### 116TH CONGRESS 1ST SESSION S. 1838

AUTHENTICATED U.S. GOVERNMENT INFORMATION

To amend the Hong Kong Policy Act of 1992, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

JUNE 13, 2019

Mr. RUBIO (for himself, Mr. CARDIN, Mr. RISCH, Mr. MENENDEZ, Mr. HAWLEY, Mr. KING, Mr. MARKEY, and Mr. COTTON) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

# A BILL

## To amend the Hong Kong Policy Act of 1992, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Hong Kong Human Rights and Democracy Act of6 2019".
- 7 (b) TABLE OF CONTENTS.—The table of contents for

8 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definitions.
- Sec. 3. Statement of policy.
- Sec. 4. Amendments to the United States-Hong Kong Policy Act of 1992.

	tions laws by Hong Kong. Sec. 6. Protecting United States citizens and others from rendition to mainland
	China. Sec. 7. Identification of persons responsible for abductions and for other ac-
	tions to suppress basic freedoms in Hong Kong. Sec. 8. Inadmissibility of certain aliens and family members.
	Sec. 9. Financial measures. Sec. 10. Reports to Congress.
1	SEC. 2. DEFINITIONS.
2	In this Act:
3	(1) Admitted; Alien.—The terms "admitted"
4	and "alien" have the meanings given those terms in
5	section 101 of the Immigration and Nationality Act
6	(8 U.S.C. 1101).
7	(2) Appropriate congressional commit-
8	TEES.—The term "appropriate congressional com-
9	mittees" means—
10	(A) the Committee on Armed Services of
11	the Senate;
12	(B) the Committee on Banking, Housing,
13	and Urban Affairs of the Senate;
14	(C) the Committee on Foreign Relations of
15	the Senate;
16	(D) the Committee on Homeland Security
17	and Governmental Affairs of the Senate;
18	(E) the Committee on the Judiciary of the
19	Senate;
20	(F) the Committee on Armed Services of
21	the House of Representatives;

Sec. 5. Annual report on enforcement of United States export control and sanc-

1	(G) the Committee on Financial Services
2	of the House of Representatives;
3	(H) the Committee on Foreign Affairs of
4	the House of Representatives;
5	(I) the Committee on Homeland Security
6	of the House of Representatives; and
7	(J) the Committee on the Judiciary of the
8	House of Representatives.
9	(3) CHINA.—The term "China" means the Peo-
10	ple's Republic of China.
11	(4) FINANCIAL INSTITUTION.—The term "fi-
12	nancial institution" has the meaning given that term
13	in section 5312 of title 31, United States Code.
14	(5) Social credit system.—The term "social
15	credit system" means a system proposed by the Gov-
16	ernment of China, scheduled to be implemented by
17	2020, that would aggregate data on every Chinese
18	citizen and business from existing financial credit
19	systems, mass surveillance, public records, online ac-
20	tivity, and artificial intelligence to expand the notion
21	of a financial credit score, potentially rewarding or
22	punishing certain financial, social, religious, or polit-
23	ical behaviors.
24	(6) UNITED STATES PERSON.—The term
25	"United States person" means—

3

1	(A) a United States citizen or an alien law-
2	fully admitted for permanent residence to the
3	United States; or
4	(B) an entity organized under the laws of
5	the United States or of any jurisdiction within
6	the United States, including a foreign branch of
7	such an entity.
8	SEC. 3. STATEMENT OF POLICY.
9	It is the policy of the United States—
10	(1) to reaffirm the principles and objectives set
11	forth in the United States-Hong Kong Policy Act of
12	1992 (Public Law 102–383), namely that—
13	(A) the United States has "a strong inter-
14	est in the continued vitality, prosperity, and
15	stability of Hong Kong";
16	(B) "[s]upport for democratization is a
17	fundamental principle of United States foreign
18	policy'';
19	(C) "the human rights of the people of
20	Hong Kong are of great importance to the
21	United States and are directly relevant to
22	United States interests in Hong Kong [and]
23	serve as a basis for Hong Kong's continued eco-
24	nomic prosperity"; and

4

1

2

3

4

5

6

(D) Hong Kong must remain sufficiently autonomous from the People's Republic of China to justify a different treatment under a particular law of the United States, or any provision thereof, from that accorded the People's Republic of China;

7 (2) to support the democratic aspirations of the 8 people of Hong Kong, as guaranteed to them by the 9 Joint Declaration of the Government of the United 10 Kingdom of Great Britain and Northern Ireland and 11 the Government of the People's Republic of China 12 on the Question of Hong Kong, done at Beijing De-13 cember 19, 1984 (referred to in this Act as the 14 "Joint Declaration"), the International Covenant on 15 Civil and Political Rights, done at New York Decem-16 ber 19, 1966, the Universal Declaration of Human 17 Rights, done at Paris December 10, 1948, and the 18 Basic Law of the Hong Kong Special Administrative 19 Region of the People's Republic of China (referred 20 to in this Act as the "Basic Law");

(3) to urge the Government of the People's Republic of China to uphold its commitments to Hong
Kong, including allowing the people of Hong Kong
to rule Hong Kong with a high degree of autonomy
and without undue interference, and ensuring that

1 Hong Kong voters freely enjoy the right to elect the 2 Chief Executive and all members of the Hong Kong 3 Legislative Council by universal suffrage; 4 (4) to support the establishment of a genuine 5 democratic option to freely and fairly nominate and 6 elect the Chief Executive of Hong Kong, and the es-7 tablishment by 2020 of open and direct democratic 8 elections for all members of the Hong Kong Legisla-9 tive Council; 10 (5) to support the robust exercise by residents 11 of Hong Kong of the rights to free speech and the 12 press as guaranteed to them by the Basic Law and 13 the Joint Declaration: 14 (6) to ensure that all residents of Hong Kong 15 are afforded freedom from arbitrary or unlawful ar-16 rest, detention, or imprisonment as guaranteed to 17 them by the Basic Law and the Joint Declaration; 18 (7) to draw international attention to any viola-19 tions by the Government of the People's Republic of 20 China of the fundamental rights of residents of 21 Hong Kong and any encroachment upon the auton-22 omy guaranteed to Hong Kong by the Basic Law 23 and the Joint Declaration; 24 (8) to protect United States citizens and long-

25 term permanent residents living in Hong Kong and

1 those visiting and transiting through Hong Kong; 2 and 3 (9) to maintain the economic and cultural ties 4 that provide significant benefits to the United States 5 and Hong Kong. 6 SEC. 4. AMENDMENTS TO THE UNITED STATES-HONG KONG 7 POLICY ACT OF 1992. 8 (a) REPORT.—Title II of the United States-Hong 9 Kong Policy Act of 1992 (22 U.S.C. 5721 et seq.) is amended-10 11 (1) in section 201(b), by inserting "or after" 12 after "entered into before"; and 13 (2) adding at the end the following: 14 **"SEC. 205. SECRETARY OF STATE REPORT REGARDING THE** 15 AUTONOMY OF HONG KONG. "(a) REPORT.— 16 17 "(1) IN GENERAL.—The Secretary of State 18 shall annually certify to Congress, in conjunction 19 with the report required under section 301, whether 20 Hong Kong is sufficiently autonomous to justify spe-21 cial treatment by the United States for bilateral 22 agreements and programs, in accordance with this 23 Act, including the degree to which Hong Kong's au-24 tonomy has been eroded due to actions taken by the 25 Government of China that are inconsistent with its

1	commitments in the Basic Law and the Joint Dec-
2	laration and the impact of such erosion on specific
3	areas of cooperation with the United States, includ-
4	ing on political rights, civil liberties, rule of law,
5	freedom of information, religious freedom, and
6	democratic governance in Hong Kong.
7	"(2) Factor for consideration.—In making
8	a certification under paragraph (1), the Secretary of
9	State should consider the terms, obligations, and ex-
10	pectations expressed in the Joint Declaration with
11	respect to Hong Kong.
12	"(b) WAIVER AUTHORITY.—The Secretary of State
13	may waive the application of subsection (a) if the Sec-
14	retary—
15	((1) determines that such a waiver is in the na-
16	tional security interests of the United States; and
17	((2) on or before the date on which the waiver
18	takes effect, notifies the Committee on Foreign Re-
19	lations of the Senate and the Committee on Foreign
20	Affairs of the House of Representatives of the intent
21	to waive such subsection.".
22	(b) VISA APPLICANTS.—Title II of the United States-
23	Hong Kong Policy Act of 1992 (22 U.S.C. 5721 et seq.),
24	as amended by subsection (a), is further amended by add-
25	

ing at the end the following:

# "SEC. 206. TREATMENT OF HONG KONG APPLICANTS FOR VISAS TO STUDY OR WORK IN THE UNITED STATES.

4 "(a) STATEMENT OF POLICY.—Notwithstanding any 5 other provision of law, applications for visas to enter, study, or work in the United States, which are submitted 6 7 by otherwise qualified applicants who resided in Hong 8 Kong in 2014, shall not be denied on the basis of the ap-9 plicant's arrest, detention, or other adverse government 10 action taken as a result of the applicant's participation 11 in nonviolent protest activities related to the electoral 12 process, internationally recognized human rights, pro-13 tecting an independent judiciary, or the rule of law.

14 "(b) IMPLEMENTATION.—The Secretary of State 15 shall take such steps as may be necessary to ensure that consular officers are aware of the policy described in sub-16 17 section (a) and receive appropriate training and support 18 to ensure that the policy is carried out so that affected 19 individuals do not face discrimination or unnecessary 20 delay in the processing of their visa applications, includ-21 ing—

22 "(1) providing specialized training for consular
23 officers posted to Hong Kong, Beijing, Guangzhou,
24 or Macau;

25 "(2) instructing the United States Consulate in
26 Hong Kong to maintain an active list of individuals
•S 1838 IS

1 whom are known to have been detained, arrested, or 2 otherwise targeted by the Government of Hong Kong or of China, or intermediaries of such govern-3 4 ments, as a result of their participation in the 2014 5 protests, to facilitate the cross-checking of visa ap-6 plications for Hong Kong residents; 7 "(3) amending the physical and online versions 8 of the visa application, as necessary, to notify rel-9 evant applicants of such policy; and 10 "(4) instructing personnel at the United States 11 Consulate in Hong Kong to engage with relevant in-12 dividuals in the Hong Kong community to 13 proactively inform them that they will not face dis-14 crimination when applying for a visa to the United 15 States due to any adverse action taken against them 16 by the authorities as a result of their participation 17 in the 2014 protests or other peaceful pro-democracy 18 or human rights demonstrations. 19 "(c) COOPERATION WITH LIKE-MINDED COUN-

20 TRIES.—The Secretary of State, or his or her designee,
21 shall contact appropriate representatives of other demo22 cratic countries, particularly those who receive a large
23 number of applicants for student and employment visas
24 from Hong Kong—

1 "(1) to inform them of the United States policy 2 regarding arrests for participation in nonviolent pro-3 tests in Hong Kong; "(2) to encourage them to take similar steps to 4 5 ensure the rights of nonviolent protesters are pro-6 tected from discrimination due to the actions of the 7 Government of Hong Kong and of China; and 8 "(3) to offer to share information, as appro-9 priate, regarding the execution of such policy, in-10 cluding information regarding persons eligible for re-11 lief under such policy.". 12 SEC. 5. ANNUAL REPORT ON ENFORCEMENT OF UNITED 13 STATES EXPORT CONTROL AND SANCTIONS 14 LAWS BY HONG KONG. 15 (a) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, and annually thereafter, 16 17 the Secretary of Commerce, in consultation with the Sec-18 retary of the Treasury and the Secretary of State, shall 19 submit a report to the committees specified in subsection 20 (b) that includes— 21 (1) an assessment of whether the Government 22 of Hong Kong has adequately enforced the export 23 control laws of the United States with respect to 24 sensitive dual-use items;

25 (2) to the extent possible, an identification of—

1	(A) any items that were reexported from
2	Hong Kong in violation of such laws;
3	(B) the countries and persons to which
4	such items were reexported; and
5	(C) how such items were used;
6	(3) an assessment of whether sensitive dual-use
7	items subject to the export control laws of the
8	United States are being—
9	(A) transshipped through Hong Kong; and
10	(B) used to develop—
11	(i) the Sharp Eyes, Skynet, Inte-
12	grated Joint Operations Platform, or other
13	systems of mass surveillance and predictive
14	policing; or
15	(ii) the "social credit" system of
16	China;
17	(4) an assessment of the efforts by the Govern-
18	ment of China to use the status of Hong Kong as
19	a separate customs territory to import items into
20	China in violation of the export control laws of the
21	United States, whether as part of the Greater Bay
22	Area plan, the assignment of Hong Kong by Beijing
23	as a national technology and innovation center, or
24	through other programs that may exploit Hong

1	Kong as a conduit for controlled sensitive tech-
2	nology;
3	(5) an assessment of whether the Government
4	of Hong Kong has adequately enforced sanctions im-
5	posed by the United States and the United Nations;
6	and
7	(6) a description of the types of goods and serv-
8	ices transshipped or reexported through Hong Kong
9	in violation of such sanctions to—
10	(A) North Korea or Iran; or
11	(B) other countries, regimes, or persons
12	subject to such sanctions for engaging in activi-
13	ties-
14	(i) relating to international terrorism,
15	international narcotics trafficking, or the
16	proliferation of weapons of mass destruc-
17	tion; or
18	(ii) that otherwise present a threat to
19	the national security, foreign policy, or
20	economy of the United States.
21	(b) Committees Specified.—The committees spec-
22	ified in this subsection are—
23	(1) the Committee on Foreign Relations of the
24	Senate;

1	(2) the Committee on Banking, Housing, and
2	Urban Affairs of the Senate;
3	(3) the Committee on Commerce, Science, and
4	Transportation of the Senate;
5	(4) the Committee on Foreign Affairs of the
6	House of Representatives; and
7	(5) the Committee on Energy and Commerce of
8	the House of Representatives.
9	(c) FORM OF REPORT.—The report required under
10	subsection (a) shall be submitted in unclassified form, but
11	may include a classified annex.
12	SEC. 6. PROTECTING UNITED STATES CITIZENS AND OTH-
13	ERS FROM RENDITION TO MAINLAND CHINA.
13 14	<ul><li>(a) FINDINGS.—Congress makes the following find-</li></ul>
14	(a) FINDINGS.—Congress makes the following find-
14 15	(a) FINDINGS.—Congress makes the following find- ings:
14 15 16	<ul><li>(a) FINDINGS.—Congress makes the following find- ings:</li><li>(1) The proposed amendments to Hong Kong's</li></ul>
14 15 16 17	<ul> <li>(a) FINDINGS.—Congress makes the following findings:</li> <li>(1) The proposed amendments to Hong Kong's Fugitive Ordinance, if enacted—</li> </ul>
14 15 16 17 18	<ul> <li>(a) FINDINGS.—Congress makes the following findings:</li> <li>(1) The proposed amendments to Hong Kong's Fugitive Ordinance, if enacted— <ul> <li>(A) would allow rendition from Hong Kong</li> </ul> </li> </ul>
14 15 16 17 18 19	<ul> <li>(a) FINDINGS.—Congress makes the following findings:</li> <li>(1) The proposed amendments to Hong Kong's Fugitive Ordinance, if enacted— <ul> <li>(A) would allow rendition from Hong Kong of residents or foreign nationals to countries—</li> </ul> </li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	<ul> <li>(a) FINDINGS.—Congress makes the following findings:</li> <li>(1) The proposed amendments to Hong Kong's Fugitive Ordinance, if enacted— <ul> <li>(A) would allow rendition from Hong Kong of residents or foreign nationals to countries— <ul> <li>(i) with criminal procedure systems</li> </ul> </li> </ul></li></ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	<ul> <li>(a) FINDINGS.—Congress makes the following findings:</li> <li>(1) The proposed amendments to Hong Kong's Fugitive Ordinance, if enacted— <ul> <li>(A) would allow rendition from Hong Kong of residents or foreign nationals to countries— <ul> <li>(i) with criminal procedure systems that lack strong protections for the rights</li> </ul> </li> </ul></li></ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	<ul> <li>(a) FINDINGS.—Congress makes the following findings:</li> <li>(1) The proposed amendments to Hong Kong's Fugitive Ordinance, if enacted— <ul> <li>(A) would allow rendition from Hong Kong</li> <li>of residents or foreign nationals to countries— <ul> <li>(i) with criminal procedure systems</li> <li>that lack strong protections for the rights</li> <li>of defendants; or</li> </ul> </li> </ul></li></ul>

1	(B) would remove independent legislative
2	oversight and appropriate judicial review of ex-
3	tradition requests;
4	(C) may increase the influence of the Gov-
5	ernment of China in Hong Kong and further
6	erode the autonomy guaranteed Hong Kong by
7	the Joint Declaration; and
8	(D) would erode Hong Kong's reputation
9	as a center of commerce and freedom governed
10	by the rule of law.
11	(2) The Government of China has subjected
12	Chinese and foreign nationals, including citizens of
13	the United States, Canada, Australia, Sweden, and
14	Taiwan, to arbitrary detention, televised confessions,
15	denial of legal representation and medical treatment,
16	and other type of mistreatment.
17	(b) Policy Statements.—It is the policy of the
18	United States—
19	(1) to ensure that United States citizens are
20	protected from rendition to mainland China;
21	(2) pursuant to section $103(7)$ of the United
22	States-Hong Kong Policy Act of 1992 (22 U.S.C.
23	5713(7)), to encourage United States businesses "to
24	continue to operate in Hong Kong in accordance

with applicable United States and Hong Kong law";
 and

3 (3) pursuant to section 201(b) of such Act (22
4 U.S.C. 5721(b)), to decide whether the Government
5 of Hong Kong is "legally competent to carry out its
6 obligations" under treaties and international agree7 ments established between the United States and
8 Hong Kong.

9 (c) RESPONSE TO THREAT OF RENDITION.—If the 10 proposed amendments to Hong Kong's Fugitive Offenders 11 Ordinance are enacted, and the amended law allows ren-12 ditions to countries that lack protection for the rights of 13 defendants—

(1) not later than 30 days after the date of the
enactment of such amendments, the President shall
submit a report to the appropriate congressional
committees that—

18 (A) assesses whether the Government of
19 Hong Kong is "legally competent" to admin20 ister the United States-Hong Kong Agreement
21 for the Surrender of Fugitive Offenders;

(B) determines whether any additional authorities are needed to revise or withdraw from
that treaty to protect United States citizens

1	and national security and to support the guar-
2	anteed protections of the Joint Declaration; and
3	(C) includes a strategy for protecting
4	United States citizens from rendition to main-
5	land China from Hong Kong, including an as-
6	sessment of—
7	(i) whether additional resources are
8	needed for American Citizen Services at
9	the United States Consulate in Hong
10	Kong; and
11	(ii) whether the Department of State
12	will revise the travel advisory for Hong
13	Kong to reflect the potential impact of the
14	revised Fugitive Offenders Ordinance on
15	United States residents and individuals
16	traveling to, or transiting through, Hong
17	Kong; and
18	(2) if the Government of Hong Kong enacts a
19	new law regarding national security, pursuant to Ar-
20	ticle 23 of the Basic Law, the President and the
21	Secretary of State shall take the actions required
22	under paragraph (1) and any additional actions re-
23	quired under section 202 of the United States-Hong
24	Kong Policy Act of 1992 (U.S.C. 5722) unless Sec-
25	retary of State certifies that—

1	(A) the new law does not violate the guar-
2	antees of the Joint Declaration; and
3	(B) the internationally recognized human
4	rights of Hong Kong citizens and foreign resi-
5	dents will not be restricted as a result of the
6	new law's implementation.
7	SEC. 7. IDENTIFICATION OF PERSONS RESPONSIBLE FOR
8	ABDUCTIONS AND FOR OTHER ACTIONS TO
9	SUPPRESS BASIC FREEDOMS IN HONG KONG.
10	(a) IN GENERAL.—Not later than 180 days after the
11	date of the enactment of this Act, and annually thereafter
12	in conjunction with the publication of the report required
13	under section 301 of the Hong Kong Policy Act of 1992
14	(22 U.S.C. 5731) the President shall submit, to the appro-
15	priate congressional committees, a list containing the
16	name of each person who the President determines, based
17	on credible information, is responsible for—
18	(1) the surveillance, abduction, detention,
19	abuse, or forced confession of Gui Minhai, Lee Bo,
20	Lam Wing-kee, Lui Bo, or Cheung Chi-ping, all of
21	whom are involved in the operation of the Mighty
22	Current Publishing House based in Hong Kong;
23	(2) the surveillance, abduction, detention,
24	abuse, or forced confession of Guo Zhongxiao or
25	Wang Jianmin, both of whom are involved in the op-

eration of magazine publications based in Hong
 Kong; or

(3) the rendition to the mainland of the Peo-3 4 ple's Republic of China of any individual, or the ar-5 bitrary detention, torture, or forced confession of 6 any individual after rendition, in connection with the 7 exercise by that individual of internationally recognized human rights in Hong Kong, including such 8 9 individuals extradited to the mainland of the Peo-10 ple's Republic of China under any amended fugitive 11 offenders ordinance in Hong Kong.

(b) CONSIDERATION OF CERTAIN INFORMATION.—In
preparing the list required under subsection (a), the President shall consider—

(1) information provided by the chairperson and
ranking member of each of the appropriate congressional committees; and

(2) credible information obtained by other countries or nongovernmental organizations, including organizations inside China or Hong Kong, that monitor the human rights abuses of the Government of
the China or its agents.

23 (c) Requests by Chairperson and Ranking
24 Member of Appropriate Congressional Commit25 tees.—

1 (1) IN GENERAL.—Not later than 120 days 2 after receiving a written request from the chair-3 person and ranking member of 1 of the appropriate 4 congressional committees with respect to whether a 5 person meets the criteria for being added to the list 6 required under subsection (a), the President shall 7 submit a response to the chairperson and ranking 8 member of the committee that made the request 9 with respect to the status of the person.

10 (2)INFORMATION ABOUT REMOVAL DECI-11 SIONS.—If the President removes from the list re-12 quired under subsection (a) a person that was placed 13 on the list at the request of the chairperson and 14 ranking member of 1 of the appropriate congres-15 sional committees, the President shall provide the 16 chairperson and ranking member with any informa-17 tion that contributed to the decision to remove the 18 person.

19 (3) FORM.—The President may submit a re20 sponse required under paragraph (1) in classified
21 form if the President determines that such classi22 fication is vital to the national security interests of
23 the United States.

2 **MEMBERS.** 

1

3 (a) IN GENERAL.—Section 212(a)(2) of the Immi4 gration and Nationality Act (8 U.S.C. 1182(a)(2)) is
5 amended by adding at the end the following:

6 "(J) CERTAIN ALIENS RESPONSIBLE FOR 7 ABDUCTIONS OR EXTRADITIONS FROM HONG 8 KONG.—Any alien included in the list submitted 9 by the President under section 7(a) of the 10 Hong Kong Human Rights and Democracy Act 11 of 2019 is inadmissible.".

12 (b) CURRENT VISAS REVOKED.—

(1) IN GENERAL.—The issuing consular officer,
the Secretary of State, or the Secretary of Homeland Security (or a designee of either Secretary)
shall revoke any visa or other entry documentation
issued to any alien who is included on the list required under section 7(a), regardless of when such
visa or entry documentation was issued.

20 (2) EFFECTIVE DATE.—Revocations under
21 paragraph (1) shall take effect on the date such ac22 tion is taken and shall automatically cancel any
23 other valid visa or entry documentation that is in
24 the alien's possession.

25 (c) WAIVER FOR NATIONAL SECURITY INTERESTS.—

1	(1) IN GENERAL.—The Secretary of State may
2	waive, with respect to an alien, the application of
3	section $212(a)(2)$ of the Immigration and Nation-
4	ality Act, as amended by subsection (a), or the ap-
5	plication of subsection (b) if the Secretary—
6	(A) determines that such waiver—
7	(i) is necessary to permit the United
8	States to comply with the Agreement be-
9	tween the United Nations and the United
10	States of America regarding the Head-
11	quarters of the United Nations, signed
12	June 26, 1947, and entered into force No-
13	vember 21, 1947, or other applicable inter-
14	national obligations of the United States;
15	or
16	(ii) is vital to the national security in-
17	terests of the United States; and
18	(B) before granting such waiver, provides
19	to the appropriate congressional committees no-
20	tice of, and a justification for, the waiver.
21	(2) TIMING FOR CERTAIN WAIVERS.—Notifica-
22	tion under subparagraph (B) of paragraph (1) shall
23	be made not later than 15 days before granting a
24	waiver under such paragraph if the Secretary grants

such waiver under subparagraph (A)(ii) of such
 paragraph.

3 (d) REGULATORY AUTHORITY.—The Secretary of
4 State shall prescribe such regulations as may be necessary
5 to carry out this section.

#### 6 SEC. 9. FINANCIAL MEASURES.

7 (a) BLOCKING OF PROPERTY.—The President shall 8 exercise all powers granted by the International Emer-9 gency Economic Powers Act (50 U.S.C. 1701 et seq.) (ex-10 cept that the requirements of section 202 of such Act (50 U.S.C. 1701) shall not apply) to the extent necessary to 11 12 block and prohibit all transactions in all property and in-13 terests in property of a person on the list required under 14 section 7(a) if such property and interests in property— 15 (1) are in the United States;

16 (2) come within the United States; or

17 (3) are or come within the possession or control

18 of a United States person.

19 (b) EXCEPTION FOR IMPORTATION OF GOODS.—

20 (1) IN GENERAL.—The requirement to impose
21 sanctions under subsection (a) shall not include the
22 authority to impose sanctions with respect to the im23 portation of goods.

24 (2) GOOD DEFINED.—In this subsection, the
25 term "good" means any article, natural or manmade

1	substance, material, supply or manufactured prod-
2	uct, including inspection and test equipment, and ex-
3	cluding technical data.
4	(c) WAIVER FOR NATIONAL SECURITY INTERESTS.—
5	The President may waive the application of subsection (a)
6	if the President—
7	(1) determines that such waiver is vital for the
8	national security interests of the United States; and
9	(2) not later than 15 days before granting the
10	waiver, submits to the appropriate congressional
11	committees notice of, and a justification for, the

12 waiver.

13 (d) ENFORCEMENT.—

14 (1) PENALTIES.—Any person that violates, at-15 tempts to violate, conspires to violate, or causes a violation of subsection (a) or any regulation, license, 16 17 or order issued to carry out that subsection shall be 18 subject to the penalties set forth in subsections (b) and (c) of section 206 of the International Emer-19 20 gency Economic Powers Act (50 U.S.C. 1705) to the 21 same extent as a person that commits an unlawful 22 act described in subsection (a) of such section.

(2) REQUIREMENTS FOR FINANCIAL INSTITUTIONS.—Not later than 120 days after the date of
the enactment of this Act, the Secretary of the

1	Treasury shall prescribe or amend regulations to the
2	extent necessary to require each financial institution
3	that is a United States person and has within its
4	possession or control assets that are property or in-
5	terests in property of a person on the list required
6	under section 7(a) to certify to the Secretary that,
7	to the best of the knowledge of the financial institu-
8	tion, the financial institution has blocked all assets
9	within the possession or control of the financial in-
10	stitution in accordance with subsection (a).
11	(3) NOTIFICATION TO CONGRESS.—Not later
12	than 10 days before prescribing or revising regula-
13	tions under paragraph (2), the President shall notify
14	the appropriate congressional committees of the pro-
15	posed regulations and the provisions of this Act or
16	amendments made by this Act that the regulations
17	are implementing.

(e) RULEMAKING.—The Secretary of the Treasury
shall issue such regulations, licenses, and orders as may
be necessary to carry out this section.

#### 21 SEC. 10. REPORTS TO CONGRESS.

(a) IN GENERAL.—The President shall submit a report to the appropriate congressional committees that includes—

1	(1) a list of each foreign person with respect to
2	which the President imposed sanctions pursuant to
3	section 8 or 9 during the 1-year period preceding the
4	submission of the report;
5	(2) a description of the type of sanctions im-
6	posed with respect to each such person;
7	(3) the number of foreign persons with respect
8	to which the President—
9	(A) imposed sanctions under section 8 or
10	9 during that year; and
11	(B) terminated sanctions under section 8
12	or 9 during that year;
13	(4) the dates on which such sanctions were im-
14	posed or terminated; and
15	(5) the reasons for imposing or terminating
16	such sanctions.
17	(b) Dates for Submission.—
18	(1) INITIAL REPORT.—The President shall sub-
19	mit the initial report under subsection (a) not later
20	than 1 year after the date of the enactment of this
21	Act.
22	(2) Subsequent reports.—
23	(A) IN GENERAL.—The President shall
24	submit a report under subsection (a) on Decem-

1	ber 10, or the first day thereafter on which
2	both Houses of Congress are in session, of—
3	(i) the calendar year in which the ini-
4	tial report is submitted if the initial report
5	is submitted before December 10 of that
6	calendar year; and
7	(ii) each calendar year thereafter.
8	(c) FORM OF REPORT.—
9	(1) IN GENERAL.—Each report required under
10	subsection (a) shall be submitted in unclassified
11	form, but may include a classified annex.
12	(2) EXCEPTION.—The name of a foreign person
13	to be included in the list required under subsection
14	(a)(1) may not be included in the classified annex
15	authorized under paragraph (1) unless the Presi-
16	dent—
17	(A) determines that such inclusion is vital
18	to the national security interests of the United
19	States;
20	(B) uses the annex in a manner consistent
21	with congressional intent and the purposes of
22	this Act; and
23	(C) not later than 15 days before including
24	such name in the classified annex, provides to
25	the appropriate congressional committees notice

1	of, and a justification for, including the name
2	in the classified annex despite any publicly
3	available credible information indicating that
4	the person engaged in an activity described in
5	section 8 or 9.
6	(d) PUBLIC AVAILABILITY.—
7	(1) IN GENERAL.—The unclassified portion of
8	the report required under subsection (a) shall be
9	made available to the public, including through pub-
10	lication in the Federal Register.
11	(2) Nonapplicability of confidentiality
12	REQUIREMENT WITH RESPECT TO VISA RECORDS.—
13	The President shall publish the list required under
14	subsection $(a)(1)$ without regard to the requirements
15	under section 222(f) of the Immigration and Nation-
16	ality Act (8 U.S.C. 1202(f)) with respect to con-
17	fidentiality of records pertaining to the issuance or
18	refusal of visas or permits to enter the United
19	States.

 $\bigcirc$