

Calendar No. 239

116TH CONGRESS 1ST SESSION

S. 2372

To enhance global engagement to combat marine debris, and for other purposes.

IN THE SENATE OF THE UNITED STATES

July 31, 2019

Mr. Menendez (for himself, Mr. Sullivan, Mr. Whitehouse, Ms. Collins, Mr. Booker, Mr. Coons, Mr. Murphy, Mr. Blumenthal, Mr. Merkley, Mr. Cardin, Mrs. Shaheen, and Mr. Cruz) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

SEPTEMBER 26, 2019

Reported by Mr. RISCH, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To enhance global engagement to combat marine debris, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE; DEFINITIONS.

2	(a) SHORT TITLE.—This Act may be cited as the
3	"Save Our Seas 2.0: Enhanced Global Engagement to
4	Combat Marine Debris Act".
5	(b) DEFINITIONS.—In this Act:
6	(1) CIRCULAR ECONOMY.—The term "circular
7	economy" means an economy that uses a systems-fo-
8	cused approach and involves industrial processes and
9	economic activities that—
10	(A) are restorative or regenerative by de-
11	sign;
12	(B) enable resources used in such proc-
13	esses and activities to maintain their highest
14	values for as long as possible; and
15	(C) aim for the elimination of waste
16	through the superior design of materials, prod-
17	uets, and systems (including business models).
18	(2) EPA ADMINISTRATOR.—The term "EPA
19	Administrator" means the Administrator of the En-
20	vironmental Protection Agency.
21	(3) Marine Debris.—The term "marine de-
22	bris" has the meaning given that term in section 7
23	of the Marine Debris Act (33 U.S.C. 1956).
24	(4) Marine debris event.—The term "ma-
25	rine debris event" means an event or related events

1	that affects or may imminently affect the United
2	States involving—
3	(A) marine debris caused by a natural
4	event, including a tsunami, flood, landslide,
5	hurricane, or other natural source;
6	(B) distinct, nonrecurring marine debris,
7	including dereliet vessel groundings and con-
8	tainer spills, that have immediate or long-term
9	impacts on habitats with high ecological, eco-
10	nomic, or human-use values; or
11	(C) marine debris caused by an intentional
12	or grossly negligent act or acts that causes sub-
13	stantial economic or environmental harm.
14	(5) Post-consumer materials manage-
15	MENT.—The term "post-consumer materials man-
16	agement" means the systems, operation, supervision,
17	and aftereare of processes and equipment for post-
18	consumer materials, including —
19	(A) collection;
20	(B) transport;
21	(C) safe disposal of waste, such as post-
22	consumer materials that cannot be recovered,
23	reused, recycled, repaired, or refurbished; and

1	(D) systems and processes related to recov-
2	ering, recycling, reusing, repairing, or refur-
3	bishing post-consumer materials.
4	(6) Under Secretary.—The term "Under
5	Secretary" means the Under Secretary of Commerce
6	for Oceans and Atmosphere and Administrator of
7	the National Oceanic and Atmospheric Administra-
8	tion.
9	SEC. 2. STATEMENT OF POLICY ON INTERNATIONAL CO-
10	OPERATION TO COMBAT MARINE DEBRIS.
11	It is the policy of the United States to partner, con-
12	sult, and coordinate with foreign governments (at the na-
13	tional and subnational levels), civil society, international
14	organizations, international financial institutions, sub-
15	national coastal communities, commercial and recreational
16	fishing industry leaders, and the private sector, in a con-
17	certed effort—
18	(1) to increase knowledge and raise awareness
19	about—
20	(A) the linkages between the sources of
21	plastic waste, mismanaged waste and post-con-
22	sumer materials, and marine debris; and
23	(B) the upstream and downstream causes
24	and effects of plastic waste, mismanaged waste
25	and post-consumer materials, and marine debris

1	on marine environments, marine wildlife
2	human health, and economic development;
3	(2) to support—
4	(A) strengthening systems for recovering
5	managing, reusing (to the extent practicable)
6	and recycling plastic waste, marine debris, and
7	microfiber pollution in the world's oceans, em
8	phasizing upstream post-consumer materials
9	management solutions—
10	(i) to mitigate plastic waste at its
11	source; and
12	(ii) to prevent leakage of plastic waste
13	into the environment;
14	(B) advancing the utilization and avail-
15	ability of safe and affordable reusable alter
16	natives to disposable plastic products in com-
17	merce, to the extent practicable, and with con-
18	sideration for the potential impacts of such al-
19	ternatives, and other efforts to prevent marine
20	debris;
21	(C) deployment of and access to advanced
22	technologies to capture value from post-con-
23	sumer materials and municipal solid waste
24	streams through mechanical and other recycling
25	systems.

1	(D) access to information on best practices
2	in post-consumer materials management, op-
3	tions for post-consumer materials management
4	systems financing, and options for participating
5	in public-private partnerships; and
6	(E) implementation of management meas-
7	ures to reduce dereliet fishing gear, the loss of
8	fishing gear, and other sources of pollution gen-
9	erated from marine activities and to increase
10	proper disposal and recycling of fishing gear;
11	and
12	(3) to work cooperatively with international
13	partners
14	(A) on establishing—
15	(i) measurable targets for reducing
16	marine debris, lost fishing gear, and plastic
17	waste from all sources; and
18	(ii) action plans to achieve those tar-
19	gets with a mechanism to provide regular
20	reporting;
21	(B) to promote consumer education,
22	awareness, and outreach to prevent marine de-
23	bris;

1	(C) to reduce marine debris by improving
2	advance planning for marine debris events and
3	responses to such events; and
4	(D) to share best practices in post-con-
5	sumer materials management systems to pre-
6	vent the entry of plastic waste into the environ-
7	ment.
8	SEC. 3. PRIORITIZATION OF EFFORTS AND ASSISTANCE TO
9	COMBAT MARINE DEBRIS AND IMPROVE
10	PLASTIC WASTE MANAGEMENT.
11	(a) In General.—The Secretary of State shall, in
12	coordination with the Administrator of the United States
13	Agency for International Development, as appropriate,
14	and the officials specified in subsection (b)—
15	(1) lead and coordinate efforts to implement the
16	policy described in section 2; and
17	(2) develop strategies and implement programs
18	that prioritize engagement and cooperation with for-
19	eign governments, subnational and local stake-
20	holders, and the private sector to expedite efforts
21	and assistance in foreign countries—
22	(A) to partner with, encourage, advise and
23	facilitate national and subnational governments
24	on the development and execution, where prac-

1	ticable, of national projects, programs and ini-
2	tiatives to—
3	(i) improve the capacity, security, and
4	standards of operations of post-consumer
5	materials management systems;
6	(ii) monitor and track how well post-
7	consumer materials management systems
8	are functioning nationwide, based on uni-
9	form and transparent standards developed
10	in cooperation with municipal, industrial,
11	and civil society stakeholders;
12	(iii) identify the operational challenges
13	of post-consumer materials management
14	systems and develop policy and pro-
15	grammatic solutions;
16	(iv) end intentional or unintentional
17	incentives for municipalities, industries,
18	and individuals to improperly dispose of
19	plastic waste; and
20	(v) conduct outreach campaigns to
21	raise public awareness of the importance of
22	proper waste disposal;
23	(B) to facilitate the involvement of munici-
24	palities and industries in improving solid waste

1	reduction, collection, disposal, and reuse and re-
2	eyeling projects, programs, and initiatives;
3	(C) to partner with and provide technical
4	assistance to investors, and national and local
5	institutions, including private sector actors, to
6	develop new business opportunities and solu-
7	tions to specifically reduce plastic waste and ex-
8	pand solid waste and post-consumer materials
9	management best practices in foreign countries
10	by
11	(i) maximizing the number of people
12	and businesses, in both rural and urban
13	communities, receiving reliable solid waste
14	and post-consumer materials management
15	services;
16	(ii) improving and expanding the ca-
17	pacity of foreign industries to responsibly
18	employ post-consumer materials manage-
19	ment practices;
20	(iii) improving and expanding the ea-
21	pacity and transparency of tracking mech-
22	anisms for marine debris to reduce the im-
23	pacts on the marine environment;
24	(iv) eliminating incentives that under-
25	mine responsible post-consumer materials

1	management practices and lead to im-
2	proper waste disposal practices and leak-
3	age;
4	(v) building the capacity of coun-
5	tries —
6	(I) to monitor, regulate, and
7	manage waste, post-consumer mate-
8	rials and plastic waste, and pollution
9	appropriately and transparently;
10	(II) to encourage private invest-
11	ment in post-consumer materials man-
12	agement; and
13	(III) to encourage private invest-
14	ment, grow opportunities, and develop
15	markets for recyclable, reusable, and
16	repurposed plastic waste and post-con-
17	sumer materials, and products with
18	high levels of recycled plastic content,
19	at both national and local levels; and
20	(vi) promoting safe and affordable re-
21	usable alternatives to disposable plastic
22	products, to the extent practicable; and
23	(D) to research, identify, and facilitate op-
24	portunities to promote collection and proper
25	disposal of damaged or dereliet fishing gear.

1	(b) Officials Specified in
2	this subsection are the following:
3	(1) The United States Trade Representative.
4	(2) The Under Secretary.
5	(3) The EPA Administrator.
6	(4) The Director of the Trade and Development
7	Agency.
8	(5) The President and the Board of Directors
9	of the Overseas Private Investment Corporation or
10	the Chief Executive Officer and the Board of Direc-
11	tors of the United States International Development
12	Finance Corporation, as appropriate.
13	(6) The Chief Executive Officer and the Board
14	of Directors of the Millennium Challenge Corpora-
15	tion.
16	(7) The heads of such other agencies as the
17	Secretary of State considers appropriate.
18	(e) Prioritization.—In earrying out subsection (a),
19	the officials specified in subsection (b) shall prioritize as-
20	sistance to countries with—
21	(1) rapidly developing economies; and
22	(2) rivers and coastal areas that are the most
23	severe sources of marine debris.
24	(d) Effectiveness Measurement.—In
25	prioritizing and expediting efforts and assistance under

1	this section, the officials specified in subsection (b) shall
2	use clear, accountable, and metric-based targets to meas-
3	ure the effectiveness of guarantees and assistance in
4	achieving the policy described in section 2.
5	(e) Rule of Construction.—Nothing in this sec-
6	tion may be construed to authorize the modification of or
7	the imposition of limits on the portfolios of any agency
8	or institution led by an official specified in subsection (b).
9	SEC. 4. UNITED STATES LEADERSHIP IN INTERNATIONAL
10	FORA.
11	In implementing the policy described in section 2, the
12	President shall direct the United States representatives to
13	appropriate international bodies and conferences (such as
14	the United Nations Environment Programme, the Asso-
15	eiation of Southeast Asian Nations, the Asia Pacific Eco-
16	nomic Cooperation, the Group of 7, the Group of 20, and
17	the Our Ocean Conference) to use the voice, vote, and in-
18	fluence of the United States, consistent with the broad for-
19	eign policy goals of the United States, to advocate that
20	each such body—
21	(1) commit to significantly increasing efforts to
22	promote investment in well-designed post-consumer
23	materials management and plastic waste elimination
24	and mitigation projects and services that increase

 ${\color{red} access \ to \ safe \ post-consumer \ materials \ management} \\$

25

1	and mitigation services, in partnership with the pri-
2	vate sector and consistent with the constraints of
3	other countries;
4	(2) address the post-consumer materials man-
5	agement needs of individuals and communities where
6	access to municipal post-consumer materials man-
7	agement services is historically impractical or cost-
8	prohibitive;
9	(3) enhance coordination with the private sec-
10	tor
11	(A) to increase access to solid waste and
12	post-consumer materials management services;
13	(B) to utilize safe and affordable reusable
14	alternatives to disposable plastic products, to
15	the extent practicable;
16	(C) to encourage and incentivize the use of
17	recycled content; and
18	(D) to grow economic opportunities and
19	develop markets for recyclable, reusable, and
20	repurposed plastic waste materials and other ef-
21	forts that support the circular economy;
22	(4) provide technical assistance to foreign regu-
23	latory authorities and governments to remove unnec-
24	essary barriers to investment in otherwise commer-
25	cially viable projects related to—

1	(A) post-consumer materials management;
2	(B) the use of safe and affordable reusable
3	alternatives to disposable plastic products, to
4	the extent practicable; or
5	(C) beneficial reuse of solid waste, plastic
6	waste, post-consumer materials, plastic prod-
7	ucts, and refuse;
8	(5) use clear, accountable, and metric-based
9	targets to measure the effectiveness of such projects;
10	and
11	(6) engage international partners in an existing
12	multilateral forum (or, if necessary, establish
13	through an international agreement a new multilat-
14	eral forum) to improve global cooperation on—
15	(A) creating tangible metrics for evaluating
16	efforts to reduce plastic waste and marine de-
17	bris;
18	(B) developing and implementing best
19	practices for collecting, disposing, recycling, and
20	reusing plastic waste and post-consumer mate-
21	rials, including building capacity for improving
22	post-consumer materials management at the
23	national and subnational levels of foreign coun-
24	tries, particularly countries with little to no

1	solid waste or post-consumer materials manage-
2	ment systems, facilities, or policies in place;
3	(C) encouraging the development of stand-
4	ards and practices, and increasing recycled con-
5	tent percentage requirements for disposable
6	plastic products;
7	(D) integrating tracking and monitoring
8	systems into post-consumer materials manage-
9	ment systems;
10	(E) fostering research to improve scientific
11	understanding of—
12	(i) how microfibers and microplastics
13	may affect marine ecosystems, human
14	health and safety, and maritime activities;
15	(ii) changes in the amount and re-
16	gional concentrations of plastic waste in
17	the ocean, based on scientific modeling and
18	forecasting;
19	(iii) the role rivers, streams, and other
20	inland waterways play in serving as con-
21	duits for mismanaged waste traveling from
22	land to the ocean;
23	(iv) effective means to eliminate
24	present and future leakages of plastic
25	waste into the environment; and

1	(v) other related areas of research the
2	United States representatives deem nec-
3	essary;
4	(F) encouraging the World Bank and other
5	international finance organizations to prioritize
6	efforts to combat marine debris;
7	(G) collaborating on technological advances
8	in post-consumer materials management and
9	recycled plastics;
10	(H) growing economic opportunities and
11	developing markets for recyclable, reusable, and
12	repurposed plastic waste and post-consumer
13	materials and other efforts that support the cir-
14	cular economy; and
15	(I) advising foreign countries, at both the
16	national and subnational levels, on the develop-
17	ment and execution of regulatory policies, serv-
18	ices, including recycling and reuse of plastic,
19	and laws pertaining to reducing the creation
20	and the collection and safe management of—
21	(i) solid waste;
22	(ii) post-consumer materials;
23	(iii) plastic waste; and
24	(iv) marine debris.

1	SEC. 5. ENHANCING INTERNATIONAL OUTREACH AND
2	PARTNERSHIP OF UNITED STATES AGENCIES
3	INVOLVED IN MARINE DEBRIS ACTIVITIES.
4	(a) FINDINGS.—Congress recognizes the success of
5	the marine debris program of the National Oceanic and
6	Atmospheric Administration and the Trash-Free Waters
7	program of the Environmental Protection Agency.
8	(b) Authorization of Efforts To Build For-
9	EIGN PARTNERSHIPS.—The Under Secretary and the
10	EPA Administrator shall work with the Secretary of State
11	and the Administrator of the United States Agency for
12	International Development to build partnerships, as ap-
13	propriate, with the governments of foreign countries and
1 /	to support international efforts to combat marine debris
14	11
	SEC. 6. NEGOTIATION OF NEW INTERNATIONAL AGREE
15	SEC. 6. NEGOTIATION OF NEW INTERNATIONAL AGREE
15 16 17	SEC. 6. NEGOTIATION OF NEW INTERNATIONAL AGREEMENTS.
15 16 17	SEC. 6. NEGOTIATION OF NEW INTERNATIONAL AGREEMENTS. Not later than 1 year after the date of the enactment
15 16 17 18	SEC. 6. NEGOTIATION OF NEW INTERNATIONAL AGREEMENTS. Not later than 1 year after the date of the enactment of this Act, the Secretary of State shall submit to Con-
15 16 17 18	SEC. 6. NEGOTIATION OF NEW INTERNATIONAL AGREEMENTS. Not later than 1 year after the date of the enactment of this Act, the Secretary of State shall submit to Congress a report—
115 116 117 118 119 220	SEC. 6. NEGOTIATION OF NEW INTERNATIONAL AGREEMENTS. Not later than 1 year after the date of the enactment of this Act, the Secretary of State shall submit to Congress a report— (1) assessing the potential for negotiating new
115 116 117 118 119 220 221	SEC. 6. NEGOTIATION OF NEW INTERNATIONAL AGREEMENTS. Not later than 1 year after the date of the enactment of this Act, the Secretary of State shall submit to Congress a report— (1) assessing the potential for negotiating new international agreements or creating a new international agreements.
115 116 117 118 119 220 221 222	SEC. 6. NEGOTIATION OF NEW INTERNATIONAL AGREEMENTS. Not later than 1 year after the date of the enactment of this Act, the Secretary of State shall submit to Congress a report— (1) assessing the potential for negotiating new international agreements or creating a new international forum to reduce land-based sources of managements.
15 16 17 18 19 20 21 22 23	MENTS. Not later than 1 year after the date of the enactment of this Act, the Secretary of State shall submit to Congress a report— (1) assessing the potential for negotiating new international agreements or creating a new international forum to reduce land-based sources of marine debris and dereliet fishing gear, consistent with

1	(3) assessing potential parties to such agree-
2	ments.
3	SEC. 7. CONSIDERATION OF MARINE DEBRIS IN NEGOTI-
4	ATING INTERNATIONAL AGREEMENTS.
5	In negotiating any relevant international agreement
6	with any country or countries after the date of the enact-
7	ment of this Act, the President shall, as appropriate—
8	(1) consider the impact of land-based sources of
9	plastic waste and other solid waste from that coun-
10	try on the marine and aquatic environment; and
11	(2) ensure that the agreement strengthens ef-
12	forts to eliminate land-based sources of plastic waste
13	and other solid waste from that country that impact
14	the marine and aquatic environment.
15	SECTION 1. SHORT TITLE; DEFINITIONS.
16	(a) Short Title.—This Act may be cited as the
17	"Save Our Seas 2.0: Enhanced Global Engagement to Com-
18	bat Marine Debris Act".
19	(b) Definitions.—In this Act:
20	(1) CIRCULAR ECONOMY.—The term "circular
21	economy" means an economy that uses a systems-fo-
22	cused approach and involves industrial processes and
23	economic activities that—
24	(A) are restorative or regenerative by de-
25	sign;

1	(B) enable resources used in such processes
2	and activities to maintain their highest values
3	for as long as possible; and
4	(C) aim for the elimination of waste
5	through the superior design of materials, prod-
6	ucts, and systems (including business models).
7	(2) EPA Administrator.—The term "EPA Ad-
8	ministrator" means the Administrator of the Envi-
9	ronmental Protection Agency.
10	(3) Marine debris.—The term "marine debris"
11	has the meaning given that term in section 7 of the
12	Marine Debris Act (33 U.S.C. 1956).
13	(4) Marine debris event.—The term "marine
14	debris event" means an event or related events that
15	affects or may imminently affect the United States
16	involving—
17	(A) marine debris caused by a natural
18	event, including a tsunami, flood, landslide, hur-
19	ricane, or other natural source;
20	(B) distinct, nonrecurring marine debris,
21	including derelict vessel groundings and con-
22	tainer spills, that have immediate or long-term
23	impacts on habitats with high ecological, eco-
24	nomic, or human-use values: or

1	(C) marine debris caused by an intentional
2	or grossly negligent act or acts that causes sub-
3	stantial economic or environmental harm.
4	(5) Post-consumer materials manage-
5	MENT.—The term "post-consumer materials manage-
6	ment" means the systems, operation, supervision, and
7	aftercare of processes and equipment for post-con-
8	sumer materials, including —
9	(A) collection;
10	(B) transport;
11	(C) safe disposal of waste, such as post-con-
12	sumer materials that cannot be recovered, reused,
13	recycled, repaired, or refurbished; and
14	(D) systems and processes related to recov-
15	ering, recycling, reusing, repairing, or refur-
16	bishing post-consumer materials.
17	(6) Under Secretary.—The term "Under Sec-
18	retary" means the Under Secretary of Commerce for
19	Oceans and Atmosphere and Administrator of the Na-
20	$tional\ Oceanic\ and\ Atmospheric\ Administration.$
21	SEC. 2. STATEMENT OF POLICY ON INTERNATIONAL CO-
22	OPERATION TO COMBAT MARINE DEBRIS.
23	It is the policy of the United States to partner, consult,
24	and coordinate with foreign governments (at the national
25	and subnational levels), civil society, international organi-

1	zations, international financial institutions, subnational
2	coastal communities, commercial and recreational fishing
3	industry leaders, and the private sector, in a concerted ef-
4	fort—
5	(1) to increase knowledge and raise awareness
6	about—
7	(A) the linkages between the sources of plas-
8	tic waste, mismanaged waste and post-consumer
9	materials, and marine debris; and
10	(B) the upstream and downstream causes
11	and effects of plastic waste, mismanaged waste
12	and post-consumer materials, and marine debris
13	on marine environments, marine wildlife,
14	human health, and economic development;
15	(2) to support—
16	(A) strengthening systems for recovering,
17	managing, reusing (to the extent practicable),
18	and recycling plastic waste, marine debris, and
19	microfiber pollution in the world's oceans, em-
20	phasizing upstream post-consumer materials
21	management solutions—
22	(i) to mitigate plastic waste at its
23	source; and
24	(ii) to prevent leakage of plastic waste
25	into the environment:

1	(B) advancing the utilization and avail-
2	ability of safe and affordable reusable alter-
3	natives to disposable plastic products in com-
4	merce, to the extent practicable, and with consid-
5	eration for the potential impacts of such alter-
6	natives, and other efforts to prevent marine de-
7	bris;
8	(C) deployment of and access to advanced
9	technologies to capture value from post-consumer
10	materials and municipal solid waste streams
11	through mechanical and other recycling systems;
12	(D) access to information on best practices
13	in post-consumer materials management, options
14	for post-consumer materials management systems
15	financing, and options for participating in pub-
16	lic-private partnerships; and
17	(E) implementation of management meas-
18	ures to reduce derelict fishing gear, the loss of
19	fishing gear, and other sources of pollution gen-
20	erated from marine activities and to increase
21	proper disposal and recycling of fishing gear;
22	and
23	(3) to work cooperatively with international
24	partners—
25	(A) on establishing—

1	(i) measurable targets for reducing ma-
2	rine debris, lost fishing gear, and plastic
3	waste from all sources; and
4	(ii) action plans to achieve those tar-
5	gets with a mechanism to provide regular
6	reporting;
7	(B) to promote consumer education, aware-
8	ness, and outreach to prevent marine debris;
9	(C) to reduce marine debris by improving
10	advance planning for marine debris events and
11	responses to such events; and
12	(D) to share best practices in post-consumer
13	materials management systems to prevent the
14	entry of plastic waste into the environment.
15	SEC. 3. PRIORITIZATION OF EFFORTS AND ASSISTANCE TO
16	COMBAT MARINE DEBRIS AND IMPROVE
17	PLASTIC WASTE MANAGEMENT.
18	(a) In General.—The Secretary of State shall, in co-
19	ordination with the Administrator of the United States
20	Agency for International Development, as appropriate, and
21	the officials specified in subsection (b)—
22	(1) lead and coordinate efforts to implement the
23	policy described in section 2; and
24	(2) develop strategies and implement programs
25	that prioritize engagement and cooperation with for-

1	eign governments, subnational and local stakeholders,
2	and the private sector to expedite efforts and assist-
3	ance in foreign countries—
4	(A) to partner with, encourage, advise and
5	facilitate national and subnational governments
6	on the development and execution, where prac-
7	ticable, of national projects, programs and ini-
8	tiatives to—
9	(i) improve the capacity, security, and
10	standards of operations of post-consumer
11	materials management systems;
12	(ii) monitor and track how well post-
13	consumer materials management systems
14	are functioning nationwide, based on uni-
15	form and transparent standards developed
16	in cooperation with municipal, industrial,
17	and civil society stakeholders;
18	(iii) identify the operational challenges
19	of post-consumer materials management
20	systems and develop policy and pro-
21	$grammatic\ solutions;$
22	(iv) end intentional or unintentional
23	incentives for municipalities, industries,
24	and individuals to improperly dispose of
25	plastic waste; and

1	(v) conduct outreach campaigns to
2	raise public awareness of the importance of
3	proper waste disposal;
4	(B) to facilitate the involvement of munici-
5	palities and industries in improving solid waste
6	reduction, collection, disposal, and reuse and re-
7	cycling projects, programs, and initiatives;
8	(C) to partner with and provide technical
9	assistance to investors, and national and local
10	institutions, including private sector actors, to
11	develop new business opportunities and solutions
12	to specifically reduce plastic waste and expand
13	solid waste and post-consumer materials man-
14	agement best practices in foreign countries by—
15	(i) maximizing the number of people
16	and businesses, in both rural and urban
17	communities, receiving reliable solid waste
18	and post-consumer materials management
19	services;
20	(ii) improving and expanding the ca-
21	pacity of foreign industries to responsibly
22	employ post-consumer materials manage-
23	ment practices;
24	(iii) improving and expanding the ca-
25	pacity and transparency of tracking mecha-

1	nisms for marine debris to reduce the im-
2	pacts on the marine environment;
3	(iv) eliminating incentives that under-
4	mine responsible post-consumer materials
5	management practices and lead to improper
6	waste disposal practices and leakage;
7	(v) building the capacity of coun-
8	tries—
9	(I) to monitor, regulate, and man-
10	age waste, post-consumer materials
11	and plastic waste, and pollution ap-
12	propriately and transparently, includ-
13	ing imports of plastic waste from the
14	United States and other countries;
15	(II) to encourage private invest-
16	ment in post-consumer materials man-
17	agement; and
18	(III) to encourage private invest-
19	ment, grow opportunities, and develop
20	markets for recyclable, reusable, and
21	repurposed plastic waste and post-con-
22	sumer materials, and products with
23	high levels of recycled plastic content,
24	at both national and local levels; and

1	(vi) promoting safe and affordable re-				
2	usable alternatives to disposable plastic				
3	products, to the extent practicable; and				
4	(D) to research, identify, and facilitate op-				
5	portunities to promote collection and proper dis-				
6	posal of damaged or derelict fishing gear.				
7	(b) Officials Specified in				
8	this subsection are the following:				
9	(1) The United States Trade Representative.				
10	(2) The Under Secretary.				
11	(3) The EPA Administrator.				
12	(4) The Director of the Trade and Development				
13	Agency.				
14	(5) The President and the Board of Directors of				
15	the Overseas Private Investment Corporation or the				
16	Chief Executive Officer and the Board of Directors of				
17	the United States International Development Finance				
18	Corporation, as appropriate.				
19	(6) The Chief Executive Officer and the Board of				
20	Directors of the Millennium Challenge Corporation.				
21	(7) The heads of such other agencies as the Sec-				
22	retary of State considers appropriate.				
23	(c) Prioritization.—In carrying out subsection (a),				
24	the officials specified in subsection (b) shall prioritize as-				

1	sistance to countries with, and regional organizations in
2	regions with—
3	(1) rapidly developing economies; and
4	(2) rivers and coastal areas that are the most se-
5	vere sources of marine debris, as identified by the best
6	$available\ science.$
7	(d) Effectiveness Measurement.—In prioritizing
8	and expediting efforts and assistance under this section, the
9	officials specified in subsection (b) shall use clear, account-
10	able, and metric-based targets to measure the effectiveness
11	of guarantees and assistance in achieving the policy de-
12	scribed in section 2.
13	(e) Rule of Construction.—Nothing in this section
14	may be construed to authorize the modification of or the
15	imposition of limits on the portfolios of any agency or insti-
16	tution led by an official specified in subsection (b).
17	SEC. 4. UNITED STATES LEADERSHIP IN INTERNATIONAL
18	FORA.
19	In implementing the policy described in section 2, the
20	President shall direct the United States representatives to
21	appropriate international bodies and conferences (includ-
22	ing the United Nations Environment Programme, the Asso-
23	ciation of Southeast Asian Nations, the Asia Pacific Eco-
24	nomic Cooperation, the Group of 7, the Group of 20, the
25	Organization for Economic Co-Operation and Development

1	(OECD), and the Our Ocean Conference) to use the voice,
2	vote, and influence of the United States, consistent with the
3	broad foreign policy goals of the United States, to advocate
4	that each such body—
5	(1) commit to significantly increasing efforts to
6	promote investment in well-designed post-consumer
7	materials management and plastic waste elimination
8	and mitigation projects and services that increase ac-
9	cess to safe post-consumer materials management and
10	mitigation services, in partnership with the private
11	sector and consistent with the constraints of other
12	countries;
13	(2) address the post-consumer materials manage-
14	ment needs of individuals and communities where ac-
15	cess to municipal post-consumer materials manage-
16	ment services is historically impractical or cost-pro-
17	hibitive;
18	(3) enhance coordination with the private sec-
19	tor—
20	(A) to increase access to solid waste and
21	post-consumer materials management services;
22	(B) to utilize safe and affordable reusable
23	alternatives to disposable plastic products, to the
24	extent practicable:

1	(C) to encourage and incentivize the use of					
2	recycled content; and					
3	(D) to grow economic opportunities and de-					
4	velop markets for recyclable, reusable, and					
5	repurposed plastic waste materials and other ef-					
6	forts that support the circular economy;					
7	(4) provide technical assistance to foreign regu-					
8	latory authorities and governments to remove unnec-					
9	essary barriers to investment in otherwise commer-					
10	cially-viable projects related to—					
11	(A) post-consumer materials management;					
12	(B) the use of safe and affordable reusable					
13	alternatives to disposable plastic products, to the					
14	extent practicable; or					
15	(C) beneficial reuse of solid waste, plastic					
16	waste, post-consumer materials, plastic products,					
17	and refuse;					
18	(5) use clear, accountable, and metric-based tar-					
19	gets to measure the effectiveness of such projects; and					
20	(6) engage international partners in an existing					
21	multilateral forum (or, if necessary, establish through					
22	an international agreement a new multilateral					
23	forum) to improve global cooperation on—					
24	(A) creating tangible metrics for evaluating					
25	efforts to reduce plastic waste and marine debris;					

1	(B) developing and implementing best prac-
2	tices for collecting, disposing, recycling, and
3	reusing plastic waste and post-consumer mate-
4	rials, including building capacity for improving
5	post-consumer materials management at the na-
6	tional and subnational levels of foreign countries,
7	particularly countries with little to no solid
8	waste or post-consumer materials management
9	systems, facilities, or policies in place;
10	(C) encouraging the development of stand-
11	ards and practices, and increasing recycled con-
12	tent percentage requirements for disposable plas-
13	tic products;
14	(D) integrating tracking and monitoring
15	systems into post-consumer materials manage-
16	ment systems;
17	(E) fostering research to improve scientific
18	understanding of—
19	(i) how microfibers and microplastics
20	may affect marine ecosystems, human
21	health and safety, and maritime activities;
22	(ii) changes in the amount and re-
23	gional concentrations of plastic waste in the
24	ocean, based on scientific modeling and
25	forecasting;

1	(iii) the role rivers, streams, and other
2	inland waterways play in serving as con-
3	duits for mismanaged waste traveling from
4	land to the ocean;
5	(iv) effective means to eliminate
6	present and future leakages of plastic waste
7	into the environment; and
8	(v) other related areas of research the
9	United States representatives deem nec-
10	essary;
11	(F) encouraging the World Bank and other
12	international finance organizations to prioritize
13	efforts to combat marine debris;
14	(G) collaborating on technological advances
15	in post-consumer materials management and re-
16	cycled plastics;
17	(H) growing economic opportunities and
18	developing markets for recyclable, reusable, and
19	repurposed plastic waste and post-consumer ma-
20	terials and other efforts that support the circular
21	economy; and
22	(I) advising foreign countries, at both the
23	national and subnational levels, on the develop-
24	ment and execution of regulatory policies, serv-
25	ices, including recycling and reuse of plastic,

1	and laws pertaining to reducing the creation		
2	and the collection and safe management of—		
3	(i) solid waste;		
4	(ii) post-consumer materials;		
5	(iii) plastic waste; and		
6	(iv) marine debris.		
7	SEC. 5. ENHANCING INTERNATIONAL OUTREACH AND		
8	PARTNERSHIP OF UNITED STATES AGENCIES		
9	INVOLVED IN MARINE DEBRIS ACTIVITIES.		
10	(a) Findings.—Congress recognizes the success of the		
11	marine debris program of the National Oceanic and Atmos-		
12	pheric Administration and the Trash-Free Waters program		
13	of the Environmental Protection Agency.		
14	(b) Authorization of Efforts To Build Foreign		
15	Partnerships.—The Under Secretary and the EPA Ad-		
16	6 ministrator shall work with the Secretary of State and the		
17	Administrator of the United States Agency for Inter-		
18	national Development to build partnerships, as appro-		
19	priate, with the governments of foreign countries and to		
20	support international efforts to combat marine debris.		
21	SEC. 6. NEGOTIATION OF NEW INTERNATIONAL AGREE-		
22	MENTS.		
23	Not later than 1 year after the date of the enactment		
24	of this Act, the Secretary of State shall submit to Congress		
25	a report—		

1	(1) assessing the potential for negotiating new
2	international agreements or creating a new inter-
3	national forum to reduce land-based sources of ma-
4	rine debris and derelict fishing gear, consistent with
5	section 4;
6	(2) describing the provisions that could be in-
7	cluded in such agreements; and
8	(3) assessing potential parties to such agree-
9	ments.
10	SEC. 7. CONSIDERATION OF MARINE DEBRIS IN NEGOTI-
11	ATING INTERNATIONAL AGREEMENTS.
12	In negotiating any relevant international agreement
13	with any country or countries after the date of the enact-
14	ment of this Act, the President shall, as appropriate—
15	(1) consider the impact of land-based sources of
16	plastic waste and other solid waste from that country
17	on the marine and aquatic environment; and
18	(2) ensure that the agreement strengthens efforts
18 19	(2) ensure that the agreement strengthens efforts to eliminate land-based sources of plastic waste and

Calendar No. 239

116TH CONGRESS S. 2372

A BILL

To enhance global engagement to combat marine debris, and for other purposes.

September 26, 2019

Reported with an amendment