

# Calendar No. 189

115TH CONGRESS 1ST SESSION

S. 1312

To prioritize the fight against human trafficking in the United States.

#### IN THE SENATE OF THE UNITED STATES

June 7, 2017

Mr. Grassley (for himself, Mrs. Feinstein, Mr. Cornyn, Ms. Klobuchar, Mr. Corker, Mr. Rubio, Mr. Hatch, Mr. Crapo, Mr. Blumenthal, Mr. Leahy, Mr. Coons, Mr. Tillis, Mr. Brown, Mr. Young, Mr. Durbin, Mrs. McCaskill, Mr. Kennedy, Ms. Cortez Masto, Mr. Van Hollen, Mr. Peters, and Mr. Cruz) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

August 1, 2017

Reported by Mr. Grassley, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

# A BILL

To prioritize the fight against human trafficking in the United States.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Trafficking Victims Protection Act of 2017".

#### 1 (b) Table of Contents for

#### 2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings; sense of Congress.

# TITLE I—FREDERICK DOUGLASS TRAFFICKING PREVENTION ACT OF 2017

- Sec. 101. Training of school resource officers to recognize and respond to signs of human trafficking.
- Sec. 102. Training for school personnel.

#### TITLE II—JUSTICE FOR TRAFFICKING VICTIMS

- Sec. 201. Injunctive relief.
- Sec. 202. Improving support for missing and exploited children.
- Sec. 203. Forensic and investigative assistance.

#### TITLE HI—SERVICES FOR TRAFFICKING SURVIVORS

- Sec. 301. Extension of anti-trafficking grant programs.
- Sec. 302. Establishment of Office of Victim Assistance.
- Sec. 303. Implementing a victim-centered approach to human trafficking.
- Sec. 304. Improving victim screening.
- Sec. 305. Improving victim services.

# TITLE IV—IMPROVED DATA COLLECTION AND INTERAGENCY COORDINATION

- Sec. 401. Promoting data collection on human trafficking.
- Sec. 402. Crime reporting.
- See. 403. Human trafficking assessment.

#### TITLE V—TRAINING AND TECHNICAL ASSISTANCE

- Sec. 501. Encouraging a victim-centered approach to training of Federal law enforcement personnel.
- Sec. 502. Victim screening training.
- Sec. 503. Judicial training.
- Sec. 504. Training of tribal law enforcement and prosecutorial personnel.

#### TITLE VI—ACCOUNTABILITY

Sec. 601. Grant accountability.

#### 3 SEC. 2. FINDINGS; SENSE OF CONGRESS.

- 4 (a) FINDINGS.—Congress finds the following:
- 5 (1) The erime of human trafficking involves the
- 6 exploitation of adults through force, fraud, or coer-

- cion, and children for such purposes as forced labor
   or commercial sex.
  - (2) Reliable data on the prevalence of human trafficking in the United States is not available, but cases have been reported in all 50 States, the territories of the United States, and the District of Columbia.
    - (3) Each year, thousands of individuals may be trafficked within the United States, according to recent estimates from victim advocates.
    - (4) More accurate and comprehensive data on the prevalence of human trafficking is needed to properly combat this form of modern slavery in the United States.
    - (5) Victims of human trafficking can include men, women, and children who are diverse with respect to race, ethnicity, and nationality, among other factors.
    - (6) Since the enactment of the Trafficking Vietims Protection Act of 2000 (Public Law 106–386; 114 Stat. 1464), human traffickers have launched increasingly sophisticated schemes to increase the scope of their activities and the number of their vietims.

- 1 (b) Sense of Congress.—It is the sense of Con-
- 2 gress that Congress supports additional efforts to raise
- 3 awareness of and oppose human trafficking.

## 4 TITLE I—FREDERICK DOUGLASS

## 5 TRAFFICKING PREVENTION

## 6 **ACT OF 2017**

- 7 SEC. 101. TRAINING OF SCHOOL RESOURCE OFFICERS TO
- 8 RECOGNIZE AND RESPOND TO SIGNS OF
- 9 HUMAN TRAFFICKING.
- 10 Section 1701(b)(12) of title I of the Omnibus Crime
- 11 Control and Safe Streets Act of 1968 (42 U.S.C.
- 12 3796dd(b)(12)) is amended by inserting ", including the
- 13 training of school resource officers in the prevention of
- 14 human trafficking offenses" before the semicolon at the
- 15 end.
- 16 SEC. 102. TRAINING FOR SCHOOL PERSONNEL.
- 17 Section 41201(f) of the Violence Against Women Act
- 18 of 1994 (42 U.S.C. 14043c(f)) is amended by striking
- 19 "2014 through 2018" and inserting "2019 through
- 20 2022".

# 1 TITLE II—JUSTICE FOR 2 TRAFFICKING VICTIMS

- 3 SEC. 201. INJUNCTIVE RELIEF.
- 4 (a) In General.—Chapter 77 of title 18, United
- 5 States Code, is amended by inserting after section 1595
- 6 the following:

### 7 "\\ \frac{1595A.}{1595A.} Civil injunctions

- 8 "(a) In General.—Whenever it shall appear that
- 9 any person is engaged or is about to engage in any act
- 10 that constitutes or will constitute a violation of this chap-
- 11 ter, chapter 110, or chapter 117, or a conspiracy under
- 12 section 371 to commit a violation of this chapter, chapter
- 13 110, or chapter 117, the Attorney General may bring a
- 14 eivil action in a district court of the United States seeking
- 15 an order to enjoin such act.
- 16 "(b) ACTION BY COURT.—The court shall proceed as
- 17 soon as practicable to the hearing and determination of
- 18 a civil action brought under subsection (a), and may, at
- 19 any time before final determination, enter such a restrain-
- 20 ing order or prohibition, or take such other action, as is
- 21 warranted to prevent a continuing and substantial injury
- 22 to the United States or to any person or class of persons
- 23 for whose protection the civil action is brought.
- 24 "(e) Procedure.—

"(1) IN GENERAL.—A proceeding under this section shall be governed by the Federal Rules of Civil Procedure, except that, if an indictment has been returned against the respondent, discovery shall be governed by the Federal Rules of Criminal Proce-<del>dure.</del> "(2) SEALED PROCEEDINGS.—If a civil action is brought under subsection (a) before an indictment is returned against the respondent or while an in-dictment against the respondent is under seal— "(A) the court shall place the civil action

"(A) the court shall place the civil action under seal; and

"(B) when the indictment is unsealed, the court shall unseal the civil action unless good cause exists to keep the civil action under seal.

"(3) There parties and limited liability.—For any third party, other than a defendant, who is subject to a restraining order or prohibition under subsection (b), the third party shall not be held liable to another party, in a separate action, for any acts constituting the violation that the Attorney General sought be to enjoined under subsection (a), or for any acts taken by the third party to comply with the restraining order or prohibition, if—

1	"(A) there is no specific finding that the
2	third party was in active concert or participated
3	with any other person bound by the restraining
4	order or prohibition; and
5	"(B) the third party voluntarily makes a
6	good faith effort to comply with the restraining
7	order or prohibition.
8	"(d) Rule of Construction.—Nothing in this sec-
9	tion shall be construed or applied so as to abridge the ex-
10	ereise of rights guaranteed under the First Amendment
11	to the Constitution of the United States.".
12	(b) TECHNICAL AND CONFORMING AMENDMENT.—
13	The table of sections for chapter 77 of title 18, United
14	States Code, is amended by inserting after the item relat-
15	ing to section 1595 the following:
	"1595A. Civil injunctions.".
16	SEC. 202. IMPROVING SUPPORT FOR MISSING AND EX-
17	PLOITED CHILDREN.
18	(a) Findings.—Section 402 of the Missing Chil-
19	dren's Assistance Act (42 U.S.C. 5771) is amended—
20	(1) by amending paragraph (1) to read as fol-
21	<del>lows:</del>
22	"(1) each year tens of thousands of children
23	run away, or are abducted or removed, from the con-
24	trol of a parent having legal custody without the

1	consent of that parent, under circumstances which
2	immediately place the child in grave danger;";
3	(2) by striking paragraphs (4) and (5);
4	(3) in paragraph (6) by inserting ", including
5	child sex trafficking and sextortion" after "exploi-
6	tation";
7	(4) in paragraph (8) by adding "and" at the
8	end;
9	(5) by striking paragraph (9);
10	(6) by amending paragraph (10) to read as fol-
11	<del>lows:</del>
12	"(10) a key component of such programs is the
13	National Center for Missing and Exploited Children
14	<del>that</del>
15	"(A) serves as a nonprofit, national re-
16	source center and clearinghouse to provide as-
17	sistance to victims, families, child-serving pro-
18	fessionals, and the general public;
19	"(B) works with the Department of Jus-
20	tice, the Federal Bureau of Investigation, the
21	United States Marshals Service, the Depart-
22	ment of the Treasury, the Department of State,
23	U.S. Immigration and Customs Enforcement,
24	the United States Secret Service, the United
25	States Postal Inspection Service, other agencies.

1	and nongovernmental organizations in the effort
2	to find missing children and to prevent child
3	victimization; and
4	"(C) coordinates with each of the missing
5	children clearinghouses operated by the 50
6	States, the District of Columbia, Puerto Rico,
7	and international organizations to transmit im-
8	ages and information regarding missing and ex-
9	ploited children to law enforcement agencies,
10	nongovernmental organizations, and corporate
11	partners across the United States and around
12	the world instantly."; and
13	(7) by redesignating paragraphs (6), (7), (8),
14	and (10), as amended by this subsection, as para-
15	graphs $(4)$ , $(5)$ , $(6)$ , and $(7)$ , respectively.
16	(b) Definitions.—Section 403 of the Missing Chil-
17	dren's Assistance Act (42 U.S.C. 5772) is amended—
18	(1) in paragraph (1)—
19	(A) by striking "legal custodian" each
20	place it appears and inserting "parent";
21	(B) in subparagraph (A) by striking
22	"custodian's" and inserting "parent's"; and
23	(C) in subparagraph (C) by striking the
24	period and the end and inserting a semicolon;

1	(2) in paragraph (2) by striking "and" at the
2	end;
3	(3) in paragraph (3) by striking the period at
4	the end and inserting "; and"; and
5	(4) by adding at the end the following:
6	"(4) the term 'parent' includes a legal guardian
7	or other individual standing in loco parentis (such as
8	a grandparent or stepparent with whom the child
9	lives, or an individual who is legally responsible for
10	the child's welfare).".
11	(e) Duties and Functions of the Adminis-
12	TRATOR.—Section 404 of the Missing Children's Assist-
13	ance Act (42 U.S.C. 5773) is amended—
14	(1) in subsection (a)—
15	(A) in paragraph (3) by striking "tele-
16	phone line" and inserting "hotline"; and
17	(B) in paragraph (6)(E)—
18	(i) by striking "telephone line" and
19	inserting "hotline";
20	(ii) by striking "(b)(1)( $\Lambda$ ) and" and
21	inserting "(b)(1)(A),"; and
22	(iii) by inserting ", and the number
23	and types of reports to the tipline estab-
24	lished under subsection $(b)(1)(K)(i)$ " be-
25	fore the semicolon at the end:

1	(2) in subsection $(b)(1)$ —
2	(A) in subparagraph $(A)$ —
3	(i) by striking "telephone line" each
4	place it appears and inserting "hotline"
5	<del>and</del>
6	(ii) by striking "legal custodian" and
7	inserting "parent";
8	(B) in subparagraph (C)—
9	(i) in clause (i)—
10	(I) by striking "restaurant" and
11	inserting "food"; and
12	(H) by striking "and" at the end
13	(ii) in clause (ii) by adding "and" at
14	the end; and
15	(iii) by adding at the end the fol-
16	lowing:
17	"(iii) innovative and model programs
18	services, and legislation that benefit miss-
19	ing and exploited children;";
20	(C) by striking subparagraphs (E), (F)
21	and $(G)$ ;
22	(D) by amending subparagraph (H) to
23	read as follows:
24	"(H) provide technical assistance and
25	training to families, law enforcement agencies

1	State and local governments, elements of the
2	eriminal justice system, nongovernmental agen-
3	cies, local educational agencies, and the general
4	<del>public</del>
5	"(i) in the prevention, investigation,
6	prosecution, and treatment of cases involv-
7	ing missing and exploited children;
8	"(ii) to respond to foster children
9	missing from the State child welfare sys-
10	tem in coordination with child welfare
11	agencies and courts handling juvenile jus-
12	tice and dependency matters; and
13	"(iii) in the identification, location,
14	and recovery of victims of, and children at
15	risk for, child sex trafficking;";
16	(E) by amending subparagraphs (I), (J),
17	and (K) to read as follows:
18	"(I) provide assistance to families, law en-
19	forcement agencies, State and local govern-
20	ments, nongovernmental agencies, child-serving
21	professionals, and other individuals involved in
22	the location and recovery of missing and ab-
23	ducted children nationally and, in cooperation
24	with the Department of State, internationally;

1	"(J) provide support and technical assist-
2	ance to child-serving professionals involved in
3	helping to recover missing and exploited chil-
4	dren by searching public records databases to
5	help in the identification, location, and recovery
6	of such children, and help in the location and
7	identification of potential abductors and offend-
8	ers;
9	"(K) provide forensic and direct on-site
10	technical assistance and consultation to fami-
11	lies, law enforcement agencies, child-serving
12	professionals, and nongovernmental organiza-
13	tions in child abduction and exploitation eases,
14	including facial reconstruction of skeletal re-
15	mains and similar techniques to assist in the
16	identification of unidentified deceased chil-
17	<del>dren;'';</del>
18	(F) by striking subparagraphs (L) and
19	<del>(M);</del>
20	(G) by amending subparagraph (N) to
21	read as follows:
22	"(N) provide training, technical assistance,
23	and information to nongovernmental organiza-
24	tions relating to non-compliant sex offenders

1	and to law enforcement agencies in identifying
2	and locating such individuals;";
3	(H) by striking subparagraph (P);
4	(I) by amending subparagraph (Q) to read
5	as follows:
6	"(Q) work with families, law enforcement
7	agencies, electronic service providers, electronic
8	payment service providers, technology compa-
9	nies, nongovernmental organizations, and others
10	on methods to reduce the existence and dis-
11	tribution of online images and videos of sexually
12	exploited children—
13	"(i) by operating a tipline to—
14	"(I) provide to individuals and
15	electronic service providers an effec-
16	tive means of reporting Internet-re-
17	lated and other instances of child sex-
18	ual exploitation in the areas of—
19	<del>"(aa)</del> possession, manufac-
20	ture, and distribution of child
21	pornography;
22	"(bb) online enticement of
23	children for sexual acts;
24	"(ce) child sex trafficking;

1	"(dd) sex tourism involving
2	<del>children;</del>
3	<del>"(ce)</del> extra familial child
4	sexual molestation;
5	"(ff) unsolicited obscene ma-
6	terial sent to a child;
7	"(gg) misleading domain
8	names; and
9	"(hh) misleading words or
10	digital images on the Internet;
11	<del>and</del>
12	"(II) make reports received
13	through the tipline available to the ap-
14	propriate law enforcement agency for
15	its review and potential investigation;
16	"(ii) by operating a child victim iden-
17	tification program to assist law enforce-
18	ment agencies in identifying victims of
19	child pornography and other sexual crimes
20	to support the recovery of children from
21	sexually exploitative situations; and
22	"(iii) by utilizing emerging tech-
23	nologies to provide additional outreach and
24	educational materials to parents and fami-
25	<del>lies:'':</del>

1	(J) by striking subparagraph $(R)$ ;
2	(K) by amending subparagraphs (S) and
3	(T) to read as follows:
4	"(S) develop and disseminate programs
5	and information to families, child-serving pro-
6	fessionals, law enforcement agencies, State and
7	local governments, nongovernmental organiza-
8	tions, schools, local educational agencies, child-
9	serving organizations, and the general public
10	<del>on</del>
11	"(i) the prevention of child abduction
12	and sexual exploitation;
13	"(ii) Internet safety, including tips for
14	social media and eyberbullying; and
15	"(iii) sexting and sextortion; and
16	"(T) provide technical assistance and
17	training to local educational agencies, schools,
18	State and local law enforcement agencies, indi-
19	viduals, and other nongovernmental organiza-
20	tions that assist with finding missing and ab-
21	dueted children in identifying and recovering
22	such children;"; and
23	(L) by redesignating subparagraphs (H),
24	(I), (J), (K), (N), (O), (Q), (S), (T), (U), and

1	(V), as amended by this subsection, as subpara-
2	graphs (E) through (O), respectively.
3	(d) Grants.—Section 405 of the Missing Children's
4	Assistance Act (42 U.S.C. 5775) is amended—
5	(1) in subsection (a)—
6	(A) in paragraph (7) by striking "(as de-
7	fined in section 403(1)(A))"; and
8	(B) in paragraph (8)—
9	(i) by striking "legal custodians" and
10	inserting "parents"; and
11	(ii) by striking "custodians" and in-
12	serting "parents"; and
13	(2) in subsection $(b)(1)(A)$ by striking "legal
14	custodians" and inserting "parents".
15	(e) Reporting.—The Missing Children's Assistance
16	Act (42 U.S.C. 5771 et seq.) is amended—
17	(1) by redesignating sections 407 and 408 as
18	section 408 and 409, respectively; and
19	(2) by inserting after section 406 the following
20	"SEC. 407. REPORTING.
21	"(a) REQUIRED REPORTING.—As a condition of re-
22	ceiving funds under section 404(b), the grant recipient
23	shall, based solely on reports received by the grantee and
24	not involving any data collection by the grantee other than

1	those reports, annually provide to the Administrator and
2	make available to the general public, as appropriate—
3	"(1) the number of children nationwide who are
4	reported to the grantee as missing;
5	"(2) the number of children nationwide who are
6	reported to the grantee as victims of non-family ab-
7	<del>ductions;</del>
8	"(3) the number of children nationwide who are
9	reported to the grantee as victims of family abdue-
10	tions; and
11	"(4) the number of missing children recovered
12	nationwide whose recovery was reported to the
13	<del>grantee.</del>
14	"(b) INCIDENCE OF ATTEMPTED CHILD ABDUC-
15	TIONS.—As a condition of receiving funds under section
16	404(b), the grant recipient shall—
17	"(1) track the incidence of attempted child ab-
18	ductions in order to identify links and patterns;
19	"(2) provide such information to law enforce-
20	ment agencies; and
21	"(3) make such information available to the
22	general public, as appropriate.".
23	SEC. 203. FORENSIC AND INVESTIGATIVE ASSISTANCE.
24	Section 3056(f) of title 18, United States Code, is
25	amended—

1	(1) by inserting "in conjunction with an inves-
2	tigation" after "local law enforcement agency."; and
3	(2) by striking "in support of any investigation
4	involving missing or exploited children.".
5	TITLE III—SERVICES FOR
6	TRAFFICKING SURVIVORS
7	SEC. 301. EXTENSION OF ANTI-TRAFFICKING GRANT PRO-
8	GRAMS.
9	(a) Trafficking Victims Protection Act of
10	2000.—The Trafficking Victims Protection Act of 2000
11	(22 U.S.C. 7101 et seq.) is amended—
12	(1) in section $112A(b)(4)$ $(22$ U.S.C.
13	7109a(b)(4)), by striking "2014 through 2017" and
14	inserting "2018 through 2021";
15	(2) in section 113 (22 U.S.C. 7110)—
16	(A) in subsection (d)—
17	(i) in the paragraph (1), by striking
18	"\$11,000,000 for each of fiscal years 2014
19	through 2017" and inserting "\$45,000,000
20	for each of fiscal years 2018 through
21	2021"; and
22	(ii) in paragraph (3), by striking
23	"2014 through 2017" and inserting "2018
24	through 2021"; and
25	(B) in subsection (e)—

1	(i) in paragraph (1), by striking
2	"2014 through 2017" and inserting "2018
3	through 2021"; and
4	(ii) in paragraph (2), by striking
5	"2014 through 2017" and inserting "2018
6	through 2021"; and
7	(C) in subsection (f), by striking "2014
8	through 2017" and inserting "2018 through
9	<del>2021".</del>
10	(b) Annual Trafficking Conference.—Section
11	201(e)(2) of the Trafficking Victims Protection Reauthor-
12	ization Act of 2005 (42 U.S.C. 14044(c)(2)) is amended
13	by striking "2017" and inserting "2021".
14	(c) Grants to State and Local Law Enforce
15	MENT FOR ANTI-TRAFFICKING PROGRAMS. Section
16	204(e) of the Trafficking Victims Protection Reauthoriza
17	tion Act of 2005 (42 U.S.C. 14044c(e)) is amended by
18	striking "2017" and inserting "2021".
19	(d) CHILD ADVOCATES FOR UNACCOMPANIED MI
20	NORS.—Section 235(e)(6)(F)(ii) of the William Wilber-
21	force Trafficking Victims Protection Reauthorization Act
22	of 2008 (8 U.S.C. 1232(e)(6)(F)(ii)) is amended by strik-
23	ing "the fiscal years 2016 and 2017" and inserting "fiscal
24	vears 2018 through 2021".

1	(e) REINSTATEMENT AND REAUTHORIZATION OF
2	GRANTS TO COMBAT CHILD SEX TRAFFICKING.—
3	(1) REINSTATEMENT OF EXPIRED PROVI-
4	SION.—
5	(A) In GENERAL.—Section 202 of the
6	Trafficking Victims Protection Reauthorization
7	Act of 2005 (42 U.S.C. 14044a) is amended to
8	read as such section read on March 6, 2017.
9	(B) Conforming Amendment.—Section
10	1241(b) of the Violence Against Women Reau-
11	thorization Act of 2013 (42 U.S.C. 14044a
12	note) is repealed.
13	(2) Effective date.—The amendments made
14	by paragraph (1) shall take effect as though enacted
15	on March 6, 2017.
16	(3) REAUTHORIZATION.—Section 202(i) of the
17	Trafficking Victims Protection Reauthorization Act
18	of 2005, as amended by paragraph (1), is amended
19	by striking "2014 through 2017" and inserting
20	"2018 through 2021".
21	SEC. 302. ESTABLISHMENT OF OFFICE OF VICTIM ASSIST-
22	ANCE.
23	(a) TECHNICAL AMENDMENTS.—Subtitle D of title
24	IV of the Homeland Security Act of 2002 (6 U.S.C. 251
25	et sea.) is amended—

1	(1) in section 442—
2	(A) by striking "bureau" each place such
3	term appears, except in subsection (a)(1), and
4	inserting "agency";
5	(B) by striking "the Bureau of Border Se-
6	curity" each place such term appears and in-
7	serting "U.S. Immigration and Customs En-
8	forcement";
9	(C) in the section heading, by striking
10	"BUREAU OF BORDER SECURITY" and in-
11	serting "U.S. IMMIGRATION AND CUSTOMS
12	ENFORCEMENT'';
13	(D) in subsection (a)—
14	(i) in the heading, by striking "OF
15	Bureau"; and
16	(ii) in paragraph (1), by striking "a
17	bureau to be known as the 'Bureau of Bor-
18	der Security'." and inserting "an agency to
19	be known as 'U.S. Immigration and Cus-
20	toms Enforcement'.';
21	(iii) in paragraph (3)(C), by striking
22	"the Bureau of" before "Citizenship and
23	Immigration Services" and inserting
24	"U.S."; and

1	(iv) in paragraph (4), by striking "the
2	Bureau." and inserting "the agency."; and
3	(E) in subsection $(b)(2)$ —
4	(i) in the matter preceding subpara-
5	graph (A), by striking "Bureau of Border
6	Security" and inserting "U.S. Immigration
7	and Customs Enforcement"; and
8	(ii) in subparagraph (B), by striking
9	"the Bureau of" before "Citizenship and
10	Immigration Services" and inserting
11	"U.S."; and
12	(2) in section 443(2), by striking "such bu-
13	reau" and inserting "such agency".
14	(b) Formalization of Office of Victim Assist-
15	ANCE. Section 442 of the Homeland Security Act of
16	2002 (6 U.S.C. 252) is amended by adding at the end
17	the following:
18	"(d) Office of Victim Assistance.—
19	"(1) In General.—There is established in
20	Homeland Security Investigations of U.S. Immigra-
21	tion and Customs Enforcement the Office of Victim
22	Assistance.
23	"(2) Purpose.—The purpose of the Office of
24	Victim Assistance shall be—

"(A) to provide national oversight to ensure that all employees of the U.S. Immigration and Customs Enforcement comply with all applicable Federal laws and policies concerning victims' rights, access to information, advisement of legal rights, just and fair treatment of victims, and respect for victims' privacy and dignity;

"(B) to oversee and support specially trained victim assistance personnel through guidance, training, travel, technical assistance, and equipment to support Homeland Security Investigations in domestic and international investigations with a potential or identified victim or witness.

# "(3) Functions.—The Office of Victim Assistance shall—

"(A) fund and provide guidance, training, travel, technical assistance, equipment, emergency funding for urgent victim needs as identified, and coordination of victim assistance personnel throughout Homeland Security Investigations to provide potential and identified victims and witnesses with access to the rights and services to which they are entitled by law;

1	"(B) provide training throughout the U.S.
2	Immigration and Customs Enforcement on vic-
3	tim-related policies, issues, roles of victim as-
4	sistance personnel, and the victim-centered ap-
5	proach in investigations;
6	"(C) provide vietim assistance specialists
7	to assess victims' needs, provide referrals for
8	comprehensive assistance, and work with special
9	agents to integrate victim assistance consider-
10	ations throughout the investigation and judicial
11	processes, as needed, by locating such special-
12	<del>ists </del>
13	"(i) where there is a human traf-
14	ficking task force in which Homeland Se-
15	curity Investigations participates;
16	"(ii) where there is a task force tar-
17	geting child sexual exploitation in which
18	Homeland Security Investigations partici-
19	pates; and
20	"(iii) in each Homeland Security In-
21	vestigations Special Agent in Charge Office
22	to address victims of other Federal crimes,
23	such as telemarketing fraud, which Home-
24	land Security Investigations investigates;

1	"(D) provide forensic interview specialists
2	in each Homeland Security Investigations Spe-
3	cial Agent in Charge Office to conduct victim-
4	centered and legally sufficient fact finding fo-
5	rensic interviews, both domestically and inter-
6	nationally;
7	"(E) provide ease consultation, operational
8	planning, coordination of services, and technical
9	assistance and training to special agents re-
10	garding all issues related to victims and wit-
11	nesses of all ages;
12	"(F) establish victim-related policies for
13	Homeland Security Investigations, including
14	policies related to human trafficking, child sex-
15	ual exploitation, and other Federal erimes in-
16	vestigated by Homeland Security Investigations;
17	and
18	"(G) collaborate with other Federal, State,
19	local, and tribal governmental, nongovern-
20	mental, and nonprofit entities regarding policy,
21	outreach, and training activities.
22	"(4) DATA COLLECTION.—The Office of Victim
23	Assistance shall collect and maintain data in a man-
24	ner that protects the confidentiality of the data and
25	omits personally identifying information and subject

1	to other Federal laws regarding victim confiden-
2	tiality, including—
3	"(A) the sex and race of the victim;
4	"(B) each alleged erime that the victim
5	was subjected to, and in the case of human
6	trafficking, each purpose for which the victim
7	was trafficked, such as commercial sex or
8	forced labor; and
9	"(C) whether the victim was an adult or a
10	minor child.
11	"(5) Availability of data to congress.—
12	The Office of Victim Assistance shall make the data
13	collected and maintained under paragraph (4) avail-
14	able to the committees of Congress set forth in sec-
15	tion 105(d)(7) of the Trafficking Victims Protection
16	Act of 2000 (22 U.S.C. 7103(d)(7)).".
17	(e) Reporting Requirement. Section 105(d)(7)
18	of the Trafficking Victims Protection Act of 2000 (22
19	U.S.C. 7103(d)(7)) is amended—
20	(1) in subparagraph (Q)(vii), by striking "and"
21	at the end;
22	(2) in subparagraph (R), by striking the period
23	at the end and inserting "; and"; and
24	(3) by adding at the end the following:

1	"(S) the data collected by Homeland Secu-
2	rity Investigations of U.S. Immigration and
3	Customs Enforcement under section 442(d)(4)
4	of the Homeland Security Act of 2002.".
5	(d) Funding.—The Director of the Office for Vic-
6	tims of Crime of the Department of Justice may transfer
7	amounts described in subparagraph (C) of section
8	1402(d)(3) of the Victims of Crime Act of 1984 (42
9	U.S.C. 10601(d)(3)), as added by section 305 of this Act,
10	to the Office of Victim Assistance of the Department of
11	Homeland Security for the costs for providing direct vic-
12	tim assistance services, including victim assistance special-
13	ists and forensic interview specialists, by the Office of Vic-
10	
	tim Assistance.
14	tim Assistance.  SEC. 303. IMPLEMENTING A VICTIM-CENTERED APPROACH
14 15	
14 15 16	SEC. 303. IMPLEMENTING A VICTIM-CENTERED APPROACH
14 15 16 17	SEC. 303. IMPLEMENTING A VICTIM-CENTERED APPROACH TO HUMAN TRAFFICKING.
14 15 16 17	SEC. 303. IMPLEMENTING A VICTIM-CENTERED APPROACH TO HUMAN TRAFFICKING. Section $107(b)(2)$ of the Trafficking Victims Protec-
114 115 116 117 118	Sec. 303. IMPLEMENTING A VICTIM-CENTERED APPROACH  TO HUMAN TRAFFICKING.  Section 107(b)(2) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105(b)(2)) is amended—
14 15 16 17 18 19 20	SEC. 303. IMPLEMENTING A VICTIM-CENTERED APPROACH  TO HUMAN TRAFFICKING.  Section 107(b)(2) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105(b)(2)) is amended—  (1) in subparagraph (B)(ii), by striking the performance of the
14 15 16 17	Section 107(b)(2) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105(b)(2)) is amended—  (1) in subparagraph (B)(ii), by striking the period at the end and inserting "; and"; and
14 15 16 17 18 19 20 21	SEC. 303. IMPLEMENTING A VICTIM-CENTERED APPROACH  TO HUMAN TRAFFICKING.  Section 107(b)(2) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105(b)(2)) is amended—  (1) in subparagraph (B)(ii), by striking the period at the end and inserting "; and"; and  (2) by adding at the end the following:
14 15 16 17 18 19 20 21	Section 107(b)(2) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105(b)(2)) is amended—  (1) in subparagraph (B)(ii), by striking the period at the end and inserting "; and"; and  (2) by adding at the end the following:  "(D) Priority.—In selecting recipients of

1	to any applicant that files an attestation with
2	the Attorney General stating that—
3	"(i) the grant funds awarded under
4	this paragraph—
5	"(I) will be used to assist in the
6	prevention of severe forms of traf-
7	ficking in persons;
8	"(H) will be used to strengthen
9	efforts to investigate and prosecute
10	those who knowingly benefit finan-
11	cially from participation in a venture
12	that has engaged in any act of human
13	trafficking;
14	"(III) will be used to take affirm-
15	ative measures to avoid arresting,
16	charging, or prosecuting victims of
17	human trafficking for any offense that
18	is the direct result of their victimiza-
19	tion; and
20	"(IV) will not be used to require
21	a victim of human trafficking to col-
22	laborate with law enforcement officers
23	as a condition of access to any shelter
24	or restorative services; and

1	"(ii) the applicant will provide dedi-
2	cated resources for anti-human trafficking
3	law enforcement officers for a period that
4	is longer than the duration of the grant re-
5	ceived under this paragraph.".
6	SEC. 304. IMPROVING VICTIM SCREENING.
7	(a) In General.—The Trafficking Victims Protec-
8	tion Act of 2000 (22 U.S.C. 7101 et seq.) is amended by
9	inserting after section 107A the following:
10	"SEC. 107B. IMPROVING DOMESTIC VICTIM SCREENING
11	PROCEDURES.
12	"(a) VICTIM SCREENING TOOLS.—Not later than Oc-
13	tober 1, 2018, the Attorney General shall compile and dis-
14	seminate, to all grantees who are awarded grants to pro-
15	vide victims' services under subsection (b) or (f) of section
16	107, information about reliable and effective tools for the
17	identification of victims of human trafficking.
18	"(b) Use of Screening Procedures.—Beginning
19	not later than October 1, 2018, the Attorney General, in
20	consultation with the Secretary of Health and Human
21	Services, shall identify recommended practices for the
22	screening of human trafficking victims and shall encour-
23	age the use of such practices by grantees receiving a grant
24	to provide victim services to youth under subsection (b)
25	or (f) of section 107.".

- 1 (b) CLERICAL AMENDMENT.—The table of contents
- 2 for the Victims of Trafficking and Violence Protection Act
- 3 of 2000 (Public Law 106-386) is amended by inserting
- 4 after the item relating to section 107A the following:

"Sec. 107B. Improving domestic victim screening procedures.".

- 5 (c) Amendment to Title 18.—Section 1593A of
- 6 title 18, United States Code, is amended by striking "see-
- 7 tion 1581(a), 1592, or 1595(a)" and inserting "this chap-
- 8 ter".

#### 9 SEC. 305. IMPROVING VICTIM SERVICES.

- 10 Section 1402(d)(3) of the Victims of Crime Act of
- 11 1984 (42 U.S.C. 10601(d)(3)) is amended by adding at
- 12 the end the following:
- 13 "(C)(i) The Director may use not more than 1
- 14 percent of the amount to be distributed from the
- 15 Fund under this paragraph in a particular fiscal
- 16 year to provide and improve direct assistance serv-
- 17 ices for crime victims, including victim assistance co-
- ordinators and specialists, in the Federal eriminal
- 19 justice system (as described in section 3771 of title
- 20 18, United States Code, and section 503 of the Vie-
- 21 tims' Rights and Restitution Act of 1990 (42 U.S.C.
- 22 10607)) by a department or agency of the Federal
- 23 Government other than the Department of Justice.
- 24 "(ii) Beginning in the first fiscal year beginning
- 25 after the date of enactment of this subparagraph

1	and every fiscal year thereafter, the Director shall
2	solicit requests for funding under clause (i).".
3	TITLE IV—IMPROVED DATA COL-
4	LECTION AND INTERAGENCY

## 5 **COORDINATION**

- 6 SEC. 401. PROMOTING DATA COLLECTION ON HUMAN
- 7 TRAFFICKING.
- 8 (a) Prevalence of Human Trafficking.—Not
- 9 later than 1 year after the date of enactment of this Act,
- 10 the Attorney General shall submit to Congress a report
- 11 on the efforts of the National Institute of Justice to de-
- 12 velop a methodology to assess the prevalence of human
- 13 trafficking in the United States, including a timeline for
- 14 completion of the methodology.
- 15 (b) INNOCENCE LOST NATIONAL INITIATIVE.—Not
- 16 later than 180 days after the date of enactment of this
- 17 Act, the Director of the Federal Bureau of Investigation
- 18 shall submit to the Committee on the Judiciary and the
- 19 Committee on Appropriations of the Senate and the Com-
- 20 mittee on the Judiciary and the Committee on Appropria-
- 21 tions of the House of Representatives a report on the sta-
- 22 tus of the Innocence Lost National Initiative, which shall
- 23 include, for each of the last 5 fiscal years, information
- 24 on—

1	(1) the number of human traffickers who were
2	arrested, disaggregated by—
3	(A) the number of individuals arrested for
4	patronizing or soliciting an adult;
5	(B) the number of individuals arrested for
6	recruitment, harboring, maintaining, or obtain-
7	ing an adult;
8	(C) the number of individuals arrested for
9	patronizing or soliciting a minor; and
10	(D) the number of individuals arrested for
11	recruitment, harboring, maintaining, or obtain-
12	ing a minor;
13	(2) the number of adults who were arrested or
14	charges of prostitution, disaggregated by race, gen-
15	der, and age;
16	(3) the number of minor victims who were iden-
17	tified;
18	(4) the number of minor victims who were ar-
19	rested and formally petitioned by a juvenile court or
20	criminally charged; and
21	(5) the placement of and social services pro-
22	vided to each such minor victim as part of each
23	State operation.

1	(c) AVAILABILITY OF REPORTS.—The reports re-
2	quired under subsections (a) and (b) shall be posted on
3	the website of the Department of Justice.
4	SEC. 402. CRIME REPORTING.
5	Section 7332(e) of the Uniform Federal Crime Re-
6	porting Act of 1988 (28 U.S.C. 534 note) is amended—
7	(1) in paragraph (3), by striking "in the form
8	of annual Uniform Crime Reports for the United
9	States" and inserting "not less frequently than an-
10	nually"; and
11	(2) by adding at the end the following:
12	"(4) Interagency coordination.—
13	"(A) IN GENERAL.—Not later than 90
14	days after the date of enactment of this para-
15	graph, the Director of the Federal Bureau of
16	Investigation shall coordinate with the head of
17	each department or agency within the Federal
18	Government that is subject to the mandatory
19	reporting requirements under paragraph (2) for
20	the purpose of ensuring successful implementa-
21	tion of paragraph (2).
22	"(B) For report.—Not later than 6
23	months after the date of enactment of this
24	paragraph, the head of each department or
25	agency within the Federal Government that is

subject to the mandatory reporting requirements under paragraph (2) shall provide the
Director of the Federal Bureau of Investigation
such information as the Director determines is
necessary to complete the first report required
under paragraph (5).

"(5) Annual report by Federal Bureau of Investigation.—Not later than 1 year after the date of enactment of this paragraph, and annually thereafter, the Director of the Federal Bureau of Investigation shall prepare and submit to the Committee on the Judiciary of the Senate and the Committee on the Judiciary of the House of Representatives a report detailing the efforts of the departments and agencies within the Federal Government to come into compliance with paragraph (2). The report shall contain a list of all departments and agencies within the Federal Government subject to paragraph (2) and whether each department or agency is in compliance with paragraph (2).".

#### 21 SEC. 403. HUMAN TRAFFICKING ASSESSMENT.

Not later than 1 year after the date of enactment of this Act, and annually thereafter, the Executive Assotiate Director of Homeland Security Investigations shall submit to the Committee on Homeland Security and Gov-

1	ernmental Affairs and the Committee on the Judiciary of
2	the Senate, and the Committee on Homeland Security and
3	the Committee on the Judiciary of the House of Rep-
4	resentatives a report on human trafficking investigations
5	undertaken by Homeland Security Investigations that in-
6	<del>cludes</del>
7	(1) the number of confirmed human trafficking
8	investigations by category, including labor traf-
9	ficking, sex trafficking, and transnational and do-
10	mestic human trafficking;
11	(2) the number of victims by category, includ-
12	<del>ing </del>
13	(A) whether the victim is a victim of sex
14	trafficking or a victim of labor trafficking; and
15	(B) whether the victim is a minor or an
16	adult; and
17	(3) an analysis of the data described in para-
18	graphs (1) and (2) and other data available to
19	Homeland Security Investigations that indicates any
20	general human trafficking or investigatory trends.

1	TITLE V—TRAINING AND
2	TECHNICAL ASSISTANCE
3	SEC. 501. ENCOURAGING A VICTIM-CENTERED APPROACH
4	TO TRAINING OF FEDERAL LAW ENFORCE-
5	MENT PERSONNEL.
6	(a) Training Curriculum Improvements.—The
7	Attorney General, Secretary of Homeland Security, and
8	Secretary of Labor shall periodically, but not less fre-
9	quently than once every 2 years, implement improvements
10	to the training programs on human trafficking for employ-
11	ees of the Department of Justice, Department of Home-
12	land Security, and Department of Labor, respectively,
13	after consultation with survivors of human trafficking and
14	Federal law enforcement agencies responsible for the pre-
15	vention, deterrence, and prosecution of offenses involving
16	human trafficking (such as individuals serving as, or who
17	have served as, investigators in a Federal agency and who
18	have expertise in identifying human trafficking victims
19	and investigating human trafficking eases).
20	(b) ADVANCED TRAINING CURRICULUM.—
21	(1) In GENERAL.—Not later than 1 year after
22	the date of enactment of this Act, the Attorney Gen-
23	eral and the Secretary of Homeland Security shall
24	develop an advanced training curriculum, to supple-
25	ment the basic curriculum for investigative personnel

1	of the Department of Justice and the Department of
2	Homeland Security, respectively, that—
3	(A) emphasizes a multidisciplinary, collabo-
4	rative effort by law enforcement officers and
5	victim service providers to offer comprehensive
6	services and resources for victims and a broad
7	range of investigation and prosecution options
8	in response to perpetrators;
9	(B) provides guidance about the recruit-
10	ment techniques employed by human traffickers
11	to clarify that an individual who knowingly so-
12	licits or patronizes a commercial sex act from a
13	person who was a minor (consistent with sec-
14	tion 1591(e) of title 18, United States Code) or
15	was subject to force, fraud, or coercion is guilty
16	of an offense under chapter 77 of title 18,
17	United States Code, and is a party to a human
18	trafficking offense; and
19	(C) explains that—
20	(i) victims of commercial sexual ex-
21	ploitation, forced labor, or other offenses
22	related to human trafficking are victims of
23	a crime; and

1	(ii) a comprehensive approach to
2	eliminating human trafficking should in-
3	elude demand reduction as a component.
4	(2) Use of curriculum.—The Attorney Gen-
5	eral and the Secretary of Homeland Security shall
6	provide training using the curriculum developed
7	under paragraph (1) to—
8	(A) all law enforcement officers employed
9	by the Department of Justice and the Depart-
10	ment of Homeland Security, respectively, who
11	may be involved in the investigation of human
12	trafficking offenses; and
13	(B) members of task forces that partici-
14	pate in the investigation of human trafficking
15	offenses.
16	(c) Training Components.—Section 107(c)(4)(B)
17	of the Trafficking Victims Protection Act of 2000 (22
18	U.S.C. 7105(e)(4)(B)) is amended—
19	(1) in clause (ii), by striking "and" at the end;
20	(2) in clause (iii), by striking the period at the
21	end and inserting "; and"; and
22	(3) by adding at the end the following:
23	"(iv) a discussion clarifying that an
24	individual who knowingly solicits or pa-
25	tronizes a commercial sex act from a per-

1	son who was a minor (consistent with sec-
2	tion 1591(e) of title 18, United States
3	Code) or was subject to force, fraud, or co-
4	ercion is guilty of an offense under chapter
5	77 of title 18, United States Code, and is
6	a party to a human trafficking offense.".
7	SEC. 502. VICTIM SCREENING TRAINING.
8	Section 114 of the Justice for Victims of Trafficking
9	Act of 2015 (42 U.S.C. 14044g) is amended—
10	(1) in subsection (e)(1)( $\Lambda$ )—
11	(A) in clause (i), by striking the "and" at
12	the end;
13	(B) in clause (ii), by striking the period at
14	the end and inserting a semicolon; and
15	(C) by adding at the end the following:
16	"(iii) individually screening all adults
17	and children who are suspected of engag-
18	ing in commercial sex acts or who are sub-
19	ject to labor exploitation that may be in
20	violation of child labor laws to determine
21	whether each individual screened is a vic-
22	tim of human trafficking; and
23	<del>"(iv) how</del>
24	"(I) victims of sex or labor traf-
25	ficking often engage in criminal acts

1	as a direct result of severe trafficking
2	in persons; and
3	"(II) such individuals are victims
4	of a crime and affirmative measures
5	should be taken to avoid arresting,
6	charging, or prosecuting such individ-
7	uals for any offense that is the direct
8	result of their victimization."; and
9	(2) by adding at the end the following:
10	"(f) DEPARTMENT OF JUSTICE VICTIM SCREENING
11	Protocol.—
12	"(1) In General.—Not later than 180 days
13	after the date of enactment of this subsection, the
14	Attorney General shall issue a screening protocol for
15	use during all anti-trafficking law enforcement oper-
16	ations in which the Department of Justice is in-
17	volved.
18	"(2) Requirements.—The protocol required
19	to be issued under paragraph (1) shall—
20	"(A) require the individual screening of all
21	adults and children who are suspected of engag-
22	ing in commercial sex acts or who are subject
23	to labor exploitation that may be in violation of
24	child labor laws to determine whether each indi-

1	vidual screened is a victim of human traf-
2	ficking;
3	"(B) require affirmative measures to avoid
4	arresting, charging, or prosecuting human traf-
5	ficking victims for any offense that is the direct
6	result of their victimization;
7	"(C) require all Federal law enforcement
8	officers and relevant department personnel who
9	participate in human trafficking investigations
10	to receive training on enforcement of the pro-
11	tocol;
12	"(D) be developed in consultation with
13	State and local law enforcement agencies, the
14	Department of Health and Human Services,
15	survivors of human trafficking, and nongovern-
16	mental organizations that specialize in the iden-
17	tification, prevention, and restoration of victims
18	of human trafficking; and
19	"(E) include—
20	"(i) procedures and practices to en-
21	sure that the screening process minimizes
22	trauma or revictimization of the person
23	being screened; and

1	"(ii) guidelines on assisting victims of
2	human trafficking in identifying and re-
3	ceiving victim services.".
4	SEC. 503. JUDICIAL TRAINING.
5	Section 223(b)(2) of the Victims of Child Abuse Act
6	of 1990 (42 U.S.C. 13023(b)(2)) is amended—
7	(1) in subparagraph (B) by striking "and" at
8	the end;
9	(2) in subparagraph (C) by striking the period
10	at the end and inserting "; and"; and
11	(3) by adding at the end the following:
12	"(D) procedures for identifying, and improving
13	the judicial response to, children who are vulnerable
14	to child sex trafficking, including development of a
15	victim-centered approach to addressing commercial
16	sexual exploitation of children.".
17	SEC. 504. TRAINING OF TRIBAL LAW ENFORCEMENT AND
18	PROSECUTORIAL PERSONNEL.
19	The Attorney General, in consultation with the Direc-
20	tor of the Office of Tribal Justice, shall carry out a pro-
21	gram under which tribal law enforcement officials may re-
22	ceive technical assistance and training to pursue a victim-
23	centered approach to investigating and prosecuting severe
24	forms of trafficking in persons (as defined in section 103

- 1 of the Trafficking Victims Protection Act of 2000 (22)
- 2 <del>U.S.C.</del> <del>7102)).</del>

## 3 TITLE VI—ACCOUNTABILITY

- 4 SEC. 601. GRANT ACCOUNTABILITY.
- 5 Section 1236 of the Violence Against Women Reau-
- 6 thorization Act of 2013 (22 U.S.C. 7113) is amended—
- 7 (1) in the matter preceding paragraph (1), by
- 8 striking "All grants" and inserting the following:
- 9 "(a) IN GENERAL.—For fiscal year 2013, and each
- 10 fiscal year thereafter, all grants"; and
- 11 (2) by adding at the end the following
- 12 "(b) Application to Additional Grants.—For
- 13 purposes of subsection (a), for fiscal year 2018, and each
- 14 fiscal year thereafter, the term 'grant awarded by the At-
- 15 torney General under this title or an Act amended by this
- 16 title' includes a grant under any of the following:
- 17 "(1) Section 223 of the Victims of Child Abuse
- 18 Act of 1990 (42 U.S.C. 13023).
- 19 <u>"(2)</u> The program under section 504 of the
- 20 Trafficking Victims Protection Act of 2017.".
- 21 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 22 (a) Short Title.—This Act may be cited as the
- 23 "Trafficking Victims Protection Act of 2017".
- 24 (b) Table of Contents for
- 25 this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Findings; sense of Congress.

# TITLE I—FREDERICK DOUGLASS TRAFFICKING PREVENTION ACT OF 2017

- Sec. 101. Training of school resource officers to recognize and respond to signs of human trafficking.
- Sec. 102. Training for school personnel.

#### TITLE II—JUSTICE FOR TRAFFICKING VICTIMS

- Sec. 201. Injunctive relief.
- Sec. 202. Improving support for missing and exploited children.
- Sec. 203. Forensic and investigative assistance.

#### TITLE III—SERVICES FOR TRAFFICKING SURVIVORS

- Sec. 301. Extension of anti-trafficking grant programs.
- Sec. 302. Establishment of Office of Victim Assistance.
- Sec. 303. Implementing a victim-centered approach to human trafficking.
- Sec. 304. Improving victim screening.
- Sec. 305. Improving victim services.

# TITLE IV—IMPROVED DATA COLLECTION AND INTERAGENCY COORDINATION

- Sec. 401. Promoting data collection on human trafficking.
- Sec. 402. Crime reporting.
- Sec. 403. Human trafficking assessment.

### TITLE V—TRAINING AND TECHNICAL ASSISTANCE

- Sec. 501. Encouraging a victim-centered approach to training of Federal law enforcement personnel.
- Sec. 502. Victim screening training.
- Sec. 503. Judicial training.
- Sec. 504. Training of tribal law enforcement and prosecutorial personnel.

#### TITLE VI—ACCOUNTABILITY

Sec. 601. Grant accountability.

# TITLE VII—PUBLIC-PRIVATE PARTNERSHIP ADVISORY COUNCIL TO END HUMAN TRAFFICKING

- Sec. 701. Short title.
- Sec. 702. Definitions.
- Sec. 703. Public-Private Partnership Advisory Council to End Human Trafficking.
- Sec. 704. Reports.
- Sec. 705. Sunset.

### 1 SEC. 2. FINDINGS; SENSE OF CONGRESS.

### 2 (a) FINDINGS.—Congress finds the following:

- 1 (1) The crime of human trafficking involves the 2 exploitation of adults through force, fraud, or coer-3 cion, and children for such purposes as forced labor 4 or commercial sex.
  - (2) Reliable data on the prevalence of human trafficking in the United States is not available, but cases have been reported in all 50 States, the territories of the United States, and the District of Columbia.
  - (3) Each year, thousands of individuals may be trafficked within the United States, according to recent estimates from victim advocates.
  - (4) More accurate and comprehensive data on the prevalence of human trafficking is needed to properly combat this form of modern slavery in the United States.
  - (5) Victims of human trafficking can include men, women, and children who are diverse with respect to race, ethnicity, and nationality, among other factors.
  - (6) Since the enactment of the Trafficking Victims Protection Act of 2000 (Public Law 106–386; 114 Stat. 1464), human traffickers have launched increasingly sophisticated schemes to increase the scope of their activities and the number of their victims.

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1	(b) Sense of Congress.—It is the sense of Congress
2	that Congress supports additional efforts to raise awareness
3	of and oppose human trafficking.
4	TITLE I—FREDERICK DOUGLASS
5	TRAFFICKING PREVENTION
6	ACT OF 2017
7	SEC. 101. TRAINING OF SCHOOL RESOURCE OFFICERS TO
8	RECOGNIZE AND RESPOND TO SIGNS OF
9	HUMAN TRAFFICKING.
10	Section 1701(b)(12) of title I of the Omnibus Crime
11	Control and Safe Streets Act of 1968 (42 U.S.C.
12	3796dd(b)(12)) is amended by inserting ", including the
13	training of school resource officers in the prevention of
14	human trafficking offenses" before the semicolon at the end.
15	SEC. 102. TRAINING FOR SCHOOL PERSONNEL.
16	Section 41201(f) of the Violence Against Women Act
17	of 1994 (42 U.S.C. 14043c(f)) is amended by striking "2014
18	through 2018" and inserting "2019 through 2022".
19	TITLE II—JUSTICE FOR
20	TRAFFICKING VICTIMS
21	SEC. 201. INJUNCTIVE RELIEF.
22	(a) In General.—Chapter 77 of title 18, United
23	States Code, is amended by inserting after section 1595 the
24	following:

## 1 "§ 1595A. Civil injunctions

2	"(a) In General.—Whenever it shall appear that any
3	person is engaged or is about to engage in any act that
4	constitutes or will constitute a violation of this chapter,
5	chapter 110, or chapter 117, or a conspiracy under section
6	371 to commit a violation of this chapter, chapter 110, or
7	chapter 117, the Attorney General may bring a civil action
8	in a district court of the United States seeking an order
9	to enjoin such act.
10	"(b) Action by Court.—The court shall proceed as
11	soon as practicable to the hearing and determination of a
12	civil action brought under subsection (a), and may, at any
13	time before final determination, enter such a restraining
14	order or prohibition, or take such other action, as is war-
15	ranted to prevent a continuing and substantial injury to
16	the United States or to any person or class of persons for
17	whose protection the civil action is brought.
18	"(c) Procedure.—
19	"(1) In general.—A proceeding under this sec-
20	tion shall be governed by the Federal Rules of Civil
21	Procedure, except that, if an indictment has been re-
22	turned against the respondent, discovery shall be gov-
23	erned by the Federal Rules of Criminal Procedure.
24	"(2) Sealed proceedings.—If a civil action is
25	brought under subsection (a) before an indictment is

1	returned against the respondent or while an indict-
2	ment against the respondent is under seal—
3	"(A) the court shall place the civil action
4	under seal; and
5	"(B) when the indictment is unsealed, the
6	court shall unseal the civil action unless good
7	cause exists to keep the civil action under seal.
8	"(d) Rule of Construction.—Nothing in this sec-
9	tion shall be construed or applied so as to abridge the exer-
10	cise of rights guaranteed under the First Amendment to the
11	Constitution of the United States.".
12	(b) Technical and Conforming Amendment.—The
13	table of sections for chapter 77 of title 18, United States
14	Code, is amended by inserting after the item relating to
15	section 1595 the following:
	"1595A. Civil injunctions.".
16	SEC. 202. IMPROVING SUPPORT FOR MISSING AND EX-
17	PLOITED CHILDREN.
18	(a) FINDINGS.—Section 402 of the Missing Children's
19	Assistance Act (42 U.S.C. 5771) is amended—
20	(1) by amending paragraph (1) to read as fol-
21	lows:
22	"(1) each year tens of thousands of children run
23	away, or are abducted or removed, from the control
24	of a parent having legal custody without the consent

1	of that parent, under circumstances which imme-
2	diately place the child in grave danger;";
3	(2) by striking paragraphs (4) and (5);
4	(3) in paragraph (6) by inserting ", including
5	child sex trafficking and sextortion" after "exploi-
6	tation";
7	(4) in paragraph (8) by adding "and" at the
8	end;
9	(5) by striking paragraph (9);
10	(6) by amending paragraph (10) to read as fol-
11	lows:
12	"(10) a key component of such programs is the
13	National Center for Missing and Exploited Children
14	that—
15	"(A) serves as a nonprofit, national re-
16	source center and clearinghouse to provide assist-
17	ance to victims, families, child-serving profes-
18	sionals, and the general public;
19	"(B) works with the Department of Justice,
20	the Federal Bureau of Investigation, the United
21	States Marshals Service, the Department of the
22	Treasury, the Department of State, U.S. Immi-
23	gration and Customs Enforcement, the United
24	States Secret Service, the United States Postal
25	Inspection Service, other agencies, and non-

1	governmental organizations in the effort to find
2	missing children and to prevent child victimiza-
3	tion; and
4	"(C) coordinates with each of the missing
5	children clearinghouses operated by the 50
6	States, the District of Columbia, Puerto Rico,
7	and international organizations to transmit im-
8	ages and information regarding missing and ex-
9	ploited children to law enforcement agencies,
10	nongovernmental organizations, and corporate
11	partners across the United States and around
12	the world instantly."; and
13	(7) by redesignating paragraphs (6), (7), (8),
14	and (10), as amended by this subsection, as para-
15	graphs (4), (5), (6), and (7), respectively.
16	(b) Definitions.—Section 403 of the Missing Chil-
17	dren's Assistance Act (42 U.S.C. 5772) is amended—
18	(1) by striking paragraph (1) and inserting the
19	following:
20	"(1) the term 'missing child' means any indi-
21	vidual less than 18 years of age whose whereabouts
22	are unknown to such individual's parent;";
23	(2) in paragraph (2) by striking "and" at the
24	end:

1	(3) in paragraph (3) by striking the period at
2	the end and inserting "; and"; and
3	(4) by adding at the end the following:
4	"(4) the term 'parent' includes a legal guardian
5	or other individual who may lawfully exercise paren-
6	tal rights with respect to the child.".
7	(c) Duties and Functions of the Adminis-
8	TRATOR.—Section 404 of the Missing Children's Assistance
9	Act (42 U.S.C. 5773) is amended—
10	(1) in subsection (a)—
11	(A) in paragraph (3) by striking "telephone
12	line" and inserting "hotline"; and
13	(B) in paragraph (6)(E)—
14	(i) by striking "telephone line" and in-
15	serting "hotline";
16	(ii) by striking "(b)(1)(A) and" and
17	inserting " $(b)(1)(A)$ ,"; and
18	(iii) by inserting ", and the number
19	and types of reports to the tipline estab-
20	$lished\ under\ subsection\ (b)(1)(K)(i)"\ before$
21	the semicolon at the end;
22	(2) in subsection (b)(1)—
23	(A) in subparagraph $(A)$ —

1	(i) by striking "telephone line" each
2	place it appears and inserting "hotline";
3	and
4	(ii) by striking "legal custodian" and
5	inserting "parent";
6	$(B)\ in\ subparagraph\ (C)$ —
7	(i) in clause (i)—
8	(I) by striking "restaurant" and
9	inserting "food"; and
10	(II) by striking "and" at the end;
11	(ii) in clause (ii) by adding "and" at
12	the end; and
13	(iii) by adding at the end the fol-
14	lowing:
15	"(iii) innovative and model programs,
16	services, and legislation that benefit missing
17	and exploited children;";
18	(C) by striking subparagraphs (E), (F), and
19	(G);
20	(D) by amending subparagraph (H) to read
21	as follows:
22	"(H) provide technical assistance and
23	training to families, law enforcement agencies,
24	State and local governments, elements of the
25	criminal justice system, nongovernmental agen-

1	cies, local educational agencies, and the general
2	public—
3	"(i) in the prevention, investigation,
4	prosecution, and treatment of cases involv-
5	ing missing and exploited children;
6	"(ii) to respond to foster children miss-
7	ing from the State child welfare system in
8	coordination with child welfare agencies
9	and courts handling juvenile justice and de-
10	pendency matters; and
11	"(iii) in the identification, location,
12	and recovery of victims of, and children at
13	risk for, child sex trafficking;";
14	(E) by amending subparagraphs (I), (J),
15	and (K) to read as follows:
16	"(I) provide assistance to families, law en-
17	forcement agencies, State and local governments,
18	nongovernmental agencies, child-serving profes-
19	sionals, and other individuals involved in the lo-
20	cation and recovery of missing and abducted
21	children nationally and, in cooperation with the
22	$Department\ of\ State,\ internationally;$
23	"(J) provide support and technical assist-
24	ance to child-serving professionals involved in
25	helping to recover missing and exploited children

1	by searching public records databases to help in
2	the identification, location, and recovery of such
3	children, and help in the location and identifica-
4	tion of potential abductors and offenders;
5	"(K) provide forensic and direct on-site
6	technical assistance and consultation to families,
7	law enforcement agencies, child-serving profes-
8	sionals, and nongovernmental organizations in
9	child abduction and exploitation cases, including
10	facial reconstruction of skeletal remains and
11	similar techniques to assist in the identification
12	of unidentified deceased children;";
13	(F) by striking subparagraphs (L) and (M);
14	(G) by amending subparagraph (N) to read
15	as follows:
16	"(N) provide training, technical assistance,
17	and information to nongovernmental organiza-
18	tions relating to non-compliant sex offenders and
19	to law enforcement agencies in identifying and
20	locating such individuals;";
21	(H) by striking subparagraph (P);
22	(I) by amending subparagraph (Q) to read
23	as follows:
24	"(Q) work with families, law enforcement
25	agencies, electronic service providers, electronic

1	payment service providers, technology companies,
2	nongovernmental organizations, and others on
3	methods to reduce the existence and distribution
4	of online images and videos of sexually exploited
5	children—
6	"(i) by operating a tipline to—
7	"(I) provide to individuals and
8	electronic service providers an effective
9	means of reporting Internet-related
10	and other instances of child sexual ex-
11	ploitation in the areas of—
12	"(aa) possession, manufac-
13	ture, and distribution of child
14	pornography;
15	"(bb) online enticement of
16	children for sexual acts;
17	"(cc) child sex trafficking;
18	"(dd) sex tourism involving
19	children;
20	"(ee) extra familial child sex-
21	$ual\ molestation;$
22	"(ff) unsolicited obscene ma-
23	terial sent to a child;
24	"(gg) misleading domain
25	names; and

1	"(hh) misleading words or
2	digital images on the Internet;
3	and
4	"(II) make reports received
5	through the tipline available to the ap-
6	propriate law enforcement agency for
7	its review and potential investigation;
8	"(ii) by operating a child victim iden-
9	tification program to assist law enforcement
10	agencies in identifying victims of child por-
11	nography and other sexual crimes to sup-
12	port the recovery of children from sexually
13	exploitative situations; and
14	"(iii) by utilizing emerging tech-
15	nologies to provide additional outreach and
16	educational materials to parents and fami-
17	lies;";
18	(I) by striking subparagraph (R);
19	(K) by amending subparagraphs (S) and
20	(T) to read as follows:
21	"(S) develop and disseminate programs and
22	information to families, child-serving profes-
23	sionals, law enforcement agencies, State and
24	local governments, nongovernmental organiza-
25	tions, schools, local educational agencies, child-

1	serving organizations, and the general public
2	on—
3	"(i) the prevention of child abduction
4	and sexual exploitation;
5	"(ii) Internet safety, including tips for
6	social media and cyberbullying; and
7	"(iii) sexting and sextortion; and
8	"(T) provide technical assistance and train-
9	ing to local educational agencies, schools, State
10	and local law enforcement agencies, individuals,
11	and other nongovernmental organizations that
12	assist with finding missing and abducted chil-
13	dren in identifying and recovering such chil-
14	dren;"; and
15	(L) by redesignating subparagraphs (H),
16	$(I),\ (J),\ (K),\ (N),\ (O),\ (Q),\ (S),\ (T),\ (U),\ and$
17	(V), as amended by this subsection, as subpara-
18	graphs (E) through (O), respectively.
19	(d) Grants.—Section 405 of the Missing Children's
20	Assistance Act (42 U.S.C. 5775) is amended—
21	(1) in subsection (a)—
22	(A) in paragraph (7) by striking "(as de-
23	fined in section 403(1)(A))"; and
24	(B) in paragraph (8)—

1	(i) by striking "legal custodians" and
2	inserting "parents"; and
3	(ii) by striking "custodians" and in-
4	serting "parents"; and
5	(2) in subsection $(b)(1)(A)$ by striking "legal"
6	custodians" and inserting "parents".
7	(e) Reporting.—The Missing Children's Assistance
8	Act (42 U.S.C. 5771 et seq.) is amended—
9	(1) by redesignating sections 407 and 408 as sec-
10	tion 408 and 409, respectively; and
11	(2) by inserting after section 406 the following:
12	"SEC. 407. REPORTING.
13	"(a) Required Reporting.—As a condition of re-
14	ceiving funds under section 404(b), the grant recipient
15	shall, based solely on reports received by the grantee and
16	not involving any data collection by the grantee other than
17	those reports, annually provide to the Administrator and
18	make available to the general public, as appropriate—
19	"(1) the number of children nationwide who are
20	reported to the grantee as missing;
21	"(2) the number of children nationwide who are
22	reported to the grantee as victims of non-family ab-
23	ductions;

1	"(3) the number of children nationwide who are
2	reported to the grantee as victims of family abduc-
3	tions; and
4	"(4) the number of missing children recovered
5	nationwide whose recovery was reported to the grant-
6	ee.
7	"(b) Incidence of Attempted Child Abduc-
8	TIONS.—As a condition of receiving funds under section
9	404(b), the grant recipient shall—
10	"(1) track the incidence of attempted child ab-
11	ductions in order to identify links and patterns;
12	"(2) provide such information to law enforce-
13	ment agencies; and
14	"(3) make such information available to the gen-
15	eral public, as appropriate.".
16	SEC. 203. FORENSIC AND INVESTIGATIVE ASSISTANCE.
17	Section 3056(f) of title 18, United States Code, is
18	amended—
19	(1) by inserting "in conjunction with an inves-
20	tigation" after "local law enforcement agency"; and
21	(2) by striking "in support of any investigation
22	involving missing or exploited children".

### TITLE III—SERVICES FOR 1 TRAFFICKING SURVIVORS 2 SEC. 301. EXTENSION OF ANTI-TRAFFICKING GRANT PRO-4 GRAMS. 5 (a) Trafficking Victims Protection Act of 2000.—The Trafficking Victims Protection Act of 2000 (22) 7 U.S.C. 7101 et seg.) is amended— 8 insection112A(b)(4)(22)U.S.C.(1)7109a(b)(4)), by striking "2014 through 2017" and 9 inserting "2018 through 2021"; 10 11 (2) in section 113 (22 U.S.C. 7110)— 12 (A) in subsection (d)— 13 (i) in the paragraph (1), by striking 14 "\$11,000,000 for each of fiscal years 2014 through 2017" and inserting "\$45,000,000 15 16 for each of fiscal years 2018 through 2021"; 17 and 18 (ii) in paragraph (3), by striking 19 "2014 through 2017" and inserting "2018 20 through 2021"; and 21 (B) in subsection (e)— 22 (i) in paragraph (1), by striking 23 "2014 through 2017" and inserting "2018 24 through 2021"; and

1	(ii) in paragraph (2), by striking
2	"2014 through 2017" and inserting "2018
3	through 2021"; and
4	(C) in subsection (f), by striking "2014
5	through 2017" and inserting "2018 through
6	2021".
7	(b) Annual Trafficking Conference.—Section
8	201(c)(2) of the Trafficking Victims Protection Reauthor-
9	ization Act of 2005 (42 U.S.C. 14044(c)(2)) is amended by
10	striking "2017" and inserting "2021".
11	(c) Grants to State and Local Law Enforcement
12	FOR ANTI-TRAFFICKING PROGRAMS.—Section 204(e) of the
13	Trafficking Victims Protection Reauthorization Act of 2005
14	(42 U.S.C. 14044c(e)) is amended by striking "2017" and
15	inserting "2021".
16	(d) Child Advocates for Unaccompanied Mi-
17	NORS.—Section $235(c)(6)(F)$ of the William Wilberforce
18	Trafficking Victims Protection Reauthorization Act of 2008
19	(8 U.S.C. 1232(c)(6)(F)) is amended—
20	(1) in the matter preceding clause (i), by strik-
21	ing "Secretary and Human Services" and inserting
22	"Secretary of Health and Human Services"; and
23	(2) in clause (ii), by striking "the fiscal years
24	2016 and 2017" and inserting "fiscal years 2018
25	through 2021".

1	(e) Reinstatement and Reauthorization of
2	Grants to Combat Child Sex Trafficking.—
3	(1) Reinstatement of expired provision.—
4	(A) In General.—Section 202 of the Traf-
5	ficking Victims Protection Reauthorization Act
6	of 2005 (42 U.S.C. 14044a) is amended to read
7	as such section read on March 6, 2017.
8	(B) Conforming amendment.—Section
9	1241(b) of the Violence Against Women Reau-
10	thorization Act of 2013 (42 U.S.C. 14044a note)
11	is repealed.
12	(2) Effective date.—The amendments made
13	by paragraph (1) shall take effect as though enacted
14	on March 6, 2017.
15	(3) Reauthorization.—Section 202(i) of the
16	Trafficking Victims Protection Reauthorization Act of
17	2005, as amended by paragraph (1), is amended by
18	striking "2014 through 2017" and inserting "2018
19	through 2021".
20	SEC. 302. ESTABLISHMENT OF OFFICE OF VICTIM ASSIST-
21	ANCE.
22	(a) Technical Amendments.—Subtitle D of title IV
23	of the Homeland Security Act of 2002 (6 U.S.C. 251 et seq.)
24	is amended—
25	(1) in section 442—

1	(A) by striking "bureau" each place such
2	term appears, except in subsection (a)(1), and
3	inserting "agency";
4	(B) by striking "the Bureau of Border Secu-
5	rity" each place such term appears and inserting
6	"U.S. Immigration and Customs Enforcement";
7	(C) in the section heading, by striking "BU-
8	REAU OF BORDER SECURITY" and inserting
9	"U.S. IMMIGRATION AND CUSTOMS EN-
10	FORCEMENT";
11	(D) in subsection (a)—
12	(i) in the heading, by striking "OF BU-
13	REAU''; and
14	(ii) in paragraph (1), by striking "a
15	bureau to be known as the Bureau of Bor-
16	der Security'." and inserting "an agency to
17	be known as 'U.S. Immigration and Cus-
18	toms Enforcement'.'';
19	(iii) in paragraph (3)(C), by striking
20	"the Bureau of" before "Citizenship and
21	Immigration Services" and inserting
22	"U.S."; and
23	(iv) in paragraph (4), by striking "the
24	Bureau." and inserting "the agency."; and
25	(E) in subsection $(b)(2)$ —

1	(i) in the matter preceding subpara-
2	graph (A), by striking "Bureau of Border
3	Security" and inserting "U.S. Immigration
4	and Customs Enforcement"; and
5	(ii) in subparagraph (B), by striking
6	"the Bureau of" before "Citizenship and
7	Immigration Services" and inserting
8	"U.S."; and
9	(2) in section 443(2), by striking "such bureau"
10	and inserting "such agency".
11	(b) Formalization of Office of Victim Assist-
12	ANCE.—Section 442 of the Homeland Security Act of 2002
13	(6 U.S.C. 252) is amended by adding at the end the fol-
14	lowing:
15	"(d) Office of Victim Assistance.—
16	"(1) In general.—There is established in
17	Homeland Security Investigations of U.S. Immigra-
18	tion and Customs Enforcement the Office of Victim
19	Assistance.
20	"(2) Purpose.—The purpose of the Office of
21	Victim Assistance shall be—
22	"(A) to provide national oversight to ensure
23	that all employees of the U.S. Immigration and
24	Customs Enforcement comply with all applicable
25	Federal laws and policies concerning victims'

1	rights, access to information, advisement of legal
2	rights, just and fair treatment of victims, and
3	respect for victims' privacy and dignity;
4	"(B) to oversee and support specially
5	trained victim assistance personnel through
6	guidance, training, travel, technical assistance,
7	and equipment to support Homeland Security
8	Investigations in domestic and international in-
9	vestigations with a potential or identified victim
10	or witness.
11	"(3) Functions.—The Office of Victim Assist-
12	ance shall—
13	"(A) fund and provide guidance, training,
14	travel, technical assistance, equipment, emer-
15	gency funding for urgent victim needs as identi-
16	fied, and coordination of victim assistance per-
17	sonnel throughout Homeland Security Investiga-
18	tions to provide potential and identified victims
19	and witnesses with access to the rights and serv-
20	ices to which they are entitled by law;
21	"(B) provide training throughout the U.S.
22	Immigration and Customs Enforcement on vic-
23	tim-related policies, issues, roles of victim assist-
24	ance personnel, and the victim-centered approach
25	$in\ investigations;$

1	"(C) provide victim assistance specialists to
2	assess victims' needs, provide referrals for com-
3	prehensive assistance, and work with special
4	agents to integrate victim assistance consider-
5	ations throughout the investigation and judicial
6	processes, as needed, by locating such special-
7	ists—
8	"(i) where there is a human trafficking
9	task force in which Homeland Security In-
10	$vestigations\ participates;$
11	"(ii) where there is a task force tar-
12	geting child sexual exploitation in which
13	Homeland Security Investigations partici-
14	pates; and
15	"(iii) in each Homeland Security In-
16	vestigations Special Agent in Charge Office
17	to address victims of other Federal crimes,
18	such as telemarketing fraud, which Home-
19	$land\ Security\ Investigations\ investigates;$
20	"(D) provide forensic interview specialists
21	in each Homeland Security Investigations Spe-
22	cial Agent in Charge Office to conduct victim-
23	centered and legally sufficient fact finding foren-
24	sic interviews, both domestically and inter-
25	nationally;

1	$``(E)\ provide\ case\ consultation,\ operational$
2	planning, coordination of services, and technical
3	assistance and training to special agents regard-
4	ing all issues related to victims and witnesses of
5	all ages;
6	"(F) establish victim-related policies for
7	Homeland Security Investigations, including
8	policies related to human trafficking, child sex-
9	ual exploitation, and other Federal crimes inves-
10	tigated by Homeland Security Investigations;
11	and
12	"(G) collaborate with other Federal, State,
13	local, and tribal governmental, nongovernmental,
14	and nonprofit entities regarding policy, out-
15	reach, and training activities.
16	"(4) Data collection.—The Office of Victim
17	Assistance shall collect and maintain data in a man-
18	ner that protects the confidentiality of the data and
19	omits personally identifying information and subject
20	to other Federal laws regarding victim confiden-
21	tiality, including—
22	"(A) the sex and race of the victim;
23	"(B) each alleged crime that the victim was
24	subjected to, and in the case of human traf-
25	ficking, each purpose for which the victim was

1	trafficked, such as commercial sex or forced
2	labor; and
3	"(C) whether the victim was an adult or a
4	$minor\ child.$
5	"(5) Availability of data to congress.—The
6	Office of Victim Assistance shall make the data col-
7	lected and maintained under paragraph (4) available
8	to the committees of Congress set forth in section
9	105(d)(7) of the Trafficking Victims Protection Act of
10	2000 (22 U.S.C. 7103(d)(7)).".
11	(c) Reporting Requirement.—Section 105(d)(7) of
12	the Trafficking Victims Protection Act of 2000 (22 U.S.C.
13	7103(d)(7)) is amended—
14	(1) in subparagraph $(Q)(vii)$ , by striking "and"
15	at the end;
16	(2) in subparagraph (R), by striking the period
17	at the end and inserting "; and"; and
18	(3) by adding at the end the following:
19	"(S) the data collected by Homeland Secu-
20	rity Investigations of U.S. Immigration and
21	Customs Enforcement under section $442(d)(4)$ of
22	the Homeland Security Act of 2002.".
23	(d) Funding.—The Director of the Office for Victims
24	of Crime of the Department of Justice may transfer
25	amounts described in subparagraph (C) of section

1	1402(d)(3) of the Victims of Crime Act of 1984 (42 U.S.C.
2	10601(d)(3)), as added by section 305 of this Act, to the
3	Office of Victim Assistance of the Department of Homeland
4	Security for the costs for providing direct victim assistance
5	services, including victim assistance specialists and forensic
6	interview specialists, by the Office of Victim Assistance.
7	(e) Conforming Amendment.—The table of contents
8	in section 1(b) of the Homeland Security Act of 2002 (Pub-
9	lic Law 107–296; 116 Stat. 2135) is amended by striking
10	the item relating to section 442 and inserting the following:
	"Sec. 442. Establishment of U.S. Immigration and Customs Enforcement.".
11	SEC. 303. IMPLEMENTING A VICTIM-CENTERED APPROACH
12	TO HUMAN TRAFFICKING.
13	Section 107(b)(2) of the Trafficking Victims Protection
	Act of 2000 (22 U.S.C. 7105(b)(2)) is amended—
14	The of $\approx 0.8.0$ . The $(0)(\approx)$ is amenata
14 15	(1) in subparagraph $(B)(ii)$ , by striking the pe-
15	(1) in subparagraph (B)(ii), by striking the pe-
15 16	(1) in subparagraph (B)(ii), by striking the period at the end and inserting "; and"; and
15 16 17	(1) in subparagraph (B)(ii), by striking the period at the end and inserting "; and"; and (2) by adding at the end the following:
15 16 17 18	<ul> <li>(1) in subparagraph (B)(ii), by striking the period at the end and inserting "; and"; and</li> <li>(2) by adding at the end the following:</li> <li>"(D) PRIORITY.—In selecting recipients of</li> </ul>
15 16 17 18	<ul> <li>(1) in subparagraph (B)(ii), by striking the period at the end and inserting "; and"; and</li> <li>(2) by adding at the end the following:</li> <li>"(D) PRIORITY.—In selecting recipients of grants under this paragraph that are only avail-</li> </ul>
15 16 17 18 19 20	(1) in subparagraph (B)(ii), by striking the period at the end and inserting "; and"; and  (2) by adding at the end the following:  "(D) PRIORITY.—In selecting recipients of grants under this paragraph that are only available for law enforcement operations or task
15 16 17 18 19 20 21	(1) in subparagraph (B)(ii), by striking the period at the end and inserting "; and"; and  (2) by adding at the end the following:  "(D) PRIORITY.—In selecting recipients of grants under this paragraph that are only available for law enforcement operations or task forces, the Attorney General may give priority to
15 16 17 18 19 20 21	(1) in subparagraph (B)(ii), by striking the period at the end and inserting "; and"; and (2) by adding at the end the following:  "(D) PRIORITY.—In selecting recipients of grants under this paragraph that are only available for law enforcement operations or task forces, the Attorney General may give priority to any applicant that files an attestation with the

1	"(I) will be used to assist in the
2	prevention of severe forms of traf-
3	ficking in persons;
4	"(II) will be used to strengthen ef-
5	forts to investigate and prosecute those
6	who knowingly benefit financially from
7	participation in a venture that has en-
8	gaged in any act of human trafficking;
9	"(III) will be used to take affirm-
10	ative measures to avoid arresting,
11	charging, or prosecuting victims of
12	human trafficking for any offense that
13	is the direct result of their victimiza-
14	tion; and
15	"(IV) will not be used to require
16	a victim of human trafficking to col-
17	laborate with law enforcement officers
18	as a condition of access to any shelter
19	or restorative services; and
20	"(ii) the applicant will provide dedi-
21	cated resources for anti-human trafficking
22	law enforcement officers for a period that is
23	longer than the duration of the grant re-
24	ceived under this paragraph.".

### 1 SEC. 304. IMPROVING VICTIM SCREENING.

- 2 (a) In General.—The Trafficking Victims Protection
- 3 Act of 2000 (22 U.S.C. 7101 et seq.) is amended by insert-
- 4 ing after section 107A (22 U.S.C. 7105a) the following:
- 5 "SEC. 107B. IMPROVING DOMESTIC VICTIM SCREENING
- 6 **PROCEDURES.**
- 7 "(a) Victim Screening Tools.—Not later than Octo-
- 8 ber 1, 2018, the Attorney General shall compile and dis-
- 9 seminate, to all grantees who are awarded grants to provide
- 10 victims' services under subsection (b) or (f) of section 107,
- 11 information about reliable and effective tools for the identi-
- 12 fication of victims of human trafficking.
- 13 "(b) Use of Screening Procedures.—Beginning
- 14 not later than October 1, 2018, the Attorney General, in
- 15 consultation with the Secretary of Health and Human
- 16 Services, shall identify recommended practices for the
- 17 screening of human trafficking victims and shall encourage
- 18 the use of such practices by grantees receiving a grant to
- 19 provide victim services to youth under subsection (b) or (f)
- 20 of section 107.".
- 21 (b) CLERICAL AMENDMENT.—The table of contents for
- 22 the Victims of Trafficking and Violence Protection Act of
- 23 2000 (Public Law 106–386) is amended by inserting after
- 24 the item relating to section 107A the following:

"Sec. 107B. Improving domestic victim screening procedures.".

(c) Amendment to Title 18.—Section 1593A of title 1 18, United States Code, is amended by striking "section 1581(a), 1592, or 1595(a)" and inserting "this chapter". 3 SEC. 305. IMPROVING VICTIM SERVICES. 5 Section 1402(d)(3) of the Victims of Crime Act of 1984 6 (42 U.S.C. 10601(d)(3)) is amended by adding at the end the following: 7 8 "(C)(i) The Director may use not more than 1 9 percent of the amount to be distributed from the Fund 10 under this paragraph in a particular fiscal year to 11 provide and improve direct assistance services for 12 crime victims, including victim assistance coordina-13 tors and specialists, in the Federal criminal justice 14 system (as described in section 3771 of title 18, 15 United States Code, and section 503 of the Victims' Rights and Restitution Act of 1990 (42 U.S.C. 16 17 10607)) by a department or agency of the Federal 18 Government other than the Department of Justice. 19 "(ii) Beginning in the first fiscal year beginning 20 after the date of enactment of this subparagraph and 21 every fiscal year thereafter, the Director shall solicit

requests for funding under clause (i).".

# TITLE IV—IMPROVED DATA COL-LECTION AND INTERAGENCY 2 **COORDINATION** 3 4 SEC. 401. PROMOTING DATA COLLECTION ON HUMAN TRAF-5 FICKING. 6 (a) Prevalence of Human Trafficking.—Not later than 1 year after the date of enactment of this Act, the At-7 torney General shall submit to Congress a report on the efforts of the National Institute of Justice to develop a methodology to assess the prevalence of human trafficking in the United States, including a timeline for completion of the 11 12 methodology. 13 (b) Innocence Lost National Initiative.—Not later than 180 days after the date of enactment of this Act, the Director of the Federal Bureau of Investigation shall submit to the Committee on the Judiciary and the Committee on Appropriations of the Senate and the Committee on the Judiciary and the Committee on Appropriations of 18 the House of Representatives a report on the status of the Innocence Lost National Initiative, which shall include, for 20 each of the last 5 fiscal years, information on— 22 (1) the number of human traffickers who were 23 arrested, disaggregated by— 24 (A) the number of individuals arrested for 25 patronizing or soliciting an adult;

1	(B) the number of individuals arrested for
2	recruitment, harboring, maintaining, or obtain-
3	ing an adult;
4	(C) the number of individuals arrested for
5	patronizing or soliciting a minor; and
6	(D) the number of individuals arrested for
7	recruitment, harboring, maintaining, or obtain-
8	ing a minor;
9	(2) the number of adults who were arrested on
10	charges of prostitution;
11	(3) the number of minor victims who were iden-
12	tified;
13	(4) the number of minor victims who were ar-
14	rested and formally petitioned by a juvenile court or
15	criminally charged; and
16	(5) the placement of and social services provided
17	to each such minor victim as part of each State oper-
18	ation.
19	(c) Availability of Reports.—The reports required
20	under subsections (a) and (b) shall be posted on the website
21	of the Department of Justice.
22	SEC. 402. CRIME REPORTING.
23	Section 7332(c) of the Uniform Federal Crime Report-
24	ina Act of 1988 (28 U.S.C. 534 note) is amended—

1 (1) in paragraph (3), by striking "in the form 2 of annual Uniform Crime Reports for the United 3 States" and inserting "not less frequently than annu-4 ally"; and

## (2) by adding at the end the following:

### "(4) Interagency coordination.—

"(A) In GENERAL.—Not later than 90 days after the date of enactment of this paragraph, the Director of the Federal Bureau of Investigation shall coordinate with the head of each department or agency within the Federal Government that is subject to the mandatory reporting requirements under paragraph (2) for the purpose of ensuring successful implementation of paragraph (2).

"(B) For Report.—Not later than 6 months after the date of enactment of this paragraph, the head of each department or agency within the Federal Government that is subject to the mandatory reporting requirements under paragraph (2) shall provide the Director of the Federal Bureau of Investigation such information as the Director determines is necessary to complete the first report required under paragraph (5).

1 "(5) Annual report by federal bureau of 2 INVESTIGATION.—Not later than 1 year after the date of enactment of this paragraph, and annually there-3 4 after, the Director of the Federal Bureau of Investiga-5 tion shall prepare and submit to the Committee on 6 the Judiciary of the Senate and the Committee on the 7 Judiciary of the House of Representatives a report de-8 tailing the efforts of the departments and agencies 9 within the Federal Government to come into compli-10 ance with paragraph (2). The report shall contain a 11 list of all departments and agencies within the Fed-12 eral Government subject to paragraph (2) and wheth-13 er each department or agency is in compliance with 14 paragraph (2).".

### 15 SEC. 403. HUMAN TRAFFICKING ASSESSMENT.

Not later than 1 year after the date of enactment of this Act, and annually thereafter, the Executive Associate Director of Homeland Security Investigations shall submit to the Committee on Homeland Security and Governmental Affairs and the Committee on the Judiciary of the Senate, and the Committee on Homeland Security and the Committee on the Judiciary of the House of Representatives a report on human trafficking investigations undertaken by

Homeland Security Investigations that includes—

1	(1) the number of confirmed human trafficking
2	investigations by category, including labor traf-
3	ficking, sex trafficking, and transnational and domes-
4	tic human trafficking;
5	(2) the number of victims by category, includ-
6	ing—
7	(A) whether the victim is a victim of sex
8	trafficking or a victim of labor trafficking; and
9	(B) whether the victim is a minor or an
10	adult; and
11	(3) an analysis of the data described in para-
12	graphs (1) and (2) and other data available to Home-
13	land Security Investigations that indicates any gen-
14	eral human trafficking or investigatory trends.
15	TITLE V—TRAINING AND
16	TECHNICAL ASSISTANCE
17	SEC. 501. ENCOURAGING A VICTIM-CENTERED APPROACH
18	TO TRAINING OF FEDERAL LAW ENFORCE-
19	MENT PERSONNEL.
20	(a) Training Curriculum Improvements.—The At-
21	torney General, Secretary of Homeland Security, and Sec-
22	retary of Labor shall periodically, but not less frequently
23	than once every 2 years, implement improvements to the
24	training programs on human trafficking for employees of
25	the Department of Justice, Department of Homeland Secu-

1	rity, and Department of Labor, respectively, after consulta-
2	tion with survivors of human trafficking, or trafficking vic-
3	tims service providers, and Federal law enforcement agen-
4	cies responsible for the prevention, deterrence, and prosecu-
5	tion of offenses involving human trafficking (such as indi-
6	viduals serving as, or who have served as, investigators in
7	a Federal agency and who have expertise in identifying
8	human trafficking victims and investigating human traf-
9	ficking cases).
10	(b) Advanced Training Curriculum.—
11	(1) In general.—Not later than 1 year after
12	the date of enactment of this Act, the Attorney Gen-
13	eral and the Secretary of Homeland Security shall de-
14	velop an advanced training curriculum, to supple-
15	ment the basic curriculum for investigative personnel
16	of the Department of Justice and the Department of
17	Homeland Security, respectively, that—
18	(A) emphasizes a multidisciplinary, collabo-
19	rative effort by law enforcement officers and vic-
20	tim service providers to offer comprehensive serv-
21	ices and resources for victims and a broad range
22	of investigation and prosecution options in re-
23	sponse to perpetrators;
24	(B) provides guidance about the recruitment
25	techniques employed by human traffickers to

1 clarify that an individual who knowingly solicits 2 or patronizes a commercial sex act from a person who was a minor (consistent with section 3 4 1591(c) of title 18, United States Code) or was 5 subject to force, fraud, or coercion is guilty of an 6 offense under chapter 77 of title 18, United 7 States Code, and is a party to a human traf-8 ficking offense; and 9

### (C) explains that—

- (i) victims of sex or labor trafficking often engage in criminal acts as a direct result of severe trafficking in persons and such individuals are victims of a crime and affirmative measures should be taken to avoid arresting, charging, or prosecuting such individuals for any offense that is the direct result of their victimization; and
- (ii) a comprehensive approach to eliminating human trafficking should include demand reduction as a component.
- (2) Use of curriculum.—The Attorney General and the Secretary of Homeland Security shall provide training using the curriculum developed under paragraph (1) to—

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1	(A) all law enforcement officers employed by
2	the Department of Justice and the Department of
3	Homeland Security, respectively, who may be in-
4	volved in the investigation of human trafficking
5	offenses; and
6	(B) members of task forces that participate
7	in the investigation of human trafficking of-
8	fenses.
9	(c) Training Components.—Section $107(c)(4)(B)$ of
10	the Trafficking Victims Protection Act of 2000 (22 U.S.C.
11	7105(c)(4)(B)) is amended—
12	(1) in clause (ii), by striking "and" at the end;
13	(2) in clause (iii), by striking the period at the
14	end and inserting "; and"; and
15	(3) by adding at the end the following:
16	"(iv) a discussion clarifying that an
17	individual who knowingly solicits or pa-
18	tronizes a commercial sex act from a person
19	who was a minor (consistent with section
20	1591(c) of title 18, United States Code) or
21	was subject to force, fraud, or coercion is
22	guilty of an offense under chapter 77 of title
23	18, United States Code, and is a party to
24	a human trafficking offense.".

# 1 SEC. 502. VICTIM SCREENING TRAINING.

2	Section 114 of the Justice for Victims of Trafficking
3	Act of 2015 (42 U.S.C. 14044g) is amended—
4	(1) in subsection $(c)(1)(A)$ —
5	(A) in clause (i), by striking the "and" at
6	$the\ end;$
7	(B) in clause (ii), by striking the period at
8	the end and inserting a semicolon; and
9	(C) by adding at the end the following:
10	"(iii) individually screening all adults
11	and children who are suspected of engaging
12	in commercial sex acts or who are subject to
13	labor exploitation that may be in violation
14	of child labor laws to determine whether
15	each individual screened is a victim of
16	human trafficking; and
17	"(iv) how—
18	"(I) victims of sex or labor traf-
19	ficking often engage in criminal acts
20	as a direct result of severe trafficking
21	in persons; and
22	"(II) such individuals are victims
23	of a crime and affirmative measures
24	should be taken to avoid arresting,
25	charging, or prosecuting such individ-

1	uals for any offense that is the direct
2	result of their victimization."; and
3	(2) by adding at the end the following:
4	"(f) Department of Justice Victim Screening
5	Protocol.—
6	"(1) In general.—Not later than 180 days
7	after the date of enactment of this subsection, the At-
8	torney General shall issue a screening protocol for use
9	during all anti-trafficking law enforcement operations
10	in which the Department of Justice is involved.
11	"(2) Requirements.—The protocol required to
12	be issued under paragraph (1) shall—
13	"(A) require the individual screening of all
14	adults and children who are suspected of engag-
15	ing in commercial sex acts or who are subject to
16	labor exploitation that may be in violation of
17	child labor laws to determine whether each indi-
18	vidual screened is a victim of human trafficking;
19	"(B) require affirmative measures to avoid
20	arresting, charging, or prosecuting human traf-
21	ficking victims for any offense that is the direct
22	result of their victimization;
23	"(C) require all Federal law enforcement of-
24	ficers and relevant department personnel who
25	participate in human trafficking investigations

1	to receive training on enforcement of the pro-
2	tocol;
3	"(D) be developed in consultation with
4	State and local law enforcement agencies, the
5	Department of Health and Human Services, sur-
6	vivors of human trafficking, and nongovern-
7	mental organizations that specialize in the iden-
8	tification, prevention, and restoration of victims
9	of human trafficking; and
10	"(E) include—
11	"(i) procedures and practices to ensure
12	that the screening process minimizes trau-
13	ma or revictimization of the person being
14	screened; and
15	"(ii) guidelines on assisting victims of
16	human trafficking in identifying and re-
17	ceiving victim services.".
18	SEC. 503. JUDICIAL TRAINING.
19	Section 223(b)(2) of the Victims of Child Abuse Act
20	of 1990 (42 U.S.C. 13023(b)(2)) is amended—
21	(1) in subparagraph (B) by striking "and" at
22	$the\ end;$
23	(2) in subparagraph (C) by striking the period
24	at the end and inserting "; and"; and
25	(3) by adding at the end the following:

1	"(D) procedures for improving the judicial re-
2	sponse to children who are vulnerable to human traf-
3	ficking, to the extent an appropriate screening tool ex-
4	ists.".
5	SEC. 504. TRAINING OF TRIBAL LAW ENFORCEMENT AND
6	PROSECUTORIAL PERSONNEL.
7	The Attorney General, in consultation with the Direc-
8	tor of the Office of Tribal Justice, shall carry out a program
9	under which tribal law enforcement officials may receive
10	technical assistance and training to pursue a victim-cen-
11	tered approach to investigating and prosecuting severe
12	forms of trafficking in persons (as defined in section 103
13	of the Trafficking Victims Protection Act of 2000 (22 U.S.C.
14	7102)).
15	TITLE VI—ACCOUNTABILITY
16	SEC. 601. GRANT ACCOUNTABILITY.
17	Section 1236 of the Violence Against Women Reauthor-
18	ization Act of 2013 (22 U.S.C. 7113) is amended—
19	(1) in the matter preceding paragraph (1), by
20	striking "All grants" and inserting the following:
21	"(a) In General.—For fiscal year 2013, and each fis-
22	cal year thereafter, all grants"; and
23	(2) by adding at the end the following
24	"(b) Application to Additional Grants.—For pur-
25	poses of subsection (a), for fiscal year 2018, and each fiscal

1	year thereafter, the term 'grant awarded by the Attorney
2	General under this title or an Act amended by this title
3	includes a grant under any of the following:
4	"(1) Section 223 of the Victims of Child Abuse
5	Act of 1990 (42 U.S.C. 13023).
6	"(2) The program under section 504 of the Traf-
7	ficking Victims Protection Act of 2017.".
8	TITLE VII—PUBLIC-PRIVATE
9	PARTNERSHIP ADVISORY
10	COUNCIL TO END HUMAN
11	TRAFFICKING
12	SEC. 701. SHORT TITLE.
13	This title may be cited as the "Public-Private Partner-
14	ship Advisory Council to End Human Trafficking Act".
15	SEC. 702. DEFINITIONS.
16	In this Act:
17	(1) COUNCIL.—The term "Council" means the
18	Public-Private Partnership Advisory Council to End
19	Human Trafficking
20	(2) Group.—The term "Group" means the Sen-
21	ior Policy Operating Group established under section
22	105(g) of the Trafficking Victims Protection Act of
23	2000 (22 U.S.C. 7103(g)).
24	(3) Task force.—The term "Task Force"
25	means the President's Intergaency Task Force to

1	Monitor and Combat Trafficking established under
2	section 105(a) of the Trafficking Victims Protection
3	Act of 2000 (22 U.S.C. 7103(a)).
4	SEC. 703. PUBLIC-PRIVATE PARTNERSHIP ADVISORY COUN-
5	CIL TO END HUMAN TRAFFICKING.
6	(a) Establishment.—There is established the Public-
7	Private Partnership Advisory Council to End Human
8	Trafficking, which shall provide advice and recommenda-
9	tions to the Group and the Task Force.
10	(b) Membership.—
11	(1) Composition.—The Council shall be com-
12	posed of not fewer than 8 and not more than 14 rep-
13	resentatives of nongovernmental organizations, aca-
14	demia, and nonprofit groups who have significant
15	knowledge and experience in human trafficking pre-
16	vention and eradication, identification of human
17	trafficking, and comprehensive services for human
18	trafficking victims.
19	(2) Representation of nonprofit and non-
20	GOVERNMENTAL ORGANIZATIONS.—To the extent prac-
21	ticable, members of the Council shall be representa-
22	tives of nonprofit groups, academia, and nongovern-
23	mental organizations who accurately reflect the di-
24	verse backgrounds related to work in the prevention,

eradication, and identification of human trafficking

1	and comprehensive services for human trafficking vic-
2	tims in the United States and internationally.
3	(3) Appointment.—Not later than 180 days
4	after the date of the enactment of this Act, the Presi-
5	dent shall appoint—
6	(A) 1 member of the Council, after consulta-
7	tion with the President Pro Tempore of the Sen-
8	ate;
9	(B) 1 member of the Council, after consulta-
10	tion with the Minority Leader of the Senate;
11	(C) 1 member of the Council, after consulta-
12	tion with the Speaker of the House of Represent-
13	atives;
14	(D) 1 member of the Council, after consulta-
15	tion with the Minority Leader of the House of
16	Representatives; and
17	(E) the remaining members of the Council.
18	(4) Term; reappointment.—Each member of
19	the Council—
20	(A) shall serve for a term of 2 years; and
21	(B) may be reappointed by the President to
22	serve 1 additional 2-year term.
23	(5) Employee Status.—Members of the Coun-
24	cil—

1	(A) shall not be considered employees of the
2	Federal Government for any purpose; and
3	(B) shall not receive compensation.
4	(c) Functions.—The Council shall—
5	(1) be a nongovernmental advisory body to the
6	Group;
7	(2) meet, at its own discretion or at the request
8	of the Group, not less frequently than annually, to re-
9	view Federal Government policy and programs in-
10	tended to combat human trafficking, including pro-
11	grams relating to the provision of services for victims;
12	(3) serve as a point of contact, with the United
13	States Advisory Council on Human Trafficking, for
14	Federal agencies reaching out to human trafficking
15	nonprofit groups and nongovernmental organizations
16	for input on programming and policies relating to
17	human trafficking in the United States;
18	(4) formulate assessments and recommendations
19	to ensure that the policy and programming efforts of
20	the Federal Government conform, to the extent prac-
21	ticable, to the best practices in the field of human
22	trafficking prevention and rehabilitation and
23	aftercare of human trafficking victims; and
24	(5) meet with the Group not less frequently than
25	annually, and not later than 45 days before a meet-

1	ing with the Task Force, to formally present the find-
2	ings and recommendations of the Council.
3	(d) Nonapplicability of FACA.—The Council shall
4	not be subject to the requirements under the Federal Advi-
5	sory Committee Act (5 U.S.C. App.).
6	SEC. 704. REPORTS.
7	Not later than 1 year after the date of the enactment
8	of this Act and annually thereafter until the date described
9	in section 705, the Council, in coordination with the United
10	States Advisory Council on Human Trafficking, shall sub-
11	mit a report containing the findings derived from the re-
12	views conducted pursuant to section 3(c)(2) to—
13	(1) the Committee on Appropriations of the Sen-
14	ate;
15	(2) the Committee on Foreign Relations of the
16	Senate;
17	(3) the Committee on Homeland Security and
18	Governmental Affairs of the Senate;
19	(4) the Committee on the Judiciary of the Sen-
20	ate;
21	(5) the Committee on Appropriations of the
22	House of Representatives;
23	(6) the Committee on Foreign Affairs of the
24	House of Representatives:

1	(7) the Committee on Homeland Security of the
2	House of Representatives;
3	(8) the Committee on the Judiciary of the House
4	$of\ Representatives;$
5	(9) the chair of the Task Force; and
6	(10) the members of the Group.
7	SEC. 705. SUNSET.
8	The Council shall terminate on September 30, 2020.

# Calendar No. 189

115TH CONGRESS S. 1312

# A BILL

To prioritize the fight against human trafficking in the United States.

August 1, 2017

Reported with an amendment