

116TH CONGRESS 1ST SESSION

H. J. RES. 66

To amend the War Powers Resolution.

IN THE HOUSE OF REPRESENTATIVES

June 19, 2019

Mr. Defazio submitted the following joint resolution; which was referred to the Committee on Foreign Affairs, and in addition to the Committee on Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

JOINT RESOLUTION

To amend the War Powers Resolution.

- 1 Resolved by the Senate and House of Representatives
- 2 of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "War Powers Amend-
- 5 ments of 2019".
- 6 SEC. 2. REVISION OF WAR POWERS RESOLUTION.
- 7 The War Powers Resolution (50 U.S.C. 1541–1548)
- 8 is amended by striking out all after the resolving clause
- 9 and inserting in lieu thereof the following:

1	"SECTION 1. SHORT TITLE; PURPOSE; CONGRESSIONAL
2	LEGISLATIVE AUTHORITY.
3	"(a) Short Title.—This joint resolution may be
4	cited as the 'War Powers Resolution'.
5	"(b) Purpose.—It is the purpose of this joint resolu-
6	tion to fulfill the intent of the framers of the Constitution
7	of the United States and ensure that the collective judg-
8	ment of both the Congress and the President will apply
9	to—
10	"(1) the introduction of the Armed Forces into
11	hostilities;
12	"(2) the continued use of the Armed Forces in
13	hostilities; and
14	"(3) the participation of the Armed Forces in
15	certain military operations of the United Nations.
16	"(c) Congressional Legislative Authority.—
17	Among the powers granted to the Congress by the Con-
18	stitution are—
19	"(1) the power to declare war;
20	"(2) the power of the purse ('No Money shall
21	be drawn from the Treasury, but in Consequence of
22	Appropriations made by Law'); and
23	"(3) the power to make all laws necessary and
24	proper for carrying into execution not only its own
25	powers but also all other powers vested by the Con-

1	stitution in the Government of the United States, or
2	in any department or officer thereof.
3	"SEC. 2. EMERGENCY USES OF THE ARMED FORCES IN HOS-
4	TILITIES.
5	"(a) In General.—The Armed Forces may be intro-
6	duced into hostilities only as follows:
7	"(1) Declaration of War.—Pursuant to a
8	declaration of war by the Congress.
9	"(2) Specific statutory authorization.—
10	"(A) In General.—In accordance with a
11	specific statutory authorization described in
12	subparagraph (B).
13	"(B) Specific statutory authoriza-
14	TION DESCRIBED.—A specific statutory author-
15	ization for introduction of the Armed Forces
16	into hostilities described in this subparagraph
17	shall—
18	"(i) clearly define the mission, objec-
19	tives, and geographic scope of the Armed
20	Forces;
21	"(ii) require the President to seek
22	from the Congress a subsequent specific
23	authorization to expand the mission, objec-
24	tives, or geographic scope of the Armed
25	Forces; and

1	"(iii) provide for termination of the
2	authorization for such use of the Armed
3	Forces unless the Congress enacts a joint
4	resolution providing a subsequent specific
5	authorization for such use of the Armed
6	Forces.
7	"(3) Armed attack on united states.—To
8	the extent necessary—
9	"(A) to repel an armed attack upon the
10	United States;
11	"(B) to take necessary and appropriate re-
12	taliatory actions in the event of such an attack;
13	or
14	"(C) to forestall the direct and imminent
15	threat of such an attack.
16	"(4) Armed attack on the armed
17	FORCES.—To the extent necessary—
18	"(A) to repel an armed attack against
19	Armed Forces located outside the United
20	States; or
21	"(B) to forestall the direct and imminent
22	threat of such an attack.
23	"(5) Evacuation of united states citi-
24	ZENS.—To the extent necessary to protect United
25	States citizens or nationals while evacuating them as

1	rapidly as possible from a situation, outside the
2	United States, that directly and imminently threat-
3	ens their lives or liberty and—
4	"(A) the threatened deprivation of life or
5	liberty is contrary to international law or is oth-
6	erwise illegal; and
7	"(B) in a case where the source of the
8	threat is within a foreign country, the threat is
9	supported by the government of that country or
10	the government of that country is unable or un-
11	willing to control the situation.
12	The President shall make every effort to terminate
13	any such threat without using the Armed Forces.
14	Before using the Armed Forces to protect United
15	States citizens or nationals being evacuated from a
16	foreign country in accordance with this paragraph,
17	the President shall, where possible, obtain the con-
18	sent of the government of that country.
19	"(b) Conditions on Emergency Use of Armed
20	FORCES.—Any use of the Armed Forces in accordance
21	with paragraph (3), (4), or (5) of subsection (a)—
22	"(1) is subject to the requirements of sections
23	3, 4, and 5; and
24	"(2) shall be limited, in terms of the Armed
25	Forces which are used and the manner in which they

1	are used, to such use as is essential in order to
2	achieve the purpose described in that paragraph.
3	"(c) Funding Limitation.—Funds appropriated or
4	otherwise made available under any law may not be obli-
5	gated or expended for any introduction, other than an in-
6	troduction described in subsection (a), of the Armed
7	Forces into hostilities.
8	"SEC. 3. CONSULTATION BETWEEN THE PRESIDENT AND
9	CONGRESS.
10	"(a) Requirements for Consultation.—(1) The
11	President, in every possible instance, shall consult with the
12	Congress before the Armed Forces are introduced into
13	hostilities in accordance with paragraph (3), (4), or (5)
14	of section 2(a). After every such introduction, the Presi-
15	dent shall consult regularly with the Congress until the
16	Armed Forces are no longer in hostilities.
17	"(2) The President, in every possible instance, shall
18	consult with the Congress—
19	"(A) before Armed Forces are introduced into
20	the territory, airspace, or waters of a foreign country
21	while equipped for combat, except for deployments
22	which relate solely to supply, replacement, repair, or
23	training of such forces;
24	"(B) before Armed Forces are introduced into
25	the territory, airspace, or waters of a foreign country

- 1 in which there are already Armed Forces equipped
- 2 for combat if such introduction would substantially
- 3 enlarge the number of Armed Forces equipped for
- 4 combat located in that country or otherwise substan-
- 5 tially increase the military capabilities of such
- 6 forces; or
- 7 "(C) before committing Armed Forces to an op-
- 8 eration authorized by the United Nations Security
- 9 Council under chapter VII of the United Nations
- 10 Charter.
- 11 "(b) Executive-Legislative Consultative
- 12 Group.—The consultation required by subsection (a)
- 13 shall include participation by—
- 14 "(1) the President, the Secretary of State, the
- 15 Secretary of Defense, the Director of Central Intel-
- ligence, the Director of National Intelligence, and
- those senior executive branch officials designated by
- the President;
- 19 "(2) the Speaker, the Minority leader and Ma-
- jority leader, the Majority whip and Minority whip,
- 21 the chair and ranking member of the Committee on
- Foreign Affairs, the chair and ranking member of
- the Committee on Armed Services, the chair and
- ranking member of the Permanent Select Committee
- on Intelligence of the House of Representatives, and

- any other Members of the House of Representatives
- 2 designated by the Speaker or the Minority leader;
- 3 and
- 4 "(3) the Majority and Minority leader, the Ma-
- 5 jority whip and Minority whip, the chair and rank-
- 6 ing member of the Committee on Foreign Relations,
- 7 the chair and ranking member of the Committee on
- 8 Armed Services, the chair and ranking member of
- 9 the Select Committee on Intelligence of the Senate,
- and any Senator designated by the Majority or Mi-
- 11 nority leader.
- 12 "(c) What Consultation Requires.—In order to
- 13 satisfy the consultation requirement of this section, the
- 14 President must ask Members of Congress for their advice
- 15 and opinions before the decision is made to introduce the
- 16 Armed Forces, and in no event later than 48 hours prior
- 17 to introduction of the Armed Forces. Such consultation
- 18 requires that all information relevant to the situation must
- 19 be made available to the Members of Congress being con-
- 20 sulted. The consultation requirement of this section is not
- 21 met, however, if the Congress is merely informed about
- 22 the situation.
- 23 "SEC. 4. REPORTS TO THE CONGRESS.
- 24 "(a) Reporting Requirement.—The President
- 25 shall submit the report described in subsection (b) no later

- 1 than 48 hours after the Armed Forces are introduced into
- 2 hostilities in accordance with paragraph (3), (4), or (5)
- 3 of section 2(a).
- 4 "(b) Description of Report Required.—The re-
- 5 port required by subsection (a) is a written report sub-
- 6 mitted by the President to the Speaker and Minority
- 7 Leader of the House of Representatives, the President pro
- 8 tempore and Minority Leader of the Senate, and the Exec-
- 9 utive-Legislative consultative group described in section
- 10 3(b) on the same calendar day, setting forth—
- 11 "(1) the circumstances necessitating the intro-
- duction of the Armed Forces;
- 13 "(2) the specific constitutional and legislative
- authority under which such introduction took place;
- 15 and
- 16 "(3) the estimated scope and duration of the
- 17 hostilities or the involvement of the Armed Forces,
- as the case may be.
- 19 Any such report shall state expressly that it is being sub-
- 20 mitted pursuant to this section.
- 21 "(c) Additional Information.—The President
- 22 shall provide such other information as the Congress may
- 23 request in the fulfillment of its constitutional responsibil-
- 24 ities with respect to committing the Nation to war and
- 25 to the use of the Armed Forces abroad.

- 1 "(d) Continuing Reports.—Whenever the Armed
- 2 Forces are introduced into hostilities the President shall,
- 3 so long as the Armed Forces continue to be involved in
- 4 those hostilities, report to the Congress periodically on the
- 5 status of such hostilities as well as on the scope and esti-
- 6 mated duration of such hostilities, but in no event shall
- 7 the President report to the Congress less often than once
- 8 every three months.

9 "SEC. 5. CONGRESSIONAL ACTION WITH RESPECT TO HOS-

- 10 TILITIES.
- 11 "(a) Receipt of Section 4(a) Report.—Each re-
- 12 port submitted pursuant to section 4(a) shall be referred
- 13 to the Committee on Foreign Affairs of the House of Rep-
- 14 resentatives and to the Committee on Foreign Relations
- 15 of the Senate for appropriate action. If, when the report
- 16 is transmitted, the Congress has adjourned sine die or has
- 17 adjourned for any period in excess of three calendar days,
- 18 the Speaker of the House of Representatives and the
- 19 President pro tempore of the Senate, if they deem it advis-
- 20 able (or if they are petitioned by at least 30 percent of
- 21 the membership of their respective Houses) shall jointly
- 22 request the President to convene the Congress in order
- 23 that it may consider the report and take appropriate ac-
- 24 tion pursuant to this section.

1	"(b) Requirement for Specific Statutory Au-
2	THORIZATION FOR CONTINUED INVOLVEMENT.—
3	"(1) In general.—Within 30 calendar days
4	after the Armed Forces are introduced into hos-
5	tilities in accordance with paragraph (3), (4), or (5)
6	of section 2(a), the President shall remove the
7	Armed Forces from those hostilities unless the Con-
8	gress—
9	"(A) has declared war;
10	"(B) has enacted a joint resolution pro-
11	viding specific authorization for such use of the
12	Armed Forces as described in paragraph (2);
13	"(C) has extended by law such 30-day pe-
14	riod; or
15	"(D) is physically unable to meet as a re-
16	sult of an armed attack upon the United States.
17	This 30-day period shall be extended for not more
18	than an additional 15 days if the President deter-
19	mines and certifies to the Congress in writing that
20	unavoidable military necessity respecting the safety
21	of the Armed Forces requires the continued use of
22	the Armed Forces in the course of bringing about
23	their prompt removal from hostilities.
24	"(2) Joint resolution described.—A joint
25	resolution providing specific authorization for such

1	use of the Armed Forces described in this paragraph
2	shall—
3	"(A) clearly define the mission, objectives,
4	and geographic scope of the Armed Forces;
5	"(B) require the President to seek from
6	the Congress a subsequent specific authoriza-
7	tion to expand the mission, objectives, or geo-
8	graphic scope of the Armed Forces; and
9	"(C) provide for termination of the author-
10	ization for such use of the Armed Forces unless
11	the Congress enacts a joint resolution providing
12	a subsequent specific authorization for such use
13	of the Armed Forces.
14	"(c) Funding Limitation.—Unless one of the num-
15	bered paragraphs of subsection (b) applies, after the expi-
16	ration of the period specified in that subsection (including
17	any extension of that period in accordance with that sub-
18	section), funds appropriated or otherwise made available
19	under any law may not be obligated or expended to con-
20	tinue the involvement of the Armed Forces in the hos-
21	tilities. This subsection does not, however, prohibit the use
22	of funds to remove the Armed Forces from hostilities.

1 "SEC. 6. CONGRESSIONAL EXPEDITED PROCEDURES.

- 2 "(a) Resolutions Subject to Procedures.—As
- 3 used in this section, the term 'privileged resolution' means
- 4 a joint resolution—
- 5 "(1) that provides specific authorization for the
- 6 use of the Armed Forces in hostilities, so long as
- 7 that resolution contains only provisions which are
- 8 relevant to those hostilities; and
- 9 "(2) that is introduced after the President has
- submitted a written request to the Congress for en-
- actment of such an authorization with respect to
- those or related hostilities.
- 13 "(b) Procedure in House of Representa-
- 14 TIVES.—(1) This subsection applies to the consideration
- 15 of a privileged resolution in the House of Representatives.
- 16 "(2) A privileged resolution introduced in the House
- 17 of Representatives shall be referred, upon introduction, to
- 18 the Committee on Foreign Affairs. A privileged resolution
- 19 shall not be sequentially referred.
- 20 "(3)(A) If, at the end of 10 calendar days after the
- 21 introduction of a privileged resolution, the Committee on
- 22 Foreign Affairs has not reported that resolution, that
- 23 committee shall be discharged from further consideration
- 24 of that resolution and that resolution shall be considered
- 25 a privileged resolution and placed on the appropriate cal-
- 26 endar of the House.

- 1 "(B) After a privileged resolution has been placed on
- 2 the appropriate calendar, no other resolution with respect
- 3 to the same or related hostilities may be reported by or
- 4 be discharged from any committee under this subsection
- 5 while the first resolution—
- 6 "(i) is before the House of Representatives (in-
- 7 cluding remaining on the calendar);
- 8 "(ii) is before the Senate (including remaining
- 9 on the calendar) unless the Senate has had a vote
- on final passage with respect to the resolution and
- a majority of those voting did not vote in the affirm-
- 12 ative;
- "(iii) is before a committee of conference or
- 14 otherwise awaiting disposition of amendments be-
- tween the Houses; or
- 16 "(iv) is awaiting transmittal to the President or
- is before the President.
- 18 "(4)(A)(i) At any time after a privileged resolution
- 19 has been placed on the appropriate calendar, it is in order
- 20 for any Member of the House of Representatives to move
- 21 that the House resolve itself into the Committee of the
- 22 Whole House on the State of the Union for the consider-
- 23 ation of that resolution. The motion is highly privileged.

- 1 "(ii) The motion under clause (i) is in order even if
- 2 a previous motion to the same effect has been disagreed
- 3 to.
- 4 "(B) All points of order against a privileged resolu-
- 5 tion and consideration of the resolution are waived. If the
- 6 motion under subparagraph (A) is agreed to, the privi-
- 7 leged resolution shall remain the unfinished business of
- 8 the House until disposed of, to the exclusion of all other
- 9 business, except as provided in paragraph (5)(A). A mo-
- 10 tion to reconsider the vote by which the motion described
- 11 in subparagraph (A) is disagreed to is not in order.
- 12 "(C) General debate on a privileged resolution shall
- 13 not exceed 4 hours, which shall be divided equally between
- 14 a Member favoring and a Member opposing the resolution.
- 15 "(D)(i) At the conclusion of general debate, a privi-
- 16 leged resolution shall be considered for amendment under
- 17 the 5-minute rule.
- 18 "(ii) Debate on all amendments shall not exceed 12
- 19 hours. After the expiration of that period, no further
- 20 amendments shall be in order.
- 21 "(iii) Except as provided in the next sentence, debate
- 22 on each amendment, and any amendments thereto, shall
- 23 not exceed one hour. If the Committee on Foreign Affairs
- 24 reports an amendment in the nature of a substitute to the
- 25 text of a privileged resolution, that amendment shall be

- considered to be original text for purposes of amendment 2 and debate on each amendment to that amendment, and 3 any amendments thereto, shall not exceed one hour. 4 "(E) At the conclusion of consideration of amendments to a privileged resolution, the Committee of the Whole shall rise and report the resolution back to the House, and the previous question shall be considered as 8 ordered on the resolution, with any amendments adopted in the Committee of the Whole, to final passage without 10 intervening motion, except one motion to recommit with or without instructions. "(5)(A) Except as provided in subparagraph (B), if, 12 before the passage by the House of Representatives of a privileged resolution of the House, the House receives a 14 15 privileged resolution from the Senate with respect to the same or related hostilities, then the following procedures 16 17 shall apply: 18 "(i) The resolution of the Senate shall not be 19 referred to a committee. "(ii) With respect to the privileged resolution of 20
- the House—

 "(I) the procedure in the House shall be
- the same as if no resolution had been received from the Senate; but

the resolution of the Senate (if the resolutions are identical), or on the resolution of the Senate (if they are not identical) with the text of the resolution of the House inserted in lieu of the text of the resolution of the Senate; and the vote on final passage shall occur without debate or any intervening action.

- "(iii) Upon disposition of a privileged resolution received from the Senate, consideration of the privileged resolution of the House shall no longer be privileged under this section.
- "(B) If the House receives from the Senate a privileged resolution before any privileged resolution is introduced in the House with respect to the same or related hostilities, then the resolution of the Senate shall be referred to the Committee on Foreign Affairs, and the procedures in the House with respect to that resolution shall be the same under this subsection as if the resolution received had been introduced in the House.
- "(C) If the House receives from the Senate a privileged resolution after the House has disposed of an identical privileged resolution, it shall be in order to proceed by a highly privileged, nondebatable motion to consideration of the resolution of the Senate, and that resolution

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- 1 shall be disposed of without debate and without amend-
- 2 ment.
- 3 "(6) A motion to disagree to amendments of the Sen-
- 4 ate to a privileged resolution of the House and request
- 5 or agree to a conference with the Senate, or a motion to
- 6 insist on the House amendments to a privileged resolution
- 7 of the Senate and request or agree to a conference of the
- 8 Senate, is highly privileged.
- 9 "(7)(A) If the conferees are unable to agree on resolv-
- 10 ing the differences between the two Houses with respect
- 11 to a privileged resolution within 72 hours after the second
- 12 House is notified that the first House has agreed to con-
- 13 ference, they shall report back to their respective House
- 14 in disagreement.
- 15 "(B) Notwithstanding any rule of the House of Rep-
- 16 resentatives concerning the printing of conference reports
- 17 in the Congressional Record or concerning any delay in
- 18 the consideration of such reports, a conference report with
- 19 respect to a privileged resolution, including a report filed
- 20 in disagreement, shall be acted on in the House of Rep-
- 21 resentatives not later than 2 session days after the first
- 22 House files the report or, in the case of the House acting
- 23 first, the report has been available for 2 hours. The con-
- 24 ference report (and any amendment reported in disagree-
- 25 ment) shall be deemed to have been read. Debate on such

- 1 a conference report shall be limited to 3 hours, equally
- 2 divided between, and controlled by the Majority Leader
- 3 and the Minority Leader (or their designees).
- 4 "(C) As used in subparagraph (B), the term 'session
- 5 day' means a day on which the House of Representatives
- 6 convenes.
- 7 "(8) This subsection is enacted by the House of Rep-
- 8 resentatives—
- 9 "(A) as an exercise of the rulemaking power of
- the House of Representatives, and as such it is
- deemed a part of the Rules of the House, but appli-
- cable only with respect to the procedure to be fol-
- lowed in the House in the case of a privileged resolu-
- tion, and it supersedes other rules only to the extent
- that it is inconsistent with such rules; and
- 16 "(B) with full recognition of the constitutional
- 17 right of the House to change its rules (so far as re-
- lating to the procedure of the House) at any time,
- in the same manner, and to the same extent as in
- the case of any other rule of the House.
- 21 "(c) Procedures in the Senate.—(1) This sub-
- 22 section applies to the consideration of a privileged resolu-
- 23 tion in the Senate.
- 24 "(2) For purposes of this subsection, the term 'ses-
- 25 sion days' means days on which the Senate is in session.

1	"(3) A privileged resolution introduced in the Senate
2	shall be referred to the Committee on Foreign Relations.
3	"(4)(A) If the Committee on Foreign Relations has
4	not reported a privileged resolution (or an identical resolu-
5	tion) at the end of 7 calendar days after the introduction
6	of that resolution, that committee shall be discharged from
7	further consideration of that resolution, and that resolu-
8	tion shall be placed on the appropriate calendar of the
9	Senate.
10	"(B) After a committee reports or is discharged from
11	a privileged resolution, no other resolution with respect to
12	the same or related hostilities may be reported by or be
13	discharged from such committee while the first resolu-
14	tion—
15	"(i) is before the Senate (including remaining
16	on the calendar);
17	"(ii) is before the House of Representatives (in-
18	cluding remaining on the calendar), unless the
19	House has had a vote on final passage with respect
20	to the resolution and a majority of those voting did
21	not vote in the affirmative;
22	"(iii) is before a committee of conference or
23	otherwise awaiting disposition of amendments be-

tween the Houses; or

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1 "(iv) is awaiting transmittal to the President or 2 is before the President. 3 "(5)(A)(i) When the committee to which a privileged resolution is referred has reported, or has been discharged 5 under paragraph (4) from further consideration of that resolution, it is at any time thereafter in order (even 6 though a previous motion to the same effect has been dis-8 agreed to) for any Member of the Senate to move to proceed to the consideration of the resolution, notwith-10 standing any rule or precedent of the Senate, including Rule 22. Except as provided in clause (ii) of this subpara-12 graph or subparagraph (B) of this paragraph (insofar as it relates to germaneness and relevancy of amendments), all points of order against a privileged resolution and con-14 15 sideration of the resolution are waived. The motion is privileged and is not debatable. The motion is not subject to 16 17 a motion to postpone. A motion to reconsider the vote by 18 which the motion is agreed to or disagreed to shall be in 19 order, except that such motion may not be entered for fu-20 ture disposition. If a motion to proceed to the consider-21 ation of a privileged resolution is agreed to, the resolution 22 shall remain the unfinished business of the Senate, to the 23 exclusion of all other business, until disposed of, except as otherwise provided in paragraph (6)(A).

- 1 "(ii) Whenever a point of order is raised in the Senate
- 2 against the privileged status of a resolution that has been
- 3 laid before the Senate and been initially identified as privi-
- 4 leged for consideration under this subsection upon its in-
- 5 troduction, such point of order shall be submitted directly
- 6 to the Senate. The point of order, 'The resolution is not
- 7 privileged under the War Powers Resolution', shall be de-
- 8 cided by the year and the nays after four hours of debate,
- 9 equally divided between, and controlled by, the Member
- 10 raising the point of order and the manager of the resolu-
- 11 tion, except that in the event the manager is in favor of
- 12 such point of order, the time in opposition thereto shall
- 13 be controlled by the Minority Leader or his designee. Such
- 14 point of order shall not be considered to establish prece-
- 15 dent for determination of future cases.
- 16 "(B)(i) Consideration in the Senate of a privileged
- 17 resolution, and all amendments and debatable motions in
- 18 connection therewith, shall be limited to not more than
- 19 12 hours, which, except as otherwise provided in this sub-
- 20 section, shall be equally divided between, and controlled
- 21 by, the Majority Leader and the Minority Leader, or by
- 22 their designees. The Majority Leader or the Minority
- 23 Leader or their designees may, from the time under their
- 24 control on the resolution, allot additional time to any Sen-

- 1 ator during the consideration of any amendment, debat-
- 2 able motion, or appeal.
- 3 "(ii) Only amendments which are germane and rel-
- 4 evant to a privileged resolution are in order.
- 5 "(iii) Debate on any amendment to a privileged reso-
- 6 lution shall be limited to two hours, except that this limita-
- 7 tion does not apply to an amendment in the nature of a
- 8 substitute to the text of the resolution that is reported
- 9 by the Committee on Foreign Relations. Debate on any
- 10 amendment to an amendment shall be limited to 1 hour.
- 11 "(iv) The time of debate for each amendment shall
- 12 be equally divided between, and controlled by, the mover
- 13 of the amendment and the manager of the resolution, ex-
- 14 cept that in the event the manager is in favor of any such
- 15 amendment, the time in opposition thereto shall be con-
- 16 trolled by the Minority Leader or his designee.
- 17 "(v) One amendment by the Minority Leader is in
- 18 order to be offered under a 1-hour time limitation imme-
- 19 diately following the expiration of the 12-hour time limita-
- 20 tion if the Minority Leader has had no opportunity prior
- 21 thereto to offer an amendment to the privileged resolution.
- 22 One amendment may be offered to the amendment of the
- 23 Minority Leader under the preceding sentence, and debate
- 24 shall be limited on such amendment to one-half hour which
- 25 shall be equally divided between, and controlled by, the

- 1 mover of the amendment and the manager of the resolu-
- 2 tion, except that in the event the manager is in favor of
- 3 any such amendment, the time in opposition thereto shall
- 4 be controlled by the Minority Leader or his designee.
- 5 "(vi) A motion to postpone or a motion to recommit
- 6 a privileged resolution is not in order. A motion to recon-
- 7 sider the vote by which a privileged resolution is agreed
- 8 to or disagreed to is in order, except that such motion
- 9 may not be entered for future disposition, and debate on
- 10 such motion shall be limited to 1 hour.
- 11 "(C) Whenever all the time for debate on a privileged
- 12 resolution has been used or yielded back, no further
- 13 amendments may be proposed, except as provided in sub-
- 14 paragraph (B)(iii), and the vote on the adoption of the
- 15 resolution shall occur without any intervening motion or
- 16 amendment, except that a single quorum call at the con-
- 17 clusion of the debate if requested in accordance with the
- 18 Rules of the Senate may occur immediately before such
- 19 vote.
- 20 "(D) Appeals from the decisions of the Chair relating
- 21 to the application of the Rules of the Senate to the proce-
- 22 dure relating to a privileged resolution shall be limited to
- 23 one-half hour of debate, equally divided between, and con-
- 24 trolled by, the Member making the appeal and the man-
- 25 ager of the resolution, except that in the event the man-

1	ager is in favor of any such appeal, the time in opposition
2	thereto shall be controlled by the Minority Leader or his
3	designee.
4	"(6)(A) Except as provided in subparagraph (B), if,
5	before the passage by the Senate of a privileged resolution
6	of the Senate, the Senate receives a privileged resolution
7	from the House of Representatives with respect to the
8	same or related hostilities, then the following procedures
9	shall apply:
10	"(i) The privileged resolution of the House of
11	Representatives shall not be referred to a committee.
12	"(ii) With respect to the privileged resolution of
13	the Senate—
14	"(I) the procedure in the Senate shall be
15	the same as if no resolution had been received
16	from the House of Representatives; but
17	"(II) the resolution of the House of Rep-
18	resentatives shall be considered to have been
19	read for the third time; the vote on final pas-
20	sage shall be on the resolution of the House of
21	Representatives (if such resolutions are iden-
22	tical) or on the resolution of the House of Rep-
23	resentatives (if not identical), with the text of
24	the resolution of the Senate inserted in lieu of
25	the text of the resolution of the House of Rep-

- 1 resentatives; and such vote on final passage
- 2 shall occur without debate or any intervening
- action.
- 4 "(iii) Upon disposition of a privileged resolution
- 5 received from the House of Representatives, it shall
- 6 no longer be in order to consider the resolution origi-
- 7 nated in the Senate.
- 8 "(B) If the Senate receives a privileged resolution
- 9 from the House of Representatives before any privileged
- 10 resolution is introduced in the Senate with respect to the
- 11 same or related hostilities, then the resolution received
- 12 shall be referred to the Committee on Foreign Relations,
- 13 and the procedures in the Senate with respect to that reso-
- 14 lution shall be the same under this section as if the resolu-
- 15 tion received had been introduced in the Senate.
- 16 "(7) If the Senate receives a privileged resolution
- 17 from the House of Representatives after the Senate has
- 18 disposed of an identical privileged resolution, it shall be
- 19 in order to proceed by nondebatable motion to consider-
- 20 ation of the resolution received by the Senate, and that
- 21 resolution shall be disposed of without debate and without
- 22 amendment.
- 23 "(8)(A)(i) The time for debate in the Senate on all
- 24 motions required for the disposition of amendments be-
- 25 tween the Houses shall not exceed 2 hours, equally divided

- 1 between, and controlled by, the mover of the motion and
- 2 the manager of the resolution at each stage of the pro-
- 3 ceedings between the two Houses, except that in the event
- 4 the manager is in favor of any such motion, the time in
- 5 opposition thereto shall be controlled by the Minority
- 6 Leader or his designee. In the case of any disagreement
- 7 between the two Houses of Congress with respect to a
- 8 privileged resolution which is not resolved, any Senator
- 9 may make any motion or motions referred to in this clause
- 10 within 2 session days after action by the second House
- 11 or before the appointment of conferees, whichever comes
- 12 first.
- 13 "(ii) In the event the conferees are unable to agree
- 14 within 72 hours after the second House is notified that
- 15 the first House has agreed to conference, they shall report
- 16 back to their respective House in disagreement.
- 17 "(iii) Notwithstanding any rule in the Senate con-
- 18 cerning the printing of conference reports in the Congres-
- 19 sional Record or concerning any delay in the consideration
- 20 of such reports, such report, including a report filed or
- 21 returned in disagreement, shall be acted on in the Senate
- 22 not later than 2 session days after the first House files
- 23 the report or, in the case of the Senate acting first, the
- 24 report is first made available on the desks of the Senators.
- 25 Debate in the Senate on a conference report or a report

- 1 filed or returned in disagreement on any such resolution
- 2 shall be limited to 3 hours, equally divided between, and
- 3 controlled by, the Majority Leader and the Minority Lead-
- 4 er, and their designees.
- 5 "(B) If a privileged resolution is vetoed by the Presi-
- 6 dent, the time for debate in consideration of the veto mes-
- 7 sage on such measure shall be limited to 20 hours in the
- 8 Senate, equally divided between, and controlled by, the
- 9 Majority Leader and the Minority Leader, and their des-
- 10 ignees.
- "(9) This subsection is enacted by the Senate—
- "(A) as an exercise of the rulemaking power of
- the Senate, as such it is deemed a part of the Rules
- of the Senate but applicable only with respect to the
- procedure to be followed in the Senate in the case
- of a privileged resolution, and it supersedes other
- 17 rules only to the extent that it is inconsistent with
- such rules; and
- 19 "(B) with full recognition of the constitutional
- right of the Senate to change its rules (so far as re-
- 21 lating to the procedure of the Senate) at any time,
- in the same manner, and to the same extent as in
- the case of any other rule of the Senate.

1 "SEC. 7. JUDICIAL REVIEW.

- 2 "(a) Standing of Members of Congress.—Any
- 3 Member of Congress may bring an action in the United
- 4 States District Court for the District of Columbia for de-
- 5 claratory judgment and injunctive relief on the ground
- 6 that the President or the Armed Forces have not complied
- 7 with any provision of this joint resolution.
- 8 "(b) Justiciability.—In any action described in
- 9 subsection (a), the court shall not decline to make a deter-
- 10 mination on the merits on the ground that the issue of
- 11 compliance is a political question or is otherwise nonjus-
- 12 ticiable.
- 13 "(c) Congressional Intent.—Notwithstanding the
- 14 number, position, or party affiliation of any plaintiffs in
- 15 an action described in subsection (a), it is the intent of
- 16 the Congress that the court—
- 17 "(1) infer congressional disapproval of the in-
- 18 volvement of the Armed Forces in hostilities; and
- 19 "(2) find that an impasse exists between the
- 20 Congress and the executive branch which requires
- judicial resolution.
- 22 "(d) Expedited Consideration.—Any court in
- 23 which an action described in subsection (a) is heard shall
- 24 accord such action the highest priority and shall announce
- 25 its judgment as speedily as the requirements of article III
- 26 of the Constitution permit.

- 1 "(e) Judicial Remedy.—(1) If the court in an ac-
- 2 tion described in subsection (a) finds that the President
- 3 has failed to submit a report required by section 4(a) of
- 4 this joint resolution, the court shall—
- 5 "(A) direct the President to submit that report;
- 6 and
- 7 "(B) specify the date on which the Armed
- 8 Forces were introduced into hostilities.
- 9 "(2) If the court in an action described in subsection
- 10 (a) finds that section 2 or section 5(b) of this joint resolu-
- 11 tion has been violated, the court shall direct the President
- 12 to remove the Armed Forces from the hostilities. The
- 13 Armed Forces shall be removed pursuant to the court's
- 14 order—
- 15 "(A) immediately; or
- 16 "(B) if the President determines and certifies
- to the Congress in writing that unavoidable military
- 18 necessity respecting the safety of the Armed Forces
- requires the continued use of the Armed Forces in
- the course of bringing about their prompt removal
- from hostilities, within a period not to exceed 30
- days after the order is issued.
- 23 "(f) APPEALS.—Any judgment in an action described
- 24 in subsection (a) shall be directly appealable to the United
- 25 States Supreme Court.

1 "SEC. 8. RULES OF INTERPRETATION.

2	"(a) Other Statutes and Treaties.—Authority
3	to introduce the Armed Forces into hostilities shall not
4	be inferred—
5	"(1) from any provision of law (including any
6	provision in effect before the date of enactment of
7	this joint resolution), including any provision con-
8	tained in any appropriation Act, unless that provi-
9	sion specifically authorizes the introduction of the
10	Armed Forces into hostilities and states that it is in-
11	tended to constitute specific statutory authorization
12	within the meaning of this joint resolution; or
13	"(2) from any treaty heretofore or hereafter
14	ratified unless that treaty is implemented by legisla-
15	tion specifically authorizing the introduction of the
16	Armed Forces into hostilities and stating that it is
17	intended to constitute specific statutory authoriza-
18	tion within the meaning of this joint resolution.
19	"(b) Congressional Action or Inaction.—The
20	failure of the Congress to adopt a measure—
21	"(1) terminating, limiting, or prohibiting the in-
22	volvement of the Armed Forces in hostilities; or
23	"(2) finding that the President or the Armed
24	Forces are acting in violation of this joint resolution,
25	may not be construed as indicating congressional author-
26	ization or approval of, or acquiescence in, the involvement

1	of the Armed Forces in any hostilities or as a finding by
2	the Congress that such involvement is consistent with this
3	joint resolution.
4	"SEC. 9. DEFINITIONS.
5	"For purposes of this joint resolution, the following
6	definitions apply:
7	"(1) Armed Forces.—The term 'Armed
8	Forces' means the Armed Forces of the United
9	States.
10	"(2) Hostilities.—The term 'hostilities' in-
11	cludes a situation where overt acts of warfare are
12	taking place, such as—
13	"(A) the exchange of fire between regular
14	or irregular military forces; or
15	"(B) the aerial or naval bombardment of
16	military or civilian targets by regular or irreg-
17	ular military forces,
18	regardless of whether the Armed Forces are directly
19	or indirectly participating in the exchange of fire or
20	the bombardment.
21	"(3) Introduce.—The term 'introduce' in-
22	cludes—
23	"(A) any commitment, engagement, or
24	other involvement of the Armed Forces in hos-
25	tilities, including the taking of self-defense

1	measures by the Armed Forces in response to
2	an attack or threatened attack;
3	"(B) the assigning or detailing of members

- "(B) the assigning or detailing of members of the Armed Forces to command, coordinate, participate in the movement of, accompany, or provide logistical support or training for any foreign regular or irregular military forces if those forces are involved in hostilities (regardless of whether those hostilities involve insurgent forces or the military forces of a foreign country); and
- "(C) the assigning or detailing of members of the Armed Forces to an operation authorized by the United Nations Security Council under chapter VII of the United Nations Charter.
- "(4) UNITED STATES; COUNTRY.—The terms
 "United States' and 'country', when used in a geographic sense, include territories and possessions.

19 "SEC. 10. SEPARABILITY CLAUSE.

"If any provision of this joint resolution or the appli-21 cation thereof to any person or circumstance is held in-22 valid, the remainder of the joint resolution and the appli-23 cation of such provision to any other person or cir-24 cumstance shall not be affected thereby.".

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