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116TH CONGRESS 1st Session

U.S. GOVERNMENT INFORMATION

[Report No. 116-252]

To amend title 17, United States Code, to establish an alternative dispute resolution program for copyright small claims, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

MAY 1, 2019

Mr. JEFFRIES (for himself, Mr. COLLINS of Georgia, Mr. NADLER, Mrs. ROBY, Mr. JOHNSON of Georgia, Mr. CLINE, Ms. JUDY CHU of California, Mr. TED LIEU of California, and Mr. FITZPATRICK) introduced the following bill; which was referred to the Committee on the Judiciary

October 22, 2019

Additional sponsors: Mr. BUDD, Mr. THOMPSON of Mississippi, Mr. COHEN, Mr. MARCHANT, Mrs. DEMINGS, Mrs. McBath, Mr. Schiff, Mr. CHABOT, Mr. FERGUSON, Mr. DESJARLAIS, Mr. ROUDA, Mr. STANTON, Mr. Bacon, Mr. Cicilline, Mr. Soto, Ms. Scanlon, Mr. Ratcliffe, Mr. DEUTCH, Mr. CASE, Mr. JOHNSON of Louisiana, Mr. SENSEN-Mr. WALKER, Ms. MUCARSEL-POWELL, BRENNER, Mr. Reschenthaler, Mr. Correa, Mrs. Lesko, Ms. Dean, Mr. Rich-MOND, Ms. JACKSON LEE, Mr. COX of California, Mr. GONZALEZ of Texas, Mr. HARDER of California, Mr. CÁRDENAS, Mr. YOHO, Ms. BONAMICI, Mr. DEFAZIO, Mr. SEAN PATRICK MALONEY of New York, Mr. BIGGS, Mrs. LEE of Nevada, Mr. WITTMAN, Mr. STEUBE, Mr. MEADOWS, MS. VELÁZQUEZ, MS. HAALAND, Mr. ROSE of New York, Mr. WATKINS, Mr. RASKIN, Mr. MCCLINTOCK, Mr. SUOZZI, Ms. SÁNCHEZ, Mr. CURTIS, Mr. RODNEY DAVIS of Illinois, Mr. DELGADO, Mr. BROWN of Maryland, Mr. TAYLOR, Ms. MENG, Mr. CUELLAR, Ms. ESCOBAR, Mr. BURCHETT, Mr. TRONE, Ms. WILD, Ms. CLARK of Massachusetts, Mr. KRISHNAMOORTHI, MS. BASS, MS. GABBARD, Mr. RUTHERFORD, Mr. FOSTER, Mr. BROOKS of Alabama, Mrs. LAWRENCE, Mr. DAVID SCOTT of Georgia, Ms. FUDGE, Ms. CLARKE of New York, Mr. EVANS, Mr. COSTA, Mrs. FLETCHER, Mr. PAYNE, Ms. GARCIA of Texas, Mr. LUJÁN, Mr. VAN DREW, Ms. JAYAPAL, Ms. KUSTER of New Hampshire, Mr. GOTTHEIMER, Mr. NEGUSE, Mrs. MURPHY of Florida, Mr. ESPAILLAT,

Mrs. Hayes, Mr. Loudermilk, Mr. Gomez, Mr. Babin, Mr. Gooden, Ms. CRAIG, Ms. HILL of California, Ms. LEE of California, Mrs. WATSON COLEMAN, Ms. PRESSLEY, Ms. JOHNSON of Texas, Mr. BISHOP of Georgia, Mr. CLAY, Mr. HICE of Georgia, Mr. HUFFMAN, Mr. VEASEY, Mr. KING of New York, Ms. SCHAKOWSKY, Mr. FLORES, Mr. RIGGLEMAN, Mr. COOPER, Mr. LAMB, Mr. LOWENTHAL, Mrs. NAPOLITANO, Mr. SHERMAN, Ms. WATERS, Mr. GREEN of Tennessee, Mr. STIVERS, Ms. STEFANIK, Mr. ZELDIN, Mr. CASTRO of Texas, Mr. Doggett, Mr. DESAULNIER, Mrs. WAGNER, Mr. ADERHOLT, Mr. COLE, Ms. FINKENAUER, Mr. CUNNINGHAM, Mr. VISCLOSKY, Ms. SPANBERGER, Mr. ALLRED, Miss RICE of New York, Ms. KENDRA S. HORN of Oklahoma, Mr. MEEKS, Mrs. Bustos, Mr. Malinowski, Mr. Pocan, Ms. Speier, Mrs. Axne, Mr. Schneider, Ms. Barragán, Mr. Cisneros, Mr. BRENDAN F. BOYLE of Pennsylvania, Mr. KEVIN HERN of Oklahoma, Mr. CARBAJAL, Mr. SMITH of Washington, Ms. BLUNT ROCHESTER, Mr. ESTES, and Mr. CROW

October 22, 2019

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on May 1, 2019]

A BILL

To amend title 17, United States Code, to establish an alternative dispute resolution program for copyright small claims, and for other purposes. 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Copyright Alternative
- 5 in Small-Claims Enforcement Act of 2019" or the "CASE
- 6 Act of 2019".

7 SEC. 2. COPYRIGHT SMALL CLAIMS.

- 8 (a) IN GENERAL.—Title 17, United States Code, is
- **9** amended by adding at the end the following:

10 "CHAPTER 15—COPYRIGHT SMALL CLAIMS

"Sec.

11

"1501. Definitions.
"1502. Copyright Claims Board.
"1503. Authority and duties of the Copyright Claims Board.
"1504. Nature of proceedings.
"1505. Registration requirement.
"1506. Conduct of proceedings.
"1507. Effect of proceeding.
"1508. Review and confirmation by district court.
"1509. Relationship to other district court actions.
"1510. Implementation by Copyright Office.
"1511. Funding.
"\$1501. Definitions

- 12 *"In this chapter—*
- 13 "(1) the term 'party'—
- 14 "(A) means a party; and
- 15 "(B) includes the attorney of a party, as
- 16 *applicable;*
- 17 "(2) the term 'claimant' means the real party in
- 18 *interest that commences a proceeding before the Copy-*
- 19 right Claims Board under section 1506(e), pursuant

1	to a permissible claim of infringement brought under
2	section $1504(c)(1)$, noninfringement brought under
3	section $1504(c)(2)$, or misrepresentation brought
4	under section $1504(c)(3)$;
5	"(3) the term 'counterclaimant' means a re-
6	spondent in a proceeding before the Copyright Claims
7	Board that—
8	((A) asserts a permissible counterclaim
9	under section $1504(c)(4)$ against the claimant in
10	the proceeding; and
11	``(B) is the real party in interest with re-
12	spect to the counterclaim described in subpara-
13	graph (A); and
14	"(4) the term 'respondent' means any person
15	against whom a proceeding is brought before the
16	Copyright Claims Board under section 1506(e), pur-
17	suant to a permissible claim of infringement brought
18	under section 1504(c)(1), noninfringement brought
19	under section $1504(c)(2)$, or misrepresentation
20	brought under section $1504(c)(3)$.
21	"§1502. Copyright Claims Board
22	"(a) In General.—There is established in the Copy-

22 (a) IN GENERAL.—There is established in the Copy23 right Office the Copyright Claims Board, which shall serve
24 as an alternative forum in which parties may voluntarily

1	seek to resolve certain copyright claims regarding any cat-
2	egory of copyrighted work, as provided in this chapter.
3	"(b) Officers and Staff.—
4	"(1) Copyright claims officers.—The Reg-
5	ister of Copyrights shall recommend 3 full-time Copy-
6	right Claims Officers to serve on the Copyright
7	Claims Board in accordance with paragraph $(3)(A)$.
8	The Officers shall be appointed by the Librarian of
9	Congress to such positions after consultation with the
10	Register of Copyrights.
11	"(2) Copyright claims attorneys.—The Reg-
12	ister of Copyrights shall hire not fewer than 2 full-
13	time Copyright Claims Attorneys to assist in the ad-
14	ministration of the Copyright Claims Board.
15	"(3) QUALIFICATIONS.—
16	"(A) Copyright claims officers.—
17	"(i) In General.—Each Copyright
18	Claims Officer shall be an attorney who has
19	not fewer than 7 years of legal experience.
20	"(ii) Experience.—Two of the Copy-
21	right Claims Officers shall have—
22	((I) substantial experience in the

evaluation, litigation, or adjudication
of copyright infringement claims; and

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1	"(II) between those 2 Officers,
2	have represented or presided over a di-
3	versity of copyright interests, including
4	those of both owners and users of copy-
5	righted works.
6	"(iii) Alternative dispute resolu-
7	TION.—The Copyright Claims Officer not
8	described in clause (ii) shall have substan-
9	tial familiarity with copyright law and ex-
10	perience in the field of alternative dispute
11	resolution, including the resolution of litiga-
12	tion matters through that method of resolu-
13	tion.
14	"(B) Copyright claims attorneys.—
15	Each Copyright Claims Attorney shall be an at-
16	torney who has not fewer than 3 years of sub-
17	stantial experience in copyright law.
18	"(4) Compensation.—
19	"(A) Copyright claims officers.—
20	"(i) DEFINITION.—In this subpara-
21	graph, the term 'senior level employee of the
22	Federal Government' means an employee,
23	other than an employee in the Senior Exec-
24	utive Service, the position of whom is classi-
25	fied above GS-15 of the General Schedule.

1	"(ii) PAY RANGE.—Each Copyright
2	Claims Officer shall be compensated at a
3	rate of pay that is not less than the min-
4	imum, and not more than the maximum,
5	rate of pay payable for senior level employ-
6	ees of the Federal Government, including lo-
7	cality pay, as applicable.
8	"(B) Copyright claims attorneys.—
9	Each Copyright Claims Attorney shall be com-
10	pensated at a rate of pay that is not more than
11	the maximum rate of pay payable for level 10 of
12	GS–15 of the General Schedule, including local-
13	ity pay, as applicable.
14	"(5) TERMS.—
15	"(A) IN GENERAL.—Subject to subpara-
16	graph (B), a Copyright Claims Officer shall
17	serve for a renewable term of 6 years.
18	"(B) INITIAL TERMS.—The terms for the
19	first Copyright Claims Officers appointed under
20	this chapter shall be as follows:
21	"(i) The first such Copyright Claims
22	Officer appointed shall be appointed for a
23	term of 4 years.

1	"(ii) The second Copyright Claims Of-
2	ficer appointed shall be appointed for a
3	term of 5 years.
4	"(iii) The third Copyright Claims Offi-
5	cer appointed shall be appointed for a term
6	of 6 years.
7	"(6) VACANCIES AND INCAPACITY.—
8	"(A) VACANCY.—
9	"(i) IN GENERAL.—If a vacancy occurs
10	in the position of a Copyright Claims Offi-
11	cer, the Librarian of Congress shall, upon
12	the recommendation of and in consultation
13	with the Register of Copyrights, act expedi-
14	tiously to appoint a Copyright Claims Offi-
15	cer for that position.
16	"(ii) VACANCY BEFORE EXPIRATION.—
17	An individual appointed to fill a vacancy
18	occurring before the expiration of the term
19	for which the predecessor of the individual
20	was appointed shall be appointed to serve a
21	6-year term.
22	"(B) INCAPACITY.—If a Copyright Claims
23	Officer is temporarily unable to perform the du-
24	ties of the Officer, the Librarian of Congress
25	shall, upon recommendation of and in consulta-

1	tion with the Register of Copyrights, act expedi-
2	tiously to appoint an interim Copyright Claims
3	Officer to perform such duties during the period
4	of such incapacity.
5	"(7) SANCTION OR REMOVAL.—Subject to section
6	1503(b), the Librarian of Congress may sanction or
7	remove a Copyright Claims Officer.
8	"(8) Administrative support.—The Register
9	of Copyrights shall provide the Copyright Claims Of-
10	ficers and Copyright Claims Attorneys with necessary
11	administrative support, including technological facili-
12	ties, to carry out the duties of the Officers and Attor-
13	neys under this chapter.
14	"(9) Location of copyright claims board.—
15	The offices and facilities of the Copyright Claims Of-
16	ficers and Copyright Claims Attorneys shall be lo-
17	cated at the Copyright Office.
18	"§1503. Authority and duties of the Copyright Claims
19	Board
20	"(a) FUNCTIONS.—
21	"(1) Copyright claims officers.—Subject to
22	the provisions of this chapter and applicable regula-
23	tions, the functions of the Copyright Claims Officers
24	shall be as follows:

1	"(A) To render determinations on the civil
2	copyright claims, counterclaims, and defenses
3	that may be brought before the Officers under
4	this chapter.
5	"(B) To ensure that claims, counterclaims,
6	and defenses are properly asserted and otherwise
7	appropriate for resolution by the Copyright
8	Claims Board.
9	"(C) To manage the proceedings before the
10	Officers and render rulings pertaining to the
11	consideration of claims, counterclaims, and de-
12	fenses, including with respect to scheduling, dis-
13	covery, evidentiary, and other matters.
14	"(D) To request, from participants and
15	nonparticipants in a proceeding, the production
16	of information and documents relevant to the
17	resolution of a claim, counterclaim, or defense.
18	(E) To conduct hearings and conferences.
19	"(F) To facilitate the settlement by the par-
20	ties of claims and counterclaims.
21	(G)(i) To award monetary relief; and
22	"(ii) to include in the determinations of the
23	Officers a requirement that certain activities
24	under section 1504(e)(2) cease or be mitigated, if

1	the party to undertake the applicable measure
2	has so agreed.
3	"(H) To provide information to the public
4	concerning the procedures and requirements of
5	the Copyright Claims Board.
6	"(I) To maintain records of the proceedings
7	before the Officers, certify official records of such
8	proceedings as needed, and, as provided in sec-
9	tion $1506(t)$, make the records in such pro-
10	ceedings available to the public.
11	((J) To carry out such other duties as are
12	set forth in this chapter.
13	((K) When not engaged in performing the
14	duties of the Officers set forth in this chapter, to
15	perform such other duties as may be assigned by
16	the Register of Copyrights.
17	"(2) Copyright claims attorneys.—Subject to
18	the provisions of this chapter and applicable regula-
19	tions, the functions of the Copyright Claims Attorneys
20	shall be as follows:
21	"(A) To provide assistance to the Copyright
22	Claims Officers in the administration of the du-
23	ties of those Officers under this chapter.

1	"(B) To provide assistance to members of
2	the public with respect to the procedures and re-
3	quirements of the Copyright Claims Board.
4	(C) To provide information to potential
5	claimants contemplating bringing a permissible
6	action before the Copyright Claims Board about
7	obtaining a subpoena under section 512(h) for
8	the sole purpose of identifying a potential re-
9	spondent in such an action.
10	(D) When not engaged in performing the
11	duties of the Attorneys set forth in this chapter,
12	to perform such other duties as may be assigned
13	by the Register of Copyrights.
14	"(b) Independence in Determinations.—
15	"(1) IN GENERAL.—The Copyright Claims Board
16	shall render the determinations of the Board in indi-
17	vidual proceedings independently on the basis of the
18	records in the proceedings before it and in accordance
19	with the provisions of this title, judicial precedent,
20	and applicable regulations of the Register of Copy-
21	rights.
22	"(2) Consultation.—The Copyright Claims Of-
23	ficers and Copyright Claims Attorneys—
24	"(A) may consult with the Register of Copy-
25	rights on general issues of law; and

1	"(B) subject to section $1506(x)$, may not
2	consult with the Register of Copyrights with re-
3	spect to—
4	"(i) the facts of any particular matter
5	pending before the Officers and the Attor-
6	neys; or
7	"(ii) the application of law to the facts
8	described in clause (i).
9	"(3) PERFORMANCE APPRAISALS.—Notwith-
10	standing any other provision of law or any regulation
11	or policy of the Library of Congress or Register of
12	Copyrights, any performance appraisal of a Copy-
13	right Claims Officer or Copyright Claims Attorney
14	may not consider the substantive result of any indi-
15	vidual determination reached by the Copyright
16	Claims Board as a basis for appraisal except to the
17	extent that result may relate to any actual or alleged
18	violation of an ethical standard of conduct.
19	"(c) Direction by Register.—Subject to subsection
20	(b), the Copyright Claims Officers and Copyright Claims
21	Attorneys shall, in the administration of their duties, be
22	under the general direction of the Register of Copyrights.
23	"(d) Inconsistent Duties Barred.—A Copyright
24	Claims Officer or Copyright Claims Attorney may not un-
25	dertake any duty that conflicts with the duties of the Officer

or Attorney in connection with the Copyright Claims
 Board.

3 "(e) RECUSAL.—A Copyright Claims Officer or Copy4 right Claims Attorney shall recuse himself or herself from
5 participation in any proceeding with respect to which the
6 Copyright Claims Officer or Copyright Claims Attorney, as
7 the case may be, has reason to believe that he or she has
8 a conflict of interest.

9 "(f) EX PARTE COMMUNICATIONS.—Except as may 10 otherwise be permitted by applicable law, any party to a 11 proceeding before the Copyright Claims Board shall refrain 12 from ex parte communications with the Copyright Claims 13 Officers and the Register of Copyrights concerning the sub-14 stance of any active or pending proceeding before the Copy-15 right Claims Board.

16 "(g) JUDICIAL REVIEW.—Actions of the Copyright
17 Claims Officers and Register of Copyrights under this chap18 ter in connection with the rendering of any determination
19 are subject to judicial review as provided under section
20 1508(c) and not under chapter 7 of title 5.

21 "§ 1504. Nature of proceedings

(a) VOLUNTARY PARTICIPATION.—Participation in a
Copyright Claims Board proceeding shall be on a voluntary
basis in accordance with this chapter and the right of any
party to instead pursue a claim, counterclaim, or defense

in a district court of the United States or any other court,
 and to seek a jury trial, shall be preserved. The rights, rem edies, and limitations under this section may not be waived
 except in accordance with this chapter.

5 "(b) Statute of Limitations.—

6 "(1) IN GENERAL.—A proceeding may not be 7 maintained before the Copyright Claims Board unless 8 the proceeding is commenced, in accordance with sec-9 tion 1506(e), before the Copyright Claims Board with-10 in 3 years after the claim accrued.

11 "(2) TOLLING.—Subject to section 1507(a), a 12 proceeding commenced before the Copyright Claims 13 Board shall toll the time permitted under section 14 507(b) for the commencement of an action on the 15 same claim in a district court of the United States 16 during the period in which the proceeding is pending. 17 "(c) PERMISSIBLE CLAIMS, COUNTERCLAIMS, AND DE-FENSES.—The Copyright Claims Board may render deter-18 19 minations with respect to the following claims, counterclaims, and defenses, subject to such further limitations and 20 21 requirements, including with respect to particular classes 22 of works, as may be set forth in regulations established by 23 the Register of Copyrights:

24 "(1) A claim for infringement of an exclusive
25 right in a copyrighted work provided under section

1	106 by the legal or beneficial owner of the exclusive
2	right at the time of the infringement for which the
3	claimant seeks damages, if any, within the limita-
4	tions set forth in subsection $(e)(1)$.
5	"(2) A claim for a declaration of noninfringe-
6	ment of an exclusive right in a copyrighted work pro-
7	vided under section 106, consistent with section 2201
8	of title 28.
9	"(3) A claim under section 512(f) for misrepre-
10	sentation in connection with a notification of claimed
11	infringement or a counter notification seeking to re-
12	place removed or disabled material, except that any
13	remedies relating to such a claim in a proceeding be-
14	fore the Copyright Claims Board shall be limited to
15	those available under this chapter.
16	"(4) A counterclaim that is asserted solely
17	against the claimant in a proceeding—
18	"(A) pursuant to which the counterclaimant
19	seeks damages, if any, within the limitations set
20	forth in subsection $(e)(1)$; and
21	"(B) that—
22	"(i) arises under section 106 or section
23	512(f) and out of the same transaction or
24	occurrence that is the subject of a claim of
25	infringement brought under paragraph (1),

1	a claim of noninfringement brought under
2	paragraph (2), or a claim of misrepresenta-
3	tion brought under paragraph (3); or
4	"(ii) arises under an agreement per-
5	taining to the same transaction or occur-
6	rence that is the subject of a claim of in-
7	fringement brought under paragraph (1), if
8	the agreement could affect the relief awarded
9	to the claimant.
10	"(5) A legal or equitable defense under this title
11	or otherwise available under law, in response to a
12	claim or counterclaim asserted under this subsection.
13	"(6) A single claim or multiple claims permitted
14	under paragraph (1), (2), or (3) by one or more
15	claimants against one or more respondents, but only
16	if all claims asserted in any one proceeding arise out
17	of the same allegedly infringing activity or contin-
18	uous course of infringing activities and do not, in the
19	aggregate, result in the recovery of such claim or
20	claims for damages that exceed the limitations under
21	subsection $(e)(1)$.
22	"(d) EXCLUDED CLAIMS.—The following claims and
23	counterclaims are not subject to determination by the Copy-
24	right Claims Board:

-	
2	missible claim or counterclaim under subsection (c).
3	"(2) A claim or counterclaim that has been fi-
4	nally adjudicated by a court of competent jurisdiction
5	or that is pending before a court of competent juris-
6	diction, unless that court has granted a stay to per-
7	mit that claim or counterclaim to proceed before the
8	Copyright Claims Board.
9	"(3) A claim or counterclaim by or against a
10	Federal or State governmental entity.
11	"(4) A claim or counterclaim asserted against a
12	person or entity residing outside of the United States,
13	except in a case in which the person or entity initi-
14	ated the proceeding before the Copyright Claims
15	Board and is subject to counterclaims under this
16	chapter.
17	"(e) Permissible Remedies.—
18	"(1) Monetary recovery.—
19	"(A) Actual damages, profits, and
20	STATUTORY DAMAGES FOR INFRINGEMENT.—
21	With respect to a claim or counterclaim for in-
22	fringement of copyright, and subject to the limi-
23	tation on total monetary recovery under sub-
24	paragraph (D), the Copyright Claims Board
25	may award either of the following:

1	"(i) Actual damages and profits deter-
2	mined in accordance with section 504(b),
3	with that award taking into consideration,
4	in appropriate cases, whether the infringing
5	party has agreed to cease or mitigate the in-
6	fringing activity under paragraph (2).
7	"(ii) Statutory damages, which shall
8	be determined in accordance with section
9	504(c), subject to the following conditions:
10	((I) With respect to works timely
11	registered under section 412, so that
12	the works are eligible for an award of
13	statutory damages in accordance with
14	that section, the statutory damages
15	may not exceed \$15,000 for each work
16	infringed.
17	``(II) With respect to works not
18	timely registered under section 412,
19	but eligible for an award of statutory
20	damages under this section, statutory
21	damages may not exceed \$7,500 per
22	work infringed, or a total of \$15,000
23	in any 1 proceeding.
24	"(III) The Copyright Claims
25	Board may not make any finding that,

	-0
1	or consider whether, the infringement
2	was committed willfully in making an
3	award of statutory damages.
4	"(IV) The Copyright Claims
5	Board may consider, as an additional
6	factor in awarding statutory damages,
7	whether the infringer has agreed to
8	cease or mitigate the infringing activ-
9	ity under paragraph (2).
10	"(B) ELECTION OF DAMAGES.—With respect
11	to a claim or counterclaim of infringement, at
12	any time before final determination is rendered,
13	and notwithstanding the schedule established by
14	the Copyright Claims Board under section
15	1506(k), the claimant or counterclaimant shall
16	elect—
17	((i) to recover actual damages and
18	profits or statutory damages under subpara-
19	graph (A); or
20	"(ii) not to recover damages.
21	"(C) DAMAGES FOR OTHER CLAIMS.—Dam-
22	ages for claims and counterclaims other than in-
23	fringement claims, such as those brought under
24	section $512(f)$, shall be subject to the limitation
25	under subparagraph (D).

1	"(D) Limitation on total monetary re-
2	COVERY.—Notwithstanding any other provision
3	of law, a party that pursues any one or more
4	claims or counterclaims in any single proceeding
5	before the Copyright Claims Board may not seek
6	or recover in that proceeding a total monetary
7	recovery that exceeds the sum of \$30,000, exclu-
8	sive of any attorneys' fees and costs that may be
9	awarded under section $1506(y)(2)$.
10	"(2) AGREEMENT TO CEASE CERTAIN ACTIV-
11	ITY.—In a determination of the Copyright Claims
12	Board, the Board shall include a requirement to cease
13	conduct if, in the proceeding relating to the deter-
14	mination—
15	"(A) a party agrees—
16	"(i) to cease activity that is found to
17	be infringing, including removing or dis-
18	abling access to, or destroying, infringing
19	materials; or
20	"(ii) to cease sending a takedown no-
21	tice or counter notice under section 512 to
22	the other party regarding the conduct at
23	issue before the Board if that notice or
24	counter notice was found to be a knowing

1	material misrepresentation under section
2	512(f); and
3	``(B) the agreement described in subpara-
4	graph (A) is reflected in the record for the pro-
5	ceeding.
6	"(3) ATTORNEYS' FEES AND COSTS.—Notwith-
7	standing any other provision of law, except in the
8	case of bad faith conduct as provided in section
9	1506(y)(2), the parties to proceedings before the Copy-
10	right Claims Board shall bear their own attorneys'
11	fees and costs.
12	"(f) Joint and Several Liability.—Parties to a
13	proceeding before the Copyright Claims Board may be
14	found jointly and severally liable if all such parties and
15	relevant claims or counterclaims arise from the same activ-
16	ity or activities.

17 "(g) PERMISSIBLE NUMBER OF CASES.—The Register
18 of Copyrights may establish regulations relating to the per19 mitted number of proceedings each year by the same claim20 ant under this chapter, in the interests of justice and the
21 administration of the Copyright Claims Board.

22 "§ 1505. Registration requirement

23 "(a) APPLICATION OR CERTIFICATE.—A claim or 24 counterclaim alleging infringement of an exclusive right in a copyrighted work may not be asserted before the Copyright
 Claims Board unless—

3 "(1) the legal or beneficial owner of the copyright
4 has first delivered a completed application, a deposit,
5 and the required fee for registration of the copyright
6 to the Copyright Office; and

7 "(2) a registration certificate has either been
8 issued or has not been refused.

9 "(b) CERTIFICATE OF REGISTRATION.—Notwith-10 standing any other provision of law, a claimant or counter-11 claimant in a proceeding before the Copyright Claims 12 Board shall be eligible to recover actual damages and profits 13 or statutory damages under this chapter for infringement 14 of a work if the requirements of subsection (a) have been 15 met, except that—

16 "(1) the Copyright Claims Board may not
17 render a determination in the proceeding until—

"(A) a registration certificate with respect
to the work has been issued by the Copyright Office, submitted to the Copyright Claims Board,
and made available to the other parties to the
proceeding; and

23 "(B) the other parties to the proceeding
24 have been provided an opportunity to address the
25 registration certificate;

"(2) if the proceeding may not proceed further 1 2 because a registration certificate for the work is pend-3 ing, the proceeding shall be held in abeyance pending 4 submission of the certificate to the Copyright Claims Board, except that, if the proceeding is held in abey-5 6 ance for more than 1 year, the Copyright Claims 7 Board may, upon providing written notice to the par-8 ties to the proceeding, and 30 days to the parties to 9 respond to the notice, dismiss the proceeding without 10 prejudice; and

"(3) if the Copyright Claims Board receives notice that registration with respect to the work has
been refused, the proceeding shall be dismissed without prejudice.

15 "(c) PRESUMPTION.—In a case in which a registration 16 certificate shows that registration with respect to a work 17 was issued not later than 5 years after the date of the first 18 publication of the work, the presumption under section 19 410(c) shall apply in a proceeding before the Copyright 20 Claims Board, in addition to relevant principles of law 21 under this title.

"(d) REGULATIONS.—In order to ensure that actions
before the Copyright Claims Board proceed in a timely
manner, the Register of Copyrights shall establish regulations allowing the Copyright Office to make a decision, on

3 "§1506. Conduct of proceedings

4 "(a) IN GENERAL.—

"(1) APPLICABLE LAW.—Proceedings of the 5 6 Copyright Claims Board shall be conducted in accord-7 ance with this chapter and regulations established by 8 the Register of Copyrights under this chapter, in ad-9 dition to relevant principles of law under this title. 10 "(2) CONFLICTING PRECEDENT.—If it appears 11 that there may be conflicting judicial precedent on an 12 issue of substantive copyright law that cannot be reconciled, the Copyright Claims Board shall follow the 13 14 law of the Federal jurisdiction in which the action 15 could have been brought if filed in a district court of 16 the United States, or, if the action could have been 17 brought in more than 1 such jurisdiction, the jurisdic-18 tion that the Copyright Claims Board determines has 19 the most significant ties to the parties and conduct at 20 issue.

21 "(b) RECORD.—The Copyright Claims Board shall
22 maintain records documenting the proceedings before the
23 Board.

24 "(c) CENTRALIZED PROCESS.—Proceedings before the
25 Copyright Claims Board shall—

4 "(2) take place by means of written submissions, 5 hearings, and conferences carried out through internet-based applications and other telecommunications 6 7 facilities, except that, in cases in which physical or 8 other nontestimonial evidence material to a pro-9 ceeding cannot be furnished to the Copyright Claims 10 Board through available telecommunications facili-11 ties, the Copyright Claims Board may make alter-12 native arrangements for the submission of such evi-13 dence that do not prejudice any other party to the 14 proceeding.

15 "(d) REPRESENTATION.—A party to a proceeding be16 fore the Copyright Claims Board may be, but is not re17 quired to be, represented by—

18 *"(1) an attorney; or*

"(2) a law student who is qualified under applicable law governing representation by law students of
parties in legal proceedings and who provides such
representation on a pro bono basis.

23 "(e) COMMENCEMENT OF PROCEEDING.—In order to
24 commence a proceeding under this chapter, a claimant
25 shall, subject to such additional requirements as may be

1	prescribed in regulations established by the Register of
2	Copyrights, file a claim with the Copyright Claims Board,
3	that—
4	"(1) includes a statement of material facts in
5	support of the claim;
6	"(2) is certified under subsection $(y)(1)$; and
7	"(3) is accompanied by a filing fee in such
8	amount as may be prescribed in regulations estab-
9	lished by the Register of Copyrights.
10	"(f) Review of Claims and Counterclaims.—
11	"(1) CLAIMS.—Upon the filing of a claim under
12	subsection (e), the claim shall be reviewed by a Copy-
13	right Claims Attorney to ensure that the claim com-
14	plies with this chapter and applicable regulations,
15	subject to the following:
16	"(A) If the claim is found to comply, the
17	claimant shall be notified regarding that compli-
18	ance and instructed to proceed with service of the
19	claim under subsection (g).
20	"(B) If the claim is found not to comply,
21	the claimant shall be notified that the claim is
22	deficient and be permitted to file an amended
23	claim not later than 30 days after the date on
24	which the claimant receives the notice, without
25	the requirement of an additional filing fee. If the

1	claimant files a compliant claim within that 30-
2	day period, the claimant shall be so notified and
3	be instructed to proceed with service of the claim.
4	If the claim is refiled within that 30-day period
5	and still fails to comply, the claimant shall
6	again be notified that the claim is deficient and
7	shall be provided a second opportunity to amend
8	the claim within 30 days after the date of that
9	second notice, without the requirement of an ad-
10	ditional filing fee. If the claim is refiled again
11	within that second 30-day period and is compli-
12	ant, the claimant shall be so notified and shall
13	be instructed to proceed with service of the claim,
14	but if the claim still fails to comply, upon con-
15	firmation of such noncompliance by a Copyright
16	Claims Officer, the proceeding shall be dismissed
17	without prejudice. The Copyright Claims Board
18	shall also dismiss without prejudice any pro-
19	ceeding in which a compliant claim is not filed
20	within the applicable 30-day period.
21	"(C)(i) Subject to clause (ii), for purposes of
22	this paragraph, a claim against an online serv-
23	ice provider for infringement by reason of the
24	storage of or referral or linking to infringing

material that may be subject to the limitations

1	on liability set forth in subsection (b), (c), or (d)
2	of section 512 shall be considered noncompliant
3	unless the claimant affirms in the statement re-
4	quired under subsection $(e)(1)$ of this section that
5	the claimant has previously notified the service
6	provider of the claimed infringement in accord-
7	ance with subsection $(b)(2)(E)$, $(c)(3)$, or $(d)(3)$
8	of section 512, as applicable, and the service pro-
9	vider failed to remove or disable access to the
10	material expeditiously upon the provision of
11	such notice.
12	"(ii) If a claim is found to be noncompliant
13	under clause (i), the Copyright Claims Board
14	shall provide the claimant with information con-
15	cerning the service of such a notice under the ap-
16	plicable provision of section 512.
17	"(2) COUNTERCLAIMS.—Upon the filing and
18	service of a counterclaim, the counterclaim shall be
19	reviewed by a Copyright Claims Attorney to ensure
20	that the counterclaim complies with the provisions of
21	this chapter and applicable regulations. If the coun-
22	terclaim is found not to comply, the counterclaimant
23	and the other parties to the proceeding shall be noti-
24	fied that the counterclaim is deficient, and the
25	counterclaimant shall be permitted to file and serve

1	an amended counterclaim within 30 days after the
2	date of such notice. If the counterclaimant files and
3	serves a compliant counterclaim within that 30-day
4	period, the counterclaimant and such other parties
5	shall be so notified. If the counterclaim is refiled and
6	served within that 30-day period but still fails to
7	comply, the counterclaimant and such other parties
8	shall again be notified that the counterclaim is defi-
9	cient, and the counterclaimant shall be provided a
10	second opportunity to amend the counterclaim within
11	30 days after the date of the second notice. If the
12	counterclaim is refiled and served again within that
13	second 30-day period and is compliant, the counter-
14	claimant and such other parties shall be so notified,
15	but if the counterclaim still fails to comply, upon con-
16	firmation of such noncompliance by a Copyright
17	Claims Officer, the counterclaim, but not the pro-
18	ceeding, shall be dismissed without prejudice.
19	"(3) DISMISSAL FOR UNSUITABILITY.—The
20	Copyright Claims Board shall dismiss a claim or

Copyright Claims Board shall dismiss a claim or
counterclaim without prejudice if, upon reviewing the
claim or counterclaim, or at any other time in the
proceeding, the Copyright Claims Board concludes
that the claim or counterclaim is unsuitable for deter-

1	mination by the Copyright Claims Board, including
2	on account of any of the following:
3	"(A) The failure to join a necessary party.
4	``(B) The lack of an essential witness, evi-
5	dence, or expert testimony.
6	(C) The determination of a relevant issue
7	of law or fact that could exceed either the number
8	of proceedings the Copyright Claims Board could
9	reasonably administer or the subject matter com-
10	petence of the Copyright Claims Board.
11	"(g) Service of Notice and Claims.—In order to
12	proceed with a claim against a respondent, a claimant
13	shall, within 90 days after receiving notification under sub-
14	section (f) to proceed with service, file with the Copyright
15	Claims Board proof of service on the respondent. In order
16	to effectuate service on a respondent, the claimant shall
17	cause notice of the proceeding and a copy of the claim to
18	be served on the respondent, either by personal service or
19	pursuant to a waiver of personal service, as prescribed in
20	regulations established by the Register of Copyrights. Such
21	regulations shall include the following requirements:
22	"(1) The notice of the proceeding shall adhere to
23	a prescribed form and shall set forth the nature of the
24	Copyright Claims Board and proceeding, the right of
25	the respondent to opt out, and the consequences of opt-

1	ing out and not opting out, including a prominent
2	statement that, by not opting out within 60 days
3	after receiving the notice, the respondent—
4	``(A) loses the opportunity to have the dis-
5	pute decided by a court created under article III
6	of the Constitution of the United States; and
7	"(B) waives the right to a jury trial regard-
8	ing the dispute.
9	"(2) The copy of the claim served on the respond-
10	ent shall be the same as the claim that was filed with
11	the Copyright Claims Board.
12	"(3) Personal service of a notice and claim may
13	be effected by an individual who is not a party to the
14	proceeding and is older than 18 years of age.
15	"(4) An individual, other than a minor or in-
16	competent individual, may be served by—
17	"(A) complying with State law for serving
18	a summons in an action brought in courts of
19	general jurisdiction in the State where service is
20	made;
21	``(B) delivering a copy of the notice and
22	claim to the individual personally;
23	(C) leaving a copy of the notice and claim
24	at the individual's dwelling or usual place of

1	abode with someone of suitable age and discre-
2	tion who resides there; or
3	(D) delivering a copy of the notice and
4	claim to an agent designated by the respondent
5	to receive service of process or, if not so des-
6	ignated, an agent authorized by appointment or
7	by law to receive service of process.
8	"(5)(A) A corporation, partnership, or unincor-
9	porated association that is subject to suit in courts of
10	general jurisdiction under a common name shall be
11	served by delivering a copy of the notice and claim
12	to its service agent. If such service agent has not been
13	designated, service shall be accomplished—
14	"(i) by complying with State law for serv-
15	ing a summons in an action brought in courts
16	of general jurisdiction in the State where service
17	is made; or
18	"(ii) by delivering a copy of the notice and
19	claim to an officer, a managing or general agent,
20	or any other agent authorized by appointment or
21	by law to receive service of process in an action
22	brought in courts of general jurisdiction in the
23	State where service is made and, if the agent is
24	one authorized by statute and the statute so re-

quires, by also mailing a copy of the notice and claim to the respondent.

3 "(B) A corporation, partnership or unincor-4 porated association that is subject to suit in courts of 5 general jurisdiction under a common name may elect 6 to designate a service agent to receive notice of a 7 claim against it before the Copyright Claims Board 8 by complying with requirements that the Register of 9 Copyrights shall establish by regulation. The Register 10 of Copyrights shall maintain a current directory of 11 service agents that is available to the public for in-12 spection, including through the internet, and may re-13 quire such corporations, partnerships, and unincor-14 porated associations designating such service agents 15 to pay a fee to cover the costs of maintaining the di-16 rectory.

17 "(6) In order to request a waiver of personal
18 service, the claimant may notify a respondent, by
19 first class mail or by other reasonable means, that a
20 proceeding has been commenced, such notice to be
21 made in accordance with regulations established by
22 the Register of Copyrights, subject to the following:

23 "(A) Any such request shall be in writing,
24 shall be addressed to the respondent, and shall be
25 accompanied by a prescribed notice of the pro-

1

ceeding, a copy of the claim as filed with the Copyright Claims Board, a prescribed form for waiver of personal service, and a prepaid or other means of returning the form without cost.
"(B) The request shall state the date on which the request is sent, and shall provide the respondent a period of 30 days, beginning on the date on which the request is sent, to return the waiver form signed by the respondent. The

signed waiver form shall, for purposes of this
subsection, constitute acceptance and proof of
service as of the date on which the waiver is
signed.

14 "(7)(A) A respondent's waiver of personal service
15 shall not constitute a waiver of the respondent's right
16 to opt out of the proceeding.

"(B) A respondent who timely waives personal
service under paragraph (6) and does not opt out of
the proceeding shall be permitted a period of 30 days,
in addition to the period otherwise permitted under
the applicable procedures of the Copyright Claims
Board, to submit a substantive response to the claim,
including any defenses and counterclaims.

24 "(8) A minor or an incompetent individual may
25 only be served by complying with State law for serv-

ing a summons or like process on such an individual
 in an action brought in the courts of general jurisdic tion of the State where service is made.

4 "(9) Service of a claim and waiver of personal 5 service may only be effected within the United States. 6 "(h) NOTIFICATION BY COPYRIGHT CLAIMS BOARD.— 7 The Register of Copyrights shall establish regulations pro-8 viding for a written notification to be sent by, or on behalf 9 of, the Copyright Claims Board to notify the respondent of 10 a pending proceeding against the respondent, as set forth 11 in those regulations, which shall—

12 "(1) include information concerning the respond-13 ent's right to opt out of the proceeding, the con-14 sequences of opting out and not opting out, and a 15 prominent statement that, by not opting out within 16 60 days after the date of service under subsection (q), 17 the respondent loses the opportunity to have the dis-18 pute decided by a court created under article III of 19 the Constitution of the United States and waives the 20 right to a jury trial regarding the dispute; and

21 "(2) be in addition to, and separate and apart
22 from, the notice requirements under subsection (g).

23 "(i) OPT-OUT PROCEDURE.—Upon being properly
24 served with a notice and claim, a respondent who chooses
25 to opt out of the proceeding shall have a period of 60 days,

1 beginning on the date of service, in which to provide written 2 notice of such choice to the Copyright Claims Board, in ac-3 cordance with regulations established by the Register of 4 Copyrights. If proof of service has been filed by the claimant 5 and the respondent does not submit an opt-out notice to the Copyright Claims Board within that 60-day period, the 6 proceeding shall be deemed an active proceeding and the 7 8 respondent shall be bound by the determination in the pro-9 ceeding to the extent provided under section 1507(a). If the 10 respondent opts out of the proceeding during that 60-day period, the proceeding shall be dismissed without prejudice, 11 except that, in exceptional circumstances and upon written 12 13 notice to the claimant, the Copyright Claims Board may extend that 60-day period in the interests of justice. 14

15 "(j) SERVICE OF OTHER DOCUMENTS.—Documents
16 submitted or relied upon in a proceeding, other than the
17 notice and claim, shall be served in accordance with regula18 tions established by the Register of Copyrights.

19 "(k) SCHEDULING.—Upon confirmation that a pro-20 ceeding has become an active proceeding, the Copyright 21 Claims Board shall issue a schedule for the future conduct 22 of the proceeding. The schedule shall not specify a time that 23 a claimant or counterclaimant is required make an election 24 of damages that is inconsistent with section 1504(e). A 25 schedule issued by the Copyright Claims Board may be amended by the Copyright Claims Board in the interests
 of justice.

3 "(1) CONFERENCES.—One or more Copyright Claims 4 Officers may hold a conference to address case management 5 or discovery issues in a proceeding, which shall be noted 6 upon the record of the proceeding and may be recorded or 7 transcribed.

8 "(m) PARTY SUBMISSIONS.—A proceeding of the 9 Copyright Claims Board may not include any formal mo-10 tion practice, except that, subject to applicable regulations 11 and procedures of the Copyright Claims Board—

12 "(1) the parties to the proceeding may make re-13 quests to the Copyright Claims Board to address case 14 management and discovery matters, and submit re-15 sponses thereto; and

"(2) the Copyright Claims Board may request or
permit parties to make submissions addressing relevant questions of fact or law, or other matters, including matters raised sua sponte by the Copyright
Claims Officers, and offer responses thereto.

21 "(n) DISCOVERY.—Discovery in a proceeding shall be
22 limited to the production of relevant information and docu23 ments, written interrogatories, and written requests for ad24 mission, as provided in regulations established by the Reg25 ister of Copyrights, except that—

1	"(1) upon the request of a party, and for good
2	cause shown, the Copyright Claims Board may ap-
3	prove additional relevant discovery, on a limited
4	basis, in particular matters, and may request specific
5	information and documents from participants in the
6	proceeding and voluntary submissions from non-
7	participants, consistent with the interests of justice;
8	"(2) upon the request of a party, and for good
9	cause shown, the Copyright Claims Board may issue
10	a protective order to limit the disclosure of documents
11	or testimony that contain confidential information;
12	and
13	"(3) after providing notice and an opportunity
14	to respond, and upon good cause shown, the Copy-
15	right Claims Board may apply an adverse inference
16	with respect to disputed facts against a party who
17	has failed to timely provide discovery materials in re-
18	sponse to a proper request for materials that could be
19	relevant to such facts.
20	"(o) EVIDENCE.—The Copyright Claims Board may
21	consider the following types of evidence in a proceeding, and
22	such evidence may be admitted without application of for-
23	mal rules of evidence:

"(1) Documentary and other nontestimonial evi dence that is relevant to the claims, counterclaims, or
 defenses in the proceeding.

4 "(2) Testimonial evidence, submitted under pen-5 alty of perjury in written form or in accordance with 6 subsection (p), limited to statements of the parties 7 and nonexpert witnesses, that is relevant to the 8 claims, counterclaims, and defenses in a proceeding, 9 except that, in exceptional cases, expert witness testi-10 mony or other types of testimony may be permitted 11 by the Copyright Claims Board for good cause shown. 12 "(p) HEARINGS.—The Copyright Claims Board may conduct a hearing to receive oral presentations on issues 13 of fact or law from parties and witnesses to a proceeding, 14 15 including oral testimony, subject to the following:

16 "(1) Any such hearing shall be attended by not
17 fewer than two of the Copyright Claims Officers.

"(2) The hearing shall be noted upon the record
of the proceeding and, subject to paragraph (3), may
be recorded or transcribed as deemed necessary by the
Copyright Claims Board.

22 "(3) A recording or transcript of the hearing
23 shall be made available to any Copyright Claims Of24 ficer who is not in attendance.

25 "(q) VOLUNTARY DISMISSAL.—

1	"(1) By Claimant.—Upon the written request of
2	a claimant that is received before a respondent files
3	a response to the claim in a proceeding, the Copyright
4	Claims Board shall dismiss the proceeding, or a claim
5	or respondent, as requested, without prejudice.
6	"(2) By counterclaimant.—Upon written re-
7	quest of a counterclaimant that is received before a
8	claimant files a response to the counterclaim, the
9	Copyright Claims Board shall dismiss the counter-
10	claim, such dismissal to be without prejudice.
11	"(3) CLASS ACTIONS.—Any party in an active
12	proceeding before the Copyright Claims Board who re-
13	ceives notice of a pending or putative class action,
14	arising out of the same transaction or occurrence, in
15	which that party is a class member may request in
16	writing dismissal of the proceeding before the Board.
17	Upon notice to all claimants and counterclaimants,
18	the Copyright Claims Board shall dismiss the pro-
19	ceeding without prejudice.
20	"(r) Settlement.—
21	"(1) IN GENERAL.—At any time in an active
22	proceeding, some or all of the parties may—
23	"(A) jointly request a conference with a
24	Copyright Claims Officer for the purpose of fa-
25	cilitating settlement discussions; or

1	"(B) submit to the Copyright Claims Board
2	an agreement providing for settlement and dis-
3	missal of some or all of the claims and counter-
4	claims in the proceeding.
5	"(2) Additional request.—A submission
6	under paragraph $(1)(B)$ may include a request that
7	the Copyright Claims Board adopt some or all of the
8	terms of the parties' settlement in a final determina-
9	tion in the proceeding.
10	"(s) FACTUAL FINDINGS.—Subject to subsection
11	(n)(3), the Copyright Claims Board shall make factual find-
12	ings based upon a preponderance of the evidence.
13	"(t) Determinations.—
14	"(1) NATURE AND CONTENTS.—A determination
15	rendered by the Copyright Claims Board in a pro-
16	ceeding shall—
17	"(A) be reached by a majority of the Copy-
18	right Claims Board;
19	``(B) be in writing, and include an expla-
20	nation of the factual and legal basis of the deter-
21	mination;
22	"(C) set forth any terms by which a re-
23	spondent or counterclaim respondent has agreed
24	to cease infringing activity under section
25	1504(e)(2);

1	(D) to the extent requested under sub-
2	section $(r)(2)$, set forth the terms of any settle-
3	ment agreed to under subsection $(r)(1)$; and
4	((E) include a clear statement of all dam-
5	ages and other relief awarded, including under
6	subparagraphs (C) and (D).
7	"(2) DISSENT.—A Copyright Claims Officer who
8	dissents from a decision contained in a determination
9	under paragraph (1) may append a statement setting
10	forth the grounds for that dissent.
11	"(3) PUBLICATION.—Each final determination of
12	the Copyright Claims Board shall be made available
13	on a publicly accessible website. The Register shall es-
14	tablish regulations with respect to the publication of
15	other records and information relating to such deter-
16	minations, including the redaction of records to pro-
17	tect confidential information that is the subject of a
18	protective order under subsection $(n)(2)$.
19	"(4) FREEDOM OF INFORMATION ACT.—All infor-
20	mation relating to proceedings of the Copyright
21	Claims Board under this title is exempt from disclo-
22	sure to the public under section 552(b)(3) of title 5,
23	except for determinations, records, and information
24	published under paragraph (3).

"(u) RESPONDENT'S DEFAULT.—If a proceeding has 1 2 been deemed an active proceeding but the respondent has failed to appear or has ceased participating in the pro-3 4 ceeding, as demonstrated by the respondent's failure, with-5 out justifiable cause, to meet one or more deadlines or requirements set forth in the schedule adopted by the Copy-6 7 right Claims Board under subsection (k), the Copyright 8 Claims Board may enter a default determination, including 9 the dismissal of any counterclaim asserted by the respond-10 ent, as follows and in accordance with such other require-11 ments as the Register of Copyrights may establish by regu*lation*: 12

13 "(1) The Copyright Claims Board shall require 14 the claimant to submit relevant evidence and other 15 information in support of the claimant's claim and 16 any asserted damages and, upon review of such evi-17 dence and any other requested submissions from the 18 claimant, shall determine whether the materials so 19 submitted are sufficient to support a finding in favor 20 of the claimant under applicable law and, if so, the 21 appropriate relief and damages, if any, to be award-22 ed.

23 "(2) If the Copyright Claims Board makes an af24 firmative determination under paragraph (1), the
25 Copyright Claims Board shall prepare a proposed de-

1 fault determination, and shall provide written notice 2 to the respondent at all addresses, including email ad-3 dresses, reflected in the records of the proceeding be-4 fore the Copyright Claims Board, of the pendency of 5 a default determination by the Copyright Claims 6 Board and of the legal significance of such determina-7 tion. Such notice shall be accompanied by the pro-8 posed default determination and shall provide that 9 the respondent has a period of 30 days, beginning on 10 the date of the notice, to submit any evidence or other 11 information in opposition to the proposed default de-12 termination.

13 "(3) If the respondent responds to the notice pro-14 vided under paragraph (2) within the 30-day period 15 provided in such paragraph, the Copyright Claims 16 Board shall consider respondent's submissions and, 17 after allowing the other parties to address such sub-18 missions, maintain, or amend its proposed deter-19 mination as appropriate, and the resulting deter-20 mination shall not be a default determination.

21 "(4) If the respondent fails to respond to the no22 tice provided under paragraph (2), the Copyright
23 Claims Board shall proceed to issue the default deter24 mination as a final determination. Thereafter, the re25 spondent may only challenge such determination to

the extent permitted under section 1508(c), except
 that, before any additional proceedings are initiated
 under section 1508, the Copyright Claims Board may,
 in the interests of justice, vacate the default deter mination.

6 "(v) CLAIMANT'S FAILURE TO PROCEED.—

7 "(1) FAILURE TO COMPLETE SERVICE.—If a 8 claimant fails to complete service on a respondent 9 within the 90-day period required under subsection 10 (q), the Copyright Claims Board shall dismiss that 11 respondent from the proceeding without prejudice. If 12 a claimant fails to complete service on all respondents 13 within that 90-day period, the Copyright Claims 14 Board shall dismiss the proceeding without prejudice.

"(2) FAILURE TO PROSECUTE.-If a claimant 15 16 fails to proceed in an active proceeding, as dem-17 onstrated by the claimant's failure, without justifiable 18 cause, to meet one or more deadlines or requirements 19 set forth in the schedule adopted by the Copyright 20 Claims Board under subsection (k), the Copyright Claims Board may, upon providing written notice to 21 22 the claimant and a period of 30 days, beginning on 23 the date of the notice, to respond to the notice, and 24 after considering any such response, issue a deter-25 mination dismissing the claimants' claims, which

1 shall include an award of attorneys' fees and costs, if 2 appropriate, under subsection (y)(2). Thereafter, the 3 claimant may only challenge such determination to 4 the extent permitted under section 1508(c), except 5 that, before any additional proceedings are initiated 6 under section 1508, the Copyright Claims Board may, 7 in the interests of justice, vacate the determination of 8 dismissal.

9 "(w) Request for Reconsideration.—A party 10 may, within 30 days after the date on which the Copyright 11 Claims Board issues a final determination in a proceeding 12 under this chapter, submit a written request for reconsider-13 ation of, or an amendment to, such determination if the party identifies a clear error of law or fact material to the 14 15 outcome, or a technical mistake. After providing the other parties an opportunity to address such request, the Copy-16 17 right Claims Board shall either deny the request or issue 18 an amended final determination.

19 "(x) REVIEW BY REGISTER.—If the Copyright Claims 20 Board denies a party a request for reconsideration of a final 21 determination under subsection (w), that party may, with-22 in 30 days after the date of such denial, request review of 23 the final determination by the Register of Copyrights in ac-24 cordance with regulations established by the Register. Such 25 request shall be accompanied by a reasonable filing fee, as

1 provided in such regulations. The review by the Register shall be limited to consideration of whether the Copyright 2 Claims Board abused its discretion in denying reconsider-3 4 ation of the determination. After providing the other parties an opportunity to address the request, the Register shall ei-5 6 ther deny the request for review, or remand the proceeding 7 to the Copyright Claims Board for reconsideration of issues 8 specified in the remand and for issuance of an amended final determination. Such amended final determination 9 shall not be subject to further consideration or review, other 10 11 than under section 1508(c).

12 "(y) CONDUCT OF PARTIES AND ATTORNEYS.—

"(1) CERTIFICATION.—The Register of Copyrights shall establish regulations requiring certification of the accuracy and truthfulness of statements
made by participants in proceedings before the Copyright Claims Board.

18 "(2) BAD FAITH CONDUCT.—Notwithstanding 19 any other provision of law, in any proceeding in 20 which a determination is rendered and it is estab-21 lished that a party pursued a claim, counterclaim, or 22 defense for a harassing or other improper purpose, or without a reasonable basis in law or fact, then, unless 23 24 inconsistent with the interests of justice, the Copy-25 right Claims Board shall in such determination

1	award reasonable costs and attorneys' fees to any ad-
2	versely affected party of in an amount of not more
3	than \$5,000, except that—
4	"(A) if an adversely affected party appeared
5	pro se in the proceeding, the award to that party
6	shall be for costs only, in an amount of not more
7	than \$2,500; and
8	``(B) in extraordinary circumstances, such
9	as where a party has demonstrated a pattern or
10	practice of bad faith conduct as described in this
11	paragraph, the Copyright Claims Board may, in
12	the interests of justice, award costs and attor-
13	neys' fees in excess of the limitations under this
14	paragraph.
15	"(3) ADDITIONAL PENALTY.—If the Board finds
16	that on more than one occasion within a 12-month
17	period a party pursued a claim, counterclaim, or de-
18	fense before the Copyright Claims Board for a
19	harassing or other improper purpose, or without a
20	reasonable basis in law or fact, that party shall be
21	barred from initiating a claim before the Copyright
22	Claims Board under this chapter for a period of 12
23	months beginning on the date on which the Board
24	makes such a finding. Any proceeding commenced by
25	that party that is still pending before the Board when

such a finding is made shall be dismissed without
 prejudice, except that if a proceeding has been deemed
 active under subsection (i), the proceeding shall be
 dismissed under this paragraph only if the respondent
 provides written consent thereto.

6 "(z) Regulations for Smaller Claims.—The Reg-7 ister of Copyrights shall establish regulations to provide for 8 the consideration and determination, by at least one Copy-9 right Claims Officer, of any claim under this chapter in 10 which total damages sought do not exceed \$5,000 (exclusive of attorneys' fees and costs) that are otherwise consistent 11 with this chapter. A determination issued under this sub-12 13 section shall have the same effect as a determination issued by the entire Copyright Claims Board. 14

15 "§1507. Effect of proceeding

16 "(a) Determination.—Subject to the reconsideration and review processes provided under subsections (w) and 17 18 (x) of section 1506 and section 1508(c), the issuance of a final determination by the Copyright Claims Board in a 19 proceeding, including a default determination or deter-20 21 mination based on a failure to prosecute, shall, solely with 22 respect to the parties to such determination, preclude reliti-23 gation before any court or tribunal, or before the Copyright 24 Claims Board, of the claims and counterclaims asserted and 25 finally determined by the Board, and may be relied upon for such purpose in a future action or proceeding arising
 from the same specific activity or activities, subject to the
 following:

4 "(1) A determination of the Copyright Claims
5 Board shall not preclude litigation or relitigation as
6 between the same or different parties before any court
7 or tribunal, or the Copyright Claims Board, of the
8 same or similar issues of fact or law in connection
9 with claims or counterclaims not asserted or not fi10 nally determined by the Copyright Claims Board.

"(2) A determination of ownership of a copyrighted work for purposes of resolving a matter before
the Copyright Claims Board may not be relied upon,
and shall not have any preclusive effect, in any other
action or proceeding before any court or tribunal, including the Copyright Claims Board.

"(3) Except to the extent permitted under this
subsection and section 1508, any determination of the
Copyright Claims Board may not be cited or relied
upon as legal precedent in any other action or proceeding before any court or tribunal, including the
Copyright Claims Board.

23 "(b) CLASS ACTIONS NOT AFFECTED.—

24 "(1) IN GENERAL.—A proceeding before the
25 Copyright Claims Board shall not have any effect on

1	a class action proceeding in a district court of the
2	United States, and section 1509(a) shall not apply to
3	a class action proceeding in a district court of the
4	United States.
5	"(2) Notice of class action.—Any party to
6	an active proceeding before the Copyright Claims
7	Board who receives notice of a pending class action,
8	arising out of the same transaction or occurrence as
9	the proceeding before the Copyright Claims Board, in
10	which the party is a class member shall either—
11	"(A) opt out of the class action, in accord-
12	ance with regulations established by the Register
13	of Copyrights; or
14	``(B) seek dismissal under section
15	1506(q)(3) of the proceeding before the Copyright
16	Claims Board.
17	"(c) Other Materials in Proceeding.—Except as
18	permitted under this section and section 1508, a submission
19	or statement of a party or witness made in connection with
20	a proceeding before the Copyright Claims Board, including
21	a proceeding that is dismissed, may not be cited or relied
22	upon in, or serve as the basis of, any action or proceeding
23	concerning rights or limitations on rights under this title
24	before any court or tribunal, including the Copyright
25	Claims Board.

"(d) APPLICABILITY OF SECTION 512(g).—A claim or 1 2 counterclaim before the Copyright Claims Board that is brought under subsection (c)(1) or (c)(4) of section 1504, 3 4 or brought under subsection (c)(6) of section 1504 and that 5 relates to a claim under subsection (c)(1) or (c)(4) of such section, qualifies as an action seeking an order to restrain 6 7 a subscriber from engaging in infringing activity under sec-8 tion 512(g)(2)(C) if—

9 "(1) notice of the commencement of the Copy-10 right Claims Board proceeding is provided by the 11 claimant to the service provider's designated agent be-12 fore the service provider replaces the material fol-13 lowing receipt of a counter notification under section 14 512(g); and

15 "(2) the claim brought alleges infringement of
16 the material identified in the notification of claimed
17 infringement under section 512(c)(1)(C).

18 "(e) FAILURE TO ASSERT COUNTERCLAIM.—The fail19 ure or inability to assert a counterclaim in a proceeding
20 before the Copyright Claims Board shall not preclude the
21 assertion of that counterclaim in a subsequent court action
22 or proceeding before the Copyright Claims Board.

23 "(f) OPT-OUT OR DISMISSAL OF PARTY.—If a party
24 has timely opted out of a proceeding under section 1506(i)
25 or is dismissed from a proceeding before the Copyright

Claims Board issues a final determination in the pro ceeding, the determination shall not be binding upon and
 shall have no preclusive effect with respect to that party.

4 "§ 1508. Review and confirmation by district court

5 "(a) IN GENERAL.—In any proceeding in which a party has failed to pay damages, or has failed otherwise 6 7 to comply with the relief, awarded in a final determination 8 of the Copyright Claims Board, including a default deter-9 mination or a determination based on a failure to pros-10 ecute, the aggrieved party may, not later than 1 year after the date on which the final determination is issued, any 11 reconsideration by the Copyright Claims Board or review 12 by the Register of Copyrights is resolved, or an amended 13 final determination is issued, whichever occurs last, apply 14 15 to the United States District Court for the District of Columbia or any other appropriate district court of the 16 United States for an order confirming the relief awarded 17 in the final determination and reducing such award to 18 judgment. The court shall grant such order and direct entry 19 of judgment unless the determination is or has been vacated, 20 21 modified, or corrected under subsection (c). If the United 22 States District Court for the District of Columbia or other 23 district court of the United States, as the case may be, issues 24 an order confirming the relief awarded by the Copyright 25 Claims Board, the court shall impose on the party who

failed to pay damages or otherwise comply with the relief,
 the reasonable expenses required to secure such order, in cluding attorneys' fees, that were incurred by the aggrieved
 party.

5 "(b) FILING PROCEDURES.—

6 "(1) APPLICATION TO CONFIRM DETERMINA-7 TION.—Notice of the application under subsection (a) 8 for confirmation of a determination of the Copyright 9 Claims Board and entry of judgment shall be pro-10 vided to all parties to the proceeding before the Copy-11 right Claims Board that resulted in the determina-12 tion, in accordance with the procedures applicable to service of a motion in the district court of the United 13 14 States where the application is made.

15 "(2) CONTENTS OF APPLICATION.—The applica16 tion shall include the following:

"(A) A certified copy of the final or amended final determination of the Copyright Claims
Board, as reflected in the records of the Copyright Claims Board, following any process of reconsideration or review by the Register of Copyrights, to be confirmed and rendered to judgment.

24 "(B) A declaration by the applicant, under
25 penalty of perjury—

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1	"(i) that the copy is a true and correct
2	copy of such determination;
3	"(ii) stating the date it was issued;
4	"(iii) stating the basis for the challenge
5	under subsection $(c)(1)$; and
6	"(iv) stating whether the applicant is
7	aware of any other proceedings before the
8	court concerning the same determination of
9	the Copyright Claims Board.
10	"(c) Challenges to the Determination.—
11	"(1) BASES FOR CHALLENGE.—Not later than 90
12	days after the date on which Copyright Claims Board
13	issues a final or amended final determination in a
14	proceeding, or not later than 90 days after the date
15	on which the Register of Copyrights completes any
16	process of reconsideration or review of the determina-
17	tion, whichever occurs later, a party may seek a court
18	order vacating, modifying, or correcting the deter-
19	mination of the Copyright Claims Board in the fol-
20	lowing cases:
21	((A) If the determination was issued as a
22	result of fraud, corruption, misrepresentation, or
23	other misconduct.

1	"(B) If the Copyright Claims Board exceed-
2	ed its authority or failed to render a final deter-
3	mination concerning the subject matter at issue.
4	"(C) In the case of a default determination
5	or determination based on a failure to prosecute,
6	if it is established that the default or failure was
7	due to excusable neglect.
8	"(2) Procedure to challenge.—
9	"(A) NOTICE OF APPLICATION.—Notice of
10	the application to challenge a determination of
11	the Copyright Claims Board shall be provided to
12	all parties to the proceeding before the Copyright
13	Claims Board, in accordance with the procedures
14	applicable to service of a motion in the court
15	where the application is made.
16	"(B) Staying of proceedings.—For pur-
17	poses of an application under this subsection,
18	any judge who is authorized to issue an order to
19	stay the proceedings in an any other action
20	brought in the same court may issue an order,
21	to be served with the notice of application, stay-
22	ing proceedings to enforce the award while the
23	challenge is pending.

1 "§ 1509. Relationship to other district court actions

2 "(a) STAY OF DISTRICT COURT PROCEEDINGS.—Sub3 ject to section 1507(b), a district court of the United States
4 shall issue a stay of proceedings or such other relief as the
5 court determines appropriate with respect to any claim
6 brought before the court that is already the subject of a
7 pending or active proceeding before the Copyright Claims
8 Board.

9 "(b) ALTERNATIVE DISPUTE RESOLUTION PROCESS.— 10 A proceeding before the Copyright Claims Board under this 11 chapter shall qualify as an alternative dispute resolution 12 process under section 651 of title 28 for purposes of referral 13 of eligible cases by district courts of the United States upon 14 the consent of the parties.

15 "§1510. Implementation by Copyright Office

16 "(a) REGULATIONS.—

17 "(1) IMPLEMENTATION GENERALLY.—The Register of Copyrights shall establish regulations to carry 18 19 out this chapter. Such regulations shall include the 20 fees prescribed under subsections (e) and (x) of section 21 1506. The authority to issue such fees shall not limit 22 the authority of the Register of Copyrights to establish 23 fees for services under section 708. All fees received by 24 the Copyright Office in connection with the activities 25 under this chapter shall be deposited by the Register 26 of Copyrights and credited to the appropriations for •HR 2426 RH

1	necessary expenses of the Office in accordance with
2	section 708(d). In establishing regulations under this
3	subsection, the Register of Copyrights shall provide for
4	the efficient administration of the Copyright Claims
5	Board, and for the ability of the Copyright Claims
6	Board to timely complete proceedings instituted under
7	this chapter, including by implementing mechanisms
8	to prevent harassing or improper use of the Copyright
9	Claims Board by any party.
10	"(2) Limits on monetary relief.—
11	"(A) In general.—Subject to subpara-
12	graph (B) , not earlier than 3 years after the date
13	on which Copyright Claims Board issues the
14	first determination of the Copyright Claims
15	Board, the Register of Copyrights may, in order
16	to further the goals of the Copyright Claims
17	Board, conduct a rulemaking to adjust the limits
18	on monetary recovery or attorneys' fees and costs
19	that may be awarded under this chapter.
20	"(B) EFFECTIVE DATE OF ADJUSTMENT.—
21	Any rule under subparagraph (A) that makes an
22	adjustment shall take effect at the end of the 120-
23	day period beginning on the date on which the
24	Register of Copyrights submits the rule to Con-
25	gress and only if Congress does not, during that

1 120-day period, enact a law that provides in
 2 substance that Congress does not approve the
 3 rule.

4 "(b) NECESSARY FACILITIES.—Subject to applicable
5 law, the Register of Copyrights may retain outside vendors
6 to establish internet-based, teleconferencing, and other fa7 cilities required to operate the Copyright Claims Board.

8 "(c) FEES.—Any filing fees, including the fee to com-9 mence a proceeding under section 1506(e), shall be pre-10 scribed in regulations established by the Register of Copyrights. The sum total of such filing fees shall be in an 11 amount of at least \$100, may not exceed the cost of filing 12 13 an action in a district court of the United States, and shall be fixed in amounts that further the goals of the Copyright 14 15 Claims Board.

16 *"§1511. Funding*

17 "There are authorized to be appropriated such sums
18 as may be necessary to pay the costs incurred by the Copy19 right Office under this chapter that are not covered by fees
20 collected for services rendered under this chapter, including
21 the costs of establishing and maintaining the Copyright
22 Claims Board and its facilities.".

1 SEC. 3. IMPLEMENTATION.

Not later 1 year after the date of enactment of this
Act, the Copyright Claims Board established under section
1502 of title 17, United States Code, as added by section
2 of this Act, shall begin operations.

6 SEC. 4. STUDY.

Not later than 3 years after the date on which Copyright Claims Board issues the first determination of the
Copyright Claims Board under chapter 15 of title 17,
United States Code, as added by section 2 of this Act, the
Register of Copyrights shall conduct, and report to Congress
on, a study that addresses the following:

(1) The use and efficacy of the Copyright Claims
Board in resolving copyright claims, including the
number of proceedings the Copyright Claims Board
could reasonably administer.

17 (2) Whether adjustments to the authority of the
18 Copyright Claims Board are necessary or advisable,
19 including with respect to—

20 (A) eligible claims, such as claims under
21 section 1202 of title 17, United States Code; and
22 (B) works and applicable damages limita23 tions.

24 (3) Whether greater allowance should be made to
25 permit awards of attorneys' fees and costs to pre-

1	vailing parties, including potential limitations on
2	such awards.
3	(4) Potential mechanisms to assist copyright
4	owners with small claims in ascertaining the identity
5	and location of unknown online infringers.
6	(5) Whether the Copyright Claims Board should
7	be expanded to offer mediation or other nonbinding
8	alternative dispute resolution services to interested
9	parties.
10	(6) Such other matters as the Register of Copy-
11	rights believes may be pertinent concerning the Copy-
12	right Claims Board.
13	SEC. 5. SEVERABILITY.
14	If any provision of this Act, an amendment made by
15	this Act, or the application of such provision or amendment
16	to any person or circumstance is held to be unconstitu-
17	tional, the remainder of this Act and the amendments made
18	by this Act, and the application of the provision or the
19	amendment to any other person or circumstance, shall not
20	be affected.

Union Calendar No. 201

116TH CONGRESS H. R. 2426

[Report No. 116–252]

A BILL

To amend title 17, United States Code, to establish an alternative dispute resolution program for copyright small claims, and for other purposes.

October 22, 2019

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed