

118TH CONGRESS  
1ST SESSION

# H. R. 1716

To amend title 49, United States Code, to require certain air carriers to provide reports with respect to maintenance, preventive maintenance, or alterations, and for other purposes.

---

## IN THE HOUSE OF REPRESENTATIVES

MARCH 22, 2023

Mr. MOLINARO (for himself, Ms. BROWNLEY, Mr. FITZPATRICK, Mr. GARAMENDI, Ms. MALLIOTAKIS, Mr. BACON, Mr. JOYCE of Ohio, Mrs. CHAVEZ-DEREMER, Ms. NORTON, Mr. GARBARINO, Mr. DONALDS, Ms. LEE of California, Ms. TITUS, Ms. WILSON of Florida, Mr. GARCÍA of Illinois, Mr. PAYNE, Mrs. CHERFILUS-McCORMICK, Mr. SMITH of New Jersey, Mr. VAN DREW, Mr. D'ESPOSITO, Ms. BARRAGÁN, Ms. JACKSON LEE, Ms. PORTER, Mr. CARL, Mr. MOORE of Alabama, and Ms. CRAIG) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

---

## A BILL

To amend title 49, United States Code, to require certain air carriers to provide reports with respect to maintenance, preventive maintenance, or alterations, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Global Aircraft Main-  
5 tenance Safety Improvement Act”.

1 **SEC. 2. SENSE OF CONGRESS.**

2 It is the sense of Congress that—

3 (1) the safety of the global aviation system re-  
4 quires the highest standards for aircraft mainte-  
5 nance, repair, and overhaul work;

6 (2) the safety of aircraft operated by United  
7 States air carriers should not be dependent on the  
8 location where maintenance, repair, and overhaul  
9 work is performed; and

10 (3) the Federal Aviation Administration must  
11 fully enforce, in a manner consistent with United  
12 States obligations under international agreements,  
13 Federal Aviation Administration standards for main-  
14 tenance, repair, and overhaul work at every facility,  
15 whether in the United States or abroad, where such  
16 work is performed on aircraft operated by United  
17 States air carriers.

18 **SEC. 3. FAA OVERSIGHT OF REPAIR STATIONS LOCATED**  
19 **OUTSIDE THE UNITED STATES.**

20 (a) IN GENERAL.—Section 44733 of title 49, United  
21 States Code, is amended—

22 (1) in the heading by striking “**Inspection**”  
23 and inserting “**Oversight**”;

24 (2) in subsection (e)—

25 (A) by inserting “, without prior notice to  
26 such repair stations,” after “annually”;

1 (B) by inserting “and the applicable laws  
2 of the country in which a repair station is lo-  
3 cated” after “international agreements”; and

4 (C) by striking the last sentence and in-  
5 serting “The Administrator may carry out an-  
6 nounced or unannounced inspections in addition  
7 to the annual unannounced inspection required  
8 under this subsection based on identified risks  
9 and in a manner consistent with United States  
10 obligations under international agreements and  
11 with the applicable laws of the country in which  
12 a repair station is located.”;

13 (3) by redesignating subsection (g) as sub-  
14 section (j); and

15 (4) by inserting after subsection (f) the fol-  
16 lowing:

17 “(g) DATA ANALYSIS.—

18 “(1) IN GENERAL.—An air carrier conducting  
19 operations under part 121 of title 14, Code of Fed-  
20 eral Regulations, shall, if applicable, provide to the  
21 appropriate office of the Administration, not less  
22 than once every year, a report containing the infor-  
23 mation described in paragraph (2) with respect to  
24 heavy maintenance work on aircraft (including on-

1 wing aircraft engines) performed in the preceding  
2 year.

3 “(2) INFORMATION REQUIRED.—A report under  
4 paragraph (1) shall contain the following informa-  
5 tion:

6 “(A) The location where any heavy mainte-  
7 nance work on aircraft (including on-wing air-  
8 craft engines) was performed outside the  
9 United States.

10 “(B) A description of the work performed  
11 at each such location.

12 “(C) The date of completion of the work  
13 performed at each such location.

14 “(D) A list of all failures, malfunctions, or  
15 defects affecting the safe operation of such air-  
16 craft identified by the air carrier within 30 days  
17 after the date on which an aircraft is returned  
18 to service, organized by reference to aircraft  
19 registration number, that—

20 “(i) requires corrective action after  
21 the aircraft is approved for return to serv-  
22 ice; and

23 “(ii) results from the work performed  
24 on such aircraft.

1           “(E) The certificate number of the person  
2           approving such aircraft or on-wing aircraft en-  
3           gine, for return to service following completion  
4           of the work performed at each such location.

5           “(3) ANALYSIS.—The Administrator of the  
6           Federal Aviation Administration shall—

7           “(A) analyze information made available  
8           under paragraph (1) of this subsection and sec-  
9           tions 121.703, 121.705, 121.707, and 145.221  
10          of title 14, Code of Federal Regulations, or any  
11          successor provisions, to detect safety issues as-  
12          sociated with heavy maintenance work on air-  
13          craft (including on-wing aircraft engines) per-  
14          formed outside the United States; and

15          “(B) require appropriate actions in re-  
16          sponse.

17          “(4) CONFIDENTIALITY.—Information made  
18          available under paragraph (1) shall be subject to the  
19          same protections given to voluntarily-provided safety  
20          or security related information under section 40123.

21          “(h) APPLICATIONS AND PROHIBITION.—

22          “(1) IN GENERAL.—The Administrator may not  
23          approve any new application under part 145 of title  
24          14, Code of Federal Regulations, from a person lo-  
25          cated or headquartered in a country that the Admin-

1       istrator, through the International Aviation Safety  
2       Assessment program, has classified as Category 2.

3           “(2) EXCEPTION.—Paragraph (1) shall not  
4       apply to an application for the renewal of a certifi-  
5       cate issued under part 145 of title 14, Code of Fed-  
6       eral Regulations.

7           “(3) MAINTENANCE IMPLEMENTATION PROCE-  
8       DURES AGREEMENT.—The Administrator may elect  
9       not to enter into a new maintenance implementation  
10      procedures agreement with a country classified as  
11      Category 2, for as long as that country remains clas-  
12      sified as Category 2.

13          “(4) PROHIBITION ON CONTINUED HEAVY  
14      MAINTENANCE WORK.—No air carrier conducting  
15      operations under part 121 of title 14, Code of Fed-  
16      eral Regulations, may enter into a new contract for  
17      heavy maintenance work with a person located or  
18      headquartered in a country that the Administrator,  
19      through the International Aviation Safety Assess-  
20      ment program, has classified as Category 2, for as  
21      long as such country remains classified as Category  
22      2.

23          “(i) MINIMUM QUALIFICATIONS FOR MECHANICS  
24      AND OTHERS WORKING ON U.S. REGISTERED AIR-  
25      CRAFT.—

1           “(1) IN GENERAL.—Not later than 1 year after  
2 the date of enactment of this subsection, the Admin-  
3 istrator shall require that, at each covered repair  
4 station—

5           “(A) all supervisory personnel are appro-  
6 priately certificated as a mechanic or repairman  
7 under part 65 of title 14, Code of Federal Reg-  
8 ulations, or under an equivalent certification or  
9 licensing regime, as determined by the Adminis-  
10 trator; and

11           “(B) all personnel authorized to approve  
12 an article for return to service are appropriately  
13 certificated as a mechanic or repairman under  
14 part 65 of such title, or under an equivalent  
15 certification or licensing regime, as determined  
16 by the Administrator.

17           “(2) AVAILABLE FOR CONSULTATION.—Not  
18 later than 1 year after the date of enactment of this  
19 subsection, the Administrator shall require any indi-  
20 vidual who is responsible for approving an article for  
21 return to service or who is directly in charge of air-  
22 craft (including on-wing aircraft engine) mainte-  
23 nance performed on aircraft operated under part  
24 121 of title 14, Code of Federal Regulations, be

1 available for consultation while work is being per-  
2 formed at a covered repair station.”.

3 (b) DEFINITION OF COVERED REPAIR STATION.—

4 (1) IN GENERAL.—Section 44733(j) of title 49,  
5 United States Code (as redesignated by this sec-  
6 tion), is amended—

7 (A) by redesignating paragraphs (1)  
8 through (3) as paragraphs (2) through (4), re-  
9 spectively; and

10 (B) by inserting before paragraph (2), as  
11 so redesignated, the following:

12 “(1) COVERED REPAIR STATION.—The term  
13 ‘covered repair station’ means a facility that—

14 “(A) is located outside the United States;

15 “(B) is certificated under part 145 of title  
16 14, Code of Federal Regulations; and

17 “(C) performs heavy maintenance work on  
18 aircraft (including on-wing aircraft engines) op-  
19 erated under part 121 of title 14, Code of Fed-  
20 eral Regulations.”.

21 (2) TECHNICAL AMENDMENT.—Section  
22 44733(a)(3) of title 49, United States Code, is  
23 amended by striking “covered part 145 repair sta-  
24 tions” and inserting “part 145 repair stations”.



1 (c) CONFORMING AMENDMENTS.—The analysis for  
2 chapter 447 of title 49, United States Code, is amended  
3 by striking the item relating to section 44733 and insert-  
4 ing the following:

“44733. Oversight of repair stations located outside the United States.”.

5 **SEC. 4. INTERNATIONAL STANDARDS FOR SAFETY OVER-**  
6 **SIGHT OF FOREIGN REPAIR STATIONS.**

7 (a) FOREIGN REPAIR STATION WORKING GROUP.—  
8 Not later than 60 days after the date of enactment of this  
9 Act, the Administrator shall convene a foreign repair sta-  
10 tion working group with other civil aviation authorities  
11 (hereinafter referred to as “repair station working  
12 group”) to conduct a review of the certification and over-  
13 sight of foreign repair stations and to identify any future  
14 enhancements that might be appropriate to strengthen  
15 oversight of such repair stations.

16 (b) COMPOSITION OF THE REPAIR STATION WORK-  
17 ING GROUP.—The repair station working group shall con-  
18 sist of—

19 (1) technical representatives from the FAA; and

20 (2) such other civil aviation authorities or inter-  
21 national intergovernmental aviation safety organiza-  
22 tions as the Administrator shall invite that are will-  
23 ing to participate, including—

24 (A) civil aviation authorities responsible for  
25 certificating foreign repair stations; and

1 (B) civil aviation authorities of countries in  
2 which foreign repair stations are located.

3 (c) CONSULTATION.—In conducting the review under  
4 this section, the repair station working group shall, as ap-  
5 propriate, consult with relevant experts and stakeholders.

6 (d) RECOMMENDATIONS.—The repair station work-  
7 ing group shall make recommendations with respect to any  
8 future enhancements that might be appropriate to—

9 (1) strengthen oversight of foreign repair sta-  
10 tions; and

11 (2) better leverage the resources of other civil  
12 aviation authorities to conduct such oversight.

13 (e) REPORTS.—

14 (1) REPAIR STATION WORKING GROUP RE-  
15 PORT.—Not later than 1 year after the date of the  
16 first meeting of the repair station working group,  
17 the repair station working group shall submit to the  
18 Administrator a report containing the findings of the  
19 review and each recommendation made under sub-  
20 section (d).

21 (2) FAA REPORTS.—

22 (A) TRANSMISSION OF REPAIR STATION  
23 WORKING GROUP REPORT.—The Administrator  
24 shall submit to the Committee on Transpor-  
25 tation and Infrastructure of the House of Rep-

1           representatives, and the Committee on Commerce,  
2           Science, and Transportation of the Senate the  
3           report required under paragraph (1) as soon as  
4           is practicable after the receipt of such report.

5           (B) FAA REPORT TO CONGRESS.—Not  
6           later than 45 days after receipt of the Report  
7           under paragraph (1), the Administrator shall  
8           submit to the Committee on Transportation and  
9           Infrastructure of the House of Representatives,  
10          and the Committee on Commerce, Science, and  
11          Transportation of the Senate a report con-  
12          taining—

13                   (i) a statement of whether the Admin-  
14                   istrator concurs or does not concur with  
15                   each recommendation contained in the re-  
16                   port required under paragraph (1);

17                   (ii) for any recommendation with  
18                   which the Administrator does not concur, a  
19                   detailed explanation as to why the Admin-  
20                   istrator does not concur;

21                   (iii) a plan to implement each rec-  
22                   ommendation related to FAA oversight of  
23                   foreign repair stations contained in such  
24                   report with which the Administrator con-  
25                   curs; and

1 (iv) a plan to work with the inter-  
2 national community to implement the rec-  
3 ommendations applicable to both the FAA  
4 as well as other civil aviation authorities.

5 (f) TERMINATION.—The repair station working  
6 group shall terminate on the earlier of the date of submis-  
7 sion of the report under subsection (e)(1) or on the date  
8 that is 2 years after the repair station working group is  
9 commissioned under subsection (a).

10 (g) DEFINITION OF FOREIGN REPAIR STATION.—In  
11 this section, the term “foreign repair station” means a re-  
12 pair station that performs heavy maintenance work on an  
13 aircraft (including on-wing engines) and that is located  
14 outside of the territory of the country of the civil aviation  
15 authority which certificated the repair station, including  
16 repair stations certified under part 145 of title 14, Code  
17 of Federal Regulations, which are located outside the  
18 United States and the territories of the United States.

19 **SEC. 5. ALCOHOL AND DRUG TESTING AND BACKGROUND**  
20 **CHECKS.**

21 (a) IN GENERAL.—Beginning on the date that is 24  
22 months after the date of enactment of this Act, the Ad-  
23 ministrator may not approve or authorize international  
24 travel for any employee of the Federal Aviation Adminis-  
25 tration until a final rule carrying out the requirements of

1 subsection (b) of section 2112 of the FAA Extension,  
2 Safety, and Security Act of 2016 (49 U.S.C. 44733 note)  
3 has been published in the Federal Register.

4 (b) RULEMAKING ON ASSESSMENT REQUIREMENT.—  
5 With respect to any employee not covered under the re-  
6 quirements of section 1554.101 of title 49, Code of Fed-  
7 eral Regulations, the Administrator shall initiate a rule-  
8 making that requires a covered repair station to confirm  
9 that any such employee has successfully completed an as-  
10 sessment commensurate with a security threat assessment  
11 described in subpart C of part 1540 of such title.

12 (c) EXCEPTIONS.—The prohibition in subsection (a)  
13 shall not apply to international travel that is determined  
14 by the Administrator on an individual by individual basis  
15 to be—

16 (1) exclusively for the purpose of conducting a  
17 safety inspection;

18 (2) directly related to aviation safety standards,  
19 certification, and oversight; or

20 (3) vital to the national interests of the United  
21 States.

22 (d) NON-DELEGATION AND REPORTING.—For any  
23 determination to make an exception based on the criteria  
24 in paragraph (2) or (3) of subsection (c), the Adminis-  
25 trator—

1 (1) may not delegate the authority to make  
2 such a determination to any other individual; and

3 (2) shall report to the Committee on Transpor-  
4 tation and Infrastructure of the House of Represent-  
5 atives and the Committee on Commerce, Science,  
6 and Transportation of the Senate not later than 3  
7 days after making each determination under sub-  
8 section (c)—

9 (A) the name of the individual approved or  
10 authorized to travel internationally;

11 (B) the location to which the individual is  
12 traveling;

13 (C) a detailed explanation of why the Ad-  
14 ministrator has determined the travel is—

15 (i) directly related to aviation safety  
16 standards, certification, and oversight; or

17 (ii) vital to the national interests of  
18 the United States; and

19 (D) a detailed description of the status of  
20 the rulemakings described in subsection (a).

21 **SEC. 6. DEFINITIONS.**

22 In this Act:

23 (1) **ADMINISTRATOR.**—The term “Adminis-  
24 trator” means the Administrator of the FAA.

1           (2) COVERED REPAIR STATION.—The term  
2 “covered repair station” means a facility that—

3           (A) is located outside the United States;

4           (B) is certificated under part 145 of title  
5 14, Code of Federal Regulations; and

6           (C) performs heavy maintenance work on  
7 aircraft (including on-wing aircraft engines),  
8 operated under part 121 of title 14, Code of  
9 Federal Regulations.

10          (3) FAA.—The term “FAA” means the Fed-  
11 eral Aviation Administration.

○