

116TH CONGRESS 1ST SESSION

H. R. 2922

To address the opioid epidemic, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 22, 2019

Ms. Kuster of New Hampshire (for herself, Mr. Fitzpatrick, Ms. Scanlon, Ms. Pingree, Ms. Stevens, Ms. Jackson Lee, Ms. Frankel, Mr. Trone, Mr. Tonko, Mr. Raskin, Ms. Brownley of California, Mr. Doggett, Mr. Pappas, Ms. Clark of Massachusetts, Mrs. Trahan, Mr. Welch, Mr. Castro of Texas, Mrs. Dingell, Ms. Shalala, Ms. Moore, Mr. McNerney, Mr. Moulton, Ms. Blunt Rochester, Mr. McGovern, Mr. Larson of Connecticut, Mr. Crow, Ms. Matsui, Ms. Kelly of Illinois, Ms. Barragán, Ms. Schakowsky, Mr. Veasey, and Ms. Bass) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on the Judiciary, Ways and Means, the Budget, and Education and Labor, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To address the opioid epidemic, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Respond to the Needs
- 5 in the Opioid War Act" or the "Respond NOW Act".

1 SEC. 2. TABLE OF CONTENTS.

2 The table of contents of this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. Table of contents.

TITLE I—OPIOID EPIDEMIC RESPONSE FUND

- Sec. 101. Opioid Epidemic Response Fund.
- Sec. 102. Substance Abuse and Mental Health Services Administration.
- Sec. 103. Centers for Disease Control and Prevention.
- Sec. 104. Food and Drug Administration.
- Sec. 105. National Institutes of Health.
- Sec. 106. Health Resources and Services Administration.
- Sec. 107. Administration for Children and Families.

TITLE II—ADDITIONAL INVESTMENTS IN EXISTING PROGRAMS TO RESPOND TO THE OPIOID EPIDEMIC

- Sec. 201. Increase in funding for regional partnership grants.
- Sec. 202. Account for the State and Tribal Response to the Opioid Abuse Crisis.

TITLE III—EXPANDING ACCESS TO TREATMENT SERVICES

- Sec. 301. Eliminating time limitation for nurse practitioners, clinical nurse specialists, certified registered nurse anesthetists, certified nurse midwives, and physician assistants To be qualifying practitioners.
- Sec. 302. Coverage of methadone under Medicare part B.

3 TITLE I—OPIOID EPIDEMIC

4 RESPONSE FUND

5 SEC. 101. OPIOID EPIDEMIC RESPONSE FUND.

- 6 (a) In General.—The Secretary of Health and
- 7 Human Services (referred to in this section as the "Sec-
- 8 retary") shall use any funds appropriated pursuant to the
- 9 authorization of appropriations under subsection (c) to
- 10 carry out the programs and activities described in sub-
- 11 section (d) to address the opioid and substance use epi-
- 12 demic. Such funds shall be in addition to any funds which

1 are otherwise available to carry out such programs and 2 activities.

(b) Opioid Epidemic Response Fund.—

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- (1) ESTABLISHMENT OF ACCOUNT.—There is established in the Treasury an account, to be known as the Opioid Epidemic Response Fund (referred to in this section as the "Fund"), for purposes of funding the programs and activities described in subsection (d).
- (2) Transfer.—For each of fiscal years 2020 through 2024, \$5,000,000,000 shall be transferred to the Fund from the general fund of the Treasury.
- (3) AMOUNTS DEPOSITED.—Any amounts transferred under paragraph (2) shall remain unavailable in the Fund until such amounts are appropriated pursuant to subsection (c).

17 (c) Appropriations.—

(1) AUTHORIZATION OF APPROPRIATIONS.—For the period of fiscal years 2020 through 2024, there is authorized to be appropriated from the Fund to the Department of Health and Human Services, for the purpose of carrying out the programs and activities described in subsection (d), an amount not to exceed the total amount transferred to the Fund

- 1 under subsection (b)(2), to remain available until expended.
- 3 (2) Offsetting future appropriations.— For any of fiscal years 2020 through 2024, for any 5 discretionary appropriation to the Department of 6 Health and Human Services (or any agency therein) 7 pursuant to the authorization of appropriations 8 under paragraph (1) for the purpose of carrying out 9 the programs and activities described in subsection 10 (d), the total amount of such appropriations for the 11 applicable fiscal year (not to exceed the total amount 12 remaining in the Account) shall be subtracted from 13 the estimate of discretionary budget authority and 14 the resulting outlays for any estimate under the 15 Congressional Budget and Impoundment Control 16 Act of 1974 or the Balanced Budget and Emergency 17 Deficit Control Act of 1985, and the amount trans-18 ferred to the Fund shall be reduced by the same 19 amount.
- 20 (d) Programs and Activities.—Of the total 21 amount authorized to be appropriated from the Fund to 22 the Department of Health and Human Services by sub-23 section (c)(1), such amount shall be allocated as follows:
- (1) SAMHSA.—For the Substance Abuse and
 Mental Health Services Administration to carry out

- programs and activities pursuant to section 102, \$3,650,000,000 for each of fiscal years 2020 through 2024.
- 4 (2) CDC.—For the Centers for Disease Control 5 and Prevention to carry out programs and activities 6 pursuant to section 103, \$500,000,000 for each of 7 fiscal years 2020 through 2024.
 - (3) FDA.—For the Food and Drug Administration to carry out programs and activities pursuant to section 104, \$65,000,000 for each of fiscal years 2020 through 2024.
 - (4) NIH.—For the National Institutes of Health to carry out programs and activities pursuant to section 105, \$500,000,000 for each of fiscal years 2020 through 2024.
 - (5) HRSA.—For the Health Resources and Services Administration to carry out programs and activities pursuant to section 106, \$235,000,000 for each of fiscal years 2020 through 2024.
 - (6) ACF.—For the Administration for Children and Families to carry out programs and activities pursuant to section 107, \$50,000,000 for each of fiscal years 2020 through 2024.
- 24 (e) Accountability and Oversight.—
- 25 (1) Work Plan.—

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1	(A) In General.—Not later than 180
2	days after the date of enactment of this Act,
3	the Secretary of Health and Human Services
4	shall submit to the Committee on Health, Edu-
5	cation, Labor, and Pensions and the Committee
6	on Appropriations of the Senate and the Com-
7	mittee on Energy and Commerce and the Com-
8	mittee on Appropriations of the House of Rep-
9	resentatives, a work plan including the proposed
10	allocation of funds appropriated pursuant to the
11	authorization of appropriations under subsec-
12	tion (c) for each of fiscal years 2020 through
13	2024 and the contents described in subpara-
14	graph (B).
15	(B) Contents.—The work plan submitted
16	under subparagraph (A) shall include—
17	(i) the amount of money to be obli-
18	gated or expended out of the Fund in each
19	fiscal year for each program and activity
20	described in subsection (d); and
21	(ii) a description and justification of
22	each such program and activity.
23	(2) Reports.—
24	(A) Annual reports.—Not later than
25	October 1 of each of fiscal years 2020 through

1	2024, the Secretary of Health and Human
2	Services shall submit to the Committee on
3	Health, Education, Labor, and Pensions and
4	the Committee on Appropriations of the Senate
5	and the Committee on Energy and Commerce
6	and the Committee on Appropriations of the
7	House of Representatives, a report including—
8	(i) the amount of money obligated or
9	expended out of the Fund in the prior fis-
10	cal year for each program and activity de-
11	scribed in subsection (d);
12	(ii) a description of all programs and
13	activities using funds provided pursuant to
14	the authorization of appropriations under
15	subsection (c); and
16	(iii) how the programs and activities
17	are responding to the opioid epidemic.
18	(B) Additional reports.—At the re-
19	quest of the Committee on Health, Education,
20	Labor, and Pensions or the Committee on Ap-
21	propriations of the Senate, or the Committee on
22	Energy and Commerce or the Committee on
23	Appropriations of the House of Representatives,
24	the Secretary of Health and Human Services

shall provide an update in the form of testi-

- 1 mony and any additional reports to the respec-
- 2 tive congressional committee regarding the allo-
- 3 cation of funding under this section or the de-
- 4 scription of the programs and activities under-
- 5 taken with such funding.
- 6 (f) LIMITATIONS.—Notwithstanding any transfer au-
- 7 thority authorized by this Act or any appropriations Act,
- 8 any funds made available pursuant to the authorization
- 9 of appropriations under subsection (c) may not be used
- 10 for any purpose other than the programs and activities
- 11 described in subsection (d) to address the opioid and sub-
- 12 stance use epidemic.
- 13 (g) Sunset.—This section shall expire at the end of
- 14 fiscal year 2029.
- 15 SEC. 102. SUBSTANCE ABUSE AND MENTAL HEALTH SERV-
- 16 ICES ADMINISTRATION.
- 17 The entirety of the funds made available pursuant to
- 18 section 101(d)(1) shall be for carrying out subsections (b)
- 19 and (c) of section 1003 of the 21st Century Cures Act
- 20 (42 U.S.C. 290ee–3 note).
- 21 SEC. 103. CENTERS FOR DISEASE CONTROL AND PREVEN-
- 22 **TION.**
- (a) Addressing Opioid Use Disorder.—The en-
- 24 tirety of the funds made available pursuant to section
- 25 101(d)(2) shall be for the Director of the Centers for Dis-

1	ease Control and Prevention, pursuant to applicable au-
2	thorities in the Public Health Service Act (42 U.S.C. 201
3	et seq.), to continue and expand programs of the Centers
4	for Disease Control and Prevention to address opioid use
5	disorder, including by—
6	(1) improving the timeliness and quality of data
7	on the opioid epidemic, including improvement of—
8	(A) data on fatal and nonfatal overdoses;
9	(B) syndromic surveillance;
10	(C) data on long-term sequelae (including
11	neonatal abstinence syndrome); and
12	(D) cause of death reporting related to
13	substance abuse or opioid overdose;
14	(2) expanding and strengthening evidence-based
15	prevention and education strategies;
16	(3) supporting responsible prescribing practices,
17	including through development and dissemination of
18	prescriber guidelines;
19	(4) improving access to and use of effective pre-
20	vention, treatment, and recovery support, including
21	through grants and the provision of technical assist-
22	ance to States and localities;
23	(5) strengthening partnerships with first re-
24	sponders, including to protect their safety;

- 1 (6) considering the needs of vulnerable popu-2 lations;
- (7) addressing infectious diseases linked to the
 opioid crisis;
- (8) strengthening prescription drug monitoring
 programs; and
- 7 (9) providing financial and technical assistance 8 to State and local health department efforts to treat 9 and prevent substance use disorder.
- 10 (b) LIMITATION.—Of the funds made available pur-11 suant to section 101(d)(2) for carrying out this section, 12 not more than 20 percent may be used for intramural pur-13 poses.

14 SEC. 104. FOOD AND DRUG ADMINISTRATION.

15 The entirety of the funds made available pursuant to section 101(d)(3) shall be for the Commissioner of Food 16 17 and Drugs, pursuant to applicable authorities in the Public Health Service Act (42 U.S.C. 201 et seq.) or the Fed-18 19 eral Food, Drug, and Cosmetic Act (21 U.S.C. 301 et 20 seq.) and other applicable law, to support widespread inno-21 vation in non-opioid and non-addictive medical products for pain treatment, access to opioid addiction treatments, 23 appropriate use of approved opioids, and efforts to reduce illicit importation of opioids. Such support may include the

following:

- (1) Facilitating the development of non-opioid
 and non-addictive pain treatments.
 - (2) Advancing guidance documents for sponsors of non-opioid pain products.
 - (3) Developing evidence to inform the potential for nonprescription overdose therapies.
 - (4) Examining expanded labeling indications for medication-assisted treatment.
 - (5) Conducting public education and outreach, including public workshops or public meetings, regarding the benefits of medication-assisted treatment, and approved non-opioid drug and device treatment options.
 - (6) Exploring the expansion and possible mandatory nature of prescriber education regarding pain management and appropriate opioid prescribing through authorities under section 505–1 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355–1).
 - (7) Examining options to limit the duration of opioid prescriptions for acute pain, including through packaging options.
 - (8) Increasing staff and infrastructure capacity to inspect and analyze packages at international mail facilities and pursue criminal investigations.

1 SEC. 105. NATIONAL INSTITUTES OF HEALTH.

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2	The entirety of the funds made available pursuant to
3	section 101(d)(4) shall be for the Director of the National
4	Institutes of Health, pursuant to applicable authorities in
5	the Public Health Service Act (42 U.S.C. 201 et seq.),
6	to carry out activities related to—
7	(1) accelerating research for addressing the
8	opioid epidemic, including developing non-opioid
9	medications and interventions, including non-addict-
10	ive medications, to manage pain, as well as to treat
11	and to prevent substance use disorders;
12	(2) conducting and supporting research on
13	which treatments (in terms of pain management as
14	well as treating and preventing substance use dis-
15	orders) are optimal for which patients; and
16	(3) conducting and supporting research on cre-
17	ating longer-lasting or faster-acting antidotes for
18	opioid overdose, particularly in response to the prev-
19	alence of fentanyl and carfentanyl overdoses.
20	SEC. 106. HEALTH RESOURCES AND SERVICES ADMINIS-
21	TRATION.
22	The entirety of the funds made available pursuant to
23	section $101(d)(5)$ shall be for the Administrator of the
24	Health Resources and Services Administration, pursuant
25	to applicable authorities in titles III, VII, and VIII of the

26 Public Health Service Act (42 U.S.C. 241 et seq.), to

1	carry out activities that increase the availability and ca-
2	pacity of the behavioral health workforce. Such activities
3	may include providing loan repayment assistance for sub-
4	stance abuse treatment providers.
5	SEC. 107. ADMINISTRATION FOR CHILDREN AND FAMILIES.
6	Of the funds made available pursuant to section
7	101(d)(6) for each of fiscal years 2020 through 2024—
8	(1) \$25,000,000 for each such fiscal year shall
9	be for the Secretary of Health and Human Services
10	to carry out title I of the Child Abuse Prevention
11	and Treatment Act (42 U.S.C. 5101 et seq.); and
12	(2) \$25,000,000 for each such fiscal year shall
13	be for the Secretary of Health and Human Services
14	to carry out title II of such Act (42 U.S.C. 5116 et
15	seq.).
16	TITLE II—ADDITIONAL INVEST-
17	MENTS IN EXISTING PRO-
18	GRAMS TO RESPOND TO THE
19	OPIOID EPIDEMIC
20	SEC. 201. INCREASE IN FUNDING FOR REGIONAL PARTNER
21	SHIP GRANTS.
22	Section 436 of the Social Security Act (42 U.S.C.
23	629f) is amended—
24	(1) in subsection (a), by striking
25	"\$345,000,000 for each of fiscal years 2017 through

1	2021" and inserting "\$385,000,000 for each of fis-
2	cal years 2018 through 2024"; and
3	(2) in subsection (b)—
4	(A) in paragraph (4)(A), by striking "2017
5	through 2021" and inserting "2018 through
6	2024"; and
7	(B) in paragraph (5), by striking
8	" $$20,000,000$ for each of fiscal years 2017
9	through 2021" and inserting "\$60,000,000 for
10	each of fiscal years 2018 through 2024".
11	SEC. 202. ACCOUNT FOR THE STATE AND TRIBAL RE-
12	SPONSE TO THE OPIOID ABUSE CRISIS.
13	Section 1003(h) of the 21st Century Cures Act (42
14	U.S.C. 290ee–3 note) is amended by striking
15	"\$500,000,000 for each of fiscal years 2019 through
16	2021" and inserting "\$500,000,000 for fiscal years 2019
17	and \$3,750,000,000 for each of fiscal years 2020 through
18	2023"

1 TITLE III—EXPANDING ACCESS 2 TO TREATMENT SERVICES

3	SEC. 301. ELIMINATING TIME LIMITATION FOR NURSE
4	PRACTITIONERS, CLINICAL NURSE SPECIAL-
5	ISTS, CERTIFIED REGISTERED NURSE ANES-
6	THETISTS, CERTIFIED NURSE MIDWIVES, AND
7	PHYSICIAN ASSISTANTS TO BE QUALIFYING
8	PRACTITIONERS.
9	Section $303(g)(2)(G)(iii)(III)$ of the Controlled Sub-
10	stances Act (21 U.S.C. 823(g)(2)(G)(iii)(III)) is amended
11	by striking "for the period beginning on October 1, 2018,
12	and ending on October 1, 2023,".
13	SEC. 302. COVERAGE OF METHADONE UNDER MEDICARE
14	PART B.
15	(a) Coverage.—Section 1861(s)(2) of the Social Se-
16	curity Act (42 U.S.C. 1395x(s)(2)) is amended—
17	(1) by striking "and" at the end of subpara-
18	graph (GG);
19	(2) by adding "and" at the end of subpara-
20	graph (HH); and
21	(3) by inserting after subparagraph (HH) the
22	following new subparagraph:
23	"(II) methadone, if furnished or dispensed
24	(including by prescription) in an oral form on
25	or after January 1, 2019, to an individual for

1 the purpose of maintenance or detoxification 2 treatment by a physician or other practitioner 3 who has in effect a registration or waiver under 4 section 303(g) of such Act (21 U.S.C. 823(g)) 5 to dispense methadone for such purpose;". 6 (b) Payment.— 7 (1) In connection with physician and sup-8 PLIER SERVICE.—Section 1842(o)(1) of the Social 9 Security Act (42 U.S.C. 1395u(o)(1)) is amended by 10 adding at the end the following new subparagraph: 11 "(H) In the case of methadone (as de-12 scribed in section 1861(s)(2)(II), the amount 13 provided under section 1847A for such drug.". 14 (2)COVERED OPD SERVICE.—Section 15 1833(t)(1)(B)(iii) of the Social Security Act (42) 16 U.S.C. 1395l(t)(1)(B)(iii)) is amended by inserting 17 "and methodone described in paragraph (2)(II) of 18 such section" after "section 1861(s)". 19 (c) BUDGET NEUTRALITY.—The Secretary of Health 20 and Human Services shall implement the amendments 21 made by this section in a manner such that— 22 (1) estimated expenditures under the physician 23 fee schedule under section 1848 of the Social Secu-24 rity Act (42 U.S.C. 1395w-4) with application of 25 such amendments are equal to estimated expenditures under such schedule without application ofsuch amendments; and

(2) estimated expenditures under the prospective payment system under section 1833(t) of the Social Security Act (42 U.S.C. 1395l(t)) with application of such amendments made by this section are equal to estimated expenditures under such system without application of such amendments.

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