

116TH CONGRESS 1ST SESSION

S. 2854

To amend the Nuclear Waste Policy Act of 1982 to provide for the expansion of emergency planning zones and the development of plans for dry cask storage of spent nuclear fuel, and for other purposes.

IN THE SENATE OF THE UNITED STATES

NOVEMBER 13, 2019

Mr. Markey (for himself, Mr. Sanders, and Mrs. Gillibrand) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

A BILL

To amend the Nuclear Waste Policy Act of 1982 to provide for the expansion of emergency planning zones and the development of plans for dry cask storage of spent nuclear fuel, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Dry Cask Storage Act
- 5 of 2019".

| 1 | SEC. 2. EMERGENCY PLANNING ZONES; DRY CASK STOR- |
|----|---|
| 2 | AGE OF SPENT NUCLEAR FUEL. |
| 3 | (a) In General.—Title I of the Nuclear Waste Pol- |
| 4 | icy Act of 1982 (42 U.S.C. 10121 et seq.) is amended |
| 5 | by adding at the end the following: |
| 6 | "Subtitle I—Emergency Planning |
| 7 | Zones; Dry Cask Storage of |
| 8 | Spent Nuclear Fuel |
| 9 | "SEC. 185. DEFINITIONS. |
| 10 | "In this subtitle: |
| 11 | "(1) Emergency planning zone.—The term |
| 12 | 'emergency planning zone' means the emergency |
| 13 | planning zone that is delineated with respect to the |
| 14 | plume exposure pathway (as defined in section 350.2 |
| 15 | of title 44, Code of Federal Regulations (or any suc- |
| 16 | cessor regulation)) of a civilian nuclear power reac- |
| 17 | tor. |
| 18 | "(2) Licensee.—The term 'licensee' has the |
| 19 | meaning given the term in section 50.2 of title 10, |
| 20 | Code of Federal Regulations (or any successor regu- |
| 21 | lation). |
| 22 | "(3) Spent nuclear fuel dry cask.—The |
| 23 | term 'spent nuclear fuel dry cask' means a container |
| 24 | (including any components and systems associated |
| 25 | with the container) in which spent nuclear fuel is |

| 1 | stored at an independent spent fuel storage facil- |
|--|---|
| 2 | ity— |
| 3 | "(A) that is— |
| 4 | "(i) licensed by the Commission; and |
| 5 | "(ii) located at a civilian nuclear |
| 6 | power reactor site; and |
| 7 | "(B) the design of which— |
| 8 | "(i) includes a realistic security, seis- |
| 9 | mic, and flooding design basis, as deter- |
| 10 | mined by the Commission; and |
| 11 | "(ii) is approved by the Commission. |
| 12 | "SEC. 186. PLAN FOR DRY CASK STORAGE OF SPENT NU- |
| | |
| 13 | CLEAR FUEL. |
| 13 14 | CLEAR FUEL. "(a) IN GENERAL.—Not later than 180 days after |
| | |
| 14 | "(a) In General.—Not later than 180 days after |
| 14 15 | "(a) In General.—Not later than 180 days after the date of enactment of this section, each licensee shall |
| 14 15 16 | "(a) In General.—Not later than 180 days after the date of enactment of this section, each licensee shall submit to the Commission a plan that provides for— |
| 14 15 16 17 | "(a) IN GENERAL.—Not later than 180 days after the date of enactment of this section, each licensee shall submit to the Commission a plan that provides for— "(1) by the deadline specified in subsection (b), |
| 14 15 16 17 | "(a) In General.—Not later than 180 days after the date of enactment of this section, each licensee shall submit to the Commission a plan that provides for— "(1) by the deadline specified in subsection (b), the transfer to spent nuclear fuel dry casks of any |
| 14 15 16 17 18 | "(a) In General.—Not later than 180 days after the date of enactment of this section, each licensee shall submit to the Commission a plan that provides for— "(1) by the deadline specified in subsection (b), the transfer to spent nuclear fuel dry casks of any spent nuclear fuel that is— |
| 14 15 16 17 18 19 20 | "(a) In General.—Not later than 180 days after the date of enactment of this section, each licensee shall submit to the Commission a plan that provides for— "(1) by the deadline specified in subsection (b), the transfer to spent nuclear fuel dry casks of any spent nuclear fuel that is— "(A) stored by the licensee in spent nu- |
| 14 15 16 17 18 19 20 | "(a) In General.—Not later than 180 days after the date of enactment of this section, each licensee shall submit to the Commission a plan that provides for— "(1) by the deadline specified in subsection (b), the transfer to spent nuclear fuel dry casks of any spent nuclear fuel that is— "(A) stored by the licensee in spent nuclear fuel pools; and |

- "(2) on completion of the transfer under para-1 2 graph (1), the additional transfer, on an ongoing 3 basis, of any additional spent nuclear fuel that is 4 stored by the licensee in spent nuclear fuel pools and 5 that, after the date of the transfer under paragraph 6 (1), is determined to be qualified to be placed in 7 spent nuclear fuel dry casks, in accordance with sub-8 section (d), subject to the requirement that each ad-9 ditional transfer shall be completed by the date that 10 is 1 year after the date on which the applicable 11 spent nuclear fuel is determined to be qualified to be 12 placed in spent nuclear fuel dry casks, in accordance 13 with that subsection; and
 - "(3) the configuration of the remaining spent nuclear fuel in the spent nuclear fuel pool in a manner that minimizes the chance of a fire if there is a loss of water in the spent nuclear fuel pool.
- "(b) DEADLINE FOR TRANSFER.—The deadline for 19 transfer referred to in subsection (a)(1) is not later than 20 the date that is 7 years after the date of submission of 21 the plan.
- 22 "(c) Approval or Disapproval by Commission.—
- 23 "(1) IN GENERAL.—Not later than 90 days 24 after the date on which a plan is submitted under

14

15

16

17

| 1 | subsection (a), the Commission shall approve or dis- |
|----|--|
| 2 | approve the plan. |
| 3 | "(2) ACTION FOLLOWING DISAPPROVAL.—If the |
| 4 | Commission disapproves a plan under paragraph |
| 5 | (1), the Commission shall— |
| 6 | "(A) advise the licensee in writing of the |
| 7 | reasons for the disapproval; |
| 8 | "(B) make recommendations for revisions |
| 9 | to the plan, which shall be submitted to the |
| 10 | Commission by the date that is 30 days after |
| 11 | the date on which the Commission provides no- |
| 12 | tice of the disapproval under subparagraph (A); |
| 13 | and |
| 14 | "(C) not later than 30 days after the date |
| 15 | of receipt of a revised plan under subparagraph |
| 16 | (B), approve or disapprove the revised plan. |
| 17 | "(d) Qualification for Placement in Spent |
| 18 | NUCLEAR FUEL DRY CASKS.— |
| 19 | "(1) In general.—Except as provided in para- |
| 20 | graph (2), spent nuclear fuel shall be considered to |
| 21 | be qualified to be placed in spent nuclear fuel dry |
| 22 | casks under this section if the spent nuclear fuel has |
| 23 | been stored in spent nuclear fuel pools for a period |
| 24 | of at least 7 years. |

| 1 | "(2) Exception.—Notwithstanding paragraph |
|----|--|
| 2 | (1), spent nuclear fuel shall not be considered to be |
| 3 | qualified to be placed in spent nuclear fuel dry casks |
| 4 | under this section if there does not exist an ap- |
| 5 | proved spent nuclear fuel dry cask in which the |
| 6 | spent nuclear fuel may be placed. |
| 7 | "(e) Grants.— |
| 8 | "(1) In general.—Subject to paragraph (3), |
| 9 | the Commission may provide to any licensee that has |
| 10 | a plan approved under subsection (c) a grant to as- |
| 11 | sist in the cost of transferring spent nuclear fuel to |
| 12 | spent nuclear fuel dry casks under the approved |
| 13 | plan. |
| 14 | "(2) Preference.—In providing grants under |
| 15 | paragraph (1), the Commission shall give preference |
| 16 | to funding the implementation of approved plans— |
| 17 | "(A) at civilian nuclear power reactors at |
| 18 | which the spent nuclear fuel pools are close to |
| 19 | being filled to capacity; |
| 20 | "(B) that are supported by the State or |
| 21 | unit of local government in which the civilian |
| 22 | nuclear power reactor is located; and |
| 23 | "(C) at civilian nuclear power reactors that |
| 24 | have permanently ceased operations. |

| 1 | "(3) Limitation.—No grants may be provided |
|--|---|
| 2 | under paragraph (1) to a licensee that the Commis- |
| 3 | sion determines is not in compliance with the ap- |
| 4 | proved plan, in accordance with subsection (f). |
| 5 | "(f) BIENNIAL REVIEW.—Beginning on the date that |
| 6 | is 2 years after the date on which a plan is approved under |
| 7 | subsection (c) and every 2 years thereafter, the Commis- |
| 8 | sion shall conduct a review to determine whether the li- |
| 9 | censee is in compliance with the approved plan. |
| 10 | "SEC. 187. EXPANSION AND APPLICABILITY OF EMERGENCY |
| 11 | PLANNING ZONE. |
| 12 | "(a) In General.—The emergency planning zone |
| | |
| 13 | that is applicable to each civilian nuclear power reactor |
| 13 14 | that is applicable to each civilian nuclear power reactor shall be at least 10 miles in radius until the date on which |
| | |
| 14 | shall be at least 10 miles in radius until the date on which |
| 14 15 | shall be at least 10 miles in radius until the date on which all spent nuclear fuel at the civilian nuclear power reactor |
| 14151617 | shall be at least 10 miles in radius until the date on which all spent nuclear fuel at the civilian nuclear power reactor has been transferred to spent nuclear fuel dry casks. |
| 14151617 | shall be at least 10 miles in radius until the date on which all spent nuclear fuel at the civilian nuclear power reactor has been transferred to spent nuclear fuel dry casks. "(b) Expansion of Emergency Planning |
| 14 15 16 17 18 | shall be at least 10 miles in radius until the date on which all spent nuclear fuel at the civilian nuclear power reactor has been transferred to spent nuclear fuel dry casks. "(b) Expansion of Emergency Planning Zone.— |
| 141516171819 | shall be at least 10 miles in radius until the date on which all spent nuclear fuel at the civilian nuclear power reactor has been transferred to spent nuclear fuel dry casks. "(b) Expansion of Emergency Planning Zone.— "(1) In General.—Except as provided in para- |
| 14151617181920 | shall be at least 10 miles in radius until the date on which all spent nuclear fuel at the civilian nuclear power reactor has been transferred to spent nuclear fuel dry casks. "(b) Expansion of Emergency Planning Zone.— "(1) In General.—Except as provided in paragraph (2) and subject to paragraph (3), by the date |
| 14 15 16 17 18 19 20 21 | shall be at least 10 miles in radius until the date on which all spent nuclear fuel at the civilian nuclear power reactor has been transferred to spent nuclear fuel dry casks. "(b) Expansion of Emergency Planning Zone.— "(1) In General.—Except as provided in paragraph (2) and subject to paragraph (3), by the date that is 18 months after the date of enactment of |

1 "(2) EXCEPTION.—Paragraph (1) shall not 2 apply to any civilian nuclear power reactor that is in 3 compliance with a plan approved by the Commission 4 under section 186(c), as determined by the Commis-5 sion under section 186(f).

"(3) Payment of costs.—The licensee shall be responsible for all costs associated with the expansion of the applicable emergency planning zone under paragraph (1).".

10 (b) USE OF INTEREST.—Section 302(e) of the Nu-11 clear Waste Policy Act of 1982 (42 U.S.C. 10222(e)) is 12 amended by adding at the end the following:

"(7) USE OF INTEREST.—Annually, the Secretary of the Treasury shall transfer to the Commission an amount equal to at least 10 percent of the amount of interest generated during the preceding fiscal year under paragraph (3) for use, without further appropriation or fiscal year limitation, to pay the costs of carrying out section 186(e)."

 \bigcirc

6

7

8

9

13

14

15

16

17

18

19