

# Union Calendar No. 864

115TH CONGRESS 2D SESSION

# H.R. 3400

[Report No. 115-1063, Part I]

To promote innovative approaches to outdoor recreation on Federal land and to open up opportunities for collaboration with non-Federal partners, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

July 26, 2017

Mr. BISHOP of Utah introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committees on Agriculture, Transportation and Infrastructure, Energy and Commerce, and Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

#### **DECEMBER 3, 2018**

Reported from the Committee on Natural Resources with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

#### **DECEMBER 3, 2018**

Committees on Agriculture and Armed Services discharged

#### **DECEMBER 3, 2018**

Referral to the Committees on Transportation and Infrastructure and Energy and Commerce extended for a period ending not later than December 28, 2018

#### **DECEMBER 28, 2018**

Additional sponsors: Mr. Polis, Mr. Simpson, Mr. Beyer, Mrs. Love, Mr. Ross, Ms. Velázquez, Mrs. Walorski, Mr. Curtis, Mr. Coffman, Mrs. Brooks of Indiana, Mr. King of Iowa, Ms. Sinema, and Ms. Norton

### DECEMBER 28, 2018

Committees on Transportation and Infrastructure and Energy and Commerce discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on July 26, 2017]

# A BILL

To promote innovative approaches to outdoor recreation on Federal land and to open up opportunities for collaboration with non-Federal partners, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Recreation Not Red Tape Act".
- 6 (b) Table of Contents of this
- 7 Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Definitions.
  - Sec. 3. Sense of Congress regarding outdoor recreation.

#### TITLE I—MODERNIZING RECREATION PERMITTING

- Sec. 101. Definition.
- Sec. 102. Special recreation permit and fee.
- Sec. 103. Permit across multiple jurisdictions.
- Sec. 104. Guidelines and permit fee calculation.
- Sec. 105. Use of permit fees for permit administration.
- Sec. 106. Adjustment to permit use reviews.
- Sec. 107. Authorization of temporary permits for new uses for the Forest Service and BLM.
- Sec. 108. Indemnification requirements.
- Sec. 109. Streamlining of permitting process.
- Sec. 110. Cost recovery reform.
- Sec. 111. Extension of forest service recreation priority use permits.
- Sec. 112. Availability of Federal and State recreation passes.
- Sec. 113. Online purchases of National Parks and Federal recreational lands pass.

#### TITLE II—ACCESSING THE OUTDOORS

Sec. 201. Access for servicemembers and veterans.

#### TITLE III—MAKING RECREATION A PRIORITY

- Sec. 301. Extension of seasonal recreation opportunities.
- Sec. 302. Recreation performance metrics.
- Sec. 303. Recreation mission.
- Sec. 304. National recreation area system.

#### TITLE IV—MAINTENANCE OF PUBLIC LAND

#### Subtitle A—Volunteers

Sec. 401. Private-sector volunteer enhancement program.

#### Subtitle B—Priority Trail Maintenance

Sec. 411. Interagency trail management.

#### TITLE V-21ST CENTURY CONSERVATION SERVICE CORPS

- Sec. 501. Short title.
- Sec. 502. Purposes.
- Sec. 503. Definitions.
- Sec. 504. 21st Century Conservation Service Corps.
- Sec. 505. 21st Century Conservation Service Corps conservation centers and program support.
- Sec. 506. Resource assistants.
- Sec. 507. Eligibility for noncompetitive hiring status.
- Sec. 508. National service educational awards.
- Sec. 509. Nondisplacement.
- Sec. 510. Funding.
- Sec. 511. Indian Youth 21st Century Conservation Service Corps; Rule of construction.
- Sec. 512. Direct hire authority.
- Sec. 513. National and community service programs.
- Sec. 514. Youth conservation corps.

#### TITLE VI—EVERY KID OUTDOORS

- Sec. 601. Short title.
- Sec. 602. Definitions.
- Sec. 603. Every kid outdoors program.

#### 1 SEC. 2. DEFINITIONS.

- 2 In this Act:
- 3 (1) Federal Land Management agency.—The
- 4 term "Federal land management agency" has the
- 5 meaning given the term in section 802 of the Federal
- 6 Lands Recreation Enhancement Act (16 U.S.C.
- 7 6801).
- 8 (2) Federal recreational lands and
- 9 Water.—The term "Federal recreational lands and
- 10 water" has the meaning given the term "Federal rec-
- 11 reational lands and waters" in section 802 of the
- 12 Federal Lands Recreation Enhancement Act (16
- 13 *U.S.C.* 6801).

1	(3) Secretaries.—Except as otherwise pro-
2	vided in this Act, the term "Secretaries" means—
3	(A) the Secretary of the Interior; and
4	(B) the Secretary of Agriculture
5	SEC. 3. SENSE OF CONGRESS REGARDING OUTDOOR
6	RECREATION.
7	It is the sense of Congress that—
8	(1) outdoor recreation and the outdoor industry
9	that outdoor recreation supports are vital to the
10	United States;
11	(2) access to outdoor recreation on land and
12	waters of the United States is important to the health
13	and wellness of all people of the United States, espe-
14	cially young people;
15	(3) in addition to the overall economic benefit of
16	outdoor recreation, the economic benefits of outdoor
17	recreation on Federal lands create significant eco-
18	nomic and employment benefits to rural economies;
19	(4) Congress supports the creation of outdoor
20	recreation sector leadership positions within the eco-
21	nomic development offices of States or in the office of
22	the Governor, as well as coordination with recreation
23	and tourism organizations within the State to guide
24	the growth of this sector, as evidenced by recent exam-
25	ples in the States of Colorado, Utah, and Washington:

1	(5) State and local recreation and tourism offices
2	play a pivotal role in—
3	(A) coordinating State outdoor recreation
4	policies, management, and promotion among
5	Federal, State, and local agencies and entities;
6	(B) disseminating information, increasing
7	awareness, and growing demand for outdoor
8	recreation experiences among visitors across the
9	United States and throughout the world;
10	(C) improving funding for, access to, and
11	participation in outdoor recreation; and
12	(D) promoting economic development in the
13	State by coordinating with stakeholders, improv-
14	ing recreational opportunities, and recruiting
15	$out door\ recreation\ businesses;$
16	(6) Congress supports the coordination and col-
17	laboration of the Federal and State land and water
18	management agencies in the delivery of visitor serv-
19	ices and management of outdoor recreation for the
20	United States; and
21	(7) Congress recognizes—
22	(A) the growing role that recreation has on
23	public land and water;
24	(B) the need to provide adequate staffing
25	within Federal land management agencies to fa-

1	cilitate sustainable and accessible outdoor recre-
2	ation opportunities; and
3	(C) the important role that volunteers and
4	volunteer partnerships play in maintaining pub-
5	lic land.
6	TITLE I—MODERNIZING
7	RECREATION PERMITTING
8	SEC. 101. DEFINITION.
9	In this title the term "Secretary" means—
10	(1) the Secretary of the Interior, with respect to
11	a Federal land management agency (other than the
12	Forest Service); and
13	(2) the Secretary of Agriculture, with respect to
14	the Forest Service.
15	SEC. 102. SPECIAL RECREATION PERMIT AND FEE.
16	Subsection (h) of section 803 of the Federal Lands
17	Recreation Enhancement Act (16 U.S.C. 6802) is amended
18	to read as follows:
19	"(h) Special Recreation Permit and Fee.—
20	"(1) In general.—The Secretary may—
21	"(A) issue a special recreation permit for
22	Federal recreational lands and waters; and
23	"(B) charge a special recreation permit fee
24	in connection with the issuance of the permit.

1	"(2) Special recreation permits.—The Sec-
2	retary may issue special recreation permits in the fol-
3	lowing circumstances:
4	"(A) For specialized individual and group
5	use of Federal facilities and Federal recreational
6	lands and waters, such as, but not limited to, use
7	of special areas or areas where use is allocated,
8	motorized recreational vehicle use, and group ac-
9	tivities or events.
10	"(B) To recreation service providers who
11	conduct outfitting, guiding, and other recreation
12	services on Federal recreational lands and waters
13	managed by the Forest Service, Bureau of Land
14	Management, Bureau of Reclamation, or the
15	United States Fish and Wildlife Service.
16	"(C) To recreation service providers who
17	conduct recreation or competitive events, which
18	may involve incidental sales on Federal rec-
19	reational lands and waters managed by the For-
20	est Service, Bureau of Land Management, Bu-
21	reau of Reclamation, or the United States Fish
22	and Wildlife Service.
23	"(3) Reduction in Federal costs.—
24	"(A) In general.—To reduce Federal costs
25	in administering this subsection, if the Secretary

1	determines that the activity to be authorized by
2	a special recreation permit under paragraph (2)
3	is the same as or similar to an activity analyzed
4	in a previous environmental impact statement or
5	environmental assessment, then, to the extent en-
6	vironmental analysis is necessary, the Secretary
7	shall adopt or incorporate material from the pre-
8	vious analysis to the maximum extent allowable
9	under the National Environmental Policy Act of
10	1969 (42 U.S.C. 4321 et seq.).
11	"(B) Definition.—For the purposes of this
12	paragraph, the term 'similar' means—
13	"(i) substantially similar in type, na-
14	ture, and scope; and
15	"(ii) will not result in significant new
16	impacts.
17	"(4) Relation to fees for use of highways
18	OR ROADS.—An entity that pays a special recreation
19	permit fee shall not be subject to a road cost-sharing
20	fee or a fee for the use of highways or roads that are
21	open to private, noncommercial use within the bound-
22	aries of any Federal recreational lands or waters, as
23	authorized under section 6 of Public Law 88-657 (16
24	U.S.C. 537).".

# 1 SEC. 103. PERMIT ACROSS MULTIPLE JURISDICTIONS.

2	(a) In General.—In the case of an activity requiring
3	permits pursuant to subsection (h) of section 803 of the Fed-
4	eral Lands Recreation Enhancement Act (16 U.S.C. 6802)
5	for use of lands managed by both the Forest Service and
6	the Bureau of Land Management—
7	(1) the Secretaries may issue a joint permit
8	based upon a single application to both agencies when
9	issuance of a joint permit based upon a single appli-
10	cation will lower processing and other administration
11	costs for the permittee, provided that the permit ap-
12	plicant shall have the option to apply for separate
13	permits rather than a joint permit; and
14	(2) the permit application required under para-
15	graph (1) shall be—
16	(A) the application required by the lead
17	agency; and
18	(B) submitted to the lead agency.
19	(b) Requirements of the Lead Agency.—The lead
20	agency for a permit under subsection (a) shall—
21	(1) coordinate with the associated agencies, con-
22	sistent with the authority of the Secretaries under sec-
23	tion 330 of the Department of the Interior and Re-
24	lated Agencies Appropriations Act, 2001 (43 U.S.C.
25	1703), to develop and issue the single, joint permit
26	that covers the entirety of the trip;

1	(2) in processing the joint permit application,
2	incorporate the findings, interests, and needs of the
3	associated agencies, provided that such coordination
4	shall not be subject to cost recovery; and
5	(3) complete the permitting process within a rea-
6	sonable time after receiving the permit application.
7	(c) Effect on Regulations.—Nothing in this sec-
8	tion shall alter, expand, or limit the applicability of any
9	Federal law (including regulations) to lands administered
10	by the relevant Secretaries.
11	(d) Definitions.—In this section:
12	(1) Associated agency.—The term "associated
13	agency" means an agency that manages the land on
14	which the trip of the special recreation permit appli-
15	cant will enter after leaving the land managed by the
16	lead agency.
17	(2) Lead agency.—The term "lead agency"
18	means the agency that manages the land on which the
19	trip of the special recreation permit applicant will
20	begin.
21	SEC. 104. GUIDELINES AND PERMIT FEE CALCULATION.
22	(a) Guidelines and Exclusion of Certain Reve-
23	NUES.—The Secretary shall—
24	(1) publish guidelines in the Federal Register for
25	establishina recreation permit fees: and

1 (2) provide appropriate deductions from gross 2 revenues used as the basis for the fees established 3 under paragraph (1) for— 4 (A) revenue from goods, services, and activities provided by a recreation service provider 5 6 outside Federal recreational lands and waters. 7 such as costs for transportation, lodging, and 8 other services before or after a trip; and 9 (B) fees to be paid by permit holder under 10 applicable law to provide services on other Fed-11 eral lands, if separate permits are issued to that 12 permit holder for a single event or trip. 13 (b) FEE CONDITIONS.—The fee charged by the Secretary for a permit issued under section 803(h) of the Fed-14 15 eral Lands Recreation Enhancement Act (16 U.S.C. 6802(h)) shall not exceed 3 percent of the recreational serv-16 ice provider's annual gross revenue for activities authorized by the permit on Federal lands, plus applicable revenue additions, minus applicable revenue exclusions or a similar 19 flat per person fee. 21 (c) Disclosure of Fees.—A holder of a special recreation permit may inform its customers of the various fees charged by the Secretary under section 803(h) of the Federal Lands Recreation Enhancement Act (16 U.S.C. 6802(h)). 25

I	SEC. 105. USE OF PERMIT FEES FOR PERMIT ADMINISTRA-
2	TION.
3	(a) Deposits.—Subject to subsection (b), revenues
4	from special recreation permits issued to recreation service
5	providers under subparagraphs (B) and (C) of section
6	803(h)(2) of the Federal Lands Recreation Enhancement
7	Act (16 U.S.C. 6802(h)(2)) shall be held in special accounts
8	established for each specific unit or area for which such rev-
9	enues are collected, and shall remain available for expendi-
10	ture, without further appropriation, until expended.
11	(b) Use of Permit Fees.—Revenues from special
12	recreation permits issued to recreation service providers
13	under subparagraphs (B) and (C) of section 803(h)(2) of
14	the Federal Lands Recreation Enhancement Act (16 U.S.C.
15	6802(h)(2)) shall be used only—
16	(1) to partially offset the Secretary's direct cost
17	of administering the permits;
18	(2) to improve and streamline the permitting
19	process; and
20	(3) for related recreation infrastructure and
21	other recreation purposes specifically to support recre-
22	ation activities at the specific site or unit where use
23	is authorized under the permit, after obtaining input
24	from any related permittees; provided, however, that
25	the Federal Advisory Committee Act (5 U.S.C. App.
26	1 et sea.) shall not apply to any advisory committee

- 1 or other group established to carry out this para-
- 2 graph.
- 3 (c) Limitation on Use of Fees.—The Secretary
- 4 may not use any permit fees for biological monitoring on
- 5 Federal recreational lands and waters under the Endan-
- 6 gered Species Act of 1973 (16 U.S.C. 1531 et seq.) for listed
- 7 or candidate species.

#### 8 SEC. 106. ADJUSTMENT TO PERMIT USE.

- 9 (a) In General.—To the extent that the Secretary
- 10 utilizes permit use reviews, in reviewing and adjusting allo-
- 11 cations of use for permits for special uses of Federal rec-
- 12 reational lands and waters managed by the Forest Service,
- 13 and in renewing such permits, the Secretary of Agriculture
- 14 shall allocate to a permit holder a level of use that is no
- 15 less than the highest amount of actual annual use over the
- 16 reviewed period plus 25 percent, capped at the amount of
- 17 use allocated when the permit was issued. If additional ca-
- 18 pacity is available, the Secretary may at any time, assign
- 19 such remaining use to qualified service providers, including
- 20 to any qualified permit holder whose allocation would oth-
- 21 erwise be capped at the amount of use allocated when the
- 22 permit was issued.
- 23 (b) Waiver.—Use reviews under subsection (a) may
- 24 be waived for periods in which circumstances that prevented
- 25 use of assigned capacity, such as weather, fire, natural dis-

- 1 asters, wildlife displacement, business interruptions, insuf-
- 2 ficient availability of hunting and fishing licenses, or when
- 3 allocations on permits include significant shoulder seasons.
- 4 The Secretary may approve non-use without reducing the
- 5 number of service days assigned to the permit in such cir-
- 6 cumstances at the request of the permit holder. Approved
- 7 non-use may be temporarily assigned to other qualified per-
- 8 mit holders when conditions warrant.
- 9 SEC. 107. AUTHORIZATION OF TEMPORARY PERMITS FOR
- 10 NEW USES FOR THE FOREST SERVICE AND
- 11 **BLM**.
- Not later than 180 days after the date of the enactment
- 13 of this Act, the Secretaries shall each establish and imple-
- 14 ment a program to authorize temporary permits for new
- 15 recreational uses of Federal recreational lands and waters
- 16 managed by the Forest Service or the Bureau of Land Man-
- 17 agement, respectively, and to provide for the conversions of
- 18 such temporary permits to long-term permits after 2 years
- 19 of satisfactory operation where appropriate. The issuance
- 20 and conversion of such permits shall be subject to subsection
- 21 (h)(3) of section 803 of the Federal Lands Recreation En-
- 22 hancement Act (16 U.S.C. 6802).
- 23 SEC. 108. INDEMNIFICATION REQUIREMENTS.
- 24 (a) Indemnification.—A permit holder that is pro-
- 25 hibited by a State from providing indemnification to the

- 1 Federal Government shall be considered to be in compliance
- 2 with indemnification requirements of the Department of the
- 3 Interior and the Department of Agriculture if the permit
- 4 holder carries the required minimum amount of liability
- 5 insurance coverage or is self-insured for the same minimum
- 6 amount.
- 7 (b) Exculpatory Agreements.—The Secretary shall
- 8 not implement, administer or enforce any regulation or pol-
- 9 icy prohibiting the use of exculpatory agreements between
- 10 recreation service providers and their customers for services
- 11 provided under a special recreation permit.
- 12 SEC. 109. STREAMLINING OF PERMITTING PROCESS.
- 13 (a) REGULATIONS.—Not later than 180 days after the
- 14 date of the enactment of this Act, the Secretary of Agri-
- 15 culture shall revise part 251, subpart B, of title 36 Code
- 16 of Federal Regulations, and the Secretary of the Interior
- 17 shall revise subpart 2932, of title 43, Code of Federal Regu-
- 18 lations, to streamline the processes for the issuance and re-
- 19 newal of outfitter and guide special use permits. Such
- 20 amended regulations shall—
- 21 (1) shorten application processing times and
- 22 minimize application and administration costs; and
- 23 (2) provide for the use of programmatic environ-
- 24 mental assessments and categorical exclusions for en-
- 25 vironmental reviews under the National Environ-

- 1 mental Policy Act of 1969 (42 U.S.C. 4321 et seq.) for
- 2 the issuance or renewal of outfitter and guide and
- 3 similar recreation special use permits, to the max-
- 4 imum extent allowable under applicable law, includ-
- 5 ing, but not limited to, the adoption or incorporation
- 6 of previously completed analyses under paragraph
- 7 (3)(A) of subsection (h) of section 803 of the Federal
- 8 Lands Recreation Enhancement Act (16 U.S.C. 6802)
- 9 for activities that are substantially the same as an ac-
- 10 tivity analyzed in previous environmental impact
- 11 statement or environmental assessment conducted
- 12 under similar circumstances.
- 13 (b) Online Applications.—To the maximum extent
- 14 practicable, where feasible and efficient, the Secretary shall
- 15 make special recreation permit applications available to be
- 16 filled out and submitted online.

#### 17 SEC. 110. COST RECOVERY REFORM.

- 18 (a) Regulatory Process.—Not later than 180 days
- 19 after the date of enactment of this Act, the Secretary of Ag-
- 20 riculture shall revise section 251.58 of title 36, Code of Fed-
- 21 eral Regulations, and the Secretary of the Interior shall re-
- 22 vise section 2932.31(e) and (f) of title 43, Code of Federal
- 23 Regulations, to reduce costs and minimize the burden of cost
- 24 recovery on small businesses and adverse impacts of cost
- 25 recovery on jobs in the outfitting and guiding industry and

1 on rural economies provided, however, that nothing in the

2 revised regulations shall further limit the Secretary's au-

3 thority to issue or renew recreation special use permits.

## (b) DE MINIMIS EXEMPTION.—

- (1) Cost recovery limitation.—Any regulations issued by the Secretary of the Interior or the Secretary of Agriculture to establish fees to recover processing costs for recreation special use applications and monitoring costs for recreation special use authorizations shall include an exemption providing that at least the first 50 hours of work necessary in any one year to process or monitor such an application shall not be subject to cost recovery. The application of a 50-hour credit per permit shall also apply to any monitoring fees on a per annum basis during the term of each permit.
- (2) APPLICATION OF EXEMPTION.—An exemption under paragraph (1) shall apply to the processing of each recreation special use permit application and monitoring of each recreation special use authorization for which cost recovery is required, including any application or authorization requiring more than 50 hours (or such other greater number of hours specified for exemption) to process or monitor. In the event that the amount of work required to process such an

- application or monitor such an authorization exceeds the specified exemption, the amount of work for which cost recovery is required shall be reduced by the amount of the exemption.
  - (3) Multiple Applications.—In situations involving multiple recreation special use applications for similar services in the same unit or area that require more than 50 hours (or such other greater number of hours specified for exemption) in the aggregate to process, the Secretary shall, regardless of whether the applications are solicited or unsolicited and whether there is competitive interest—
    - (A) determine the share of the aggregate amount to be allocated to each application, on an equal or prorated basis, as appropriate; and
    - (B) for each application, apply a separate exemption of up to 50 hours (or such other greater number of hours specified for exemption) to the share allocated to such application.
    - (4) Cost reduction.—The agency processing a recreation special use application shall utilize existing studies and analysis to the greatest extent practicable to reduce the amount of work and cost necessary to process the application.

- (5) Limitation.—The Secretary of the Interior and the Secretary of Agriculture may not recover as processing costs for recreation special use applications and monitoring costs for recreation special use au-thorizations any costs for consultations conducted under section 7 of the Endangered Species Act of 1973 (16 U.S.C. 1536) or for biological monitoring on Federal recreational lands and waters under such Act for listed, proposed, or candidate species.
  - (6) WAIVER OF COST RECOVERY.—The Secretary of the Interior and the Secretary of Agriculture may waive the recovery of costs for processing recreation special use permit applications and renewals, on a categorical or case-by-case basis as appropriate, if the Secretary determines that—
    - (A) such costs would impose a significant economic burden on any small business or category of small businesses;
    - (B) such cost recovery could threaten the ability of an applicant or permittee to provide, in a particular area, a particular outdoor recreational activity that is consistent with the public interest and with applicable resource management plans; or

1	(C) prevailing economic conditions are un-
2	favorable, such as during economic recessions, or
3	when drought, fire, or other natural disasters
4	have depressed economic activity in the area of
5	operation.
6	SEC. 111. EXTENSION OF FOREST SERVICE RECREATION
7	PRIORITY USE PERMITS.
8	Where the holder of a special use permit for outfitting
9	and guiding that authorizes priority use has submitted a
10	request for renewal of such permit in accordance with ap-
11	plicable laws and regulations, the Secretary of Agriculture
12	shall have the authority to grant the holder one or more
13	extensions of the existing permit for additional terms not
14	to exceed 5 years in the aggregate, as necessary to allow
15	the Secretary of Agriculture to complete the renewal process
16	and to avoid the interruption of services under such permit.
17	Before granting an extension under this section, the Sec-
18	retary of Agriculture shall take all reasonable and appro-
19	priate steps to complete the renewal process before the expi-
20	ration of the special use permit.
21	SEC. 112. AVAILABILITY OF FEDERAL AND STATE RECRE-
22	ATION PASSES.
23	(a) In General.—The Federal Lands Recreation En-
24	hancement Act is amended by inserting after section 805
25	(16 U.S.C. 6804) the following:

1	"SEC. 805A. AVAILABILITY OF FEDERAL AND STATE RECRE-
2	ATION PASSES.
3	"(a) Establishment of Program.—
4	"(1) In general.—To improve the procurement
5	of Federal and State outdoor recreation passes, the
6	Secretaries are encouraged to consult with States to
7	coordinate the availability of Federal and State recre-
8	ation passes in a way that allows a purchaser to buy
9	a Federal recreation pass and a State recreation pass
10	at Federal and State facilities in the same trans-
11	action.
12	"(2) Included passes.—Passes covered by the
13	program established under paragraph (1) include—
14	"(A) a National Parks and Federal Rec-
15	reational Lands Pass under section 805; and
16	"(B) a pass that shall cover any fees
17	charged by participating States and localities for
18	entrance and recreational use of parks and pub-
19	lic land in the participating States.
20	"(b) AGREEMENTS WITH STATES.—
21	"(1) In general.—The Secretaries, after con-
22	sultation with the States, may enter into agreements
23	with States to coordinate the availability of passes as
24	described in subsection $(a)(1)$ .

1	"(2) Revenue from Pass sales.—The agree-
2	ments between the Secretaries and the States shall en-
3	sure that—
4	"(A) funds from the sale of State passes are
5	transferred to the appropriate State agency;
6	"(B) funds from the sale of Federal passes
7	are transferred to the appropriate Federal agen-
8	cy; and
9	"(C) fund transfers are completed by the
10	end of a fiscal year for all pass sales occurring
11	during the fiscal year.
12	"(3) Notice.—In entering into an agreement
13	under paragraph (1), the Secretaries shall publish in
14	the Federal Register a notice describing the agree-
15	ment.".
16	(b) Conforming Amendment.—Section 805(a)(9) of
17	the Federal Lands Recreation Enhancement Act (16 U.S.C.
18	6804(a)(9)) is amended by inserting "and section 805A"
19	before the period at the end.
20	(c) Clerical Amendment.—The table of contents for
21	the Federal Lands Recreation Enchancement Act (16
22	U.S.C. 6801, et seq.) is amended by inserting after the item
23	relating to section 805 the following:

<sup>&</sup>quot; Sec. 805A. Availability of Federal and State Recreation Passes."

1	SEC. 113. ONLINE PURCHASES OF NATIONAL PARKS AND
2	FEDERAL RECREATIONAL LANDS PASS.
3	(a) In General.—Section 805(a)(6) of the Federal
4	Lands Recreation Enhancement Act (16 U.S.C. 6804(a)(6))
5	is amended by striking subparagraph (A) and inserting the
6	following:
7	"(A) In General.—The Secretaries shall
8	sell the National Parks and Federal Recreational
9	Lands Pass—
10	"(i) at all Federal recreational lands
11	and waters at which an entrance fee or a
12	standard amenity recreation fee is charged
13	where feasible to do so;
14	"(ii) at such other locations as the Sec-
15	retaries consider appropriate and feasible;
16	and
17	"(iii) through the website of each of the
18	Federal land management agencies and the
19	websites of the relevant units and subunits
20	of those agencies, with—
21	"(I) a prominent link on each
22	website; and
23	``(II) information about where
24	and when passes are needed.".
25	(b) Entrance Pass and Amenity Fees.—The Secre-
26	taries shall make available for purchase or payment online,

1	if appropriate and feasible, for each unit where passes and
2	fees are required—
3	(1) all entrance fees under section 803(e) of the
4	Federal Lands Recreation Enhancement Act (16
5	$U.S.C.\ 6802(e));$
6	(2) all standard amenity recreation fees under
7	section 803(f) of that Act (16 U.S.C. 6802(f)); and
8	(3) all expanded amenity recreation fees under
9	section 803(g) of that Act (16 U.S.C. 6802(g)).
10	TITLE II—ACCESSING THE
11	<b>OUTDOORS</b>
12	SEC. 201. ACCESS FOR SERVICEMEMBERS AND VETERANS.
13	(a) In General.—The Secretaries are encouraged to
14	work with the Secretary of Defense and the Secretary of
15	Veterans Affairs on ways to ensure servicemembers and vet-
16	erans have access to outdoor recreation and to outdoor-re-
17	lated volunteer and wellness programs as a part of the basic
18	services provided to servicemembers and veterans.
19	(b) Inclusion of Information.—Each branch of the
20	Armed Forces is encouraged to include information regard-
21	ing outdoor recreation and outdoors-based careers in the
22	materials and counseling services focused on resilience and
23	career readiness provided in transition programs, includ-
24	ing—

1	(1) the benefits of outdoor recreation for physical	
2	and mental health;	
3	(2) resources to access guided outdoor trips and	
4	other outdoor programs connected to the local office of	
5	the Department of Veterans Affairs; and	
6	(3) information regarding programs and jobs fo-	
7	cused on continuing national service such as the Pub-	
8	lic Land Corps of the National Park Service,	
9	AmeriCorps, or a conservation corps program.	
10	(c) Outdoor Recreation Program Attendance.—	
11	Each branch of the Armed Forces is encouraged to permit	
12	members of the Armed Forces on active duty status, at the	
13	discretion of the commander of the member, to use not more	
14	than 7 days of a permissive temporary duty assignment	
15	or terminal leave allotted to the member to participate in	
16	a program related to environmental stewardship or guided	
17	outdoor recreation following deployment.	
18	(d) Veteran Hiring.—The Secretaries are strongly	
19	encouraged to hire veterans in all positions related to the	
20	management of Federal land.	
21	TITLE III—MAKING RECREATION	
22	A PRIORITY	
23	SEC. 301. EXTENSION OF SEASONAL RECREATION OPPOR-	
24	TUNITIES.	
25	(a) In General.—	

1	(1) Extension of recreational season.—The
2	relevant unit managers of land managed by the For-
3	est Service, the Bureau of Land Management, and the
4	National Park Service may—
5	(A) identify areas of Federal recreational
6	land and water in which recreation use is highly
7	seasonal;
8	(B) where appropriate, extend the recre-
9	ation season or increase recreation use in a sus-
10	tainable manner during the offseason either
11	through a land management planning process or
12	otherwise; and
13	(C) make information about extended season
14	schedules and related recreational opportunities
15	available to the public and local communities.
16	(2) Clarification.—Nothing in this subsection
17	shall preclude the Secretaries from providing for ad-
18	ditional recreational opportunities and uses at times
19	other than those referred to in paragraph (1).
20	(b) Inclusions.—An extension under subsection
21	(a)(1) may include—
22	(1) the addition of facilities that would increase
23	recreation use during the offseason; and
24	(2) improvement of access to the area to extend
25	the season.

1	(c) Requirement.—An extension under subsection
2	(a)(1) shall be compatible with all applicable Federal laws,
3	regulations, and policies, including land use plans.
4	SEC. 302. RECREATION PERFORMANCE METRICS.
5	(a) In General.—The Chief of the Forest Service and
6	the Director of the Bureau of Land Management shall
7	evaluate land managers under their jurisdiction based on
8	the achievement of applicable agency recreational and tour-
9	ism goals as described in applicable land management
10	plans.
11	(b) Metrics.—
12	(1) In general.—The metrics used to evaluate
13	recreation and tourism outcomes shall ensure—
14	(A) the advancement of recreation and tour-
15	ism goals; and
16	(B) the ability of the land manager to en-
17	hance the outdoor experience of the visitor.
18	(2) Inclusions.—The metrics referred to para-
19	graph (1) may include, to the maximum extent prac-
20	ticable—
21	(A) the extent of positive economic impacts;
22	(B) visitation by families;
23	(C) the number of school and youth groups
24	$that\ visited;$

1	(D) the number of available recreational op-
2	portunities;
3	(E) the quality of visitor experience;
4	(F) the number of recreational and environ-
5	mental educational programs offered and the
6	success of those programs;
7	(G) visitor satisfaction; and
8	(H) the maintenance and expansion of ex-
9	isting recreation infrastructure.
10	SEC. 303. RECREATION MISSION.
11	(a) Definition of Federal Agency.—In this sec-
12	tion, the term "Federal agency" means each of—
13	(1) the Corps of Engineers;
14	(2) the Bureau of Reclamation;
15	(3) the Federal Energy Regulatory Commission;
16	and
17	(4) the Department of Transportation.
18	(b) Mission.—With respect to the mission of the Fed-
19	eral agency, each Federal agency shall consider how land
20	and water management decisions can enhance recreation
21	opportunities and the recreation economy.
22	SEC. 304. NATIONAL RECREATION AREA SYSTEM.
23	(a) Declaration of Policy.—It is the policy of the
24	United States that—

1	(1) certain natural landscapes possess remark-
2	able recreational values and should be managed for—
3	(A) sustainable outdoor recreational uses by
4	the people of the United States;
5	(B) the recreational, social, and health bene-
6	fits people receive from the landscapes through
7	outdoor recreation; and
8	(C) the specific and meaningful experiences
9	made possible by unique and varied landscapes;
10	(2) the remarkable recreational values described
11	in paragraph (1) may include—
12	(A) areas with unique ecological, geological,
13	hydrological, scenic, cultural, recreational, or
14	historic features or attributes that support high-
15	quality outdoor recreation opportunities and ex-
16	periences;
17	(B) areas offering outstanding existing or
18	prospective recreation opportunities and uses;
19	(C) areas that play, or have the potential to
20	play, a role in addressing high or unmet demand
21	$for\ recreational\ opportunities;$
22	(D) areas that play an important role in
23	and contribute significantly to the outdoor recre-
24	ation economy; and

1	(E) areas with high fish and wildlife values;
2	and
3	(3) in addition to land identified as National
4	Recreation Areas, the Secretaries should continue to
5	promote recreation on other Federal land in accord-
6	ance with applicable land management plans.
7	(b) Definitions.—In this section:
8	(1) Natural feature.—The term "natural fea-
9	ture" means an ecological, geological, hydrological,
10	scenic, cultural, recreational, or historic feature or at-
11	tribute of a specific area.
12	(2) Secretary.—The term "Secretary"
13	means—
14	(A) the Secretary of the Interior, acting
15	through the Director of the Bureau of Land
16	Management with respect to land administered
17	by the Bureau of Land Management; and
18	(B) the Secretary of Agriculture, acting
19	through the Chief of the Forest Service, with re-
20	spect to National Forest System land.
21	(3) System.—The term "System" means the Na-
22	tional Recreation Area System established by sub-
23	section (c).

1	(4) System unit.—The term "System unit"
2	means a System unit designated pursuant to sub-
3	section (c).
4	(c) Composition.—There is established a National
5	Recreation Area System, to be comprised of—
6	(1) existing National Recreation Areas described
7	in subsection (g); and
8	(2) new System units designated by Congress on
9	or after the date of enactment of this Act.
10	(d) Administration.—
11	(1) In general.—Subject to valid existing
12	rights, the Secretary shall manage each System unit
13	in a manner that:
14	(A) prioritizes the sustainable enjoyment
15	and enhancement of the remarkable recreational
16	values and uses of the System unit (including
17	natural features that support the recreation expe-
18	riences) consistent with subsection (a); and
19	(B) protects the unit for a variety of rec-
20	reational uses in locations where those uses are
21	appropriate and are conducted in accordance
22	with the applicable land management plan.
23	These uses may include outfitting and guiding
24	and motorized recreation in locations where these
25	activities are consistent with the applicable land

1	management plan and are conducted in accord-
2	ance with all applicable Federal and State laws
3	and regulations.
4	(2) Grazing.—Livestock grazing within System
5	units, where established before the date of the enact-
6	ment of this Act, shall be permitted if it complies
7	with all applicable laws and regulations.
8	(3) State, tribal, and local involvement.—
9	The Secretary shall collaborate with States, political
10	subdivisions of States, affected Indian tribes, adjacent
11	landowners, and the public in the planning and ad-
12	ministration of System units.
13	(4) Fish and wildlife.—
14	(A) In general.—Nothing in this section
15	affects the jurisdiction or responsibilities of a
16	State with respect to fish and wildlife in a Sys-
17	tem unit in the State.
18	(B) Administration.—Hunting and fish-
19	ing may be allowed on System units if permitted
20	under applicable Federal and State laws (includ-
21	ing regulations) and conducted in accordance
22	with the applicable land management plans.
23	(5) Water rights.—Nothing in this section af-
24	fects any valid or vested water right in existence on

25

 $the\ date\ of\ enactment\ of\ this\ Act.$ 

1	(6) Ski area lands.—This section shall not
2	apply to ski area lands, including ski area special use
3	permit boundaries, master development plan bound-
4	aries and any acres allocated for resort development
5	in a Forest Plan.
6	(e) Components of National Recreation Area
7	System.—
8	(1) Map; legal description.—
9	(A) In general.—For System units estab-
10	lished on or after the date of enactment of this
11	Act, as soon as practicable after the date of des-
12	ignation of a System unit, the Secretary shall
13	prepare a map and legal description of the Sys-
14	tem unit.
15	(B) Force of LAW.—The map and legal
16	description filed under subparagraph (A) shall
17	have the same force and effect as if included in
18	this section, except that the Secretary may cor-
19	rect typographical errors in the map and legal
20	description.
21	(C) Public availability.—The map and
22	legal description filed under subparagraph (A)
23	shall be on file and available for public inspec-
24	tion in the appropriate offices of the Bureau of
25	Land Management and the Forest Service.

1	(2) Comprehensive management plan.—
2	(A) In general.—For System units des-
3	ignated by Congress after the date of enactment
4	of this Act the Secretary with jurisdiction over
5	the System unit shall prepare a comprehensive
6	management plan for the unit that fulfills the re-
7	quirements of subsection (d)(1) and subpara-
8	graph (C) of this paragraph.
9	(B) Timing.—
10	(i) In General.—The comprehensive
11	management plan described in subpara-
12	graph (A) shall be completed as part of the
13	regular land management planning process
14	of the applicable agency for the public land
15	unit on which the System unit is located.
16	(ii) Delay in Plan Revision.—If the
17	planning cycle of the applicable agency does
18	not coincide with the designation of the
19	System unit, the initial plan for the unit
20	shall be completed not later than 3 years
21	after the date of designation of the System
22	unit.
23	(C) Requirements.—A comprehensive
24	management plan prepared under subparagraph
25	(A) shall—

1	(i) identify the existing, and to the ex-
2	tent practicable, prospective remarkable rec-
3	reational values and uses of the System
4	unit;
5	(ii) ensure the System unit is managed
6	to protect and enhance the purposes for
7	which the System unit was established;
8	(iii) ensure the System unit is man-
9	aged to protect and enhance the resources
10	that make the area suitable for designation
11	under subsection $(c)(2)$ in accordance with
12	subsection (a);
13	(iv) describe the circumstances and lo-
14	cations in which the activities described in
15	subsection $(d)(1)(B)$ and $(d)(2)$ are per-
16	mitted on the System unit.
17	(v) be coordinated with resource man-
18	agement planning for affected adjacent Fed-
19	$eral\ land;$
20	(vi) be prepared—
21	(I) in accordance with the Federal
22	Land Policy and Management Act of
23	1976 (43 U.S.C. 1701 et seq.) or sec-
24	tion 6 of the Forest and Rangeland Re-
25	newable Resources Planning Act of

1	1974 (16 U.S.C. 1604), and other ap-
2	plicable laws and regulations; and
3	(II) in collaboration with States,
4	political subdivisions of States, affected
5	Indian tribes, adjacent landowners,
6	and the public; and
7	(vii) designate a sustainable road and
8	trail network, consistent with subsection (a)
9	and the purposes for which the System was
10	established and with all applicable laws and
11	regulations.
12	(D) Review.—A comprehensive manage-
13	ment plan described in subparagraph (A) shall
14	be regularly reviewed and updated as part of the
15	regular land management planning process of
16	the applicable agency.
17	(E) Management by secretary.—The
18	Secretary shall manage each National Recreation
19	Area in accordance with the management plan
20	for the National Recreation Area in effect at the
21	time of the designation, until the plan is revised
22	or superseded by a new comprehensive manage-
23	ment plan issued in accordance with this sub-
24	section. If components of the existing plan con-
25	flict with the terms of the designation, the Sec-

1	retary shall revise the plan within two years to
2	make the plan consistent with the designation.
3	(F) Notice.—The Secretary shall publish
4	in the Federal Register notice of the completion
5	and availability of a plan prepared under this
6	paragraph.
7	(f) Potential Additions to National Recreation
8	Area System.—
9	(1) Eligible Area.—An area eligible for inclu-
10	sion in the System is an area that possesses one or
11	more of the remarkable recreational values described
12	in subsection $(a)(2)$ .
13	(2) Potential additions.—In carrying out the
14	land management planning process, the Secretary
15	shall—
16	(A) identify eligible areas that possess re-
17	markable recreational values described in sub-
18	section (a)(2);
19	(B) develop and maintain a list of eligible
20	areas as potential additions to the System;
21	(C) consider input from the Governor of,
22	political subdivisions of, and affected Indian
23	tribes located in, the State in which the eligible
24	areas are located; and

1	(D) transmit to Congress lists of eligible
2	areas for consideration.
3	(3) No effect on management.—The Sec-
4	retary's actions under paragraph (2) shall not inter-
5	fere with the current management of the eligible
6	areas, nor shall the fact that such eligible areas may
7	be added to the System be used as justification for
8	more restrictive management, unless and until Con-
9	gress acts to designate the eligible area.
10	(g) Existing National Recreation Areas.—Each
11	National Recreation Area established before the date of en-
12	actment of this Act that is administered by the Secretary
13	of Agriculture, acting through the Chief of the Forest Serv-
14	ice, or the Secretary of the Interior, acting through the Di-
15	rector of the Bureau of Land Management shall be—
16	(1) deemed to be a unit of the System; and
17	(2) notwithstanding subsection (d)—
18	(A) administered under the law pertaining
19	to the applicable System unit; and
20	(B) managed in accordance with the pur-
21	poses set forth in the original designation of the
22	$National\ Recreation\ Area.$
23	(h) Standard Fees.—In accordance with sections
24	803 through 808 of the Consolidated Appropriations Act,
25	2005 (16 U.S.C. 6802-6807), the Secretary may establish

1	a standard amenity fee at each National Recreation Area
2	designated after the date of enactment of this Act that is
3	managed by the Bureau of Land Management or the Forest
4	Service, if—
5	(1) the purpose of the fee is to enhance visitor
6	services and stewardship of the recreation area; and
7	(2) the establishment of a fee is not prohibited by
8	other Federal law.
9	(i) Compliance With Existing Laws.—Nothing in
10	this section modifies any obligation—
11	(1) of the Secretary to prepare or implement a
12	land use plan in accordance with section 202 of the
13	Federal Land Policy and Management Act of 1976
14	(43 U.S.C. 1712) or section 6 of the Forest and
15	Rangeland Renewable Resources Planning Act of
16	1974 (16 U.S.C. 1604);
17	(2) under the Endangered Species Act of 1973
18	(16 U.S.C. 1531 et seq.);
19	(3) under the Federal Water Pollution Control
20	Act (33 U.S.C. 1251 et seq.); or
21	(4) under any other applicable law.
22	(j) Applicability of Other Land Management
23	Designations.—Nothing in this section affects—
24	(1) any other land or water management des-
25	ignation under any other provision of law; or

1	(2) any obligation to comply with a requirement
2	applicable to such a designation.
3	(k) Native American Treaty Rights.—Nothing in
4	this section alters, modifies, enlarges, diminishes, or abro-
5	gates the treaty rights of any Indian tribe, including any
6	off-reservation reserved rights.
7	TITLE IV—MAINTENANCE OF
8	PUBLIC LAND
9	$Subtitle \ A-\!\!\!\!\!-\!$
10	SEC. 401. PRIVATE-SECTOR VOLUNTEER ENHANCEMENT
11	PROGRAM.
12	(a) Purpose.—The purpose of this section is to pro-
13	mote private-sector volunteer programs within the Depart-
14	ment of the Interior and the Department of Agriculture to
15	enhance stewardship, recreation access, and sustainability
16	of the resources, values, and facilities of the Federal land
17	managed by the Federal land management agencies.
18	(b) Definitions.—In this section:
19	(1) FEDERAL LAND.—The term "Federal land"
20	means any land—
21	(A) owned by the United States; and
22	(B) managed by the head of a Federal land
23	management agency.
24	(2) Secretary concerned.—The term "Sec-
25	retary concerned" means—

1	(A) the Secretary of Agriculture (acting
2	through the Chief of the Forest Service), with re-
3	spect to National Forest System land; and
4	(B) the Secretary of the Interior, with re-
5	spect to land managed by the Bureau of Land
6	Management.
7	(3) Volunteer.—The term "volunteer" means
8	any individual who performs volunteer services under
9	this section and section 204 of the Public Lands
10	Corps Act of 1993, as amended by this Act.
11	(c) Establishment.—The Secretary concerned shall
12	develop an initiative to further enhance private-sector vol-
13	unteer programs and to actively promote private-sector vol-
14	unteer opportunities and provide outreach and coordina-
15	tion to the private sector.
16	(d) Cooperative Agreements for Stewardship
17	OF FEDERAL LAND.—
18	(1) Authority to enter into agreements.—
19	The Secretary concerned may enter into cooperative
20	agreements (in accordance with section 6305 of title
21	31, United States Code) with private agencies, orga-
22	nizations, institutions, corporations, individuals, or
23	other entities to carry out 1 or more projects or pro-
24	grams with a Federal land management agency in
25	accordance with this section.

1	(2) Project and program instructions.—
2	The Secretary concerned shall include in the coopera-
3	tive agreement the desired outcomes of the project or
4	program and the guidelines for the volunteers to fol-
5	low, including—
6	(A) the physical boundaries of the project or
7	program;
8	(B) the equipment the volunteers are au-
9	thorized to use to complete the project or pro-
10	gram;
11	(C) the training the volunteers are required
12	to complete, including agency consideration and
13	incorporation of training offered by qualified
14	nongovernmental organizations and volunteer
15	$partner\ organizations;$
16	(D) the actions the volunteers are author-
17	ized to take to complete the project or program;
18	and
19	(E) any other information that the Sec-
20	retary concerned determines necessary for the
21	volunteer group to complete the project or pro-
22	gram.
23	(3) Authorized projects and programs.—
24	Subject to paragraph (4), the Secretary concerned

1	may use a cooperative agreement to carry out projects
2	and programs for Federal land that—
3	(A) promote the stewardship of resources of
4	Federal land by volunteers;
5	(B) support maintaining the resources,
6	trails, and facilities on Federal land in a sus-
7	tainable manner;
8	(C) increase awareness, understanding, and
9	stewardship of Federal land through the develop-
10	ment, publication, or distribution of educational
11	materials and products; and
12	(D) advance education concerning the Fed-
13	eral land and the missions of the Federal land
14	management agencies through the use of the Fed-
15	eral land as outdoor classrooms and development
16	of other educational programs.
17	(4) Conditions on use of authority.—The
18	Secretary concerned may use a cooperative agreement
19	under paragraph (1) to carry out a project or pro-
20	gram for the Federal land only if the project or pro-
21	gram—
22	(A) complies with all Federal laws (includ-
23	ing regulations) and policies;

1	(B) is consistent with an applicable man-
2	agement plan for any Federal land and waters
3	involved;
4	(C) is monitored by the relevant Federal
5	land management agency during the project and
6	after project completion to determine compliance
7	with the instructions under paragraph (2); and
8	(D) satisfies such other terms and condi-
9	tions as the Secretary concerned determines to be
10	appropriate.
11	Subtitle B—Priority Trail
12	Maintenance
13	SEC. 411. INTERAGENCY TRAIL MANAGEMENT.
14	(a) In General.—The Secretaries shall establish an
15	interagency trail management plan under which Federal
16	land management agencies shall coordinate so that trails
17	that cross jurisdictional boundaries between the Federal
18	land management agencies are managed and maintained
19	in a uniform manner.
20	(b) Requirement.—The plan established under sub-
21	section (a) shall ensure compliance with all Federal envi-

## 1 TITLE V—21ST CENTURY 2 CONSERVATION SERVICE CORPS

_	CONSERVATION SERVICE COM S
3	SEC. 501. SHORT TITLE.
4	This title may be cited as the "21st Century Conserva-
5	tion Service Corps Act".
6	SEC. 502. PURPOSES.
7	Section 202 of the Public Lands Corps Act of 1993
8	(16 U.S.C. 1721) is amended to read as follows:
9	"SEC. 202. PURPOSES.
10	"The purposes of this title are—
11	"(1) to engage youth and veterans in the United
12	States in civilian national service positions to con-
13	serve, rebuild, and enhance the outdoors, natural re-
14	sources, infrastructure, and recreation assets of the
15	United States;
16	"(2) to increase public access to, and use of, pub-
17	lic and tribal land and water, infrastructure, and
18	natural, cultural, and historical resources and treas-
19	ures, while spurring economic development and out-
20	door recreation and addressing backlogged mainte-
21	nance on public land;
22	"(3) to conserve, restore, and enhance public and
23	tribal land and water, infrastructure, and natural,

cultural, and historical resources and treasures by

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1	carrying out high-quality, cost-effective 21st Century
2	Conservation Service Corps projects;
3	"(4) to ensure that, in any State or territory of
4	the United States or on any tribal land, the activities
5	and expertise of Corpsmembers will be accessible to
6	any public organization, nonprofit organization, or
7	tribal agency responsible for the stewardship of land
8	and water that is—
9	"(A) public;
10	"(B) tribal; or
11	"(C) private and has a direct or recognized
12	public benefit, in coordination with the owner of
13	the land or water;
14	"(5) to place youth and veterans in civilian na-
15	tional service positions to protect, restore, and en-
16	hance the great outdoors, natural resources, infra-
17	structure, and recreation assets of the United States
18	in a cost-effective manner without undue duplication
19	or overlap of activities or programs carried out by
20	Federal agencies;
21	"(6) to provide youth and veterans placed in ci-
22	vilian national service positions with opportunities to
23	gain in-demand skills, credentials, and education to
24	prepare for, and transition to, success in the 21st cen-
25	tury workforce; and

1	"(7) to channel widespread interest among youth
2	and veterans in serving in civilian national service
3	positions to help conserve, restore, and enhance public
4	and tribal land and water, infrastructure, and nat-
5	ural, cultural, and historical resources and treas-
6	ures—
7	"(A) for the enjoyment and use of future
8	generations; and
9	"(B) to develop the next generation of out-
10	door stewards, entrepreneurs, recreationists, and
11	sportsmen and sportswomen.".
12	SEC. 503. DEFINITIONS.
13	(a) In General.—Section 203 of the Public Lands
14	Corps Act of 1993 (16 U.S.C. 1722) is amended to read
15	as follows:
16	"SEC. 203. DEFINITIONS.
17	"In this title:
18	"(1) 21CSC.—The term '21CSC' means the 21st
19	Century Conservation Service Corps established by
20	$section \ 204(a).$
21	"(2) 21CSC ORGANIZATION.—The term '21CSC
22	organization' means an organization or association
23	that meets the requirements described in section
24	204(d).

1	"(3) 21CSC PROJECT.—The term '21CSC
2	project' means a project that is carried out by a
3	21CSC organization.
4	"(4) Corpsmember.—The term 'Corpsmember'
5	means an individual who is selected by a 21CSC or-
6	ganization to serve on a 21CSC project.
7	"(5) Indian' has the mean-
8	ing given the term in section 101 of the National and
9	Community Service Act of 1990 (42 U.S.C. 12511).
10	"(6) Indian youth 21st century conserva-
11	TION SERVICE CORPS.—The term 'Indian Youth 21st
12	Century Conservation Service Corps' means a pro-
13	gram of a 21CSC organization that—
14	"(A) enrolls participants, the majority of
15	whom are Indians; and
16	"(B) is established pursuant to an agree-
17	ment between a tribal agency and a 21CSC or-
18	ganization for the benefit of the members of the
19	tribal agency.
20	"(7) Institution of higher education.—
21	"(A) In General.—The term 'institution of
22	higher education' has the meaning given the
23	term in section 102 of the Higher Education Act
24	of 1965 (20 U.S.C. 1002).

1	"(B) Exclusion.—The term 'institution of
2	higher education' does not include an institution
3	outside the United States, as described in section
4	102(a)(1)(C) of that $Act$ (20 $U.S.C.$
5	1002(a)(1)(C)).
6	"(8) Participating entity.—The term 'partici-
7	pating entity' means a Federal entity described in
8	section $204(c)(2)$ .
9	"(9) Priority project.—The term 'priority
10	project' means a 21CSC project conducted to further
11	1 or more of the purposes described in section 202 or
12	in section 2 of the Healthy Forests Restoration Act of
13	2003 (16 U.S.C. 6501), including by—
14	"(A) reducing wildfire risk to a community,
15	municipal water supply, or at-risk land;
16	"(B) protecting a watershed;
17	"(C) addressing a threat to forest land or
18	rangeland health, including catastrophic wild-
19	fire;
20	"(D) addressing the impact of insect or dis-
21	ease infestation or any other damaging agent on
22	forest land, water, or rangeland health; or
23	"(E) conserving, restoring, or enhancing a
24	forest ecosystem or an ecosystem on public, pri-
25	vate. or tribal land—

1	"(i) to improve biological diversity; or
2	"(ii) to enhance—
3	"(I) the productivity of fish and
4	$wild life\ habit at;$
5	"(II) the recovery of a species; or
6	$``(III)\ carbon\ sequestration.$
7	"(10) Resource assistant.—The term 're-
8	source assistant' means a resource assistant selected
9	under section 206.
10	"(11) State.—The term 'State' means—
11	"(A) each of the several States of the United
12	States;
13	"(B) the District of Columbia;
14	"(C) the Commonwealth of Puerto Rico;
15	"(D) the United States Virgin Islands;
16	"( $E$ ) $Guam$ ;
17	"(F) American Samoa; and
18	"(G) the Commonwealth of the Northern
19	Mariana Islands.
20	"(12) Tribal agency".—The term 'tribal agency'
21	has the meaning given the term 'Indian tribe' in sec-
22	tion 101 of the National and Community Service Act
23	of 1990 (42 U.S.C. 12511).
24	"(13) Tribal land or water.—The term 'trib-
25	al land or water' means any real property or water—

1	"(A) owned by a tribal agency;
2	"(B) held in trust by the United States for
3	an Indian or a tribal agency; or
4	"(C) held by an Indian or a tribal agency
5	that is subject to a restriction on alienation im-
6	posed by the United States.
7	"(14) Veteran.—The term 'veteran' has the
8	meaning given the term in section 101 of title 38,
9	United States Code.
10	"(15) Youth.—The term 'youth' means an indi-
11	vidual who is not younger than age 15 and not older
12	than age 30.".
13	(b) Conforming Amendment.—Section 623(i)(6) of
14	title 40, United States Code, is amended by striking "any
15	public lands (as defined in section 203 of the Public Lands
16	Corps Act of 1993 (16 U.S.C. 1722))" and inserting "any
17	land or water (or interest in land or water) owned by the
18	United States (other than Indian land)".
19	SEC. 504. 21ST CENTURY CONSERVATION SERVICE CORPS.
20	Section 204 of the Public Lands Corps Act of 1993
21	(16 U.S.C. 1723) is amended to read as follows:
22	"SEC. 204. 21ST CENTURY CONSERVATION SERVICE CORPS.
23	"(a) Establishment.—There is established the 21st
24	Century Conservation Service Corps, to be comprised of
25	21CSC organizations and Corpsmembers, to carry out, in

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1 partnership with participating entities, the purposes of this
 2
   title.
 3
         "(b) Designation of Coordinators.—The head of
    each participating entity, and the head of any bureau or
    subdivision of each participating entity, shall designate a
   21CSC coordinator to coordinate any activity of the 21CSC
    or a 21CSC project carried out by the participating entity
 8
    or the bureau or subdivision of the participating entity.
 9
         "(c) Participating Entities.—
10
              "(1) In general.—The 21CSC shall be imple-
11
         mented jointly by the heads of the participating enti-
12
         ties, who may support the 21CSC by carrying out the
13
         activities described in paragraph (3).
14
              "(2) List of participating entities.—The
15
        participating entities shall be—
                  "(A) the Department of the Interior;
16
17
                  "(B) the Department of Agriculture;
18
                  "(C) the Department of Transportation;
19
                  "(D) the Department of Labor;
20
                  "(E) the Department of Energy;
21
                  "(F) the Department of Defense;
22
                  "(G) the Department of Veterans Affairs;
23
                  "(H) the Department of Commerce;
                  "(I) the Department of Education;
24
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1	"(I) the Department of Housing and Urban
2	Development;
3	"(K) the Corporation for National and
4	Community Service;
5	"(L) the Office of the Assistant Secretary of
6	the Army for Civil Works;
7	"(M) the Federal Emergency Management
8	Agency; and
9	"(N) any other Federal agency designated
10	by the President as necessary to carry out a
11	21CSC project.
12	"(3) Support for the 21csc.—
13	"(A) In general.—The head of a partici-
14	pating entity may provide support to the 21CSC
15	by—
16	"(i) establishing standards for the
17	21CSC;
18	"(ii) establishing a process for an orga-
19	nization to apply and be approved to be-
20	$come\ a\ 21CSC\ organization;$
21	"(iii) developing and supporting a
22	public-private partnership referred to in
23	$paragraph\ (5)(A)(i);$
24	"(iv) using or leveraging existing
25	funds, or acquiring funds and other re-

1	sources, under section 210 to support
2	21CSC projects through entering into a co-
3	operative agreement under paragraph
4	(5)(A)(i);
5	"(v) leveraging existing resources de-
6	scribed in section 210(b) to expand the use
7	of the 21CSC to meet the mission of the
8	participating entity;
9	"(vi) using technology to support
10	21CSC projects; and
11	"(vii) collecting performance data on
12	21CSC projects—
13	"(I) to prepare the reports re-
14	$ferred\ to\ in\ subparagraph\ (C)(i)(I);$
15	and
16	"(II) to demonstrate the impact of
17	the 21CSC projects.
18	"(B) Coordination.—
19	"(i) In general.—The heads of each
20	of the participating entities shall, to the
21	maximum extent practicable, coordinate
22	with each other or the head of any other
23	Federal agency that is affected by, or car-
24	rying out, an activity that is similar to a
25	21CSC project—

1	"(I) to minimize, to the max-
2	imum extent practicable, the duplica-
3	tion of any specific project performed
4	by any other participating entity or
5	Federal agency; and
6	"(II) to maximize 21CSC project
7	completion in a cost-effective manner
8	by collaborating to leverage existing re-
9	sources described in section 210(b).
10	"(ii) Approval and data collec-
11	TION.—The head of each participating enti-
12	ty shall, to the maximum extent practicable,
13	coordinate with each other head of a par-
14	ticipating entity—
15	"(I) to approve organizations as
16	21CSC organizations; and
17	"(II) to collect the data, when
18	practicable in coordination with a na-
19	tional non-Federal 21CSC organiza-
20	tion coordinating entity, referred to in
21	items (aa) through (dd) of subpara-
22	$graph\ (C)(i)(I).$
23	"(iii) GUIDANCE.—The head of each
24	participating entity shall, to the maximum
25	extent practicable, seek guidance from—

1	"(I) the Corporation for National
2	and Community Service;
3	"(II) the Departments of Veterans
4	Affairs and Labor on methods to in-
5	crease the participation of veterans in
6	$21CSC\ projects;$
7	"(III) the Secretary of the Inte-
8	rior, acting through the Assistant Sec-
9	retary for Indian Affairs, on methods
10	to increase the participation of Indians
11	in 21CSC projects;
12	"(IV) the Secretary of Defense on
13	participation for the 21CSC in the
14	Skillbridge program (DoD Instruction
15	1322.29), and on recruiting generally,
16	to encourage more veteran and
17	transitioning service member engage-
18	ment in 21CSC projects;
19	"(V) the Secretary of Labor and
20	the Secretary of Agriculture on meth-
21	ods to increase rural youth engagement
22	$in\ 21CSC\ projects;$
23	"(VI) the Secretary of Labor on
24	methods to increase the creation of ap-
25	prenticeships through 21CSC organiza-

1	tions, private-sector employer partner-
2	ships, and identifying career pathways
3	aligned with 21CSC projects; and
4	"(VII) the Secretary of Education
5	on methods to increase the recognition
6	of Corpsmembers' experience with
7	21CSC projects as post-secondary cred-
8	it at higher education institutions.
9	"(C) Reporting.—
10	"(i) 21CSC REPORTS.—
11	"(I) Report to congress.—As
12	soon as practicable after the date of en-
13	actment of the 21st Century Conserva-
14	tion Service Corps Act, the Chief Exec-
15	utive Officer of the Corporation for Na-
16	tional and Community Service, in co-
17	ordination with the head of each par-
18	ticipating entity, shall submit to Con-
19	gress a report that includes data, for
20	the year covered by the report, includ-
21	ing—
22	"(aa) the number of Corps-
23	members that carried out 21CSC
24	projects and the length of the term
25	of service for each Corpsmember;

1	"(bb) the total amount of
2	funding provided by participating
3	entities for the service of Corps-
4	members;
5	"(cc) the type of service per-
6	formed by Corpsmembers and the
7	impact and accomplishments of
8	the service; and
9	"(dd) any other similar data
10	determined by the Chief Executive
11	Officer of the Corporation for Na-
12	tional and Community Service or
13	the head of a participating entity
14	to be appropriate, including data
15	sufficient to determine the effec-
16	tiveness of 21CSC organizations
17	in carrying out activities to
18	achieve the purposes of this title
19	in a manner that—
20	"(AA) is cost-effective;
21	and
22	"(BB) does not unduly
23	duplicate or overlap with
24	any other activity or pro-

1	gram carried out by any
2	other Federal agency.
3	"(II) Data from participating
4	Entities.—Not later than 1 year after
5	the date of enactment of the 21st Cen-
6	tury Conservation Service Corps Act,
7	and annually thereafter, the head of
8	each participating entity shall submit
9	to the Chief Executive Officer of the
10	Corporation for National and Commu-
11	nity Service the data described in
12	items (aa) through (dd) of subclause
13	(I).
14	"(III) Data collection.—The
15	Chief Executive Officer of the Corpora-
16	tion for National and Community
17	Service may coordinate with indi-
18	vidual 21CSC organizations to im-
19	prove the collection of the required data
20	described in items (aa) through (dd) of
21	subclause (I).
22	"(ii) Comptroller general re-
23	PORTS.—
24	"(I) In General.—The Comp-
25	troller General of the United States

1	shall prepare and submit to Con-
2	gress—
3	"(aa) not later than 3 years
4	after the date of submission of the
5	first report under clause (i)(I), an
6	interim report; and
7	"(bb) not later than 5 years
8	after the date of submission of the
9	first report under that clause, a
10	final report.
11	"(II) Contents.—The interim
12	and final reports referred to in sub-
13	clause (I) shall include—
14	"(aa) an assessment, based
15	on the data described in items
16	(aa) through (dd) of clause (i)(I),
17	of the effectiveness of 21CSC orga-
18	nizations in achieving the pur-
19	poses of this title in a manner
20	that—
21	"(AA) is cost-effective;
22	and
23	"(BB) does not unduly
24	duplicate or overlap with
25	any other activity or pro-

1	gram carried out by any
2	other Federal agency; and
3	"(bb) recommendations on
4	how to more effectively manage
5	and carry out 21CSC projects to
6	achieve the purposes of this title
7	in the manner described in item
8	(aa).
9	"(III) Additional reports.—
10	The Comptroller General of the United
11	States may submit to Congress any ad-
12	ditional report that includes the con-
13	tent described in subclause (II), as the
14	Comptroller General determines to be
15	necessary.
16	"(4) Gifts and donations.—The head of a par-
17	ticipating entity may accept, use, or dispose of a con-
18	tribution that is a gift or donation of money, services,
19	or property to support the development, implementa-
20	tion, and expansion of a 21CSC project, in accord-
21	ance with applicable law (including regulations).
22	"(5) Cooperative agreements with 21csc or-
23	GANIZATIONS.—
24	"(A) In general.—The head of each par-
25	ticipating entity may—

1	"(i) develop a public-private partner-
2	ship with a 21CSC organization by enter-
3	ing into a cooperative agreement with the
4	21CSC organization to support and carry
5	out 21CSC projects; and
6	"(ii) leverage existing resources de-
7	scribed in section 210(b) to support a coop-
8	erative agreement.
9	"(B) Type of cooperative agreement.—
10	A cooperative agreement under this paragraph
11	may—
12	"(i) be limited to an agreement for a
13	specific 21CSC project;
14	"(ii) be a broad agreement covering
15	multiple planned or future 21CSC projects;
16	or
17	"(iii) be an agreement for a 21CSC
18	project to be part of a broader 21CSC ini-
19	tiative carried out in partnership with—
20	"(I) the Federal Government;
21	"(II) a State government; or
22	"(III) a tribal agency.
23	"(C) Set share.—A cooperative agreement
24	under this paragraph shall include a provision

1	specifying the cost share that the 21CSC organi-
2	$zation\ will\ provide\ under\ section\ 210(c).$
3	"(d) 21CSC Organizations.—
4	"(1) In general.—To be considered and ap-
5	proved as a 21CSC organization, an organization
6	shall, to the maximum extent practicable, demonstrate
7	the ability to meet, and provide assurances that the
8	organization will meet, each requirement described in
9	paragraphs (2) through (6).
10	"(2) 21CSC corpsmembers engaged by 21CSC
11	ORGANIZATIONS.—
12	"(A) In general.—In addition to meeting
13	the requirement of subparagraph (B), any indi-
14	vidual selected by a 21CSC organization to carry
15	out a 21CSC project shall, to the maximum ex-
16	tent practicable, be—
17	"(i) a youth, notwithstanding para-
18	graphs (3) and (4) of section 137(a) of the
19	National and Community Service Act of
20	1990 (42 U.S.C. 12591(a)) in the case of
21	any Corpsmember participating in a
22	21CSC project supported and carried out by
23	the Corporation for National and Commu-
24	nity Service; or
25	"(ii) a veteran not older than age 35.

1	"(B) Citizenship requirement.—Any in-
2	dividual selected as a Corpsmember shall be—
3	"(i) a citizen or national of the United
4	States;
5	"(ii) a lawful permanent resident of
6	the United States; or
7	"(iii) a citizen of the Republic of the
8	Marshall Islands, the Federated States of
9	Micronesia, or the Republic of Palau and
10	admitted to the United States as a non-
11	immigrant under the terms of the applica-
12	ble Compact of Free Association with the
13	United States.
14	"(C) Emphasis on diversity and inclu-
15	SION.—In selecting a Corpsmember, a 21CSC or-
16	ganization shall make deliberate outreach efforts
17	to engage an individual who—
18	"(i) lives in the State or region of the
19	21CSC organization; and
20	"(ii) represents a traditionally under-
21	served population, including veterans, Indi-
22	ans, and disadvantaged youth (as defined
23	in section 101 of the National and Commu-
24	nity Service Act of 1990 (42 U.S.C.
25	12511)).

1	"(3) Compensation for participants.—A
2	21CSC organization shall provide compensation to
3	each Corpsmember that includes 1 or more of the fol-
4	lowing:
5	"(A) A wage.
6	$"(B) \ A \ stipend.$
7	"(C) A living allowance.
8	"(D) An educational credit that may be ap-
9	plied towards a program of postsecondary edu-
10	cation at an institution of higher education that
11	agrees to award the credit for participation in a
12	21CSC project.
13	"(4) Organization of service for partici-
14	PANTS.—
15	"(A) In general.—In carrying out a
16	21CSC project, a 21CSC organization shall, to
17	the maximum extent practicable, organize each
18	Corpsmember as—
19	"(i) a crew-based participant who—
20	``(I) serves together with other
21	crew-based participants; and
22	"(II) is directly supervised by a
23	trained and experienced crew-based
24	leader or conservation professional; or

1	"(ii) an individual or small team-
2	based participant who serves—
3	"(I) individually or in a coordi-
4	nated small team, as applicable;
5	"(II) under the direction of a con-
6	servation professional; and
7	"(III) on an initiative that re-
8	quires specific skills and dedicated at-
9	tention.
10	"(B) Veteran and civilian coopera-
11	TION.—A 21CSC organization shall, to the max-
12	imum extent practicable, encourage cooperation
13	among veteran and civilian Corpsmembers.
14	"(5) 21CSC PROJECTS.—A 21CSC organization
15	shall carry out a 21CSC project that includes na-
16	tional service, and may be a priority project, involv-
17	ing—
18	"(A) the conservation, restoration, and en-
19	hancement of—
20	"(i) a unit of the National Park Sys-
21	tem or National Forest System;
22	"(ii) public or tribal land or water; or
23	"(iii) natural, cultural, or historical
24	resources or treasures;

1	"(B) the conservation, restoration, manage-
2	ment, and development of the natural resources
3	and infrastructure of the United States, includ-
4	ing—
5	"(i) removal of invasive species;
6	"(ii) wildfire prevention and response;
7	"(iii) disaster resiliency, mitigation,
8	response, and recovery;
9	"(iv) trail development and mainte-
10	nance;
11	"(v) coastal restoration and resiliency;
12	"(vi) historic preservation;
13	"(vii) public safety;
14	"(viii) energy efficiency and alter-
15	$native\ energy;$
16	"(ix) water infrastructure;
17	"(x) construction, repair, rehabilita-
18	tion, or maintenance of—
19	$"(I) \ a \ road;$
20	"(II) a campground; or
21	"(III) any other recreation or vis-
22	itor facility or housing structure; and
23	"(xi) any other related project that fur-
24	thers the purposes of this title;

1	"(C) the support, development, and en-
2	hancement of outdoor recreation or urban green
3	space for the purpose of public access;
4	"(D) service that is primarily indoors, such
5	as service in a science, policy, or program in-
6	ternship, with a clear benefit for natural, cul-
7	tural, or historic resources or treasures, which
8	may include the provision of interpretation and
9	education services to—
10	"(i) the public; or
11	"(ii) a cooperating association, edu-
12	cational institution, friends group, or simi-
13	lar nonprofit partner organization; and
14	"(E) notwithstanding section 132A of the
15	National and Community Service Act of 1990
16	(42 U.S.C. 12584a), a project described in this
17	paragraph on private land or water in partner-
18	ship with a private entity if—
19	"(i) the project has a direct or recog-
20	nized public or environmental benefit; or
21	"(ii) the funding for the project origi-
22	nated from a governmental entity, regard-
23	less of the end payor.

1	"(6) 21CSC corpsmembers.—In carrying out a
2	21CSC project, a 21CSC organization shall provide
3	each Corpsmember with—
4	"(A) in-demand skills development, certifi-
5	cation and credentials, and education to prepare
6	the Corpsmember for success in transitioning to
7	the 21st century workforce;
8	"(B) community skill development to help
9	the Corpsmember—
10	"(i) acquire an ethic of service to oth-
11	ers and the United States; and
12	"(ii) become a more effective natural
13	resource and community steward; and
14	"(C) a greater understanding of the nat-
15	ural, cultural, or historic resources or treasures
16	of the United States.
17	"(e) Corpsmember Compensation and Employ-
18	MENT STANDARDS.—
19	"(1) Corpsmember compensation stand-
20	ARD.—
21	"(A) Specific wage rates.—A form of
22	compensation provided under subparagraph (A),
23	(B), or (C) of subsection (d)(3) shall be consid-
24	ered to be established at a specific wage rate, in
25	the same manner as the compensation provided

for a living allowance under section 140 of the
National and Community Service Act of 1990
(42 U.S.C. 12594).

"(B) Compensation for Certain CorpsMembers.—The compensation provided under subsection (d)(3) to a Corpsmember who is not a participant in a 21CSC project supported by the Corporation for National and Community Service shall not be subject to any provision of (including a regulation under) the National and Community Service Act of 1990 (42 U.S.C. 12501 et seq.) relating to a wage rate, but shall be considered to be established at a specific wage rate, in the manner described in subparagraph (A).

"(C) RULE OF CONSTRUCTION.—Nothing in subparagraph (A) applies a specific wage rate for a living allowance that is established under section 140 of the National and Community Service Act of 1990 (42 U.S.C. 12594) to the compensation of a Corpsmember under subsection (d)(3).

"(2) Corpsmember employment standard.—

"(A) In General.—Except as provided in subparagraphs (B) and (C), in parity with sec-

tion 101(30) of the National and Community

Service Act of 1990 (42 U.S.C. 12511(30)), a

Corpsmember shall be considered to be a partici
pant (as defined in section 101 of the National

and Community Service Act of 1990 (42 U.S.C.

12511)), not an employee, of the 21CSC organi
zation for which the Corpsmember serves.

"(B) FEDERAL EMPLOYMENT PROVISIONS.—

"(B) FEDERAL EMPLOYMENT PROVISIONS.—
Notwithstanding subparagraph (A), Federal employment provisions shall apply to a Corpsmember to the extent that those provisions apply to a participant or crew leader under section 199M(b) of the National and Community Service Act of 1990 (42 U.S.C. 12655n(b)).

"(C) Child Labor Provisions.—Notwithstanding subparagraph (A)—

"(i) the child labor provisions under section 12 of the Fair Labor Standards Act of 1938 (29 U.S.C. 212) (including any order or regulation issued under the authority of such section or section 3(l) of such Act (29 U.S.C. 203(l))) shall apply to a Corpsmember and the 21CSC organization for which the Corpsmember serves in the same manner as such provisions apply to an em-

1	ployee and an employer under such Act;
2	and
3	"(ii) a violation of a section specified
4	in clause (i) by a 21CSC organization shall
5	be enforced by the Secretary of Labor in the
6	same manner, and subject to the same pen-
7	alties under the Fair Labor Standards Act
8	of 1938 (29 U.S.C. 201 et seq.), as a viola-
9	tion by an employer of section 12 of such
10	Act (29 U.S.C. 212).
11	"(3) CIVIL SERVICE.—An individual may be en-
12	rolled as a Corpsmember without regard to the civil
13	service and classification laws, rules, or regulations.".
14	SEC. 505. 21ST CENTURY CONSERVATION SERVICE CORPS
15	CONSERVATION CENTERS AND PROGRAM
16	SUPPORT.
17	Section 205 of the Public Lands Corps Act of 1993
18	(16 U.S.C. 1724) is amended—
19	(1) in subsection (a)—
20	(A) by striking "Secretary" each place it
21	appears and inserting 'head of a participating
22	entity"; and
23	(B) in paragraph (1)—

1	(i) in subparagraph (A), by striking
2	"Public Lands Corps" and inserting
3	"21CSC"; and
4	(ii) in subparagraph (B), by striking
5	"conservation projects" and inserting
6	"21CSC projects";
7	(2) in subsection (b)—
8	(A) in the heading, by inserting ", Tem-
9	Porary Housing, and Transportation" after
10	"Logistical Support";
11	(B) in the first sentence—
12	(i) by striking "The Secretary" and
13	inserting the following:
14	"(1) Logistical support.—
15	"(A) In general.—The head of a partici-
16	pating entity"; and
17	(ii) by striking "the Corps" and insert-
18	ing "the 21CSC";
19	(C) in the second sentence, by striking
20	"Logistical support" and inserting the following:
21	"(B) Inclusions.—Logistical support pro-
22	vided under subparagraph (A)"; and
23	(D) by adding at the end the following:
24	"(2) Temporary housing.—The head of a par-
25	ticipating entity may make arrangements with an-

1	other Federal agency or a State, local government, or
2	private organization to provide temporary housing
3	for Corpsmembers as needed and available.
4	"(3) Transportation.—The head of a partici-
5	pating entity may provide transportation to and
6	from 21CSC project sites for Corpsmembers that re-
7	side in their own homes.";
8	(3) in subsection (c)—
9	(A) by striking "The Secretary" and insert-
10	ing "The head of a participating entity"; and
11	(B) by striking "the Corps for training or
12	housing Corps participants" and inserting "the
13	21CSC for training or housing Corpsmembers";
14	and
15	(4) in subsection (d), by striking "The Sec-
16	retary" and inserting "The head of a participating
17	entity".
18	SEC. 506. RESOURCE ASSISTANTS.
19	Section 206 of the Public Lands Corps Act of 1993
20	(16 U.S.C. 1725) is amended—
21	(1) in subsection (a)—
22	(A) in the fourth sentence, by striking "The
23	Secretary" and inserting the following:
24	"(4) Preference.—The head of a participating
25	entitu":

1	(B) in the third sentence, by striking "The
2	Secretary" and inserting the following:
3	"(3) Selection.—The head of a participating
4	entity";
5	(C) in the second sentence, by striking "To
6	be eligible" and inserting the following:
7	"(2) Eligibility.—To be eligible"; and
8	(D) by striking the first sentence and insert-
9	ing the following:
10	"(1) In general.—The head of a participating
11	entity may provide individual placements of resource
12	assistants to carry out research or resource protection
13	activities on behalf of the participating entity."; and
14	(2) by striking subsection (b) and inserting the
15	following:
16	"(b) Preference for the Use of 21CSC Organi-
17	ZATIONS.—
18	"(1) In General.—If the head of a partici-
19	pating entity determines that a 21CSC organization
20	can provide appropriate recruitment and placement
21	services to fulfill the requirements of this section, the
22	head of the participating entity may implement this
23	section through a 21CSC organization.
24	"(2) Contribution to expenses.—A 21CSC
25	organization providing recruitment and placement

1	services under paragraph (1) shall contribute to the
2	expenses of providing and supporting resource assist-
3	ants, through 1 or more private sources of funding, at
4	a level equal to 25 percent of the total costs of each
5	participant in the resource assistant program that
6	has been recruited and placed through the 21CSC or-
7	ganization.
8	"(3) Annual Report.—A 21CSC organization
9	providing recruitment and placement services under
10	paragraph (1) shall submit to the head of the applica-
11	ble participating entity an annual report that evalu-
12	ates the scope, size, and quality of the resource assist-
13	ant program carried out by the 21CSC organization,
14	including a description of the value of the work con-
15	tributed by resource assistants to the mission of the
16	participating entity.".
17	SEC. 507. ELIGIBILITY FOR NONCOMPETITIVE HIRING STA-
18	TUS.
19	Section 207 of the Public Lands Corps Act of 1993
20	(16 U.S.C. 1726) is amended to read as follows:
21	"SEC. 207. ELIGIBILITY FOR NONCOMPETITIVE HIRING STA-
22	TUS.
23	"(a) Definitions.—In this section—
24	"(1) the terms land management agency' and

'time-limited appointment' have the meanings given

25

- those terms in section 9601 of title 5, United States
   Code; and
- "(2) the term 'qualified Corpsmember' means a
   Corpsmember who is certified by a corresponding participating entity as having successfully completed 640 hours of service with a 21CSC organization.

### 7 "(b) HIRING.—

- "(1) In General.—Subject to paragraph (2) and subsection (c), a qualified Corpsmember shall be eligible for appointment in the competitive service in the same manner as a Peace Corps volunteer as prescribed in Executive Order 11103 (22 U.S.C. 2504 note; relating to Providing for the Appointment of Former Peace Corps Volunteers to the Civilian Career Services), as amended by Executive Order 12107 (44 Fed. Reg. 1055; relating to the Civil Service Commission and Labor-Management in the Federal Service).
  - "(2) PERIOD.—A qualified Corpsmember shall be eligible for an appointment under paragraph (1) during the 2-year period beginning on the date on which the Corpsmember completes the 640 hours of service required under subsection (a)(2).
- "(3) Time-limited appointment.—For purposes of section 9602 of title 5, United States Code, a qualified Corpsmember hired by a participating en-

1 tity that is a land management agency for a time-2 limited appointment shall be considered to be appointed initially under open, competitive examina-3 tion. 4 "(c) Service Hours.— 5 "(1) In General.—The 640 hours of service re-6 7 quired under subsection (a)(2) may include service on 8 1 or more projects carried out by a Corpsmember 9 with 1 or more participating entities during 1 or 10 more terms of service in a 21CSC organization. 11 "(2) Competitive service.—To be eligible for 12 noncompetitive hiring status under subsection (b), a 13 Corpsmember shall perform the 640 hours of service 14 required under subsection (a)(2)— "(A) carrying out a project on public or 15 tribal land or water; or 16 17 "(B) in service with, or on a project sup-18 ported in whole or in part by, a participating 19 entity. 20 "(3) Priorities.—The head of each partici-21 pating entity is encouraged, to the maximum extent 22 practicable, to identify a sufficient number of 21CSC 23 projects on public or tribal land or water that are 24 aligned with the priorities of the participating entity

so as to facilitate the attainment of the 640 hours of

25

1	service by Corpsmembers required under subsection
2	(a)(2).
3	"(4) Tracking hours.—Participating entities
4	shall coordinate with 21CSC organizations to identify
5	the most effective and efficient method for tracking
6	and certifying the 640 hours of service required under
7	subsection (a)(2).
8	"(d) GUIDANCE.—The head of each participating enti-
9	ty, and any subdivision of a participating entity, shall co-
10	ordinate with the head of each other participating entity,
11	and subdivision of each other participating entity, to imple-
12	ment and issue guidance on eligibility for noncompetitive
13	hiring status under subsection (b) in a uniform manner
14	to—
15	"(1) improve the efficiency and use of non-
16	competitive hiring authority; and
17	"(2) minimize inconsistency.".
18	SEC. 508. NATIONAL SERVICE EDUCATIONAL AWARDS.
19	Section 208 of the Public Lands Corps Act of 1993
20	(16 U.S.C. 1727) is amended—
21	(1) in subsection (a), in the first sentence—
22	(A) by striking "participant in the Public
23	Lands Corps" and inserting "Corpsmember";
24	and

1	(B) by striking "the participant" and in-
2	serting "the Corpsmember"; and
3	(2) in subsection (b)—
4	(A) by striking "either participants in the
5	Corps" and inserting "Corpsmembers"; and
6	(B) by striking "such a participant" and
7	inserting "a Corpsmember".
8	SEC. 509. NONDISPLACEMENT.
9	Section 209 of the Public Lands Corps Act of 1993
10	(16 U.S.C. 1728) is amended—
11	(1) by striking "Public Lands Corps" and in-
12	serting "21CSC"; and
13	(2) by striking "qualified youth or conservation
14	corps" and inserting "Corpsmember or a 21CSC or-
15	ganization".
16	SEC. 510. FUNDING.
17	Section 210 of the Public Lands Corps Act of 1993
18	(16 U.S.C. 1729) is amended—
19	(1) by redesignating subsections (a) through (c)
20	as subsections (d) through (f), respectively;
21	(2) by inserting before subsection (d) (as so re-
22	designated) the following:
23	"(a) Investments.—
24	"(1) In General.—In addition to using the
25	funds described in subsections (b) and (c) to fund

1	21CSC projects, each 21CSC organization shall lever-
2	age those funds by soliciting cash or in-kind contribu-
3	tions from public or private sources.
4	"(2) Methods.—A 21CSC organization may le-
5	verage funds by soliciting contributions using innova-
6	tive strategies, such as crowd-funding.
7	"(b) Existing Resources.—To fund a 21CSC
8	project, the head of each participating entity shall be lim-
9	ited to using existing funds appropriated or allocated to
10	the participating entity, as of the period of implementation
11	of the 21CSC project, under any law or authority other
12	than this title.
13	"(c) Set Cost Share.—A 21CSC organization car-
14	rying out a 21CSC project shall provide a cost share of not
15	less than 10 percent of the total cost of the 21CSC project,
16	which may include cash or in-kind contributions from a
17	State, local, or private source.";
18	(3) in subsection (d) (as so redesignated)—
19	(A) in paragraph (1)—
20	(i) in the paragraph heading, by strik-
21	ing "QUALIFIED YOUTH OR CONSERVATION
22	CORPS" and inserting "CORPSMEMBERS OR
23	21CSC ORGANIZATIONS"; and
24	(ii) by striking the first and second
25	sentences: and

1	(B) in paragraph (2)—
2	(i) in the paragraph heading, by strik-
3	ing "Public Lands corps" and inserting
4	"21CSC";
5	(ii) in the first sentence—
6	(I) by striking "The Secretary is
7	authorized to" and inserting "The head
8	of a participating entity may";
9	(II) by striking "Public Lands
10	Corps" and inserting "21CSC"; and
11	(III) by striking "the Corps" and
12	inserting "the 21CSC"; and
13	(iii) in the second sentence, by striking
14	"the Corps" and inserting "the 21CSC";
15	(4) in subsection (e) (as so redesignated), by
16	striking "In order" and all that follows through "the
17	Secretary" and inserting "To carry out the 21CSC or
18	to support resource assistants and Corpsmembers or
19	21CSC organizations under this title, the head of a
20	participating entity"; and
21	(5) in subsection (f) (as so redesignated)—
22	(A) by striking "section 211" and inserting
23	"section 213"; and
24	(B) by striking "Public Lands Corps" and
25	inserting "21CSC".

1	SEC. 511. INDIAN YOUTH 21ST CENTURY CONSERVATION
2	SERVICE CORPS; RULE OF CONSTRUCTION.
3	The Public Lands Corps Act of 1993 (16 U.S.C. 1721
4	et seq.) is amended—
5	(1) by redesignating section 211 as section 213;
6	and
7	(2) by inserting after section 210 the following:
8	"SEC. 211. INDIAN YOUTH 21ST CENTURY CONSERVATION
9	SERVICE CORPS.
0	"(a) Authorization of Cooperative Agree-
1	MENTS.—The head of a participating entity may offer to
2	enter into a cooperative agreement with a tribal agency or
3	a 21CSC organization to establish and administer the In-
4	dian Youth 21st Century Conservation Service Corps, which
5	shall carry out 1 or more 21CSC projects on tribal land
6	or water.
7	"(b) GUIDELINES.—Not later than 18 months after the
8	date of enactment of the 21st Century Conservation Service
9	Corps Act, the Secretary of the Interior, in consultation
20	with Indian tribes, shall issue guidelines for the manage-
21	ment of the Indian Youth 21st Century Conservation Serv-
22	ice Corps, in accordance with this Act and any other appli-
23	cable Federal laws.
24	"SEC. 212. RULE OF CONSTRUCTION.
25	"Except where otherwise provided for in this title, the

 $26\ \ \textit{requirements and authorities provided under this title with}$ 

1	respect to Corpsmembers, 21CSC organizations, and par-
2	ticipating entities with respect to a 21CSC project shall be
3	in addition to any requirement or authority provided under
4	other Federal law with respect to Corpsmembers, 21CSC or-
5	ganizations, and participating entities with respect to the
6	21CSC project.".
7	SEC. 512. DIRECT HIRE AUTHORITY.
8	Section 121(a) of the Department of the Interior, En-
9	vironment, and Related Agencies Appropriations Act, 2012
10	(16 U.S.C. 1725a(a)), is amended—
11	(1) in paragraph (1)—
12	(A) by striking "Secretary of the Interior"
13	and inserting 'head of a participating entity (as
14	defined in section 203 of the Public Lands Corps
15	Act of 1993 (16 U.S.C. 1722)) (referred to in this
16	subsection as a 'participating entity')"; and
17	(B) by striking "in paragraph (1) directly
18	to a position with a land managing agency of
19	the Department of the Interior" and inserting
20	"in paragraph (2) directly to a position with a
21	participating entity"; and
22	(2) in paragraph (2)(A), by striking 'land man-
23	aging agency" and inserting "participating entity".

### 1 SEC. 513. NATIONAL AND COMMUNITY SERVICE PROGRAMS.

- 2 (a) Nonprofit Capacity Building.—Section
- 3 198S(a)(4) of the National and Community Service Act of
- 4 1990 (42 U.S.C. 12653s(a)(4)) is amended by striking "and
- 5 the District of Columbia" and inserting "the District of Co-
- 6 lumbia, American Samoa, Guam, the Northern Mariana Is-
- 7 lands, Puerto Rico, and the Virgin Islands of the United
- 8 States".
- 9 (b) Compact Migrant Eligibility.—Section
- 10 137(a)(5) of the National and Community Service Act of
- 11 1990 (42 U.S.C. 12591(a)(5)) is amended to read as follows:
- 12 "(5) is a citizen or national of the United States
- or lawful permanent resident alien of the United
- 14 States, or is a citizen of the Republic of the Marshall
- 15 Islands, the Federated States of Micronesia, or the Re-
- 16 public of Palau and admitted to the United States as
- a nonimmigrant under the terms of the applicable
- 18 Compact of Free Association with the United States.".
- 19 (c) Effective Date.—The amendments made by this
- 20 section shall apply to any participant in a program under
- 21 the National and Community Service Act of 1990 (42
- 22 U.S.C. 12501 et seq.) selected after the date of enactment
- 23 of this section.

### 1 SEC. 514. YOUTH CONSERVATION CORPS.

2	Public Law 91–378 (commonly known as the "Youth
3	Conservation Corps Act of 1970") (16 U.S.C. 1701 et seq.)
4	is amended—
5	(1) in section 102(a) (16 U.S.C. 1702(a)), by—
6	(A) striking "trust territories, or" and in-
7	serting "or the"; and
8	(B) inserting "(or who are citizens of the
9	Republic of the Marshall Islands, the Federated
10	States of Micronesia, or the Republic of Palau
11	and admitted to the United States as non-
12	immigrants under the terms of the applicable
13	Compact of Free Association with the United
14	States)," after "Puerto Rico"; and
15	(2) in section 104 (16 U.S.C. 1704)—
16	(A) in subsection (a), by striking "the Trust
17	Territory of the Pacific Islands, and American
18	Samoa" and inserting "American Samoa, and
19	the Commonwealth of the Northern Mariana Is-
20	lands"; and
21	(B) in subsection $(b)(1)(A)$ , by striking ",
22	possessions, or the Trust Territory of the Pacific
23	Islands" and inserting "or possessions (or the
24	citizens of the Republic of the Marshall Islands,
25	the Federated States of Micronesia, or the Re-
26	public of Palau and admitted to the United

1	States as nonimmigrants under the terms of the					
2	applicable Compact of Free Association with th					
3	United States)".					
4	TITLE VI—EVERY KID OUTDOORS					
5	SEC. 601. SHORT TITLE.					
6	This title may be cited as the "Every Kid Outdoors					
7	Act".					
8	SEC. 602. DEFINITIONS.					
9	In this title:					
10	O (1) FEDERAL LANDS AND WATERS.—The term					
11	"Federal lands and waters" means any Federal lands					
12	or body of water under the jurisdiction of any Sec-					
13	retary to which the public has access.					
14	(2) Program.—The term "program" means the					
15	Every Kid Outdoors program established under sec-					
16	tion $603(a)$ .					
17	(3) Secretary.—The term "Secretary"					
18	means—					
19	(A) in the case of Federal lands and waters					
20	under the jurisdiction of the Department of the					
21	Interior, the Secretary of the Interior, acting					
22	through, as relevant—					
23	(i) the Director of the National Park					
24	Service;					

1	(ii) the Director of the United States				
2	Fish and Wildlife Service;				
3	(iii) the Director of the Bureau of				
4	Land Management; and				
5	(iv) the Commissioner of Reclamation;				
6	(B) in the case of Federal lands and waters				
7	under the jurisdiction of the U.S. Forest Service,				
8	the Secretary of Agriculture, acting through the				
9	Chief of the U.S. Forest Service;				
10	(C) in the case of Federal lands and waters				
11	under the jurisdiction of the National Oceanic				
12	and Atmospheric Administration, the Secretary				
13	of Commerce, acting through the Administrator				
14	of the National Oceanic and Atmospheric Ad-				
15	ministration; and				
16	(D) in the case of Federal lands and waters				
17	under the jurisdiction of the U.S. Army Corps of				
18	Engineers, the Secretary of the Army, acting				
19	through the Chief of Engineers of the U.S. Army				
20	Corps of Engineers.				
21	(4) Student or students.—The term "stu-				
22	dent" or "students" means any fourth grader or				
23	home-schooled learner 10 years of age residing in the				
24	United States, including any territory or possession				
25	of the United States.				

### 1 SEC. 603. EVERY KID OUTDOORS PROGRAM.

2	(a) Establishment.—Each Secretary shall establish					
3	3 a program, to be known as the "Every Kid Outdoors Pro					
4	4 gram", that will provide free access to students and certe					
5	accompanying individuals, in accordance with this section,					
6	to those Federal lands and waters for which access is subject					
7	7 to an entrance, standard amenity, or day use fee.					
8	(b) Annual Passes.—					
9	9 (1) In general.—At the request of a studen					
10	the Secretary shall issue a pass to the student, which					
11	allows access to Federal lands and waters for which					
12	access is subject to an entrance, standard amenity, or					
13	day use fee, free of charge for the student and—					
14	(A) in the case of a per-vehicle fee area—					
15	(i) any passengers accompanying the					
16	student in a private, noncommercial vehicle;					
17	or					
18	(ii) not more than 3 adults accom-					
19	panying the student on bicycles; or					
20	(B) in the case of a per-person fee area, not					
21	more than 3 adults accompanying the student.					
22	(2) Term.—A pass described in this subsection					
23	shall be effective during the period beginning on Sep-					
24	tember 1 and ending on August 31 of the following					
25	uear.					

1	(3) Presence of student required.—A pass
2	described in this subsection shall be effective only if
3	the student to which the pass was issued is present at
4	the point of entry to the applicable Federal lands or
5	waters.
6	(c) Other Activities.—In carrying out the program,
7	each Secretary—
8	(1) may collaborate with State and territorial
9	park systems that opt to implement a complementary
10	Every Kid Outdoors State or Territory Park pass;
11	(2) may coordinate with the Secretary of Edu-
12	cation to implement the program;
13	(3) shall maintain a publicly available website
14	with information about the program;
15	(4) may provide visitor services for the program;
16	and
17	(5) may support approved partners of the Fed-
18	eral land and waters by providing the partners with
19	opportunities to participate in the program.
20	(d) Reports.—The Secretary of the Interior, in co-
21	ordination with each Secretary, shall prepare a comprehen-
22	sive report to Congress each year describing—
23	(1) the implementation of the program;
24	(2) the number and geographical distribution of
25	students who participated in the program; and

- 1 (3) the number of passes described in subsection
- 2 (b)(1) that were distributed.
- 3 (e) Sunset.—The authorities provided in this title,
- 4 including the reporting requirement, shall expire on the
- 5 date that is seven years after the date of enactment of this
- 6 title.

# Union Calendar No. 864

115TH CONGRESS H. R. 3400

[Report No. 115-1063, Part I]

### A BILL

To promote innovative approaches to outdoor recreation on Federal land and to open up opportunities for collaboration with non-Federal partners, and for other purposes.

## DECEMBER 28, 2018

Committees on Transportation and Infrastructure and Energy and Commerce discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed