

## 116TH CONGRESS 1ST SESSION

# H. R. 2653

To amend the Elementary and Secondary Education Act of 1965 to address and take action to prevent bullying and harassment of students.

## IN THE HOUSE OF REPRESENTATIVES

May 9, 2019

Ms. Sánchez (for herself, Mr. Katko, Mr. Pocan, Mr. Young, Ms. Porter, and Mr. King of New York) introduced the following bill; which was referred to the Committee on Education and Labor

## A BILL

To amend the Elementary and Secondary Education Act of 1965 to address and take action to prevent bullying and harassment of students.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Safe Schools Improve-
- 5 ment Act of 2019".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds the following:
- 8 (1) Bullying and harassment foster a climate of
- 9 fear and disrespect that can seriously impair the

- physical and psychological health of its victims and create conditions that negatively affect learning, thereby undermining the ability of students to achieve their full potential.
  - (2) Bullying and harassment contribute to high dropout rates, increased absenteeism, and academic underachievement.
  - (3) Bullying and harassment include a range of behaviors that negatively impact a student's ability to learn and participate in educational opportunities and activities that schools offer. Such behaviors can include hitting or punching, name-calling, intimidation through gestures or social exclusion, and sending insulting or offensive messages through electronic communications, such as internet sites, email, instant messaging, mobile phones and messaging, telephone, or any other means.
  - (4) Schools with enumerated anti-bullying and harassment policies have an increased level of reporting and teacher intervention in incidents of bullying and harassment, thereby reducing the overall frequency and number of such incidents.
  - (5) Students have been particularly singled out for bullying and harassment on the basis of their actual or perceived race, color, national origin, sex,

- disability status, sexual orientation, gender identity,
  or religion, among other categories.
- 3 (6) Some young people experience a form of 4 bullying called relational aggression or psychological 5 bullying, which harms individuals by damaging, 6 threatening, or manipulating their relationships with 7 their peers, or by injuring their feelings of social ac-8 ceptance.
  - (7) Interventions to address bullying and harassment conduct to create a positive and safe school climate, combined with evidence-based discipline policies and practices, such as Positive Behavior Interventions and Supports (PBIS) and restorative practices, can minimize suspensions, expulsions, and other exclusionary discipline policies to ensure that students are not "pushed-out" or diverted to the juvenile justice system.
  - (8) According to one poll, 85 percent of Americans strongly support or somewhat support a Federal law to require schools to enforce specific rules to prevent bullying.
  - (9) Students, parents, educators, and policymakers have come together to call for leadership and action to address the national crisis of bullying and harassment.

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## 1 SEC. 3. SAFE SCHOOLS IMPROVEMENT.

1	SEC. 9. SIN E SCHOOLS IN ITO VENERAL.
2	(a) IN GENERAL.—Title IV of the Elementary and
3	Secondary Education Act of 1965 (20 U.S.C. 7101 et
4	seq.) is amended by adding at the end the following:
5	"PART G—SAFE SCHOOLS IMPROVEMENT
6	"SEC. 4701. PURPOSE.
7	"The purpose of this part is to address the problem
8	of bullying and harassment conduct of students in public
9	elementary schools and secondary schools.
10	"SEC. 4702. ANTI-BULLYING POLICIES.
11	"(a) Bullying.—In this part, the term 'bullying' in-
12	cludes cyber-bullying through electronic communications.
13	"(b) Policies.—A State that receives a grant under
14	this title shall require all local educational agencies in the
15	State to carry out the following:
16	"(1) Establish policies that prevent and prohibit
17	conduct, including bullying and harassment, that is
18	sufficiently severe, persistent, or pervasive—
19	"(A) to limit a student's ability to partici-
20	pate in, or benefit from, a program or activity
21	of a public school or local educational agency;
22	or
23	"(B) to create a hostile or abusive edu-
24	cational environment, adversely affecting a stu-
25	dent's education, at a program or activity of a
26	public school or local educational agency, in-

1	cluding acts of verbal, nonverbal, or physical
2	aggression or intimidation.
3	"(2) The policies required under paragraph (1)
4	shall include a prohibition of bullying or harassment
5	conduct based on—
6	"(A) a student's actual or perceived race,
7	color, national origin, sex, disability, sexual ori-
8	entation, gender identity, or religion;
9	"(B) the actual or perceived race, color,
10	national origin, sex, disability, sexual orienta-
11	tion, gender identity, or religion of a person
12	with whom a student associates or has associ-
13	ated; or
14	"(C) any other distinguishing characteris-
15	tics that may be defined by the State or local
16	educational agency, including being homeless or
17	the child or ward of a member of the Armed
18	Forces.
19	"(3) Provide—
20	"(A) annual notice to students, parents,
21	and educational professionals describing the full
22	range of prohibited conduct contained in such
23	local educational agency's discipline policies;
24	and

1	"(B) grievance procedures for students or
2	parents to register complaints regarding the
3	prohibited conduct contained in such local edu-
4	cational agency's discipline policies, including—
5	"(i) the name of the local educational
6	agency officials who are designated as re-
7	sponsible for receiving such complaints;
8	and
9	"(ii) timelines that the local edu-
10	cational agency will establish in the resolu-
11	tion of such complaints.
12	"(4) Collect annual incidence and frequency of
13	incidents data about the conduct prohibited by the
14	policies described in paragraph (1) at the school
15	building level that are accurate and complete and
16	publicly report such data at the school level and
17	local educational agency level. The local educational
18	agency shall ensure that victims or persons respon-
19	sible for such conduct are not identifiable.
20	"(5) Encourage positive and preventative ap-
21	proaches to school discipline that minimize students'
22	removal from instruction and ensure that students,
23	including students described in paragraph (2), are

not subject to disproportionate punishment.

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### 1 "SEC. 4703. STATE REPORTS.

- 2 "The chief executive officer of a State that receives
- 3 a grant under this title, in cooperation with the State edu-
- 4 cational agency, shall submit a biennial report to the Sec-
- 5 retary—
- 6 "(1) on the information reported by local edu-
- 7 cational agencies in the State pursuant to section
- 4702(b)(4); and
- 9 "(2) describing the State's plans for supporting
- local educational agency efforts to address the con-
- duct prohibited by the policies described in section
- 12 4702(b)(1).

#### 13 "SEC. 4704. EVALUATION.

- 14 "(a) BIENNIAL EVALUATION.—The Secretary shall
- 15 conduct an independent biennial evaluation of programs
- 16 and policies to combat bullying and harassment in elemen-
- 17 tary schools and secondary schools, including implementa-
- 18 tion of the requirements described in section 4702, includ-
- 19 ing whether such requirements have appreciably reduced
- 20 the level of the prohibited conduct and have conducted ef-
- 21 fective parent involvement and training programs.
- 22 "(b) Data Collection.—The Commissioner for
- 23 Education Statistics shall collect data from States, that
- 24 are subject to independent review, to determine the inci-
- 25 dence and frequency of conduct prohibited by the policies
- 26 described in section 4702.

- 1 "(c) BIENNIAL REPORT.—Not later than January 1,
- 2 2021, and every 2 years thereafter, the Secretary shall
- 3 submit to the President and Congress a report on the find-
- 4 ings of the evaluation conducted under subsection (a) to-
- 5 gether with the data collected under subsection (b) and
- 6 data submitted by the States under section 4703.

## 7 "SEC. 4705. EFFECT ON OTHER LAWS.

- 8 "(a) Federal and State Nondiscrimination
- 9 Laws.—Nothing in this part shall be construed to invali-
- 10 date or limit rights, remedies, procedures, or legal stand-
- 11 ards available to victims of discrimination under any other
- 12 Federal law or law of a State or political subdivision of
- 13 a State, including title VI of the Civil Rights Act of 1964
- 14 (42 U.S.C. 2000d et seq.), title IX of the Education
- 15 Amendments of 1972 (20 U.S.C. 1681 et seq.), section
- 16 504 or 505 of the Rehabilitation Act of 1973 (29 U.S.C.
- 17 794, 794a), or the Americans with Disabilities Act of 1990
- 18 (42 U.S.C. 12101 et seq.). The obligations imposed by this
- 19 part are in addition to those imposed by title VI of the
- 20 Civil Rights Act of 1964 (42 U.S.C. 2000d et seq.), title
- 21 IX of the Education Amendments of 1972 (20 U.S.C.
- 22 1681 et seq.), section 504 of the Rehabilitation Act of
- 23 1973 (29 U.S.C. 794), and the Americans with Disabil-
- 24 ities Act of 1990 (42 U.S.C. 12101 et seq.).

- 1 "(b) Free Speech and Expression Laws.—Noth-
- 2 ing in this part shall be construed to alter legal standards
- 3 regarding, or affect the rights (including remedies and
- 4 procedures) available to individuals under, other Federal
- 5 laws that establish protections for freedom of speech or
- 6 expression.

## 7 "SEC. 4706. RULE OF CONSTRUCTION.

- 8 "Nothing in this part shall be construed to prohibit
- 9 a State or local entity from enacting any law with respect
- 10 to the prevention of bullying or harassment of students
- 11 that is not inconsistent with this part.".
- 12 (b) Table of Contents in
- 13 section 2 of the Elementary and Secondary Education Act
- 14 of 1965 is amended by inserting after the item relating
- 15 to section 4304 the following:

"PART G—SAFE SCHOOLS IMPROVEMENT

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<sup>&</sup>quot;Sec. 4701. Purpose.

<sup>&</sup>quot;Sec. 4702. Anti-bullying policies.

<sup>&</sup>quot;Sec. 4703. State reports.

<sup>&</sup>quot;Sec. 4704. Evaluation.

<sup>&</sup>quot;Sec. 4705. Effect on other laws.

<sup>&</sup>quot;Sec. 4706. Rule of construction.".