—A miner aggrieved by a
- 5 violation of subsection (a) may file a complaint in Federal
- 6 district court in the district where the mine is located
- 7 within 1 year of such violation.
- 8 "(c) Remedies.—In an action under subsection (b),
- 9 for any prevailing miner the court shall take affirmative
- 10 action to further the purposes of the Act, which may in-
- 11 clude reinstatement with backpay and compensatory dam-
- 12 ages. Reasonable attorneys' fees and costs shall be award-
- 13 ed to any prevailing miner under this section.
- 14 "(d) Pre-Dispute Waiver Prohibited.—A min-
- 15 er's right to a cause of action under this section may not
- 16 be waived with respect to disputes that have not arisen
- 17 as of the time of the waiver.
- 18 "(e) Construction.—Nothing in this section shall
- 19 be construed to limit the availability of rights and rem-
- 20 edies of miners under any other State or Federal law or
- 21 a collective bargaining agreement.".

1 TITLE V—MODERNIZING

2 HEALTH AND SAFETY STAND-

3 ARDS

4	SEC. 501.	PRE-SHIFT	REVIEW	OF MINE	CONDITIONS.
т	DEICH DUI	. 1 144-01111 1			COMPITIONS

- 5 Section 303(d) (30 U.S.C. 863(d)) is amended by
- 6 adding at the end the following:
- 7 "(3)(A) Not later than 30 days after the issuance of
- 8 the interim final rules promulgated under subparagraph
- 9 (B), each operator of an underground coal mine shall im-
- 10 plement a communication program at the underground
- 11 coal mine to ensure that each miner is orally briefed on
- 12 and made aware of, prior to traveling to or arriving at
- 13 the miner's work area and commencing the miner's as-
- 14 signed tasks—
- 15 "(i) any conditions that are hazardous, or that
- violate a mandatory health or safety standard or a
- plan approved under this Act, where the miner is ex-
- pected to work or travel; and
- 19 "(ii) the general conditions of that miner's as-
- signed working section or other area where the
- 21 miner is expected to work or travel.
- 22 "(B) Not later than 180 days after the date of enact-
- 23 ment of the Robert C. Byrd Mine Safety Protection Act
- 24 of 2017, the Secretary shall promulgate interim final rules
- 25 implementing the requirements of subparagraph (A). The

Secretary shall issue a final rule not later than 2 years 2 after such date.". 3 SEC. 502. ROCK DUST STANDARDS. 4 (a) STANDARDS.—Section 304(d) (30 U.S.C. 864(d)) 5 is amended— 6 (1) by striking "Where rock" and inserting the following: "ROCK DUST.— 7 "(1) IN GENERAL.—Where rock"; 8 9 (2) by striking "65 per centum" and all that 10 follows and inserting "80 percent. Where methane is 11 present in any ventilating current, the percentage of 12 incombustible content of such combined dusts shall 13 be increased 0.4 percent for each 0.1 percent of 14 methane."; and 15 (3) by adding at the end the following: "(2) Methods of measurement.— 16 17 "(A) IN GENERAL.—Each operator of an 18 underground coal mine shall take accurate and 19 representative samples which shall measure the 20 total incombustible content of combined coal 21 dust, rock dust, and other dust in such mine to 22 ensure that the coal dust is kept below explosive 23 levels through the appropriate application of rock dust. 24

"(B) DIRECT READING MONITORS.—In order to ensure timely assessment and compliance, the Secretary shall, not later than 180 days after the date of enactment of the Robert C. Byrd Mine Safety Protection Act of 2017, require operators to measure total incombustible content (or an equivalent measure of explosibility) in samples of combined coal dust, rock dust, and other dust, using direct reading monitors that the Secretary has approved for use in an underground coal mine, such as coal dust explosibility monitors.

"(C) REGULATIONS.—The Secretary shall, not later than 180 days after the date of enactment of the Robert C. Byrd Mine Safety Protection Act of 2017, promulgate an interim final rule that prescribes methods for operator sampling of total incombustible content (or an equivalent measure of explosibility) in samples of combined coal dust, rock dust, and other dust using direct reading monitors and includes requirements for locations, methods, and intervals for mandatory operator sampling.

"(D) RECOMMENDATIONS.—Not later than 1 year after the date of enactment of the Robert C. Byrd Mine Safety Protection Act of 2017, the Secretary of Health and Human Services shall, based upon the latest research, recommend to the Secretary of Labor any revi-sions to the mandatory operator sampling loca-tions, methods, and intervals included in the in-terim final rule described in subparagraph (B) that may be warranted in light of such re-search.

"(3) LIMITATION.—Until a final rule is issued by the Secretary under section 502(b)(2) of the Robert C. Byrd Mine Safety Protection Act of 2017, any measurement taken by a direct reading monitor described in paragraph (2) shall not be admissible to establish a violation in an enforcement action under this Act.

"(4) Report and rulemaking authority.—

"(A) Report.—Not later than 2 years after the date of enactment of the Robert C. Byrd Mine Safety Protection Act of 2017, the Secretary of Health and Human Services, in consultation with the Secretary of Labor, shall prepare and submit, to the Committee on Education and the Workforce of the House of Representatives and the Committee on Health,

1	Education, Labor, and Pensions of the Senate,
2	a report—
3	"(i) regarding whether any direct
4	reading monitor described in paragraph
5	(2)(B) is sufficiently reliable and accurate
6	for the enforcement of the mandatory
7	health or safety standards by the Secretary
8	of Labor under such Act, and whether ad-
9	ditional improvement to such direct read-
10	ing monitor, or additional verification re-
11	garding reliability and accuracy, would be
12	needed for enforcement purposes; and
13	"(ii) identifying any limitations or im-
14	pediments for such use in underground
15	coal mines.
16	"(B) AUTHORITY.—If the Secretary deter-
17	mines that such direct reading monitor is suffi-
18	ciently reliable and accurate for the enforce-
19	ment of mandatory health and safety standards
20	under this Act following such report or any up-
21	date thereto, the Secretary shall promulgate a
22	final rule authorizing the use of such direct
23	reading monitor for purposes of compliance and
24	enforcement, in addition to other methods for

determining total incombustible content. Such

1	rule shall specify mandatory operator sampling
2	locations, methods, and intervals.".
3	(b) Rock Dust Recordkeeping.—Section 304 is
4	further amended—
5	(1) by redesignating subsection (e) as sub-
6	section (f) and inserting after subsection (d) the fol-
7	lowing:
8	"(e) Rock Dust Recordkeeping.—Each coal mine
9	shall be required to maintain and continuously update a
10	record of the amount of rock dust purchased."; and
11	(2) in subsection (f) (as so redesignated), by
12	striking "Subsection (b) through (d)" and inserting
13	"Subsections (b) through (e)".
14	SEC. 503. ATMOSPHERIC MONITORING SYSTEMS.
15	Section 317 (30 U.S.C. 877) is amended by adding
16	at the end the following:
17	"(u) Atmospheric Monitoring Systems.—
18	"(1) REGULATIONS REQUIRED.—Not later than
19	1 year after the date of enactment of the Robert C.
20	Byrd Mine Safety Protection Act of 2017, the Sec-
21	retary shall, following consultation with the National
22	Institute for Occupational Safety and Health, pro-
23	mulgate regulations requiring that each operator of
24	an underground coal mine install atmospheric moni-
25	toring systems that—

1	"(A) protect miners where the miners nor-
2	mally work and travel;
3	"(B) will assist in mine emergency re-
4	sponse and the conduct of accident investiga-
5	tions;
6	"(C) provide real-time information regard-
7	ing methane, oxygen, and carbon monoxide lev-
8	els, and airflow direction, as appropriate, with
9	sensing, annunciating, and recording capabili-
10	ties; and
11	"(D) can, to the maximum extent prac-
12	ticable, withstand explosions and fires.
13	"(2) Content of Regulations.—The Sec-
14	retary shall evaluate and, as appropriate, require—
15	"(A) the installation of atmospheric moni-
16	toring and recording devices on mining equip-
17	ment;
18	"(B) the implementation of redundant sys-
19	tems, such as the bundle tubing system, that
20	can continuously monitor the mine atmosphere
21	following incidents such as fires, explosions, en-
22	trapments, and inundations; and
23	"(C) the implementation of other tech-
24	nologies available to conduct continuous atmos-
25	pheric monitoring.".

1 SEC. 504. STUDY ON RESPIRABLE DUST STANDARDS.

2	Section 202 of the Federal Mine Safety and Health
3	Act of 1977 (30 U.S.C. 842) is amended by adding at
4	the end the following:
5	"(i) Reports.—
6	"(1) Study.—Beginning August 1, 2021, the
7	Secretary of Labor shall undertake a retrospective
8	study that evaluates the effectiveness of the Depart-
9	ment of Labor's final rule entitled 'Lowering Miners'
10	Exposure to Respirable Coal Mine Dust, Including
11	Continuous Personal Dust Monitors' (published May
12	1, 2014; 79 Fed. Reg. 24813), the data regarding
13	the use of continuous personal dust monitors (in this
14	paragraph referred to as 'CPDM'), and the rising
15	number of cases of progressive massive fibrosis
16	(PMF) to determine whether—
17	"(A) the 1.5 mg/m ³ respirable dust stand-
18	ard that was included in the final rule should
19	be further lowered to better protect miners'
20	health;
21	"(B) the 100 $\mu \text{g/m}^3$ standard for quartz
22	(crystalline silica) in respirable dust should be
23	lowered to better protect better protect miners'
24	health;
25	"(C) the frequency of CPDM sampling
26	should be increased:

1 "(D) engineering controls and work prac-2 tices used by mine operators to achieve and 3 maintain the required respirable coal mine dust 4 levels should be modified; 5 "(E) samples taken on shifts longer than 6 8 hours should be converted to an 8-hour equivalent concentration to protect miners who work 7 8 longer shifts; and 9 "(F) research and development should be 10 undertaken to modify the CPDM to provide real 11 time data on exposure to respirable quartz. 12 "(2) Completion deadline.—Not later than 13 August 1, 2022, the Secretary shall transmit a re-14 port of the study required under paragraph (1) to 15 the Committee on Health, Education, Labor, and 16 Pensions of the Senate and the Committee on Edu-17 cation and the Workforce of the House of Rep-18 resentatives. 19 "(3) Subsequent studies.—By August 1, 20 2025, and every 3 years thereafter, the Secretary 21 shall conduct a new study as described in paragraph (1) and report, by not later than one year after the 22 23 commencement of the study, the findings of such

study to the Committee on Health, Education,

Labor, and Pensions of the Senate and the Com-

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- mittee on Education and the Workforce of the
 House of Representatives.
- "(4) REVISED STANDARDS.—If any report of 3 the Secretary under this subsection concludes that 5 the applicable standard for respirable dust con-6 centration should be lowered to protect the health of 7 miners, or that the incidence of pneumoconiosis 8 among coal miners in the United States, as reported 9 by the National Institute for Occupational Safety 10 and Health, has not been reduced from such inci-11 dence prior to the implementation of the most recent 12 applicable standard for respirable dust concentra-13 tion, the Secretary shall, consistent with the require-14 ments of this section and section 101, accordingly 15 revise such standard and any applicable sampling or 16 testing procedures not later than 24 months after 17 the publication of such report of the Secretary under 18 this subsection.".

19 SEC. 505. REFRESHER TRAINING ON MINERS' RIGHTS AND

- 20 **RESPONSIBILITIES.**
- 21 (a) IN GENERAL.—Section 115(a)(3) (30 U.S.C.
- 22 825(a)(3)) is amended to read as follows:
- "(3) all miners shall receive not less than 9
- 24 hours of refresher training not less frequently than
- once every 12 months, and such training shall in-

- 1 clude one hour of training on the statutory rights
- 2 and responsibilities of miners and their representa-
- 3 tives under this Act and other applicable Federal
- 4 and State law, pursuant to a program of instruction
- 5 developed by the Secretary and delivered by an em-
- 6 ployee of the Administration or by a trainer ap-
- 7 proved by the Administration that is a party inde-
- 8 pendent from the operator;".
- 9 (b) National Hazard Reporting Hotline.—Sec-
- 10 tion 115 (30 U.S.C. 825) is further amended—
- 11 (1) by redesignating subsections (c) through (e)
- as subsections (d) through (f), respectively; and
- 13 (2) by inserting after subsection (b) the fol-
- lowing:
- 15 "(c) Any health and safety training program of in-
- 16 struction provided under this section shall include dis-
- 17 tribution to miners of information regarding miners'
- 18 rights under the Act, as well as a toll-free hotline tele-
- 19 phone number, which the Secretary shall maintain to re-
- 20 ceive complaints from miners and the public regarding
- 21 hazardous conditions, discrimination, safety or health vio-
- 22 lations, or other mine safety or health concerns. Informa-
- 23 tion regarding the hotline shall be provided in a portable,
- 24 convenient format, such as a durable wallet card, to enable
- 25 miners to keep the information on their person.".

1	(c) Timing of Initial Statutory Rights Train-
2	ING.—Notwithstanding section 115 of the Federal Mine
3	Safety and Health Act (as amended by subsection (a)) (30
4	U.S.C. 825) or the health and safety training program ap-
5	proved under such section, an operator shall ensure that
6	all miners already employed by the operator on the date
7	of enactment of this Act shall receive the one hour of stat-
8	utory rights and responsibilities training described in sec-
9	tion 115(a)(3) of such Act not later than 180 days after
10	such date.
11	SEC. 506. AUTHORITY TO MANDATE ADDITIONAL TRAINING
12	(a) In General.—Section 115 (30 U.S.C. 825) is
13	further amended by redesignating subsections (e) and (f)
14	(as redesignated) as subsections (f) and (g) and inserting
15	after subsection (d) (as redesignated) the following:
16	"(e) Authority To Mandate Additional Train-
17	ING.—
18	"(1) In general.—The Secretary is authorized
19	to issue an order requiring that an operator of a
20	coal or other mine provide additional training be-
21	yond what is otherwise required by law, and speci-
22	fying the time within which such training shall be
23	provided, if the Secretary finds that—
24	"(A)(i) a serious or fatal accident has oc-
25	curred at such mine:

"(ii) such mine has experienced accident 1 2 and injury rates, citations for violations of this Act (including mandatory health or safety 3 4 standards or regulations promulgated under 5 this Act), citations for significant and substan-6 tial violations, or withdrawal orders issued 7 under this Act at a rate above the average for 8 mines of similar size and type; or

- "(iii) an operator has a history of failing to adequately train miners as required by the Act or regulations promulgated under this Act; and
- 12 "(B) additional training would benefit the 13 health and safety of miners at the mine.
 - "(2) WITHDRAWAL ORDER.—If the operator fails to provide training ordered under paragraph (1) within the specified time, the Secretary shall issue an order requiring such operator to cause all affected persons, except those persons referred to in section 104(c), to be withdrawn, and to be prohibited from entering such mine, until such operator has provided such training.".
- 22 (b) Conforming Amendments.—Section 104(g)(2)
- 23 (30 U.S.C. 814(g)(2)) is amended by striking "under
- 24 paragraph (1)" both places it appears and inserting
- 25 "under paragraph (1) or under section 115(e)".

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1 SEC. 507. BROOKWOOD-SAGO MINE SAFETY GRANTS.

- 2 Section 14(e)(2) of the Mine Improvement and New
- 3 Emergency Response Act of 2006 (30 U.S.C. 965(e)(2))
- 4 is amended by inserting before the period ", and under-
- 5 ground mine rescue training activities which simulate
- 6 mine accident conditions".

7 SEC. 508. CERTIFICATION OF PERSONNEL.

- 8 (a) In General.—Title I is further amended by add-
- 9 ing at the end the following:

10 "SEC. 118. CERTIFICATION OF PERSONNEL.

- 11 "(a) CERTIFICATION REQUIRED.—Any person who is
- 12 authorized or designated by the operator of a coal or other
- 13 mine to perform any duties or provide any training that
- 14 this Act, including a mandatory health or safety standard
- 15 or regulation promulgated pursuant to this Act, requires
- 16 to be performed or provided by a certified, registered,
- 17 qualified, or otherwise approved person, shall be permitted
- 18 to perform such duties or provide such training only if
- 19 such person has a current certification, registration, quali-
- 20 fication, or approval to perform such duties or provide
- 21 such training consistent with the requirements of this sec-
- 22 tion.
- 23 "(b) Establishment of Certification Require-
- 24 MENTS AND PROCEDURES.—
- 25 "(1) IN GENERAL.—Not later than 1 year after
- the date of enactment of the Robert C. Byrd Mine

1	Safety Protection Act of 2017, the Secretary shall
2	issue mandatory standards to establish—
3	"(A) requirements for such certification
4	registration, qualification, or other approval, in-
5	cluding the experience, examinations, and ref-
6	erences that may be required as appropriate;
7	"(B) time limits for such certifications and
8	procedures for obtaining and renewing such cer-
9	tification, registration, qualification, or other
10	approval; and
11	"(C) procedures and criteria for revoking
12	such certification, registration, qualification, or
13	other approval, including procedures that en-
14	sure that the Secretary (or a State agency, as
15	applicable) responds to requests for revocation
16	and that the names of individuals whose certifi-
17	cation or other approval has been revoked are
18	provided to and maintained by the Secretary
19	and are made available to appropriate State
20	agencies through an electronic database.
21	"(2) Coordination with states.—In devel-
22	oping such standards, the Secretary shall consult
23	with States that have miner certification programs
24	to ensure effective coordination with existing State

standards and requirements for certification. The

standards required under paragraph (1) shall provide that the certification, registration, qualification, or other approval of the State in which the coal or other mine is located satisfies the requirement of subsection (a) if the State's program of certification, registration, qualification, or other approval is no less stringent than the standards established by the Secretary under paragraph (1).

"(c) Operator Fees for Certification.—

- "(1) Assessment and collection.—Beginning 180 days after the date of enactment of the Robert C. Byrd Mine Safety Protection Act of 2017, the Secretary shall assess and collect fees, in accordance with this subsection, from each operator for each person certified under this section. Fees shall be assessed and collected in amounts determined by the Secretary as necessary to fund the certification programs established under this section.
- "(2) USE.—Amounts collected as provided in paragraph (1) shall only be available to the Secretary, as provided in paragraph (3), for making expenditures to carry out the certification programs established under this subsection.
- 24 "(3) AUTHORIZATION OF APPROPRIATIONS.—In 25 addition to funds authorized to be appropriated

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under section 114, there is authorized to be appropriated to the Secretary for each fiscal year in which fees are collected under paragraph (1) an amount equal to the total amount of fees collected under paragraph (1) during that fiscal year. Such amounts are authorized to remain available until expended. If on the first day of a fiscal year a regular appropriation to the Administration has not been enacted, the Administration shall continue to collect fees (as off-setting collections) under this subsection at the rate in effect during the preceding fiscal year, until 5 days after the date such regular appropriation is enacted.

"(4) Collecting and credited under this subsection shall be deposited and credited as offsetting collections to the account providing appropriations to the Mine Safety and Health Administration and shall not be collected for any fiscal year except to the extent and in the amount provided in advance in appropriation Acts.

"(d) CITATION; WITHDRAWAL ORDER.—Any operator who permits a person to perform any of the health or safety related functions described in subsection (a) without a current certification which meets the require-

- 1 ments of this section shall be considered to have com-
- 2 mitted an unwarrantable failure under section 104(d)(1),
- 3 and the Secretary shall issue an order requiring that the
- 4 miner be withdrawn or reassigned to duties that do not
- 5 require such certification.".
- 6 (b) Conforming Amendments.—Section 318 (30
- 7 U.S.C. 878) is amended—
- 8 (1) by striking subsections (a) and (b);
- 9 (2) in subsection (c), by redesignating para-
- 10 graphs (1) through (3) as subparagraphs (A)
- 11 through (C), respectively;
- 12 (3) in subsection (g), by redesignating para-
- graphs (1) through (4) as subparagraphs (A)
- through (D), respectively; and
- 15 (4) by redesignating subsections (c) through (j)
- as paragraphs (1) through (8), respectively.
- 17 SEC. 509. ELECTRONIC RECORDS REQUIREMENT.
- 18 Section 103 is amended by adding at the end the fol-
- 19 lowing:
- 20 "(l) Not later than 180 days after the date of enact-
- 21 ment of the Act, the Secretary shall promulgate regula-
- 22 tions requiring that mine operators retain records and
- 23 data required by this Act, or otherwise required by the
- 24 Secretary, that are created, stored or transmitted in elec-
- 25 tronic form. Such records shall include records pertaining

1	to miner safety and health, tracking and communications
2	atmospheric monitoring of methane, carbon monoxide, ox-
3	ygen, coal dust and other mine conditions, equipment
4	usage history and operating parameters, equipment cali-
5	bration and maintenance, and other information relevant
6	to compliance with Federal mine health and safety laws
7	and regulations. Not later than 2 years after the date of
8	enactment of the Act, the Secretary shall promulgate a
9	regulation regarding the minimum necessary capabilities
10	of equipment to retain, store, and recover data created or
11	transmitted in electronic form.".
	TITLE VI—ADDITIONAL MINE
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12 13	SAFETY PROVISIONS
13	SAFETY PROVISIONS
13 14	SAFETY PROVISIONS SEC. 601. DEFINITIONS.
13 14 15	SAFETY PROVISIONS SEC. 601. DEFINITIONS. (a) DEFINITION OF OPERATOR.—Section 3(d) is
13 14 15 16	SAFETY PROVISIONS SEC. 601. DEFINITIONS. (a) DEFINITION OF OPERATOR.—Section 3(d) is amended to read as follows:
13 14 15 16 17	SAFETY PROVISIONS SEC. 601. DEFINITIONS. (a) DEFINITION OF OPERATOR.—Section 3(d) is amended to read as follows: "(d) 'operator' means—
113 114 115 116 117	SAFETY PROVISIONS SEC. 601. DEFINITIONS. (a) DEFINITION OF OPERATOR.—Section 3(d) is amended to read as follows: "(d) 'operator' means— "(1) any owner, lessee, or other person
13 14 15 16 17 18	SAFETY PROVISIONS SEC. 601. DEFINITIONS. (a) DEFINITION OF OPERATOR.—Section 3(d) is amended to read as follows: "(d) 'operator' means— "(1) any owner, lessee, or other person that—
13 14 15 16 17 18 19 20	SAFETY PROVISIONS SEC. 601. DEFINITIONS. (a) DEFINITION OF OPERATOR.—Section 3(d) is amended to read as follows: "(d) 'operator' means— "(1) any owner, lessee, or other person that— "(A) operates or supervises a coal or
13 14 15 16 17 18 19 20 21	SAFETY PROVISIONS SEC. 601. DEFINITIONS. (a) DEFINITION OF OPERATOR.—Section 3(d) is amended to read as follows: "(d) 'operator' means— "(1) any owner, lessee, or other person that— "(A) operates or supervises a coal or other mine; or

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                  or indirectly, the health or safety at such
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                 mine; or
 3
                  "(2)
                        any independent contractor
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             forming services or construction at such mine;".
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        (b) Definition of Agent.—Section 3(e) (30 U.S.C.
   802(e)) is amended by striking "the miners" and inserting
 6
    "any miner".
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 8
        (c) Definition of Imminent Danger.—Section
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   3(j) (30 U.S.C. 802(j)) is amended—
             (1) by striking "means the" and inserting
10
        "means—
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             "(1) the";
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             (2) by striking the semicolon at the end and in-
14
        serting "; or"; and
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             (3) by adding at the end the following:
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             "(2) the existence of multiple conditions or
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        practices (regardless of whether related to each
18
        other) that, when considered in the aggregate, could
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        reasonably be expected to cause death or serious
20
        physical harm before such conditions or practices
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        can be abated;".
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        (d) Definition of Miner.—Section 3(g) (30 U.S.C.
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   802(g)) is amended by inserting after "or other mine" the
   following: ", and includes any individual who is not cur-
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   rently working in a coal or other mine but would be cur-
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1 rently working in such mine, but for an accident in such 2 mine". 3 (e) Definition of Significant and Substantial VIOLATIONS.—Section 3 (30 U.S.C. 802) is further 5 amended— 6 (1) in subsection (m), by striking "and" after 7 the semicolon: 8 (2) in subsection (n), by striking the period at 9 the end and inserting a semicolon; 10 (3) in subsection (o), by striking the period at 11 the end and inserting "; and"; and 12 (4) by adding at the end the following: "(p) 'significant and substantial violation' 13 14 means a violation of this Act, including any manda-15 tory health or safety standard or regulation promul-16 gated under this Act, that is of such nature as could 17 significantly and substantially contribute to the 18 cause and effect of a coal or other mine safety or 19 health hazard as described in section 104(d).". 20 SEC. 602. ASSISTANCE TO STATES. 21 Section 503 (30 U.S.C. 953(a)) is amended— 22 (1) in subsection (a)— 23 (A) in the matter preceding paragraph (1), by striking ", in coordination with the Sec-24

1	retary of Health, Education, and Welfare and
2	the Secretary of the Interior,";
3	(B) in paragraph (2), by striking "and"
4	after the semicolon;
5	(C) in paragraph (3), by striking the pe-
6	riod and inserting "; and"; and
7	(D) by adding at the end the following:
8	"(4) to assist such State in developing and im-
9	plementing any certification program for coal or
10	other mines required for compliance with section
11	118."; and
12	(2) in subsection (h), by striking "\$3,000,000
13	for fiscal year 1970, and \$10,000,000 annually in
14	each succeeding fiscal year" and inserting
15	"\$20,000,000 for each fiscal year".
16	SEC. 603. AUTHORIZATION OF COOPERATIVE AGREEMENTS
17	BY NIOSH OFFICE OF MINE SAFETY AND
18	HEALTH.
19	Section 22(h)(3) of the Occupational Safety and
20	Health Act of 1970 (29 U.S.C. 671(h)(3)) is amended—
21	(1) in subparagraph (B), by striking "and" at
22	the end;
23	(2) by redesignating subparagraph (C) as sub-
24	paragraph (D): and

- 1 (3) by inserting after subparagraph (B) the fol-2 lowing: "(C) enter into cooperative agreements or 3 4 contracts with international institutions and private entities to improve mine safety and 6 health through the development and evaluation 7 of new interventions; and". 8 SEC. 604. DOUBLE ENCUMBRANCE; SUCCESSION PLAN. 9 (a) AUTHORIZATION.—Notwithstanding any personnel procedures, rules, or guidance, the Secretary of 10 Labor is authorized to double encumber a position or utilize early replacement hiring for authorized representatives and technical specialist positions in the Mine Safety and Health Administration. The number of such positions 14 15 shall be consistent with the staffing requirements set forth in the succession plan under subsection (b). 16 17 (b) Succession Plan.—Not later than 90 days after 18 the date of enactment of this Act, the Secretary of Labor shall develop and provide to Congress a succession plan 19 for the Mine Safety and Health Administration for the 20 21 next five years to assure timely replacement of qualified 22 employees critical to maintaining the agency's mission 23 which shall—
- 24 (1) estimate employee turnover for each year;

- (2) set benchmarks for maximum allowable percentage of vacancies, and a maximum ratio of trainees to authorized representatives;
 - (3) utilize double encumbrance or early replacement hiring for authorized representatives and technical specialists;
 - (4) implement tracking systems to assure that staffing levels of authorized representatives and technical specialists do not fall below the minimum required to conduct necessary inspections, thoroughly review mine plans, and conduct accident and special investigations; and
 - (5) identify resources necessary to implement such plan. Such succession plan shall be updated biennially.

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